

of \$1.02 per \$100 of payroll in covered employment. The 1964 and 1965 ratio was \$1 per \$100.

Costs as defined here refer to the amounts spent by employers as premium payments to private insurance companies and State insurance funds or as self-insurance benefits (including administrative costs, estimated at 5–10 percent of self-insurance benefits). In 1966, these costs amounted to an estimated \$3,265 million and consisted of (1) \$2,365 million in premiums paid to private carriers; (2) \$618 million in premiums paid to State funds (for the Federal programs financed through congressional appropriations, these “premiums” are the sum of the benefit payments and the costs of the administrative agency); and (3) about \$280 million as the cost of self-insurance benefits and administration.

In absolute dollars, employers spent about \$355 million more in 1966 than in 1965 to insure or self-insure their work-injury risks. Despite the increase in costs, the proportion of such amounts paid out in medical and cash indemnity benefits during 1966 was approximately the same as in 1965—about 61 percent. This is the lowest ratio recorded since 1957.

For private carriers alone, the ratio of direct losses paid to direct premiums written (the loss ratio) showed a drop from 54 percent in 1965 to 53 percent in 1966. The 1966 loss ratio was the lowest reported since 1955. A loss ratio based on losses incurred (which include amounts set aside to cover liabilities for future claim payments) would be higher. According to data from the National Council on Compensation Insurance, losses incurred by private carriers represented 63 percent of net premiums earned in 1966—the same proportion as in 1965 and 1964.

The State funds (with the Federal program excluded) continued to experience a drop in the ratio of benefits paid to premiums—from 73 percent in 1964 to 71 percent in 1965 and to 70 percent in 1966.

The loss ratio for private carriers and, to some extent, for State funds, do not take into account the premium income that is returned to employers in the form of dividends. Data secured from State insurance commissions reveal that dividends under private workmen's compensation policies in 1966 amounted to 4.8 percent of premiums in the District of Columbia and the 13 States reporting such data. In 1965 the ratio was 6.3 percent for

the 14 jurisdictions reporting. If the 1966 loss ratios mentioned above were adjusted to allow for dividends, they would be increased about three percentage points.

---

## Social Security Numbers Issued, 1966\*

During 1966 more than 6.5 million social security account numbers were issued, and the total issued since the beginning of the program reached 170 million. The number issued in 1966 exceeded by nearly 400,000 the total for 1965, but was 2.1 million under the peak volume in 1963, when many account numbers were issued for income-tax purposes.

The impact of health insurance for the aged was reflected in the fact that 812,000 account numbers were issued during the year to persons aged 65 or over, 84 percent of them women. From July 1965 through June 1966—the Medicare enrollment period—1.4 million individuals aged 65 and over were issued account numbers. Only 168,000 numbers were issued to persons in this age group in the 6 months before and the 6 months after the enrollment period.

Many requests from public and private organizations have been received for social security account numbers for identification or record-keeping purposes. The largest single program authorized for such purposes was the Internal Revenue Service (IRS) taxpayer registration that began in 1962. Clearly, many account numbers continue to be issued for income-tax purposes. For example, about 790,000 account numbers were issued in 1966 to children under age 14, few of whom are in covered employment.

A few other programs for identification or recordkeeping purposes—on a much smaller scale—have been approved. One illustration is the issuance of social security numbers since 1963 to all students entering Florida secondary schools. Getting a social security number is for these students and others throughout the country a practical step since many enter the labor force

---

\*Prepared in the Division of Statistics. See also Research and Statistics Notes No. 9 (1965), No. 8 (1966), and No. 17 (1967).

during their school years or shortly thereafter.

The age distribution of persons to whom account numbers were issued in 1966 shows a marked similarity to the distribution for 1965, and both stand in strong contrast to the pattern in 1960. In the first half of 1966, as in the second half of 1965, persons aged 65 and over were a substantial proportion of the total. Twelve percent of all account numbers were issued to the aged in 1965 and in 1966, a higher proportion

than the 10 percent issued to persons in this age group for IRS purposes in 1962 and 1963. By the end of 1966, issuances to the aged had dropped sharply. The proportion of numbers issued to children under age 14 remained at a high level (12 percent), though it is considerably lower than the peak of 22 percent in 1963. The largest proportion of issuances in 1966, as in past years, was to teenagers (aged 14-19) entering the labor force.

