

UNITED STATES DEPARTMENT OF AGRICULTURE

FOOD SAFETY AND INSPECTION SERVICE

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NATIONAL ADVISORY COMMITTEE ON
MEAT AND POULTRY INSPECTION

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October 13, 2006

8:30 a.m.

USDA South Building Cafeteria
1400 Independence Avenue, S.W.
Washington, D.C.

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(8:30 a.m.)

MR. TYNAN: Welcome to day 2 of our National Advisory Committee for Meat and Poultry Inspection, our fall meeting. I apologize for the slight delay. We wanted to give the two Subcommittees an opportunity to put the last finishing touches on their report, and in a couple of cases, try and print them out if we could.

What we're going to do this morning, I think initially we will do our two Subcommittee reports. I think originally we had talked about starting perhaps a little bit earlier this morning, but I think we completed that discussion yesterday. If there's any additional comments or things we need to talk about, perhaps we could do that at the end of the Subcommittee reports.

So what I'm going to do is I'm going to introduce Dr. Carpenter and actually his Co-Chair, Mr. Govro, who helped out quite a bit last night in moving us forward on the inspection activities in processing.

1 Dr. Carpenter.

2 DR. CARPENTER: Good morning. Maybe I
3 better face the other way, huh? We've captured the
4 debriefing of the Committee. I have to give a deep
5 sense of appreciation to members of the Committee that
6 got very involved and made some very significant
7 contributions. I think we've got -- I'm okay. I'll
8 go along with this. But we also had some great input
9 from the public and we've got them listed, and we've
10 got these individuals here, Kim Rice, Kathy Grant,
11 Jenny Scott, Felicia Nestor, and the Agency made input
12 and it came from Bobby Palesano, Robert McKee, Don
13 Anderson -- and Dr. Masters and Robert Tynan.

14 All right. So looking at -- we had three
15 questions. Here's the first one that we had to
16 evaluate. What information should we use to support
17 the optimal levels of inspection? I'm just going to
18 go through this. The question seeks to determine how
19 many levels there should be in risk ratings and how
20 the Agency will determine the number of levels.

21 Well, the Subcommittee started with five
22 levels and as suggested in the issue paper and

1 discussed the pros and cons of using those levels.
2 But if you go back and look at the chart that Bobby
3 presented to us, and if you just look at things
4 diagonally going from Level 1 to Level 5, you could
5 never get a really good plant that is very consistent
6 in its activities but it always is involved in
7 inherently high risk product to get out of Level 3.
8 Just think about it. They would always be at Level 3
9 if you look at that chart. I don't have it up on the
10 screen, because the inherent risk of the product would
11 never let them get any better than Level 3.

12 So then that got us to talking about those
13 five levels. Now what about having levels in each
14 axis? So the firms that had different levels of
15 inherent risk and process control risks may not be
16 appropriate. A firm that's low product inherent risk
17 and high process control may not be equally risky with
18 a firm that had high product inherent risk and low
19 process control. The Subcommittee moved to --
20 concluded that the rankings would be -- would provide
21 more detail or granularity if -- they could be listed
22 separately, using a letter and number, thus creating

1 nine levels.

2 I think you're going to appreciate, if you
3 go along one grid and use numbers, go along one the
4 other grid and use letters, you'd theoretically start
5 at the lower left-hand corner with a 1A or 1H and then
6 gradually move up, using whatever letter structure,
7 going back to a nine cubed grid, having a letter and a
8 number for each of those grids. Okay.

9 And the example we gave here that we could
10 go with 1H.

11 Information, talking about granularity, it
12 would include manageability and, of course, training
13 complexity overall in that evaluation of each
14 facility. It would create problems for managing
15 training and fewer levels would not allow for enough
16 distinction between the levels, believe that plant
17 management inspectors should have access to data that
18 went into making the risk analysis determinations.

19 So that's question 1. Appropriate number of
20 levels, of information, is that clear for all the
21 members? Do any of the members of the Subcommittee
22 want to make any input, members of the Committee.

1 Sandra.

2 MS. ESKIN: Sandra Eskin. Just one
3 question. Could you define granularity?

4 DR. CARPENTER: Well, as you increase the
5 number of levels, you obviously have a lot more
6 specific details that you can deal with. So it
7 increases more granules of sand on the beach, that's a
8 poor analogy. If you have to look at each level --

9 MR. GOVRO: Michael Govro. That's Michael
10 Kowalcyk's term and he's from the marketing world. I
11 think he probably has a specific --

12 MR. KOWALCYK: I'll help try to clarify
13 that, and I think it gets to that last sentence, too,
14 about access to the data, and if you go back to the
15 question as to what information should we use to
16 support optimal levels in inspection, I think what we
17 struggled with initially was what does Level 3 mean
18 when you have a plant that has inherently high risk
19 product but their processes are very good, whereas
20 you've got a plant that has lower risk product but the
21 processes, there's more variable process control. So
22 there's issues there. There's higher risk there.

1 And the reason why we came up with
2 identifying each box in that matrix as a level and
3 what we mean by granularity is I have a plant that's a
4 Level 3 and my neighbor down the street has a plant
5 that's Level 3, but we're a Level 3 for different
6 reasons. And bringing in both axes into your decision
7 making gets you to that additional level of detail,
8 and in our recommendation we included that having data
9 available to the inspectors, and even to the plant, is
10 that if you go back and look at the data wheel, and
11 all the potential inputs that could go into a risk-
12 based management system, you would want to arm the
13 inspectors with enough information so that they can
14 focus. If they have to increase their intensity of
15 inspection, where does that get focused, and we're
16 hoping that that information other than just, okay,
17 Mike's processing plant, you're in box 9, what does
18 that mean? Well, you're in box 9 because of this,
19 this, and this, and this is what the inspectors are
20 going to be focusing on.

