Appendix A: Data Sources

The primary unit of analysis in this study, as explained in the first chapter, is a locality for which local authorities report problems with youth gangs. Information on gang-problem localities was collected over a 25-year period. Most of the information was obtained from seven types of sources, four major and three minor. The major sources were youth gang survey reports, media reports, databases, and interviews. The minor sources were conferences, academic literature, and routine police reports.

Different sets of sources were used during three phases of the study. During phase 1 (1974 through 1979), operations were conducted under the auspices of the U.S. Department of Justice's Law Enforcement Assistance Administration and Office of Juvenile Justice and Delinquency Prevention (OJJDP) and the Harvard University Law School. During phase 2 (1980 through 1993), the author operated as an independent investigator. During phase 3 (1994 through 1998), operations were supported by the National Youth Gang Center of Tallahassee, FL.¹

Table A–1 lists the seven types of data sources and indicates which were used during each phase.

Youth gang survey reports, media sources, conferences, academic literature, and routine police reports were used during all three phases. Interviews were conducted during phases 1 and 3, and databases were used during phase 3. The following sections describe the nature and use of each of the seven types of data sources. Detailed descriptions of sources and methods used primarily or exclusively during phase 1 are included in Miller, 1982,

Table A-1: Data Sources, by Phase

	Phase				
Data Source	1 (1974–79)	2 (1980–93)	3 (1994–98)		
Youth gang survey reports	X	Х	Х		
Media reports	Х	Х	Х		
Databases			Х		
Interviews	Х		Х		
Conferences		Х	Х		
Academic literature	Х	Х	Х		
Routine police reports	Х	Х	Х		

appendix E. These will not be repeated here but will be described in abbreviated form where appropriate.

Youth Gang Survey Reports

Tables A–2 and A–3 list 29 printed sources containing lists of names of localities that were designated by the producers of the reports as having problems with youth gangs between 1975 and 1997. Title, sponsoring organizations, and date of issuance are specified for each report. The list is not exhaustive, as the tables themselves reveal. Only those reports that were obtained and examined directly by the author are included. Designations such as "Report 2" and "fifth edition" in some of the titles indicate the existence of earlier reports. The *California Investigators Report*, for example, indicates that four reports were issued prior to 1993; the Virginia State report of 1996 notes the existence of three



¹ Findings presented in the first eight chapters of this Report are based on sources available through 1995; findings based on sources available after 1995 are presented in the "1998 Update of Selected Data" chapter.

previous surveys — January 1992, September 1992, and August 1994. None of these were obtained by the author.²

These reports are divided into two categories, "unrestricted circulation" and "restricted circulation." The first type was made available to the general public with no restrictions. The second contained notices such as "for official use only," "for law enforcement only," and "confidential." These reports were made available to the Institute for Intergovernmental Research with the condition that specific content such as the names of survey respondents, gangs, or gang members would not be made public. The information contained in the present Report conforms with these conditions.

Although the 29 reports listed here do not represent a complete set of all such reports, they probably include most of the youth gang surveys conducted between 1975 and 1997 and thus provide a basis for some summary statements on the yearly frequency of the reports, the identity of the sponsoring agencies, and the terms used to refer to the kinds of groups that were the objects of the surveys.

The earliest of the listed reports was published in 1975. After a 7-year gap, one report was issued each year for 1982 and 1983. After a 6-year gap, 2 reports were issued each year in 1991 and 1992, 4 each year in 1993 and 1994, 10 in 1995, 3 in 1996, and 2 in 1997.

These figures indicate a substantial increase in the number and yearly frequency of the reports, with 1995 as the peak year. The trend suggests that official agencies paid relatively little attention to youth gangs during the 1970's and somewhat more attention in the 1980's, with a major surge of attention in the 1990's. What appears here as a slacking off after 1995 may reflect the fact that post-1995 reports were not yet available at the time of writing.

Examination of the agencies that conducted or supported the reports shows that the majority of reports (14) were conducted, sponsored, or cosponsored by the Federal Government, operating through one or more of its numerous branches and subbranches. Three agencies — the U.S. Departments of Justice and the Treasury and the Federal Bureau of Investigation (FBI) — provided sponsorship. Within the Department of Justice, reports were produced under the auspices of the National Drug Intelligence Center, the National Institute of Justice (NIJ), and OJJDP. Within the Department of the Treasury, reports were produced by the Bureau of Alcohol, Tobacco and Firearms.

The diversity of investigative agencies reflects in part a struggle by the Federal Government to determine the proper jurisdiction for youth gang crime, after many years of a Federal policy that maintained that gangs were a local and not a Federal responsibility. Federal support of only three reports during the 13 years between 1975 and 1989, following the 1975 report that claimed serious youth gang problems were prevalent in the United States and predicted a substantial increase in these problems, indicates that the Federal Government took a long time both to recognize its legitimate interest in the control of gang crime and to allocate increased Federal resources to its prevention and control.

The first of the 10 regional agency reports in table A–2 (sponsored by the California Gang Investigators Association) appeared in 1993, but its designation as "fifth edition" indicates 1988 as the initial year of a series of yearly reports. The first of the eight listed State government reports, *Gangs in Texas Cities*, appeared in 1991. It is likely that other States conducted surveys that were not obtained by this study. Three academic institutions, Harvard University, the University of Chicago, and West Virginia University, worked in conjunction with NIJ and OJJDP to produce reports. Finally, 2 of the 29 reports were cosponsored by private consulting firms.

The extended dispute over the proper responsibility for youth gang problems was paralleled by an extended dispute, discussed in the first chapter of the Report, over the proper term for the groups that were the objects of the surveys. The titles of the tabulated reports cast some light on the terms used by the producers of the reports. Of 32 different titles, 26 contain the word "gang." Of these, 11 use the term "gang" with no modifying adjective. Eight use the term "street gang" or "criminal street gang," and seven use the term "youth gang." Of the seven



² Several surveys reported in 1995 or earlier that are not used or cited in this Report are cited in Curry, 1996.

Table A-2: Printed Reports Containing Lists of Names of Localities With Youth Gang Problems (Unrestricted Circulation)

Title of Report	Sponsoring Organizations	Year
Violence by Youth Gangs and Youth Groups as a Crime Problem in Major American Cities	U.S. Department of Justice, Office of Justice Programs, National Institute for Juvenile Justice and Delinquency Prevention and Office of Juvenile Justice and Delinquency Prevention, Washington DC; Law Enforcement Assistance Ad- ministration, Washington, DC; and Harvard University Law School, Center for Criminal Justice, Cambridge, MA	1975
Crime by Youth Gangs anд Groups in the Uniteд States	U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, Washington, DC, and Harvard University Law School, Center for Criminal Justice, Cambridge, MA	1982
Police Handling of Youth Gangs	Reports of the National Juvenile Justice Assessment Centers and U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, and National Institute for Juvenile Justice and Delinquency Prevention, Washington, DC	1983
Survey of Youth Gang Problems and Programs in 45 Cities and Sites	U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, Washington, DC, and University of Chicago, School of Social Service Administration, Chicago, IL	1989
Gangs in Texas Cities: Background, Survey Results, State-Level Policy Options	Research and Policy Management Division, Office of the Attorney General, State of Texas, Austin	1991
New Mexico Street Gangs	Governor's Organized Crime Prevention Commission, with the State of New Mexico, Department of Public Safety, Special Investigations Division, Santa Fe	1991
National Assessment of Anti-Gang Law Enforcement Information Resources: Final Report	West Virginia University, Department of Sociology and Anthropology, Morgantown, and National Assessment Survey, U.S. Department of Justice, National Institute of Justice, Washington, DC	1992
National Assessment Survey of Anti-Gang Law Enforcement Information: Report #1	U.S. Department of Justice, Office of Justice Programs, National Institute of Justice, Washington, DC, and West Vir- ginia University, Department of Sociology and Anthropology, Gang Research, Crime and Justice Studies, Morgantown	1992

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Table A-2-Continued

Title of Report	Sponsoring Organizations	Year
Criminal Street Gangs	State of New Jersey, Commission of Investigation, Trenton	1993
Street Gang Report Upдate	State of New Mexico, Department of Public Safety, Criminal Information and Analysis Bureau, Special Investigations Division, Santa Fe	1993
Southern California Gang Listings: Fifth Edition	California Gang Investigators Association	1993
Gang Activity, 1994: County Wide Gang- Related Statistics	Los Angeles County Sheriff's Department Field Operations, Safe Streets Bureau, Operation Safe Streets, and Participating Los Angeles County Police Agencies	1994
Update of Gang Crime anд Law Enforcement Record Keeping: Report of the 1994 National Institute of Justice Extended National Assessment Survey	U.S. Department of Justice, Office of Justice Programs, National Institute of Justice, Washington, DC	1994
Gangs: Public Enemy Number One	Chicago Crime Commission, Chicago, IL	1995
Criminal Street Gangs of Utah: A 1995 Year Enд Status Report	Utah Division of Investigation, Gang Intelligence Coordinator, Salt Lake City	1995
Study of Youth Gangs: Virginia Survey Results	Virginia General Assembly, Virginia Commission on Youth, House Joint Resolution 92	1996
1995 National Youth Gang Survey	U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, Washington, DC, and National Youth Gang Center, Tallahassee, FL	1997



Table A-3: Printed Reports Containing Lists of Names of Localities With Youth Gang Problems (Restricted Circulation)

Title of Report	Sponsoring Organizations	Year
Blooдs anд Crips: A National Perspective: Interim Report	U.S. Department of Justice, Federal Bureau of Investigation, Organizational Intelligence Unit, Washington, DC	1993
Bloods and Crips Gang Survey Report	U.S. Department of Justice, National Drug Intelligence Center, Johnstown, PA	1994
Street Gangs: Second Edition	U.S. Department of the Treasury, Bureau of Alcohol, Tobacco and Firearms, Office of Law Enforcement, Intelligence Divi- sion, Tactical Intelligence Branch, Washington, DC	1994
Street Gang Survey Results: Report 2	Regional Information Sharing Systems, New England State Police Information Network, Needham, MA	1995
Georgia Youth Gangs	State of Georgia, Bureau of Investigation, Intelligence Unit	1995
Criminal Street Gangs in Florida: A Statewide Assessment	Florida Department of Law Enforcement, Division of Criminal Investigation, Investigative Services Bureau	1995
Overview of Asian Crime in the United States	U.S. Department of the Treasury, Bureau of Alcohol, Tobacco and Firearms, Office of Enforcement, Criminal Enforcement Programs, Intelligence Division, Tactical Intelligence Branch, Washington, DC	1995
Gangs and Violent Crimes Assessment 1995	Regional Information Sharing Systems, Regional Organized Crime Information Center, Analytic and Publications Sec- tions, and U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance, Washington, DC	1995
Asian Gang Survey Results: Report 1	Regional Information Sharing Systems, New England State Police Information Network, Needham, MA	1995
Reports of Gang Information Sbaring Meetings: Series	Regional Information Sharing Systems, New England State Police Information Network, Needham, MA	1995 1996
Street Gangs: National Street Gang Survey Report	U.S. Department of Justice, National Drug Intelligence Center, Johnstown, PA	1996
Reports of Asian Organized Crime Information Sharing Meetings: Series	Regional Information Sharing Systems, New England State Police Information Network, Needham, MA	1995 1996 1997



titles using the term "youth gang," four appeared before 1990, whereas none of the titles using "street gang" appeared before that date. This reflects, in part, the increasing participation in report production by law enforcement agencies, since "street gang" has been for many years the term favored by these agencies.

Media Reports

Of the 3,260 gang-problem localities tabulated in the final chapter of this Report, approximately 20 percent were derived either exclusively or in conjunction with other sources from reports in the media. The term "media" here refers to the widest range of documentary materials issued for public consumption, including daily and weekly printed newspapers, magazines, published books, radio accounts, television accounts, and the very wide variety of online documents available through the World Wide Web and other Internet platforms.

Although media sources make up only one of the seven types of data sources used here, it is unusual for a Report of this type to use the media so extensively. The major reason for using media sources relates to the historical nature of the present study. Survey researchbased methods operate within a limited span of time; respondents supply information that is available when they are queried. The 25-year timespan covered by the primary analysis in the present Report, in common with historical research, requires retrievable documents over an extended time. For substantial periods of this study, media reports were the only relevant evidence available.

The gang survey reports cited in the previous section represent the most desirable type of source document, in terms of both quality and coverage. However, as shown in the last section, such reports were issued in only 12 years of the 25, leaving 13 years with no survey-based data on gang localities. Media sources were also used in the 1982 gang survey report. Of the 286 estimated gang-problem localities cited in this Report, only 26 were obtained directly through site visits and onsite interviews; the others were obtained primarily from media sources.

