DEPARTMENT OF HEALTH AND HUMAN SERVICES Centers for Medicare & Medicaid Services



## Medicaid Coverage of Medicare Beneficiaries (Dual Eligibles) at a Glance

## Overview of Medicare Coverage and Cost-Sharing

The Original Medicare Program, Title XVIII of the Social Security Act (SSA), provides hospital insurance, known as Part A coverage, and supplementary medical insurance, known as Part B coverage. Coverage for Part A is automatic for individuals age 65 or older (and for certain disabled individuals) who have insured status under Social Security or Railroad Retirement. Most individuals **do not** pay a monthly premium (amount paid to Medicare, an insurance company, or a health care plan for health coverage) for Part A if they or their spouse paid Medicare taxes while working. Coverage for Part A may be purchased by individuals who do not have insured status through the payment of monthly Part A premiums. Coverage for Part B **does** require payment of monthly premiums.

Individuals with Original Medicare generally pay:

- a deductible (a fixed amount per year for health care before Medicare pays its share);
- coinsurance (a percentage of the cost of the covered services and/or supplies); and
- may pay a copayment (fixed dollar amounts that an individual must pay when he or she uses a particular service).

Individuals with Original Medicare who desire Medicare drug coverage must join a Medicare Prescription Drug Plan.

Medicare Advantage (MA) plans are also part of Medicare. These health plan options, known as Part C plans, are offered by private companies and approved by Medicare. MA plans are not supplemental insurance. These plans must provide all Part A and Part B coverage and follow rules set by Medicare, including benefit design and cost-sharing.



#### Medicare Cost-Sharing for Medicaid Recipients



Medicaid is a joint Federal and State program that helps pay medical costs for individuals with limited income and resources. Individuals with Medicare Part A and/ or Part B, who have limited income and resources, may get help paying for their out-of-pocket medical

expenses from their State Medicaid Program. These programs help individuals with Medicare save money each year. Medicare cost-sharing includes Part A and Part B premiums and, in some cases, may also include Part A and Part B deductible, coinsurance, and/or copayment. The SSA provides that a State Medicaid plan is not required to provide payment for any expenses incurred for a deductible, coinsurance, or copayment for Medicare cost-sharing to the extent that the Medicare payment for the service would exceed the payment amount that would be made under the State Medicaid plan. In any case where a Medicare deductible, coinsurance, or copayment is required to be paid or may be paid conditionally, the State may limit Medicaid payment, including nominal cost-sharing amounts as permitted under the SSA and specified in the State Medicaid plan. These payment limitations may result in a Medicaid payment of zero.

For individuals with an MA plan, cost-sharing includes premiums plus a deductible and coinsurance, and may include copayment. Additional factors also determine whether Medicaid is liable for coverage of cost-sharing in MA plans. These factors include the dual eligible coverage category, the type of cost-sharing, the options elected by the State, and payment limitations specified in the State Medicaid plan.

Individuals who are entitled to Medicare Part A and/ or Part B and are eligible for some form of Medicaid benefit are often referred to as "**dual eligibles**." These benefits are sometimes referred to as Medicare Savings Programs (MSPs). Dual eligibles are eligible for some form of Medicaid benefit, whether that Medicaid coverage is limited to certain costs, such as Medicare premiums, or the full benefits covered under the State Medicaid plan.

Dual eligibles whose benefits are limited include:

- Qualified Medicare Beneficiaries (QMB);
- Specified Low-Income Medicare Beneficiaries (SLMB);
- Qualifying Individuals (QI); and
- Qualified Disabled Working Individuals (QDWI).

Those eligible for full Medicaid benefits are called **Full Benefit Dual Eligibles (FBDE)**. At times, individuals may qualify for both limited coverage of Medicare cost-sharing as well as full Medicaid benefits.

## Dual Eligible Medicare Beneficiary Groups

#### Qualified Medicare Beneficiary (QMB Only)

A QMB is an individual who:

- is entitled to Medicare Part A;
- has income that does not exceed 100 percent of the Federal Poverty Level (FPL); and
- has resource that do not exceed three times the Supplemental Security Income (SSI) limit, adjusted annually for inflation.

A QMB is eligible for Medicaid payment of Medicare premium, deductible, coinsurance, and copayment amounts (except for Part D). A QMB who does not qualify for any additional Medicaid benefits is called a "QMB Only."

#### **QMB** Plus

A QMB Plus is an individual who:

- meets all of the standards for QMB eligibility as described above;
- meets the financial criteria for full Medicaid coverage; and
- is entitled to all benefits available to a QMB, as well as all benefits available under the State Medicaid plan to a fully eligible Medicaid recipient.

These individuals often qualify for full Medicaid benefits by meeting the Medically Needy standards, or through spending down excess income to the Medically Needy level.

