National Credit Union Administration

Annual Freedom of Information Act Report for Fiscal Year 2011

The following Annual Freedom of Information Act (FOIA) report covers the Period 10/01/2010 through 09/30/2011, except as indicated below for Part XII of the report, as required by 5 U.S.C. 552. The URL for this report is: <u>http://www.ncua.gov/Resources/FOIA/Pages/FOIARpts.aspx</u>.

I. BASIC INFORMATION REGARDING REPORT

- 1. If you have any questions regarding this report, you may contact Linda Dent, Staff Attorney, 1775 Duke Street, Alexandria, Virginia 22314, (703) 518-6540.
- 2. The report is available on-line at http://www.ncua.gov. You can click on any hyperlinked term to link directly to the corresponding document on the NCUA website.
- 3. To obtain a copy of this report in paper form, you may come to the NCUA reading room located in room 6076B, at 1775 Duke Street, Alexandria, Virginia 22314-3428, from 8 a.m. to 5:00 p.m. Monday through Friday, or call (703) 518-6540 to request that a copy be sent to you.

II. MAKING A FOIA REQUEST

You can consult the publication entitled, "A Handbook for Obtaining Information from NCUA" for information on making a FOIA request. The Handbook is available on the Internet at http://www.ncua.gov/Resources/Documents/FOIA/FOIAHandbook.pdf, or you can request a copy from the Office of Public and Congressional Affairs by calling (703) 518-6330.

- 1. FOIA requests may be submitted to one of two NCUA offices, both of which are located at 1775 Duke Street, Alexandria, Virginia 22314-3428. For records maintained by the Office of Inspector General (OIG) direct your request to the OIG at the above address. You may also send a request to the OIG by facsimile at (703) 518-6349, or by e-mail to OIGmail@ncua.gov. For all other requests, submit your request to the Freedom of Information Act Officer at the above address. You may also send such requests by facsimile to (703) 518-6569 or by e-mail to FOIA@ncua.gov.
- 2. Brief Description of why some requests are not granted:

Generally, exempt information includes credit union examination reports; records which if released, would cause an unwarranted invasion of personal privacy; confidential proprietary business information; internal communications regarding proposed NCUA policies; and law enforcement investigative records.

III. DEFINITIONS OF TERMS AND ACRONYMS USED IN THE REPORT

- 1. No agency-specific acronyms or terms are used in this Report.
- 2. The following are definitions of terms used in this report:
 - a. **Administrative Appeal** a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.
 - b. **Average Number** the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.
 - c. **Backlog** the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.
 - d. Component for agencies that process requests on a decentralized basis, a "component" is an entity, also sometimes referred to as an Office, Division, Bureau, Center, or Directorate, within the agency that processes FOIA requests. The FOIA now requires that agencies include in their Annual FOIA Report data for both the agency overall and for each principal component of the agency.

- e. **Consultation** the procedure whereby the agency responding to a FOIA request first forwards a record to another agency for its review because that other agency has an interest in the document. Once the agency in receipt of the consultation finishes its review of the record, it responds back to the agency that forwarded it. That agency, in turn, will then respond to the FOIA requester.
- f. **Exemption 3 Statute** a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3) of the FOIA.
- g. FOIA Request a FOIA request is generally a request to a federal agency for access to records concerning another person (i.e., a "third-party" request), or concerning an organization, or a particular topic of interest. FOIA requests also include requests made by requesters seeking records concerning themselves (i.e., "first-party" requests) when those requesters are not subject to the Privacy Act, such as non-U.S. citizens. Moreover, because all first-party requesters should be afforded the benefit of both the access provisions of the FOIA as well as those of the Privacy Act, FOIA requests also include any first-party requests where an agency determines that it must search beyond its Privacy Act "systems of records" or where a Privacy Act exemption applies, and the agency looks to FOIA to afford the greatest possible access. All requests which require the agency to utilize the FOIA in responding to the requester are included in this Report. Additionally, a FOIA request includes records for which the agency has received a consultation from another agency. (Consultations are reported separately in Section XII of this Report.)
- h. Full Grant an agency decision to disclose all records in full in response to a FOIA request.
- i. **Full Denial** an agency decision not to release any records in response to a FOIA request because the records are exempt in their entireties under one or more of the FOIA exemptions, or because of a procedural reason, such as when no records could be located.
- j. Median Number the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.
- k. **Multi-Track Processing** a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks.

Requests granted expedited processing are placed in yet another track. Requests in each track are processed on a first in/first out basis.

i. **Expedited Processing** – an agency will process a FOIA request on an expedited basis when a requester satisfies the requirements for expedited processing as set forth in the statute and in agency regulations.

ii. **Simple Request** – a FOIA request that an agency using multi-track processing places in its fastest (non-expedited) track based on the low volume and/or simplicity of the records requested.

iii. **Complex Request** – a FOIA request that an agency using multi-track processing places in a slower track based on the high volume and/or complexity of the records requested.

- I. **Partial Grant/Partial Denial** in response to a FOIA request, an agency decision to disclose portions of the records and to withhold other portions that are exempt under the FOIA, or to otherwise deny a portion of the request for a procedural reason.
- m. **Pending Request or Pending Administrative Appeal** a request or administrative appeal for which an agency has not taken final action in all respects.
- n. **Perfected Request** a request for records which reasonably describes such records and is made in accordance with published rules stating the time, place, fees (if any) and procedures to be followed.
- o. **Processed Request or Processed Administrative Appeal** a request or administrative appeal for which an agency has taken final action in all respects.
- p. Range in Number of Days the lowest and highest number of days to process requests or administrative appeals.
- q. **Time Limits** the time period in the statute for an agency to respond to a FOIA request (ordinarily twenty working days from receipt of a perfected FOIA request).

- 3. The following are concise descriptions of the nine FOIA exemptions:
 - a. Exemption 1: classified national defense and foreign relations information
 - b. Exemption 2: internal agency rules and practices
 - c. Exemption 3: information that is prohibited from disclosure by another federal law
 - d. **Exemption 4**: trade secrets and other confidential business information
 - e. **Exemption 5**: inter-agency or intra-agency communications that are protected by legal privileges
 - f. **Exemption 6**: information involving matters of personal privacy

g. Exemption 7: records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably be expected to interfere with enforcement proceedings,
(B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions, or (F) could reasonably be expected to endanger the life or physical safety of any individual.

- h. **Exemption 8**: information relating to the supervision of financial institutions
- i. **Exemption 9**: geological information on wells

IV. EXEMPTION 3 STATUTES

1. NCUA relied on no Exemption 3 statutes during the current fiscal year.

Statute	Type of Information Withheld	Case Citation	Number of Times Relied Upon	Total Number of Times Relied Upon	
			0	0	

V. FOIA REQUESTS

A. Received, Processed and Pending FOIA Requests

	Number of Requests Pending as of Start of Fiscal Year	Number of Requests Received in Fiscal Year	Number of Requests Processed in Fiscal Year	Number of Requests Pending as of End of Fiscal Year
AGENCY OVERALL	10	165	160	15

B.(1) Disposition of FOIA Requests – All Processed Requests

	Number of Full Grants	Number of Partial Grants/ Partial Denials	Number of Full Denials Based on Exemptions		Number of Full Denials Based on Reasons Other than Exemptions								
		Demais		No Records	All Records Referred to Another Component or Agency	Request Withdrawn	Fee- Related Reason	Records not Reasonably Described	Improper FOIA Request for Other Reason	Not Agency Record	Duplicate Request	Other	Total
AGENCY OVERALL	51	71	14	14	0	5	1	1	2	0	1	0	160

B.(2) Disposition of FOIA Requests – "Other" Reasons for "Full Denials Based on Reasons Other than Exemptions" from Section V, B(1) Chart

Component	Description of "Other" Reasons for Denials from Chart B(1) & Number of Times Those Reasons Were Relied Upon	TOTAL
AGENCY OVERALL	There were no "other" reasons for full denials at the close of the fiscal year.	0

B.(3) Disposition of FOIA Requests – Number of Times Exemptions Applied

	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.						
	1	2	3	4	5	6	7(A)	7(B)	7(C)	7(D)	7(E)	7(F)	8	9
AGENCY OVERALL	0	15	0	28	25	56	2	1	3	0	0	0	31	0

VI. ADMINISTRATIVE APPEALS OF INITIAL DETERMINATIONS OF FOIA REQUESTS

A. Received, Processed and Pending Administrative Appeals

Number of Appeals Pending as of Start of Fiscal Year	Number of Appeals Received in Fiscal Year	Number of Appeals Processed in Fiscal Year	Number of Appeals Pending as of End of Fiscal Year		
2	9	10	1		

B. Disposition of Administrative Appeals – All Processed Appeals

Number Affirmed on Appeal	Number Partially Affirmed & Partially Reversed on Appeal	Number Completely Reversed on Appeal	Number of Appeals Closed for Other Reasons	TOTAL
7	3	0	0	10

C.(1) Reasons for Denial on Appeal – Number of Times Exemptions Applied

Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6				Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
0	3	0	4	6	8	1	0	3	0	0	0	4	0

C.(2) Reasons for Denial on Appeal – Reasons Other than Exemptions

No Records	Records Referred at Initial Request Level	Request Withdrawn	Fee- Related Reason	Records not Reasonably Described	Improper Request for Other Reasons	Not Agency Record	Duplicate Request or Appeal	Request in Litigation	Appeal Based Solely on Denial of Request for Expedited Processing	Other
0	0	0	0	0	0	0	0	0	0	0

C.(3) Reasons for Denial on Appeal – "Other" Reasons from Section VI, C(2) Chart

Description of "Other" Reasons for Denial on Appeal from Chart C(2) & Number of Times Those Reasons Were Relied Upon	TOTAL
There were no "other" reasons for denying an appeal at the close of the fiscal year.	0

C.(4) Response Time for Administrative Appeals

Median Number of Days	0		Highest Number of Days		
18.5	19.7	13	40		

C.(5) Ten Oldest Pending Administrative Appeals

There were two administrative appeals pending at the close of the fiscal year.

	10 th Oldest Appeal	9 th	8 th	7 th	6 th	5 th	4 th	3 rd	2 nd	Oldest Appeal
Date of Receipt of Ten Oldest Appeals										9/26/11
Number of Days Pending	0	0	0	0	0	0	0	0	0	4

VII. FOIA REQUESTS: RESPONSE TIME FOR PROCESSED AND PENDING REQUESTS

A. Processed Requests – Response Time for All Processed Perfected Requests

	SIMPLE			COMPLEX				EXPEDITED PROCESSING				
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
AGENCY OVERALL	11	13.56	0	88	34	39.65	2	127	50	48	3	91

	SIMPLE			COMPLEX				EXPEDITED PROCESSING				
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
AGENCY OVERALL	11	14.31	0	88	38	46.88	2	127	70.5	70.5	50	91

B. Processed Requests - Response Time for Perfected Requests in Which Information Was Granted

C. Processed Requests – Response Time in Day Increments

Simple Requests

	1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
AGENCY OVERALL	102	17	6	0	1	0	0	0	0	0	0	0	0	126

Note: Five (5) simple requests processed in less than one day; total is 131 if these 5 are added to total above.

Complex Requests

	1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
AGENCY OVERALL	7	11	4	1	1	1	1	0	0	0	0	0	0	26

Requests Granted Expedited Processing

	1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
AGENCY OVERALL	1	0	1	0	1	0	0	0	0	0	0	0	0	3

D. Pending Requests – All Pending Perfected Requests

	SIMPLE				COMPLEX		EXPEDITED PROCESSING			
	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days	
AGENCY OVERALL	5	16	49	10	102	98	0	0	0	

E. Pending Requests – Ten Oldest Pending Perfected Requests

AGENCY	10 th Oldest Request and Number of Days Pending	9 th	8 th	7 th	6 th	5 th	4 th	3 rd	2 nd	Oldest Request and Number of Days Pending
OVERALL	Date:	Date:	Date:	Date:	Date:	Date:	Date:	Date:	Date:	Date:
	7/26/11	6/30/11	6/17/11	5/6/11	5/6/11	5/3/11	3/10/11	2/15/11	2/15/11	2/9/11
	No. of	No. of	No. of	No. of	No. of	No. of	No. of	No. of	No. of	No. of
	Days: 47	Days: 64	Days: 73	Days: 102	Days: 102	Days: 105	Days: 143	Days: 159	Days: 159	Days: 163

VIII. REQUESTS FOR EXPEDITED PROCESSING AND REQUESTS FOR FEE WAIVER

A. Requests for Expedited Processir

	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate	Number of Adjudicated Within 10 Calendar Days
AGENCY OVERALL	3	0	1	2	3

B. Requests for Fee Waiver

	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate
AGENCY OVERALL	4	4	1.5	3.5

IX. FOIA PERSONNEL AND COSTS

		Personnel		Costs				
	Number of Full-Time FOIA Employees	Number of Equivalent Full-Time FOIA Employees	Total Number of Full-Time FOIA Staff	Processing Costs	Litigation- Related Costs	Total Costs		
AGENCY OVERALL	0	1.29	1.29	\$132,198	0	\$132,198		

X. FEES COLLECTED FOR PROCESSING REQUESTS

	Total Amount of Fees Collected	Percentage of Total Costs
AGENCY OVERALL	\$1,339.40	1.01%

XI. FOIA REGULATIONS

NCUA's FOIA Regulations and Fee Schedule can be found on our agency website at <u>http://www.ncua.gov/Resources/Documents/FOIA/FOIA-Regulation.pdf</u> and at <u>http://www.ncua.gov/Resources/Documents/FOIA/FOIA-Regulation.pdf</u>, respectively.

XII. BACKLOGS, CONSULTATIONS AND COMPARISONS

A. Backlogs of FOIA Requests and Administrative Appeals

	Number of Backlogged Requests as of End of Fiscal Year	Number of Backlogged Appeals as of End of Fiscal Year
AGENCY OVERALL	11	0

B. Consultations on FOIA Requests – Received, Processed and Pending Consultations

	Number of Consultations Received from Other Agencies that Were <u>Pending</u> at NCUA as of <u>Start</u> of Fiscal Year	Number of Consultations <u>Received</u> from Other Agencies During the Fiscal Year	Number of Consultations Received from Other Agencies that Were <u>Processed</u> by NCUA During Fiscal Year	Number of Consultations Received from Other Agencies that Were <u>Pending</u> at NCUA as of <u>end</u> of Fiscal Year
AGENCY OVERALL	0	0	0	0

C. Consultations on FOIA Requests – Ten Oldest Consultations Received from Other Agencies and Pending at NCUA

AGENCY OVERALL	10 th Oldest Request and Number of Days Pending	9 th	8 th	7 th	6 th	5 th	4 th	3 rd	2 nd	Oldest Request and Number of Days Pending
	0	0	0	0	0	0	0	0	0	0

D. Comparison of Number of Requests from Previous and Current Annual Report – Requests Received, Processed and Backlogged

	Number of Req	uests <u>Received</u>	Number of Requests Processed		
	Number Received During FY from Last Year's Annual Report	Number Received During FY from Current Annual Report	Number Processed During FY from Last Year's Annual Report	Number Processed During FY from Current Annual Report	
AGENCY OVERALL	163	165	167	160	

	Number of Backlogged Requests as of End of the FY from Previous Annual Report	Number of Backlogged Requests as of End of FY from Current Annual Report
AGENCY OVERALL	5	11

E. Comparison of Numbers of Administrative Appeals from Previous and Current Annual Report – Appeal Received, Processed and Backlogged

	Number of App	peals <u>Received</u>	Number of Appeals <u>Processed</u>		
	Number Received During FY from Last Year's Annual Report	Number Received During FY from Current Annual Report	Number Processed During FY from Last Year's Annual Report	Number Processed During FY from Current Annual Report	
AGENCY OVERALL	12	9	12	10	

	Number of Backlogged Appeals as of End of the FY from Previous Annual Report	Number of Backlogged Appeals as of End of FY from Current Annual Report	
AGENCY OVERALL	1	0	