

Department of Defense **DIRECTIVE**

NUMBER 5110.10 September 21, 2005

DA&M

SUBJECT: Defense Prisoner of War/Missing Personnel Office (DPMO)

References: (a) Section 113 of title 10, United States Code

- (b) Sections 1501 through 1513 of title 10, United States Code
- (c) DoD Directive 5110.10, "Defense Prisoner of War/Missing Personnel Office (DPMO)," July 16, 1993 (hereby canceled)
- (d) DoD Directive 5111.7, "Assistant Secretary of Defense for International Security Affairs ASD(ISA)," October 9, 2004
- (e) through (o), see enclosure 1

1. REISSUANCE AND PURPOSE

Under the authority vested in the Secretary of Defense under reference (a), and pursuant to reference (b), this Directive reissues reference (c) to continue the Defense Prisoner of War/Missing Personnel Office (DPMO) with the mission, organization, responsibilities, functions, relationships, and authorities prescribed herein.

2. <u>APPLICABILITY</u>

This Directive applies to the Office of the Secretary of Defense (OSD), the Military Departments, the Chairman of the Joint Chiefs of Staff, the Combatant Commands, the Office of the Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities in the Department of Defense (hereafter referred to collectively as the "DoD Components").

3. MISSION

The DPMO leads the national effort to account for personnel, including members of the Armed Forces on active duty, DoD civilian employees, or employees of a DoD contractor, missing as a result of hostile action, and establishes the conditions necessary to recover those who become isolated during operations.

4. ORGANIZATION AND MANAGEMENT

The DPMO is established as a DoD Field Activity under the authority, direction, and control of the Under Secretary of Defense for Policy (USD(P)) through the Assistant Secretary of Defense for International Security Affairs (ASD(ISA)). The DPMO shall consist of a Director and such subordinate elements as the Director establishes, within the resources assigned by the Secretary of Defense.

5. RESPONSIBILITIES AND FUNCTIONS

- 5.1. The <u>Under Secretary of Defense for Policy</u> shall develop and coordinate DoD policy pursuant to Sections 1501 to 1513 of title 10, United States Code (reference (b)) on personnel accounting and personnel recovery.
- 5.2. The <u>Assistant Secretary of Defense for International Security Affairs</u> under the USD(P), shall:
- 5.2.1. Exercise authority, direction, and control over the Director, DPMO pursuant to DoD Directive 5111.7 (reference (d)).
- 5.2.2. Advise and assist the USD(P) and the Secretary of Defense in developing and implementing DoD policy on matters related to personnel accounting and recovery.
- 5.3. The <u>Deputy Assistant Secretary of Defense for Prisoner of War/Missing Personnel</u> Affairs, who also serves as the Director, DPMO, under the ASD(ISA), shall:
- 5.3.1. Advise and assist the USD(P) and the ASD(ISA) in developing and implementing DoD policy on matters related to personnel accounting and recovery.
- 5.3.2. Oversee implementation of the national personnel recovery structure within the Department of Defense, pursuant to DoD Directive 2310.2 (reference (e)) and the process for investigation and recovery of personnel missing as a result of hostile action, including, but not limited to: matters related to repatriation and reintegration; non-conventional assisted recovery; combat search and rescue (CSAR); survival, evasion, resistance, and escape; operational prisoner of war and missing personnel (POW/MP) matters; and isolated personnel training, including training on related matters such as the Code of Conduct and DoD support to civil search and rescue (SAR).
- 5.3.3. Develop DoD policy guidance for personnel accounting activities worldwide. Ensure personnel accounting operations and activities conducted in foreign countries are coordinated in advance with the appropriate OSD Principal Staff Assistants, the Secretary of State, and the Heads of other Federal Departments and Agencies.

- 5.3.4. Serve as the primary DoD representative and point of contact with other Federal Departments and Agencies, foreign governments, and non-governmental organizations on all matters related to personnel recovery and personnel accounting pursuant to reference (b).
- 5.3.5. Negotiate and conclude international agreements in areas of assigned responsibility in accordance with DoD Directive 5530.3 (reference (f)) and in coordination with the General Counsel of the Department of Defense (DoD GC). Diplomatic support of international negotiations shall be requested through the appropriate Department of State regional bureaus or U.S. embassies.
- 5.3.6. Coordinate with the Under Secretary of Defense for Intelligence (USD(I)) on all intelligence requirements to support DPMO or DoD Component activities related to personnel accounting and personnel recovery.

5.4. The <u>Director</u>, <u>Defense Prisoner of War/Missing Personnel Office</u> shall:

- 5.4.1. Organize, direct, and manage DPMO and all assigned resources consistent with this Directive. Programs and activities shall be designed and managed to improve standards of performance, economy, and efficiency; and demonstrate the attention of DPMO personnel to the requirements of DPMO customers, including individuals, families, and organizations, both internal and external to the Department of Defense.
- 5.4.2. Oversee and coordinate DoD processes for investigation and recovery related to personnel missing as a result of hostile action, including, but not limited to: matters related to repatriation and reintegration; non-conventional assisted recovery; CSAR; survival, evasion, resistance, and escape; operational POW/MP matters; and isolated personnel training, including training on related matters such as the Code of Conduct and DoD support to civil SAR.
- 5.4.3. Develop DoD procedures pursuant to reference (b) for boards of inquiry on personnel missing as a result of hostile action, and the release and disposition of reports from boards of inquiry.
- 5.4.4. Serve as the DoD lead for analyzing, tasking, and evaluating all reporting, investigations, and procedures resulting in an analytic conclusion that an unaccounted-for person is or may be alive. Forward such conclusions to the Secretary of the appropriate Military Department.
- 5.4.5. Render final analytic judgments for what constitutes fullest possible accounting on each case by identifying possibilities for future action and determine when further investigation must be deferred pending new information, or when no further pursuit that may recover remains is possible.
- 5.4.5.1. Develop and oversee personnel accounting-related research and analysis, including archival research.

- 5.4.5.2. Develop intelligence collection requirements and reporting for personnel accounting, in coordination with the USD(I).
- 5.4.5.3. As the primary focal point coordinating all case-related analyses, oversee and lead a DoD case review process that shall serve as the principal means for developing courses of action to move unresolved cases toward the fullest possible accounting of missing/isolated personnel.
- 5.4.6. Establish DoD procedures to ensure files and records pertaining to personnel accounting are managed pursuant to the law and DoD policy.
- 5.4.7. Pursuant to DoD Directive 8320.2; DoD Directive 4630.5; DoD Directive 8000.1; DoD Directive 8100.1; DoD Directive 8500.1; Deputy Secretary of Defense Memorandum dated March 22, 2004; and Deputy Secretary of Defense Memorandum dated November 10, 2003 (references (g) through (m), respectively), ensure DoD analytic files and data assets pertaining to personnel accounting are visible, accessible in shared spaces, and understandable.
- 5.4.8. Maintain comprehensive personnel accounting-related case records to support case investigational research and analytical activities, and requests for information pursuant to DoD 5400.7-R (reference (n)). For these purposes, ensure personnel accounting-related case records and information are routinely received from the Services.
- 5.4.9. Provide researchers, analysts, and other support, as necessary, to the U.S.-Russia Joint Commission on Prisoners of War/Missing in Action.
- 5.4.10. Provide advice and assistance on personnel accounting-related matters to the International Committee of the Red Cross, other international bodies, and foreign governments, as appropriate.
- 5.4.11. Serve as an advocate for families in the recovery, repatriation, and reintegration of personnel missing as a result of hostile action, in coordination with the appropriate casualty officials of the Military Departments and the Combatant Commands.
- 5.4.12. Establish procedures for providing copies of unclassified case files of unaccounted for or missing personnel to authorized family members, in coordination with Service casualty officials.
- 5.4.13. Establish and lead a communications and outreach program in coordination with the Assistant Secretaries of Defense for Public Affairs and Legislative Affairs, Service Casualty Offices (SCOs), and the DoD General Counsel to share information on DoD programs and activities pertaining to personnel accounting and recovery with the public, family members of personnel in a missing status or otherwise unaccounted for, veterans service organizations, Federal Departments and Agencies, and members of the Congress. Conduct communications and outreach with families of unaccounted-for personnel through the appropriate SCOs.

- 5.4.14. Define, maintain, and enumerate U.S. Government accounting lists (e.g., accounting lists on Personnel Missing, Southeast Asia; Personnel Missing, Korea; Personnel Missing, World War II).
 - 5.4.15. Perform other duties as may be assigned by the ASD(ISA) or the USD(P).
- 5.5. The <u>Heads of the DoD Components</u> shall coordinate with the Director, DPMO on personnel recovery and personnel accounting plans and activities, and other matters relating to the responsibilities and functions of the DPMO as described herein.

6. RELATIONSHIPS

- 6.1. In the performance of assigned responsibilities and functions, the Director, DPMO shall:
 - 6.1.1. Report to the USD(P) through the ASD(ISA).
- 6.1.2. Coordinate and exchange information with other OSD officials, the Heads of the DoD Components, and other Federal officials having collateral or related functions.
- 6.1.3. Use existing facilities and services of the Department of Defense and other Federal Agencies, when practicable, to avoid duplication and to achieve efficiency and economy.
- 6.2. Other OSD officials shall coordinate with the Director, DPMO on all matters relating to the responsibilities and functions of DPMO as described herein.

7. AUTHORITIES

The Director, DPMO, is hereby delegated authority to:

- 7.1. Obtain reports, information, advice, and assistance consistent with DoD Directive 8910.1 (reference (o)), as necessary to carry out assigned responsibilities.
- 7.2. Communicate directly with the Heads of the DoD Components, as necessary to carry out assigned functions, including the transmission of requests for advice and assistance. Communications to the Military Departments shall be transmitted through the Secretaries of the Military Departments, their designees, or as otherwise provided in law or directed by the Secretary of Defense in other DoD issuances. Communications to the Commanders of the Combatant Commands, except in unusual circumstances, shall be transmitted through the Chairman of the Joint Chiefs of Staff.
- 7.3. Communicate with other U.S. Government officials, representatives of the Executive Branch, members of the public, and representatives of foreign governments, as appropriate, in carrying out assigned responsibilities.