#### Specified Low-Income Medicare Beneficiary (SLMB Only)

An SLMB is an individual who:

- is entitled to Medicare Part A;
- has income that exceeds 100 percent of the FPL, but less than 120 percent of the FPL; and
- has resource that do not exceed three times the Supplemental Security Income (SSI) limit, adjusted annually for inflation.

The only Medicaid benefit for which an SLMB is eligible is payment of Medicare Part B premiums. An SLMB who does not qualify for any additional Medicaid benefits is called an "**SLMB Only**."

#### **SLMB** Plus

An SLMB Plus is an individual who:

- meets the standards for SLMB eligibility;
- meets the financial criteria for full Medicaid coverage; and
- is entitled to payment of Medicare Part B premiums, as well as all benefits available under the State Medicaid plan to a fully eligibleMedicaid recipient.

These individuals often qualify for full Medicaid benefits by meeting the Medically Needy standards, or through spending down excess income to the Medically Needy level.

## Qualifying Individual (QI)

A **QI** is an individual who:

- is entitled to Part A;
- has income that is at least 120 percent of the
- FPL, but less than 135 percent of the FPL;
- has resources that do not exceed three times the Supplemental Security Income (SSI) limit, adjusted annually for inflation.

A QI is similar to an SLMB in that the only benefit available is Medicaid payment of the Medicare Part B premium; however, expenditures for any QI are 100 percent federally funded and the total expenditures are limited by statute.

#### Full Benefit Dual Eligible (FBDE)

An **FBDE** is an individual who:

- is eligible for Medicaid either categorically or through optional coverage groups, such as Medically Needy or special income levels for institutionalized or home and community-based waivers; and
- does not meet the income or resource criteria for a QMB or an SLMB.

# Qualified Disabled and Working Individual (QDWI)

A QDWI is an individual who:

- lost Medicare Part A benefits due to returning to work, but is eligible to enroll in and purchase Medicare Part A;
- does not have an income that exceeds 200 percent of the FPL;
- has resource that do not exceed three times the Supplemental Security Income (SSI) limit, adjusted annually for inflation; and
- may not be otherwise eligible for Medicaid.

A QDWI is only eligible for Medicaid payment of Part A premiums.

Dual Eligible Beneficiary Group	Part C Basic Medicare Part A and Part B Benefits and Mandatory Supplemental Benefits	Part C Premium for Optional Supplemental Benefits	Medicare DeductibleCoinsurance, and Copayment (except Part D)*
QMB Only	Optional	Not allowed	Required
QMB Plus	Optional	Optional	Required
SLMB Only	Not allowed	Not allowed	Not allowed
SLMB Plus	Not allowed	Optional	Conditional
QI	Not allowed	Not allowed	Not allowed
Other FBDE	Not allowed	Optional	Conditional

\*The SSA specifies that Federal Financial Protection is not available for the coverage of Part D drugs for Part Deligible individuals.

#### Medicare Part C Cost-Sharing Chart

## Medicaid Liability for Medicare Part C Cost-Sharing for a Dual Eligible

To properly determine Medicaid liability for Medicare Part C cost-sharing for a dual eligible, it is necessary to determine the individual's Medicaid coverage group and the type of Medicare Part C cost-sharing. The following chart identifies the Medicaid liability by coverage group and type of Part C cost-sharing.

## Capitation for Medicare Cost-Sharing in MA Plans

When States choose to capitate payments to MA plans for their Medicare cost-sharing obligations, the capitation rate must take into account the limitations on the States' payments as specified in the SSA. This means that the State's capitation rate for Medicare cost-sharing must be consistent with the payment levels specified in the State Medicaid plan and the methodology for the computation of the capitation rate must be part of the approved State Medicaid plan. An MA plan that does not wish to accept the capitation payment is not obligated to do so, but since MA claims do not automatically "cross-over" to Medicaid, plan providers must be able to submit valid claims to the State Medicaid Program in order to obtain the payment for the Medicaid cost-sharing obligation.

## **Balance Billing a QMB**

For a QMB, Medicaid is responsible for deductible, coinsurance, and copayment amounts for Medicare Part A and Part B covered services. Providers may not bill a QMB for either the balance of the Medicare rate or the provider's customary charges for Part A or Part B services. The QMB is protected from liability for Part A and Part B charges, even when the amounts the provider receives from Medicare and Medicaid are less than the Medicare rate or less than the provider's customary charges, as specified in the Balanced Budget Act of 1997 (BBA). Providers who bill a QMB for amounts above the Medicare and Medicaid payments (even when Medicaid pays nothing) are subject to sanctions. Providers may not accept QMB patients as "private pay" in order to bill the patient directly, and providers must accept Medicare assignment for all Medicaid patients, including QMBs.

#### Resources

- For additional information, visit the MLN's web page at <u>http://www.cms.gov/MLNGenInfo</u> on the CMS website.
- For more information about Medicare and Medicaid, visit <u>http://www.cms.gov</u> on the CMS website.

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