REPORT TO CONGRESS ON FINANCIAL IMPLICATIONS OF U.S. PARTICIPATION IN THE INTERNATIONAL MONETARY FUND

Q1 - Q4 FY2010 and Q1 FY2011

This report has been prepared in compliance with Section 504(b) of Appendix E, Title V of the Consolidated Appropriations Act for FY 2000, Public Law No. 106-113 (Nov. 29, 1999). The report focuses exclusively on the financial implications of U.S. participation in the International Monetary Fund (IMF) and does not attempt to quantify the broad and substantial economic benefits to the United States and the global economy resulting from U.S. participation in the IMF. ¹

As required, the report provides financial information on the net interest income and valuation changes associated with U.S. participation in the IMF. The broader context for the financial implications of U.S. participation in the IMF and the methodology used in deriving these figures has been laid out in previous reports. The methodology is also summarized briefly in the footnotes attached to the tables. Reports prepared under Section 504(b) are made available to the public on the Treasury website: http://www.treasury.gov/resource-center/international/int-monetary-fund/Pages/imf.aspx.

This report provides quarterly data for the full fiscal year 2010 and the first quarter of fiscal year 2011.² It provides information on U.S. participation in the IMF's General Department as well as information related to U.S. holdings of Special Drawing Rights (SDRs) as part of its international reserves and the financial implications of U.S. participation in the SDR Department of the IMF.³

Data on the net interest income and valuation changes related to U.S. participation in the IMF's General Department during the first to fourth quarters of fiscal year 2010 and the first quarter of fiscal year 2011 are provided in Table 1. For comparison purposes, previously-reported data for the last two fiscal years are also provided.

¹ Section 504(b) of Appendix E, Title V of the Consolidated Appropriations Act for FY 2000, Public Law 106-113, 113 Stat. 1501A-317, requires that the Secretary of the Treasury prepare and transmit to the appropriate committees of the Congress a quarterly report on United States participation in the International Monetary Fund (IMF), detailing the costs or benefits to the United States as well as valuation gains or losses on the United States' reserve position in the IMF.

² Data for the first quarter of fiscal year 2010 was presented in the last report under Section 504(b), but is included in this report for ease of presentation.

³ The SDR is an international reserve asset created by the IMF. The SDR is used as a unit of account by the IMF and other international organizations. Its value is determined as a weighted average of a basket of currencies -- the dollar, euro, pound sterling, and yen. The SDR carries a market-based interest rate determined on the basis of a weighted average of interest rates on short-term instruments in the markets of the currencies included in the SDR valuation basket.

Similarly, data for net interest income and valuation changes related to U.S. participation in the SDR Department of the IMF during the first to fourth quarters of fiscal year 2010 and the first quarter of 2011 are provided in Table 2. For comparison purposes, data for the last two fiscal years are also provided.

The footnotes to the tables explain the columns shown and provide pertinent information and assumptions used in the calculations.

As shown in Table 1, for the first to fourth quarters of fiscal year 2010 and the first quarter of fiscal year 2011, the financial implications of U.S. participation in the General Department reflected a net interest income effect of negative \$43 million. The valuation change in the U.S. Reserve Position for the first to fourth quarters of fiscal year 2010 and the first quarter of fiscal year 2011 was negative \$291 million.⁴

As shown in Table 2, for the first to fourth quarters of fiscal year 2010 and the first quarter of fiscal year 2011, the net interest income effect of U.S. participation in the SDR Department was negative \$12 million. The valuation change on U.S. SDR holdings for the first to fourth quarters of fiscal year 2010 and the first quarter of fiscal year 2011 was negative \$63 million.⁵

Over the period fiscal year 2000 through fiscal year 2010, the average annual net interest income effect of U.S. participation in the General Department was positive \$41 million, while the cumulative net interest income effect was positive \$451 million. During the same period, the average annual valuation change in the U.S. Reserve Position was positive \$206 million, while the cumulative valuation change was positive \$2,265 million.

Over the period fiscal year 2000 through fiscal year 2010, the average annual net interest income effect of U.S. participation in the SDR Department was negative \$6 million, while the cumulative net interest income effect was negative \$65 million. During the same period, the average annual valuation change on U.S. SDR holdings was positive \$44 million, while the cumulative valuation change was positive \$485 million.

Attachments

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⁴ For an explanation of the methodology used in deriving these figures, see the section on "Calculating the Financial Implications of U.S. Participation in the General Department" in the report prepared for the fourth quarter of fiscal year 2000, submitted in December 2000 and available at http://www.treasury.gov/press-center/press-releases/Pages/report3073.aspx.

⁵ For an explanation of the methodology used in deriving these figures, see the section on "Calculating the Financial Implications of U.S. Participation in the SDR Department" in the report prepared for the fourth quarter of fiscal year 2000, submitted in December 2000 and available at http://www.treasury.gov/press-center/press-releases/Pages/report3073.aspx.

Table 1

Net Interest Income and Valuation Changes Related to U.S. Participation in the IMF

-- General Department --

U.S. Fiscal Year, Quarterly (millions of U.S. Dollars)

108 -228 427 251 258 -114 -318 9 -219 \$200 8 2 4 5 610 (Col 7+8) -134 Total Total Valuation Changes on U.S. Reserve Valuation -104 98 -236 427 259 \$548 9 8 9 231 -311 Position -895 618 -125 Net Interest (Col. 4+5+6) \$18 \$10 \$10 \$8 \$0 \$0 \$10 S10 \$14 ŝ \$5 5 \$ 34 Income Received by U.S. from IMF GAB, and NAB under SFF, 8888 S 8 8 8 8 **8** 8 8 8 8 **8** S Interest Calculations Interest Received by U.S. from IMF Remuneration & Refund of 88 88 83 88 88 88 \$18 \$10 \$17 \$13 \$11 \$7 \$40 88 Burden \$59 Sharing Associated with **Fransactions** with Interest Expense Financing U.S. 888 \$17 \$16 -\$14 -\$12 S Ş ಜ್ಞ 57 \$15 -\$17 \$29 \$57 the IMF Transactions with the IMF/1 1,672 1,786 -2,555 Total U.S. 829 -10,352 -15,655 -14,357 -14,434 -14,692 -14,371 -13,775 (Col 1+2) Transactions with the IMF (Under SFF, GAB, NAB) U.S. Loans to Cumulative 0000 0000 0000 0 U.S. Quota (Letter Fransactions under Reserve Assets) &Transfers of Cumulative 1,786 -2,555 -14,371 of Credit 829 -2,285 -10,352 -15,655 -13,775 -14,357 -14,434 -14,692 Q3: Apr -June 10 Q4: July -Sept 10 Fiscal Year Ended Q3: Apr -June 09 Q1: Oct - Dec 10 Q1: Oct - Dec 07 Q2: Jan - Mar 08 Q3: Apr -June 08 Q4: July -Sept 08 Q1: Oct - Dec 08 Q2: Jan - Mar 09 Q4: July -Sept 09 Q1: Oct - Dec 09 Q2: Jan - Mar 10 9/30 Total Total Total 2009 2011

Note: Detail may not add to total due to rounding.

TABLE 1

Footnotes to Columns

<u>Column 1</u>: Total cumulative transactions under the U.S. quota, including drawings by the IMF under the Letter of Credit (75% portion of the U.S. quota) and the transfers of reserve assets to the IMF (generally 25% of the U.S. quota). This does not include cumulative valuation changes.

<u>Column 2</u>: Total cumulative dollar funding through loans to the IMF made by the U.S. under the Supplementary Financing Facility (SFF, in 1980), the General Arrangements to Borrow (GAB, in FY1998) and the New Arrangements to Borrow (NAB, in FY1999). All U.S. loans under the three facilities/arrangements have been repaid. U.S. loans under the SFF were repaid in 1990, and the SFF was subsequently closed out.

<u>Column 3</u>: Total cumulative U.S. transactions with the IMF (horizontal summation of columns 1 and 2).

Column 4: Total interest expense associated with total cumulative transactions shown in column 3. This includes interest paid on incremental public borrowing to fund the IMF's use of dollars under the Letter of Credit and any transfer of dollars to the IMF under loan arrangements (SFF, GAB, NAB), as well as interest income forgone on reserve assets transferred to the IMF at the time of a quota increase. As Treasury increases its net borrowing from the public in order to provide resources to the IMF under the Letter of Credit or loan arrangements, the interest cost associated with such borrowing is calculated using Treasury's average cost of funds. This interest cost enters the federal budget as part of interest on the public debt. For purposes of calculating forgone interest on the transfer of reserve assets to the IMF, the SDR interest rate is used.

Column 5: The U.S. reserve position in the IMF is an interest-earning asset of the Treasury General Account (TGA). This interest ("remuneration") is paid by the IMF every IMF fiscal quarter and is recorded in the budget as a negative outlay. The IMF normally pays remuneration in SDRs, which become resources of the Exchange Stabilization Fund (ESF). In return, the ESF transfers an equivalent dollar amount to the TGA. The transfer of dollars from the ESF to the TGA has no effect on Treasury's cash position. If the United States were to request payment in dollars, the payment would be in the form of a decrease in the U.S. Letter of Credit and a counterpart increase in the U.S. reserve position, but no flow of cash to the TGA.

<u>Column 6</u>: These amounts constitute the interest payments the United States has received on its loans to the IMF under the SFF, GAB, and NAB.

<u>Column 7</u>: Total net interest paid, forgone or received as a result of U.S. participation in the General Department of the IMF.

