NTSB National Transportation Safety Board

SMS: What is it anyway?

TRA

CORDER DAILN

ANTIONAL

Robert L. Sumwalt







July 10, 2007, Sanford, FL



- Cessna 310 owned by NASCAR
- Flight planned Daytona Beach to Lakeland
- 5 fatalities







<image>

Declared Emergency "Smoke in the cockpit." "Shutting off radios, elec."





Pilots

- Left seat, PIC

 NASCAR medical officer
 Commercial Pilot Certificate
 276 total flight hours
- Right seat

 Full time NASCAR pilot
 ATP
 10,580 total flight hours







Maintenance Discrepancy Entry

AIRCRAFT: NSOIN MAINTENANCE WRITE-UP Entered By:	-ACTT -ACTL MAINTENANCE CLEARING ACTION
RAPAR WENT BLANK BURNING CRUISE FLIGHT. RECYCLED - NO RESPONSE SOELL OF ECELTRIKUL COMMENTS BURNING TURNED OFF UNIT - PULLED	Repaired Replaced Released- Could Not Duplicate Loaner Installed Corrective Action:
RODAR C.B SMELL WENT AWAY RODAR INOP	" <u>SMELL</u> OF ELECTRICAL
	COMPONENTS BURNING"

Events - Previous Day

- That pilot followed company procedures

 White original log sheet left in airplane
 binder
 - Handed yellow copy to DOM
 - Verbally informed technician
- Brief in-office discussion
- Airplane not inspected, modified, or grounded
- Airplane remained available for flight



Events - Accident Day

- Maintenance technician did not examine binder or airplane
- ATP dismissed radar issue as unimportant
- Pilots accepted airplane "as is"
- Weather radar circuit breaker likely reset for the flight



Organizational Processes

- Limited grounding authority
 Forms not serialized, tracked, or retained
 - Yellow copy never provided
- SOP guidance versus reality
- No assurance discrepancies would be addressed
- Airworthiness status unclear



Probable Cause

 "...actions and decisions by NASCAR's corporate aviation division's management and maintenance personnel to allow the accident airplane to be released for flight with a known and unresolved discrepancy, and;

 "The accident pilots' decision to operate the airplane with that known discrepancy, a discrepancy that likely resulted in an in-flight fire."



NTSB Finding

"Safety Management System programs would provide corporate flight departments a formal system of risk management, safety methods, and internal oversight programs that could improve safety."



NTSB Recommendation to FAA

Develop a safety alert for operators encouraging all Part 91 business operators to adopt Safety Management System programs that include sound risk management practices.

- NTSB Recommendation A-09-16



NTSB Recommendations to FAA

- Require that all Part 121 operators establish Safety Management System programs.
 NTSB Recommendation A-07-10
- Require helicopter EMS operators to implement a SMS program that includes sound risk management practices.
 NTSB Recommendation A-09-89





What is a Safety Management System?

"A SMS is an organized approach to managing safety, including the necessary <u>organizational</u> <u>structures</u>, <u>accountabilities</u>, <u>policies</u>, and <u>procedures</u>."

– ICAO (Doc 9859 SMM)



When you have SMS, the company ...

- **Systematically** attends to those things it believes are important.
- Manages and values safety, just as they manage and value other vital business functions.
 - Finance: CFO, General Accepted Accounting Practices (GAAP), procedures, controls, audits, accountability



SMS Components

1. Written policies, procedures and guidelines

2. Data collection and analysis

3. Risk management

4. Safety culture



SMS Components

1. Written policies, procedures, guidelines



Potential Gaps

•

The organization does not have adequate written policies, procedures and guidelines.
 – or –

They don't rigorously adhere to what they do have.

Inadequate Procedures

Inadequate Procedures

 No specific procedure for the director of maintenance to communicate maintenance status of an aircraft to anyone else within NASCAR.

 No procedures for providing flight operations personnel (pilots and dispatchers) with airplane airworthiness information.

Inadequate Procedures

 Most often a preflight fact sheet would be taped to airplane with highlighted items signed off by a mechanic

• Not a requirement, not spelled out in SOP

 No guidance was provided to PIC for determining airworthiness of assigned aircraft

Non-Compliance

Non-Compliance

- Aviation director could not readily locate SOP manual
- SOP manual viewed as a "training tool."
- Aircraft to only be used for company business
 - Accident flight was a personal flight
- PIC must possess ATP
 PIC did not possess ATP
 - PIC did not possess ATP
- Last 3 maintenance discrepancies had not been addressed

SMS Components

2. Data collection and analysis

Data leads to informed Risk Management

 "Hazards and incidents resulting from department operations shall be identified at all levels.

 "Conditions and acts posing unacceptable risk shall be eliminated or changed to prevent personal injury or illness and property damage or loss."

NBAA Prototypical Safety Manual

SMS Components

3. Risk Management

Risk Management

"We manage risk whenever we modify the way we do something to make our chances of success as great as possible, while making our chances of failure, injury or loss as small as possible."

– FAA System Safety Handbook

Step 1: Identify Hazards

HAZARDS

- No precision approach
- No operational tower

Approach-and-landing Risk Awareness Tool

Airport Services and Equipment

No published STAR

E

No approach radar service or airport tower service	<u>AAA</u>
No current local weather report	
Unfamiliar airport or unfamiliar procedures	Λ
Minimal or no approach lights or runway lights	
No visual approach-slope guidance — e.g., VASI/PAPI	
Foreign destination — possible communication/language problems	<u> </u>
xpected Approach Nonprecision approach — especially with step-down procedure or circling procedure	
Visual approach in darkness	
Late runway change	

Step 2: Assess Hazards

PROBABILITY

Hazard

No precision approach No operational tower

RAC

3 (Seldom, Catastrophic)

3 (Seldom, Catastrophic)

Step 3: Make Risk Decisions & Develop Controls

 Develop risk control options, then decide if benefits outweighs risk.

Step 3: Make Risk Decisions & Develop Controls

HAZARDS

- No precision approach
- No operational tower

CONTROLS

We will not use this airport:

between sunset and sunrise when control tower is closed, and
when the weather is forecast below 800/2.

Determining Residual Risk

PROBABILITY

S E		Unlikely	Seldom	Occasional	Likely
- V E R I T Y	Catastrophic	2	3	4	4
	Critical	1	2	3	4
	Marginal	1	1	2	3
	Negligible	1	1	2	2

Hazard

No precision approach No operational tower RAC

1 (Unlikely, Negligible)

1 (Unlikely, Negligible)

SMS Components

4. Safety Culture

Safety Culture

Doing the right things, even when no one is watching.

SMS Components

1. Written policies, procedures and guidelines

2. Data collection and analysis

3. Risk management

4. Safety culture