Like all data sources, media sources have weaknesses and strengths. Media reporting of youth gang activity varies in quality. Some reports are detailed and accurate, others incomplete and questionable, with all degrees in between. Whether or not events occurring in a particular gang locality will be reported depends to a greater degree on the perceived newsworthiness of the situation than on any desire for comprehensive coverage.

The steady and ongoing nature of media reporting, with continuity of publication assured by market forces (readers and advertisers) rather than by difficult to obtain and relatively infrequent support through grants or other forms of public funding, is one of its strengths. Another very important advantage of media information is the fact that the originating source of information can be identified and verified quite easily.

In contrast to survey research methods where the identity of the original data provider, the respondent, is usually not revealed, media reports identify the original data provider or providers, specify their role or position, and give the date the information was provided. This makes it possible for any interested person to verify the accuracy of the information by retrieving the original account through records or databases maintained by the publishing entity.

Examples of Media Reports

Tables A-4, A-5, and A-6 list the names and positions of persons who provided information on the existence of youth gang problems for 77 of the 3,699 gang-problem localities cited in the final chapter. Each of the three tables covers a different decade one each for the 1970's, 1980's, and 1990's. The name and position of the information provider and date of information, along with the localities characterized as having gang problems, are listed for 20 information providers for each of the 3 time periods. The 60 tabulated examples do not represent any kind of sample of the universe of gang-problem localities but were chosen to illustrate the variety of positions of the information providers, the range of geographic regions of the localities, and the variety of media sources.

Although the 60 gang locality information providers listed in tables A–4, A–5, and A–6 represent a relatively small percentage of all media information



Table A-4:	Media	Sources	in	the	1970's

Name of Information Provider	Position of Information Provider	Locality Designated as Having Youth Gang Problems	Medium and Date of Report
Adams, Howard	Councilman, Member, Anti-Gang Task Force, City Council, Phoenix, AZ	Phoenix, AZ	Arizona Republic 9/15/78
Allen, Ethel D.	Councilwoman, City Council, Philadelphia, PA	Philadelphia, PA	New York Times 11/27/72
Appier, R.L.	Lieutenant, Commanding Officer, Gang Activities Section, Police Department, Los Angeles, CA	Los Angeles, CA	New York Times 11/27/72
Chapa, Rogellio	Director, Mexican-American Neighborhood Civic Association, San Antonio, TX	San Antonio, TX	The Light 6/24/77
Duffy, T.	Detective, Police Department, Brookline, MA	Brookline, MA	Boston Globe 5/21/79
Endo, Russell	Professor, Sociology Department, University of San Francisco, San Francisco, CA	San Francisco, CA	Colorado Daily 9/28/77
Hart, John J.	Lieutenant, Gang Intelligence Unit, Police Department, Chicago, IL	Chicago, IL	New York Times 11/27/72
Jackson, Thomas	Deputy Prosecutor, Prosecutor's Office, Indianapolis, IN	Indianapolis, IN	Indianapolis Star 2/3/78
Keegan, Jack	Detective, Youth Service Division, Police Department, Hartford, CT	Hartford, CT	Hartford Times 3/24/75
Kilduff, Edward J.	Detective Captain, Police Department, New Britain, CT	New Britain, CT	Hartford Courant 2/17/78
Kiley, Jeremiah V.	Chief of Police, Police Department, Belmont, MA	Belmont, MA	Boston Globe 3/12/75

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Table A-4—*Continued*

Name of Information Provider	Position of Information Provider	Locality Designated as Having Youth Gang Problems	Medium and Date of Report
Kurose, Ruth	Youth Counselor, Central Area Motivation Program, Seattle, WA	Seattle, WA	The Seattle Daily Times 1/25/77
Lincoln, James H.	Executive Judge, Wayne County Juvenile Court, Detroit, MI	Detroit, MI	Detroit News 11/16/75
Macia, Victor	Lieutenant, Police Department, San Francisco, CA	San Francisco, CA	New York Times 9/21/77
Meers, Millard	School Security Officer, Board of Education, Philadelphia, PA	Philadelphia, PA	Phila∂elphia Bulletin 12/5/72
Moran, Thomas	Commander, Fourth District, Police Department, St. Louis, MO	St. Louis, MO	New York Times 9/3/72
O'Neill, Joseph F.	Commissioner, Police Department, Philadelphia, PA	Philadelphia, PA	Philadelphia Bulletin 12/20/72
Schoener, Richard	Gang Task Force, Patrol Division, Seattle Police Department, Seattle, WA	Seattle, WA	The Seattle Daily Times 1/23/77
Serrano, Richard	Acting Chief of Police, South Tucson, AZ	South Tucson, AZ	Tucson Daily Citizen 10/22/75
Sherrill, Charles	Lieutenant, Special Assignment Unit, Police Department, Detroit, MI	Detroit, MI	Detroit News 11/16/75
Torres, Tom	Patrolman, Community Relations Bureau, Police Department, San Antonio, TX	San Antonio, TX	The Light 6/24/77
Watson, Norman	Sergeant, Sheriff's Office, San Diego County, CA	Santee, CA	Daily Californian El Cajon 5/8/76



Table A-5:	Media	Sources	in	the	1980's
	meana	Jources		CITC	17003

Name of Information Provider	Position of Information Provider	Locality Designated as Having Youth Gang Problems	Medium and Date of Report
Ashcroft, John	Governor, State of Missouri	St. Louis, MO	<i>CompuServe Executive News Service</i> 12/5/89
Barry, John	Captain, Commander, Third District, Police Department, Cleveland, OH	Cleveland, OH	United Press International 2/16/81
Bonner, Robert	United States Attorney, Los Angeles Gang–Drug Task Force, United States District Attorney's Office, Southern California District, CA	Culver City, Gardena, Hawthorne, and Oxnard, CA	United Press International 4/2/88
Culley, William	Chief of Police, Police Department, Ardmore, OK	Ardmore, OK	U.S. News & World Report 6/29/81
Davis, Rodney	Dallas Independent School District, Dallas, TX	Fort Worth, TX	Dallas Times Herald 12/2/82
Evans, Paul	Chief of Police, Police Department, Boston, MA	Boston, MA	Boston Herald 1/20/86
Green, Richard	Teenage Gang Task Force, Superintendent, School Department, Minneapolis, MN	Minneapolis, MN	United Press International 10/29/85
Hackey, George E. Jr.	Gang Officer, County Police, Montgomery County, MD	Gaithersburg, Sandy Spring, and Wheaton, MD	Washington Post 6/22/85
Leid, G.	Detective, Police Department, Chesapeake, VA	Chesapeake, VA	<i>Virginian-Pilot</i> 10/30/85
Lynch, William	Lieutenant, Superintendent, Com- munity Resources Against Street Hoodlums (C.R.A.S.H.), Police Department, Los Angeles, CA	Cerritos, Carson, Lakewood, Los Angeles, and Orange, CA	United Press International 6/15/82

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Table A–5—*Continued*

Name of Information Provider	Position of Information Provider	Locality Designated as Having Youth Gang Problems	Medium and Date of Report
McBride, Wesley	Sergeant, Sheriff's Department, Los Angeles County, CA	Sante Fe Springs, CA	United Press International 4/20/88
McCormack, Sharon	Director, Youth Gang Task Force, Portland, OR	Portland, OR	Boston Globe 11/3/88
Morris, Charles S.	Sergeant, Commander, Intelligence Unit, Police Department, Hartford, CT	Hartford, CT	Boston Globe 10/15/89
Pitts, Connie	Captain, Police Department, Birmingham, AL	Birmingham, AL	United Press International 11/10/80
Reinhardt, J.	Human Relations Department, Colorado Springs, CO	Colorado Springs, CO	United Press International 4/14/85
Reynolds, James	Investigation Division, Police Department, Kansas City, MO	Kansas City, MO	United Press International 5/30/85
Scott, Margaret M.	Judge, Dorchester District Court, Boston, MA	Dallas/Fort Worth, TX	Boston Globe 9/6/84
Turner, Kenneth	Judge, Juvenile Court, Memphis, TN	Memphis, TN	The Commercial Appeal 5/21/86
Washington, F.S.	Police Department, Savannah, GA	Savannah, GA	Newsweek 2/28/88
Young, Coleman A.	Mayor, Detroit, MI	Detroit, MI	United Press International 1/16/87



Table A-6:	Media	Sources	in	the	1990's
	meana	0001000			

Name of Information Provider	Position of Information Provider	Locality Designated as Having Youth Gang Problems	Medium and Date of Report
Barnes, Paul	Detective, Gang Intelligence Unit, Sheriff's Department, Fairfax County, VA	Fairfax County, VA	Washington Post 2/19/95
Bartollas, Clem	Professor, University of Northern Iowa, Cedar Falls	Waverly, IA	Northern Iowa Тодау 5/1/95
Borden, Fran	Corporal, Police Department, Durham, NC	Durham, NC	Raleigh News e ³ Observer 11/4/91
Bradley, Frank	Sergeant, Gang Officer, Navaho Police Department, Window Rock, AZ	Window Rock, AZ	Associated Press 4/24/95
Carreras, Wilson	Minister, Former Gang Member, Toppenish, WA	Toppenish, WA	<i>Associateд Press</i> 4/7/95
Carrol, William J.	District Director, United States Immigration and Naturalization Service, Washington, DC	Washington, DC	Washington Post 2/19/95
Colazzo, R.	Detective, Sheriff's Department, Broward County, FL	Coral Springs, FL	United Press International 8/15/91
DeGroot, Mary	Councilwoman, City Council, Denver, CO	Denver, CO	Associateд Press 6/23/95
Gaunt, Derek	Detective, Gang Officer, Police Department, Alexandria, VA	Langley Park, MD; Alexandria, Annandale, and Arlington,VA	Washington Post 3/26/95
Maloney, Andrew	United States Attorney, Eastern District of New York State	Queens County, NY	United Press International 5/17/91

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Table A-6-Continued

Name of Information Provider	Position of Information Provider	Locality Designated as Having Youth Gang Problems	Medium and Date of Report
Maloney, Andrew	United States Attorney's Office, Jersey City, NJ	Jersey City, NJ	United Press International 11/21/91
McBride, Wesley	Sergeant, Los Angeles County Sheriff's Department, Los Angeles County, CA	Lexington, KY; Reno, NV; Salt Lake City, UT; Shreveport, LA; Sterling, IL; Tyler, TX	Boston Globe 3/26/90
McIntosh, David	Congressman, State of Indiana, United States House of Representatives, Washington, DC	Richmond, IN	Associated Press 7/8/95
Pratt, Bruce	Chief of Police, Police Department, St. Johnsbury, VT	St. Johnsbury, VT	Boston Globe 5/8/97
Rawson, Doug	Director, Court Services, Rankin County, MS	Rankin County, MS	Boston Herald 2/9/94
Reque, Paul	Chief of Police, Police Department, Grande Chute, WI	Appleton, WI	United Press International 5/20/95
Robinson, Dale	Deputy Police Chief, Police Department, Manchester, NH	Manchester, NH	Аззосіateд Press 9/23/94
Skinner, James	Chief of Police, Police Department, Omaha, NE	Des Moines, IA; Texarkana, TX; Wichita, KS	Boston Globe 3/26/90
Solan, Mike	Lieutenant, Police Department, Hammond, IN	Hammond, IN	Chicago Tribune 12/25/91
Weisner, Andrew	Lieutenant, Police Department, Allentown, PA	Erie, PA; Nashville, TN; Sioux Falls, SD; York, PA	U.S. Journal of Drugs & Alcohol 9/1/91



providers, their agency affiliations, reporting localities, and publication sources are fairly representative of the wide variety of agency personnel, localities, and publications in the larger set of media sources. The three tables list 77 different gang localities in 34 States and the District of Columbia. The 60 information providers were affiliated with seven types of agencies—police departments, sheriff's departments, governmental agencies (Federal, State, and city), prosecutor's offices (Federal, State, county, and city), judicial agencies (county, city, and district), public schools, and private service agencies. The media sources include 26 different publications— 19 daily newspapers, 4 magazines or journals, 2 wire services, and 1 online news service.

Sources of Media Reports

The following sections describe five types of media sources: national newsclipping service, online information retrieval, local newspapers, media articles and features, and media-initiated sources. The use of these types varied during the three phases of the study, depending on available resources and developments in computer-based data retrieval.

National newsclipping service. During phase 1 of the study, information on gang localities was received from Burelle's, a national newsclipping service whose staff receive and review all daily, weekly, and Sunday newspapers in the United States and an additional 4,000 specialized publications. The service was directed to clip all stories in which youth gangs or street gangs were mentioned, all stories involving illegal activities by three or more juveniles or youth, and all stories about programs or policies dealing with the prevention or control of youth gang or street gang problems. Clippings arrived weekly for 3.5 years - approximately 150 stories per month, totaling about 3,600 stories, which were filed by locality. Although some stories citing youth gangs during the 3.5 years were undoubtedly missed, examining all the newspapers in the country on a daily basis made it most unlikely that any locality experiencing gang problems would escape attention.

Online information retrieval. The advent and availability of desktop microcomputers with communication capabilities in the late 1970's provided a major new vehicle for obtaining news accounts of

youth gang activities and gang-problem localities. The first major widely available online service (called time-sharing at the time) was The Source, a service that pioneered procedures later followed by other online services. Media stories transmitted to the online service could be searched by procedures that located all news accounts containing selected words or phrases. This made it possible to obtain nationwide news reports without using newspapers or clipping services. The Source online service provided two search and retrieve methods. The first, a "menu-driven" system, made it possible to access about 10 national daily newspapers - the Los Angeles Times, Minneapolis Star, New York Times, San Francisco Chronicle, Washington Post, and others. Starting in 1980, electronic editions of these papers were accessed each day and relevant stories selected for hard-copy printouts. Associated Press wire-service stories were processed the same way.

The second system used a keyword search method to select all relevant stories from the total output of United Press International (UPI), which carried about 1,000 to 1,500 stories a day from all parts of the country. When these stories were transmitted to subscribing newspapers, they were also transmitted to online service providers for direct access by any online computer. All UPI stories were searched for keywords. Two or more selector terms were permitted. For example, entering the word "gang" returned all stories containing this term; entering "Chicago and gang" returned all stories with both terms. The term "gang," entered on a daily basis, returned about 5 to 15 gang-related stories per day. Some of these involved adult, motorcycle, terrorist, prison, or other types of gangs in addition to youth gangs. The terms "juvenile," "teenager," "group," "youth," "murder," "robbery," "crime," and "delinquency" were also entered on a regular basis, alone or in combination.

A rapid scan feature made it possible to select abstracted stories for a full-text readout, and an optional print command provided hard-copy printouts. These printouts were filed and analyzed. Computerized news retrieval, while considerably less comprehensive than the national clipping service, made it possible to continue accessing nationwide press coverage of youth gangs on a reduced level after termination of the clipping service.



During subsequent periods, other online services became available. Searches were conducted using three of these: CompuServe, the Dow-Jones News Service, and America Online. The Source was later bought and absorbed by CompuServe, which in turn was bought by America Online. CompuServe, however, maintained independent operations.

These online service providers made it possible to use media sources without subscribing to clipping services. However, the capacity to obtain nationallevel gang-related media data on youth gangs was enormously enhanced by the advent of the Internet, first accessed in 1994, and the subsequent development and expansion of the World Wide Web, a special feature of the Internet.

The enhanced availability of the Internet coincided roughly with the major upsurge in gang problems in the late 1980's. The Web became a repository not only for electronic media news stories but also for an enormous variety of documents of all kinds, including many relevant to gangs. Using the Alta Vista digital search engine, entering the term "gang" in the late 1990's returned more than 64,000 documents; "street gang" returned 3,600; "youth gang," 1,300; "gang unit," 650; and "juvenile gang," 270. A major advantage of this type of search compared with the earlier electronic press searches was the absence of short-term database purges; Alta Vista retained gang-relevant stories for up to 5 years prior to the search date.

Gang-involved groups, associations, and organizations of many kinds set up and maintained Web sites. Hundreds of police and sheriff's departments developed their own Web pages, which generally included information on whether there was a gang officer, unit, or squad in the department, and some included activity reviews that provided details on gang problems. State and regional law enforcement associations developed Web sites detailing their activities, which often involved youth gangs. Gang task forces at State and local levels also set up Web sites detailing their activities. Many city and town councils published the minutes of council meetings on the Internet, some of which included discussions of youth gang problems and efforts to cope with them. Towns and villages also developed Web sites; these were particularly valuable for the purpose of locating gang problems because many were too small to receive regular attention from major magazines and dailies such as *Newsweek*, the *New York Times*, and the *Washington Post*. Two of the statewide youth gang survey reports listed in table A–2 were found through Web searches. Even gang members developed their own Web sites and provided forums for discussing gang-related issues. Web searches were of particular value in keeping current with the post-1995 gang localities tabulated in the final chapter.

Local newspapers. During the site visit period of phase 1, local newspapers were used extensively to obtain background information on gang-problem localities and to obtain current information during the course of the visits. In addition to the local newspapers, the Boston Globe and the New York Times were reviewed on a daily basis during all three phases. The clipping service was terminated in 1978, and the first online retrieval service became available in 1980, leaving a 2-year gap. During this period, some limited national coverage was available from periodicals and local newspapers. An "out of town" newsstand in Cambridge, MA, provided hundreds of newspapers and magazines from around the Nation. Publications with stories on gang localities were purchased, clipped, and filed.

Media articles and features. In addition to news stories, a fair number of reports on gang-problem localities appeared in both the print and electronic media during the course of the study. Some of these were quite detailed, taking the form of multipart series prepared by a group of reporters, in some cases reporting from different cities. Features and articles of this kind appeared in *Life*, the *New York Times, Newsday, Newsweek, Time, U.S. News & World Report*, and elsewhere.

Reports on gang localities also appeared as programs in the electronic media. This type of program appeared on all the major television networks generally focusing on gang problems in particular cities. Local radio and television stations also ran programs on local gangs. Like some of the print media articles, some of these programs represented collaborative efforts by numerous reporters, editors, writers, and producers. Notes were made on as many of these programs as possible. In some cases, producers provided the contents of the programs through transcripts or videocassettes.

Media-initiated sources. During phase 1, the author participated periodically in the preparation and production of media pieces on gangs and gang-problem localities. Largely because of extensive publicity accompanying the publication of the 1995 *National Youth Gang Survey* Summary, writers, reporters, and producers initiated contacts with the author in connection with stories, articles, features, and programs dealing with gangs, and these contacts developed useful information.

Sometimes interest in an upsurge of gang activity or new developments in youth gang crime (e.g., media concern with "wolfpacks" in the late 1970's) provided the impetus for requests by reporters for background information. A frequent by-product of these contacts was information not obtained through other sources. Participation by the author in radio and television programs also provided information. A common format for such programs was a panel discussion featuring a group of informed people. Most of these programs included gang members along with specialists such as police department gang-squad personnel, youth service workers, and legislators.

Databases

Computerized database programs became widely available during phase 3 of the 25-year data collection period. The capabilities of these programs were ideally suited to the task of recording and analyzing gang-problem localities and related information. Many of the reports listed in tables A–2 and A–3 were based on information recorded in computerized databases, but the printed reports resulting from those databases, rather than the databases themselves, provided the gang city information reported here. In some instances, however, the original databases were available to the National Youth Gang Center. These will be discussed following a description of the master database used in the present Report.

National Youth Gang Database

A database configured for recording gang-problem localities and related information was created in 1990, using Ashton Tate's dBASE II database program. The original youth gang record included 14 fields, as follows: location (city, county), city population, State, date of information, time period of information, type of record (report, incident), gang problems reported (definite, probable, possible), number of gangs reported, number of gang members reported, number of homicides reported, race/ national background/gender, source of data, and "detail," a text field for recording additional details. This database was exported to an upgrade, dBASE IV, in 1992 and finally to Microsoft's Access database, through several upgrades to version 2.0.

Subsequent versions of the database were modified to fit a variety of purposes, including one designed specifically to generate lists of localities for the mailing lists of the 1995 National Youth Gang Survey (National Youth Gang Center, 1997). Another version focused on longitudinal analysis and expanded the gangs present city population and county population fields to allow separate entries for each of the three decades. Examples of one version of the database record containing 22 fields are displayed in the next section. The total number of fields in later versions of the database was about 35, and the number of records about 9.900. About 4.900 of these were records of cities, towns, and villages, and the rest were records of counties. The cumulative total of gang city records shown in the second chapter is 1,487, about 3,400 records fewer than the total number of city records. This latter group of city records includes two categories. The first consists of about 1,700 records, imported from other databases, of cities that did not report gang problems. The remaining 1,700 records are additional records for the specific gang-problem cities enumerated in table 1. Evidently, many gang cities in the database had more than one record; in fact, some had five or more. The above figures show that the average gang city had slightly more than two records each. For larger cities, the average number of records per city was considerably higher. For example, gang cities with populations of more than 100,000 had about 3.5 records per city.



Each additional record for the same city contained items of information different from those included in the original city record. These multiple records served two major purposes: recording changes over time in numbers of gangs, city size, and other items, and strengthening or weakening the validity of recorded data by using multiple information sources.

For example, Fort Worth, TX, had separate records for 1983, 1984, 1987, 1988, and 1991 to record the number of gangs reported for each of these years — 13, 32, 87, 67, and 175, respectively. Multiple sources for the same locality were used for Anaheim, CA, where gang problems were reported for 1975 (Miller, 1975); for 1988 (Spergel et al., 1990); 1989 and 1990 (Fox, 1994); and 1993 (Curry, Ball, and Decker, 1995). Similarly, in Garden Grove, CA, gang problems were reported for 1975 (Miller, 1975); 1981 (M. Davis, Garden Grove Police Department); 1982 (J. Nunez, San Jose Police Department); 1988 (Spergel et al., 1990); 1989 and 1990 (Fox, 1994); and 1993 (Curry, Ball, and Decker, 1995).

Using multiple sources to report the same item of data serves a function similar to that of the triangulation method discussed in the first chapter of this Report. Given the likelihood of differences between respondents, the use of multiple sources representing different agencies and interests increases confidence in the validity of collected information and reduces the risk of obtaining inaccurate information, which can occur when relying on a single source or respondent.

No matter how many records were available for a single locality, each was coded as a new gang locality only once, as defined in the first chapter, and was so tabulated in all relevant tables. Unlike locality counts in some studies (e.g., Miller, 1982; Klein, 1995), the frequency tabulations in the present Report include no estimates; each citation of a gangproblem locality is documented by one or more specific source citations. This feature explains a discrepancy between the figure of 286 given for the number of gang-problem cities in the 1970's in Miller (1982, table 4.3) and the figure of 201 appearing in tables 2 and 3 in the present Report. The difference of 75 between the earlier and later figures results from estimates for the 1970's in the "U.S. Cities Under 100,000" category (Miller, 1982).

Partial data were available for eight States, and estimated undercount percentages were applied to these figures. The States and estimated number of gangproblem cities were as follows: Connecticut, 4; Florida, 3; Illinois, 14; Massachusetts, 24; Michigan, 3; New Jersey, 4; New York, 12; and Pennsylvania, 11. Undercount percentages were based on the assumption that additional numbers of uncounted gang-problem localities would be present in areas adjacent to the major gang cities of the 1970's-New York, Boston, Chicago, Philadelphia, and others. It should be noted here that survey data obtained in the 1990's by the National Youth Gang Center indicated the existence of 270 gang cities in the 1970'sonly about 6 percent fewer than the 286 cited by Miller (1982).

To provide illustrations of the onscreen appearance of the gang-problem locality records, pages A–19 to A–24 display several examples of one version of the data record including information from the 1970's, 1980's, and 1990's. Table A–7 provides explanations of the field abbreviations.

Incorporated Datasets

Gang locality listings from three databases were imported directly into the dataset used for this Report. The first of these, provided by G. David Curry, was compiled in connection with his 1992 and 1994 national gang surveys conducted under the auspices of NIJ and the University of West Virginia.³ The second dataset, provided by Cheryl L. Maxson, was produced by Maxson and Malcolm Klein in connection with a 1992 national survey of youth gang migration, conducted under the auspices of NIJ and the University of Southern California, Social Science Institute.⁴ The third dataset was based on a subset of the Uniform Crime Reports Supplementary Homicide Reports: 1976-1992, prepared by Eugene Pond of the National Youth Gang Center in 1995. Any locality reporting juvenile or gang-related homicides to the FBI was assumed to have

⁵ See Fox, 1994.



³ More details on Curry's surveys are included in table A–2, pages A–3 to A–4; in Curry et al., 1992; and in Curry, Ball, and Decker, 1995.

⁴ See Maxson, 1996.

Abbreviation or Symbol	Definition
SRC	Original source of information.
RPT	Medium reporting and/or describing source; reporter's name, if given.
INFODATE	Date information was reported.
TIMPER	Year or years during which gang problems were reported to be present in the designated locality.
GPCTV	Status of gang problem in city, town, or village.
Y	Gang problem reported.
1	First known report for this locality.
N, N, N	Decades for which gang problems were reported (e.g., 789, all three decades; 009, 1990's only; 089, 1980's and 1990's only).
GP70, 80, 90	Y,1=same as for GPCTV.
GPCO	Status of gang problem in county codes; same as GPCTV.
RNBG	Race, national background, gender of cited gang members. Codes: M=Male; F=Female; A=Asian American; B=African American; H=Hispanic American; I=Indigenous/Native American; W=non-Hispanic European American.
GNGNAME	Gang name or selected names of cited gangs.
NGANGS	Number of gangs cited by source or sources.
NGMS	Number of gang members cited by source or sources.
NKIL	Number of gang or gang member homicides cited by source or sources.
ID	Unique identification number of record.
DTL	"Detail" text box abstracts additional relevant details from the report constituting the basis of the record, including, in many cases, evidence adduced to confirm the existence of gang problems.

Table A-7: Explanation of Locality Record Field Abbreviations

experienced gang problems.⁵ Almost 40 percent of the 2,193 gang-problem localities cited in the second chapter were obtained from these three datasets.

Interviews

Interviews were conducted during phases 1 and 3 of the study to gather information on gangs and gang localities. Most of the interviews took place during the site visit portion of phase 1. Interviews were of two types: face-to-face and telephone. A total of 131 face-to-face interviews were conducted in 26 localities with staff members of 173 different agencies. Many of these were group interviews—for example, all or most staff members of a probation department would take part in an interview. A total of 458 individuals participated in interview sessions. Three kinds of telephone interviews were also conducted during phase 1, including interviews with sitesurveyed locality personnel prior to the site visits,



with site-surveyed locality personnel subsequent to the visits, and with individuals familiar with the local gang situation in approximately 50 localities that were not visited.

Most of the site-visited localities that did not report gang problems at the time of the visit were asked in a final followup survey whether such problems had emerged at a later time. Phone calls to the 50 localities not visited were made primarily to obtain information on the presence or absence of youth gang problems. All California cities with populations of 100,000 or more and a number of California counties (e.g., Los Angeles, Orange, San Bernardino, and Ventura) were included. These calls sought to confirm or discount media reports of local gang problems. Additional information on the specific details of the site visit interviews is contained in Miller (1982, appendix E).

Most of the phone interviews during phase 3 were also conducted to check on media reports of gang problems; others were made to cities whose size suggested the presence of gang problems, but where no evidence of such problems was available. A series of calls were made to Sergeant Wesley McBride of the Los Angeles Sheriff's Department, primarily to determine the status of California localities that had reported gang problems during phase 1, but for which no evidence of later problems was available.

Conferences

During phases 2 and 3, the author attended several conferences where gang-problem localities were discussed. Names of previously unknown gang-problem localities were obtained either directly from presenters familiar with the localities at issue or from conference participants who knew of the existence of youth gang survey reports. Reports not already on hand were obtained by subsequent requests to the issuing agencies.

Routine Police Reports

Every stage of the criminal justice processing system generates data on offenses and offenders, from initial reports of violations through release from parole. Extensive attrition of offense information occurs as one proceeds from earlier to later stages; information recorded during the final stages of the process includes only a very small proportion of the offenses dealt with during the earliest stages.

One body of information collected during the earliest stages of the process records the enormous number of acts and events reported to or by local police in the course of their daily activities. Recorded incidents have two major sources: citizen complaints (generally received by phone and relayed by radio to patrol officers) and incidents observed directly by police in the course of patrol. Records of these incidents take various forms, including handwritten records by individual policemen, logs kept by the department, and computerized incident listings, often coded by locality, type of incident, and other characteristics. In some communities, police log information regularly appears in local newspapers.

These reports can be of value in identifying localities with youth gang problems. In many communities, a very substantial proportion of all incidents handled by the police involve groups of youth, some of which are designated as gangs. During phase 1, routine police reports for selected periods were obtained for all of the site-surveyed localities and also for about 250 other U.S. localities both during and preceding phase 1. Monitoring local police reports continued during phases 2 and 3.



Gang-Problem Locality Record				
Gang Problem City	Detroit	City Population (thousands)	1,355	State MI
Gang Problem County	Wayne	County Pop (thousands)		2,667
SRC: Lieutenant Cha	rles Sherrill, Special A	Assignment Unit, Detro	it Police Departme	nt
RPT: Detroit News, C	Gerald Storch			
1. INFODATE:	11/16/75] TIMEPER	. 1973	-1975
GPCTV: Y 1789	GP70: Y1	GP80: GF	90: 0	GPCO: Y1 789
RNBG: BM BF	GNGNAME:	hains, Black Killers, Sl	neridan Strippers, F	Black Aces
NGNGS:	NGMS	S: 1,000	NKIL:	
TYPEREC:	R ID:	11,161 AC	GENCY: Police	e Department

DTL:

The *Detroit News* published a three-part series on juvenile/street gangs in Detroit, MI. The article includes statements by James H. Lincoln, Executive Judge, Wayne County Juvenile Court; Lieutenant Charles Sherrill, Commanding Officer, 16-member Special Assignment Unit, Detroit Police Department; police Sergeants Jim Younger and Wilbert Johnson; and Paul Hubbard, Director of New Detroit Community Relations Service, which has 60 workers in a street worker program. The Police Department definition of Street Gang: "a group of youngsters who have some structure, some continuity, some territory, some violent activity, and at least some degree of identity, reflected in a nickname and sometimes a kind of uniform." The article cites 19 gangs currently operating in Detroit, with about 1,000 members. The major gang antagonists in 1973 were the Bishops and Chains. The Bishops are now reported to be inactive.



Gang Problem CityWalthamCity Population56.9State(thousands)	MA
Gang Problem County Middlesex County Population 1,397 (thousands)	
SRC: Sergeant William Lavash, Waltham Police Department	
RPT: Boston Globe, American Broadcasting Company Television News Report	
INFODATE: 11/24/79 TIMEPER:	
GPCTV: Y1 709 GP70: Y1 GP80: GP90: GPCO: Y1	
RNBG: HM GNGNAME:	
NGNGS: 2 NGMS: 43 NKIL:	
TYPEREC: I ID: 781 AGENCY: Police Department	
DTL: Sergeant Lavash reports "trouble between two rival gangs from two sections of the city, the most serious incidence of gang violence in Waltham in recent memory." <i>Boston Globe</i> headline: "Rival Gangs Stir Three Days of Violence in Waltham Streets." The story reports 2 police injured, 43 arrests, and a series of gang fights between rival Hispanic gangs.	

Gang-Problem Locality Record



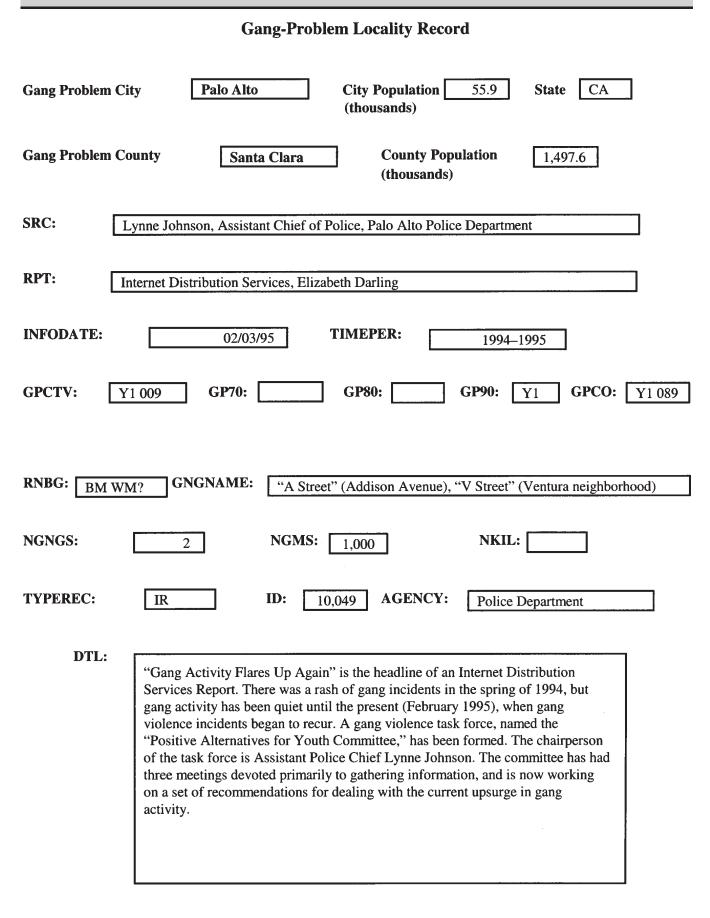
Gang-Problem Locality Record		
Gang Problem City Birmingham City Population 268.8 State AL (thousands)		
Gang Problem CountyJeffersonCounty Population (thousands)671		
SRC: Birmingham Police Department		
RPT: Uniform Crime Reports: Supplementary Homicide Reports 1976–1992		
INFODATE: 11/10/80 TIMEPER: 1979–1980		
GPCTV: Y1 789 GP70: Y1 GP80: Y1 GP90: GPCO: Y1 789		
RNBG: GNGNAME:		
NGNGS: NGMS: NKIL:		
TYPEREC: RS ID: 1,491 AGENCY: Police Department		
DTL: The Supplementary Homicide Reports of the Federal Bureau of Investigation's <i>Uniform Crime Reports</i> reveal one juvenile/youth gang homicide in Birmingham, AL, in November of 1980. This homicide was also reported by the United Press International Newswire on 11/10/80. The UPI story reports the existence of six black male street gangs in Birmingham. If there were six gangs in 1980, there must have been gangs in the city in 1979, and probably earlier.		



Gang Problem City Lowell City Population 100.2 State MA (thousands)
Gang Problem CountyMiddlesexCounty Population (thousands)672
SRC: Middlesex County District Attorney Thomas Reilly, Lowell Sergeant Brendan Durkin
RPT: Boston Globe, Dorsey; Boston Herald, Hayward
INFODATE: 08/13/94 TIMEPER: 1993–1994
GPCTV: Y1 089 GP70: GP80: GP90: GPCO: Y1 789
RNBG: AM AF GNGNAME: Tiny Rascals Gang (TRG)
NGNGS: NGMS: 200 NKIL: 1
TYPEREC: IR ID: 831 AGENCY: Police Department
DTL: Middlesex County District Attorney Thomas Reilly announces the formation of a new antigang unit in Lowell, MA; a seven-person team composed of one Police Department sergeant, three patrol officers, two Massachusetts State troopers, and one Assistant District Attorney. The unit will work with the Middlesex County "Community-Based Justice" program. The Lowell police estimate that there have been two dozen gang-related shootings and machete attacks this year, and report an estimated 15 youth gangs with 200 members. The police claim that the gangs are Southeast Asian gangs, plus gangs "from every ethnic group and some that cross ethnic lines." The account notes that there are no Asians in the gang unit. The police state that the last serious gang problem in Lowell was in 1991, also involving Southeast Asian gangs "with connections to California gangs"(1/4/95). Three Asian females, identified as "associated" with the Tiny Rascals gangs (an Asian gang found throughout New England) were "kidnaped" from Lowell by members of a Fall River, MA, Cambodian gang, and driven to Fall River (see Fall River record for this date).

Gang-Problem Locality Record







Gang Problem City Window Rock City Population 3.3 State AZ (thousands)
Gang Problem CountyApacheCounty Population61.1(thousands)
SRC: Sergeant Frank Bradley, gang officer, and Captain Francis Bradley, Navajo Police
RPT: Associated Press, Marla Dial, AP writer
INFODATE: 04/24/95 TIMEPER: 1994–1995
GPCTV: Y1 009 GP70: GP80: Y1 GPCO: Y1 009
RNBG: IM GNGNAME: Insane Young Cobra Nation, Dragons
NGNGS: 2 NGMS: 6
TYPEREC: R ID: 936 AGENCY: Police Department
DTL: An earlier feature by Marla Dial (April 18, 1995) on suffocation deaths among Navajos includes the statement "The Navajo are also fighting street gangs, blamed for an increase in violence and graffiti in Window Rock and other reservations towns." The April 24 account by Dial focuses on gangs. She describes numerous indications of real gangs, including names, drive-bys, retaliatory killings, forced recruitment, and gang graffiti. The Navajo police suspect that six killings in Window Rock in 1994 were gang related. The Insane Young Cobra Nation is engaged in an ongoing feud with the Dragons in nearby Fort Apache. Two police officers are assigned full-time to gang crime, both in Window Rock. The Window Rock reservation, with a population of 160,000, has seven police districts; Captain Bradley wants gang officers in all seven. He claims that gangs have spread to Navajo communities in New Mexico and Utah in addition to Arizona.

Gang-Problem Locality Record



Appendix B: Using the Decade as a Time Unit

Under ideal circumstances, a sound longitudinal analysis of gang-problem localities would use units of 1 year, or possibly even 1 month, to record and analyze changes in prevalence trends. Unfortunately for the purposes of precise analysis, the use of smaller time units was not possible in the present study because the nature of the base data makes it difficult or impossible to ascertain the exact day, month, or year when youth gang problems emerged or reemerged in a given locality.

As a consequence, this study uses the decade as its major time unit and calculates incidence and trend data on a 10-year basis instead of using smaller time units. Three decades are used—the 1970's (1970 through 1979), the 1980's (1980 through 1989), and the 1990's (1990 through 1995). As noted in the second chapter, the first known citation of gang problems in a given locality (a "new" gang locality) is assigned to the decade during which it is reported, whatever the day, month, and year of that reporting. Thus, a locality that first reported gang problems in June 1980 and one that first reported gang problems in June 1989 are both tabulated as new gang localities in the 1980's.

One problem in using the decade as a time unit -aproblem shared with many other studies—is that the major Federal census is conducted only once every 10 years. This means, for example, that a study that uses population data and is conducted near the end of the decade will face a high likelihood of encountering outdated figures. In the United States, a city with a given population in census year 1990 will almost certainly show a smaller or larger population in census year 2000. The Bureau of the Census conducts smaller scale intradecade surveys for some data, and the use of these and/or extrapolations based on earlier data is feasible in some instances. Such use was not feasible in the present case, and this study assigns to each decade the population figures published near the beginning of that decade.



Appendix C: *The Growth of Youth Gang Problems in the United States: 1970–98* Report and the National Youth Gang Center Surveys

The present Report is part of a general research program conducted by the National Youth Gang Center (NYGC) for the U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, to strengthen the information base on youth gang crime as a national problem. The present Report was being prepared during the time that NYGC was carrying out its first national survey.¹ The two studies are related in several respects. Data in the dataset for this Report were used in the preparation of the 1995 survey in connection with two tasks-the selection of respondent localities and the design of the survey schedule. As noted earlier, the database includes both localities that did not report gang problems and those that did. These two types of localities were treated separately in selecting survey localities and constructing the survey schedule.

The 1995 survey schedule solicited information with respect to the following 10 data categories:

- Existence of gang problems in the 1970's.
- Existence of gang problems in the 1980's.

- Existence of gang problems between 1990 and 1994.
- Existence of gang problems in 1995.
- Number of active youth gangs.
- Number of youth gang members.
- Number of gang homicides.
- Presence of specialized gang units or officers.
- Evaluation of gang problems as worsening or improving.
- Prediction of gang developments in the near future.

The data presented here directly overlap the survey schedule on only two items—existence of gang problems in the 1970's and in the 1980's. The schedule divides the 1990's into two periods—1990 to 1994, and 1995 as a separate year. This Report does not present separate information for 1995, since, as noted earlier, its use of the decade as its major time unit merges data for the 5-year period. Thus, direct comparison of the two studies with respect to the presence of gang problems in the year 1995 is not possible. Comparisons for the 1970's and 1980's, however, are possible.



¹ See National Youth Gang Center, 1997.

Appendix D: U.S. Cities and Towns Reporting Youth Gang Problems at Any Time Between 1970 and 1998¹

Alabama

Alabaster Alexander City Anniston Atalla Athens Auburn Bessemer Birmingham Bridgeport Chickasaw Columbiana Daphne Decatur Dothan Elba Enterprise Evergreen Fairhope Florence Foley Gadsden Georgiana Hoover Huntsville Lafayette Leeds Mobile Monroeville Montgomery Opelika Orange Beach Pelham Pell City Phenix City

Prattville Saraland Selma Talladega Troy Trussville Tuscaloosa Tuskegee Union Springs

Alaska

Anchorage Dillingham Fairbanks Juneau Ketchikan Kodiak Kotzebue Palmer Seward

Arizona

Apache Junction Avondale Buckeye Bullhead City Casa Grande Chandler Chinle Douglas El Mirage Eloy Flagstaff Fort Defiance Gila River

Gilbert Glendale Hayden Holbrook Kingman Kykotsmon Lake Havasu City Marana Mesa Nogales Oro Valley Paradise Valley Payson Peoria Phoenix Pinetop-Lakeside Polacca Prescott Prescott Valley Sacaton Safford Salt River San Luis Scottsdale Sells Shangopovi Show Low Sierra Vista Somerton South Tucson Tempe Thatcher Tombstone Tucson Window Rock

Winslow Youngtown Yuma

Arkansas

Benton Conway Favetteville Forrest City Fort Smith Hamburg Holly Grove Hope Hot Springs Jacksonville Jonesboro Little Rock Marion Newport North Little Rock Paragould Pine Bluff Prairie Grove Rogers Russellville Searcy Sherwood Siloam Springs Springdale Star City Stuttgart Texarkana West Helena West Memphis Wynne

¹ In a few instances, the number of cities tabulated in a table does not correspond exactly to the number of cities listed in appendix D because of changes in the number of localities reported subsequent to the completion of the final analyses.



California	Castroville	El Centro	Hesperia
	Cathedral City	El Cerrito	Highland
Adelanto	Ceres	El Monte	Highway City
Alameda	Cerritos	El Rio	Hollister
Alhambra	Chico	El Segundo	
Altadena	Chino	El Toro	Hollywood Holtville
Anaheim	Chowchilla	Emeryville	
Anderson	Chula Vista	Encinatas	Hughson Hughing Daugh
Antioch	Claremont	Escondido	Huntington Beach
Apple Valley	Clearlake	Eufalia	Huntington Park
Arcadia	Clovis	Eureka	Huron
Artesia			Imperial
Arvin	Coachella	Fairfax	Imperial Beach
Atwater	Coalingua	Fairfield	Indio
Auburn	Colma	Farmersville	Industry
Avalon	Colton	Fillmore	Inglewood
Azusa	Commerce	Firebaugh	Irvine
Bakersfield	Compton	Florence	Irwindale
Baldwin Park	Concord	Folsom	Jackson
Banning	Corcoran	Fontana	King City
Barstow	Corning	Foster City	La Habra
Beaumont	Corona	Fountain Valley	La Mesa
Bell	Coronado	Fremont	La Mirada
Bell Gardens	Costa Mesa	Fresno	La Palma
Bellflower	Cotati	Fullerton	La Puente
Belmont	Covina	Galt	La Verne
Berkeley	Crescent City	Garden Grove	Ladera Heights CDP
Beverly Hills	Cudahy	Gardena	Laguna Beach
Bishop	Culver City	Gilroy	Laguna Hills
Blythe	Cypress	Glendale	Lake Elsinore
Brawley	Daly City	Glendora	Lake Forest
Brea	Dana Point	Gonzales	Lakeport
Brentwood	Danville	Grand Terrace	Lakewood
Buena Park	Davis	Greenfield	Lamont
Burbank	Del Rey CDP ²	Guadalupe	Lancaster
Burlingame	Delano	Gustine	Lawndale
Calexico	Diamond Bar	Hacienda Heights	Lemon Grove
California City	Dinuba	Half Moon Bay	Lemoore
Calistoga	Dixon	Hanford	Lennox
Camarillo	Downey	Hawaiian Gardens	Lincoln
Campbell	Duarte	Hawthorne	Livermore
Carlsbad	Dublin	Hayward	Livingston
Carpinteria	East Los Angeles	Healdsburg	Lodi
Carpinteria Carson	East Palo Alto	Hemet	Lomita
	El Cajon	Hercules	Lompoc
Castro Valley			Lompoe

² The initials "CDP" stand for "Census-Designated Place" — a named locality whose boundaries have been defined by the U.S. Bureau of the Census for census purposes, including population enumeration. More details may be found in Census publication 1990 CP–I–I, *1990 Census of Population, General Population Characteristics, United States*, U.S. Department of Commerce, Economics and Statistics Administration, Bureau of the Census.



Long Beach Los Alamitos Los Angeles Los Banos Los Gatos Los Nietos Lynwood Madera Mammoth Lakes Manteca Marina Marina Del Rey Mariposa Martinez Marysville Maywood Mecca CDP Mendocino Mendota Menlo Park Merced Milpitas Mission Viejo Modesto Monrovia Montclair Montebello Monterey Monterey Park Moorpark Moreno Valley Morgan Hill Morro Bay Mountain View Murietta Napa National City Needles Nevada City Newark Newport Beach Norco North Highlands North Hollywood North Town (Rancho Cucamonga) Norwalk Novato Oakland

Oceano CPD Oceanside Ontario Orange Orland Oroville Oxnard Pacific Grove Pacifica Palm Desert Palm Springs Palmdale Palo Alto Paradise Paramount Pasadena Pasco Paso Robles Patterson Perris Petaluma Pico Rivera Pinole Pismo Beach Pittsburg Placentia Placerville Pleasant Hill Pleasanton Pomona Port Hueneme Porterville Red Bluff Redding Redlands Redondo Beach Redwood City Reedley Rialto Richmond Ridgecrest Riverside Rohnert Park Roseland Rosemead Roseville **Rowland Heights** Sacramento Salinas

San Bernardino San Bruno San Carlos San Clemente San Diego San Dimas San Fernando San Francisco San Gabriel San Jacinto San Joaquin San Jose San Juan Capistrano San Leandro San Luis Obispo San Marino San Mateo San Pablo San Rafael San Ramon Sanger Santa Ana Santa Barbara Santa Clara Santa Clarita Santa Cruz Santa Fe Springs Santa Maria Santa Monica Santa Paula Santa Rosa Scotts Valley Seal Beach Seaside Sebastopol Shafter Signal Hill Simi Valley Solana Beach Sonora South El Monte South Gate South Lake Tahoe South Pasadena South San Francisco South Whittier Spring Valley Stanton Stockton

Suisun Sunnyvale Temecula Temple City Thornton Thousand Oaks Tiburon Torrance Tracy Tulare Turlock Tustin Ukiah Union City Upland Vacaville Valinda Vallejo Ventura Victorville Visalia Vista Walnut Walnut Creek Waterford Watsonville West Covina West Sacramento West Whittier Westminster Whittier Willits Willowbrook Willows Wilmington Windsor Woodland Yorba Linda Yuba City Yucaipa Colorado

Alamosa Arvada Aurora Boulder Brighton Broomfield Brush



Colorado Springs Commerce City Cortez Craig Denver Durango Edgewater Englewood Evans Fort Collins Fort Lupton Fort Morgan Fountain Golden Grand Junction Greeley La Junta Lafayette Lakewood Lamar Littleton Longmont Louisville Loveland Milliken Northglenn Parker Pueblo Sheridan Silverthorne Thornton Walsenburg Westminster Wheat Ridge Woodland Park Yuma

Connecticut

Branford Bridgeport Bristol Cromwell Danbury East Hartford East Haven East Lyme Enfield Fairfield Glastonbury Granby Greenwich Groton Hamden Hartford Ledyard Manchester Meriden Middletown Mystic New Britain New Haven New London Newington North Haven Norwalk Norwich Old Saybrook CDP Plainfield Plainville Rocky Hill Shelton Southington Southington Town Stamford Stonington Torrington Vernon Wallingford Waterbury Waterford West Hartford West Haven Wethersfield Willimantic CPD Windsor

Delaware

Dover Georgetown Laurel New Castle Wilmington

District of Columbia

Florida

Alachua Altamonte Springs Apopka Aventura Bassville Park Boca Raton Boynton Beach Bradenton Brandon Bunnell Cape Coral Carol City Casselberry Clearwater Coconut Creek Cooper City **Coral Gables Coral Springs** Dania Davie Davtona Beach De Land Deerfield Beach Delray Beach Deltona Dunedin Dunnellon Eatonville Fernandina Beach Fort Lauderdale Fort Myers Fort Pierce Fort Walton Beach Frostproof Gainesville Greenacres Gretna Gulf Breeze Haines City Hallandale Hialeah Hollywood Homestead Jacksonville Jacksonville Beach Jupiter Kendall

Key West Kissimmee Lake City Lake Mary Lake Wales Lake Worth Lakeland Largo Lauderhill Lealman Leesburg Leisure City Longwood Madison Maitland Margate Melbourne Miami Miami Beach Miramar Mount Dora Mulberry Naples North Lauderdale North Miami North Miami Beach North Palm Beach Oakland Park Ocala Ocoee City Opa-Locka Orange Park Orlando Ormond Beach Palatka Palm Bay Palm Beach Palm Beach Gardens Palm Coast Palmetto Panama City Panama City Beach Parkland Pembroke Pines Pensacola Pine Hills **Pinellas** Park Plantation



