

Food and Drug Administration Rockville MD 20857

### SEP 2 2 2004

# NOTICE OF INITIATION OF DISQUALIFICATION PROCEEDINGS AND OPPORTUNITY TO EXPLAIN (NIDPOE)

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

James A. Holland, M.D. 116 Mimosa Drive The Lewis Hall Singletary Oncology Center Thomasville, Georgia 31792

Dear Dr. Holland:

Between November 14, 2002 and January 03, 2003, Mr. Michael Sinkevich and Ms. Nancy Saxenian representing the Food and Drug Administration (FDA), conducted an investigation at the Stratton Veterans Administration Medical Center (VAMC) to review your conduct of the following clinical investigations:

1.	Protocol [Open Label, Multi-National, Multi-Center Study of [in
	Combination with Cisplatin and 5-Flourouracil (5-FU) in Subjects with Metastatic or Locally
	Recurrent Gastric or Gastroesophageal Cancer Previously Untreated with Chemotherapy."
	This study of the investigational drug was performed for
2.	Protocol Prospective, Randomized, Controlled, Double-Blind, Multi-Center Study of
	in Combination with Versus Placebo in
	Combination with
	(Non-Resectable Stage II and III), Recurrent Disease Following Primary Resection, or
	Metastatic (Stage IV) Adenocarcinoma of the Pancreas." This study of the investigational
	drug was performed for 7
	Junes performed for
3.	Protocol [ 7"An Open-Label, Randomized, Multicenter, Multi-Phase II/III
	Protocol [ ] "An Open-Label, Randomized, Multicenter, Multi-Phase II/III Study of [ ] in Combination with Cisplatin (CDDP) or [ ] in Combination
	with 5-FU and CDDP (Cisplatin) Compared to the Combination of CDDP and 5-FU in
	Patients with Metastatic or Locally Recurrent Gastric Cancer Previously Untreated with
	performed for

4.	Protocol A Multicenter, Multinational Randomized Phase III Study of Docetaxel Plus Versus Vinorelbine Plus Cisplatin in Chemotherapy-Naïve Patients with Unresectable Locally Advance and/or Recurrent (Stage IIIB) or Metastatic (Stage IV) Non-Small Cell Lung Cancer." This study of the investigational drug Docetaxel was performed for Aventis Pharmaceuticals, Inc.
5.	Protocol [ ] 'Multicenter Phase II Trial of Weekly Taxotere® and [ ] in Patients with Advanced Non-Small Cell Lung Cancer." This study of the investigational drug Taxotere® was performed for Aventis Pharmaceuticals, Inc. (Rhone-Poulenc Rorer Research and Development).
6.	Protocol
7.	Protocol [ ] "Clinical Protocol for a Randomized, Double-Blind, Placebo-Controlled Parallel Group Comparison of the Analgesic Activity of [ ] 20 mg BID Versus [ ] 75 mg BID in Patients with Chronic Cancer Pain." This study of the investigational drug [ ] was performed for [ ]
8.	Protocol
9.	Protocol
10.	Protocol
11.	Protocol

This inspection is a part of the FDA's Bioresearch Monitoring Program, which includes inspections designed to evaluate the conduct of research and to ensure that the rights, safety, and welfare of the human subjects of those studies have been protected.

Based on our evaluation of the inspection report, the documents submitted with the report, and pertinent information obtained by the Agency, we believe that you have repeatedly or deliberately submitted false information to the sponsor and to the FDA, and repeatedly or deliberately failed to comply with federal regulations governing the conduct of clinical studies and the protection of human subjects involving investigational new drugs as published under Title 21, Code of Federal Regulations (CFR) Part 312.70 (copy enclosed).

At the conclusion of the inspection	n, Mr. Michael Sinkevich	and Ms. Nancy S	saxenian presented
and discussed with	M.D., M.S., Chief of S	Staff, VAMC, the	e items listed on the
Form FDA 483, Inspectional Obse	ervations (copy enclosed).	The following p	personnel were also
present for the discussion:	Acting Director,		M.D., Associate
Chief of Staff,	M.D., IRB Chairperson,	, L	VA Network
Compliance Officer, √	Associate Directo	or Patient/Nursin	ıg, and∑
7Director, Marketing	g, Development, and Publi	c Relations. Tel	ephone participants
included the following:	(M.D., Director)	_	Director
VAMC, Direc	tor	]and[_	
Counsel. We are aware that you w	/ere	in Nove	ember 2002, and that
you were not present at this meeti-	ng.		
			24 2002
We received correspondence from		M.S., dated Janu	
response to the inspectional findir	igs (Form FDA 483), in w	hich Dr.	agreed with the
findings and proposed corrective a	actions for the facility.		