21 So that's why having that -- it's kind of
22 like -- there's a level of granularity in that I'm

1 Level 3 or whatever the level is, I don't think it
2 matters, but within a level, there's also going to be
3 differences. Even if you look at your least risky
4 plants, in that Level 1 box, the lowest risk box,
5 let's say you've got 100 plants in there, you're going
6 to have the best and then you're going to have the
7 99th plant. So do you treat them both the same? You
8 don't know. There's probably some additional
9 information that should be included, and that's why
10 that was in there, and maybe using this type of
11 structure would add to that.

12 Now we're also sensitive to the fact that
13 that creates added complexity as a management tool.
14 So that's something that the Agency, we would hope
15 look at and see how they can address that and that's
16 why we included that in there. Does that help?

17 MS. ESKIN: It does. Thanks.

18 DR. CARPENTER: Okay. Any other comments,
19 questions, input on Question 1?

20 DR. RAYMOND: It sounds fine to me. Like I
21 said, we picked five one night because we needed
22 numbers. Nine is not unmanageable at all. The only

1 question I might have, and I'll just use the two that
2 were the twos, right now, if you can remember the
3 matrix, you can be a 2 because you've got a medium
4 risk product but you have good control over, and you
5 can be a 2 because you have a very safe product but
6 you've got medium quality control. Did you talk at
7 all about which one of those would get more resources
8 and inspection truly for food safety? I mean we would
9 like that plant that can move over to 1 to move, but
10 we also need to protect the people from the product.
11 Did you talk about how -- which one of those would
12 rank higher in your mind I guess is what I'm asking.

13 MR. SCHAD: Yeah, this is Mark Schad. I
14 think, Dr. Raymond, you'll see that later on in that
15 report how we address those concerns.

16 DR. RAYMOND: Great.

17 DR. CARPENTER: Okay. Moving onto question
18 2, what are -- we start off with what are the
19 essential inspection activities for Level 1
20 inspection?

21 So we looked at the kinds of things that do
22 take place during inspection, and they're listed here.

1 You notice that we talked about records review, both
2 for HACCP, SSOP and the pathogen, also the on site
3 observations including pre-operational inspection, and
4 then, of course, Bob McKee made a point about the
5 other consumer protection verification procedures, you
6 know, such as labeling and other things that might
7 have an economic impact, that are just part of what is
8 done when an inspector does get into the plant.

9 So we realize that this is a fairly
10 comprehensive list in general terms, and none of the
11 recurrent inspection activities should be left out.
12 The Agency should use the risk ranking and other
13 information to determine the frequency of how much
14 time should be spent on each activity. This gets back
15 to Dr. Raymond's issue about resources I hope. It
16 will be important to consider the factors that
17 determine each plant's ranking when assigning
18 inspection activities. Okay.

19 Certainly many things to do. The issue is
20 more not what we do but more in terms of how often
21 does activity, depending on where, where the
22 establishment fits into the categories. What things

1 do you think are one or two things that would be, as a
2 -- for food safety on a daily basis. CCP
3 verification, sanitation verification, both operation
4 and periodic and pathogen reduction activities where
5 required. We would expect inspection personnel to
6 conduct a walkthrough on arrival, and if there are
7 issues that need to be attended to, we would expect
8 inspectors to address those issues, those things.
9 There's a concern that a limit of inspection of the
10 CCPs may not be good science. Some plants manage CCPs
11 to eliminate inspection.

12 What we meant by that is that there are --
13 the layout of some plants is such that it's -- since
14 the inspector has the option of randomly choosing
15 which CCP to investigate, it may be that the layout is
16 such that on a regular basis, one particular CCP is
17 evaluated and when they are in a remote part of the
18 plant, is ignored. So we tried to get at the issue of
19 making sure that all of them, over the course of many
20 inspections are, in fact, addressed. That was it for
21 question 2. I'll roll it back up and get some
22 questions here.

1 MR. GOVRO: Mike Govro. I actually think
2 those last couple of paragraphs we had intended to
3 edit out. Those were some of Robert's sort of
4 catching the conversation as it went along. Some of
5 that does get to a little bit of what Dr. Raymond was
6 asking about, how we were thinking about assigning
7 activities but I guess we should consider whether or
8 not there's anything we should capture in the report
9 there in those last two paragraphs. Because we had
10 intended to edit those out.

11 DR. CARPENTER: These right here.

12 MR. GOVRO: Yeah. And while I've got my mic
13 on, if I might just address Dr. Raymond's question
14 about how we assign activities and which axis was more
15 important. We didn't specifically discuss which axis
16 should have more weight but I think one of the most
17 important points we made up there is that the reason
18 the firm ended up with a ranking should bear on how
19 you assign the inspection activities. So that if this
20 is a firm that has had problems with CCPs, then you'll
21 want to spend time looking at their CCPs and how they
22 follow those.

1 MR. KOWALCYK: Yeah, I'm hearing what I need
2 to hear. It's the -- at that Level 1 plant, just
3 remember that plant, their CCPs are looked over good
4 every day of the year for three years in a row, and so
5 that's -- we just want to make sure that if we stop
6 doing that every day, we do it every other day or
7 something like that, and use those resources in the
8 plant that needs the CCPs looked at more. And that's
9 what you guys are saying.