Pompano Beach Port Orange Port Saint Lucie Punta Gorda Riviera Beach Royal Palm Beach Saint Petersburg Sanford Sarasota South Miami Starke Sunrise Sweetwater Tallahassee Tamarac Tampa **Temple Terrace** Titusville Uleta (Park) Vero Beach West Little River West Palm Beach Westchester Wildwood Wilton Manors Winter Garden Winter Haven Winter Park

Georgia

Alamo Albany Americus Athens Atlanta Attapulgus Augusta Austell Bainbridge Barnesville Cairo Carnesville Cedartown Chamblee Clarkston College Park Columbus Conyers Cordele

Covington Dalton Decatur Doraville Duluth East Point Elberton Forest Park Fort Valley Gainesville Greenville Griffin Hazlehurst Hinesville Jeffersonville Jonesboro La Grange Lawrenceville Lithonia Mableton Macon Manchester Marietta Milledgeville Montezuma Morrow Newnan Pelham Perrv Quitman Rincon Riverdale Rome Rossville Roswell Saint Marys Savannah Smyrna Sparta Statesboro Stone Mountain Thomasville Valdosta Villa Rica Warner Robins West Point Winder Woodbury

Hawaii Aiea Hilo Honolulu Kailua Kalakalua Idaho American Falls Ashton Blackfoot Boise Buhl Burley Caldwell Chubbock Coeur D'Alene Emmet Garden City Heyburn Homedale Idaho Falls Jerome Lewiston McCall Mountain Home Nampa Orofino Parma Pocatello Post Falls Preston Rupert Sandpoint Twin Falls Wendell Illinois Addison Algonquin Alsip

Batavia Belleville Bellwood Bensenville Berkley Berwyn Bloomingdale Bloomington Blue Island Bolingbrook Bradley Braidwood Bridgeview Broadview Brookfield Buffalo Grove Burbank Burnham Burr Ridge Cahokia Calumet City Calumet Park Canton Carbondale Carol Stream Carpentersville Carterville Cary Centreville Champaign Channahon Charleston Chicago Chicago Heights Chicago Ridge Cicero Clarendon Hills Clinton Coal City Collinsville Country Club Hills Countryside Crest Hill Crestwood Crete Crystal Lake Danville Darien De Kalb



Alton

Antioch

Aurora

Bartlett

Arlington Heights

Bannockburn

Barrington Hills

Barrington

Decatur Deerfield Des Plaines Dixmoor Dolton Downers Grove East Dundee East Hazel Crest East Moline East Saint Louis Edwardsville Effingham Elburn Elgin Elk Grove Elmhurst Elmwood Park Evanston Evergreen Park Fairview Heights Flossmoor Ford Heights Forest Park Forest View Fox Lake Fox River Grove Frankfort Franklin Park Freeport Galesburg Geneva Gibson City Glen Ellyn Glencoe **Glendale Heights** Glenview Glenwood Grayslake Gurnee Hanover Park Harrisburg Harvard Harvey Harwood Heights Hawthorn Woods Hazel Crest Hickory Hills Highland Park Highwood

Hillside Hinsdale Hodgkins Hoffman Estates Hometown Homewood Huntley Island Lake Itaska Joliet Justice Kankakee Kenilworth Kildeer LaGrange LaGrange Park Lake Bluff Lake Forest Lake in the Hills Lake Villa Lake Zurich Lansing Lemont Libertvville Lincolnshire Lincolnwood Lindenhurst Lisle Lockport Lombard Lynwood Lyons Macomb Madison Marengo Marion Markham Matteson Maywood McCook McHenry Melrose Park Midlothian Minooka Mokena Moline Monee Montgomery Morris

Morton Morton Grove Mount Prospect Mount Vernon Mundelein Naperville New Lenox Niles Normal Norridge North Aurora North Chicago North Riverside Northbrook Northfield Northlake Oak Brook Oak Forest Oak Lawn Oak Park Oakbrook Terrace Olympia Fields Village Onarga Orland Park Oswego Village Palatine Palos Heights Palos Hills Palos Park Paris Park Forest Park Ridge Pekin Peoria Peoria Heights Plainfield Posen **Prospect Heights** Quincy **Richton Park River** Forest **River** Grove Riverdale Riverside Robbins Rock Falls Rock Island Rockdale Rockford

Rolling Meadows Romeoville Roselle Round Lake Round Lake Beach Sabina Saint Charles Sauk Village Schaumburg Schiller Park Shorewood Skokie South Barrington South Elgin South Holland Sparta Springfield Steger Sterling Stickney Stone Park Village Streamwood Summit Village Taylorville **Tinley Park** University Park Urbana Vernon Hills Villa Park Warren Warrenville Waukanda Waukegan Wayne West Chicago West Dundee Westchester Western Springs Westmont Wheaton Wheeling Willow Springs Willowbrook Wilmette Wilmington Winfield Winnetka Winthrop Harbor Wonder Lake CPD



Wood Dale Woodridge Woodstock Worth Zion

Indiana

Anderson Bloomington Bluffton Carmel Columbus Crown Point Dver East Chicago Elkhart Evansville Fishers Fort Wayne Franklin Gary Goshen Greencastle Greenwood Hammond Highland Indianapolis Jeffersonville Kokomo La Porte Lafayette Lawrence Marion Merrillville Michigan City Muncie Munster New Albany New Castle Noblesville Petersburg Plainfield Portage Richmond Shelbyville South Bend Terre Haute Valparaiso

Warsaw Waterloo Winslow Zionsville

lowa

Altoona Ames Ankeny Bettendorf Boone Burlington Cedar Falls Cedar Rapids Clarinda Clinton Colfax Coralville Council Bluffs Davenport Des Moines Dubuque Fort Dodge Fort Madison Grinnell Independence Indianola Iowa City Jesup Le Mars Marshalltown Mason City Muscatine Nevada Oelwein Oskaloosa Sioux City Storm Lake Urbandale Washington Waterloo Waverly West Burlington West Des Moines

Kansas

Arkansas City Atchison Coffeyville

Derby Dodge City El Dorado Emporia Fort Scott Garden City Goodland Hoisington Iola Kansas City Lansing Lawrence Leavenworth Leawood Lenaxa Manhatten Mulvane Olathe Ottawa **Overland** Park Parsons **Roseland** Park Salina Sedgwick Shawnee Mission Topeka Valley Center Wichita Winfield

Kentucky

Bowling Green Covington Elizabethtown Florence Fort Knox Frankfort Franklin Glasgow Henderson Hopkinsville Lawrenceburg Lexington London Louisville Madisonville Maysville Mount Sterling Murray



Louisiana

Alexandria Baker Bastrop Baton Rouge Bogalusa Bossier City Covington Denham Springs Ferriday Gretna Hammond Harvey Havnesville Houma Iberville Jackson Kenner Lafayette Lake Charles Marrero Metairie Monroe Natchitoches New Iberia New Orleans Orleans Village Pineville Ruston Shreveport Slidell Springhill Terrytown Vidalia Zachary



Maine

Auburn Augusta Bangor Brunswick Fort Fairfield Gardiner Lewiston Portland Presque Isle Sabattus Sanford Waterville Westbrook

Maryland

Annapolis Baltimore Berlin Bethesda **Capitol Heights** College Park Ellicott City Frederick Fruitland Gaithersburg Germantown Greenbelt Hvattsville Landover Langlev Park Laurel Olney Rockville Salisbury Silver Spring Wheaton

Massachusetts

Abington Amherst Auburn Belchertown Bellingham Belmont Beverly Billerica Boston Braintree Bridgewater Brockton Brookline Cambridge Chelmsford Chelsea Chicopee Clinton Dartmouth Easthampton Everett Fall River Fitchburg Framingham CDP Franklin Gardner Greenfield Hanson Haverhill Holden Holyoke Kingston CDP Lawrence Leominster Lexington Lowell Ludlow Lynn Malden Marlborough Medford Melrose Milton New Bedford Newton North Adams North Andover Northampton Palmer Pittsfield Ouincy Randolph Raynham Revere Salem Shrewsbury Somerville South Hadley Southbridge

Springfield Taunton Tewksbury Wakefield Waltham Watertown Webster Wellesley West Boylston West Springfield Westfield Winthrop Woburn Worcester Yarmouth Michigan Allen Park Ann Arbor Argentine Township Baldwin Battle Creek Bay City Belleville Benton Harbor Benton Township Burton Clinton Township Dearborn Heights Detroit East Lansing Eastpointe Ecorse Farmington Hills Fenton Township Flint Garden City Grand Blanc Grand Haven Grand Rapids Grandville Hamtramck Holland Holly Inkster Jackson Kalamazoo Kentwood Lansing

Lincoln Park Linden Township Livonia Madison Heights Manistee Menominee Midland Mount Morris Township Muskegon Muskegon Heights Novi Oak Park Pontiac Port Huron Portage **Redford** Township **River Rouge** Rockford Roseville Saginaw Saint Clair Shores Shelby Charter Township South Haven Southfield Southgate Sterling Heights Sumpter Township Taylor Troy Utica Warren Waterford Township West Bloomfield Westland Ypsilanti Zeeland

Minnesota

Albert Lea Anoka Apple Valley Arden Hills Austin Blaine Bloomington Brooklyn Center Brooklyn Park Burnsville Cloquet Columbia Heights Coon Rapids Cottage Grove Dilworth Duluth Eagan East Grand Forks Edina Faribault Forest Lake Fridlev Hastings Jackson Lakeville Lindstrom Mankato Maple Grove Maplewood Minneapolis Moorhead Moundsview New Brighton Northfield Owatonna Plymouth Richfield Rochester Roseville Rush City Saint Cloud Saint Louis Park Saint Paul Savage South Saint Paul Spring Lake Park Stillwater Thief River Falls Wabasha West Saint Paul Wilmar Winona Worthington

Mississippi

Amory Batesville Biloxi Booneville Clarksdale Cleveland Columbus Goodman Greenville Greenwood Gulfport Hattiesburg Indianola Jackson Laurel Long Beach McComb Meridian Moss Point Natchez Oxford Pascagoula Pearl Picayune Rosedale Tupelo Vicksburg Waveland West Point

Missouri

Arnold Bel-Ridge Belton Blue Springs Cape Girardeau Carthage Chesterfield Clinton Columbia Ferguson Festus Florissant Fulton Grandview Hannibal Hazelwood Higginsville Independence Jefferson City Kansas City

Kirkwood Lee's Summit Mexico Moberly Nevada Nixa Normandy North Kansas City O'Fallon Oak Grove Osage Beach Overland Ozark Pevelv Pleasant Hill Poplar Bluff Raymore Raytown Richmond Rolla Saint Ann Saint Charles Saint Joseph Saint Louis Sedalia Sikeston Springfield University City Webster Groves Wentzville Windsor Wright City

Montana

Billings Bozeman City Butte-Silver Bow Glendive Great Falls Havre Helena Lewistown Missoula Polson Stevensville Townsend Wolf Point

Nebraska

Alliance Belleview Columbus Crete David City Gering Gordon Hastings Kearney Lexington Lincoln McCook Omaha Papillion Plattsmouth Schuvler Scottsbluff Seward Sidney South Sioux City Valentine

Nevada

Carson City Elko Fallon Henderson Las Vegas Mesquite North Las Vegas Reno Sparks Wells Winnemucca

New Hampshire

Alton Atkinson Concord Derry Dover Gorham Hanover Keene Lancaster Litchfield



Londonderry Manchester Milford Nashua Newport Pittsfield Portsmouth Salem

New Jersey

Aberdeen Township Asbury Park Atlantic City Belmar Borough Bergenfield Borough Bloomfield Brick Township Bridgeton Burlington Camden Cherry Hill Cliffside Park Borough Deptford Township East Orange Eatontown Egg Harbor Elizabeth Ewing Fort Lee Freehold Borough Garfield Gloucester Township Hackensack Hamilton Township Holmdel Township Howell Township Irvington Jackson Township Jersey City Keansburg Borough Kearny Lakewood Township Linden Long Branch Manalapan Township Matawan Borough Middletown Township Millville Monroe Township

Montclair Moorestown-Leona Township CDP New Brunswick Newark North Bergen North Brunswick Northfield Oakland Ocean Township Parsippany-Troy Hills Township Paterson Pemberton Boro Township Perth Amboy Piscataway Pitman Plainfield Pleasantville Red Bank Borough Rutherford Borough Scotch Plains Somerset South Plainfield Teaneck Tinton Falls Borough Trenton Union City Union Township Vineland Wayne West New York Westfield Westville Willingboro Woodbridge

New Mexico

Alamagordo Albuquerque Angel Fire Artesia Aztec City Belen Bernalillo Blanco Bloomfield Carlsbad

