UNITED STATES DEPARTMENT OF THE INTERIOR MINERALS MANAGEMENT SERVICE PACIFIC OCS REGION

NTL No. 2009-P07

Effective Date: December 16, 2009 Expiration Date: December 15, 2014

NOTICE TO LESSEES AND OPERATORS OF FEDERAL OIL AND GAS LEASES IN THE PACIFIC OUTER CONTINENTAL SHELF REGION

Casing Pressure

This Notice to Lessees and Operators (NTL) supersedes NTL No. 2003-P07.

This NTL provides guidance on evaluating and managing wells that have casing pressure. The policy changes set forth in this NTL reduce the paperwork burden concerning the reporting of casing pressure conditions, the number of departure requests, and the frequency of casing pressure diagnostic testing. On page 5, it provides guidance on handling the transition from the previous NTL to this NTL.

Background

The regulation at 30 CFR 250.517(a) requires that each tubing string in a well has the necessary strength and pressure integrity and is otherwise suitable for its intended use. The regulation at 30 CFR 250.517(d) requires that wellhead, tree, and related equipment be designed, installed, used, maintained, and tested so as to achieve and maintain pressure control. Since casing pressure may be a symptom of a mechanical failure, it is incumbent on the Minerals Management Service (MMS) Pacific OCS Region (POCSR) to determine whether this failure warrants remedial action to ensure pressure integrity and control. The MMS POCSR has determined that, for certain types of casing pressure, you must submit a departure request pursuant to 30 CFR 250.142 and receive approval from the MMS POCSR California District Manager for you to continue to have casing pressure on a well without taking remedial action.

The American Petroleum Institute Recommended Practice 90, Annular Casing Pressure Management, First Edition (API RP 90) provides the best available technology for the evaluation and management of wells with casing pressure. The MMS POCSR encourages you to use this document for guidance on recognizing and evaluating casing pressure on all well types and on testing methods and data collection.

Definition

Maximum Allowable Wellhead Operating Pressure (MAWOP) is a concept taken from API RP 90. The MAWOP is a measure of how much pressure can be safely applied to an annulus and is applicable to all types of annular pressure, including thermal casing pressure, sustained casing pressure, and operator-imposed pressure.

The MAWOP for the annulus being evaluated is the lesser of the following:

- 50 percent of the minimum internal yield pressure (MIYP) of the pipe body for the casing or production riser string being evaluated; or
- 80 percent of the MIYP of the pipe body of the next outer casing or production riser string; or
- 75 percent of the minimum collapse pressure (MCP) of the inner tubular pipe body.

For the last outer casing or production riser string in the well, the MAWOP is the lesser of the following:

- 30 percent of the MIYP of the pipe body for the casing or production riser string being evaluated; or
- 75 percent of the MCP of the inner tubular pipe body.

Monitoring, Evaluating, and Reporting Casing Pressure

1. Pursuant to 30 CFR 250.517(c), you must monitor your wells for casing pressure and record the pressures you observe (including zero pressure present). You can achieve this by using a pressure gauge with an appropriate pressure range, on each casing annulus, so the pressure can be detected at all times. Monitor the pressures as follows:

a. Fixed platform wells – Monitor monthly, with at least one pressure data point recorded per month for each casing.

b. Wells operating under a casing pressure departure – monitor daily, with at least one pressure data point recorded for each casing.

2. Within 30 days after you first observe or impose casing pressure on a well, perform a casing diagnostic test (see API RP 90 for descriptions of commonly used diagnostic test methods) if the casing pressure is greater than 100 pounds per square inch gauge (psig).

3. The following exemptions are applicable to Item No. 2 above:

a. A newly completed or recompleted well often has thermal casing pressure during initial startup. Bleeding casing pressure and casing fluids during the startup process is considered a normal and necessary operation to manage casing pressure. Therefore, you do not need to evaluate these operations as casing diagnostic tests. However, after you complete startup operations and if you observe casing pressure, then the provisions of Item No. 2 above do apply.

b. You are exempt from performing a diagnostic pressure test for the production casing on a well operating under active gas lift.

4. Perform subsequent casing diagnostic tests as follows:

a. At least every 5 years for all fixed platform wells with an outer casing (B, C, D, etc. annuli) pressure exceeding 20 percent of the MIYP.

b. At least annually, not to exceed 12 months between tests, for all fixed platform well production casings (A annulus) with a pressure exceeding 10 percent of the MIYP, except for producing wells on active gas lift.

c. When a casing pressure departure has expired or becomes invalid.

d. When any casing or riser has a pressure that has increased by more than 200 psig over the previous casing diagnostic test.

e. The production casing (A annulus) of wells on active gas lift are exempt from diagnostic testing. However, if any well previously on gas lift has been shut-in or flowing without gas lift for more than 180 days, perform a casing evaluation test on the production casing (A annulus).

f. After you take corrective action as a result of a casing pressure departure request denial.

5. Until you decommission a well, maintain the records of each casing pressure and casing diagnostic test for a minimum of 2 years and make them available to MMS personnel during field inspections. Maintain the records of the last casing diagnostic test for each casing or riser regardless of when you performed it.

6. In accordance with 30 CFR 250.142, the MMS POCSR hereby grants a blanket departure from the requirement in 30 CFR 250.517(c) that you notify the District Manager if you observe casing pressure on a well. In lieu of these notifications, the MMS POCSR has established procedures (see Items Nos. 7 through 14 below) for granting departures, taking corrective action, and performing subsequent diagnostic tests only for those wells that meet one or more of the conditions listed in Item No. 7 below.