10 DR. CARPENTER: So our intent was to leave
11 these two paragraphs out. Do I hit the delete button,
12 Committee? All Committee members present? Can you
13 live with that? Delete.

14 MR. ELFERING: Maybe not.

15 (Laughter.)

16 DR. CARPENTER: You can reverse it, whatever
17 that thing is called.

18 All right. We're at question 3. Okay.
19 What other inspection -- oh, gees. What other
20 inspection activities do you consider appropriate to
21 perform in RBI above Level 1 or 1/L or whatever the
22 definition finally comes to be?

1 Agency inspection personnel should perform
2 all applicable PBIS [Performance Based Inspection
3 System] procedures such as verification, apply --
4 verification activities which include calibration
5 activities, direct observation and records review.
6 Does that capture all that we were talking about,
7 gang? Subcommittee? Other things to add by other
8 members of the Committee. Okay.

9 Another task would be review of corrective
10 action activities, all -- to make sure there is
11 adequate implementation of those corrective actions.
12 These activities and frequency or intensity is
13 dependent on the length to where a plant fits along
14 the X Y axis categories. Inspectors should document
15 the regulatory requirements of HACCP, SSOP, SPS
16 [Sanitation Performance Standards] procedures that
17 have been verified. Activities should be considered
18 at all levels of intensity. That's our input for
19 question 3.

20 Did we -- did I miss some pieces, my
21 colleagues? Michael, is there more? Michael, does
22 the whole thing copy over? Mike Govro. I think so.

1 MR. GOVRO: I think that last --

2 DR. CARPENTER: The last paragraph.
3 Inspection activity intensity should increase with
4 less control of the plant and increase product
5 inherent risk. Make sense? Intensity is not
6 necessary proportionate to the risk number. This one
7 makes the randomness and focuses or targets inspection
8 efforts. Intensity suggests the frequency of
9 activities in time that it may be necessary for
10 inspection presence to be there for increased
11 oversight and to perform unscheduled inspection
12 activities. This is more critical in plants that have
13 demonstrated very little control.

14 MR. TYNAN: Yes. Dr. Harris.

15 DR. HARRIS: Joe Harris. A question about
16 that paragraph particularly the second sentence.
17 Could you elaborate on that? I don't know exactly
18 what you mean. It would seem to me that the whole
19 purpose that we're about with risk-based inspection is
20 to make it the level of intensity proportional to the
21 risk factor.

22 DR. CARPENTER: Well, I think the discussion

1 was, if you go from a plant that either produces
2 either a couple of thousand pounds and one a couple of
3 million, you're not going to do a couple of million
4 increases in activities. So it wouldn't have to be
5 proportional --

6 MR. GOVRO: Joe -- Mike Govro. I think the
7 other part of that point we're trying to make is that
8 a 2 doesn't get twice as many resources as a 1 and a 3
9 gets twice as many as a 2. It's --

10 DR. CARPENTER: Does it answer it or address
11 it?

12 MS. ESKIN: Dr. Carpenter, I have a question
13 as well.

14 DR. CARPENTER: Yes.

15 MS. ESKIN: Sandra Eskin. Back to that last
16 paragraph, up a little bit, or down a little bit,
17 depending on where you're going.

18 DR. CARPENTER: This one here.

19 MS. ESKIN: There's a sentence, do I see up
20 there, that talks about, yeah, that there be more
21 intense inspection activity if there was a loss of
22 control and then the second part of the sentence, and

1 increase product inherent risk. Did you all talk
2 about a scenario that involved the latter? I think
3 there's at least some sort of presumption that the
4 product inherent risk doesn't change, and I was just
5 wondering how you -- if you thought of a situation
6 where that actually might be the case.

7 DR. CARPENTER: Mike.

8 MR. KOWALCYK: I can try to answer that.
9 This goes back to some of the small group discussions
10 earlier in the week about, you could have a plant
11 where they're processing a certain product, let's say
12 they're grinding poultry, has a different inherent
13 risk than another poultry product would, it was the
14 same facility. So you may increase your -- you may
15 redirect your inspection after it's based on the
16 change in the product risk.

17 MS. ESKIN: But it's really a change -- that
18 situation arises, correct me if I'm wrong here, when
19 the plant is producing different products.

20 MR. KOWALCYK: Right. Right, and I think
21 the assumption we're all making is that where a plant
22 falls in that two axes plane will change over time.

1 MS. ESKIN: Sure. It also depends on if in
2 the formula you're able to do a risk analysis and then
3 an assignment of inspection for each product. We also
4 had these discussions during the workshop, or do you
5 set the inspection level to the most risky product or
6 something. I mean that's something still to be worked
7 out.

8 MR. KOWALCYK: Yeah, we didn't go into the
9 details of that.

10 MS. ESKIN: Right.

11 MR. KOWALCYK: I think getting back to Joe's
12 comment about proportionality, I'll use the expert
13 elicitation as an example. You had some experts say
14 that, you know, their riskiest product was 20 times as
15 risky as the least risky and then you had someone who
16 said it was 300 million times as risky. So, again
17 proportionality is still something we're, you know, is
18 a Level 1 --

19 MS. ESKIN: Right.

20 MR. KOWALCYK: -- three times as risky as a
21 Level 3.

22 MS. ESKIN: But again the presumption is --

1 MR. KOWALCYK: It looks like it is but you
2 don't know until you see what the actual algorithm is
3 put in.

4 MS. ESKIN: Sure. But I guess I'm not sure
5 I understand again that the theory is there will be a
6 certain range of products, whether it's the 24 bit or
7 whatever, and that each individual product is going to
8 have to be assigned a value or a number that
9 represents that product's inherent risk. And what
10 you're talking about is a scenario where you have a
11 plant that produces different products with different
12 levels of risk.