7.4. Exercise the administrative authorities in enclosure 2.

8. ADMINISTRATION

- 8.1. The Secretaries of the Military Departments shall assign military personnel to the DPMO in accordance with approved authorizations and established procedures for assignment to joint duty.
- 8.2. The Director, Washington Headquarters Services, under the Director of Administration and Management, shall provide administrative support, including in the areas of personnel and security, contracting, and facilities, for the DPMO, as required.

9. EFFECTIVE DATE

This Directive is effective immediately.

Gordon England

Acting Deputy Secretary of Defense

July Janol

Enclosures - 2

E1. References, continued

E2. Delegations of Authority

E1. ENCLOSURE 1

REFERENCES, continued

- (e) DoD Directive 2310.10, "Personnel Recovery," December 22, 2000
- (f) DoD Directive 5530.3, "International Agreements," June 11, 1987
- (g) DoD Directive 8320.2, "Data Sharing in a Net-Centric Department of Defense," December 2, 2004
- (h) DoD Directive 4630.5, "Interoperability and Supportability of Information Technology (IT) and National Security Systems (NSS)," May 5, 2004
- (i) DoD Directive 8000.1, "Management of DoD Information Resources and Technology," February 27, 2002
- (j) DoD Directive 8100.1, "Global Information Grid (GIG) Overarching Policy," September 19, 2002
- (k) DoD Directive 8500.1, "Information Assurance," October 24, 2002
- (l) Deputy Secretary of Defense Memorandum, "IT Portfolio Management," March 22, 2004
- (m)Deputy Secretary of Defense Memorandum, "Global information Grid Enterprise Services (GIG ES) Core Enterprise Services (CES) Implementation," November 10, 2003
- (n) DoD 5400.7-R, "DoD Freedom of Information Act Program," September 1998
- (o) DoD Directive 8910.1, "Management and Control of Information Requirements," June 11, 1993

E2. ENCLOSURE 2

DELEGATIONS OF AUTHORITY

- E2.1.1. Pursuant to the authority vested in the Secretary of Defense, and subject to the authority, direction, and control of the Secretary of Defense and the USD(P) and in accordance with DoD policies, Directives, and Instructions, the Director, DPMO, or in the absence of the Director, the person acting for the Director, is hereby delegated authority as required in the administration and operation of the DPMO to:
- E2.1.1.1. Maintain an official seal and attest to the authenticity of official records under that seal.
 - E2.1.1.2. Designate any position in the DPMO as a "sensitive" position.
 - E2.1.1.3. Authorize and approve:
- E2.1.1.3.1. Temporary duty travel for military personnel assigned or detailed to the DPMO in accordance with Joint Federal Travel Regulations (JFTR), Volume 1, "Uniformed Service Members," current edition.
- E2.1.1.3.2. Travel for DPMO civilian personnel in accordance with Joint Travel Regulations (JTR), Volume 2, "DoD Civilian Personnel," current edition.
- E2.1.1.3.3. Invitational travel for non-DoD personnel whose consultative, advisory, or other highly specialized technical services are required in a capacity that is directly related to, or in connection with, DPMO activities, in accordance with JTR, Volume 2, "DoD Civilian Personnel."
- E2.1.1.3.4. Overtime work for DPMO civilian personnel in accordance with 5 U.S.C. Chapter 55, Subchapter V, and applicable Office of Personnel Management regulations.
- E2.1.1.4. Approve the expenditure of funds available for travel by military personnel assigned or detailed to the DPMO for expenses incident to attendance at meetings of technical, scientific, professional, or other similar organizations in such instances when the approval of the Secretary of Defense, or designee, is required by 37 U.S.C. 412, and 5 U.S.C. 4110 and 4111.
- E2.1.1.5. Develop, establish, and maintain an active and continuing Records Management Program, pursuant to 44 U.S.C. 3102 and DoD Directive 5015.2, "DoD Records Management Program."
- E2.1.1.6. Utilize the government purchase card for making micropurchases of material and services, other than personal services, for the DPMO when it is determined more advantageous and consistent with the best interests of the U.S. Government.

- E2.1.1.7. Establish and maintain, for the functions assigned, an appropriate publications system for the promulgation of common supply and service regulations, instructions, and reference documents, and changes thereto, pursuant to the policies and procedures prescribed in DoD 5025.1-M, "Department of Defense Directives System Procedures."
- E2.1.1.8. Enter into support and service agreements with the Military Departments, other DoD Components, or other Federal Departments or agencies, as required, for the effective performance of DPMO functions and responsibilities.
- E2.1.1.9. The Director, DPMO, may, in writing, redelegate these authorities, as appropriate, except as otherwise specifically indicated above, or as otherwise provided by law or regulation.