Notes and Brief Reports

Public Social Welfare Expenditures, Fiscal Year 1984*

In fiscal year 1984, public social welfare expenditures' reached \$672.0 billion, an increase of 4.7 percent over the amount spent by Federal, State, and local governments in 1983. Measured in constant (1984) dollars, the increase was only 0.5 percent more than the previous year's amount and was the lowest real increase since 1978-79. Public welfare spending represented 18.2 percent of the gross national product (GNP)—a decrease of nearly one percentage point from the previous year.

The social welfare expenditure series was developed by the Social Security Administration in 1951 to provide a basis for measuring changes in the share of the total national output devoted to social welfare purposes. It measures direct expenditures from public funds or under public programs; indirect welfare benefits therefore are not included.

The data encompass expenditures for the major public programs of income maintenance, health, education, housing, veterans' programs, and other welfare services directed specifically toward promoting the economic and social well-being of individuals and families.

In general, the series excludes community services such as urban transportation, water and sewer works, recreational facilities, and other government activities that indirectly promote the welfare of individuals, even though such activities may have important social welfare aspects or consequences.

The data in this series are on a fiscal-year basis and include expenditures from trust funds as well as from general revenues. The expenditures in the basic series are grouped on the basis of statutory programs and administrative structure. The data are presented in sufficient detail to permit regrouping on a functional basis.

The data include the value of benefits as well as the amount expended for administrative expenses incurred in program operations, research and training expenditures for program improvement, and capital outlay to provide the necessary facilities. Because the emphasis is on the net cost of government social welfare activities, loans are excluded from the series.²

Expenditures for social insurance programs have been increasing in importance in recent years. Since 1982, social insurance has represented at least one-half of all social welfare spending (table 1). This trend continued in fiscal year 1984, in spite of reduced expenditures for Unemployment Insurance—a result of the expanding economy. The combined programs of Old-Age, Survivors, and Disability Insurance and Health Insurance for the Aged and Disabled—known as Social Security and Medicare, respectively—accounted for 70 percent of all social insurance spending. The distribution of expenditures in 1984 for each category of spending is shown in chart 1.

Table 2 shows the various expenditure categories as percentages of the GNP. The data in this table have been extensively revised to reflect changes in the GNP series.

In December 1985, the Bureau of Economic Analysis (BEA) of the Department of Commerce released comprehensively revised estimates of the National Income and Product Accounts (NIPA), which included revisions of the GNP. The revisions consisted of definitional, classificational, and statistical changes. Of the 10 definitional changes made in 1985, 6 affected the amount of total GNP—all but one in an upward direction.

Statistical changes include a shift in the base period of the NIPA from 1972 to 1982. The prices and the composition of output of 1982 were substituted for

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Public social welfare expenditures are defined in this series as the cost of cash benefits, services, and administration of all programs operating under public law that are of direct benefit to individuals and families.

²See Ida C. Merriam and Alfred M. Skolnik, **Social Welfare Expenditures Under Public Programs in the United States**, **1929-66** (Research Report No. 25), U.S. Government Printing Office, Washington, D.C., 1968, 254 pages. This monograph provides a comprehensive description of the social welfare expenditures series, its components, and its methodology.

those of 1972, and 1982 was set equal to 100 in calculating price indices and implicit price deflators. Other statistical changes were the inclusion of new or revised data from several major sources—especially the BEA's 1977 Input-Output Survey—and several changes in methodology.

The net effect of the NIPA revisions is an upward revision of current-dollar GNP in all years. Social welfare expenditures, which measure actual government outlays, are not subject to similar revisions. Thus, the GNP revisions cause social welfare spending to appear to be a smaller percentage of the GNP total than before. However, the pattern of growth or decline in that percentage is unchanged, as is shown in chart 2. Whenever the rate of increase in social welfare spending is greater than the rate of increase in the GNP for a given year, the percentage of social welfare expenditures rises (table 3).

The relationship of social welfare spending to the GNP also tends to reflect cyclical changes in the economy. During times of economic contraction, social welfare outlays rise sharply; they experience slow growth when the economy is expanding. The recession year 1969-70 was marked by less than 2 percent real growth in the GNP, while the increase in real social welfare spending was nearly 10 percent. From 1970 to 1971, those expenditures rose 12.6 percent, as the effect of the recession was felt in such areas as increased Unemployment Insurance benefits. The economy improved over the next few years, and by 1973, real GNP growth reached 5 percent. In the next year, social welfare spending increased only 1.3 percent.

The years 1974 and 1975 produced no growth in real GNP, and social welfare outlays for 1975 rose 12.2 percent over the previous year. However, the next 4 years were a period of expansion, during which real GNP grew more than 20 percent. Social welfare expenditures in 1976 rose 8.2 percent in real terms, reflecting the economic experience of the previous year. For the next 3 years, however, little growth occurred in such expenditures, which in fact remained stable from 1976 to 1979.

From 1980 to 1982, the GNP experienced little real growth, and social welfare spending increased annually by an amount between 2.0 percent and 3.5 percent. The recent upswing in the economy, which began in 1983, has had an effect on social welfare outlays. Such outlays increased only 0.5 percent in real terms from 1983 to 1984.

These cyclical fluctuations are reflected in the relationship of social welfare expenditures to the GNP. Social welfare expenditures as a percent of GNP rose sharply in 1971 and 1975 and fell from 1976 through 1980. With the improving economy of 1983-84, this percentage fell nearly a full point—the largest decline

since 1976-77, when the economy was also emerging from a recession.

As the per capita constant dollar expenditure data in table 4 show, social insurance spending declined for the first time from 1983 to 1984. In 1983, the per capita real spending in this category was \$1,447; in 1984 it fell to \$1,424 per capita, a decrease of 1.6 percent. Public aid, which has been declining in real terms since 1975, continued to do so—dropping from \$377 in 1983 to \$375 in 1984. Outlays for veterans' programs also declined. The education category showed increased spending in constant dollars. The largest real increase was in the category of all health and medical care.

The percent of total social welfare expenditures provided by the Federal Government changed little in 1984 (table 5). The Federal share of public aid spending has been declining since 1980, as is also the case for education expenditures. Overall, however, the Federal Government continued to fund slightly more than 60 percent of all social welfare outlays.

The percentage of government spending devoted to social welfare has been declining at all levels—Federal, State, and local—since 1979. This trend continued in 1984 (table 6). Federal spending for social welfare in 1983 was 51.9 percent of all Federal outlays, compared with 50.2 percent in 1984. State and local governments spent 58.9 percent of their outlays on social welfare in 1984, down from 60.1 percent the previous year.

Relatively high expenditures from social welfare funds in 1982 and 1983 reflect high payments for Unemployment Insurance benefits in those years. However, Unemployment Insurance expenses declined in 1984 and such trust-fund spending returned to its 1981 level.