13 MR. KOWALCYK: Yes. That would be right.

14 MS. ESKIN: Okay.

15 DR. CARPENTER: Mike Govro.

16 MR. GOVRO: Yeah, as I was working on this
17 last night, a thought occurred to me, and it may be so
18 obvious that it doesn't need stating, but it was an
19 assumption that I was operating on, and thought maybe
20 I should throw it out in case it needs discussion, and
21 that is that my thinking on this is that the rankings
22 that you come up with for a firm, should not limit you

1 to minimum amounts of inspection for that firm, that
2 you should always have the ability, regardless of the
3 ranking, to assign more inspection activity at that
4 firm.

5 DR. CARPENTER: Any other comments? Members
6 of the Committee, Subcommittee?

7 (No response.)

8 DR. CARPENTER: Fair enough, Dr. Masters?

9 (No response.)

10 DR. CARPENTER: That concludes our
11 addressing the three questions. I want to
12 particularly thank Mike Govro for doing a lot of
13 formatting, wordsmithing and having his breakfast
14 interrupted this morning, et cetera, as he got this
15 into the right format. Thanks, Mike.

16 MR. TYNAN: That concludes Subcommittee 1.
17 Thank you, Dr. Carpenter. I appreciate that.

18 I just wanted to mention to the group that
19 what we propose to do is -- there was not a failure in
20 the public school system if you saw a grammatical
21 errors and things of that nature in there. We're
22 doing everything pretty fast. So what I would propose

1 to do for this report and Dr. Denton's, if he's in
2 agreement, we'll do a little formatting, editing, so
3 that everything looks pretty similar in the two
4 reports. I'll send that out to the Committees again.

5 If there's any controversy or if there's any -- or if
6 in the editing process we changed anything
7 substantive, then please let us know, and we'll fix
8 it, and then you can just sort of concur and we'll be
9 done. So it's one more step in the process.

10 And with that, I'm going to invite
11 Dr. Denton to come up and do his report on
12 Subcommittee 2 which was Using Risk in Slaughter.

13 DR. DENTON: While Robert is helping getting
14 the report up on the screen, I would like to take the
15 opportunity to express my appreciation to our
16 Subcommittee. That included Kevin Elfering from
17 Minnesota, Sandra Eskin, Mike Finnegan, Joe Harris,
18 Irene Leech and Charles Link. We didn't list all of
19 the other participants that were in the room with us,
20 but we had quite a good collection of folks that were
21 there to help in providing input into our discussions.
22 I also want to recognize Gloria who assisted with the

1 preparation of the report.

2 We had a quite wide ranging discussion of
3 issues within our Subcommittee. One of the things
4 that we did was we probably spent the first 15 or 20
5 minutes talking about exactly what the FSIS inspector
6 within a plant does as a way to set a platform for
7 what we were going to be talking about in dealing with
8 using risk in slaughter operations.

9 The questions that we addressed in this were
10 those that were outlined in the PowerPoint
11 presentation that Phil Derfler presented to us
12 yesterday. I think we'll go ahead and jump in since
13 we have six of those to deal with.

14 The first one had two parts. The first part
15 of the questions is, are there things other than
16 verifying the condition of the carcass, pathogens and
17 process control, that the Agency should be
18 accomplishing on a risk-based approach to inspection
19 at slaughter?

20 Now realizing that we've been provided a
21 pretty blank slate there, we came up with one fairly
22 straightforward answer to that, and what we thought

1 was the most appropriate thing to do is to prioritize
2 food safety concerns in terms of risk related to human
3 health rather than economic and quality issues. So we
4 really aren't adding anything as much as we are taking
5 away some of the things that the inspector currently
6 has responsibility for in the plant environment.

7 The second part of that question, how can
8 risk be factored into the accomplishment of these
9 purposes, we said prioritize the risks from most
10 important to least important, again based on the risk
11 to human health.

12 Question number 2 -- I might stop right
13 there and see if anyone has a comment from the
14 Committee that would add anything to that?

15 (No response.)

16 DR. DENTON: Okay. Hearing none, we'll move
17 to the second question. What is the best way for the
18 Agency to deploy its personnel to accomplish the
19 purposes of inspection?

20 In this, we had quite a lengthy discussion
21 and we tried to pull out what we thought were the
22 three most pertinent things here. First is to examine

1 the risk, where they occurred within the processing
2 environment, and focus attention on the highest risk
3 operations.

4 The second thing is that verification of the
5 food safety system data will require well-educated
6 personnel to interpret the data because we're
7 depending more and more on scientific data to help
8 make these determinations. We feel that that's a key
9 element that must be taken into consideration.

10 And obviously we have to maintain on-line
11 inspection as required to meet the statute. Now we
12 didn't get into any of the details about how that will
13 be done, but it has to be met.

14 Question number 3, what comments do you have
15 on the use of this type of approach to guide how FSIS
16 deploys its inspection resources in slaughter
17 operations? And in this one, we think that it is
18 really important to look more broadly at the food
19 safety management system across the system within the
20 plant. We had a lot of discussion about how plants
21 manage food safety within their individual systems,
22 and the statement that we have here, whether plants

1 adopt anti-microbial interventions or other food
2 safety systems, FSIS should verify the effectiveness
3 of the process within the plant, recognizing that we
4 have certain establishments that may manage food
5 safety issues outside the processing environment, in
6 the production side.

7 Now obviously the FSIS personnel can't get
8 into that part of it, but they can certainly through
9 the use of data verify that that process has been
10 effective in addressing the food safety concerns.

11 Question number 4, is what effect should
12 consideration of risk have on what we ask our
13 inspection program personnel to do? And in this one,
14 because we were dealing primarily with slaughter, we
15 believe that the product inherent risk is -- safety
16 management system. We also believe that we need to
17 prioritize inspection personnel activities, based on
18 risk to public health by focusing on processes that
19 result in potential increases or reductions in human
20 pathogens. We need to focus on anyplace that there
21 can be an increase or a reduction, follow that with
22 the concept that we optimize processes in which

1 potential reductions in human pathogens can occur, and
2 manage or control processes resulting in potential
3 increases in human pathogens.

4 The final comment I think under question 4
5 is that the Agency should use HACCP principles in
6 assigning inspection duties within the plant, again
7 based on the concept of addressing inspection where
8 the risk and the need for inspection is the greatest.

9 Question number 5, what comments do you have
10 on inspection personnel performing these types of
11 tasks at slaughter? There was a concern that we have
12 records being kept locally, even the electronic
13 version of records, were used by FSIS personnel in
14 monitoring the process. There is also a need to
15 require at least a minimum level of sampling for
16 microbial pathogen verification that must be conducted
17 by FSIS. If data from industry is utilized, it must
18 be verified by FSIS personnel who are qualified to
19 make the assessment, again getting back to the concept
20 that we need well-educated folks that are interpreting
21 this information.

22 And the final question, what should the FSIS

1 inspector's response in the event of an emerging
2 problem, in reviewing the process? What should they
3 do in the event that through their assessment of the
4 food safety system?

5 And there are two events there that we dealt
6 with. One, in the event of a regulatory non-
7 compliance, the Agency should take action, exactly as
8 we already do.

9 And the second situation, in the event that
10 a finding has not risen to a non-compliance event,
11 FSIS should get plant management involved as quickly
12 as possible in order to address this before it gets
13 into a situation that would involve non-compliance,
14 here the concept being that if we have information and
15 we anticipate that something is occurring that poses a
16 threat to public health, that the Agency and the plant
17 management need to take action at the earliest
18 opportunity to intervene in that situation.

19 That concludes the questions that we
20 attempted to address, realizing that we had an open
21 blackboard to work with. Again, I think we had a lot
22 of good discussion from everyone involved. It was

1 very helpful to have Dr. Bratcher and Robert and Stan
2 in the room to address some of the questions that came
3 up about actual activities at the local level.

4 I'd be happy to entertain any questions that
5 you might have.

6 MR. TYNAN: Questions from the group?

7 MR. ELFERING: Dr. Masters.

8 DR. MASTERS: On question number 5, you
9 talked about FSIS doing some pathogen testing as I
10 understood it. Was there a discussion whether that
11 should be *Salmonella*, *Campylobacter*, a combination of
12 both. And I know in our baseline, we're looking at
13 doing multiple points in the process. Did you guys
14 get into any of that in your level of discussion?

15 DR. DENTON: We talked about all of those
16 particular pathogens, recognizing that what we need to
17 be focusing on are those pathogens that have the
18 greatest impact on human health, and specifically
19 mentioned in the discussion were *Salmonella* and
20 *Campylobacter*, but not restricted to that. We didn't
21 want to restrict it at all with regard to where the
22 Agency goes in that regard.

1 DR. DENTON: Mike.

2 MR. KOWALCYK: Michael Kowalcyk. I guess
3 going up to question 1 about the prioritizing tasks,
4 focus on public health, things that have public health
5 implications. I guess this is maybe a broad question
6 to the Agency I guess, a listing of -- I wasn't in on
7 this Subcommittee. So I would be interested to learn
8 about what those tasks are and where they -- I guess
9 where the incremental value of each task is because it
10 seems like in the statutory requirement, it's very
11 clear that it's carcass-by-carcass inspection, but
12 there are certain things that the best inspectors are
13 going to look at. So I don't know if the Agency has
14 done any work in the way of aggregating that
15 information as to what field personnel are doing and
16 what they feel are the most critical things. I don't
17 know if the Agency has any additional insight they can
18 share with this Committee or stakeholders with regard
19 to that.

20 DR. DENTON: I will defer to Dr. Masters on
21 that one.

22 DR. MASTERS: I'm asking Phil to come up

1 because he has had some work done as far as looking at
2 different points in the process and what we're seeing
3 at different points in the process. I'm going to ask
4 him to talk a little bit about the work that some of
5 the staff at the Tech Service Center have been able to
6 do.

7 MR. DERFLER: We are in the process of doing
8 a literature review to see what can be accomplished at
9 the various steps in the process. We've focused so
10 far on the effect on *Salmonella*, which we produced in
11 the compliance guidance *Salmonella* that we published.

12 But we intend to look at the literature to see what
13 other things can be accomplished by inspection
14 personnel at each point and, you know, depending on
15 where this goes and how this all works out, we'll use
16 it as we consider appropriate but we have been looking
17 at the literature to see what we can find.

18 MR. KOWALCYK: As a follow up to that
19 analysis, does the Agency see that as an issue that
20 would be brought to this Committee or to the NACMCF
21 Committee or what, what -- where will you take it once
22 you're done with that literature review? How will

1 that be communicated out to stakeholders?

2 DR. MASTERS: That particular piece of
3 literature review was initially presented at our
4 public meeting for *Salmonella* last August, and it was
5 presented there, and we also will be working with
6 RESOLVE on the poultry slaughter. So I think we're
7 looking at various for, depending on where we end up
8 on this, but it will certainly be a public process,
9 yes.