This letter provides you with written notice of the matters under complaint and initiates an administrative proceeding, described below, to determine whether you should be disqualified from receiving investigational drugs as set forth under 21 CFR 312.70.

A listing of the violations follows. The applicable provisions of the CFR are cited for each violation.

## 1) You failed to personally conduct or supervise the clinical investigations [21 CFR 312.60].

When you signed the investigator statement (Form FDA 1572) for each of the above-referenced clinical investigations, you agreed to take on the responsibilities of a clinical investigator at your site. Your general responsibilities (21 CFR 312.60) include ensuring that the investigation is conducted according to the signed investigator statement, the investigational plan, and applicable regulations; protecting the rights, safety and welfare of

subjects under your care; and ensuring control of drugs under investigation. You specifically agreed to personally conduct the clinical studies or to supervise those aspects of the studies that you did not personally conduct. While you may delegate certain study tasks to individuals qualified to perform them, as clinical investigator you may not delegate your general responsibilities. Our investigation indicates that your supervision of personnel to whom you delegated study tasks was not adequate to ensure that the clinical trials were conducted according to the signed investigator statement, the investigational plan, and applicable regulations, and in a manner that protected the rights, safety, and welfare of human subjects.

	•
a.	You delegated certain tasks to individuals not qualified to perform such tasks.
	You delegated the performance of protocol-specified clinical evaluations (e.g., physical examinations and final determination of subject eligibility) to a study coordinator. For example, Mr determined eligibility and performed the qualifying physical examination on subject (2553) who was not eligible for the study and who died while enrolled in protocol (see violation 2a). Mr was not a licensed physician.
	You delegated to another study coordinator, responsibility for determining subject eligibility. We believe you never questioned her regarding subject eligibility nor did you request patient files from her so that you could perform an independent evaluation of subject eligibility. Further, we believe that when she presented case report forms (CRFs) for your review, you would just sign, without review, the last page or pages of the CRF that required your signature. Ms was not medically qualified to determine independently subject eligibility to participate in the studies.
b.	You failed to adequately supervise individuals to whom you delegated study tasks.
	Despite numerous indications of problems with the conduct of studies for which you were responsible, you did not provide adequate supervision or institute actions to correct problems.
	For example, the sponsor of protocol
	Your explanations and responses to the problems identified by indicate either a lack of understanding of the potential seriousness of the underlying problems or an effort to

Page 5 Jar	nes A. Ho	lland, M.D.
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downplay them. In either case, your conduct did not appear to comport with your duty to conduct or supervise the study.

2)	You failed to protect the rights, safety and welfare of subjects under your care	е
	[21 CFR 312.60].	

a.	a. In Protocol you enrolled subject (2553)	3) in a study for
	which he was clearly ineligible due to his impaired liver and renal functi	
	this subject with a nephrotoxic study drug that likely contributed to his d	eath.
	excluded subjects with impaired liver and renal function. You subject 2553 to the study despite laboratory results from 5/25/01 that independent and hepatic dysfunction: creatinine (1.9 mg/dL), creatinine clearar alkaline phosphatase (378 U/L), SGOT (99 U/L), and total bilirubin (1.9 you reviewed this subject's laboratory results, it should have been obvious this subject was ineligible.	licated significant nce (41 ml/min), mg/dL). Had

In addition, these laboratory results were altered on the CRF submitted to the sponsor, making it appear that the subject was eligible for enrollment: creatinine (1.3 mg/dL), creatinine clearance (60.3 ml/min), alkaline phosphatase (208 U/L), SGOT (39 U/L), and total bilirubin (0.9 mg/dL) (also see violation 3.a).

b. In Protocol you enrolled subject (9715) in a study for which he was clearly ineligible due to evidence of coronary disease. Because of the investigational drug's mechanism of action and reports of hemorrhage and thrombosis, subjects with significant coronary disease, including serious arrhythmia requiring medication, were excluded from the study. Subject (9715) was enrolled despite an echocardiogram that strongly suggested ischemic cardiomyopathy, and an electrocardiogram (ECG) that documented rapid atrial fibrillation. In fact, the cardiologist planned to start treating the subject for heart failure ("begin Cardizem, aspirin and Fosinopril") and the subject was also being treated for his arrhythmia (the CRF for concomitant medication during cycle 1-2 reported that the subject was receiving Metoprolol).