As has become usual in recent years, spending for health and medical care was the fastest growing category of expenditure. Public and private spending for health care rose \$32 billion in fiscal year 1984, reaching a total of \$378 billion—an increase of 9.3 percent over the preceding year (table 7). Total health care spending as a proportion of GNP continued to be about 10 percent.

In constant (1984) dollars, health care spending rose 5.0 percent from 1983 to 1984. This contrasted sharply with the 0.5-percent rise in the overall series. Private health care spending rose at a faster rate (5.6 percent) than public spending (4.1 percent) and continued to be about 60 percent of the total.

Chart 1. — Percentage distribution of social welfare expenditures, selected fiscal years, 1970-84

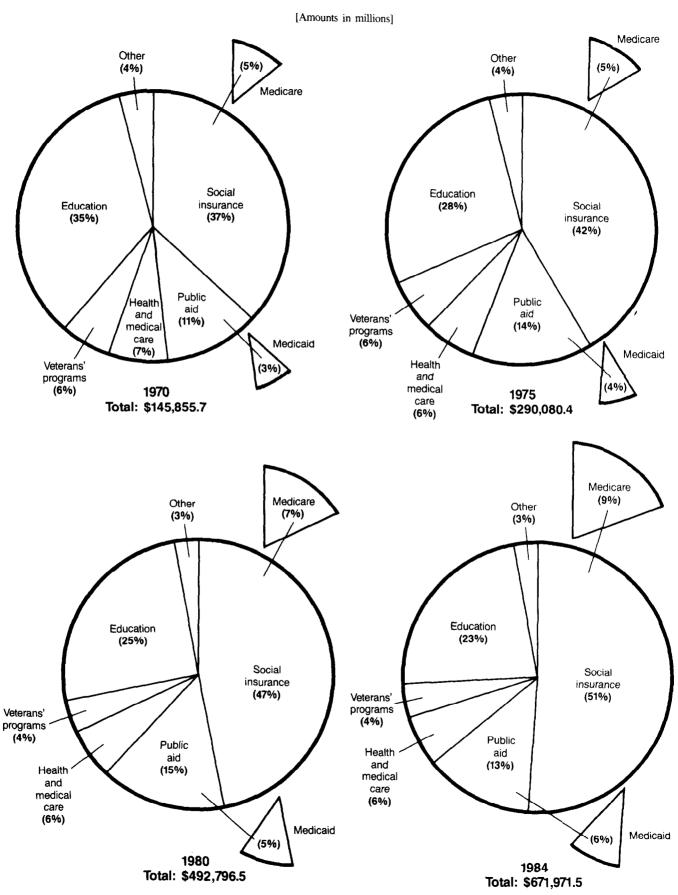


Chart 2 — Relative growth in social welfare expenditures and gross national product (GNP), selected fiscal years, 1970-84.

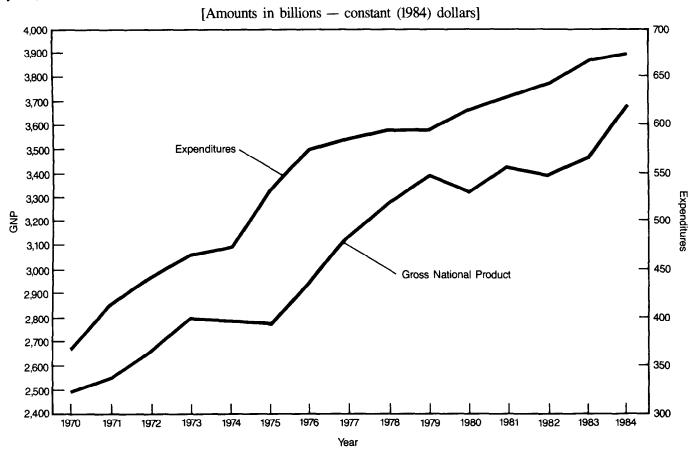


Table 1.—Social welfare expenditures under public programs, selected fiscal years, 1950-84¹ [Amounts in millions]

