

# Director of Administration and Management

# ADMINISTRATIVE INSTRUCTION

**NUMBER** 112 May 18, 2011

FSD, WHS

SUBJECT: Washington Headquarters Services Fire Regulations (WHSFRs)

References: (a) DoD Directive 5110.4, "Washington Headquarters Services (WHS)," October 19, 2001

- (b) Section 2674 of title 10, United States Code
- (c) Director, Washington Headquarters Services Memorandum, "Oversight of Safety, Occupational Health, Fire Safety, Energy Management, and Environmental Compliance for the Pentagon Reservation and WHS-Managed Facilities," October 16, 2003<sup>1</sup>
- (d) DoD Directive 4715.1E, "Environment, Safety, and Occupational Health (ESOH)," March 19, 2005
- (e) DoD Instruction 6055.06, "DoD Fire and Emergency Services (F&ES) Program," December 21, 2006
- (f) Director, Defense Facilities Directorate Memorandum, "Delegation of Authority for Pentagon Reservation Fire Regulations (PRFRs)," December 31, 2009<sup>1</sup>
- 1. <u>PURPOSE</u>. In accordance with the authority in Reference (a) and the guidance in References (b) through (f), this Administrative Instruction (AI):
- a. Implements policy, establishes responsibilities, and provides procedures to prescribe the minimum requirements necessary to establish a reasonable level of fire and life safety and property protection from the hazards created by fire, explosion, and dangerous conditions within Washington Headquarters Services (WHS) facilities.
- b. Adopts by reference the latest edition of the WHSFRs, as published by the Office of the Pentagon Fire Marshal (OPFM) on its website at https://fire.whs.mil, under the delegated authority of the Director, Facilities Services Directorate (FSD).

# 2. APPLICABILITY. This AI:

a. Applies to OSD, the Military Departments, the Office of the Chairman of the Joint Chiefs of

<sup>&</sup>lt;sup>1</sup> Available from the Office of the Director, WHS Facilities Services Directorate.

Staff and the Joint Staff, the Combatant Commands, the Office of the Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities within the DoD (hereinafter referred to collectively as the "DoD Components").

- b. Applies to all WHS facilities.
- c. Does not apply to the Raven Rock Mountain Complex (RRMC), which falls under the purview of the RRMC Fire Chief.
- 3. <u>DEFINITIONS</u>. See Glossary.
- 4. <u>POLICY</u>. It is OSD policy, pursuant to References (b) through (f), that:
  - a. A fire prevention program shall be established and maintained for WHS facilities.
- b. Hazardous conditions be promptly corrected or incorporated into the appropriate WHS facilities hazard abatement plan.
- 5. RESPONSIBILITIES. See Enclosure 1.
- 6. <u>PROCEDURES</u>. See Enclosure 2 for procedures regarding the authority, use, revision, and appeals of the WHSFRs. See Enclosure 3 for procedures for changing the WHSFRs.
- 7. <u>RELEASABILITY</u>. UNLIMITED. This AI is approved for public release and is available on the Internet from the DoD Issuances Website at http://www.dtic.mil/whs/directives.
- 8. <u>EFFECTIVE DATE</u>. This AI is effective upon its publication to the DoD Issuances Website.

William E. Brazis

Director

Washington Headquarters Services

# **Enclosures**

- 1. Responsibilities
- 2. Procedures and Authorities for Enforcement
- 3. Procedures for Changing the WHSFRs

Glossary

#### ENCLOSURE 1

#### RESPONSIBILITIES

- 1. <u>DIRECTOR, WHS</u>. The Director, WHS, under the authority, direction, and control of the Director of Administration and Management (DA&M), shall:
  - a. Oversee the WHS facilities fire prevention program and related fire regulations.
- b. Monitor implementation of this AI, continually evaluate the effectiveness of the WHSFRs, and advise the DA&M accordingly.
- c. Authorize entry into any WHS facility space for the purpose of fire and life safety inspection.
- 2. <u>DIRECTOR, FSD</u>. The Director, FSD, under the authority, direction, and control of the Director, WHS, shall:
- a. Serve as the primary authority for fire safety for WHS facilities as delegated by Reference (c).
  - b. Implement this AI.
- c. Approve, adopt, and continually evaluate the effectiveness of the WHSFRs and advise the Director, WHS, accordingly.
  - d. Appoint a Pentagon Fire Marshal.
  - e. Oversee the establishment of the WHSFRs and provide for their administration.
- f. Provide for reasonable interpretation of the provisions of the WHSFRs and rule on appeals from decisions of the Pentagon Fire Marshal. This includes, but is not limited to, ensuring that the intent of the WHSFRs is complied with and that public safety is secured; being permitted to grant alternatives or modifications of the WHSFRs as deemed appropriate; and having the authority to waive the requirements of the WHSFRs.
- 3. <u>PENTAGON FIRE MARSHAL</u>. The Pentagon Fire Marshal, under the authority, direction, and control of the Director, FSD, shall:
- a. Implement, publish, and evaluate the WHSFRs and advise the Director, FSD, concerning their effectiveness.

3

- b. Serve as the authority having jurisdiction (AHJ) for the WHSFRs. The AHJ shall be permitted to delegate to other qualified individuals powers necessary for the administration and enforcement of the WHSFRs.
- c. Interpret the provisions of the WHSFRs and make and enforce rules and supplemental regulations in order to carry out the application and intent of its provisions.
- d. Rule on appeals from decisions of the assistant fire marshals, fire inspectors, fire protection engineers, or safety inspectors. This includes ensuring the intent of the WHSFRs is complied with, public safety is secured, and alternatives or modifications of the WHSFRs are granted as appropriate. However, the Pentagon Fire Marshal shall not have the authority to waive the requirements of the WHSFRs.
- e. Have technical and administrative oversight of fire and life safety inspections, surveys, investigations, and training conducted by WHS, FSD assistant fire marshals, fire inspectors, fire protection engineers, and safety inspectors, working for or with the OPFM.
  - f. Manage and provide oversight of the training programs required by the WHSFRs.

# 4. HEADS OF THE DoD COMPONENTS. The Heads of the DoD Components shall:

- a. Authorize the entry of authorized fire inspectors into DoD Component-controlled or occupied space at reasonable times to examine any building, structure, vehicle, or premises to conduct fire safety inspections.
- b. Ensure hazardous conditions are promptly corrected or incorporated into the appropriate WHS facility hazard abatement plan.
- c. Ensure that DoD Component fire safety representatives are assigned and trained to conduct annual fire and life safety inspections of WHS facility space controlled or occupied by their own Component as required by the WHSFRs.
- d. Ensure that every entity or person, whether DoD or non-DoD, authorized to use WHS facility space controlled or occupied by the DoD Component follows the WHSFRs.

#### **ENCLOSURE 2**

# PROCEDURES AND AUTHORITIES FOR ENFORCEMENT

- 1. <u>WHSFRs</u>. The applicable set of WHSFRs shall be the latest edition available on the OPFM Website at https://fire.whs.mil. Procedures for changing the WHSFRs are found in Enclosure 3.
- 2. <u>APPEALS</u>. Any person shall be permitted to appeal a decision of the AHJ to the Director, FSD, when one or more of the following conditions exist:
  - a. The codes or ordinances described in the WHSFRs have been incorrectly interpreted.
  - b. The codes or ordinances described in the WHSFRs do not fully apply.
  - c. A decision is unreasonable or arbitrary as it applies to alternatives or new materials.

# 3. AUTHORITIES

- a. <u>Director, FSD</u>. The Director, FSD, shall issue credentials to persons authorized to inspect WHS facilities and vehicles according to this AI.
  - b. AHJ. The AHJ is authorized to:
- (1) Inspect, at all reasonable times, any WHS facility for dangerous or hazardous conditions or materials as set forth in the WHSFRs.
- (2) Order any DoD personnel to remove or remedy such dangerous or hazardous condition or material. Any DoD personnel failing to comply with such order shall be in violation of the WHSFRs.
- (3) Enter and examine WHS facilities or vehicles to conduct fire and life safety inspections. Before entering, the AHJ shall obtain the consent of the DoD Component controlling or occupying the space or obtain authorization from the Director, WHS, except in those instances where an imminent danger to life or property exists.
  - (4) Immediately abate conditions determined to be hazardous to life and property.
- (5) Investigate the cause, origin, and circumstances of any fire, explosion, release of hazardous materials, or other hazardous condition.
- (6) Take custody of all physical evidence relating to the cause of any fire, explosion, release of hazardous materials, or other hazardous condition.

- (7) Limit access to the area around the sites of emergencies or other similar situations.
- (8) Order an operation, use, or work stopped and the immediate evacuation of any occupied building or area when such building or area has hazardous conditions that present an imminent danger to life or property.
- (9) Order work being done by contractor personnel stopped when the AHJ determines that such work is:
- (a) Creating an imminent danger to life or property. Such work shall immediately stop until the AHJ authorizes it to proceed.
- (b) Contrary to the WHSFRs and after consultation with the appropriate contracting officer or contracting officer representative.
- (10) Require that safety plans (such as emergency response, evacuation, accident prevention, or any other type of fire or life safety plans) and specifications be submitted to OPFM to ensure compliance with the WHSFRs and other applicable codes and standards.
- (11) Require standby fire department personnel or an approved fire watch when potentially hazardous conditions or a reduction in a life safety feature exists. This may be due to the type of performance, display, exhibit, occupancy, contest, or activity being conducted; an impairment to a fire protection feature; or the number of persons present at an event. Such standby fire department personnel or fire watch personnel shall be subject to the AHJ's orders at all times and shall be identifiable and remain on duty during the times when such activities are being conducted, when the places where the activities are being held are open to the public, or as required by the AHJ.
- (12) Approve permits, certificates, and approvals pertaining to conditions, operations, or materials hazardous to life or property.

#### **ENCLOSURE 3**

# PROCEDURES FOR CHANGING THE WHSFRs

- 1. Any individual or DoD Component subject to the regulations wishing to propose a change to the WHSFRs shall submit a WHSFRs Proposal Form to the OPFM. The form can be found on the OPFM Website at https://fire.whs.mil.
- 2. Before January 30 of each year, the OPFM will review all proposals submitted during the previous year and recommend to the Director, FSD, to accept, accept in part, accept in concept, or reject any proposal.
- 3. Proposed changes to the WHSFRs and OPFM recommended actions will be posted to the OPFM Website at https://fire.whs.mil for public comment by March 30 of each year for 30 days. Comments are to be made using the Public Comment Form located on the OPFM Website.
- 4. Upon review of comments, the OPFM will make final recommendations for proposed changes to the Director, FSD, by June 1 of each year.
- 5. The Director, FSD, will approve any changes and updates to the WHSFRs by July 1 of each year.
- 6. The Director, FSD, at his or her discretion, may institute a tentative interim amendment (TIA) to the WHSFRs if an imminent danger to life or property exists. Determination of an imminent danger to life or property shall include, but not be limited to, one or more of the following:
  - a. The WHSFR document contains an error or an omission.
  - b. The WHSFR document contains a conflict within the document.
  - c. The proposed TIA intends to correct a previously unknown existing hazard.
- d. The proposed TIA intends to offer individuals or DoD Components subject to the regulations a benefit that would lessen a recognized (known) hazard or ameliorate a continuing dangerous condition or situation.

#### **GLOSSARY**

# PART I. ACRONYMS AND ABBREVIATIONS

AHJ authority having jurisdiction
AI Administrative Instruction

DA&M Director of Administration and Management

FSD Facilities Services Directorate

OPFM Office of the Pentagon Fire Marshal

RRMC Raven Rock Mountain Complex

TIA tentative interim amendment

WHS Washington Headquarters Services

WHSFRs Washington Headquarters Services Fire Regulations

#### PART II. DEFINITIONS

These terms and their definitions are for the purpose of this AI:

<u>AHJ</u>. An organization, office, or individual responsible for enforcing the requirements of a code or standard or for approving equipment, materials, an installation, or a procedure.

<u>DoD Component fire safety representatives</u>. DoD Component staff assigned and trained to conduct fire and life safety self-inspections of Component controlled and occupied spaces.

<u>National Capital Region</u>. The geographical area identified in section 2674(f)(2) of Reference (b).

<u>WHS facilities</u>. Facilities that are controlled, owned, or leased by WHS in the National Capital Region.

<u>WHSFRs</u>. An extensive compilation of provisions that prescribes minimum requirements necessary to establish a reasonable level of fire and life safety and property protection from the hazards created by fire, explosion, and dangerous conditions that is suitable for adoption as a fire prevention code.