10 MR. KOWALCYK: Thank you.

11 DR. DENTON: Charles.

12 MR. LINK: Charles Link. Well, first I just
13 want to recognize Dr. Denton. It always amazes me how
14 he can take the conversation we had yesterday and
15 condense it to a couple of pages. I don't know how
16 you do all that but -- because we went around and
17 around on a lot of issues.

18 And one of the things I think, Barb, to kind
19 of get to your point, too, we spent some time talking
20 about some of the work the industry is doing with bio-
21 mapping efforts, looking at, you know, incoming loads
22 all the way through post-chill, and I think we were

1 trying to get to when we were talking about this, the
2 food safety system and looking at the data and
3 interpreting and working with that, was to get to the
4 point of where do we have control or where should you
5 guys focus your efforts rather than post-chill which
6 you currently do. So I just wanted to kind of -- I
7 don't know if I clarified that but just to touch on
8 that. So --

9 DR. DENTON: Thank you. Charles. I
10 appreciate that kind of remark. Chris.

11 DR. BRATCHER: I was just going to add to
12 the same thing Charles mentioned, plus we also had
13 some pretty good discussion on some of the regulatory
14 requirements of some of the OCP tasks, and we really
15 didn't make a determination as to how that should be
16 handled or what should be handled, but it does need to
17 be addressed at some point because leukosis is a
18 condemnable condition, just as one example, but it
19 still is an OCP task. So there needs to be -- the
20 Agency needs to do some work there, and I think that's
21 a common thing that has been brought up before.

22 DR. DENTON: Thank you. Anyone else have a

1 comment, question?

2 (No response.)

3 DR. DENTON: Mr. Chairman, I move that we
4 accept the report.

5 MR. TYNAN: I'm going to do that for both
6 reports right now. Thank you for reminding me, Jim.

7 DR. DENTON: Thank you.

8 MR. TYNAN: We have both the reports
9 concluded and we've had a little conversation, made a
10 few comments, not much in the way of changes in the
11 reports. Can I assume from the discussion that both
12 the reports are acceptable?

13 (No response.)

14 MR. TYNAN: Okay. Pending my editing and
15 working on the grammar from my report, we'll fix that
16 up and have it back to you next week, but we'll assume
17 that the reports are accepted as they were presented.
18 Thank you.

19 I think we had -- yesterday we had on our
20 agenda to do the Legislative Update and I chatted with
21 Lisa, caught her off guard this morning, and she was
22 kind enough to come back today. I think she answered

1 some of your questions individually, but if you had
2 some additional questions on the Legislative Update
3 why don't we take those now before we have the public
4 comment period. Are there any questions on the
5 Legislative Update. Dr. Carpenter.

6 DR. CARPENTER: Thank you, Robert. I would
7 like to publicly acknowledge an oversight when I made
8 my presentation, in that if we did not have Robert
9 Tynan as our scribe, we never would have had this
10 wonderful documentation to work with last night as we
11 formulated it into something that could, in fact,
12 forwarded to the Agency. So thank you, Robert.

13 But I do have a question on the budget.
14 Lisa, there is a point in the budget that talks about
15 \$105 million in user fees. Is this going to change
16 the cost structure for our producers? What's the
17 impact of that?

18 MS. PICARD: Right now the Bill as it stands
19 does not include the user fees.

20 DR. CARPENTER: It's not what?

21 MS. PICARD: The Bill as it stands right now
22 does not include the user fees.

1 DR. CARPENTER: Okay.

2 MR. TYNAN: Andrea.

3 DR. GRONDAHL: I didn't see what portion of
4 that request is for state meat inspection programs.
5 Can you tell me what amount was requested for state
6 programs and how that compares to the FY '06 request?

7 MS. PICARD: I will have to get back to you
8 on that. We were having some conversation about it
9 yesterday with Dr. Leech because I know she was also
10 interested in that, and I'm going to try to find some
11 specific numbers for her but I don't have those yet.
12 So I'll follow up with you later this morning.

13 MR. TYNAN: Mr. Govro.

14 MR. GOVRO: Mike Govro. This is not exactly
15 a legislative question but it's probably as close as
16 to the category as we'll get. I just would like to
17 know what the status of the Agency's Proposed Rule on
18 distribution of recall information is.

19 MS. PICARD: I will kindly defer to somebody
20 else to answer that. Phil, apparently you're the
21 lucky one this morning.

22 MR. DERFLER: Phil Derfler. The answer is

1 we're reviewing the comments, which is the first step
2 that we do. We will analyze the comments and then
3 after that, we'll start preparing the Final Rule.

4 MR. TYNAN: Nice try, Phil.

5 MR. DERFLER: It's hard to come through with
6 a timeline because a lot of the process we don't have
7 control over, but Dr. Raymond is interest in this
8 rule, and so we are working on it actively.

9 MR. TYNAN: I apologize. I sort of checked
10 out on the conversation there. Are there other
11 comments on the Legislative Update?

12 (No response.)

13 MR. TYNAN: Okay. Cool. Thank you very
14 much. Thank you, Lisa.

15 I think we're at the point in our Agenda
16 where we have our public comment and wrap up. So
17 again I looked at the list in the -- at the
18 registration table. I didn't notice that anyone had
19 signed up but I'll leave it up to the audience. If
20 there is anyone who would like to make a comment at
21 this point for the public record. Please, sir, if you
22 would come up and state your name and your

1 affiliation, I would appreciate it.

