ANNUAL FOIA REPORT FY 2004

1. Basic Information Regarding Report

A. Person(s) to be contacted with questions about the report.

Name: Brenda Dolan

Title: Departmental FOIA/PA Officer Address: U.S. Department of Commerce

Office of Management and Organization

Room 5327

1401 Constitution Avenue, N.W.

Washington, D.C. 20230

Telephone: 202-482-3707

B. Electronic Address for report on the World Wide Web.

www.osec.doc.gov/omo/FOIA/FOIAWEBSITE

C. How to obtain a copy of the report in paper form.

Write to address or contact person listed in item I. A.

II How to Make a FOIA Request

Instructions are shown on DOC FOIA Home Page at: www.osec.doc.gov/omo/FOIA/FOIAWEBSITE

FOIA requests must be in writing. Send requests to the address in item I. A. or e-mail to EFOIA@doc.gov

A. Names, addresses, and telephone numbers of all individual agency components and offices that receive FOIA requests.

Brenda Dolan
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Bobbie Parsons
FOIA Officer
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202-482-3707

Gerald W. Gates FOIA Officer Bureau of the Census Policy Office Federal Building 3, Room 2430 Suitland, Maryland 20233 301-763-2515

Bobbie Glencer
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Office of the Under Secretary for Economic Affairs
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202-482-4886

Benjamin Erulkar FOIA Officer Economic Development Administration Office of the Chief Counsel Room 7001 1401Constitution Avenue, N.W. Washington, D.C. 20230 202-482-4687 Elanie Farrow FOIA Officer Bureau of Export Administration Office of Administration Room 6883 1401 Constitution Avenue, N.W. Washington, D.C. 20230 202-482-2165

Linda Bell FOIA Officer International Trade Administration Office of Organization and Management Support Room 4001 1401 Constitution Avenue, N.W. Washington, D.C. 20230 202-482-5436

Dan Webster FOIA Officer Minority Business Development Agency Data Resources Division Room 5084 1401 Constitution Avenue, N.W. Washington, D.C. 20230 202-482-2025

Sharon Bisco
FOIA Officer
National Institute of Standards and Technology
Office of the Director for Administration
Room A-525
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Gaithersburg, Maryland 20899-3200
301-975-4054

FOIA Officer National Technical Information Service Office of Administrative Management Room 209, Forbes Building Springfield, Virginia 22161 703-605-6443

Denise Marshall
FOIA Officer
National Telecommunications & Information Administration
Office of the Chief Counsel
Room 4713
1401 Constitution Avenue, N.W.
Washington, D.C. 20230
202-482-1816

Jean Carter-Johnson FOIA Officer National Oceanic & Atmospheric Administration NOAA Central FOIA Facility 1315 East-West Highway Room 10730 Silver Spring, Maryland 301-713-3540

Michael Briskin FOIA Officer United States Patent and Trademark Office Box OGC Washington, D.C. 20231 703-308-2000

Philip Greene FOIA Officer Technology Administration Office of the Chief Counsel Room 4835 1401 Constitution Avenue, N.W. Washington, D.C. 20230 202-482-1984

5

Elizabeth T. Barlow FOIA Officer

Office of Inspector General Counsel to the Inspector General Room 7892 1401 Constitution Avenue, N.W. Washington, D.C. 20230 202-482-5992

The FOIA Officers are also listed at:

www.osec.doc.gov/omo/FOIA/FOIAWEBSITE

B. Brief description of the agency's response-time ranges.

The Department of Commerce strives to answer all FOIA requests within the 20 day response time mandated by the Electronic FOIA Amendments. The response time for simple requests is approximately 13 days. The response for complex requests varied from 25 days to a maximum of 69 days.

C. Brief description of why some requests are not granted.

A request for records may be denied if the requested record contains information which falls into one or more of the nine categories listed below. If the requested record contains both exempt and nonexempt information, the nonexempt portions which may reasonably be segregated form the exempt portions will be released to the requester.

Categories of Exempt Information

Exemption One: Records which are specifically authorized under criteria established by an Executive Order to be kept secret in interest of national defense or foreign policy and are in fact properly classified pursuant to such Executive Order.

Exemption Two: Records related solely to the internal personnel rules and practices of the Department of Commerce.

Exemption Three: Records specifically exempted from disclosure by statute, provided that such statute:

Requires that the matters be withheld from the public in such a manner as to leave no discretion on the issues: or establishes particular criteria for withholding or

6

refers to particular types of matter to be withheld.