Program	1950	1960	1965	1970	1975	1980	1981	1982	1983	1984²
		-			Total exp	enditures	<u> </u>		·	
Total	\$23,508.4	\$52,293.2	\$77,175.3	\$145,855.7	\$290,080.4	\$492,796.5	\$550,324.0	\$594,784.9	\$642,076.6	\$671,971.5
Social insurance	4,946.6	19,306.7	28,122.8	54,691.2	123,013.1	229,754.3	267,394.8	302,614.8	331,058.1	342,264.3
ability, and Health Insurance (OASDH)	784.1 784.1	11,032.3 11,032.3	16,997.5 16,997.5	36,835.4 29,686.2	78,429.9 63,648.5	152,110.4 117,118.9	180,425.0 137,970.2	204,567.8 154,144.8	224,709.2 167,778.9	239,395.0 176,914.2
HI (Medicare) ³ Railroad Retirement ⁴	306.4	934.7	1,128.1	7,149.2 1,609.9	14,781.4 3,085.1	34,991.5 4,768.7	42,454.8 5,323.4	50,423.5 5,766.4	56,930.3 6,081.5	62,480.8 6,143.8
Public employee retire- ment'	817.9	2,569.9	4,528.5	8,658.7	20,118.6	39,490.1	45,743.7	50,464.2	54,834.3	58,887.7
Unemployment Insurance and employment services	2,190.1	2,829.6	3,002.6	3,819.5	13,835.9	18,326.4	19,022.3	23,256.5	25,349.7	16,103.5
Railroad Unemployment Insurance	119.6	215.2	76.7	38.5	41.6	155.4	208.1	298,8	386.6	183.3
Railroad Temporary Disability Insurance	31.1	68.5	46.5	61.1	32.9	68.7	60.9	62.2	61.3	46.7
State Temporary Dis- ability Insurance ⁷	72.1	347.9	483.5	717.7	990.0	1,377.7	1,596.9	1,695.7	1,766.9	1,821.0
Hospital and medical							50.3	52.5	55.7	59.3
benefits	2.2	40.2	50.9	62.6	72.9	49.6				-
Hospital and medical	625.1	1,308.5	1,859.4	2,950.4	6,479.1	13,457.2	15,014.5	16,503.2	17,868.6	19,683.3
benefits ⁸	193.0 2,496.2	420.0 4.101.1	580.0 6,283.4	985.0 16,487.8	2,470.0 41,308.3	3,725.0 71,799.4	4,165.0 82,423.6	4,640.0 80,852.4	5,082.0 85,829.5	6,010.0 89,871.3
Public Assistance ¹⁰ Vendor medical pay-	2,490.2	4,041.7	5,874.9	14,433.5	27,360.4	44,888.3	51,405.9	53,455.0	56,620.6	61,000.2
ments ¹¹	51.3	492.7	1,367.1	5,212.8 712.6	13,501.6 2,622.4	27,394.1 2,342.8	32,153.5 2,489.8	34,399.5 2,567.5	36,326.6 2,507.8	39,462.8 3,985.3
Supplemental Security Income 12					6,091.6	8,226.5	9,287.9	9,753.0	10,793.7	11,136.7
Food stamps Other ¹³	6.0	59.4	35.6 373.0	577.0 1,477.3	4,693.9 3,162.4	9,083.3 9,601.3	11,136.4 10,593.3	10,761.0 6,883.4	11,726.5 6,688.6	11,561.0 6,173.4
Health and medical pro- grams ¹⁴	2,063.5	4,463.8	6,246.4	9,906.8	17,787.6	27,919.1	30,202.9	33,126.9	35,976.5	37,864.3
care	1,222.3 886.1	2,853.3 1,973.2	3,452.3 2,515.5	5,313.4 3,553.8	9,219.6 6,405.6	12,492.8 8,433.0	13,458.2 8,740.0	14,969.0 9,489.0	16,518.2 10,035.0	17,341.0 10,651.0
Defense Depart-	336.2	880.1	936.8	1,759.6	2,814.0	4,059.8	4,718.2	5,480.0	6,483.2	6,690.0
Maternal and child health programs 16	29.8	141.3	227.3	431.4	567.0	870.0	921.0	915.0	1,100.0	1,031.0
Medical research School health (education	69.2	448.9	1,165.2	1,635.4	2,928.0	4,836.0	5,080.0	5,373.0	5,567.0	6,102.7
agencies)	30.6	101.0	142.2	246.6	350.0	573.0	636.0	692.0	742.0	790.0
activities	350.8	401.2	671.0	1,348.0	2,919.0	6,971.0	7,810.0	9,029.0	9,955.0	10,458.0
struction	360.8 1.1	518.1 40.0	588.3 31.1	932.1 52.5	1,804.0 94.0	2,176.3 31.0	2,297.7	2,144.9	2,094.3	2,141.6
Veterans' programs	6,865.7	5,479.2	6,031.0	9,078.0	17,018.9	21,465.5	23,440.8	24,708.1	25,825.9	26,127.4
tion''	2,092.1	3,402.7	4,141.4	5,393.8	7,578.5	11,306.0	12,453.6	13,301.6	13,849.9	13,947.0
grams	748.0	954.0	1,228.7	1,784.0	3,516.8	6,203.9	7,000.0	7,825.8	8,387.8	8,854.9
care	582.8 161.5	879.4 59.6	1,114.8 77.0	1,651.4 70.9	3,287.1 136.7	5,749.9 323.0	6,429.3 435.0	7,210.2 480.3	7,762.6 473.5	8,141.2 527.4
Medical and prosthe- tic research	3.7	15.1	36.9	61.8	93.0	131.0	135.3	135.3	151.6	186.3
Education	2,691.6 475.7	409.6 494.1	40.9 434.3	1,018.5 502.3	4,433.8 556.1	2,400.7 664.5	2,335.6 709.0	1,816.3 747.0	1,707.5 744.0	1,412.9 745.5
Welfare and other	858.3	218.8	185.8	379.4	933.7	890.4	943.1	1,017.4	1,091.7	1,165.1
Education ¹⁹ Elementary and second-	6,674.1	17,626.2	28,107.9	50,845.5	80,834.2	121,049.6	128,145.3	133,874.1	141,812.6	152,025.0
ary Construction ²⁰	5,596.2 1,019.4	15,109.0 2,661.8	22,357.7 3,267.0	38,632.3 4,659.1	59,745.6 5,746.0	87,149.9 6,524.0	92,327.7 6,756.9	97,419.5 6,772.2	102,651.7 7,189.5	110,018. 7,258.0
Higher	914.7	2,190.7	4,826.4	9,907.1	16,384.1	26,175.9	27,652.2	28,153.8	30,467.4 2,058.6	32,643.2 2,270.2
Construction Vocational and adult ²⁰	310.0 160.8	357.9 298.0	1,081.4 853.9	1,566.9 2,144.4	1,512.7 4,441.3	1,528.1 7,375.2	14.6 7,854.9	144.1 7,997.3	2,038.6 8,386.4	2,270. 9,118.0

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Table 1.—Social welfare expenditures under public programs, selected fiscal years, 1950-84¹—Continued [Amounts in millions]

Program	1950	1960	1965	1970	1975	1980	1981	1982	1983	1984²
	<u>'</u>			Tot	al expenditu	res — Contin	ued	·	<u> </u>	<u> </u>
Housing	14.6	176.8	318.1	701.2	3,171.7	7,209.5	6,733.5	7,954.2	9,089.6	10,374.2
Public housing	14.5	143.5	234.5	459.9	1,456.4	5,246.9	4,587.3	5,651.6	6,659.4	7,716.4
Other social welfare Vocational rehabilita-	447.7	1,139.4	2,065.7	4,145.2	6,946.6	13,599.1	11,983.1	11,654.4	12,484.4	13,445.0
tion ²¹	30.0	96.3	210.5	703.8	1,036.4	1,251.1	1,195.1	1,233.7	1,333.1	1,447.7
Medical services	7.4	17.7 6.6	34.2 22.4	133.8 29.6	217.7	279.4 13.5	290.0	310.0	369.0	359.9
Institutional care ²³	145.5	420.5	789.5	201.7	296.1	482.4	548.9	594.4	660.0	971.1
Child nutrition ²⁴	160.2	398.7	617.4	896.0	2,517.6	4,852.3	4,870.7	4,490.6	4,981.4	5,198.9
Child welfare ²⁵	104.9	211.5	354.3	585.3	597.0	800.0	172.7	160.2	160.1	165.0
ACTION programs ²⁶ Social welfare, not	7.1		51.7	752.8	638.3	2,302.7	814.5	521.5	475.4	479.1
elsewhere classified ²⁷	7.1	12.4	42.3	1,005.6	1,861.2	3,910.6	4,381.2	4,654.0	4,874.3	5,283.2
-					Federal ex	penditures				
Total	\$10,541.1	\$24,956.7	\$37,711.7	\$77,337.2	\$167,426.0	\$302,616.4	\$344,108.5	\$367,699.4	\$398,791.7	\$419,264.3
Old-Age, Survivors, Disability, and Health In-	2,103.0	14,307.2	21,806.6	45,245.6	99,715.0	191,162.0	224,573.5	250,551.4	274,212.2	289,883.5
surance (OASDHI)	784.1 784.1	11,032.2 11,032.2	16,997.5 16,997.5	36,835.4 29,686.2	78,429.9 63,648.5	152,110.4 117,118.9	180,425.0 137,970.2	204,567.8 154,144.3	224,709.2 167,778.9	239,395.0 176,914.2
HI (Medicare) ³	704.1	11,032.2	10,997.3	7,149.2	14,781.4	34,991.5	42,454.8	50,423.5	56,930.3	62,480.8
Railroad Retirement	306.4	934.7	1,128.1	1,609.9	3,085.1	4,768.7	5,323.4	5,766.4	6,081.5	6,143.8
Public employee retire- ment'	507.9	1,519.9	2,780.5	5,516.7	13,338.9	26,982.9	31,543.1	34,401.5	36,920.2	38,587.3
Unemployment Insurance and employment services ⁶	328.6	473.5	699.8	1,036.1	3,429.2	4,407.6	4,230.6	2,634.7	3,144.1	2,528.6
Railroad Unemployment Insurance	119.6	215.2	76.7	38.5	41.6	155.4	208.1	298.8	386.6	183.3
Railroad Temporary										
Disability Insurance Workers' Compensation'	31.1 25.1	68.5 63.1	46.5 77.6	61.1 147.9	32.9 1,357.4	68.7 2,668.3	60.9 2,782.4	62.2 2,820.0	61.3 2,909.3	46,7 2,998.8
Hospital and medical benefits*	5.2	9.0	11.3	20.7	50.2	129.5	153,2	172.3	263.5	281.5
ublic aid	1,103.2 1,097.2	2,116.9 2,057.5	3,593.9 3,185.4	9,648.6 7,594.3	27,186.5 14,528.6	48,666.5 23,542.1	55,946.5 26,979.9	52,485.3 27,181.5	55,894.6 28,796.4	57,665.8 30,837.7
Vendor medical pay- ments ¹¹		199.8	555.0	2 607 1	7,056.4	14,550.2	17,073.5	17,514.3	18,828.1	20 212 1
Social services Supplemental Security				2,607.1 522.0	1,962.6	1,757.1	1,867.4	1,925.6	1,880.9	20,212.1 2,091.7
Income ¹²					4,801.6	6,439.8	7,236.9	7,659.4	8,683.1	9,093.7
Food stamps			35.6	577.0	4,693.9	9,083.3	11,136.4	10,761.0	11,726.5	11,561.0
Other ¹³	6.0	59.4	373.0	1,477.3	3,162.4	9,601.3	10,593.3	6,883.4	6,688.6	6,173.4
lealth and medical pro-	603.5	1,737.1	2,780.6	4,775.2	8,521.0	12,688.1	13,637.9	14,606.9	15,594.5	16,496.3
Hospital and medical care	382.6	983,5	1,074.7	2,045.0	4,045.0	6,450.8	7,158.2	8,040.0	8,737.2	9,082.0
Civilian programs Defense Depart-	46.4	103,4	137.9	285.8	1,231.0	2,391.0	2,440.0	2,560.0	2,254.0	2,392.0
ment ¹³	336.2	880.1	936.8	1,759.6	2,814.0	4,059.8	4,718.2	5,480.0	6,483.2	6,690.0
health programs ¹⁶ Medical research	20.1 69.2	35.3 425.9	73.4 1,110.2	196.0 1,485.4	271.0 2,642.0	351.0 4,414.0	363.0 4,588.0	331.0 4,820.0	428.0 4,984.0	352.0 5,496.7
Other public health activities	63.8	57.3	222.9	590.3	1,150.0	1,250.0	1,307.0	1,242.0	1,281.0	1,354.0
struction	67.8 1.1	235.1 40.0	299.3 31.1	458.1 52.5	413.0 94.0	222.3 31.0	221.7	173.9	164.3	211.6
/eterans' programs	6,386.2	5,367.3	6,010.6	8,951.5	16,569.8	21,253.6	23,228.7	24,462.7	25,561.1	25,882.3
Pensions and compensa- tion ¹⁷	2,092.1	3,402.7	4,141.4	5,393.8	7,578.5	11,306.0	12,453.6	13,301.6	13,849.9	13,949.0
grams	748.0	954.0	1,228.7	1,784.0	3,516.8	6,203.9	7,000.0	7,825.8	8,387.8	8,854.9
care	582.8 161.5	879.4 59.6	1,114.8 77.0	1,651.4 70.9	3,287.1 136.7	5,749.9 323.0	6,429.3 435.0	7,210.2 480.3	7,762.6 473.5	8,141.2 527.4

Table 1.—Social welfare expenditures under public programs, selected fiscal years, 1950-84¹—Continued [Amounts in millions]