Clovis Corrales Deming Espanola Eunice Farmington Flora Vista Gallup Grants Hobbs Kirtland Las Cruces Las Vegas Los Alamos Los Lunas Lovington Portales Raton **Rio Rancho** Roswell Ruidoso Santa Fe Silver City Socorrow Tatum Truth or Consequences Tucumcari Turley

New York

Albany Amherst Auburn Buffalo Cheektowaga Cicero Colonie De Witt East Aurora Elmira Freeport Haverstraw Hempstead Ithaca Jamestown Long Beach Malone Manlius Mount Vernon

New Rochelle New York Newburgh North Tonowanda Nyack Orange Oxford Perry Plattsburgh Port Washington Poughkeepsie Rochester Schenectady Scotia Svracuse Troy Watertown West Seneca Westbury White Plains Yaphank Yonkers North Carolina Andrews Asheville Beaufort Belhaven Burlington Carv Chapel Hill Charlotte Concord Durham Favetteville Gastonia Goldsboro Greensboro Greenville Grifton Havelock Hendersonville Hickory High Point Jacksonville Kannapolis Kinston Lincolnton Marion



Morehead City Morgantown North Topsail Beach Pineville Raleigh Randleman Reidsville Rocky Mount Salisbury Spring Lake Thomasville Trvon Wilmington Wilson Winston-Salem Zebulon

North Dakota

Bismarck Devils Lake Dickinson Fargo Grand Forks Minot Wahpeton West Fargo

Ohio

Akron Anderson Township Ashtabula Athens Barberton Blue Ash Boardman Bowling Green Brunswick Canton Cardington Chillicothe Cincinnati Cleveland **Cleveland Heights** Clyde Colerain Township Columbus Cuyahoga Falls Dayton Deer Park

Deerfield Township Defiance Delhi Township East Cleveland Eastlake Elyria Euclid Fairborn Fairfield Findlay Forest Park Fostoria Gahanna Galion Garfield Heights Grove City Hamilton Hilliard Hinckley Huber Heights Jefferson Kent Kenton Kenwood Kettering Lakewood Lima Lorain Mansfield Marion Massilon Mentor Miamisburg Middletown Newark North Olmstead Northwood Norwood Parma Parma Heights Perrysburg Reynoldsburg Rossford Sandusky Shaker Heights Sharonville South Euclid Springdale Springfield

Steubenville Sylvania Tiffin Toledo Union Township Upper Arlington Urbana Van Wert Warren Washington Wellington Township Westerville Westlake Wyoming Xenia Youngstown

Oklahoma

Altus Ardmore Broken Arrow Chouteau Claremore Coweta Del City Douglas Duncan Durant Edmond El Reno Elk City Enid Fort Gibson Frederick Grove Guthrie Hobart Hugo Idabel Lawton Midwest City Moore Muskogee Norman Oklahoma City Okmulgee Owasso Paul's Valley Pocola

Ponca City Sapulpa Shawnee Spencer Stillwater Tecumseh Temple Tulsa Turley Village Vinita Watanga Weatherford Yukon

Oregon

Albany Amity Aumsville Beaverton Bend Brookings Canby Cannon Beach Central Point Coos Bay Cornelius Corvallis Cottage Grove Dallas Eugene Fairview Forest Grove Gearhart Gladstone **Grants** Pass Gresham Hermiston Hillsboro Hood River Hubbard Independence Keizer Lake Oswego Lincoln City Madras McMinnville Medford Milton-Freewater



Milwaukie Molalla Monmouth Mount Angel Newberg North Bend Nyssa Oakridge Ontario Oregon City Pendleton Phoenix Pilot Rock Portland Reedsport Saint Helens Salem Scappoose Seaside Sheridan Silverton Springfield Stayton Sweet Home The Dalles Tigard Tillamook Toledo Troutdale Tualatin Umatilla Vale Waldport West Linn Woodburn

Pennsylvania

Abington Township Allentown Altoona Ardmore Bensalem Township Bethlehem Bristol Borough Brookville Cheltenham Chester Easton Ephrata Boro Erie Falls Township Fallston Glenside Greensburg Harrisburg Horsham Johnstown King of Prussia Lancaster Lansdale Borough Levittown Mannheim Borough McKeesport Middletown Millcreek Borough Monroeville Mount Lebanon Munhall Norristown Palmerton Penn Hills Philadelphia Pittsburgh Plum Boro Reading Scranton Springettsbury Township Warminster Township Washington Weatherly West Chester West Homestead Whitehall Wilkes Barre Williamsport Willow Grove York

Rhode Island

Central Falls Charlestown Coventry Cranston East Providence Newport North Kingston North Providence Pawtucket Providence Warren Warwick West Warwick Woonsocket

South Carolina

Aiken Anderson Blackville Charleston Cheraw Columbia Conway Darlington Georgetown Greenville Greenwood Greer **Moncks** Corner Mount Pleasant Myrtle Beach North Charleston Orangeburg Rock Hill Seneca Spartanburg Sumter Woodruff

South Dakota

Aberdeen Deadwood North Sioux City Pierre Rapid City Sioux Falls Sisseton Winner Yankton

Tennessee

Ashland City Athens Bartlett Bristol Chattanooga Clarksville

Cleveland Columbia Cookeville Crossville Dversburg Franklin Gallatin Germantown Goodlettsville Hendersonville Jackson Johnson City Kingsport Knoxville La Vergne Martin Maryville Memphis Murfreesboro Nashville Oak Ridge Sevierville Smyrna Union City Waynesboro White House

Texas

Abilene Addison Alamo Aldine Alice City Alton Amarillo Anthony Arlington Atlanta Austin **Balch Springs** Ballinger Baytown Beaumont Bedford Beeville Bellaire Bellmead **Big Spring** Bovina



Brownfield Bryan Canadian Carrolton Castroville Cedar Hill **College Station** Conroe **Copperas** Cove Corpus Christi Corsicana Crockett Crowlev Dallas Danbury Deer Park Del Rio Denton Denver City DeSoto Dickinson Dimmitt Donna Duncanville Edinburg El Paso Euless Farmers Branch Farmersville Floresville Forest Hill Fort Worth Fredericksburg Freeport Friona Galveston Garland Georgetown Gladewater Goliad Gonzales Grand Prairie Grapevine Greenville Haltom City Harlingen Hempstead Hereford Hidalgo

Hitchcock Hondo Houston Huntsville Hurst Hutchins Irving Katy Kaufman Keller Killeen Kingsville La Joya La Marque La Porte Lake Jackson Lancaster Laredo League City Lewisville City Linden Longview Lopezville Los Fresnos Lubbock Lufkin Madisonville McAllen McKinney Mercedes Mesquite Midland Mission Missouri City Mont Belvieu Nacogdoches New Braunfels North Richland Hills Odessa Orange Palestine Pampa Paris Pasadena Pearland Pflugerville Pharr Plainview Plano

Port Arthur Progreso Richardson **Richland Hills** Richmond **Rio Grande City** Robstown Rockport Rosenberg Round Rock Rowlett San Angelo San Antonio San Juan San Marcos Seagoville Sherman Somerset Sorocco Stafford Sugar Land Taylor Temple Texarkana Texas City The Colony Tyler Vernon Victoria Waco Waxahachie Weatherford Weslaco Wharton Whitewright Wichita Falls Utah American Fork

Bountiful Brigham Cedar City Clearfield Heber City Hurricane Kaysville Layton Logan Midvale City

Monticello Murray Naples North Logan Ogden Orem Payson Pleasant Grove Pleasant View Provo Richfield Riverdale Roosevelt City Roy Saint George Salt Lake City Sandy South Ogden South Salt Lake Spanish Fork Springville Tremonton Vernal Washington Terrace West Valley Woods Cross

Vermont

Bellows Falls Brattleboro Burlington Hartford Montpelier Newport Rutland Saint Albans Saint Johnsbury Springfield Woodstock

Virginia

Alexandria Annandale Arlington Berryville Boydton Bristol Charlottesville Chesapeake



Culmore Dale City Danville Fairfax Falls Church Fort Hunt Fredericksburg Hampton Harrisonburg Herndon Manassas Martinsville McLean Merrifield Newport News Norfolk Petersburg Portsmouth Richmond Rocky Mount South Boston Spotsylvania Springfield Suffolk Vienna Virginia Beach Waynesboro Winchester Woodbridge

Washington

Aberdeen Anacortes Auburn Battle Ground Belleview Bellingham Black Diamond Blaine Bothell Bremerton Burlington Camas Castle Rock Centralia Chehalis Chelan

Chenev Colville Coulee Dam Des Moines East Wenatchee Edmonds Ellensburg Everett Fife Goldendale Grand Coulee Grandview Granger Issaquah Kelso Kennewick Kent Kirkland Lacey Lake Stevens Lakewood Longview Lynden Lynnwood Mabton Marysville Medical Lake Milton Mount Vernon Mountlake Terrace Oak Harbor Olympia Omak Othello Pacific Pasco Port Angeles Port Orchard Poulsbo Prosser Puyallup Quincy Rainer Redmond Renton Richland

Seattle

Shelton Skyway Snoqualmie Spanaway Spokane Steilacoom Sunnyside Tacoma Toppenish Tukwila Tumwater Vancouver Walla Walla Wapato Washougal Wenatchee West Richland Westport White Center White Salmon Yakima

West Virginia

Beckley Charles Town Charleston Fairmont Huntington Martinsburg Morgantown Parkersburg Phillipi South Charleston Weirton Wheeling

Wisconsin

Allouez Appleton Ashwaubenon Baraboo Beaver Dam Beloit Brookfield Eau Claire Fond du Lac Green Bay

Greenfield Hartford Hartland Kenosha Kewaunee La Crosse Little Chute Madison Manitowoc Marinette Marshfield Medford Menasha Milwaukee Monroe Mukwonago Nenah New Berlin Oshkosh Plattville Prairie Du Chien Racine **River Falls** Sheboygan Sheboygan Falls Slinger Stevens Point Sturtevant Superior Twin Lakes Viroqua Waukesha Wausau West Allis West Bend

Wyoming

Alenrock Basin Casper Cheyenne Evanston Green River Laramie Riverton Rock Springs

Appendix E: U.S. Counties Reporting Youth Gang Problems at Any Time Between 1970 and 1998¹

Alabama

Autauga Baldwin Barbour Bibb Bullock Butler Calhoun Chambers Coffee Conecuh Dale Dallas Elmore Etowah Houston Jackson Jefferson Lauderdale Lee Limestone Macon Madison Mobile Monroe Montgomery Morgan Pike St. Clair Shelby Talladega

Tallapoosa Tuscaloosa

Alaska

Anchorage Borough² Dillingham Census Area Fairbanks North Star Borough Juneau Borough Kenai Peninsula Borough Ketchikan Gateway Borough Kodiak Island Borough Matanuska-Susitna Borough Northwest Arctic Borough

Arizona

Apache Cochise Coconino Gila Graham Maricopa Mohave Navajo Pima Pinal Santa Cruz

Yavapai Yuma

Arkansas

Arkansas Ashlev Benton Craighead Crittenden Cross Faulkner Garland Greene Hempstead Jackson Jefferson Lincoln Miller Monroe Phillips Pope Pulaski St. Francis Saline Sebastian Washington White California Alameda Amador Butte

Contra Costa Del Norte El Dorado Fresno Glenn Humboldt Imperial Inyo Kern Kings Lake Los Angeles Madera Marin Mariposa Mendocino Merced Mono Monterey Napa Nevada Orange Placer Riverside Sacramento San Benito San Bernardino San Diego San Francisco San Joaquin San Luis Obispo San Mateo

¹ The total number of youth gang localities listed in appendix E is somewhat larger than the numbers included in the Report's tables because a number of new localities were reported subsequent to the completion of the final analyses.

² Boroughs are considered as counties in Alaska, New York, and Pennsylvania. Parishes are considered as counties in Louisiana. Virginia localities listed in appendix E that include the word "City" are listed as counties by the U.S. Bureau of the Census in *Census Bureau Data Disk 90 PLPTS2.DAT: POP 2046* (May 1995).