2 MR. MAIER: My name is Wolf-Martin Maier.
3 I'm from the European Commission. If you have these
4 sort of meetings, you always hear a lot of criticisms.
5 I also want to stand up and express our support for
6 this project. The European Commission is in charge of
7 food safety for 500 million consumers in Europe, and
8 we are doing the same thing. Nobody can claim that
9 meat inspection is optimal, but it's also clear that
10 the solution cannot be that we throw even more
11 taxpayers' money at the issue. We have to use our
12 resources more wisely, and this is exactly what we're
13 doing, what we are trying to do in Europe as you do
14 here, and I have a lot of sympathy and also support
15 for this project.

16 I appreciate your process of transparency
17 and of stakeholder comments. I really find this
18 admirable. In particular, you are confronted with a
19 lot of criticism -- give you some support, and what I
20 think if we are, I said this already several times, if
21 authorities are moving towards changing their
22 practices, it is always important to keep in mind the

1 implications, potential implications for international
2 trade if there are -- practices developing in
3 different countries.

4 But I also see there are a lot of
5 opportunity in these movements. So because nobody has
6 all the expertise, and I just wanted to float the idea
7 whether this might not be an opportunity to have some
8 sort of an international -- on the issue to draw in
9 the expertise from other countries, because look at
10 the Netherlands, Denmark, New Zealand. They're quite
11 good in their meat inspection practices. They are
12 leading together with you, they're leading the field
13 and it might be helpful for both sides, for us and
14 also for you if we would perhaps look at the idea of
15 joining these people together and to insure that there
16 is an even level of information -- not only
17 TransAtlantic but I also mentioned New Zealand and
18 other countries which are fairly advanced in
19 technology because nobody knows it all.

20 And I think if you really want to meet our
21 healthy citizen goals which you have for the U.S.
22 after listening to this, we got to have some -- draw

1 in ideas of what other people's strategies are, and if
2 we don't draw in all the best practices, we won't get
3 there. Thank you.

4 MR. TYNAN: Thank you, sir. Are there any
5 other comments from the audience?

6 (No response.)

7 MR. TYNAN: Any others from the Committee?
8 Mr. Link.

9 MR. LINK: General comments.

10 MR. TYNAN: Please.

11 MR. LINK: Just since we're at kind of a
12 lull here, I'll take this opportunity to thank the
13 Agency for my last six years on this Committee. I'm
14 leaving today. You know, I think it's fair to say
15 over the past six years, we've been allowed more than
16 our share of softball, non-controversial type issues
17 which has kind of frustrated the Committee a little
18 bit. We always complain about getting information
19 late, and that's just the way we are. So we're going
20 to do that continually.

21 But I do want to commend the Agency though
22 for bringing forth a very important topic. Risk-based

1 inspection is controversial, no question. We've got a
2 lot of issues, a lot of sides to talk about, but it's
3 nice to see that the Agency is coming to this
4 Committee of experts I guess if you want to use that
5 term for input. So it's unfortunate that I am leaving
6 now because this is what I came for. So now I have to
7 leave, but I do want to thank the Agency for giving me
8 the opportunity. I'm going to miss it. I've made a
9 lot of good friends. I'll miss seeing them every six
10 months. But I just wanted to thank you for the
11 opportunity.

12 MR. TYNAN: Thank you, Charles, and, of
13 course, you know you can always come back to the
14 meetings anyway. You don't have to be on the
15 Committee. You can always come back and put your two
16 cents worth in. Any other comments? Mr. Govro?

17 MR. GOVRO: Yeah, I just want to echo what
18 Charles said. I think he speaks for all of us, in
19 that we've enjoyed our relationship with people at
20 FSIS that we've worked with. You've been very
21 professional and collegial and sometimes I marvel at
22 your ability to stay calm when we get into some of

1 these firestorms. So I appreciate the opportunity to
2 have worked with you and like Charles, I have mixed
3 motions about leaving. It's a big deal for me to come
4 out here from the West Coast, a lot of time and
5 effort, but sometimes frustrating but it has been very
6 interesting to watch the process and be a part of it.

7 MR. TYNAN: Thank you, Michael. Other
8 comments from the Committee?

9 (No response.)

10 MR. TYNAN: How about any comments from our
11 representatives or employee organizations? You're not
12 obligated, Chris.

13 DR. BRATCHER: I do, I do appreciate the
14 fact that we were allowed to participate, and I think
15 in the breakout group yesterday that Stanley and I
16 offered some things that maybe some other people
17 didn't understand, and I think maybe that that's a two
18 way street of communication, and for the people that
19 are on the committee here, to realize what we are
20 doing actually in the field and the work we do and how
21 dedicated our workforce is, making sure that we do it
22 the right way for the right reasons, is extremely

1 important, and I commend you for having us come in for
2 this meeting.

3 MR. TYNAN: Thank you, Dr. Bratcher.

4 MR. McKEE: I really can't improve on what
5 Chris said. It's been a pleasure to be here, and
6 hopefully we've shed some light on some areas that
7 weren't as clear as maybe they should have been.
8 There's a lot of potential for this type of process,
9 and I hope everybody just perseveres and works towards
10 a common goal that we have, and that's safe food. So
11 thank you for the opportunity.

12 MR. TYNAN: Thank you, Bob. And we're going
13 to let Ms. Eskin get the last word in since her voice
14 is coming back.

15 MS. ESKIN: Thank you. I just wanted to
16 echo what these gentlemen just said. I guess not
17 until this round did I appreciate how critical it was
18 to have people from the inspection force and those who
19 work in the plants sitting around a table with those
20 of us who are giving advice about meat and poultry
21 inspection. Maybe it's a no-brainer, but I just would
22 hope that this is now a permanent structural change in

1 how these meetings are run because we really,
2 especially get into the details of how inspection is
3 and should be done. That's a part of the story that
4 we absolutely have to include. Thank you.

