Additional Perspective on the Continuing WIPP Experience

Blue Ribbon Commission on America's Nuclear Future January 27, 2011

Center

DON HANCOCK Southwest Research and Information

WIPP's mission

- "Start Clean, Stay Clean" to dispose of up to 175,564 m³ of TRU waste
- Safely transport TRU waste through more than 20 states without serious accidents or releases
- Safely clean up TRU waste at DOE sites
- Safely close, decontaminate, and decommission the site beginning in about 2030 or earlier

WIPP's mission is not

- Storage, transportation, disposal of highlevel waste
- Storage, transportation, disposal of spent nuclear fuel or any commercial waste

Mission success involves

- Repository design and use
- TRU waste inventory
- DOE and contractor performance

Repository design and use

• Panel 1 Stability - use less than 59% of capacity

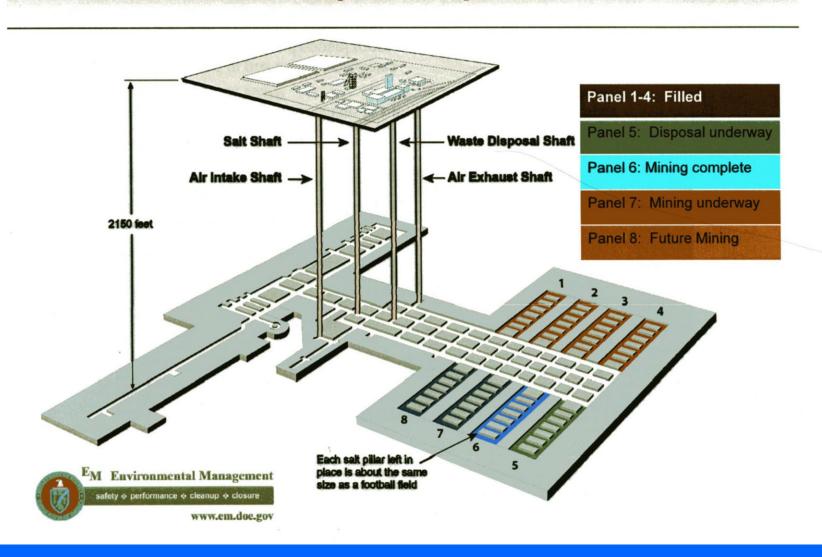
Mine other panels closer to the time they will be used

Permitted capacity vs. actual disposal

(in cubic meters)

	CH-Permitted	Actual	% Used	RH-Permitted	Actual	% Used
Panel 1	18,000	10,497	58.32%	0		
Panel 2	18,000	17,998	99.99%	0		
Panel 3	18,750	17,092	91.16%	0		
Panel 4	18,750	14,258	76.04%	356	176	49.44%
Panel 5	18,750	12,354	65.89%	445	221	49.6
Panel 6	18,750			534		
Panel 7	18,750			650		
Panel 8	18,750			650		
Panel 9						
Panel 10						
Totals	148,500	72,199	48.62%	2,635	397	15.07%
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Panels 1-4	73,500	59,845	81.42%	356	176	49.44%
Capacity	168,485	72,199	42.85%	7,079	397	5.61%

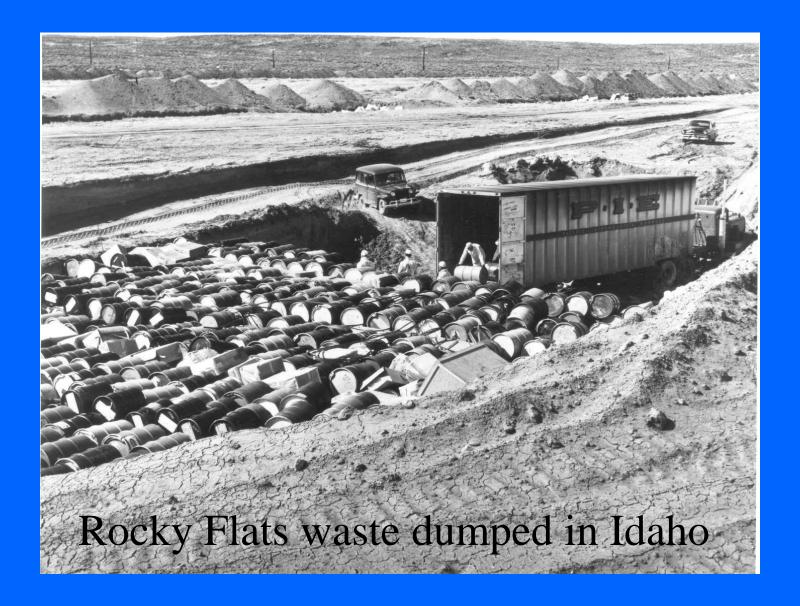
WIPP Disposal Operations



Panels 9 and 10

May not use planned panels

Need new panels?