Santa Barbara Santa Clara Santa Cruz Shasta Solano Sonoma Stanislaus Sutter Tehama Tulare Tuolumne Ventura Yolo Yuba

Colorado

Adams Alamosa Arapahoe Boulder Denver Douglas El Paso Huerfano Jefferson La Plata Larimer Mesa Moffat Montezuma Morgan Otero Prowers Pueblo Summit Teller Weld Yuma

Connecticut

Fairfield Hartford Litchfield Middlesex New Haven New London Tolland Windham

Delaware

Kent New Castle Sussex

District of Columbia

Florida

Alachua Bay Bradford Brevard Broward Charlotte Clay Collier Columbia Dade Duval Escambia Flagler Gadsden Gilchrist Hillsborough Indian River Lake Lee Leon Madison Manatee Marion Monroe Nassau Okaloosa Okeechobee Orange Osceola Palm Beach Pasco Pinellas Polk Putnam St. Lucie Santa Rosa Sarasota Seminole Sumter Volusia

Georgia Baldwin Barrow Bibb Brooks Bulloch Camden Carroll Chatham Clarke Clavton Cobb Columbia Coweta Crawford Crisp Decatur De Kalb Dougherty Douglas Effingham Evans Fayette Flovd Franklin Fulton Grady Gwinnett Habersham Hall Hancock Harris Hart Houston Jeff Davis Lamar Liberty Lowndes Macon Meriwether Mitchell Muscogee Newton Peach Polk Richmond Rockdale Screven Spalding

Stephens Sumter Talbot Thomas Tift Troup Turner Twiggs Walker Webster Wheeler Whitfield Wilkinson Hawaii Hawaii Honolulu Idaho Ada Bannock Bingham Bonner Bonneville Canyon Cassia Clearwater Elmore Fremont Gem Gooding Jerome Kootenai Minidoka Nez Perce Owyhee Power Twin Falls Valley Illinois

Adams Bureau Champaign Christian Coles Cook De Kalb De Witt



Du Page Edgar Effingham Ford Fulton Grundy Iroquois Jackson Jefferson Jo Daviess Kane Kankakee Kendall Knox Lake La Salle Macon McDonough McHenry McLean Madison Peoria Randolph Rock Island St. Clair Saline Sangamon Stephenson Tazewell Vermilion Whiteside Will Williamson Winnebago

Indiana

Allen Bartholomew Boone Clark De Kalb Delaware Elkhart Floyd Grant Hamilton Hendricks Henry Howard

Johnson Kosciusko Lake La Porte Madison Marion Monroe Pike Porter Putnam St. Joseph Shelby Tippecanoe Vanderburgh Vigo Wayne Wells

lowa

Black Hawk Boone Bremer Buchanan Buena Vista Cerro Gordo Clinton Dallas Des Moines Dubuque Favette Humboldt Jasper Johnson Lee Linn Mahaska Marshall Muscatine Page Plymouth Polk Pottawattamie Poweshiek Scott Story Warren Washington Webster Woodbury

Kansas

Allen Atchison Barton Bourbon Butler Cowley Douglas Ellsworth Finney Ford Franklin Harvey Johnson Labette Leavenworth Logan Lyon Montgomery Osage Pottawatomie Riley Saline Sedgwick Shawnee Sherman Sumner Wallace Wyandotte Kentucky Anderson Barren Bullitt Calloway Campbell Christian Clark Daviess Favette Franklin Hardin Henderson Hopkins Jefferson Jessamine

Laurel McCracken Mason Meade Montgomery Pulaski Simpson Warren Woodford

Louisiana

Bossier Parish Caddo Parish Calcasieu Parish Claiborne Parish Concordia Parish East Baton Rouge Parish East Feliciana Parish Iberia Parish Iberville Parish Jefferson Parish Lafayette Parish Lincoln Parish Livingston Parish Morehouse Parish Natchitoches Parish **Orleans** Parish **Ouachita** Parish **Rapides** Parish St. Tammany Parish Tangipahoa Parish Terrebonne Parish Washington Parish Webster Parish West Baton Rouge Parish

Maine

Androscoggin Aroostook Cumberland Kennebec Penobscot York

Maryland

Anne Arundel Baltimore



Johnson

Kenton

Frederick Howard Montgomery Prince George's Wicomico Worcester

Massachusetts

Barnstable Berkshire Bristol Essex Franklin Hampden Hampshire Middlesex Norfolk Plymouth Suffolk Worcester

Michigan

Allegan Bay Berrien Calhoun Eaton Genesee Ingham Jackson Kalamazoo Kent Lenawee Macomb Menominee Midland Muskegon Oakland Ottawa Saginaw St. Clair Van Buren Washtenaw Wayne

Minnesota

Anoka Benton Carlton Chisago Clay Dakota Freeborn Hennepin Jackson Kandiyohi Mower Nicollet Nobles Olmsted Pennington Polk Ramsey Rice St. Louis Scott Sherburne Stearns Steele Wabasha Washington Winona

Mississippi

Adams Bolivar Clav Coahoma Forrest Hancock Harrison Hinds Holmes Jackson Jones Lafayette Lamar Lauderdale Lee Leflore Lowndes Madison Monroe Panola Pearl River Pike Prentiss Rankin

Sunflower Union Warren Washington

Missouri

Andrew Audrain Boone Buchanan Butler Callaway Camden Cape Girardeau Cass Christian Clay Cole Franklin Greene Henry Jackson Jasper Jefferson Lafayette Lincoln Montgomery New Madrid Pettis Phelps Platte Ralls Randolph Ray St. Charles St. Louis Scott Vernon Warren

Montana

Broadwater Cascade Dawson Fergus Gallatin Hill Lake Lewis and Clark Ravalli Roosevelt Silver Bow Yellowstone

Nebraska

Adams Box Butte Buffalo Butler Cass Cherry Cheyenne Colfax Dakota Dawson Douglas Lancaster Platte Red Willow Saline Sarpy Scotts Bluff Seward Sheridan

Nevada

Carson City Churchill Clark Elko Humboldt Nye Washoe

New Hampshire

Belknap Cheshire Coos Grafton Hillsborough Merrimack Rockingham Strafford Sullivan

New Jersey

Atlantic Bergen Burlington Camden Cumberland Essex Gloucester Hudson Mercer Middlesex Monmouth Morris Ocean Passaic Somerset Union

New Mexico

Bernalillo Chaves Cibola Colfax Curry Dona Ana Eddv Grant Lea Lincoln Los Alamos Luna McKinley Otero Quay Rio Arriba Roosevelt Sandoval San Juan San Miguel Santa Fe Sierra Socorro Valencia

New York

Albany Bronx Brooklyn Cayuga Chautauqua Chemung Chenango Clinton

Dutchess Erie Franklin Jefferson Kings Monroe Nassau New York Niagara Onandaga Orange Oueens Rensselaer Schenectady Schuvler Suffolk Tompkins Westchester Wyoming

North Carolina

Alamance Beaufort Buncombe Burke Cabarrus Carteret Catawba Cherokee Craven Cumberland Davidson Durham Forsyth Gaston Guilford Henderson Lenoir Lincoln **McDowell** Mecklenburg Nash New Hanover Onslow Orange Pender Pitt Polk

Randolph Rockingham Rowan Wake Wayne Wilson

North Dakota

Burleigh Cass Grand Forks Mercer Ramsey Richland Stark Ward

Ohio

Allen Ashtabula Athens Belmont Butler Champaign Clark Crawford Cuyahoga Defiance Delaware Erie Favette Franklin Greene Hamilton Hancock Hardin Jefferson Lake Licking Lorain Lucas Madison Mahoning Marion Medina Montgomery Morrow Portage Richland

Ross Sandusky Seneca Stark Summit Trumbull Van Wert Warren Wood Oklahoma Beckham Blaine Bryan Canadian Carter Choctaw Cleveland Comanche Cotton Craig Creek Custer Delaware Garfield Garvin Jackson Kav Kiowa Le Flore Logan McClain **McCurtain** Mayes Muskogee Oklahoma Okmulgee Osage Payne Pottawatomie Rogers Stephens Tillman Tulsa Wagoner

Oregon

Benton Clackamas



Clatsop Columbia Coos Curry Deschutes Douglas Hood River Jackson Jefferson Josephine Lane Lincoln Linn Malheur Marion Morrow Multnomah Polk Tillamook Umatilla Wasco Washington Yamhill

Pennsylvania

Allegheny Beaver Berks Blair Bucks Cambria Carbon Chester Dauphin Delaware Erie Huntingdon Jefferson Lackawanna Lancaster Lehigh Luzerne Lycoming Montgomery Northampton Philadelphia Washington Weatherly Westmoreland York

Rhode Island

Bristol Kent Newport Providence Washington

South Carolina

Aiken Anderson Barnwell Berkelev Charleston Chesterfield Darlington Georgetown Greenville Greenwood Horry Oconee Orangeburg Pickens Richland Spartanburg Sumter York

South Dakota

Brown Hughes Lawrence Lincoln Minnehaha Pennington Roberts Tripp Union Yankton

Tennessee

Anderson Blount Bradley Carter Cheatham Cumberland Davidson Dyer Hamilton Knox McMinn Madison Maury Montgomery Obion Putnam Robertson Rutherford Sevier Shelby Sullivan Sumner Washington Wavne Weakley Williamson

Texas

Anderson Angelina Aransas Bee Bell Bexar Bowie Brazoria Brazos Caldwell Cameron Cass Castro Chambers Collin Corvell Dallas Deaf Smith Denton Ector Ellis El Paso Fannin Fort Bend Galveston Gillespie Goliad Gonzales Gray Grayson

Gregg Guadalupe Hale Harris Harrison Hidalgo Houston Howard Hunt Jefferson Jim Wells Jones Kaufman Kleberg Lamar Liberty Lubbock McLennan Madison Medina Midland Montgomery Nacogdoches Navarro Nueces Orange Parker Parmer Potter Randall Rockwall Runnels Smith Starr Tarrant Taylor Terry Tom Green Travis Val Verde Victoria Walker Waller Webb Wharton Wichita Wilbarger Williamson



Wilson Yoakum

Utah

Box Elder Cache Davis Emery Iron Salt Lake San Juan Sevier Uintah Utah Wasatch Washington Weber

Vermont

Caledonia Chittenden Franklin Orleans Rutland Washington Windham Windsor

Virginia

Arlington Bristol City Buckingham Charlottesville City Chesapeake City Clarke Danville City Fairfax

Fairfax City Falls Church City Franklin Hampton City Harrisonburg City Loudoun Manassas City Martinsville City Mecklenburg Newport News City Norfolk City Petersburg City Portsmouth City Prince William Richmond South Boston City Stafford Suffolk City Virginia Beach City Winchester City

Washington

Adams Benton Chelan Clallam Clark Cowlitz Douglas Franklin Grant Grays Harbor Island King Kitsap Kittias Klickitat Lewis Mason Okanogan Pierce Skagit Snohomish Spokane Stevens Thurston Walla Walla Whatcom Yakima

West Virginia

Barbour Berkeley Brooke Cabell Hancock Jefferson Kanawha Marion Marshall Monongalia Ohio Raleigh Wayne Wood

Wisconsin

Brown Calumet Chippewa Crawford Dane Dodge Douglas Eau Claire Fond du Lac Grant Green Kenosha Kewaunee La Crosse Manitowoc Marathon Marinette Milwaukee Outagamie Pierce Portage Racine Rock St. Croix Sauk Sheboygan Taylor Vernon Washington Waukesha Winnebago Wood

Wyoming

Albany Big Horn Converse Fremont Laramie Natrona Sweetwater Uinta



National Youth Gang Center

As part of its comprehensive, coordinated response to America's gang problem, the Office of Juvenile Justice and Delinquency Prevention (OJJDP) funds the National Youth Gang Center (NYGC). NYGC assists State and local jurisdictions in the collection, analysis, and exchange of information on gang-related demographics, legislation, literature, research, and promising program strategies. NYGC coordinates activities of the OJJDP Gang Consortium, a group of Federal agencies, gang program representatives, and service providers that works to coordinate gang information and programs. NYGC also provides training and technical assistance for OJJDP's Rural Gang, Gang-Free Schools, and Gang-Free Communities Initiatives. For more information, contact:

National Youth Gang Center

P.O. Box 12729 Tallahassee, FL 32317 800–446–0912 850–386–5356 (fax) E-mail: nygc@iir.com Internet: www.iir.com/nygc

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Publications From OJJDP

OJJDP produces a wide variety of materials, including Bulletins, Fact Sheets, Reports, Summaries, videotapes, CD–ROM's, and the *Juvenile Justice* journal. These materials and other resources are available through OJJDP's Juvenile Justice Clearinghouse (JJC), as described at the end of this list.

The following list of publications highlights the latest and most popular information published by OJJDP, grouped by topical areas:

Corrections and Detention

Construction, Operations, and Staff Training for Juvenile Confinement Facilities. 2000, NCJ 178928 (28 pp.).

Disproportionate Minority Confinement: 1997 Update. 1998, NCJ 170606 (12 pp.).

Implementation of the Intensive Community-Based Aftercare Program. 2000, NCJ 181464 (20 pp.).

Juvenile Arrests 1999. 2000, NCJ 185236 (12 pp.).

Reintegration, Supervised Release, and Intensive Aftercare. 1999, NCJ 175715 (24 pp.). State Custody Rates, 1997. 2000, NCJ 183108 (4 pp.).

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