UNITED STATES DEPARTMENT OF AGRICULTURE

Sub-Committee on Inter-Governmental)
Roles and Coordination) No.: 99-020N
United States Food and)
Drug Administration, FSIS)

Pages: 1 through 86

Place: Arlington, Virginia

Date: May 5, 1999

HERITAGE REPORTING CORPORATION

Official Reporters
1220 L Street, N.W., Suite 600
Washington, D.C. 20005-4018
(202) 628-4888
hrc@concentric.net

Sub-Committee on Inter-Governmental)
Roles and Coordination) No.: 99-020N
United States Food and)
Drug Administration, FSIS)

Wednesday, May 5, 1999

Adams Room Quality Hotels and Suites, Courthouse Plaza 1200 North Courthouse Road Arlington, Virginia

The hearing in the above-entitled matter was convened, pursuant to Notice, at 7:00 p.m.

SUB-COMMITTEE MEMBERS:

DR. DANIEL LaFONTAINE, Chairman

MR. MICHEAL MAMMINGA

MS. NANCY DONLEY

MR. LOREN LANGE

MS. COLLETTE SCHULTZ KASTER

PROCEEDINGS

- (7:00 p.m.)
- 3 CHAIRMAN LaFONTAINE: Let's go ahead and get
- 4 started. Gary Weber is on this subcommittee, and I don't
- 5 see him just yet. But I feel a need to go ahead, and he can
- 6 join us if he shows.

1

- 7 For the record, this subcommittee meeting is for
- 8 the record, so I would strategically place the microphones
- 9 so it is recorded. Being an oldtimer, Nancy and I -- couple
- 10 of comments. And first of all, these sesions tend to be
- 11 much more informal than the sessions during the day.
- 12 However, it is an issue meeting so obviously we want to --
- 13 cut the comments -- nothing I can do.
- 14 (Laughter.)
- And also, on that same vein, following the line of
- 16 informality, like Mr. Billy said today -- I think it was Mr.
- 17 Billy, there's an opportunity for the folks in the audiience
- 18 if you see something that you want to be interjected as we
- 19 discuss this topic that you feel would be a constructive
- 20 comment. Put your hand up and holler or something, and
- 21 I'll get their attention, and I'll recognize you.
- 22 And of course, our FSIS consultant might have
- 23 the same views. Give us your thoughts. I'll try to be a
- 24 little bit of a taskmaster and keep it on track. That is,
- 25 you know, if I see us getting way off track, I'll try to

- 1 bring it back home. Between the break this afternoon and
- 2 this evening, I thought about how to tackle the subject and
- 3 that was what I wanted to cover first was my suggestion or
- 4 proposal on how we digest this topic. And what I thought --
- 5 what I'm proposing to the voting members of the subcommittee
- 6 -- what I'm proposing is that we thought it was we take this
- 7 and segment it into the major parts.
- 8 That is, definitions, how to approach this which
- 9 is similar to what Lauren did, and take each one and provide
- 10 open and free comments and then see if we can reach a
- 11 consensus. And then that would be the Subcommittee's
- 12 position. After all that is done, then I would take the
- 13 task, along with any volunteer help, to write a paragraph or
- 14 two that summarizes our suggestions to FSIS.
- And then looking even further down, would be
- 16 similar to what we did with the interstate shipment issue --
- 17 is FSIS would come back to us at the next meeting with a
- 18 much refined concept paper that says, "Okay, we heard you.
- 19 Here's how we" -- "Here's our interpretation of what you
- 20 said and how we would go about that."
- 21 So, let me stop there. Is that a reasonable
- 22 approach to -- that is our task, but I just wanted to put it
- 23 out that way. Question?
- MS. DONLEY: Sounds good.
- MR. MAMMINGA: Proceed.

- 1 CHAIRMAN LaFONTAINE: Alright. Along that vein, I
- 2 broke this down into -- and I'm just going to read these
- 3 four or five things that I think we need to talk about. One
- 4 is the "custom, exempt" issue for individually owned
- 5 animals, the legislative approach, what would be the type of
- 6 language or definition that would be used to define the
- 7 groups of animals or birds we're talking about -- birds are
- 8 animals -- and then a definition of the type of inspection
- 9 we're talking about and, finally, the exemption for size
- 10 issue that was -- is in the current law for poultry.
- MS. DONLEY: What was that first thing that you
- 12 said --
- MS. KASTER: Yeah, go through --
- MS. DONLEY: again?
- 15 CHAIRMAN LaFONTAINE: Buried in this --
- MS. DONLEY: Do you want me to write on the -- do
- 17 you want us to have your sheet?
- 18 CHAIRMAN LaFONTAINE: You can, if you want, if
- 19 want to volunteer to do it.
- MS. DONLEY: Would it be helpful to everyone? I
- 21 don't get jollies out of doing that, but it's up to --
- 22 CHAIRMAN LaFONTAINE: No, sure. Go ahead. It's
- 23 warm in here, isn't it?
- MS. DONLEY: Okay.
- 25 CHAIRMAN LaFONTAINE: So, Nancy, what we're going

- 1 to do first is the general categories.
- MS. DONLEY: Okay. And, actually, I didn't
- 3 understand what you first said there.
- 4 CHAIRMAN LaFONTAINE: Well, I'll -- well, let's
- 5 list the --
- 6 MS. DONLEY: I'll put down whatever --
- 7 CHAIRMAN LaFONTAINE: -- general categories.
- 8 MS. DONLEY: -- you said it was.
- 9 CHAIRMAN LaFONTAINE: Let's list the general
- 10 categories, and then we'll go back to each one individually.
- MS. DONLEY: Okay.
- 12 CHAIRMAN LaFONTAINE: And I'll explain that first
- one. It's called "custom, exempt."
- MS. DONLEY: "Custom, exempt"?
- 15 CHAIRMAN LaFONTAINE: "Custom, exempt." The
- 16 second one I mentioned is Legislative Approach. Probably
- 17 should put "Legislative/Regulatory Approach."
- MS. DONLEY: "Legislative/Regulatory"?
- 19 CHAIRMAN LaFONTAINE: Right. The third one -- I'm
- 20 struggling for a word -- would be "Refined Verbiage" -- in
- 21 other words, refining the verbiage. In other words, this
- 22 current laws says certain things need to be under
- inspection, so we're talking about our proposal and how that
- 24 would be stated, redefined.
- 25 MS. DONLEY: Okay. So, "Refined Verbiage"?

- 1 CHAIRMAN LaFONTAINE: Yeah, that's --
- 2 MR. MAMMINGA: Does that have to do with what's
- 3 amenable and what's not?
- 4 CHAIRMAN LaFONTAINE: Right, right -- exactly.
- 5 MR. MAMMINGA: So, we want to examine the issue of
- 6 what is amenable now, versus what we think should be
- 7 amenable --
- 8 MS. DONLEY: Like amenable --
- 9 MR. MAMMINGA: -- in the future.
- MS. DONLEY: -- and nonamenable --
- 11 CHAIRMAN LaFONTAINE: Okay.
- MS. DONLEY: -- definitions or something?
- 13 CHAIRMAN LaFONTAINE: Yeah, definitions.
- 14 MR. MAMMINGA: Definition of "amenable" -- 's
- 15 pretty good.
- 16 CHAIRMAN LaFONTAINE: Sounds very good.
- 17 MS. DONLEY: Definition of "amenable"?
- MR. MAMMINGA: Because that covers what must be
- 19 inspected. And that is a burning issue amongst us.
- 20 MS. DONLEY: Is that spelled better -- "amenable"?
- MR. MAMMINGA: Yep.
- 22 CHAIRMAN LaFONTAINE: Good job. The fourth one
- 23 was "Definition of Inspection." Sounds familiar, doesn't
- 24 it, Loren?
- MR. LANGE: Yeah.

- 1 MR. MAMMINGA: As in, "What are you going to
- 2 provide for all of these other species?" -- yeah.
- 3 MS. DONLEY: Okay.
- 4 CHAIRMAN LaFONTAINE: And, finally, the fifth one
- 5 I mentioned was "Size Exemption." That's for --
- 6 MS. DONLEY: "Size"?
- 7 CHAIRMAN LaFONTAINE: -- poultry.
- 8 MS. DONLEY: "Size" --
- 9 MR. MAMMINGA: "Size.
- MS. DONLEY: -- "Exemption"?
- MR. MAMMINGA: "Yeah, it's a -- that would be
- 12 relative to poultry only.
- 13 CHAIRMAN LaFONTAINE: Right, right -- size of --
- MR. MAMMINGA: Numbers of birds -- you know, that
- 15 sort of thing.
- MS. DONLEY: Oh, okay.
- 17 CHAIRMAN LaFONTAINE: Are there any others --
- MS. DONLEY: The quantity or something like that.
- 19 CHAIRMAN LaFONTAINE: Yes, it's -- "Quantity
- 20 Exemption" is probably a better way to put it -- quantity of
- 21 --
- MS. DONLEY: Okay.
- 23 MR. MAMMINGA: Dan, I've got a couple of things
- 24 that I was thinking of over dinner --
- 25 CHAIRMAN LaFONTAINE: Okay?

- 1 MR. MAMMINGA: -- that might apply to this,
- 2 because they're parts -- well one of them is a part -- where
- 3 we talk about the definition of "amenable" --
- 4 CHAIRMAN LaFONTAINE: Um-hum?
- 5 MR. MAMMINGA: -- you -- in my state and in
- 6 listening to our friends from North Dakota talk, the
- 7 business of the FDA ban on nitrites in nonamenable species
- 8 has got to play a part in this; because it's not based on
- 9 science. And it's not based on food safety. It is based on
- 10 -- well, in our mind, it's on food safety -- certainly not a
- 11 scientific-based ban.
- 12 CHAIRMAN LaFONTAINE: Well, does that play a part
- 13 in this?
- MR. MAMMINGA: It does, but remember this is the
- 15 National Advisory Committee. It's a USDA committee. We
- 16 can't -- well, we could as a side recommendation, I quess.
- 17 CHAIRMAN LaFONTAINE: It doesn't take much to put
- 18 a line in there to ask for a little unified effort on two
- 19 government agencies to consider whether that ban is still --
- MR. MAMMINGA: Okay.
- 21 CHAIRMAN LaFONTAINE: -- reasonable after 30
- 22 years. That's all we're asking. We're not telling anybody;
- 23 you're just asking them to work together.
- MR. MAMMINGA: Yeah.
- 25 CHAIRMAN LaFONTAINE: Would that be -- maybe that

- 1 -- are you aware that --
- 2 MS. DONLEY: I'm sorry. Go --
- 3 CHAIRMAN LaFONTAINE: Okay. Sodium and potassium
- 4 nitrate and nitrite are curing agents. They are what make
- 5 hams pink and gives us all these nice colors. They also
- 6 provide a very wonderful prevention for the clostridium
- 7 botulinum spore. They prevent it from activating in an
- 8 anaerobic environment in a cooked product that has been
- 9 temperature-abused. Long and the short of it: if you have
- 10 120 parts of sodium nitrite going into a ready-to-eat
- 11 product and you put it in an anaerobic environment or a
- 12 vacuum package and then temperature-abuse it, that spore
- 13 will not activate under those conditions. And,
- 14 unfortunately, the Food and Drug Administration, in their
- 15 rules, defer to the United States Department of Agriculture
- in the products that are made under their inspection. And I
- 17 don't remember exactly how that's in 21 of the federal regs.
- 18 but it alludes -- and USDA has accepted it as meaning only
- 19 amenable species -- cattle, sheep, swine, goats, equines and
- 20 domestic poultry. So, if you want to make buffalo jerky,
- 21 you're not allowed to cure it. You put it in the same
- 22 package, the same conditions, the same problem can happen.
- 23 And the buffalo and the deer and the ratite and all these
- other nonamenable species people would like to be able to
- 25 make their products a hundred percent pure buffalo, or deer,

- 1 or ratite; but they can't, because --
- 2 CHAIRMAN LaFONTAINE: Thinking this thing through
- 3 -- and I don't mean to cut you off --
- 4 MR. MAMMINGA: Go ahead.
- 5 CHAIRMAN LaFONTAINE: -- unnecessarily -- if
- 6 they're made amenable, the problem goes away.
- 7 MR. MAMMINGA: That is -- maybe. Because I'm not
- 8 sure that FDA, the -- I'd have to get that section CFR out
- 9 and read it to make sure that it is specific enough where
- 10 FDA would accept that. I agree with you. Common sense will
- 11 tell you that that would fix it.
- 12 CHAIRMAN LaFONTAINE: Well, let's do this: it's a
- 13 valid issue, because it's directly related to --
- MR. MAMMINGA: What's exempt --
- 15 CHAIRMAN LaFONTAINE: -- the processing part of
- 16 the regs.
- MR. MAMMINGA: And food safety.
- 18 CHAIRMAN LaFONTAINE: Let's have that as a -- I
- 19 don't want to use the word "add-on," but as a possible add-
- 20 on item as this concept paper is developed.
- MR. MAMMINGA: Sure.
- 22 CHAIRMAN LaFONTAINE: And we'll include it in
- 23 "this needs to be considered" category.
- 24 MR. MAMMINGA: And we could ask these two mighty
- 25 agencies to work together for a change on a food safety

Heritage Reporting Corporation

(202) 628-4888

- 1 versus, "We don't feel up to changing our rules this week,"
- 2 which is kind of the way it's gone in the past.
- MS. DONLEY: Well, as part of the definition of
- 4 "amenable," could we put that as like a subset? "Okay,
- 5 where -- wherever we wind up with that definition, that is
- 6 to also include products made by these" --
- 7 MR. MAMMINGA: Well, we're talking flesh here.
- 8 You've covered it all. And, you know, I've been in the
- 9 Louisiana program and looked at them, where alligator and
- 10 crayfish are inspected under their state inspection program.
- 11 And sausages are made of alligator and these sorts of
- 12 products, and they're under the same problem whether it's an
- 13 alligator or a buffalo. If you're not a cattle, sheep,
- 14 swine, goat, equine or domestic poultry, you can't use
- 15 sodium nitrite in your product unless you do what? You make
- 16 it amenable by adding 3 percent raw amenable species. So,
- 17 here are these folks who go to all the trouble to raise
- 18 buffalo an -- or deer, or ratites; and then, in order to
- 19 make their products and make them legitimate for interstate
- 20 commerce, they have to put 3 percent of one of these
- 21 amenable species in it.
- MS. DONLEY: What's a ratite?
- MR. MAMMINGA: Ostrich --
- MR. LANGE: Ostrich --
- MR. MAMMINGA: -- emu --

- 1 MR. LANGE: -- emu --
- MS. DONLEY: Oh.
- 3 MR. LANGE: -- kiwi --
- 4 MR. MAMMINGA: -- cassowary --
- 5 MR. LANGE: -- cassowary -- yeah.
- 6 MS. KASTER: Yeah.
- 7 MR. MAMMINGA: Anyhow, it's a -- it's been an
- 8 issue for so many years --
- 9 MS. KASTER: I think it's good.
- 10 MR. MAMMINGA: -- for these folks. And why is
- 11 their product so unimportant that it can't even be
- 12 considered for the same requirements as red meat or poultry?
- 13 It's not fair.
- 14 CHAIRMAN LaFONTAINE: You said you had two issues.
- MR. MAMMINGA: The other issue I'm just going to
- 16 tell you in passing. I discussed it at dinner tonight with
- 17 a couple of our state colleagues. And this is the next --
- in my opinion, this is one of those things that we're going
- 19 to see first on "Nightline," "20/20," or when there's a
- 20 tragedy; because I guarantee you in these United States the
- 21 fur trade is not over with. People still trap and still
- 22 sell carcasses of animals that are utilized for their hides.
- 23 But what happens to those carcasses? And what happens to
- 24 those carcasses? Because they're not a cattle, sheep, a
- 25 swine or goat; because FDA isn't even sure whether or not

- 1 they have jurisdiction over them, they are boxed up and
- 2 frozen and sent to our inner cities, where they are utilized
- 3 by our diverse society. And we're talking about animals
- 4 that have been dead for a day or two before they're skinned
- 5 and eviscerated, where they are processed under the most
- 6 horrible conditions, and then they're sent off to people who
- 7 buy them.
- Now, why do I bring this up? Only if we are truly
- 9 going to look at food from flesh, you have to look at it
- 10 from all animals -- don't you? If they're going to dress
- 11 raccoons out in a garage and send them by the box to Chicago
- or New York or Philadelphia -- and it wouldn't be too hard
- 13 to find it -- is that an issue that we -- when we're -- now,
- 14 this -- you can just reject this whole idea, and you won't
- 15 offend me. But I just want you to be aware --
- 16 CHAIRMAN LaFONTAINE: Well, --
- MR. MAMMINGA: -- that this happens.
- 18 CHAIRMAN LaFONTAINE: It's a -- a valid issue, but
- 19 I think it's beyond the scope of the topic tonight.
- 20 MR. MAMMINGA: I have no problem with that. I
- 21 just want you all to know that if you don't think it
- 22 happens, it happens.
- MS. DONLEY: Well, should --
- MS. KASTER: But we are going to discuss the
- 25 definition of "flesh" tonight and "meat" -- right?

- 1 MR. MAMMINGA: And that would -- you know, if
- 2 you're going to be well-rounded in what actually goes on in
- 3 these United States, you have to understand why did the
- 4 State of Louisiana set up an inspection program for nutria,
- 5 which is a giant rat that lives in a swamp? Because the
- 6 hide isn't worth anything, but the meat is. So, what is so
- 7 noble about a nutria that is not noble about a raccoon or an
- 8 opossum? It's just an issue. And when you're going to talk
- 9 about food across the board and food-from-flesh across the
- 10 board, I think you have to keep in mind all sources. Even
- 11 though we don't eat much horse meat in Iowa and there are no
- 12 packing plants in Iowa, it still has to be inspected in
- 13 order to be sold for food in these United States. What is
- 14 so noble about a horse that is not noble about a nutria?
- MS. KASTER: Well, let's not go there.
- 16 MR. MAMMINGA: It's a big rat. Yeah, I know.
- 17 They can shoot them for all I care. But, anyway, we can
- 18 address it or not. I just want to throw it out on the table
- 19 as something that -- in Iowa, my little, dinky state,
- 20 believe it or not, I get a lot of calls every year during
- 21 the fall and the winter trapping season about that -- about,
- 22 "I took my furs in and sold them, and that guys got boxes
- 23 full of raccoon carcasses back there. What's he doing with
- 24 that?" I know what he's doing with them. He's selling them
- 25 to somebody for a buck a pop. Now, it might not be a major

- 1 specie. It might be such an infinitesimally small part of
- 2 our meat supply that we don't even want to consider it. But
- 3 it's the kind of stuff that looks good on TV.
- 4 Now, I will not bother you again with any more
- 5 esoteric ideas again.
- 6 CHAIRMAN LaFONTAINE: You can tell he's --
- 7 MS. DONLEY: Well, do you want to -- Dan, this is
- 8 your meeting, but do you -- should we just jump to number
- 9 three first and get --
- MR. MAMMINGA: No.
- 11 MS. DONLEY: -- that defined?
- 12 CHAIRMAN LaFONTAINE: I think so. That's the
- 13 really big issue.
- MS. DONLEY: Yeah.
- MR. MAMMINGA: Yeah, it is.
- 16 CHAIRMAN LaFONTAINE: What's amenable and what's
- 17 not, and then that drives everything else.
- MR. MAMMINGA: But I think you put a real good
- 19 point here, Dan; I want to give you credit for it. And that
- 20 is the fact that you've recognized up front that the form of
- 21 inspection for all of these species need not necessarily be
- the same.
- 23 CHAIRMAN LaFONTAINE: I didn't say that. That was
- 24 said in Loren's --
- MR. MAMMINGA: Did you say it?

- 1 CHAIRMAN LaFONTAINE: -- paper.
- MR. MAMMINGA: Well, he said it.
- MR. LANGE: No, I think it was a gentleman from
- 4 Texas.
- 5 MR. MAMMINGA: Whoever said it, they did a good
- 6 job.
- 7 CHAIRMAN LaFONTAINE: Well --
- 8 MR. MAMMINGA: Excuse me, but --
- 9 MS. DONLEY: I wrote he said, "changed to all of
- 10 animals raised for food."
- MR. MAMMINGA: Yeah, but it was the method. You
- 12 know, we cut eight lymph nodes in the head of a beef.
- 13 Obviously, we're not going to do that with a ratite, which
- 14 doesn't have any in their noggin, anyway. So --
- MR. LOREN: Well, you know, you have --
- MR. MAMMINGA: -- you have to make it appropriate
- 17 for the species.
- 18 CHAIRMAN LaFONTAINE: To a certain extent, it's a
- 19 nonissue, though, because there're existing antemortem and
- 20 postmortem protocols for ratites, for rabbits, for -- I
- 21 assume for bison.
- 22 MR. MAMMINGA: But that's because --
- 23 CHAIRMAN LaFONTAINE: -- it's like beef --
- MR. MAMMINGA: Same as beef.
- 25 CHAIRMAN LaFONTAINE: Okay. Let me get the -- oh,

- 1 there it is. Okay. If there -- that's all right there,
- 2 we'll tackle that part first; because that's the heart and
- 3 soul of this.
- 4 MR. MAMMINGA: Okay.
- 5 CHAIRMAN LaFONTAINE: A little bit of background:
- 6 When we met and discussed this topic -- I guess it was
- 7 almost a year ago, you know, we were starting from a whole
- 8 problem and trying to get something to get the process
- 9 started. And the -- all -- "animal flesh" was just putting
- 10 our arms around everything. And it was bought into by the
- 11 Committee, but at least my understanding was this is a
- 12 starting point. That is an awful broad definition and, as
- 13 Loren pointed out, it includes everything in the animal
- 14 kingdom. And it also includes -- which I guess I really
- 15 hadn't thought about -- is water foods.
- MR. LANGE: FDA noticed that.
- 17 MR. MAMMINGA: Right.
- 18 CHAIRMAN LaFONTAINE: You know, I think
- 19 realistically we have to, in this particular scenario, deal
- 20 with what USDA has regulatory authority over. And they
- 21 certainly don't have it and they're not seeking it in the
- 22 Water food arena. So, I just used that as background. It
- 23 was very broad, and I think we need to come down to
- 24 something definition or -- you know, definition of the
- 25 minimum that captures the essence of our immediate and

- 1 future marketplace in the categories that FSIS emphasized
- 2 its authority on.
- 3 So, to get the discussion started, I'll start with
- 4 poultry. I'm going to read back some of Loren's -- is it
- 5 Lorne; is that correct? --
- 6 MR. LANGE: Yeah.
- 7 CHAIRMAN LaFONTAINE: -- words that was buried in
- 8 the text: "any commercially slaughtered and/or processed
- 9 birds for human consumption." And, to me, that -- I'm
- 10 talking about just the poultry part of it, or the bird part
- 11 of it -- I --
- MS. DONLEY: And that -- he said -- because that
- 13 eliminates the exemption for small processors, and one would
- 14 have mandatory inspection of all flesh food from birds.
- 15 CHAIRMAN LaFONTAINE: Yeah, the exemption issue we
- 16 have separately, but basically we -- yes. Can any -- can
- 17 you see -- anyone see using those words? Anything they were
- 18 missing that we really feel need to be under inspection? To
- 19 me, it would cover the -- the birds that I'm aware of that
- 20 are currently being commercially slaughtered and processed
- 21 for human consumption that are not already under there --
- the main ones I thought of were quail, pheasant and ratites.
- 23 And that -- those all are birds.
- MR. MAMMINGA: Say it again.
- 25 CHAIRMAN LaFONTAINE: "Any commercially

- 1 slaughtered and/or processed birds for human consumption."
- 2 And I guess I need to go -- well, we'll just stop there.
- 3 MR. MAMMINGA: "Commercially" is the word that --
- 4 is the word that strikes me as being the one that will raise
- 5 questions. What does that mean? Because when you say
- 6 "commercially," then you're going back up to number one,
- 7 where you're talking about the "custom, exempt," privately
- 8 owned animal. I mean, that's done in the commercial
- 9 establishment. So, when you say "any slaughtered and/or
- 10 processed birds for human consumption" --
- 11 CHAIRMAN LaFONTAINE: Commercially --
- MR. MAMMINGA: -- if you leave "commercially" out,
- 13 then you only have the question are you going to allow any
- 14 exemption for people to eat their own stuff. And I think
- 15 you want to do that in both poultry and red meat.
- 16 CHAIRMAN LaFONTAINE: Yeah, I agree.
- 17 MR. MAMMINGA: Thank you. I knew you would.
- 18 MS. KASTER: Rather than have the exemption be in
- 19 the sentence, which is -- sort of is now with the word
- 20 "commercially." Just make the sentence general, and then
- 21 apply the exclusion in the exemption portion of it.
- 22 MR. MAMMINGA: You know, maybe at the end, if it
- 23 isn't, in the legalese of it they usually say "unless
- 24 exempted."
- MS. KASTER: Yes.

- 1 MR. MAMMINGA: So, you could say something like
- 2 "any slaughtered or processed bird for human consumption,
- 3 unless exempted." And then we could make an exemption. We
- 4 can go play with them. It's just one of these things.
- 5 CHAIRMAN LaFONTAINE: I think you can still -- I
- 6 like the word "commercially," because then you're defining
- 7 that this is -- there's a transaction -- financial
- 8 transaction -- involved between a customer and a processor -
- 9 slaughterhouse/processor -- but you could still have what
- 10 you said, "unless other" -- "unless" --
- MR. MAMMINGA: I agree.
- 12 CHAIRMAN LaFONTAINE: -- "exempt."
- MR. MAMMINGA: That's a reasonable compromise.
- 14 CHAIRMAN LaFONTAINE: Right.
- MR. MAMMINGA: And you leave "commercial" in as
- 16 long as you leave the proviso at the end that says "unless
- 17 exempt."
- 18 MS. KASTER: How come you're changing your mind on
- 19 that --
- MR. MAMMINGA: Well --
- 21 MS. KASTER: -- when you made a good point about
- the definition of "commercial"?
- 23 MR. MAMMINGA: I'm a compromiser, and we're not
- 24 going to fix the world here in a day; because I can see that
- 25 the way we've compromised I think will work.

- 1 MS. KASTER: Well, you know, one --
- 2 MR. MAMMINGA: Because commercial -- it is
- 3 essential. When you get into the business that we do, in
- 4 the regulatory end of it -- especially in the compliance end
- of it, where you got some person out here that's set up some
- 6 kind of an operation and you have to define whether they're
- 7 doing it for their grandma or also 12 other people up and
- 8 down there, you throw the word "commercial" into it, they
- 9 need to throw in do they get a fee? Are they reimbursed?
- 10 Are they compensated in some way, et cetera, et cetera, et
- 11 cetera. You make the lawyers happy in a court fight. I
- 12 don't think it -- I would be comfortable without it in
- 13 there. But on the other hand, I can see, from a legal
- 14 standpoint, where you're talking to lawyers where sometimes
- 15 they're kind of happy to throw those words -- especially if
- 16 you have other provisos in your statutes that have to do
- 17 with what is a licensed commercial establishment, et cetera,
- 18 et cetera, et cetera.
- 19 MS. KASTER: If it applies legally, then I'll back
- 20 clear off; because, again, as you said earlier, I'm
- 21 certainly -- I --
- 22 MR. MAMMINGA: I'm not a lawyer, either.
- 23 MS. KASTER: -- don't want to act like a lawyer.
- Other than that, I'm for what's best --
- MR. MAMMINGA: Yes, yes.

- 1 MS. KASTER: -- and the least muddy the water, the
- 2 better off we are.
- 3 CHAIRMAN LaFONTAINE: Do you want me to repeat
- 4 that so you can write it down?
- MS. DONLEY: Yes, we're on the -- yeah.
- 6 MR. MAMMINGA: At least write it down --
- 7 MS. DONLEY: And I can always change it.
- 8 MR. MAMMINGA: -- so we can change it later.
- 9 CHAIRMAN LaFONTAINE: Let me see if I got this
- 10 right based upon our little discussion here. "Any
- 11 commercially slaughtered" -- I have to go slow, because
- 12 we've got a --
- MS. DONLEY: Okay?
- 14 CHAIRMAN LaFONTAINE: -- "and/or processed birds"
- 15 --
- MS. DONLEY: "Processed birds"?
- 17 CHAIRMAN LaFONTAINE: "Birds," "birds" -- "bird"
- 18 or "birds." I guess "birds," "for human consumption" --
- 19 and, Mike, if you want to add the last two or three words --
- MR. MAMMINGA: I would just say "unless exempted,"
- 21 because we're going to write a new exemption for red meat
- 22 and poultry. So, say "unless exempted."
- 23 MR. LANGE: And when you look at some of our
- 24 historical documents, you get phrases like "birds being
- 25 raised commercially for human food." You get phrases like,

- 1 "turkeys raised in captivity for sale and commerce." Then
- 2 there's always -- "raised in captivity" was a favorite
- 3 phrase being used back in the '80s.
- 4 MR. MAMMINGA: And you left out "having range-
- 5 free" or "free-range chicken."
- 6 MR. LANGE: Yeah, well that --
- 7 MR. MAMMINGA: That screws it all up.
- 8 MR. LANGE: Yeah.
- 9 UNIDENTIFIED SPEAKER: And "commercially
- 10 slaughtered and/or processed birds for human consumption,
- 11 unless exempted." That's pretty short and sweet and to-the-
- 12 point, wouldn't you say?
- 13 CHAIRMAN LaFONTAINE: Now, I want to -- I'm going
- 14 to -- before we go to meat, as opposed to poultry, I feel I
- 15 need to digress -- don't write anything down just yet -- to
- 16 "custom, exempt." Mike and I are familiar with this
- 17 (UNINTELLIGIBLE), because we deal with it every day. And I
- 18 -- this is not the exact definition, but "custom, exempt"
- 19 basically is where a person can bring their animal they own
- 20 to an establishment, have it slaughtered and processed --
- 21 and/or processed -- and they get the meat back for their
- 22 personal use. And that is in the existing statutes
- 23 primarily intended for meat, but I'm not -- and I don't
- 24 think -- I'm looking at Mike -- I don't think he is, either
- 25 -- suggesting a change to that. Is that correct?

- 1 MR. MAMMINGA: That is correct, yeah.
- 2 MS. DONLEY: Do they typically take them to an
- 3 establishment that is --
- 4 MR. MAMMINGA: Yes.
- 5 CHAIRMAN LaFONTAINE: What happens is they'll take
- 6 them one that is fully regulated, or there may be some that
- 7 are stand-alone, "custom, exempt." That's all they do. But
- 8 they still have to meet certain sanitary standards by the
- 9 rules -- by the USDA rules.
- 10 MS. DONLEY: How large are these operations,
- 11 typically?
- MR. MAMMINGA: Some of them in my state are quite
- 13 large.
- MR. LANGE: Oh, really?
- MR. MAMMINGA: Iowa has a lot of family farms
- 16 left. So, what you have -- now, one thing you have to
- 17 understand on where they take them -- because that always
- 18 raises a red flag. Like, do they go out in somebody's
- 19 garage or something. When we were talking about the
- 20 exemptions, when Carol Foreman and I were exchanging about
- 21 the exemptions, a retail store is exempt from our
- 22 inspection, provided they do certain things and provided
- 23 they do not do others. And any retail store or food
- 24 establishment that would be, quote, "retail" -- without
- 25 government -- state or federal -- inspection, there's two

- 1 things that none of them can do. They can't retork-can,
- 2 which is can under pressure and time and steam to make a
- 3 shelf-stable product; and they can't slaughter. And along
- 4 with that slaughter, they can't handle uninspected meat.
- 5 So, all of these custom animals we're talking about now go
- 6 into meat processing plants that are under our inspection or
- 7 under the inspection of the federal government.
- 8 Where the pertinent parts of part 308, which is
- 9 the sanitation part of the Regs, the identification -- and
- 10 all packages have to be marked "not for sale" -- every
- 11 piece, every packet. That's how we keep it out of
- 12 commercial channels. Every package is marked "not for
- 13 sale." So, it's -- all this really does is allow a
- 14 livestock producer to eat their own stuff without antemortem
- or postmortem inspection. That's what it does. That's what
- 16 "custom" means. You eat your own stuff without antemortem
- 17 or postmortem inspection.
- And there's a catch there that protects them from
- 19 themselves in that custom and retail products are covered
- 20 under the adulteration, misbranding and control provisions
- 21 of the act. So, if you take a sick beef into one of Dan's
- 22 custom plants in South Carolina, or one of my plants in
- 23 Iowa, and one of our people walk through and they say, "My
- 24 goodness, that stuff isn't fit to eat" -- you know, maybe
- 25 it's injured and it got run over by a truck. Maybe it died

- 1 other than by slaughter; you see all these hemorrhages in
- 2 their chest that they show they didn't bleed or such and
- 3 such and such; these veterinarians know about them -- they'd
- 4 say, "Sir, you own that beef. You're going to have to get
- 5 it out of here, because we don't want to process adulterated
- 6 food here." So, there are protections in this to actually
- 7 protect them from themself, even though we do not provide
- 8 antemortem or postmortem.
- 9 This is kind of a resource-saving thing for us.
- 10 In my state, if I had to inspect all the custom animals that
- 11 are butchered in a couple of hundred meat processing plants,
- 12 I couldn't field a ball team. It just allows the producer
- 13 to eat their own stock.
- 14 CHAIRMAN LaFONTAINE: So, I'll wrap that up with
- 15 --
- MR. MAMMINGA: No change?
- 17 CHAIRMAN LaFONTAINE: -- for voting folks here.
- 18 And Mike and I are not trying to overwhelm you, but we would
- 19 recommend that having custom -- what's commonly called
- 20 "custom, exempt" be left as-is, and would still apply.
- 21 MR. MAMMINGA: How do you want to address that in
- 22 your statement? It should say "no change to the
- 23 antemortem/postmortem custom," or some -- you'll make that
- in some language that everybody can understand.
- 25 CHAIRMAN LaFONTAINE: "Continued custom

- 1 exemption."
- 2 MR. MAMMINGA: Okay.
- 3 MR. LANGE: There's people within FSIS, I know,
- 4 are concerned about not -- operations in some part of the
- 5 country where you have live animal herds and a custom-exempt
- 6 slaughter operation. And I can go there, pick out my live
- 7 animal -- now I own it -- and have it custom-slaughtered
- 8 there and take it home. That's outside the intent of the
- 9 custom exemption, but --
- MR. MAMMINGA: In 30 years, no one has ever
- 11 challenged the definition of what is a livestock producer.
- 12 That is the exact words in the exemptions. The livestock
- 13 producer. It's never been challenged. So, it -- what does
- 14 that mean? Did you have to raise it from a calf from a cow?
- Can you buy a feeder pig at 40 pounds and finish it? Or,
- 16 can I go to my friend here and say, "I'd like to buy one of
- 17 them pigs out in your lot," and then I'll have it butchered
- 18 without inspection. That has never been --
- 19 MS. KASTER: That's like going --
- MR. MAMMINGA: -- challenged.
- 21 MS. KASTER: -- to an auction and buying an
- 22 individual steer or --
- MR. MAMMINGA: Yeah.
- MS. KASTER: -- pig, which people do it routinely,
- 25 but there's --

- 1 CHAIRMAN LaFONTAINE: Now --
- MS. KASTER: -- no way to stop that.
- 3 CHAIRMAN LaFONTAINE: -- let's summarize this.
- 4 Then we'll move on.
- 5 MR. MAMMINGA: They're making a choice.
- 6 CHAIRMAN LaFONTAINE: It's -- it fits under the
- 7 classic "buyer beware," you know.
- 8 MR. MAMMINGA: Yeah, you're --
- 9 CHAIRMAN LaFONTAINE: If you want to --
- 10 MR. MAMMINGA: If you're willing to buy it.
- 11 CHAIRMAN LaFONTAINE: -- have you and your family
- 12 consume an animal under certain conditions and you knowingly
- 13 buy into that, there's no --
- MS. KASTER: I don't have a problem with that as
- 15 long as it's for their own personal consumption and if they
- 16 cannot resell it.
- 17 MR. MAMMINGA: Do you want to know what the law
- 18 says? That if the locker, the processor does not give the
- 19 meat back to the livestock producer -- the last thing in
- 20 this exemption -- it'll be destroyed for human food. That's
- 21 the law -- to destroy it unless they give it back to the
- 22 producer.
- 23 CHAIRMAN LaFONTAINE: Okay, let's move on. I
- 24 think we've got -- I assume we have a consensus and that'll
- 25 continue as-is.

- 1 MS. DONLEY: Do you want me to make a note,
- 2 "Custom, exempt to continue as-is"?
- 3 CHAIRMAN LaFONTAINE: Yeah, I think we should.
- 4 Then we'll have everything in our summary, and --
- 5 MR. LANGE: I think you should --
- 6 CHAIRMAN LaFONTAINE: I'll help you summarize this
- 7 later on, but --
- 8 MS. DONLEY: Do you want that on the poultry, Dan
- 9 --
- 10 CHAIRMAN LaFONTAINE: No, no.
- MS. DONLEY: -- or just as a separate sheet
- 12 completely?
- 13 CHAIRMAN LaFONTAINE: I would make it a separate
- 14 sheet with a (UNINTELLIGIBLE), it really applies to
- 15 livestock.
- 16 MR. MAMMINGA: The poultry exemption is a whole
- 17 'nother creature you're going to have to address here in a
- 18 minute. And I hope we can simplify them by about three
- 19 pages. They're terrible.
- 20 UNIDENTIFIED SPEAKER: It's hard to read those and
- 21 understand.
- 22 CHAIRMAN LaFONTAINE: Just say, "Continued current
- 'custom exempt' provisions."
- MR. MAMMINGA: For red meat.
- 25 CHAIRMAN LaFONTAINE: Yeah, well --

- 1 MR. MAMMINGA: If you had "red meat" --
- 2 CHAIRMAN LaFONTAINE: It's only in the FMIA.
- MR. MAMMINGA: Yeah, but there are exemptions in
- 4 the PPIA, and I hate them.
- 5 CHAIRMAN LaFONTAINE: But those are different.
- 6 MR. MAMMINGA: And there're exempted poultry,
- 7 PO90-92.
- 8 UNIDENTIFIED SPEAKER: That's the size issue,
- 9 quantity issue.
- 10 MR. MAMMINGA: Yeah, selling uninspected birds.
- 11 MS. DONLEY: So, this is "remain at" -- "Custom
- 12 exempt' is "remain as-is." Now, that is something that is
- 13 for meat and poultry -- correct?
- 14 CHAIRMAN LaFONTAINE: No, it's just meat.
- MR. MAMMINGA: That's why it was mentioned.
- MS. DONLEY: Just red meat?
- 17 MR. MAMMINGA: Yeah.
- 18 CHAIRMAN LaFONTAINE: They're only in --
- MR. MAMMINGA: It's all in the processing.
- 20 CHAIRMAN LaFONTAINE: -- it's only in the red
- 21 meat.
- MS. DONLEY: Okay. So, "remains as-is."
- 23 CHAIRMAN LaFONTAINE: Right.
- MR. MAMMINGA: What confuses is when we put
- 25 "custom" and "exempt" in the same -- "exempt" is kind of a

- 1 chicken phrase and "custom" is kind of a red meat phrase,
- 2 but we know what we're talking about. That's what makes it
- 3 kind of dangerous.
- 4 MR. LANGE: There are custom -- it gets confused,
- 5 because there are custom operations that aren't custom
- 6 exempt.
- 7 MR. MAMMINGA: Yes, but we won't confuse them with
- 8 that -- the red meat and poultry stuff. But they'll be
- 9 happy, and we can make it simple. I've always wanted to
- 10 take a crack at those. Chicken poultry exemptions are dumb.
- 11 UNIDENTIFIED SPEAKER: Take a chance, Mike.
- MR. MAMMINGA: There it is. This is yet. You
- 13 bet. I'm going to take it, too. Notice how I handled it in
- 14 the paper: "Under certain conditions, there's a thousand.
- 15 Under other conditions" -- because I didn't like --
- 16 CHAIRMAN LaFONTAINE: No, you couldn't explain
- 17 that two-page paper.
- 18 MR. MAMMINGA: I spent a week with the Iowa
- 19 attorney general on it. Got them so confused, they gave up.
- They liked my explanation better than theirs.
- 21 But that is truly archaic -- the poultry
- 22 exemptions. That is from another --
- 23 CHAIRMAN LaFONTAINE: We will --
- MR. MAMMINGA: -- era.
- 25 CHAIRMAN LaFONTAINE: -- deal with that with the

- 1 stroke of the pen here.
- MR. MAMMINGA: Ah, good man. Military men.
- 3 Disciplined. Orders, take charge. Fix bayonets, lock and
- 4 load.
- 5 MS. DONLEY: I'm going to move this over.
- 6 CHAIRMAN LaFONTAINE: Okay.
- 7 MR. MAMMINGA: There you go.
- 8 (Informal discussion.)
- 9 CHAIRMAN LaFONTAINE: Now we are going to tackle
- 10 one that's a little tougher. And I don't have the magic
- 11 bullet, because Loren didn't put it in his text. What I'm
- 12 talking about is meat and what change we're proposing to the
- 13 food -- the Federal Meat Inspection Act as far as the
- 14 amenable species. I have some ideas, but kind of sit back
- 15 --
- MR. MAMMINGA: Can I --
- 17 CHAIRMAN LaFONTAINE: Yes.
- 18 MR. MAMMINGA: -- ask you a question?
- 19 CHAIRMAN LaFONTAINE: Yes.
- MR. MAMMINGA: We obviously don't want to deal
- 21 with fish, and we don't want to deal with insects -- things
- 22 like that, right?
- 23 CHAIRMAN LaFONTAINE: Right.
- MR. MAMMINGA: Now, you are a doctor. I know that
- 25 for a fact. Where does -- why does "vertebrates" leap into

- 1 my mind?
- 2 CHAIRMAN LaFONTAINE: Well, that includes lots of
- 3 things --
- 4 MR. MAMMINGA: Well --
- 5 CHAIRMAN LaFONTAINE: -- besides what we want to
- 6 talk about.
- 7 MR. MAMMINGA: And -- but does it exclude the
- 8 things that we want to exclude? I quess that's the way I
- 9 was approaching it. Does it exclude worms and bugs and
- 10 things like that? And does at least keeping something that
- 11 has vertebrae in them --
- 12 CHAIRMAN LaFONTAINE: Well, "vertebrae" is
- 13 anything that has a vertebrae -- anything that has
- 14 vertebrae.
- MR. MAMMINGA: Oh -- sorry. I was trying to look
- 16 for that silver bullet that would at least exclude
- 17 everything we wanted to --
- 18 CHAIRMAN LaFONTAINE: Let me throw one out. And I
- 19 don't know if this is a good one or not, but I was -- the
- 20 word I came up with is "mammals."
- 21 MS. DONLEY: Didn't we talk that around? Why did
- 22 that get thrown out last time? Because I know we --
- 23 UNIDENTIFIED SPEAKER: Well, that sounds good.
- 24 CHAIRMAN LaFONTAINE: Well, let me just mention
- 25 some of the species that probably should be included, and

- 1 they are all mammals: bison, deer, antelope, elk, reindeer,
- 2 water buffalo, rabbits. They're the ones that came to my
- 3 mind right away that are commonly -- I shouldn't say
- 4 "commonly" -- but that are commercially slaughtered and
- 5 offered for sale.
- 6 MR. MAMMINGA: It would also include things like
- 7 nutria.
- 8 CHAIRMAN LaFONTAINE: It would. It would not
- 9 include alligators.
- MR. MAMMINGA: No.
- 11 CHAIRMAN LaFONTAINE: But I don't really care
- 12 about alligators.
- MS. DONLEY: Can we --
- 14 CHAIRMAN LaFONTAINE: I mean I care about
- 15 alligators, and they are being raised commercially now. But
- 16 I don't know --
- 17 MR. MAMMINGA: There will be some on our committee
- 18 -- and certainly some of our colleagues in state programs --
- 19 that would do a lot of "what if's," especially our friends
- 20 from Louisiana and --
- 21 CHAIRMAN LaFONTAINE: Well --
- MS. DONLEY: But is -- our point here is because
- 23 the -- we're not saying that it has to be federally
- 24 inspected. Or are we? But in here it says "federally or
- 25 state inspected."

- 1 MR. MAMMINGA: I think those two words will remain
- 2 together.
- MS. DONLEY: So, we're just saying that that group
- 4 -- isn't a whale a mammal?
- 5 MR. MAMMINGA: And the lowland gorilla. But they
- 6 are protected under other laws, I would imagine. I thought
- 7 about that.
- 8 CHAIRMAN LaFONTAINE: -- protect -- you know, we
- 9 get into what can be -- we're not -- we're saying if it's
- 10 commercially raised -- I mean commercially slaughtered and
- 11 human -- and processed for human consumption. And that's
- 12 very broad, but there's other laws of the land that protect
- 13 species from being raised commercially for any purpose to
- 14 include --
- MR. MAMMINGA: And I think your word
- 16 "commercially" there is essential, because that excludes
- 17 going to the zoo and poaching something or that sort of
- 18 foolishness. When you say "commercially raised," it
- 19 requires some legitimacy there and excludes naturally those
- 20 things that should not be included in this.
- 21 MS. DONLEY: What was Lee Jan's point? Does
- 22 anyone remember? Because I wrote down "change to 'all
- 23 animals raised for food.'"
- 24 CHAIRMAN LaFONTAINE: Let me give you a little
- 25 history. Mike might pipe in here in a second. The state

- 1 directors worked on a law -- proposed revision to the law --
- 2 that was actually never introduced, because the congressman
- 3 from Wisconsin did not run for reelection. That, you know,
- 4 they feel that all foods, such as fish, should be under
- 5 inspection also. And they're looking at it from a state
- 6 level for all foods. But we have to go back to what we have
- 7 authority -- what USDA has authority over, like I said
- 8 earlier. So, that's what he meant by that.
- 9 Oh, by the way, Lee was one of the primary authors
- 10 for that proposed legislation, so that's why it's on his
- 11 mind.
- MR. MAMMINGA: There's a thought. Just think
- 13 about it. What is so noble about one species over another,
- 14 if you're raising it for food?
- MS. DONLEY: I agree.
- 16 MR. MAMMINGA: And so the problem is -- Mr. Billy
- 17 alluded today to the fact that, you know, FDA sat and
- 18 listened when fish could come in this. To me, I thought --
- MS. DONLEY: Poultry, too.
- MR. MAMMINGA: -- we were given some sort of a
- 21 "whether or not." I mean if you look at his strategic plan
- 22 where he leaps and bounds five years into the future, I
- 23 think we can poke holes --
- 24 CHAIRMAN LaFONTAINE: Can we?
- MR. MAMMINGA: -- I mean we could propose all --

- 1 MS. DONLEY: Whatever we want.
- 2 MR. MAMMINGA: -- we want. I mean they may say,
- 3 "Oh, why, we can never do that." Well, then, let them say
- 4 that. But I think there's a fair sentiment -- and I agree
- 5 with Dan on this issue as far as he and I would do this the
- 6 same. But thinking about how our colleagues feel about it,
- 7 I would have to say on their behalf -- those that aren't
- 8 here -- that the majority of the state program directors, if
- 9 you took a poll, said, "What do" -- and you put the question
- 10 to them, "What is so noble about a beef that is not noble
- 11 about a buffalo or an ostrich or a rabbit?" they would say,
- 12 "Why" -- or a perch -- "Why not inspect them all?" and just
- 13 have a different criteria that is appropriate for doing
- 14 that. But that does throw you into an intergovernmental,
- 15 you know, crab where they've got the fish now and we've got
- 16 the worms.
- 17 MR. LANGE: There's a serious early '90s --
- MR. MAMMINGA: Yeah.
- 19 MR. LANGE: -- confrontation over this.
- 20 MR. MAMMINGA: And it might not go anywhere. But
- 21 from a logical standpoint -- hey, Doc, you -- you're much
- 22 more knowledgeable of this than I am. What is so noble
- 23 about a beef that is not noble about a -- an ostrich, or a
- 24 water buffalo, or a cottontail rabbit? They're all living,
- 25 breathing creatures. They all get disease. Most of them

- 1 get something that's rather miserable to people. They are
- 2 subject to food pathogens and spoilage. So, if we're going
- 3 to fix the world and make it right, why not fix the world?
- 4 And I'm willing to make any improvement that we can make in
- 5 these things. However --
- 6 CHAIRMAN LaFONTAINE: Can anybody -- I just picked
- 7 out one word, but we'd obviously have to put more to it than
- 8 that. But does "mammals" capture the group of animals --
- 9 MR. MAMMINGA: You bet. The ones that we deal
- 10 with the most. It's --
- MS. DONLEY: But would it? But let me ask you
- 12 this: Is -- my concern is that there will be something that
- 13 no one's eating right now that just suddenly becomes the new
- 14 hot, hot rage. I think -- what if we were to say, to ensure
- 15 that "all animals raised for food commercially slaughtered
- 16 and/or processed, "so that would -- "raised for" -- it's the
- 17 "raised for food" thing that then is going to cover the --
- 18 someone could create something that -- you know, they're
- 19 cloning sheep and doing all sorts of weird things that
- 20 create a whole, new animal, for heaven's sake.
- 21 MR. MAMMINGA: Your sentence has all the right
- 22 words in it, except when you say "animals." Say "mammals"?
- 23 "Animals"? You know --
- MS. KASTER: Mike, I'm not understanding why you
- 25 want to -- first, you were talking about, "Nothing is too

- 1 noble. That includes this." Then your mammals, and we're
- 2 talking about alligators, you know, I'm just concerned,
- 3 because in that terminology, the way that we have it, you
- 4 can say that while the alligators are -- food from
- 5 alligators are a byproduct of their function, which is to
- 6 put them sometimes into lagoons to clean up either other
- 7 animals' waste, and the food that's a byproduct from the --
- 8 from the nutria function. Then we would have to be a little
- 9 bit careful, because they're not intentionally being raised
- 10 for food. It just happens to be a byproduct of that animal.
- 11 MR. MAMMINGA: You're correct -- absolutely
- 12 correct. And so we're struggling -- I'm struggling whether
- 13 to make it all-inclusive of all of God's creatures other
- 14 than birds -- and if we put in another thing -- or, because
- of our practical knowledge, that might be a battle
- 16 impossible to win, to address a specific -- we're beyond
- 17 species; what do I want to -- to say "mammals," which would
- 18 at least address the things we know about today. These two
- 19 definitions -- what we've given to birds, and if we use Dr.
- 20 LaFontaine's "mammals," we would address all the species
- 21 that we know of today that people are raising commercially
- 22 for food.
- 23 MS. KASTER: Could you say "mammals and reptiles"?
- 24 MR. MAMMINGA: They're -- that's fine with me.
- MS. KASTER: Mammals and reptiles?

- 1 MR. MAMMINGA: Reptiles.
- 2 MS. KASTER: And reptiles?
- MR. MAMMINGA: See, you knew that. There again,
- 4 every word you add makes -- brings another government agency
- 5 into it and creates the undoubtable challenge of getting it
- 6 changed. For example, reptiles are not only regulated by
- 7 FDA, they're regulated by every food -- every game -- Fish
- 8 and Game in every state, besides the national Fish -- U.S.
- 9 Fish and Wildlife. So then you get them in it. And then
- 10 they want to interject their rules about commercially
- 11 raising painted turtles, or snappers -- or that for food.
- 12 And so that's where you get into -- what we can handle --
- 13 and, you know -- and I don't know. I kind of lean toward
- 14 Doc. "Mammals" -- at least we got the rabbits, the buffalo,
- 15 the family of deer.
- 16 MS. KASTER: It's the easiest way. I agree. I
- 17 just want to make sure --
- MR. MAMMINGA: It would be a quantum leap.
- 19 MS. KASTER: -- if that needs to be pointed out.
- 20 We can't always be as foresightful as we'd like to be.
- MR. MAMMINGA: Sure.
- MS. KASTER: And to our reading, this is as it
- 23 should be.
- MR. MAMMINGA: But after 30 years, it would be a
- 25 quantum leap. We've been "cattle, sheep, swine, goats,

- 1 equines and domestic poultry" for 30 years.
- MS. DONLEY: Yeah, but 30 years ago, we weren't
- 3 eating buffalo like we're --
- 4 MR. MAMMINGA: That's what I'm saying.
- 5 MS. DONLEY: -- like it's being consumed today.
- 6 MR. MAMMINGA: If we put "mammals" in here, you'll
- 7 take care of the buffalo and the deer and the rabbits and
- 8 all that stuff.
- 9 MS. KASTER: What does FSIS have jurisdiction over
- 10 right now? Because we are the National Advisory Committee
- 11 for Meat and Poultry Inspection. So, all we can do is we
- 12 are an advisory committee to FSIS -- not to FDA. So, FSIS
- is just going to have to -- it would be under their -- it
- 14 would be products under their jurisdiction.
- MR. MAMMINGA: Well, the --
- 16 MS. KASTER: So, then we could just say "animals."
- 17 They don't have jurisdiction over insects, or jurisdiction
- 18 over reptiles; so --
- 19 MR. MAMMINGA: But there is no definition of
- 20 "animals" that include these species.
- 21 MS. KASTER: No, well, what I'm saying is that --
- 22 that's not under FSIS's jurisdiction. Or, is alligator meat
- 23 considered meat?
- MR. MAMMINGA: Cattle, sheep, swine, goats,
- 25 equines and domestic poultry -- that's all FSIS has anything

- 1 to say about under mandatory inspection.
- MS. KASTER: Under state inspection programs,
- 3 then.
- 4 MR. MAMMINGA: We have additional ones in Iowa --
- 5 fallow deer, sikka deer, red deer or elk are mandatory --
- 6 just like cattle and hogs in Iowa. In Texas and in
- 7 Illinois, almost every living creature is meat.
- 8 MS. KASTER: Well, why does not FDA have authority
- 9 over them?
- 10 MR. MAMMINGA: They do not have any statute that
- 11 says they do. They are not identified. "Food" is as close
- 12 as they come. Whatever is "food" is under theirs.
- 13 Your Tom Billy, he wasn't too willing to consider
- 14 whether or not sick armadillos were -- or, no, it wasn't
- 15 even armadillos. What was it?
- 16 MR. LANGE: We were talking about bison.
- 17 MR. MAMMINGA: -- bison -- whether a bad bison was
- 18 even a food under FDA rules. I believe it is.
- 19 MR. LANGE: We've always considered that
- 20 everything that's food, except what's covered under the Meat
- 21 and Poultry Acts -- you know.
- 22 MR. MAMMINGA: And worms and insects would come
- 23 under FDA. If you were selling dehydrated worms to put on
- 24 your salad, that would be FDA.
- 25 MS. KASTER: Okay. So, by default, we're taking

- 1 something from FDA jurisdiction to USDA. Because if we
- 2 don't specify it, then, because it's food it goes to FDA.
- 3 MR. MAMMINGA: Yeah.
- 4 CHAIRMAN LaFONTAINE: If it's not accounted for --
- 5 MR. LANGE: But the precedents -- you say "by
- 6 default," and you're correct in that. But the precedent
- 7 said already in that, under the AMS of '47, or Agriculture
- 8 Marketing Service, under "Voluntary Inspection," the USDA
- 9 ends up doing it; but he's very spacey. So, it's not like
- 10 it's a big power grab; it's being done already, and in huge
- 11 quantities, on a voluntary --
- MR. MAMMINGA: Yeah, I've always understood that
- 13 probably FDA would be happy if that got clarified and USDA
- 14 took over those functions; unhappy if we made another move
- 15 on fish.
- MR. LANGE: Yeah.
- 17 CHAIRMAN LaFONTAINE: Yeah.
- MR. LANGE: Yes, there was something on the
- 19 Reuters news service week about an aquaculture --
- MR. MAMMINGA: Aquaculture.
- MR. LANGE: -- you know, petitioning for USDA
- 22 mandatory inspection or something. I don't --
- 23 CHAIRMAN LaFONTAINE: Yeah, that's probably
- 24 created some nervousness in parts of Washington.
- MR. MAMMINGA: And it is regulated. They have

- 1 HACCP in place. They have systems in place. Why monkey
- 2 with fish? We've got these other real-life things like
- 3 buffaloes and deers and rabbits. "Mammals" sounds -- you
- 4 want to quantum leap and not fix the world in one swoop?
- MS. DONLEY: You would want to say "mammals raised
- 6 for food"?
- 7 CHAIRMAN LaFONTAINE: I'm going to -- it's going
- 8 to be a -- the same as poultry and just substitute "mammals"
- 9 instead of "birds."
- 10 MS. KASTER: Oh, of course, you make an
- 11 assumption.
- 12 CHAIRMAN LaFONTAINE: I may not. But I saw
- 13 something in the paper, but I was obviously doing a little
- 14 research to think about it.
- MR. MAMMINGA: Like I say, this will not fix the
- 16 world; but it will fix everything we're dealing with now,
- 17 and it will be the first change in 30 years.
- 18 MS. KASTER: Then you get kind of an understanding
- 19 of --
- MR. MAMMINGA: Sure.
- 21 MS. KASTER: -- regulatory legalese and what that
- 22 will entail.
- MR. MAMMINGA: Well, "mammals" will take care of
- 24 everything I am faced with. It will level the laying field
- 25 for our friends from North Carolina in both food safety and

- 1 in fairness.
- MS. DONLEY: Now, do we want "unless exempted"
- 3 here, too, right?
- 4 MR. MAMMINGA: Yeah. I think a person that raises
- 5 their own buffalo and wants to eat it ought to be able to do
- 6 that without having mortem/postmortem inspection. Or their
- 7 own fallow deer.
- 8 (Informal Comments)
- 9 CHAIRMAN LaFONTAINE: Okay. I would suggest we
- 10 tackle what I think will be another simple issue.
- Go ahead and put that up on the overhead. Nancy,
- 12 thanks for doing this.
- MR. MAMMINGA: Yeah. Not me. I -- you'd never be
- 14 able to read it.
- MR. MAMMINGA: Well, and it also, for the first
- 16 time, excludes, by -- it will give me answer for the people
- 17 that call up and say that there is some person that is
- 18 driving around town picking up stray cats and selling them
- 19 to the Chinese restaurant; because then those cats have to
- 20 be inspect if they were going to be sold for food. There
- 21 would be a -- because right now --
- 22 UNIDENTIFIED SPEAKER: Legally, they would.
- MR. MAMMINGA: -- you can catch cats all day long
- 24 and skin them out if you want to and get you a food
- 25 establishment license. You're in business.

- 1 CHAIRMAN LaFONTAINE: Okay. The next -- I'm
- 2 jumping around here a little bit, but on my original list
- 3 the size exemption. I think Mike and I had the same
- 4 thought.
- 5 MR. MAMMINGA: Explain it to them.
- 6 CHAIRMAN LaFONTAINE: That's -- well --
- 7 MS. DONLEY: There shouldn't be any.
- 8 CHAIRMAN LaFONTAINE: Correct.
- 9 MR. MAMMINGA: Yeah, right. Are y'all familiar
- 10 with that? The numbers of exempt poultry and that
- 11 foolishness? Foolishness.
- 12 CHAIRMAN LaFONTAINE: I heard that you and I --
- 13 anyways, I know we got three or --
- MR. MAMMINGA: Yeah.
- 15 CHAIRMAN LaFONTAINE: -- four here.
- MR. MAMMINGA: If we're going to let people eat
- 17 their own chicken, that's it.
- 18 CHAIRMAN LaFONTAINE: You know, we keep digressing
- 19 -- Mike and I -- because I guess we deal with it every day.
- 20 But you just wouldn't believe how upset some of the
- 21 legitimate guys get when somebody can go out and set up,
- 22 kill 10,000 birds not under inspection and ship them all
- 23 over the United States. That's their competition.
- 24 MS. DONLEY: And that is something that the public
- is buying to consume and doesn't know it should be

- 1 inspected. If it's not being used --
- 2 MR. LANGE: Yeah, well --
- MS. DONLEY: -- for personal use, they're -- it
- 4 should be inspected.
- 5 MR. LANGE: Well it -- that can happen right now.
- 6 I know it's happened in a --
- 7 MR. MAMMINGA: Under the regulations that permit
- 8 it, one thing that nobody seems to remember is that for
- 9 those -- every one of those birds is supposed to be
- 10 identified with a labor or stamp that says "exempted
- 11 poultry, pl90-492" --
- MS. DONLEY: And that means --
- MR. MAMMINGA: -- which is the public law.
- MS. DONLEY: -- diddley-squat to --
- MR. MAMMINGA: I understand, but at least --
- MS. DONLEY: -- John Q. public.
- 17 CHAIRMAN LaFONTAINE: Well, it was in '69 that
- 18 somebody got that put in. Okay. So --
- 19 MS. KASTER: Can I ask one question about that?
- 20 CHAIRMAN LaFONTAINE: Yeah.
- 21 MS. KASTER: What about something that was exempt
- 22 for cultural -- like, they're not quite religious reasons,
- 23 but culturally processed/prepared reasons? How does that
- 24 shake out?
- 25 CHAIRMAN LaFONTAINE: That doesn't have any impact

- 1 here.
- 2 MR. MAMMINGA: Because if you want to butcher
- 3 birds, like under any one of the religious exemptions, that
- 4 is an aside to the fact that it's got to be inspected.
- 5 MS. KASTER: Yeah. I'm not saying outright
- 6 religious. I'm saying that there's a cultural -- I'm
- 7 thinking of some of the oriental cultures --
- 8 MR. MAMMINGA: Well, those are -- mostly --
- 9 MS. KASTER: -- out on the west coast and kind of
- 10 thing.
- 11 MR. MAMMINGA: -- the ones that I see are the --
- oh, let's see. Who do we see?
- 13 CHAIRMAN LaFONTAINE: Well, let me give you --
- MR. MAMMINGA: Kosher. We see --
- 15 CHAIRMAN LaFONTAINE: Buddhist exempt.
- 16 MR. MAMMINGA: -- Hindus and Buddhists.
- 17 MS. KASTER: Again, I'm not talking about
- 18 religious faiths. I'm just --
- MR. MAMMINGA: Those are the ones --
- 20 MS. KASTER: -- making that distinction, right at
- 21 the beginning.
- 22 CHAIRMAN LaFONTAINE: Well, what are you talking
- 23 about?
- 24 MS. KASTER: Culturally, but independent from
- 25 religious reasons.

- 1 MR. MAMMINGA: There are no such exemptions other
- 2 than religious. No legal ones.
- MS. KASTER: But what I'm saying is will some of
- 4 these people who previously had had some latitude under this
- 5 -- will they say that culturally they're doing it in a
- 6 manner by which people in their country or their background
- 7 have always processed, independent of religious reasons?
- 8 MS. DONLEY: It's not supposed to happen. It does
- 9 happen, and that -- my experience has been with something
- 10 like with public -- some public health departments is they
- 11 just --
- MR. MAMMINGA: Can you give me a real-life
- 13 example? What are you talking about?
- MS. KASTER: Oh, I'm thinking about, again, how
- 15 some of the products that are processed to go to a oriental
- 16 market, for example. You go to San Francisco, and you see
- 17 ducks and that kind of thing.
- MR. MAMMINGA: Where they lop their heads off and
- 19 dress it for you right on the spot?
- 20 CHAIRMAN LaFONTAINE: That's not covered by the
- 21 law. I think that's a --
- MR. MAMMINGA: Well, I'm familiar with another
- 23 state that has a state program. And they have a very large
- 24 city -- one of the largest in the United States. And they
- 25 have a thing there amongst every -- I was in five poultry

- 1 plants that were owned by five different cultures. Okay? I
- 2 mean, literally, from the Far East and the Middle East to
- 3 the Hispanic, and they have a thing about what they call
- 4 "hot chickens." And you go into the market, and you buy a
- 5 chicken, or a couple of pigeons, or whatever is quacking and
- 6 squawking, and you pick them out and you pay them for them
- 7 and they're yours. And then the guy goes in the back, and
- 8 then he dresses them for you. And he comes out with them
- 9 right in a sack or a paper and say, "Here it is."
- 10 Alright. If you have a classification class that
- 11 butcher exempt birds for the people that own them, you're
- 12 clean. They can do what they want. If it means standing on
- one foot and whistling "Dixie" --
- MS. KASTER: As long as they pay for them first.
- MR. MAMMINGA: Sure. As long as they own the
- 16 birds. Because, there again, that has never been
- 17 challenged, either.
- 18 CHAIRMAN LaFONTAINE: To answer your question, I
- 19 can think of a real-life example. Buddhists' exemption --
- 20 one of the Buddhist exemptions is religious; but it's ethnic
- 21 also, because we're talking about is New York-style dressed
- 22 birds. And that is -- all they do is take the feathers off.
- 23 The guts are in it, the head's on, the peter on it. And
- 24 that is an existing exemption for the -- for those folks who
- 25 -- and that can be bought. That can be inspected under

- 1 inspection and produced commercially and sold commercially.
- 2 And so my point is that -- I can't say it
- 3 absolutely, but there are things readily available to ethnic
- 4 groups with inspected birds, but I don't think there's
- 5 anything big out there that I'm aware of that would be
- 6 precluded from the marketplace.
- 7 MR. LANGE: And the religious-exempt birds are
- 8 supposed to be labelled --
- 9 MR. MAMMINGA: They are. They have --
- 10 MR. LANGE: -- they have a special --
- 11 MR. MAMMINGA: -- very specific labelling.
- MR. LANGE: -- labelling on the stuff like that,
- 13 yeah.
- MR. MAMMINGA: Why couldn't we say this exemption
- 15 to read identically to the 303 exemption for red meat? And
- 16 then just rewrite it that way. Get rid of the seven
- 17 different exemptions; get rid of the thousand birds in your
- 18 back yard, the 20,000 birds if you raise them and do them in
- 19 a -- the small enterprise. Get rid of all of those
- 20 exemptions and say, basically, that that which is delivered
- 21 for slaughter for the exclusive use of the poultry producer
- 22 and their nonpaying guests and family and employees -- just
- 23 like 303. Why not just discard that old stuff and have a
- 24 single exemption for the poultry producer --
- 25 CHAIRMAN LaFONTAINE: Well, I don't think --

- 1 MR. MAMMINGA: -- to eat their own stuff?
- 2 CHAIRMAN LaFONTAINE: -- I don't think you even
- 3 have to go that far, because I don't think anybody could
- 4 make a business of it on the one-on-one bird. And just say
- 5 eliminate it, period. Not get into custom exempt birds.
- 6 MR. MAMMINGA: I have 17 plants that slaughter
- 7 birds exclusively for the people that own them.
- 8 CHAIRMAN LaFONTAINE: Oh, is that right?
- 9 MR. MAMMINGA: And there's another three of our
- 10 custom red meat plants that have facilities to do that --
- 11 CHAIRMAN LaFONTAINE: Oh, okay.
- 12 MR. MAMMINGA: -- where Mrs. Jones and Uncle Fred
- 13 bring in their hundred chickens, and they dress them and
- 14 they give them back to them.
- MS. DONLEY: Oh, I see what you're saying.
- 16 CHAIRMAN LaFONTAINE: And they're able to do that.
- 17 It's really not custom. Are they size exempt?
- MR. MAMMINGA: No, it's under the exemptions --
- 19 the very first exemption. Or the -- it's the second
- 20 exemption, the one where the poultry producers deliver birds
- 21 for processing. All they have to do is make it -- you have
- 22 to allow people to eat their own stuff --
- 23 CHAIRMAN LaFONTAINE: Right, right.
- MR. MAMMINGA: -- without requiring antemortem or
- 25 postmortem inspection of them. So, all we want to say for

- 1 poultry is the same thing we say or red meat, which is,
- 2 "Poultry that is delivered by the poultry producer for
- 3 processing and return to them for their exclusive use in
- 4 their household, their nonpaying guests, their family and
- 5 their employees," or however -- I get those words turned
- 6 around, but covers those four things. Why not just give
- 7 them the same break that we give livestock people, or mammal
- 8 people?
- 9 CHAIRMAN LaFONTAINE: You obviously -- you do know
- 10 the regulations better than me -- laws. I defer to your
- 11 judgment.
- 12 MR. MAMMINGA: But we should. What we shouldn't
- 13 do is allow for the sale of uninspected poultry. And red
- 14 meat -- there is no such permission to sell uninspected
- 15 poultry under -- our meat under any circumstances. But they
- 16 do recognize two things in the red meat law. One, you can
- 17 butcher your own animal in the back yard for your exclusive
- 18 use, and that's not -- doesn't require anything. And the
- 19 second thing is that you can take it to a commercial
- 20 establishment, have it done without antemortem/postmortem,
- 21 returned to you for your exclusive use. And they define
- 22 that. We should allow the poultry people the same thing and
- 23 nothing else.
- MS. DONLEY: Now I'm confused. How does that
- 25 differ from custom exempt?

- 1 MR. MAMMINGA: It would be the same. That means
- 2 --
- 3 MS. DONLEY: Oh, that's right; because that's only
- 4 for --
- 5 MR. MAMMINGA: Red meat.
- 6 MS. DONLEY: -- red meat. So --
- 7 MR. MAMMINGA: Two laws. So we have to give --
- 8 CHAIRMAN LaFONTAINE: So, what we're really saying
- 9 is keep as-is for red meat --
- 10 MS. DONLEY: And then add poultry -- the same for
- 11 poultry -- right?
- 12 CHAIRMAN LaFONTAINE: Right.
- 13 MR. MAMMINGA: See, but you have two laws and two
- 14 sets of regulations. And what you find in the red meat law
- and the red meat regulations in part 303 is not the same as
- 16 you find in part 381. So, you have to take that out of 381
- 17 which we find obnoxious, which is the size and the ability
- 18 to sell uninspected poultry --
- MS. DONLEY: So, add it here, and then this one
- 20 says take it away. Keep as-is from red -- for meat --
- MR. MAMMINGA: For meat, right.
- MS. DONLEY: -- for mammals --
- 23 MR. MAMMINGA: Um-hum. There you go. You're on.
- MS. DONLEY: "Keep as-is for mammals." Do we want
- 25 to use our "mammals" term?

- 1 CHAIRMAN LaFONTAINE: Yeah, sure.
- 2 MS. DONLEY: It makes you smile more than --
- 3 CHAIRMAN LaFONTAINE: Yeah.
- 4 MS. DONLEY: Okay. And then --
- 5 CHAIRMAN LaFONTAINE: Add or change -- or what's
- 6 the right way to put that?
- 7 MR. MAMMINGA: Well, first of all, you want to
- 8 strike the poultry exemptions as they are and replace them
- 9 --
- 10 MS. DONLEY: I'm going to do that over there.
- 11 MR. MAMMINGA: -- with this language.
- 12 CHAIRMAN LaFONTAINE: Yeah.
- MS. DONLEY: Here I'm going to add it, though.
- 14 CHAIRMAN LaFONTAINE: Right. Eliminate the
- 15 existing poultry exemptions and substitute --
- MR. MAMMINGA: Similar language as the red meat
- 17 exemption.
- MS. DONLEY: Or create custom exempt for poultry.
- 19 That's what we're doing, aren't we?
- 20 CHAIRMAN LaFONTAINE: Well, we have to be sure we
- 21 --
- 22 MS. DONLEY: And then eliminate it there.
- 23 CHAIRMAN LaFONTAINE: Well, what Mike said is we
- 24 need to -- so that Lorne and everybody else that he's
- 25 dealing with has a clear vision -- is eliminate current --

- 1 eliminate the current poultry exemptions and substitute --
- MS. DONLEY: You know what? We have that in our
- 3 book. We have the actual section under the next tab. We've
- 4 got it in here. If you want to find it, why don't we just
- 5 say, "Drop 30-" --
- 6 MR. MAMMINGA: Well, one thing you have to realize
- 7 here is that this particular change to the exemption for
- 8 poultry will require an act's going to change and a
- 9 regulation change. We're not changing anything in the red
- 10 meat statute. We're leaving it the same. We're -- as far
- 11 as the exemptions. I don't want --
- MR. LANGE: You know, they're sort of -- one's
- 13 getting rid of the specific list and adding "mammals," and
- 14 the birds we think we can do almost by regulation. But if
- 15 you're going to open the act, we might as well open up the
- 16 act and change the wording of the act.
- 17 MR. MAMMINGA: Yeah, because the words in the act
- 18 are --
- 19 MR. LANGE: Yeah.
- 20 MR. MAMMINGA: -- but this would certainly make it
- 21 much simpler.
- The size exemption, to me, is a little -- I know
- 23 exactly what Dan is talking about. You know, 21,000,
- 24 unlimited numbers if they're -- none of them are sold -- all
- 25 this. And then the small enterprise exemption, which is a

- 1 horror unto itself. What we're really talking about here is
- 2 striking all that language. And we're going to replace it
- 3 with similar language that addresses red meat, which says
- 4 basically if you raise birds and you want to eat them, you
- 5 can do that without antemortem/postmortem inspection.
- 6 That's all you're saying.
- 7 CHAIRMAN LaFONTAINE: So, it's really -- so you're
- 8 -- you take this beyond the size exemption.
- 9 MR. MAMMINGA: I'd strike them all.
- 10 CHAIRMAN LaFONTAINE: Because there's more in
- 11 there than just a size exemption.
- 12 MR. MAMMINGA: That is correct. There are
- 13 operations -- the small enterprise exemption that says that
- 14 you can do 20,000 birds, some of them inspected, some of
- 15 them not. Then you got the 20,000 birds if you own the
- 16 plant and the chickens. And then you got the thousand birds
- in your back yard and dah-dah-dah-dah. This is 1999.
- 18 We're not going to sign off the chickens -- or that birds --
- 19 excuse me -- that birds should not be inspected if they're
- 20 going to be sold for food. Right? And if they're not going
- 21 to be inspected, then you're going to eat them because you
- 22 own them.
- 23 CHAIRMAN LaFONTAINE: Here's what I recommend we
- 24 do -- is on that one where it says "custom exempt" is create
- 25 similar language for birds.

- 1 MR. MAMMINGA: There you go. Excellent.
- 2 CHAIRMAN LaFONTAINE: Or equivalent language.
- MR. MAMMINGA: "Equivalent" -- that's a good word,
- 4 too.
- 5 CHAIRMAN LaFONTAINE: Does that give you adequate
- 6 guidance, Lorne?
- 7 MR. MAMMINGA: Yeah. Not guidance, but I guess --
- 8 MR. LANGE: Yeah. Understand that at least --
- 9 MR. MAMMINGA: We would never write language that
- 10 would satisfy the Agency. Just tell them "equivalent
- 11 language." They'd understand that.
- 12 CHAIRMAN LaFONTAINE: -- equivalent --
- MS. DONLEY: "Standard"? "Equivalent standard for
- 14 birds"?
- 15 CHAIRMAN LaFONTAINE: "Equivalent" --
- MR. MAMMINGA: Exemption.
- 17 CHAIRMAN LaFONTAINE: -- "exemption for birds."
- 18 MR. MAMMINGA: "An equivalent exemption for
- 19 birds."
- 20 CHAIRMAN LaFONTAINE: Great. "An equivalent
- 21 exemption for birds."
- MS. DONLEY: Okay.
- 23 MR. MAMMINGA: See, our friends in Kansas, they
- 24 took the Federal Regs, and they did not adopt any of those
- 25 poultry exemptions except the last one, which says that you

- 1 can sell a thousand birds to your friends and neighbors and
- 2 butcher them in your back yard. That's the only exemption
- 3 they recognize in Kansas.
- 4 CHAIRMAN LaFONTAINE: And then, what I want to do
- 5 so there's no misunderstandings in the full committee, is --
- 6 don't write anything down yet, but under the one you just
- 7 wrote, "create" -- is put -- what I'm suggesting, in
- 8 parenthesis eliminate "current" --
- 9 MS. DONLEY: Eliminate "current" exemption?
- 10 CHAIRMAN LaFONTAINE: Right.
- MR. MAMMINGA: Or replace -- use this to replace
- 12 that. Well, however you want to say it, but let them know
- 13 that we want to strike the entire exemption sections in the
- 14 poultry right now and replace it with --
- 15 CHAIRMAN LaFONTAINE: What is that --
- MR. MAMMINGA: -- equivalent language.
- 17 MS. DONLEY: "Create equivalent exemption" --
- 18 CHAIRMAN LaFONTAINE: 381 what?
- MS. DONLEY: -- "for birds" --
- 20 CHAIRMAN LaFONTAINE: What are we --
- MR. MAMMINGA: Right.
- 22 CHAIRMAN LaFONTAINE: -- talking about?
- MR. MAMMINGA: Strike "existing" --
- MR. LANGE: 381 are the poultry regs.
- 25 CHAIRMAN LaFONTAINE: Yeah, but what is the

- 1 paragraph --
- 2 MR. LANGE: Section -- it's section 15 of the Act.
- 3 CHAIRMAN LaFONTAINE: Yeah, let's see, Nancy, it's
- 4 titled "Exemptions," section 15 of the PPIA.
- 5 MS. DONLEY: And strike "existing" -- strike
- 6 "existing" -- you're right.
- 7 (Knock on Door)
- 8 MR. LANGE: Is that the pizza?
- 9 MR. MAMMINGA: I fought -- I fought them alone at
- 10 Pizza Hut for three years. Crooks. They've expanded their
- 11 exemption. I fought them -- you should see my file on Pizza
- 12 Hut. I felt like Don Quixote a lot of those days.
- 13 MS. DONLEY: Strike all existing exemptions,
- 14 right?
- 15 CHAIRMAN LaFONTAINE: Well, just say "existing
- 16 exemptions."
- MS. DONLEY: And then section 15?
- 18 CHAIRMAN LaFONTAINE: Right, section 1 of PPIA.
- MR. MAMMINGA: And then you're going to hit them
- 20 with 381 out of the current regs? 381-point -- what is it?
- 21 CHAIRMAN LaFONTAINE: And current regs.
- 22 MR. MAMMINGA: And current regs. Corresponding
- 23 regs, yeah.
- 24 CHAIRMAN LaFONTAINE: Better add in "corresponding
- 25 regulations, because these are again outlined in part 381 of

Heritage Reporting Corporation

(202) 628-4888

- 1 the regs.
- 2 MR. MAMMINGA: They are?
- 3 CHAIRMAN LaFONTAINE: What are you saying?
- 4 MR. MAMMINGA: You have to strike that part, or
- 5 you're going to use this part to replace "in the current
- 6 regulations" -- however you want to say it. But there are
- 7 regulations that mimic, or mirror the Act, that almost word
- 8 for word in those cases.
- 9 CHAIRMAN LaFONTAINE: Okay. Well, then, eliminate
- 10 this; eliminate the regs already --
- MR. MAMMINGA: As long we all know that those regs
- 12 have got to go as well, and be replaced by this new
- 13 language.
- 14 CHAIRMAN LaFONTAINE: Okay. So, we have taken
- 15 care of number one, number three and number five.
- MR. MAMMINGA: Excellent.
- MS. DONLEY: Alright. I don't need this any more.
- 18 CHAIRMAN LaFONTAINE: Alright. Let's go to number
- 19 four, definition of inspection. And I'll tell you what I --
- 20 you may not agree with me, but here's what I wrote down. I
- 21 said continue it as-is. That is, continuous
- 22 antemortem/postmortem inspection. Whatever is the norm.
- 23 MR. MAMMINGA: That's what I wanted to know --
- 24 what was your definition of "inspection." You're just
- 25 talking about animal -- mammal-by-mammal, bird-by-bird

- 1 antemortem/postmortem inspection. Continue with.
- 2 CHAIRMAN LaFONTAINE: Right. And then, of course,
- 3 the processing part falls under -- just like we're doing
- 4 other species now, or whatever changes come down the road --
- 5 let me -- let me -- "same as." In other words, if it's
- 6 amenable, it's amenable. Pathogen reduction, SSOPs, HAACP -
- 7 whatever -- antemortem/postmortem --
- 8 MR. MAMMINGA: Well, can I ask a dumb question?
- 9 CHAIRMAN LaFONTAINE: Yeah.
- MR. MAMMINGA: Do we have to even address that?
- 11 That will be addressed in future regulations and in ongoing
- 12 regulations now.
- 13 CHAIRMAN LaFONTAINE: I don't know that we do. I
- 14 know that Loren put it in his paper what's the definition of
- 15 an inspection. And --
- 16 MR. MAMMINGA: What did you say, Loren? Do you
- 17 remember?
- 18 CHAIRMAN LaFONTAINE: What did you say?
- 19 MR. LANGE: Oh, I didn't. I just said it had to
- 20 be defined. The only place where, really -- that I know
- 21 there was a major issue, and that was squab. And there was
- 22 -- the question came up could you do -- I mean one is these
- 23 are all birds. These are all mammals, you know. Most of it
- 24 all -- the antemortem, postmortem applied. And the issue
- 25 was could you do -- I think it was the viscera inspection of

- 1 squab, because the viscera are so small. But I don't know
- 2 how it was resolved, but --
- 3 CHAIRMAN LaFONTAINE: Well, we have the -- one of
- 4 the few squab plants in the United States. They do lots of
- 5 birds, and my inspectors look at every one of them. It's
- 6 mandatory in that state. That's not an issue.
- 7 MR. MAMMINGA: Is it an issue --
- 8 MS. DONLEY: Same as inspection? Same as current
- 9 inspection.
- MR. MAMMINGA: Well, I'm just trying to get out of
- 11 my friend in the kind veterinary profession -- I think, as a
- 12 professional, I know how he feels about carcass-by-carcass
- 13 inspection. And I know that probably, as a veterinarian,
- 14 you're probably not too hep -- or are you -- on this model
- 15 project.
- 16 CHAIRMAN LaFONTAINE: No, I think the models --
- 17 we're getting off-track here for a moment. The models
- 18 project has merit.
- 19 MR. MAMMINGA: Okay. I'm just trying to figure
- 20 when --
- 21 CHAIRMAN LaFONTAINE: It's not --
- MR. MAMMINGA: -- you talk about --
- 23 CHAIRMAN LaFONTAINE: -- a scenario for uniform
- 24 animals --
- MR. MAMMINGA: Okay, then we all agree.

- 1 CHAIRMAN LaFONTAINE: -- whatever they might be --
- 2 young birds, young quail -- provided we go through the
- 3 proper steps blah, blah, blah. But that's a whole different
- 4 issue.
- 5 MR. MAMMINGA: Then all you're really trying to
- 6 communicate here is that, whatever the standards are for
- 7 inspection, they will remain the same for these --
- 8 CHAIRMAN LaFONTAINE: Yeah, here we go.
- 9 MR. MAMMINGA: -- mammals and birds.
- 10 CHAIRMAN LaFONTAINE: Inspection would be --
- inspection standards would be the same as other amenable
- 12 species.
- MR. MAMMINGA: There you go. That's what you have
- 14 to say, then. We've defined it.
- MS. DONLEY: Keep that thought, Dan.
- 16 CHAIRMAN LaFONTAINE: Inspection standards same as
- 17 current for amenable species. Just a very general
- 18 statement.
- MR. MAMMINGA: That way, you can make your
- 20 procedures appropriate for whatever you're working on. I
- 21 mean there might be a better way to inspect squab versus a
- 22 turkey, and I would leave that to you folks that come up
- 23 with those schemes to determine that.
- MS. DONLEY: So, inspection standards should be
- 25 the same as current amenable species?

- 1 CHAIRMAN LaFONTAINE: Right. Okay.
- MR. LANGE: In other words, for the Act -- to me,
- 3 says, "The secretary shall cause to be made an inspection of
- 4 each carcass and parts of carcasses, " and stuff.
- 5 MR. MAMMINGA: There you go.
- 6 MR. LANGE: That's --
- 7 MR. MAMMINGA: That will stay the same.
- 8 MR. LANGE: And that's further defined through
- 9 regulation.
- 10 CHAIRMAN LaFONTAINE: Yes.
- MR. MAMMINGA: Yep. Even on to directives and
- 12 training materials. That's a good way to tie that in, sir.
- 13 Good thinking. That's just what you want to do. Give them
- 14 the flexibility to make their procedure appropriate for the
- 15 critter, but --
- 16 CHAIRMAN LaFONTAINE: The --
- 17 MR. MAMMINGA: -- make them all the same.
- 18 CHAIRMAN LaFONTAINE: -- fifth issue -- I thought
- 19 of a sixth one I'll bring up later. I won't issue a
- 20 statement, but the -- number two up there, "Legislative/
- 21 Regulatory Approach" -- in Loren's paper he presented three
- 22 options, or three approaches. One was what he called the
- 23 surgical approach. That was -- let me see if I got my
- 24 thoughts right. Well, yeah. Amendment to the existing
- 25 acts. One was to redo the Act completely, and the third one

- 1 was a new statute that would deal just with this -- with
- 2 these add-ons. Having said that, I'll put my thoughts on
- 3 the table. I think the surgical approach, amendments to the
- 4 existing acts, would be the most logical approach -- rather
- 5 than redoing the whole thing over, you know. It's probably
- 6 going to open up a Pandora's Box, anyways. But --
- 7 MR. MAMMINGA: Then we'll have to speak with the
- 8 acts and the regulations, because what we've done here today
- 9 affects both.
- 10 CHAIRMAN LaFONTAINE: Well, you're right, but if
- 11 you --
- MR. MAMMINGA: Change the Act, take away the --
- 13 CHAIRMAN LaFONTAINE: -- the regulations and then
- 14 you go -- then you go -- you know, and then it's --
- MR. MAMMINGA: Then it'll make people nervous if
- 16 we don't acknowledge that the acts and the regs have to be
- 17 addressed. Whether it's necessary or not, you have to know
- 18 -- let them know that we know that both will have to change.
- 19 Do you think he's going to want us to be real specific --
- 20 chapter and verse, acts and regs?
- 21 CHAIRMAN LaFONTAINE: No, no.
- MR. MAMMINGA: Because we could do her if you give
- 23 me federal regs.
- MS. DONLEY: Um-unh.
- 25 CHAIRMAN LaFONTAINE: No, no, Mike. And all

- 1 kidding aside, that's what our approach -- we need --
- 2 MR. MAMMINGA: Okay.
- 3 CHAIRMAN LaFONTAINE: -- to know the substance of
- 4 what's in there, what's not in there; but it's not our job
- 5 to try and write the --
- 6 MR. MAMMINGA: I'm just --
- 7 CHAIRMAN LaFONTAINE: -- legislation.
- 8 MR. MAMMINGA: -- asking, because sometimes we --
- 9 CHAIRMAN LaFONTAINE: Now, having said --
- 10 MR. MAMMINGA: -- get accused of being too
- 11 difficult.
- 12 CHAIRMAN LaFONTAINE: -- that, Loren has your
- 13 phone number.
- 14 MR. MAMMINGA: You don't need my phone number.
- MR. LANGE: Well, I -- in that section of the
- 16 paper, I admit I was just -- there were -- you had a fairly
- 17 extensive last-November discussion on, you know, these sort
- 18 of -- what was labelled the "surgical approach," and making
- 19 amendments to the existing statues or, you know, the -- or
- 20 the position now's the time to sort of -- you know, you've
- 21 qot Eqq Products Inspection Act, Poultry Products Inspection
- 22 and Meat Inspection Act -- you know, is to sort of have a
- 23 comprehensive, new inspection act that would cover a lot of
- 24 other issues like other subcommittees are dealing with --
- 25 like, possibly, exemptions and stuff. But the way this is

- 1 structured now, it's sort of taking the two and making them
- 2 more analogous. And it sort of seems that the surgical
- 3 approach is the only one that makes any sense.
- 4 CHAIRMAN LaFONTAINE: What I told you earlier --
- 5 MS. DONLEY: Yeah, so that --
- 6 CHAIRMAN LaFONTAINE: -- mention it again.
- 7 We recommend the legislative approach would be as
- 8 amendments to the PPIA and the FMIA.
- 9 MS. DONLEY: Legislative rather than --
- 10 CHAIRMAN LaFONTAINE: No, see, both of these are
- 11 going to require -- for both, to accomplish this, there's
- 12 going to have to be legislative changes -- both laws.
- MS. DONLEY: So, changing the law.
- 14 CHAIRMAN LaFONTAINE: Yeah, right. If we would --
- if we didn't -- hadn't got into the exemption business, like
- 16 Lorne pointed out, we might have been able to do it
- 17 regulatory for poultry.
- MR. MAMMINGA: Yeah.
- 19 CHAIRMAN LaFONTAINE: But I don't think we can get
- 20 -- it won't work. So, if you make a law change, then that
- 21 drives the regulations thereof. So, we can mention, like
- 22 Mike said, "legislative approach, blah, blah, blah, blah,
- 23 blah" --
- MR. MAMMINGA: Parenthetically.
- 25 CHAIRMAN LaFONTAINE: -- to include appropriate --

- 1 I mean with subsequent regulatory change, so that that's
- 2 acknowledged.
- MS. DONLEY: So, would you just want to make,
- 4 like, the declarative statement, "This will require
- 5 legislative -- new legislation leading to new" --
- 6 CHAIRMAN LaFONTAINE: Let's word it something like
- 7 this, that -- get my thoughts together here.
- 8 MS. DONLEY: Okay. Both -- I'm going to just make
- 9 it --
- MR. MAMMINGA: You know, Dan, you had a good word
- 11 there that will kind of ease a lot of fears. You know when
- 12 the state director drafted the whole new act for it, oh, my
- 13 qosh, that's many, many things. When you say that you're
- 14 going to have surgical changes to the Act and regulations,
- 15 that sounds more controlled, more -- where they don't have
- 16 to read thousands of pages to see where there were hundreds
- 17 or dozens. I like that "surgical" word in there, because it
- 18 did -- it indicates a precise changing of this, versus an
- 19 overall throw the whole kit and caboodle out.
- 20 CHAIRMAN LaFONTAINE: I think what we'll do is
- 21 we'll put in parenthesis, when we get this all written,
- 22 "surgical approach" --
- MR. MAMMINGA: Good.
- 24 CHAIRMAN LaFONTAINE: -- because that's in his
- 25 paper. But, "The recommended legislative approach to" -- I

- 1 don't want to get too wordy, but, "The recommended" -- let
- 2 me just read through it. "The recommended legislative
- 3 approach for these changes is as amendments to EPIA and
- 4 FMIA."
- 5 MS. DONLEY: One more time.
- 6 CHAIRMAN LaFONTAINE: Sorry?
- 7 MS. DONLEY: One more time.
- 8 CHAIRMAN LaFONTAINE: Okay. "The recommended
- 9 legislative approach to effect these changes" -- to effect
- 10 as the verb -- "is amendments to the two acts."
- MS. DONLEY: Are we recommending it, Dan, or are
- 12 we just acknowledging that it's going to take --
- 13 CHAIRMAN LaFONTAINE: No, I think we're
- 14 recommending it, because --
- MR. MAMMINGA: The approach is what you're
- 16 recommending. You're recommending, instead of --
- 17 CHAIRMAN LaFONTAINE: Yeah.
- MR. MAMMINGA: -- a wholesale rewrite of --
- 19 CHAIRMAN LaFONTAINE: -- another piece of --
- 20 MR. MAMMINGA: -- the whole thing --
- 21 CHAIRMAN LaFONTAINE: -- paper. What's -- what a
- 22 -- you know, three different legislative approaches, and
- 23 we're -- and one of those was just making the amendments to
- 24 the existing acts.
- MR. MAMMINGA: There you go.

- 1 CHAIRMAN LaFONTAINE: Another one was a stand-
- 2 alone statute that dealt just with the changes. And the
- 3 third was rewriting all -- the whole act. So, we're
- 4 answering one of their -- FSIS's questions.
- 5 MS. DONLEY: So, we're recommending to amend
- 6 through legislation --
- 7 MR. MAMMINGA: Right.
- 8 MS. DONLEY: -- the existing act.
- 9 CHAIRMAN LaFONTAINE: Go ahead and write down what
- 10 I said, and then we can digest it. "Recommend the
- 11 legislative approach to effect" --
- MS. DONLEY: Well, you know what I mean.
- 13 CHAIRMAN LaFONTAINE: Yeah, I'll --
- MS. DONLEY: "Recommend the" --
- 15 CHAIRMAN LaFONTAINE: "... legislative approach to
- 16 effect these changes" -- e-f-f-e-c-t. Make sure we get the
- 17 right word -- rather than affect, effect. Okay, "Recommend
- 18 the legislative approach to effect these changes be
- 19 amendments" --
- MS. DONLEY: "Be"?
- 21 CHAIRMAN LaFONTAINE: "... be" -- "be amendments"
- 22 --
- MS. DONLEY: Oh, "the amendments" -- got it.
- 24 CHAIRMAN LaFONTAINE: "B-e amendments" -- I use
- 25 all these funny words.

- 1 (Informal comment.)
- 2 CHAIRMAN LaFONTAINE: "... be amendments to the
- 3 PPIA and FMIA." And then, in parenthesis, "surgical
- 4 approach."
- 5 MS. KASTER: And what's the down side to the --
- 6 say, the third alternative, which was to do a new statute?
- 7 CHAIRMAN LaFONTAINE: Well, the reason I
- 8 discounted that, then you've got a whole new act. Then you
- 9 qot --
- 10 MS. KASTER: Oh, that does drive a whole new --
- 11 okay.
- MR. MAMMINGA: They have to look at every --
- 13 CHAIRMAN LaFONTAINE: -- one act for beef, and you
- 14 got another act for bison --
- MS. KASTER: Okay, so either one of those two
- 16 options (UNINTELLIGIBLE). Okay.
- 17 MR. LANGE: I think the staff person that
- 18 suggested it was thinking of something like an exotic animal
- 19 inspector.
- 20 MR. MAMMINGA: Yeah, "Exotic Animal and Bird
- 21 Inspection Act," or something that -- you know.
- 22 (UNINTEL`LIGIBLE) clean and neat as you can make it without
- 23 affecting any other language is your best bet.
- 24 CHAIRMAN LaFONTAINE: And then we also need to --
- 25 don't write this down, but let me just -- back to Mike's

- 1 comments about it's really a separate sentence on that
- 2 follow-on to regulatory changes (UNINTELLIGIBLE).
- 3 MR. MAMMINGA: Well, you can just say "and
- 4 associated regulations, "or, "and" -- we just want to let
- 5 them know that we know that there are regulations that need
- 6 to be changed as well. Changes -- it'd be amendments to the
- 7 --
- 8 CHAIRMAN LaFONTAINE: The first sentence is
- 9 legislative approach, so you don't want to throw in the word
- 10 "regulations" in there.
- 11 MR. MAMMINGA: Throw it in after your acts. "...
- 12 changes be amendments to the PPIA and FMIA and associated
- 13 regulations."
- 14 CHAIRMAN LaFONTAINE: No, you can't put
- 15 regulations in with the legislative approach. The
- 16 legislation has nothing to do with regulation.
- 17 MR. MAMMINGA: Okay. Then add another sentence
- 18 and say, "This will also require regulation changes, if
- 19 adopted."
- MR. LANGE: "... regulations to be amended, as
- 21 necessary," or something like that.
- MR. MAMMINGA: Okay. Yeah, or --
- 23 CHAIRMAN LaFONTAINE: "... amendments to be" --
- MR. MAMMINGA: "Regulations."
- 25 CHAIRMAN LaFONTAINE: "Regulations" -- "...

- 1 regulations to be changed, as necessary."
- MR. MAMMINGA: "Changed," "amended."
- 3 CHAIRMAN LaFONTAINE: "... changed accordingly."
- 4 MR. MAMMINGA: That'll give them the idea.
- 5 MS. DONLEY: "... to be changed accordingly"?
- 6 CHAIRMAN LaFONTAINE: Right.
- 7 MS. DONLEY: Okay.
- 8 CHAIRMAN LaFONTAINE: Okay. Now, I have one
- 9 additional thought that I think everyone will agree --
- 10 unless Nancy's finished here.
- MS. DONLEY: Go ahead. I can listen.
- 12 CHAIRMAN LaFONTAINE: Well, I want to -- while
- 13 you're doing that, I want to --
- MR. MAMMINGA: Don't forget the nitrate thing.
- 15 Where are we going to stick that in there?
- 16 CHAIRMAN LaFONTAINE: I thought you'd forget.
- 17 MR. MAMMINGA: Not hardly. Elephants never
- 18 forget. Reptiles don't die 'til after sundown.
- 19 CHAIRMAN LaFONTAINE: As we put this paper
- 20 together, I thought that would be a logical order -- to talk
- 21 about the definition of meat and poultry first -- poultry
- 22 and beef; cover the exemption issue, because that's a
- 23 legislative issue; and then jump to the legislation
- 24 regulation; and then inspection is strictly a rule making or
- 25 regulatory issue. So, that doesn't have any bearing on the

- 1 -- I mean that won't be tied up --
- MS. DONLEY: Oh, then inspections for legislation
- 3 is three. What you said.
- 4 CHAIRMAN LaFONTAINE: Oh, I did say the other way.
- 5 Yeah. I think I'll change these. Kind of a -- it doesn't
- 6 really make that much difference, but -- the other issue
- 7 that I thought we should put in the introductory paragraph,
- 8 or sentence, is that this -- in addition to -- well, let me
- 9 just say it. I think we need to put in that this fits
- 10 FSIS's vision of a seamless, federal-state inspection system
- in that we've got consistent standards between the federal
- 12 and the state, and we don't have all these individual state
- 13 laws to cover the loopholes that currently exist; and that,
- 14 because most of these folks that are going to be affect by
- 15 this law are small, that once we get the interstate shipment
- 16 cleared up, they'll tend to follow the state inspection
- 17 programs, where they exist. So, it's kind of a natural
- 18 follow-on.
- 19 That make sense -- what I'm saying, Mike?
- 20 MR. MAMMINGA: You bet it does. I think, almost
- 21 using the word, it's within the spirit of their strategic
- 22 plan -- something, you know, to let them know that we think
- 23 that this is right down their alley.
- 24 MR. LANGE: And the Agency does like that word
- 25 "seamless"?

- 1 MR. MAMMINGA: They do. The guy that authors
- 2 things, that sits at the head of it usually appreciates
- 3 hearing his word coming back him.
- 4 CHAIRMAN LaFONTAINE: And I -- it's a good word,
- 5 too --
- 6 MR. MAMMINGA: Yep, it is.
- 7 CHAIRMAN LaFONTAINE: -- because that's really
- 8 what we need -- is a --
- 9 MR. MAMMINGA: And it would be -- bring some
- 10 consistency to the arena.
- MR. LANGE: Now, it isn't going to stop individual
- 12 states from still having laws that require inspection of non
- -- how do you say that -- non mamillion [sic]?
- MR. MAMMINGA: Non mammalian.
- 15 CHAIRMAN LaFONTAINE: But it certainly promotes
- 16 consistency from state to state.
- 17 MR. MAMMINGA: Well, and it would truly address
- 18 the species that we are dealing with almost across the
- 19 board. Yes, there're some alligators, but certainly it
- 20 would answer all of our questions about ratites and buffalo
- 21 and deer and rabbits and those things, and will put them all
- 22 on the same playing field with their other creatures -- with
- 23 cattle, sheep, swine, goats and equines
- 24 CHAIRMAN LaFONTAINE: Back to your nitrate issue,
- 25 the inspection says the same as current amenable species; so

- 1 it would take care of that.
- 2 MR. MAMMINGA: It would. I -- because people
- 3 don't always understand and read between all lines, I would
- 4 put a statement in there to the effect that we would expect
- 5 -- I guess what I'm trying to communicate is that the food
- 6 additives that are permitted under the Food, Drug and
- 7 Cosmetic Act would be permissible for all species covered
- 8 under these acts.
- 9 CHAIRMAN LaFONTAINE: You know, I hear -- I know
- 10 where you're coming from. You don't want it to fall through
- 11 the cracks, but it's a given.
- MR. MAMMINGA: Dan, I -- it may not need any
- 13 legislation. And I wouldn't write this as legislation. I
- 14 would just say --
- 15 CHAIRMAN LaFONTAINE: Well, it's not inspection.
- 16 MR. MAMMINGA: -- that the -- that there is an
- 17 understanding here. And I would put it just as a proviso,
- 18 something with an asterisk in front of it, that there is an
- 19 understanding here that the food additives that are
- 20 permitted under the Food, Drug and Cosmetic Act would apply
- 21 to all animals and birds -- or --
- 22 CHAIRMAN LaFONTAINE: All amenable species.
- 23 MR. MAMMINGA: -- amenable species. But I would
- 24 say that there is an understanding of that. So if some guy
- 25 down the road in another office building doesn't have that

- 1 understanding, we can address it then.
- 2 CHAIRMAN LaFONTAINE: Why don't we -- I mean I
- 3 don't have any great objection. We can add that as a
- 4 additional fact or additional sheet. Just parrot what he
- 5 said. Yes?
- 6 MR. HANSEL: Sometime back, we had a Senator --
- 7 CHAIRMAN LaFONTAINE: Identify yourself.
- 8 MR. HANSEL: My name is Dale Hansel. I'm
- 9 president of the National Bison Association.
- MR. MAMMINGA: Oh, okay.
- MR. HANSEL: And I've worked on this nitrite thing
- 12 for ten years. Sometime back, we had Senator Presler
- 13 sponsor a bill to inspect. During that process, I
- 14 researched as far as I could. Bison was made amenable, and
- 15 he was to bison to the Meat Act. I called many people at
- 16 FDA, and they said, "No. Just because it doesn't do -- the
- 17 law doesn't state that just because a product is amenable it
- 18 will be allowed to have nitrites." So, I think it's very
- 19 important that you add something in there --
- MR. MAMMINGA: That you specifically say that the
- 21 food additives -- and we're not even going to pick nitrite
- 22 out. We're not going to make that the issue.
- MR. HANSEL: Right.
- MR. MAMMINGA: We're going to say that the food
- 25 additives that are approved under the Pure Food, Drug and

Heritage Reporting Corporation

(202) 628-4888

- 1 Cosmetic Act will apply to all amenable species. That way -
- 2 now, that -- and I suppose we need a proviso that that may
- 3 require clarification of FDA's -- I don't know if that's in
- 4 their Act or their regulations. I think that's in 21 of the
- 5 CFR.
- 6 MR. LANGE: I think it is.
- 7 MR. MAMMINGA: I think that language that we're
- 8 drafting for is in 21 of CFR, not 9, where our stuff is.
- 9 I'm not sure it would require an act change, because it's in
- 10 the regulations, where they identify stuff as GRAS --
- 11 "generally recognized as safe." I think that's in 21. So,
- 12 we just need to say that this is what we expect. And it may
- 13 require regulation change under FDA regulations at 21 CFR.
- 14 You don't have to say "21 CFR," but say that. We need to
- 15 let them know that this is what we expect. Otherwise, it
- 16 will fall through the big, ole crack in the floor; and
- 17 they'll say, "Oh, garsh. You forgot to say this." And I
- 18 hate that. Just hate that.
- MS. DONLEY: "Food additives allowed under the
- 20 Food, Drug and Cosmetic Act" --
- 21 MR. LANGE: Could I add the word "authorized," or
- "allowed"?
- MR. MAMMINGA: There you go -- "allowed" -- "will
- 24 be allowed in all amenable species." That's all you have to
- 25 say -- "will be allowed in all" -- "Food additives allowed

- 1 under the Food, Drug and Cosmetic Act will be allowed in all
- 2 amenable species." That's all you have to say.
- 3 CHAIRMAN LaFONTAINE: Put a header on there. Oh,
- 4 yeah, "Food Additives." In other words, we've got a heading
- on everything else, so that'll put this paper together.
- 6 That'll help organize things.
- 7 MR. MAMMINGA: Sounds reasonable.
- 8 MS. KASTER: Are there any other issues like this
- 9 that are falling through the cracks?
- MR. MAMMINGA: This is the biggest one of longest
- 11 standing. This is crying dangerously, in my opinion.
- MS. DONLEY: Now, do you want this numbered
- 13 something in --
- 14 CHAIRMAN LaFONTAINE: Yeah, it'll be number --
- MS. DONLEY: -- on here?
- 16 CHAIRMAN LaFONTAINE: -- five. Um-hum.
- 17 MS. DONLEY: You want it after "Legislative
- 18 Regulation, " or do you want it --
- 19 CHAIRMAN LaFONTAINE: I want it after
- 20 "Inspection." Oh, I see where you're coming from.
- 21 MS. DONLEY: Do you want it after the meat and
- 22 poultry?
- 23 CHAIRMAN LaFONTAINE: Oh, it's -- okay.
- MS. DONLEY: You want this to be 2A?
- 25 CHAIRMAN LaFONTAINE: Actually --

- 1 MS. DONLEY: And then exempt 2B?
- MS. KASTER: Then after 1B, right where we --
- MS. DONLEY: Yeah, I --
- 4 CHAIRMAN LaFONTAINE: I think --
- 5 MS. DONLEY: -- I'd do it 1A, 1B, 2A as this, 2B
- 6 as "Customer Exempt." Oh, wait.
- 7 CHAIRMAN LaFONTAINE: Actually, 1A and 1B should
- 8 stay the same, 2 can stay the same, and then this should be
- 9 3, and then -- but then we're back -- so that one's 3.
- 10 CHAIRMAN LaFONTAINE: Okay. Back to the question
- 11 you just asked -- if there're any -- Nancy, Mike -- any
- other related issues that need to be brought up?
- 13 MR. MAMMINGA: Sir, I can tell you, in my opinion,
- 14 we have taken a quantum leap here tonight from a -- in a
- 15 practical, real-world, real 1999, fixing real problems. I
- 16 don't -- if you got this done, we would have simplified and
- 17 made understandable incredible amounts of stuff.
- 18 CHAIRMAN LaFONTAINE: Okay. Now, what I need --
- 19 we're not quite done yet. What I need to do is I would -- I
- 20 visualize an introductory paragraph, and then these are all
- 21 sub-bullets, and then a closing paragraph that says our
- 22 expectation or recommendation is that the Agency come back
- 23 to us with a revised concept paper at the next meeting that
- 24 incorporates these recommendations. That would be a closing
- 25 paragraph.

- 1 MR. MAMMINGA: Good, good.
- 2 CHAIRMAN LaFONTAINE: And we'll write the closing
- 3 paragraph.
- 4 MR. MAMMINGA: You're on a role, Doc.
- 5 CHAIRMAN LaFONTAINE: Okay.
- 6 MS. DONLEY: I'm looking for -- I'm looking at it
- 7 for people to have an added level of protection.
- 8 MR. MAMMINGA: We have to have two. And
- 9 consistency. And uniformity. And the everyday person can
- 10 understand it.
- MS. DONLEY: And you know what? The public thinks
- 12 that anything that they put in their mouths, that they can
- 13 go order in a restaurant is inspected.
- MR. MAMMINGA: Sure, they do.
- MS. DONLEY: And it's just what they think.
- MR. MAMMINGA: Absolutely.
- MS. DONLEY: And it should be.
- 18 MR. MAMMINGA: They -- there is an -- that is one
- 19 of the greatest divides between government, the processor
- 20 and the consumer -- is the expectation. What is your
- 21 expectation? And is it bounded, by any means, in law or
- 22 practice? Because it is not. It is not.
- MS. DONLEY: Question for buffalo people. What
- 24 pathogens are of concern? And is it a lot like beef? Is
- 25 there anything in -- do you have -- is there any -- has

- 1 there ever been anything OSI-77 found in buffalo, as a for-
- 2 instance, to date? Or --
- 3 MR. HANSEL: No, it never -- there never has been.
- 4 And we -- we've --
- 5 MS. DONLEY: You test for it?
- 6 MR. HANSEL: -- we test routinely for it, but we
- 7 have found --
- 8 MR. LANGE: But having said that -- and I don't
- 9 want to preempt you -- e.coli 15787 in the live animal is,
- 10 or can be, found in all ruminants.
- 11 MR. HANSEL: I'm sure that's true.
- MR. LANGE: Deer, elk, bison. And the folks Dale
- 13 Hancock out of Washington state and folks in Idaho, you
- 14 know, in surveys, say they'll find it in the feces of all of
- 15 their ruminants. I'm not saying that -- he can -- but if
- 16 they're testing their meat, they probably haven't found it.
- 17 But it's only a matter of time that it could happen.
- MR. MAMMINGA: It could grow there. There's a
- 19 case of 15787 in a shot white-tail deer.
- 20 MR. LANGE: Which is always a big outbreak in
- 21 venison jerky in Oregon, and it's well-documented -- of
- 22 e.coli 15787.
- MS. DONLEY: I don't -- you know, it's
- interesting, because even stuff I've seen from some others
- is that the question asked is, in the case of, I know, with

- 1 the deer, wasn't it dressed in a beef processing plant? So
- 2 that was it cross-contamination issue? Or do --
- 3 MR. MAMMINGA: I think this -- I don't think that
- 4 this deer ever saw a processing plant. I think this is one
- 5 that a guy cut up on his kitchen table after deer season,
- 6 contaminated it with a dirty carcass that had 15787 in it,
- 7 and got it on something else and somehow got it -- and, you
- 8 know, 1, 2, 3 bacterial. And what do you know? So -- I
- 9 think this occurred -- I don't think this had anything to do
- 10 with any kind of a commercial processing plant. This is a
- 11 case a guy got it cutting up his own deer and eating it and
- 12 getting the kitchen table contaminated and getting his bread
- 13 on it or something like that.
- MR. LANGE: You're talking about the Oregon thing
- 15 or something different?
- 16 MR. MAMMINGA: I'm talking about a hunter --
- MR. LANGE: Oh, yeah, yeah.
- 18 CHAIRMAN LaFONTAINE: Okay. I've got the ending
- 19 paragraph, or sentence. I have to work on the introductory.
- 20 "As a follow-up action, recommend FSIS develop a revised
- 21 concept paper appropriating these recommendations to be
- 22 presented at the next NACMPIA meeting."
- 23 MR. MAMMINGA: Sounds good to me. How about you?
- MR. LOREN: Yeah, we'll make it.
- MR. MAMMINGA: The rest of you?

85

```
1
               CHAIRMAN LaFONTAINE: What we're going to do for
 2
     those new members, this -- our admin assistant will put all
 3
     this on a piece of paper here in a few minutes, and we'll
 4
     take a break. And then she'll print it out, and we'll take
     a crack at it. And then we'll do our fine-tuning, and we'll
 5
 6
     adjourn.
 7
               MR. MAMMINGA: Proceed.
 8
               CHAIRMAN LaFONTAINE: So, I need to get her the --
               MS. DONLEY: How about our opening paragraph?
 9
               CHAIRMAN LaFONTAINE: Well, I'm going to work on
10
11
     that.
12
               What's your name again, ma'am? Jean?
13
     These are going to be sub-bullets to an opening paragraph.
     So, why don't you start typing those. And then I'll write
14
15
     the -- then you can put the introductory paragraph.
16
               (Whereupon, at 8:51 p.m., the meeting of the sub-
     committee adjourned.)
17
18
    //
19
     //
20
     //
21
    //
    //
22
23
    //
24
     //
```

25

//

Sub-Committee on Inter-Governmental Roles
Name of Hearing or Event

99-020N
Docket No.

Arlington, VA
Place of Hearing

May 5, 1999
Date of Hearing

We, the undersigned, do hereby certify that the foregoing pages, numbers 1 through 85, inclusive, constitute the true, accurate and complete transcript prepared from the tapes and notes prepared and reported by Sharon Bellamy, who was in attendance at the above identified hearing, in accordance with the applicable provisions of the current USDA contract, and have verified the accuracy of the transcript (1) by preparing the typewritten transcript from the reporting or recording accomplished at the hearing and (2) by comparing the final proofed typewritten transcript against the recording tapes and/or notes accomplished at the hearing.

5-12-99	Kathleen Wills
Date	
	Name and Signature of Transcriber Heritage Reporting Corporation
5-13-99 Date	John VanWinkle
bacc	Name and Signature of Proofreader Heritage Reporting Corporation
5-05-99 Date	Sharon Bellamy
Date	Name and Signature of Reporter Heritage Reporting Corporation