Program	1050	1060	1065	1970	1975	1980	1981	1982	1983	1984²
Program	1950	1960	1965	1970	1973	1960	1901	1962	1703	1704
				Fed	eral expendi	tures —Conti	nued			
Medical and prosthe-	2.7	15.1	26.0	61.0	02.0	111.0	125.2	126.2	151.6	106.2
tic research	3.7 2,691.6	15.1 409.6	36.9 40.9	61.8 1,018.5	93.0 4,433.8	131.0 2,400.7	135.3 2,335.6	135.3 1,816.3	151.6 1,707.5	186.3 1,412.9
Life insurance ¹⁸	475.7	494.1	434.3	502.3	556.1	664.5	709.0	747.0	744.0	745.5
Welfare and other	378.8	106.9	165.4	252.9	484.6	678.5	731.0	772.1	826.9	860.0
Education ¹⁹ Elementary and second-	156.7	867.9	2,469.8	5,875.8	8,629.4	13,452.2	13,372.2	11,917.0	12,396.7	12,978.9
ary	47.1	441.9	776.8	2,956.8	4,562.5	7,429.6	7,014.5	6,422.5	6,139.5	6,659.0
Construction ²⁰	5.2 48.5	70.6 293.1	77.0	35.9	20.9	40.9 4,467.5	44.9 4,852.2	16.0 4,253.8	77.1 5,051.8	28.5 5,027.7
Higher	46.3 5.7	1.2	1,217.0 324.0	2,154.6 466.3	2,863.5 273.9	4,467.3	4,632.2	144.1	84.6	35.0
Vocational and adult ²⁰	58.7	104.5	406.2	602.6	940.2	1,206.5	1,195.0	937.1	898.4	1,046.4
Housing	14.6	143.5	238,2	581.6	2,540.7	6,608.1	6,045.2	7,175.9	8,086.6	9,068.3
Public housing	14.5	143.5	234.5	459.9	1,456.4	5,246.9	4,587.3	5,651.6	6,659.4	7,716.4
Other social welfare Vocational rehabilita-	174.0	416.7	812.0	2,258.9	4,263.6	8,785.9	7,304.5	6,500.2	7,046.0	7,349.2
tion ²¹	21.0	64.3	143.3	567.5	814.0	1,006.1	918.8	918.0	1,007.5	1,109.3
Medical services Medical research ²²	5.1	11.2 6.6	21.2 22.4	107.0 29.6	174.2	223.5 13.5	229.1	241.8	269.4	277.3
Institutional care ²³	20.5	20.5	34.5	22.5	20.3	74.2	89.9	92.6	107.1	117.9
Child nutrition ²⁴	121.2	306.1	503.7	710.9	2,064.0	4,209.3	4,148.7	3,685.4	4,099.0	4,270.5
Child welfare25	4.2	13.4	36.5	44.7	49.8	57.0	172.7	160.2	160.1	165.0
Special OEO and ACTION programs ²⁶			51.7	752.8	638.3	2,302.7	814.5	521.5	475.4	479.1
Social welfare, not elsewhere classified ²⁷	7.1	12.4	42.3	160.6	677.2	1,136.6	1,159.9	1,122.5	1,196.9	1,207.4
				Sı	tate and loca	al expenditui	res			
Total	\$12,967.3	\$27,336.6	\$39,463.5	\$68,518.5	\$122,654.4	\$190,180.2	\$206,215.5	\$227,085.4	\$243,284.7	\$252,707.3
Social insurance	2,843.6	4,999.4	6,316.2	9,445.6	23,298.1	38,592.4	42,821.3	52,063.4	56,845.7	52,380.8
Public employee retirement' Unemployment Insur-	310.0	1,050.0	1,748.0	3,142.0	6,779.7	12,507.3	14,200.6	16,062.7	17,914.1	20,300.4
ance and employment services ⁶	1,861.5	2,356.1	2,302.8	2,783.4	10,406.7	13,918.8	14,791.7	20,621.8	22,205.6	13,574.9
ability Insurance Hospital and medical	72.1	347.9	483.5	717.7	990.0	1,377.4	1,596.9	1,695.7	1,766.9	1,821.0
benefits ⁸	2.2	40.2	50.9	62.6	72.9	49.6	50.3	52.5	66.7	59.3
tion'	600.0	1,245.4	1,781.8	2,802.5	5,121.7	10,788.9	12,232.1	13,683.2	14,959.1	16,684.5
benefits ⁸	187.8	411.0	568.7	964.3	2,419.8	3,595.5	4,011.8	4,467.7	4,818.5	5,728.5
Public aid	1,393.0	1,984.2	2,689.5	6,839.2	14,121.8	23,132.9	26,477.1	28,367.1	29,934.9	32,205.5
Public Assistance 10 Vendor medical pay-	1,393.0	1,984.2	2,689.5	6,839.2	12,831.8	21,346.2	24,426.0	26,273.5	27,824.2	30,162.5
ments11	51.3	292.9	812.1	2,605.6	6,445.2	12,843.9	15,080.0	16,885.2	17,498.5	19,250.7
Social services				190.6	659.8	585.7	622.5	641.9	627.0	697.2
Supplemental Security Income ¹²	•				1,290.0	1,786.7	2,051.1	2,093.6	2,110.7	2,043.0
Health and medical pro-	1.460.0	2 524 6	2 46 5 0	5 : 2 : 6	0.244.4	15 324 0	12 22 2	10.520.0	20.202.5	21.040
grams draw Hospital and medical	1,460.0	2,726.8	3,465.8	5,131.6	9,266.6	15,231.0	16,565.0	18,520.0	20,382.0	21,368.0
care	839.7	1,869.8	2,377.6	3,268.0	5,174.6	6,042.0	6,300.0	6,929.0	7,781.0	8,259.0
health programs 6 Medical research	9.7	106.1 23.0	153.9 55.0	235.3 150.0	296.0 286.0	519.0 422.0	558.0 492.0	584.0 557.0	672.0 583.0	679.0 606.0
School health (education agencies)	30.6	101.0	142.2	246.6	350.0	573.0	636.0	692.0	742.0	790.0
Other public health										
activities	287.0	343.9	448.1	757.7	1,769.0	5,721.0	6,503.0	7,787.0	8,674.0	9,104.0
struction	293.0	283.0	289.0	474.0	1,391.0	1,954.0	2,076.0	1,971.0	1,930.0	1,930.0
Veterans' programs	479.5	111.9	20.4	126.5	449.1	211.9	212.1	245.3	264.8	305.1
Education ¹⁹	6,517.5	16,758.3	25,638.1	44,969.7	72,204.8	107,597.4	114,773.1	121,957.1	129,415.9	139,046.2
	5,549.1	14,667.1	21,580.0	35,675.5	55,183.1	79,720.3	85,313.2	90,997.0	96,512.2	103,359.1

Table 1.—Social welfare expenditures under public programs, selected fiscal years, 1950-84¹—Continued [Amounts in millions]

Program	1950	1960	1965	1970	1975	1980	1981	1982	1983	1984²
				State an	d local expe	nditures — \mathbf{c}	ontinued			
Higher	866.3	1,897.7	3,609.4	7,752.4	13,520.6	21,708.4	22,800.0	23,900.0	25,415.7	27,615.5
Construction 20	304.6	356.7	757.4	1,100.6	1,238.8	1,486.0		, , , , , , , , , , , , , , , , , , ,	1,974.0	2,235.7
Vocational and adult ²⁰	102.1	193.5	447.7	1,541.8	3,501.1	6,168.7	6,659.9	7,060.1	7,488.0	8,071.6
Housing		33.2	80.0	119.6	631.0	601.4	688.3	778.3	1,003.0	1,305.9
Other social welfare Vocational rehabilita-	273.7	722.8	1,253.6	1,886.3	2,683.0	4,813.2	4,678.6	5,154.2	5,438.4	6,095.8
tion ²¹	9.0	32.1	67.1	136.3	222.4	245.0	276.3	315.7	325.7	338.4
Medical services ²²	2.3	6.6	13.0	26.8	43.5	55.9	60.9	68.3	99.6	82.6
Institutional care23	125.0	400.0	755.0	179.3	275.8	408.2	459.0	501.8	552.9	753.2
Child nutrition ²⁴	39.0	92.6	113.7	185.1	453.6	643.0	722.0	805.2	882.4	928.4
Child welfare ²⁵ Social welfare, not	100.7	198.1	317.8	540.7	547.2	743.0				
elsewhere classified27				845.0	1,184.0	2,774.0	3,221.3	3,531.5	3,677.4	4,075.8

Expenditures from Federal, State, and local revenues under public law; includes capital outlay and administrative expenditures unless otherwise noted. Includes some payments abroad. Until 1977, fiscal years for the Federal Government, most States, and some localities ended June 30. Federal fiscal years subsequently ended September 30.

²Preliminary figures.

Included in OASDHI total. Includes Health Insurance (HI) and Supplementary Medical Insurance (SMI).

⁴Excludes financial interchange between OASDHI and Railroad Retirement programs.

Excludes refunds of employee contributions; includes payments to retired military personnel and survivors. Administrative expenses for Federal noncontributory retirement not available.

⁶Includes unemployment compensation under State programs; programs for Federal employees and ex-servicemen; trade adjustment and cash training allowances; and payments under extended, emergency, disaster, and special Unemployment Insurance programs.

Cash and medical benefits in five geographical areas. Includes private plans where applicable and State costs of administering State plans and supervising private plans. Administrative expenses of all private plans and all data for Hawaii not available.

⁸Included in total directly above; excludes administrative expenses not available separately but included for entire program in preceding line.

Cash and medical benefits paid under Federal and State laws by private insurance carriers, State funds, and self-insurers. Includes Alaska and Hawaii beginning 1960. Administrative cost of private carriers and self-insurers not available. Starting 1970, Federal expenditures include Black Lung benefit program.

¹⁰Represents categorical cash and medical payment programs under the Social Security Act and general assistance. Starting 1969, includes work incentive activities.

"Included in Public Assistance total above; includes administrative expenses of Medicaid program.

¹²Benefits began January 1974; fiscal year 1973 data represent administrative expenses only.

¹³Work relief, other emergency aid, surplus food for the needy, repatriate and refugee assistance, temporary and emergency employment assistance, and work-experience training programs under the Economic Opportunity Act and the Comprehensive Employment and Training Act. Starting 1981, includes Low-Income Energy Assistance program.

¹⁴Excludes State and local expenditures for domiciliary care in institutions other than those for mental or tuberculosis patients. Serv-

ices in connection with OASDHI, State Temporary Disability Insurance, Workers' Compensation, Public Assistance, vocational rehabilitation, and veterans' and antipoverty programs are included in total expenditures for these programs.

15 Includes medical care for military dependent families.

¹⁶Includes services for crippled children.

¹⁷Includes burial awards. Starting 1965, includes special allowances for survivors of veterans who did not qualify under OASDHI. Starting 1974, subsistence payments to disabled veterans undergoing training shifted from veterans' pensions and compensation to veterans' education subgroup. Starting 1973, includes clothing allowance.

¹⁸Excludes the servicemen's group life insurance program.

¹⁹Federal expenditures for administrative costs (Department of Education) and research included in total only.

²⁰Construction for vocational and adult education included with elementary-secondary school construction. For 1981 and 1982, higher education construction expenditures are Federal only.

²¹Starting 1974, excludes administrative expenses.

²²Medical research included in vocational rehabilitation total. Starting 1981, no longner available separately.

²³Federal expenditures represent primarily surplus food for institutions.

²⁴Surplus food for schools and programs under National School Lunch and Child Nutrition Acts. State and local funds represent direct appropriations through 1979, all such expenditures starting in 1980.

²⁵Represents primarily child welfare services under the Social Security Act. Starting 1969, excludes administrative expenses. State and local data not available after 1980.

²⁶Includes domestic programs consolidated in fiscal year 1972 under ACTION and special OEO programs consolidated in fiscal year 1974 under Community Services Administration. Other OEO programs listed in appropriate subsections under public aid and education.

²⁷Federal expenditures include administrative and related expenses of the Secretary of Health and Human Services, Indian welfare and guidance, aging and juvenile delinquency activities, and certain manpower and human development activities. State and local expenditures include amounts for antipoverty and manpower programs, day care, child placement and adoption services, foster care, legal assistance, care of transients, and other unspecified welfare services; before 1970, these amounts included with institutional care.

Table 2.—Social welfare expenditures under public programs as percent of gross national product (GNP), selected fiscal years, 1950-84

	_	Al	l programs	2	Program category								
Fiscal year	Gross national product (in billions) ¹	Total	Federal	State and local	Social insurance	Public aid	Health and medical programs	Veterans' programs	Education	Other social welfare	All health and medical care		
1950	\$286.5	8.2	3.7	4.5	1.7	0.9	0.7	2.4	2.3	0.1	1.1		
1955	400.0	8.2	3.6	4.5	2.4	.8	.8	1.2	2.8	.2	1.2		
1960	506,5	10.3	4.9	5.4	3.8	.8	.9	1.1	3.5	.2	1.3		
1965	673.6	11.2	5.5	5.7	4.1	.9	.9	.9	4.1	.3	1.4		
1970	990.5	14.7	7.8	6.9	5.5	1.7	1.0	.9	5.1	.4	2.6		
1975	1,523.5	19.0	11.0	8.0	8.1	2.7	1.2	1.1	5.3	.5	3.4		
1976	1,699.6	19.5	11.6	7.9	8.6	2.9	1.1	1.1	5.2	.5	3.5		
1977	1,935.8	18.6	11.3	7.3	8.3	2.8	1.0	1.0	4.8	.5	3.5		
1978	2,173.4	18.1	11.0	7.1	8.1	2.7	1.1	.9	4.7	.5	3.5		
1979	2,452.2	17.5	10.7	6.8	7.9	2.6	1.0	.8	4.5	.5	3.5		
1980	2,667.6	18.5	11.3	7.2	8.6	2.7	1.0	.8	4.5	.5	3.8		
1981	2,986.2	18.4	11.5	6.9	9.0	2.8	1.0	.8	4.3	.4	3.9		
1982	3,141.5	18.9	11.7	7.2	9.6	2.6	1,1	.8	4.3	.4	4.2		
1983	3,321.9	19.3	12.0	7.3	10.0	2.6	1.1	.8	4.3	.4	4.3		
1984*	3,686.8	18.2	11.4	6.8	9.3	2.4	1.0	.7	4.1	.4	4.2		

Revised in 1986 by the Bureau of Economic Analysis, Department of Commerce.

provided in connection with social insurance, public aid, veterans', and "other social welfare" programs.

⁴Preliminary estimates.