<u>Column 8</u>: The U.S. reserve position in the IMF is denominated in SDRs. The valuation gain (if positive) or loss (if negative) refers to the exchange rate gain or loss on the reserve position due to changes in the dollar value of the SDR. For example, if the SDR appreciates/dollar depreciates, then the dollar value of the reserve position rises and a valuation gain is recorded. This column would also include valuation gains or losses experienced as a result of U.S. loans under the SFF, GAB and NAB.

<u>Column 9</u>: The total of net interest and valuation changes, obtained by summing column 7 and column 8.

Table 2

Net Interest and Valuation Changes Related to U.S. Participation in the IMF

-- SDR Department --

U.S. Fiscal Year, Quarterly (millions of U.S. Dollars)

	N	Net SDR Holdings		Inte	Interest Calculations	suc	Valuation	Total
		Dollar Value of		Interest Income	Interest Expense Associated with Financing Cumulative U.S.			
Fiscal Year Ended 9/30	Dollar Value of SDR Holdings	Cumulative SDR Allocation	Net SDR Holdings		SDR Transactions	Net Interest Income	Valuation Changes	Total
			(Col. 1 - 2)			(Col. 4 + 5)		(Col. 6 + 7)
2008								
Q1: Oct - Dec 07	\$9,477	\$7,743	\$1,734	\$17	-\$16	S1	\$25	\$26
Q2: Jan - Mar 08	\$9,892	\$8,057	\$1,835	\$16	-\$10	\$6	\$70	\$76
Q3: Apr - June 08	\$9,849	\$8,004	\$1,845	\$13	SŞ-	\$3	-\$12	6\$-
Q4: July - Sept 08	\$9,418	\$7,630	\$1,788	\$13	-58	\$5	-\$86	-581
Total				859	-\$44	\$15	-83	\$12
2009								
Q1: Oct - Dec 08	\$9,340	\$7,547	\$1,794	\$12	\$	\$8	-\$19	-\$12
Q2: Jan - Mar 09	\$9,082	\$7,325	\$1,756	75	ş	\$2	-\$53	-\$51
Q3: Apr - June 09	\$9,437	\$7,605	\$1,832	\$2	នុ	-\$1	292	\$66
Q4: July - Sept 09	\$57,945	\$55,953	\$1,992	\$2	-\$4	-\$2	\$38	\$36
Total				\$20	-\$14	87	\$33	\$40
2010								
Q1: Oct - Dec 09	\$57,814	\$55,364	\$2,450	S1	\$	-\$3	-\$21	-\$24
Q2: Jan - Mar 10	\$55,992	\$53,614	\$2,378	S1	-\$5	\$	-577	-\$81
Q3: Apr - June 10	\$54,550	\$52,227	\$2,323	S1	\$	-\$3	-\$62	-\$64
Q4: July - Sept 10	\$57,410	\$54,957	\$2,453	\$2	-\$3	-\$1	\$121	\$120
Total				9\$	-\$17	-\$11	-\$38	-\$50
2011			!	;	;	;	;	;
Q1: Oct - Dec 10	\$26,828	\$54,390	\$2,437	Z	sp Sp	<u>15</u> -	525-	-\$27

Note: Detail may not add to total due to rounding.

TABLE 2Footnotes to Columns

<u>Column 1</u>: Total stock of U.S. holdings of SDRs measured at the end of period, converted into dollars at the end of period exchange rate. Source: IMF.

<u>Column 2</u>: Total stock of U.S. SDR allocations measured at the end of period, converted into dollars at the end of period exchange rate. Changes in the dollar value of cumulative SDR allocations reflect new SDR allocations as well as exchange rate changes. During Q4 2009, as a result of a general SDR allocation on August 31, 2009, and a special SDR allocation on September 9, 2009, cumulative U.S. SDR allocations increased by SDR 27,539,140,146 and SDR 2,877,010,667, respectively. Source: IMF.

<u>Column 3</u>: Total stock of U.S. SDR holdings minus allocations measured from end of period (Column 2 minus Column 3), converted into dollars at the end of period exchange rate.

<u>Column 4</u>: Net interest earned on SDR holdings. Derived by subtracting actual charges on SDR allocations from actual interest earned on SDR holdings.

<u>Column 5</u>: Net effect on U.S. borrowing costs of cumulative net SDR holdings, derived by multiplying the dollar equivalent of cumulative net SDR holdings by Treasury's average cost of funds rate. Interest is calculated on the basis of end-quarter holdings and compounded quarterly.

Column 6: Net interest income (Column 5 plus Column 6).

Column 7: The valuation change refers to the gain or loss over the period on the reserve position due to changes in the dollar value of the SDR. For example, if the SDR appreciates/dollar depreciates, then the impact on the dollar value of U.S. holdings of SDRs is positive, and a valuation gain is recorded. The change is calculated by subtracting the beginning of period dollar value of SDR reserves from the same SDR reserve figure converted to dollars using the end of period exchange rate. This isolates changes due to exchange rate movements from changes due to actual SDR transactions over the period.

Column 8: The total net interest and valuation changes (sum of Columns 7 and 8).