Exemption Four: Trade secrets and commercial of financial information obtained from a person that is privileged or confidential.

Exemption Five: Interagency or intra-agency memoranda or letters which would not be available by law to a private party in litigation with the Department of Commerce.

Exemption Six: Personnel, medical, and similar files (including financial files) the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Exemption Seven: Records compiled for law enforcement purposes, but only to the extent that the production of such law enforcement records could reasonably be expected to interfere with enforcement proceedings; would deprive a person of a right to a fair trial or an impartial adjudication; could reasonably be expected to constitute an unwarranted invasion of personal privacy; could reasonably be expected to disclose the identity of a confidential source, including a state, local, or foreign agency or authority or any private institution which furnished records on a confidential basis; would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law; or could reasonably be expected to endanger the life or physical safety of any individual.

Exemption Eight: Records that are contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for use of an agency responsible for the regulation or supervision of financial institutions.

Exemption Nine: Geological and geophysical information and data, including maps, concerning wells.

- III. Definitions of Terms and Acronyms Used in the Report
 - A. Agency-specific acronyms or other terms.

OS - Office of the Secretary ESA - Economic and Statistics Administration EDA - Economic Development Administration

7

BIS - Bureau of Industry and Security ITA - International Trade Administration MBDA - Minority Business Development Agency NIST - National Institute of Standards and Technology

NTIS - National Technical Information Service

NTIA - National Telecommunications & Information Administration

NOAA - National Oceanic & Atmospheric Administration

PTO - Patent and Trademark Office

TA - Technology Administration

OIG - Office of Inspector General

- B. Basic terms, expressed in common terminology.
 - 1. FOIA/PA Request Freedom of Information Act/Privacy Act request. A FOIA request is generally a request for access to records concerning a third party, an organization, or a particular topic of interest. A Privacy Act request is a request for records concerning oneself; such requests are also treated as FOIA requests. (All requests for access to records, regardless of which law is cited by the requester, are included in this report.)
 - 2. Initial Request a request to a Federal agency for access to records under the Freedom of Information Act.
 - 3. Appeal a request to a federal agency asking that it review at a higher administrative level a full denial or partial denial of access to records under the Freedom of Information Act, or any other FOIA determination such as a matter pertaining to fees.
 - 4. Processed Request or Appeal a request or appeal for which an agency has taken a final action on the request or the appeal in all respects.
 - 5. Multi-track Processing a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests in each track are processed on a first-in/first out basis. A requester who has an urgent need for records may request expedited processing (see below).
 - 6. Expedited Processing an agency will process a FOIA request on an expedited Basis when a requester has shown an exceptional need or urgency for the records which warrants prioritization of his or her request over other requests that were made earlier.

8

7. Simple Request - a FOIA request that an agency using multi-track processing places in its fastest (nonexpedited) track based on the volume and/or complexity of records requested.

processing

- 8. Complex Request a FOIA request that an agency using multi-track places in a slower track based on the volume and/or complexity of records requested.
- 9. Grant an agency decision to disclose all records in full in response to a FOIA request.
- 10. Partial Grant an agency decision to disclose a record in part in response to a FOIA request, deleting information determined to be exempt under one or more of the FOIA's exemptions; or a decision to disclose some records in their entireties, but to withhold others in whole or in part.
- 11. Denial an agency decision not to release any part of a record or records in response to a FOIA request because all the information in the requested

records

- is determined by the agency to be exempt under one or more of the FOIA's exemptions, or for some procedural reason (such as because no record is located in response to a FOIA request).
- 12. Time Limits the time period in the Freedom of Information Act for an agency to respond to a FOIA request (ordinarily 20 working days from proper receipt of a "perfected" FOIA request).
- 13. "Perfected" request a FOIA request for records which adequately describes the records sought, which has been received by the FOIA office of the agency or agency component in possession of the records, and for which there is no remaining question about the payment of applicable fees.
- 14. Exemption 3 Statute a separate federal statute prohibiting the disclosure of a certain type of information and authorizing its withholding under FOIA subsection (b)(3).
- 15. Median Number the middle, not average, number, for example, of 3, 7, and 14, the median number is 7.
- 16. Average Number the number obtained by dividing the sum of a group of numbers in the group. For example, of 3, 7, and 14, the average number is 8.

9

IV. Exemption 3 Statutes

1. List of Exemption 3 statutes relied on by agency during current fiscal year.

1. Brief description of type(s) of information withheld under each statute.

13 U.S.C. § 9 - prohibits the use, publication, or examination of any information collected by the Census Bureau, other than for the statistical purposed for which the information was supplied.

13 U.S.C. app. § 301(g) - prohibits the disclosure of Shippers' Export Declarations, submitted by shippers to the Census Bureau, unless the Secretary of Commerce determines that nondisclosure would be contrary to the national interest.

50 U.S.C. app. § 2411(c), Export Administration Act of 1979 § 12(c) - protects information obtained for the purpose of consideration of, or concerning, exporting license applications, unless the Secretary of Commerce determines that release of such information is in the national interest. This includes not only the applications themselves and the information contained therein, but also any information relating to an application, to include information on enforcement or export administration laws and regulations.

16 U.S.C. § 1881(a), Magnuson-Stevens Fishery Conservation and Management Act - pertains to statistical information contained in fishery management plans which has been submitted by fisheries under section 1853(a)(5). Information which may not be disclosed includes, but in not limited to, the type and quantity of fishing gear used, catch by species in numbers of fish or weight thereof, areas in which fishing took place, number of hauls, and the estimated and actual processing capacities of U.S. fish processors. The Secretary of Commerce may, however, promulgate regulations that provide for the release of such information in aggregate or summary form which does not disclose the identity or business of any person that submits statistics.

35 U.S.C. § 122 - provides that applications for patents shall be kept in confidence by the Patent and Trademark Office unless disclosure is necessary to carry out the provisions of any Act of Congress, or in special circumstances, to be determined by the Commissioner for Patents and Trademarks. This also includes materials in patent interference files.

41 U.S.C. §§ 253 - protects proprietary or source selection information in the possession of the Government during the conduct of any Federal procurement of property or services.

15 U.S.C. § 278n(d)(5) - provides that the FOIA does not apply to information submitted on a confidential basis, by joint ventures and members of joint ventures that receive funding under the Department's Advanced Technology Program. The Department must withhold information concerning the business operation or trade secrets possessed by any business or member of a joint venture that is receiving funding under the program.

2. Statement of whether a court has upheld the use of each statute. If so, then cite example.

13 U.S.C. § 9 - Baldrige v Shapiro, 455 U.S. 355 (1982)

13 U.S.C. § 301(g) - Young Conservative Found v Department of Commerce, No. 85-3982 (D.D.C. March 25, 1987)

50 U.S.C. § 2411(c) - Export Information Twin Coast Newspapers, Inc. v Department of Commerce, NO. 78-0978 (D.D.C. November 6, 1979)

16 U.S.C. § 1881(a) - no case

35 U.S.C. § 122 - Irons & Sears v Dann, 606 F.2d 1215 (1979): Leeds v Quigg, 720 F. Supp. 193 (D.D.C. 1989)

41 U.S.C. §§ 253B - Hornbostel v Department of the Interior, 305 F.

Supp.

2d 21 (D.D.C. 2003)

15 U.S.C. § 278n(d)(5) - no case

- V. Initial FOIA/PA Access Requests
 - A. Numbers of initial requests
 - 1. Number of requests pending as of end of preceding fiscal year. 292
 - 2. Number of requests received during current fiscal year. <u>2051</u>

11

- 3. Number of requests processed during current fiscal year. 2035
- 4. Number of requests pending as of end of current fiscal year. 308

B. Disposition of initial requests.
1. Number of total grants. <u>950</u>
2. Number of partial grants. <u>277</u>
3. Number of denials. <u>214</u>
a. Number of times each FOIA exemption used (counting each exemption once per request)
(1) Exemption 1 <u>6</u>
(2) Exemption 2 <u>21</u>
(3) Exemption 3 <u>120</u>
(4) Exemption 4 <u>111</u>
(5) Exemption 5 <u>131</u>
(6) Exemption 6 <u>154</u>
(7) Exemption 7(A) <u>11</u>
(8) Exemption 7(B) <u>0</u>
(9) Exemption 7(C) <u>17</u>
(10)Exemption 7(D) <u>0</u>
(11)Exemption 7(E) <u>4</u>
(12)Exemption 7(F) <u>0</u>
(13)Exemption 8 $\underline{0}$
(14)Exemption 9 <u>0</u> 12
4. Other reasons for nondisclosure (total) <u>594</u>

a. no records 213

b. referrals <u>56</u>
c. request withdrawn <u>58</u>
d. fee-related reason 91
e. records not reasonably described
f. not a proper FOIA request for some other reason <u>4</u>
g. not an agency record <u>5</u>
h. duplicate request <u>17</u>
i. other (publicly available information) <u>73</u>
VI. Appeals of Initial Denials of FOIA/PA Requests
A. Number of appeals.
1. Number of appeals received during fiscal year <u>79</u>
2. Number of appeals processed during fiscal year 68
B. Disposition of appeals.
1. Number completely upheld <u>31</u>
2. Number partially reversed <u>10</u>
3. Number completely reversed <u>7</u>
a. number of times each FOIA exemption used (counting each exemption once per appeal)
13
(1) Exemption 1 <u>3</u>
(2) Exemption 2 <u>1</u>
(3) Exemption 3 <u>10</u>

(4) Exemption 4 <u>4</u>
(5) Exemption 5 <u>25</u>
(6) Exemption 6 <u>6</u>
(7) Exemption 7(A) <u>4</u>
(8) Exemption 7(B) <u>0</u>
(9) Exemption 7(C) <u>3</u>
(10)Exemption 7(D) <u>0</u>
(11)Exemption 7(E) <u>0</u>
(12)Exemption 7(F) <u>0</u>
(13)Exemption 8 $\underline{0}$
(14)Exemption 9 <u>0</u>
4. Other reasons for nondisclosure (total) <u>20</u>
a. no records 2
b. referrals <u>1</u>
c. request withdrawn <u>8</u>
d. fee-related reason <u>0</u>
e. records not reasonably described $\underline{0}$
f. not a proper FOIA request <u>1</u>
14
g. not an agency record <u>0</u>
h. duplicate request <u>0</u>
i. other (specify)
untimely <u>8</u>

adequacy of search <u>0</u>
no response <u>0</u>
publicly available <u>0</u>
went to litigation <u>0</u>
Compliance with Time Limits/Status of Pending Requests
A. Median processing time for requests processed during the year.
1. Simple requests (if multiple tracks used).
a. number of requests processed <u>1564</u>

VII.

- d).
 - 4
 - b. median number of days to process 13
- 2. Complex requests (specify for any and all tracks used).
 - a. number of requests processed 465
 - b. median number of days to process 41
- 3. Requests accorded expedited processing.
 - a. number of requests processed <u>6</u>
 - b. median number of days to process <u>5</u>

15

- B. Status of pending requests.
 - 1. Number of requests pending as of end of current fiscal year 308
 - 2. Median number of days that such requests were pending as of that date <u>21</u>

VIII. Comparisons with Previous Year(s) (Optional) -

A. Comparison of numbers of requests received:

<u>FY01-2183</u> <u>FY02-2142</u> <u>FY03-1975</u> <u>FY04-2051</u>

B. Comparison of numbers of requests processed:

FY01-2232 FY02-2063 FY03-1981 FY04-2035

C. Comparison of median numbers of days requests were pending as of end of Fiscal Year:

<u>FY01-30</u> <u>FY02-30</u> <u>FY03-22</u> <u>FY04-21</u>

- D. Other statistics significant to agency
 - 1. Requests received for expedited processing 6
 - 2. Requests for expedited processing granted <u>6</u>
- E. Other narrative statements describing agency efforts to improve timeliness of FOIA performance and to make records available to the public (e.g., backlog-reduction efforts; specification of average number of hours per processed request; training activities; public availability of new categories of records).
 - 1. Send interim responses to requesters on a rolling basis as we process documents.
 - 2. Provide FOIA and records training for all employees.
 - 3. Continue to monitor and update websites to include more publicly available information.

16

4. Enhanced FOIA processing with electronic solutions.

IX. Costs/FOIA Staffing

- A. Staffing levels.
 - 1. Number of full-time FOIA personnel 14
 - 2. Number of personnel with part-time or occasional FOIA duties (in total

work-years) 3.75

- 3. Total number of personnel <u>17.75</u>
- B. Total costs (including staff and all resources).
 - 1. FOIA processing (including appeals) <u>1,373,355.20</u>
 - 2. Litigation-related activities (estimated) 396,280.00
 - 3. Total Costs <u>1,769,635.20</u>
 - 4. Comparison with previous year(s) (including percentage of change) (optional) Optional data is not provided.
- 10. Fees
 - A. Total amount of fees collected by agency for processing requests 36,271.43
 - B. Percentage of total costs <u>2.04%</u>
- XI. FOIA Regulations (Including Fee Schedule)

15 C.F.R. part 4