Predatory Lending Practices and Subprime Foreclosures – Distinguishing Impacts by Loan Category

Morgan J. Rose
Office of the Comptroller of the Currency
June 21, 2007

(Standard disclaimer applies)

Do we understand enough?

- "When we understand how to distinguish well enough between predatory and legitimate lending, probably a federal statute would be a good idea."
 - Chairman Ben Bernanke, February 15, 2007
- □ Results suggest we do not yet understand enough
 - Caution warranted on *national* restrictions on particular loan features.

Some questions we need answered:

- What is the relationship between predatory loan features and the probability of foreclosure?
- □ Does the relationship vary according to loan category?
- □ Do combinations of loan features impact foreclosures differently than single features?
- ☐ Is the relationship consistent across subprime markets nationwide?

Data

- □ LoanPerformance subprime data for Chicago
 - 1999QI-2003QII
 - 31,300 loans, over 200,000 loan-quarter observations
- □ Predatory loan features under study:
 - Long (> 3 years) prepayment penalty period
 - Balloon payment
 - Low- or no-documentation

Change in probability of foreclosure relative to a loan with no predatory features – **Refinance FRMs**

- **□** Long Prepayment Period: -38%
- □ Balloon Payment: +78%
- □ Low/No Documentation: +54%
- □ Prepay + Balloon: +52%
- □ Prepay + LowNoDoc: +227%
- □ Balloon + LowNoDoc: +66%
- □ All Three PLPs: +108%

Change in probability of foreclosure relative to a loan with no predatory features – **Purchase FRMs**

□ Long Prepayment Period: +3%

□ Balloon Payment: +1%

□ Low/No Documentation: -15%

□ Prepay + Balloon: +78%

□ Prepay + LowNoDoc: -54%

□ Balloon + LowNoDoc: -47%

□ All Three PLPs: +20%

Change in probability of foreclosure relative to a loan with no predatory features – **Refinance ARMs**

- **□** Long Prepayment Period: +16%
- □ Balloon Payment: ----
- □ Low/No Documentation: +21%
- □ Prepay + Balloon: ----
- □ Prepay + LowNoDoc: +22%
- □ Balloon + LowNoDoc: ----
- □ All Three PLPs: ----

Change in probability of foreclosure relative to a loan with no predatory features – **Purchase ARMs**

- □ Long Prepayment Period: +0.4%
- □ Balloon Payment: ----
- □ Low/No Documentation: -4%
- □ Prepay + Balloon: ----
- □ Prepay + LowNoDoc: +20%
- □ Balloon + LowNoDoc: ----
- □ All Three PLPs: ----

Results and policy implications

- □ Impact of a predatory feature on subprime foreclosures:
 - Highly dependent on loan category
 - Highly dependent on presence of other features
- □ Subprime market appears segmented along multiple lines, in ways not clearly understood
- □ Broad-brush regulation likely too blunt a policy tool
 - May eliminate potentially valuable contractual possibilities that in many cases do not seem problematic
- □ Regulation that does not differentiate among loan categories will be especially prone to causing unwelcome distortions

Caveats

- □ Analysis does not address equity stripping
 - Quantitative data not available
 - No compelling reason why complex effects on foreclosures would not apply to equity stripping
- Data from Chicago only
 - Problematic for *national* policy implications if:
 - □ Relationship between predatory features and subprime foreclosures is generally consistent nationwide, and
 - Chicago is somehow anomalous

Conclusions

■ We do not yet know enough to confidently craft effective *national* anti-predatory lending regulation

- □ Recommend continued development of state and municipal regulation
 - More tailored to local market circumstances
 - Generate greater knowledge of what works