TABLE 1.—Social security numbers issued, 1937-66

Period	[In thousands]					
	Age in year of issue <sup>1</sup>					
	Total	Under 14	14-19	20-49	50-64	65 and over
	Number					
Summary data:						
1937-66	169,850	6,296	75,712	64,505	14,960	6,381
1937-39	48,998	61	6,816	33,793	5,793	725
1940-50	48,528	980	24,374	18,373	3,793	851
1951-54	15,497	268	8,578	4,285	1,700	661
1955-61	25,431	514	17,013	4,843	2,012	1,040
1962-64	18,760	2,953	11,044	1,967	1,252	1,540
1965-66	12,636	1,520	7,887	1,244	410	1,564
Annual data:						
1960	3,415	67	2,637	520	145	47
1961	3,370	68	2,576	507	168	49
1962	4,519	103	3,021	600	323	470
1963	8,617	1,895	4,350	776	700	894
1964	5,623	955	3,672	591	229	176
1965	6,130	730	3,861	595	188	752
1966	6,506	790	4,027	649	222	812
Quarterly data:						
1965:						
January-March	1,162	197	716	150	55	45
April-June	1,727	169	1,340	145	43	31
July-September	1,683	187	1,069	146	39	241
October-December	1,558	178	736	155	51	435
1966:						
January-March	1,539	204	798	166	72	297
April-June	2,357	205	1,485	177	63	423
July-September	1,527	209	1,056	162	43	57
October-December	1,083	172	687	144	44	35
	Percent <sup>2</sup>					
Summary data:						
1937-66	100.0	3.8	45.1	38.4	8.9	3.8
1937-39	100.0	.1	14.5	71.7	12.2	1.5
1940-50	100.0	2.0	50.4	38.0	7.8	1.8
1951-54	100.0	1.7	55.4	27.7	11.0	4.3
1955-61	100.0	2.0	66.9	19.1	7.9	4.1
1962-64	100.0	15.7	58.9	10.5	6.7	8.2
1965-66	100.0	12.0	62.4	9.8	3.2	12.4
Annual data:						
1960	100.0	2.0	77.2	15.2	4.2	1.4
1961	100.0	2.0	76.5	15.1	5.0	1.5
1962	100.0	2.3	66.9	13.3	7.2	10.4
1963	100.0	22.0	50.5	9.0	8.1	10.4
1964	100.0	17.0	65.3	10.5	4.1	3.1
1965	100.0	11.9	63.0	9.7	3.1	12.3
1966	100.0	12.2	61.9	10.0	3.4	12.5
Quarterly data:						
1965:						
January-March	100.0	16.9	61.6	12.9	4.7	3.8
April-June	100.0	9.8	77.6	8.4	2.5	1.8
July-September	100.0	11.1	63.6	8.7	2.3	14.3
October-December	100.0	11.4	47.4	9.9	3.3	28.0
1966:						
January-March	100.0	13.3	51.9	10.8	4.7	19.3
April-June	100.0	8.7	63.1	7.5	2.7	18.0
July-September	100.0	13.7	69.2	10.6	2.8	3.7
October-December	100.0	15.9	63.5	13.4	4.0	3.2

<sup>1</sup> As shown by year of birth on account-number application.

<sup>2</sup> Based on number with age recorded.