Table 3.—Social welfare expenditures and gross national produce (GNP), in constant (1984) dollars, and annual percentage changes, fiscal years 1965-84

Fiscal year	Social welfare expenditures (in millions)	Percentage change from previous year	Gross national product (in billions)	Percentage change from previous year
1965	\$234,560.9	6.7	\$2,047.3	5.2
1966	259,445.3	10.6	2,183.2	6.6
1967	286,932.6	10.6	2,283.7	4.6
1968	313,422.6	9.2	2,346.8	2.8
1969	335,548.3	7.1	2,453.0	4.5
1970	367,869.2	9.6	2,498.2	1.8
1971	414,263.6	12.6	2,547.4	2.0
1972	443,358.2	7.0	2,667.2	4.7
1973	466,703.7	5.3	2,804.3	5.1
1974	472,677.4	1.3	2,797.8	2
1975	530,180.7	12.2	2,784.5	5
1976	573,763.7	8.2	2,937.6	5.5
1977	585,489.2	2.0	3,140.2	6.9
1978	595,972.1	1.8	3,284.4	4.6
1979	595,349.2	~.1	3,392.9	3.3
1980	615,711.1	3.4	3,330.0	-1.8
1981	629,440.3	2.2	3,415.5	2.6
1982	643,557.3	2.2	3,399.1	5
1983	668,649.5	3.9	3,459.4	1.8
1984	671,971.5	.5	3,686.8	6.6

Includes housing, not shown separately here.
Combines "health and medical programs" with medical services

Table 4.—Total and per capita social welfare expenditures under public programs in current and constant (1984) dollars, selected fiscal years, 1950-84

	Total expend	litures			Per capita	a expenditures	for—		
					Health and				
	Amount (in	Per	Social	Public	medical	Veterans'		Other social	All health and
Fiscal year	millions)	capita ²	insurance	aid	programs	programs	Education	welfare	medical care
						programs	Lucution	wentare	medical care
					Current dollars				
950	\$23,420.8	\$152.56	\$32.19	\$16.26	\$13.44	\$44.18	\$43.47	\$2.92	\$19.9
960	52,106.3	285.42	105.35	22.46	24.45	29.52	96.43	6.24	35.0
965	76,928.6	391.15	142.29	31.95	31.76	30.30	142.73	10.50	48.4
970	145,483.9	698.90	261.75	79.26	46.88	43.16	244.56	19.93	121.3
975	289,369.2	1,326.20	561.34	189.32	81.52	77.32	370.32	31.84	239.9
976	331,181.7	1,518.98	665.60	223.33	87.28	86.23	402.23	38.86	267.9
977	359,753.6	1,616.19	719.83	239.30	90.43	84.71	421.59	40.75	302.8
978	393,451.0	1,749.18	775.20	264.05	101.56	87.04	451.14	46.96	341.6
979	429,274.2	1,887.80	850.96	284.36	111.10	89.83	480.28	48.71	381.5
980	491,679.7	2,137.68	995.06	312.16	121.38	92.50	526.11	59.12	437.2
1981	548,879.2	2,359.89	1,144.48	354.38	129.86	99.95	550.75	51.52	500.1
1982	593,223.4	2,525.52	1,282.75	344.21	141.03	104.32	569.73	49.62	556.7
1983	640,388.5	2,700.27	1,389.93	361.91	151.70	108.04	597.73	52.64	603.5
1984	670,356.9	2,800.91	1,424.21	375.50	158.21	108.33	635.14	56.18	648.0
			Per	rcentage incre	ase from selected	year to 1984			
1950	2,762	1,736	4,324	2,209	1,077	145	1,361	1,824	3,14
1960	1,187	881	1,252	1,572	547	267	559	800	1,75
1965	771	616	901	1,075	398	258	345	435	1,23
1970	361	301	444	374	237	151	160	182	43
1975	132	111	154	98	94	40	72	76	17
1976	102	84	114	68	81	26	58	45	14
1977	86	73	98	57	75	28	51	38	11
1978	70	60	84	42	56	24	41	20	9
1979	56	48	67	32	42	21	32	15	7
1980	36	31	43	20	30	17	21	-5	4
1981	22	19	24	6	22	8	15	9	3
1982	13	11	11	9	12	4	11	13	1
1983	5	4	4	4	2	.3	6	7	
				Con	stant (1984) dolla	rs			
1950	\$96,722.5	\$630.04	\$132.94	\$67.15	\$55.50	\$182.45	\$179.52	\$12.06	\$82.4
1960	171,364.8	983.68	346.47	73.87	80.41	97.08	317.13	20.52	115.2
1965	233,811.1	1,188.83	432.47	97.11	96.53	92.09	433.80	31.91	147.3
1970	366,931.4	1,762.73	660.17	199.90	118.24	108.86	616.82	50.27	305.9
1975	528,880.9	2,423.90	1,025.96	346.02	148.99	141.32	676.83	58.19	438.4
1976	572,425.9	2,625.46	1,150.45	386.01	150.86	149.04	695.23	67.17	463.1
1977	583,588.3	2,621.77	1,167.70	388.19	146.69	137.42	683.90	66.10	491.3
1978	594,572.6	2,643.31	1,171.46	399.03	153.47	131.53	681.75	70.96	516.3
1979	593,957.4	2,612.02	1,177.42	393.45	153.72	124.29	664.53	67.40	527.9
1980	614,315.7	2,670.87	1,243.25	390.02	151.65	115.57	657.33	73.87	546.2
1981	627,787.8	2,699.16	1,309.01	405.33	148.53	114.32	629.93	58.93	572.0
1982	641,867.7	2,732.61	1,387.94	372.44	152.59	112.87	616.45	53.69	602.4
1983	666,891.6	2,812.02	1,447.45	376.89	157.98	112.51	622.47	54.82	628.5
1984	670,356.9	2,800.91	1,424.21	375.50	158.21	108.33	635.14	56.18	648.0
			Pe	rcentage incre	ase from selected	year to 1984			
1950	593	345	971	454	185	-41	254	366	
1960	291	198	311	408	97	12	100	174	46
1965	187	136	229	287	64	18	46	76	34
1970	83	59	116	88	34	5	3	12	
1975	27	16	39	9	6	-23	-6	-3	
1976	17	7	24	-3	5	-27	-9	-16	
1977	15	7	22	-3	8	-21	-7	-15	
1978	13	6	22	-6	3	-18	-7	-21	2
1979	13	7	21	-5	3	-13	-4	-17	
1980	9	5	15	-4	4	-6	-3	-24	1
1981	7	4	9	-7	7	-5	.8	-5	
	1							_	
1982	4	2	3	.8	4	-4	3	5	

¹Excludes expenditures in foreign countries for OASDHI benefits, Civil Service Retirement benefits, veterans' programs, and education. See table 1 for data including foreign payments.

provided in connection with social insurance, public aid, veterans', and "other social welfare" programs.

Source: Constant dollar figures based on implicit price deflators for personal consumption expenditures prepared by the Bureau of Economic Analysis, Department of Commerce.

Includes housing, not shown separately.

³Combines "health and medical care" with medical services

Table 5.—Social welfare expenditures under public programs: Federal funds as a percent of total expenditures, selected fiscal years, 1950-84

Program	1950	1960	1965	1970	1975	1979	1980	1982	1983	1984
Total	44.8	47.7	48.9	53.0	57.7	61.1	61.4	61.8	62.1	62.4
Social insurance	42.5	74.1	77.5	82.7	81.1	84.3	83.2	82.8	82.8	84.7
Public aid	44.2	51.6	57.2	58.5	65.8	67.6	67.8	64.9	65.1	64.2
Health and medical programs	29.2	38.9	44.5	48.2	47.9	45.8	45.4	44.1	43.3	43.6
Veterans' programs	93.0	98.0	99.7	98.6	97.4	99.1	99.0	99.0	99.0	98.8
Education	2.3	4.9	8.8	11.6	10.7	11.1	11.1	8.9	8.7	8.5
Housing	100.0	81.2	74.9	82.9	80.1	92.3	91.7	90.2	89.0	87.4
Other social welfare	38.9	36.6	39.3	54.5	61.4	58.2	64.6	55.8	56.4	54.7
All health and medical care ²	44.4	45.6	48.5	65.4	65.1	67.7	68.4	69.4	70.1	70.0

Preliminary estimates.

provided in connection with social insurance, puble aid, veterans', and "other social welfare" programs.

Table 6.—Social welfare expenditures from public funds as a percent of government expenditures for all purposes, by type of fund, selected fiscal years, 1950-84

Type of fund	1950	1960	1965	1970	1975	1979	1980	1982	1983	1984²
All social welfare expenditures, public funds;										
Total as percent of all government										
expenditures	34.7	38.4	42.2	48.2	57.3	57.2	56.5	55.0	54.5	52.8
Federal as percent of all Federal								****		
Government expenditures	26.2	28.1	32.6	40.1	53.8	54.6	54.3	52.6	51.9	50.2
State and local as percent of all State										
and local government expenditures ³ .	59.2	60.1	60.4	64.0	63.5	62.4	61.0	60.0	60.1	58.9
Social welfare trust fund expenditures:										
Total as percent of all government										
expenditures	6.8	13.2	14.3	17.0	22.4	24.1	24.4	26.4	26.5	25.5
Federal as percent of all Federal										
Government expenditures	4.5	15.2	17.7	22.0	29.1	31.4	31.3	33.2	33.1	32.3
State and local as percent of all State										
and local government expenditures'.	11.2	9.1	7.8	7.1	11.0	9.5	10.7	12.2	12.4	10.3
Social welfare non-trust-fund expen-										
ditures:										
Total as percent of all government	20.6	25.0	27.0	21.2	24.0	44.5	42.5	20.7	20.5	27.6
expenditures	30.6	25.2	27.8	31.3	34.9	44.5	43.5	39.7	38.7	37.5
Federal as percent of all Federal										
Government expenditures for—	21.7	12.9	14.8	18.1	24.7	35.0	34.7	29.6	28.8	27.1
All programs	21.7	2.4	3.1	5.0	8.8	13.7	13.2	11.5	11.2	10.5
Public aid State and local as percent of all State	2.1	2.4	3.1	5.0	0.0	13.7	15.2	11.3	11.2	10.5
and local government expenditures:										
All programs	48.1	51.1	52.6	56.9	52.8	58.4	56.4	54.4	54.5	54.2
Education	31.6	40.1	42.4	45.6	40.7	44.8	43.1	41.2	41.0	40.9
Public aid	6.8	4.8	4.5	6.9	8.0	9.6	9.3	9.6	9.5	9.5

¹Excluding that part of Workers' Compensation and Temporary Disability Insurance payments made through private carriers and self-insurers.

²Combines "health and medical programs" with medical services

²Preliminary estimates.

From State and local sources, excluding Federal grants.

Table 7.—Health and medical care: Private expenditures and expenditures under public programs, selected fiscal years, 1950-84

[Amounts in millions]

Source of expenditure	1950	1960	1965	1970	1975	1979	1980	1982	1983	1984²
Total	\$12,027.3	\$25,856.2	\$38,892.3	\$69,201.1	\$124,716	\$207,363	\$237,419	\$313,773	\$345,758	\$377,989
Private funds	8,962.0	19,461.0	29,357.0	43,810.0	72,367	120,606	136,856	180,995	202,629	222,897
Health and medical services	8,710.0	18,816.0	28,028.0	41,329.0	69,092	116,924	132,779	175,185	195,881	215,971
Medical research	37.0	121.0	157.0	193.0	258	295	310	335	350	369
Medical facilities construction	215.0	524.0	1,172.0	2,288.0	3,016	3,387	3,767	5,475	6,398	6,556
Public funds	3,065.3	6,395.2	9,535.3	25,391.1	52,349	86,757	100,563	130,778	143,129	155,092
Health and medical services	2,470.2	5,346.3	7,641.2	22,661.4	47,387	80,311	93,097	122,641	134,842	146,134
HI (Medicare)				7,149.2	14,781	29,124	34,992	50,424	56,930	62,481
Temporary Disability Insurance'	2.2	40.2	50.9	62.6	73	76	50	52	56	59
Workers' Compensation ³	193.0	420.0	580.0	985.0	2,470	3,250	3,725	4,640	5,082	6,010
Public Assistance medical payments	51.3	492.1	1,367.1	5,212.8	13,502	23,431	27,394	34,400	36,327	39,463
General hospital and medical care	886.1	1,973.2	2,515.5	3,553.8	6,406	7,831	8,433	9,489	10,035	10,651
Defense Department hospital and medical care (Armed Forces and										
dependents)	336.2	880.2	936.8	1,759.6	2,814	3,694	4,060	5,480	6,483	6,690
Maternal and child health programs	29.8	140.7	223.0	431.4	567	760	870	915	1,100	1,031
School health (education agencies)	30.6	101.0	142.2	246.6	350	520	573	692	742	790
Other public health activities	350.8	401.2	671.0	1,348.0	2,919	6,041	6,971	9,029	9,955	10,458
Veterans' hospital and medical care	582.8	879.4	1,114.8	1,651.4	3,287	5,308	5,750	7,210	7,763	8,141
Medical vocational rehabilitation	7.4	17.7	34.2	133.8	218	276	279	310	369	360
OEO health and medical care			5.6	127.3						
Medical research	72.9	471.2	1,228.8	1,726.8	3,021	4,320	4,967	5,512	5,719	6,289
Medical facilities construction	522.3	577.7	665.3	1,003.0	1,941	2,826	2,499	2,625	2,568	2,669
Defense Department	1.1	40.0	31.1	52.5	94	215	31			
Veterans' Administration		59.6	77.0	70.9	137	276	323	480	474	527
Total as percent of gross national										
product	4.2	5.1	5.8	7.0	8.2	8.5	8.9	9.9	10.4	10.2
Public as percent of total expenditures.	25.5	24.7	24.5	36.7	42.0	41.8	42.4	41.9	41.4	41.0

¹Beginning 1975, revisions in source data preclude decimal fractions.

surance carriers and self-insurers.

²Preliminary estimates.

Includes medical benefits paid under public law by private in-

⁴Not available after 1980.

Source: Health Care Financing Administration, Office of the Actuary, Division of National Cost Estimates.