Current TRU Inventory

CH waste - 140,800 m³

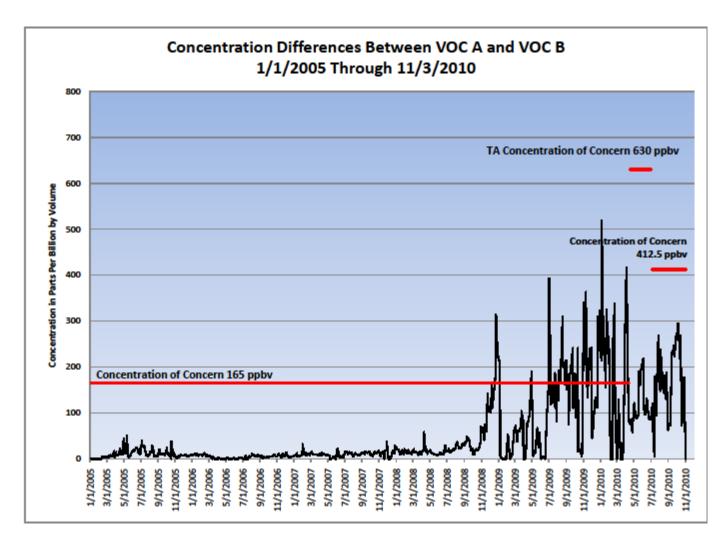
RH waste - 5,420 m³

TRU and LLW

(cubic meters)

	Dispositioned	WIPP-CH	LLW	% LLW
FY 2009	10,096	6,117	3,979	39.41%
FY 2010	8,924	7,780	1,144	12.82%
FY 2011	1,563			
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FY09-10	19,020	13,897	5,123	26.93%

[&]quot;Dispositioned" is waste managed as TRU. If assayed as low-level waste, it is not shipped to WIPP, but is counted as waste removed from the storage site.



Carbon Tetrachloride Lessons

- After a decade, VOC monitoring provided erroneous results for more than 6 months
- Carbon tetrachloride problem was not adequately addressed for months, resulting in significant operational changes
- Independent regulation was necessary to detect the problem and address it

Cost & Schedule

- 1997 EIS \$6.89 billion for 35 years of transportation and operations, 10 years of decommissioning
- 2002 PMP Lifecycle cost ~ \$16 billion. Save ~ \$8 billion, by disposing most CH waste by end of FY 2012; all CH waste by FY 2015 (save 20 years of CH operations)

WIPP BUDGET REQUESTS, APPROPRIATIONS, PERFORMANCE MEASURES

2003-2010 \$1,716,557

DOE REQUEST

(in \$000)

\$1,815,969

APPROPRIATION (in \$000)

% of Request

105.8%

PERF. MEASURE*

(cubic meters)

79,378

ACTUAL DISPOSAL** 63,055

(cubic meters)

% of Perf. Measure 79.

WIPP PMP*** 88,469

% of PMP 71.3%

WIPP PMP Goals

- 10,034 m³ of LANL CH waste disposed by September 30, 2010. Actual amount was less than 4,700 m³ four years behind the schedule.
- Virtually all CH waste disposed by September 30, 2012 years behind schedule
- All CH waste disposed by September 30,
 2015 years behind schedule

American Recovery and Reinvestment Act

- \$172.375 million for FY 2009 2011
- Additional CH disposal of 6,476 m³ (or 8,031 m³)
- Additional RH disposal of 431 m³ (or 487 m³)

Cost & Schedule Lessons

- Waste disposal costs more than estimated
- Waste disposal takes longer than planned, even with extra funds for "acceleration"
- Capacity space can be lost because of trying to meet schedules, rather than optimizing emplacement

Recommendations to the Commission

- Federal policy should continue the prohibitions on high-level waste and spent nuclear fuel at WIPP and in New Mexico.
- WIPP operational and decommissioning phases should be completed before other geologic disposal sites are selected.
- If the federal government builds nuclear weapons for decades in the future, it must develop a new program for TRU waste, not expand WIPP's lifetime.

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