## 3) You repeatedly or deliberately submitted false information to the sponsor [21 CFR 312.70(a)].

For at least five protocols, source documents were altered and false information was recorded on the CRF. In almost all cases, the changes made it appear that ineligible subjects were eligible for studies, that protocol-required evaluations were done when they were not, or that protocol-required timeframes were met when they were not.

a.	Protocol	required that hem	natology and chemistry labs be done within 8
	days of initiation	n of study drug. Subject	(2352) began study drug on $2/22/01$ .

ECG was done on 4/16/01.

Source documents indicate that hematology and chemistry labs were done on 2/13/01 (minus 9 days), but the CRF indicates they were done on 2/15/01 (minus 7 days). required that a computed tomography (CT) of the thorax be b. Protocol done 8 weeks after initiation of study drug. Subject (2551) began the study drug on 2/1/01. Source documents indicate that a CT of the thorax was done on 3/16/01 (plus 6 weeks), but the CRF indicates that the procedure was done on 3/29/01 (plus 8 weeks). excluded subjects with creatinine > 1.75 mg/dL, creatinine c. Protocol clearance < 60 ml/min, AST > 85 U/L, total bilirubin > 1.0 mg/dL, and alkaline phosphatase  $\geq$  340 U/L. Source documents for subject (2553) indicate that he had multiple abnormal laboratory values that should have excluded him from enrollment in the study: creatinine (1.9 mg/dL), creatinine clearance (41 ml/min), AST (99 U/L), total bilirubin (1.9 mg/dL), and alkaline phosphatase (378 U/L). The CRF, however, indicates that creatinine (1.3 mg/dL), creatinine clearance (60.3 ml/min), AST (39 U/L), total bilirubin (0.9 mg/dL), and alkaline phosphatase (208 U/L), all were acceptable for enrollment in the study. Irequired that subjects have an ECG done within the 14 day d. Protocol\_ period prior to randomization. 1) Subject (30704) was randomized on 6/6/00. Source documents indicate that the ECG was not done until 6/15/00 (after randomization), but the CRF indicates that the ECG was done on 6/5/00. In addition, the following observation was deleted from the version of the ECG in the CRF: "When compared with ECG of 10-June 2000 11:38. premature ventricular complexes (PVCs) are no longer present." (30712) was randomized on 11/8/00. Source documents indicate that an 2) Subject ECG was done on 10/5/00, but the CRF indicates that the ECG was done on 11/7/00. 3) Subject [ ](30713) was randomized on 12/19/00. Source documents indicate that an ECG was done on 1/11/01 (after randomization), but the CRF indicates that the ECG was done on 12/17/00. (30716) was randomized on 4/17/01. In source documents, there is no record of an ECG having been done around the time the subject was randomized (the only ECG in source documents is one done on 12/27/00), but the CRF indicates that an

5) Subject 3(30718) was randomized on 7/13/01. The date on a source document for an ECG done on 6/28/96 was changed to 7/9/01. In addition, the following observations were removed: "cannot rule out septal infarct (cited on or before 16-Sep-1994)," "Abnormal ECG when compared with ECG of 16-Sep-1994," and "QRS duration has

"Lupron" was deleted and the LHRH agonist "Zoladex" inserted).

g. Protocol

prior to randomization.

Trequired that subjects have a bone scan within the 21 day period

	1) Subject \( \sum_{(30713)}\) was randomized on 12/19/00. The date of the bone scan in source documents was 6/20/00. In the CRF, this date was changed to 12/6/00.
	2) Subject \( \bigcrel{1}(30715)\) was randomized on 1/3/01. In source documents, there is no indication that a bone scan was done around the time of randomization, but the CRF indicates that a bone scan was done on 12/20/00.
h.	Protocol $\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \$
i.	Protocol
	(1) A cytoscopy and TURBT were done on subject on 4/19/01 (more than 17 weeks before randomization). The Operative Note was altered, making it appear that the procedures were done within the protocol-specified timeframe: the date was changed from 4/19/01 to 7/19/01 and the following observation was inserted in a font that is different from the remainder of the document: "Retrograde pyelogram revealed no abnormality of the upper urinary tract." The dates on two pathology reports from specimens obtained during previous cystoscopies were also altered. The original reports were dated 4/11/00 and 4/19/01 and the altered versions were dated 7/11/01 and 7/19/01, respectively.
	(2) A report for a 7/12/01 "urethrocystogram retrograde S & I" was altered. The dates and subject identifiers on another person's report were changed, making it appear as though the report was for a study performed on subject [
	(3) A report for a 7/21/01 intravenous pyelogram was altered. The dates and subject identifiers on another person's report were changed, making it appear as though the report was for a study performed on subject
	(4) A 7/13/01 audiology report was altered to delete observations about clinically

significant hearing loss. The following statements were deleted:

 "Patient was counseled regarding hearing aids; he is reportedly not interested at this time."

		interested at this time."  "Patient will consider binaural amplification."
j.	The he labs w	oriod prior to randomization. Subject [ ](0273) was randomized on 1/25/01. Ematology report contained in source documents is dated 12/18/00. Although the ere done within the protocol specified time frame, the date of the report in the CRF ranged to 1/25/01.
k.	protein syndro protein 1+) we greated protoc dipstic preexi greated were to results	se the study drug, rhuMAb VEGF (Bevacizumab), has been associated with nuria (ranging from clinically silent, transient, trace proteinuria to nephrotic ome), Protocols and required that subjects be tested for in the urine by dipstick urinalysis at screening. Subjects who tested positive (sere required to undergo 24 hour urine collection prior to enrollment; those with a than 500mg of urinary protein/24 hours were excluded from the study. The collaso required that subjects be monitored for proteinuria every 2 weeks by sk urinalysis. Subjects who developed new proteinuria or an exacerbation of sting proteinuria were required to undergo 24 hour urine collection. Subjects with a than 2 g urinary protein/24 hours that did not resolve over an appropriate time to be discontinued from the study and considered for renal biopsy. Urine dipstick reported on the CRFs differed from those in source documents as follows:
	(1)	Source documents indicate that subject (11281) in protocol tested 1+ for urine protein at screening, but the CRF indicates that the subject tested negative and was not further evaluated for proteinuria (i.e., did not undergo the required 24 hour urine collection). Source documents also indicate that the subject was not tested for urine protein on day 14 of Cycle 2, but the CRF indicates that the subject tested negative.
	(2)	Source documents indicate that subject [11282] in protocol [1282] tested 1+ for urine protein on day 14 and day 28 of Cycles 2 and 3, but the CRF indicates that the subject tested negative on each of these dates. Source documents also indicate that the subject tested 2+ on day 28 of Cycle 5, but the CRF indicates that the Cycle 5/day 28 test was not done.
	(3)	Source documents indicate that subject [ ](9711) in protocol [ ] was not tested for urine protein at day 0 and day 28 of cycle 2, but the CRF indicates that the subject tested negative and trace on day 0 and day 28 of cycle 2, respectively.

4)	You failed to conduct the studies or ensure they were conducted according to the approved protocols [21 CFR 312.60].		
	a.	Protocol [ ] excluded subjects with impaired liver and renal function. You randomized subject [ ](2553) to the study despite laboratory results that indicated significant renal and hepatic dysfunction: creatinine (1.9 mg/dL), creatinine clearance (41 ml/min), AST (99 U/L), total bilirubin (1.9 mg/dL), and alkaline phosphatase (378 U/L). You subsequently dosed this subject with a nephrotoxic study drug that likely contributed to his death (see violation 2).	
	b.	Protocol	
	c.	Protocol	
	d.	Protocol	
	e.	Protocol	
	f.	Protocol	
	g.	Protocol required bone scans at baseline, weeks 12, 21, 30 and at the end-of-study. You failed to obtain one or more of the required bone scan assessments for 10 of 23 subjects (30703, 30704, 30711-30713, and 30718-30722) enrolled.	
	h.	Protocolexcluded subjects with clinically significant hearing loss. Subject(0402) was randomized on 8/21/01 despite a 7/13/01 audiogram that reported bilateral sensorineural hearing loss and recommended use of a hearing aid, and	

subject complaints of tinnitus and difficulty hearing background noise.