7. If you observe casing pressure on your well, *and* if any one of the following scenarios apply, submit a casing pressure departure request pursuant to 30 CFR 250.142 to the California District Manager for approval.

a. A fixed platform well with a casing pressure that exceeds its MAWOP;

b. A fixed platform well with a casing pressure that is greater than 100 psig and cannot be bled to 0 psig through a ¹/₂-inch needle valve within 24 hours or is not bled to 0 psig during a casing diagnostic test;

c. A well that has demonstrated tubing/casing, tubing/riser, casing/casing, riser/casing, or riser/riser communication;

d. A well that has increasing casing pressure that is bled down to prevent it from exceeding its MAWOP, except during initial startup operations as described in Item No. 3.a above;

8. Submit the casing pressure departure request to the California District for approval within 14 calendar days after you perform a casing diagnostic test that shows that one or more of the conditions in Item No. 7 above has been met. Include the following information in your casing pressure departure request:

- a. Company name and mailing address;
- b. Area name, OCS block number, and lease number;
- c. Water depth;
- d. Well name and API number;
- f. Well schematic;
- g. Well status (SI, TA, Prod., Inj., or GL);
- h. All casing/riser sizes, weights, grades, and MIYP's;
- i. All casing/riser calculated MAWOP's;
- j. All casing/riser pre-bleed down pressures;
- k. Shut-in and flowing tubing pressures;
- I. Volumes and types of fluid bled from each casing or riser evaluated;
- m. Last well test (date and flow rate [BOPD, MMCFD, or BWPD]);
- n. Date and description of casing diagnostic test performed;
- o. For all casing pressures exceeding 100 psig, the casing diagnostic test data; and
- p. Concentration of any H_2S that may be present.

9. The California District Manager approves a casing pressure departure request for a term determined on a case-by-case basis. Also, the approval of a casing pressure departure request may be subject to your fulfillment of certain conditions.

10. Should the California District Manager deny your casing pressure departure request, contact the California District Office within 72 hours after receiving the departure denial. Submit plans for corrective action to the California District Manager within 30 days after receiving the denial. The California District Manager may establish a specific time period for you to accomplish this corrective action.

11. If you recognize that you have a well with annular casing pressure that requires corrective action, you may submit an Application for Permit to Modify (APM) (Form MMS-124) or a plan for corrective action to the California District Manager for approval without requesting a departure. Submit the APM or plan for corrective action within 30 days after you perform a casing diagnostic test that shows that one or more of the conditions in Item No. 7 above has been met. In that case, provide a copy of the APM or plan for corrective action to the District Manager along with the information listed in Item No. 8 above.

12. Perform a casing diagnostic test within 30 days after you take corrective action to address casing pressure and submit the results to the California District Manager. Include a new casing pressure departure request if one or more of the conditions in Item No. 7 above still apply.

13. Perform a casing diagnostic test when you determine that a well operating under an approved casing pressure departure no longer requires that departure because the casing pressure has decreased or other conditions have changed. Submit the results to the California District Manager and request that the status of the well be changed.

14. A casing pressure departure approval becomes invalid when:

a. The casing or riser pressure increases by more that 200 psig over the granted departure pressure;

- b. It expires;
- c. The well is worked over, side-tracked, re-drilled, re-completed, or acid stimulated;
- d. A different casing or riser on the same well requires a casing pressure departure; or

e. A well has more than one casing operating under a casing pressure departure and one of the other casing pressure departure approval(s) becomes invalid for reason(s) described above, in a. through d. (when that occurs, all casing pressure departures for that well become invalid).

Transition

If a well has a casing currently operating with an approved casing pressure departure under the NTL No. 2003-P07, this departure remains in effect until it expires. When the departure expires and the well no longer requires a departure to allow you to operate with casing pressure under this NTL, submit a request to change the classification of well to the California District Manager; a new diagnostic test is not required.

Guidance Document Statement

The MMS issues NTL's as guidance documents in accordance with 30 CFR 250.103 to clarify, supplement, and provide more detail about certain MMS regulatory requirements and to outline the information you provide in your various submittals. Under that authority, this NTL sets forth a policy on and an interpretation of a regulatory requirement that provides a clear and consistent approach to complying with that requirement. However, if you wish to use an alternate approach for compliance, you may do so, after you receive approval from the appropriate MMS office under 30 CFR 250.141.

Paperwork Reduction Act of 1995 Statement

The information collection referred to in this NTL is intended to provide clarification, description, or interpretation of requirements contained in 30 CFR 250, Subpart A, General, and Subpart E, Oil and Gas Well-Completion Operations. The Office of Management and Budget (OMB) has approved the information collection requirements in these regulations under OMB Control Numbers 1010-0114 and 1010-0067, respectively. This NTL does not impose any additional information collection requirements subject to the Paperwork Reduction Act of 1995.

Contact

Please contact Mr. Mike Mitchell by e-mail at <u>michael.mitchell@mms.gov</u> or by telephone at (805) 389-7775, with any questions regarding this NTL.

Send your casing pressure departure requests to:

Minerals Management Service Pacific OCS Region California District Manager 770 Paseo Camarillo, Second Floor Camarillo, CA 93010

Please do not submit casing pressure departure requests by e-mail or fax.

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Ellen G. Aronson Regional Director Pacific OCS Region

<u>12.14.09</u> Date

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This NTL can be found on our Website at: http://www.mms.gov/omm/pacific/offshore/ntls/ntllist.htm