TABLE 2.—Social security numbers issued to men, 1937-66

Period	[In thousands]					
	Age in year of issue <sup>1</sup>					
	Total	Under 14	14-19	20-49	50-64	65 and over
	Number					
Summary data:						
1937-66	91,225	3,895	39,950	35,441	8,570	2,790
1937-39	33,451	55	4,045	23,415	4,752	636
1940-50	23,060	792	12,573	7,114	1,916	659
1951-54	7,876	207	4,458	1,766	833	408
1955-61	12,846	357	8,977	2,028	856	623
1962-64	8,553	1,624	5,858	669	160	239
1965-66	5,636	860	4,040	449	54	234
Annual data:						
1960	1,663	47	1,387	181	30	18
1961	1,665	47	1,361	187	49	20
1962	2,108	65	1,616	229	85	111
1963	3,738	1,030	2,319	232	50	106
1964	2,707	530	1,923	207	24	22
1965	2,745	412	1,989	216	22	105
1966	2,894	448	2,051	233	32	129
Quarterly data:						
1965:						
January-March	542	108	370	53	5	5
April-June	860	95	703	53	5	4
July-September	782	109	579	53	5	35
October-December	561	99	337	57	7	60
1966:						
January-March	627	112	407	57	9	42
April-June	1,037	117	779	61	9	70
July-September	759	123	558	60	7	11
October-December	471	96	307	55	7	6
	Percent <sup>2</sup>					
Summary data:						
1937-66	100.0	4.3	44.1	39.1	9.4	3.1
1937-39	100.0	.2	12.3	71.2	14.4	1.9
1940-50	100.0	3.4	54.5	30.9	8.3	2.9
1951-54	100.0	2.7	58.1	23.0	10.0	5.3
1955-61	100.0	2.8	69.9	15.8	6.7	4.9
1962-64	100.0	19.0	68.5	7.8	1.9	2.8
1965-66	100.0	15.3	71.6	8.0	1.0	4.1
Annual data:						
1960	100.0	2.8	83.4	10.9	1.8	1.1
1961	100.0	2.8	81.8	11.2	2.9	1.2
1962	100.0	3.1	76.7	10.9	4.1	5.3
1963	100.0	27.6	62.1	6.2	1.3	2.8
1964	100.0	19.6	71.1	7.7	.9	.8
1965	100.0	15.0	72.5	7.9	.8	3.8
1966	100.0	15.5	70.9	8.1	1.1	4.5
Quarterly data:						
1965:						
January-March	100.0	19.9	68.3	9.8	1.0	1.0
April-June	100.0	11.1	81.8	6.1	.6	.4
July-September	100.0	13.9	74.0	6.8	.7	4.5
October-December	100.0	17.7	60.1	10.2	1.2	10.8
1966:						
January-March	100.0	17.9	64.9	9.1	1.4	6.7
April-June	100.0	11.3	75.2	5.9	.9	6.8
July-September	100.0	16.2	73.5	7.9	.9	1.4
October-December	100.0	20.4	65.2	11.7	1.5	1.3

<sup>1</sup> As shown by year of birth on account-number application.

<sup>2</sup> Based on number with age recorded.

## Explanatory Notes

Account numbers identifying individuals in social security records are issued under a numbering system established at the beginning of the program. Until June 30, 1963, the Railroad Retirement Board issued account numbers to railroad employees, and these numbers may be used for social security purposes. The data in the accompanying tables, however, exclude the 2.8 million

TABLE 3.—Social security numbers issued to women, 1937-66  
(In thousands)

Period	Age in year of issue <sup>1</sup>					
	Total	Under 14	14-19	20-49	50-64	65 and over
	Number					
Summary data:						
1937-66.....	77,342	2,400	35,760	29,062	6,358	3,579
1937-39.....	14,411	6	2,767	10,378	1,010	85
1940-50.....	25,327	188	11,806	11,258	1,877	195
1951-54.....	7,822	61	4,120	2,519	867	253
1955-61.....	12,585	157	8,037	2,815	1,156	417
1962-64.....	10,201	1,327	5,183	1,296	1,091	1,301
1965-66.....	6,995	660	3,848	796	356	1,329
Annual data:						
1960.....	1,752	20	1,250	339	114	28
1961.....	1,706	21	1,215	320	119	29
1962.....	2,409	37	1,404	370	237	359
1963.....	4,877	865	2,030	543	649	788
1964.....	2,915	425	1,748	383	205	154
1965.....	3,385	318	1,872	379	166	647
1966.....	3,610	342	1,976	417	190	682
Quarterly data:						
1965:						
January-March.....	620	89	346	96	50	39
April-June.....	867	73	636	92	38	27
July-September.....	901	78	491	92	34	206
October-December.....	997	78	400	97	45	375
1966:						
January-March.....	912	92	392	109	63	255
April-June.....	1,319	88	706	116	54	353
July-September.....	768	86	498	102	36	46
October-December.....	611	76	380	90	37	28
	Percent <sup>2</sup>					
Summary data:						
1937-66.....	100.0	3.1	46.3	37.7	8.2	4.6
1937-39.....	100.0	( <sup>3</sup> )	19.4	72.8	7.1	.6
1940-50.....	100.0	.7	46.6	44.5	7.4	.8
1951-54.....	100.0	.8	52.7	32.2	11.1	3.2
1955-61.....	100.0	1.2	63.9	22.4	9.2	3.3
1962-64.....	100.0	13.0	50.8	12.7	10.7	12.8
1965-66.....	100.0	9.4	55.0	11.4	5.1	19.0
Annual data:						
1960.....	100.0	1.2	71.4	19.3	6.5	1.6
1961.....	100.0	1.2	71.3	18.8	7.0	1.7
1962.....	100.0	1.6	58.3	15.4	9.8	14.9
1963.....	100.0	17.7	41.6	11.1	13.3	10.2
1964.....	100.0	14.6	60.0	13.1	7.0	5.3
1965.....	100.0	9.4	55.4	11.2	4.9	19.1
1966.....	100.0	9.5	54.8	11.6	5.3	18.9
Quarterly data:						
1965:						
January-March.....	100.0	14.3	55.8	15.6	8.0	6.3
April-June.....	100.0	8.5	73.4	10.7	4.4	3.1
July-September.....	100.0	8.6	54.5	10.3	3.8	22.8
October-December.....	100.0	7.9	40.2	9.8	4.5	37.7
1966:						
January-March.....	100.0	10.1	43.0	12.0	6.9	28.0
April-June.....	100.0	6.7	53.6	8.8	4.1	26.8
July-September.....	100.0	11.2	64.8	13.3	4.7	6.0
October-December.....	100.0	12.4	62.3	14.7	6.1	4.6

<sup>1</sup> As shown by date of birth on account-number application.

<sup>2</sup> Based on number with age recorded.

<sup>3</sup> Less than 0.05 percent.

account numbers issued by the Railroad Retirement Board. Included are those issued under the IRS taxpayer registration program (Form 3227) and the special form for issuance of account numbers to Federal civil service annuitants in 1965.

*Procedures for issuing account numbers.*—The usual procedure for applying for a social security account number is through the use of IRS Form SS-5, on which the applicant enters his date of birth, sex, race, and certain other identifying information, including his place of birth and his mother's and father's names. The special IRS Form 3227 used to identify individuals for income-tax purposes and the special form used to register Federal civil-service annuitants were similar to the SS-5, but information on race was not requested in either case. Account numbers issued for these special purposes are no different from other social security account numbers and may be used for social security purposes.

*Total number issued.*—Since some individuals get more than one account number, the total of account numbers issued overstates the total of persons with account numbers. The data are not adjusted to exclude deaths. They include numbers issued to persons in areas outside the United States with employment covered by OASDHI.

TABLE 4.—Social security numbers issued to women as a percent of total issuances, 1937-66

Period	Age in year of issue <sup>1</sup>					
	Total	Under 14	14-19	20-49	50-64	65 and over
Summary data:						
1937-66.....	45.5	38.1	47.2	45.1	42.5	56.1
1937-39.....	29.4	9.8	40.6	30.7	17.4	11.7
1940-50.....	52.2	19.2	48.4	61.3	49.5	22.9
1951-54.....	50.5	22.8	48.0	58.8	51.0	38.3
1955-61.....	49.5	30.5	47.2	58.1	57.5	40.1
1962-64.....	54.4	44.9	46.9	65.9	87.1	84.5
1965-66.....	55.4	43.4	48.8	64.0	86.8	85.0
Annual data:						
1960.....	51.3	29.9	47.4	65.2	78.6	59.6
1961.....	50.6	30.9	47.2	63.1	70.8	59.2
1962.....	53.3	35.9	46.5	61.7	73.4	76.4
1963.....	56.6	45.6	46.7	70.0	92.7	88.1
1964.....	51.8	44.5	47.6	64.8	89.5	87.5
1965.....	55.2	43.6	48.5	63.7	88.3	86.0
1966.....	55.5	43.3	49.1	64.2	85.5	84.1
Quarterly data:						
1965:						
January-March.....	53.4	45.2	48.3	64.0	90.9	86.7
April-June.....	50.2	43.2	47.5	63.4	88.4	87.1
July-September.....	53.5	41.7	45.9	63.0	87.2	85.5
October-December.....	64.0	43.8	54.3	62.6	88.2	86.2
1966:						
January-March.....	59.3	45.1	49.1	65.7	87.5	85.9
April-June.....	56.0	42.9	47.5	65.5	85.7	83.5
July-September.....	50.3	41.1	47.2	63.0	83.7	80.7
October-December.....	56.4	44.2	55.3	62.5	84.1	80.0

<sup>1</sup> As shown by date of birth on account-number application.

Generally, the total shown for a quarter relates to the quarter in which the number is issued. As a result of processing lags, however, a quarterly

total may contain some carryover from a previous quarter.