i.	Because of the risk of proteinuria associated with the study drug, protocols $[$ and $[$ required that subjects be tested for urine protein by dipstick urinalysis at screening and that they have a 24 hour urine collection prior to enrollment if urine protein was $\geq 1+$ .
	1) Subject [ ](11281) was enrolled in protocol [ ] after testing positive (1+) for urine protein by dipstick, but a 24 hour urine collection was not done for this subject.
	2) Subject
j.	Protocol required that the dose of study drug be adjusted if a subject's weight changed by more than 10%. The dose for subject (9711) was adjusted despite a weight change of less than 10%.
k.	Protocol
1.	Protocol excluded subjects with a history of malignancy other than non-small cell lung cancer within the preceding 5 years, except for basal cell carcinoma of the skin or carcinoma in situ of the cervix. Subject (20371) was enrolled despite a diagnosis of squamous cell carcinoma of the ear.
m.	Protocol
n.	Protocol
	(1) Subject (2556) was last administered study drug on 9/17/02 and died on (b) (6). The death was not reported to the sponsor until 11/5/02.
	(2) Subject (2553) was last administered study drug on 6/5/01 and died on (b) (6) The death was not reported to the sponsor until 6/14/01.
0.	Protocol Jrequired that serious adverse events be reported to the sponsor "immediately" upon discovery of the event, whether or not the events were unexpected o considered to be associated with the use of the study drug. Subject (1438) was last

administered study drug on 3/9/02 and died on (b) (6). The death was not reported to the sponsor until 7/15/02.

- 5) You failed to maintain adequate and accurate case histories that record all observations and other data pertinent to the investigation on each individual [21 CFR 312.62(b)].

  - b. For protocol you failed to complete the CRF for study drug administration between 6/4/02-10/10/02 for subject 111282).
  - c. For protocol you failed to complete the CRF for study drug administration for subjects (9713) (9714) and (9715).
  - d. For protocol \_\_\_\_\_ you failed to complete the CRF for subject \_\_\_\_\_ (1438).

This letter is not intended to be an all-inclusive list of deficiencies with your clinical studies of investigational products. It is your responsibility to ensure adherence to each requirement of the law and relevant regulations.

On the basis of the above listed violations, FDA asserts that you have failed to protect the rights, safety and welfare of subjects under your care, repeatedly or deliberately submitted false information to the sponsor and repeatedly or deliberately failed to comply with the cited regulations, which placed unnecessary risks to human subjects and jeopardized the integrity of data, and the FDA proposes that you be disqualified as a clinical investigator. You may reply to the above stated issues, including an explanation of why you should remain eligible to receive investigational products and not be disqualified as a clinical investigator, in a written response or at an informal conference in my office. This procedure is provided for by regulation 21 CFR 312.70.

Within fifteen (15) days of receipt of this letter, write or call me at (301) 594-0020 to arrange a conference time or to indicate your intent to respond in writing.

Should you choose to respond in writing, your written response must be forwarded within thirty (30) days of receipt of this letter.

Your reply should be sent to:

Joanne L. Rhoads, M.D., MPH
Director
Division of Scientific Investigations, HFD-45
Office of Medical Policy
Center for Drug Evaluation and Research
Food and Drug Administration
7520 Standish Place, Room # 103
Rockville, Maryland 20855

Should you request an informal conference, we ask that you provide us with a full and complete explanation of the above listed violations. You should bring with you all pertinent documents, and a representative of your choice may accompany you. Although the conference is informal, a transcript of the conference will be prepared. If you choose to proceed in this manner, we plan to hold such a conference within 30 days of your request.

At any time during this administrative process, you may enter into a consent agreement with FDA regarding your future use of investigational products. Such an agreement would terminate this disqualification proceeding. Enclosed you will find a proposed agreement between you and FDA.

The FDA's Center for Drug Evaluation and Research (the Center) will carefully consider any oral or written response. If your explanation is accepted by the Center, the disqualification process will be terminated. If your written or oral responses to our allegations are unsatisfactory, or we cannot come to terms on a consent agreement, or you do not respond to this notice, you will be offered a regulatory hearing before FDA, pursuant to 21 CFR 16 (enclosed) and 21 CFR 312.70. Before such a hearing, FDA will provide you notice of the matters to be considered, including a comprehensive statement of the basis for the decision or action taken or proposed, and a general summary of the information that will be presented by FDA in support of the decision or action. A presiding officer free from bias or prejudice and who has not participated in this matter will conduct the hearing. Such a hearing will determine whether or not you will remain entitled to receive investigational products.

#### Page 14 -- James A. Holland, M.D.

You should be aware that neither entry into a consent agreement nor pursuit of a hearing precludes the possibility of a corollary judicial proceeding or administrative remedy concerning these violations.

Sincerely yours,

Joanne L. Rhoads, M.D., MPH

Joanne L Rhoads, M.D.

Director

Division of Scientific Investigations, HFD-45

Office of Medical Policy

Center for Drug Evaluation and Research

#### **Enclosures:**

- 1. 21 CFR 16
- 2. 21 CFR 312.70
- 3. Consent Agreement
- 4. FDA Form 483

cc: