## HOUSE INTERIOR APPROPRIATIONS SUBCOMMITTEE MARK ADDITIONAL INFORMATION FROM HOUSE REPORT LANGUAGE

Department of the Interior Funding Summary												
(dollars in millions)												
	2011 Enacted	2012 President's Request	2012 House Action (as of 7/5/11)	2012 House Action v. 2012 Request (in \$)	2012 House Action v. 2012 Request (in %)	2012 House Action v. 2011 Enacted (in \$)	2012 House Action v. 2011 Enacted (in %)					
Interior and Related Agencies					, <i>,</i> ,	, .,						
Total, Interior and Related Agencies	10,682	11,175	9,979	-1,197	-10.7%	-703	-6.6%					
Bureau of Land Management	1,125	1,129	1,069	-60	-5.3%	-55	-4.9%					
Bureau of Ocean Energy Management	226	133	154	20	15.3%	-72	-32.0%					
Office of Surface Mining	163	146	151	5	3.2%	-12	-7.4%					
Geological Survey		1,118	1,054	-64	-5.8%	-30	-2.8%					
Fish and Wildlife Service	1,505	1,695	1,189	-506	-29.9%	-317	-21.0%					
National Park Service	2,611	2,892	2,482	-409	-14.1%	-129	-4.9%					
Bureau of Indian Affairs	2,594	2,501	2,530	29	1.2%	-64	-2.5%					
Departmental Management	119	284	250	-34	-11.8%	132	110.9%					
Insular Affairs	101	97	96	-1	-1.3%	-5	-4.7%					
Office of the Solicitor	65	68	65	-4	-5.2%	0	0.0%					
Office of Inspector General	48	49	48	-1	-2.0%	0	0.0%					
Office of Special Trustee for American Indians		152	152	0	0.0%	-8	-5.2%					
Department Wide Programs (including Wildland Fire)		911	739	-172	-18.9%	-142	-16.1%					

## **General Statement**

**Oversight** – House requires GAO/IG High Risk programs (on and offshore oil and gas and revenue collection) to report to Congress on action taken to implement reforms.

**Regulation in the Absence of Legislation** – House cites the Wild Lands initiative as action taken in the absence of legislation or without clear congressional action, however, commends the Secretary for the subsequent announcement to work with all stakeholders in the future to develop recommendations to Congress on how to manage lands with wilderness characteristics.

**Costs of Litigation** – House directs Interior to report on all funds spent on Equal Access to Justice payments for litigant attorney fees, and encourages Interior to object to "judicial overreach and orders regarding the Endangered Species Act" that redirect monies for specific listing activities.

**Expired Authorizations** – House cites the lack of authorization for reductions in Endangered Species Act implementation; State and tribal wildlife grants; and termination of the neotropical migratory bird conservation fund.

**Economies of Scale** – House directs Interior to work with other agencies to: co-locate offices with other agencies, relocate offices to centralized locations, and/or close small field offices, and provides \$2.5 million of \$5.0 million requested to identify such efficiencies. House requires a joint report with the Forest Service on improvements in the Service First program, a joint proposal with EPA, Forest Service and IHS to consolidate or close field offices, and additional field office information in the budget.

**American Indian Programs** – House directs a joint report with HHS, Justice, EPA, and the Forest Service on how agencies can use the consultation process to better coordinate programs serving American Indians and identify opportunities for agencies to enter into new compacts with Tribes.

Land and Water Conservation Fund Programs – House does not provide funding for new land acquisitions in Federal land acquisition and the three primary grant programs, funding only covers oversight of continuing projects. House requests a clear argument as to: what absolutely has to be

acquired in a fiscal year, why Federal acquisition is the appropriate strategy; and how the projects are based in part upon existing landscape strategies.

**Climate Change** – House "remains skeptical of the Administration's efforts to re-package existing programs and to fund new ones in the name of climate change." The House criticizes recent rapid increases in duplicative programs and a lack of a clear indication as to how the funds are coordinated. Climate programs throughout the bill are cut, with \$133.8 million for Interior climate change activities, \$41.2 million below the 2012 request and \$24.4 million below the 2011 enacted level.

## MAJOR CHANGES BY BUREAU

Bureau of Land Management: \$1.1 billion, - \$59.7 million or -5% from the 2012 request and -\$55.5 million or -5% from 2011:

- House provides a \$16.0 million increase for processing grazing permit renewals, and conducting monitoring and improving NEPA work underlying grazing permitting.
- Reduces the Wild Horse and Burro program \$11.0 million below the 2012 request and 2011 enacted levels. House expresses concern that BLM proposes to reduce wild horse removals and abandon the goal of achieving appropriate management levels for animals on the range.
- Eliminates most proposed AGO-related increases, including \$9.5 million in Cultural Resources Management, \$8.0 million in Recreation Resources Management, and \$9.2 million in the NLCS National Monuments and National Conservation Areas program. The House cuts base funding for NLCS activities by \$10.1 million.
- Rejects new inspection fees to offset the cost of the oil and gas program and instead provides \$36.0 million in appropriations for Oil and Gas Management, \$2.0 below the level needed to maintain the program at the request level.
- Reduces funding for Resource Management Planning by \$5.0 million but also encourages BLM to ٠ update resource management plans to prevent the listing of the sage grouse.
- Eliminates funding for the Challenge Cost Share program (-\$9.5 million).

Bureau of Ocean Energy Management Regulation and Enforcement: \$323.7 million, -\$34.7 million or -9.7% below the 2012 request (includes offsetting collections). Compared against 2011 enacted, adjusted to reflect BOEMRE only, the House mark is +\$42.2 million above the 2011 level or +15%. The increase reflects BOEMRE's full use of offsetting collections in 2012. In 2011, they are shared with ONRR.

BOEMRE Summary of 2012 PB and House Mark									
(thousands of dollars)	2011 Operating Plan*	2012 President's Request	2012 House Mark	House Mark Change from 2011 Operating Plan	House Mark Change from 2012 PB				
Bureau of Ocean Energy Management, Regulation and Enforcement									
Ocean Energy Management	174,122	118,265	138,605	-35,517	+20,340				
Less OCS Connect Rescission	-25,000	<u>0</u>	<u>0</u>	+25,000	<u>(</u>				
Total, OEM	149,122	118,265	138,605	-10,517	+20,340				
Oil Spill Research	<u>11,744</u>	14,923	14,923	+3,179	<u>C</u>				
Total Direct Appropriations	160,866	133,188	153,528	-7,338	+20,340				
Offsetting Collections - Rental Receipts and Cost Recovery	110,403	160,163	160,163	+49,760	(				
Inspection Fees	10,000	65,000	10,000	0	-55,000				
Total, BOEMRE	281,269	358,351	323,691	+42,422	-34,660				
* This includes \$19.9 million in General Administration funding that supports the Office of Natu	ral Resource Rever	ue and is transferre	ed to the Office o	fthe Secretary in 2012.					

\* Total offsetting collections equal \$154,890, of which \$44,487 is allocated to the Office of Natural Resource Revenue and is transferred to the BOEMRE in 2012.

• House identifies concern for delays in issuing permits and lack of clarity on industry requirements and indicates an intention to review efforts to improve permitting and certainty next year.

**Office of Surface Mining:** \$150.5 million, \$4.6 million or 3% above the 2012 request and -\$12.0 million or -7% from 2011:

- House eliminates funding for oversight of regulatory programs in States as redundant, duplicative and wasteful.
- Restores funding for State and tribal regulatory programs, providing \$68.7 million for grants and strongly encourages discontinuation of efforts to push States to raise fees on industry.

**U.S. Geological Survey:** \$1.1 billion, -\$64.3 million or -6% from the 2012 request and -\$30.1 million or -3.0% from 2011:

- House funds Landsat 8 ground stations but provides no funding for the proposed transfer of Landsat 9 activities from NASA to Interior.
- Restores proposed reductions in mineral resources, energy resources, contaminant biology, toxic substances hydrology, and natural hazards.
- Maintains the Cooperative Water Program at the FY 2010 level and directs USGS to establish a national groundwater monitoring network in FY 2013.
- Eliminates carbon sequestration research and cooperative landscape conservation science support to DOI bureaus. For Climate Science Centers, the House provides the \$25.6 million request, a \$4.7 million increase from 2011.

**Fish and Wildlife Service**: \$1.2 billion, -\$506 million or -30% below the request and -\$316.5 million or -21% below 2011 enacted:

- House cuts refuges by \$48 million resulting in the estimated loss of 801 FTEs and 40,000 volunteers, closing 128 refuges, and reducing visitation by nearly 4 million across FWS sites.
- Reduces Cooperative Landscape Conservation \$17 million below the request, eliminating funding for 7 new LCCs and adaptive science work for all the LCCs. House directs FWS to limit the areas with LCCs and combine activities with joint ventures and other partnerships.
- Eliminates all funding to manage Endangered Species Act activities in listing, response to petitions, and designation of critical habitat (-\$24.6 million).
- Reduces Habitat Conservation (Partners, Conservation Planning Assistance) by \$40.0 million.
- Reduces \$11 million in Aquatic habitat activities impacting efforts to control invasives such as Asian carp and quagga mussels.
- Eliminates all funding for new Cooperative Endangered Species grants and neotropical migratory bird grants, leaving a small amount for administration of ongoing grants.
- Restores funding for National Wildlife Refuge Fund +\$14 million.
- Reduces North American Wetlands Conservation Fund by 60% (-\$30 million).
- Reduces State and Tribal Wildlife grants by 78% (-\$73 million).

**National Park Service:** \$2.5 billion, -\$409.1 million or -14% below the 2012 request and -\$128.7 million or -5% below 2011:

- House funds Operations at the 2011 enacted level, with a \$7.0 million cut in Resource Stewardship against climate change activities.
- Rejects the proposed \$2.2 million reduction for the National Capital Area Performing Arts program.
- House report is inconsistent with the bill language regarding funding for Everglades activities which needs to be updated to reflect the 2011 enacted funding levels.
- Accepts the proposed reduction of \$8.4 million for Heritage Partnership programs and encourages areas to move toward "long-term self-sustainability."

• Rejects funding for Federal land acquisition projects, however, provides \$2 million for protection of Civil War Battlefields. NPS urged to ensure observance of the sesquicentennial to recognize the experiences and points of view of all people affected by the Civil War.

**Bureau of Indian Affairs:** \$2.5 billion, +\$29 million or +1% above the 2012 request and -\$64.4 million or - 3% below 2011 enacted:

- House funds Contract Support at \$228 million.
- Provides an increase of \$5 million above the request for Indian Loan Guarantees.
- Provides requested amount for Indian Land and Water Settlements.
- Includes \$155 million for Construction, \$50 million above the request for new school construction.
- Cuts Elementary and Secondary education programs by \$20 million, and identifies \$2 million to build the capacities of tribal education agencies.
- Cuts Public Safety and Justice programs, \$12 million below the request with no report explanation.
- Urges a new replacement school construction list and FY 2013 funds to implement projects.

**Departmental Management/ Operations**: \$250.2 million, -\$33.5 million or -12% below the 2012 request and +\$131.6 million or +111% above the 2011 enacted:

- House provides \$109.4 million for ONRR, the 2011 level, without \$10 million in requested increases, including \$5.5 million to implement the transition of Royalty-in-Kind to Royalty-in-Value. Directs a report on ONRR's organization, staffing and status of reforms.
- Reduces Leadership and Administration by \$10.4 million and the Office of Valuation Services by \$12.9 million without explanation in the report.
- Encourages Interior to hire financial management graduate interns into positions and provides direct hire authority.

**Office of Insular Affairs:** \$85.9 million, -\$11.4 million or -12% below the request and -\$14.8 million or -15% below 2011 enacted:

- House does not provide funding to stand up the Guam field office.
- Funds the Compact of Free Association at the request level of \$3.3 million and does not provide 2012 funding for Palau.
- Rejects proposal to encourage timely execution of CNMI funds for capital improvement projects.

**Office of the Inspector General:** \$48.5 million, -\$1 million or -2% below the request and equal to 2011 enacted.

**Office of Solicitor:** \$64.9 million, -\$3.5 million or -5 % below the request and equal to 2011 enacted.

**Office of Special Trustee:** \$152 million, equal to the 2012 request and -\$8.4 million or -5% below 2011 enacted.

**Working Capital Fund:** \$57.0 million, -\$16.1 million or -22% below the 2012 request and -\$28.6 million or -33% below the 2011 level:

- House reduces FBMS by -\$6.1 million from the 2012 request.
- Reduces IT Enhancement funding by -\$2.5 million from the request of \$5.0 million.
- Rejects \$5 million request for acquisition efficiencies.
- Provides funds for Consolidation of Infrastructure at \$2.5 million, half of the requested amount.

**Central HazMat Fund:** \$10.1 million, equal to the 2012 request and the 2011 enacted level.

**NRDA Program:** \$5.8 million, -\$500,000 or -8% below the 2012 request and -\$686,000 or -11% below 2011 enacted.

**Wildland Fire:** \$666.1 million, \$155.4 million or -19% below the request and -\$112.9 million or -20% below the 2011 enacted level (which included a rescission of \$200 million in unobligated balances):

- House increases hazardous fuels reduction activities by \$26.6 million and \$7.0 million to maintain rural fire assistance. House expresses strong concern over the Administration's proposal to restrict DOI hazardous fuels funds to the Wildland urban interface.
- Adds language directing the use of available emergency supplemental funds, about \$189 million, for fire suppression activities and directs funding the 10-year fire average with a portion of prior year unobligated balances and new budget authority.
- Directs Interior to assess the four wildland fire programs to identify efficiencies and to better direct scarce resources from duplicative administrative management organizations. Requests options for restructuring the wildland fire programs, including streamlining the Department and bureau roles and responsibilities for administration and management of the various aspects of wildland fire management.