5 MR. TYNAN: Thank you, Sandra. And at this
6 point, I'm going to turn it back over to the
7 Chairperson -- oh, I'm sorry. Mr. Elfering. If you
8 had a glass, I could have heard you.

9 MR. ELFERING: I'm going to get the last
10 word. I actually, and I should never make the
11 assumption that I'm going to be re-appointed, but I
12 think I'd like to think that the people that have
13 worked here for the last six years, and I hope that --
14 actually, I've learned a lot from everybody here, and
15 I think that's always important that anytime that you
16 put a group like this together, that you actually
17 learn a lot from each other.

18 I hope that the new appointees are going to
19 be as positive people to work with, and I think that's
20 what's really been beneficial about this group, is we
21 work well together, and nobody has had a single agenda
22 that they've tried to push. We've really worked for

1 the common good of the public health, and hopefully
2 that will be sustained.

3 MR. TYNAN: Everybody wants the last word.
4 Mr. Govro.

5 MR. GOVRO: I was just waiting for all the
6 important comments to be finished because and this
7 doesn't need to be a part of the record, but I lost a
8 little brown glasses case. If anybody finds it, I'd
9 love to have it back. Thank you.

10 (Laughter.)

11 MR. TYNAN: I'm going to turn it back over
12 to Dr. Masters.

13 DR. MASTERS: I will keep it brief, but I do
14 want to say thanks to all of you. It's been a long
15 four days, but I think it's certainly been well worth
16 it.

17 From an Agency perspective, we have gotten
18 tremendous input, and we appreciate that, and we've
19 gotten tremendous input on specific questions we've
20 asked here. We got tremendous input from the process
21 we have with RESOLVE, and hopefully it's starting to
22 be a little bit clearer how all of this is coming

1 together. Certainly from an Agency perspective, we
2 believe we've got a lot of input that's going to be
3 very useful to us as we move forward. We've got a lot
4 of work to do. I think that's very clear. But it's a
5 lot easier to do that work when you get constructive,
6 substantive input that helps move us along our way.
7 So I think you for all of that work that you did.

8 I stayed with the Subcommittee that was in
9 this room yesterday and they were struggling, and
10 said, well, we need to change the question. Well,
11 change the question. If you can change the question
12 and get substantive input, it's not the question we
13 care about. It's the input we care about, and by
14 doing so, they were able to bring us some very useful
15 input. And so we really do appreciate all that hard
16 work that you do, and the comment about Dr. Denton and
17 how he talks all of that stuff and then turns it into
18 something useful to give back to the Agency, it's just
19 tremendous to me, every time we hold these meetings
20 that you can spend two or three hours in the afternoon
21 and bring back useful information to the Agency
22 because you always do, and we really do appreciate

1 that.

2 And this is not the only opportunity, these
3 four days, but I can't encourage you enough to submit
4 comments to our website. That's what it's there for.
5 The RESOLVE report is going to be up, and have that
6 opportunity, and the employee organizations, we
7 brought them last time. We had to stick with a little
8 bit more local and ask some local employee reps to
9 join us. This time, at the beginning of a new fiscal
10 cycle, we were able to invite and let them choose who
11 they wanted to send, and we do believe it's
12 appropriate. We saw at the last meeting how helpful
13 they were to the Subcommittees, and we do see that as
14 a permanent part moving forward of having employee
15 representatives sitting at the table with you and
16 working in the Subcommittees because we did find it
17 very constructive. And we're hopeful and what we saw
18 last time, is that they put articles in their
19 association magazines where they could share what they
20 learned at these meetings, and get the information
21 from these meetings out to their membership. And I
22 think that's helpful because then they're helping to

1 educate what's happening in this process throughout
2 our workforce, and that's another means that we have
3 to get the information out to the workforce. So we
4 really do appreciate all three of them being here
5 because we also found their information very useful
6 and constructive. So Stan, Bob, Chris, thanks to all
7 of you for being here and spending your time.

8 I want to specifically thank the Committee
9 members that are serving their third term that can't
10 reapply, and I want to do that by name. So bear with
11 me just briefly. Some of you have said, who are they?

12 Gladys, is she still here? Gladys, thank
13 you so much. David, hiding next to her. James --
14 you're all in a row over there. Kevin. Kevin snuck
15 out on us. Joseph. Joseph has one more term with us.
16 Sandra, thank you very much. Irene Leech, she
17 indicated yesterday she was not going to be back
18 today. Charles, thank you, and then Mike Govro. So
19 thanks to all of you for the three solid terms that
20 you gave us.

21 (Applause.)

22 DR. MASTERS: And we are very hopeful that

1 the rest of you will be reapplying for your additional
2 terms that you have to serve.

3 So again, thank you and again, we can't
4 express enough the time that you've put in to making
5 this successful, not only a two day Committee meeting
6 but also the four days and the work that you did with
7 RESOLVE workshop as well.

8 So with that said, thank you very much, and
9 safe travels to all. Thank you.

10 (Whereupon, the meeting was concluded.)

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C E R T I F I C A T E

This is to certify that the attached proceedings
in the matter of:

NATIONAL ADVISORY COMMITTEE ON

MEAT AND POULTRY INSPECTION

Washington, D.C.

October 13, 2006

were held as herein appears, and that this is the
original transcription thereof for the files of the
United States Department of Agriculture, Food Safety
and Inspection Service.

Nicholas Guarino, Reporter

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