*Summary data.*—The data in tables 1–4 are grouped in periods that reflect significantly different experience under OASDHI:

TABLE 5.—Social security numbers issued, by type of application used, 1962–66

[In thousands]

Application used and period	Age in year of issue <sup>1</sup>					
	Total	Under 14	14–19	20–49	50–64	65 and over
Number						
<i>Form SS-5</i>						
Summary data: 1962–66.	27,156	2,982	18,016	2,997	1,131	2,015
Annual data:						
1962	3,908	78	2,993	569	193	73
1963	5,778	802	3,700	630	349	296
1964	4,977	643	3,478	559	185	111
1965	6,027	690	3,833	591	183	725
1966	6,466	769	4,012	648	221	810
Quarterly data:						
1965:						
January–March	1,132	181	706	148	54	42
April–June	1,708	160	1,332	145	42	30
July–September	1,643	178	1,063	1,144	36	220
October–December	1,544	171	732	154	51	433
1966:						
January–March	1,525	196	792	165	72	297
April–June	2,347	200	1,482	177	63	422
July–September	1,518	205	1,052	161	43	57
October–December	1,076	169	685	144	43	34
<i>Form 3227</i>						
Summary data: 1962–66.	4,212	1,487	920	213	530	1,070
Annual data:						
1962	610	24	28	31	129	397
1963	2,839	1,092	650	145	352	598
1964	647	312	193	32	44	66
1965	77	38	27	4	3	5
1966	40	21	16	1	1	2
<i>Civil Service form</i>						
Annual data: 1965	27	1	1	1	2	21
Percent <sup>2</sup>						
<i>Form SS-5</i>						
Summary data: 1962–66.	100.0	10.9	66.3	11.0	4.2	7.4
Annual data:						
1962	100.0	2.0	76.6	14.6	4.9	1.9
1963	100.0	13.9	64.1	10.9	6.0	5.1
1964	100.0	12.9	69.9	11.2	3.7	2.2
1965	100.0	11.5	63.6	9.8	3.0	12.0
1966	100.0	11.9	62.1	10.0	3.4	12.5
Quarterly data:						
1965:						
January–March	100.0	16.0	62.4	13.1	4.7	3.7
April–June	100.0	9.4	78.0	8.5	2.4	1.7
July–September	100.0	10.8	64.8	8.8	2.2	13.4
October–December	100.0	11.1	47.5	10.0	3.3	28.1
1966:						
January–March	100.0	12.9	52.0	10.9	4.7	19.5
April–June	100.0	8.5	63.2	7.5	2.7	18.0
July–September	100.0	13.5	69.3	10.6	2.8	3.7
October–December	100.0	15.7	63.7	13.4	4.0	3.2
<i>Form 3227</i>						
Summary data: 1962–66.	100.0	35.3	21.8	5.1	12.6	25.4
Annual data:						
1962	100.0	3.9	4.6	5.1	21.2	65.2
1963	100.0	38.5	22.9	5.1	12.4	21.1
1964	100.0	48.3	29.8	4.9	6.8	10.2
1965	100.0	49.4	35.1	5.2	3.9	6.5
1966	100.0	51.3	39.3	3.4	2.0	4.0
<i>Civil Service form</i>						
Annual data: 1965	100.0	3.8	3.8	3.8	7.7	80.8

Years	Event
1937–39	Beginning of program.
1940–50	No major changes in program.
1951–54	Major extensions of coverage.
1955–61	Additional coverage extensions.
1962–64	Taxpayer registration program.
1965–66	Establishment of Medicare.

The large differences in the number of years in these intervals make any comparison of total issuances in the various periods difficult. The analysis by age of enrollee and type of issuance is more meaningful, however, when the data are grouped in this way.

*Type of application.*—The distribution in table 5 shows the effect of the special procedures and the issuing of numbers for other than social security purposes. Beginning with the third quarter of 1965, the breakdown between issuances on IRS Forms SS-5 and 3227 and, for the last half of 1965, issuances to Federal civil-service annuitants is based on a sample of approximately 1,000 cases per quarter.

## Medical Care Price Changes in Medicare's First Year\*

An article in the July 1967 BULLETIN detailed the rising cost of medical care services from the end of World War II through the first quarter of 1967.<sup>1</sup> With the availability of price data for the second quarter of 1967, it has become possible to evaluate the nature of price changes during the first full year of health insurance for the aged under the Social Security Act (Medicare). Changes in medical care prices during July 1966–

\*Prepared by Loucele A. Horowitz, Division of Health Insurance Studies, Office of Research and Statistics.

<sup>1</sup> Dorothy P. Rice and Loucele A. Horowitz, "Trends in Medical Care Prices," *Social Security Bulletin*, July 1967.

<sup>1</sup> As shown by date of birth on account-number application.  
<sup>2</sup> Based on number with age recorded.