# CANNON'S PRECEDENTS

OF THE

# HOUSE OF REPRESENTATIVES

OF THE

# UNITED STATES

INCLUDING REFERENCES TO PROVISIONS
OF THE CONSTITUTION, THE LAWS, AND DECISIONS
OF THE UNITED STATES SENATE

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# Volume X

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The Committee on Election of President, Vice-President, and Representatives in Congress has reported proposed constitutional amendments providing for election of Senators by the people and the disqualification of polygamists as Representatives. Volume **IV**, section **4300**.

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# ELECTIONS OF COMMITTEES. For election of standing committees under modern practice see "Committees, election of."

- (1) By the House.
- (2) Of chairmen by the committees.

## (1) By the House.

In 1821 the House ordered that its members on the Select Committee on the Admission of Missouri be elected by ballot. Volume IV, section 4471.

When the Select Committee on the Admission of Missouri was chosen by ballot a committee of three was appointed to count the ballots. Volume IV, section 4471.

In 1839 and 1840 committees of investigation were elected by ballot. Volume IV, sections 4472,

In 1832 a motion that the Committee to investigate the Bank of the United States be chosen by ballot was defeated by a tie vote. Volume IV, section 4474.

In 1877 in accordance with a provision of law, the House elected by viva voce vote five members of the Electoral Commission. Volume **IV**, section **4464**.

## **ELECTIONS OF COMMITTEES—**Continued.

#### (2) Of Chairmen by the Committees.

Rule providing for election of a chairman by the committee in a certain contingency. Volume IV,

A committee having elected a chairman has sometimes reported that fact tot he House. Volume IV, sections 4524, 4525.

It has been decided that it is not necessary for a committee to report to the House the election of a chairman. Volume IV, sections 4526-4528.

An instance in which a joint select committee elected its chairman. Volume IV, section 4447.

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When managers of an impeachment are elected by ballot a majority is required for the choice of each. Volume III, section 2031.

In the Pickering impeachment, the House decided that the managers should not be appointed by the Speaker or by viva voce vote, but by ballot. Volume **III**, section **2323**.

The House appointed seven managers by ballot for the trial of Mr. Justice chase. Volume III, section 2345.

The managers of the Peck impeachment were chosen by ballot, a majority vote being required for election. Volume III, section 2368.

In the balloting for managers of the Johnson impeachment nominations were made before the vote. Volume III, section 2417.

Mr. Speaker Colfax tendered to several members of a minority a place as one of the tellers to count the ballots for managers of the Johnson impeachment. Volume III, section 2417.

The House decided to appoint the managers of the Belknap impeachment by resolution instead of by ballot. Volume III, section 2448.

The House having excused a Member elected manager in the Pickering case, another was chosen by ballot. Volume III, section 2323.

The House by resolution elected five managers, chosen from the Committee on the Judiciary and from both parties, to carry the impeachment of Judge Louderback to the Senate. Volume VI, section 514.

Mr. Speaker Colfax held that when managers of an impeachment were elected by ballot the managers and not the House chose the chairman. Volume III, section 2417.

Managers of an impeachment being no longer Members of the House by reason of the expiration of their terms, successors were elected. Volume VI, section 517.

Discussion of the power of the House to appoint managers to continue in office in that capacity after the expiration of the term for which they were elected to the House. Volume **VI**, section **517**.

## ELECTIONS OF OFFICERS OF THE HOUSE AND SENATE.

- (1) Motions to proceed to.
- (2) Manner of.
- (3) Failure or postponement of.
- (4) Notification of Senate and President.
- (5) Of the Speaker.—Clerk presides during.
- (6) Of the Speaker.—Motions to proceed to.
- (7) Of the Speaker.—By viva voce vote or ballot.
- (8) Of the Speaker.—Majority vote required.
- (9) Of the Speaker.—Debate, tellers, etc.
- (10) Of the Speaker.—In relation to oath.
- (11) Of Speaker pro tempore and President pro tempore.
- (12) Of the Clerk.
- (13) Of the other officers.

#### ELECTIONS OF OFFICERS OF THE HOUSE AND SENATE—Continued.

#### (1) Motions to Proceed to.

The House formerly proceeded to the election of an officer on a motion so to do. Volume I, section 188.

The House often proceeds to the election of its officers as a matter of course without motion to that effect. Volume I, Section 190.

An officer of the House having resigned, the House voted to proceed to the election of his successor. Volume I, sections 264, 265.

The House having postponed the election of an officer until a day certain, a resolution to proceed to the election was held not in order before that date. Volume I, section 263.

A resolution that the House proceed to the election of an officer presents a question privilege. Volume I, section 189.

A motion to proceed to the election of an officer is privileged, but it is not so with a resolution naming a certain person to fill the office. Volume **I**, section **290**.

Effect of a provision of law as related to the constitutional right of the House to choose it own officer. Volume IV, section 3819.

#### (2) Manner of.

A rule, which, however, is not in force at the time of organization, provides that all the elective officers except the Speaker shall be chosen by viva voce vote. Volume I, section 187.

For a time the rules provided for their own continuance in a new Congress, thus affording a rule for election of officers. Volume **V**, section **6743**.

It being proposed to elect an officer of the House, an amendment prescribing viva voce election is in order. Volume **V**, sections **6004**, **6005**.

The adoption and object of the rule for viva voce election. Volume V, section 6005.

A resolution declaring certain persons elected officer of the House is at variance with the standing rule of the House. Volume **I**, section **193**.

An election by resolution is not a compliance with the rule requiring election of officers viva voce. Volume I, sections 191, 192.

The election of officers by resolution is subject to objection, but is often permitted by unanimous consent. Volume I, sections 194–196.

Although a former rule of the House required a nomination before voting for certain officers, yet the Speaker refrained from ruling that votes might not be cast for persons not nominated. Volume I, section 197.

The rule in relation to election by ballot does not require that method of voting. Volume V, sections 6004, 6005.

The rule provides that on an election by ballot a majority shall be required to elect, and if necessary ballots shall be repeated until a majority be obtained. Volume **V**, section **6003**.

After the tellers have begun to count the ballots it is too late for a Member to offer his vote. Volume **V**, section **6007**.

Early precedents as to blank ballots in elections of a Speaker and President of the United States. Volume **V**, section **6008**.

It being ordered that a majority of the ballots cast shall elect it is not in order at the conclusion of a ballot to move that the person having a plurality only shall be declared elected. Volume **V**, section **6006**.

A majority vote is required for the election of officers of both Houses of Congress. Volume **VI**, section **23**.

On a vote for the election of an officer a Member may change his vote at any time before the announcement of the result. Volume **V**, section **5934**.

The election of an officer of the Senate may be by ballot, by roll call, or by resolution. Volume VI, section 282.

The election of an officer of the Senate is privileged and unless otherwise ordered by the Senate, balloting continues until a majority is obtained. Volume VI, section 281.

## ELECTIONS OF OFFICERS OF THE HOUSE AND SENATE—Continued.

#### (3) Failure or Postponement of

An instance wherein certain officers of the former House continued to act through the new Congress, no successors being elected. Volume I, section 244.

Instance wherein the House failed to elect a Doorkeeper and Postmaster, the Officers of the preceding House continuing to serve. volume I, section 193.

The House having decided to postpone the election of a Doorkeeper, the Doorkeeper of the former House was held to continue in the office until his successor should be elected. Volume **I**, section **263**.

It has been held in order to more to postpone indefinitely the further execution of an order relating to the election of officers of the House having been postponed to a day certain the Speaker ruled out a motion providing for their earlier election. Volume **V**, section **5308**.

The contest over the election of Speaker in 1923. Volume VI, section 24.

#### (4) Notification of Senate and President.

In recent years all the officers have been elected before the President and Senate have been informed of the organization. Volume I, sections 194-196.

In the earlier practice of the House the Senate was notified of the election of Speaker, but not of that of other officers. Volume I, sections 122-125.

The President and the Senate were informed of the election of a Speaker pro tempore. Volume VI, section 275.

## (5) Of the Speaker.—Clerk Presides During.

A rule, which however is not operative at the time the House is organized, provides that the Clerk shall call the new House to order and preside until the election of a Speaker. Volume I, section 64.

By a rule which is not adopted usually until a Speaker is elected, the Sergeant-at-arms is directed to preserve order, under the direction of the Clerk, pending the election of a Speaker or Speaker pro tempore. Volume **I**, section **257**.

Pending the election of a Speaker or a Speaker pro tempore the Clerk preserves order and decorum and decides questions of order, subject to appeal. Volume I, section 64.

The Speaker having resigned, the chair remained vacant and the Clerk presided until a successor was elected. Volume I, section 231.

The speaker having died during the recess of Congress, the Clerk called the House to order ascertained the presence of a quorum, and entertained a motion to proceed to election of a Speaker. Volume I, section 234.

Discussion as to the status of the House with reference to the transaction of business before its organization by the choice of a Speaker. Volume **V**, section **6647**.

The House thanked its Clerk for his service in presiding during a delayed election of a speaker. Volume VIII, section 3671.

During the interim preceding the election of speaker and adoption of rules the Journal of the proceedings is read and approved daily. Volume **VI**, section **623**.

# (6) Of the Speaker.—Motions to Proceed to.

A proposition to elect a Speaker is in order at any time and presents a question of the highest privilege. Volume VIII, section 3383.

A resolution to proceed to the election of a Speaker presents a question of privilege, and pending the decision another question of privilege may not be presented. Volume **I**, section **214**.

At the organization of the House the motion to proceed to the election of a Speaker is of the highest privilege. Volume I, section 212.

The House, and not the hold-over Clerk, decides by what method it shall proceed to elect a Speaker. Volume I, section 210.

## **ELECTIONS OF OFFICERS OF THE HOUSE AND SENATE**—Continued

## (7) Of the Speaker-By Viva Voce Vote or Ballot.

The Speaker, who was at first chosen by ballot, has been chosen by viva voce vote since 1839. Volume I, section 187.

Although always at liberty to choose its manner of electing a Speaker, the House has declined in later years, to substitute balloting for viva voce choice. Volume I, sections 204-208.

As late as 1837 the House maintained the old usage of electing the Speaker by ballot. Volume I. section 209.

Procedure for electing the Speaker by viva voce vote. Volume I, section 211.

A Speaker being elected by ballot, the Journal should show not only the fact but the state of the ballot or ballots. Volume IV, section 2832.

## (8) Of the Speaker.—Majority Vote Required.

In 1809 the House held that a Speaker should be elected by a majority of all present. Volume, I, section 215.

In 1879 it was held that a Speaker might be elected by a majority of those present, a quorum voting, a majority of all the Members not being required. Volume I, section 216.

The House by special rule chose a Speaker by plurality of votes, but confirmed the choice by a majority vote on a resolution declarative of the result. Volume I, section **222.** 

The House declined to permit any announcement but its own declaration in a case wherein a Speaker was chosen by plurality of votes. Volume I, section 222.

## (9) Of the Speaker.—Debate, Tellers, etc.

After the election of a Speaker, and before he had been conducted to the chair, no debate or business is in order. Volume I, section 219.

The House has, in one instance, asked the candidates for Speaker to state their views before proceeding to election. Volume I, section 218.

Before the election of a Speaker the House has adopted a rule regulating debate. Volume I, sections 94, 95.

In 1860 the election of a Speaker proceeded slowly, the voting being interspersed with debate, which the Clerk did not prevent. Volume I, section 223.

A resolution of thanks to a Speaker who had resigned was agreed to before the election of a successor. Volume I, section 231.

Tellers of the vote on the election of a Speaker are appointed by the Clerk. Volume I, section 217.

A Speaker being elected to fill a vacancy caused by resignation, the Senate, but not the President, was notified of the fact. Volume I, section 232.

Reference to proceedings during the contest over the organization of the House in 1839. Volume **V**, section **5356**.

The contests over election of a Speaker in 1855 and 1859. Volume V, section 6647, 6649.

## (10) Of the Speaker.—In Relation to Oath.

The Speaker having resigned in 1814, his successor when elected took the oath. Volume I, section 231.

The Speaker having resigned in 1820, it does not appear that his successor took the oath. Volume I, section 232.

The Speaker having resigned in 1834, his successor took the oath. Volume I, section 233.

A new Speaker being elected at the beginning of a second session of Congress, Members-elect, present and unsworn, participated in that election. Volume I, section 224.

# (11) Of Speaker pro tempore and President pro tempore.

A Speaker pro tempore and President pro tempore is appointed by the Speaker or elected by the House. Volume VI, section 263.

For an absence extending over a number of days it was considered expedient to elect a Speaker pro tempore. Volume VI, section 275.

## ELECTIONS OF OFFICERS OF THE HOUSE AND SENATE—Continued.

## (11) Of Speaker pro tempore and President pro tempore—Continued.

- A Speaker pro tempore elected by the House is sworn as a prerequisite to signing enrolled bills. Volume VI. section 274.
- In the absence of the Vice President during the election of a President pro tempore of the Senate, a President pro tempore was designated to preside. Volume **VI**, section **281**.
- The instance wherein the Senate elected a number of Presidents pro tempore to serve seriatim for stated terms. Volume VI, section 282.

#### (12) Of the Clerk.

The election of the Clerk of the House presents a question of privilege. Volume I, section 237.

- A Speaker having been elected, the House has proceeded to legislative and other business before the election of a Clerk. Volume I, section 244.
- It has been decided that, notwithstanding the requirements of the act of 1989, the House may proceed to business before the election of a Clerk. Volume I, section 242.
- In 1867 the law of 1789 was considered as binding the House to elect a Clerk before proceeding to business. Volume I, section 241.
- By unanimous consent, in 1867, the House elected its Clerk by resolution. Volume I, section 241.
- The Clerk of the former House continues to act as Clerk of the new House until his successor is elected. Volume I, section 244.
- Discussion as to whether or not the Clerk of the former House continues until his successor is elected. Volume I, section 188.
- The Clerk having died, the House at once elected a successor, declining to have the Chief Clerk fill the vacancy temporarily. Volume **I**, section **236**.
- The Clerk having resigned, the House, after some intervening business, elected his successor. Volume I, section 239.
- The Clerk having resigned, the House elected his successor. Volume I, section 238.

## (13) Of the Other Officers.

- The death of the Doorkeeper being announced, the House voted to proceed to the election of his successor at a future day. Volume I, section 266.
- The vacancy caused by the death of the Sergeant-at-Arms was, after some delay, filled by the House by election. Volume VI, section 32.
- Instance wherein the House designate a minority employee as Assistant Sergeant at Arms. Volume VI. section 681.
- Although in earlier years the Chaplain was not strictly an officer of the House, his election was held to constitute a question of privilege. Volume I, section 273.
- The election of a Chaplain emeritus. Volume VI, section 31.

### ELECTIONS OF PRESIDENT OF THE UNITED STATES.

- (1) Appointment of the electors, and their votes.
- (2) The electoral count.
- (3) By the House of Representatives.—Provisions of the Constitution.
- (4) By the House of Representatives.—In 1801.
- (5) By the House of Representatives.—In 1825.

# (1) Appointment of the Electors, and Their Votes.

- The provisions of the Constitution relating to the appointment of Presidential electors. Volume III, section 1911, 1912.
- The statutes designate the time for the choice of electors of President and Vice-President, and the time for their meeting to give in their votes. Volume III, section 1914. Volume VI, section 438.
- Provisions of the Constitution for the choice of a President and Vice-President by the electors, for the electoral count, and for elections in House and Senate in default of a choice by the electors. Volume III, section 1913.

### ELECTIONS OF PRESIDENT OF THE UNITED STATES—Continued.

#### (1) Appointment of the Electors, and Their Votes—Continued.

- The statues provide for transmitting the certificates of the action of the electors in each State to the President of the Senate. Volume III, section 1916. Volume VI, section 440.
- Certificates of the votes of the electors in the several States for President and Vice-President are transmitted to the President of the Senate, who may in case of delay send for them. Volume III, section 1917. Volume VI, section 441.
- The executive of each State is charged with the duty of transmitting to the Secretary of State of the United States a certificate of the appointment of electors and the names and votes, and of delivering a similar certificate to the electors. Volume III, section 1915. Volume VI, section 439.
- It is the duty of the executive of any State wherein there may be a controversy as to the appointment of electors to transmit to the Secretary of State of the United States a certificate of the determination thereof. Volume III, section 1915. Volume VI, section 439.
- The Secretary of State is required to transmit to Congress copies of certificates received from the State executives relating to the appointment of Presidential electors. Volume III, section 1915. Volume VI section 439.
- A controversy in any State over the appointment of Presidential electors settled in accordance with a law of that State six days before the time for the meeting of the electors shall not be a cause of question in the counting of the electoral vote by Congress. Volume III, section 1914 Volume VI, section 438.
- The Secretary of State having failed to receive from a State a separate certificate of the final ascertainment of electors, transmitted in lieu thereof a photostat copy which had been appended to the certificate of the electors; and subsequent to the counting of the electoral vote forwarded to the Senate the missing certificate which was substituted for the photostat copy on file. Volume VI, section 445.
- The rule gives to the Committee on Election of President, Vice-President, and Representatives in Congress jurisdiction of subjects relating to the election of the officials enumerated in the designation. Volume IV, section 4299. Volume VII, section 2025.

## (2) The Electoral Count.

The conduct of the electoral count is frequently a matter of perfunctory routine. Volume VI, section 442.

Neither house recesses or adjourns for the electoral count. Volume VI, section 444.

The electoral count occurs in the Hall of the House at 1 p. m. on the second Wednesday of February succeeding every meeting of electors. Volume III, section 1918.

The two Houses by concurrent resolution provide for the meeting to count the electoral vote, for the appointment of tellers, and for the declaration of the state of the vote. Volume III, section 1961.

The two Houses by concurrent resolution provided for the meeting to count the electoral vote. Volume VI, section 443.

The date for the count of the electoral vote falling on Calendar Wednesday, the House by resolution provided for a recess on that day. Volume VI, section 445.

The usage as to preliminary messages between the two Houses when they are about to assemble in joint meeting for the count of the electoral vote (footnote). Volume III, section 1961.

While the Speaker has at times appointed the tellers for the electoral count as of his own authority, yet the best-considered opinion is that the function belongs to the House itself (footnote). Volume III, section 1961.

In 1921 the provision authorizing the naming of tellers, which on the occasion of the electoral counts of 1909, 1913, and 1917 had been incorporated in separate resolutions, was included in the original resolution providing for the joint session. Volume **VI**, section **443**,

Instance in which a teller resigned and suggested the appointment of a successor. Volume VI, section 446.

## ELECTIONS OF PRESIDENT OF THE UNITED STATES—Continued.

#### (2) The Electoral Count—Continued.

The House by resolution makes a special disposition of the galleries for the electoral count. Volume III, section 1961.

In the absence of the customary resolution relating to disposition of the galleries during the electoral count, the usual reservations were made by the direction of the Speaker. Volume VI, section 443.

The certificates of electoral votes are presented to the joint meeting in alphabetical order of States, and on being read are subject to objection in writing signed by at least one Member and one Senator. Volume III, section 1918.

In case of objection to an electoral certificate, or in case of conflicting certificates, the Senate retires and the two Houses consider the matter separately. Volume III, section 1918.

When the two Houses separate to pass on a question arising during the electoral count, there may be two hours of debate, each Member or Senator being confined to five minutes. Volume III, section 1922.

At the conclusion of the electoral count the President of the Senate merely announces the state of the vote, which, with the list of the votes, which, with the list of the votes, is entered on the journals of the two Houses. Volume **III**, section 1918.

The report by tellers is made and signed in duplicate, and is entered upon the Journal of each of the two Houses. Volume VI, section 444.

Form of the duplicate reports made by the tellers at the electoral count. Volume **VI**, section **443**. Senators who had been candidates for the office of Vice President in the election did not attend the joint session for the count of the electoral vote. Volume **VI**, section **445**.

#### (3) By the House of Representatives.—Provisions of the Constitution.

The Constitution provides that in cases there be no choice of a President of the United States by the Electoral College the House of Representatives shall proceed to elect. Volume III, section 1913.

Provisions of the Constitution governing proceedings of the House in electing a President. Volume III, section 1981.

When the House elects a President of the United States a quorum consists of a number of Members from two-thirds of the States. Volume III, section 1981.

## (4) By the House of Representatives.—In 1801.

The election of a President of the United States by the House in 1801. Volume III, section 1983. There being no choice in the Electoral College in 1801 the House of Representatives proceeded to elect a President of the United States. Volume III, section 1983.

Rules adopted in 1801 for the election of a President of the United States by the House of Representatives. Volume III, section 1982.

At the election of a President of the United States by the House in 1801 no adjournment was taken during the ballotings, which lasted with postponements for several days. Volume III, section 1983.

While the House was balloting for the election of a President of the United States in 1801 the Speaker signed enrolled bills, and messages were received but not acted on (footnote). Volume III, section 1983.

# (5) By the House of Representatives.—In 1825.

The election of a President of the United States by the House in 1825. Volume III, section 1985. The Electoral College having failed to choose a President of the United States in 1825 the House proceeded to elect in accordance with the Constitution. Volume III, section 1938.

#### ELECTIONS OF PRESIDENT OF THE UNITED STATES—Continued.

## (5) By the House of Representatives—In 1825—Continued.

- The rules adopted by the House to govern the voting for the President of the United States when the election was thrown into the House by the failure of the Electoral College to make a choice in 1825. Volume III, section 1984.
- In the election of President by the House in 1825 the prevailing sentiment favored a ballot box for each State. Volume III, section 1984.
- In the election of President by the House in 1825 there was a strong but not prevailing sentiment that the galleries should not be closed. Volume III, section 1984.
- The House having elected a President in 1825 ordered that the Senate be informed, and appointed a committee to notify the President-elect. Volume III, section 1985.

# ELECTIONS OF PRESIDENT, VICE-PRESIDENT, AND REPRESENTATIVES IN CONGRESS, COMMITTEE ON.

- The creation and history of the Committee on the Election of President, Vice-President, and Representatives in Congress. Section 37 of Rule XI. Volume IV, section 4299.
- Recent history of the Committee on Election of President, Vice President, and Representatives in Congress, section 31 of Rule XI. Volume VII, section 2023.
- The rule gives to the Committee on Election of President, Vice-President, and Representatives in Congress jurisdiction of subjects relating to the election of the officials enumerated in the designation. Volume **IV**, section **4299**.
- Legislative propositions pertaining to the nomination of the President, Vice President, and Representatives in Congress are within the jurisdiction of the Committee on Election of President, Vice President, and Representatives in Congress. Volume VII, section 2025.
- Subjects relating to the succession of the office of President in case of his death, disability, etc., have been within the jurisdiction of the Committee on Election of President, Vice-President, and Representatives in Congress. Volume IV, section 4304.
- Proposed changes of the Constitution as to the terms of Congress and the President, and the time of annual meeting of Congress, have been considered by the Committee on Election of President, Vice-President, and Representatives in Congress. Volume IV, section 4302. Volume VII, section 2026.
- The Committee on Election of President, Vice-President, and Representatives in Congress has reported proposed constitutional amendments providing for election of Senators by the people and the disqualifications of polygamists as Representatives. Volume IV, section 4300.
- The Committee on Election of President, Vice-President, and Representatives in Congress has reported bills relating to the national election laws and the enforcement thereof. Volume IV, section 4301.
- Changes in the law regarding the electoral count and resolutions regulating the actual count by the House and Senate are within the jurisdiction of the Committee on Election of President, Vice-President, and Representatives in Congress. Volume IV, section 4303. Volume VII, section 2028.
- The Committee on Election of President, Vice President, and Representatives in Congress has reported legislative positions relating to publicity of campaign contributions made for the purpose of influencing elections. Volume VII, section 2024.
- The Committee on Election of President, Vice President, and Representatives in Congress has reported on bills relating to contests of election of Representatives in Congress. Volume VII, section 2027.

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#### (1) In General.

Instances wherein Members have been reelected to fill the vacancies occasioned by their own resignations. Volume II. sections 1210–1212.

A vote being given viva voce at an election for Congressman, the voter may not afterwards change it or vote for additional officers. Volume I, section 781.

The law of 1911 provides that candidates for Representative to be elected at large shall be nominated in the same manner as candidates for governor, unless otherwise provided. Volume VI, section 47.

Where the law requires a vote by ballot, an election viva voce is not permissible and is a reason for rejection of the returns. Volume I, section 773.

Discussion as to use of proxies at meeting of political executive committees. Volume II, section 1117.

As to the use of a voting machine in one city of a district. Volume II, section 1107.

## (2) Abatement of Contest.—Withdrawal of Contestant.

Instance wherein, during the taking of testimony, a contestant put in an attested notice of his withdrawal. Volume I, section 745.

Instance wherein a contestant went before the Elections Committee and announced his withdrawal from the contest. Volume I, sections 746, 747.

Instance wherein returned Member, while a contest was pending in committee, stated to the House that he was not elected. Volume I, section 742.

The contestant having announced by letter the abandonment of his contest, the papers were laid on the table. Volume VI, section 119.

Instance of the withdrawal of an election contest by letter from the contestant. Volume I, section 739.

Instance of abandonment of a contest by notification from contestant to the committee. Volume I, section 740. Volume VI, section 120.

Instance wherein the contestant entered into a written stipulation conceding the election of contestee. Volume VI, section 118.

Instance wherein a contestant was granted leave to withdraw. Volume II, section 974.

The House sometimes determinates an election case by permitting the contestant to withdraw his case. Volume II, section 967.

Form of resolution permitting a contestant to withdraw his case. Volume II, section 967.

Instance wherein an unsuccessful contestant for a seat in the Senate was permitted to withdraw his credentials. Volume I, section 352.

The contestant having announced to the committee his abandonment of the contest, the House confirmed the title of sitting Member. Volume I, section 748.

The contestant having withdrawn from the contest by letter duly certified, the committee reported a resolution confirming the title of the sitting Member. Volume VI, section 176.

The contestant having conceded the election of the contestee, the House confirmed the title of the sitting Member. Volume VI, section 118.

The contestant having withdrawn from the contest, the committee reported a resolution confirming the right of the incumbent to his seat. Volume VI, section 167.

It being demonstrated to the Elections Committee that contestant had withdrawn, the House confirmed the title of sitting Member. Volume I, section 743.

#### (2) Abatement of Contest.—Withdrawal of Contestant—Continued.

The contestant having withdrawn, the House passed a resolution confirming the title of sitting Member. Volume I, section 745.

A contestant having withdrawn his contest and accepted an office incompatible with membership, the House confirmed the title of sitting Member. Volume I, section 746.

Testimony being taken after the legal time against returned Member's protest, but under color of a disputed oral agreement of counsel, the House declined to dismiss the contest. Volume II, section 1003.

Instance wherein, pending decision on an election case, the sitting Member resigned for a new appeal to the people. Volume I, section 805.

By a letter presented and read to the Senate a contestant withdrew his claim to a seat after the committee had reported in his favor. Volume I, section 631.

## (3) Abatement of Contest.—Neglect of Contestant.

A contestant giving no notice of contest, as required by law, and taking no testimony, the House without further examination confirmed returned Member's title. Volume II, section 1073.

A contestant having failed to produce testimony or respond to notification from the Elections Committee, the House confirmed the title of the returned Member. Volume I, section 755.

A contestant being apparently unable to perfect his case, the committee recommended that he have leave to withdraw his contest without prejudice. Volume I, section 753.

Contestant not having filed any testimony, the House confirmed the title of sitting Member. Volume I, section 754.

The contestant failing to submit evidence substantiating charges made in his notice of contest, the House confirmed the title of the sitting Member. Volume VI, section 131.

A contestant having failed to take or file testimony within the time required by law, the House without further examination confirmed returned Member's title. Volume **VI**, section **162**.

A contestant having procured no testimony in support of his petition the Elections Committee recommended his withdrawal. Volume I, section 749.

A contestant having failed to prosecute his case according to law or to take testimony, the House dismissed the contest. Volume I, section 750. Volume VI, section 178.

The contestant having failed to respond to a notice to appear, the House dismissed the case. Volume I, section 751.

The contestant having failed, through a series of adverse incidents, to produce testimony, the House on account of the lateness of the session, gave him leave to withdraw and confirmed the title of sitting Member. Volume I, section 752.

A contestant having failed to file the brief required by law, the Elections Committee notified him to appear and show cause why his case should not be dismissed. Volume I, section 751.

Contestant having ignored, without reason or excuse, the plain mandate of the law relative to time of taking testimony, was held to have no standing as a contestant before the House. Volume VI, section 116.

The contestant having failed to prosecute his case according to law or to take testimony, the House took no further notice of his claim. Volume VI, section 178.

Laches of contestant in prosecuting contest having rendered impossible the submission of final report by elections committee within time provided by rule of the House, the committee declined to consider the merits of the case and were discharged. Volume VI, section 164.

Instance wherein the contestant having failed to file testimony, the case abated. Volume VI, section 178.

Contestant failing to take testimony within time provided by law, the House discharged the committee from further consideration of the case. Volume VI, section 164.

## (3) Abatement of Contest.—Neglect of Contestant—Continued.

The contestant failing to file a brief within the time required by the rules of the House, the committee construed the laches as an abandonment of the contest. Volume **VI**, section **168**.

Although a contestant declined to prosecute further, the House declined to let the case abate and concluded the inquiry. Volume I, section 734.

## (4) Abatement of Contest.—By Action of Returned Member.

Instance wherein the sitting Member appeared before the Elections Committee and orally conceded the election of contestant. Volume I, section 744.

Instance wherein an election contest abated by resignation of sitting Member for a new appeal to the people. Volume I, section 805.

The sitting Member having announced that he conceded the election of contestant, the House passed the usual resolutions for seating the contestant. Volume I, section 744.

Sitting Member having resigned, the House did not regard it necessary formally to pass upon the question of his election. Volume VI, section 94.

The sitting Member having appeared before the committee and conceded the election of the contestant and withdrawn all pleadings, the committee expurgated its findings of fraud and confined its report to the brief statement that the contestant was entitled to be seated. Volume VI, section 181.

Returned Member having acknowledged to the House before the decision of the committee that contestant was elected, the House preferred to adopt the usual resolutions before seating contestant. Volume I, section 742.

Instance wherein returned Member, while a contest was pending in committee, stated to the House that he was not elected. Volume I, section 742.

## (5) Abatement of Contest.—General Conditions.

The parties complaining of an undue election failing to present evidence, the House did not pursue the inquiry. Volume **I**, section **808**.

The House did not make critical examination in an election case wherein the petitioners were indifferent. Volume I, section 806.

A Senator threatened with loss of his seat for bribery having resigned the proceedings abated. Volume I, section 693.

Although a contestant had accepted and held a State office in violation of the State constitution if he were really elected a Congressman, the House did not treat his contest as abated. Volume II, section 1003.

The Elections Committee asserted that it might proceed with an election case after the withdrawal of the contestant. Volume I, section 746.

Payment of the expenses of a contestant by sitting Member on condition of the latter's withdrawal was not held as a corrupt obtaining of the seat. Volume II, section 901.

The returned Member having died before the taking of testimony in a contest was completed, the House held that the contest did not therefore abate. Volume I, section 735.

An election contest does not necessarily abate by reason of the death of contestant during the taking of testimony. Volume I, section 738.

## (6) Answer.—Notice of Contest.

A Member on whom has been served a notice of contest shall answer within thirty days of such service. Volume I, section 678.

Failure of returned Member to answer notice of contest may not be taken as a confession of the truth of the allegations. Volume II, section 863.

As to validity of an answer with no proof of service except an ex parte affidavit. Volume II, section 957.

Where no resulting injury or moral obliquity is shown, failure to comply with the statutory requirements for filing of answer to notice of contest within stipulated time does not warrant exclusion from the House. Volume **VI**, section **76**.

# (6) Answer.—Notice of Contest—Continued.

Both the notice of contest and answer are required to present particular specifications. Volume I. section 678.

The parties to an election case may not by mutual consent waive the requirements that an issue shall be made up by the pleadings of notice and answer. Volume I, section 680.

#### (7) Answer.—Of an Officer Arraigned at the Bar.

The Journal recorded the substance of the oral answer of an officer of the House arraigned at the bar for neglect of duty. Volume I, section 291.

An officer of the House being arraigned for neglect of duty it was voted that he might answer orally. Volume I, section 291.

Interrogation of an officer, required to answer at the bar of the House, must be authorized by motion and is limited to subjects specified in that motion. Volume VI, section 687.

#### (8) Answer.—Of an Arraigned Witness.—Form, etc.

A person under arrest for contempt is arraigned before required to answer. Volume III, section 1685.

A witness having, when arraigned for contempt, submitted an answer disrespectful to the House, he was ordered into custody for contempt. Volume III, section 1693.

## (9) Answer.—Of an Arraigned Witness.—In Writing.

When arraigned the witness Kilbourn submitted a written, unsworn answer which does not appear in the Journal. Volume II, section 1609.

A person arraigned for contempt, submitted a statement in writing, which did not appear in full in the Journal. Volume II, section 1635.

A contumacious witness arraigned at the bar of the House was required to answer in writing and under oath. Volume III, section 1670.

In the Wolcott case the respondent, when arraigned, presented two answers, each in writing, sworn and subscribed, one of which appears in the Journal while the other does not Volume III, section 1671.

Several persons arraigned at the bar together for contempt, made an answer in writing signed but not sworn to. Volume III, section 1698.

Instance wherein the answer of a person arraigned for contempt was in writing but not sworn to and not recorded in the Journal. Volume III, section 1687.

The answers at the arraignment in the Woolley case were in writing, and one was sworn to, but neither appears in the Journal. Volume III, section 1685.

The written and sworn answer of a witness arraigned for neglecting a summons did not appear in the Journal. Volume III, sections 1674, 1675.

A witness having responded orally when arraigned for contempt, it was required that the answer be in writing. Volume III, section 1684.

## (10) Answer.—Of an Arraigned Witness.—Oral.

Witnesses arraigned for contempt have frequently answered orally and not under oath. Volume III, section 1688.

An instance wherein a witness arraigned for contempt was allowed to make an unsworn oral statement, which, in fact, was an argument as well as an answer. Volume **III**, section **1689**.

In the Irwin case the respondent, on being arraigned, made on oral unsworn answer, which does not appear in the Journal. Volume III, section 1690.

A witness, arraigned for contempt, answered orally and without being sworn. Volume III, section 1701.

A witness, arraigned at the bar for contempt, and having already submitted his written answers, was allowed by unanimous consent to make a verbal statement. Volume III, section 1686.

A witness, arraigned at the bar of the House for contempt, was permitted to answer orally. Volume III, section 1669.

## (11) Answer.—Of an Arraigned Witness.—Amendment of.

A person arraigned at the bar for contempt was permitted to amend his answer. Volume III, section 1696

A witness, arraigned for contempt, having in his answer questioned the power of the House, was permitted to file an amended answer, which was printed in full in the Journal. Volume III, section 1673.

#### (12) Answer.—Of an Arraigned Witness.—Counsel of.

A witness, arraigned for contempt, was accompanied by his counsel, but his request that he be heard by counsel was granted only to the extent of being permitted to respond in writing. Volume III, section 1696.

In an arraignment in 1877 the answer of the respondent prepared by his counsel was attested. Volume III, section 1696.

Being arraigned for contempt, George F. Seward presented a written statement, signed by himself and counsel, but not attested, and this answer appears in full in the Journal. Volume III, section 1699.

#### (13) Answer.—Of an Arraigned Witness.—Questions and Examination.

In the Stewart case the questions and answers at the examination were recorded in the Journal, the answers being oral and not under oath. Volume III, section 1689.

In the Irwin case the questions which the respondent had declined to answer in committee were proposed to him again at the bar of the House. Volume III, section 1690.

In the Irwin case the Journal does not record the responses of the witness to the questions put by the Speaker. Volume III, section 1690.

A witness, arrested for contempt in refusing to answer, promised to respond, and was thereupon discharged and ordered before the committee. Volume III, section 1694.

The parliamentary law provides that the answers of witnesses before the House shall not be written down, but such is not the rule before committees. Volume III, section 1768.

In a trial at the bar of the House both questions to witnesses and their answers were reduced to writing, and appear in the Journal. Volume III, section 1668.

## (14) Answer.—In Election Cases.—General Requirements.

The parties to an election case may not by mutual consent waive the requirements that an issue shall be made up by the pleadings of notice and answer. Volume I, section 680.

A copy of the notice of contest and the answer in an election case are sent to the Clerk of the House with the testimony. Volume I, section 704.

#### (15) Answer.—In Election Cases.—Form of.

Both the notice of contest and answer are required to present particular specifications. Volume  $I_{\bullet}$  section 678.

The pleadings in an election case should be free from personalities. Volume II, section 938.

#### (16) Answer.—In Election Cases.—Service of.

Where no resulting injury or moral obliquity is shown, failure to comply with the statutory requirements for filing of answer to notice of contest within stipulated time does not warrant exclusion from the House. Volume **VI**, section **76**.

## (17) Answer.—In Election Cases.—Specially Authorized.

For exceptional reasons the House may authorize an election case to be made up as to notice and answer after the time prescribed by law. Volume I, section 680.

Form of resolution providing for notice and answer in election case after expiration of time prescribed by law. Volume **I**, section **680**.

# (18) Answer.—In Election Cases.—Defective and Amended.

Although there may be irregularities in pleadings and in taking testimony the committee sometimes examines an election case on the merits. Volume I, section 681.

The Elections Committee has no authority to alter or suppress improper pleadings in the notice and answer. Volume II, section 1125.

# (18) Answer.—In Election Cases.—Defective and Amended—Continued.

Instances wherein the Elections Committee condemned pleadings in notice and answer for irrelevant charges and insinuations. Volume II, section 1125.

The pleadings in both the notice and answer being bad, the committee condemned them, but examined the case. Volume II, section 850.

Instances wherein the House permitted amended notices of contest to be filed, with right to file amended answers. Volume I, section 683.

An amended notice of contest having been filed by contestant was answered by contestee. Volume VI, section 160.

## (19) Answer.—In Election Cases.—Relation to Irregularities of Notice.

A contestee by answering without taking exceptions waives objections to the sufficiency of the notice of the contest. Volume II, section 855.

By answering a notice of contest served before the declaration of the result, the sitting Member was held to have waived the informality. Volume II, section 852.

#### (20) Answer.—In Election Cases.—Relation to Evidence.

Testimony in an election case must be taken within ninety days from the service of the answer of the returned Member. Volume I, section 697.

Evidence is not admitted on a point as to which there was a total failure to plead in the answer. Volume II, section 934.

Where contestant offered evidence not specified in the notice of contest and the answer was not served within the legal time, the House still considered all the evidence. Volume **II**, section 1052.

The committee considered an issue covered by testimony admitted without objection, although not specified in the pleadings. Volume II, section 850.

Although an uncertified return was rejected by the State canvassers, the House counted it, sitting Member not having denied in his answer that the vote was cast as claimed by contestant. Volume II, section 960.

## (21) Answer.—In General.

A person under examination at the bar was allowed to state his reasons why he should not answer a question, and also to have entered on the Journal a statement. Volume II, section 1633.

The written answer of a Senator to charges made against him was returned by the Senate because it contained irrelevant matter. Volume II, section 1264.

#### (22) Apportionment.—Provisions of Constitution and Law.

The Constitution provides that Representatives shall be apportioned among the several States according to their respective numbers, excluding Indians not taxed. Volume I, section 301.

The reduction of its representation is the penalty for a denial of the right to vote by a State. Volume I, section 301.

No penalty is fixed for a denial of the right of suffrage because of rebellion or other crimes. Volume I, section 301.

The number of Representatives may not exceed one for every 30,000 inhabitants, but each State shall have at least one Representative. Volume I, section 301.

Discussion of the constitutional questions relating to apportionment. Volume I, section 316.

The enumeration to fix the basis of representation is to be made once in every ten years (footnote). Volume I, section 301.

The apportionment of Representatives to the several States under the act of 1901. Volume I, section 302.

From March 3, 1903, the membership of the House is fixed at 386. Volume I, section 302.

The law of 1911 provides that Representatives shall be elected in districts composed of contiguous and compact territory and containing as nearly as practicable an equal number of inhabitants. Volume VI, section 44.

#### (22) Apportionment.—Provisions of Constitution and Law—Continued.

- The districts in a State shall be equal to the number of its Representatives, no one district electing more than one Representative. Volume **I**, section **303**. Volume **VI**, section **44**.
- The apportionment of 1901 provided for the election of Representatives in old districts and at large until the respective States should have rearranged the districts. Volume **I**, section **304**.
- The law of 1911 provides for the election of Representatives in old districts and at large until the respective States shall have rearranged the districts. Volume VI, section 46.
- Discussion of the census and apportionment law of 1850 which applied to succeeding censuses and apportionments. Volume I, section 314.
- The distribution of representation under the several apportionments (footnote). Volume I, section 301. Volume VI, section 39.
- On failure of the Congress to apportion, the Clerk certifies to each State executive the number of Representatives to which the State is entitled under the law. Volume VI, section 43.
- Bills providing for the reapportionment of Representatives in Congress have been referred to the Union Calendar. Volume **VIII**, section **2396**.
- To a bill providing for reapportionment of Representatives in Congress an amendment authorizing redistricting of States in accord with such apportionment is not germane. Volume VIII, section 2996.
- The constitutional provision authorizing an apportionment act based upon each succeeding census is not mandatory, but such enactments are discretionary with Congress. Volume **VI**, section **54**.
- The House denied the claim of a State to representation greater than the apportionment had given her when the reasons for such claim applied to many other States. Volume VI, section 54.
- Credentials being in regular form and unimpeached, the House honors them, although there may be a question as to the proper limits of the constituency. Volume **I**, sections **535**, **536**.
- A State sending three Representatives when it was entitled to but two, the House gave prima facie effect to only two credentials. Volume I, section 314.
- The House did not give prima facie effect to credentials regular in form, but borne by a person in addition to the number of Representatives allowed the State. Volume I, section 315.
- The representation of a newly admitted State is in addition to the total number of Representatives fixed by the act of 1901. Volume **I**, section **302**.
- References to discussions of questions relating to apportionment (footnote). Volume I, section 301.
- A bill making an apportionment of Representatives presents a question of constitutional privilege. Volume I, sections 307, 308.
- The rule confers on the Committee on the Census jurisdiction of "all proposed legislation concerning the census and the apportionment of Representatives." Volume **IV**, section **4351**.
- After the division of Virginia the House recognized a division of the old representation between the two States without specific provisions of law. Volume I, section 318.
- The House declined to give prima facie effect to credentials regular in form relating to a seat in addition to those to which the State was entitled. Volume I, section 318.
- The apportionment of Representatives to the several States under the law of 1929. Volume VI, section 41.
- Under the law of 1929 the President transmits to each fifth Congress a statement of population and apportionment of existing number of Representatives among the several States thereunder. Volume VI, section 41.
- Statement of population and apportionment thereunder submitted to the Seventy-first Congress, and form of message transmitting it. Volume VI, section 42.

## (22) Apportionment.—Provisions of Constitution and Law—Continued.

If Congress fails to apportion, each State shall be entitled to the number of Representatives shown in the President's statement under the method last used. Volume **VI**, section **43**.

Form of the first certificate of notification under the law of 1929. Volume VI, section 43.

Interpretation of the statutes providing for apportionment. Volume VI, section 45.

A bill making an apportionment of Representatives presents a question of constitutional privilege. Volume I, sections 307, 308. Volume VI, section 51.

The apportionment act provides that Representatives shall be elected in districts composed of contiguous and compact territory and containing as nearly as practicable an equal number of inhabitants. Volume I, section 303. Volume VI, section 44.

## (23) Apportionment.—Functions of Congress and the States.

Discussion of the respective powers of Congress and the States in establishing Congressional districts. Volume I, section 310.

The House in 1842 declared entitled to seats Members elected as large in several States, although the law of Congress required election by district. Volume I, section 310.

Indorsement of the principle that a State may elect Representatives on a general ticket, even though the law of Congress requires their election by districts. Volume I, section 519.

The House declined to interfere with the act of a State in changing the boundaries of a congressional district. Volume I, section 313.

The State legislature having included a county within a Congressional district, the House did not examine whether or not it was technically entitled to be so included. Volume II, section 911.

Where the number of Representatives for a State has been increased by the new apportionment, the additional Representatives, if no new districts are created, may be elected by the State at large. Volume **VI**, section **45**.

### (24) Apportionment.—Prima Facie Title as to Representatives in Excess of.

A State sending three Representatives when it was entitled to but two, the House gave prima facie effect to only two credentials. Volume I, section 314.

The House did not give prima facie effect to credentials regular in form but borne by a person in addition to the number of Representatives allowed the State. Volume I, sections 315, 317, 318.

The House did not give prima facie effect to regular credentials borne by a person claiming a seat in addition to those assigned to a State by law. Volume I, section 317.

The Clerk declined to enroll a person bearing regular credentials but claiming to be a Representative in addition to the number apportioned to his State. Volume I, section 317. Volume VI, section 54.

In 1879 the Clerk declined to honor a regular credential for a Representative-at-large to which the State was not entitled to law. Volume I, section 51.

The Clerk declined to enroll claimants bearing credentials referring to an election by virtue of which the said claimants had already held seats in the preceding Congress. Volume I, section 388.

#### (25) Apportionment.—Final Right as to Representatives in Excess of.

California having in good faith elected one Member in excess of her apportionment, Congress by law provided for his admission. Volume I, section 314.

Review of the acts of Congress giving increased representation in special cases. Volume I, section 316.

The House denied the claim of a State to representation greater than the apportionment had given to her when the reasons for such claim applied to many other States. Volume I, sections 316, 317. Volume VI, section 54.

A State having elected on a general ticket three Representatives when it was entitled to but two, the House denied a seat to the one receiving the fewest votes. Volume I, section 314.

## (26) Apportionment.—Changes of, as Related to Final Right.

- The New Hampshire districts being changed after Representatives to the Thirty-first Congress were elected, an election to fill a vacancy was called in the new district, and the election was sustained. Volume I, section 311.
- The North Carolina districts being changed after Representatives to the Forty-eighth Congress were elected, the House did not disturb the Member chosen in a new district to fill a vacancy in an old district. Volume I, section 312.
- An election to fill a vacancy being held in a newly apportioned district, the larger portion of which was new both as to territory and people, the Elections Committee considered the election invalid. Volume I, section 327.
- Credentials being unimpeached, the status of the district under an apportionment law is a question of final rather than prima facie right. Volume I, sections 535, 536.
- Where the number of Representatives has been decreased by the new apportionment, all the Representatives must be elected by the State at large unless and until the new districts are created. Volume VI, section 45.
- Where the number of Representatives to which a State is entitled pursuant to the act of 1929 is the same as the number under the last previous apportionment and the districts are unchanged, elections of Representatives may be conducted in the same manner as before the reapportionment. Volume VI, section 45.
- A reapportionment by a State legislature which rendered congressional districts of the State less compact and contiguous as to territory and more disproportionate as to population was not disturbed. Volume VI, section 53.
- Instance wherein a State legislature twice redistricted the State between enumerations. Volume VI, section 53.
- The act of a State legislature redistricting the State in accordance with the law of 1911 requires the approval of the governor of such State or passage over his veto. Volume VI, section 45.
- The law of 1911 provides that candidates for Representative to be elected at large shall be nominated in the same manner as candidates for governor, unless otherwise provided. Volume VI, section 47.
- The House declined to interfere with the act of a State in changing the boundaries of a Congressional district. Volume I, section 313.

### (27) Apportionment.—In General.

The first apportionment was fixed by the Constitution (footnote). Volume  ${\bf I}$ , section 301.

- Is the establishing of districts an exercise of the power of regulating the times, places, and manner of elections? Volume I, section 310.
- After the division of Virginia the House recognized a division of the old representation between the two States without specific provisions of law. Volume I, section 318.
- Reference to the claim of Nebraska for additional representation. Volume I, section 319.

## (28) Agreement of Parties to a Contest.

- Reference to practice of agreeing to questions of fact in contested-election cases as liable to abuse. Volume I, section 525.
- All agreements by parties to an election case in contravention of the provisions of law should be in writing, properly signed, and made a part of the record. Volume **I**, section **730**.
- A condemnation by the Elections Committee of oral arrangements between parties to an election case for taking testimony out of time. Volume I, section 730.
- Form of agreement between parties in an election case as to counting certain votes. Volume II, section 924.
- The House, respecting a written agreement of the parties, counted a return which State canvassers had rejected as forged. Volume II, section 924.
- The House may determine the vote of a county as settled by an agreement of the parties to the election case. Volume II, section 1024.

### (28) Agreement of Parties to a Contest—Continued.

An agreement of parties as to the admissibility of votes was overruled by the Elections Committee on the ground that the elective franchise might not be qualified by such agreement. Volume I, section 771.

The House does not permit an agreement of parties that votes are inadmissible to preclude examination. Volume I, section 783.

The parties having agreed that a return should be counted, and testimony being unsatisfactory, the House refused contestant's claim that the canvasser's rejection should be approved. Volume II, section 952.

Instance wherein by agreement of parties evidence in an election case was taken under a State law. Volume I, section 810.

Instance where blotted or blurred ballots were disposed of by agreement of parties. Volume II, section 1077.

Stipulation by parties in the nature of an agreement can not waive plain provisions of statutes. Volume VI, section 164.

Parties to contested election case may not by stipulation set aside explicit provisions of statutes relating thereto. Volume VI, section 116.

Parties to a contested-election case may not by stipulation nullify rules of pleading or usurp prerogatives of the committee or the House. Volume VI, section 115.

The parties to an election case may not by mutual consent waive the requirements that an issue shall be made up by the pleadings of notice and answer. Volume I, section 680.

The law allowing the parties in an election case, by consent in writing, to waive certain formalities in taking testimony. Volume **I**, section **699**.

Parties to a stipulation are estopped from questioning proceedings taken in conformity with the provisions thereof. Volume VI, section 117.

Instance wherein the contestant entered into a written stipulation conceding the election of contestee. Volume VI, section 118.

While not considering the committee bound by stipulations and agreements of parties, such agreements were substantially sustained by the committee. Volume VI, section 163.

Form of stipulation between contestant and contestee for a recount. Volume VI, section 121.

A stipulation by parties for a recount of ballots is not binding on the House or its committees. Volume VI, section 90.

Instance wherein a stipulation was entered into under which all votes cast at an election were brought to Washington and recounted. Volume VI, section 172.

A recount of ballots having been agreed upon by contestant and contestee it is the duty of the House to accept the revision in official returns made by such recount. Volume VI, section 91.

Effort by opposing counsel to profit by laches authorized in void stipulations, to which he was himself party, were criticized as unethical. Volume VI, section 164.

Participating in a subsequent agreement as to evidence, the contestee was held to have waived his objections to the sufficiency of notice. Volume II, section 942.

On a recount of ballots the official returns in precincts where the ballots had been destroyed were accepted as correct by agreement of counsel. Volume VI, section 73.

Testimony being taken after the legal time against returned Member's protest, but under color of a disputed oral agreement of counsel, the House declined to dismiss the contest. Volume II, section 1003.

# (29) Ballot.—Secrecy of.

Decision that the word "ballot" means secrecy of the vote. Volume II, section 947.

The House rejected ballots marked publicly in presence of the election officers. Volume II, section 1088

#### (29) Ballot.—Secrecy of—Continued.

The fact that a voter displays his Australian ballot to an election officer, no improper purpose being shown, is not necessarily a violation of the law of secrecy. Volume **II**, section **1108**.

The destruction of the secrecy of the ballots by crying out the votes as given was deemed a reason for rejection of the poll. Volume **I**, section **831**.

When an illegal vote is cast by secret ballot, the committee endeavor to ascertain from circumstantial evidence for whom the vote was cast. Volume II, section 865.

The House in 1817 held that it was competent to examine the qualifications of voters, although they had voted by a secret ballot and might be compelled to disclose their votes. Volume I, section 772.

When the election had been by ballot the Elections Committee declined to investigate qualifications of voters to the extent of violating the secrecy of the ballot. Volume I, section 777.

Opinions of the Elections Committee as to investigating qualifications of voters who have voted by secret ballot. Volume I, section 775.

Violation of a law that no tickets should be folded or exhibited near the polls did not invalidate the election. Volume II, section 930.

Original returns of the precincts being lost, the House by testimony proved that certain votes returned as "scattering" because of misnomer were actually cast for contestant. Volume I, section 38.

Errors in initials or spelling of a candidate's name do not ordinarily justify rejection of the votes. Volume I, section 575.

The omission of the word "junior" in the return of a candidate's vote was corrected by the House on being shown by testimony. Volume I, sections 649, 650.

Where a statute fixes a penalty for marking a ballot and does not require its rejection, the ballot should not be rejected. Volume I, section 603.

Where electors are objected to for want of qualifications their names should be set forth in the notice of contest. Volume I, section 773.

In an election case where it is alleged that votes have been cast by persons not qualified, the names of such persons should be given in the notice of contest. Volume I, section 763.

# (30) Ballot.—Form of.

The ordinary provisions of the Australian ballot system for placing names of candidates on the ticket is hardly a violation of section 1, Article XIV of the Constitution relating to equal protection of the laws. Volume II, section 1063.

The State law having prescribed a form of ballot and voting, the House rejected ballots cast in different form. Volume I, section 758.

A ballot complicated and unfair but not shown to be issued in pursuance of any conspiracy was not considered as a reason for discarding the return. Volume I, section 737.

Discussion as to what constitutes a compliance with a mandatory law that the designation of the office shall appear "clearly" on the ballot. Volume II, section 951.

As to what constitutes on a ballot a caption designed to deceive the voter. Volume II, section 976. Ballots printed in unusual style confusing to the voter may contribute to destroy confidence in the officers responsible therefor. Volume II, section 1072.

Being unable to inspect a ballot the committee and House accepted the judgment of the election judges that it was intended for a blank. Volume I, section 776.

Statutory enactments prescribing the form of ballot to be used held to be directory and not mandatory. Volume VI, section 147.

As to ballots in language other than the English. Volume II, section 992.

#### (31) Ballot.—Size.

The exact size of the ballot is immaterial. Volume II, section 992.

Instance wherein a variation of one-sixteenth of an inch from the legal size contributed to condemnation of a ballot. Volume II, section 1045.

The law requiring ballots to be rejected unless of certain dimensions, the House sustained election officers in rejecting ballots for slight variations. Volume II, section 1051.

#### (32) Ballot.—Irregular Arrangement, Printing, etc.

- Although contestee's name may have been unlawfully placed on the ballot, yet in the absence of deception the ballot might be used to express the honest and intelligent wish of the voter. Volume II, section 1106.
- A decision by a State court after the election that contestant's name, which had appeared in the independent column, was entitled to place in the regular party column, was held not to affect the election, no deception of the voters having occurred. Volume **II**, section **1106**.
- No surprise being practiced on the voters, who were free to vote for whom they pleased, alleged irregularities in placing a name under a party emblem do not vitiate the election. Volume II. section 1117.
- A ballot is not invalidated by reason of an abbreviated designation of the office which omits the number of the Congress and the name of the State. Volume II, section 1066.
- No fraud or harm being shown, the House, following the spirit of a decision of the State court, declined to reject ballots irregularly printed although the law seemed mandatory. Volume II, section 1070.
- There being no doubt for whom the ballots were intended, the word "fourth" instead of "third" in the description of the Congressional district did not invalidate the votes. Volume II, section 931.
- There being no doubt as to the intention of voters, the House declined to reject ballots on which the designation of the offices were confused. Volume I, section 843.
- The election officers having received a made-up ballot of which voter had neglected to paste the two parts together, the House declined to overrule the action. Volume II, section 998.
- A technically informal ballot having been illegally received by a judge of election was counted, the voter being guiltless of collusion in the illegal act. Volume II, section 1120.
- The House reviewed and reversed the decision of elections officers in admitting a ballot not conforming to the State law. Volume I, section 775.
- Under the old ballot laws the appearance of a candidate's name twice on the ballot did not prevent counting it as one vote. Volume I, section 577.
- In the absence of any statutory prohibition and no injury being shown to complainant, the numbering of the ballots was held not to invalidate the election. Volume I, section 640.
- A Federal law provides that votes for Representatives to be valid must be by written or printed ballot or by voting machine indorsed by State law. Volume **I**, section **510**.
- It was held under the old ballot laws that a State statute as to form of ballot should not be considered mandatory so as to cause rejection of a vote wherein the intention of the voter is manifest. Volume **I**, section **577**.
- Discussion as to the degree of variations permissible from size and style of printing of ballots prescribed by a mandatory law. Volume II, section 1045.
- Rejected ballots being illegally destroyed by election officers who were partisans of contestee and against protest, contestant was held entitled to the advantage of every doubt. Volume II, section 1079.
- The House rejected ballots marked publicly in presence of the election officers. Volume II, section 1088.
- The State law having prescribed a form of ballot and voting, the House rejected ballots cast in different form. Volume I, section 758.

#### (33) Ballot.—Errors in Names on the Old Ballot.

In dealing with ballots whereon occurs an error in a name the limitations of the House are very different from those of canvassing officers. Volume **I**, section **639**.

The name of a candidate being written wrongly on a ballot the House examined testimony as to the intent of the voter. Volume **I**, section **641**.

Errors in initials or spelling of a candidate's name do not ordinarily justify rejection of the votes. Volume I, section 575.

Discussion as to the effect of the use of initials or the omission of a middle letter of a name on a ballot. Volume I, section 639.

The House counted votes rejected by election officers because the initials instead of the full name of the candidate were written thereon, there being no doubt of the voter's intent, Volume II, section 1090.

Ballots bearing only the last name of a candidate or incorrect initials should be counted when it is shown that no other person of the name is a candidate. Volume I, section 577.

Being satisfied as to the intention of the voter the Elections Committee counted ballots from which the middle initial of candidate's name was lacking. Volume **I**, section **816**.

The intent of the voter being certain the omission of a candidate's given name does not vitiate the ballot. Volume II, section 976.

As to the sufficiency of ballots bearing only the last name of the candidate. Volume II, section 888.

There being no doubt of the intent of the voter, the wrong spelling of a candidate's name does not vitiate the ballot. Volume II, section 966.

The House held that ballots wherein the word "junior" was omitted from the candidate's name should be counted on proof that they were intended for the candidate. Volume I, sections 646, 647.

Ballots with a different given name and others with different initials were counted without proof of intent of the voter. Volume II, section 918.

Ballots spelled wrong or lacking the initials were counted. Volume II, section 992.

A vote apparently for "Walse" and rejected by the judges as undecipherable was counted for "Jonathan H. Wallace" on slender evidence. Volume II, section 987.

A vote for "Kinley" was counted for "William McKinley" on proof of voter's intent. Volume II, section 987.

The House decided to count as cast for "Fenner Ferguson" certain ballots cast for "Judge Ferguson." Volume I, section 834.

Although a sticker for one candidate left the name of the other exposed the House considered the voter's intent evident and counted the sticker. Volume II, section 1044.

A paster which did not cover the name of the rival candidate was yet held to make certain the intent of the voter. Volume II, section 1051.

### (34) Ballot.—Errors in Marking by Voter.

Where the intention of the voter is clear, the ballot will not be rejected for faulty marking by the voter, unless a law undoubtedly mandatory so prescribes. Volume II, section 1077.

Where the intent of the voter was not in doubt, the house followed the rule of the Kentucky court and declined to reject a ballot because not marked strictly within the square required by the State ballot law. Volume II, section 1121.

A voter having marked above two tickets on an Australian ballot, the counting of a vote for Congressman was considered of doubtful propriety, even in view of the fact that one ticket contained no candidate for Congress. Volume II, section 1121.

#### (34) Ballot.—Errors in Marking by Voter—Continued.

- The State law providing that ballots shall not be counted unless marked in a certain way, ballots otherwise marked should be rejected by the House. Volume II, section 1056.
- Where the law required the voters' mark to be placed before the candidate's name, the House sustained a rejection of ballots whereon it was placed after. Volume II, section 1091.
- The State law prohibiting rejection of a ballot for a technical error which had not obscured voter's intent, the House counted ballots marked with a pencil instead of a stencil. Volume **II**, section **1088**.
- Following the Supreme Court of the State the house counted a ballot marked as to two-party columns, one of which did not contain the name of a candidate for Congress. Volume II, section 1069.
- The writing of the name of a candidate for a State office beneath the name of the candidate for Congress was held not to render uncertain the intent of the voter. Volume II, section 992.
- A voter having written his own name under the name of the candidate on the Australian ballot, the House counted the ballot in the absence of a State law making it illegal. Volume II, section 1091.
- Where returned Member's name was written on an opposition ballot under contestant's with the latter not scratched, the vote was counted for returned Member. Volume II, section 989.
- As to the use of red ink for writing a name on a ballot when a mandatory State law requires black ink. Volume II, section 1076.
- A mandatory law providing that writing on a ballot should be in black ink, may colored ink be used by an honest voter who can obtain no other? Volume II, section 1038.
- The intention of the voter being clear, the House counted the ballot, although irregular in form. Volume II, section 1009.
- The law requiring the voter to reside in the precinct, the votes of such as did not were rejected by the committee. Volume I section 616.
- Voters of persons otherwise qualified and cast in good faith, in accordance with previous habit, should not be rejected because of disputed boundary of precinct. Volume I, section 587.
- A reservation being excluded by law from the limits of a Territory, the votes of persons residing thereon and not within the precinct as required by law were rejected by the committee. volume I, section 616.
- A voter being qualified as to naturalization, his vote was not rejected because he did not produce his papers at the polls as required by the State constitution. Volume II, section 933.
- Misconduct of the officer who assists illiterates to mark their ballots justifies correction, but not rejection of the poll. Volume II, section 1080.
- Because the officer who assists illiterates to mark their ballots takes a narrow and technical view of his duties under the law does not justify rejection of the poll. Volume II, section 1080.
- The House declined to overrule the election officers who counted votes of electors, assisted in marking without taking the required preliminary oath. Volume II, section 1070.
- Votes of persons assisted in the preparation of their ballots in violation of the provisions of the State constitution, are void and should not be counted. Volume VI, section 158.

## (35) Ballot.— Neglect of Election Officers to Number, Mark, etc.

- Where a State law declares that "no ballot not numbered shall be counted," the House sustained the rejection of ballots not numbered. Volume II, section 854.
- The numbering of ballots through an honest blunder of election officers, does not cause their rejection in absence of evidence of intimidation. Volume II, section 952.
- It being assumed that a State law required the rejection of ballots not properly indorsed or numbered by election officers, the House corrected the poll in accordance therewith. Volume II, section 1047.

### (35) Ballot.—Neglect of Election Officers to Number, Mark, etc.—Continued.

Discussion as to whether a voter should be disfranchised for failure of election officers to obey a law requiring indorsement and numbering of the ballot. Volume II, section 1047.

The State law requiring rejection of ballots not marked with initials of election officers, the House overruled the election officers who had counted such ballots. Volume II, section 1056.

The failure of an election judge to detach a stub from a ballot, as he was required to do by law, did not justify the rejection of a ballot cast in good faith. Volume **II**, section **1120**.

The State law requiring rejection of the vote in the case of voters assisted in marking ballots without making an affidavit of disability, the House overruled the election officers who counted such ballots. Volume II, section 1056.

The law requiring ballots to be rejected unless of certain dimensions, the House sustained election officers in rejecting ballots for slight variations. Volume II, section 1051.

#### (36) Ballot.—Distinguishing marks Discussed.

Discussion as to what constitutes a distinguishing mark when made by the voter on his own ballot. Volume II. section 930.

Discussion as to what constitutes a distinguishing mark on an Australian ballot. Volume I, section 731.

Examples of what were held to be distinguishing marks on an Australian ballot. Volume II, section 1042.

An early discussion as to what constituted a distinguishing mark on a ballot. Volume I, section 324.

A tainted ballot was not rejected as having a distinguishing mark when voters were not supplied with envelopes as required by law. Volume II, section 1004.

As to whether a distinguishing mark, as to candidates for one office on a ballot, invalidates the ballot as to other offices. Volume II, section 961.

One of a series of ballots with similar distinguishing marks being shown to be corrupt, the House, overruling its committee, inferred corruption as to all. Volume **I**, section **576**.

When the law prescribes a penalty for putting a distinguishing mark on a ballot, but does not require rejection, should the ballot be rejected? Volume I, section 576.

The House counted a ballot rejected by election judges because of distinguishing marks, on testimony that the marks were made by inadvertence. Volume II, section 988.

### (37) Ballot.—Paper, Printing, etc., as Affording Distinguishing Marks.

The color of a ballot is considered in determining as to distinguishing marks. Volume II, section 1045.

The House reluctantly sustained a report holding that the use, with fraudulent intent, of very thick paper for ballots constituted a distinguishing mark. Volume II, section 990.

As to the use of heavy type as distinguishing mark on ballots. Volume II, section 963.

The size and impression of the type, permitting a ballot to be read on the back, was held to be a distinguishing mark. Volume II, section 1045.

A printer's dash separating the names was held not to be a distinguishing "device or mark" within the meaning of the State law. Volume II, sections 959, 1037.

A small star, placed on the ballot as the result of a conspiracy of the printer with election officers, is not a distinguishing mark justifying its rejection. Volume **II**, section **1037**.

## (38) Ballot.—Party Names, and Other Words as Distinguishing Marks.

The State law forbidding a device on the ballot, the words "Republican ticket" were held sufficient to cause its rejection. Volume II, section 954.

Use of the word "for" before the designation of the office condemned as a distinguishing mark on a ballot. Volume II, section 1045.

The words "For President, Benjamin Harrison" over the names of electors were held to be a distinguishing mark. Volume II, section 1051.

### (38) Ballot.—Party Names, and Other Words as Distinguishing Marks—Continued.

The name of a candidate for United States Senator on the ballot was held not to be such distinguishing mark as would destroy the secrecy of the ballot. Volume I, section 643.

The prefix "Hon." with a candidate's name is not such distinguishing mark as will justify rejection of the votes. Volume II, sections 899, 915.

A numbering of districts placed unnecessarily before names of candidates for presidential electors was not held to be such distinguishing mark as to vitiate the ballot as to Congressman. Volume II, section 961.

### (39) Ballot.—Pencilings and blots as distinguishing marks.

A ruling that the law prohibiting a distinguishing mark on a ballot did not apply to pencilings by the voter himself. Volume II, section 992.

Faint pencil marks, evidently not of utility in identifying ballots, and appearing under circumstances suggesting fraud, were held not to be such distinguishing marks as to justify the rejection of ballots. Volume II, section 1121.

Pencil marks made by election officers on ballots in pushing them into the box were held not to be distinguishing marks. Volume II, section 1037.

Very small specks on a ballot, perhaps ink marks, were held not to be a distinguishing mark. Volume II, section 1037.

An evidently accidental ink blot on a ballot or blot of stencil mark caused by folding is not a distinguishing mark, and the ballot should not be rejected if the intent of the voter is apparent. Volume II, section 1121.

## (40) Ballot.—Distinguishing marks Caused by Acts of Officers.

The entry of the fact of challenge on a ballot by election officers was not held to be a distinguishing mark justifying rejection of the ballot. Volume II, section 930.

Ballots which were by error cast with a numbered stub still attached were deducted from the poll as bearing a distinguishing mark forbidden by law. Volume **I,** section **527.** 

An informal removal of a numbered stub by election officers from ballots erroneously cast with such illegal distinguishing marks did not save the ballots from rejection by the House. Volume I, section 527.

### (41) Ballot.—Contradiction of, by Evidence.

Under the Australian ballot, where an officer marks the ballot for an illiterate voter, is the ballot higher evidence than the testimony of the voter? Volume II, section 1050.

After the election the testimony of the voter as to how he voted may not be received to impeach the ballot recorded as cast by him. Volume I, section 831.

A voter may not, by subsequent oral testimony, contradict the plain expression of the ballot, although circumstances corroborate the testimony. Volume II, section 930.

Discussion as to admissibility of oral evidence to contradict a ballot. Volume II, section 987.

The House, in 1834, reversed the decision of its committee that recorded votes on the poll book could not be changed by oral testimony. Volume I, section 55.

The House may go behind the ballot to ascertain the intent of the voter, so as to explain what is ambiguous or doubtful. Volume I, sections 639, 641.

Petition for an inspection of ballots must be supported by evidence indicating error in the official return and such request based merely on the hope of discovering error will not be entertained. Volume VI, section 143.

Discussion of mandatory and directory law as related to the acts of voters and election officers. Volume II, section 939.

Judges of election not appearing and the voters neglecting to choose others, the House declined to take into account the preferences of the said voters. Volume II, section 938.

A person may not vote in a precinct wherein he does not live, although required to preside therein as an election officer. Volume II, section 991.

## (42) Ballot.—Irregularities as to the Old, Unofficial.

- As to the extrinsic evidence which sustains the sufficiency of the designation of the office on a ballot. Volume II, section 951.
- It was held under the old ballot laws that a "paster" which covered the designation of the office should not work rejection of the vote, although a State law so provided. Volume I, section 577.
- One candidate's name being scratched and another's written in with a pencil of illegal color for a corrupt purpose the ballot was vitiated as to both names. Volume II, section 1017.
- Where a law requiring ballots to be numbered, even though directory merely, was totally disregarded, and the poll books and ballot box disagree essentially, the returns were rejected. Volume II, section 1128.
- The presumption that sworn officers did their duty must obtain unless it is clearly shown that erasures from the ballot were made by them. Volume II, section 950.
- It being impossible to determine for whom informal ballots (issued because the regular ones had failed) had been cast, the House did not correct the return. Volume II, section 1088.

## (43) Ballot.—General Irregularities as to the New, Official.

- Discussion as to the mandatory or directory nature of a law providing that a ballot prepared in a certain way and no other shall be used. Volume II, section 1095.
- Failure to comply with statutory requirements in the signing, numbering and stamping of ballots was disregarded by the State. Volume VI, section 165.
- Error of election officer in removing initials properly affixed as required by law does not invalidate ballot. Volume VI, section 92.
- The premature opening of official ballots and failure to post cards of instruction at the polls do not vitiate an election held properly in other respects. Volume II, section 1110.
- Illegal ballots are subtracted from the vote of the candidate for whom cast and when the candidate for whom cast can not be ascertained are subtracted from the vote of all candidates in accordance with the pro rata share of the total vote obtained by each candidate in the precinct in which cast. Volume **VI**, section **166**.
- Where the State prescribes the manner of election, may the House disregard an arbitrary State law which denies expression to the voter's intent? Volume II, section 1078.
- Is the House, in its function of judging elections, to be precluded by an arbitrary State law from determining the intent of the voter? Volume II, section 1078.
- The House favored purging rather than rejecting the return of an entire county where in a partisan county election board has so printed the ballot as to confuse voters. Volume II, section 1080.
- Where a marking judge refused assistance to voters the House did not reject the returns, but added votes proven aliunde. Volume II, section 1109.
- The fact that a voter displays his Australian ballot to an election officer, no improper purpose being shown, is not necessarily a violation of the law of secrecy. Volume II, section 1108.
- The law forbidding a voter to reenter the polling booth, may one who failed in attempting to return to effect the object? Volume I, section 576.
- The House rejected a vote found by the judges in an irregular place and counted in spite of the fact that it caused an excess in the poll. Volume I, section 562.
- A voter having cast a ballot he would not otherwise have voted in order to free himself from a prosecution the vote was rejected. Volume II, section 949.
- A vote being admitted should not be rejected on evidence that merely throws a doubt on it. Volume II. section 888.
- As to what is sufficient return of rejected ballots under the Kentucky election law. Volume II, section 1120.

#### (44) Ballot.—Irregularities in Marking by the Voter.

Although the intent of the voter be entirely plain the House will follow a State law, arbitrary but mandatory, which requires rejection of the ballot. Volume II, section 1078.

Though the marking of ballots by voters may not be in accordance with statutory requirements, if the intention of the voter is clear the vote will be counted. Volume **VI**, section **146**.

Where a voter inadvertently or ignorantly erases the designation of the office in marking, the character of the ballot as an official ballot is not destroyed. Volume II, section 1077.

The affixing of a sticker bearing a candidate's name was held to sufficiently indicate the intent of the voter and the House declined to reject ballots so prepared because not marked with a cross thereafter as required by the State ballot law. Volume **VI**, section **96**.

#### (45) Ballots.—Improperly Marked.

Where the law required the voter's mark to be placed before the candidate's name the House sustained a rejection of ballots whereon it was placed after. Volume II, section 1091.

The State law providing that ballots shall not be counted unless marked in a certain way, ballots otherwise marked should be rejected by the House. Volume II, section 1056.

Where the State law specifically required rejection of a ballot whereof the scratching of a name failed to mark two-thirds thereof the House approved rejection. Volume II, section 1078.

A mandatory State law providing in effect that the writing of the name of one candidate under the unscratched name of another should make the ballot void, the House did not count the vote. Volume II, section 1009.

A ballot should not be rejected because an official marker has failed to mark it properly. Volume II, section 1108.

## (46) Ballots.—Fraudulently Marked.

Where election officers procured incorrect markings for illiterate voters, so that the ballots were rejected, the House corrected but did not reject the vote. Volume II, section 1097.

Where election markers fraudulently mark the ballots of illiterate voters the returns may be impeached by the testimony of the voters as to the ballots they intended to vote. Volume II, section 1102.

#### (47) Ballot.—Custody of as Related to Validity of Return.

Handling of the ballots by parties other than the officers does not necessarily cause rejection of the poll. Volume **II**, section **1049**.

Handlling of the ballots by an unauthorized person during count, no fraud being shown, does not vitiate the return. Volume II, section 1001.

No fraud being shown, irregularities in the receiving and custody of ballots were not held sufficient to justify the rejection of the returns. Volume I, section 778.

In the absence of law requiring ballots to be counted in the voting place in which they were cast, the removal of ballot boxes to another place for counting was held not to constitute evidence of fraud. Volume **VI**, section **125**.

A State law providing for custody of ballots was held to be directory and not mandatory. Volume VI. section 166.

Returns being tainted by obvious fraud and the custodian of the ballots having refused to show them the returns were held valueless and rejected. Volume II, section 873.

Statutes prescribing methods of preservation of ballots are directory merely and it is sufficient if ballots have been so preserved as to furnish satisfactory evidence of the will of the voters. Volume VI, section 144.

Notwithstanding that the law requiring careful preservation of ballots may not have been complied with, and that opportunity to tamper with the ballots may be shown to have existed, unless evidence is produced to prove such tampering the point will not be considered. Volume **VI**, section **132**.

#### (47) Ballot.—Custody of as Related to Validity of Return—Continued.

A State law requiring the transporation and preservation of ballots under seal was held to rebut the unsustained presumption that ballots received with broken seals had been tampered with. Volume VI, section 172.

### (48) Ballot.—Proof Aliunde in Default of Returns.

It not being shown that the ballots has been tampered with, and State law requiring their preservation, secondary evidence of the vote was not considered. Volume II, section 1065.

Discussion as to the evidence required to justify taking into account ballots rejected wrongfully by election officers. Volume II, section 963.

Ballots improperly rejected by election officers and then illegally destroyed were proven aliunde and counted. Volume II, section 1079.

The House added to contestant's return rejected lawful votes on the testimony of persons who saw the votes rejected and knew the political preferences of the electors. Volume II, section 1092.

The returns being destroyed by a tampering with the ballots after the count contestant was permitted to prove his vote aliunde by testimony of persons who saw the votes cast and tallied or estimated them. Volume II, section 1008.

In proving votes not cast the House required that each elector should testify as to the facts which entitled him to vote and have his vote counted. Volume **II**, section **1098**.

The fact that votes proven to have been cast by testimony of the voters do not appear in the count does not vitiate an election when not numerous enough to affect the result appreciably, Volume II, section 1110.

#### (49) Ballot.—Proof of, When Voter Declines to Disclose.

Discussion as to the kind of evidence required to show the elector votes when he declines to disclose his ballot. Volume II, section 865.

When an illegal vote is cast by secret ballot the committee endeavors to ascertain from circumstantial evidence for whom the vote was cast. Volume II, section 865.

The voter not being compelled to testify for whom voted, proof of general reputation as to political character and party preferences was accepted to determine the vote. Volume **I**, section **799**.

In the absence of direct proof of how he voted, evidence as to the voter's party, his advocacy of candidates, or the friends who sustained his right to vote is admissible. Volume I, section 585.

Over 2,000 illegal votes having been proven the committee by proof aliunde determined for whom a portion were cast and rejected them without disturbing the remainder. Volume **II**, section 1131.

Discussion as to method of determining the nature of unsegregated votes cast by disqualified voters. Volume II, section 1021.

### (50) Ballot-Evidence of Voter's Declaration as Proof of.

The State law preventing voters from testifying as to the ballots cast by them the Elections Committee did not admit declarations as next best evidence. Volume I, section 784.

Testimony quoting statements of the voter after election as to how he voted or as to his qualifications is inadmissible to prove illegality of a ballot, being hearsay. Volume I, section 585.

Where the ballot was secret, testimony of an acquantance as to voter's declaration before election was accepted as proof aliunde. Volume II, section 1131.

## (51) Ballot.—Voter's Testimony as to His Own Vote.

One who has knowingly cast an illegal vote should not be relied on to prove how he voted, but it is otherwise in case of honest mistakes. Volume I, section 585.

#### (51) Ballot.—Voter's Testimony as to His Own Vote—Continued.

A voter's testimony under oath that he was disqualified and voted for a certain candidate was accepted as justification for rejecting this vote. Volume II. section 1131.

Where ballots are numbered in connection with the voter's name the ballots themselves are the best evidence, and the testimony of the voter should not be taken. Volume II, section 1044.

In proving the vote aliunde the Elections Committee rejected hearsay testimony and conjecture, and required the evidence of the voter or the marker. Volume II, section 1097.

In proving votes aliunde the testimony of the voters themselves was preferred to an unofficial tally. Volume II, section 1109.

Where votes are proven aliunde the voter, in swearing to his vote, need not identify the ballot. Volume II, section 882.

The House declined to count the votes of witnesses who failed to show that they were illegally refused registration or that they had tried to vote. Volume II, section 1087.

The committee, in 1793, declined to permit a ballot to be impeached by the testimony of the voter after the act of voting. Volume **I**, section **759**.

The name of a witness who swore to his own vote not being mentioned in the notice to take depositions, as required by law, the vote was rejected. Volume **I**, section **557**.

### (52) Ballot.—As to Contradiction of Ballot by Voter's Testimony.

The committee in 1793 declined to permit a ballot to be impeached by the testimony of the voter after the act of voting. Volume I, section 759.

### (53) Ballot.—Tender of Vote and Count of, as if Cast.

A vote offered by an elector and illegally rejected should be counted as if cast. Volume II, section 978.

Electors having made affidavit of their qualifications and as to the ballots they intended to cast, and the same being corroborated orally, the House counted the rejected votes. Volume II, section 978.

The House counts lists of wrongfully disfranchised qualified voters when sustained by other evidence that the voters were present near the polls to vote and would have voted for the party claiming had they not been prevented. Volume II, section 1075.

### (54) Ballot.—Recount of.

Forum of resolution providing for inspection of contested ballots. Volume VI, section 163.

Form of resolution authorizing production of ballots for recount by committee. Volume VI, section 166

Form of resolution providing program of procedure in recount of contested ballots. Volume VI, section 163.

The power of the House to examine ballots and correct returns is inherent but should be exercised only after the official returns have been discredited. Volume VI, section 143.

In the absence of evidence of fraud or irregularities, proof of which would change in the result of the election, the committee declined to subpoen ballots. Volume VI, section 164.

Where disputed ballots, even if counted for claimant, would not alter the result of the election the committee on elections declined to inspect the ballots. Volume VI, section 117.

Before resort can be had to ballots as evidence, absolute proof must be made that they are the identical ballots cast at the election; that they have been kept as required by law; that there has been no opportunity to tamper with them; and that they are in the same condition as when cast. The burden of such preliminary proof rests upon the party offering the ballots as evidence. Volume VI, section 115.

Before a recount of ballots may be had, proof must be made of the inviolability of the ballot boxes and their contents. Volume VI, section 115.

#### (54) Ballot.—Recount of—Continued.

Counsel for the contestant having conceded that a recount of the ballots was all that was relied on and that if a recount did not overcome the contestee's plurality the contest would be dismissed, the committee held it was not warranted on the pleadings in recounting the ballots but permitted an amendment of pleadings to justify recount. Volume VI, section 170.

Proof that the law has been innocently disregarded in the counting of ballots opens the door to a recount as effectually as if deliberate fraud had been shown. Volume VI, section 146.

Where the evidence fails to establish a presumption that a recount of the ballots would change the result, the House declined to order such recount. Volume VI, section 126.

The returns from a recount are neither conclusive nor persuasive unless the ballots have been so effectually safeguarded as to preclude opportunity for tampering. Volume **VI**, section **189**.

Petition for an inspection of ballots must be supported by evidence indicating error in the official return and such request based merely on the hope of discovering error will not be entertained. Volume VI, section 143.

Discussion of the validity of a recount after the time when, by the terms of the law, the ballots should have been destroyed. Volume I, section 575.

Although not bound by agreement of parties for a recount of ballots, the committee in view of the difficulty in securing a recount under the laws of the State, and evidence indicating the probability of inaccuracy in the returns, ordered a recount. Volume **VI**, section **90**.

In order to justify a recount of the ballots in a contested-election case, evidence must be produced to indicate reasonable grounds for belief both that the returns are incorrect and that a recount would change the result. Volume **VI**, section **189**.

A general recount of ballots is unwarranted without preliminary evidence tending to cast doubt on the accuracy of the official returns. Volume VI, section 170.

The House reluctantly sustained an unauthorized recount made incidentally during a legal recount for a State office. Volume II, section 990.

Where a State law does not provide for reinspection of ballots may they be examined under authority of the law for taking testimony in election cases? Volume II, section 1062.

In a case wherein an unofficial and ex parte recount was relied on, because the ballots themselves could be reached officially only by the House itself, the House reopened the case for examination of the ballots. Volume II, section 1070.

An unofficial recount of ballots not kept inviolate is of no force. Volume II, section 958.

The ballot box not having been kept inviolate an unofficial recount is of little value to substantiate impeached returns. Volume II, section 980.

Contestant was required to sustain charges against the correctness of the count by the ballots. Volume II, section 1008.

On a recount of ballots the official returns in precincts where the ballots had been destroyed were accepted as correct by agreement of counsel. Volume VI, section 73.

A recount should include all ballots cast at the election and the House declines to order recount if any portion of the ballots have not been preserved. Volume **VI**, section **115**.

Where some of the ballots were missing a recount was denied. Volume VI, section 133.

A recount of a part of the ballots will not be ordered at the instance of one party when impossible to grant a recount of the remaining ballots if requested by the other party. Volume **VI**, section 112.

A recount of any part of the ballots will not be ordered unless all ballots cast in the election are available for recount if desired. Volume **VI**, section **102**.

A recount of ballots having been agreed upon by contestant and contestee it is the duty of the House to accept the revision in official returns made by such recount. Volume VI, section 91.

#### (54) Ballot.—Recount of—Continued.

On a recount by the committee the question of rejecting ballots is properly raised when they are received in Washington and before recounting or at least when tabulated, and the motion comes too late after the record has been made and argument heard. Volume VI, section 172.

#### (55) Ballot.—Excess of, in the Box.

A question as to the best rule for elimination of an excess of ballots in the box. Volume I, section 537.

The election officers being irregularly chosen and of suspicious conduct an excess of ballots over the poll list was held to justify rejection of the box. Volume II, section 1032.

The ballots in the box exceeding the names on the poll list and the returns being impeached by the testimony of voters the poll was rejected. Volume II, section 981.

### (56) Ballot.—Illegal Destruction of.

Ballots being regularly numbered and counted and the vote entered on the poll book the return stood, although the ballots were afterwards destroyed. Volume II, section 854.

An illegal destruction of ballots, but apparently done in good faith, was not held as evidence contributing to a charge of conspiracy. Volume II, section 1079.

Rejected ballots being illegally destroyed by election officers who were partisans of contestee and against protest, contestant was held entitled to the advantage of every doubt. Volume II, section 1079.

Serious irregularities by election officers, the rejection of an undue proportion of ballots for imperfect marking, and illegal destruction of rejected ballots vitiated the return. Volume **II**, section **1079**.

### (57) Ballot.—As Basis for the Return.

The ballots are higher and better evidence of the result than the poll lists. Volume II, section 1008

Returns made up from additions of names of voters on the poll books instead of from count of the ballots were rejected, although there was no evidence of error or fraud in the returns. Volume I, section 542.

A slight discrepancy between the poll list and the ballots found does not justify its rejection. Volume II, section 1108.

AS to the validity of a supplemental return proven by the election officers and not by the best evidence—i.e., the ballots themselves. Volume II, section 948.

The House declined to reject a return because of irregularities on the part of election officers and the settlement of discrepancies between the ballots and the poll list by additions. Volume II, section 1000.

Discussion as to the status of the ballots as evidence when the honesty of the election officers is impeached. Volume II, section 1043.

If it is reasonable to suppose there was error in judgment in counting ballots cast in a portion of the precincts in the district, it is equally reasonable to assume there was error in judgment in counting the ballots in the remaining precincts. Volume **VI**, section **126**.

#### (58) Ballot.—When Cast in Technical Violation of Law.

Where the law requires a citizen of foreign birth to produce his naturalization papers at the time of voting a failure so to do destroys the vote, even after it has been received. Volume II, section 979.

A vote admitted without presentation of required evidence at the polls is not validated by production of the evidence during the investigation. Volume II, section 979.

Only upon proof of conditions under which the law has expressly declared ballots to be void have the courts sanctioned their rejection. Volume VI, section 81.

#### (59) Ballot.—Multilation, Blotting of, etc.

The multilation of ballots in the return of election officers did not cause rejection of the returns in absence of proof of fraud on part of the officers or the party apparently benefited. Volume II, section 1131.

Instance where blotted or blurred ballots were disposed of by agreement of parties. Volume II, section 1077.

Although contestant claimed in his notice that blurred ballots should not be counted for contestee, and did not ask that they be counted for himself, the committee counted them for both. Volume II, section 1077.

### (60) Ballot—Corrupted by Bribery.

The entire vote of a precinct should not be rejected simply because certain votes are shown to corrupt by reason of bribery. Volume II, section 1125.

The House should not count a bribed vote, although no State law may require its rejection. Volume II, section 1125.

The proof of corrupted vote going into a ballot box does not invalidate the whole. Volume II, section 973.

Discussion as to validity of the English rule that to justify rejection of votes bribery must be practiced by the candidate or agent. Volume II, section 907.

In absence of evidence for whom a man voted or that he was improperly influenced, the House declined to reject the vote because of a suspicious remark of the voter. Volume II, section 949.

### (61) Ballots.—Of Voters Not Qualified.

A clear preponderance of competent evidence is required to overthrow the prima facie legality of a ballot received by the election officers. Volume **I**, section **585**.

Votes cast by voters having all qualifications except the required residence within the county were rejected by a dividend committee. Volume I, section 818.

Residence in a county being a qualification of voters, the votes of nonresidents were rejected. Volume I, section 817.

The House rejected votes cast by persons not naturalized citizens of the Untied States, although entitled to vote under the statutes of a State. Volume I, section 811.

Payment of a capitation tax being a prerequisite for voting, the votes of persons who had not paid were rejected. Volume II, section 985.

The law of the State requiring a voter on pain of disqualification to take an oath of loyalty, votes cast by unsworn voters were rejected. Volume II, section 854.

Discussion as to the evidence required to reject votes of alleged paupers received and counted by the election officers. Volume II, section 909.

Where voters are disqualified for crime, a vote should not be rejected unless there is proper evidence of the conviction of the person offering it. Volume I, section 537.

A voter capable of making a vlid will or contract or of being criminally responsible for his act may not be disqualified as of unsound mind. Volume **I**, section **586**.

The House has rejected votes of lunatics whose votes had been received by election officers and in whose cases there had been no finding in lunacy. Volume **I**, section **561**.

It being impossible to prove how a disqualified voter cast his ballot, the vote was not deducted. Volume II, section 929.

Overruling its committee, the House declined to deduct proportionately from the two candidates unidentified votes cast by disqualified persons. Volume II, section 921.

As to the principal of deducting unsegregated illegal votes by a system of computation, Volume II, section 991.

#### (61) Ballots.—Of Voters Not Qualified—Continued.

Instance wherein the House rejected votes as disqualified without ascertaining the names of the voters or the precincts wherein they voted. Volume II, section 985.

When a voters' qualifications are objected to the burden of proof is on the objecting party to show that the person voted for the competitor and was disqualified. Volume II, section 885.

Contestant having neglected to show for whom votes impeached by him were cast, they were deducted from this poll. Volume II, section 921.

### (62) Ballots.—Of Unregistered Voters.

Registry of voters being required, the vote of a person not registered or on the registry list was rejected by the House. Volume **I**, section **575**.

A vote deposited in good faith by the elector, supposing himself to be registered, should not be rejected upon subsequent discovery that he was not registered. Volume II, section 1002.

An elector having in good faith presented an affidavit in lieu of registration, and the vote having been accepted, the House declined to reject the vote because the affidavit did not meet the legal requirement. Volume II, section 1002.

An unregistered voter being required to produce an affidavit and an oral witness as to qualifications the House, because of a defective affidavit, rejected a vote received by the election officers. Volume II, section 1010.

## (63) Ballots.—House Counts When Wrongfully Rejected.

A vote offered by an elector and illegally rejected should be counted as if cast. Volume II, section 978.

The House counted ballots rejected by election officers under an erroneous construction of the law. Volume II, section 976.

Officers of election having wrongfully denied qualified voters the right to vote, the House counts the rejected votes. Volume II, section 975.

The House counted the votes of persons who swore that they intended and tried to vote for contestant, but were prevented because other persons had voted on their names. Volume II, section 1067.

Ballots placed by the voters in the wrong box through deceptive acts of election officers were counted by the House. Volume II, section 1034.

There being no evidence that either party had suffered especial harm, the House did not count votes excluded by closing the polls, though negligence of election officers was alleged. Volume II. section 1088.

A small number of voters being driven from the polls by intimidation, the House counted their votes, but declined to reject the whole poll. Volume II, section 976.

The House will count the votes of electors denied their right to suffrage by a registration law which it deems unconstitutional and not passed on by the State courts. Volume II, section 1075.

The Committee on Elections declined to count votes of persons prevented from voting by an erroneous dropping of their names from the registration. Volume II, section 935.

The House counted the ballots of qualified voters who were prevented from voting by conditions arising from a registration established by a city government. Volume II, section 975.

Where an unauthorized but not fraudulent erasure of names occurred on a registration list the House counted votes of electors harmed by this erasure. Volume **II**, section **1084**.

Discussion as to the evidence required to justify taking into account ballots rejected wrongfully by election officers. Volume II, section 963.

The House added to contestant's return rejected lawful votes on the testimony of persons who saw the votes rejected and knew the political preferences of the electors. Volume II, section 1093.

### (64) Ballots.—Illegally Received.

Where election officers received votes without the required evidence that a poll tax had been paid the House rejected the votes, although the tax had in fact been paid. Volume II, section 1051.

As to whether the House should count ballots illegally but not fraudulently cast and properly rejected by the election officers. Volume II, section 922.

Persons intending to vote fraudulently must be shown to have done so at some poll to justify corrections on their account. Volume II, section 351.

The House reversed the rule of its committee that a vote might be rejected from the poll on the testimony of more than one witness that the voter was unknown in the country. Volume I, section 55.

#### (65) Ballot.—House May Reverse Decisions of State Officers.

The House counted lawful ballots rejected by election officers on frivolous and technical challenges. Volume II, section 1090.

Being unable to inspect a ballot the committee and House accepted the judgment of the election judges that it was intended for a blank. Volume I, section 776.

An admitted ballot is prima facie good, and the burden of proof is on the party objecting that the voter is an alien. Volume **I**, section **796**.

A clear preponderance of competent evidence is required to overthrow the prima facie legality of a ballot received by the election officers. Volume I, section 585.

The returned Member being unseated by the rejection of fraudulent ballots, the House seated the contestant. Volume VI, section 96.

## (66) Ballot.—House Demands, as Evidence.

The ballots are among the papers of which the officer taking testimony in an election case may demand the production. Volume II, section 1044.

Judicial decision holding that where ballot boxes have been exposed to molestation the returns of the judges are better evidence of the result of the election than the ballots. Volume VI, section 189.

May a notary, acting under the authority of the law of 1851, require the production of ballots against the injunction of the State Court? Volume II, section 1070.

Form of resolution by which the House ordered the production of ballots as evidence in an election case. Volume II, section 1070.

Instance wherein the House directed the issue of a subpoena duces tecum to procure the ballots for examination in an election case. Volume I, section 731.

Form of resolution authorizing the Elections Committee to procure ballots and other evidence. Volume I, section 731.

Instance wherein the Elections Committee declined to order the production of ballots and decided the case as made up under the general law. Volume I, section 732.

Form of resolution returning to State authorities ballots that had been examined in an election case. Volume I, section 733.

The ballots themselves constitute the best evidence and the count of election officials should not be set aside by testimony of a witness who merely looked at the ballots and testified to the results. Volume VI, section 115.

## (67) Ballot.—Relations of House to State Laws and Returns.

The House may go behind the ballot to ascertain the intention of the voter, State statutes to the contrary notwithstanding. Volume VI, section 94.

Discussion of directory and mandatory requirements of law as applied to the ballot and in relation to the rights of the voter. Volume II, section 1016.

Statutory enactments prescribing the form of ballot to be used held to be directory and not mandatory. Volume VI, section 147.

In construing a State ballot law the House followed the principle enunciated by the State supreme court as to giving effect to the voter's intent. Volume **II**, section **1069**.

#### (67) Ballot.—Relations of House to State Laws and Returns—Continued.

Committee resolutions based on the counting of ballots failing to comply with statutory requirements were rejected by the House. Volume VI, section 95.

Voters are not required to determine the legal eligibility of candidates to a place on the ballot and an election otherwise valid will not be held invalid because the certificate of nomination of the successful candidate is defective through the omission of some detail. Volume **VI**, section **188a**.

Discussion of litigation in State courts to place name of candidates on the ballot. Volume  ${\bf VI}$ , section 165.

Irregularity of nomination does not prejudice claimant's case in the House. It is sufficient if the candidate's name was duly certified as required by law and printed on the ballot at the November election. Volume VI, section 93.

An investigation disclosing no evidence of bribery, the failure of a candidate to comply with a State statute in the itemization of expenditures in a primary, was held to be a matter for the consideration of the State authorities in determining whether his name should be placed on the ballot and whether, after election, a certificate of election should be issued, and not pertinent to the determination of an election contest in the Senate. Volume VI, section 188b.

#### (66) Ballot.—In General.

Discussion of constructions placed upon the Australian ballot laws. Volume VI, section 146.

Where a statute fixes a penalty for marking a ballot and does not require its rejection, the ballot should not be rejected. Volume I, section 603.

In the absence of any statutory prohibition and no injury being shown to complainant, the numbering of the ballots was held not to invalidate the election. Volume I, section 640.

The decisions of election officers that ballots ere fraudulently folded was reviewed and reversed by the House. Volume I, section 775.

The House followed a State law in rejecting ballots folded together, but considered evidence tending to show fraud before doing so. Volume I, section 776.

A question as to whether the House should reject votes for irregularities not sufficient to cause their rejection under State law. Volume **I**, section **759**.

As to ballots in language other than the English. Volume II, section 992.

Voters being deceived in casting a ballot not intended by them, the House corrected the error. Volume II, section 999.

The House corrected the ballot of a voter shown to have been deceived into voting otherwise than he intended. Volume II, section 992.

When the law requires a vote by ballot an election viva voce is not permissible and is a reason for rejection of the returns. Volume I, section 773.

Although the State constitution required that every vote be given viva voce, the Elections Committee, in a report which failed—evidently for other reasons—to be sustained, decided that the votes of certain mutes might be counted. Volume I, section 54.

Discussion as to use of proxies at meeting of political executive committees. Volume II, section 1117.

Authority conferred by a statute "To require the production of papers" was construed to confer authority to require the production of ballots, in an election held under the Australian ballot system. Volume VI, section 186.

In dealing with ballots whereon occurs an error in a name the limitations of the House are very different from those of canvassing officers. Volume **I**, section **639**.

Instance wherein in the decision of an election case each vote was treated as a distinct controversy. Volume I, section 795.

#### (68) Ballot.—In General—Continued.

Where the election laws prohibited the acceptance of a nomination from more than one party, the distribution of the ballots of a particular party to which were attached stickers bearing the name of a candidate not nominated by such party was held to be unlawful. Volume **VI**, section 125.

Where clearly demonstrated that voters were misled by typographical errors in the ballot, the intention of the voter was taken into consideration by the House. Volume VI, section 94.

A Federal law provides that votes for Representatives to be valid must be by written or printed ballot, or by voting machine indorsed by State law. Volume I, section 510.

Reference to the Federal statute as to voting by ballot in its relation to State laws prescribing time, place, and manner. Volume II, section 961.

The House declined to reverse the action of election officers who had returned for "Jonathan H. Wallace" votes cast for "J. Wales" and "Jonathan H. Walser." Volume II, section 987.

A county official having with intent to deceive voters changed the party emblems on the official ballot, the House overruled its committee and rejected the entire returns. Volume II, section 1095.

The House, in judging the harm done by a fraudulent ballot, took account of the opinions of witnesses. Volume II, section 1095.

Instance wherein, without violating the secrecy of the ballot, the Elections Committee by computation rectified a poll. Volume I, section 777.

Does a numbering of the ballots by election officers who know it to be illegal justify rejection of the poll for intimidation. Volume **II**, section **947**.

## (69) Ballot Box.—For Election of President by the House.

In the election of President by the House in 1825 the prevailing sentiment favored a ballot box for each State. Volume III, section 1984.

### (70) Ballot Box.—In Elections by the People.—Number and Form of.

A State law requiring two ballot boxes to be kept at each polling place was construed by the House as directory only, and in the absence of fraud a neglect of the provision did not nullify the election. Volume I, section 456.

Where no law requires the use of only one ballot box at a voting precinct the use of two does not justify rejection of the return. Volume I, section 681.

The use of several ballot boxes, with alleged object of defeating the purpose of the Federal inspection law, did not cause rejection of the returns. Volume II, section 897.

### (71) Ballot Box.—In Elections by the People.—Excess of Votes in.

No fraud being shown, a poll is not rejected because the ballot box does not contain as many votes as are proven by oath of voters. Volume I, section 801.

Where the law requiring the ballot box to be empty at the beginning of the election was disregarded the House rejected the returns. Volume II, section 1112.

### (72) Ballot Box.—In Elections by the People.—Violence, Fraud, and Irregularities.

As to evidence on which votes may be proven aliunde when the ballot box has been taken by armed force and witnesses are intimidated. Volume II, section 1038.

Election officers being robbed of the ballot boxes and returns by unknown masked men the general result was not affected therefor. Volume II, section 937.

The ballot box being stolen and no returns made the vote was proven aliunde. Volume II, section 1019.

A discrepancy between the votes cast and the returns and evidence of tampering with the ballot box justified rejection of the poll. Volume II, section 857.

The conduct of election officers being impeached by a return shown to be false, ballots in their custody are thereby discredited. Volume II, section 1050.

### (72) Ballot Box.—In Elections by the People.—Violence, Fraud, and Irregularities—Con.

The ballots not being counted at the close of the poll and the box being taken away in violation of law by election officers of doubtful honesty the returns were rejected. Volume II, section 1031.

No fraud being shown votes were counted, although the box was for a time irregularly in the custody of sitting Member. Volume I, section 759.

Although election officers left the ballot box unguarded while adjourned for dinner, the returns were not rejected in the absence of evidence of fraud. Volume II, section 912.

Only preponderating testimony that there was no fraud saved from rejection a poll whereat the election officers adjourned for dinner and removed the ballot box illegally. Volume II, section 1027.

#### (73) Ballot Box.—In Elections by the People.—Custody of, in Relation to Recount.

A recount honestly made of ballots preserved inviolate is valid, although circumstances rendered impossible a technical compliance with law. Volume II, section 924.

In order for a recount of votes to rebut the presumption in favor of the election officers it must be shown that the boxes have been kept inviolate. Volume II, section 847.

The custody of the ballot boxes being suspicious the House declined to set aside the returns on the strength of a recount. Volume II, section 848.

Ballots whereon the name of a candidate was spelled grotesquely and rejected by the election judges were counted on oral evidence sustained by a recount after the box had been in illegal custody. Volume II, section 987.

### (74) Conspiracy.—General Discussions as to Evidence of.

As to the evidence required to show a conspiracy to bribe. Volume II, section 11086.

### (75) Conspiracy.—Acts as Evidence of.

Discussion as to appointment of election officers of one party only as prima facie evidence of fraud. Volume II, section 1104.

Disregard of a law requiring, party representation on election boards may contribute to establish conspiracy, but does not do so of itself. Volume II, section 974.

### (76) Conspiracy.—Must be Shown to Have Been Effective.

Although there may be evidence establishing a conspiracy to defraud, it is still necessary to show effects in order to change the result. Volume II, section 1025.

To vitiate the election of returned Member, a general scheme of fraud must be proven both to have existed and to have been effective. Volume II, section 967.

There being evidence of a conspiracy of election officers to defraud, the returns were satisfactorily impeached by evidence falling short of the best evidence, i.e., the testimony of the voters themselves. Volume II, section 1030.

## (77) Conspiracy.—Rejection and Correction of Returns for.

Gross frauds, perpetrated in such a way as to show connivance of election officers, caused rejection of the returns of all the precincts of a city. Volume II, section 920.

Official ballots being destroyed in furtherance of a conspiracy of election officers, the House corrected the return on testimony of witnesses who estimated the amount of resulting injury. Volume II, section 1094.

When by a conspiracy of officials ignorant election officers were installed and then their imperfect returns rejected, contestant was permitted to prove the vote aliunde by oral evidence of inspectors, etc. Volume II, section 965.

When a conspiracy to bribe for the benefit of one party causes rejection of the return, should the innocent opposing party be credited with his unimpeached vote? Volume II, section 086.

A question as to whether an estimate of persons kept from the polls by a conspiracy to intimidate should have weight in determining the result. Volume I, section 622.

Upon proof of a conspiracy to defraud, the returns from the part of the district involved were rejected. Volume VI, section 138.

### (78) Conspiracy.—In General.

- A ballot complicated and unfair, but not shown to be issued in pursuance of any conspiracy, was not considered as a reason for discarding the return. Volume I, section 737.
- The House is reluctant, on allegations of general conspiracy of election officers, to reject unimpeached returns because other returns are shown to be fraudulent. Volume II, section 973.
- Although illiterate election officers seemed to have been appointed purposely, yet the House was reluctant to reject their returns when the safeguard of Federal inspectors had existed. Volume II, section 973.
- The House favored purging rather than rejecting the return of an entire county wherein a partisan county electoral board had so printed the ballot as to confuse voters. Volume II, section 1080.
- A memorial having been filed charging conspiracy and excessive expenditure of money in the election of a Senator, the Senate by resolution authorized an investigation. Volume **VI**, section **165**.

#### (79) Constituency.—Effect of Rejection of Large Portion of Returns.

- The House declined to seat a contestant on the claim that after rejecting the greater part of a district he had a majority of the remainder. Volume II, section 1007.
- An election invalid in eleven out of twelve counties, leaving only 737 valid votes out of 8,941, should cause the seat to be declared vacant. Volume I, section 323.
- The House declined to admit a claimant on the vote of three out of seven parishes, 19,078 out of 27,019 votes having been rejected. Volume I, section 327.
- Nearly half the votes of a district being rejected, the Elections Committee in an inconclusive case favored a declaration that the seat was vacant. Volume II, section 926.
- An election being found invalid in three out of five counties in the district, the House declared the seat vacant, declining to seat the contestant. Volume I, section 321.
- Over half the vote being rejected because of undue influence, the committee in an inconclusive case favored declaring the seat vacant. Volume II, section 925.
- One-third of the votes of a district being rejected, the House did not seat contestant, but declared the seat vacant. Volume II, section 920.
- The returns of a decisive portion of the district having been lost and the vote not being proven aliunde, the House declined to declare the seat vacant or examine further before seating contestant. Volume II, section 914.
- The returns of 41 out of 116 election precincts being rejected, the contestant was seated on his plurality in the remaining precincts, which cast over half the returned vote. Volume II, section 1128.
- An election in a district was not declared void on account of invalidity in one-fifth of the parishes affecting less than a third of the vote. Volume I, section 340.
- The House considered an election valid, although in five of ten parishes the vote, which was less than half the vote of the district, was rejected. Volume I, section 335.
- The invalidity of an election in one county out of three did not justify declaring the seat vacant. Volume I, section 320.
- The House will not deny a district representation because reconstruction legislation as to the qualification of voters has been disregarded. Volume VI, section 128.
- The holder of credentials in due form whose prima facie title is not contested may not take the seat if a question exists as to the competency of the constituency. Volume I, section 375.
- Credentials regular in form and issued in accordance with law were honored by the House, although it appeared that the governor issuing them might be merely a de facto officer. Volume I, section 623.
- The House declined to give immediate prima facie effect to credentials when historic facts impeached the authority of the governor and the legality of the election. Volume I, section 519.

#### (79) Constituency.—Effect of Rejection of Large Portion of Returns—Continued.

- Discussion in the Senate as to whether or not the competency of the electing body is a question of determining importance in considering the prima facie effect of credentials. Volume I, section 348.
- The question of the competency of the electing legislature as an inherent part of a prima facie showing discussed by the Senate. Volume I, section 348.
- The Senate failed to follow its committee in giving prima facie effect to regular credentials impeached by allegations that the legislature had been elected in violation of the provisions of Federal law, Volume I, section 394.
- The Senate declined to seat the bearer of credentials signed by a person exercising the authority of governor, it being objected that the signer was an usurper and that there was no election by a valid legislature. Volume **VII**, section **352**.
- The Senate declined to give immediate prima facie effect to credentials regular in form but from a State where there were rival claimants to the governorship and rival legislatures. Volume I. section 354.
- The Senate gave immediate prima facie enect to perfect credentials certifying election by a legally organized legislature, although it was objected that popular will had been subverted in electing the legislators. Volume I, section 359.
- A person ascertained by a majority of the committee to be legally elected and certified was seated by the Senate, although both executive and legislature were displaced by force before the Senate acted. Volume I, section 356.
- A Senate discussion favoring recognition of a legislative body having a legally elected quorum in preference to one having an elected but not certified quorum. Volume I, section 358.
- A legislative body recognized by the State executive and having an elected but not certified quorum was once preferred to a rival body having a certified but not elected quorum. Volume I, section 343.

#### (80) Constitutency.—Effect of Insurrection in a District.

- The presumption that those who do not go to the polls acquiesce does not apply where a condition of civil war prevents due notice of election. Volume **I**, sections **366**, **367**.
- In time of civil war an election participated in by a small number of loyal voters was held invalid, more than two-thirds of the district being unable to participate. Volume **I**, section **369**.
- The House declined to hold valid an election which was entirely broken up by contending armies, so that only fragmentary and informal returns could be obtained. Volume I, section 373.
- The House declined to hold valid an election participated in by a little less than half the voters of a district fivided between contending armies. Volume I, section 374.
- An election by one-third of the voters of a district was held invalid when the presence of an armed enemy prevented the remainder from expressing their wishes. Volume **I**, section **375**.
- The House declined to recognize an informal election, participated in by a mere fraction of the voters, in a district entirely under military domination. Volume I, section 376.
- The House unseated a person chosen by a few votes at an election wholly informal in a district almost entirely under duress of civil war. Volume I, section 366.
- The House considered invalid an election informally held wherein all but a fraction of the voters were prevented by civil war from participating. Volume I, sections 362, 371, 372.
- The House decided against the validity of an election informally held and participated in by only a few voters, most of the district being occupied by an armed enemy. Volume **I**, sections **363**, **367**, **368**.

#### (80) Constituency.—Effect of Insurrection in a District—Continued.

- In 1864 the Elections Committee were divided as to seating persons chosen under authority of a constitutional convention in a State recently in insurrection. Volume I, section 381.
- The House seated a claimant who had received a third of the votes of a district, the remainder being cast for candidates for a secessionist congress. Volume I, section 365.
- An instance wherein the House recognized an election legal in form but participated in by a small fraction of the voters, the district being disturbed by civil war. Volume **I**, section **364**.
- The House sustained an election generally participated in by the voters, although the district was under martial law and the military power enforced the State requirements as to qualifications of voters. Volume **I**, section **378**.
- The House declined to seat a claimant voted for in a district established by an insurgent authority, and at an election called by that authority. Volume I, section 370.
- The House refused to seat a claimant chosen by a mere fraction of the people at an election informally called and held in a district under duress of armed enemies. Volume I, section 353.
- The fact that a decisive number of voters stand in line to vote and are prevented, justifies a declaration that the seat is vacant. Volume II, section 1033.
- From a State distracted by civil war the Senate admitted Senators chosen by a legislature representing no more than a third or fourth of the people. Volume I, section 383.
- The House declined to hold valid an election informally held and because of civil war participated in by only a small fraction of the voters of the district. Volume I, sections 362, 371, 372, 376.
- The House refused to seat a claimant chosen by a mere fraction of the people at an election informally called and held in a district under duress of armed enemies. Volume I, section 363.
- The House declared invalid an election informally held and participated in by a small fraction only of the voters, the district being largely occupied by an armed enemy. Volume I, section 368.

## (81) Constituency.—Effect of Intimidation on a District.

- The House has decided that widespread and organized intimidation might invalidate the polls, although the disorder ceased before the actual day of election, when the polls were quiet. Volume I, section 331.
- The House concluded that when two-thirds of the returned vote of a district had been rejected for intimidation the remainder did not constitute a valid constituency. Volume I, section 333.
- The House declared vacant a seat in a case wherein over one-half of the total vote of a district had been rejected for intimidation. Volume I, section 334.
- Six of the nine counties of a district being terrorized, the committee, in a sustained report, held that the three peaceful counties, casting less than half of the returned vote, should determine the result. Volume **I**, section **622**.
- The House, going outside the allegations of the parties and ascertaining by historic knowledge disturbances causing 232 deaths, declared an election invalid. Volume **I,** section **329.**
- The House has assigned final right to a seat from a district wherein 14,346 out of 27,055 returned votes were rejected because of intimidation. Volume I, section 332.
- Intimidation and fraud having destroyed the integrity of an election in 10 of 15 parishes the House declared the seat vacant. Volume I, section 338.
- In a report not approved by the House the Elections Committee recommended that a seat be vacated because of intimidation in five-sixths of the district. Volume I, section 324.
- Over half the vote being rejected because of undue influence, the committee in an inconclusive case favored the seat vacant. Volume II, section 925.

### (81) Constituency.—Effect of Intimidation on a District.—Continued

- An election having been peaceable in three-fourths of a district, it was not declared invalid because of violence and intimidation in the remainder. Volume I, section 341.
- The House, overruling its committee, declined to declare invalid an election because of intimidation in certain counties by State troops on duty by order of the governor. Volume I, section 377.
- Although fraud and intimidation in a district had been very extensive, the House preferred seating contestant to declaring the seat vacant. Volume II, section 970.
- A question as to whether or not the House, from historic knowledge merely, may decide that the result of an election has been invalidated by intimidation. Volume I, section 327.
- The poll of a district in a prior year has been referred to in deciding upon the effect of a widespread system of intimidation. Volume I, section 331.
- The House declined, on proof of intimidation at eight precincts out of 150, to find general intimidation sufficient to render invalid an election. Volume I, section 377.
- Discussion of the extent of intimidation sufficient to invalidate an election and justify declaring the seat vacant. Volume I, section 325.
- In a case not sustained by the House a question of the degree of intimidation sufficient to justify rejection of the polls was discussed. Volume I, section 324.
- Returns of five of twelve parishes being rejected for intimidation, the House seated a contestant on the vote of the seven peaceful parishes. Volume I, section 336.
- The House, overruling its committee, held void an election in a county because of the intimidating influence of a preponderating disloyal element. Volume **II**, section **868**.

## (82) Constituency.—Irregular Status of State Government.

- In 1864 the Elections Committee favored the seating of claimants coming from districts almost free from armed foes, but elected in an election called by a loyal convention and by a fraction of a normal vote. Volume I, section 380.
- Instance wherein a constitutional convention in a State undergoing reconstruction authorized the election of Members of Congress in anticipation of the sanction of Federal law. Volume I, section 388.
- Reference to principles governing recognition of a State government by the President of the United States. Volume I, section 349.
- A constituency having violated the understanding on which it came into the Union, was the status of a Member-elect thereby affected? Volume I, section 480.
- The Senate declined to admit persons elected under the auspices of a State government representing a portion only of the people in a State menaced by hostile armies. Volume I, section 382.
- From a State distracted by civil war the Senate admitted Senators chosen by a legislature representing no more than a third or fourth of the people. Volume I, section 383.
- The Senate declined to admit to a seat a person bearing uncontested credentials of election by a legislature representing a small fraction of the people in a seceding State. Volume **I**, section **385**.
- The House seated a person elected according to the essential requirements of law, except that the time of the election was fixed by proclamation of a military governor. Volume I, section 379.
- A new State constitution being recognized by State authorities and by Congress in the reception of Representatives, the House will not question it in an election case. Volume II, section 870.

## (83) Constituency.—Before Admission of States.

- The House declined to admit the Member-elect from Illinois until the State had been formally admitted to the Union. Volume I, section 396.
- The House declined to admit the Member-elect from Michigan, except as a spectator, until the act admitting Michigan to the Union had become a law. Volume I, section 397.

#### (83) Constituency.—Before Admission of States—Continued.

- It is not necessary that a State be admitted to the Union before it may elect a Representative to Congress. Volume I, section 397.
- The Senate declined to admit the persons bearing credentials as Senators-elect from Tennessee until that State had been admitted to the Union. Volume I, section 398.
- The Senate declined to admit a Senator-elect from Minnesota until a formal act of admission has been passed by Congress. Volume I, section 399.

### (84) Constituency.—Status of Precincts, Counties, etc.

- The election district having been illegally constituted, the votes cast therein were rejected. Volume II, section 911.
- County commissioners having established election districts as a special meeting when the law specified a stated meeting the action was void. Volume II, section 911.
- The House rejected votes cast at a precinct on an Indian reservation which was by law excluded from the domain of a Territory. Volume II, section 889.
- The House counted votes cast at a precinct within a military reservation of which the title and jurisdiction were temporarily with the United States by Executive order. Volume II, section 889.
- It having been assumed for many years that a Territory was included within a precinct, voters should not be disfranchised by discovery of a technical defect. Volume II, section 1021.
- The State legislature having included a county within a Congressional district, the House did not examine whether or not it was technically entitled to be so included. Volume II, section 911.
- An election district being established illegally, but all parties participating in the election in good faith, is considered as having a de facto existence. Volume **II**, section **893**.
- In 1866 the Speaker declined to administer the oath to persons whose credentials were regular, but who came from States declared by the two Houses not entitled to representation at the time. Volume I, section 139.
- Instance where in immediate prima facie effect was given to credentials of a Senator-elect from a reconstructed State. Volume I, section 390.
- The Senate declined to given prima facie effect to credentials impeached by charges that a State was not fulfilling in good faith the conditions of reconstruction. Volume **I**, section **391**.
- An election district being established illegally, but all parties participating in the election in good faith, is considered as having a de facto existence. Volume II, section 893.
- A reservation being excluded by law from the limits of a Territory, the votes of persons residing thereon and not within the precinct, as required by law, were rejected by the committee. Volume I, section 616.
- The law requiring the voter to reside in the precinct, the votes of such as did not were rejected by the committee. Volume I, section 616.
- Votes from a county illegally organized, whose election officers were improperly commissioned, and where there was some fraud, were rejected. Volume I, section 840.
- A tainted vote from an illegally organized county was rejected. Volume I, section 840.
- Objection to the legality of the constitution of an election district, not raised in the notice of contest, was not considered. Volume II, section 893.
- In an exceptional case the House rejected votes cast by persons lately in armed resistance to the Government, although by the law of the State they were qualified voters. Volume I, section 451.
- In 1867 the Elections Committee took the view that charges of the disloyalty of a constituency should not prevent a person holding a regular certificate from taking a seat on his prima facie right. Volume **I**, section **448**.
- The right of soldiers, sailors, and marines to exercise the privilege of suffrage is not abridged by Federal law. Volume I, section 300.

#### (84) Constituency.—Status of Precincts, Counties, etc.—Continued.

The State law being silent as to the right of paupers to vote, the House has counted the votes of such persons. Volume I, section 558.

Paupers supported in a county poorhouse were held to have gained no residence in the town by reason of this enforced stay. Volume **I**, section **561**.

The electors choosing Members of the House must have the qualifications requisite for electors of the most numerous branch of the State legislature. Volume I, section 297.

All persons born or naturalized in the United States, and subject to the jurisdiction thereof, are citizens of the United States and of the Statewherein they reside. Volume I, section 298.

The rights of citizens of the United States to vote shall not be denied or abridged on account of race, color, or previous condition of servitude. Volume **I**, section **299**.

A Federal statute provides that all citizens of the United States qualified to vote shall be allowed to do so without distinction of race, etc. Volume I, section 511.

The right of citizens of the United States to vote shall not be denied or abridged on account of sex. Volume VI. section 38.

No officer of the Army or Navy shall prescribe qualifications of voters, or interfere with the suffrage. Volume I, section 512.

Reference to statutes providing penalties for interference with the rights of persons to suffrage (footnote). Volume I, section 511.

A question as to whether or not the votes of persons deprived of citizenship by an act of Congress should be rejected in a case where the State law did not require a voter to be a citizen of the United States. Volume I, section 451.

It is the duty of the executive of any State wherein there may be a controversy as to the appointment of electors to transmit to the Secretary of State of the United States a certificate of the determination thereof. Volume **VI**, section **439**.

The Elections Committee concluded in 1873 that if the Member-elect be disqualified the minority candidate is not thereby entitled to the seat. Volume I, section 469.

The English law under which a minority candidate succeeds to a vacancy resulting from the disqualification of the majority candidate is not applicable under the Constitution. Volume **VI**, section **59**.

The person receiving the majority of the votes in a district being excluded as disqualified, the House after careful examination declined to seat the one receiving the next highest number. Volume I, section 450.

The Elections Committee, in a report sustained on the main issue, held as an incidental question that the English law as to seating a minority candidate when a vacancy is caused by disqualifications is not applicable under the Constitution. Volume **I**, section **450**.

### (85) Constituency.—Organization of Territories.

The House held that there should be prior legislation by Congress before the admission of a Delegate. Volume I, section 405.

The House decided it inexpedient to admit a Delegate chosen by a community not yet made a Territory by law. Volume I, section 407.

The House declined to admit a Delegate from New Mexico before the organization of the Territory had been authorized by law. Volume **I**, section **405**.

After the passage of the act organizing the Territory of Wyoming, but before the actual organization, the House declined to admit a Delegate elected before the passage of the act. Volume I, section 410.

The House declined to admit a Delegate from an unorganized Territory, although by treaty the people were entitled to the rights of citizens. Volume I, section 411.

In 1839 the Committee on Elections held that the office of Delegate ceased when the Territory ceased to exist as a corporation by becoming a State. Volume I, section 403.

#### (85) Constituency.—Organization of Territories—Continued.

The State of Minnesota being admitted, the House suspended the functions of the Delegate from the old Territory. Volume **I.** section **409**.

A Delegate was not dispossessed of his seat because a portion but not all of his Territory had been erected into a State. Volume **I**, section **402**.

After the admission of Minnesota as a State the House declared portions of the old Territory outside the limits of the State not entitled to a Delegate. Volume I, section 409.

The House admitted a Delegate from a county left under the old Territorial laws after the remainder of Wisconsin Territory had become a State. Volume I, section 404.

In 1794 the Delegate seated by the House was elected by the legislature of the Territory and not by the people. Volume **I**, section **400**.

The House declined to reverse its conclusion that a Delegate, elected in pursuance of a law enacted by an illegally constituted legislature, should not retain his seat. Volume **I**, section **827**.

The House declined to admit a Delegate from a Territory not organized by law. Volume I, section 412.

In 1868 the House refused a seat to a contestant who received a small minority of the votes in a Territory, but who alleged that the majority voters were disqualified by treasonable antagonism to the Government. Volume **I**, section **467**.

In 1868 the House declined to pass on the title to a seat of William H. Hooper, Delegate from Utah, who was alleged to have been elected by undue influence of an alleged disloyal organization. Volume I, section 467.

### (86) Constituency.—Condition as Affecting Prima Facie Title.

Persons bearing credentials regular in form, but coming from communities disorganized by civil war, have been excluded until Congress should determine the status of the constituencies. Volume I, section 361.

The House adjudged valid for prima facie title an election wherein parishes casting 14,346 out of 27,055 votes in the district were rejected. Volume I, section 328.

The House declined to give prima facie effect to the credentials of a Delegate elected by a convention in an unorganized Territory. Volume I, section 405.

The House declined to give prima facie effect to credentials from a Territory not yet organized. Volume I, section 410.

The House declined to give prima facie effect to credentials regular in form but referring to a district notoriously under duress of civil war. Volume I, section 371.

The House declined to give prima facie effect to informal papers referring to an election in a district known to be under duress of civil war. Volume I, sections 363, 365, 369.

The House denied prima facie title to a person enrolled by the Clerk on credentials signed by a mere claimant to the governorship in a State disrupted by civil war. Volume I, section 376.

The House seated a loyal claimant voted for at an election called on the legal day, but by the governor of a State in secession. Volume I, section 365.

Credentials being impeached, the status of the district under an appointment law is a question of final rather than prima facie right. Volume **I**, sections **535**, **536**.

Credentials regular in form have been presented as a matter of privilege, although the status of the constituency was, by reason of civil war, in doubt. Volume I, section 361.

The House declined to give prima facie title to the bearer of informal credentials referring to a constituency notoriously paralyzed by civil war. Volume **I**, sections **363**, **365**.

The House declined to give prima facie effect to irregular credentials, referring to a district notoriously under duress of civil war. Volume **I**, section **369**.

The House declined to seat on prima facie showing a claimant declared elected by the governor's proclamation, the district referred to being notoriously under duress of civil war. Volume I, section 368.

#### (86) Constituency.—Condition as Affecting Prima Facie Title.—Continued.

- The House declined to give prima facie effect to credentials in the form prescribed by a government already suspended, and referring to a district distracted by war. Volume I, section 374.
- The House did not permit prima facie effect to credentials coming from a State lately in insurrection and from a government of doubtful standing. Volume I, section 381.
- The House admits on his prima facie showing and without regard to final right a Member-elect from a recognized constituency whose credentials are in due form and whose qualifications are unquestioned. Volume **I**, sections **528–534**.
- The holder of credentials in due form, whose prima facie title is not contested, may not take the seat if a question exists as to the competency of the constituency. Volume I, section 375.
- Discussion of the form of credentials and the competency of the electing and certifying authorities behind them as elements in their efficacy. Volume I, section 350.
- Discussion in the Senate as to whether or not the competency of the electing body is a question of determining importance in considering the prima facie effect of credentials. Volume I, section 348.
- Credentials being in regular form and unimpeached, the House honors them, although there may be a question as to the proper limits of the constituency. Volume I, sections 535, 536.
- The House declined to give prima facie effect to regular credentials, having historic knowledge that the district was incapacitated by civil war from holding a regular election. Volume **I**, section **364**.
- The House declined to honor credentials regular in form, but referring to a constituency notoriously incapacitated by civil war. Volume I, sections 362, 371.
- The Constitution requires election of Representatives by the people, and State authorities may not determine a tie by lot. Volume **I**, section **775**.
- An election for Congressmen not called or sanctioned by State officers and participated in by a fraction merely of the people would not be valid, even though held on the legal day. Volume I, section 525.
- A claimant who received a small vote, not officially canvassed or declared, but cast on the legal day, was preferred to one receiving a far larger vote on a day not the legal one. Volume I, section 524.
- The fact that a large portion of the electors fail to participate does not invalidate an election held on the legal day. Volume I, section 524.
- The House seated a claimant elected on what it decided to be the legal day. Volume I, section 522.
- The State legislature in fixing the place of election may condition the place on the movement of soldier voters. Volume II, section 856.
- Instance of an election contest originated by sundry citizens. Volume I, section 555.
- A contention that the admissions of a claimant might not waive a prima facie title in which the people of the district were interested. Volume I, section 45.
- Omission to specify definitely in the notice of contest a district alleged to be illegally constituted was not held fatal. Volume II, section 859.

### (87) Contests.—House's Duty in.

- Although a contestant declined to prosecute further, the House declined to let the case abate and concluded the inquiry. Volume I, section 734.
- Where a second and effective election was had because of apparent failure to choose at the first, the House declined to be estopped from investigating the first. Volume I, section 779.
- In a case where neither claimant was seated on prima facie showing the House investigated and determined the contest, although one claimant defaulted in answering notice of contest. Volume I, section 624.

### (87) Contests.—House's Duty in—Continued.

The Committee on Elections has apparently acquiesced in the view that a contestant, while bringing into issue no ground that could possibly give him the seat, is yet to be treated as a memorialist entitled to have questions determined. Volume **I**, section **425**.

The House may investigate a contested election of a Delegate as of a Member. Volume I, section 772.

Discussion of impartiality of the House as evidenced in the consideration and disposition of contested-election cases. Volume VI, section 160.

The certificate of the governor of a State as to the election of a Member is only prima facie evidence of the fact. Volume I, section 637.

Credentials issued by a governor raising a doubt as to election, the Clerk and the House declined to allow to them prima facie effect, although positive credentials authorized by the State legislature accompanied. Volume **I**, section **522**.

The fact that a return has been accepted and acted on by State authorities does not cure its inherent defects. Volume II, section 892.

A seat being declared vacant, the Speaker was directed to inform the executive of the State. Volume I, section 709.

Discussion of the powers of a military governor and his status as a de facto executive. Volume I, section 379.

In the record of an election case allegations and testimony relating to nominations are out of order. Volume I, section 425.

Incompetent testimony and long statements by counsel tending to present such evidence should not be included in the record of an election case. Volume II, section 1127.

Admissions in the brief of a party to a contest are of force if not contrary to proven facts. Volume II, section 1130.

The House is disinclined to give force to a point raised in debate but overlooked both in the report and views of the Elections Committee. Volume II, section 958.

The committee having reported a conclusion in an election case, the House declined to pass judgment on the propositions leading to the conclusion. Volume I, section 786.

The House overruling its committee concluded to decide an election case as made up without giving sitting Member time for further investigation. Volume I, section 767.

All agreements by parties to an election case in contravention of the provisions of law should be in writing, properly signed, and made a part of the record. Volume **I**, section **730**.

Early instance wherein the Elections Committee heard arguments of the parties on the evidence. Volume I, section 782.

A question as to whether the duties of sitting Member to the House excuse him for neglecting to attend on taking of testimony in an election case. Volume I, section 785.

Discussion as to the admissibility of testimony taken when one of the parties considered himself unable to attend. Volume I, section 785.

In 1792, 1804, and 1841 the House permitted parties in election cases to be heard by attorneys at the bar of the House. Volume I, sections 657-659.

One of the parties to an election case having failed to attend the taking of testimony, after notification, the House considered the testimony, although ex parte. Volume I, section 646.

A party to an election case may object to testimony as it is completed, although he may have appeared and cross-examined. Volume II, section 936.

The right of contestee to cross-examine and present testimony was conceded in the first election case. Volume I, section 717.

The House is the judge of the elections, returns, and qualifications of its own Members. Volume I, section 634.

Discussion of the distinction between the power to judge of the elections, returns, and qualifications of the Members and the power to expel. Volume I, section 469.

#### (87) Contests.—House's Duty in—Continued.

In an exceptional case the House rejected votes cast by persons lately in armed resistance to the Government, although by the law of the State they were qualified voters. Volume **I**, section **451**.

The House has the same authority to determine the right of a Delegate to his seat that it has in the case of a Member. Volume I, section 423.

The law governing the service of notice by the party desiring to take a deposition in an election case. Volume I, section 697.

Decision as to what is a determination of result within the meaning of the law providing for serving notice of contest. Volume II, section 862.

Question as to the serving of amended notices of contest in election cases. Volume **I**, section **685**. The service of notice of contest at the residence is sufficient compliance with the law. Volume **I**, section **337**.

As to what constitutes a sufficient service of notice of contest when the returned Member is absent from home. Volume II, section 984.

It was held, in 1866, that under the law of 1851 notice of contest must be served upon the returned Member personally. Volume II, section 862.

It was held, in 1866, that proof of notice of service of contest might not be by affidavit of the officer serving the notice. Volume II, section 862.

As to validity of an answer with no proof of service except an ex parte affidavit. Volume II, section 957.

Although service of notice of taking testimony may be irregular, if the party yet is informed and appears and cross-examines, the House may consider the evidence. Volume II, section 1057.

Instance wherein the House authorized a subpoena duces tecum by registered letter. Volume I, section 731.

The parties to an election case may not by mutual consent waive the requirements that an issue shall be made up by the pleadings of notice and answer. Volume I, section 680.

Instance wherein the returned Member in an election case took no testimony. Volume II, section 1072.

### (88) Contests.—Present and Early Methods of Instituting and Conducting.

Statutes prescribing the method of instituting a contest as to an election. Volume **I**, section **678**. Statutes regulating the taking of testimony in an election contest. Volume **I**, sections **697–706**.

The law regulating the fees of witnesses and officers in the preparation of an election case. Volume I, section 706.

There being no law of Congress to regulate election contests, proceedings taken according to State law were approved. Volume I, section 812.

In the first election case the Committee on Elections were directed to take proofs, but not to present any opinion thereon. Volume I, section 420.

In 1791 the House admitted the contestant and his counsel to the bar to produce testimony in an election case. Volume I, section 709.

The notice of contest being served after expiration of the legal time and the testimony taken without regard to the statute, the committee did not examine the case. Volume II, section 901.

Instance of a case instituted by memorial from an elector of the district. Volume VI, section 77. Instance wherein an election contest was instituted by memorial. Volume VI, section 119.

Instance wherein a memorial was referred to an election committee and on recommendation of the committee was laid on the table. Volume **VI**, section **136**.

### (88) Contests.—Present and Early Methods of Instituting and Conducting—Continued.

Instance wherein the House overruled the report of the majority of the elections committee. Volume VI, section 95.

A report on an election case with no recommendation for action was not considered by the House. Volume VI, section 100.

Instances wherein the House declined to follow its committee in awarding the seat of a Member of the minority to a Member of the majority party. Volume VI, section 160.

An instance wherein, under exceptional circumstances, a committee authorized to investigate matters pertaining to a campaign then in progress held hearings prior to the election. Volume VI, section 355.

A committee of the House has no jurisdiction to determine any matter affecting rights to a seat in a succeeding Congress. Volume VI, section 136.

#### (89) Contests.—Formerly Instituted by Petition.

In earlier years of the House contested election cases were presented by petition. Volume **I**, section **434**.

Instance of a claim for a seat brought before the House by petition. Volume I, sections 322, 362, 370, 547, 708.

Instance wherein an election contest was instituted by various citizens of a district, presentation to the House being by memorial. Volume I, sections 729, 756, 763, 808.

In 1849 election contests were instituted by memorial. Volume I, section 815.

In 1850 election contests were yet instituted by memorial and conducted by rule laid down by the House. Volume I, section 820.

Instance in 1861 of an election contest instituted by memorial. Volume I, section 686.

Instance wherein an election contest was instituted by memorial after the enactment of the law of 1851. Volume I, section 825.

Instance of an election contest instituted by the remonstrance of citizens and electors of the district. Volume I, section 806.

Instances of early election cases instituted by petition. Volume I, section 646.

An instance after the enactment of the law regulating election contests wherein a contest was instituted by petition. Volume I, section 525.

An early election case instituted by petition and tried before the House. Volume I, section 758.

A suggestion that questions relating solely to qualifications of Members should be brought in by memorial rather than by proceedings in contest. Volume I, section 435.

An argument that questions effecting qualifications should be instituted in the House alone and not by proceedings under the law of contest. Volume I, section 473.

Instance of the impeachment of the election and qualifications of a Delegate through proceedings instituted by memorial. Volume **I**, section **526**.

An election case may be instituted by a contest filed in accordance with the law, by protest or memorial from an elector of the district, by protest or memorial filed by any other person, or on motion of a Member of the House. Volume **VI**, section **78**.

Form of petition instituting an early election case. Volume I, section 708.

### (90) Contests.—Specially Instituted and Directed by the House.

Instance wherein the House, by resolution, removed the contested election cases of a State from the operation of the law and prescribed a different procedure. Volume **I**, section **330**.

For exceptional reasons the House may authorize an election case to be made up as to notice and answer after the time prescribed by law. Volume I, section 680.

A contestant having failed to make up his case legally filed an affidavit explaining his failure, and asked a special investigation by the House. Volume I, section 753.

Where the provisions of law are insufficient to secure a decision in an election case the House prescribes by resolution the course of procedure. Volume I, section 339.

#### (90) Contests.—Specially Instituted and Directed by the House—Continued.

In 1858 the House deemed insufficient reasons urged by a contestant for proceeding in a manner different from that prescribed by the law of 1851. Volume I, section 833.

In an election case not provided for by statute, the House by resolution determined the condition of its prosecution. Volume I, section 322.

The House may give to its Elections Committee discretion to regulate the serving of notice and taking of testimony in an election case. Volume I, section 599.

The House having historic knowledge of an election contest, referred the subject to the committee with instructions, although neither party was petitioning. Volume I, section 791.

Instance wherein, after a delayed decision as to the prima facie right, the House itself fixed the time for instituting proceedings to contest. Volume II, section 1042.

Where the taking of testimony was suspended by contestant's death, the House itself took additional testimony, but considered the original case continued. Volume II, section 1018.

The House, in a case wherein the terms of the law would prevent taking testimony in an election case in time for decision, provided a method by resolution. Volume I, section 713.

The House by resolution sometimes fixes the time of taking testimony, specifies the kind of testimony to be taken, and the places where it may be taken. Volume **I**, section **602**.

The evidence in an election case conducted according to law being insufficient, the House authorized its committee to take addititional testimony. Volume I, section 711.

Instance wherein testimony in an election case was, in the absence of law or rule, taken by direction of the committee. Volume I, section 793.

Instance wherein the Elections Committee, on the strength of a memorial from contestant and general knowledge, recommended taking testimony more expeditiously than provided by law. Volume I, section 714.

Instance wherein the House authorized the Elections Committee to send for persons and papers in an election case already made up. Volume I, section 731.

The revocation of credentials having reversed the position of the parties, the House by resolution authorized investigation without regard to notice. Volume **I**, section **687**.

Parties to a contested election case may be defaulted for noncompliance with the rules of the committee on elections. Volume VI, section 117.

### (91) Contests.—Forms and Resolutions for Instituting.

Rule prescribed by the House for serving notice and taking testimony in a delayed election case. Volume I, section 686.

### (92) Contests.—Inquiries Under the Power of General Investigation.

Instance of an inquiry into a Member's title to his seat by the Elections Committee under authority of general investigations. Volume I, section 764.

An election case having been suspended by the assassination of contestant, the House directed the Elections Committee to inquire and report as to further proceedings. Volume II, section 1018.

The House authorized an investigating committee to take testimony in a district wherein the contestant had been assassinated. Volume II, section 1018.

Form of resolution providing for the Kansas investigation of 1856. Volume I, section 826.

#### (93) Contests.—Maintained Where Returned Member Does Not Take the Seat.

An instance wherein a contest was maintained against a Member-elect who had not taken and did not take the seat. Volume I, section 415.

Instance wherein a contest was maintained and contestant seated, although the returned Member had resigned before taking his seat. Volume II, section 985.

In the Kentucky cases, in 1868, a contest was presented and sustained against a person to whom the House had refused the oath on his prima facie showing. Volume **I**, sections **450**, **452**.

#### (93) Contests.—Maintained Where Returned Member Does Not Take the Seat—Con.

Instance wherein the House decided an election contest against a returned Member who had not appeared to claim the seat. Volume I, section 638.

#### (94) Contests.—Citizens and voters as Parties to.

The electors are interested parties to a contest, and may not be precluded by any laches of contestant or returned Member. Volume I, section 863.

Instance of an election contest originated by sundry citizens. Volume I, section 555.

Instance wherein citizens of a district, in memorial, participated in an election contest. Volume I, section 803.

Distinction between a controversy at the polls as to a vote, and a controversy before the Elections Committee, where the voter is not a party. Volume **I**, section **796**.

Discussion of the status of the voter as a party to the proceedings in a contested election case. Volume II, section 885.

The House declined the petition of certain electors in a district asking leave to take testimony in an election case. Volume I, section 683.

Instance of a case instituted by memorial from an elector of the district. Volume **VI**, section **77**. The parties complaining of an undue election failing to present evidence, the House did not pursue the inquiry. Volume **I**, section **808**.

Instance of an election case instituted by memorial from sundry citizens and electors of the district. Volume I, section 763.

Instance of an election contest instituted by a memorial from citizens of the district. Volume I, section 808.

The House declined to assist sundry petitioners in a district to collect testimony in proof that the seat of a returned Member should be declared vacant. Volume I, section 763.

Discussion as to whether or not the voters are parties to an election case in the sense that their declarations are admissible to prove their votes. Volume II, section 988.

### (95) Contests.—In General.

A contestant must sustain by evidence his claim that he was elected. Volume II, section 1083. As to the force to admissions by counsel during argument of an election case. Volume II, section 1130.

Instance wherein final action was not taken in an election case. Volume VI, section 155.

Contestant having prevented the evidence by which contestee sought to answer contestant's charges, the House declined to permit contestant to profit thereby. Volume II, section 940.

Contestant producing no legal evidence as to the return, and nothing to show that such return might not have been produced, parol evidence as to vote was not considered. Volume II, section 1013.

Where no proof was adduced to support in any substantial way the allegations made in the notice of contest, the committee recommended confirmation of the right of the sitting Member to his seat. Volume VI, section 187.

Before considering an election case the Elections Committee corrected the official plurality by including a precinct return omitted from the State canvass. Volume II, section 1050.

Before the completion of the organization of the House, in 1869, the Clerk refused to entertain a motion referring to a committee a subject relating to the election of a Member, Volume I, section 78.

The seat of the Speaker being contested he vacated the chair on every question relating to the contest. Volume I, section 809.

The report on the contest for the seat occupied by Mr. Speaker Carlisle was presented and acted on in his absence from the House. Volume II, section 1361.

### (95) Contests.—In General—Continued.

- The Speaker's seat being contested, he requested that the House relieve him of the appointment of the Committee on Elections, and the request was granted. Volume II, sections 1360, 1361.
- The fact that a Member's seat is contested in not necessarily taken into account in appointing him to committees. Volume IV, section 4488. Volume VIII, section 2194.
- Instance wherein a Member who had been seated by the House in a contested-election case was restored to original rank on committees. Volume **VIII**, section **2196**.
- Instance wherein the returned Member in an election case took no testimony. Volume II, section 1072.
- A Member whose seat was being contested did not vote on a question incidental to the contest. Volume VI, section 80.
- Unfair campaign tactics directed at one candidate may not be taken as basis of a contest in behalf of another candidate on the same ticket. Volume VI, section 154.
- The mere fact that candidates for other offices on the same ticket received large majorities while contestant received a minority of the votes cast, does not justify a contest. Volume **VI**, section 117.
- Libelous abuse of a defeated candidate by party adherents of the returned Member for which the latter is in no way responsible does not furnish grounds for contest. Volume VI, section 137.
- Excessive and unlawful amounts of money spent without the knowledge or consent of the candidate do not warrant the sustaining of a contest. Volume VI, section 165.
- Instance in which an elections committee recommended that unwarranted contests be discouraged. Volume VI, section 161.
- A person on having unsuccessfully instituted five consecutive election contests the House expressed the hope that the fifth would be the last. Volume VI, section 130.
- The law governing the filing of contestant's and contestee's briefs in an election case, and the printing thereof. Volume I, section 705.
- In the record of an election case allegations and testimony relating to nominations are out of order. Volume I, section 425.
- The majority of the Elections Committee, in a sustained case, concluded that the House was not concerned about undue influence used in the nominations of a candidate. Volume **I**, section **46**.
- Report of an Elections Committee is sometimes presented by a Member belong to the minority party in the House (footnote). Volume II, section 957.
- Instance wherein a Member of the House was authorized to act as a Member of the Elections Committee during the consideration of certain cases. Volume **I**, section **636**.
- Instance wherein a contestant belonging to the party in the minority in the House was seated. Volume I, section 46.
- A Territorial legislature of impeached status living by law virtually disfranchised qualified voters, the Elections Committee considered the status of the returned Delegate adversely affected. Volume I, section 827.
- The rule gives to the Committee on Election of President, Vice-President, and Representatives in Congress jurisdiction of subjects relating to the election of the officials enumerated in the designation. Volume **IV**, section **4299**.
- The House sustained an election generally participated in by the voters, although the district was under martial law military power enforced the State requirements as to qualifications of voters. Volume I, section 378.
- The reports of the census taken for a city directory, produced from the archives of the city and proved by the takers, were admitted as prima facie evidence as to qualifications of voters. Volume I, section 843.
- The House declined to be bound by a decision of a State court on an analogous question, but not the identical question of qualifications of voters. Volume II, section 909.

#### (95) Contests.—In General—Continued.

Reference to rules governing counting of votes when freehold qualifications prevailed. Volume I, section 780.

Instance wherein the House rejected votes as disqualified without ascertaining the names of the voters or the precincts wherein they voted. Volume II, section 985.

The House should not count a bribed vote, although no State law may require its rejection. Volume II, section 1125.

Distinction between qualifications and returns and elections as related to jurisdiction of the Committee on Elections. Volume II, section 946.

The Elections Committee held copies of muster rolls of a regiment prima facie evidence of the age of soldier voters. Volume II, section 851.

A return seasonably made and in legal form, but giving certain proxy votes and votes of persons disqualified, was purged and not rejected. Volume I, section 554.

Form of resolution authorizing notice of contest and taking of testimony in case of a claimant whose opponent had been eliminated by reason of disqualifications. Volume I, section 621.

### (96) Contestant.—Privilege of the Floor and Debate.

The practice of giving general permission to claimants for seats to enjoy the privileges of the floor was embodied in a rule in 1880. Volume **I**, sections **669–672**.

The House in early years gave the privileges of the floor to contestants during discussion of the reports on their cases, with leave to speak on the merits. Volume I, sections 663-665.

Form of resolution used in 1848 to give to a contestant the right to be heard in person at the bar of the house. Volume I, section 667.

The House in one case included the right to speak to the merits, with a general permission to contestants to enjoy the privileges of the floor. Volume I, section 669.

A contestant having the privilege of the floor, with leave to speak "to the merits of said contest and the report thereon," was permitted to speak on a preliminary question. Volume **I**, section **668**.

A contestant for a seat, being heard on the floor in his own behalf, is subject to all the rules of debate applying to the Members. Volume II, section 1368.

In 1859 the Senate declined to admit claimants of seats to the privileges of the floor. Volume I, section 546.

Discussion as to the rights of a contestant, who is permitted to address the House, to close debate in a contested-election case. Volume **V**, section **5001**.

The contestant in an election case is sometimes permitted to address the House in his own behalf. Volume I. section 662.

Members of Congress, Members-elect, and under certain conditions ex-Members of the House and contestants in election cases have the privilege of the floor. Volume V, section 7283. Volume VIII, section 3634.

Instance wherein the House denied the privileges of the floor to a claimant for a seat. Volume I, section 315.

### (97) Contestant.—In General.

An instance wherein, at the organization of the House, before the enactment of the law as to the Clerk's roll, two claimants to a seat were present and participated in the proceedings. Volume **I**, section **53**.

In 1839 certain persons whose titles as Members-elect were contested assumed to participate in the organization, but the meeting passed on the vote of each after it had been given. Volume **I**, section **103**.

Instance wherein a person declined to take a seat assigned him after a contest as to final right. Volume I, section 650.

One who had been declared elected to a seat in the House having failed to appear the House directed the State executive to be notified of its action. Volume II, section 1234.

#### (97) Contestant.—In General—Continued.

The acceptance after election of a State office which was resigned before the meeting of Congress was held not to destroy whatever rights a contestant might have. Volume **I**, section **779**.

Early instance wherein compensation was voted to a contestant. Volume I, section 805.

The House being organized, but a quorum having failed, the Speaker declined to administer the oath to a contestant who had been declared elected. Volume II, section 875.

Payment of the expenses of a contestant by sitting Member on condition of latter's withdrawal was not held as a corrupt obtaining of the seat. Volume II, section 901.

Contestant having agreed to abide by decision of election commissioners is precluded from disputing the result of their count. Volume VI, section 117.

A contestant is estopped from charging against the contestee irregularities which he himself practiced. Volume VI, section 127.

A committee of the House in passing on an election contest expressed disapproval of the course of the contestant in applying to local courts when Congress was in session. Volume **VI**, section **187**.

Instance wherein a Federal court issued a temporary restraining order enjoining contestant from further proceeding in an election case. Volume VI, section 100.

The constitutionality of a State's election laws being challenged, the House declared contestant not elected without passing on the title of the sitting Member to his seat. Volume VI, section 128.

Disqualification of the Member-elect does not authorize the seating of a contestant not found to be elected. Volume VI, section 58.

Instance wherein the house declined to seat a contestant belonging to the majority party in the House. Volume VI, section 162.

A person on having unsuccessfully instituted five consecutive election contests the House expressed the hope that the fifth would be the last. Volume VI, section 130.

A contestant having conceded certain votes on a construction of law at variance with the committee's, the votes were left to his credit. Volume II, section 1010.

#### (98) Contestee.

In absence of evidence to incriminate him a returned Member is presumed innocent as to acts of agents of his party. Volume II, section 944.

Instance wherein, pending decision on an election case, the sitting Member resigned for a new appeal to the people. Volume I, section 805.

Instance wherein returned Member, while a contest was pending in committee, stated to the House that he was not elected. Volume I, section 742.

When a canvassing officer had, without doubt, wrongfully rejected a decisive return, it was held that the burden of proof should be on the wrongfully returned Member. Volume II, section 883.

A question as to whether the duties of sitting Member to the House excuse him for neglecting to attend on taking of testimony in an election case. Volume I, section 785.

Where it appeared that even if contestant's contentions were conceded the contestee would still have a majority of the votes cast, the House confirmed the title of sitting Member. Volume VI, section 111.

It being admitted that the contestee had a majority of the votes cast, the committee declined to pass on disputed ballots submitted for their consideration. Volume **VI**, section **169**.

A Member whose seat was being contested did not vote on a question incidental to the contest. Volume VI, section 80.

The fact that a Member's seat is contested is not necessarily taken into account in appointing him to committees. Volume **VIII**, section **2194**.

Instance where a Member who had been seated by the House in a contested-election case was restored to original rank on committees. Volume VIII, section 2196.

#### (98) Contestee—Continued.

Where contestant's case did not overcome returned Member's majority the House did not consider the returned Member's counter charges. Volume II, section 1084.

Certain petitioners against the right of a returned Member to his seat having impugned his personal conduct in the election the House rendered a decision thereon. Volume I, section 763.

A returned Member whose seat is contested is nevertheless eligible to appointment on any committee. Volume II, section 1018.

The Speaker's seat being contested he requested that the House relieve him of the appointment of the Committee on Elections and the request was granted. Volume II, section 1360.

### (99) Corrupt Practices Act.—Limits Expenditure of Money by Candidates.

The amount of money which may be expended by a candidate's for Congress in his campaign for elections is limited by law. Volume **VI**, section **67**.

The power of Congress to enact legislation relative to campaign receipts and expenditures in primary and general elections affirmed. Volume VI, section 70.

Excessive and unlawful amounts of money spent without the knowledge or consent of the candidate do not warrant the sustaining of a contest. Volume VI, section 165.

Solicitation or disbursement of excessive sums in primary and general elections not to be considered when made without candidate's knowledge or consent. Volume VI, section 73.

A candidate who purposely remained in ignorance of the acts of agents in his behalf when the means of information were within his control was held to have ratified such acts and to have assumed responsibility therefor. Volume **VI**, section **79**.

The House unseated returned Member for whom campaign expenditures had been made in excess of amount permitted under the corrupt practices act. Volume VI, section 75.

The law requiring statements by candidates of expenses incidental to election to House or Senate does not provide for their publication. Volume VI, section 71.

Expenditures or newspaper advertisement and the circulation of form letters held not to constitute improper use of money. Volume VI, section 73.

Expenditure of money for advertising space or editorial comment in newspaper or for the hiring of speakers personal workers held not to constitute bribery. Volume VI, section 84.

#### (100) Corrupt Practices Act.—As Affecting Primary Elections.

The application of provisions of the corrupt practices act to party primaries. Volume VI, section 70.

The phrase "any political purpose" in the Federal corrupt practices act is construed to include a primary election. Volume VI, section 68.

The Supreme Court invalidated, as unconstitutional, a Federal a statute requiring sworn statements or receipts and expenditure and limiting the amount of money which might be used in procuring nomination as candidate for Representative or Senator. Volume VI, section 69.

The Federal corrupt practices act held to be unconstitutional so far as it relates to nominations. Volume **VI**, section **76**.

Expenditures of large sums of money in the primary condemned, but where not shown to have been illegal or improper, held not to affect the title of the sitting Member to his seat. Volume VI, section 73.

Objections to irregularities in the nomination of a candidate for office must be made prior to the election, and come too late thereafter. Volume **VI**, section **188a**.

Laches on the part of the contestant in attempting to prevent, by injunction or otherwise, the placing of the contestee's name on the ballot was held to waive any irregularity connected with the primary. Volume VI, section 188a.

### (100) Corrupt Practices Act.—As Affecting Primary Elections—Continued.

- Decision of Federal court confirming the right of duly constituted congressional committees of investigation to inquire into matters pertaining to primary elections. Volume VI, section 355.
- A party committee authorized under the State code to fix the qualification of candidates, may exclude candidates failing to meet such qualifications and the failure of the committee to fix similar qualifications for voters does not affect the legality of the primary for which such qualifications were established. Volume VI, section 188a.
- Voters are not required to determine the legal eligibility of candidates to a place on the ballot and an election otherwise valid will not beheld invalid because the certificate of nomination of the successful candidate is defective through the omission of some detail. Volume VI, section 188a.
- Discussion of litigation in State courts to place names of candidates on the ballot. Volume VI, section 165.
- The House is not bound to take cognizance of the manner of nomination unless fraudulent methods appear to have thwarted the will of the electorate. Volume VI, section 93.
- Irregularity of nomination does not prejudice claimant's case in the House. It is sufficient if the candidate's name was duly certified as required by law and printed on the ballot at the November election. Volume VI, section 93.
- An investigation disclosing no evidences of bribery, the failure of a candidate to comply with a State statute in the itemization of expenditures in a primary, was held to be a matter for the consideration of the State authorities in determining whether his name should be placed on the ballot and whether, after election, a certificate of election should be issued, and not pertinent to the determination of an election contest in the Senate. Volume VI, section 188b.

### (101) Corrupt Practices Act.—As Affecting Validity of Elections.

- Violation of the corrupt practices acts, either Federal or State, are tried in the respective courts having jurisdiction and not in the House of Representatives, but any Member found to have violated such acts is subject to prompt expulsion. Volume VI, section 77.
- The statute requiring filing of statements of receipts and expenses of candidates in directory rather than mandatory, and failure to comply with its requirements will not invalidate elections. Volume VI, section 76.
- The willful making of a false oath to statements required by the corrupt practices act constitutes perjury. Volume **VI**, section **77**.
- Failure to file with the Clerk of the House before and after election affidavits required by law held not to justify vacating seat. Volume VI, section 94.
- A strict observance of the Federal corrupt practices acts and the corrupt practices acts of the State from which returned is incumbent upon candidates and is essential to continued Membership in the House. Volume VI, section 81.
- A question being raised as to the eligibility of a Member under the operation of the corrupt practices act, a resolution authorizing inquiry was referred. Volume **VI**, section **86**.
- No Member of Congress or candidate for Congress may solicit or receive political contributions from Government employees. Volume VI, section 67.
- Decision of the Supreme Court that the corrupt practices act prohibiting Members of Congress from accepting certain contributions from Federal employees is constitutional. Volume VI, section 68.

# (102) Corrupt Practices Act.interpretations of State Laws.

Construction of Michigan corrupt-practices act. Volume VI section 74.

Interpreting the corrupt practices act of the State of Missouri. Volume VI, section 79.

Discussion of corrupt practices law of State of West Virginia. Volume VI, section 82.

Interpretation of the Wisconsin corrupt practices law. Volume VI, sections 81, 85.

Interpretation of the corrupt practices act of Pennsylvania. Volume VI, section 98.

#### (103) Counting of Votes.—Recounts.

Form of resolution providing program of procedure in recount of contested ballots. Volume VI, section 163

In order to justify a recount of the ballots in a contested-election case, evidence must be produced to indicate reasonable grounds for belief both that the returns are incorrect and that a recount would change the result. Volume **VI**, section **189**.

A general recount of ballots is unwarranted without preliminary evidence tending to cast doubt on the accuracy of the official returns. Volume VI, section 133.

No evidence of error in the counting of the votes having been adduced, the committee denied an application for a recount. Volume VI, section 133.

In the absence of evidence of fraud or irregularities, proof of which would change the result of the election, the committee declined to subpoena ballots. Volume VI, section 164.

Proof that the law has been innocently disregarded in the counting of ballots opens the door to a recount as effectually as if deliberate fraud had been shown. Volume **VI**, section **146**.

When, under all forms of law, a person has been duly returned as elected to Congress, it is presumed the count is correct, and a case must be made out clearly warranting the presumption of fraud or mistake in order to justify a recount. Volume **VI**, section **126**.

The accuracy of the count in a disputed precinct being challenged, the House ordered a recount. Volume VI, section 183.

Failure of a candidate to receive a number of votes equal to the number of "straight" tickets cast in an election was held to constitute such conclusive evidence of fraud as to warrant a recount of the vote. Volume **VI**, section **186**.

Contestant having agreed to abide by decision of election commissioners is precluded from disputing the result of their count. Volume VI, section 117.

Though ordering a recount of the ballots the committee declined to request attendance and testimony of contestee or to require the production of bank records. Volume VI, section 74.

An official recount, the correctness of which is not disputed, displaces the original return. Volume VI, section 144.

The House sustained a recount authorized by and conducted pursuant to State laws. Volume VI, section 163.

In order to secure a recount before an elections committee, it is necessary to produce tangible evidence to show likelihood of such recount changing the result of the original returns. Volume **VI.** section **166**.

The returns from a recount are neither conclusive nor persuasive unless the ballots have been so effectually safeguarded as to preclude opportunity for tampering. Volume **VI**, section **189**.

A recount of any part of the ballots will not be ordered unless all ballots cast in the election are available for recount if desired. Volume VI, section 102.

A recount should include all ballots cast at the election and the House declines to order recount if any portion of the ballots have not been preserved. Volume **VI**, section **115**.

Where some of the ballots were missing a recount was denied. Volume VI, section 133.

On a recount of ballots the official returns in precincts where the ballots had been destroyed were accepted as correct by agreement of counsel. Volume VI, section 73.

Where the evidence fails to establish a presumption that a recount of the ballots would change the result, the House declined to order such recount. Volume VI, section 126.

On a recount by the Committee the question of rejecting ballots is properly raised when they are received in Washington and before recounting or at least when tabulated, and the motion comes too late after the record as been made and argument heard. Volume VI, section 172.

The House reluctantly sustained an unauthorized recount made incidentally during a legal recount for a State office. Volume II, section 990.

### (103) Counting of Votes.—Recounts.—Continued.

- Discussion of the validity of a recount after the time when, by the terms of the law, the ballots should have been destroyed. Volume **I**, section **575**.
- A recount honestly made of ballots preserved inviolate is valid, although circumstances rendered impossible a technical compliance with law. Volume II, section 924.
- A recount by the election officers at their own instance, and unimpeached by anything showing fraud, was sustained by the House. Volume II, section 849.
- If the county of election officers is to be set aside by a recount, the petition for the recount should set forth specifically the reasons. Volume II, section 931.
- An honest recount of ballots kept inviolate was sustained, although the authority which ordered it was questioned. Volume II, section 924.
- It was held in 1864, although by a divided committee, that a contestant must show probable fraud in order to have the House order a recount of votes. Volume I, section 723.
- Counsel for the contestant having conceded that a recount of the ballots was all that was relied on and that if a recount did not overcome the contestee's plurality the contest would be dismissed, the committee held it was not warranted on the pleadings in recounting the ballots but permitted an amendment of pleadings to justify recount. Volume VI, section 170.
- Where disputed ballots, even if counted for claimant, would not alter the result of the election the committee on elections declined to inspect the ballots. Volume VI, section 117.
- Although not bound by agreement of parties for a recount of ballots, the committee in view of the difficulty in securing a recount under the laws of the State, and evidence indicating the probability of inaccuracy in the returns, ordered a recount. Volume **VI**, section **90**.

## (104) Counting of Votes.—Recount as Related to Custody of Ballots.

- Official and formal counts should be set aside on subsequent informal and unofficial counts only when the ballots are inviolably kept and the subsequent count is safeguarded. Volume II, section 888.
- A recount, although authorized by law, does not avail to overthrow the count of the election officers unless the ballots are affirmatively shown to have been kept inviolate. Volume II, section 1020
- Ballots must be shown affirmatively to have been kept inviolate in order that a recount may be of effect. Volume II, section 1050.
- An unofficial recount of ballots not kept inviolate is of no force. Volume II, section 958.
- The ballot box not having been kept inviolate an official recount is of little value to substantiate impeached returns. Volume II, section 980.
- Before a recount of ballots may be had, proof must be made of the inviolability of the ballot boxes and their contents. Volume VI, section 115.
- In the absence of law requiring ballots to be counted in the voting place in which they were cast, the removal of ballot boxes to another place for counting was held not to constitute evidence of fraud. Volume **VI**, section **125**.
- A recount of a part of the ballots will not be ordered at the instance of one party when impossible to grant a recount of the remaining ballots if requested by the other party. Volume **VI**, section 112.
- The custody of the ballot boxes being suspicious, the House declined to set aside the returns on the strength of a recount. Volume II, section 848.
- The State law providing for preservation of the votes as a record but not for a recount, the House corrected the returns by an unofficial recount which it deemed correct. Volume II, section 997.
- As to the sufficiency of a recount which justifies a disregard of the returns of the sworn election officers. Volume II, section 997.
- As to the effect of an unofficial recount of votes on the return as originally made. Volume I, section 824.

#### (104) Counting of Votes.—Recount as Related to Custody of Ballots—Continued.

A return was corrected on the evidence of the tally list supplemented by oral testimony of an election officer and a recount of ballots. Volume II, section 999.

The House, overruling the committee, declined to find the return of the election officers fraudulent on the strength of an impeached recount of the votes. Volume II, section 847.

In order for a recount of votes to rebut the presumption in favor of the election officers it must be shown that the boxes have been kept inviolate. Volume II, section 847.

### (105) Counting of Votes.—Ballots in the Wrong Box.

Ballots deposited by error in a ballot box other than the Congressional box and in charge of other officers should be counted as if deposited aright. Volume II, section 1085.

The House counted lawful votes rejected by election officers because deposited in wrong boxes through confusion created by election officers. Volume II, section 1090.

Ballots placed by the voters in the wrong box through deceptive acts of election officers were counted by the House. Volume II, section 1034.

A question as to the correction of the mistake when ballots for Congressmen are deposited in the wrong ballot box. Volume I, section 784.

As to the counting of ballots found in the box for township officers and not in the Congressional box. Volume II, section 958.

A ballot accidentally placed in the wrong box should be counted. Volume I, section 575.

Election officers are justified in refusing to count for a candidate for Congress ballots cast in a box other than the Congressional box. Volume I, section 779.

Where ballots for different offices are cast in different boxes, the intention of the voter is to be ascertained alone from the box in which the ticket is deposited. Volume I, section 779.

Votes found in the wrong ballot box have been counted without proof of mistake, although there was dissent in the committee. Volume I, section 537.

### (106) Counting of Votes.—By the House after Rejection by Election Officers.

The House may count votes improperly rejected by election officers. Volume I, section 562.

The House counted lawful ballots rejected by election officers on frivolous and technical challenges. Volume II. section 1090.

A vote offered by an elector and illegally rejected should be counted as if cast. Volume II, section 978.

Officers of election having wrongfully denied qualified voters the right to vote, the House counts the rejected votes. Volume II, section 975.

The House counted ballots rejected by election officers under an erroneous construction of the law. Volume II, section 976.

Ballots improperly rejected by election officers and then illegally destroyed were proven aliunde and counted. Volume II, section 1079.

As to whether the House should count ballots illegally but not fraudulently cast and properly rejected by the election officers. Volume II, section 922.

Where voters are disqualified for crime a vote should not be rejected unless there is proper evidence of the conviction of the person offering it. Volume I, section 537.

The House counted votes rejected by a State canvassing board because returned by error for persons not candidates for Congress. Volume I, section 774.

Ballots whereon the name of a candidate was spelled grotesquely and rejected by the election judges were counted on oral evidence sustained by a recount after the box had been in illegal custody. Volume **II**, section **987**.

The fact that a decisive number of voters stand in line to vote and are prevented justifies a declaration that the seat is vacant. Volume II, section 1033.

### (107) Counting of Votes.—When not Cast Because of Obstruction or Intimidation.

Discussion as to what constitutes a tender or offer to vote. Volume II, section 1026.

Discussion as to the act of tendering a vote under the old and new ballot laws. Volume II, section 1099.

To count votes tendered but not cast it is necessary to establish obstruction by election offices and due diligence on part of the elector. Volume II, section 1079.

As to the counting of votes not cast and the relation thereto of a repealed section of the Federal election law. Volume II, section 1099.

Although a mandatory State law provided for counting no ballot but the official one, the House righted a wrong by counting votes not cast. Volume II, section 1099.

The House decided that the votes of duly qualified voters, in line and ready to vote but fraudulently prevented, should be counted as if cast. Volume II, section 1026.

The House counted as if cast the votes of electors who, after using due diligence, were prevented from voting by the delays of election officers. Volume II, section 1098.

The House will not, on pretence that a class of voters are unconstitutionally prevented from voting, count the votes of persons not shown individually to have attempted or desired or been qualified to vote. Volume II, section 1132.

The House declined to count the votes of witnesses who failed to show that they were illegally refused registration or that they had tried to vote. Volume II, section 1087.

Where electors were present, ready to vote, and were prevented by dilatory acts of election officers, the House counted the votes as if cast. Volume II, section 1103.

Electors being at the polls a long time, and prevented from voting by obstructive challenges of others, their votes were counted by the House. Volume II, section 1079.

Evidence showing that a voter's due effort to vote was thwarted by intimidation, the vote should be counted as if cast. Volume II, section 891.

The House may count votes not cast because of intimidation practiced in presence of election offices and which it was their duty to prevent. Volume I, section 562.

Discussion of the degree of intimidation justifying the House in counting votes of persons prevented from reaching the ballot box. Volume I, section 580.

Qualified voters being denied the right to vote because other persons had voted on their names, the House counted the votes for the candidate for whom they were offered without deducting the illegal votes. Volume I, section 579.

In an inconclusive case the committee agreed that voters shown by parol proof to be qualified and to have attempted to vote should have their votes counted if cast. Volume II, section 1109.

The vote of qualified electors offering to vote, but improperly denied, were counted as if cast. Volume VI, section 148.

The House counted the votes of persons who swore that they intended and tried to vote for contestant but were prevented because other persons had voted on their names. Volume II, section 1067

The House counts lists of wrongfully disfranchised qualified voters when sustained by other evidence that the voters were present near the polls to vote and would have voted for the party claiming had they not been prevented. Volume **II**, section **1075**.

Where an unauthorized but not fraudulent erasure of names occurred on a registration list the House counted votes of electors harmed by this erasure. Volume II, section 1084.

The House counted the ballots of qualified voters who were prevented from voting by conditions arising from a registration established by a city government. Volume **II**, section **975**.

Where many persons are disfranchised by an unconstitutional election law the House will not bring them into the account on the mere opinion of witnesses as to the number. Volume II, section 1066.

# (108) Counting of Votes.—Of Unregistered or Absent Electors.

The House, relying somewhat on a Federal statute, counted ballots of voters whose names after registration were omitted from the poll list, that list being conclusive on the election officers. Volume I, section 579.

Voters being prevented by no fault of their own from obtaining the registration certificates required for voting, the House counted the votes as if cast. Volume II, section 1025.

The Committee on Elections declined to count votes of persons prevented from voting by an erroneous dropping of their names from the registration. Volume **II**, section **935**.

The House declined to count as cast the vote of a person kept from the polls by a bogus telegram sent by persons unknown. Volume II, section 1069.

Discussion as to counting votes which would have been cast had there not been a failure to open the polls. Volume II, section 1019.

Instance wherein the House took into account the votes of electors not actually at the polls. Volume II, section 1094.

## (109) Counting of Votes.—When Proven Aliunde.

Returns being rejected the vote may be proved aliunde. Volume II, section 857.

Where a poll has been rejected and proof aliunde is resorted to, only the vote proven should be allowed. Volume II, section 1033.

When votes are proven aliunde by one party to a contest the residue are not allowed to the other party. Volume II, section 882.

The returns being rejected and contestant having proven his vote aliunde, the returned Member, who had not proven his vote, was not allowed the residue of the poll. Volume II, section 1050.

Returns of a poll being rejected, the vote proven aliunde by one party is counted, and nothing is credited to the other party unless he also prove aliunde. Volume II, section 981.

A contestee was not allowed the votes he proved aliunde, when contestant, because of uncertainty of proof, could not be credited with any of the votes he undoubtedly received. Volume II, section 932.

The ballot box being stolen and no returns made, the vote was proven aliunde. Volume II, section 1019.

Fraudulent election returns are good for proof of no part of the vote, but both parties must resort to proof aliunde. Volume II, section 1019.

The returns being rejected, the House counted for sitting Member, apparently somewhat as a matter of grace, the votes conceded to him by contestant's brief. Volume II, section 1034.

Where returns are rejected because of fraudulent act of election officers friendly to contestee, the contestant yet loses his returned vote as well as contestee. Volume II, section 1102.

Where voters of one party are compelled to remain away from the polls to thwart organized fraud, the other party is not permitted to avail himself of votes proven aliunde after returns are rejected. Volume II, section 1115.

Original returns of the precincts being lost, the House by testimony proved that certain votes returned as "scattering" because of misnomer were actually cast for contestant. Volume I, section 38.

Votes proven by merely showing the party affiliations of the voter have been counted by the Elections Committee. Volume I, section 580.

Votes improperly rejected were, in absence of direct testimony, counted on proof of the general political action of the voter. Volume I, section 799.

The State law preventing voters from testifying as to the ballots cast by them, the Elections Committee did not admit declarations as next best evidence. Volume I, section 784.

Testimony as to what a voter said after election as to his vote is not admissible to prove for whom the vote was cast. Volume **I**, section **537**.

The contestant in an election case must confine his proof to the allegations of his notice. Volume I, section 640.

### (109) Counting of Votes.—When Proven Aliunde—Continued.

- The Elections Committee having ascertained that contestant rightfully was entitled to prima facie title the burden of proof was shifted to sitting Member. Volume I, section 574.
- The Elections Committee, in a sustained case, shifted the burden of proof to sitting Member on ascertaining that contestant had been entitled to the credentials. Volume I, section 582.
- The Elections Committee having ascertained that prima facie title should have been awarded to contestant, the burden of proof was shifted to sitting Member. Volume I, section 578.
- As to the degree of testimony required to put the burden of proof on a Member whose status as a citizen was impeached. Volume I, section 427.
- Discussion of the kind of evidence required to provide aliunde a vote at a precinct whereof the returns are rejected. Volume II, section 858.
- Where returns showed a large vote for contestee and a merely nominal vote for contestant, the House deducted from contestee where persons recorded on the poll list testified that they did not vote. Volume II. section 1092.
- Where many votes were returned for contestee and one or two for contestant, and the total was larger than the number of persons shown to have entered the polling place, the excess was deducted from contestee. Volume II, section 1092.
- Where election officers were all of contestee's party, and certain electors voted twice, the excess was deducted from contestee. Volume II, section 1092.
- In a rural precinct from which one vote was returned for contestant and wherein names not known to old residents were found on the poll list, deduction was made from contestee's poll. Volume II, section 1092.
- Instance wherein the color of voters contributed to a presumption as to their votes. Volume II, section 1074.
- The color of the voter should be sustained by other conclusive evidence in order to establish a presumption as to how he voted. Volume II, section 1048.
- The House declined to recommit an election case in order to count votes in precincts whence no votes had been returned or proven. Volume I, section 812.
- The House declined to reopen an election case to enable returned Member to prove his vote aliunde at several precincts whereof the returns had been rejected. Volume II, section 1019.
- At a poll where votes were cast by disqualified persons the return was corrected on the testimony of persons who assumed to know how the disqualified persons voted. Volume II, section 875.
- When a voters' qualifications are objected to the burden of proof is on the objecting party to show that the person voted for the competitor and was disqualified. Volume II, section 885.
- Over 2,000 illegal votes having been proven, the committee, by proof aliunde, determined for whom a portion were case and rejected them without disturbing the remainder. Volume II, section 1131.
- Votes received at an outside poll by a United States commissioner and confirmed by evidence of the voters themselves were counted by the House. Volume II, section 1026.
- Discussion of the evidence required to establish for whom a voter has cast his ballot. Volume I, section 814.
- When an illegal vote is cast by secret ballot the committee endeavor to ascertain from circumstantial evidence for whom the vote was cast. Volume II, section 865.
- The voter not being compelled to testify for whom he voted, proof of general reputation as to political character and party preferences was accepted to determine the vote. Volume **I**, section **799**.

### (110) Counting of Votes.—Illegal Votes.

Discussion as to method of determining the nature of unsegregated votes cast by disqualified voters. Volume II, section 1021.

Objections to the pro rata method of purging the polls of unsegregated illegal votes. Volume II, section 941.

Where the nature of illegal votes could not be shown, the House preferred to reject the precinct poll rather than apportion pro rata. Volume II, section 941.

Where the nature of illegal votes could not be determined the committee on election made a pro rata reduction from the poll of each candidate. Volume VI, section 148.

Where evidence shows for whom illegal votes were cast, deduction is made from the vote of that particular candidate; but where such evidence is lacking, deduction is made pro rata from the total vote of all candidates in that precinct. Volume **VI**, section **159**.

Illegal ballots are subtracted from the vote of the candidate for whom cast and when the candidate for whom cast can not be ascertained are subtracted from the vote of all candidates in accordance with the pro rata share of the total vote obtained by each candidate in the precinct in which cast. Volume **VI**, section **166**.

The Elections Committee in an unsustained report held that illegal votes, the nature of which could not be ascertained, should be subtracted pro rata from the votes of the contestant and contestee. Volume VI, section 160.

Where impossible to show for whom illegal votes were cast they will be deducted from the vote of both candidates in proportion to the total votes received by each. Volume VI, section 114.

When it was impossible to determine for whom certain illegal votes were cast, they were deducted pro rata from the votes counted for contestant and contestee, respectively. Volume **VI**, section **123**.

Discussion of methods of deducting illegal votes from the official returns. Volume **VI**, section **75**. Criticism of the rule of proportionate deduction of illegal votes the nature of which is unknown. Volume **II**, section **934**.

A question as to the best rule for elimination of an excess of ballots in the box. Volume I, section 537.

It being impossible to prove how a disqualified voter cast his ballot, the vote was not deducted. Volume II, section 929.

Contestant having neglected to show for whom votes impeached by him were cast, they were deducted from his poll. Volume II, section 921.

More illegal votes appearing than the total number cast for one candidate, the excess were deducted by the committee from the other candidate, in the absence of identifying evidence. Volume I, section 616.

The House rejected a vote found by the judges in an irregular place and counted in spite of the fact that it caused an excess in the poll. Volume I, section 562.

The House declined to count the vote of precincts wherein by fraudulent registration many disqualified persons had been put on the voting lists. Volume VI, section 96.

Unless it is shown for whom a vote alleged to be illegal was cast, the complaint must be disregarded. Volume VI, section 124.

## (111) Counting of Votes.—In General.

In the absence of proof to the contrary an election is assumed to have been properly held and the votes honestly counted. Volume VI, section 130.

In the absence of conclusive proof to the contrary it is presumed that all votes cast are legal votes and all voters casting them are legal voters. Volume VI, section 132.

The ballots themselves constitute the best evidence and the count of election officials should not be set aside by testimony of a witness who merely looked at the ballots and testified to the results. Volume VI, section 115.

## (111) Counting of Votes.—In General—Continued.

- The House will not set aside the official returns except upon positive proof that the official count was incorrect. Volume VI, section 115.
- A question as to how far the House, in counting votes, is bound by the requirements of the State law. Volume I, section 577.
- It was held under the old ballot laws that a "paster" which covered the designation of the office should not work rejection of the vote, although a State law so provided. Volume I, section 577.
- Although the law requires ballots to be counted only after close of the voting, a partial count earlier does not necessarily vitiate the poll. Volume II, section 1049.
- Under the old ballot laws the appearance of a candidate's name twice on the ballot did not prevent counting it as one vote. Volume I, section 577.
- Votes apparently intended for Congressional candidates but returned as for a State office were counted without further inquiry. Volume I, section 816.
- Reference to rules governing counting of votes when freehold qualifications prevailed. Volume I, section 780.
- Contestant was required to sustain charges against the correctness of the count by the ballots. Volume II, section 1008.
- No fraud being shown, votes were counted, although the box was for a time irregularly in the custody of sitting Member. Volume **I**, section **759**.
- If an issue involves the identification of the person for whom a ballot was counted, such identification may be demanded as a matter of right. Volume **VI**, section **126**.
- A law forbidding the counting of ballots which fail to conform to statutory requirements is mandatory, and such ballots will not be counted. Volume **VI**, section **151**.
- Committee resolutions based on the counting of ballots failing to comply with statutory requirements were rejected by the House. Volume VI, section 95.
- The vote of qualified electors offering to vote, but improperly denied, were counted as if cast. Volume VI, section 148.
- The entering of names on the poll books following those of the judges, who testified they voted last was, held to justify the rejection of such votes. Volume **VI**, section **123**.
- Votes of persons listed as having been illegally denied the right to vote will not be counted on the strength of a mere certificate to that effect unauthenticated by other evidence. Volume VI, section 128.
- The vote of a qualified elector prevented from voting through error or misconduct of election officials will be counted upon presentation of proof. Volume **VI**, section **113**.
- Votes of persons assisted in the preparation of their ballots, in violation of the provisions of the State constitution, are void and should not be counted. Volume **VI**, section **158**.
- If it is reasonable to suppose there was error in judgment in counting ballots cast in a portion of the precincts in the district, it is equally reasonable to assume there was error in judgment in counting the ballots in the remaining precincts. Volume **VI**, section **126**.
- Counsel for contestee having admitted the justice of contestant's contention that certain returns ought to be excluded on account of fraud, it was held that the vote from those precincts should not be counted for either contestant or contestee. Volume VI, section 134.
- As to the counting of votes not cast and the relation thereto of a repealed section of the Federal election law. Volume II, section 1099.
- Handling of the ballots by an unauthorized person during the count, no fraud being shown, does not vitiate the return. Volume II, section 1001.
- Votes received at an outside poll by a United States commissioner and confirmed by evidence of the voters themselves were counted by the House. Volume II, section 1026.
- Where a true expression of the intention of qualified voters is had at an improvised poll the votes will be counted by the House. Volume II, section 1074.

## (111) Counting of Votes.—In General—Continued

- Two companies of soldiers having voted together when the law required a separate poll for each, the vote was counted on testimony showing honesty and fairness in the proceedings, the law forbidding rejection for mere informalities. Volume **I**, section **557**.
- The House corrected the ballot of a voter shown to have been deceived into voting otherwise than he intended. Volume II, section 992.
- The House declined to count as cast the vote of a person kept from the polls by a bogus telegram sent by persons unknown. Volume II, section 1069.
- A return was corrected on the evidence of the tally list, supplemented by oral testimony of an election officer and a recount of ballots. Volume II, section 99.
- Discussion as to whether or not a result corroborated by Federal supervisors might be set aside by a recount by State officials. Volume II, section 931.
- The House, overruling the committee, declined to find the return of the election officers fraudulent on the strength of an impeached recount of the votes. Volume II, section 847.
- A board of county canvassers legally competent to recount may make such recount even after it has certified and forwarded the result of the first count. Volume I, section 581.
- A recount by the election officers at their own instance and unimpeached by anything showing fraud was sustained by the House. Volume II, section 849.
- Although a portion of the election officers were disqualified persons corruptly appointed, the Elections Committee did not reject the poll, but corrected the return by a recount. Volume II, section 1016.
- When a Member was returned by a majority of one, which was rendered uncertain by a recount, the House declared the seat vacant. Volume I, section 824.
- Unregistered voters having voted on the production of affidavits prescribed by law for such cases, the affidavits should be kept inviolate as in the case of ballots for a recount. Volume II, section 1002.
- The House declined to recommit an election case in order to count votes in precincts whence no votes had been returned or proven. Volume I, section 812.
- Returns being rejected, the vote may be proved aliunde. Volume II, section 857.
- Oral testimony impeaching a return already counted by return judges was held not sufficient to cause rejection of the vote, actual return not being identified and offered. Volume I, section 558.
- The House counted votes duly certified but not delivered to the State canvasser because of negligence of a messenger. Volume I, section 774.
- Discussion as to counting votes cast at an election adjourned by the officers for fear of outrage from the legal place to another. Volume II, section 1038.

# (112) Credentials.—Form, Signing, etc., of.

- The person elected dying before credentials are issued, the minority candidate may not receive the credentials. Volume I, section 323.
- A question in the Senate as to whether or not credentials should set forth at length the proceedings of the electing legislature. Volume I, section 573.
- A governor empowered by law to issue credentials may certify to his own election to the House. Volume I, section 619.
- An instance wherein the House questioned credentials borne by a Delegate-elect who himself had signed them as governor. Volume I, section 610.
- Credentials signed by a governor certifying to his own election as Senator were received by the Senate without question. Volume I, section 573.
- Credentials regular in form and issued in accordance with law were honored by the House, although it appeared that the governor issuing them might be merely a de facto officer. Volume I, section 623.
- Forms of credentials borne by persons elected to fill vacancies. Volume I, sections 535, 536.

### (112) Credentials.—Form, Signing, etc., of—Continued.

- Form of credentials given to a Member-elect chosen to fill a vacancy caused by death. Volume I, section 571.
- Federal law directs the issuance and prescribes the form of credentials of Senators-elect. Volume I, section 549.
- Discussion as to the required form for Senate credentials under the law. Volume **I**, section **352.** Discussion of the right of certifying officers to revoke credentials already issued and issue others. Volume **I**, section **620.**
- In 1864 the Elections Committee favored the seating of claimants coming from districts almost free from armed foes but elected in an election called by a loyal convention and by a fraction of a normal vote. Volume **I**, section **380**.
- The House seated a person elected according to the essential requirements of law, except that the time of the election was fixed by proclamation of a military governor. Volume I, section 379.
- Instance of returns of an election made by military officers under authority of reconstruction acts. Volume I, section 326.
- Instance wherein a constitutional convention in a State undergoing reconstruction authorized the election of Members of Congress in anticipation of the sanction of Federal law. Volume I, section 388.
- In 1864 the Elections Committee were divided as to seating persons chosen under authority of a constitutional convention in a State recently in insurrection. Volume I, section 381.
- The House declined to invalidate an election because a State constitution had established qualifications of voters in disregard of reconstruction legislation. Volume II, section 1134.
- It is being charged that the State laws establishing qualifications of voters violated the reconstruction laws and the Constitution of the United States, a divided committee considered the question one for the courts. Volume **I**, section **644**.
- The Senate finally seated persons elected by a legislature in a reconstructed State, although after the intervention of Congress other persons had been elected. Volume I, section 391.
- Instance wherein the Senate admitted persons chosen before Congress had admitted a reconstructed State to representation. Volume I, sections 389, 392.
- A State having been in secession, the Senate admitted as Senator the person chosen after the State had conformed to conditions prescribed by law, and refused to admit one chosen prior to such conformity. Volume **I**, sections **389**, **390**.
- The Senate declined to admit persons elected under the auspices of a State government representing a portion only of the people in a State menaced by hostile armies. Volume I, section 382
- Credentials should show on their face specifically that they are given to the person entitled by law to have them. Volume **I**, section **599**.
- There being conflicting credentials resulting from elections by rival legislative bodies, the Senate declined to give prima facie effect to the papers and examined the final right. Volume I, section 358.
- Before its committee had reported on conflicting credentials the Senate took one set of credentials from the committee and seated a claimant whose prima facie and final right and personal conduct were assailed. Volume **I**, section **628**.
- Two claimants appearing with conflicting credentials at the time of organization, the Memberselect examined and determined which should vote. Volume I, section 803.
- There being two conflicting credentials, the second intended to revoke the first, the House declined to reverse the action of the Clerk in enrolling the bearer of the second credentials. Volume I, section 615.

# (112) Credentials.—Form, Signing, etc., of—Continued.

- Instance wherein an unsuccessful contestant for a seat in the Senate was permitted to withdraw his credentials. Volume I, section 352.
- By a letter presented and read to the Senate a contestant withdrew his claim to a seat after the committee had reported in his favor. Volume I, section 631.
- The Senate does not consider questions arising on the credentials until the beginning of the term to which they refer (footnote). Volume I, section 652.
- Credentials regular in form have been presented as a matter of privilege, although the status of the constituency was, by reason of civil. war, in doubt. Volume I, section 361.
- An instance wherein the House authorized an investigation of the credentials and election of persons already seated on prima facie showing. Volume I, section 547.
- In the early years of the House the credentials were examined by the Committee on Elections, but this practice fell into disuse. Volume I, sections 16, 18.
- Form of resolution instructing a committee to inquire either as to prima facie or final title to a seat. Volume I, section 523.
- Instance wherein credentials were referred to a committee with instructions to inquiry either as to prima facie or final right. Volume I, section 523.

#### (113) Credentials.—Examination of, by the House.

- The House declined to honor credentials regular in form, but issued in disregard of a State law requiring them to be issued after and not before the canvassing officers had made returns. Volume I, section 623.
- The House declined to order that the oath be taken by a person who had credentials perfect in form, but who had not presented them to the Clerk and did not desire to assert prima facie right. Volume I. section 44.
- The Credentials of Members-elect who appear after the organization are presented, but are not examined by a committee before the oath is administered, unless there be objection. Volume I, section 387.
- In the earlier practice the credentials of Members were passed on by the Elections Committee (footnote). Volume I, section 764.
- In 1869 the House provided, by resolution, that the credentials of person claiming seats from certain States should be examined by a committee before the oath should be administered. Volume I, section 387.
- An instance wherein credentials of persons claiming to be Members-elect were referred to a joint committee of the two Houses. Volume I, section 361.
- In the "Broad Seal Case" the Elections Committee, while admitting the prima facie effect of regular credentials, at first decided to investigate only final right. Volume I, section 793.
- A Senate committee's discussion of the functions of credentials in the organization of a legislature. Volume I, section 631.
- A Senate discussion favoring recognition of a legislative body having a legally certified, but not legally elected, quorum, in preference to one having an elected, but not certified, quorum. Volume I, section 358.
- The Senate, after debate, allowed a claimant to a seat to withdraw his credentials. Volume **I**, section **63**.

## (114) Credentials.—Irregular in Form.

- Where it is not specifically stated that the bearer is elected in accordance with the law of the State and the United States, the credentials may be honored by the House, if not by the Clerk. Volume I, section 30.
- No law requiring the seal of the Territory to be affixed to the credentials of the Delegate, the absence of the seal did not invalidable the credentials. Volume I, section 619.
- Credentials being defective, but not doubt existing as to the election, the oath was administered to the Member-elect by unanimous consent. Volume I, section 593.

### (114) Credentials.—Irregular in Form—Continued.

- A question arising as to the sufficiency of papers purporting to be credentials, the House had the papers examined by a committee before permitting the Member-elect to be sworn. Volume I, section 600.
- A military order has been accepted as credentials of Members from a reconstructed State, but the said credentials were examined by a committee before the House authorized the bearers to take the oath. Volume I, section 465.
- The inadvertent omission from the statement filed with the Clerk of the House of items, the inclusion of which would not otherwise prejudice, held not sufficient to warrant action by the House. Volume VI, section 81.
- Credentials unusual in form and signed by the Member-elect himself as "Brevet-Major-General" and "Provisional Governor" of Mississippi, were honored by the Senate. Volume I, section 438.
- In reconstruction days the Senate deemed valid credentials signed by provisional military governor. Volume I, section 430.
- Instance wherein the Senate gave immediate prima facie effect to informal credentials, although other claimants presented credentials technically conforming to law. Volume I, section 389.
- A Senator-elect whose credentials were not in regular form was seated, the irregular portions being considered as surplusage. Volume **I**, section **594**.
- The Senate tabled a motion to receive a telegram relating to credentials of a claimant to a seat. Volume I, section 347.
- In 1833 the House decided that a person bearing defective credentials should not be called on the roll call until after the election of Speaker and other officers. Volume I, section 53.
- The law requiring a formal proclamation of the governor, the House declined to give prima facie effect to an informal executive communication, especially as the House had the returns. Volume I, section 559.
- In 1871 a certificate from Arkansas, which bore on its face evidence that it was not issued with the time required by law and concerning the proper execution of which there as doubt, was rejected. Volume I, section 31.
- In 1833 the House declined to sutain the action of the Clerk in enrolling a person whose credentials, on their face, failed to comply with the requirements of the State law. Volume I, section 53.
- A Senator-elect was permitted to take the oath, although his credentials were irregular in minor particulars. Volume **I**, section **595**.
- While the Clerk may not give prima facie effect to credentials not explicitly showing the bearers to be duly elected, the House has done so after examining the returns. Volume I, section 328.
- Discussion as to whether or not credentials which required reference to State law to make certain their import should be given prima facie effect. Volume I, section 522.
- The House sometimes gives prima facie effect to credentials which are so far impeached on their face that the Clerk does not feel authorized, under the law governing his action, to enroll the bearer. Volume **I**, section **605**.
- An instance wherein the House gave prima facie effect to papers not in form of credentials, and which raised a technical question as to the election. Volume **I**, section **590**.
- An instance wherein the House gave prima facie effect to credentials irregular in form against which a technical question had been raised. Volume VI, section 89.
- The House very reluctantly gave prima facie effect to a certified abstract of returns not in the form of credentials as required by law and issued after the time prescribed by law. Volume **I.** section **37.**

#### (115) Credentials.—Decisions of State Courts as to.

An instance wherein the Clerk and the House honored credentials regular in form and issued legally by the proper officers but annulled by the State supreme court. Volume **I**, section **56**.

The Clerk and the House honored credentials regular in form and issued by a competent officer, although the fact was notorious that the State courts had found a different result. Volume I. section 57.

There being conflicting credentials the House honored those first issued, although by reason of a revision of returns the court had annulled the said prior credentials. Volume **I**, section **56**.

## (116) Credentials.—Conflicting.

The House has held that credentials regular in form and issued by the proper officers should not be impeached by a certificate issued later by the successors of said officers. Volume **I**, section **612**.

A governor having issued credentials in violation of law, the House honored later credentials issued by his successor. Volume I, section 599.

After careful reconsideration of the principles of a former action, the House declined to honor credentials doubtful as to legal form, and intended to revoke credentials correct in form. Volume I, section 620.

A certificate regular in form and legally issued by a competent officer was honored by both Clerk and House, although the successor of that officer had issued conflicting credentials. Volume I, section 58.

Neither the Clerk nor the House honored credentials issued by a lieutenant-governor in the temporary absence of the governor, revoking regular credentials. Volume I, section 59.

The House confirmed the action of its Clerk who had enrolled the bearers of credentials which conformed strictly to the law, although less formal credentials had been issued at an earlier date by a recognized governor. Volume I, section 60.

Credentials issued by the proper officer, but defective in form and impeached by evidence, were overthrown by later credentials. Volume I, section 599.

In 1868 the House denied the oath to two persons who appeared with conflicting credentials which cast doubt on the right of either to the seat. Volume I, section 459.

In view of the existence of conflicting credentials, the House declined to administer the oath to a person enrolled by the Clerk as a Delegate. Volume **I**, section **619**.

Of two claimants, each having credentials in apparently due form, the House directed the administration of the oath to the one whom the Clerk had enrolled. Volume I, section 613.

Credentials issued in accordance with the organic law of a Territory are recognized in preference to credentials authorized by a conflicting Territorial law. Volume **I,** section **541.** 

Conflicting credentials being presented and a question of law appearing, the Senate swore in neither contestant until after examination by a committee. Volume I, section 395.

Conflicting credentials, each regular in form, being presented in the Senate at different times, those first issued and first presented were honored, after the circumstances had been examined. Volume I, section 627.

The Senate gave immediate prima facie effect to credentials regular in form, although a contestant presented irregular credentials. Volume I, section 633.

There being two conflicting credentials the Senate declined to give immediate prima facie effect to either, although the electing and certifying government behind one had been swept away by force. Volume I, section 355.

There being conflicting credentials from rival claimants to the office of governor, the Senate referred the papers before considering the question of swearing in either claimant to the seat. Volume I, section 347.

Of three sets of credentials presented from Louisiana in 1877 the Clerk honored those which conformed to the requirements of State law. Volume I, section 41.

# (116) Credentials.—Conflicting—Continued.

- In 1875 the Clerk enrolled the names of those bearing credentials signed by the recognized de facto governor of Louisiana, although there were other conflicting credentials. Volume I, section 40.
- A second credential being issued by a governor because of a decision of the State court, but not showing the result called for by the rule at that court, the Clerk honored the first credential. Volume I, section 43.
- Of two conflicting credentials from Florida in 1877 the Clerk honored the one issued in accordance with a decision of the supreme court of the State. Volume I, section 43.
- In case of conflicting credentials, one intended to revoke the other, the Clerk enrolled neither claimant. Volume I, section 620.
- Conflicting credentials signed by different persons as governor being presented from Louisiana in 1873, the Clerk declined to enroll the bearer of either credentials. Volume I, section 35.
- Credentials in due form issued by an officer intrusted by law with that function were held to establish prima facie right against the certificate of another officer showing the actual state of the vote. Volume **I**, section **619**.
- An instance wherein at the organization of the House, before the enactment of the law as to the Clerk's roll, two claimants to a seat were present and participated in the proceedings. Volume **I.** section **53**.
- There being conflicting credentials arising from a question as to the legality of election and an allegation of disqualification, the Senate determined final right before either claimant was seated. Volume I, section 632.

# (117) Credentials.—When not Issued or Delayed.

- Where the fact of election was not disputed the House seated a Member-elect without reference to the Elections Committee, although the State authority had denied him credentials. Volume I. section 553.
- The governor of a State having declined to issue credentials to rival claimants, the House seated the one shown by prima facie official statement to have a majority of votes (footnote.) Volume L. section 415.
- Two candidates having equal number of votes, the governor did not issue credentials to either, but ordered a new election after they had waived their respective claims. Volume I, section 555
- It has been the custom to swear in Members whose credentials have not arrived if the statement was made that there was no question of their election. Volume **VI**, section **13**.
- Members without certificates but of whose election there was no question have been sworn in by unanimous consent pending the arrival of their credentials. Volume **VI**, section **12**.
- A governor having declined to issue credentials because of doubt as to the election, the House in 1796 determined the final right before seating the one surviving claimant. Volume **I**, section **554**.
- Neither claimant to a seat having credentials, the House referred the papers with instructions that the prima facie right be determined without prejudice to a later contest on the merits. Volume I, section 556.
- In a case where there were no credentials, the House, in examining as to prima facie right, declined to permit the election returns to be considered by the committee. Volume **I**, section **559**.
- In a case wherein a governor declined to sign the credentials of a Senator-elect the Senate admitted the claimant after examination of final right. Volume I, section 353.
- A claimant to a seat in the Senate, in a case where there was no contestant and no credentials, petitioned for the seat, exhibiting evidence in support of his claim. Volume I, section 563.
- By unanimous consent the oath may be administered to Members-elect whose regular certificates have not arrived. Volume I, sections 176–178.

### (117) Credentials.—When not Issued or Delayed.—Continued

- Although the House has emphasized the impropriety of swearing in a Member without a certificate, it has sometimes been done by unanimous consent. Volume I, sections 162-168.
- The State authority having declined to issue credentials to a person whose election was not disputed, the House administered the oath to him on satisfying itself of his election. Volume I, section 553.
- The House declined before organization to add to the roll the name of a Member-elect whose credentials had been lost, but after organization permitted him to take the oath. Volume I, section 85.
- The House declined to seat a Member-elect on presentation of a letter of a State official showing that credentials had been forwarded to the Speaker. Volume I, section 567.
- Although the fact of election was unquestioned, a Senator-elect delayed attendance until credentials were received. Volume VI, section 157.
- Credentials being delayed, a Senator appointed by a State executive continued to serve after another had been elected to fill the vacancy. Volume VI, section 157.

### (118) Credentials.—As Related to the Clerk's Roll.

- In making up the roll the Clerk disregarded entirely credentials issued by a person claiming to be governor, but who never exercised the functions of that office. Volume **I**, section **60**.
- The Clerk declined to enroll a person bearing as credentials a mere abstract of returns although certified by the governor under the seal of the State. Volume I, section 37.
- Conflicting returns rendering it impossible for a governor to issue any credentials, the Clerk enrolled neither claimant to the seat. Volume I, section 556.
- The governor having declined to issue credentials because of unsatisfactory returns, the Clerk declined to enroll either claimant, although the governor officially expressed an opinion that a certain one was elected. Volume **I**, section **559**.
- No credentials being received, the Clerk declined to enroll either claimant, although one of them filed documents tending to show his election. Volume I, section 44.
- Credentials bearing on their face evidence that they were not issued in accordance with the requirements of law, the Clerk declined to enroll the bearer. Volume I, section 605.
- The Clerk declined to enroll the bearer of credentials regular in form but showing an election set at a time apparently not that fixed by law. Volume I, section 523.
- In 1879 the Clerk declined to honor a regular credential for a Representative-at-large to which the State was not entitled by law. Volume I, section 51.
- There being conflicting credentials, issued by different occupants of the gubernatorial chair, the Clerk enrolled neither claimant. Volume I, section 623.
- An exceptional case wherein the Clerk, without sufficient evidence, enrolled a person who participated for a time as a Member. Volume I, section 366.
- The Clerk declined to enroll persons bearing credentials in form prescribed by a State government already suspended. Volume I, section 374.
- In 1885 the Clerk honored the Nebraska credentials which, although they did not fully comply with the law, were identical in form with certificates sent from that State of former Congresses. Volume I, section 52.
- A credential from Indiana not meeting the requirements of the law in 1873, neither claimant to the seat was enrolled. Volume I, section 34.
- In 1859 the Clerk enrolled a Member-elect who had no regular certificate, but who presented an official statement from the State authorities showing his election. Volume **I**, section **597**.
- In 1871 the Clerk accepted the credentials from Mississippi which, though irregular in form, met all the substantial requirements of the military reconstruction acts. Volume I, section 32.

### (118) Credentials.—As Related to the Clerk's Roll—Continued.

- In 1875 a paper of unusual form was submitted to the House at the time of organization by the Clerk, who had declined to make an enrollment on the strength thereof. Volume I, section 39.
- No credentials being received for a district prior to the meeting of Congress, the Clerk placed no name on the roll for that district. Volume I, section 47.
- A statute provides that the Clerk shall make a roll of the Representatives elect, placing thereon the names of those whose credentials show election in accordance with law. Volume **VI**, section 2.
- The law of 1863 makes it the duty of the Clerk of the preceding House to make a roll of the Representatives-elect whose credentials show them regularly elected. Volume I, section 14.
- The Clerk's roll may be corrected during organization by reference to the credentials. Volume I, section 25.
- A Member-elect having been enrolled on the strength of credentials in due form, the Clerk declined to strike him from the roll on the strength of later papers. Volume I, sections 48, 49.
- The House had declined to permit the oath to be taken by persons whose credentials had procured their enrollment by the Clerk. Volume I, section 589.

## (119) Credentials.—Impeached by Other Papers, etc.

- A memorial alleging that credentials were not in accordance with law did not prevent the House from honoring them immediately. Volume I, section 591.
- An instance wherein the House, at the time of organization, declined to give prima facie effect to credentials in due form, but impeached by documents relating to the fact of election. Volume I, section 791.
- Although a Member stated that credentials were based on forged returns the House seated the bearer, there being no conflicting credentials. Volume **I**, section **539**.
- Credentials being impeached by a paper from a Territorial officer, the House declined to permit the oath to be administered until the prima facie right had been examined. Volume I, section 541
- The House assigned prima facie title to a claimant, although papers accompanying the credentials raised a question as to the final right. Volume I, section 328.

# (120) Credentials.—Related to Questions as to Vacancy.

- Although the claimant for a seat presented unimpeachable credentials, the House declined to seat him until it had determined that the seat was actually vacant. Volume I, section 322.
- The House declined to seat a person bearing credentials regular in form until it had ascertained whether or not the seat was vacant. Volume I, sections 565, 567.
- There being a question as to a vacancy to be filled, the Senate examined the case before administering the oath to a bearer of regular credentials. Volume I, section 573.
- The House declined give prima facie effect to credentials regular in form but relating to seats already occupied. Volume I, section 518.
- A claimant presenting credentials for a seat occupied by a Member already sworn in, they were referred to a committee, but were not acted on. Volume I, section 570.
- A person appearing with credentials intended to entitle him to a seat already occupied, the House declined to seat him at once and referred the credentials. Volume **I**, section **569**.
- A Member-elect producing credentials showing his election to fill the vacancy caused by the decease of his predecessor, is sworn in at once, although no other notice of the decease may have been given to the House. Volume I, section 568.
- The House gave prima facie effect to regular credentials, although a contestant claimed the seat made vacant by death of the bearer's predecessor. Volume I, section 571.
- The death of the person elected creates a vacancy, although no certificate may have been awarded. Volume I, section 323.

## (120) Credentials.—Related to Questions as to Vacancy—Continued.

- An instance wherein the State executive transmitted the resignation of a Member with the credentials of his successor. Volume II, section 1196.
- Sometimes the House learns of the resignation of a Member only by means of the credentials of his successor. Volume II, section 1195.
- The fact of a Member's resignation not appearing either from the credentials of his successor or otherwise the House ascertained the vacancy from information given by other Members. Volume II, section 1208.
- The credentials of a Member-elect indicating that he had been elected before the resignation of his predecessor took effect, objection was made and the oath was not administered until new credentials were produced. Volume **I**, section **596**.
- The House seated a person bearing regular credentials on ascertaining that his predecessor in the same Congress had accepted a military office. Volume **I**, section **572**.
- In 1847 Thomas W. Newton presented credentials showing his election in place of Archibald Yell, of Arkansas, who was an officer in the Army, and was admitted on his prima facie right. Volume I, section 489.
- A State executive having issued credentials in due form on the assumption that a Senator had vacated his seat by accepting an army office, the credentials were referred and the bearer was not seated. Volume I, section 491.

## (121) Credentials.—Related to Apportionment.

- The House gave prima facie effect to the perfect credentials of a State delegation, declining at that time to inquire whether or not the election was invalidated by choice of three persons for two seats. Volume **I**, section **519**.
- Credentials being unimpeached the status of the district under an apportionment law is a question of final rather than prima facie right. Volume **I**, sections **535**, **536**.

### (122) Credentials.—Related to Qualifications in the House.

- The House decided a Member-elect entitled to a seat on his prima facie right, although knowing that his qualifications were under examination. Volume **I**, section **420**.
- A Member-elect enrolled by the Clerk on his regular credentials did not vote until his disqualifications had been removed and he had been permitted by the House to take the oath. Volume I, section 456.
- Questions as to the credentials and qualifications of Members-elect may by general consent be deferred until after the election of Speaker and swearing in of Members. Volume I, section 153.
- Before the adoption of the fourteenth amendment and in a time of civil disorders the Elections Committee reported and the House sustained the view that no person who had been disloyal should be sworn. Volume I, section 448.
- Before the adoption of the fourteenth amendment and in a time of civil disorders the House denied the oath to Members-elect who presented themselves with credentials in due form, but whose loyalty was questioned, and the credentials were referred to a committee. Volume **I**, section **448**.
- In 1867 it was held that no man duly elected should be excluded for disloyalty unless it could be clearly proven that he had been guilty of such open acts of disloyalty that he could not honestly and truly take the oath of July 2, 1862. Volume I, section 448.
- A Member-elect who was about to be sworn was challenged for disloyalty, whereupon the House denied him the oath and referred the credentials. Volume I, section 455.
- In 1873 the House seated Delegate George Q. Cannon on the strength of his unimpeached credentials, although it was objected that he was disqualified. Volume I, section 468.
- In 1870 the House declined to exclude John C. Connor, who possessed the constitutional qualifications and satisfactory credentials, but who moral character was impeached. Volume I, section 465
- A Member-elect whose loyalty was impeached was permitted to take the oath, and after that the House was reluctant to take action in his case. Volume I, section 461.

## (122) Credentials.—Related to Qualifications in the House—Continued.

A question as to whether or not a Member who is disqualified but has been permitted to take the oath may be excluded by majority vote. Volume I, section 461.

### (123) Credentials.—Based on the Returns.

- Credentials should be based on the face of the returns and not on an examination of the votes. Volume I, section 541.
- Credentials issued in violation of law to reverse the facts of the canvass of votes do not give prima facie right, although issued by the lawful officer. Volume I, section 599.
- A county court charged by law with the duty of canvassing precinct returns may correct its returns by a supplemental certificate, which should be taken into account by the governor in issuing credentials. Volume **I**, section **581**.
- In ascertaining prima facie title the governor should make intelligible an obscure return from the records of a returning board when said board has the functions of a court of record. Volume I. section 582.
- Criticism of a governor who issued a certificate on a canvass omitting decisive county returns because of legal proceedings to secure a recount. Volume II, section 1036.
- The law requiring a return to "set forth in words at length" the number of votes the governor in awarding prima facie right should construe an obscure word in full, not an abbreviation. Volume I, section 582.
- The acts of county canvassing officers being impeached, their returns must be disregarded and the precinct returns should be consulted in awarding prime facie title. Volume I, section 577.
- A Delegate is elected by a plurality of votes, and the governor is required to declare the election, in accordance with which a certificate is to be given. Volume II, section 1290.

# (124) Credentials.—Related to the Regularity of the Time and Manner of Election.

- The House declined to give immediate prima facie effect to credentials when historic facts impeached the authority of the governor and the legality of the election. Volume I, section 519.
- The House gave prima facie effect to the credentials of certain Members, although the legality of the manner of their elections was questioned. Volume I, section 309.
- The House gave prima facie effect to credentials, although there appeared a question as to the regularity of the writs of election. Volume I, section 518.
- Members-elect from Tennessee were seated in 1871 on prima facie showing, although there was a question as to whether or not the day of their election was the legal day. Volume I, section 521.
- The credentials of a Senator-elect being regular and there being no contest, the Senate seated the bearer on prima facie showing, although credentials and Senate records indicated that he had been elected in advance of time prescribed by law. Volume **VI**, section **88**.
- The House declined to give prima facie effect to credentials perfect in form but referring to an election on a day of doubtful legality. Volume **I**, section **523**.
- The House honored credentials regular in form but impeached by a document alleging that the election was not held on the day provided by law. Volume I, section 540.
- The House has sworn in on a prima facie showing Members-elect chosen at an election the day, etc., of which was fixed by the schedule of a constitution adopted on that election day. Volume I, section 530.

# (125) Credentials Affected by Status of Constitency.—In Civil War.

- Persons bearing credentials regular in from but coming from communities disorganized by civil war have been excluded until Congress should determine the status of the constituencies. Volume I, section 361.
- Credentials regular in form have been presented as a matter of privilege, although the status of the constituency was, by reason of civil war, in doubt. Volume **I**, section **361**.

### (125) Credentials Affected by Status of constituency.—In Civil War—Continued.

- The House declined to give prima facie effect to credentials in the form prescribed by a government already suspended and referring to a district distracted by war. Volume I, section 374.
- The House declined to seat on prima facie showing a claimant declared elected by the governor's proclamation, the district referred to being notoriously under duress of civil war. Volume I, section 368.
- The House declined to honor credentials regular in form but referring to a constituency notoriously incapacitated by civil war. Volume I, sections 362, 364, 371.
- The House declined to give prima facie title to the bearer of informal credentials referring to a constituency notoriously paralyzed by civil war. Volume I, sections 363, 365–369.
- The House as a matter of course declined to give prima facie effect to credentials emanating from the loyal provisional government of a State lately in secession. Volume **I**, section **380**.
- The House declined to give prima facie effect to credentials signed by the military governor of a State lately in secession. Volume I, section 379.
- The House did not permit prima facie effect to credentials coming from a state lately in insurrection and from a government of doubtful standing. Volume I, section 381.
- The two Houses of Congress having by law declared the State of Louisiana in a state of insurrection, the Senate in 1864 did not admit persons bearing credentials therefrom. Volume I, section 385.
- The Senate declined to admit to a seat a person bearing uncontested credentials of election by a legislature representing a small fraction of the people in a seceding State. Volume I, section 384
- Instance wherein the Senate gave immediate prima facie effect to credentials from a de facto government in a State disturbed by civil war. Volume I, section 383.
- The Senate declined to give prima facie effect to credentials regular in form but from a State known to be kept from the duress of an armed foe only by a partial military protection. Volume I, section 382.

## (126) Credentials Affected by Status of Constituency.—In Reconstruction.

- In the days of reconstruction the two Houses, by joint rule, excluded Members-elect with credentials in due form, some entirely, others until the States were declared by law entitled to representation. Volume I, section 361.
- In 1869 the House provided by resolution that the credentials of persons claiming seats from certain States should be examined by a committee before the oath should be administered. Volume I, section 387.
- In the Fortieth Congress Members-elect from States lately in secession were not admitted until a committee had examined their credentials, qualifications, and the status of their constituencies. Volume I, section 386.
- In 1866 the Speaker declined to administer the oath to persons whose credentials were regular, but who came from States declared by the two Houses not entitled to representation at the time. Volume I, section 139.
- After reconstruction the credentials of all the Virginia delegation were referred before the bearers were admitted. Volume I, section 318.
- In 1870 no one of the Members-elect from Virginia were seated until the credentials were reported on by a committee and the House had acted. Volume I, section 461.
- The House has given full prima facie effect to credentials signed by a military officer in accordance with the law of reconstruction. Volume **I**, section **592**.
- Instance wherein, during the reconstruction period, credentials were issued to Members-elect by a military commander. Volume I, section 388.
- The Senate declined to give prima facie effect to credentials impeached by charges that a State was not fulfilling in good faith the conditions of reconstruction. Volume I, section 391.

## (126) Credentials Affected by Status of Constituency.—In Reconstruction—Continued.

Instance wherein immediate prima facie effect was given to credentials of a Senator-elect from a reconstructed State. Volume I, section 390.

### (127) Credentials Affected by Status of Constituency.—Rival State Governments.

- The clerk having honored credentials from a de facto governor, the House confirmed the prima facie title, although there was a conflicting certificate from an alleged de jure governor. Volume I, section 614.
- The Senate declined to give immediate prima facie effect to credentials regular in form, but from a State where there were rival claimants to the governorship and rival legislatures. Volume I, section 354.
- The Senate declined to seat the bearer of credentials signed by a person exercising the authority of governor, it being objected that the signer was an usurper and that there was no election by a valid legislature. Volume I, section 352.
- The Senate gave immediate prima facie effect to credentials regular in form, but impeached by a memorial and historical facts relating to rival legislature. Volume I, section 342.
- A legislative body recognized by the State executive and having an elected but not certified quorum was once preferred to a rival body having a certified but not elected quorum. Volume I, section 343.
- There being rival claimants bearing credentials from rival executives and chosen by rival legislatures, the Senate did not give prima facie effect to either credentials. Volume I, section 345.

## (128) Credentials Affected by Status of Constituency.—Admission to Union.

- The House declined to admit the Member-elect from Illinois until the State had been formally admitted to the Union. Volume I, section 396.
- The House declined to admit the Member-elect from Michigan, except as a spectator, until the act admitting Michigan to the Union had become a law. Volume I, section 397.
- The Senate declined to admit the persons bearing credentials as Senators-elect from Tennessee until that State had been admitted to the Union. Volume I, section 398.

## (129) Credentials.—In General.

- The Senate decided that a person presenting credentials in due form should be sworn in, although a question had been raised as to his election. Volume **I**, section **545**.
- The Senate failed to follow its committee in giving prima facie effect to regular credentials impeached by allegations that the legislature had been elected in violation of the provisions of Federal law. Volume I, section 394.
- In determining issues in a contested election all cases of doubt were resolved in favor of the incumbent, for the reason that he had received the certificate of election. Volume VI, section 172.

# (130) Death of Contestant or Contestee.

- An election contest does not necessarily abate by reason of the death of contestant during the taking of testimony. Volume I, section 738.
- The contestant being dead, the swearing in of returned Member creates no estoppel to prevent further prosecution of the contest. Volume  $\mathbf{II}$ , section 1019.
- The death of the contestant after the beginning of an election case did not prevent the continuation of the case to a decision. Volume I, section 737.
- A contestant dying after a report in his favor, the House unseated the returned Member and declared the seat vacant. Volume II, section 965.
- Where the taking of testimony was suspended by contestant's death, the House itself took additional testimony, but considered the original case continued. Volume II, section 1018.
- The contestant having died, the committee did not recommend to the House a resolution declaring he had not been elected. Volume VI, section 112.

#### (130) Death of Contestant or Contestee—Continued.

Form of resolutions when a contestant who is entitled to the seat dies before the case is heard by the House. Volume II, section 965.

Forms of resolutions declaring a seat vacant in a case wherein the contestant had died. Volume II, section 1019.

A Member whose seat had been contested dying, the House did not admit a claimant with credentials until contestant's claim was settled. Volume I, section 326.

The returned Member having died before the taking of testimony in a contest was completed, the House held that the contest did not therefore abate. Volume I, section 735.

The Clerk while presiding at the organization declined to open a paper addressed to the Speaker, although it was supposed to inclose a missing credential. Volume I, section 47.

A claimant to a seat in the Senate in a case where there was no contestant and no credentials petitioned for the seat, exhibiting evidence in support of his claim. Volume I, section 563.

The Senate does not consider questions arising on the credentials until the beginning of the term to which they refer (footnote). Volume I, section 752.

The Senate, after debate, allowed a claimant to a seat to withdraw his credentials. Volume I, section 63.

Instance wherein an unsuccessful contestant for a seat in the Senate was permitted to withdraw his credentials. Volume I, section 352.

## (131) Debate on, in the House.—Privileges of Returned Member and Contestant.

The House, in 1841, indicated its opinion that the returned Member might speak of right in his own election case, but that the contestant needed the consent of the House. Volume I, section 666.

A returned Member whose seat was contested in the First Congress debated the question as a matter of right. Volume I, section 757.

The seat of the Speaker as a Member being contested, consent of the House was obtained to permit him to speak on the report, although he had called a Member to the chair. Volume II, section 1368.

The contestant in an election case is sometimes permitted to address the House in his own behalf. Volume I. section 662.

A contestant admitted to be heard in an election case is governed by the hour rule of debate. Volume I, section 811.

Discussion as to the rights of a contestant who is permitted to address the House to close debate in a contested-election case. Volume **V**, section **5001**.

An instance wherein a contestant in an election case participated in debate on incidental questions arising out of the said case. Volume I, section 490.

Instance wherein a Senator participated in debate on credentials of a claimant for his seat. Volume I, section 392.

The Senate has declined to permit a contestant to be heard on the floor of the Senate in his own case. Volume I, section 392.

The contestant in an election case is entitled to be heard by the House in his own behalf. Volume VI, section 139.

Instance in which the contestant in an election case was permitted to address the House in his own behalf, and closed the debate. Volume VI, section 160.

### (132) Debate on, in the House.—Contestant Heard by Counsel.

In the First Congress the House did not think it necessary to hear petitioners in an election case on the floor by counsel. Volume I, section 757.

In 1791 the House admitted the contestant and his counsel to the bar to produce testimony in an election case. Volume I, section 709.

The House, in 1803, permitted a contestant in an election case to be heard by counsel at the bar of the House (footnote). Volume **I**, section **765**.

In 1792, 1804, and 1841 the House permitted parties in election cases to be heard by attorneys at the bar of the House. Volume I, sections 657-659.

### (132) Debate on, in the House.—Contestant Heard by Counsel—Continued.

In 1836 the House, after full discussion, declined to permit the contestant in an election case to be heard by counsel at the bar of the House. Volume I, section 660.

The House, in 1856, declined to permit a contestant who could not speak the English language to be heard by counsel at the bar of the House. Volume I, section 661.

In 1858 a proposition that witnesses in an election case be examined at the bar of the House found no favor. Volume I, section 833.

### (133) Debate on, in the House.—In General.

Before the adoption of rules, while the House was proceeding under general parliamentary law, the Speaker held that a Member in debate on an election case might not have read as a matter of right the record of testimony. Volume **V**, section **5259**.

## (134) Deception of Voters.

No surprise being practiced on the voters, who were free to vote for whom they pleased, alleged irregularities in placing a name under a party emblem do not vitiate the election. Volume II, section 1117.

Although contestee's name may have been unlawfully placed on the ballot, yet, in the absence of deception, the ballot might be used to express the honest and intelligent wish of the voter. Volume II, section 1106.

A decision by a State court after the election that contestant's name, which had appeared in the independent column, was entitled to a place in the regular party column was held not to affect the election, no deception of the voters having occurred. Volume II, section 1106.

A county official having, with intent to deceive voters, changed the party emblems on the official ballot, the House overruled its committee and rejected the entire returns. Volume II, section 1095.

As to what constitutes on a ballot a caption designed to deceive the voter. Volume II, section 976. The House corrected the ballot of a voter shown to have been deceived into voting otherwise than he intended. Volume II, section 992.

Voters being deceived in casting a ballot not intended by them, the House corrected the error. Volume II, section 999.

General testimony that voters were deceived by false tickets, etc., does not, in the absence of specific proof, justify the rejection of a poll. Volume II, section 887.

The circulation of fraudulent posters among the voters does not, in the absence of proof of effect or of complicity of the opposing party, justify rejection of the poll. Volume II, section 938.

The House declined to consider false publications, neither party being shown to be concerned therein, and no deception of voters being shown as a reason for changing an election return. Volume II, section 1129.

A shifting of numerous ballot boxes, done to deceive the voter, was held to be unlawful, though not forbidden by law. Volume II, section 1034.

Ballot placed by the voters in the wrong box through deceptive acts of election officers were counted by the House. Volume II, section 1034.

## (135) Decisions by the House.—Forms of Resolutions for.

Form of resolutions declaring returned Member not entitled to the seat and seating contestant. Volume II, section 970.

Form of resolution confirming the title of sitting Member to his seat. Volume I, section 769.

Form of resolution seating a contestant without in terms unseating the sitting Member. Volume I. section 780.

Form of resolutions for unseating a Member for disqualification. Volume I, section 425.

Form of resolution declaring a contested seat vacant. Volume II, section 1126.

### (136) Decisions by the House.—Affirmative and Negative Effects.

In voting on election cases the negativing of one proposition is not regarded as affirming its converse. Volume I, section 655.

The House, overruling its Speaker, held that a negative decision on a resolution declaring a contestant not elected was not equivalent to affirmation. Volume I, section 775.

The House, overruling its Speaker, held that a negative decision on a resolution declaring a person not entitled to a seat was not equivalent to an affirmation of the title. Volume I, section 654.

Effect of negative votes by the House on affirmative propositions as to the titles of persons to seats, especially as related to the creation of vacancies (footnote). Volume III, section 2588.

The House negatived a declaration that sitting Member was entitled to the seat, it was then declared by resolution that the seat was vacant. Volume I, section 819.

The negativing of a resolution declaring a sitting Member not elected left him undisturbed in his seat. Volume I, section 760.

## (137) Decisions by the House.—Obstruction of.

Instance wherein final action in an election case was prevented by obstruction. Volume II, section 1017.

Instance of obstruction in an election case which forced a compromise as to another matter of legislation. Volume II, section 999

# (138) Decisions by the House.—Effect of Votes to Lay on the Table.

A question relating to a Member's right to his seat being laid on the table, the Member continues in his functions. Volume I, section 461.

A resolution declaring a Delegate entitled to his seat being laid on the table, the Delegate continued to exercise his functions. Volume I, section 467.

The report of an elections committee being laid on the table, the sitting Member retains the seat. Volume I, section 618.

A resolution declaring a Delegate (already seated on prima facie showing) entitled to his seat being laid on the table, his status was not thereby affected. Volume **I**, section **656**.

A memorial of an equivocal character, not considered sufficiently definite to be dismissed, was laid on the table. Volume **VI**, section **136**.

# (139) Decisions by the House.—Effect of Mere Amendment.

The resolution before the House providing that a contestant have leave to withdraw, the mere adoption of an amendment to seat contestant does not thereby decide the case. Volume II, section 983.

# (140) Decisions by the House.—In Relation to Taking the Oath.

A division being demanded on a resolution for seating several claimants, the oath may be administered to each as soon as his case is decided. Volume I, section 623.

A Member-elect may not take the oath until a motion to reconsider the vote determining his title is disposed of. Volume I, section 335.

When the House votes to admit a Member, and the motion to reconsider is disposed of, the right to be sworn is complete and not to be deferred, even by a motion to adjourn. Volume **I**, section **622**.

# (141) Decisions by the House.—Doctrine of Res Adjudicata.

In a case wherein a contestant appeared after a determination of final right to a seat by the House, the sitting Member was unseated and a vacancy declared. Volume I, section 518.

Discussion in the Senate of the doctrine of res adjudicata as applied to an election case. Volume I, section 357.

### (141) Decisions by the House.—Doctrine of Res Adjudicata—Continued.

- The Senate has decided that while discovery of new evidence might cause review of a decision in an election case it should not for other reasons change a judgment once made. Volume **I**, section **564**.
- Decision by a committee, acquiesced in by the Senate, that an election case once definitely settled might not be reopened. Volume **I**, section **344**.
- The majority of the Senate committee contended that the doctrine of res adjudicata did not apply to a decision incident to the credentials and made without full and formal examination of the merits. Volume I, section 629.
- A Senate election case having been once decided, an attempt to reopen it failed after a favorable report from a committee and elaborate discussion. Volume I, section 357.

#### (142) Decisions by the House.—Burden of Proof on Contestant.

- Affirmation of the rule that the burden of proof in contested-election cases rests with the contestant. Volume VI, section 189.
- Where it appeared that even if contestant's contentions were conceded the contestee would still have a majority of the votes cast, the House confirmed the title of sitting Member. Volume VI. section 111.
- In determining issues in a contested election all cases of doubt were resolved in favor of the incumbent, for the reason that he has received the certificate of election. Volume II, section 172.
- The burden of proving error or falsity of election returns rests upon the contestant. Volume II, section 124.
- When under the forms of law the sitting Member has been duly certified as elected, the legal presumption is that the returns are correct, and the burden of proof to the contrary rests upon the contestant. Volume II, section 125.
- The contestant must overcome contestee's prima facie right, invalidate the latter's title, and show himself entitled to the seat. Volume II, sections 855, 1083.
- The House does not change the returned result of an election because of frauds and irregularities, unless they are sufficient to change the result. Volume I, section 643.
- Contestant may not impeach the title of sitting Member by general averments of error, fraud, bribery, or coercion, but must specifically set forth in notice of contest the grounds upon which the contest is brought. Volume **VI**, section **102**.
- Contestant failing to comply with rules adopted by committee and ignoring inquiries propounded by the committee, was held not to have sustained charges made in notice of contest. Volume VI, section 103.
- The mere existence of frauds and irregularities does not vitiate an election if insufficient to affect the result. Volume II, sections 1118, 1127.
- Although there may be evidence establishing a conspiracy to defraud, it is still necessary to show effects in order to change the result. Volume II, section 1025.
- In a district shown to be permeated by fraud and intimidation, the contestant must still show sufficient effects to change the result. Volume II, section 1039.
- Although widespread frauds are shown in a district, yet contestant must show that they affect enough votes to change the result. Volume II, section 1040.
- Although extensive frauds and irregularities were shown, the failure to show that the official return was overcome caused the House to confirm contestee's title. Volume II, section 1101.
- Although glaring frauds and intimidation have existed, yet conceded fairness in a portion of the district and the legal presumption in favor of other portions have saved the seat to contestee. Volume II, section 1035.
- Contestant's evidence being too indefinite to establish his case, the House confirmed the title of sitting Member, although irregularities in the election were evident. Volume I, section 651.

### (142) Decisions by the House.—Burden of Proof on Contestant—Continued.

Improper acts by a candidate's friends without his participation are of effect only so far as they are shown to have actually affected the result. Volume II, section 944.

The mere fact that candidates for other offices on the same ticket received large majorities while contestant received a minority of the votes cast, does not justify a contest. Volume **VI**, section 117.

A contestant is estopped from charging against the contestee irregularities which he himself practiced. Volume VI, section 127.

Where contestant's case did not overcome returned Member's majority, the House did not consider the returned Member's counter charges. Volume II, section 1084.

The contestant having conceded the election of the contestee, the House confirmed the title of the sitting Member. Volume VI, section 118.

No evidence having been adduced to sustain any allegation of contestant, the House confirmed the title of the sitting Member. Volume VI, sections 131, 161.

Where no proof was adduced to support in any substantial way the allegations made in the notice of contest, the committee recommended confirmation of the right of the sitting Member to his seat. Volume VI, section 187

# (143) Decisions by the House.—Plurality of Sound Votes Determines.

The House having deducted from the returns the number of votes cast by disqualified persons, awarded the seat to the candidate receiving the highest number of votes cast by qualified voters. Volume I, sections 762, 765.

The major part of the votes in a district being honestly given and duly canvassed, the person having a plurality of such major part was held to be elected. Volume I, section 759.

Having deducted from the poll all the votes illegally given, the House confirmed the title of sitting Member, who had a majority of legal votes. Volume I, section 770.

Instance wherein the House seated a contestant shown to be elected by a plurality of 1 vote. Volume I, section 776.

The House, having corrected the returns by an ascertainment of the qualifications of certain voters, seated the contestant in accordance with the findings. Volume I, section 767.

Overruling its committee, the House declined to deduct proportionately from the two candidates unidentified votes cast by disqualified persons. Volume II, section 921.

Not knowing who profited by certain decisive votes cast by disqualified voters, the House hesitated to declare the seat vacant. Volume I, section 822.

# (144) Decisions by the House.—Person Receiving a Minority of Votes Never Seated.

The disqualification of a Member-elect does not entitle a minority candidate to the seat. Volume I, section 326. Volume VI, section 58.

The exclusion of a disloyal Member-elect would not allow a minority candidate to take the seat. Volume I, section 323.

A Member being appointed to fill the vacancy. Volume I, section 807.

The person receiving the majority of the votes in a district being excluded as disqualified, the House, after careful examination, declined to seat the one receiving the next highest number. Volume I, section 450.

The Elections Committee, in a report sustained on the main issue, held as an incidental question that the English law as to seating a minority candidate when a vacancy is caused by disqualifications is not applicable under the Constitution. Volume **I**, section **450**.

In 1868 the House refused a seat to a contestant who received a small minority of the votes in a Territory but who alleged that the majority voters were disqualified by treasonable antagonism to the Government. Volume **I**, section **467**.

### (145) Decisions by the House.—Party Considerations.

Instance wherein the House unseated a Member of the majority party. Volume II, section 995. Instance wherein the House declined to seat contestant belonging to the political party in a majority in the House. Volume II, section 1001. Volume VI, section 162.

An instance wherein the House seated a contestant belonging to the minority part (footnote). Volume I, sections 38, 46, 604. Volume II, sections 891, 952, 958.

Instance wherein the House declined to follow its committees in awarding the seat of a Member of the majority to a Member of the minority party (footnote). Volume **II**, section **868**.

Discussion of impartiality of the House as evidenced in the consideration and disposition of contested-election cases. Volume VI, section 160.

Instance wherein the Elections Committee recommended seating of a contestant of minority party, but was overruled by the House. Volume **I**, section **576**.

An early instance where partisan bias was charged against the Election Committee. Volume I, section 795.

Instances wherein contestants belonging to the party in the minority in the House were seated (footnote). Volume I, sections 38, 46, 604. Volume II, sections 891, 952, 958.

## (146) Decisions by the House.—Declaring Vacancies.

It being impossible to determine who is elected, the House declares the seat vacant. Volume I, section 505.

It being impracticable for the House to determine with any certainty who was elected, the seat was declared vacant. Volume I, section 55.

The report of the Elections Committee not leading to a certain conclusion, the House declared the seat vacant. Volume I, section 819.

The fact that a decisive number of voters stand in line to vote and are prevented justifies a declaration that the seat is vacant. Volume II, section 1033.

The Elections Committee, in an unsustained report, held that a seat should be declared vacant for a fraud which might have reversed the result. Volume I, section 822.

Not knowing who profited by certain decisive votes cast by disqualified voters, the House hesitated to declare the seat vacant. Volume **I**, section **822**.

The House declined to declare the seat vacant because illegal votes, cast at a few precincts but decisive of the general result, could not be segregated. Volume II, section 941.

When a Member was returned by a majority of one, which was rendered uncertain by a recount, the House declared the seat vacant. Volume I, section 824.

In an early election case the House, having ascertained great irregularities, unseated the returned Member but did not seat contestant. Volume **I**, section **709**.

Where fraud so permeated a large part of the district as to prevent a full, free, and fair expression of the voter's will, the seat was declared vacant. Volume II, section 1123.

An investigation showing for sitting Member a majority, the House declined to vacate the seat because certain irregularities (not frauds) suggested that further inquiry might change the result. Volume I, section 783.

Although fraud and intimidation in a district had been very extensive, the House preferred seating contestant to declaring the seat vacant. Volume II, section 970.

There being no time to collect the evidence needed to determine the right to a seat the House, on a showing unfavorable to sitting Delegate, declared the seat vacant. Volume I, section 773.

The Elections Committee having recommended a declaration that the seat be declared vacant, a question arose as to the contestant's position. Volume I, section 324.

An affirmative vote on the first part of a resolution declaring the sitting member not elected, followed by a negative vote on the second part declaring the contestant elected, leaves the seat vacant. Volume **VI**, section **139**.

### (146) Decisions by the House.—Declaring Vacancies—Continued.

- An election being found invalid in three out of five counties in the district, the House declared the seat vacant, declining to seat the contestant. Volume I, section 321.
- The House declined to declare a seat vacant in a case wherein unsatisfactory proof of contestant's election was reinforced by bad conduct of election officers favorable to contestee. Volume II, section 875.
- In a case wherein a contestant appeared after a determination of final right to a seat by the House, the sitting Member was unseated and a vacancy declared. Volume I, section 518.
- Forms of resolutions declaring a seat vacant in a case wherein the contestant had died. Volume II. section 1019.
- Where the validity of a State's election system was questioned the House merely declared contestant not elected, and did not declare sitting Member entitled to the seat. Volume II, section 1135.
- Although it appeared that fraud and illegal practices were prevalent in the general election, yet in the absence of legal proof that the fraud and illegal methods complained of entered into the particular election under consideration the House declined to vacate the seat. Volume VI, section 111.
- The committee recommended that a Senator's election be declared void, enough bribery being shown to have affected the result. Volume I, section 693.
- The House, overruling its committee, declared the seat vacant in a case wherein thousands of voters were kept from the polls by what it deemed an unconstitutional registration law. Volume II, section 1075.
- Nealry half of the votes of a district being rejected the Elections Committee, in an inconclusive case, favored a declaration that the seat was vacant. Volume II, section 926.
- An election invalid in eleven out of twelve counties, leaving only 737 valid votes out of 8,941, should cause the seat to be declared vacant. Volume I, section 323.
- The House declined to admit a claimant on the vote of three out of seven parishes, 19,078 out of 27,019 votes having been rejected. Volume I, section 327.
- One-third of the votes of a district being rejected, the House did not seat contestant, but declared the seat vacant. Volume II, section 920.
- An election in a district was not declared void on account of invalidity in one-fifth of the parishes, affecting less than a third of the vote. Volume I, section 340.
- The House considered an election valid, although in five of ten parishes the vote, which was less than half the vote of the district, was rejected. Volume I, section 335.
- A Member-elect who had been appointed on a committee before taking the oath not having appeared, the Speaker, with the consent of the House, appointed another Member to the vacancy. Volume IV, section 4484.
- The House did not indorse a proposition to declare a seat vacant because of irregularities on the part of election officers not shown to be corrupt. Volume **I**, section **807**.
- The House declined to order a new election because of a failure to open polls at a few places in a district, neither party being shown to be responsible therefor. Volume II, section 1015.
- The House, overruling its committee, declined to unseat a returned Delegate because in calling the election the governor had exercised doubtful authority. Volume **I**, section **766**.
- A question as to whether or not the House, from historic knowledge merely, may decide that the result of an election has been invalidated by intimidation. Volume I, section 327.
- The invalidity of an election in one county out of three did not justify declaring the seat vacant. Volume **I**, section **320**.

### (146) Decisions by the House.—Declaring Vacancies—Continued.

- The House adjudged valid for prima facie title an election wherein parishes casting 14,346 out of 27,055 votes in the district were rejected. Volume I, section 328.
- The returns of a decisive portion of the district having been lost, and the vote not being proven aliunde, the House declined to declare the seat vacant or examine further before seating contestant. Volume II, section 914.
- The invalidity of an election in one county out of three did not justify declaring the seat vacant. Volume I, section 320.
- Instance wherein, by majority vote, the House unseated a person whose title was not contested but whose election was invalid. Volume **I**, section **366**.
- An election to fill a vacancy being held in a newly-apportioned district, the larger portion of which was new both as to territory and people, the Elections Committee considered the election invalid. Volume I, section 327.

## (147) Decision by the House.—Informing State Executive of Vacancies.

- A seat being declared vacant, the House directs that the executive of the State be informed. Volume II, sections 1203-1205.
- A seat being declared vacant, the Speaker was directed to inform the executive of the State. Volume I, sections 709, 824.
- The seat of a Delegate being declared vacant, the Speaker was directed to inform the governor of a Territory. Volume I, section 773.

### (148) Decisions by the House-when a Second Election is Held.

- The House unseated a person returned as elected at a second election on ascertaining that another person had actually been chosen at the first election. Volume **I**, section **646**.
- Candidates at an inconclusive election having waived their claims, the House held that the result of a new election might not be disturbed because of alleged errors in the first election. Volume I, section 555.

# (149) Decisions by the House.—Status of Contestant as Related to Returned Member.

- Discussion in 1793 as to propriety of seating a petitioner after the unseating of the returned Member. Volume I, section 758.
- The returned Member being unseated by rejection of informal ballots the House seated the contestant. Volume I, section 758. Volume VI, section 96.
- The House, having corrected the returns by an ascertainment of the qualifications of certain voters, seated the contestant in accordance with the findings. Volume I, section 767.
- Instance wherein the House decided an election contest against a returned Member who had not appeared to claim the seat. Volume I, sections 638, 649.
- Instance wherein the House seated a contestant shown to be elected by a plurality of one vote. Volume I, section 776.

# (150) Decision by the House—When State Laws are Attacked.

- The validity of the election laws of a State being impeached and the question not being determined, the House declared a contestant not elected, but did not affirm the title of returned Member, who had a majority of the votes cast. Volume **I**, section **644**.
- The integrity of the laws governing the election being impeached, the committee recommended that the seat be declared vacant. Volume I, section 827.
- The Elections Committee declined to consider an allegation that an election, otherwise unimpeached, was invalid because the constitution of the State was void. Volume I, section 754.
- The constitutionality of a State's election laws being challenged, the House declared contestant not elected without passing on the title of the sitting Member to his seat. Volume VI, section 128.

### (151) Decision by the House.—General Principles.

- A Member-elect having resigned, the House decided that the person elected as his successor was entitled to the seat. Volume II, section 1230.
- An instance wherein one who had been declared elected to a seat in the House declined to accept it. Volume II, section 1234.
- In the First Congress the House, after a committee had reported the facts, decided an election case without further hearing on the floor. Volume I, section 757.
- The committee having reported a conclusion in an election case, the House declined to pass judgment on the propositions leading to the conclusion. Volume I, section 786.
- Instance wherein, in the decision of an election case, each vote was treated as a distinct controversy. Volume I, section 795.
- The House is disinclined to give force to a point raised in debate but overlooked both in the report and views of the Elections Committee. Volume II, section 958.
- An instance wherein the House decided on its own initiative an election case pending before the Committee on elections. Volume I, section 462.
- Instance wherein, by majority vote, the House unseated a person whose title was not contested, but whose election was invalid. Volume **I**, section **366**.
- The House, overruling its committee, concluded to decide an election case as made up without giving sitting Member time for further investigation. Volume I, section 767.
- Notices of election having failed to reach two towns in a district and no votes being cast in those towns, the House declined to affirm sitting Member's title without direct evidence as to the numbers of voters in the towns. Volume **I**, section **761**.
- Returned Member having acknowledged to the House, before the decision of the committee, that contestant was elected, the House preferred to adopt the usual resolutions before seating contestant. Volume I, section 742.
- The report on the contest for the seat occupied by Mr. Speaker Carlisle was presented and acted on in his absence from the House. Volume II, section 1361.
- Certain petitioners against the right of a returned Member to his seat having impugned his personal conduct in the election, the House rendered a decision thereon. Volume I, section 763.
- A pending single resolution providing for seating several claimants, the Speaker ruled that the vote might be taken separately as to each claimant. Volume I, section 623.
- After an election case is reported on by the committee the House is reluctant to recommit for further examination. Volume II, section 1035.
- Where the fact of election was not disputed the House seated a Member-elect without reference to the Elections Committee, although the State authority had denied him credentials. Volume I, section 553.
- An instance of adverse action on a memorial presented by a person claiming to have been elected to the House of Representatives. Volume VI, section 152.
- Instance wherein a contested election case was decided without formal report from the committee. Volume VI, section 141.
- The House recommitted a report in an election case for inquiry as to newly made charges of disloyalty against both parties. Volume II, section 868.

## (152) Determination of Result.

- A question as to what constitutes a "determination of the result" of an election under the terms of the law of 1851 relating to notice of contest. Volume I, sections 597, 862, 884, 992.
- A notice of contest served within thirty days of issuance of the governor's proclamation was held sufficient, although the proclamation was not issued within the time prescribed by law. Volume I, section 38.
- An affidavit taken without notice to opposing candidate and before the result had been determined was rejected as evidence. Volume **I**, section **618**.

### (153) Directory Laws.—Discussion of as distinguished From Mandatory Laws.

Discussion of the distinction between directory and mandatory election laws. Volume II, sections 916, 1078. Volume VI, sections 88, 95, 113, 147.

Statement of the true doctrine as to construction of election laws as mandatory or directory. Volume II, section 959.

Discussion of mandatory and directory law as related to the acts of voters and election officers. Volume II, section 939.

Discussion of a registration law as mandatory or directory. Volume II, section 1002.

Discussion of directory and mandatory laws as related to irregularities in conduct of elections. Volume I, section 807.

Discussion as to duties of returning officers with reference to technical requirement of law. Volume I. section 802.

Question as to whether or not a law requiring returns to be transmitted sealed should be considered mandatory or directory. Volume II, section 922.

Discussion as to whether a voter should be disfranchised for failure of election officers to obey a law requiring endorsement and numbering of the ballot. Volume II, section 1047.

Discussion of directory and mandatory requirements of law as applied to the ballot and in relation to the rights of the voter. Volume II, section 1016.

Discussion as to the mandatory or directory nature of a law providing that a ballot prepared in a certain way, and no other, shall be used. Volume II, section 1095.

As to the mandatory or directory nature of a law requiring nonregistered voters to file affidavits when they vote. Volume II, section 1041.

### (154) Directory Laws.—Disregard of, Not Reason for Rejection of Returns.

Where the electors comply with the statutes the House should not reject their votes because returning officers have not been equally careful. Volume I, section 778.

Irregularities found to be infractions of directory provisions of law do not justify rejection of the poll.Volume II, section 925.

A State law requiring returns to be made to the secretary of state within a given time was held to be directory merely and not to prevent the House from counting the votes. Volume I, section 812.

No fraud being alleged, the House counted returns transmitted in an unsealed package, although the State law required the package to be sealed. Volume I, section 774.

The vote is not vitiated by failure too observe a directory law as to method of tabulation of returns. Volume II, section 915.

An election is not vitiated by failure to observe a directory law that the ballots shall be returned within a given time. Volume I, section 781.

Instance wherein a law providing method of establishing polling places was construed as directory rather than mandatory. Volume II, section 994.

An election is not affected by the fact that the registration lists are in writing when the law requires them to be in printing. Volume II, section 1084.

The failure of an election judge to detach a stub from a ballot, as he was required to do by law, did not justify the rejection of a ballot cast in good faith. Volume II, section 1120.

A State law requiring two ballet boxes to be kept at each polling place was construed by the House as directory only, and in the absence of fraud a neglect of the provision did not nullify the election. Volume I, section 456.

Where ballots for different offices are cast in different boxes the intention of the voter is to be ascertained alone from the box in which the ticket is deposited. Volume I, section 779.

The House followed a State law in rejecting ballots folded together, but considered evidence tending to show fraud before doing so. Volume I, section 776.

### (154) Directory Laws.—Disregard of, Not Reason for Rejection of Returns—Continued.

Participation of relatives of a contestant as election officers was not held fatal to the return, although the State constitution might seem to imply a prohibition of such participation. Volume I, section 778.

The law governing the method of transmitting the testimony in an election case to the Clerk of the House was held to be directory merely. Volume I, section 736.

A legislature having proceeded without objection to elect a Senator, failure to comply with requirements of a directory State law did not vitiate the election. Volume I, section 884.

# (155) Directory Laws.—Rejection of Returns for Disregard of Law.

Where a law requiring ballots to be numbered, even though directory merely, was totally disregarded and the poll books and ballot box disagreed, essentially, the returns were rejected. Volume II, section 1128.

The House reviewed and reversed the decision of election officers in admitting a ballot not conforming to the State law. Volume I, section 775.

The State law having prescribed a form of ballot and voting, the House rejected ballots cast in different form. Volume I, section 758.

The removal of the poll from the place prescribed by law was a violation of a mandatory provision, justifying its rejection. Volume **II**, section **926**.

In a report barely sustained by the House it was held that the making of a registration in disregard of the terms of law justified rejection of the returns. Volume II, section 1112.

Instance of rejection of a precinct return because of a violation of an alleged mandatory law requiring ballots to be counted before adjournment of the election. Volume II, section 1113.

# (156) Election to be by the People.

The House is composed of Members chosen every second year by the people of the several States. Volume I. section 297.

The Constitution requires election of Representatives by the people, and State authorities may not determine a tie by lot. Volume **I**, section **775**.

In Rhode Island in 1886 a majority vote was required for election of a Representative in Congress. Volume II, section 1004.

The rule gives to the Committee on Election of President, Vice-President, and Representatives in Congress jurisdiction of subjects relating to the election of the officials enumerated in the designation. Volume **IV**, section **4299**.

The Committee on Election of President, Vice-President, and Representatives in Congress has reported proposed constitutional amendments providing for election of Senators by the people and the disqualification of polygamists as Representatives. Volume **IV**, section **4300**.

Two candidates having equal numbers of votes, the governor did not issue credentials to either, but ordered a new election after they had waived their respective claims. Volume I, section 555

# (157) Election Committees.—History and Jurisdiction of.

The creation and history of the Committees on Elections, section 1 of Rule XI. Volume IV, section 4019.

The Committee on Elections No. 1 has exercised jurisdiction over bills revising the law governing proceedings in contested election cases. Volume VII, section 1722.

The rules give to the jurisdiction of the respective Committees on Elections subjects "relating to the election of Members." Volume IV, section 4019.

The House has given to a committee the right to decide on either the prima facie or final right to a seat before authorizing the oath to be administered to a Delegate. Volume I, section 471.

In the early practice it was the duty of the Committee on Elections to examine and report on the credentials of all the Members (footnote). Volume I, section 568.

### (157) Elections Committees.—History and Jurisdiction of—Continued.

The Committees on Rules, Elections, Ways and Means, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing and Accounts may report at any time on certain matters. Volume **IV**, section **4621**.

Distinction between qualifications and returns and election as related to jurisdiction of the Committee on Elections. Volume II, section 946.

#### (158) Elections Committees.—Appointment of.

The Speaker's seat being contested, he requested that the House relieve him of the appointment of the Committee on Elections, and the request was granted. Volume II, section 1360.

The seat of the Speaker being contested, the Committee on Elections were appointed by resolution of the House. Volume II, section 1361.

The Speaker's seat being contested, the House directed that the Elections Committee be appointed by the Speaker pro tempore. Volume I, section 809.

Instance wherein a Member of the House was authorized to act as a member of Elections Committee during the consideration of certain cases. Volume I, section 636.

In 1870 the Committee on Elections was divided into subcommittees, to each of which was given the power of reporting directly the House. Volume **IV**, section **4551**.

## (159) Elections Committees.—Duty of.

The House has declared that an election committee should act as a judicial body, according to the rules of law. Volume I, section 635.

As early instance where partisan bias was charged against the Elections Committee. Volume I, section 795.

The House may give to its Elections Committee discretion to regulate the serving of notice and taking of testimony in an election case. Volume I, section 599.

## (160) Elections Committees.—Procedure of and Rules Governing.

Rules of the Elections Committees for hearing a contested election case. Volume I, section 707. Volume VI. section 110.

A rule provides that all contested election cases shall be reported within six months after the convening of the first regular session of Congress. Volume **VIII**, section **2277**.

Application of a rule of the Committee on Elections. Volume VI, section 162.

Parties to a contested election case may be defaulted for noncompliance with the rules of the committee on elections. Volume VI, section 117.

Instance wherein the time specified by the rules within which the Election Committees of the House shall make final report on contested-election cases was extended by resolution. Volume VI. sections 55, 185.

Parties to a contested election case may be defaulted for noncompliance with the rules of the committee on elections. Volume VI, section 117.

Consideration of the point of order that the report on a contested-election case was not submitted within the time specified by the rules of the House. Volume **VI**, section **182**.

The right of contestee to cross-examine and present testimony was conceded in the first election case. Volume I, section 717.

Criticism and discussion as to latitude of inquiry permitted in a committee's investigation of the right of a Senator to his seat. Volume **I**, section **693**.

Instance wherein the House authorized a subpoena duces tecum by registered letter. Volume I, section 731.

Instance wherein the Elections Committee declined to order the production of ballots and decided the case as made up under the general law. Volume I, section 732.

The first rule for the examination of an election contest before the Elections Committee. Volume I, section 717.

### (160) Elections Committees.—Procedure of and Rules Governing—Continued.

In the First Congress the House required its Elections Committee to hear testimony and arguments on both sides of the case and to report facts only to the House. Volume I, section 756.

The Elections Committee at the outset of an investigation called on the claimants to state in writing the grounds of their respective claims. Volume I, section 792.

Early instance wherein the Elections Committee heard arguments of the parties on the evidence. Volume I, section 782.

Argument that an election case is a public inquiry, which should proceed on more liberal principles than a private litigation. Volume I, section 836.

Motions to discharge committees from consideration of questions privileged under the Constitution, as the right of a Member to his seat or the right to consider a vetoed bill, frequently have been held in order. Volume VIII, section 2316.

An exception allows nine months within which to report contested election cases from the territory of Alaska. Volume VIII, section 2277.

Instance wherein a contested election case was decided without formal report from the committee. Volume VI, section 141.

Instance wherein the committee on elections submitted resolution deciding an election case without accompanying report. Volume VI, section 149.

Instance wherein the committee without submitting formal report authorized submission to the House of resolutions deciding an election case. Volume VI, section 140.

Under the practice of the House ample time is allowed for filing minority views in contested election cases. Volume VI, section 138.

The opinion of one Member of the Elections Committee, not necessarily approved by the House, is insufficient to establish a precedent. Volume VI, section 58.

## (161) Elections Committee.—Reports of.

A committee having power to report on either prima facie or final right made a single report on final right only. Volume I, section 472.

Instance wherein the report of the Elections Committee was overruled by the House. Volume I, sections 783, 829.

A committee being unable to reach a decision, this fact was reported, with accompanying minority views. Volume II, section 945.

An elections committee being seriously confused as to its majority and minority conclusions, the House disregarded both. Volume I, section 819.

Report of an elections committee is sometimes presented by a Member belonging to the minority party in the House (footnote). Volume II, section 957.

Instance in 1832 wherein a minority dissent was voiced in the report of the majority and not in separate "views." Volume I, section 783.

An instance wherein a Senate committee reported in a single resolution their conclusions as to the election cases of claimants from different States. Volume I, section 394.

Instance wherein the time specified by the rules within which the Election Committees of the House shall make final report on contested-election cases was extended by resolution. Volume **VI**, sections **55**, **185**.

Instance wherein the committee rejected the majority report of its subcommittee and adopted the minority views. Volume VI, section 188.

Consideration of the point of order that the report on a contested-election case was not submitted within the time specified by the rules of the House. Volume **VI**, section **182**.

A point of order being raised challenging the validity of a report on a contested-election case presented for filing, the Speaker directed that the report be printed with a reservation of the point of order. Volume **VI**, section **182**.

### (161) Elections Committee.—Reports of—Continued.

- Laches of contestant in prosecuting contest having rendered impossible the submission of final report by elections committee within time provided by rule of the House, the committee declined to consider the merits of the case and were discharged. Volume **VI**, section **164**.
- The Elections Committee in an unsustained report held that illegal votes, the nature of which could not be ascertained, should be subtracted pro rata from the votes of the contestant and contestee. Volume VI, section 160.
- The Committee on Election of President, Vice-President, and Representatives in Congress has reported on bills relating to contests of election of Representatives in Congress. Volume VII, section 2027.
- Instance wherein a minority report criticized the election laws of the State in which the contested election was held. Volume VI, section 125.
- Instance wherein the report criticizes election laws of a State. Volume VI, section 159.
- The Elections Committee in an unsustained report held that illegal votes, the nature of which could not be ascertained, should be subtracted pro rata from the votes of the contestant and contestee. Volume VI, section 160.
- A point of order being raised challenging the validity of a report on a contested-election case presented for filing, the Speaker directed that the report be printed with a reservation of the point of order. Volume **VI**, section **182**.
- A copy of the notice of contest and the answer in an election case is sent to the Clerk of the House with the testimony. Volume I, section 704.

## (162) English Precedents.

- Discussion of the English and American rules of evidence as applied to the declaration of the voter. Volume II, section 885.
- The Elections Committee, in a report sustained on the main issue, held as an incidental question that the English law as to seating a minority candidate when a vacancy is caused by disqualifications is not applicable under the Constitution. Volume **I**, section **450**.
- The English law under which a minority candidate succeeds to a vacancy resulting from the disqualification of the majority candidate is not applicable under the Constitution. Volume VI, section 59.
- Discussion as to the applicability of English decisions to American election cases. Volume  $\mathbf{II}$ , section  $\mathbf{988}$ .
- Discussion of English and American election law as related to bribery. Volume II, section 946.
- Discussion as to validity of English rule that to justify rejection of votes bribery must be practiced by the candidate or agent. Volume II, section 907.

# (163) Errors in Elections of Representatives.—In the Ballot.

- In dealing with ballots whereon occurs an error in a name, the limitations of the House are very different from those of canvassing officers. Volume I, section 639.
- Discussion as to the effect of the use of initials or the omission of a middle letter of a name on a ballot. Volume I, section 639.
- Errors in initials or spelling of a candidate's name do not ordinarily justify rejection of the votes. Volume I, section 575.
- The name of a candidate being written wrongly on a ballot, the House examined testimony as the intent of the voter. Volume I, section 641.
- Where clearly demonstrated that voters were misled by typographical errors in the ballot, the intention of the voter was taken into consideration by the House. Volume VI, section 94.

# (164) Errors in Elections of Representatives.—In Voting.

A ballot accidentally placed in the wrong box should be counted. Volume I, section 575.

Ballots deposited by error in a ballot box other than the Congressional box, and in charge of other officers, should be counted as if deposited aright. Volume II, section 1085.

Votes found in the wrong ballot box have been counted without proof of mistake, although there was dissent in the committee. Volume I, section 537.

One who has knowingly cast an illegal vote should not be relied on to prove how he voted, but it is otherwise in case of honest mistake. Volume I, section 585.

Voters being deceived in casting a ballot not intended by them, the House corrected the error. Volume II, section 999.

# (165) Errors in Elections of Representatives.—In Returns.

Votes fairly and honestly given should not be set aside for the omission or error of the returning officer. Volume I, section 638.

Clerical errors, whereby names of candidates are spelled wrong in the returns, do not invalidate correct ballots. Volume II, section 1051.

Election officers having omitted the word "junior" in returning the vote of a candidate in two towns, the House seated the candidate on finding that the error had affected the result decisively. Volume I, section 648.

The law requiring a return to "set forth in words at length" the number of votes, the governor in awarding prima facie right should construe an obscure word as a word in full, not a abbreviation. Volume I, section 582.

A board of county canvassers, legally competent to recount, may make such recount, even after it has certified and forwarded the result of the first count. Volume I, section 581.

A county board, charged by law with the immediate canvassing and transmittal of precinct results, may not change a prima facie result by correcting alleged errors in precinct returns. Volume I, section 538.

An election return required by law to be made on or before a certain day should be counted if presented after that day, provided it be otherwise correct. Volume **I**, section **554**.

A vote not returned within the time required by law and of which the returns were not in the required form was rejected. Volume I, section 554.

When irregularly of a jurat works rejection of a poll, unless canvassing officers are satisfied that the oath was taken, the counting of the poll is conclusive offset to a faulty jurat. Volume I, section 583.

A slight technical error in a jurat, omitting that which may be made certain, should not cause rejection of a poll, even when the law makes rejection the penalty of improper certification of the oath. Volume **I**, section **583**.

A return seasonably made and in legal form, but giving certain proxy votes and votes of persons disqualified, was purged and not rejected. Volume I, section 554.

The failure of an officer to certify properly a return does not prevent the admission of secondary evidence to prove the actual state of the vote. Volume I, section 640.

An official return shown to be erroneous and incapable of correction ought to be rejected in entirety. Volume VI, section 144.

Petition for an inspection of ballots must be supported by evidence indicating error in the official return and such request based merely on the hope of discovering error will not be entertained. Volume VI. section 143.

## (166) Errors in Elections of Representatives.—In General.

The Elections Committee declined, in 1882, to reopen a case to enable a contestant to correct his procedure. Volume I, section 725.

Candidates at an inconclusive election having waived their claims, the House held that the result of a new election might not be disturbed because of alleged errors in the first election. Volume I, section 555.

It is presumed that election officers who are partisans of the objecting party have not intentionally erred against his interest. Volume II, section 922.

### (166) Errors in Elections of Representatives.—In General—Continued.

Clear and satisfactory proof of fraud or mistake is required to remove the legal presumption in favor of the corrections of the acts of sworn election officers. Volume II, section 906.

Contestant may not impeach the title of sitting Member by general averments of error, fraud, bribery, or coercion, but must specifically set forth in notice of contest the grounds upon which the contest is brought. Volume VI, section 102.

If it is reasonable to support there was error in judgment in counting ballots cast in a portion of the precincts in the district, it is equally reasonable to assume there was error in judgment in counting the ballots in the remaining precincts. Volume **VI**, section **126**.

### (167) Evidence.—Time and Method of Taking.

Ninety days are allowed for taking testimony in an election case, divided between the parties. Volume I, section 697.

Testimony in an election case must be taken within ninety days from the service of the answer of the returned Member. Volume I, section 697.

Sundays and legal holidays are not excluded in computing the forty days allowed for taking testimony in an election case. Volume I, section 685.

Interpretation of the law limiting the time of taking testimony in an election case. Volume II, section 936.

The law governing the service of notice by the party desiring to take a deposition in an election case. Volume I, section 697.

The law for taking testimony in an election case does not preclude both parties from proceeding at the same time. Volume I, section 726.

Testimony in an election case may be taken at two or more places at the same time. Volume I, section 697.

Both parties to an election contest may take their testimony at the same time before different officers. Volume I, section 606.

The contestant is not limited as to the number of places in which he will take testimony at the same time. Volume II, section 1122.

The taking of testimony in an election case may be adjourned from day to day. Volume I, section 704.

The law allowing the parties in an election case by consent, in writing, to waive certain formalities in taking testimony. Volume I, section 699.

The law governing the application for and issuing of subpoenas for witnesses in an election case. Volume I, section 698.

The law for summoning and examining witnesses in an election case. Volume I, section 700.

Form of resolution authorizing the Elections Committee to procure ballots and other evidence. Volume I, section 731.

Form of resolution authorizing production of ballots for recount by committee. Volume VI, section 166.

The law relating to the taking and certification of depositions in an election case. Volume I, section 700.

The law for the transcribing and attestation of testimony in an election case. Volume I, section 702.

In 1834 the Elections Committee adopted the rule that depositions must be signed by the witness, unless State law made the certificate of a magistrate sufficient. Volume I, section 54.

Where a State law does not provide for reinspection of ballots, may they be examined under authority of the law for taking testimony in election cases? Volume II, section 1062.

Reference to the early law for taking evidence in election cases (footnote). Volume I, section 708.

### (167) Evidence.—Time and Method of Taking—Continued.

Instance where in the House directed the issue of a subpoena duces tecum to procure the ballots for examination in an election case. Volume I, section 731.

Though ordering a recount of the ballots the committee declined to request attendance and testimony of contestee or to require the production of bank records. Volume VI, section 74.

An election committee, while authorized to subpoena witnesses and compel the production of papers in an election case, is without such authority in proceedings for expulsion unless authorized by the House. Volume **VI**, section **77**.

Instance wherein the returned Member in an election case took no testimony. Volume II, section 1072.

Instance of refusal of sitting Member's request for leave to submit evidence. Volume VI, section 139.

The right of contestee to cross-examine and present testimony was conceded in the first election case. Volume I, section 717.

Contestant having ignored, without reason or excuse, the plain mandate of the law relative to time of taking testimony, was held to have no standing as a contestant before the House. Volume IV, section 116.

Contestant failing to take testimony within time provided by law, the House discharged the committee from further consideration of the case. Volume VI, section 164.

Upon the death of the Member-elect the House provided by resolution for method of taking of testimony and service of notices. Volume VI, section 113.

Where contestant's contention, even if substantiated, would not operate to change the return, the committee declined to order evidence. Volume VI, section 121.

A condemnation by the Elections Committee of oral arrangements between parties to an election case for taking testimony out of time. Volume I, section 730.

Discussion of the value as evidence of a party's declaration as to his vote, whether a part of the res gestae or not. Volume **I**, section **885**.

An affidavit of a voter as to how he intended to vote, made at the time the vote was rejected, was accepted as a valid declaration and part of the res gestae. Volume II, section 900.

Discussion of the doctrine of res gestae as applied to certificates made by voters at the time of voting. Volume II, section 1103.

Discussion of a signed statement of an elector whose vote has been refused in relation to the doctrine of res gestae. Volume II, section 1126.

Instance wherein depositions given by voters at the time of voting were admitted in proof aliunde. Volume II, section 1111.

In the Johnson trial the Senate sustained the Chief Justice in admitting as showing intent, on the principle of res gestae, evidence of respondent's verbal statement of the act to his Cabinet. Volume III, section 2242.

In impeachment trials the rule that the best evidence procurable should be presented has been followed. Volume III, sections 2226-2229.

Where ballots are numbered in connection with the voter's name the ballots themselves are the best evidence, and the testimony of the voter should not be taken. Volume II, section 1044.

In 1874 the House declined to take issue with the Senate over an amendment of that body authorizing certain Government obligations. Volume II, section 1490.

The words "raising revenue" in the rule giving privilege to the Ways and Means Committee are broadly construed to cover bills relating to the revenue. Volume IV, section 4624.

A bill increasing the rate of postage has been held to affect the revenues and therefore to require consideration in Committee of the Whole. Volume IV, section 4861.

A revenue amendment is not germane to an appropriation bill. Volume V, section 5852.

The notice of contest in an election case must be specific in its allegations. Volume I, section 682.

### (167) Evidence.—Time and Method of Taking—Continued.

- Where no proof was adduced to support in any substantial way the allegations made in the notice of contest, the committee recommended confirmation of the right of the sitting Member to his seat. Volume **VI**, section **187**.
- Where allegations of fraud, even if sustained, would not affect sufficient votes to change the result, the House refused to entertain a proposed contest. Volume **VI**, section **99**.
- Counsel for contestee having admitted the justice of contestant's contention that certain returns ought to be excluded on account of fraud, it was held that the vote from those precincts should not be counted for either contestant or contestee. Volume VI, section 134.
- It being admitted that the contestee had a majority of the votes cast, the committee declined to pass on disputed ballots submitted for their consideration. Volume **VI**, section **169**.
- Admissions in the brief of a party to a contest are of force if not contrary to proven facts. Volume II. section 1130.
- As to the force of admissions by counsel during argument of an election case. Volume I, section 1130.
- Admission by contestant that his evidence is of doubtful sufficiency is held to amount to waiver of the allegations. Volume I, section 588.
- A contention that the admissions of a claimant might not waive a prima facie title in which the people of the district were interested. Volume I, section 45.
- The presentation and reading of a document during introduction of evidence in an impeachment trial was held not to preclude an objection as to its admissibility. Volume III, section 2200.
- The Election Committee, in a sustained case, shifted the burden of proof to sitting Member on ascertaining that contestant had been entitled to the credentials. Volume I, section 582.
- The Elections Committee having ascertained that contestant rightfully was entitled to prima facie title, the burden of proof was shifted to sitting Member. Volume II, section 574.
- As to whether a correction of the returns changing the result may throw the burden of establishing his title on the returned Member. Volume II, section 1020.
- Those upholding an item in an appropriation should have the burden of showing the law authorizing it. Volume IV, section 3597.
- Those upholding an item in an appropriation bill have the burden of showing the law authorizing it. Volume **VII**, section **1275**.
- While the burden of showing authorization for an appropriation rests upon those supporting the proposed legislation, if a law apparently supporting the appropriation is cited, the burden thereupon shifts to the opposition to show limitation of such law by subsequent legislation. Volume VII, section 1191.
- The Elections Committee, having ascertained that prima facie title should have been awarded to contestant, the burden of proof was shifted to sitting Member. Volume I, section 578.
- If the contestant shows a return illegal, does the burden fall on contestee to prove the vote when contestant has not attacked it in his notice? Volume II, section 948.
- Before resort can be had to ballots as evidence, absolute proof must be made that they are the identical ballots cast at the election; that they have been kept as required by law; that there has been no opportunity to tamper with them; and that they are in the same condition as when cast. The burden of such preliminary proof rests upon the party offering the ballots as evidence. Volume **VI**, section **115**.
- An election officer, being presumed to do his duty, is presumed to have taken a required oath, and the burden of proving otherwise is on the objecting party. Volume I, section 782.
- The required return of the oaths of election officers not being made, the burden of proving the oath is thrown on the party claiming benefit from the votes. Volume I, section 841.

# (167) Evidence.—Time and Method of Taking—Continued.

- The showing prima facie by contestant of enough illegal votes to change the result does not shift the burden of proof to contestee. Volume II, section 940.
- A vote received by election officers is prima facie good, and the burden of proof should be on the party objecting thereto. Volume I, section 783.
- An admitted ballot is prima facie good, and the burden of proof is on the party objecting that the voter is an alien. Volume **I**, section **796**.
- The burden is on the party objecting to the vote to show that the elector objected to for illegal registration was illegally registered and for whom he voted. Volume I, section 1048.
- A vote being received as sound, the mere fact that the voter is alien born does not compel the party claiming it to prove naturalization. Volume I, section 796.
- The mere existence of frauds and irregularities does not vitiate an election, if insufficient to affect the result. Volume II, sections 1118, 1127
- Although extensive frauds and irregularities were shown, the failure to show that official return was overcome caused the House to confirm contestee's title. Volume II, section 1101.
- In a district shown to be permeated by fraud and intimidation the contestant must still show sufficient effects to change the results. Volume II, section 1039.
- Although glaring frauds and intimidation have existed, yet conceded fairness in a portion of the district and the legal presumption in favor of other portions have saved the seat to contestee. Volume II, section 1035.
- Friends of contestant having been excluded from the count and contestee's agents having prevented the best testimony, the House excluded the return on secondary evidence. Volume II, section 1033.
- A person whose vote has been received by the officers of election is presumed to be qualified. Volume I, section 810.
- A vote received by election officers is presumed to be legal and is not to be impeached by a question of registration except on indubitable proof. Volume II, section 962.
- Until the contrary is proven election officers are presumed to have tested the voters' qualifications by a required oath. Volume II, section 934.
- Election officers being required to file certain affidavits with a prothonotary, his certificate that this was not done was accepted as a proof that the affidavits were not taken. Volume II, section 1130
- The mere fact that election officers are not divided as to party is not of itself proof that the law requiring such division has been violated. Volume II, section 1006.
- It is presumed that election officers who are partisans of the objecting party have not intentionally erred against his interest. Volume II, section 922.
- In absence of evidence to incriminate him, a returned Member is presumed innocent as to acts of agents of his party. Volume II, section 944.
- Ballots printed in unusual style confusing to the voter may contribute to destroy confidence in the officers responsible therefor. Volume II, section 1072.
- Contestant having neglected to show for whom votes impeached by him were cast they were deducted from his poll. Volume II, section 921.
- When a student is in a place simply for the purposes of education a presumption is thereby raised against his intent, and other proof as to residence is necessary. Volume II, section 1029.
- The law providing that employees of the State do not thereby gain a residence in the place where employed does not imply that presumption of nonresidence may not be overcome by proof. Volume II, section 1021.
- Instance wherein the vote of a disqualified voter was proven by the fact of his color. Volume II, section 985.
- A comparison of the votes cast with the population may be admitted as bearing on the question of intimidation. Volume II, section 887.

### (167) Evidence.—Time and Method of Taking—Continued.

The presumption arising from the fact of registration is not overthrown by the simple proof that the voters are students. Volume II, section 1080.

The fact that registration officers register the voter raises the presumption that the latter gave proper answers to questions necessary to the act. Volume II, section 1048.

Failure of registrar to appear when summoned to explain charges of illegal registration does not prove the charges. Volume II, section 1084.

Evidence tending to show intimidation may be disproved by the ratio of votes cast to population. Volume II, section 891.

Fraud will not be presumed simply from an unusual ratio between votes and population. Volume II, section 892.

Instance wherein returns of a former election were cited to corroborate proof of intimidation and fraud. Volume II, section 969.

If an elector enters into an express or implied agreement as to his vote the presumption is created that he votes in accordance with the agreement. Volume II, sections 917, 923.

Testimony which merely raises a presumption that money was used for bribery is not sufficient to affect the determination of an election case. Volume II, section 1063.

Where the examination so far as made showed fraud, but not sufficient to change the result, the House declined to presume fraud also as to other boxes which might change the result. Volume II, section 1035.

Rejected ballots being illegally destroyed by election officers who were partisans of contestee and against protest, contestant was held entitled to the advantage of every doubt. Volume II, section 1079.

Instance wherein the history of previous elections in a district and common knowledge as to its political condition was held to raise a presumption against the returns. Volume II, section 1030.

The Elections Committee held that wherever a United States inspector was prevented from performing his legal duties at the poll the return should be rejected. Volume II, section 1039.

A fraudulent registration was held to justify a conclusion that a conspiracy existed to perpetrate fraud in the election. Volume II, section 1128.

An illegal destruction of ballots, but apparently done in good faith, was not held as evidence contributing to a charge or conspiracy. Volume II, section 1079.

A notary taking testimony in an election case under the Federal law has jurisdiction within the district although State law may restrict his functions to a county. Volume II, section 1064.

A question as to the validity in an election case of testimony taken before a notary public outside the county in which he was empowered to act. Volume II, section 720.

Testimony in an election case being taken before a person who had ceased to be a notary. but none of the parties or witnesses being aware of this until nearly all the evidence was in, the House considered it. Volume II, section 1086.

May a notary, acting under the authority of the law of 1851, require the production of ballots against the injunction of the State court? Volume II, section 1070.

Where a minor may not hold an office, may such minor, as a notary, take testimony in an election case? Volume **II**, section **1049**.

Hearsay evidence is rejected in considering an election contest. Volume II, section 804. Volume II, section 860.

Ex parte and hearsay testimony is rejected by the Elections Committee. Volume II, section 1125. The House declined to reject a vote on charges of general bribery sustained by hearsay testimony. Volume II, section 1000.

Hearsay evidence as to declarations of voters that they had been bribed in unsatisfactory and dangerous evidence. Volume II, section 738.

# (167) Evidence.—Time and Method of Taking—Continued.

Testimony quoting statements of the voter after election as to how he voted or as to this qualifications is inadmissible to prove illegality of a ballot, being hearsay. Volume **I**, section **585**.

Testimony as to what a voter said after election as to his vote is not admissible to prove for whom the vote was cast. Volume I, section 537.

Evidence of declarations of voters after the election as to how they voted was rejected as hearsay. Volume II, section 988.

Hearsay evidence as to declarations of voter as to how he had voted or would vote was held incompetent. Volume I, section 738.

Evidence of hearsay declarations of the voter is receivable only when the fact that he voted is shown by evidence aliunde. Volume II, section 885.

As to the testimony of third persons, objected to as hearsay, in cases of voters challenged for disqualifications. Volume I, section 842.

Oral testimony as to the making of affidavits by rejected voters was accepted as evidence of the fact and not as hearsay. Volume II, section 900.

Evidence of the unsworn declarations of voters as to their intimidation is hearsay and inadmissible. Volume II, section 943.

Hearsay evidence rejected in an inquiry as to whether votes were actually cast as the polls. Volume I, section 795.

As to the extent to which hearsay testimony is admissible to prove that a person recorded as voting was not within the precinct on election day. Volume II, section 1130.

In proving the vote aliunde the Elections Committee rejected hearsay testimony and conjecture and required the evidence of the voter or the marker. Volume II, section 1097.

Where the ballot was secret testimony of an acquaintance as to voter's declaration before election was accepted as proof aliunde. Volume II, section 1131.

Votes may be proven aliunde by evidence of third persons as to how the voters cast their ballots. Volume II, section 882.

As to hearsay evidence of persons participating in a fraudulent registration. Volume II, section 1123.

# (168) Evidence.—Burden of Proof.

Affirmation of the rule that the burden of proof in contested-election cases rests with the contestant. Volume VI, section 189.

When under the forms of law the sitting Member has been duly certified as elected, the legal presumption is that the returns are correct, and the burden of proof to the contrary rests upon the contestant. Volume VI, section 125.

The burden of proving error or falsity of election returns rests upon the contestant. Volume VI, section 124.

Denial of charges of irregularity or fraud places the burden of proof of such charges on the proponents. Volume VI, section 172.

A contestant must sustain by evidence his claim that he was elected. Volume II, section 1083. Contestant was required to sustain charges against the correctness of the count by the ballots. Volume II, section 1008.

A contestant must put in evidence the returns of the district as a basis for showing the effect of his charges. Volume II, section 1100.

Where contestant's contention, even if substantiated, would not operate to change the return, the committee declined to order evidence. Volume VI, section 121.

Contestant may not impeach the title of sitting Member by general averments of error, fraud, bribery, or coercion, but must specifically set forth in notice of contest the grounds upon which the contest is brought. Volume VI, section 102.

A contestant is estopped from charging against he contestee irregularities which he himself practiced. Volume VI, section 127.

# (168) Evidence.—Burden of Proof—Continued.

- Contestant failing to comply with rules adopted by committee and ignoring inquiries propounded by the committee, was held not to have sustained charges made in notice of contest. Volume VI, section 103.
- Contestant's evidence being too indefinite to establish his case the House confirmed the title of sitting Member, although irregularities in the election were evident. Volume I, section 651.
- The evidence failing to sustain allegations of fraud and intimidation, the title of sitting Member to the seat was confirmed. Volume VI, section 135.
- No evidence having been adduced to sustain any allegations of contestant, the House confirmed the title of the sitting Member. Volume VI, sections 131, 161.
- In determining issues in a contested election all cases of doubt were resolved in favor of the incumbent, for the reason that he had received the certificate of election. Volume **VI**, section 172.
- It being determined that contestant has actually been entitled to the credentials, the burden of proof was shifted to the returned Member. Volume II, section 986.
- Opinion of the Elections Committee that prima facie right wrongfully conferred should not relieve returned Member of the burden of proof. Volume II, section 1036.
- Where a canvassing officer had without doubt wrongfully rejected a decisive return it was held that the burden of proof should be on the wrongfully returned Member. Volume II, section 883.
- Where contestant's case did not overcome returned Member's majority, the House did not consider the returned Member's counter charges. Volume VII, section 1084.
- Although glaring frauds and intimidation have existed, yet conceded fairness in a portion of the district and the legal presumption in favor of other portions have saved the seat to contestee. Volume II, section 1035.
- The contestant having conceded the election of the contestee, the House confirmed the title of the sitting Member. Volume VI, section 118.
- Where no proof was adduced to support in any substantial way the allegations made in the notice of contest, the committee recommended confirmation of the right of the sitting Member to his seat. Volume VI, section 187.
- Although widespread frauds are shown in a district, yet contestant must show that they affect enough votes to change the result. Volume II, section 1040.
- Where is appeared that even if contestant's contentions were conceded the contestee would still have a majority of the votes cast, the House confirmed the title of sitting Member. Volume VI, section 111.
- Where the examination so far as made showed fraud, but not sufficient to change the result, the House declined to presume fraud also as to other boxes which might change the result. Volume II, section 1035.
- Counsel for the contestant having conceded that a recount of the ballots was all that was relied on and that if a recount did not overcome the contestee's plurality the contest would be dismissed, the committee held it was not warranted on the pleading in recounting the ballots but permitted an amendment of pleading to justify recount. Volume VI, section 170.
- Failure to file a required certificate that an election officer took the oath is sufficient to throw the burden of proof on the party claiming the votes received by the officer. Volume **I**, section **782**.
- As to the degree of testimony required to put the burden of proof on a Member whose status as a citizen was impeached. Volume I, section 427.
- The disqualification of certain voters being shown prima facie, the burden of proof was thrown on the party claiming the votes. Volume I, section 830.
- In a controversy as to votes objected to because the voter is an alien the party attacking the qualification may be required to prove a negative. Volume **I**, section **796**.

#### (168) Evidence.—Burden of Proof—Continued.

When a voter's qualifications are objected to, the burden of proof is on the objecting party to show that the person voted for the computer and was disqualified. Volume **II**, section **885**.

Affidavits of nonregistered voters not being found in the depository specified by law; it was held that the burden of proof shifted to the party benefited by the votes. Volume II section 1041.

Employment for the purpose of controlling a vote, such object being knowingly acquiesced in by the voter, throws on the party naturally profiting the onus of proving that the vote was not influenced. Volume II sections 917, 923.

Where elections were viva voce the Elections Committee required contestant to prove the want of residence of such persons as he claimed voted illegally. Volume II, section 880.

Where a voter's qualifications are objected to the burden of proof is on the objecting party to show that the person voted for the competitor and was disqualified. Volume II, section 885.

It not being shown that the ballots had been tampered with and State law requiring their preservation, secondary evidence of the vote was not considered. Volume II, section 1065.

Although extensive frauds and irregularities were shown, the failure to show that the official return was overcome caused the House to confirm contestee's title. Volume II, section 1101.

There being no time to collect the evidence needed to determine the right to a seat, the House on a showing unfavorable to sitting Delegate declared the seat vacant. Volume I, section 773.

Where a canvassing officer had without doubt wrongfully rejected a decisive return it was held that the burden of proof should be on the wrongfully returned Member. Volume II, section 883.

An election officer being presumed to do his duty is presumed to have taken a required oath, and the burden of proving otherwise is on the objecting party. Volume **I**, section **782**. A vote received by election officers is prima facie good and the burden of proof should be on the party objecting thereto. Volume **I**, section **783**.

# (169) Evidence.—Pertinency of.

The law relating to the pertinency of testimony in an election case. Volume I, section 701. A question as to the making of a motion to suppress affidavits in the record of an election case. Volume II, section 1024.

Incompetent testimony and long statements by counsel tending to present such evidence should not be included in the record of an election case. Volume II, section 1127.

A party to an election case may object to testimony as it is completed, although he may have appeared and cross-examined. Volume II, section 936.

Hearsay evidence is inadmissible in contested election cases. Volume VI, section 81.

The House decided that in an election case introduced by a petition the petitioner should not give evidence of any fact not alleged in the petition. Volume I, section 679.

In an election case the Senate considered so far as applicable testimony taken by its committee in a former Congress in a matter to which neither contestant was a party. Volume I, section 348.

Admission by contestant that his evidence is of doubtful sufficiency is held to amount to waiver of the allegation. Volume I, section 588.

While notice of contest should state specifically the points on which testimony is adduced, yet the committee sometimes waives the strict requirement of the rule. Volume I, section 579.

Where the notice of contest does not claim sufficient to change the return, the House did not think it necessary to examine the testimony. Volume II, section 1071.

#### (169) Evidence.—Pertinency of—Continued.

Contestee having objected when certain evidence was taken that it was not covered by the notice, the Elections Committee sustained by the objection. Volume II, section 880.

The committee considered an issue covered by testimony admitted without objection, although not specified in the pleadings. Volume II, section 850.

Although there may be irregularities in pleadings and in taking testimony the committee sometimes examine an election case on the merits. Volume I, section 681.

## (170) Evidence.—The Officers Presiding at the Taking of.

As to authority of a mayor to administer oaths in taking testimony under the law of 1851. Volume II, section 857.

Testimony taken before justices of the peace was admitted, although the sitting Delegate had protected that they were not legally authorized and had declined to attend. Volume II, section 852.

Where a minor may not hold an office, may such minor as a notary take testimony in an election case? Volume II, section 1049.

A question as to the validity in an election case of testimony taken before a notary public outside the county in which he was empowered to act. Volume I, section 720.

A notary taking testimony in an election case under the Federal law has jurisdiction within the district, although State law may restrict his functions to a county. Volume II, section 1064.

Testimony taken before a notary public, in disregard of the provisions of law, was criticized by the Elections Committee, but given weight. Volume I, section 326.

Testimony in an election case being taken before a person who had ceased to be a notary, but none of the parties or witnesses being aware of this until nearly all the evidence was in, the House considered it. Volume II, section 1086.

An officer legally designated to take testimony in a contested election case performs such duty as the representative of the Congress. Volume VI, section 186.

Instance wherein the House dismissed an election case because the testimony was taken before an officer not specified by law. Volume I, section 719.

Testimony taken before an officer other than the one named in the notice was rejected by the committee. Volume I, section 831.

The House in an election case received testimony taken before an informal commission, the individuals of which were competent, and due notice being given. Volume I, section 780.

The officer presiding at the taking of testimony in an election case has the power to require the production of papers. Volume I, section 703.

The ballots are among the papers of which the officer taking testimony in an election case may demand the production. Volume II, section 1044.

May a notary, acting under the authority of law of 1851, require the production of ballots against the injunction of the State court? Volume II, section 1070.

### (171) Evidence.—Irregularly Taken.

Although service of notice of taking testimony may be irregular, if the party yet is informed and appears and cross-examines, the House may consider the evidence. Volume II, section 1057.

Testimony taken without the notice required by the law of 1851 was excluded. Volume II, section 860.

A notice as to taking testimony having been delayed in a delivery, so that one of the parties could no attend, the committee ordered the testimony taken anew. Volume I, section 824.

The House received but prevented the use of testimony taken in an election case in disregard of the law. Volume I, section 716.

## (171) Evidence.—Irregularly Taken—Continued.

Both parties having proceeded under misapprehension of the law, the evidence was admitted. Volume II. section 920.

A joint committee having taken testimony which incidentally related to the right of a Member to his seat, the same was reported to the House. Volume I, section 607.

In a report sustained by the House the Elections Committee declined to reject testimony not taken according to the practice established by State laws. Volume **I**, section **770**.

The House declined to receive a deposition taken in violation of the law of 1851, although bearing vitally on the turning point of the contest. Volume II, section 852.

Discussion as to informalities in the preparation of depositions in an election case. Volume I, section 736.

The name of a witness who swore to his own vote not being mentioned in the notice to take depositions as required by law, the vote was rejected. Volume **I**, section **557**.

The House declined to assist sundry petitioners in a district to collect testimony in proof that the seat of a returned Member should be declared vacant. Volume I, section 763.

Contestant having prevented the evidence by which contestee sought to answer contestant's charges the House declined to permit contestant to profit thereby. Volume II, section 940.

#### (172) Evidence.—Taking of.—Time Allowed by Law.

Participating in a subsequent agreement as to evidence, the contestee was held to have waived his objections to the sufficiency of notice. Volume II, section 942.

The revocation of credentials having reversed the position of the parties, the House by resolution authorized investigation without regard to notice. Volume I, section 687.

#### (173) Evidence.—Taking of.—Procedure of the Parties.

A contestant having failed through a series of adverse incidents to produce testimony, the House on account of the lateness of the session gave him leave to withdraw and confirmed the title of sitting Member. Volume I, section 752.

Discussion as to the admissibility of testimony taken when one of the parties considered himself unable to attend. Volume I, section 785.

A question as to whether the duties of sitting Member to the House excused him for neglecting to attend on taking of testimony in an election case. Volume I, section 785.

A contestant having procured no testimony in support of his petition the Elections Committee recommended his withdrawal. Volume I, section 749.

An election contest does not necessarily abate by reason of the death of contestant during the taking of testimony. Volume I, section 738.

# (174) Evidence.—Taken After the Legal Time.

Testimony taken after the time allowed by law was rejected. Volume II, section 905.

Testimony taken after the expiration of the legal time, and objected to at the time, was not admitted. Volume II, section 900.

Testimony taken after the legal time, objections to which were part of the record, was rejected. Volume II, section 936.

The limit on the time of taking testimony in an election case applies to witnesses and not to a certified copy of the returns. Volume I, section 839.

Instance wherein the returned Member presented evidence taken after the time prescribed by law and asked the House to consider it. Volume I, section 716.

Testimony of contestant being taken after the legal time and against contestee's protest the committee reported that it should not be considered and that sitting Member's title should be confirmed. Volume I, section 730.

Contestant's testimony being delayed by dilatory action and intimidation, the House considered a portion taken after the legal limit. Volume II, section 977.

Rule prescribed by the House for serving notice and taking testimony in a delayed election case. Volume I, section 686.

#### (174) Evidence.—Taken After the Legal Time—Continued.

Testimony being taken after the legal time against returned Member's protest, but under color of a disputed oral agreement of counsel, the House declined to dismiss the contest. Volume II, section 1003.

Where contestant had taken testimony irregularly, the House gave returned Member additional time to cross-examine witnesses who had already testified and to take rebuttal evidence. Volume II, section 1003.

Evidence taken after the Committee on elections had reported was not formally considered by the House in deciding the contest. Volume I, section 786.

A contestant having failed to take or file testimony within the time required by law, the House without further examination confirmed returned Member's title. Volume VI, section 162.

Acts of Congress relating to the conduct of contested election cases are directory and not mandatory, and delay of contestant in forwarding testimony to the House within the time specified by law does not vitiate the proceedings. Volume VI, section 126.

While constitutional provisions exempt the House from the operation of the law relating to the taking of testimony in election cases, such law is binding upon the parties thereto. Volume VI, section 164.

#### (175) Evidence.—Taken by Authority of House Alone.

The House by resolution sometimes fixes the time of taking testimony, specifies the kind of testimony to be taken, and the places where it may be taken. Volume **I**, section **602**.

The House by resolution may delegate the appointment of a commissioner to take testimony in an election case, and may prescribe the course of procedure of said commissioner. Volume I, section 598.

Instance wherein witnesses in a contested-election case were to be summoned by subpoenas issued by the Speaker. Volume **I**, section **598**.

Instance wherein testimony in an election case was, in the absence of law or rule, taken by direction of the committee. Volume I, section 793.

The evidence in an election case conducted according to law being insufficient, the House authorized its committee to take additional testimony. Volume I, section 711.

Instance wherein the House authorized the Elections Committee to send for persons and papers in an election case already made up. Volume I, section 731.

The House in a case wherein the terms of the law would prevent taking testimony in an election case in time for decision, provided a method by resolution. Volume I, section 713.

Instance wherein the Elections Committee, on the strength of a memorial from contestant and general knowledge, recommended taking testimony more expeditiously than provided by law. Volume I, section 714.

The House has issued a subpoena duces tecum in order to procure election returns to be used in determining election cases. Volume I, section 710.

Instance wherein the House directed the issue of a subpoena duces tecum to procure the ballots for examination in an election case. Volume I, section 731.

Form of resolution by which the House ordered the production of ballots as evidence in an election case. Volume II, section 1070.

Form of resolution authorizing the Elections Committee to procure ballots and other evidence. Volume I, section 731.

Form of resolution returning to State authorities ballots that had been examined in an election case. Volume I, section 733.

The House may give to its Elections Committee discretion to regulate the serving of notice and taking of testimony in an election case. Volume I, section 599.

The House declined to assist sundry petitioners in a district to collect testimony in proof that the seat of a returned Member should be declared vacant. Volume I, section 763.

#### (175) Evidence.—Taken by Authority of House Alone—Continued.

Discussion as to the extent to which the House is bound by the technical law as to taking evidence in an election case. Volume II, section 1122.

The House may by resolution modify the legal requirements for taking testimony in an election case. Volume I, section 449.

The House by resolution may modify the law as to the times and places of taking testimony in contested election cases. Volume I, section 600.

Rule prescribed by the House for serving notice and taking testimony in a delayed election case. Volume I, section 686.

The House authorized its committee to take testimony in a case wherein the qualifications of a Member were impeached. Volume I, section 427.

The House authorized an investigating committee to take testimony in a district where in the contestant had been assassinated. Volume II, section 1018.

A notice as to taking testimony having been delayed in delivery as that one of the parties could not attend, the committee ordered the testimony taken anew. Volume I, section 824.

The parties complaining of an undue election failing to present evidence, the House did not pursue the inquiry. Volume I, section 808.

The House declined the petition of certain electors in a district asking leave to take testimony in an election case. Volume I, section 683.

Instance wherein by agreement of parties evidence in an election case was taken under a State law. Volume I, section 810.

Form of resolution used in 1833 to authorize the institution of a contest. Volume **I**, section **53**. Form of resolution providing for serving notice and taking testimony in an election case conducted in disregard of the terms of the law. Volume **I**, section **598**.

Form of resolution authorizing notice of contest and taking of testimony in case of a claimant whose opponent had been eliminated by reason of disqualifications. Volume I, section 621.

#### (176) Evidence.—Early Practice in Taking.

There being no law of Congress to regulate election contests, proceedings taken according to State law were approved. Volume I, section 812.

In 1791 the House, by resolution, adopted a method of taking evidence in contested-election cases. Volume I, section 708.

In earlier times the taking of testimony in an election case was governed by a resolution of the House. Volume I, section 815.

Form of resolution by which the House, in 1848, provided for taking testimony in an election case. Volume I, section 814.

Before the enactment of a law the Elections Committee, having power to compel testimony, delegated the duty of taking depositions. Volume I, section 803.

Instance of the methods of taking testimony in election cases before the enactment of the law. Volume I, section 780.

In the first election case the Committee on Elections were directed to take proofs, but not to present any opinion thereon. Volume I, section 420.

Illustration of a rule prescribed by the House for taking testimony in an election case before the enactment of a law prescribing a method. Volume I, section 718.

The right of contested to cross-examine and present testimony was conceded in the first election case. Volume I, section 717.

Under the old practice of the House, testimony in election cases were taken according to State law. Volume I, section 785.

In 1858 a proposition that witnesses in an election case be examined at the bar of the House found no favor. Volume **I**, section **833**.

#### (176) Evidence.—Early Practice in Taking—Continued.

In 1791 the House admitted the contestant and his counsel to the bar to produce testimony in an election case. Volume I, section 709.

## (177) Evidence.—Taking of.—Production of Ballots.

Instance wherein the Elections Committee declined to order the production of ballots and decided the case as made up under the general law. Volume I, section 732.

## (178) Evidence.—Taking of—Irregularites in General.

Where contestant offered evidence not specified in notice of contest and the answer was not served within the legal time the House still considered all the evidence. Volume II, section 1052.

The notice of contest being served after expiration of the legal time and the testimony taken without regard to the statute, the committee did not examine the case. Volume II, section 901.

Although there may be irregularities in pleadings and in taking testimony, the committee sometimes examines an election case on the merits. Volume I, section 681.

A party to an election case may object to testimony as it is completed, although he may have appeared and cross-examined. Volume II, section 936.

The friends of returned Member having prevented taking of testimony for contestant, the House did not require strict and technical proof of a vote aliunde. Volume II, section 1023.

# (179) Evidence.—Application for Extension of Time for Taking.

A contestant desiring additional time for taking testimony presents his application by memorial. Volume II, section 956.

As to what contestant must show to cause the House to open an election case for further testimony. Volume II, section 1006.

When contestee submits an affidavit to justify his request that his election case be reopened, the affidavit must be definite and specific. Volume II, section 1062.

An application for extension of time to take testimony in an election case should be accompanied by an affidavit specifying as to the testimony. Volume **I**, section **725**.

Instance wherein a returned Member presented as a question of privilege a proposition to reopen his election case for further testimony. Volume **II**, section **1062**.

In asking for extension of time to take testimony in an election case affidavits should state facts showing that with proper diligence it has been impossible to take the testimony. Volume I, section 602.

Affdavits filed with a request for time to take additional testimony in an election case must state and names of the witnesses and the particular facts to be proven by them. Volume **I**, section **602**.

A contestant having by affidavit given his reasons for asking further time to take testimony, the Elections Committee framed a resolution allowing the time. Volume I, section 752.

Parties should be held to rigid rule of diligence under the law for taking testimony in election cases, and no extension of time should be granted where this rule is violated. Volume I, section 606.

A contestant having failed to show reasonable diligence, the request for time to take further testimony was denied. Volume VI, section 112.

Instance wherein the application of contestant for additional time in which to take testimony was refused. Volume VI, section 112.

The contestant having failed to exercise due diligence in securing evidence within the time allotted, the committee overruled his application that the case be reopened to permit him to adduce further testimony. Volume VI, section 169.

The sitting Member should be allowed additional time to take testimony only when the clearest evidence and strongest reasons justify the concession. Volume I, section 602.

#### (179) Evidence.—Application for Extension of Time for Taking—Continued.

The House, overruling its committee, concluded to decide an election case as made up without giving sitting Member time for further investigation. Volume I, section 767.

The appeal of a contestant for extension of time to take testimony should show that all diligence has already been used in the quest. Volume I, section 725.

To procure an extension of time for taking testimony a contestant should show that the testimony is newly discovered. Volume I, section 722.

A contestant may not be granted more time to take testimony on the mere declaration, without proof, that he has been impeded by violence from procuring evidence. Volume I, section 722.

Without very strong reasons showing the necessity, the Elections Committee does not extend the time of taking testimony. Volume I, section 785.

Although the contestant delayed the filing of testimony and briefs beyond the statutory time, the House, in view of the seriousness of the charges, consented to hear the case. Volume **VI**, section **111**.

A resolution granting further time for taking testimony in an election case was admitted as privileged. Volume II, section 956.

Review of the precedents governing the granting of extension of time to the parties to collect evidence in an election case. Volume I, section 725.

Procedure to be followed where parties require time beyond that provided by law. Volume VI, section 164.

While the statute limiting the time for taking testimony in a contested-election case has been held to be directory and is not binding on the House, if further time is required it must be granted by the House and will be granted only upon the showing of good and sufficient reason therefor. Volume VI, section 115.

While the House may for cause extend the statutory time within which testimony may be taken, such extension will be made for good and sufficient reasons only. Volume VI, section 116.

Acts of Congress relating to the conduct of contested election cases are directory and not mandatory, and delay of contestant in forwarding testimony to the House within the time specified by law does not vitiate the proceedings. Volume VI, section 126.

# (180) Evidence.—Extension of Time for Taking, Granted.

Instance wherein the House extended the time of taking testimony in an election case. Volume II, sections 869, 1095. Volume VI, section 113.

Instance wherein in the time of taking testimony in an election case was twice extended. Volume II, section 890.

Instance wherein leave was given to take further testimony and produce additional evidence after briefs had been filed and arguments heard. Volume VI, section 134.

Sitting Member consenting to contestant's application for further time to take testimony, the House agreed thereto. Volume II, section 864.

Instance wherein the House permitted the time for taking testimony in an election case to be lengthened, although one or both parties had been negligent. Volume I, section 834.

In 1865, in a case wherein sitting Member had, by reason of absence on military duty, failed to receive notice of contest, the House gave further time for taking testimony. Volume II, section 855

In a case where sitting Member's counsel had surreptitiously suppressed his evidence the taking of further testimony was permitted. Volume I, section 505.

A constant having by affidavit given his reasons for asking further time to take testimony, the Elections Committee framed a resolution allowing the time. Volume I, section 752.

In a case wherein an unofficial and ex parte recount was relied on, because the ballots themselves could be reached officially, only by the House itself, the House reopened the case for examination of the ballots. Volume **II**, section **1070**.

#### (180) Evidence.—Extension of Time for Taking, Granted—Continued.

The evidence in an election case conducted according to law being insufficient, the House authorized its committee to take additional testimony. Volume **I**, section **711**.

Where the taking of testimony was suspended by contestant's death, the House itself took additional testimony, but considered the original case continued. Volume II, section 1018.

Where contestant had taken testimony irregularly, the House gave returned Member additional time to cross-examine witnesses who had already testified, and to take rebuttal evidence. Volume II, section 1003.

Instance wherein an extension of time was granted for taking rebutting evidence in an election case. Volume I, section 727.

#### (181) Evidence.—Form of Resolution Extending Time of Taking.

Form of resolution extending the time for taking testimony in an election case. Volume II, section 875, 1095. Volume VI, section 113.

Form of resolution providing for taking additional testimony in a case wherein contestant alleged that with due diligence he could not complete the evidence within the legal time. Volume II, section 956.

#### (182) Evidence.—Extension of Time of Taking, Refused.

No sufficient reasons being shown, the House declined to reopen an election case for the taking of further testimony. Volume I, section 724.

The returned Member was denied an extension of time to take testimony, although he pleaded that he had been detained by his duties in the House. Volume I, section 726.

The sitting Member having clearly neglected his opportunities, the Elections Committee decided against his request for additional time to take evidence. Volume I, section 837.

Instance of refusal of sitting Member's request for further time to take testimony. Volume II, section 898.

The House overruling its committee, concluded to decide an election case as made up, without giving sitting Member time for further investigation. Volume **I**, section **767**.

The Elections Committee declined to recommend the reopening of a case for further testimony on facts not set forth in the notice or substantiated by testimony. Volume II, section 1063.

A contestant having failed to show reasonable diligence, his request for time to take further testimony was denied. Volume II, section 1100. Volume VI, section 112.

A contestant having neglected to take the strictly legal means provided for taking testimony, the House denied his application for new authority to compel testimony. Volume I, section 712.

Contestant not having used due diligence in taking testimony, the House declined to extend the time therefor. Volume II, section 1006.

A contestant having neglected to appear during the taking of testimony, the House declined to grant an extension of opportunity. Volume I, section 728.

The House declined to reopen an election case to enable returned Member to prove his vote aliunde at several precincts whereof the returns had been rejected. Volume II, section 1019.

The contestant having failed to exercise due diligence in securing evidence within the time allotted, the committee overruled his application that the case be reopened to permit him to adduce further testimony. Volume VI, section 169.

Specification of particulars wherein a petition for extension of time for taking testimony was deficient. Volume VI, section 112.

Instance wherein the application of contestant for additional time in which to take testimony was refused. Volume VI, section 112.

## (183) Evidence.—Taking, in Rebuttal.

Discussion as to what is valid testimony in rebuttal. Volume II, section 1113.

Discussion as to certain testimony alleged not to be strictly in rebuttal. Volume II, section 977. Criticism of evidence introduced in rebuttal. Volume II, section 579.

In an election case the House disregards evidence in chief introduced during time for rebuttal testimony. Volume II, section 1012.

Direct testimony taken in time of rebuttal and objected to at the time was not considered by the House. Volume II, section 1029.

Evidence in chief taken in time of rebuttal evidence is not considered in an election case. Volume II, section 1116.

A question as to the introduction during an election case of evidence in chief during time of rebuttal. Volume I, and section 720.

Original testimony, taken on notices stating that witnesses were to be examined in rebuttal, was rejected. Volume II, section 905.

Instance wherein an extension of time was granted for taking rebutting evidence in an election case. Volume I, section 727.

A certified copy of a public record was admitted in an election case, although presented in the time for taking rebuttal testimony. Volume II, section 1122.

Where contestant had taken testimony irregularly the House gave returned Member additional time to cross-examine witnesses who had already testified and to take rebuttal evidence. Volume II, section 1003.

# (184) Evidence.—House reluctant to reopen case for further.

As to what contestant must show to cause the House to reopen an election case for further testimony. Volume II, section 1006.

The Elections Committee declined to recommend the reopening of a case for further testimony on facts not set forth in the notice or substantiated by testimony. Volume II, section 1063.

When contestee submits an affidavit to justify his request that his election case be reopened the affidavit must be definite and specific. Volume II, section 1062.

No sufficient reasons being shown, the House declined to reopen an election case for the taking of further testimony. Volume I, section 724.

The Elections Committee declined in 1882 to reopen a case to enable a contestant to correct his procedure. Volume I, section 725.

The House overruling its committee, concluded to decide an election case as made up without giving sitting Member time for further investigation. Volume I, section 767.

Instance wherein the Elections Committee declined to order the production of ballots and decided the case as made up under the general law. Volume **I**, section **732**.

In a case wherein an unofficial and ex parte recount was relied on, because the ballots themselves could be reached officially only by the House itself, the House reopened the case for examination of the ballots. Volume II, section 1070.

Instance wherein a returned Member presented as a question of privilege a proposition to reopen his election case for further testimony. Volume **II**, section **1062**.

A former decision by the Senate on a contested election does not preclude reopening the case if additional evidence is discovered. Volume VI, section 107.

#### (185) Evidence.—Integrity of, Questioned.

Testimony in an election case being impeached by ex parte affidavits, the House gave the Elections Committee authority to send for persons and papers in order to investigate as to the integrity of the record. Volume **I**, section **715**.

### (186) Evidence.—Objections to, and Motions to Suppress.

A party to an election case may object to testimony as it is completed, although he may have appeared and cross-examined. Volume II, section 936.

## (186) Evidence.—Objections to, and Motions to Suppress.—Continued

Motions to suppress testimony in an election case already printed under the law were disregarded by the Elections Committee. Volume I, section 425.

A question as to the making of a motion to suppress affidavits in the record of an election case. Volume II, section 1024.

#### (187) Evidence.—Transmittal to the House, Printing, etc.

The law for the transcribing the attestation of testimony in an election case. Volume I, section 702.

Form of motion to strike depositions from the record. Volume VI, section 162.

A petition unsworn to and not offered as an exhibit to a deposition should not be included in the record of an election case. Volume VI, section 142.

The law prescribing the method of forwarding to the Clerk of the House the testimony in an election case. Volume I, section 705.

The law governing the method of transmitting the testimony in an election case to the Clerk of the House was held to be directory merely. Volume I, section 736.

The law requires the testimony taken in an election case to be transmitted to the Clerk of the House by the officer before when it was taken. Volume I, section 703.

Law governing the duty of the Clerk of the House as to the printing of testimony in an election case. Volume I, section 705.

A copy of the notice of contest and the answer in an election case are sent to the Clerk of the House with the testimony. Volume I, section 704.

The notice to take depositions and a copy of the subpoena are attached to the depositions in an election case. Volume I, section 704.

Testimony in an election case under the earlier practice was sent to the Speaker and referred by the House. Volume I, section 815.

The earlier regulations for taking testimony in an election case provided that the depositions should be forwarded to the Speaker. Volume I, section 814.

Before the enactment of the law the Elections Committee directed testimony to be sealed and transmitted to its chairman. Volume I, section 803.

In the "Broad Seal case" the Elections Committee delegated the arrangement of testimony to the parties. Volume I, section 795.

The House declined to allow the testimony in an election case to be withdrawn from its files. Volume V, section 7262.

Acts of Congress relating to the conduct of contested election cases are directory and not mandatory, and delay of contestant in forwarding testimony to the House within the time specified by law does not vitiate the proceedings. Volume **VI**, section **126**.

## (188) Evidence.—Ex Parte not Generally Admitted.

Ex parte affidavits are not considered in an election case, although they would be decisive if admitted. Volume II, section 1039. Volume II, section 1057.

Testimony taken ex parte is properly excluded in a contested election case. Volume VI, section 117.

The Committee on Elections rejects testimony taken ex parte. Volume I, section 321.

Ex parte and hearsay testimony is rejected by the Election Committee. Volume II, section 1125. Unsworn statements and ex parte affidavits are not admissible as evidence and will not be considered by the Committee on Elections in the adjudication of an election case. Volume VI, section 147.

Ex parte evidence is not admissible in a contested-election case even where death of Member-elect prevents service of notice that testimony is to be taken. Volume VI, section 113.

The Elections Committee declined to consider ex parte evidence in determining prima facie right. Volume I, section 794.

#### (188) Evidence.—Ex Parte not Generally Admitted—Continued.

The Elections Committee in 1805 declined to examine a contention sought to be established by exparte testimony. Volume I, section 637.

Testimony having been taken ex parte, the Elections Committee concluded that it should not have weight and reported that sitting Member should not be disturbed therefor. Volume I, section 729.

A notice as to taking testimony having been delayed in delivery, so that one of the parties could not attend, the committee ordered the testimony taken anew. Volume I, section 824.

Ex parte affidavits were not admitted to impeach the legal record of canvassing officers in determining prima facie title. Volume II, section 927.

Ex parte affidavits were not admitted, even to prove lost testimony valid in form. Volume II, section 930.

An ex parte deposition tending to show that certain election officers had been sworn was not admitted. Volume I, section 843.

In an election case testimony taken ex parte in another case involving only a portion of the district was not admitted. Volume I, section 685.

Evidence taken ex parte is not considered when given by electors as to their votes. Volume II, section 872.

The House, by reason of the ex parte nature of the evidence, declined to follow its committee in rejecting the poll where the conduct of election officers was irregular and apparently fraudulent. Volume **I**, section **834**.

An affidavit intended to explain a clerical error in returns was given little weight by the Elections Committee because of its ex parte character. Volume I, section 45.

An affidavit taken without notice to opposing candidate and before the result had been determined was rejected as evidence. Volume **I**, section **618**.

Notices of taking testimony in an election case having specified such times and places as to make it impossible for the returned Member to attend, the Elections Committee held the testimony taken to be exparte. Volume **I**, section **729**.

# (189) Evidence.—Ex Parte Sometimes Admitted.

An instance of the admission of ex parte testimony in an election case. Volume I, section 422.

The House, in an exceptional election case, admitted ex parte affidavits taken outside the district and State. Volume II, section 1024.

Ex parte proof, while not admitted as competent proof of the facts therein recited, was given weight as raising a suspicion of frauds justifying an investigation. Volume I, section 625.

Instance wherein ex parte affidavits were received as to a secondary question arising in an election case. Volume I, section 736.

Contestant having presented ex parte affidavits in support of his motion for further time to take testimony, returned Member was permitted to rebut with ex parte affidavits also. Volume II, section 1006.

One of the parties to an election case having failed to attend the taking of testimony after notification, the House considered the testimony, although ex parte. Volume **I**, section **646**.

The House has authorized a contestant to take ex parte evidence in case an indifferent opponent should neglect to answer notice of contest. Volume I, section 624.

A certificate of a State officer with belated returns from election inspectors (whose authority to make such returns was doubtful) was admitted although procured ex parte. Volume I, section 812.

Affidavits of persons who did not appear at cross-examination because of failure of returned Member to pay witness fees, were not rejected as ex parte. Volume II, section 1004.

# (189) Evidence.—Ex Parte Sometimes Admitted—Continued.

- Discussion as to the admissibility of testimony taken when one of the parties considered himself unable to attend. Volume I, section 785.
- A committee lacking the power of subpoena permitted the petitioner to present evidence ex parte in the form of affidavits. Volume VI, section 77.
- A question as to whether the duties of sitting Member to the House excuse him for neglecting to attend on taking of testimony in an election case. Volume I, section 785.
- The House authorized an investigating committee to take testimony in a district wherein the contestant had been assassinated. Volume II, section 1018.

#### (190) Evidence.—As to Strictness of the Rules of.

- The ordinary rules of evidence govern in election contests as in other cases. Volume VI, section 77
- The contestant in an election case must confine his proof to the allegations of his notice. Volume I, section 640.
- Testimony taken in contravention of law can not legally be considered by the House. Volume VI, section 116.
- The common-law rules of evidence which govern in the courts of law obtain in the trial of election cases in the House. Volume **II**, section **1046**.
- Hearsay evidence is rejected in considering an election contest. Volume I, section 804, 860. Volume VI, section 81.
- In extraordinary cases, and where it appears that in no other way can the will of the voter be ascertained, resort to methods not technically legal may be justifiable. Volume II, section 1031.
- Discussion as to the extent to which the House is bound by the technical law as to taking evidence in an election case. Volume II, section 1122.
- The question raised as to the right of the House to determine the rule as to evidence it will receive, even though State law and decisions are alleged to prescribe a rule. Volume II, section 1121.
- Neither the House nor the Elections Committee is bound by the technical rules of the courts as to the admission of evidence. Volume II, section 960.
- Argument that an election case is a public inquiry, which should proceed on more liberal principles than a private litigation. Volume **I**, section **836**.
- The House has declared that an election committee should act as a judicial body, according to the rules of law. Volume I, section 635.
- As to the application of technical rules of evidence in an election case, which is a public inquiry. Volume II, section 885.
- Discussion of an election case as a public inquiry admitting a liberal rule of evidence. Volume II, section 988.
- Does the fact that an election case is instituted by a memorial instead of on pleading under the law justify a different rule of evidence? Volume II, section 988.
- Instance wherein the elections Committee waived the strict rules of law in receiving testimony. Volume I, section 780.
- The friends of returned Member having prevented taking of testimony for contestant the House did not require strict and technical proof in proving a vote aliunde. Volume II, section 1023.
- Evidence of the unsworn declarations of voters as to their intimidation is hearsay and inadmissible. Volume II, section 943.
- As to the extent to which hearsay testimony is admissible to prove that a person recorded as voting was not within the precinct on election day. Volume II, section 1130.
- Discussion of the English and American rules of evidence as applied to the declarations of the voter. Volume II, section 885
- An instance wherein an Elections Committee held certain testimony, which was not legal in form, as an offer of proof. Volume I, section 525.

#### (190) Evidence.—As to Strictness of the Rules of—Continued.

Hearsay evidence rejected in an inquiry as to whether votes were actually cast at the polls. Volume I. Section 795.

As to hearsay evidence of persons participating in a fraudulent registration. Volume II, Section 1123.

Incompetent testimony and long statements by counsel tending to present such evidence should not be included in the record of an election case. Volume II, Section 1127.

It not being shown that the ballots had been tampered with and State law requiring their preservation, secondary evidence of the vote was not considered. Volume II, Section 1065.

Official copies of registration lists, such copies made in pursuance of law, were admitted as evidence of the registration by a divided committee. Volume II, Section 1128.

#### (191) Evidence.—Sufficiency of Proof.

Admission by contestant that his evidence is of doubtful sufficiency is held to amount to waiver of the allegation. Volume I, Section 588.

Contestant's evidence being too indefinite to establish his case, the House confirmed the title of sitting Member, although irregularities in the election were evident. Volume I, Section 651.

Contestant was required to sustain charges against the correctness of the count by the ballots. Volume II, Section 1008.

A contestant giving no notice of contest as required by law and taking no testimony, the House, without further examination, confirmed returned Member's title. Volume II, Section 1073.

A clear preponderance of competent evidence is required to overthrow the prima facie legality of a ballot received by the election officers. Volume I, Section 585.

The ballots are higher and better evidence of the result than the poll lists. Volume II, Section 1008.

As to the extrinsic evidence which sustains the sufficiency of the designation of the office on a ballot. Volume II, Section 951.

Returns having been lost or destroyed, testimony of election officers being conflicting, and the voters not having been called, the vote was not counted. Volume II, Section 914.

Instance where in absence of certificate that election officers were sworn was deemed conclusive in absence of testimony to the contrary. Volume I, Section 831.

Notices of election having failed to reach two towns in a district and no votes being cast in those towns, the House declined to affirm sitting Member's title without direct evidence as to the numbers of voters in the towns. Volume I, Section 761.

Reference to a discussion of the return of United States supervisors as evidence of the vote cast. Volume II, Section 960.

Where poll lists were not preserved as a record parol proof was resorted to for showing that the vote was actually cast. Volume I, Section 795.

The registration and poll books are the primary evidence of registration and fact of voting and when in existence should be produced. Volume II, Section 1048.

Discussion as to the validity of the testimony of canvassers who have failed to find persons suspected of illegal registration. Volume II, Section 1052.

Agents of contestee having intimidated contestant's witnesses, the House did not require the best evidence for proof aliunde of the vote. Volume II, Section 1024.

The House declined to declare a seat vacant in a case wherein unsatisfactory proof of contestant's election was reinforced by bad conduct of election officers favorable to contestee. Volume II, Section 875.

Two companies of soldiers having voted together where the law required a separate poll for each, the vote was counted on testimony showing honesty and fairness in the proceedings, the law forbidding rejection for mere informalities. Volume **I**, section **557**.

Discussion as to what is valid testimony in rebuttal. Volume II, section 1113.

#### (192) Evidence.—Relevancy as related to the pleadings.

Where the notice of contest does not claim sufficient to change the return, the House does not think it necessary to examine the testimony. Volume II, section 1071.

The name of a witness who swore to his own vote not being mentioned in the notice to take depositions, as required by law, the vote was rejected. Volume **I**, section **557**.

While notice of contest should state specifically the points on which testimony is adduced, yet the committee sometimes waives the strict requirement of the rule. Volume I, section 579.

#### (193) Evidence.—Best Evidence Rule.

To reject votes cast by persons alleged not to have lived within the precinct, the best evidence regarding precinct lines should be produced. Volume II, section 989.

The ballots are higher and better evidence of the result than the poll lists. Volume II, section 1008.

In regard to convicts as voters, the record of conviction is the only evidence acceptable to the House unless the record has been destroyed. Volume II, section 963.

On a question of residence qualification of voters, ward lines in cities should be shown by record evidence of boundaries. Volume **II**, section **1021**.

Before resort can be had to ballots as evidence, absolute proof must be made that they are the identical ballots cast at the election; that they have been kept as required by law; that there has been no opportunity to tamper with them; and that they are in the same condition as when cast. Volume **VI**, section **115**.

Official papers and lists of voters are the best and only evidence of their contents, and statements of witnesses assuming to detail contents of such papers are not admissible. Volume **VI**, section **115**.

The ballots themselves constitute the best evidence and the count of election officials should not be set aside by testimony of a witness who merely looked at the ballots and testified to the results. Volume VI, section 115.

The registration and poll books are the primary evidence of registration and fact of voting, and when in existence should be produced. Volume II, Section 1048.

Under the Australian ballot, where an officer marks the ballot for an illiterate voter, is the ballot higher evidence than the testimony of the voter? Volume II, section 1050.

Where a State law does not provide for reinspection of ballots may they be examined under authority of the law for taking testimony in election cases? Volume II, section 1062.

It not being shown that the ballots had been tampered with and State law requiring their preservation, secondary evidence of the vote was not considered. Volume II, Section 1065.

Discussion as to what is the best evidence when objection is made to the action of county canvassers in rejecting precinct returns. Volume II, section 1057.

## (194) Evidence.—Official Certificates of Returns Admitted at Any Time.

The limit on the time of taking testimony in an election case applies to witnesses and not to a certified copy of the returns. Volume **I**, section **839**.

The official certificate of a State officer giving the returns may be introduced at any stage of the proof in an election case. Volume I, section 720.

A contestant must put in evidence the returns of the district as a basis for showing the effect of his charges. Volume II, section 1100.

A certificate of the returns, under seal of the State, was admitted as evidence in an election case without regard to the requirements of the law of 1851 as to testimony. Volume I, section 835.

A certified copy of a public record was admitted in an election case, although presented in the time for taking rebuttal testimony. Volume II, section 1122.

A certified copy of the official abstract of the vote is competent proof in an election case. Volume I, section 839.

## (194) Evidence.—Official Certificates of Returns Admitted at Any Time.—Continued

Records of returns only authenticated by seal are received as evidence in election cases after the time for taking testimony is closed. Volume I, section 472.

- A contestant neglecting to prove the vote of the district the Elections Committee had recourse to such official records as it deemed satisfactory. Volume I, section 326.
- Contestant producing no legal evidence as to the return and nothing to show that such return might not have been produced, parol evidence as to the vote was not considered. Volume II, section 1013.
- A question as to whether certain copies of election papers certified to by public officers were actually evidence or not. Volume **I**, section **720**.
- The House by resolution made certified transcripts of records evidence in an election case. Volume I, section 322.
- The House has issued a subpoena duces tecum in order to procure election returns to be used in determining election cases. Volume I, section 710.

### (195) Evidence.—Documents Embodying Testimony and Decisions on Related Questions.

- In determining final right to a seat the House has considered as evidence testimony embodied in a Senate report of the preceding congress, relating generally to the election in question. Volume I, section 624.
- Instance wherein the House referred to an Election Committee considering a particular case a report of a joint committee incidentally referring to said case. Volume **I**, section **607**.
- The Elections Committee declined to consider as evidence certain official documents of a State submitted without authority from the House and not decisions in a proceeding between the parties to the pending contest. Volume I, section 608.
- In an election case the decision of a State supreme court in a cause to which the contestants were not parties was not received as evidence. Volume I, section 608.
- The record of a trial in a State court as to a title to a State office is not competent evidence in an election case, although relating to the election in question. Volume II, section 913.
- The House declined to admit as evidence in an election case the decision of a State impeachment court on a related subject. Volume **I.** section **709**.
- In an election case the Senate considered so far as applicable testimony taken by its committee, in a former Congress, in a matter to which neither contestant was a party. Volume **I**, section **348**.
- In a Senate election case, by consent of the parties, testimony taken by Senate and House committees in proceedings to which neither contestant was a party, was admitted for what it was worth. Volume **I**, section **356**.
- In determining an election case the Senate has taken notice of the journals of a State legislature. Volume I, section 353.
- Official papers and lists of voters are the best and only evidence of their contents, and statements of witnesses assuming to detail contents of such papers are not admissible. Volume **VI**, section 115.
- The law governing the filing of contestant's and contestee's briefs in an election case, and the printing thereof. Volume I, section 705.
- In 1791 the House declined to admit as evidence in an election case official State papers under seal. Volume I, section 709.

## (196) Evidence.—Historic and Judicial Knowledge in Lieu of.

- In determining prima facie right, the House may take cognizance of public statutes, proclamations made by public officials under the law, and matters of history. Volume **I**, section **623**.
- Instance wherein the House in an election case accepted its own historic knowledge in lieu of evidence. Volume II, section 924.
- A question as to whether or not the House, from historic knowledge merely, may decide that the result of an election has been invalidated by intimidation. Volume I, section 327.

## (196) Evidence.—Historic and Judicial Knowledge in Lieu of—Continued.

Reference to historical facts in determining prima facie effect of regular credentials. Volume **I**, section 327.

- The House, going outside the allegations of the parties and ascertaining by historic knowledge disturbances causing 232 deaths, declared an election invalid. Volume **I**, section **329**.
- A case in which the committee considered historic facts in judging validity of an election wherein appear many irregularities on the part of election officers. Volume **I**, section **328**.
- In estimating harm done by fraud of officers, judicial cognizance was taken of the general prevalence of certain political sentiments. Volume II, section 1095.
- The Elections Committee knowing judicially that paupers could not, by reason of living in the country almshouse, have a residence in the precinct, and there being no proof that any did have a residence there, their votes were rejected. Volume II, section 1017.

# (197) Evidence.—Facts as to Race, Color, Previous Elections, etc., as Establishing Presumptions.

- The color of the voter should be sustained by other conclusive evidence in order to establish a presumption as to how he voted. Volume II, section 1048.
- Instance wherein the color of the voters was taken into account as creating a presumption in relation to their votes. Volume II, sections 1065, 1074.
- Evidence showing that a county was divided politically on the color line, incompatibility between the returns and the census was admitted to impeach the election and the returns. Volume II, section 969.
- The returns of the regularly constituted authorities will not be disturbed by presumptions raised by a census of voters by races. Volume **II**, section **966**.
- Instance wherein conditions of a district as to party and racial lines were considered in an election case. Volume II, section 1104.
- Instance wherein votes of previous elections and nature of population were cited to establish a presumption as to the political preferences of the district. Volume II, section 965.
- Instance wherein the general outlines and population of a district were considered as bearing on an election contest. Volume II, section 1034.
- Instance wherein the history of previous elections in a district and common knowledge as to its political condition was held to raise a presumption against the returns. Volume II, section 1030.
- Instance wherein the census and returns of previous elections were referred to as creating a presumption against a return. Volume II, section 984.
- Discussion of the validity of census tables as creating presumptions in a case involving a constituency divided politically on the color line. Volume II, section 973.
- Instance wherein the Elections Committee considered as a suspicious circumstance a variation from the vote of the preceding election. Volume II, section 1016.
- An election may not be impeached by comparison with the result of another election in the same constituency. Volume I, section 804.
- No illegal vote being shown, the polls were not rejected because of presumptions created by a census and arithmetical calculations. Volume I, section 804.
- A suspicious increase of votes as compared with the previous election was considered in an election case where fraud was alleged. Volume I, section 841.
- The reports of the census taken for a city directory, produced from the archives of the city and proven by the takers, were admitted as prima facie evidence as to qualifications of voters. Volume I, section 843.

# (198) Evidence.—As to Votes.—In Relation to the Qualifications of Voters.

Persons being denied the privilege of voting because of disqualification, their votes may not be counted by the House on general testimony as to their qualifications. Volume II, section 870.

### (198) Evidence.—As to Votes.—In Relation to the Qualifications of Voters—Continued.

The reports of the census taken for a city directory, produced from the archives of the city, and proven by the takers were admitted as prima facie evidence as to qualifications of voters. Volume I, section 843.

Voting being vivi voce, the testimony of the voter was admitted to prove his qualifications. Volume I, section 780.

The Elections Committee knowing judicially that paupers could not, by reason of living in the county almshouse, have a residence in the precinct, and there being no proof that any did have a residence there, their votes were rejected. Volume II, section 1017.

A vote being received as sound, the mere fact that the voter is alien born does not compel the party claiming it to prove naturalization. Volume I, section 796.

The presence of names on a list of foreign citizens enrolled under authority of treaty was held prima facie evidence of disqualification for voting. Volume I, section 830.

The court record of naturalization may not be questioned collaterally by evidence impeaching the facts on which the certificate was issued. Volume I, section 472.

The record of a court of naturalization sufficiently establishes citizenship, even though it be alleged that the certificate of the fact has not been issued regularly. Volume I, section 472.

Entries on a registration list made by an officer not authorized by law to note the qualifications of voters thereon are not evidence as to qualifications of persons registered. Volume II, section 867.

When the registration list was not conclusive as to the right to vote the House admitted parol evidence as to voter's qualification. Volume II, section 1098.

#### (199) Evidence.—To Prove the Result of Voting.

A declaration of result in open ward meeting, under a State law, was held prima facie evidence of the result, but controllable by evidence. Volume II, section 849.

The ballots are higher and better evidence of the result than the poll lists. Volume II, section 1008.

Discussion as to the status of the ballots as evidence when the honesty of the election officers is impeached. Volume II, section 1043.

The committee having found the sitting Member duly elected, deemed it unnecessary to consider claims that he was entitled to additional votes. Volume VI, section 151.

# (200) Evidence.—To Prove the Fact of Voting.

The registration and poll books are the primary evidence of registration and fact of voting, and when in existence should be produced. Volume II, section 1048.

As to proving the act of voting by the elector or by another as well as by the poll books. Volume II, section 1048.

Where poll lists were not preserved as a record parol proof was resorted to for showing that the vote was actually cast. Volume I, section 795.

Discussion as to the evidence required to show that persons alleged to be disqualified actually voted. Volume II, section 1052.

As to the extent to which hearsay testimony is admissible to prove that a person recorded as voting was not within the precinct on election day. Volume II, section 1130.

Hearsay evidence rejected in an inquiry as to whether votes were actually cast at the polls. Volume I, section 795.

As to the extrinsic evidence which sustains the sufficiency of the designation of the office on a ballot. Volume II, section 951.

## (201) Evidence.—As to Intent of Voter.

The House may go behind the ballot to ascertain the intent of the voter, so as to explain what is ambiguous or doubtful. Volume I, sections 639, 641.

#### (201) Evidence.—As to Intent of Voter.—Continued.

The writing of the name of a candidate for a State office beneath the name of the candidate for Congress was held not to render uncertain the intent of the voter. Volume II, section 992.

Although a sticker for one candidate left the name of the other exposed, the House considered the voter's intent evident and counted the sticker. Volume II, section 1044.

A paster which did not cover the name of the rival candidate was yet held to make certain the intent of the voter. Volume II, section 998.

In an election case an allegation that a certain number of votes were cast by proxy was conceded sufficiently certain without specification of the names. Volume **I**, section **763**.

## (202) Evidence.—As to Returns.—In General.

The House, on the testimony of one witness, assumed that county canvassers had improperly included an uncertified return. Volume II, section 981.

Election officers being required to file certain affidavits with a prothonotary, his certificate that this was not done was accepted as proof that the affidavits were not taken. Volume **II**, section **1130**.

#### (203) Evidence.—As to Returns.—Secondary.

Kind of proof accepted to prove votes additional to those returned for contestant at a precinct where his supporters were unable to read or write. Volume **II**, section **896**.

A declaration of result in open ward meeting, under a State law, was held prima facie evidence of the result, but controllable by evidence. Volume II, section 849.

The original primary returns being inaccessible because of the contention or rival returning boards, the House gave credit to secondary evidence as to what they showed. Volume I, section 625.

A return was corrected on the evidence of the tally list, supplemented by oral testimony of an election officer and a recount of ballots. Volume II, section 999.

The House deducted on account of an uncertified precinct return, although only the parol evidence of a single witness showed that it was included in the county canvas. Volume II, section 981.

# (204) Evidence.—As to Returns.—The Official Certificate of the Vote.

A contestant must put in evidence the returns of the district as a basis for showing the effect of his charges. Volume II, section 1100.

The limit on the time of taking testimony in an election case applies to witnesses, and not to a certified copy of the returns. Volume I, section 839.

# (205) Evidence.—As to Votes.—To Prove the Nature of Such as are Illegal.

A vote being admitted should not be rejected on evidence that merely throws a doubt on it. Volume II. section 888.

The voter not being compelled to testify for whom he voted, proof of general reputation as to political character and party preferences was accepted to determine the vote. Volume **I**, section **799**.

The House reversed the rule of its committee that a vote might be rejected from the poll on the testimony of more than one witness that the voter was unknown in the county. Volume I, section 55.

A vote admitted without presentation of required evidence at the polls is not validated by production of the evidence during the investigation. Volume II, section 979.

## (206) Evidence.—To Prove How the Elector Votes When He Does Not Disclose His Vote.

Discussion as to the kind of evidence required to show how the elector votes when he declines to disclose his ballot. Volume II, section 865.

When an illegal vote is cast by secret ballot the committee endeavor to ascertain, from circumstantial evidence, for who the vote was cast. Volume II, section 865.

## (206) Evidence.—To Prove How the Elector Votes When He Does Not Disclose His Vote— Continued.

- As to the degree of evidence required to prove the ballot of a disqualified voter who does not testify to his own vote. Volume II, section 929.
- Discussion of the evidence required to establish for whom a voter has cast his ballot. Volume I, section 814.
- The voter not being compelled to testify for whom he voted, proof of general reputation as to political character and party preferences was accepted to determine the vote. Volume **I**, section **799**.
- Unidentified votes cast by disqualified persons were proven by testimony as to party affiliations of the persons and circumstances attending the voter. Volume II, section 957.
- In the absence of direct proof of how he voted, evidence as to the voter's party, his advocacy of candidates, or the friends who sustained his right to vote is admissible. Volume I, section 585.
- Testimony that a certain man belonged to a certain club and a certain party was held insufficient proof aliunde of his vote. Volume **II**, section **1093**.
- Evidence as to the party affiliations of voters is inconclusive as proof of how they cast their ballots. Volume I, section 738.
- Instance wherein the vote of a disqualified voter was proven by the fact of his color. Volume II, section 985.
- Votes proven by merely showing the party affiliations of the voter have been counted by the Elections Committee. Volume I, section 580.
- In regard to minors and nonresidents as voters, the mere opinion of a witness who does not state facts to justify it is insufficient. Volume **II**, section **963**.
- At a poll where votes were cast by disqualified persons the return was corrected on the testimony of persons who assumed to know how the disqualified persons voted. Volume II, section 875.
- Votes received at an outside poll by a United States commissioner, and confirmed by evidence of the voters themselves, were counted by the House. Volume II, section 1026.

## (207) Evidence.—Of the Voter to Prove His Own Vote, Especially in Case of Disqualification.

- The vote thrown by an alleged disqualified voter may be proven by his own testimony or that of friends who heard his declarations. Volume I, section 836.
- As to the competency of a voter as a witness to prove for whom he cast his ballot. Volume II, section 858.
- A theory that a voter, whose qualifications are challenged, is a party whose confession is proper evidence. Volume I, section 836.
- A voter's testimony under oath that he was disqualified and voted for a certain candidate was accepted as justification for rejecting the vote. Volume II, section 1131.
- One who has knowingly cast an illegal vote should not be relied on to prove how he voted, but it is otherwise in case of honest mistake. Volume I, section 585.
- The testimony of a voter as to what ballot he cast depends for its value on the intelligence of the witness. Volume II, section 932.
- Where ballots are numbered in connection with the voter's name, the ballots themselves are the best evidence and the testimony of the voter should not be taken. Volume II, section 1044.
- Evidence of voters as to their votes is of doubtful validity if taken several months after election. Volume II, section 1062.
- A voter may not by subsequent oral testimony contradict the plain expression of the ballot, although circumstances corroborate the testimony. Volume II, section 930.
- As to evidence on which votes may be proven aliunde when the ballot box has been taken by armed force and witnesses are intimidated. Volume II, section 1038.

# (207) Evidence.—Of the Voter to Prove His Own Vote, Especially in Case of Disqualification—Continued.

The returns being stolen after they were made out by the election officer, their contents were proven orally by one witness. Volume II, section 1043.

The returns being destroyed by a tampering with the ballots after the count, contestant was permitted to prove his vote aliunde by testimony of persons who saw the votes cast and tallied or estimated it. Volume II, section 1008.

After the election the testimony of the voter as to how he voted may not be received to impeach the ballot recorded as cast by him. Volume I, section 831.

Evidence taken ex parte is not considered when given by electors as to their votes. Volume II, section 872.

Ballots improperly rejected by election officers and them illegally destroyed were proven aliunde and counted. Volume II, section 1079.

#### (208) Evidence.—Of the Declarations of Voter as to His Own Vote.

Declarations of the voter as to his vote must be clear and satisfactory and clearly proven. Volume II, section 885.

Evidence of hearsay declarations of the voter is receivable only when the fact that he voted is shown by evidence aliunde. Volume II, section 885.

Discussion of the value as evidence of a party's declaration as to his vote, whether a part of the res gestae or not. Volume  $\mathbf{H}$ , section  $\mathbf{885}$ .

Where the ballot was secret, testimony of an acquaintance as to voter's declaration before election was accepted as proof aliunde. Volume II, section 1131.

Evidence of declarations of voters after the election as to how they voted was rejected as hearsay. Volume II, section 988.

Testimony quoting statements of the voter after election, as to how he voted or as to his qualifications, is inadmissible to prove illegality of a ballot, being hearsay. Volume **I**, section **585**.

Testimony as to what a voter said after election as to his vote is not admissible to prove for whom the vote was cast. Volume I, section 537.

Testimony as to statement of a voter a considerable time after the act of voting was not admitted to prove how he voted. Volume II, section 861.

Discussion as to whether or not the voters are parties to an election case in the sense that their declarations are admissible to prove their votes. Volume II, section 988.

Hearsay evidence as to declarations of voter as to how he had voted or would vote was held incompetent. Volume I, section 738.

As to the testimony of third persons objected to as hearsay in cases of voters challenged for disqualifications. Volume I, section 842.

As to efficacy of voter's admissions to prove an illegal vote. Volume II, section 958.

As to the admission of the declaration of voters challenged as to their qualifications. Volume I, section 842.

The State law preventing voters from testifying as to the ballots cast by them, the Elections Committee did not admit declarations as next best evidence. Volume I, section 784.

Discussion as to admissibility of oral evidence to contradict a ballot. Volume II, section 987.

A voter may not by subsequent oral testimony contradict the plain expression of the ballot, although circumstances corroborate the testimony. Volume II, section 930.

After the election the testimony of the voter as to how he voted may not be received to impeach the ballot recorded as cast by him. Volume I, section 831.

Instance wherein evidence of declarations of voters and their affidavits as to their votes were not accepted as showing the state of the poll. Volume II, section 1065.

Discussion of the status of the voter as a party to the proceedings in a contested election case. Volume II, section 885.

The electors are interested parties to a contest and may not be precluded by any laches of contestant or returned Member. Volume II, section 863.

## (208) Evidence.—Of the Declarations of Voter as to His Own Vote—Continued.

Distinction between a controversy at the polls as to a vote and a controversy before the Elections Committee where the voter is not a party. Volume **I**, section **796**.

The House, in 1817, held that it was competent to examine the qualifications of voters, although they had voted by a secret ballot and might be compelled to disclose their votes. Volume I, section 772.

Where the election has been by ballot the Elections Committee declined to investigate qualifications of voters to the extent of violating the secrecy of the ballot. Volume I, section 777.

Opinions of the Elections Committee as to investigating qualifications of voters who have voted by secret ballot. Volume **I**, section **775**.

It being impossible to prove how a disqualified voter cast his ballot the vote was not deducted. Volume II, section 929.

As to the degree of evidence required to prove the ballot of a disqualified voter who does not testify to his own vote. Volume II, section 929.

A voter's testimony under oath that he was disqualified and voted for a certain candidate was accepted as justification for rejecting the vote. Volume II, section 1131.

In a sustained case the Elections Committee admitted as proof of his title to vote the voter's properly taken affidavit. Volume **I**, section **771**.

Voting being viva voce, the testimony of the voter was admitted to prove his qualifications. Volume I, section 780.

A theory that a voter whose qualifications are challenged is a party whose confession is proper evidence. Volume I. section 836.

The vote thrown by an alleged disqualified voter may be proven by his own testimony or that of friends who heard his declarations. Volume **I**, section **836**.

Electors having made affidavit of their qualifications and as to the ballots they intended to cast, and the same being corroborated orally, the House counted the rejected votes. Volume II, section 978.

# (209) Evidence.—Of the Voter to Prove the Vote When Returns Have Been Rejected.

Returns being rejected and the boxes impeached, the vote was proven aliunde by calling the voters whose names appeared on the poll list. Volume II, section 1034.

The returns being rejected the vote aliunde was proven entirely by the testimony of the voters. Volume II, section 964.

The return being rejected votes were proven aliunde on testimony of the voters, corroborated by a witness who saw them vote. Volume II, section 964.

Votes proven aliunde by persons swearing that they were qualified and that they voted for the contestee in the election in question. Volume II, section 882.

Where votes are proven aliunde the voter is swearing to his vote need not identify the ballot. Volume II, section 882.

In proving the vote aliunde the Elections Committee rejected hearsay testimony and conjecture, and required the evidence of the voter or the marker. Volume II, section 1097.

In proving votes aliunde the testimony of the voters themselves was preferred to an unofficial tally. Volume II, section 1109.

Where election officers are discredited by a falsified return their testimony as to their own votes is valueless as proof aliunde. Volume II, section 1050.

Returns being rejected the evidence of the voters as to how they voted is not always accepted in proving the vote aliunde. Volume II, section 932.

Instance wherein evidence of declarations of voters and their affidavits as to their votes were not accepted as showing the state of the poll. Volume II, section 1065.

Instance wherein depositions given by voters at the time of voting were admitted in proof aliunde. Volume II, section 1111.

Discussion of the doctrine of res gestae as applied to certificates made by voters at the time of voting. Volume  $\mathbf{H}$ , section 1103.

## (209) Evidence.—Of the Voter to Prove the Vote When Returns Have Been Rejected— Continued.

- A voter may not by subsequent oral testimony contradict the plain expression of the ballot, although circumstances corroborate the testimony. Volume II, section 930.
- The fact that votes proven to have been cast by testimony of the voters do not appear in the count does not vitiate an election when not numerous enough to affect the result appreciably. Volume II, section 1110.
- After the election the testimony of the voter as to how he voted may not be received to impeach the ballot recorded as cast by him. Volume **I**, section **831**.
- The committee in 1793 declined to permit a ballot to be impeached by the testimony of the voter after the act of voting. Volume I, section 759.
- Votes proven aliunde by persons swearing that they were qualified and that they voted for the contestee in the election in question. Volume II, section 882.
- In a sustained case the Elections Committee admitted as proof of his title to vote the voter's properly taken affidavit. Volume **I**, section **771**.

## (210) Evidence.—General Testimony to Prove the Vote When Returns Have Been Rejected.

- Discussion of the kind of evidence required to prove aliunde a vote at a precinct whereof the returns are rejected. Volume II, section 858.
- The returns being destroyed by a tampering with the ballots after the count, contestant was permitted to prove his vote aliunde by testimony of persons who saw the votes cast and tallied or estimated them. Volume II, section 1008.
- Returns being rejected for fraud, the statement of a witness who saw a definite number of votes thrown for contestant, corroborated by general testimony, was received as proof aliunde. Volume II, section 1023.
- Votes may be proven aliunde by evidence of third persons as to how the voters cast their ballots. Volume II, section 882.
- Certificates of canvassing officers, supplemented by certified transcript by a chancery clerk, were held prima facie evidence of the votes at a poll whereof the primary returns were rejected. Volume II, section 960.
- Where returns are rejected the vote may not be proven aliunde by the opinion of a person who kept a tally sheet. Volume II, section 902.
- Whee the State law does not make it the duty of an officer to make a report of the votes cast, a report from that officer is not accepted as evidence of the vote. Volume II, section 1054.
- As to proving a vote aliunde by testimony of a United States inspector who distributed tickets and saw them voted. Volume II, section 1038.
- As to evidence on which votes may be proven aliunde when the ballot box has been taken by armed force and witnesses are intimidated. Volume II, section 1038.
- Votes may not be proven aliunde on mere estimates of witnesses. Volume II, section 1132.
- Agents of contestee having intimidated contestant's witnesses, the House did not require the best evidence for proof aliunde of the vote. Volume II, section 1024.
- Where, by a conspiracy of officials, ignorant election officers were installed and then their imperfect returns rejected, contestant was permitted to prove the vote aliunde by oral evidence of inspectors, etc. Volume II, section 965.
- Returns being rejected for fraud by election officers, no act of the said officers may be admitted as proof aliunde of the vote. Volume II, section 932.
- Kind of proof accepted to prove votes additional to those returned for contestant at a precinct where his supporters were unable to read or write. Volume II, section 896.
- Where a conspiracy to bribe for the benefit of one party causes rejection of the returns, should the innocent opposing party be credited with his unimpeached vote? Volume II, section 1086.

# (210) Evidence.—General Testimony to Prove the Vote When Returns Have Been Rejected— Continued.

- Certain votes in a county being evidently cast were counted according to the known opinions of the voters, although there was evidence generally of great frauds. Volume I, section 721.
- Returns having been lost or destroyed, testimony of election officers being conflicting and the voters not having been called, the vote was not counted. Volume II, section 914.
- Official ballots being destroyed in furtherance of a conspiracy of election officers, the House corrected the return on testimony of witnesses who estimated the amount of resulting injury. Volume II, section 1094.
- Reference to a discussion of the return of United States supervisors as evidence of the vote cast. Volume II, section 960.
- The friends of returned Member having prevented taking of testimony for contestant, the House did not require strict and technical proof in proving a vote aliunde. Volume II, section 1023.
- Testimony that a certain man belonged to a certain club and a certain party was held insufficient proof aliunde of his vote. Volume **II**, section **1093**.
- The House counted votes rejected by election officers because the initials instead of the full name of the candidate were written thereon, there being no doubt of the voter's intent. Volume II, section 1090.

# (211) Evidence.—Of the Voter to Prove the Vote Which He Was Prevented From Casting.

- Evidence to justify counting of rejected votes should be the best, i.e., of the voters themselves. Volume II, section 954.
- In order to justify counting votes of voters standing in line to vote, but not voting, each voter should be called as a witness. Volume II, section 1033.
- In proving votes not cast the House required that each elector should testify as to the facts which entitled him to vote and have his vote counted. Volume II, section 1098.
- Electors having made affidavit of their qualifications and as to the ballots they intended to cast, and the same being corroborated orally, the House counted the rejected votes. Volume II, section 978.
- The House counted the votes of persons who swore that they intended and tried to vote for contestant, but were prevented because other persons had voted on their names. Volume II, section 1067.
- The House counts lists of wrongfully disfranchised qualified voters when sustained by other evidence that the voters were present near the polls to vote and would have voted for the party claiming had they not been prevented. Volume II, section 1075.
- Where electors were intimidated by local officers, the House counted votes thus prevented on testimony establishing a "strong probability" as to the number. Volume II, section 1093.
- An affidavit of a voter as to how he intended to vote, made at the time the vote was rejected, was accepted as a valid declaration and part of the res gestae. Volume II, section 900.
- Discussion of a signed statement of an elector whose vote has been refused in relation to the doctrine of res gestae. Volume II, section 1126.
- The House declined to count votes of persons whose right to vote was illegally nullified on the evidence of statements of fact signed by those persons. Volume II, section 1126.
- The House will not, on pretense that a class of voters are unconstitutionally prevented from voting, count the votes of persons not shown individually to have attempted or desired or been qualified to vote. Volume II, section 1132.
- Instance wherein the House took into account the votes of electors not actually at the polls. Volume II, section 1094.
- The House counted lawful ballots rejected by election officers on frivolous and technical challenges. Volume II, section 1090.

# (211) Evidence.—Of the Voter to Prove the Vote Which He Was Prevented from Casting—

The House counted as if cast the votes of electors who, after using due diligence, were prevented from voting by the delays of election officers. Volume II, section 1098.

Voters being prevented by no fault of their own from obtaining the registration certificates required for voting, the House counted the votes as if cast. Volume II, section 1025.

Where a marking judge refused assistance to voters the House did not reject the returns, but added votes proven aliunde. Volume II, section 1109.

Where an unauthorized but not fraudulent erasure of names occurred on a registration list the House counted votes of electors harmed by this erasure. Volume II, section 1084.

The House declined to count the votes of witnesses who failed to show that they were illegally refused registration or that they had tried to vote. Volume II, section 1087.

With no proof to show what the vote might have been the House did not attempt to rectify the wrong caused by failure of election officers to open polls. Volume II, section 1023.

The Elections Committee declined to consider the failure of election officers to hold the elections in certain precincts when it was not shown that either party was deprived thereby of votes to which he was entitled. Volume II, section 1132.

Where an election is not held, although there be no sufficient excuse for the failure, the House is reluctant to allow votes for either party. Volume II, section 1116.

The House declined to count as cast the vote of a person kept from the polls by a bogus telegram sent by persons unknown. Volume II, section 1069.

### (212) Evidence.—As to Votes.—Of the Voter to Contradict the Ballot.

The House, in 1834, reversed the decision of its committee that recorded votes on the poll book could not be changed by oral testimony. Volume I, section 55.

## (213) Evidence.—General Testimony to Prove Rejected Votes.

Discussion as to the evidence required to justify taking into account ballots rejected wrongfully by election officers. Volume II, section 963.

Votes improperly rejected were, in absence of direct testimony, counted on proof of the general political action of the voter. Volume I, section 799.

The House added to contestant's return rejected lawful votes on the testimony of persons who saw the votes rejected and knew the political preferences of the electors. Volume II, section 1093.

The House counts lists of wrongfully disfranchised qualified voters when sustained by other evidence that the voters were present near the polls to vote and would have voted for the party claiming had they not been prevented. Volume II, section 1075.

The House will not count votes of persons alleged to have been illegally denied the right to vote on the strength of mere lists of such persons kept loosely and not authenticated by testimony. Volume II, section 1135.

Where electors were intimidated by local officers, the House counted votes thus prevented, on testimony establishing a "strong probability" as to the number. Volume II, section 1093.

A question as to whether an estimate of persons kept from the polls by a conspiracy to intimidate should have weight in determining the result. Volume I, section 622.

Oral testimony as to the making of affidavits by rejected voters was accepted as evidence of the fact and not as hearsay. Volume II, section 900.

Persons being denied the privilege of voting because of disqualification, their votes may not be counted by the House of general testimony as to their qualifications. Volume II, section 870.

Rejected ballots being illegally destroyed by election officers who were partisans of contestee, and against protest, contestant was held entitled to the advantage of every doubt. Volume II, section 1079.

#### (213) Evidence.—General Testimony to Prove Rejected Votes—Continued.

Where many persons are disfranchised by an unconstitutional election law the House will not bring them into the account on the mere opinion of witnesses as to the number. Volume II, section 1066.

The name of a candidate being written wrongly on a ballot, the House examined testimony as to the intent of the voter. Volume **I**, section **641**.

The House may go behind the ballot to ascertain the intent of the voter, so as to explain what is ambiguous or doubtful. Volume I, sections 639, 641.

An election officer having committed a fraudulent act in counting ballots, the return was rejected and only votes proven aliunde were allowed. Volume **II**, section **1008**.

Where returns are falsified by election officers they have no prima facie effect and the parties may be credited only with such votes as may be proven aliunde. Volume II, section 1102.

The parties in proving fraud have proved the votes actually cast, the House corrected the poll instead of rejecting it. Volume II, section 866.

The House, in judging the harm done by a fraudulent ballot, took account of the opinions of witnesses. Volume II, section 1095.

Official ballots being destroyed in furtherance of a conspiracy of election officers, the House corrected the return on testimony of witnesses who estimated the amount of resulting injury. Volume II, section 1094.

Discussion as to what constitutes a tender or offer to vote. Volume II, section 1026.

Discussion as to the act of tendering a vote under the old and new ballot laws. Volume II, section 1099.

When by a conspiracy of officials ignorant election officers were installed and then their imperfect returns rejected contestant was permitted to prove the vote aliunde by oral evidence of inspectors, etc. Volume II, section 965.

The regular returns being lost or invalidated and not canvassed, the House took into account a statement of the United States supervisors as to the state of the vote. Volume II, section 1014.

Votes may not be proven aliunde on mere estimates of witnesses. Volume II, section 1132.

Testimony that a certain man belonged to a certain club and a certain party was held insufficient proof aliunde of his vote. Volume II, section 1093.

Votes proven by merely showing the party affiliations of the voter have been counted by the elections Committee. Volume I, section 580.

The House declined to reopen an election case to enable returned Member to prove his vote aliunde at several precincts whereof the returns had been rejected. Volume II, section 1019.

The name of a candidate being written wrongly on a ballot, the House examined testimony as to the intent of the voter. Volume **I**, section **641**.

Contestant producing no legal evidence as to the return and nothing to show that such return might not have been produced, parol evidence as to the vote was not considered. Volume II, section 1013.

# (214) Evidence.—Presumptions in favor of Acts of Officers.

In the absence of proof to the contrary, election officers are presumed to have fully discharged the duties devolving upon them as such. Volume VI, section 148.

In the absence of proof to the contrary, the presumption is that the election officers performed their duties in every respect. Volume VI, sections 124, 148.

The presumption that election officers properly discharged their full duty must obtain until refuted by competent and convincing evidence. Volume VI, section 143.

The House and its committees are not to be considered boards of recount, and returns made by boards, charged with that duty by the State in which the election is held, are presumed correct until impeached by proof of irregularity or fraud. Volume **VI**, section **164**.

## (214) Evidence.—Presumptions in Favor of Acts of Officers—Continued.

- Returns made by duly appointed officials are presumed to be correct until impeached by proof of such irregularity and fraud as to raise the presumption of incompetency or dishonesty, and the House will not constitute itself a mere board of recount. Volume **VI**, section **166**.
- The records and returns of election officers are presumed to be correct, and are to be set aside only on conclusive proof. Volume I, section 820.
- The acts of proper officers, acting within the sphere of their duties, are presumed correct unless shown to be otherwise. Volume **I**, section **807**.
- It is a rule of law that public officers are supposed to do their duty, and this presumption becomes conclusive if not rebutted. Volume **II**, section **1046**.
- The presumption that sworn officers did their duty must obtain unless it is clearly shown that erasures from the ballot were made by them. Volume II, section 950.
- Discussion of the weight of testimony of election officers as to their own acts when impeached by the evidence of illiterate voters. Volume II, section 1102.
- Failure of an election officer to perform a certain duty does not establish the presumption that he has failed as to other duties. Volume II, section 940.
- An election officer, being presumed to do his duty, is presumed to have taken a required oath, and the burden of proving otherwise is on the objecting party. Volume I, section 782.
- Discussion of degree and kind of evidence required to rebut the presumption in favor of the acts of election officers. Volume I, section 820.
- A return impeached by the evidence of an election officer is rejected as worthless and is not received for any purpose. Volume II, section 890.
- The returns of the regularly constituted authorities will not be disturbed by presumptions raised by a census of voters by races. Volume **II**, section **966**.
- Instance wherein the census and returns of previous elections were referred to as creating a presumption against a return. Volume II, section 984.
- Instant wherein returns of a former election were cited to corroborate proof of intimidation and fraud. Volume II, section 969.
- The House declined to reject the poll of a precinct whereof the registration was impeached by a police census of doubtful weight. Volume II, section 1067.
- No illegal vote being shown, the poll was not rejected because of presumptions created by a census and arithmetical calculations. Volume I, section 804.
- Instance wherein the Elections Committee considered as a suspicious circumstance a variation from the vote of the preceding election. Volume II, section 1016.
- Evidence showing that a county was divided politically on the color line, incompatibility between the returns and the census was admitted to impeach the election and the returns. Volume II, section 969.
- A clear preponderance of competent evidence is required to overthrow the prima facie legality of a ballot received by the election officers. Volume I, section 585.
- A person whose vote has been received by the officers of election is presumed to be qualified. Volume I, section 810.
- In the absence of evidence to the contrary, the election officers are presumed to have acted correctly in denying the claims of certain persons who attempted to vote. Volume II, section 1055.
- An admitted ballot is prima facie good, and the burden of proof is on the party objecting that the voter is an alien. Volume **I**, section **796**.
- A vote received by election officers is presumed to be legal, and is not to be impeached by a question of registration except on indubitable proof. Volume **II**, section **962**.
- Being unable to inspect a ballot the committee and House accepted the judgment of the election judges that it was intended for a blank. Volume I, section 776.
- The election officers having received a made-up ballot of which voter had neglected to paste the two parts together, the House declined to overrule the action. Volume II, section 998.

#### (214) Evidence.—Presumptions in Favor of Acts of Officers—Continued.

The House, in 1834, reversed the decision of its committee that recorded votes on the poll book could not be changed by oral testimony. Volume I, section 55.

A person whose votes has been received by the officers of election is presumed to be qualified. Volume I, section 810.

In the absence of evidence to the contrary, the election officers are presumed to have acted correctly in denying the claims of certain persons who attempted to vote. Volume II, section 1055.

Until the contrary is proven election officers are presumed to have tested the voter's qualifications by a required oath. Volume **II**, section **934**.

The disqualification of certain voters being shown prima facie, the burden of proof was thrown on the party claiming the votes. Volume I, section 830.

The presence as to votes objected to because the voter is an alien, the party attacking the qualification may be required to prove a negative. Volume **I**, section **796**.

In a controversy as to votes objected to because the voter is an alien, the party attacking the qualification may be required to prove a negative. Volume **I**, section **796**.

Election officers should return all votes cast in the Congressional box, even though for persons not qualified. Volume I, section 779.

The poll of a district in a prior year has been referred to in deciding upon the effect of a widespread system of intimidation. Volume I, section 331.

As to the vadility of census returns and a canvas in proving a registration to be fraudulent. Volume II, section 1123.

Instance wherein the city directory and a canvas by means of registered letters was accepted to discredit a registration. Volume II, section 1128.

It is not safe to assume voting by nonresidents on mere testimony as to migrations of large numbers of persons. Volume II, section 907.

### (215) Evidence.—Effect of the Presumptions as to Acts of Officers of the Status of the Vote.

A vote received by election officers is prima facie good, and the burden of proof should be on the party objecting thereto. Volume I, section 783.

The Elections Committee, in a sustained case, ruled that all votes recorded on the poll lists should be presumed good unless impeached by evidence. Volume I, section 771.

All votes recorded on the poll lists are good unless impeached by evidence. Volume **I**, section **793**. In the examination incident to the "Broad Seal Case" the Elections Committee held votes received by authorized officers acting legally as prima facie good. Volume **I**, section **585**.

A clear preponderance of competent evidence is required to overthrow the prima facie legality of a ballot received by the election officers. Volume **I**, section **585**.

On so difficult a question as that of residence strong testimony is required to destroy the presumption that election officers have permitted none but qualified electors to vote. Volume II, section 935.

A vote, being admitted, should not be rejected on evidence that merely throws a doubt on it. Volume II, section 888.

The House will not overrule the decisions of honest election officers on conflicting testimony as to qualifications of voters. Volume  $\mathbf{II}$ , section  $\mathbf{971}$ .

In the absence of evidence to the contrary the election officers are presumed to have acted correctly in denying the claims of certain powers who attempted to vote. Volume II, section 1055.

Discussion as to the evidence required to reject votes of alleged papers received and counted by the election officers. Volume II, section 909.

The House reversed the rule of its committee that a vote might be rejected from the poll on the testimony of more than one witness that the voter was unknown in the country. Volume I, section 55.

# (215) Evidence.—Effect of the Presumptions as to Acts of Officers on the Status of the Vote— Continued.

- It not being shown that the law required a record of the qualification of an election officer, the committee declined to assume, from absence of the record, that he was not qualified. Volume I. section 618.
- A slight technical error in a jurat, omitting that which may be made certain, should not cause rejection of a poll, even when the law makes rejection the penalty of improper certification of the oath. Volume **I**, section **583**.
- When irregularity of a jurat works rejection of a poll, unless canvassing officers are satisfied that the oath was taken, the counting of the poll is conclusive offset to faculty jurat. Volume I, section 583.
- As ex parte deposition, tending to show that certain election officers had been sworn, was not admitted. Volume I, section 843.
- The fact that registration officers register the voter raises the presumption that the latter gave proper answers to questions necessary to the act. Volume II, section 1048.

#### (216) Evidence.—Degree and Kind Required to Destroy Presumption in Favor of Officers.

- Discussion of degree and kind of evidence required to rebut the presumption in favor of the acts of election officers. Volume I, section 820.
- As to the weight of testimony required to overturn the presumption that sworn agents of the law have acted rightly. Volume II, section 980.
- Clear and satisfactory proof of fraud or mistake is required to remove the legal presumption in favor of the correctness of the acts of sworn election officers. Volume II, section 906.
- The fact that fewer votes were returned for contestant than for the head of his party ticket was held not to justify a conclusion of fraud. Volume I, section 737.
- A succession of unexplained irregularities on the part of intelligent election officers destroys the presumption in favor of the returns. Volume II, section 1032.
- A presumption arising from the previous good character of election officers is destroyed by uncontradicted and positive testimony as to their fraudulent conduct at the election. Volume II, section 1089.
- The presumption in favor of the truthfulness of official returns disappears on proof that the election officers violated the law. Volume II, section 1065.
- Distinction between proof required to set aside returns of sworn officers and that which will establish a vote aliunde when returns do not exist. Volume II, section 965.
- In order for a recount of votes to rebut the presumption in favor of the election officers it must be shown that the boxes are been kept inviolate. Volume II, section 847.
- A county canvassing board having ministerial duties only are presumped to act correctly, but this presumption may be rebutted at any time by reference to precinct returns. Volume I, section 577.
- The burden of proving error or falsity of election returns rests upon the contestant. Volume VI, section 124.
- Notwithstanding that the law requiring careful preservation of ballots may not have been complied with, and that opportunity to tamper with the ballots may be shown to have complied with, and that opportunity to tamper with the ballots may be shown to have existed, unless evidence is produced to prove such tampering the point will not be considered. Volume **I**, section 132.
- The House reviewed and reversed the decision of elections officers in admitting a ballot not conforming to the State law. Volume I, section 775.
- The election officers having received a made-up ballot of which voter had neglected to paste the two parts together, the House declined to overrule the action. Volume II, section 998.
- Votes received before the election board was legally organized were rejected. Volume II, section 1044.

## (216) Evidence.—Degree and Kind Required to Destroy Presumption in Favor of Officers— Continued.

The acts of election officers being presumed to be correct, a vote should not be rejected unless it is positively proven that the voter was disqualified as to registration. Volume II, section 933.

Where election officers received votes without the required evidence that a poll tax had been paid, the House rejected the votes, although the tax had in fact been paid. Volume II, section 1051.

Being unable to inspect a ballot, the committee and House accepted the judgment of the election judges that it was intended for a blank. Volume I, section 776.

# (217) Evidence.—Presumption in Favor of Election Officers Destroyed by Testimony of Voters as to Their Votes.

Official returns may be impeached successfully by testimony of voters as to how they cast their ballots. Volume II, section 1094.

An election board being unfairly constituted, the returns were successfully impeached by the testimony of individual voters as to their ballots and qualifications. Volume II, section 1033.

Where election officers returned twelve votes for contestant and seventeen electors swore they voted for him, the House rejected the entire return. Volume II, section 1111.

Returns impeached by the testimony of the voters themselves and by an unofficial tally were rejected. Volume II, section 1109.

Certificates of voters stating how they had voted and given at the time of voting to a person who sustained them by testimony were admitted as evidence against the return. Volume II, section 1103.

Where election markers fraudulently mark the ballots of illiterate voters, the returns may be impeached by the testimony of the voters as to the ballots they intended to vote. Volume II, section 1102.

The honesty of election officers being impeached, the testimony of the voters as to their own votes was admitted to destroy the return and prove the vote aliunde. Volume II, section 980.

Where the law provided for identification of the ballot cast by a voter, and where sixty-two voters examined ballots credited to them and disowned them, the returns were rejected for fraud. Volume II, section 1019.

The Committee in 1793 declined to permit a ballot to be impeached by the testimony of the voter after the act of voting. Volume I, section 759.

# (218) Evidence.—Effect of Testimony Other Than That of the Voters on the Returns of the Officers.

Evidence that persons whose names appeared on the poll books were no longer employed in the locality and presumably had left before election day was deemed inconclusive proof of illegal voting. Volume **VI**, section **123**.

Votes of persons listed as having been illegally denied the right to vote will not be counted on the strength of a mere certificate to that effect unauthenticated by other evidence. Volume II, section 128.

The ballots themselves constitute the best evidence and the count of election officials should not be set aside by testimony of a witness who merely looked at the ballots and testified to the results. Volume **VI**, section **115**.

The House, overruling the committee, declined to find the return of the election officers fraudulent on the strength of an impeached recount of the votes. Volume II, section 847.

The custody of the ballot boxes being suspicious, the House declined to set aside the returns on the strength of a recount. Volume II, section 848.

General testimony that voters were deceived by false tickets, etc., does not, in the absence of specific proof, justify the rejection of a poll. Volume II, section 887.

# (218) Evidence.—Effect of Testimony Other Than That of the Voters on the Returns of the Officers—Continued.

- The House declined to impeach a return on the testimony of a witness who distributed tickets and testified that he saw them voted in numbers greater than the returns credited. Volume II, section 1007.
- Oral testimony impeaching a return already counted by return judges was held not sufficient to cause rejection of the vote, actual return not being identified and offered. Volume II, section 558.
- The House did not permit the returns of election officers to be impeached by testimony of partisan workers who tallied the ballots cast. Volume II, section 1043.
- Both the returns and the vote were rejected in a case wherein contestee's proof aliunde gave him a greater vote than was returned by a dishonest election board favorable to him. Volume II, section 932.
- The House deducted on account of an uncertified precinct return, although only the parol evidence of a single witness showed that it was included in the county canvass. Volume II, section 981.
- There being evidence of a conspiracy of election officers to defraud, the returns were satisfactorily impeached by evidence falling short of the best evidence, i.e., the testimony of the voters themselves. Volume II, section 1030.
- Instance wherein returns were impeached on evidence of a person who saw and listed the ballot of each voter as he deposited it. Volume II, section 1033.
- The House rejected a return of State election officers on the evidence of the returns of United States Supervisor of Elections. Volume I, section 736.
- Evidence of declarations of voters when they took their tickets and went to the box, availed to discredit returns of elections officers of doubtful honesty. Volume II, section 1030.
- Discussion as to the sufficiency of tally lists kept by watchers at the polls, to impeach the returns of the officers. Volume II, section 1104.
- Discussion as to what is the best evidence when objection is made to the action of county canvassers in rejecting precinct returns. Volume II, section 1057.
- Where canvassing officers reject returns transmitted unsealed when the law requires them to be sealed, what evidence should the House require to overrule the canvassers? Volume II, section 1057.
- To vitiate the election of returned Member a general scheme of fraud must be proven both to have existed and to have been effective. Volume II, section 967.
- An election board being unfairly constituted, the returns were successfully impeached by the testimony of individual voters as to their ballots and qualifications. Volume II, section 1033.
- The honestly of election officers being impeached, the testimony of the voters as to their own votes was admitted to destroy the return and prove the vote aliunde. Volume II, section 980.

# (219) Evidence.—Of the Qualifications of Voters.

- Discussion of the nature of evidence required to prove the qualifications of voters. Volume I, section 842.
- In a sustained case, the Elections Committee admitted as proof of his title to vote the voter's properly taken affidavit. Volume I, section 771.
- Voting being via voce, the testimony of the voter was admitted to prove his qualifications. Volume II, section 780.
- The Elections Committee held copies of muster rolls of a regiment prima facie evidence of the age of soldier voters. Volume II, section 851.
- Regular naturalization papers, attacked by parol proof that they were obtained by fraud, were held to justify the vote given by the bearer. Volume II, section 929.
- As to the sufficiency of certified copies of registration lists as evidence of the qualifications of voters. Volume II, section 934.

#### (219) Evidence.—Of the Qualifications of Voters—Continued.

The presumption arising from the fact of registration is not overthrown by the simple proof that the voters are students. Volume II, section 1080.

As to the degree of evidence required to justify rejection of a vote for disqualification on account of residence. Volume II, section 928.

To reject votes cast by persons alleged not to have lived within the precinct, the best evidence regarding precinct lines should be produced. Volume II, section 989.

In a controversy as to votes objected to because the voter is an alien, the party attacking the qualification may be required to prove a negative. Volume **I**, section **796**.

As to the evidence which should be produced at the poll to justify rejection of a vote tendered by alleged convict. Volume II, section 978.

In regard to convicts as voters, the record of conviction is the only evidence acceptable to the House unless the record has been destroyed. Volume II, section 963.

A judgment of the court was held sufficient evidence that a person was disqualified as a voter by being a convict. Volume II, section 1009.

A vote admitted without presentation of required evidence at the polls is not validated by production of the evidence during the investigation. Volume II, section 979.

In a city precinct testimony that certain names on the poll lists are unknown to the witnesses, does not justify an assumption that the voters are disqualified. Volume II, section 1001.

Instance wherein the number of disqualified voters was fixed by testimony of a single witness as to his mere comparison of poll lists with delinquent tax list. Volume **II**, section **985**.

It is not safe to assume voting by nonresidents on mere testimony as to migrations of large numbers of persons. Volume  $\mathbf{II}$ , section  $\mathbf{907}$ .

In regard to minors and nonresidents as voters, the mere opinion of a witness, who does not state facts to justify it, is insufficient. Volume **II**, section **963**.

The presence of names on a list of foreign citizens enrolled under authority of a treaty was held prima facie evidence of disqualification for voting. Volume I, section 830.

Nonprofessional evidence that a voter is an "idiot" may be given weight as a statement of fact rather than opinion. Volume I, section 586.

Nonprofessional testimony as to a voter's "unsound mind" should be accompanied by careful definition to be of weight. Volume **I**, section **586**.

Until the contrary is proven, election officers are presumed to have tested the voter's qualifications by a required oath. Volume II, section 934.

At a poll where votes were cast by disqualified persons the return was corrected on the testimony of persons who assumed to know how the disqualified persons voted. Volume II, section 875.

An admitted ballot is prima facie good, and the burden of proof is on the party objecting that the voter is an alien. Volume I, section 796.

A vote being received as sound, the mere fact that the voter is alien born does not compel the party claiming it to prove naturalization. Volume I, section 796.

When a voter's qualifications are objected to the burden of proof is on the objecting party to show that the person voted for the competitor and was disqualified. Volume **II**, section **885**.

The disqualification of certain voters being shown prima facie, the burden of proof was thrown on the party claiming the votes. Volume **I**, section **830**.

The House declined to be bound by a decision of a State court on an analogous question, but not the identical question of qualifications of voters. Volume II, section 909.

Opinions of the Elections Committee as to investigating qualifications of voters who have voted by secret ballot. Volume **I**, section **775**.

Where the election had been by ballot the Elections Committee declined to investigate qualifications of voters to the extent of violating the secrecy of the ballot. Volume I, section 777.

# (219) Evidence.—Of the Qualifications of Voters—Continued.

- The House, in 1817, held that it was competent to examine the qualifications of voters, although they had voted by a secret ballot and might be compelled to disclose their votes. Volume I, section 772.
- Where elections are objected to for want of qualifications their names should be set forth in the notice of contest. Volume I, section 773.
- The notice of contest need not give the names of voters objected to for disqualifications. Volume I, section 830.
- In an election case where it is alleged that votes have been cast by persons not qualified the names of such persons should be given in the notice of contest. Volume I, section 763.
- Instance wherein the vote of a disqualified voter was proven by the fact of his color. Volume II, section 985.
- The reports of the census taken for a city directory, produced from the archives of the city and proven by the takers, were admitted as prima facie evidence as to qualifications of voters. Volume I, section 843.
- The presence of names on a list of foreign citizens enrolled under authority of a treaty was held prima facie evidence of disqualification for voting. Volume **I**, section **830**.
- A voter being qualified as to naturalization, his vote was not rejected because he did not produce his papers at the polls as required by the State constitution. Volume II, section 933.
- On a question of residence qualification of voters ward lines in cities should be shown by record evidence of boundaries. Volume II, section 1021.
- On so difficult a question as that of residence strong testimony is required to destroy the presumption that election officers have permitted none but qualified electors to vote. Volume II, section 935.
- Where elections were viva voce the Elections Committee required contestant to prove the want of residence of such persons as he claimed voted illegally. Volume II, section 880.
- An admitted ballot is prima facie good, and the burden of proof is on the party objecting that the voter is an alien. Volume **I**, section **796**.
- Where voters are disqualified for crime a vote should not be rejected unless there is proper evidence of the conviction of the person offering it. Volume I, section 537.

#### (220) Evidence.—Of Bribery.

- The allegation of mere rumors of bribery is not sufficient to cause the Senate to investigate the election of a Senator. Volume II, section 955.
- Discussion of the degree and kind of evidence necessary to prove bribery in an election case. Volume II, section 945.
- As to the evidence required to establish a charge of bribery. Volume II, sections 912, 917.
- Discussion of the value in proving bribery of testimony as to statements of voters after they have voted. Volume  $\mathbf{II}$ , section 1086.
- As to the evidence required to show a conspiracy to bribe. Volume II, section 1086.
- The House requires very plain evidence to presume such an interweaving of bribery in the votes as to justify rejection of the poll. Volume II, section 1005.
- Testimony which merely raises a presumption that money was used for bribery is not sufficient to affect the determination of an election case. Volume II, section 1063.
- The House declined to reject a vote on charges of general bribery sustained by hearsay testimony. Volume II, section 1000.
- Discussion of the value in proving bribery of testimony as to statements of voters after they have voted. Volume II, section 1086.
- Hearsay evidence as to declarations of voters that they had been bribed is unsatisfactory and dangerous evidence. Volume I, section 738.
- Discussion as to validity of English rule that to justify rejection of votes bribery must be practiced by the candidate or agent. Volume II, section 907.

#### (220) Evidence.—Of Bribery—Continued.

Discussion of the evidence required to prove charges of bribery. Volume II, section 917.

Where a conspiracy to bribe is shown, and an indefinite number of tainted votes are cast, the entire poll is rejected. Volume II, section 1086.

One of a series of ballots with similar distinguishing marks being shown to be corrupt, the House, overruling its committee, inferred corruption as to all. Volume **I**, section **576**.

Payment of the expenses of a contestant by sitting Member, on condition of latter's withdrawal, was not held as a corrupt obtaining of the seat. Volume II, section 901.

Contestant may not impeach the title of sitting Member by general averments of error, fraud, bribery, or coercion, but must specifically set forth in notice of contest the grounds upon which the contest is brought. Volume VI, section 102.

Where a conspiracy to bribe for the benefit of one party causes rejection of the return, should the innocent opposing party be credited with his unimpeached vote? Volume II, section 1086.

Introduction under agreement with a civic organization of pension bill prior to election held not to constitute proof of bribery. Volume VI, section 81.

Expenditure of money for advertising space or editorial comment in newspapers or for the hiring of speakers or personal workers held not to constitute bribery. Volume VI, section 84.

Contributions to party campaign committees held not to constitute bribery. Volume **VI**, section **84**. Participation by an election judge in bribery did not justify rejection of the poll when the contaminated votes could be separated. Volume **II**, section **1068**.

If an elector enters into an express or implied agreement as to his vote, the presumption is created that he votes in accordance with the agreement. Volume **II**, sections **917**, **923**.

Employment for the purpose of controlling a vote, such object being known and acquiesced in by the voter, throws on the party naturally profiting the onus of proving that the vote was not influenced. Volume II, sections 917, 923.

Jurisdiction of legislation providing penalties for commercial bribery, and other corrupt trade practices belongs to the Committee on the Judiciary. Volume VII, section 1754.

Argument that bribery on the part of a returned Member does not constitute a disqualification justifying his exclusion. Volume II, section 946.

# (221) Evidence.—Of Fraud Generally.

Discussion as to appointment of election officers of one party only as prima facie evidence of fraud. Volume II, section 1104.

Where the examination so far as made showed fraud, but not sufficient to change the result, the House declined to presume fraud also as to other boxes which might change the result. Volume II, section 1035.

Fraud will not be presumed simply from an unusual ratio between votes and population. Volume II, section 892.

Persons intending to vote fraudulently must be shown to have done so at some poll to justify corrections on their account. Volume II, section 851.

General evidence that repeaters voted is not effective unless supplemented by specific evidence as to who they were and where and for whom they voted. Volume II, section 1055.

The House, in judging the harm done by a fraudulent ballot, took account of the opinions of witnesses. Volume II, section 1095.

The House declined to declare a seat vacant on hearsay evidence as to general bribery and irregularities. Volume II, section 1001.

In the absence of law requiring ballots to be counted in the voting place in which they were cast, the removal of ballot boxes to another place for counting was held not to constitute evidence of fraud. Volume **VI**, section **125**.

#### (222) Evidence.—Of Conspiracy to Defraud.

Discussion as to the evidence required to prove a conspiracy to commit election frauds. Volume II, section 1052. Volume VI, section 138.

Discussion as to kind and quality of evidence needed to establish a general conspiracy against a ballot box in a district. Volume II, section 973.

The kind and degree of evidence required to establish a conspiracy to defraud in a district. Volume II, section 1123.

Forcible usurpation of county offices whereby the entire election machinery of the county was placed in the hands of one party in violation of law, with subsequent fraudulent acts, constituted evidence of a conspiracy. Volume II, section 1022.

Evidence of a conspiracy of election officers to defraud may not be sustained by contradicted testimony of two or more persons who declare they saw more votes cast for contestant than were returned. Volume II, section 1025.

Failure to give party representation on election boards, when the same is required by law and practicable, is evidence of conspiracy to defraud. Volume II, section 1025.

Disregard of a law requiring party representation on election boards may contribute to establish conspiracy, but does not do so of itself. Volume II, section 974.

A general plan of evasion of the law providing for boards of fair election officers, combined with attempts to prevent examination thereof, was considered proof of conspiracy to defraud. Volume II, section 1030.

Upon proof of a conspiracy to defraud, the returns from the part of the district involved were rejected. Volume VI, section 138.

Although sitting Member disclaimed knowledge of campaign expenditures in his behalf the House held he must be presumed to have had constructive knowledge of such expenditures. Volume VI, section 75.

The degree and kind of testimony required to show a registration to be fraudulent, in connection with a conspiracy. Volume II, section 1123.

A fraudulent registration was held to justify a conclusion that a conspiracy existed to perpetrate fraud in the election. Volume II, section 1128.

An illegal destruction of ballots, but apparently done in good faith, was not held as evidence contributing to a charge of conspiracy. Volume II, section 1079.

Although there may be evidence establishing a conspiracy to defraud, it is still necessary to show effects in order to change the result. Volume II, section 1025.

Proof of a conspiracy to defraud may, but does not necessarily, require the returns to be rejected unless sustained by oral testimony. Volume II, section 1030.

Although widespread frauds are shown in a district, yet contestant must show that they affect enough votes to change the result. Volume II, section 1040.

No fraud being shown, a poll is not rejected because the ballot box does not contain as many votes as we are proved by oath of voters. Volume I, section 801.

The fact that fewer votes were returned for contestant than for the head of his party ticket was held not to justify a conclusion of fraud. Volume I, section 737.

The Elections Committee corrected a return wherein testimony of bystanders showed that partisan election officers had acted unfairly in drawing from the box an excess of ballots. Volume II, section 970.

An election officer being detected in fraudulent acts, a return in due form signed by him and two unimpeached associates was not accepted as evidence of the vote cast. Volume II, section 914.

Discussion of the weight of testimony of election officers as to their own acts when impeached by the evidence of illiterate voters. Volume II, section 1102.

Failure of registrar to appear when summoned to explain charges of illegal registration does not prove the charges. Volume II, section 1084.

#### (223) Evidence.—Of Intimidation.

To justify the rejection of a poll for intimidation the evidence should be specific, not general. Volume II. section 891.

General intimidation may not be proven solely by hearsay and general reputation without specific testimony of the voters. Volume II, section 987.

Evidence of the unsworn declarations of voters as to their intimidation is hearsay and inadmissible. Volume II, section 943.

In absence of evidence for whom a man voted or that he was improperly influenced the House declined to reject the vote because of a suspicious remark of the voter. Volume II, section 949.

Rumors that certain employees have been intimidated are not considered in an election contest. Volume II, section 943.

Common rumor of an indefinite amount of intimidation of workingmen by employers was disregarded by the House. Volume II, section 971.

Argument that intimidation should be shown from testimony of persons affected thereby, and not from favoring conditions. Volume II, section 947.

Evidence tending to show intimidation may be disproved by the ratio of votes cast to population. Volume II, section 891.

The poll of a district in a prior year has been referred to in deciding upon the effect of a widespread system of intimidation. Volume I, section 331.

Instance wherein returns of a former election were cited to corroborate proof of intimidation and fraud. Volume II, section 969.

A comparison of the votes cast with the population may be admitted as bearing on the question of intimidation. Volume II, section 887.

Although a parish in a region wherein intimidation might be expected showed a marvelous unanimity in the vote, the committee declined to reject the poll. Volume I, section 340.

Disturbance at the polls does not, in the absence of specific evidence as to the effect of intimidation, justify rejection of the poll. Volume II, section 891.

Employment for the purpose of controlling a vote, such object being known and acquiesced in by the voter, throws on the party naturally profiting the onus of proving that the vote was not influenced. Volume II, section 917.

A question as to whether or not the House, from historic knowledge merely, may decide that the result of an election has been invalidated by intimidation. Volume I, section 327.

A question as to whether an estimate of persons kept from the polls by a conspiracy to intimidate should have weight in determining the result. Volume I, section 622.

As to the force of admissions by counsel during argument of an election case. Volume II, section 1130.

Early instance wherein the Elections Committee heard arguments of the parties on the evidence. Volume I, section 782.

The Elections Committee examined a question raised in the notice of contest, although it had not been insisted on in the arguments of contestant. Volume II, section 878.

The Elections Committee at the outset of an investigation called on the claimants to state in writing the grounds of their respective claims. Volume I, section 792.

Instance wherein leave was given to take further testimony and produce additional evidence after briefs had been filed and arguments heard. Volume VI, section 134.

Having permitted without objection the reference of a contest to a committee of the House, and having taken testimony and presented argument on the merits of the contest, the sitting Member was held to have waived thereby any right to object to irregularities in the filing of the notice of contest. Volume VI, section 98.

On a recount by the committee the question of rejecting ballots is properly passed when they are received in Washington and before recounting or at least when tabulated, and the motion comes too late after the record has been made and argument heard. Volume VI, section 172.

#### (224) Evidence.—In General.

Instance of refusal of sitting Member's request for leave to submit evidence. Volume VI, section

The House declined to consider statements of persons alleging an illegal denial of the right to vote but failing to submit evidence. Volume VI, section 122.

A resolution directing county officials to produce election records, in effect a subpoena duces tecum, was accorded high privilege. Volume VI, section 181.

A resolution to procure testimony in a contested election case is privileged when reported by a committee on elections, and is in order on Calendar Wednesday. Volume VIII, section 2276.

Instance wherein the Elections Committee declined to order the production of ballots and decided the case as made up under the general law. Volume I, section 732.

Instance wherein, by agreement of parties, evidence in an election case was taken under a State law. Volume I, section 810.

Instance wherein the returned Member in an election case took no testimony. Volume II, section 1072.

The law governing the service of notice by the party desiring to take a deposition in an election case. Volume I, section 697.

In a city precinct, testimony that certain names on the poll lists are unknown to the witnesses does not justify an assumption that the voters are disqualified. Volume II, section 1001.

The presumption arising from the fact of registration is not overthrown by the simple proof that the voters are students. Volume II, section 1080.

As to the extrinsic evidence which sustains the sufficiency of the designation of the office on a ballot. Volume II, section 951.

The name of a candidate being written wrongly on a ballot, the House examined testimony as to the intent of the voter. Volume **I**, section **641**.

Discussion as to the status of the ballots as evidence when the honesty of the election officers is impeached. Volume II, section 1043.

Kind of proof accepted to prove votes additional to those returned for contestant at a precinct where his supporters were unable to read or write. Volume II, section 869.

A vote admitted without presentation of required evidence at the polls is not validated by production of the evidence during the investigation. Volume II, section 979.

Being unable to inspect a ballot the committee and House accepted the judgment of the election judges that it was intended for a blank. Volume I, section 776.

Reference to practice of agreeing to questions of fact in contested election cases as liable to abuse. Volume I, section 525.

The Elections Committee in determining prima facie right declined to open evidence relating to final right. Volume I, section 794.

The question raised as to the right of the House to determine the rule as to evidence it will receive, even though State law and decisions are alleged to prescribe a rule. Volume II, section 1121.

The Senate has decided that while discovery of new evidence might cause review of a decision in an election case, it should not for other reasons change a judgment once made. Volume **I**, section **564**.

The House having deducted from the returns the number of votes cast by qualified voters. Volume I, section 765.

The House having corrected the returns by an ascertainment of the qualifications of certain voters seated the contestant in accordance with the findings. Volume **I**, section **767**.

It not being shown for whom a few paupers voted, the Elections Committee did not give the charge consideration. Volume II, section 1085.

Instance of an election contest originated by sundry citizens. Volume I, section 555.

#### (224) Evidence.—In General—Coninued.

In extraordinary cases and where it appears that in no other way can the will of the voter be ascertained, resort to methods not technically legal may be justifiable. Volume II, section 1031.

#### (225) Expenses of Contest.

Reference to the laws relating to payment of contestants and contestees in an election case. Volume I, section 676.

The amount for which a party to an election case may be reimbursed for expenses is limited by law. Volume I, section 676.

A party to an election case must file a detailed account and vouchers in support of this claim for expenses. Volume I, section 676.

Payments for the expenses of either party to an election case may not be made by the House out of its contingent fund or otherwise. Volume I, section 677.

Allowances for witness fees in an election case must be in strict conformity to section 128, Revised Statutes. Volume I, section 676.

The law regulating the fees of witnesses and officers in the preparation of an election case. Volume I, section 706.

The committee exercises its discretion as to the amount of fees allowed in contested-election cases. Volume VI, section 175.

Allowance of contestant's attorney fees is not uniform, but each case is decided on its merits. Volume VI, section 117.

No evidence having been produced to justify a contest, the committee recommended that no fees be allowed. Volume VI, section 101.

The committee having reached the conclusion that the contestant was not acting in good faith in bringing the contest announced that it would decline to authorize payment of any expense incurred by the contestant therein. Volume **VI**, section **168**.

Early instance wherein compensation was voted to a contestant. Volume I, section 805.

Appropriations for payment of expenses incurred in contested-election cases are in order on an appropriation bill when duly certified by Committee on Elections and not otherwise. Volume VII, section 1231.

A proposition relating to the pay of a contestant for a seat is not a question of privilege. Volume I, sections 674, 675.

# (226) Governor.—Questions of Prima Facie Title Arising From Credentials Issued by.

Instance wherein the House, disregarding the certificate of the governor, ascertained prima facie right on the returns of the local offices. Volume I, section 794.

A governor empowered by law to issue credentials may certify to his own election to the House. Volume I, section 619.

Instance wherein, during the reconstruction period, credentials were issued to Members-elect by a military commander. Volume I, section 388.

Neither the Clerk nor the House honored credentials issued by a lieutenant-governor, in the temporary absence of the governor, revoking regular credentials. Volume **I**, section **59**.

In making up the roll the Clerk disregarded entirely credentials issued by a person claiming to be governor but who never exercised the functions of that office. Volume **I**, section **60**.

Credentials regular in form and issued in accordance with law were honored by the House, although it appeared that the governor issuing them might be merely a de facto officer. Volume I, section 623.

The House declined to give immediate prima facie effect to credentials when historic facts impeached the authority of the governor and the legality of the election. Volume I, section 519.

In ascertaining prima facie title the governor should make intelligible an obscure return from the records of a returning board when said board has the functions of a court of a record. Volume I. section 582.

# (226) Governor.—Questions of Prima Facie Title Arising From Credentials Issued by— Continued.

- A county court charged by law with the duty of canvassing precinct returns may correct its returns by a supplemental certificate, which should be taken into account by the governor in issuing credentials. Volume I, section 581.
- The law requiring a return to "set forth in words at length" the number of votes, the governor, in awarding prima facie right, should construe an obscure word as a word in full, not an abbreviation. Volume I, section 582.
- A Delegate is elected by a plurality of votes and the governor is required to declare the election, in accordance with which a certificate is to be given. Volume **II**, section **1290**.

#### (227) Governor.—Issue of Writs of Election by, Especially to Fill Vacancies.

- The executive of a State issues writs of election to fill vacancies in its representation in the House. Volume I, section 515.
- An election to fill a vacancy, called by the governor in pursuance of constitutional authority, was held valid, although no State law prescribed time, place, or manner of such election. Volume I, section 517.
- Discussion of power of a State executive to call an election to fill a vacancy, although the State law did not provide for the contingency. Volume I, section 518.
- Discussion as to the functions of a governor in calling an election to fill a vacancy in the Congressional representation. Volume I, section 312.
- Examination of the term "vacancy" as used in the Federal Constitution to empower a State executive to issue writs for an election. Volume I, section 518.
- The House, overruling its committee, declined to unseat a returned Delegate because in calling the election the governor had exercised doubtful authority. Volume **I**, section **766**.
- The seat of a Delegate being declared vacant, the Speaker was directed to inform the governor of a Territory. Volume I, section 773.

# (228) Governor.—In General.

- A Member having been inaugurated governor of his State was declared to have vacated his seat in the House coincident with his taking the oath as governor. Volume **VI**, section **65**.
- Acceptance of the resignation of a Member of the House is unnecessary and the refusal of a governor to accept a resignation can not operate to continue membership in the House. Volume VI, section 65.
- The resignation of a member may be addressed either to the House or to the Governor of the State from which returned. In which latter event the House is advised by the Member or the Governor. Volume **VII**, section **2170**.
- The Speaker having been elected Vice President and a Member of the succeeding Congress at the same election, transmitted to the governor of his State his resignation as a Member elect. Volume VI, section 230.
- Mr. Speaker Garner, having been elected simultaneously to the Vice Presidency and to Membership in the next Congress, transmitted to the Executive of his State his resignation as a Member elect of the Seventy-third Congress. Volume VI, section 453.
- The resignation of a Member, whether presented to the governor of the State or to the Speaker of the House, becomes immediately effective and may not be withdrawn. Volume **VI**, section **65**.
- The executive of a State sometimes informs the House that he has received the resignation of a Member. Volume VI, section 232.

## (229) Irregularities in Holding Elections.—Opening and Closing Polls.

- Votes received before the election board was legally organized were rejected. Volume II, section 1044.
- Votes taken before the legal hour for opening the polls by officers having fraudulent intent are valueless. Volume II, section 874.

#### (229) Irregularities in Holding Elections.—Opening and Closing Polls—Continued.

- Votes cast before the hour provided by law for opening of polling places should not be counted. Volume VI, section 113.
- An election being opened after the legal hour and evidence showing only half the registration as voting, the poll was rejected, although essential harm was not shown. Volume II, section 953.
- Polls being illegally closed, the House took into account the injury resulting to contestant thereby. Volume II, section 970.
- There being no evidence that either party had suffered especial harm, the House did not count votes excluded by closing the polls, although negligence of election officers was alleged. Volume II. section 1088.
- The Elections Committee declined to ratify the rejection of a poll because it had been closed too early, no injury being shown. Volume II, section 983.
- The State law requiring the polls to be open from "sunrise to sunset" and the polls being closed at sunset and then reopened, the votes cast after sunset were rejected. Volume II, section 872.
- Votes cast at an election adjourned beyond the time permitted by law were rejected. Volume I, section 783.
- A sheriff having adjourned an election for a reason not specified as a cause of adjournment, the Elections Committee rejected votes cast after such adjournment. Volume **I**, section **769**.
- Although the State law forbade temporary closing of a poll on penalty of vitiating the election, yet the harmless act of suspending voting while the officers dined was overlooked. Volume II, section 866.
- Although the State law declares that no election shall be invalid by failure to have party representation on boards of election officers, the House will reject the returns where fraud accompanies the irregularity. Volume II, section 1099.
- No fraud being shown, the House sustained the election returns, although a de facto election officer of partisan bias and irregular conduct officiated a portion of the time. Volume II, section 878.
- An election officer appointed without authority of law was held not to be an officer de facto. Volume II, section 884.
- An election officer who was removed, but not notified of the fact, and whose successor failed to qualify, was a de facto officer, and returns signed by him were not properly rejected. Volume I, section 603.
- An election is not vitiated by failure to observe a directory law that the ballots shall be returned within a given time. Volume I, section 781.
- The removal of the poll from the place prescribed by law was a violation of a mandatory provision, justifying its rejection. Volume **II**, section **926**.
- It is a dangerous step to disfranchise a precinct because election officers have failed to take the required oath. Volume II, section 1036.
- No fraud or injury being alleged, the Elections Committee declined to reject a poll because of neglect of the election officers to take the required oath. Volume I, section 770.
- Failure of election officers to be sworn, no fraud damaging to the petitioner being shown, was apparently considered not sufficient to justify rejection of the returns. Volume I, section 778.
- Although only one of the three election officers was sworn, the House overruled the State canvassers and counted the vote as cast. Volume II, section 1014.
- Failure to swear the election officers, combined with other irregularities, was, by a divided committee, held not to require rejection of the poll, actual fraud not being shown. Volume II, section 904.
- The neglect of the officer conducting the poll to take the required oath is ground for rejecting the poll. Volume I, section 782.

#### (229) Irregularities in Holding Elections.—Opening and Closing Polls—Continued.

- It is presumed that election officers who are partisans of the objecting party have not intentionally erred against his interest. Volume II, section 922.
- The Elections Committee felt bound to follow a State law as it stood, although inadequate to secure honesty from election officers. Volume II, section 967.
- The admission to naturalization being the function of a judge, a performance of this function by a clerk is void. Volume II, section 992.
- The record of a court of naturalization sufficiently establishes citizenship, even though it be alleged that the certificate of the fact has not been issued regularly. Volume I, section 472.
- The House considered the constitution and laws of the State in which the election was held as affording the rule by which irregularities should be tested. Volume I, section 54.
- An election officer having acted colore officii without objection from any claimant, the Elections Committee declined to inquire if he had been appointed properly. Volume **I**, section **782**.
- There being doubt as to the regularity of the appointment of an election judge, the committee rejected the votes cast while he officiated, but the House reversed the ruling. Volume **I**, section **55**.
- Although irregularly chosen, an election officer was regarded as a de facto officer whose acts were valid. Volume II, section 1014.
- Although de facto officers presided and returns were transmitted unsealed by an unauthorized person the House did not reject the return. Volume II, section 912.
- An investigation showing for sitting Member a majority, the House declined to vacate the seat because certain irregularities (not frauds) suggested that further inquiry might change the result. Volume **I**, section **783**.
- The House declined to reverse a return on the possibility but not the probability that the voters of two towns accidentally not included in the notice of election might have changed the result had they voted. Volume I, section 761.
- A failure of the canvassing board to meet within the time required by law, being satisfactorily explained, was held by the House not to affect the Member's title. Volume I, section 764.
- The House declined to declare a seat vacant in a case wherein unsatisfactory proof of contestant's election was reinforced by bad conduct of election officers favorable to contestee. Volume II, section 875.
- The House declined to declare a seat vacant on hearsay evidence as to general bribery and irregularities. Volume II, section 1001.
- Irregularities unaccompanied by fraud do not vitiate the return. Volume II, section 912.
- Discussion of directory and mandatory laws as related to irregularities in conduct of elections. Volume I, section 807.
- Irregularities, found to be infractions of directory provisions of law, do not justify rejection of the poll. Volume II, section 925.
- The major part of the votes in a district being honestly given and duly canvassed, the person having a plurality of such major part was held to be elected. Volume I, section 759.
- In an early election case the House, having ascertained great irregularities, unseated the returned Member, but did not seat contestant. Volume I, section 709.
- Improper acts by a candidate's friends, without his participation, are of effect only so far as they are shown to have actually affected the result. Volume II, section 944.
- The fact that votes proven to have been cast by testimony of the voters do not appear in the count does not vitiate an election when not numerous enough to affect the result appreciably. Volume II, section 1110.
- The mere existence of frauds and irregularities does not vitiate an election, if not shown to be sufficient to change the result. Volume II, sections 1118, 1127.

#### (229) Irregularities in Holding Elections.—Opening and Closing Polls—Continued.

Although extensive frauds and irregularities were shown, the failure to show that the official return was overcome caused the House to confirm countestee's title. Volume II, section 1101.

The House does not change the returned result of an election because of frauds and irregularities unless they be sufficient to change the result. Volume I, section 643.

Unfair conduct on the part of election officers and suspicious circumstances do not justify over-turning a majority not destroyed by testimony. Volume II, section 1119.

Contestant's evidence being too indefinite to establish his case, the House confirmed the title of sitting Member although irregularities in the election were evident. Volume I, section 651.

Only one legally appointed election officer presiding, and the voting being interrupted by disorder, the poll was rejected. Volume II, section 1015.

An informal poll held by one election officer instead of three, and irregularly conducted, was rejected. Volume II, section 1015.

Voters may not be deprived of their ballots by the neglect of regularly qualified managers to qualify and act. Volume II, section 1074.

The law requiring the presence of the sheriff at the voting, the committee rejected votes cast in his absence, but the House reversed this ruling. Volume **I**, section **54**.

Returns are not vitiated simply because election officers lack certain qualifications required by law. Volume II, section 1085.

One of the election judges being disqualified by law to act as judge, the returns were rejected. Volume II, section 866.

When the law forbids a candidate to be an election officer, is a poll for Congressman void because a candidate for a local office is such officer? Volume II, section 1049.

Shall the fact that judges of election are not freeholders, as required by law, impair their acts as de facto officers? Volume II, section 888.

Participation of relatives of a contestant as election officers was not held fatal to the return, although the State constitution might seem to imply a prohibition of such participation. Volume I, section 778.

Election officers who have not taken the required oath are still de facto officers and their acts are valid. Volume II, section 1085.

The House took into account the loss occasioned by failure of election officers to open a poll at a regular polling place. Volume II, section 970.

Where a true expression of the intention of qualified voters is had at an improvised poll the votes will be counted by the House. Volume II, section 1074.

Where no law requires the use of only one ballot box at a voting precinct the use of two does not justify rejection of the return. Volume I, section 681.

The use of several ballot boxes, with alleged object of defeating the purpose of the Federal inspection law, did not cause rejection of the returns. Volume II, section 897.

Although election officers left the ballot box unguarded while adjourned for dinner, the returns were not rejected in the absence of evidence of fraud. Volume II, section 912.

# ${\bf (230) \ \ Irregularities \ in \ Holding \ Elections.} - Failure \ to \ Open \ Polls.$

Where polls are not opened, even on frivolous excuses, it is difficult to correct the wrong. Volume II, section 1094.

Where an election is not held, although there be no sufficient excuse for the failure, the House is reluctant to allow votes for either party. Volume II, section 1116.

Judges of election not appearing and the voters neglecting to choose others, the House declined to take into account the preferences of the said voters. Volume II, section 938.

With no proof of show what the vote might have been, the House did not attempt to rectify the wrong caused by failure of election officers to open polls. Volume II, section 1023.

#### (230) Irregularities in Holding Elections.—Failure to Open Polls—Continued.

- The Elections Committee declined to consider the failure of election officers to hold the elections in certain precincts when it was not shown that either party was deprived thereby of votes to which he was entitled. Volume II, section 1132.
- The abolition of certain polling places, whereby it was rendered impossible for many voters to cast their ballots was held not to justify the addition of votes to the returns of the candidates injured thereby. Volume **I**, section **626**.
- The House declined to order a new election because of a failure to open polls at a few places in a district, neither party being shown to be responsible therefor. Volume **II**, section **1015**.
- The House took into account the loss occasioned by failure of election officers to open a poll at a regular polling place. Volume II, section 970.
- Failure to hold an election in two townships, no reason being ascertained for such failure, did not affect the general result. Volume II, section 937.
- The House declined to reverse a return on the possibility but not the probability that the voters of two towns accidentally not included in the notice of election might have changed the result had they voted. Volume I, section 761.
- Notices of election having failed to reach two towns in a district and no votes being cast in those towns, the House declined to affirm sitting Member's title without direct evidence as to the number of voters in the towns. Volume I, section 761.
- Where a voter offered his tickets in a bundle and lawfully requested that the election officers deposit them in the proper boxes, the House rejected the poll because the election officers declined so to do. Volume II, section 1089.
- Because the officer who assists illiterates to mark their ballots takes a narrow and technical view of his duties under the law does not justify rejection of the poll. Volume II, section 1080.
- Discussion as to counting votes which would have been cast had there not been a failure to open the polls. Volume II, section 1019.
- No legal notice of election at a certain precinct being given, the poll was rejected by the committee, although the day of election was fixed by law. Volume I, section 617.

# (231) Irregularities in Holding Elections.—Use of Ballot Boxes.

- As to the use of tin buckets instead of the "ballot boxes" prescribed by law. Volume II, section 1090.
- No law preventing the use of more than one ballot box at a precinct, the use of three did not justify rejection of the poll in the absence of proof of harm therefrom. Volume II, section 1054.
- No law preventing the use of more than one ballot box at a precinct, the use of several did not justify rejection of the poll in the absence of proof of harm therefrom. Volume **II**, section **1096**.
- A shifting of numerous ballot boxes, done to deceive the voter, was held to be unlawful though not forbidden by law. Volume II, section 1034.
- A mere technical violation of the law as to custody of the ballot box, no injury being shown to anyone, does not justify rejection of the poll. Volume I, section 584.

# (232) Irregularities in Holding Elections.—In General.

- Irregularities in the conduct of an election do not in themselves justify rejection of a poll. Volume II, section 1081.
- Irregularities insufficient to change the result of the election do not justify a contest. Volume VI, section 111.
- The voters are not to be disfranchised by any neglect of the officers after the election if the correct vote can be ascertained. Volume II, section 1031.
- Voters who have performed fully their own duty as to registration are not to be disfranchised because of defects in the lists caused by establishment of new voting places. Volume II, section 1044.

## (232) Irregularities in Holding Elections.—In General—Continued.

- An election is not vitiated by unavoidable delay beyond the legal limit in arranging voting districts. Volume II, section 1110.
- Where a true expression of the intention of qualified voters is had at an improvised poll the votes will be counted by the House. Volume II, section 1074.
- Where the voters of one party left the polls for no just cause, the House counted the returns of the election held by the other party. Volume II, section 1116.
- Two companies of soldiers having voted together, where the law required a separate poll for each, the vote was counted on testimony showing honesty and fairness in the proceedings, the law forbidding rejection for mere informalities. Volume **I**, section **557**.
- The premature opening of official ballots and failure to post cards of instruction at the polls do not vitiate an election held properly in other respects. Volume II, section 1110.
- A requirement of law that the number of votes given shall be "set down in writing" on the poll book is fulfilled by the use of numerals. Volume I, section 773.
- The House declined to overrule the election officers who counted votes of electors assisted in marking without taking the required preliminary oath. Volume II, section 1070.
- The State law requiring rejection of the vote in the case of voters assisted in marking ballots without making an affidavit of disability, the House overruled the election officers who counted such ballots. Volume II, section 1056.
- The law forbidding a voter to reenter the polling booth, may one who failed in attempting to vote return to effect the object? Volume I, section 576.
- Handling of the ballots by an unauthorized person does not invalidate the poll in the absence of evidence showing harm therefrom. Volume II, section 1054.
- Handling of the ballots by parties other than the officers does not necessarily cause rejection of the poll. Volume II, section 1049.
- A small excess of votes in the box over names on the poll list does not justify rejection of a poll, no fraud being shown. Volume II, section 878.
- Votes cast at precincts established in violation of election laws are illegal and should be rejected. Volume VI, section 114.
- Although compilation of lists of registered voters was required by State law, the mere absence of names of voters from these lists was not considered sufficient grounds for holding such voters unqualified or their votes illegal. Volume VI, section 188b.
- Although the court refused to appoint challengers for both parties as required by law, and challengers attempting to serve were driven from the polls, the absence of challengers is not of itself sufficient to establish fraud. Volume **VI**, section **134**.
- A penalty is provided against interference by military or naval force in the exercise of the right of suffrage and conduct of elections. Volume I, section 514.
- A Federal law provides a penalty against armed interference of Federal troops at an election. Volume I, section 513.
- The House will not, on pretence that a class of voters are unconstitutionally prevented from voting, count the votes of persons not shown individually to have attempted or desired or been qualified to vote. Volume II, section 1132.
- No wrong or injury being shown, polling places established without entire adherence to the law were approved. Volume II, section 994.
- Instance wherein a law providing method of establishing polling places was construed as directory rather than mandatory. Volume II, section 994.
- An election district being established illegally, but all parties participating in the election in good faith is considered as having a de facto existence. Volume II, section 893.
- County commissioners having established election districts at a special meeting when the law specified a stated meeting, the action was void. Volume II, section 911.
- Returns from a precinct not by a law a part of the district were rejected. Volume I, section 840.

#### (232) Irregularities in Holding Elections.—In General—Continued.

The State legislature in fixing the place of election may condition the place on the movements of soldier voters. Volume II, section 856.

The charge that an election officer was not legally chosen not being fully established, the committee declined to reject the poll. Volume I, section 800.

No fraud or injury being shown, the proper acts of an unqualified or unauthorized election officer do not vitiate the poll. Volume I, section 811.

No legal notice of election at a certain precinct being given, the poll was rejected by the committee, although the day of election was fixed by law. Volume I, section 617.

Time and place of an election being fixed by law, the failure of officials to give a required notice was held not to justify rejection of the returns. Volume II, section 966.

The House, overruling its committee, declined to unseat a returned Delegate because, in calling the election, the governor had exercised doubtful authority. Volume **I**, section **766**.

## (233) Judging.—House's Prerogative of.

The House is the judge of the elections, returns, and qualifications of its own Members Volume I, section 634.

The jurisdiction of the House of Representatives over election matters is limited to the constitutional right to judge election returns and qualifications of its own Members, and does not extend to elections in general. Volume VI, section 136.

No statute can interfere with the provision of the Constitution making each House of Congress the judge of the qualification and election of its own Members. Volume VI, section 98.

In determining an election case the House is not limited to the powers of a court of law but possesses all the functions of a court of equity. Volume **VI**, section **94**.

The authority of the House to judge the elections and qualifications of its Members is infinite and in no way circumscribed by State statutes or the decisions of State courts. Volume **VI**, section 143

The power of the House to examine ballots and correct returns is inherent but should be exercised only after the official returns have been discredited. Volume VI, section 143.

The House has the same authority to determine the right of a Delegate to his seat that it has in the case of a Member. Volume **I**, sections **423**, **772**.

An opinion of an elections Committee that the House may not delegate to another tribunal its constitutional duty of judging the elections of its own Members. Volume I, section 608.

Discussion of the distinction between the power to judge of the elections, returns, and qualifications of the Member, and the power to expel. Volume I, section 469.

Disscussion of the powers of the Senate under the constitutional authority to judge the elections and returns of its Members. Volume I, section 352.

The House in the Fifty-eight Congress declined to investigate the election of a Delegate to the Fifty-ninth Congress. Volume I, section 652.

Discussion as to the applicability of English decisions to American election cases. Volume II, section 988.

The courts of a State have nothing to do with judging the elections, qualifications, and returns of Representatives in Congress. Volume II, section 959.

A committee of the House in passing on an election contest expressed disapproval of the course of the contestant in applying to local courts when Congress was in session. Volume **VI**, section **187**.

Instance wherein a Federal court issued a temporary restraining order enjoining contestant from further proceeding in an election case. Volume VI, section 100.

Instance wherein the House reversed the ruling of a United States Federal District Court. Volume VI, section 147.

#### (233) Judging.—House's Prerogative of—Continued.

- In the absence of fraud the failure of election officers to be sworn does not vitiate the return. Volume I, sections 584, 770, 778, 807, 810. Volume II, section 1014, 1036, 1049, 1058.
- Failure of the judges of an election to take the required oath was held to vitiate the return. Volume I, section 831.
- It not being shown that the law required a record of the qualification of an election officer, the committee declined to assume, from absence of the record, that he was not qualified. Volume I, section 618.
- In a case wherein a contestant appeared, after a determination of final right to a seat by the House, the sitting Member was unseated and a vacancy declared. Volume I, section 518.
- The Senate has decided that while discovery of new evidence might cause review of a decision in an election case, it should not for other reasons change a judgment once made. Volume I, section 564.
- Discussions and decisions of the Senate as to the doctrine of res adjudicata as applied to election cases. Volume I, sections 344, 357, 629.
- In 1791 the House declined to admit as evidence in an election case official State papers under seal. Volume I, section 709.
- The House has declared that an election committee should act as a judicial body according to the rules of law. Volume **I**, section **635**.
- An early instance where partisan bias was charged against the elections committee. Volume I, section 795.
- Instance of the seating of a contestant belonging to the party in minority in the House. Volume II, section 891.
- Where the intent of the voter was not in doubt the House followed the rule of the Kentucky court and declined to reject a ballot because not marked strictly within the square required by the State ballot law. Volume II, section 1121.

### (234) Judging.—House not Bound by the Statute as to Contests.

- The law of 1851, regulating the conduct of contests in election cases, is not of absolute binding force on the House, but rather a wholesome rule not to be departed from except for cause. Volume I, section 597.
- It was conceded in 1858 that the House was not necessarily bound by the law of 1851 in judging the elections, returns, and qualifications of its Members. Volume I, section 833.
- In 1856 the idea was advanced that the House was not bound to proceed in an election case according to the law of 1851. Volume I, section 825.
- Discussion of the principle that the House is not bound by any statute in exercising its prerogative of judging the elections of its Members. Volume **I**, section **713**.
- A discussion as to the owner of the House to disregard the provisions of the law governing election contests. Volume **I**, section **726**.
- Discussion as to the extent to which the House is bound by the technical law as to taking evidence in an election case. Volume II, section 1122.
- While not bound by the laws governing procedure in election cases, the House does not unnecessarily disregard them. Volume I, section 719.
- The House by resolution may modify the law as to the times and places of taking testimony in contested election cases. Volume I, section 600.
- The House may by resolution modify the legal requirements for taking testimony in an election case. Volume I, section 449.
- The law governing the service of notice of contest may be departed from in a case where its observance is impracticable. Volume I, section 327.
- Instance wherein the House by resolution removed the contested election cases of a State from the operation of the law and prescribed a different procedure. Volume **I**, section **330**.

#### (234) Judging.—House not Bound by the Statute as to Contests—Continued.

In 1858 the House deemed insufficient reasons urged by a contestant for proceeding in a manner different from that prescribed by the law of 1851. Volume I, section 833.

For exceptional reasons the House may authorize an election case to be made up as to notice and answer after the time prescribed by law. Volume I, section 680.

Form of resolution providing for notice and answer in election case after expiration of time prescribed by law. Volume I, section 680.

Form of resolution providing for serving notice and taking testimony in an election case conducted in disregard of the terms of the law. Volume I, section 598.

Instance of an inquiry into a Member's title to his seat by the elections Committee under authority of general investigations. Volume I, section 764.

Form of resolution instructing a committee to inquire either as to prima facie or final title to a seat. Volume I, section 523.

## (235) Judging.—House's Function as Related to State Law.

Discussion of the House's right to judge of the elections and returns of its Members, as related to State laws. Volume I, section 637.

The House considered the constitution and laws of the State in which the election was held as affording the rule by which irregularities should be tested. Volume I, section 54.

The House in judging on elections, returns, and qualifications should, by reason of the functions delegated to the States, be governed by certain State laws. Volume **I**, section **822**.

In construing State election laws not construed by the State courts the elections Committee should recommend such construction as to give full effect to the clear intent of the legislature. Volume II, section 1056.

Is the House in its function of judging elections to be precluded by an arbitrary State law from determining the intent of the voter? Volume II, section 1078.

Although the intent of the voter be entirely plain, the House will follow a State law, arbitrary but mandatory, which requires rejection of the ballot. Volume II, section 1078.

The House in determining its election cases passes on the validity of State laws under State constitutions. Volume II, section 1011.

The House decided that it might investigate all matters pertaining to the election of a Delegate, including the constitution of the legislature which provided for the election. Volume **I**, section **826**.

The Senate has entertained no doubt of its right to look behind the credentials given by a governor to the facts of the election. Volume **V**, section **5963**.

Having determined that a returned Member has subjected himself to the penalties of a State election law necessitating his ousting from office, the House held he was not entitled to his seat. Volume VI, section 80.

The House in adjudicating contested-election cases is not bound by State statutes prescribing details of election procedure. Volume VI, section 177.

Where acts violative of the provisions of a State constitution do not appear to have changed the result, the House is not justified in declaring the seat vacant. Volume **VI**, section **155**.

Failure to enforce the provisions of a State constitution, when acquiesced in by candidates and electors without heinous circumstances or injustice and without effect in altering the result, does not of itself suffice to vitiate the election. Volume **VI**, section **155**.

The election laws of a State are assumed to be valid and constitutional until tested and declared otherwise by a proper tribunal. Volume **VI**, section **127**.

The Supreme Court, and not Congress, is the proper tribunal to determine the constitutionality of a State's election system. Volume VI, section 128.

It is not the policy of the House of Representatives to pass upon the validity of State election laws alleged to be in conflict with the State constitution. Volume VI, section 151.

#### (235) Judging.—House's Function as Related to State Law—Continued.

- Where the State law specifically required rejection of a ballot whereof the scratching of a name failed to mark two-thirds thereof the House approved rejection. Volume II, section 1078.
- The House should not count a bribed vote, although no State law may require its rejection. Volume II. section 1125.
- Although the State law declares that no election shall be invalid by failure to have party representation on boards of election officers, the House will reject the returns where fraud accompanies the irregularity. Volume II, section 1099.
- The House is not confined to the conclusions of returns made up in strict conformity to State law, but may examine the votes and correct the returns. Volume I, section 774.
- The certificate of a State executive, issued in strict accordance with State law, does not prevent examination of the votes by the House and a reversal of the return. Volume I, section 637.
- The House can not be precluded from going behind the returns by the fact that a State law gives canvassers the right to reject votes for fraud or illegality. Volume II, section 887.
- Election officers having omitted the word "junior" in returning the vote of a candidate in two towns, the House seated the candidate on finding that the error had affected the result decisively. Volume I, section 648.
- Votes of paupers were rejected, although the attorney-general of the state had given an opinion that they were legal voters therein. Volume II, section 876.
- Where the State prescribes the manner of election may the House disregard an arbitrary State law which denies expression to the voter's intent? Volume II, section 1078.
- A notary taking testimony in an election case under the Federal law has jurisdiction within the district, although State law may restrict his functions to a county. Volume II, section 1064.
- The House may canvass the returns and declare the result, although the required State canvass may not have been made. Volume II, section 1087.
- A question as to how far the House in counting votes is bound by the requirements of the State law. Volume I, section 577.
- The House considered the constitution and laws of the State in which the election was held as affording the rule by which irregularities should be tested. Volume **I**, section **54**.
- The Elections Committee felt bound to follow a State law as it stood, although inadequate to secure honesty from election officers. Volume II, section 967.
- No fraud being alleged, the House counted returns transmitted in an unsealed package, although the State law required the package to be sealed. Volume I, section 774.
- Where the State law specifically required rejection of a ballot whereof the scratching of a same failed to mark two-thirds thereof the House approved rejection. Volume II, section 1078.
- A mandatory State law providing in effect that the writing of the name of one candidate under the unscratched name of another should make the ballot void, the House did not count the vote. Volume II, section 1009.
- The House reviewed and reversed the decision of election officers in admitting a ballot not conforming to the State law. Volume I, section 775.
- The House followed a State law in rejecting ballots folded together, but considered evidence tending to show fraud before doing so. Volume I, section 776.
- A question as to whether the House should reject votes for irregularities not sufficient to cause their rejection under State law. Volume I, section 759.
- The House deducted an excess of ballots proportionately, although the State law did not justify bringing them into the count. Volume II, section 992.
- The House should not count a bribed vote, although no State law may require its rejection. Volume II, section 1125.

## (235) Judging.—House's Function as Related to State Law—Continued.

Although the State law declares that no election shall be invalid by failure to have party representation on boards of election officers, the House will reject the returns where fraud accompanies the irregularity. Volume **II**, section **1099**.

## (236) Judging.—House Ordinarily Defers to Construction of State Law by State Courts.

- In judging elections, qualifications, and returns of Representatives in Congress, the House does not consider itself bound by constructions placed upon State laws by the Courts of the State. Volume **VI**, section **58**.
- While the House has often signified willingness to recognize constructions placed upon State laws by State tribunals, the decisions of State courts are not necessarily binding upon the House and will be accepted only when commending themselves to favorable consideration. Volume II, section 143.
- The election laws of a State are followed by the House, which is influenced in its construction of such statutes by well-considered decisions of the State courts. Volume VI, section 79.
- Decision of highest court of a State on construction of a State statute should be binding on the House. Volume I, section 574.
- The House should be governed by the construction given to a State law by the supreme court of the State. Volume II, section 1048.
- After examination of precedents the Committee on Elections and the House followed the interpretation of a State law given by the highest court of the State. Volume I, section 645.
- Discussion as to the binding effect on the House of the decision of a State court as to a State law. Volume II, section 1042.
- As to the duty of the House in an election case to follow the judgment of a State court rather than their own precedents. Volume II, section 1041.
- Discussion of the doctrine that the House should follow decisions of the State courts construing the election laws of a State. Volume I, section 731.
- Discussion as to the nature of a judicial construction of a State law bearing on the duty of the House to accept it in an election case. Volume II, section 1002.
- In construing a State ballot law the House followed the principle enunciated by the State supreme court as to giving effect to the voter's intent. Volume II, section 1069.
- Ordinarily a decision of the State supreme court that the State election law is constitutional is held conclusive by the House. Volume II, section 1071.
- Extent to which the House in an election case should defer to decision of a State court that a State law is void. Volume II, section 856.
- The House of Representatives does not pass upon matters of policy in the conduct of elections or questions relating to the validity of State laws, and such questions should be addressed to the legislative department of the State government or adjudicated in the State courts respectively. Volume VI, section 150.
- In the absence of Federal legislation on the subject, the legality of State primaries is governed by the State statutes and general principles of law as declared in judicial decisions. Volume VI, section 188a.
- Following the supreme court of the State the House counted a ballot marked as to two party columns, one of which did not contain the name of a candidate for Congress. Volume II, section 1069.
- Where the intent of the voter was not in doubt the House followed the rule of the Kentucky court and declined to reject a ballot because not marked strictly within the square required by the State ballot law. Volume II, section 1121.
- The House will count the votes of electors denied their right of suffrage by a registration law which it deems unconstitutional and not passed on by the State courts. Volume II, section 1075.
- Instance wherein the House determined that a state registration law was obnoxious to the State constitution. Volume II, section 1126.

### (236) Judging.—House Ordinarily Defers to Construction of State Law by State Courts— Continued.

The House, overruling its committee, declared the seat vacant in a case wherein thousands of voters were kept from the polls by what it deemed an unconstitutional registration law. Volume I, section 1126.

Where an unconstitutional State law disfranchises a large class the House prefers to measure the wrong rather than declare a vacancy. Volume I, section 1075.

Although a State law prescribed a qualification obnoxious to the State constitution, the House held the law constitutional in deference to the decision of the State court. Volume I, section 1051.

The courts of a State have nothing to do with judging the elections, qualifications, and returns of Representation in Congress. Volume II, section 959.

A decision by a State court after the entitled that contestant name, which had appeared in the independent column, was entitled to place in the regular party column was held not to affect the election, nor deception of the voters having occurred. Volume II, section 1106.

Although a State returning board had been declared the legal one by the State supreme court the House disregarded its canvass, the fact being notorious that it never had possession of the returns. Volume **I**, section **624**.

The House declined to be bound by a decision of a State court on an analogous question, but not the identical question of qualifications of voters. Volume II, section 909.

In an election case the decision of a State supreme court in a cause to which the contestants were not parties was not received as evidence. Volume I, section 708.

The House declined to admit as evidence in an election case the decision of a State impeachment court on a related subject. Volume I, section 609.

May a notary, acting under the authority of the law of 1851, require the production of ballots against the injunction of the State court? Volume II, section 1070.

# (237) Judging.—Where House Does Not Defer to Decisions of State Courts.

Decisions of State tribunals are not binding on Congress for the reason that State election laws are made Federal laws by the Federal Constitution. Volume I, section 91.

The House in deciding a Federal election case, acts in the capacity of a court and is not bound by decisions of State courts unless such decisions are founded upon sound principles and comport with reason and justice. Volume **VI**, section **91**.

Neither Congress nor its committees is bound by act of a State judge in a contested election case. Volume VI, section 187.

The authority of the House to judge the elections and qualifications of its Members is infinite and in no way circumscribed by State statutes or the decisions of State courts. Volume **VI**, section **143**.

The House does not consider itself necessarily bound by the construction which a State court puts on the State law regulating times, places, manner, etc. Volume II, section 959.

In a contested election case involving alleged fraud by election judges the acquittal of those judges in the courts is not an adjudication binding on the House. Volume **II**, section **1019**.

The question raised as to the right of the House to determine the rule as to evidence it will receive even though State law and decisions are alleged to prescribe a rule. Volume II, section 1121.

Should the House defer to a decision of a State court applicable to the cause in issue as to its reasoning but analogous as to facts? Volume **II**, section **996**.

Discussion of the theory that State election laws are Federal laws for Congressional elections and that constructions by State courts must yield to the precedents of the House if there be conflict. Volume II, section 1105.

#### (237) Where House Does Not Defer to Decisions of State Courts—Continued.

- A committee denied the binding effect on the House of a decision of a Territorial court on a question of fact concerning the qualifications of a Delegate. Volume I, section 423.
- The House declined to be bound by a decision of a State court on an analogous question, but not the identical question of qualification of voters. Volume I, section 909.
- In an election case the decision of a State supreme court in a cause to which the contestants were not parties was not received as evidence. Volume I, section 608.

## (238) Judging.—Construction of State Law by State Officers.

- An opinion that the House in construction of a State law should follow the construction given by the proper State officers. Volume I, section 521.
- In electing a Senator the State legislature acts under authority of the Federal Constitution, and a State constitution and laws conflicting therewith are void. Volume **I**, section **632**.
- Discussion as to the retroactive effect of the schedule of a new State constitution whereby a date for election of Congressman was fixed. Volume I, section 522.
- The House declined to invalidate an election because a State constitution had established qualifications of voters in disregard to reconstruction legislation. Volume II, section 1134.
- Discussion of the force to be given by the House to a construction by the proper State officials of a State law fixing the time for electing Congressmen. Volume **I**, section **525**.
- A question as to the authority of a construction of law by State officials and people in a case relating to time of electing Congressmen. Volume I, section 524.

#### (239) Notice of Contest.—Time of Serving.

- A person proposing to contest the election of a Member serves notice within thirty days after determination of the result. Volume I, section 678.
- A question as to what constitutes a "determination of the result" of an election under the terms of the law of 1851 relating to notice of contest. Volume I, sections **597**, **862**, **884**, **992**.
- An Elections Committee has ruled that the determination of result contemplated by the law governing notice of contest is not reached until returns have been compared or certified as required by law. Volume I, section 425.
- A notice of contest served within thirty days of the issuance of the governor's proclamation was held sufficient, although the proclamation was not issued within the time prescribed by law. Volume I, section 38.
- A contestant may serve more than one notice of contest, provided that each notice be served within the required time. Volume I, section 839.
- A second notice of contest served after the expiration of the time fixed by law was disregarded. Volume  $\mathbf{II}$ , section 855.
- The service of notice of contest at the residence is sufficient compliance with the law. Volume I, section 337.
- The House sometimes authorizes a contestant to serve an amended or supplemental notice of contest after the expiration of the time fixed by law for the serving of the notice. Volume **I**, section **452**.
- Contestant have sometimes served amended or supplemental notices of contest, trusting to the House to authorize the action later. Volume I, section 452.
- Instance wherein the Elections Committee, after ruling a notice of contest insufficient, permitted contestant to specify orally. Volume II, section 848.
- The statute limiting the time within notice of contest of election may be served is merely directory and may be disregarded for cause. Volume **VI**, section **98**.
- Where contestant had failed to serve notice on contestee within time required by law the House declined to extend time because of lack of diligence. Volume VI, section 99.

# (239) Notice of Contest.—Time of Serving—Continued.

The contestant having failed to serve notice of contest within the time required by law, the committee deemed it unnecessary to take action thereon. Volume VI, section 100.

Contestant having failed to serve proper notice of contest upon contestee, the case was dismissed. Volume II, section 101.

Contestant having failed to serve notice of contest within the prescribed time, the committee recommended that the case be dismissed. Volume VI, section 175.

An amended notice of contest having been filed by contestant was answered by contestee. Volume VI, section 160.

Objections by contestee that notice of contest was insufficient were disregarded by the elections committee. Volume VI, section 163.

By answering a notice of contest served before the declaration of the result the sitting Member was held to have waived the informality. Volume II, section 852.

The notice of contest being served after expiration of the legal time and the testimony taken without regard to the statute, the committee did not examine the case. Volume II, section 901.

A Senate committee concluded in the Pickering impeachment that respondent might answer in person, by attorney, or not at all. Volume III, section 2324.

The Presiding Officer held that counsel of the son of Judge Pickering, admitted to show the insanity of the accused, might not offer a motion to the court. Volume III, section 2334.

Mr. Justice Chase introduced his counsel at the time he gave in his answer. Volume III, section 2351.

In the Chase impeachment the respondent introduced additional counsel during the trial. Volume III, section 2354.

President Johnson entered his appearance by letter addressed to the chief Justice and naming the counsel to appear for him. Volume III, section 2424.

Form of announcing the appearance of counsel in the Belknap trial. Volume III, section 2453.

In English impeachments the respondent has counsel in accusation for misdemeanor, but not in capital cases. Volume III, section 2120.

According to the parliamentary law the respondent, on accusation for misdemeanor, may answer the articles of impeachment by person, or by writing, or by attorney. Volume III, section 2120.

When the person accused in articles of impeachment appears by agent or attorney a record is made naming the person appearing and the capacity in which he appears. Volume III, section 2129.

In impeachment proceedings before the Senate counsel for the respondent is admitted and heard. Volume III, section 2130.

The person accused in articles of impeachment may appear in person or by attorney. Volume III, section 2127.

The person impeached may appear to answer the articles in person or by attorney, and a record is made as to the mode of appearance. Volume III, section 2129.

After William Blount had failed to appear and answer counsel were admitted on his behalf. Volume III, section 2308.

In the Blount impeachment a letter from respondent's attorneys announcing their readiness to attend was filed in the Senate before the day set for appearance. Volume III, section 2305.

The Senate decided that the counsel for William Blount need not file any warrant of attorney or other written authority. Volume III, section 2309.

In the Blount impeachment the rejoinder on behalf of respondent was signed by his attorneys. Volume III, section 2311.

In the First Congress the House did not think it necessary to hear petitioners in an election case on the floor by counsel. Volume I, section 757.

In 1791 the House admitted the contestant and his counsel to the bar to produce testimony in an election case. Volume I, section 709.

# (239) Notice of Contest.—Time of Serving—Continued.

- The House in 1803 permitted a contestant in an election case to be heard by counsel at the bar of the House (footnote). Volume **I**, section **765**.
- In 1792, 1804, and 1841 the House permitted parties in election cases to be heard by attorneys at the bar of the House. Volume I, sections 657-659.
- In 1826 the House, after full discussion, declined to permit the contestant in an election case to be heard by counsel at the bar of the House. Volume I, section 660.
- The House in 1856 declined to permit a contestant who could not speak the English language to be heard by counsel at the bar of the House. Volume I, section 661.
- The specifications of a notice of contest are required to give a reasonable degree of information but not to have the precision of pleadings in the courts. Volume II, section 1064.
- Instance wherein citizens of a district, in memorial, participated in an election contest. Volume I, section 803.
- Instance of an election instituted by a memorial from citizens of the district. Volume I, section 808.
- The law governing the serving of notice of contest may be departed from in a case where its observance is impracticable. Volume I, section 237.
- The House may give to its Elections Committee discretion to regulate the serving of notice and taking of testimony in an election case. Volume **I**, section **599**.
- The legal time for serving a notice of contest in an election case is extended by the House only for good reason and where there seems to be reasonable ground for a contest. Volume I, section 436.
- For exceptional reasons the House may authorize an election case to be made up as to notice and answer after the time prescribed by law. Volume I, section 680.
- The revocation of credentials having reversed the position of the parties the House by resolution authorized investigation without regard to notice. Volume I, section 687.
- Rule prescribed by the House for serving notice and taking testimony in a delayed election case. Volume I, section 686.
- Form of resolution providing for notice and answer in election case after expiration of time prescribed by law. Volume I, section 680.
- Form of resolution providing for serving notice and taking testimony in an election case conducted in disregard of the terms of the law. Volume I, section 598.
- The House having of its own motion decided to examine an election a copy of the resolution was served on the parties. Volume I, section 791.
- The notice of contest being served after expiration of the legal time and the testimony taken without regard to the statute, the committee did not examine the case. Volume II, section 901.
- An instance wherein a Delegate gave notice of a contest by a telegram, which was submitted to the House by the Speaker. Volume **I**, section **467**.
- As to what constitutes the determination of result on which the serving of a notice of contest is predicated. Volume II, section 992.
- Decision as to what is a determination of result within the meaning of the law providing for serving notice of contest. Volume II, sections 862, 884.
- The pleadings in an election case should be free from personalities. Volume II, section 938.
- Personalities and generally also digressions on local politics are irrelevant to the record of an election case. Volume I, section 425.
- Instance wherein the Elections Committee condemned pleadings in notice and answer for irrelevant charges and insinuations. Volume II, section 1125.
- The Elections Committee has no authority to alter or suppress improper pleadings in the notice and answer. Volume II, section 1125.
- In an election case allegations as to the means by which a person became a candidate are not properly considered. Volume II, section 1103.

### (239) Notice of Contest.—Time of Serving—Continued.

Instance wherein the Elections Committee examined a contest on the merits, although the pleadings were too imperfect to support a decision for contestant. Volume II, section 1107.

Contestant's notice not having specifically demanded the rejection of an entire precinct, the Committee on Elections corrected the poll, although rejection appeared justifiable. Volume II, section 875.

Although contestant claimed in his notice that blurred ballots should not be counted for contestee and did not ask that they be counted for himself, the committee counted them for both. Volume II, section 1077.

If the contestant shows a return illegal, does the burden fall on contestee to prove the vote when contestant has not attacked it in his notice? Volume II, section 948.

When both sides have, without objection, investigated an alleged illegal vote, failure to specify it in notice of contest may not be urged. Volume I, section 588.

A vote challenged in notice of contest by either party is a proper subject of investigation. Volume I, section 588.

Instance wherein a return was rejected and count aliunde admitted without request for the same in contestant's notice. Volume II, section 964.

Objection to the legality of the constitution of an election district, not raised in the notice of contest, was not considered. Volume II, section 893.

Contestee having objected when certain evidence was taken that it was not covered by the notice, the Elections Committee sustained the objection. Volume II, section 880.

Objection having been made by contestee to evidence on points not put in issue by contestant's notice, the evidence was rejected. Volume II, section 855.

The House will not examine testimony as to a precinct not included in the notice of contest. Volume II, section 1015.

The Elections Committee examined a question raised in the notice of contest, although it had not been insisted on in the argument of contestant. Volume II, section 878.

An affidavit taken without notice to opposing candidate and before the result had been determined was rejected as evidence. Volume **I**, section **618**.

Testimony taken without the notice required by the law of 1851 was excluded. Volume II, section 860.

The committee considered an issue covered by testimony admitted without objection, although not specified in the pleadings. Volume II, section 850.

Does the fact that an election case is instituted by a memorial instead of on pleading under the law justify a different rule of evidence? Volume II, section 988.

Where contestant offered evidence not specified in notice of contest and the answer was not served within the legal time the House still considered all the evidence. Volume II, section 1052.

The Elections Committee declined to recommend the reopening of a case for further testimony on facts not set forth in the notice or substantiated by testimony. Volume II, section 1063.

The House was disinclined to extend the time of taking testimony in order to procure testimony on points not referred to in the original notice of contest. Volume II, section 1006.

The law governing the service of notice by the party desiring to take a deposition in an election case. Volume I, section 697.

The notice to take depositions and a copy of the subpoena are attached to the depositions in an election case. Volume I, section 704.

A copy of the notice of contest and the answer in an election case are sent to the Clerk of the House with the testimony. Volume I, section 704.

A notice as to taking testimony having been delayed in delivery so that one of the parties could not attend, the committee ordered the testimony taken anew. Volume I, section 824.

#### (239) Notice of Contest.—Time of Serving—Continued.

Notices of taking testimony in an election case having specified such times and places as to make it impossible for the returned Member to attend, the Elections Committee held the testimony taken to be exparte. Volume **I**, section **729**.

Although service of notice of taking testimony may be irregular, if the party yet is informed and appears and cross-examines the House may consider the evidence. Volume II, section 1057.

The name of a witness who swore to his own vote not being mentioned in the notice to take depositions as required by law, the vote was rejected. Volume **I**, section **557**.

In 1865, in a case wherein sitting Member had, by reason of absence on military duty, failed to receive notice of contest, the House gave further time for taking testimony. Volume II, section 855.

Time and place of an election being fixed by law, the failure of officials to give a required notice was held not to justify rejection of the returns. Volume II, section 966.

No legal notice of election at a certain precinct being given, the poll was rejected by the committee although the day of election was fixed by law. Volume **I**, section **617**.

The House has authorized a contestant to take ex parte evidence in case an indifferent opponent should neglect to answer notice of contest. Volume **I**, section **624**.

In a case where neither claimant was seated on prima facie showing the House investigated and determined the contest, although one claimant defaulted in answering notice of contest. Volume I, section 624.

Failure of returned Member to answer notice of contest may not be taken as a confession of the truth of the allegations. Volume II, section 863.

Evidence is not admitted on a point as to which there was a total failure to plead in the answer. Volume II, section 934.

Instance wherein an elections committee considered a question not raised in the notice of contest. Volume I, section 643.

A recital of apparent facts in the notice of contestant, such as the figures of a returned vote, may not be construed as a concession of the truth thereof. Volume II, section 1024.

A contestant giving no notice of contest as required by law and taking no testimony, the House, without further examination, confirmed returned Member's title. Volume II, section 1073.

The parties to an election case may not, by mutual consent, waive the requirements that an issue shall be made up by the pleadings of notice and answer. Volume I, section 680.

# (240) Notice of Contest.—Manner of Serving.

It was held in 1886 that under the law of 1851 notice of contest must be served upon the returned Member personally. Volume II, section 862.

The service of notice of notice of contest at the residence is sufficient compliance with the law. Volume I, section 337.

As to what constitutes a sufficient service of notice of contest when the returned Member is absent from home. Volume II, section 984.

An intelligible written notice of contest, in the hands of returned Member within the prescribed time, is sufficient, although served informally. Volume II, section 1075.

It was held in 1866 that proof of notice of service of contest might not be by affidavit of the officer serving the notice. Volume II, section 862.

An election case may be instituted by a contest filed in accordance with the law, by protest or memorial from an elector of the district, by protest or memorial filed by any other person, or on motion of a Member of the House. Volume VI, section 78.

## (241) Notice of Contest.—Specially Authorized by the House.

The law governing the serving of notice of contest may be departed from in a case where its observance is impracticable. Volume I, section 327.

## (241) Notice of Contest.—Specially Authorized by the House—Continued.

The revocation of credentials having reversed the position of the parties, the House, by resolution, authorized investigation without regard to notice. Volume **I**, section **687**.

Rule prescribed by the House for serving notice and taking testimony in a delayed election case. Volume I, section 686.

The legal time for serving a notice of contest in an election case is extended by the House only for good reason and where there seems to be reasonable ground for a contest. Volume **I**, section **436**.

The House having of its own motion decided to examine an election, a copy of the resolution was served on the parties. Volume **I**, section **791**.

Form of resolution providing for notice and answer in election case after expiration of time prescribed by law. Volume **I**, section **680**.

## (242) Notice of Contest.—Early Use of Petitions.

In 1849 election contests were instituted by memorial. Volume I, section 815.

An instance after the enactment of the law regulating election contests wherein a contest was instituted by petition. Volume I, section 525.

Instance in 1861 of an election contest instituted by memorial. Volume I, section 686.

Instance of a House election contest instituted by petition. Volume I, section 646.

Instance of an election case instituted by memorial from sundry citizens and electors of the district. Volume I, section 763.

Form of petition instituting an early election case. Volume I, section 708.

An election inquiry instituted in the Senate by memorial. Volume I, sections 690, 692.

## (243) Notice of Contest.—Must Relate to Issues Sufficient to Change the Result.

Irregularities insufficient to change the result of the election do not justify a contest. Volume VI, section 111.

Where the rejection of votes alleged to be illegal would not alter the result of the election it was not deemed necessary to consider the charge. Volume VI, section 75.

Where allegations of fraud, even if sustained, would not affect sufficient votes to change the result, the House refused to entertain a proposed contest. Volume **VI**, section **99**.

Instance wherein the Elections Committee condemned pleadings in notice and answer for irrelevant charges and insinuations. Volume II, section 1125.

A recital of apparent facts in the notice of contestant, such as the figures of a returned vote, may not be construed as a concession of the truth thereof. Volume II, section 1024.

While failure of a contestant to comply with statutory requirements in the filing of a notice of contest does not necessarily preclude consideration by the House, such contestant may not become the beneficiary of his own negligence by succeeding to the seat so vacated. Volume **VI**, section **98**.

Instance wherein the Elections Committee examined a contest on the merits, although the pleadings were too imperfect to support a decision for contestant. Volume II, section 1107.

The committee did not consider it necessary to pass on the form of a notice of contest which did not relate to issues sufficient to change the result. Volume II, section 1071.

Where the notice of contest does not claim sufficient to change the return the House does not think it necessary to examine the testimony. Volume II, section 1071.

Although insufficiency of the contestant's notice might preclude an award of the seat to him, it might not preclude declaration of a vacancy after examination of the testimony. Volume II, section 972.

# (244) Notice of Contest.—Must Present Particular Specifications.

Contestant may not impeach the title of sitting Member by general averments of error, fraud, bribery, or coercion, but must specifically set forth in notice of contest grounds upon which the contest is brought. Volume VI, section 102.

#### (244) Notice of Contest.—Must Present Particular Specifications—Continued.

Both the notice of contest and answer are required to present particular specifications: Volume I. section 678.

The House decided in 1806 that a petition instituting an election contest should state the grounds with reasonable certainty. Volume **I**, section **679**.

The notice of contest in an election case must be specific in its allegations. Volume **I**, section **682**. Construction of the provision of the law of 1851 requiring the notice of contest to "specify particularly." Volume **I**, section **821**.

Opinion from a divided committee as to the degree of definiteness of specifications required in a notice of contest. Volume I, section 824.

The specifications of a notice of contest are required to give a reasonable degree of information, but not to have the precision of pleadings in the courts. Volume II, section 1064.

Specifications in the notice of contest being deemed sufficiently clear and direct to put the sitting Member on a proper defense and prevent surprise were upheld. Volume II, section 1074.

A notice of contest drawn in general terms was held to cover sufficiently the various claims made upon the testimony and in the arguments. Volume **I**, section **337**.

Where the notice of contest was objected to as to specifications not relating to vital questions, the Elections Committee disregarded the objections. Volume II, section 1126.

The notice of contest need not specify the names of voters objected to as not qualified. Volume I, sections 821, 830, 835.

In an election case where it is alleged that votes have been cast by persons not qualified, the names of such persons should be given in the notice of contest. Volume **I**, section **763**.

Where electors are objected to for want of qualifications, their names should be set forth in the notice of contest. Volume I, section 773.

In an election case an allegation that a certain number of votes were cast by proxy was conceded sufficiently certain without specification of the names. Volume **I**, section **763**.

Objection to the legality of the constitution of an election district, not raised in the notice of contest, was not considered. Volume II, section 893.

Omission to specify definitely in the notice of contest a district alleged to be illegally constituted was not held fatal. Volume II, section 859.

A notice of contest being defective, but objections thereto not being pressed, the committee examined the case. Volume II, section 949.

A specification in notice of contest defective in specifying the number of illegal votes and where they were cast was nevertheless regarded. Volume II, section 917.

The pleadings in both the notice and answer being bad, the committee condemned them, but examined the case. Volume II, section 850.

Although there may be irregularities in pleadings and in taking testimony, the committee sometimes examines an election case on the merits. Volume I, section 681.

The notice of contest need not give the names of voters objected to for qualifications. Volume I, section 830.

When electors are objected to for want of qualifications their names should be set forth in the notice of contest. Volume I, section 773.

# (245) Notice of Contest.—Defective in Specifications.

While notice of contest should state specifically the points on which testimony is adduced, yet the committee sometimes waives the strict requirement of the rule. Volume I, section 579.

The Committee on Elections sometimes hears a contest on its merits, although the notice may fail in definiteness. Volume I, section 682.

The specifications of the notice of contest should be sufficient merely to put the opposite party on his guard. Volume II, section 864.

## (245) Notice of Contest.—Defective in Specifications—Continued.

Discussion as to the sufficiency of a notice of contest which did not give particular specifications. Volume I. section 785.

A Notice of contest being defective but objections thereto not being pressed, the committee examined the case. Volume II, section 949.

The Elections Committee may consider a case although the pleadings do not all meet the requirements of the law as to specifications. Volume II, section 859.

Although the allegations of the petitioner in an election case were vague and indefinite, the Elections Committee proceeded to examination. Volume I, section 778.

Omission to specify definitely in the notice of contest a district alleged to be illegally constituted was not held fatal. Volume II, section 859.

The allegation that "sundry" disqualified persons in the district voted for contestee was permitted in a notice of contest, although criticized. Volume II, section 859.

A specification in notice of contest defective in specifying the number of illegal votes and where they were cast was nevertheless regarded. Volume II, section 917.

The petition of a contestant was admitted although defective in its specification of particulars. Volume  $I_{\bullet}$  section 812.

Example of a general specification in a notice of contest which does not meet the requirements of the law. Volume II, section 848.

Specifying particulars in which notice of contest was deficient. Volume VI, section 97.

Objections by contestee that notice of contest was insufficient were disregarded by the Elections Committee. Volume VI, section 163.

The mere fact that candidates for other offices on the same ticket received large majorities while contestant received a minority of the votes cast, does not justify a contest. Volume **VI**, section **117**.

Illustration of specifications so vague as to destroy the validity of the notice of contest. Volume II. section 972.

Illustration of a vague and uncertain specification in a notice of contest, which was nevertheless considered. Volume II, section 909.

Illustration of a notice of contest deficient in the particularity of its specifications. Volume II, section 942.

Specifications in contestant's notice of contest criticized as too general. Volume II, section 1107. Illustraton of a specification in a notice of contest condemned as too general. Volume II, section 905

A notice of contest condemned in an election case as inadequate. Volume I, section 682.

Form of a petition in an election case deemed too general and indefinite in its charges. Volume I, section 778.

An instance wherein a Delegate gave notice of a contest by a telegram which was submitted to the House by the Speaker. Volume I, section 467.

Although the notice of contest filed by contestant was defective, the House considered the merits of the case. Volume VI, section 150.

The revocation of credentials having reversed the position of the parties, the House by resolution authorized investigation without regard to notice. Volume I, section 687.

It is not necessary that the notice of contest specify the names of individual voters whose qualifications are challenged. Volume **I**, section **835**.

The House declined to receive a deposition taken in violation of the law of 1851, although bearing vitally on the turning point of the contest. Volume II, section 852.

Although service of notice of taking testimony may be irregular, if the party yet is informed and appears and cross-examines, the House may consider the evidence. Volume II, section 1057.

Both parties having proceeded under misapprehension of the law the evidence was admitted. Volume II, section 920.

#### (245) Notice of Contest.—Defective in Specifications—Continued.

Testimony of contestant being taken after the legal time and against contestee's protest the committee reported that it should not be considered and that sitting Member's title should be confirmed. Volume I, section 730.

Testimony taken after the time allowed by law was rejected. Volume II, section 905.

A condemnation by the Elections Committee of oral arrangements between parties to an election case for taking testimony out of time. Volume I, section 730.

Contestant's testimony being delayed by dilatory action and intimidation the House considered a portion taken after the legal limit. Volume II, section 977.

A notice of contest served within thirty days of the issuance of the governor's proclamation was held sufficient, although the proclamation was not issued within the time prescribed by law. Volume I, section 38.

The notice of contest being served after expiration of the legal time and the testimony taken without regard to the statute, the committee did not examine the case. Volume II, section 901.

Specifications in the notice of contest being deemed sufficiently clear and direct to put the sitting Member on a proper defense and prevent surprise, were upheld. Volume II, section 1074.

A notice of contest being defective, but objections thereto not being pressed, the committee examined the case. Volume II, section 949.

Where contestant had taken testimony irregularly the House gave returned Member additional time to cross-examine witnesses who had already testified, and to take rebuttal evidence. Volume II, section 1003.

Original testimony taken on notices stating that witnesses were to be examined in rebuttal was rejected. Volume II, section 905.

In extraordinary cases, and where it appears that in no other way can the will of the voter be ascertained, resort to methods not technically legal may be justified. Volume II, section 1031.

Testimony taken before an officer other than the one named in the notice was rejected by the committee. Volume I, section 831.

Testimony in an election case being taken before a person who had ceased to be a notary, but none of the parties or witnesses being aware of this until nearly all the evidence was in, the House considered it. Volume II, section 1086.

Discussion as to informalities in the preparation of depositions in an election case. Volume I, section 736.

# (246) Notice of Contest-Waiver of Objections as to Specifications.

Sitting Member waived objection as to the specifications of the notice by not making it when the testimony was taken. Volume II, section 864.

A contestee by answering without taking exceptions waives objections to the sufficiency of the notice of contest. Volume II, section 855.

Participating in a subsequent agreement as to evidence the contestee was held to have waived his objections to the sufficiency of notice. Volume II, section 942.

Having permitted without objection the reference of a contest to a committee of the House, and having taken testimony and presented argument on the merits of the contest, the sitting Member was held to have waived thereby any right to object to irregularities in the filing of the notice of contest. Volume VI, section 98.

The contestant in an election case must confine his proof to the allegations of his notice. Volume I, section 640. Volume II, section 1107.

The House decided that in an election case introduced by a petitioner should not give evidence of any fact not alleged in the petition. Volume I, section 679.

By answering a notice of contest served before the declaration of the result the sitting Member was held to have waived the informality. Volume II, section 852.

#### (247) Notice of Contest.—Amended and Supplemental.

An amended notice of contest having been filed by contestant was answered by contestee. Volume VI. section 160.

A contestant may serve more than one notice of contest provided that each notice be served within the required time. Volume I, section 839.

A second notice of contest served after the expiration of the time fixed by law was disregarded. Volume II, section 855.

The House sometimes authorizes a contestant to serve an amended or supplemental notice of contest after the expiration of the time fixed by law for the serving of the notice. Volume I, section 452.

The House, in case there shall be necessity, authorizes a contestant to serve as amended notice of contest. Volume I, section 624.

Instances wherein the House permitted amended notices of contest to be filed, with right to file amended answers. Volume I, section 683.

Contestants have sometimes served amended or supplemental notices of contest, trusting to the House to authorize the action later. Volume I, section 452.

An instance wherein, after an amended notice of contest had been authorized, the House heard the election case as if it had actually been made. Volume I, section 684.

Instance wherein the Elections Committee, after ruling a notice of contest insufficient, permitted contestant to specify orally. Volume II, section 848.

Questions as to the serving of amended notices of contest in election cases. Volume **I**, section **685**. In 1868 the House entertained a contest for the seat of a Delegate, although the first notice, of contest was irregular and the supplemental notice was not filed within the time required by law. Volume **I**, section **467**.

An amended notice of contest having been filed by contestant was answered by contestee. Volume VI, section 160.

# (248) Officers of.—De Jure and de Facto.

Distinction between election officers de jure and de facto and mere usurpers. Volume II, section 878.

The returns of election officers de facto, acting in good faith, were counted by the House. Volume I, section 828.

Was an official acting without authority of law on a canvassing board an intruder or a de facto officer? Volume I, section 948.

Election officers fraudulently chosen and acting illegally were held to be intruders and not de facto officers. Volume II, section 902.

An election officer appointed without authority of law was held not to be an officer de facto. Volume II, section 884.

Although irregularly chosen, an election officer was regarded as a de facto officer whose acts were valid. Volume II, section 1014.

An election officer having acted colore officii without objection from any claimant the Elections Committee declined to inquire if he had been appointed properly. Volume I, section 782.

There being doubt as to the regularity of the appointment of an election judge, the committee rejected the votes cast while he officiated, but the House reversed the ruling. Volume I, section 55.

An election officer who was removed but not notified of the fact, and whose successor failed to qualify, was a de facto officer, and returns signed by him were not properly rejected. Volume I. section 603.

Election officers who have not taken required oath are still de facto officers and their acts are valid. Volume II, section 1085.

# (248) Officers of.—De Jure de Facto—Continued.

- In the absence of fraud, the failure of an election officer to be sworn does not destroy the effect of his acts as an officer de facto. Volume II, section 879.
- Election judges and clerks sworn by one having no legal right to administer the oath were regarded by the House as de facto officers, and the returns were counted, the State law forbidding rejection for mere informalities. Volume **I**, section **558**.
- A person not possessing the qualifications required for an officer de jure may not be an officer de facto. Volume II, section 881.
- As to whether an unnaturalized foreigner may be a de facto election officer. Volume II, section 922.
- Should the fact that judges of election are not freeholders as required by law impair their acts as de facto officers? Volume II, section 888.
- The House held a duly appointed election judge to be an officer de facto, although not possessing a required qualification as to former loyalty. Volume **II**, section **879**.
- Election officers belonging to one political party only, in violation of the requirements of law, are nevertheless de facto officers. Volume I, section 1006.
- Certain officers of election being held to be disqualified under State law, the House rejected the returns over which they had presided, declining to treat them as de facto officers. Volume I, section 451.
- No fraud being shown the House sustained the election returns, although a de facto election officer of partisan bias and irregular conduct, officiated a portion of the time. Volume II, section 878.
- An election board being unfairly constituted, the returns were successfully impeached by the testimony of individual voters as to their ballots and qualifications. Volume II, section 1033.
- Discussion of the status of a governor de facto as distinguished from an usurper. Volume **I**, section **350**.
- Distinction between election officers de jure and de facto and mere usurpers. Volume II, section 878.
- The Senate declined to seat the bearer of credentials signed by a person exercising the authority of governor, it being objected that the signer was an usurper and that there was no election by a valid legislature. Volume I, section 352.
- Although usurpers had acted with the election officers and the ballots were stolen, the committee declined to reject the return on the ground that it would increase the harm to the injured party. Volume II, section 1053.
- Forcible usurpation of county offices, whereby the entire election machinery of the county was placed in the hands of one party, in violation of law, with subsequent fraudulent acts, constituted evidence of a conspiracy. Volume II, section 1022.
- Returns of State officers are not binding on the House, which may go behind all returns in determining final right. Volume I, section 538.
- Votes cast on a legal election day were held by the House, although the State official had withdrawn his proclamation calling the election for that day. Volume I, section 524.
- The Elections Committee held that wherever a United States inspector was prevented from performing his legal duties at the poll, the return should be rejected. Volume II, section 1039.
- As to proving a vote aliunde by testimony of a United States inspector who distributed tickets and saw them voted. Volume II, section 1038.
- Although illiterate election officers seemed to have been appointed purposely, yet the House was reluctant to reject their returns when the safeguard of Federal inspectors had existed. Volume II. section 973.
- While conduct of election officers may justify their punishment for misdemeanor, it may not justify rejection of the returns made by them. Volume II, section 861.

#### (248) Officers of.—De Jure and de Facto—Continued.

- Where canvassing officers acted arbitrarily, although not fraudulently, the House corrected their result by the precinct returns. Volume II, section 899.
- Officers of election having wrongfully denied qualified voters the right to vote, the House counts the rejected votes. Volume II, section 975.
- Although many electors have suffered by arbitrary refusal of registration officers to do their duty, yet the House requires a contestant to show specifically the resulting harm. Volume II, section 974.
- The House declined to declare a seat vacant in a case wherein unsatisfactory proof of contestant's election was reinforced by bad conduct of election officers favorable to contestee. Volume II, section 875.
- Conduct of unauthorized challengers, supplemented by the acts of partisan election officers, may contribute to taint a return. Volume II, section 1074.
- Discussion as to appointment of election officers of one party only as prima facie evidence of fraud. Volume II, section 1104.
- Where a particular election board denies representation to the opposing party the returns, being impeached by evidence, are rejected. Volume II, section 1115.
- A general plan of evasion of the law providing for boards of fair election officers, combined with attempts to prevent examination thereof, was considered proof of conspiracy to defraud. Volume II, section 1030.
- Failure to give party representation on election boards, when the same is required by law and practicable, is evidence of conspiracy to defraud. Volume II, section 1025.
- As to the validity of a supplemental return proven by the election officers and not by the best evidence, i.e., the ballots themselves. Volume II, section 948.
- A return was corrected on the evidence of the tally list, supplemented by oral testimony of an election officer and a recount of ballots. Volume **II**, section **999**.
- Certificates of canvassing officers, supplemented by certified transcripts by a chancery clerk, were held prima facie evidence of the votes at a poll whereof the primary returns were rejected. Volume II, section 960.
- Election officers being robbed of the ballot boxes and returns by unknown masked men, the general result was not affected thereby. Volume II, section 937.
- The existence of a corruption fund and the use of it, even by county officers, does not vitiate an election beyond the actual votes shown to be affected. Volume II, section 1027.
- The House declined to consider, in the assignment of prima facie title, a question of law as to rejection of votes by canvassing officers. Volume I, section 328.
- An opinion that the House, in construction of a State law, should follow the construction given by the proper State officers. Volume I, section 521.
- When voters are disqualified for crime a vote should not be rejected unless there is proper evidence of the conviction of the person offering it. Volume I, section 537.
- The failure of an election judge to detach a stub from a ballot, as he was required to do by law, did not justify the rejection of a ballot cast in good faith. Volume II, section 1120.
- An informal removal of a numbered stub by election officers from ballots erroneously cast with such illegal distinguishing mark did not save the ballots from rejection by the House. Volume I, section 527.
- The numbering of ballots through an honest blunder of election officers does not cause their rejection in absence of evidence of intimidation. Volume II, section 952.
- Discussion as to whether a voter should be disfranchised for failure of election officers to obey a law requiring indorsement and numbering of the ballot. Volume II, section 1047.
- The state law requiring rejection of ballots not marked with initials of election officers, the House overruled the election officers who had counted such ballots. Volume II, section 1056.

#### (248) Officers of.—De Jure and de Facto—Continued.

An illegal destruction of ballots, but apparently done in good faith, was not held as evidence contributing to a charge of conspiracy. Volume II, section 1079.

Discussion as to counting votes cast at an election adjourned by the officers for fear outrage from the legal place to another. Volume II, section 1038.

Votes cast at an election adjourned beyond the times permitted by law were rejected. Volume I, section 783.

Discussion as to the disposition of rival polls caused by a division among election officers. Volume II, section 1105.

Failure of county officers to verify formally a registration list did not invalidate the election, no voter being deprived of any right. Volume II, section 1084.

Participation of a United States marshal in the duties of election officers, no harm being shown, did not justify rejection of the return. Volume II, section 1058.

A succession of unexplained irregularities on the part of intelligent election officers destroys the presumption in favor of the returns. Volume II, section 1032.

Unfair conduct on the part of election officers and suspicious circumstances do not justify overturning a majority not destroyed by testimony. Volume II, section 1119.

Temporary absence of the election judges, the voting being left under charge of honest election clerks, did not vitiate the poll. Volume II, section 1027.

Only preponderating testimony that there was no fraud saved from rejection a poll whereat the election officers adjourned for dinner and removed the ballot box illegally. Volume II, section 1027.

Evidence of declarations of voters when they took their tickets and went to the box availed to discredit returns of election officers of doubtful honesty. Volume II, section 1030.

A case in which the committee considered historic facts in judging validity of an election wherein appeared many irregularities on the part of election officers. Volume **I**, section **338**.

Where election officers returned 12 votes for contestant and 17 electors swore they voted for him, the House rejected the entire return. Volume  $\Pi$ , section 1111.

Although the law requires ballots to be counted only after close of the voting, partial count earlier does not necessarily vitiate the poll. Volume II, section 1049.

Handling of the ballots by parties other than the officers does not necessarily cause rejection of the poll. Volume II, section 1049.

No fraud being alleged, absence of election officers from the poll for dinner or other reason does not justify rejection of the poll. Volume II, section 1049.

Temporary absence of election officers from the poll does not invalidate the vote, no harm resulting therefrom. Volume II, section 1054.

Temporary absence of a portion of the election officers for purpose of dining was not considered ground for rejecting the poll. Volume II, section 866.

Although the State law forbade temporary closing of a poll on penalty of vitiating the election, yet the harmless act of suspending voting while the officers dined was overlooked. Volume II, section 866.

A poll unauthorized by law, taken at a place different from the legally appointed place under control of partisan officers, was rejected. Volume II, section 924.

A sheriff having adjourned an election for a reason not specified as a cause of adjournment, the Elections Committee rejected votes cast after such adjournment. Volume I, section 769.

Polls being illegally closed, the House took into account the injury resulting to contestant thereby. Volume II, section 970.

There being no evidence that either party had suffered especial harm the House did not count votes excluded by closing the polls, although negligence of election officers was alleged. Volume II, section 1088.

#### (248) Officers of.—De Jure and de Facto—Continued.

Returns being rejected for fraud by election officers, no act of the said officers may be admitted as proof aliunde of the vote. Volume II, section 932.

Where election officers are discredited by a falsified return their testimony as to their own votes is valueless as proof aliunde. Volume II, section 1050.

The honesty of election officers being impeached, the testimony of the voters as to their own votes was admitted to destroy the return and prove the vote aliunde. Volume II, section 980.

In estimating harm done by fraud of officers judicial cognizance was taken of the general prevalence of certain political sentiment. Volume II, section 1095.

A presumptive arising from the previous good character of election officers is destroyed by uncontradicted and positive testimony as to their fraudulent conduct at the election. Volume II. section 1089.

Discussion as to the status of the ballots as evidence when the honesty of the election officers is impeached. Volume II, section 1043.

There being evidence of a conspiracy of election officers to defraud, the returns were satisfactorily impeached by evidence falling short of the best evidence, i.e., the testimony of the voters themselves. Volume II, section 1030.

The House declined to overrule the election officers who counted votes of electors assisted in marking without taking the required preliminary oath. Volume II, section 1070.

In order for a recount of votes to rebut the presumption in favor of the election officers, it must be shown that the boxes have been kept inviolate. Volume II, section 847.

The presumption in favor of the truthfulness of official returns disappears on proof that the election officers violated the law. Volume II, section 1065.

Election officers being required to file certain affidavits with a prothonotary, his certificate that this was not done was accepted as proof that the affidavits were not taken. Volume II, section 1130

The required return of the oaths of election officers not being made the burden of proving the oath is thrown on the party claiming benefit from the votes. Volume I, section 841.

The House declined to reverse the action of election officers who had returned for "Jonathan H. Wallace" votes cast for "J. Wales" and "Jonathan H. Walser." Volume II, section 987.

Distinction between proof required to set aside returns of sworn officers and that which will establish a vote aliunde when returns do not exist. Volume II, section 965.

The records and returns of election officers are presumed to be correct, and are to be set aside only on conclusive proof. Volume I, section 820.

A county canvassing board having ministerial duties only are presumed to act correctly, but this presumption may be rebutted at any time by reference to precinct returns. Volume I, section 577

Discussion as to the sufficiency of tally lists kept by watchers at the polls to impeach the returns of the officers. Volume II, section 1104.

As to the sufficiency of a recount which justifies a disregard of the returns of the sworn election officers. Volume II, section 997.

A registration office who could not properly take the oath he did take as such officer was held a good de facto officer. Volume II, section 870.

In making up the roll the Clerk disregarded entirely credentials issued by a person claiming to be governor but who never exercised the functions of that office. Volume **I**, section **60**.

Instance of returns of an election made by military officers under authority of reconstruction acts. Volume I, section 326.

Disorder before the opening of the polls and for the purpose of affecting the choice of election officers, and not affecting the poll itself, was disregarded by the House. Volume II, section 1068.

#### (248) Officers of.—De Jure and de Facto—Continued.

Votes from a county illegally organized, whose election officers were improperly commissioned, and where there was some fraud, were rejected. Volume **I**, section **840**.

When by a conspiracy of officials ignorant election officers were installed, and then their imperfect returns rejected, contestant was permitted to prove the vote aliunde by oral evidence of inspectors, etc. Volume II, section 965.

As to what constitutes a majority of election officers competent to hold a valid election. Volume II, section 954.

There being only two inspectors of election where the law required three, the returns were rejected. Volume I, section 838.

The law requiring two officers to officiate at a poll, votes were taken by one officer acting in the capacity of the two requiring were rejected. Volume I, section 782.

An informal poll, held by one election officer instead of three and irregularly conducted, was rejected. Volume II, section 1015.

The law requiring the presence of the sheriff at the voting, the committee rejected votes cast in his absence, but the House reversed this ruling. Volume I, section 54.

Only one legally appointed election officer presiding, and the voting being interrupted by disorder, the poll is rejected. Volume **II**, section **1015**.

The canvassing of votes by an illegal board, while important to returning officers, does not prevent the House ascertaining the result from precinct returns. Volume II, section 915.

The returns being rendered untrustworthy by action of acting judges chosen in places of judges kept from the polls by intimidation, the poll was rejected. Volume II, section 873.

The election officers being irregularly chosen and of suspicious conduct, an excess of ballots over the poll list was held to justify rejection of the box. Volume II, section 1032.

Where the tally list was kept by an unsworn person not an election officer and the poll list and the testimony as to the tally list showed discrepancies, the return was rejected. Volume II, section 1090.

There being evidence of both fraud and intimidation, the failure of election officers to be sworn vitiated the returns. Volume II, section 884.

Riots at the polls, even involving election officers, were not given weight except where contributing to impeach the integrity of unsworn election officers. Volume I, section 843.

No fraud or injury being alleged, the Elections Committee declined to reject a poll because of neglect of the election officers to take the required oath. Volume I, section 770.

### (249) Officers of.—Qualifications.

Returns are not vitiated simply because election officers lack certain qualifications required by law. Volume II, section 1085.

No fraud or injury being shown, the proper acts of an unqualified or unauthorized election officer do not vitiate the poll. Volume I, section 811.

Although a portion of the election officers were disqualified persons corruptly appointed, the Elections Committee did not reject the poll but corrected the return by a recount. Volume II, section 1016.

Election officers not being residents of the precinct as required by law, the poll was rejected. Volume II, section 881.

One of the election judges being disqualified by law to act as judge, the returns were rejected. Volume II, section 866.

When the law forbids a candidate to be an election officer, is a poll for Congressman void because a candidate for a local office is such officer? Volume II, section 1049.

A State law forbidding a candidate to act as an election officer, participation of contestee as an acting officer was occasion of a division of opinion in the Elections Committee. Volume II, section 954.

#### (249) Officers of.—Qualifications—Continued.

Participation of relatives of a contestant as election officers was not held fatal to the return, although the State constitution might seem to imply a prohibition of such participation. Volume I, section 778.

It not being shown that the law required a record of the qualification of an election officer, the committee declined to assume from absence of the record that he was not qualified. Volume **I.** section **618**.

Effect of violation of State law forbidding a candidate to be an election officer. Volume II, sections 954, 1049.

The fact that an election officer, before he became such, had made a bet from which he withdrew before acting, did not vitiate the return. Volume II, section 1005.

#### (250) Officers of.—Mere Failure to be Sworn Not Fatal to Acts of.

In the absence of fraud the failure of election officers to be sworn should not vitiate a poll. Volume I, section 807.

No fraud or injury being alleged the Elections Committee declined to reject a poll because of neglect of the election officers to take the required oath. Volume I, section 770.

No fraud being shown, and no specific fraudulent act being alleged, the House declined to reject a poll because unsworn persons assisted in the count. Volume I, section 584.

A poll fairly conducted should not be set aside because an election officer had not been sworn. Volume I, section 810.

Failure of election officers to be sworn, no fraud damaging to the petitioner being shown, was apparently considered not sufficient to justify rejection of the returns. Volume I, section 778.

Although only one of the three election officers was sworn, the House overruled the State canvassers and counted the vote as cast. Volume II, section 1014.

Mere failure of election officers to take the oath prescribed by law does not vitiate the returns. Volume II, section 1058.

The sole objection that election officers are not sworn does not justify rejection of the poll. Volume II. section 1049.

It is a dangerous step to disfranchise a precinct because elections officers have failed to take the required oath. Volume II, section 1036.

# (251) Officers of.—Failure to be Sworn Accompanied by Fraud.

There being evidence of both fraud and intimidation the failure of election officers to be sworn vitiated the returns. Volume II, section 884.

It not being shown that election officers were sworn and fraud appearing, the House declined to admit the usual presumption in favor of de facto officers. Volume I, section 841.

Election officers being sworn by an unauthorized sheriff who was an officious intruder, the poll was rejected. Volume II, section 954.

Election officers who have not taken the required oath are still de facto officers and their acts are valid. Volume II, section 1085.

Although only one of the three election officers was sworn, the House overruled the State canvassers and counted the vote as cast. Volume II, section 1014.

# (252) Officers of.—Returns Rejected for Failure to be Sworn.

Early instance of the rejection of the returns because election officers did not take the required oath. Volume I, section 321.

A minority argument that a poll should be rejected for failure of an election officer to be sworn. Volume I, section 807.

Failure of the judges of an election to take the required oath was held to vitiate the return. Volume I, section 831.

The neglect of the officer conducting the poll to take the required oath is ground for rejecting the poll. Volume I, section 782.

## (252) Officers of.—Returns Rejected for Failure to be Sworn—Continued.

Participation of an unsworn person in the count may be held a contributory irregularity justifying rejection of a poll. Volume **I**, section **560**.

#### (253) Officers of.—Proof of the Oath.

An election officer being presumed to do his duty is presumed to have taken a required oath, and the burden of proving otherwise is on the objecting party. Volume **I**, section **782**.

Failure to file a required certificate that an election officer took the oath is sufficient to throw the burden of proof on the party claiming the votes received by the officer. Volume I, section 782

Instance wherein absence of certificate that election officers were sworn was deemed conclusive in absence of testimony to the contrary. Volume I, section 831.

The required return of the oaths of election officers not being made, the burden of proving the oath is thrown on the party claiming benefit from the votes. Volume I, section 841.

### (254) Officers of.—Questions as to Appointment of.

The charge that an election officer was not legally chosen not being fully established, the committee declined to reject the poll. Volume I, section 800.

The mere delay in the appointment of election officers does not vitiate an election held by them. Volume II, section 1110.

As to effect on the return of participation by an illegally appointed election officer. Volume II, section 1112.

Failure to transmit to a county clerk certificate of the choice of an election officer is not a reason for rejecting the pool. Volume I, section 800.

A question as to whether a candidate nominated by nomination papers may suggest the names of election officers under a law giving that function to the "nominating body." Volume II, section 1110.

# (255) Officers of.—The Majority Competent to Act.

As to what constitutes a majority of election officers competent to hold a valid election. Volume II, section 954.

There being only two inspectors of election when the law required three, the returns were rejected. Volume I, section 838.

An election being properly conducted, the House counted a return made by a portion of the election officers, the others having declined to act. Volume II, section 895.

The law requiring two officers to officiate at a poll, votes taken by one officer acting in the capacity of the two required were rejected. Volume I, section 782.

An informal poll, held by one election officer instead of three and irregularly conducted, was rejected. Volume II, section 1015.

# (256) Officers of.—Absence of, Required Party Representation.

The State law providing, with affixed penalty, that both political parties should be represented on boards of election officers, the House declined to reject the returns of noncompliance with this law. Volume II, section 879.

Disregard of a law requiring party representation of election boards may contribute to establish conspiracy, but does not do so of itself. Volume II, section 974.

Friends of contestant not being represented on an election board, and there being evidence of fraud in the registration and voting, the poll was rejected. Volume II, section 1068.

A general disregard of a directory law as to party representation among election officers was held to constitute a reason for rejection of a series of polls. Volume II, section 1072.

Although the boards of election officers may be constituted unfairly, the House will yet give full effect to legal votes. Volume II, section 1068.

The mere fact that election officers are not divided as to party is not of itself proof that the law requiring such division has been violated. Volume II, section 1006.

#### (256) Officers of.—Absence of, Required Party Representation—Continued.

An election board being unfairly constituted, the returns were successfully impeached by the testimony of individual voters as to their ballots and qualifications. Volume II, section 1033.

Contestant having prevented the evidence by which contestee sought to answer contestant's charges the House declined to permit contestant to profit thereby. Volume II, section 940.

Discussion of the effect of the participation of the candidate himself in bribery and its relation to the amount and the proven effect. Volume II, section 1279.

The House, having historic knowledge of an election contest, referred the subject to the committee with instructions, although neither party was petitioning. Volume **I**, section **791**.

The law providing for representation of both parties on the board of election officers being violated, and the vote being impeached, the House rejected the return. Volume II, section 964.

Election officers belonging to one political party only, in violation of the requirements of law, are nevertheless de facto officers. Volume II, section 1006.

Discussion as to appointment of election officers of one party only as prima facie evidence of fraud. Volume II, section 1104.

Voters may not be deprived of their ballots by the neglect of regularly qualified managers to qualify and act. Volume II, section 1074.

An election being properly conducted, the House counted a return made by a portion of the election officers, the others having declined to act. Volume II, section 895.

Failure to give party representation on election boards when the same is required by law and practicable is evidence of conspiracy to defraud. Volume II, section 1025.

A general plan of evasion of the law providing for boards of fair election officers combined with attempts to prevent examination thereof was considered proof of conspiracy to defraud. Volume II, section 1030.

Forcible usurpation of county offices whereby the entire election machinery of the county was placed in the hands of one party, in violation of law, with subsequent fraudulent acts, constituted evidence of a conspiracy. Volume II, section 1022.

It is presumed that election officers who are partisans of the objecting party have not intentionally erred against his interest. Volume II, section 922.

Although the State law declares that no election shall be invalid by failure to have party representation on boards of election officers, the House will reject the returns where fraud accompanies the irregularity. Volume **II**, section **1099**.

Where a particular election board denies representation to the opposing party the returns, being impeached by evidence, are rejected. Volume II, section 1115.

The law providing for representation of both parties on the board of election officers being violated, and the vote being impeached, the House rejected the return. Volume II, section 964.

Failure to give one party lawful representation among election officers, accompanied by proof of fraud, justifies rejection of the returns. Volume II, section 1116.

### (257) Officers of.—Absence From the Polls.

Temporary absence of the election judges, the voting being left under charge of honest election clerks, did not vitiate the poll. Volume II, section 1027.

Temporary absence of election officers from the poll does not invalidate the vote, no harm resulting therefrom. Volume II, section 1054.

Temporary absence of a portion of the election officers for purpose of dining was not considered ground for rejecting the poll. Volume II, section 866.

No fraud being alleged, absence of election officers from the poll for dinner or other reason does not justify rejection of the poll. Volume II, section 1049.

## (257) Officers of.—Absence From the Polls.—Continued.

- Only preponderating testimony that there was no fraud saved from rejection a poll whereat the election officers adjourned for dinner and removed the ballot box illegally. Volume II, section 1027.
- The law requiring the presence of the sheriff at the voting, the committee rejected votes cast in his absence, but the House reversed this ruling. Volume **I**, section **54**.
- In the absence of proof to the contrary, the presumption of law is that election officials have complied with the law, and persons refused the privilege of registering or voting were disqualified under the law. Volume **VI**, section **142**.

# (258) Officers of.—General Irregularities by.

- Voters may not be deprived of their ballots by the neglect of regularly qualified managers to qualify and act. Volume II, section 1074.
- In the absence of fraud or injustice irregular action by election officers does not vitiate the poll. Volume I, section 804.
- In the absence of fraud on the part of the voters, whose choice was in doubt, the House over-looked irregularities on the part of the election officers. Volume I, section 823.
- The House did not indorse a proposition to declare a seat vacant because of irregularities on the part of election officers not shown to be corrupt. Volume **I**, section **807**.
- Discussion as to what constitutes a fatal irregularity in the conduct of election officers. Volume  $I_{\bullet}$  section 822.
- Misconduct of the officer who assists illiterates to mark their ballots justifies correction but not rejection of the poll. Volume II, section 1080.
- An election officer being shown guilty of fraud at one ballot box, no confidence was placed in another to which he had access at the same election. Volume II, section 1113.
- Instance wherein the Elections Committee, in passing on the intent of election officers accused of fraud, took into account the conduct of those officers at a subsequent election. Volume II, section 874.
- It is presumed that election officers who are partisans of the objecting party have not intentionally erred against his interest. Volume II, section 922.
- The fact that an election officer, before he became such, had made a bet from which he withdrew before acting, did not vitiate the return. Volume **II**, section **1005**.
- Election officers being required to file certain affidavits with a prothonotary, his certificate that this was not done was accepted as proof that the affidavits were not taken. Volume **II**, section **1130**.
- Votes fairly and honestly given should not be set aside for the omission or error of the returning officer. Volume I, section 638.
- In the absence of fraud the voter can not be deprived of his vote by the omission of election officers to perform duties imposed upon them by law. Volume VI, sections 81, 154.
- A lawful vote, honestly cast, may not be rejected because of irregularity in the conduct of an election officer. Volume **VI**, sections **124**, **147**.
- The vote of a qualified elector prevented from voting through error or misconduct of election officials will be counted upon presentation of proof. Volume VI, section 113.
- Adjournment of election officials contrary to provision of law before completion of the count, where untainted with fraud or misconduct does not warrant rejection of the pool. Volume **VI**, section **91**.
- Mistakes of election officials, neither operating to change the result nor accompanied by fraud do not warrant rejection of the poll. Volume VI, section 92.
- Error of election officer in removing initials properly affixed as required by law does not invalidate ballot. Volume **VI**, section **92**.
- Where irregularities occur in isolated instances and the illegal votes are capable of identification those votes only will be rejected, but where disregard of the law by election officials has been so flagrant as to render their returns unreliable the entire vote of the precinct will be rejected. Volume **VI**, section **75**.

### (258) Officers of.—General Irregularities by—Continued.

When performance of a statutory duty is within the discretion of an election official and its performance is accompanied by no denial of right, such performance may not be impeached on the score of partiality. Volume VI, section 154.

While the failure to observe statutes merely directory is not necessarily fatal, it is the duty of election officers to observe rigidly the directory as well as the mandatory requirements of the election laws. Volume VI, section 81.

The alphabetical arrangement of names in the poll books constitute evidence of collusion and fraud on the part of election officials. Volume VI, section 75.

Where the soliciting of votes by election officials continued during the whole day the entire poll should be rejected, but where solicitation is shown to have applied to a limited number of votes those votes only should be deducted from the poll. Volume **VI**, section **91**.

Voters complying with all other requirements of the law should not be disfranchised by the neglect of public officials to register them. Volume II, section 1037.

Where the electors comply with the statutes the House should not reject their votes because returning officers have not been equally careful. Volume I, section 778.

The voters are not to be disfranchised by an neglect of the officers after the election if the correct vote can be ascertained. Volume II, section 1031.

A shifting of numerous ballot boxes, done to deceive the voter, was held to be unlawful, though not forbidden by law. Volume II, section 1034.

An election district being established illegally, but all parties participating in the election in good faith, is considered as having a de facto existence. Volume **II**, section **893**.

Returns made by volunteer officers at "outside polls" of votes cast by persons of unknown qualifications were rejected. Volume II, section 894.

In a simple case of discrepancy between the vote returned and the vote proven by testimony of voters, the return was corrected, not rejected. Volume II, section 858.

Participation by an election judge in bribery did not justify rejection of the poll when the contaminated votes could be separated. Volume II, section 1068.

Abandonment of the polls by intimidated judges was not of itself considered sufficient to invalidate the poll. Volume II, section 937.

The returns being rendered untrustworthy by action of acting judges chosen in places of judges kept from the polls by intimidation, the poll was rejected. Volume II, section 873.

The judges of an election having joined in partisan and irregular conduct, and testimony showing evidence of extensive fraud, the entire return was rejected. Volume II, section 850.

The House, being of opinion that votes were cast as returned, declined to reject the return because not signed by the election judge as required by law. Volume II, section 847.

# (259) Pleadings.—Informal, Irrelevant, and Improper.

The pleadings in an election case should be free from personalities. Volume II, section 938.

Personalities, and generally also digressions on local politics, are irrelevant to the record of an election case. Volume I, section 425.

Incompetent testimony and long statements by counsel tending to present such evidence should not be included in the record of an election case. Volume II, section 1127.

In an election case allegations as to the means by which a person became a candidate are not properly considered. Volume II, section 1103.

In the record of an election case allegations and testimony relating to nominations are out of order. Volume I, section 425.

The majority of the Elections Committee, in a sustained case, concluded that the House was not concerned about undue influence used in the nomination of a candidate. Volume I, section 46.

The Elections Committee has no authority to alter or suppress improper pleadings in the notice and answer. Volume II, section 1125.

#### (259) Pleadings.—Informal, Irrelevant, and Improper—Continued.

Instance wherein the Elections Committee condemned pleadings in notice and answer for irrelevant charges and insinuations. Volume II, section 1125.

The pleadings in both the notice and answer being bad, the committee condemned them, but examined the case. Volume II, section 850.

Instance wherein the Elections Committee examined a contest on the merits, although the pleadings were too imperfect to support a decision for contestant. Volume II, section 1107.

Although there may be irregularities in pleadings and in taking testimony, the committee sometimes examines an election case on the merits. Volume I, section 681.

The Elections Committee declined in 1882 to reopen a case to enable a contestant to correct his procedure. Volume I, section 725.

An instance wherein after an amended notice of contest had been authorized the House heard the election case as if it had actually been made. Volume I, section 684.

When both sides have, without objection, investigated an alleged illegal vote, failure to specify it in notice of contest may not be urged. Volume I, section 588.

An instance wherein irregularity of pleading as to time of filing was waived by consent of other party. Volume VI, section 177.

The law governing the filing of contestant's and contestee's briefs in an election case and the printing thereof. Volume I, section 705.

A contestant having failed to file the brief required by law, the Elections Committee notified him to appear and show cause why his case should not be dismissed. Volume **I**, section **751**.

The contestant failing to file a brief within the time required by the rules of the House, the committee construed the laches as an abandonment of the contest. Volume VI, section 168.

Although the contestant delayed the filing of testimony and briefs beyond the statutory time, the House, in view of the seriousness of the charges, consented to hear the case. Volume VI, section 111.

Admissions in the brief of a party to a contest are of force if not contrary to proven facts. Volume II, section 1130.

The returns being rejected, the House counted for sitting Member, apparently somewhat as a matter of grace, the votes conceded to him by contestant's brief. Volume II, section 1034.

Instance wherein leave as given to take further testimony and produce additional evidence after briefs had been filed and arguments heard. Volume VI, section 134.

A person proposing to contest the election of a Member serves notice within thirty days after determination of the result. Volume I, section 678.

Decision as to what is a determination of result within the meaning of the law providing for serving notice of contest. Volume II, section 862.

A contestant may serve more than one notice of contest, provided that each notice be served within the required time. Volume **I**, section **839**.

As to validity of an answer with no proof of service except an ex parte affidavit. Volume II, section 957.

The House having, of its own motion, decided to examine an election, a copy of the resolution was served on the parties. Volume **I**, section **791**.

An intelligible written notice of contest in the hands of a returned Member within the prescribed time is sufficient, although served informally. Volume II, section 1075.

The notice of contest in an election case must be specific in its allegations. Volume **I**, section **682**. Both the notice of contest and answer are required to present particular specifications. Volume **I**, section **678**.

#### (259) Pleadings.—Informal, Irrelevant, and Improper—Continued.

Construction of the provision of the law of 1851 requiring the notice of contest to "specify particularly." Volume I, section 821.

Opinion from a divided committee as to the degree of definiteness of specifications required in a notice of contest. Volume I, section 824.

The House decided in 1806 that a petition instituting an election contest should state the grounds with reasonable certainty. Volume I, section 679.

The specifications of a notice of contest are required to give a reasonable degree of information but not to have the precision of pleadings in the courts. Volume II, section 1064.

Specifications in the notice of contest being deemed sufficiently clear and direct to put the sitting Member on a proper defense and prevent surprise were upheld. Volume II, section 1074.

Where the notice of contest was objected to as to specifications not relating to vital questions the Elections Committee disregarded the objections. Volume II, section 1126.

Specifications in contestant's notice of contest criticized as too general. Volume **II**, section **1107**. The allegation that "sundry" disqualified persons in the district voted for contestee was permitted in a notice of contest, although criticised. Volume **II**, section **859**.

The notice of contest need not specify the names of voters objected to as not qualified. Volume I, sections 830, 835.

The Elections Committee may consider a case, although the pleadings do not all meet the requirements of the law as to specifications. Volume II, section 859.

The petition of a contestant was admitted, although defective in its specification of particulars. Volume I, section 812.

The Committee on Elections sometimes hears a contest on its merits, although the notice may fail in definiteness. Volume I, section 682.

Discussion as to the sufficiency of a notice of contest which did not give particular specifications. Volume I, section 785.

Although the allegations of the petitioner in an election case were vague and indefinite, the Elections Committee proceeded to examination. Volume I, section 778.

Although insufficiency of the contestant's notice might preclude an award of the seat to him, it might not preclude declaration of a vacancy after examination of the testimony. Volume II, section 972.

A notice of contest being defective, but objections thereto not being pressed, the committee examined the case. Volume II, section 949.

The contestant in an election case must confine his proof to the allegations of his notice. Volume I, section 640.

Contestant's case should be limited to the allegations of his notice of contest. Volume II, section 1107.

Evidence is not admitted on a point as to which there was a total failure to plead in the answer. Volume II, section 934.

Contestee having objected when certain evidence was taken that it was not covered by the notice, the Elections Committee sustained the objection. Volume II, section 880.

Objection to the legality of the constitution of an election district, not raised in the notice of contest, was not considered. Volume II, section 893.

Objection having been made by contestee to evidence on points not put in issue by contestant's notice, the evidence was rejected. Volume **II**, section **855**.

The House decided that in an election case introduced by a petition that petitioner should not give evidence of any fact not alleged in the petition. Volume **I**, section **679**.

Although an uncertified return was rejected by the State canvassers, the House counted it, sitting Member not having denied in his answer that the vote was cast as claimed by contestant. Volume II, section 960.

#### (259) Pleadings.—Informal, Irrelevant, and Improper—Continued.

The House will not examine testimony as to a precinct not included in the notice of contest. Volume II, section 1015.

A contestant having conceded certain votes on a construction of law at variance with the committee's, the votes were left to his credit. Volume II, section 1010.

A recital of apparent facts in the notice of contestant, such as the figures of a returned vote, may not be construed as a concession of the truth thereof. Volume II, section 1024.

The House is disinclined to give force to point raised in debate, but overlooked both in the report and views of the Elections Committee. Volume II, section 958.

A copy of the notice of contest and the answer in an election case are sent to the Clerk of the House with the testimony. Volume I, section 704.

Testimony taken without the notice required by the law of 1851 as excluded. Volume II, section 860.

A Member on whom has been served a notice of contest shall answer within thirty days of such service. Volume I, section 678.

Failure of returned Member to answer notice of contest may not be taken as a confession of the truth of the allegations. Volume II, section 863.

The Committee did not consider it necessary to pass on the form of a notice of contest which did not relate to issues sufficient to change the result. Volume II, section 1071.

Where the notice of contest does not claim sufficient to change the return the House does not think it necessary to examine the testimony. Volume II, section 1071.

A contestant giving no notice of contest, as required by law, and taking no testimony, the House, without further examination, confirmed returned Member's title. Volume II, section 1073.

The parties to an election case may not by mutual consent waive the requirements that an issue shall be made up by the pleadings of notice and answer. Volume I, section 680.

The Elections Committee at the outset of an investigation called on the claimants to state in writing the grounds of their respective claims. Volume I, section 792.

Although contestant claimed in his notice that blurred ballots should not be counted for contestee, and did not ask that they be counted for himself, the committee counted them for both. Volume II. section 1077.

Instances wherein the House permitted amended notices of contest to be filed, with right to file amended answers. Volume I, section 683.

Instance wherein the Elections Committee after ruling a notice of contest insufficient permitted contestant to specify orally. Volume II, section 848.

A second notice of contest, served after the expiration of the time fixed by law, was disregarded. Volume II, section 855.

In an election case when it is alleged that votes have been cast by persons not qualified the names of such persons should be given in the notice of contest. Volume **I**, section **763**.

Where electors are objected to for want of qualifications their names should be set forth in the notice of contest. Volume I, section 773.

In an election case an allegation that a certain number of votes were cast by proxy was conceded sufficiently certain without specification of the names. Volume **I**, section **763**.

A contestee by answering without taking exceptions waives objections to the sufficiency of the notice of contest. Volume II, section 855.

By answering a notice of contest served before the declaration of the result the sitting Member was held to have waived the informality. Volume II, section 852.

Participating in a subsequent agreement as to evidence, the contestee was held to have waived his objections to the sufficiency of notice. Volume II, section 942.

Sitting Member waived objection as to the specifications of the notice by not making it when the testimony was taken. Volume II, section 864.

#### (259) Pleadings.—Informal, Irrelevant, and Improper—Continued.

Where contestant offered evidence not specified in notice of contest and the answer was not served within the legal time the House still considered all the evidence. Volume II, section 1052.

Instance wherein a return was rejected and count aliunde admitted without request for the same in contestant's notice. Volume II, section 964.

Instance wherein an Elections Committee considered a question not raised in the notice contest. Volume I, section 643.

The committee considered an issue covered by testimony admitted without objection, although not specified in the pleadings. Volume II, section 850.

If the contestant shows a return illegal, does the burden fall on contestee to prove the vote when contestant has not attacked it in his notice? Volume II, section 948.

Form of resolution providing for notice and answer in election case after expiration of time prescribed by law. Volume I, section 680.

The Elections Committee examined a question raised in the notice of contest, although it had not been insisted on in the argument of contestant. Volume II, section 878.

Contestant's notice having specifically demanded the rejection of an entire precinct, the Committee on Elections corrected the poll, although rejection appeared justifiable. Volume II, section 875.

For exceptional reasons the House may authorize an election case to be made up as to notice and answer after the time prescribed by law. Volume I, section 680.

Does the fact that an election case is instituted by a memorial instead of on pleading under the law justify a different rule of evidence? Volume II, section 988.

The pleadings in both the notice and answer being bad, the committee condemned them, but examined the case. Volume II, section 850.

Illustration of specifications so vague as to destroy the validity of the notice of contest. Volume II, section 972.

Illustration of a notice of contest deficient in the particularity of its specifications. Volume II, section 942.

Illustration of a vague and uncertain specification in a notice of contest, which was nevertheless considered. Volume II, section 909.

Example of a general specification in a notice of contest which does not meet the requirements of the law. Volume II, section 848.

Illustration of a specification in a notice of contest condemned as too general. Volume II, section

A notice of contest condemned in an election case as inadequate. Volume I, section 682.

Form of a petition in an election case deemed too general and indefinite in its charges. Volume I, section 778.

The House was disinclined to extend the time of taking testimony in order to procure testimony on points not referred to in the original notice of contest. Volume II, section 1006.

The Elections Committee declined to recommend the reopening of a case for further testimony on facts not set forth in the notice or substantiated by testimony. Volume II, section 1063.

A vote challenged in notice of contest by either party is a proper subject of investigation. Volume **I**, section **588**.

### (260) Pleadings.—Waivers, Admissions, etc.

The parties to an election case may not by mutual consent waive the requirements that an issue shall be made up by the pleadings of notice and answer. Volume **I**, section **680**.

Admission by contestant that his evidence is of doubtful sufficiency is held to amount to waiver of the allegation. Volume II, section 588.

A contestant having conceded certain votes on a construction of law at variance with the committee's, the votes were left to his credit. Volume II, section 1010.

### (260) Pleadings.—Waivers, Admissions, etc.—Continued.

- A recital of apparent facts in the notice of contestant, such as the figures of a returned vote, may not be construed as a concession of the truth thereof. Volume II, section 1024.
- As to the force of admissions by counsel during argument of an election case. Volume II, section 1130.
- Admissions in the brief of a party to a contest are of force if not contrary to proven facts. Volume II, section 1130.
- Counsel for contestee having admitted the justice of contestant's contention that certain returns ought to be excluded on account of fraud, it was held that the vote from those precincts should not be counted for either contestant or contestee. Volume VI, section 134.
- Contestant having agreed to abide by decision of election commissioners is precluded from disputing the result of their count. Volume VI, section 117.
- It being admitted that the contestee had a majority of the votes cast, the committee declined to pass on disputed ballots submitted for their consideration. Volume **VI**, section **169**.

## (261) Pleadings.—Evidence to be Confided Within the Allegations of.

- Contestant's case should be limited to the allegations of his notice of contest. Volume II, section 1107.
- The contestant in an election case must confine his proof to the allegations of his notice. Volume **I.** section **640**.
- The House decided that in an election case introduced by a petition the petitioner should not give evidence of any fact not alleged in the petition. Volume **I**, section **679**.
- The House will not examine testimony as to a precinct not included in the notice of contest. Volume II, section 1015.
- Objection having been made by contestee to evidence on points not put in issue by contestant's notice, the evidence was rejected. Volume **II**, section **855**.
- Evidence is not admitted on a point as to which there was a total failure to plead in the answer. Volume II, section 934.
- The Elections Committee examined a question raised in the notice of contest, although it had not been insisted on in the argument of contestant. Volume II, section 878.
- A vote challenged in notice of contest by either party is a proper subject of investigation. Volume I, section 588.
- Although contestant claimed in his notice that blurred ballots should not be counted for contestee, and did not ask that they be counted for himself, the committee counted them for both. Volume II, section 1077.
- Contestant's notice not having specifically demanded the rejection of an entire precinct, the Committee on Elections corrected the poll, although rejection appeared justifiable. Volume II, section 875.
- Where contestant's case did not overcome returned Member's majority, the House did not consider the returned Member's countercharges. Volume II, section 1084.
- A contestant must put in evidence the returns of the district as a basis for showing the effect of his charges. Volume II, section 1100.
- While not obliged to consider any issue not specifically raised in the pleadings, the House may do so if the integrity of the election appears thereby to be conserved. Volume VI, section 94.
- In submitting evidence of illegal voting, parties to a contested proceedings are confined to the names of alleged illegal voters set forth in the pleadings. Volume **VI**, section **159**.
- Counsel for the contestant having conceded that a recount of the ballots was all that was relied on and that if a recount did not overcome the contestee's plurality the contest would be dismissed, the committee held it was not warranted on the pleadings in recounting the ballots but permitted an amendment of pleadings to justify recount. Volume VI, section 170.

#### (262) Pleadings.—Treatment of Questions Not Included in.

Instance wherein an Elections Committee considered a question not raised in the notice of contest. Volume I. section 643.

When both sides have, without objection, investigated an alledged illegal vote, failure to specify it in notice of contest may not be urged. Volume I, section 588.

The committee considered an issue covered by testimony admitted without objection, although not specified in the pleadings. Volume II, section 850.

Instance wherein a return was rejected and count aliunde admitted without request for the same in contestant's notice. Volume II, section 964.

Objection to the legality of the constitution of an election district, not raised in the notice of contest, was not considered. Volume II, section 893.

Contestee having objected when certain evidence was taken that it was not covered by the notice, the Elections Committee sustained the objection. Volume II, section 880.

The House was disinclined to extend the time of taking testimony in order to procure testimony on points not referred to in the original notice of contest. Volume II, section 1006.

Where contestant offered evidence not specified in notice of contest, and the answer was not served within the legal time, the House still considered all the evidence. Volume II, section 1052.

If the contestant shows a return illegal, does the burden fall on contestee to prove the vote when contestant has not attacked it in his notice? Volume II, section 948.

An instance wherein the committee, overruling a demurrer conceded to be well taken, elected to decide the case on the pleadings, affidavits, exhibits, and statements of counsel and parties. Volume VI, section 170.

## (263) Privilege of Questions Relating to.—Vacancies, Exclusion, etc.

A question relating to the existence of a vacancy in the membership of the House was held to be of privilege. Volume III, section 2588.

A resolution notifying the governor of a State of a vacancy in the representation of a district is presented as a question of privilege. Volume III, section 2589.

A resolution proposing the exclusion of a delegate from his seat presents a question of privilege. Volume III, section 2594.

## (264) Privilege of Questions Relating to.—Matters not Within.

No question of privilege is involved in the claim of a person to a seat in pursuance of the demand of a State for a representation greater than that allowed by law. Volume III, section 2592.

A Member having resigned, a question as to his right to his seat was not entertained as a question of privilege. Volume **III**, section **2590**.

A resolution directing the Elections Committee to report an election case may not have precedence as a question of privilege. Volume III, section 2584.

The House declined to consider as privileged a resolution that a former Member be permitted to withdraw his letter announcing his resignation and resume his seat. Volume II, section 1213.

A proposition relating to the pay of a contestant for a seat is not a question of privilege. Volume **I,** sections **674, 675.** 

A proposition relating to the admission of a Delegate from an unorganized Territory was held not to be a question of privilege. Volume I, section 411.

A paper in the nature of a memorial condemning the decision of the House in an election case was held not to involve a question of privilege. Volume III, section 2591.

#### (265) Privilege of Questions Relating to.—In General.

The consideration of an election case is a matter of the highest privilege. Volume VI, section 180.

#### (265) Privilege of Questions Relating to.—In General—Continued.

- Consideration of a contested-election case presents a question of high privilege which takes precedence of a question involving the privilege of the House generally. Volume VI, section 572.
- A resolution relating to the right a member has to his seat was entertained as a question of privilege although the organization of the House had not been completed. Volume **VI**, section **86**.
- The right of a Member to his seat presents a question of privilege, and takes precedence of other business. Volume III, sections 2579, 2580.
- Overruling the Speaker, the House in 1840 decided to receive as a matter of privilege a report in an election case (footnote). Volume **I**, section **794**.
- A resolution providing for an investigation of the election of a Member presents a question of privilege. Volume III, section 2586.
- A claimant to a seat, with papers indicating his election, is entitled to have them presented as a question of privilege. Volume III, section 2587.
- The claim of a person to a seat may be presented as a question of privilege, although the Clerk may have enrolled another person as entitled to the seat. Volume III, section 2593.
- A resolution for the investigation of the right of a claimant to a seat presents a question of privilege. Volume I, section 328.
- The latest ruling establishes the principle that a proposition relating to the right of a Member to his seat may be acted on at once without reference to a committee. Volume III, sections 2582, 2583.
- The right of a Member to his seat may come up at any time as a question of privilege, even though the subject may have been referred to a committee. Volume III, section 2584. Volume VIII, section 2307.
- Resolutions to seat a contestant are privileged, even though the case may still be pending in committee. Volume I, section 742.
- A motion to discharge a committee from the considerations of a contested election case presents a question of the highest privilege. Volume III, section 2585.
- A resolution providing for the prosecution of an election case is presented as a question of privilege. Volume I, section 322. Volume II, section 1018.
- Instance wherein a returned Member presented as a question of privilege a proposition to reopen his election case for further testimony. Volume **II**, section **1062**.
- A resolution for the employment of a hand-writing expert in an election case was admitted as privileged. Volume I, section 673.
- A resolution relating to an alleged abuse of the privileges of the floor does not present a question of higher privilege than an election case. Volume III, section 2626.
- It has been held that an election case may not supersede the consideration of a proposition of impeachment. Volume III, section 2581.
- The question of consideration may be demanded against a question of the highest privilege, such as the right of a Member to his seat. Volume **V**, section **4941**.
- The oath having been administered to other Members-elect, a resolution relating to the election of a Member elect temporarily denied administration of the oath was entertained as a matter of the highest privilege. Volume **VI**, section **174**.
- A resolution granting further time for taking testimony in an election case was admitted as privileged. Volume II, section 956.
- The call of committees takes precedence of a contested-election case called up on Calendar Wednesday. Volume VII, section 903.
- A contested-election case may not supplant the call of the Consent Calendar. Volume VII, section 988.

## (266) Prima Facie Title.—Effect and Significance of Credentials.

- The certificate of the governor of a State as to the election of a Member is only prima facie evidence of the fact. Volume I, section 637.
- Discussion of the elements of a prima facie case as made out by the credentials of a Member-elect. Volume I, section 552.
- Reference to historical facts in determining prima facie effect of regular credentials. Volume I, section 327.
- Discussion of the judicial knowledge which must exist to justify giving prima facie effect to credentials. Volume I, section 352.
- In determining prima facie right the majority of the Elections Committee, in a sustained report, declined to consider papers other than those coming legally from the proper certifying officers of the district. Volume **I**, section **556**.
- Credentials in due form issued by an officer intrusted by law with that function were held to establish prima facie right against the certificate of another officer showing the actual state of the vote. Volume I, section 619.
- Discussion as to whether or not credentials which required reference to State law to make certain their import should be given prima facie effect. Volume I, section 522.
- The action of the Clerk in enrolling a Member-elect does not prevent the House from questioning the prima facie force of the credentials. Volume I, section 592.
- Positions of the claimants relating to prima facie right in the "broad seal case." Volume I, section 792.
- The Senate does not consider questions arising on the credentials until the beginning of the term to which they refer (footnote). Volume I, section 652.
- The right of a Member-elect to take the oath being challenged, the Speaker directed him to stand aside temporarily. Volume VI, section 174.
- In the "broad seal case" the Elections Committee, while admitting the prima facie effect of regular credentials, at first decided to investigate only final right. Volume I, section 793.
- A claimant to a seat with papers indicating his election is entitled to have them presented as a question of privilege. Volume III, section 2587.
- Credentials regular in form have been presented as a matter of privilege, although the status of the constituency was, by reason of civil war, in doubt. Volume I, section 361.
- An instance wherein the Elections Committee reported on both prima facie and final right after one of the parties to the contest had taken the oath. Volume I, section 538.
- In its early years the House referred credentials for examination of prima facie right after the bearer had been seated. Volume I, sections 565, 566.
- The House has examined validity of election and qualifications of a claimant when determining prima facie title, leaving final right for later inquiry. Volume I, section 328.
- The Senate seated a Senator-elect on prima facie showing of his election by a legislature, although his election for a prior term had been found by a committee invalid because of bribery. Volume I, section 695.
- The House admits on his prima facie showing and without regard to final right, a Member-elect from a recognized constituency, whose credentials are in due form and whose qualifications are unquestioned. Volume **I**, sections **528–534**.
- The House should not disturb the prima facie title of a Member already seated on credentials in due form and unimpeached by anything properly presented to the House. Volume I, section 537.
- The House having passed on the prima facie title to the seat, the Elections Committee declined to reopen that question. Volume II, section 847.
- In 1839 at the organization of the House the Members-elect did not permit five persons bearing regular credentials to participate in the organization. Volume I, section 103.
- A contention that the admissions of a claimant might not waive a prima facie title in which the people of the district were interested. Volume I, section 45.

#### (266) Prima Facie Title.—Effect and Significance of Credentials.—Continued.

- Although apparently satisfied as to prima facie right, the House did not seat an indifferent claimant who had also filed credentials as a Senator-elect. Volume I, section 623.
- A Senate committee's discussion of the functions of credentials in the organization of a legislature. Volume I, section 631.
- The House having passed on the prima facie right, declined, pending decisions as to final right, to reconsider the action, although examination had shown the credentials to be irregular. Volume I, section 615.
- In determining prima facie right the House may take cognizance of public statutes, proclamations made by public officials under the law, and matters of history. Volume **I**, section **623**.
- Credentials issued in violation of law, to reverse the facts of the canvass of votes, do not give prima facie right, although issued by the lawful officer. Volume I, section **599**.
- A Senate committee's discussion of the functions of credentials in the organization of a legislature. Volume I. section 631.
- The House declined to admit the Member-elect from Illinois until the State had been formally admitted to the Union. Volume I, section 396.
- The House declined to admit the Member-elect from Michigan, except as a spectator, until the act admitting Michigan to the Union had become a law. Volume **I**, section **397**.
- The House has sworn in on a prima facie showing Members-elect chosen at an election, the day, etc., of which was fixed by the schedule of a constitution adopted on that election day. Volume **I**, section **520**.
- The Senate declined to admit the persons bearing credentials as Senators-elect from Tennessee until that State had been admitted to the Union. Volume I, section 398.
- The Senate declined to admit a Senator-elect from Minnesota until a formal act of admission had been passed by Congress. Volume **I**, section **399**.

## (267) Prima Facie Title.—Relations of Credentials to Returns.

- Credentials should be based on the face of the returns and not on an examination of the votes. Volume I, section 541.
- Credentials issued in violation of law to reverse the facts of the canvass of votes do not give prima facie right, although issued by the lawful officer. Volume **I**, section **599**.
- The House very reluctantly gave prima facie effect to a certified abstract of returns by law. Volume I, section 37.
- In determining prima facie right the House went behind a certificate in due form, the bearer of which waived his prima facie right, and consulted the returns. Volume I, section 45.
- Instance wherein the House, disregarding the certificate of the governor, ascertained prima facie right on the returns of the local officers. Volume **I**, section **794**.
- In a case where there were no credentials, the House, in examining as to prima facie right, declined to permit the election returns to be considered by the committee. Volume I, section 559
- In ordering an investigation as to prima facie right the House referred with the credentials documents showing the state of the returns. Volume I, section 44.
- The House declined to give prima facie title to a contestant on the strength of the returns, although the bearer of the credentials waived his prima facie right. Volume I, section 45.
- In ascertaining prima facie title the governor should make intelligible an obscure return from the records of a returning board when said board has the functions of a court of record. Volume I, section 582.
- The law requiring a return to "set forth in words at length" the number of votes, the governor in awarding prima facie right should construe an obscure word as a word in full, not an abbreviation. Volume I, section 582.

#### (267) Prima Prima Facie Title.—Relations of Credentials to Returs—Continued.

- Criticism of a governor who issued a certificate on a canvass omitting decisive county returns because of legal proceedings to secure a recount. Volume II, section 1036.
- The law requiring a formal proclamation of the governor, the House declined to give prima facie effect to an informal executive communication, especially as the House had the returns. Volume, I, section 559.
- The House, acting on a divided report, determined the prima facie right by the returns of the district certifying officers, although they were impeached by accompanying papers. Volume I, section 556.
- State canvassers being a court of record, their signed record, approved by the State courts, give prima facie title, although at variance with their formal proceedings. Volume II, section 927.
- A county board, charged by law with the immediate canvassing and transmittal of precinct results, may not change a prima facie result by correcting alleged errors in precinct returns. Volume, I. section 538.
- The acts of county canvassing officers being impeached, their returns must be disregarded, and the precinct returns should be consulted in awarding prima facie title. Volume I, section 577.
- A divided committee once held that canvassers, not having judicial authority, should count votes returned under variations of name in determining prima facie right. Volume II, section 986.
- The House declined to consider, in the assignment of prima facie title, a question of law as to rejection of votes by canvassing officers. Volume **I**, section **328**.
- Although a Member stated that credentials were based on forged returns, the House seated the bearer, there being no conflicting credentials. Volume I, section 539.
- Proceedings at organization of the House in the New Jersey or "broad seal" contest of 1839. Volume I, section 103.
- A precinct return defective because the certificate of oaths of election officers was wanting, but supplemented by a paper containing the required certificate, was accepted by the House, the State law forbidding rejection for mere informalities. Volume I, section 557.
- The person elected dying before credentials are issued, the minority candidate may not receive the credentials. Volume **I.** section **323**.
- The House declined to honor credentials regular in form but issued in disregard of a State law requiring them to be issued after and not before the canvassing officers had made returns. Volume I, section 623.
- While the Clerk may not give prima facie effect to credentials not explicitly showing the bearers to be duly elected, the House has done so after examining the returns. Volume I, section 328.
- In determining prima facie right the majority of the Elections Committee, in a sustained report, declined to consider papers other than those coming legally from the proper certifying officers of the district. Volume **I**, section **556**.
- Where the State law does not make it the duty of an officer to make a report of the votes cast, a report from the officer is not accepted as evidence of the vote. Volume II, section 1054.
- A State court decision that the formal returns of election officers should prevail over accompanying memoranda on sample ballots transmitted in accordance with law. Volume I, section 574.
- Election officers should return all votes cast in the Congressional box, even though for persons not qualified. Volume I, section 779.
- A recount, although authorized by law, does not avail to overthrow the count of the election officers unless the ballots are affirmatively shown to have been kept inviolate. Volume II, section 1020.

#### (267) Prima Facie Title—Relations of Credentials to Returns—Continued.

- Where election officers did not follow State law and draw out an excess of ballots the Elections Committee deducted proportionately. Volume II, section 904.
- The House rejected a vote found by the judges in an irregular place and counted in spite of the fact that it caused an excess in the poll. Volume I, section 562.
- Election officers are justified in refusing to count for a candidate for Congress ballots cast in a box other than the Congressional box. Volume I, section 779.

## (268) Prima Facie Title.—Where Credentials in Substance Form Raise a Question.

- Credentials which, on their face, implied that the one having prima facie right did not have the final right were not honored either by the Clerk or the House. Volume I, section 609.
- A person bearing credentials which, on their face, showed that the governor issuing them was doubtful as to who was actually elected was seated by the House, there being provisions of law to justify the governor's act. Volume **I**, section **601**.
- Credentials issued by a governor raising a doubt as to election, the Clerk and the House declined to allow to them prima facie effect, although positive credentials authorized by the State legislature accompanied. Volume I, section 522.
- The House has declined to admit on prima facie showing persons whose elections and credentials appeared defective. Volume I, section 589.
- The House declined to give prima facie effect to credentials perfect in form but referring to an election on a day of doubtful legality. Volume I, section 523.
- The House honored credentials regular in form but impeached by a document alleging that the election was not held on the day provided by law. Volume I, section 540.
- An instance wherein the House gave prima facie effect to papers not in form of credentials and which raised a technical question as to the election. Volume **I**, section **590**.
- Two claimants appearing with conflicting credentials at the time of organization, the Memberselect examined and determined which should vote. Volume I, section 803.
- Credentials being impeached by a paper from a Territorial officer, the House declined to permit the oath to be administered until the prima facie right had been examined. Volume I, section 541.
- In 1859 the Clerk enrolled a Member-elect who had no regular certificate, but who presented an official statement from the State authorities showing his election. Volume I, section 597.
- The House has declined to permit the oath to be taken by persons whose credentials had procured their enrollment by the Clerk. Volume I, section 589.
- In the Senate, where credentials have on their face raised a question as to the constitutionality of the appointment, the bearer has not been seated on prima facie showing. Volume **I**, section **611**.
- A Senator, having resigned apparently to escape being unseated for bribery, was not readmitted on credentials showing appointment by an acting governor. Volume **I**, section **694**.
- Member-elect from Tennessee were seated in 1871 on prima facie showing, although there was a question as to whether or not the day of their election was the legal day. Volume **I**, section **521**.
- The House has sworn in on a prima facie showing Members-elect chosen at an election the day, etc., of which was fixed by the schedule of a constitution adopted on that election day. Volume I, section 520.
- There being conflicting credentials arising from a question as to the legality of election and an allegation of disqualification, the Senate determined final right before either claimant was seated. Volume I, section 632.
- Instance wherein the House decided an election contest against a returned Member who has not appeared to claim the seat. Volume I, section 649.

# (268) Prima Facie Title.—Where Credentials in Substance or Form Raise a Question—Continued.

The House has given to a committee the right to decide on either the prima facie or final right to a seat before authorizing the oath to be administered to a Delegate. Volume I, section 471.

Credentials issued in violation of law to reverse the facts of the canvass of votes do not give prima facie right, although issued by the lawful officer. Volume **I**, section **599**.

The Senate decided that a person presenting credentials in due form should be sworn in, although a question had been raised as to his election. Volume I, section 545.

## (269) Prima Facie Title.—Questions as to, and Their Relations to Final Right.

Instance wherein the House ordered its committee to report on prima facie right before ascertaining final right. Volume I, section 794.

Instance wherein questionable prima facie right was not disturbed pending decision as to final right. Volume I, section 812.

The Elections Committee in determining prima facie right declined to open evidence relating to final right. Volume I, section 794.

In 1833 the House declined to seat either claimant to a seat until the final right should be determined. Volume I, section 53.

In 1882 the House declined to permit the oath to be administered to either of two contesting Delegates until the papers in relation to the prima facie right had been examined by a committee. Volume I, section 471.

An instance wherein the House seated neither of two claimants on prima facie showing, deferring the administration of the oath until the ascertainment of final right. Volume I, section 45.

Instance wherein credentials were referred to a committee with instructions to inquire either as to prima facie or final right. Volume **I**, section **523**.

In the case of Brigham H. Roberts the committee reported at one and the same time on both the prima facie and final right. Volume I, section 474.

A governor having declined to issue credentials because of doubt as to the election the House, in 1796, determined the final right before seating the one surviving claimant. Volume **I**, section **554**.

The Elections Committee declined to favor giving a petitioner prima facie title to a seat because a partial investigation showed a majority for him. Volume I, section 772.

A person having been seated on credentials regular in form but improperly issued, the Elections Committee in a sustained case ascertained prima facie right in favor of contestant. Volume I. section 582.

An instance wherein an elections committee in a sustained case ascertained prima facie title after the sitting Member had taken the seat. Volume I, section 578.

In the Kentucky cases in 1868 a contest was presented and sustained against a person whom the House had refused the oath on his prima facie showing. Volume **I**, section **450**.

In 1839 certain persons whose titles as Members-elect were contested assumed to participate in the organization, but the meeting passed on the vote of each after it had been given. Volume **L** section **103**.

An instance wherein at the organization of the House, before the enactment of the law as to the Clerk's roll, two claimants to a seat were present and participated in the proceedings. Volume I, section 53.

In a case wherein a governor declined to sign the credentials of a Senator-elect the Senate admitted the claimant after examination of final right. Volume I, section 353.

Instances wherein the persons seated after examination of prima facie right were unseated after examination of final right. Volume I, sections 37, 542, 558, 604.

An instance wherein the Elections Committee reported on both prima facie and final right after one of the parties to the contest had taken the oath. Volume I, section 538.

#### (269) Prima Facie Title.—Questions as to, and Their Relations to Final Right—Contd.

- An instance wherein the House authorized an investigation of the credentials and election of persons already seated on prima facie showing. Volume I, section 547.
- The Senate decided that a person presenting credentials in due form should be sworn in, although a question had been raised as to his election. Volume I, section 545.
- Proceedings at organization of the House in the New Jersey or "Broad Seal" contest of 1839. Volume I. section 103.
- Positions of the claimants relating to prima facie right in the "Broad Seal case." Volume I, section 792.
- The House has examined validity of elections and qualifications of a claimant when determining prima facie title, leaving final right for later inquiry. Volume **I**, section **328**.
- The House has given to a committee the right to decide on either the prima facie or final right to a seat before authorizing the oath to be administered to a Delegate. Volume I, section 471.
- Form of resolution instituting a contest in a case wherein neither claimant is seated on prima facie showing. Volume I, section 559.
- In the Kentucky cases in 1868 a contest was presented and sustained against a person to whom the House had refused the oath on his prima facie showing. Volume I, section 452.

#### (270) Prima Facie Title.—Unquestioned, and Relation to Final Right Thereto.

- The House sometimes seats members-elect on their prima facie showing, stipulating that this shall not preclude examination as to the final right. Volume I, section 519.
- Form of resolutions for seating a claimant on prima facie showing and for the institution of a contest on the merits. Volume I, section 556.
- The House gave prima facie effect to the credentials of certain Members, although the legality of the manner of their election was questioned. Volume I, section 309.
- The House assigned prima facie title to a claimant, although papers accompanying the credentials raised a question as to the final right. Volume I, section 328.
- The House gave prima facie effect to credentials, although there appeared a question as to the regularity of the writs of election. Volume I, section 518.
- There being a question as to a Member's election, he was sworn in and his credentials were referred to a committee with instructions. Volume I, section 544.
- A vacancy in a contested seat being filled by a special election, the House seated the new Member on his credentials, but held that his final right must depend on the issue of the contest. Volume I, section 735.
- The House gave prima facie effect to regular credentials, although a contestant claimed the seat made vacant by death of the bearer's predecessor. Volume I, section 571.
- Neither claimant to a seat having credentials, the House referred the papers with instructions that the prima facie right be determined without prejudice to a later contest on the merits. Volume I, section 556.
- Form of resolution seating a person on prima facie showing, without prejudice to the rights of a contestant. Volume **I**, section **601**.
- The House having passed on the prima facie right declined, pending decision as to final right, to reconsider the action, although examination had shown the credentials to be irregular. Volume I, section 615.
- An instance wherein the House, at the time of organization, declined to give prima facie effect to credentials in due form, but impeached by documents relating to the fact of election. Volume I, section 791.
- An instance wherein the claimant seated on prima facie showing was unseated after examination of final right. Volume I, sections 37, 542, 558, 604, .
- The Senate gave immediate prima facie effect to regular credentials, although a memorial impeached the regularity and legality of the election. Volume I, section 551.

### (270) Prima Facie Title.—Unquestioned, and Relation of Final Right Thereto—Contd.

- In the Senate, in 1857, credentials regular in form were honored, although a memorial from the State legislature impeached the election of the bearer. Volume I, section 543.
- A Senator-elect took the oath on his prima facie right without challenge, although charges of bribery in his election were presented immediately thereafter. Volume **I**, section **692**.
- The Senate seated a Senator-elect on prima facie showing of his election by a legislature, although his election for a prior term had been found by a committee invalid because of bribery. Volume I, section 695.
- The certificate of a State executive, issued in strict accordance with State law, does not prevent examination of the votes by the House and a reversal of the return. Volume I, section 637.
- Instance wherein, after a delayed decision as to the prima facie right, the House itself fixed the time for instituting proceedings to contest. Volume II, section 1042.
- The revocation of credentials having reversed the position of the parties, the House, by resolution, authorized investigation without regard to notice. Volume I, section 687.
- The credentials of a Member-elect having been challenged, the Speaker submitted the question to the House. Volume VI, section 89.
- Instance wherein the Senate, overruling the recommendation of its committee, seated a Senator designate whose credentials the committee had reported to be invalid. Volume VI, section 173.
- The Senate has entertained no doubt of its right to look behind the credentials given by a governor to the facts of the electioin. Volume **V**, section **5963**.

## (271) Prima Facie Title.—As Related to Apportionment.

- The House declined to give prima facie effect to credentials regular in form, relating to a seat in addition to those to which the State was entitled. Volume I, section 318.
- The House gave prima facie effect to the perfect credentials of a State delegation, declining at that time to inquire whether or not the election was invalidated by choice of three persons for two seats. Volume **I**, section **519**.

## (272) Prima Facie Title.—As Related to Question of Vacancy.

- The House declined to give prima facie effect to credentials regular in form but relating to seats already occupied. Volume I, section 518.
- A claimant presenting credentials for a seat occupied by a Member already sworn in, they were referred to a committee but were not acted on. Volume I, section 570.
- A person appearing with credentials intended to entitle him to a seat already occupied, the House declined to seat him at once and referred the credentials. Volume **I**, section **569**.
- Although the claimant for a seat presented unimpeachable credentials, the House declined to seat him until it had determined that the seat was actually vacant. Volume I, section 322.
- The House declined to seat a person bearing credentials regular in form until it had ascertained whether or not the seat was vacant. Volume I, sections 565, 567.
- A seat having been adjudged vacant, the House yet declined to admit a claimant whose final right was then under examination. Volume I, section 327.
- The House seated a person bearing regular credentials on ascertaining that his predecessor in the same Congress had accepted a military office. Volume I, section 572.
- There being a question as to a vacancy to be filled, the Senate examined the case before administering the oath to a bearer of regular credentials. Volume **I**, section **573**.
- The Senate has admitted a person elected while the case of another claimant to the seat was yet pending. Volume I, section 353.
- A Member-elect producing credentials showing his election to fill the vacancy caused by the decease of his predecessor is sworn in at once, although no other notice of the decease may have been given to the House. Volume I, section 568.

## (272) Prima Facie Title.—As Related to Question of Vacancy—Continued.

- A Member whose seat had been contested dying, the House did not admit a claimant with credentials until contestant's claim was settled. Volume **I**, section **326**.
- The House gave prima facie effect to regular credentials, although a contestant claimed the seat made vacant by death of the bearer's predecessor. Volume I, section 571.
- In 1847 Thomas W. Newton presented credentials showing his election in place of Archibald Yell, of Arkansas, who was an officer in the Army, and was admitted on his prima facie right. Volume I, section 489.
- The credentials of a Member-elect indicating that he had been elected before the resignation of his predecessor took effect, objection was made and the oath was not administered until new credentials were produced. Volume **I**, section **596**.
- A State executive having issued credentials in due form on the assumption that a Senator had vacated his seat by accepting an Army office, the credentials were referred and the bearer was not seated. Volume I, section 491.
- A vacancy in a contested seat being filled by a special election, the House seated the new Member on his credentials, but held that his final right must depend on the issue of the contest. Volume I, section 735.
- The Clerk declined to enroll claimants bearing credentials referring to an election by virtue of which the said claimants had already held seats in the preceding Congress. Volume **I**, section **388**.

# (273) Prima Facie Title.—As Related to General Status of Constituency.—House Precendents.

- The House admits, on his prima facie showing and without regard to final right, a Member-elect from a recognized constituency whose credentials are in due form and whose qualifications are unquestioned. Volume I, sections 528-534.
- Discussion of the form of credentials and the competency of the electing and certifying authorities behind them as elements in their efficacy. Volume I, section 350.
- The holder of credentials in due form, whose prima facie title is not contested, may not take the seat if a question exists as to the competency of the constituency. Volume I, section 375.
- In 1867 the Elections Committee took the view that charges of the disloyalty of a constituency should not prevent a person holding a regular certificate from taking a seat on his prima facie right. Volume **I**, section **448**.
- Credentials being in regular form and unimpeached, the House honors them, although there may be a question as to the proper limits of the constituency. Volume **I**, section **535**.
- The House declined to give immediate prima facie effect to credentials when historic facts impeached the authority of the governor and the legality of the election. Volume I, section 519.
- The Clerk having honored credentials from a de facto governor, the House confirmed the prima facie title, although there was a conflicting certificate from an alleged de jure governor. Volume I, section 614.
- Discussion of the status of a governor de facto as distinguished from an usurper. Volume I, section 350.

## (274) Prima Facie Title.—New States.

- Persons bearing credentials from newly organized States have not been admitted to membership until the admission of the States to the Union. Volume I, sections 396–399.
- The Speaker asked the decision of the House when a Member-elect from a State not yet admitted to the Union presented himself to be sworn. Volume **I**, section **396**.

## (275) Prima Facie Title.—Unorganized Territories.

The House declined to give prima facie effect to credentials from a Territory not yet organized. Volume I, section 410.

#### (275) Prima Facie Title.—Unorganized Territories—Continued.

The House declined to give prima facie effect to the credentials of a Delegate elected by a convention in an unorganized Territory. Volume I, section 405.

After the passage of the act organizing the Territory of Wyoming, but before the actual organization, the House declined to admit a Delegate elected before the passage of the act. Volume I. section 410.

# (276) Prima Facie Title.—Constituency Incapacitated by Insurrection.

- The House declined to honor credentials regular in form but referring to a constituency notoriously incapacitated by civil war. Volume I, sections 362, 364, 371.
- The House declined to give prima facie title to the bearer of informal credentials referring to a constituency notoriously paralyzed by civil war. Volume I, sections 363, 365, 369.
- The House declined to seat on prima facie showing a claimant declared elected by the governor's proclamation, the district referred to being notoriously under duress of civil war. Volume I, section 368.
- The House declined to give prima facie effect to credentials in the form prescribed by a government already suspended and referring to a district distracted by war. Volume I, section 374.
- The House denied prima facie title to a person enrolled by the Clerk on credentials signed by a mere claimant to the governorship in a State disrupted by civil war. Volume I, section 376.
- The House as a matter of course declined to give prima facie effect to credentials emanating form the loyal provisional government of a State lately in secession. Volume I, section 380.
- The House declined to give prima facie effect to credentials signed by the military governor of a State lately in secession. Volume I, section 379.
- The House did not permit prima facie effect to credentials coming from a State lately in insurrection and from a government of doubtful standing. Volume I, section 381.
- The Senate declined to give prima facie effect to credentials regular in form but from a State known to be kept from the duress of an armed foe only by a partial military protection. Volume I, section 382.
- Instance wherein the Senate gave immediate prima facie effect to credentials from a de facto government in a State disturbed by civil war. Volume I, section 383.
- The two Houses of Congress having by law declared the State of Louisiana in a state of insurrection, the Senate in 1864 did not admit persons bearing credentials therefrom. Volume I, section 385.
- Credentials regular in form have been presented as a matter of privilege although the status of the constituency was, by reason of civil war, in doubt. Volume I, section 361.
- Person bearing credentials regular in form, but coming from communities disorganized by civil war, have been excluded until Congress should determine the status of the constituencies. Volume I, section 361.
- The House declined to give prima facie effect to irregular credentials , referring to a district notoriously under duress of civil war. Volume I, section 369.
- The House declined to give prima facie effect to regular credentials, having historic knowledge that the district was incapacitated, by civil war, from holding a regular election. Volume I, section 364.
- The House adjudged valid, for prima facie title, an election wherein parishes casting 14,346 out of 27,055 votes in the district were rejected. Volume I, section 328.
- The House declined to give prima facie effect to credentials regular in form but referring to a district notoriously under duress of civil war. Volume I, section 371.
- The House refused to seat a claimant chosen by a mere fraction of the people at an election informally called and held in a district under duress of armed enemies. Volume I, sections 363, 367, 368.

#### (277) Prima Facie Title.—Constituency in Reconstruction.

- In the Fortieth Congress Members-elect from States lately in secession were not admitted until a Committee had examined their credentials, qualifications, and the status of their constituencies. Volume I, section 386.
- After reconstruction the credentials of all the Virginia delegation were referred before the bearers were admitted. Volume I, section 318.
- In the days of reconstruction the two Houses, by joint rule, excluded Members-elect with credentials in due form, some entirely, others until the States were declared by law entitled to representation. Volume I, section 361.
- Instance wherein immediate prima facie effect was given to credentials of a Senator-elect from a reconstructed State. Volume I, section 390.
- The Senate declined to give prima facie effect to credentials impeached by charges that a State was not fulfilling in good faith the conditions of reconstruction. Volume I, section 391.
- In 1870 no one of the Members-elect from Virginia was seated until the credentials were reported on by a committee and the House had acted. Volume I, section 461.
- In reconstruction days the Senate deemed valid credentials signed by a provisional military governor. Volume I, section 430.
- The Senate declined to admit to a seat a person bearing uncontested credentials of election by a legislature representing a small fraction of the people in a seceding State. Volume **I**, section **384**.
- In 1869 the House provided by resolution that the credentials of persons claiming seats from certain States should be examined by a committee before the oath should be administered. Volume I, section 387.

## (278) Prima Facie Title.—As Related to Qualifications.

- The House decided a Member-elect entitled to a seat on his prima facie right, although knowing that his qualifications were under examination. Volume I, section 420.
- In 1873 the House seated Delegate George Q. Cannon on the strength of his unimpeached credentials, although it was objected that he was disqualified. Volume I, section 468.
- In 1870 the House declined to exclude John C. Connor, who possessed the constitutional qualifications and satisfactory credentials but whose moral character was impeached. Volume I, section 465.
- A question being raised as to the loyalty of a member-elect, the house has exercised its discretion about permitting him to take the oath at once. Volume I, sections 444-446, 449, 451, 455.
- The House declined to permit the oath to be administered to Brigham H. Roberts pending an examination of his qualifications by a committee. Volume I, section 474.
- The House has examined validity of elections and qualifications of a claimant when determining prima facie title, leaving final right for later inquiry. Volume **I**, section **328**.
- Although it was understood that objection was made to a Senator-elect on the question of qualification, yet the oath was administered on his prima facie showing. Volume I, section 481.
- In 1862, before the enactment of the test oath for loyalty, the Senate, after mature consideration, declined to exclude for alleged disloyalty Benjamin Stark, whose credentials were unimpeached. Volume I, section 443.
- The credentials of a Senator-elect being regular and unimpeached and the election having been by the one legally organized legislature, the Senate seated the bearer at once, although charges were filed against him personally. Volume **I**, section **552**.
- The Senate declined to give immediate prima facie effect to regular credentials, impeached by a memorial alleging irregularities in constitution of the State legislature and suggesting personal disqualifications of the bearer. Volume **I**, section **393**.

#### (278) Prima Facie Title.—As Related to Qualifications—Continued.

- There being conflicting credentials arising from a question as to the legality of election, and an allegation of disqualification, the Senate determined final right before either claimant was seated. Volume **I**, section **632**.
- The Senate investigated the sanity of a Senator-elect before allowing him to take the oath. Volume I, section 441.
- A Senator was unseated for disqualification after he had been seated on his prima facie right. Volume I, section 429.
- A Member-elect whose loyalty was impeached was permitted to take the oath, and after that the House was reluctant to take action in his case. Volume I, section 461.
- In 1856 the Senate considered and decided a question as to the qualifications of a Member who had already been seated on his prima facie showing. Volume **I**, section **416**.
- In 1829 the House refused to direct the Speaker to administer the oath to certain persons bearing regular credentials as Members-elect, and as organ of the House he declined to administer the oath. Volume I, section 140.
- The Members-elect having denied to certain of their number a right to participate in the organization, the Speaker declined, without instruction of the House, to administer the oath to those thus debarred, although they presented certificates in proper form. Volume **I**, section **140**.
- If a Member object the Speaker does not administer the oath to a Member-elect without the direction of the House even though the credentials be regular in form. Volume I, sections 135–138.
- A Member-elect, enrolled by the Clerk on his regular credentials, did not vote until his disqualifications had been removed and he had been permitted by the House to take the oath. Volume I, section 456.
- Members-elect challenged for alleged disqualifications have in several cases been sworn in at once, the question of their qualifications in some cases being referred to a committee for examination. Volume I, sections 156–159.
- As to whether or not a disqualified Member who has taken the oath may be excluded by majority vote. Volume I, section 420.
- May a returned Member, already sworn but found disqualified, be excluded by majority vote? Volume II, section 946.
- Contention that a Senator may be excluded for disqualification by majority vote, even though he may have been sworn in. Volume I, section 481.
- A question as to whether or not a Member who is disqualified but has been permitted to take the oath may be excluded by majority vote. Volume I, section 461.
- In 1856 the House considered and decided a question as to the qualifications of a Member who had already been seated on his prima facie showing. Volume I, section 415.
- In 1869 the Elections Committee proposed to exclude for disloyalty one who had already been sworn in and, although the committee were reversed on the facts, the propriety of the proceeding was not questioned. Volume I, section 460.
- The House considered a protest as to the qualifications of a Member after he had taken the oath without objection. Volume **I**, section **426**.
- Instance wherein the question of qualification was passed on after a Member-elect had been sworn in on his prima facie showing. Volume I, section 432.
- The Senate by majority vote unseated Albert Gallatin for disqualification after he had taken the oath. Volume I, section 428.
- In 1870 the House voted to administer the oath to a Member-elect on his correct prima facie showing, although a question as to his qualifications was pending before the Elections Committee. Volume I, section 462.

## (278) Prima Facie Title.—As Related to Qualifications—Continued.

- Charges that a Senator-elect was disqualified did not avail to prevent his being sworn in by virtue of his prima facie right. Volume I, section 429.
- In the Senate, in 1856, a Senator-elect was sworn on his prima facie right, although his qualifications were questioned. Volume **I**, section **416**.
- In 1870 a question was raised as to the citizenship of Senator-elect H. R. Revels, but he was seated, the Senate declining to postpone the administration of the oath in order to investigate the case. Volume I, section 430.

## (279) Prima Facie Title.—Examination and Decision as to.

- In determining prima facie right the House may take cognizance of public statues, proclamations made by public officials under the law, and matters of history. Volume **I**, section **623**.
- Certain instances wherein the House has referred credentials to the Elections Committee, the oath not being administered to the bearers. Volume I, section 548.
- In 1899 the House referred the case of Brigham H. Roberts to a committee with directions to report on both the prima facie and final right. Volume I, section 474.
- Form of resolution instructing a Committee to inquire either as to prima facie or final title to a seat. Volume I, section 523.
- The Speaker declined to administer the oath to a person whose prima facie right was under investigation by the House. Volume I, section 550.
- Although apparently satisfied as to prima facie right, the House did not seat an indifferent claimant who had also filed credentials as a Senator-elect. Volume I, section 623.
- A refusal of the House to strike a Member-elect's name from the Clerk's roll and a decision to administer the oath to him was held to be a final decision of prima facie right. Volume I, section 615.
- An instance wherein the House authorized an investigation of the credentials and election of persons already seated on prima facie showing. Volume I, section 547.
- In its early years the House referred credentials for examination of prima facie right after the bearer had been seated. Volume I, sections 565, 566.
- An instance wherein the Elections Committee reported on both prima facie and final right after one of the parties to the contest had taken the oath. Volume I, section 538.
- The House should not disturb the prima facie title of a Member already seated on credentials in due form and unimpeached by anything properly presented to the House. Volume I, section 537.
- The House having passed on the prima facie title to the seat, the Elections Committee declined to reopen that question. Volume II, section 847.
- Instance wherein credentials were referred to a committee with instructions to inquire either as to prima facie or final right. Volume **I**, section **523**.
- A question arising as to the sufficiency of papers purporting to be credentials, the House had the papers examined by a committee before permitting the Member-elect to be sworn. Volume I, section 600.
- In the early practice it was the duty of the Committee on Elections to examine and report on the credentials of all the Members (footnote). Volume I, section 568.
- In the early years of the House the credentials were examined by the Committee on Elections, but this practice fell into disuse. Volume I, sections 16, 18.
- The credentials of Member-elect who appear after the organization are presented, but are not examined by a committee before the oath is administered unless there be objection. Volume I, section 387.

## (280) Prima Facie Title.—As Related to Burden of Proof in a Contest.

- It being determined that contestant had actually been entitled to the credentials, the burden of proof was shifted to the returned Member. Volume II, section 986.
- The contestant must overcome contestee's prima facie right, invalidate the latter's title, and show himself entitled to the seat. Volume II, section 855.

#### (280) Prima Facie Title.—As Related to Burden of Proof in a Contest—Continued.

The Elections Committee having ascertained that prima facie title should have been awarded to contestant, the burden of proof was shifted to sitting Member. Volume I, section 578.

The Elections Committee having ascertained that contestant rightfully was entitled to prima facie title, the burden of proof was shifted to sitting Member. Volume I, section 574.

The Elections Committee, in a sustained case, shifted the burden of proof to sitting Member on ascertaining that contestant had been entitled to the credentials. Volume I, section 582.

As to whether a correction of the returns changing the result may throw the burden of establishing his title on the returned Member. Volume II, section 1020.

Opinion of the Elections Committee that prima facie right wrongfully conferred should not relieve returned Member of the burden of proof. Volume II, section 1036.

The showing prima facie by contestant of enough illegal votes to change the result does not shift the burden of proof to contestee. Volume II, section 940.

## (281) Prima Facie Title.—In General.

A contention that the admissions of a claimant might not waive a prima facie title in which the people of the district were interested. Volume I, section 45.

The death of the person elected creates a vacancy, although no certificate may have been awarded. Volume I, section 323.

Before its committee had reported on conflicting credentials the Senate took one set of credentials from the committee and seated a claimant whose prima facie and final right and personal conduct were assailed. Volume **I**, section **628**.

A claimant to a seat in the Senate, in a case where there was no contestant and no credentials, petitioned for the seat, exhibiting evidence in support of his claim. Volume I, section 563.

A legislative body, recognized by the State executive and having an elected but not certified quorum, was once preferred to a rival body having a certified but not elected quorum. Volume I. section 343.

In the Kentucky cases in 1868 a contest was presented and sustained against a person to whom the House had refused the oath on his prima facie showing. Volume I, section 452.

In a case where neither claimant was seated on prima facie showing the House investigated and determined the contest, although one claimant defaulted in answering notice of contest. Volume I, section 624.

Instance wherein an unsuccessful contestant for a seat in the Senate was permitted to withdraw his credentials. Volume I, section 352.

## (282) Qualifications of Members.—Provision of Constitution.

The Constitution provides that a Member shall fulfill certain conditions as to age, citizenship, and inhabitancy. Volume I, section 413.

The House is the judge of the elections, returns, and qualifications of its own Members. Volume I, section 634.

Discussion of the distinction between the power to judge of the elections, returns, and qualifications of the Members and the Members and the power to expel. Volume I, section 469.

A majority of the Senate committee considered Reed Smoot's membership in a religious hierarchy that countenanced and encouraged polygamy a reason for removing him from the Senate. Volume I, section 482.

Discussion of the laws of Congress against polygamy as creating a statutory disqualification. Volume I, section 478.

The Committee on the Judiciary has exercised jurisdiction over legislative propositions related to marriage, divorce, and polygamy. Volume IV, section 4076.

#### (282) Qualifications of Members.—Provision of Constitution—Continued.

- The Committee on Election of President, Vice-President, and Representatives in Congress has reported proposed constitutional amendments providing for election of Senators by the people and the disqualification of polygamists as Representatives. Volume **VI**, section **4300**.
- In 1868 the House declined to pass on the title to a seat of William H. Hooper, Delegate from Utah, who was alleged to have been elected by undue influence of an alleged disloyal organization. Volume I, section 467.
- By the fourteenth amendment one who, having previously taken an oath as an officer of Government to support the Constitution, has engaged in rebellion, is disqualified as a Member until the disability be removed. Volume **I**, section **454**.
- A Member-elect who had not been disloyal, but who could not truthfully take the oath of July 2, 1862, was not sworn until he had been relieved of his disability by law. Volume I, section 455.
- A bill removing the disabilities of a Member-elect and modifying the test oath for his benefit was passed by a two-thirds vote. Volume I, section 455.
- For persons whose disabilities had been moved, the oath of July 2, 1862, was modified by the act of July 11, 1868. Volume I, section 455.
- Form of resolution declaring vacant the seat of a Member-elect who has accepted an incompatible office. Volume I, sections 488, 490, 492.
- A resolution declaring vacant the seat of a Member who has accepted an incompatible office may be agreed to by a majority vote. Volume **I**, sections **490**, **504**.
- The Committee on the Judiciary has reported bills relating to the meeting of Congress, the attendance of Members, and their appointment to incompatible offices. Volume **IV**, section **4077**.
- Discussion as to whether or not a Member is an officer of the Government. Volume I, section 417. Senators can not properly be said to hold their places "under the Government of the United States." Volume II, section 1282.
- In 1900, in a sustained report, the majority of the committee held that a Member of Congress was an officer, subject to statutory disqualifications as such. Volume I, section 478.
- In 1901, in a divided report, the Judiciary Committee discussed the status of the Member-elect, the major opinion being that he was as much an officer of the Government before taking the oath as afterwards. Volume I, section 185.
- Elaborate argument of the question whether or not a Senator is a civil officer within the meaning of the impeachment clause of the Constitution. Volume III, section 2316.
- Although a Member had resigned the House proceeded to inquire whether or not his acceptance of an incompatible office had vacated his title to the seat. Volume III, section 2590.
- Reference to an early discussion of the appointment of Members of the House to executive offices. Volume I, section 495.
- The House, after debate, called to the President for a list of appointments of Members of Congress to offices (footnote). Volume **III**, section **1864**.
- Summary of instances wherein Members of the House and Senate have been appointed by the Executive to commissions (footnote). Volume I, section 493.
- Members-elect challenged for alleged disqualifications have in several cases been sworn in at once, the question of their qualifications in some cases being referred to a committee for examination. Volume I, sections 156–159.
- The House considered a protest as to the qualifications of a Member after he had taken the oath without objection. Volume I, section 426.
- In 1856 the House considered and decided a question as to the qualifications of a Member who had already been seated on his prima facie showing. Volume I, section 415.

#### (282) Qualifications of Members.—Provision of Constitution—Continued.

- The House decided a Member-elect entitled to a seat on his prima facie right, although knowing that his qualifications were under examination. Volume **I**, section **420**.
- A question as to whether or not a Member who is disqualified, but has been permitted to take the oath, may be excluded by majority vote. Volume I, section 461.
- In 1869 the Elections Committee proposed to exclude for disloyalty one who had already been sworn in, and, although the committee were reversed on the facts, the propriety of the proceeding was not questioned. Volume I, section 460.
- A Member-elect whose loyalty was impeached was permitted to take the oath, and after that the House was reluctant to take action in his case. Volume I, section 461.
- In 1870 the House voted to administer the oath to a Member-elect on his correct prima facie showing, although a question as to his qualifications was pending before the Elections Committee. Volume I, section 462.
- In 1869 John M. Rice, challenged on account of alleged disloyalty, was permitted by the House to take the oath pending examination of the charges. Volume I, section 460.
- The Senate by majority vote unseated Albert Gallatin for disqualification after he had taken the oath. Volume I, section 428.
- A Senator was unseated for disqualification after he had been seated on his prima facie right. Volume I, section 429.
- In the Senate, in 1856, a Senator-elect was sworn on his prima facie right, although his qualifications were questioned. Volume I, section 416.
- In 1856 the Senate considered and decided a question as to the qualifications of a Member who has already been seated on his prima facie showing. Volume I, section 416.
- Although it was understood that objection was made to a Senator-elect on the question of qualification, yet the oath was administered on his prima facie showing. Volume I, section 481.
- The credentials of a Senator-elect being regular and unimpeached and the election having been by the one legally organized legislature, the Senate seated the bearer at once, although charges were filed against him personally. Volume **I**, section **552**.
- The Senate declined to give immediate prima facie effect to regular credentials impeached by a memorial alleging irregularities in constitution of the State legislature and suggesting personal disqualifications of the bearer. Volume **I**, section **393**.
- Credentials in due form issued by an officer intrusted by law with that function were held to establish prima facie right against the certificate of another officer showing the actual state of the vote. Volume I, section 619.
- A memorial alleging that credentials were not in accordance with law did not prevent the House from honoring them immediately. Volume **I**, section **591**.
- The House honored credentials regular in form but impeached by a document alleging that the election was not held on the day provided by law. Volume I, section 540.
- Credentials being impeached by a paper from a Territorial officer, the House declined to permit to oath to be administered until the prima facie right had been examined. Volume **I**, section **541**.
- The House assigned prima facie title to a claimant, although papers accompanying the credentials raised a question as to the final right. Volume I, section 328.
- An instance wherein the House at the time of organization declined to give prima facie effect to credentials in due form, but impeached by documents relating to the fact of election. Volume I, section 791.
- The Senate gave immediate prima facie effect to credentials regular in form but impeached by a memorial and historical facts relating to rival legislatures. Volume I, section 342.
- In the Senate, in 1857, credentials regular in form were honored, although a memorial from the State legislature impeached the election of the bearer. Volume I, section 543.

## (282) Qualifications of Members.—Provision of Constitution—Continued.

- Parties should be held to a rigid rule of diligence under the law for taking testimony in election cases, and no extension of time should be granted where this rule is violated. Volume **I**, section **606**.
- The returned Member was denied an extension of time to take testimony, although he pleaded that he had been detained by his duties in the House. Volume I, section 726.
- The House by resolution may delegate the appointment of a commissioner to take testimony in an election case, and may prescribe the course of procedure of said commissioner. Volume I, section 598.
- A joint committee having taken testimony which incidentally related to the right of a Member to his seat, the same was reported to the House. Volume I, section 607.
- A question as to whether the duties of sitting Member to the House excuse him for neglecting to attend on taking of testimony in an election case. Volume I, section 785.
- The law allowing the parties in an election case, by consent in writing, to wave certain formalities in taking testimony. Volume **I**, section **699**.
- Credentials bearing on their face evidence that they were not issued in accordance with the requirements of law, the Clerk declined to enroll the bearer. Volume I, section 605.
- The House sometimes gives prima facie effect to credentials which are so far impeached on their face that the Clerk does not feel authorized under the law governing his action to enroll the bearer. Volume **I**, section **605**.
- Credentials which on their face implied that the one having prima facie right did not have the final right were not honored either by the Clerk or the House. Volume I, section 609.
- An instance wherein the House gave prima facie effect to papers not in form of credentials and which raised a technical question as to the election. Volume **I**, section **590**.
- A person bearing credentials which on their face showed that the governor issuing them was doubtful as to who was actually elected was seated by the House, their being provisions of law to justify the governor's act. Volume I, section 601.
- In 1868 the House denied the oath to two persons who appeared with conflicting credentials which cast doubt on the right of either to the seat. Volume I, section 459.
- In 1868 the House entertained a contest for the seat of a Delegate, although the first notice of contest was irregular and the supplemental notice was not filed within the time required by law. Volume I, section 467.
- In the Kentucky cases in 1868 a contest was presented and sustained against a person to whom the House had refused the oath on his prima facie showing. Volume I, section 450.
- An instance wherein a contest was maintained against a Member-elect who had and did not take the seat. Volume I, section 415.
- In earlier years of the House contested election cases were presented by petition. Volume **I**, section **433**.
- Instance of an election case instituted by memorial from the person claiming the seat. Volume I, section 322.
- An instance, after the enactment of the law regulating election contests, wherein a contest was instituted by petition. Volume I, section 525.
- Instance of the impeachment of the election and qualifications of a Delegate through proceedings instituted by memorial. Volume I, section 526.
- Ninety days are allowed for taking testimony in an election case, divided between the parties. Volume I, section 697.
- Testimony in an election case must be taken within ninety days from the service of the answer of the returned Member. Volume I, section 697.
- The law governing the service of notice by the party desiring to take a deposition in an election case. Volume I, section 697.
- Testimony in an election case may be taken at two or more places at the same time. Volume I, section 697.

## (282) Qualifications of Members.—Provision of Constitution—Continued.

The law for summoning and examining witnesses in an election case. Volume I, section 700.

The law relating to the taking and certification of depositions in an election case. Volume I, section 700.

In a case where sitting Member's counsel had surreptitiously suppressed his evidence the taking of further testimony was permitted. Volume I, section 505.

In asking for extension of time to take testimony in an election case affidavits should state facts showing that with proper diligence it has been impossible to take the testimony. Volume I, section 602.

The sitting Member should be allowed additional time to take testimony only when the clearest evidence and strongest reasons justify the concession. Volume I, section 602.

The contestant must overcome contestee's prima facie right, invalidate the latter's title, and show himself entitled to the seat. Volume II, section 855.

The major part of the votes in a district being honestly given and duly canvassed, the person having a plurality of such major part was held to be elected. Volume I, section 759.

The returned Member being unseated by rejection of informal ballots, the House seated the contestant. Volume I, section 758.

It being impossible to determine who is elected, the House declares the seat vacant. Volume I, section 505.

Instance wherein, by majority vote, the House unseated a person whose title was not contested, but whose election was invalid. Volume **I**, section **366**.

In case wherein a contestant appeared after a determination of final right to a seat by the House, the sitting Member was unseated and a vacancy declared. Volume I, section 518.

Instance wherein the House decided an election contest against a returned Member who had not appeared to claim the seat. Volume I, sections 638, 649.

Candidates at an inconclusive election having waived their claims, the House held that the result of a new election might not be disturbed because of alleged errors in the first election. Volume I, section 555.

Instance wherein a contest was maintained and contestant seated, although the returned Member had resigned before taking his seat. Volume II, section 985.

The House, overruling its Speaker, held that a negative decision on a resolution declaring a person not entitled to a seat was not equivalent to an affirmation of the title. Volume I, section 654.

In voting on election cases the negativing of one proposition is not regarded as affirming its converse. Volume I, section 655.

The negativing of a resolution declaring a sitting Member not elected left him undisturbed in his seat. Volume I, section 760.

A question relating to a Member's right to his seat, being laid on the table, the Member continues in his functions. Volume I, section 461.

The report of an election committee being laid on the table the sitting Member retains the seat. Volume I, section 618.

A resolution declaring a Delegate (already seated on prima facie showing) entitled to his seat being laid on the table, his status was not thereby affected. Volume **I**, section **656**.

A resolution declaring a Delegate entitled to his seat being laid on the table, the Delegate continued to exercise his functions. Volume I, section 467.

The sitting Member having announced that he conceded the election of contestant, the House passed the usual resolutions for seating the contestant. Volume I, section 744.

Returned Member having acknowledged to the House, before the decision of the committee that contestant was elected, the House preferred to adopt the usual resolution before seating contestant. Volume I, section 742.

Form of resolution confirming the title of sitting Member to his seat. Volume I, section 769.

A division being demanded on a resolution for seating several claimants, the oath may be administered to each as soon as his case is decided. Volume **I**, section **623**.

## (282) Qualifications of Members.—Provision of Constitution—Continued.

A seat being declared vacant, the Speaker was directed to inform the executive of the State. Volume I, section 709.

The seat of a Delegate being declared vacant, the Speaker was directed to inform the governor of a Territory. Volume I, section 773.

#### (283) Qualifications of Members.—Age.

- A Member-elect not being of the required age, the taking of the oath was deferred until he was qualified. Volume I, section 418.
- A Member-elect whose credentials were in due form but whose age was not sufficient to meet the constitutional requirement, was not enrolled by the Clerk. Volume I, section 418.

#### (284) Qualifications of Members.—Citizenship.

The Constitution defines what shall constitute citizenship of the United States and of the several States. Volume I, section 419.

An instance of citizenship conferred by treaty stipulations. Volume I, section 422.

An alien naturalized by a State court not expressly empowered by the United States statute so to do was yet held to be qualified as a citizen. Volume I, section 421.

A Member who had long been a resident of the country, but who could produce neither the record of the court nor his final naturalization paper, was nevertheless retained in his seat by the House. Volume **I**, section **424**.

The court record of naturalization may not be questioned collaterally by evidence impeaching the facts on which the certificate was issued. Volume I, section 472.

The record of a court of naturalization sufficiently establishes citizenship, even though it be alleged that the certificate of the fact has not been issued regularly. Volume I, section 472.

The House, overruling its committee, admitted parol evidence to prove the naturalization of a Member who could produce neither the record of the court nor his certificate of naturalization. Volume I, section 424.

As to the effect of absence from the country on the question of citizenship. Volume I, section 420.

A woman who had forfeited her citizenship through marriage to a foreign subject and who later resumed it through naturalization less than seven years prior to her election was held to fulfill the constitutional requirements as to citizenship to a seat in the House. Volume **VI**, section 184.

- A native of South Carolina, who had been abroad during the Revolution, and on his return had not resided in the country seven years, was held to be qualified as a citizen. Volume **I**, section **420**.
- A Delegate who, though an alien by birth, had lived in the United States from an early age and whose father had been a resident for twenty years was not disturbed on technical objections as to his citizenship. Volume **I**, section **423**.
- In determining citizenship a committee ruled that the domicile of the father is considered the domicile of the son during the minority of the son if he be under the control and direction of the father. Volume I, section 422.
- In 1794 the Senate decided that Albert Gallatin was disqualified, not having been a citizen nine years, although he had serviced in the war of independence and was a resident of the country when the Constitution was formed. Volume **I**, section **428**.
- The Senate decided in 1849 that James Shields was disqualified to retain his seat, not having been a citizen of the United States for the required time. Volume I, section 429.
- In 1870 a question was raised as to the citizenship of Senator-elect H. R. Revels, but he was seated, the Senate declining to postpone the administration of the oath in order to investigate the case. Volume I, section 430.
- The original existence of a certificate of naturalization being established, it was held competent to prove its contents by oral evidence. Volume **VI**, section **134**.

#### (284) Qualifications of Members.—Citizenship—Continued.

All persons born or naturalized in the United States and subject to the jurisdiction thereof are citizens of the United States and of the State wherein they reside. Volume I, section 298.

#### (285) Qualifications of Members.—Inhabitancy.

Discussion of meaning of word "inhabitant," and its relation to citizenship. Volume **I**, section **434.**Discussion of the term "inhabitant" as a constitutional qualification for membership in the House.
Volume **VI.** section **174.** 

- Excuse from jury duty in the District of Columbia on a plea of citizenship in the State from which elected and exercise of incidental rights of such citizenship, were accepted as evidence of inhabitancy. Volume VI, section 55.
- A Member who had resided a portion of the year in the District of Columbia, but who had a home in the State of his citizenship and was actually living there at the time of the election, was held to be qualified. Volume **I**, section **435**.
- A Member renting an apartment June 1, 1926, in the State from which elected November 6, 1926, and occupying it "one or more times each week" was held to be qualified, although owning at the time a summer home in another State and owning and maintaining a residence in the District of Columbia. Volume VI, section 174.
- One holding an office and residing with his family for a series of years in the District of Columbia exclusively was held disqualified to sit as a Member from the State of his citizenship. Volume I, section 434.
- A contestant was found to be an actual inhabitant of the State and district, although for sufficient reason his family resided in another State. Volume II, section 1091.
- A contestant who had his business and a residence in the District of Columbia, and had no business or residence in Virginia, was held ineligible for a seat from that State. Volume **I**, section **436**.
- Residence abroad in the service of the Government does not constitute a disqualification of a Member. Volume I, section 433.
- A mere sojourner in a State was held not to be qualified as an inhabitant to represent a district in Congress. Volume **I**, section **369**.
- A Senator who at the time of his election was actually residing in the District of Columbia as an officeholder, but who voted in his old home and had no intent of making the District his domicile, was held to be qualified. Volume **I**, section **439**.
- The Senate considered qualified a Senator who, being a citizen of the United States, had been an inhabitant of the State from which he was appointed for less than a year. Volume I, section 437.
- The Senate overruled its committee and held as qualified Adelbert Ames, who when elected Senator from Mississippi was merely stationed there as an army officer, but who had declared his intention of making his home in that State. Volume **I**, section **438**.
- A person who had resided in a Territory one year as a person but not as a citizen was held to be qualified as a Delegate under the law requiring a residence of one year. Volume **I**, section **421**.
- Philip B. Key, who had inhabited a home in Maryland a brief period before his election, but had never been a citizen of any other State, was held to be qualified. Volume I, section 432.

## (286) Qualifications of Members.—Loyalty Under the Fourteenth Amendment.

By the fourteenth amendment one who having previously taken an oath as an officer of the Government to support the constitution, has engaged in rebellion, is disqualified as a Member until the disability be removed. Volume **I**, section **454**.

#### (284) Qualifications of Members.—Loyalty Under the Fourteenth Amendment—Contd.

- A Member-elect who had not been disloyal, but who could not truthfully take the oath of July 2, 1862, was not sworn until he had been relieved of his disabilities bylaw. Volume **I**, section 455.
- A Member-elect, enrolled by the Clerk on his regular credentials, did not vote until his disqualifications had been removed and he had been permitted by the House to take the oath. Volume I. section 456.
- In 1867 the Senate, having in view the test oath and the spirit of the fourteenth amendment, excluded Philip F. Thomas for disloyalty. Volume I, sections 457, 458.
- In 1869 the House ordered that in all election contests wherein either claimant should be unable to take the oath of loyalty the investigation of claimants' rights should cease pending order of the House. Volume I, section 620.
- The House recommitted a report in an election case for inquiry as to newly made charges of disloyalty against both parties. Volume II, section 868.
- Before the adoption of the fourteenth amendment and in a time of civil disorders the committee reported and the House sustained the view that no person who had been disloyal should be sworn. Volume I, section 448.
- In 1866, a Senator having stated in his place that the loyalty of a Senator-elect was doubtful, the credentials were referred to a committee before the oath was taken. Volume I, section 453.
- In 1867 the Senate, upon the statement by a Member that there were rumors affecting the loyalty of a Member-elect, referred the credentials before permitting the oath to be taken. Volume I, sections 457, 458.
- Before the adoption of the fourteenth amendment and in a time of civil disorders the House denied the oath to Members-elect who presented themselves with credentials in due form but whose loyalty was questioned, and the credentials were referred to a committee. Volume **I**, section **448**.
- A question being raised as to the loyalty of a Member-elect, the House has exercised its discretion about permitting him to take the oath at once. Volume I, sections 444–446.
- In 1862 the Senate decided to administer the oath, "without prejudice to any subsequent proceedings in the case," to a Senator-elect charged with disloyalty. Volume I, section 443.
- In the Fortieth Congress Members-elect from States lately in secession wee not admitted until a committee had examined their credentials, qualification, and the status of their constituencies. Volume I, section 386.
- The Senate declined to give immediate prima facie effect to regular credentials impeached by memorial alleging irregularities in constitution of the State legislature and suggesting personal disqualifications of the bearer. Volume I, section 393.
- A resolution directing an inquiry into alleged treasonable conduct on the part of a Member was admitted as a question of privilege. Volume III, section 2653.
- Discussion of the question as to whether or not the test oath of July 2, 1862, actually prescribed a new qualification for the Member. Volume I, sections 457, 458.
- For persons whose disabilities had been removed, the oath of July 2, 1862, was modified by the act of July 11, 1868. Volume I, section 455.
- A bill removing the disabilities of a Member-elect and modifying the test oath for his benefit was passed by a two-thirds vote. Volume **I**, section **455**.
- Discussion as to whether or not the law prescribing the oath of loyalty in 1862 was constitutional. Volume I, section 449.
- Instance wherein a special law was passed prescribing the form of oath to be taken by a Senatorelect. Volume I, section 391.
- Convinced that Reed Smoot had taken an oath of hostility to the nation, a majority of the Senate committee held this a reason for vacating his seat as a Senator. Volume I, section 482.

#### (287) Qualifications of Members.—Loyalty as Related to the Oath.

- Before the adoption of the fourteenth amendment and in a time of civil disorders the committee reported, and the House sustained the view, that no person who had been disloyal should be sworn. Volume I, section 448.
- A Member having been a pensioner of a foreign government, the House considered his case and declared him entitled to his seat, but declined to affirm that he was qualified. Volume **I**, section **442**.
- In 1868 the House excluded a Member-elect who, by voluntarily giving aid and comfort to rebellion, had, in the opinion of the House, made it impossible for him to take the oath of office prescribed by law. Volume **I**, section **449**.
- John D. Young, having in the opinion of the House voluntarily given aid and comfort to the enemy by words, although not by acts, was held incapable of taking the oath of July 2, 1862. Volume I, section 451.
- In 1867 it was held that no man duly elected should be excluded for disloyalty unless it could be clearly proven that he had been guilty of such open acts of disloyalty that he could not honestly and truly take the oath of July 2, 1862. Volume I, section 448.
- It not being proved by clear and satisfactory testimony that Lawrence S. Trimble had given aid and comfort to rebellion, the House declined to exclude him. Volume I, section 452.
- In 1870 the House declined to exclude a Member-elect for alleged disloyalty in giving utterance to words indicating contempt for the Government. Volume I, section 387.
- Instance of exclusion of a Member-elect found unable to take the test oath of loyalty. Volume I, section 333.
- An examination of the acts necessary to justify a finding of disloyalty against a Member-elect. Volume I. section 335.
- In 1862, before the enactment of the test oath for loyalty, the Senate, after mature consideration, declined to exclude for alleged disloyalty Benjamin Stark, whose credentials were unimpeached. Volume I, section 443.
- A Senator-elect whose loyalty satisfactorily withstood inquiry, but who seemed unable truthfully to take the oath of July 2, 1862, was finally permitted to take the oath. Volume I, section 453.
- A Senate committee having, on the strength of ex parte affidavits, found Benjamin Stark disloyal, the Senate disagreed to a resolution for his explusion. Volume I, section 443.
- The Senate did not pursue inquiry as to the charge that Senator John Smith had sworn allegiance to a foreign power, the said oath having been taking before his election as Senator. Volume II, section 1264.
- Instance wherein a special law was passed prescribing the form of oath to be taken by a Senator-elect. Volume I, section 391.
- Senators and Representatives are bound by oath or affirmation to support the Constitution. Volume I, section 127.
- The question of loyalty as a qualification of a Member. Volume I, section 479.
- Form of oath prescribed by the act of July 2, 1862, known as the "iron clad oath." Volume I, section 449.
- Discussion of the oath of July 2, 1862, as creating a statutory disqualification. Volume I, section 478.
- Discussion as to whether or not the law prescribing the oath of loyalty in 1862 was constitutional. Volume I, section 449.
- In 1869 the House ordered that in all election contests wherein either claimant should be unable to take the oath of loyalty the investigation of claimants' rights should cease pending order of the House. Volume **I**, section **620**.

#### (287) Qualifications of Members.—Loyalty as Related to the Oath—Continued.

The Senate did not pursue inquiry as to the charge that Senator John Smith had sworn allegiance to a foreign power, the said oath having been taken before his election as Senator. Volume II, section 1264.

The Senate investigated the sanity of a Senator-elect before allowing him to take the oath. Volume I, section 441.

### (288) Qualifications of Members.—As Related to Prima Facie Title.

- In 1870 no one of the Members-elect from Virginia was seated until credentials were reported on by a committee and the House had acted. Volume I, section 461.
- A Member-elect who was about to be sworn was challenged for disloyalty, whereupon the House denied him the oath and referred the credentials. Volume I, section 455.
- In 1866 a Senator having stated in his place that the loyalty of a Senator-elect was doubtful, the credentials were referred to a committee before the oath was taken. Volume I, section 453.
- Members-elect challenged for alleged disqualifications have in several cases been sworn in at once, the question of their qualifications in some cases being referred to a committee for examination. Volume I, sections 156–159.
- In 1869 John M Rice, challenged on account of alleged disloyalty, was permitted by the House to take the oath pending examination of the charges. Volume I, section 460.
- A Member-elect whose loyalty was impeached was permitted to take the oath, and after that the House was reluctant to take action in his case. Volume I, section 461.
- In 1870 the House voted to administer the oath to a Member-elect on his correct prima facie showing, although a question as to his qualifications was pending before the Elections Committee. Volume I, section 462.
- The House decided a Member-elect entitled to a seat on his prima facie right, although knowing that his qualifications were under examination. Volume **I**, section **420**.
- In 1873 the House seated Delegate George Q. Cannon on the strength of his unimpeached credentials, although it was objected that he was disqualified. Volume I, section 468.
- In the Senate, in 1856, a Senator-elect was sworn on his prima facie right, although his qualifications were questioned. Volume **I**, section **416**.
- In 1856 the House considered and decided a question as to the qualifications of a Member who had already been seated on his facie showing. Volume I, section 415.
- In 1870, after a Member-elect had been permitted to take the oath, the House took up and decided a contest based on his alleged disloyalty, deciding that the evidence did not show his disqualifications. Volume I, section 462.
- In 1856 the Senate considered and decided as to the qualifications of a Member who had already been seated on his prima facie showing. Volume I, section 416.
- A Senator was unseated for disqualification after he had been seated on his prima facie right. Volume I, section 429.
- In 1869 the Elections Committee proposed to exclude for disloyalty one who had already been sworn in, and, although the committee were reversed on the facts, the propriety of the proceeding was not questioned. Volume I, section 460.
- A question as to whether or not a Member who is disqualified but has been permitted to take the oath may be excluded by a majority vote. Volume I, section 461.
- In 1873 the Elections Committee concluded that a Delegate who had been sworn could be reached on a question of qualifications only by process of expulsion. Volume **I**, section **469**.

## (288) Qualifications of Members.—As Related to Prima Facie Title—Continued.

- In 1867 the Senate, upon the statement by a Member that there were rumors affecting the loyalty of a Member-elect, referred the credentials before permitting the oath to be taken. Volume I, sections 457, 458.
- A question being raised as to the loyalty of a Member-elect, the House has exercised its discretion about permitting him to take the oath at once. Volume **I,** sections **444–446.**
- There being conflicting credentials arising from a question as to the legality of election and an allegation of disqualification, the Senate determined final right before either claimant was seated. Volume I, section 632.
- Before the adoption of the fourteenth amendment, and in a time of civil disorders, the House denied the oath to Members-elect who presented themselves with credentials in due form but whose loyalty was questioned, and the credentials were referred to a committee. Volume I, section 448.
- The House admits, on his prima facie showing and without regard to final right, a Member-elect from a recognized constituency whose credentials are in due form and whose qualifications are unquestioned. Volume **I**, sections **528–534**.
- An instance wherein the Clerk omitted from the roll the name of a disqualified Member-elect. Volume I, section 29.
- The House has examined validity of election and qualifications of a claimant when determining prima facie title, leaving final right for later inquiry. Volume **I**, section **328**.
- In 1868 the House denied the oath to two persons who appeared with conflicting credentials which cast doubt on the right of either to the seat. Volume **I**, section **459**.
- An objection to a Member-elect's qualifications being sustained neither by affidavit nor on the personal responsibility of the Member objecting, the House declined to entertain it. Volume I, section 455.
- The House decided that the oath should be administered to a Member-elect, although a Member charged that he was personally disqualified. Volume I, section 447.
- Although it was understood that objection was made to Senator-elect on the question of qualification, yet the oath was administered on his prima facie showing. Volume I, section 481.
- Charges that a Senator-elect was disqualified did not avail to prevent his being sworn in by virtue of his prima facie right. Volume I, section 429.
- The Senate, by majority vote, unseated Albert Gallatin for disqualification after he had taken the oath. Volume I, section 428.
- May a returned Member, already sworn but found disqualified, be excluded by majority vote? Volume II, section 946.
- As to whether or not a disqualified Member who has taken the oath may be excluded by majority vote. Volume I, section 420.
- Contention that a Senator may be excluded for disqualification by majority vote, even though be may have been sworn in. Volume I, section 481.
- The House considered a protest as to the qualifications of a Member after he had taken the oath without objection. Volume I, section 426.
- Instance wherein the question of qualification was passed on after Member-elect had been sworn in on his prima facie showing. Volume I, section 432.

## (289) Qualifications of Members.—Incompatible Offices.

- A Member who had been appointed a militia officer in the District of Columbia by the President was deprived of his seat in the House. Volume I, section 486.
- In the case of Baker and Yell the Elections Committee held that the acceptance of a commission as an officer of volunteers in the National Army vacated the seat of a Member. Volume I, section 488.

#### (289) Qualifications of Members.—Incompatible Offices—Continued.

- A Member who had been mustered into the military service of the United States was held by the Elections Committee to have forfeited his right to a seat. Volume I, section 490.
- In 1898 the Judiciary Committee found that four Members, by accepting commissions in the Army and being mustered into the service after taking the oath as Representatives, thereby vacated their seats. Volume I, section 494.
- The Elections Committee found that Thomas W. Newton, already seated on prima facie showing, was entitled to the seat made vacant by Archibald Yell's acceptance of an office in the Army. Volume I. section 489.
- After a careful consideration of the status of a Member-elect, the House decided that such an one was not affected by the constitutional requirement that an officer of the United States shall not be Member. Volume **I**, section **499**.
- A Member-elect who continued in the office of postmaster after his election, but resigned before taking has seat, was held to be entitled to the seat. Volume I, section 498.
- A collector of the Federal direct tax whose office expired after his election but before he took his seat as a Member of the House as held entitled to the seat. Volume I, section 497.
- A Senator-elect who had, before qualifying, exercised the authority of an army officer de facto was held not to have vacated his seat. Volume **I**, section **491**.
- The House has manifestly leaned to the idea that a contestant holding an incompatible office need not make his election until the House has declared him entitled to the seat. Volume **I**, section **505**.
- A contestant employed after the election as assistant to a United States district attorney was held qualified to be seated, especially as his employment ceased before Congress met. Volume I, section 46.
- A Member who was appointed to assist a United States attorney in certain cases was held not be disqualified as a Member of the House. Volume II, section 993.
- Visitors to academies, regents, directors, and trustees of public institutions, appointed by the Speaker under the law, are not regarded as officers within the meaning of the constitutional inhibition. Volume **I.** section **493**.
- Conclusion of the Judiciary Committee that the member of a commission created by law to investigate and report, but having no legislative, judicial, or executive powers, was not an officer within the meaning of the constitutional inhibition. Volume **I**, section **493**.
- A Member having informed the House of his acceptance of an incompatible officer, the House has assumed or declared the seat vacant. Volume **I**, sections **501**, **502**.
- A Member, Samuel Hammond, having accepted an executive appointment, the House declared his seat vacant. Volume I, section 487.
- A Member-elect may defer until the meeting of the Congress his choice between the seat and an incompatible office. Volume I, section 492.
- Opinion of the Judiciary Committee that when a Member-elect retains an incompatible office and does not qualify a vacancy exists in his seat. Volume I, section 500.
- The acceptance after election of State office, which was resigned before the meeting of Congress, was held not to destroy whatever rights a contestant might have. Volume **I**, section **779**.
- Discussion of the meaning of the word "offices" as used the constitutional provision prohibiting the Member from holding such as are incompatible. Volume I, sections 493, 496.
- No person holding any office under the United States shall be a Member of either House during his continuance in office. Volume I, section 485.

## (289) Qualifications of Members.—Incompatible Offices—Continued.

- Discussion as to what constitutes "a person holding office under the United States," within the meaning of the Constitution. Volume II, section 993.
- An opinion of the Judiciary Committee that persons on the retired list of the Army do not hold office under the United States in the constitutional sense. Volume I, section 494.
- The House has declined to hold that a contractor under the Government is constitutionally disqualified to serve as a Member of the House. Volume I, section 496.
- The House has distinguished between the performance of paid services for the Executive by a Member and the acceptance of an appointment to an incompatible office. Volume I, section 495.
- The House has investigated the constitutional right of a Senator to perform services for the Executive. Volume I, section 495.
- Discussion of the meaning of the word "officer" in the constitutional provision relating to the qualification of Members. Volume I, section 496.
- Reference to an early discussion of the appointment of Members of the House to executive offices. Volume I, section 495.
- A Member-elect was held to have disqualified himself by continuing to hold an incompatible office after the meeting of the Congress. Volume **I**, section **492**.
- The acceptance after election of a State office which was resigned before the meeting of Congress was held not to destroy whatever rights a contestant might have. Volume **I**, section **779**.
- The case relating to the alleged disqualification of Messrs. Blair and Schenck in the Thirty-eighth Congress. Volume I, section 492.
- A Member having disqualified himself by accepting an office in the Army, a resolution for his exclusion may be agreed to by majority vote. Volume I, section 490.
- A resolution declaring vacant the seat of a Member who has accepted an incompatible office may be agreed to by a majority vote. Volume **I**, section **504**.
- Form of resolution declaring vacant the seat of a Member who had become an officer in the Army. Volume I, sections 488, 490.
- No Member may, during the term for which he was elected, be appointed to any office which shall have been created or the emoluments of which shall have been increased during such term. Volume I, section 485.
- In 1815 the House questioned the constitutional right of a Member to accept an appointment as commissioner, the office being created under the terms of a treaty during the period of his membership. Volume **I**, section **506**.

## (290) Qualifications of Members.—States May Not Establish.

- In 1856 the House decided that a State might not add to the qualifications prescribed by the Constitution for a Member. Volume I, section 415.
- In 1884 the House reaffirmed its position that a State may not add to the qualifications prescribed by the Constitution for a Member. Volume I, section 417.
- A question arising in 1807 as to the right of a State to prescribe qualifications for Representatives, the House, while inclining manifestly to the view that the states did not have the right, avoided an explicit declaration. Volume **I**, section **414**.
- In 1856 the Senate decided that a State might not add to the qualifications prescribed by the Constitution for a Senator. Volume **I**, section **416**.
- No State may prescribe qualifications for a United States Senator in addition to those prescribed by the Federal Constitution. Volume **I**, section **632**.

#### (291) Qualifications of Members.—As to Power of House Alone to Establish.

- Discussion of the three constitutional qualifications as exclusive of others. Volume I, sections 414, 415.
- Discussion of the right of the House to fix qualifications other than those specified by the Constitution. Volume I, section 469.

## (291) Qualifications of Members.—As to Power of House Alone to Establish—Continued.

- In 1868 it seems to have been assumed by the Committee on Elections, if not by the House itself, that the House alone might not add to the qualifications prescribed by the Constitution. Volume I, section 449.
- Statement of the attitude of the House at the close of the civil war as to qualifications other than those prescribed by the Constitution. Volume I, section 465.
- In the case of Brigham H. Roberts the House assumed its right to impose a qualification not specified by the Constitution, and excluded him. Volume I, section 477.
- The right to add other qualifications to the three prescribed by the Constitution was discussed fully in the Senate in 1867. Volume I, sections 457–458.
- An argument that a Senator-elect might be excluded for disqualifications other than the three specified by the Constitution. Volume I, section 443.
- The Senate declined to exclude Reed Smoot for alleged disqualifications other than those specified in the Constitution. Volume I, section 483.
- Reed Smoot's membership in a religious hierarchy that united church and state contrary to the spirit of the Constitution was held by the majority of the Senate committee a reason for vacating his seat. Volume **I**, section **482**.
- It was objected that Senator Smoot, by reason of fealty to a "higher law" than the law of the nation, was disqualified to hold a seat in the Senate. Volume I, section 481.
- Discussion by a House committee as to the power of the House to impose qualifications not enumerated in the Constitution. Volume I, section 484.
- Final arguments in the Smoot case as to what are the constitutional qualifications of a Senator. Volume  ${\bf I}$ , section 483.
- In 1862, before the enactment of the test oath for loyalty, the Senate, after mature consideration, declined to exclude for alleged disloyalty Benjamin Stark, whose credentials were unimpeached. Volume I, section 443.
- Discussion as to the right of the Senate to exclude by majority vote for lack of qualifications other than those enumerated in the Constitution. Volume I, section 481.
- Consideration of the qualifications the lack of which may render a person unfit to remain a Member of the Senate. Volume I, section 482.
- A Member who was interested in a contract forbidden to him by law was relieved by legislation. Volume II, section 1165.
- Discussion of the question as to whether or not the test oath of July 2, 1862, actually prescribed a new qualification for the Member. Volume I, sections 457, 458.
- A final judgment of conviction under section 1782, Revised Statutes, does not operate ipso facto to vacate the seat of a convicted Senator or compel the Senate to expel him. Volume II, section 1282.
- Discussion as to whether or not a Member is an officer of the Government. Volume I, section 417.
- A Member being charged with a crime entirely disconnected with his representative capacity, the House declined to hold that a question of privilege was involved. Volume **I,** section **466.**
- A discussion by a House committee as to the power of the House to impose qualifications not enumerated in the Constitution. Volume I, section 484.

## (292) Qualifications of Members.—May a Statute Establish?

- In 1900 in a sustained report the majority of the committee held that a Member of Congress was an officer, subject to statutory disqualifications as such. Volume **I**, section **478**.
- In 1868 a question of loyalty arising the House in effect held that there might be established by law qualifications other than those required by the Constitution. Volume **I**, section **449**.
- Discussion of the oath of July 2, 1862, as creating a statutory disqualification. Volume I, section 478.
- Discussion of the laws of Congress against polygamy as creating a statutory disqualification. Volume I, section 478.

#### (292) Qualifications of Members.—May a Statute Establish?—Continued.

Argument that the act of July 2, 1862, prescribing a test oath, did in effect create an additional qualification. Volume I, section 451.

Conviction under sections 1781 and 1782 of the Revised Statutes, and not merely accusation, is required to raise a question of qualification against a Senator-elect. Volume II, section 955.

#### (292) Qualifications of Members.—Exclusion for Polygamy, etc.

- In a sustained report in 1900 the majority of the committee favored the exclusion and not the expulsion of a Member-elect admitted to be engaged in the practice of polygamy. Volume I, section 476.
- No person whose seat in the House has been obtained by fraud or questionable methods should be allowed to perform the duties of the office or receive the emoluments thereof or enjoy the prerogatives with which a member is clothed. Volume **VI**, section **81**.
- A candidate in whose behalf exorbitant sums of money were received and dispensed by personal agents and representatives with his knowledge and consent was held to be disqualified. Volume VI, section 179.
- Having determined that a returned Member had subjected himself to the penalties of a State election law necessitating his ousting from office, the House held he was not entitled to his seat. Volume VI, section 80.
- B.F. Whittemore, being reelected to the same House from which he had resigned to escape expulsion for crime, was excluded from taking the oath and his seat. Volume I, section 464.
- Argument that bribery on the part of a returned Member does not constitute a disqualification justifying his exclusion. Volume II, section 946.
- In 1873 it was proposed by a majority of the Elections Committee to exclude Delegate George Q. Cannon for polygamy, but the resolution was not considered. Volume I, section 470.
- In 1882 the House, by majority vote and for the disqualification of polygamy, excluded Delegate George Q. Cannon, who had not been sworn on his prima facie showing. Volume I, section 473.
- Enrollment as a member of one party does not preclude election by another. Volume VI, section 94.
- A majority of the Senate committee considered Reed Smoot's membership in a religious hiearchy that countenanced and encouraged polygamy a reason for removing him from the Senate. Volume I, section 482.
- The Senate apparently held the view that Reed Smoot might be deprived of his seat only by the two-thirds vote specified by the Constitution for expulsion. Volume I, section 483.
- A Member being charged with the crime of manslaughter, the House declined to determine whether or not a question of privilege was raised, and did not investigate. Volume II, section 1277.
- Discussion of the decision of the Senate in the matter of charges against Humphrey Marshall, a Senator. Volume II, section 1264.
- Certain petitioners against the right of a returned Member to his seat having impunged his personal conduct in the election, the House rendered a decision thereon. Volume I, section 763.
- In the case of Brigham H. Roberts the committee reported at one and the same time on both the prima facie and final right. Volume I, section 474.
- A Senator was unseated for disqualification after he had been seated on his prima facie right. Volume I, section 429.

# (294) Qualifications of Members.—Offenses Prior to Service in the House.

After a discussion of the subject of qualifications and expulsion the House laid on the table a question as to the conduct of a Member in the preceding Congress. Volume II, section 1285.

#### (294) Qualifications of Members.—Offenses Prior to Service in the House.—Continued.

- The majority of the Judiciary Committee concluded that a Member might not be tried or punished by the House for an offense alleged to have been committed against a preceding Congress. Volume II, section 1283.
- In 1799 the House declined to expel Matthew Lyon for an offense committed while a Member but before his reelection to the then existing House. Volume II, section 1284.
- Discussion of the power of expulsion in its relations to offenses committed before the Member's election and in relation to the power of impeachment. Volume II, section 1286.
- The Senate seated a Senator-elect on prima facie showing of his election by a legislature, although his election for a prior term had been found by a committee invalid because of bribery. Volume I, section 695.
- In the case of Humphrey Marshall, accused of committing a crime before his election, the Senate declined to proceed in the absence of prosecuting action from the constituency. Volume II, section 1288.
- The Senate held, in 1796, that for a crime alleged to have been committed before his election, but for which the courts had not held him to answer, a Senator should not be tried by the Senate. Volume II, section 1288.
- In the case of William N. Roach, charged with a crime alleged to have been committed before his election, the Senate discussed its power in such a case but took no action. Volume II, section 1289.
- The Speaker has questioned the right of a Member to discuss as privileged charges relating to his conduct at a period before he became a member. Volume II, section 1287.
- A member being charged with a crime entirely disconnected with his Representative capacity, the House declined to hold that a question of privilege was involved. Volume **I**, section **466**.

# (295) Qualifications of Members.—Person Receiving Minority of Votes Not Seated.

- The candidates having the largest number of votes being notoriously disqualified, the House declined to seat the candidates having the next highest number of votes. Volume I, section 621.
- In a case somewhat inconclusive it was held that notice of disqualification given seasonably to the electors did not modify the rule against seating a minority candidate. Volume I, section 460.
- The Elections Committee held that a contestant could have no claim to a seat declared vacant because of the constitutional disqualification of the sitting Member. Volume I, section 435.
- The Elections Committee concluded, in 1873, that if the Member-elect be disqualified the minority candidate is not thereby entitled to the seat. Volume I, section 469.
- Determination by a divided Elections Committee that the disqualification of a sitting Member does not entitle the contestant, who had received the next highest number of votes, to the seat. Volume I, section 424.
- A Delegate-elect being excluded for disqualification, the House declined to seat the candidate having the next highest number of votes. Volume I, section 473.
- A Senator-elect being disqualified, the Senate, after elaborate examination, decided that the person receiving the next highest number of votes was not entitled to the seat. Volume **I**, section **463**.
- A question as to whether a State law may give to the minority candidate the seat for which the majority candidate is disqualified. Volume I, section 459.
- In the event of the death of a Member-elect from the State at large, the candidate receiving the next highest number of votes is not entitled to the seat. Volume VI, section 152.
- The exclusion of a disloyal Member-elect would not allow a minority candidate to take the seat. Volume I, section 323.
- This disqualification of a Member-elect does not entitle a minority candidate to the seat. Volume I, section 326.

#### (295) Qualifications of Members.—Person Receiving Minority of Votes Not Seated—Con.

The person receiving the majority of the votes in a district being excluded as disqualified, the House after careful examination declined to seat the one receiving the next highest number. Volume I, section 450.

The Elections Committee, in a report sustained on the main issue, held as an incidental question that the English law as to seating a minority candidate when a vacancy is caused by disqualifications, is not applicable under the Constitution. Volume **I**, section **450**.

# (296) Qualifications of Members.—Procedure in Examination as to.

An objection to a Member-elect's qualifications being sustained neither by affidavit nor on the personal responsibility of the Member objecting, the House declined to entertain it. Volume I, section 455.

An argument that questions affecting qualifications should be instituted in the House alone and not by proceedings under the law of contest. Volume I, section 473.

Instance of an inquiry as to a Member-elect's qualifications instituted by petition. Volume **I**, section **420**.

Instance wherein the question of qualification was passed on after a Member elect had been sworn in on his prima facie showing. Volume VI, section 174.

The House referred a question as to the qualifications of a Member to an Elections Committee instead of to a select committee. Volume I, section 426.

The House authorized its committee to take testimony in a case wherein the qualifications of a Member were impeached. Volume **I**, section **427**.

In the investigation of the qualifications of Brigham H. Roberts the committee permitted his presence and suggestions during discussion of the plan and scope of the inquiry. Volume I, section 475.

A Member whose qualifications were questioned was permitted to be present before the committee, cross-examine, and offer counterproofs. Volume I, section 420.

As to whether or not a disqualified Member who has taken the oath may be excluded by majority vote. Volume I, sections 420, 429. Volume II, section 946.

The right of Brigham H. Roberts to take the oath and his seat being under consideration, he was permitted to speak by unanimous consent. Volume I, section 474.

Form of resolutions for unseating a Member for disqualification. Volume I, section 425.

During the discussion of the qualifications of a Senator he presented his resignation, but the Senate disregarded it and proceeded to declare his election void. Volume I, section 440.

While a majority of the Senate committee agreed that Reed Smoot was not entitled to his seat, they could not decide whether he should be excluded or expelled. Volume I, section 482.

The Committee on Election of President, Vice-President, and Representatives in Congress has reported proposed constitutional amendments providing for election of Senators by the people and the disqualification of polygamists as Representatives. Volume **IV**, section **4300**.

A suggestion that questions relating solely to qualifications of Members should be brought in by memorial rather than by proceedings in contest. Volume I, section 435.

Summary of protest against Reed Smoot as a Senator and his answer thereto. Volume I, section 482.

In considering the qualifications of Brigham H. Roberts the committee tendered to him the opportunity to testify in his own behalf. Volume I, section 475.

As to the degree of testimony required to put the burden of proof on a Member whose status as a citizen was impeached. Volume I, section 427.

## (296) Qualifications of Members.—Procedure in Examination as to—Continued.

- The House, overruling its committee, admitted parol evidence to prove the naturalization of a Member who could produce neither the record of the court nor his certificate of naturalization. Volume I, section 424.
- A committee denied the binding effect on the House of a decision of a Territorial court on a question of fact concerning the qualifications of a Delegate. Volume **I**, section **423**.
- Questions as to the credentials and qualifications of Members-elect may by general consent be deferred until after the election of Speaker and swearing in of Members. Volume I, section 153
- The case relating to the qualifications of Anthony Michalek, of Illinois, in the Fifty-ninth Congress. Volume I, sections 426, 427.
- The Senate case relating to the qualifications of Reed Smoot, from Utah, in the Fifty-eighth Congress. Volume I, sections 481–483.
- Instance of the impeachment of the election and qualifications of a Delegate through proceedings instituted by memorial. Volume **I**, section **526**.
- Form of protest as to the qualifications of a Member. Volume I, section 426.
- A suggestion that questions relating solely to qualifications of Members should be brought in by memorial rather than by proceedings in contest. Volume I, section 435.
- It was conceded in 1858 that the House was not necessarily bound by the law of 1851 in judging the elections, returns, and qualifications of its Members. Volume I, section 833.
- In considering the qualifications of Brigham H. Roberts the committee tendered to him the opportunity to testify in his own behalf. Volume I, section 475.
- Witnesses were examined under oath and in the presence of Brigham H. Roberts during the committee's investigations of his qualifications. Volume I, section 475.

# (297) Qualifications of Delegates.

- In 1882, in a sustained case, the major opinion of the Elections Committee inclined to the view that the constitutional qualifications for a Member did not apply to a Delegate. Volume I, section 473.
- A discussion as to whether or not a Delegate should have the same qualifications as a Member. Volume I, section 421.
- A committee held that the strongest reasons of public policy require a Delegate to possess qualifications similar to those required of a Member. Volume I, section 423.
- Discussion of the effect, in the matter of qualifications of Delegates, of a law extending the Constitution over a Territory. Volume I, section 473.
- In 1873 the Elections Committee concluded that where a law of Congress extended the Constitution over a Territory, the qualifications of the Delegate should be similar to those of Members. Volume **I**, section **469**.
- A committee held that under the principles of the common law an alien might not hold a seat as a Delegate. Volume **I**, section **423**.
- Congress has by law prescribed that Delegates from certain Territories must be citizens of the United States. Volume I, section 431.
- The organic act of Hawaii fixed the qualifications of the Delegate therefrom. Volume I, section 526.
- A person who had resided in a Territory one year as a person but not as a citizen was held to be qualified as a Delegate under the law requiring a residence of one year. Volume **I**, section **421**.
- Instance of examination by a House committee of charges of bigamy and treason against a Delegate. Volume I, section 526.
- A Delegate who, though an alien by birth, had lived in the United States from an early age and whose father had been a resident for twenty years, was not disturbed on technical objections as to his citizenship. Volume I, section 423.
- A resolution embodying a general declaration as to the qualifications of Delegates was decided by the House not to involve a question of privilege. Volume **III**, section **2595**.

## (298) Registration.—As Affecting the Validity of the Elector's Vote.

Registry of voters being required, the vote of a person not registered or on the registry list was rejected by the House. Volume **I.** section **575**.

The acts of election officers being presumed to be correct, a vote should not be rejected unless it is positively proven that the voter was disqualified as to registration. Volume II, section 933.

A vote deposited in good faith by the elector, supposing himself to be registered, should not be rejected upon subsequent discovery that he was not registered. Volume II, section 1002.

Persons actually registered but omitted from the copy of the list in use at the polls were held to have cast valid votes, although a required oath was not administered when they voted. Volume II. section 903.

A vote received by election officers is presumed to be legal, and is not to be impeached by a question of registration except on indubitable proof. Volume II, section 962.

Persons not possessing the constitutional qualification of electors may not complain of a technical illegality by which registration officers keep their names off the lists. Volume II, section 950.

The fact that registration officers register the voter raises the presumption that the latter gave proper answers to questions necessary to the act. Volume II, section 1048.

When the registration list was not conclusive as to the right to vote, the House admitted parol evidence as to voter's qualification. Volume II, section 1098.

The burden is on the party objecting to the vote to show that the elector objected to for illegal registration was illegally registered and for whom he voted. Volume II, section 1048.

Entries on a registration list made by an officer not authorized by law to note the qualifications of voters thereon are not evidence as to qualifications of persons registered. Volume II, section 867.

Defective applications for registration, when once received by registrar and supplemented by examination under oath, are not void but merely voidable, under the Virginia law, and votes cast under such registration should not be rejected. Volume VI, section 158.

Voters who have performed fully their own duty as to registration are not to be disfranchised because of defects in the lists caused by establishment of new voting places. Volume II, section 1044.

Voters being prevented by no fault of their own from obtaining the registration certificates required for voting, the House counted the votes as if cast. Volume II, section 1025.

An elector having in good faith presented an affidavit in lieu of registration, and the vote having been accepted, the House declined to reject the vote because the affidavit did not meet the legal requirement. Volume II, section 1002.

The right to vote not depending on registration, and returns showing prima facie that an election was duly held without registration, the Elections Committee counted the votes. Volume II, section 893.

The use of an unofficial compilation of a registration list to aid in reference during the voting was held not to vitiate the poll. Volume II, section 871.

The Committee on Elections declined to count votes of persons prevented from voting by an erroneous dropping of their names from the registration. Volume II, section 935.

The House declined to count the votes of witnesses who failed to show that they were illegally refused registration or that they had tried to vote. Volume II, section 1087.

Discussion of a registration law as mandatory or directory. Volume II, section 1002.

May a registry law establish a qualification as to residence within a ward which the State constitution does not establish? Volume II, section 996.

The registration and poll books are the primary evidence of registration and fact of voting, and when in existence should be produced. Volume II, section 1048.

# (299) Registration.—Where Affidavits are Filed in Lieu Thereof.

- The State constitution providing that no elector should be disfranchised because not registered, the House refused to reject votes cast by nonregistered persons without certain affidavits required by statute. Volume II, section 939.
- An unregistered voter being required to produce an affidavit and an oral witness as to qualifications, the House, because of a defective affidavit, rejected a vote received by the election officers. Volume II, section 1010.
- Affidavits given by nonregistered voters need not be signed, but the jurat must appear or the votes are rejected. Volume II, section 910.
- Where nonregistered voters were required to file affidavits on voting and these affidavits did not appear on file, the House rejected the votes. Volume II, section 1041.
- Affidavits of nonregistered voters not being found in the depository specified by law, it was held that the burden of proof shifted to the party benefited by the votes. Volume II, section 1041.
- Unregistered voters having voted on the production of affidavits prescribed by law for such cases, the affidavits should be kept inviolate as in the case of ballots for a recount. Volume II, section 1002.

# (300) Registration.—Effect of Absence of, When Required.

- An election held without proper registration, under laws requiring registration, was held to be illegal. Volume II, section 980.
- The law requiring voters to be registered in order to vote, a poll whereat there was no registration was rejected. Volume II, section 1051.
- Registry being required in towns of a certain population and the population of a town not having been determined accurately, votes rejected for lack of registry were counted by the House. Volume II, section 1028.
- Although many electors have suffered by arbitrary refusal of registration officers to do their duty, yet the House requires a contestant to show specifically the resulting harm. Volume II, section 974.
- The use of an unofficial compilation of a registration list to aid in reference during the voting was held not to vitiate the poll. Volume II, section 871.
- Requirements of State constitution that voters be registered on application in their own hand-writing only, held to be mandatory and registration of voters, without written application as provided by State constitution is void. Volume **VI**, section **158**.

# (301) Registration.—Informalities as to.

- Voters complying with all other requirements of the law should not be disfranchised by the neglect of public officials to register them. Volume II, section 1037.
- Failure to keep the registration books open the required time does not justify rejection of the return if harm is not shown to have resulted. Volume II, section 1049.
- In a report barely sustained by the House it was held that the making of a registration in disregard of the terms of law justified rejection of the returns. Volume II, section 1112.
- An election is not affected by the fact that the registration lists are in writing when the law requires them to be in printing. Volume II, section 1084.
- As to votes received by election officers but rejected by canvassers because of mere informalities as to registration. Volume II, section 1014.
- Where an unauthorized but not fraudulent erasure of names occurred on a registration list, the House counted votes of electors harmed by this erasure. Volume II, section 1084.
- Failure of county officers to verify formally a registration list did not invalidate the election, no voter being deprived of any right. Volume II, section 1084.
- Registration being a condition of voting, the House declined to reject a precinct whereof the registration list was not shown to have been returned as required by law. Volume II, section 871.
- A registration officer who could not properly take the oath he did take as such officer was held a good de facto officer. Volume II, section 870.

## (301) Registration.—Informalities as to—Continued.

- Voters being prevented by no fault of their own from obtaining the registration certificates required for voting, the House counted the votes as if cast. Volume II, section 1025.
- The Committee on Elections declined to count votes of persons prevented from voting by an erroneous dropping of their names from the registration. Volume II, section 935.
- The House made no correction for a limited number of persons registered at an illegal time, there being no proof of how they voted. Volume II, section 1088.
- The House, relying somewhat on a Federal statute, counted ballots of voters whose names after registration were omitted from the poll list, that list being conclusive on the election officers. Volume I, section 579.
- Discussion as to authority of a secretary of state, whose duties are ministerial only, to reject returns because of violations of registration laws. Volume II, section 873.
- A canvassing officer may not reject returns which are regular on their face because the registration law may have been violated on the district in question. Volume II, section 867.

## (302) Registration.—When Deemed Unconstitutional.

- The House will count the votes of electors denied their right of suffrage by a registration law which it deems unconstitutional and not passed on by the State courts. Volume II, section 1075.
- The House, overruling its committee, declared that seat vacant in a case wherein thousands of voters were kept from the polls by what it deemed an unconstitutional registration law. Volume II, section 1126.
- Instance wherein the House determined that a State registration law was obnoxious to the State constitution. Volume II, section 1126.
- The House counted the ballots of qualified voters who were prevented from voting by conditions arising from a registration established by a city government. Volume **I**, section **975**.
- Discussion as to the effect of an alleged unconstitutional registration law in an election case. Volume I, section 720.

# (303) Registration.—Evidence to Discredit.

- As to hearsay evidence of persons participating in a fraudulent registration. Volume II, section
- As to the validity of census returns and a canvass in proving a registration to be fraudulent. Volume II, section 1123.
- Instance wherein the city directory and a canvass by means of registered letters was accepted to discredit a registration. Volume II, section 1128.
- Discussion as to the validity of the testimony of canvassers who have failed to find persons suspected of illegal registration. Volume II, section 1052.
- The House declined to reject the poll of a precinct whereof the registration was impeached by a police census of doubtful weight. Volume II, section 1067.
- Failure of registrar to appear when summoned to explain charges of illegal registration does not prove the charges. Volume II, section 1084.
- As to the degree of intimidation required to justify a decision that a registration is void. Volume II, section 867.
- The degree and kind of testimony required to show a registration to be fraudulent in connection with a conspiracy. Volume II, section 1123.
- The House, overruling the committee, declined to count the vote of a county wherein by fraudulent registration many disqualified persons has been put on the voting lists. Volume II, section 873.
- Where the registration on which the vote depended was fraudulent the House rejected the entire return. Volume II, section 883.
- An invalid registry, election officers improperly appointed, large and unexplained increase of the returned vote, and inexcusable violations of law justified rejection of the return. Volume II, section 861.

#### (303)—Registration.—Evidence to Discredit—Continued.

Friends of contestant not being represented on an election board and there being evidence of fraud in the registration and voting, the poll was rejected. Volume II, section 1068.

A fraudulent registration was held to justify a conclusion that a conspiracy existed to perpetrate fraud in the election. Volume II, section 1128.

Both the registration and election being permeated with irregularities, fraud, and intimidation, the returns of the precinct affected were rejected. Volume II, section 1089.

# (304) Registration.—Reopening of Contested Case.

After an election case is reported on by the committee, the House is reluctant to recommit for further examination. Volume II, section 1035.

As to what contestant must show to cause the House to reopen an election case for further testimony. Volume II, section 1006.

The House declined to reopen an election case to enable returned Member to prove his vote aliunde at several precincts whereof the returns had been rejected. Volume II, section 1019.

The House declined to recommit an election case in order to count votes in precincts whence no votes had been returned or proven. Volume I, section 812.

No sufficient reasons being shown, the House declined to reopen as election case for the taking of further testimony. Volume I, section 724.

The Elections Committee declined to recommend the reopening of a case for further testimony on facts not set forth in the notice or substantiated by testimony. Volume II, section 1063.

The Elections Committee declined in 1882 to reopen a case to enable a contestant to correct his procedure. Volume I, section 725.

In a case wherein an unofficial and ex parte recount was relied on, because the ballots themselves could be reached officially only by the House itself, the house reopened the case for examination of the ballots. Volume II, section 1070.

When contestee submits an affidavit to justify his request that his election case be reopened the affidavit must be definite and specific. Volume II, section 1062.

The majority of the Senate committee contended that the doctrine of res adjudicata did not apply to a decision incident to the credentials and made without full and formal examination of the merits. Volume I, section 629.

A Senate election case having been once decided, an attempt to reopen it failed after a favorable report from a committee and elaborate discussion. Volume I, section 357.

# (305) Registration.—In General.

It is as important that the registration be kept free from disqualified persons as that every legal voter shall be registered. Volume II, section 1087.

Official copies of registration lists, such copies made in pursuance of law, were admitted as evidence of the registration by a divided committee. Volume II, section 1128.

A question relating to votes cast by unregistered voters was not finally passed upon. Volume **VI**, section **166**.

An election is not invalidated by the failure of the State legislature to comply with the law in providing for registration of electors. Volume VI, section 128.

The House made no correction for a limited number of persons registered at an illegal time, there being no proof of how they voted. Volume II, section 1088.

# (306) Returned Member.—Status of, in the House Pending a Contest.

A returned Member whose seat is contested is nevertheless eligible to appointment on any committee. Volume II, section 1018.

A returned Member whose seat was contested in the First Congress debated the question as a matter of right. Volume I, section 757.

# (306) Returned Member.—Status of, in the House Pending a Contest—Continued.

The House, in 1841, indicated its opinion that the returned Member might speak of right in his own election case, but that the contestant needed the consent of the House. Volume I, section 666.

# (307) Returned Member.—Prima Facie Title of.

The contestant must overcome contestee's prima facie right, invalidate the latter's title, and show himself entitled to the seat. Volume II, section 855.

## (308) Returned Member.—Personal Misconduct of.

Should participation of returned Member in bribery unseat him, although the bribed votes be not enough to change the result? Volume II, section 946.

Argument that bribery on the part of a returned Member does not constitute a disqualification justifying his exclusion. Volume II, section 946.

There being no suggestion that sitting Member was implicated in alleged bribery, and the amount alleged not being decisive, the House did not give weight to the charges. Volume II, section 971.

Improper acts by a candidate's friends without his participation are of effect only so far as they are shown to have actually affected the result. Volume II, section 944.

Should participation of returned Member in a scheme of intimidation relating to the election cause the seat to be vacated? Volume II, section 1039.

The House recommitted a report in an election case for inquiry as to newly made charges of disloyalty against both parties. Volume II, section 868.

Certain petitioners against the right of a returned Member to his seat having impugned his personal conduct in the election, the House rendered a decision thereon. Volume I, section 763.

Payment of the expenses of a contestant by sitting Member on condition of latter's withdrawal was not held as a corrupt obtaining of the seat. Volume II, section 901.

A State law forbidding a candidate to act as an election officer, participation of contestee as an acting officer was occasion of a division of opinion in the Elections Committee. Volume II, section 954.

# (309) Returned Member.—Disqualification of.

The person receiving the majority of the votes in a district being excluded as disqualified, the House, after careful examination, declined to seat the one receiving the next highest number. Volume **I**, section **450**.

A Member being appointed to an incompatible office, a contestant not found to be elected was not admitted to fill the vacancy. Volume **I**, section **807**.

# (310) Returned Member.-Effect of Death, Resignation, or Withdrawal of, on a Contest

The returned Member having died before the taking of testimony in a contest was completed, the House held that the contest did not therefore abate. Volume I, section 735.

Instance wherein a contest was maintained and contestant seated, although the returned Member had resigned before taking his seat. Volume II, section 985.

Instance wherein the House decided an election contest against a returned Member who had not appeared to claim the seat. Volume I, sections 638, 649.

## (311) Returned Member—As Affected by Death or Withdrawal of Contestant.

A contestant dying after a report in his favor, the House unseated the returned Member and declared the seat vacant. Volume II, section 965.

The contestant being dead, the swearing in of returned Member creates no estoppel to prevent further prosecution of the contest. Volume II, section 1019.

The contestant having announced to the committee his abandonment of the contest, the House confirmed the title of sitting Member. Volume I, section 748.

The contestant having withdrawn, the House passed a resolution confirming the title of sitting Member. Volume I, section 745.

## (311) Returned Member.—As Affected by Death or Withdrawal of Contestant—Con.

It being demonstrated to the Elections Committee that contestant had withdrawn, the House confirmed the title of sitting Member. Volume I, section 743.

# (312) Returned Member.—Title Confirmed When Contestant Failed to Prosecute.

Contestant not having filed any testimony, the House confirmed the title of sitting Member. Volume I, section 754.

A contestant having failed to produce testimony or respond to notification from the Elections Committee, the House confirmed the title of the returned Member. Volume I, section 755.

# (313) Returned Member.—Neglect to Take Testimony.

A question as to whether the duties of sitting Member to the House excuse him for neglecting to attend on taking testimony in an election case. Volume I, section 785.

The returned Member was denied an extension of time to take testimony, although he pleaded that he had been detained by his duties in the House. Volume I, section 726.

The electors are interested parties to a contest and may not be precluded by any laches of contestant or returned Member. Volume II, section 863.

A contestee was not allowed the votes he proved aliunde when contestant, because of uncertainty of proof, could not be credited with any of the votes he undoubtedly received. Volume II, section 932.

## (314) Returned Member.—Service of Notice of Contest on.

The service of notice of contest at the residence is sufficient compliance with the law. Volume I, section 337.

It was held in 1866 that under the law of 1851 notice of contest must be served upon the returned Member personally. Volume II, section 862.

## (315) Returned Member.—Action on Resolutions Relating to.

Form of resolution confirming the title of sitting Member to his seat. Volume I, section 769.

The negativing of a resolution declaring a sitting Member not elected left him undisturbed in his seat. Volume I, section 760.

# (316) Returned Member.—In General.

Instance wherein a returned Member belonging to the majority party was unseated and a contestant belonging to the minority party was seated. Volume II, section 958.

The House, overruling its committee, concluded to decide an election case as made up without giving sitting Member time for further investigation. Volume I, section 767.

## (317) Returns.—Functions of the House as Related to State Authority.

Returns of State officers are not binding on the House, which may go behind all returns in determining final right. Volume I, section 538.

The certificate of a State executive, issued in strict accordance with State law, does not prevent examination of the votes by the House and a reversal of the return. Volume I, section 637.

The House is not confined to the conclusions of returns made up in strict conformity to State law, but may examine the votes and correct the returns. Volume I, section 774.

The House may canvass the returns and declare the result, although the required State canvass may not have been made. Volume II, section 1087.

The fact that a return has been accepted and acted on by State authorities does not cure its inherent defects. Volume II, section 892.

While canvassing officers must return votes as they are cast, the House is not bound by the return. Volume I, section 641.

Although a State returning board had been declared the legal one by the State supreme court, the House disregarded its canvass, the fact being notorious that it never had possession of the returns. Volume I, section 624.

#### (317) Returns,—Functions of the House as Related to State Authority—Continued.

The canvassing of votes by an illegal board, while important to returning officers, does not prevent the House ascertaining the result from precinct returns. Volume II, section 915.

The action of a State executive in throwing out votes was disregarded by the House. Volume II, section 884.

While State canvassers are justified in requiring returns to be technically perfect, the House in judging final rights looks rather to the substance. Volume II, section 921.

Being satisfied by extrinsic evidence that returns rejected by State canvassers for informalities were correct as to the result, the House counted them. Volume II, section 995.

The House does not reject an unassailed return because the State canvassers may have refused to count it. Volume II, section 952.

The House can not be precluded from going behind the returns by the fact that a State law gives canvassers the right to reject votes for fraud or illegality. Volume II, section 887.

The House revised the action of certain canvassers who rejected polls for want of an abstract of votes. Volume II. section 851.

Returns counted on mandamus of a State court and unassailed were counted without regard to the jurisdiction of the court to order the canvass. Volume II, section 952.

The law governing the method of transmitting the testimony in an election case to the Clerk of the House was held to be directory merely. Volume I, section 736.

The making of essential tally lists by unsworn volunteers, combined with other irregularities, caused the rejection of the return, although no fraud was shown. Volume II, section 913.

A return was corrected on the evidence of the tally list, supplemented by oral testimony of an election officer and a recount of ballots. Volume II, section 999.

Although a State returning board had been declared the legal one by the State supreme court, the House disregarded its canvass, the fact being notorious that it never had possession of the returns. Volume **I**, section **624**.

The House unseated a person returned as elected at a second election on ascertaining that another person had actually been chosen at the first election. Volume **I**, section **646**.

The Senate has entertained no doubt of its right to look behind the credentials given by a governor to the facts of the election. Volume **V**, section **5963**.

The acts of county canvassing officers being impeached, their returns must be disregarded, and the precinct returns should be consulted in awarding prima facie title. Volume I, section 577.

Where canvassing officers acted arbitrarily, although not fraudulently, the House corrected their result by the precinct returns. Volume II, section 899.

A question as to what constitutes a "determination of the result" of an election under the terms of the law of 1851 relating to notice of contest. Volume I, section 597.

A decision as to what constitutes the determination of result within thirty days of which the notice of contest is to issue. Volume II, section 884.

Decision as to what is a determination of result within the meaning of the law providing for serving notice of contest. Volume II, section 862.

An affidavit taken without notice to opposing candidate and before the result had been determined was rejected as evidence. Volume **I**, section **618**.

A county canvassing board having ministerial duties only are presumed to act correctly, but this presumption may be rebutted at any time by reference to precinct returns. Volume I, section 577.

It being possible to ascertain the result with certainty from tally lists returned with the ballots these returns are sufficient, although not strictly in accordance with law. Volume II, section 863.

The Elections Committee declined to revise the returns on the strength of the tally lists, the election officers not being called or a recount of ballots made. Volume II, section 876.

#### (317) Returns.—Functions of the House as Related to State Authority—Continued.

- Discussion as to the sufficiency of tally lists kept by watchers at the polls to impeach the returns of the officers. Volume II, section 1104.
- The governor of a State having declined to issue credentials to rival claimants, the House seated the one shown by prima facie official statement to have a majority of votes (footnote). Volume **I.** section **415**.
- The parties having agreed that a return should be counted, and testimony being unsatisfactory, the House refused contestant's claim that the canvasser's rejection should be approved. Volume II, section 952.
- Where a canvassing officer had without doubt wrongfully rejected a decisive return, it was held that the burden of proof should be on the wrongfully returned Member. Volume II, section 883.

## (318) Returns.—Exercise of Judicial Powers by Canvassing Boards.

- It is an extraordinary and dangerous policy for a State law to lodge in canvassing officers the power to reject votes. Volume II, section 887.
- Declaration of a House committee that returning boards with judicial authority are dangerous. Volume I, section 642.
- The decision of a board of canvassers as to the legality of votes, made in pursuance of State law, is regarded as prima facie correct. Volume II, section 887.
- Canvassing officers having judicial power may not reject the poll book as a return for the reason that theft of the ballots has prevented its verification. Volume II, section 1058.
- The House corrected that act of local canvassers who, without judicial power, threw out a poll. Volume II, section 970.
- A board of Territorial canvassers having heard evidence on the merits, the Elections Committee decided that neither party should be prejudiced thereby. Volume I, section 777.
- Where the State law gives canvassing officers the authority to correct irregularities they may not reject returns for lack of clearness. Volume II, section 1058.
- Where the State law does not make it the duty of an officer to make a report of the votes cast, a report from that officer is not accepted as evidence of the vote. Volume II, section 1054.
- Where canvassing officers reject returns transmitted unsealed, when the law requires them to be sealed, what evidence should the House require to overrule the canvassers? Volume II, section 1057.
- Discussion as to authority of a secretary of state, whose duties are ministerial only, to reject returns because of violations of registration laws. Volume II, section 873.

# (319) Returns.—Corrections by Canvassing Boards.

- A board of county canvassers legally competent to recount may make such recount even after it has certified and forwarded the result of the first count. Volume I, section 581.
- A county court, charged by law with the duty of canvassing precinct returns, may correct its returns by a supplemental certificate, which should be taken into account by the governor in issuing credentials. Volume I, section 581.
- A State court decision that the formal returns of election officers should prevail over accompanying memoranda on sample ballots transmitted in accordance with law. Volume I, section 574.
- As to the validity of a supplemental return proven by the election officers and not by the best evidence, i.e., the ballots themselves. Volume II, section 948.
- Discussion as to the sufficiency of returns and the validity of the State canvass based thereon. Volume II, section 968.
- Election officers should return all votes cast in the Congressional box, even though for persons not qualified. Volume I, section 779.

## (319) Returns.—Corrections by Canvassing Boards—Continued.

Although an uncertified return was rejected by the State canvassers the House counted it, sitting Member not having denied in his answer that the vote was cast as claimed by contestant. Volume II, section 960.

The House revised the action of certain canvassers who had rejected polls for want of an abstract of votes. Volume II, section 851.

The canvassing of votes by an illegal board, while important to returning officers, does not prevent the House ascertaining the result from precinct returns. Volumes II, section 915.

The House very reluctantly gave prima facie effect to a certified abstract of returns not in the form of credentials as required by law, and issued after the time prescribed by law. Volume I, section 37.

State canvassers being a court of record, their signed record, approved by the State courts, gives prima facie title, although at variance with their formal proceedings. Volume II, section 927.

# (320) Returns.—General Informalities in.

Affirmation of the doctrine that official returns are presumed to be correct until shown to be otherwise. Volume **VI**, section **189**.

Where the electors comply with the statutes the House should not reject their votes because returning officers have not been equally careful. Volume I, section 778.

Votes fairly and honestly given should not be set aside for the omission or error of the returning officer. Volume I, section 638.

Discussion as to duties of returning officers with reference to technical requirement of law. Volume L. section 802.

A State law providing that an election shall not be defeated for mere irregularities, the House overruled the rejection of returns informal but evidently true. Volume II, section 1055.

Instance wherein returns were held valid, although there were serious irregularities on the part of the returning officers. Volume I, section 828.

The mere fact of a slight discrepancy between the returns and the check list does not, in the absence of fraud, invalidate the election. Volume II, section 1076.

The House declined to reject for mere informality a return which truly represented the aggregate vote cast. Volume I, section 832.

The returns of a county stating the actual aggregate vote for each candidate were not rejected by the committee for defect in form. Volume I, section 617.

A defective precinct return irregularly transmitted was counted, there being no evidence of fraud and some evidence of its correctness. Volume II, section 896.

The House declined to reject returns, although it was shown that some votes (not enough to change the result) actually cast were not included. Volume I, section 832.

Failure of election officers to include in their returns votes for a certain office as required by law when said votes have been counted and tallied does not justify rejection of the poll. Volume I, section 583.

A return made up "irregularly" from ballots that had not been properly kept was rejected. Volume II, section 910.

Failure to return the poll book to the county officer as the law required was not held in the absence of proof of fraud, to vitiate the election. Volume II, section 904.

The omission of the word "junior" in the return of a candidate's vote was corrected by the House on being shown by testimony. Volume **I**, sections **649**, **650**.

The House declined to reverse the action of election officers who had returned for "Jonathan H. Wallace" votes cast for "J. Wales" and "Jonathan K. Walser." Volume II, section 987.

Returns of soldiers' votes made to the county of their residence were not rejected by the House because a vote from another county was included, but that vote was rejected. Volume I, section 557.

# (320) Returns.—General Informalities in—Continued.

- Instance of returns of an election made by military officers under authority of reconstruction acts. Volume I, section 326.
- The House on the testimony of one witness assumed that county canvassers had improperly included an uncertified return. Volume II, section 981.
- Although the law requires ballots to be counted only after close of the voting, a partial count earlier does not necessarily vitiate the poll. Volume II, section 1049.
- The fact that an election officer, before he became such, had made a bet from which he withdrew before acting, did not vitiate the return. Volume II, section 1005.
- Conduct of unauthorized challengers, supplemented by the acts of partisan election officers, may contribute to taint a return. Volume II, section 1074.
- A succession of unexplained irregularities on the part of intelligent election officers destroys the presumption in favor of the returns. Volume II, section 1032.
- The presumption in favor of the truthfulness of official returns disappears on proof that the election officers violated the law. Volume II, section 1065.
- Where a voter offered his tickets in a bundle and lawfully requested that the election officers deposit them in the proper boxes, the House rejected the poll because the election officers declined so to do. Volume II, section 1089.
- The House declined to reject a return because of irregularities on the part of election officers and the settlement of discrepancies between the ballots and the poll list by additions. Volume II, section 1000.
- Votes apparently intended for Congressional candidates but returned as for a State office were counted without further inquiry. Volume I, section 816.
- The House did not indorse a proposition to declare a seat vacant because of irregularities on the part of election officers not shown to be corrupt. Volume **I**, section **807**.
- In the absence of fraud or injustice irregular action by election officers does not vitiate the poll. Volume I, section 804.
- Returns of a precinct not being questioned failure to carry out the law as to preservation of other election papers does not justify rejection of the returns. Volume **II**, section **1076**.
- Votes apparently intended for Congressional candidates, but returned as for a State office, were counted without further inquiry. Volume I, section 816.
- The Elections Committee in a sustained case declined to reject a poll because of informalities in the poll books and return. Volume I, section 770.
- The House, overruling its committee, declined to reject returns because of irregular making up of poll books and returns, no fraud being charged. Volume I, section 768.
- A requirement of law that the number of votes given shall be "set down in writing" on the poll book is fulfilled by the use of numerals. Volume I, section 773.
- While State canvassers are justified in requiring returns to be technically perfect the House in judging final right looks rather to the substance. Volume II, section 921.
- The House counted returns received by the State canvassers too late to be included in their summary. Volume II, section 1068.
- A State law providing that an election shall not be defeated for mere irregularities the House overruled the rejection of returns, informal, but evidently true. Volume **II**, section **1055**.
- The House overruled the action of State officers who had rejected a county return because of a writing on the seal of the Clerk's certificate. Volume I, section 537.
- It being possible to ascertain the result with certainty from galley lists returned with the ballots these returns are sufficient, although not strictly in accordance with law. Volume II, section 863
- In a simple case of discrepancy between the vote returned and the vote proven by testimony of voters the return was corrected, not rejected. Volume II, section 858.
- There being a discrepancy between the return and the vote proven to have been cast, the House corrected the return. Volume II, section 896.
- Where election officers returned twelve votes for contestant and seventeen electors swore they voted for him the House rejected the entire return. Volume II, section 1111.

# (321) Returns.—Informalities as to Signing and Certifying.

Returns not signed or certified to by the election officers are not admissible. Volume II, section 1008.

A return not certified by any of the officers of election was rejected, although on report of a divided committee. Volume I, section 538.

The law requiring a return to be signed by three officers, at least two must sign to make the certificate evidence. Volume II, section 890.

The House overruled the action of State officers who had rejected county return because of a writing on the seal of the clerk's certificate. Volume I, section 537.

Failure of election officers to subscribe their names in full to their affidavits and returns does not vitiate the returns. Volume II, section 1085.

The House being of opinion that votes were cast as returned declined to reject the return because not signed by the election judge as required by law. Volume II, section 847.

Although an uncertified return was rejected by the State canvasses the House counted it, sitting Member not having denied in his answer that the vote was cast as claimed by contestant. Volume II, section 960.

There being testimony showing the vote of a precinct, it is not material whether or not the returns are properly certified. Volume **I**, section **603**.

The failure of an officer to certify properly a return does not prevent the admission of secondary evidence to prove the actual state of the vote. Volume **I**, section **640**.

A precinct return, defective because the certificate of oaths of election officers was wanting but supplemented by a paper containing the required certificate, was accepted by the House, the State law forbidding rejection from mere informalities. Volume **I**, section **557**.

When irregularity of a jurat works rejection of a poll unless canvassing officers are satisfied that the oath was taken, the counting of the poll is conclusive offset to a faulty jurat. Volume I, section 583.

A return was corrected on the evidence of the tally list supplemented by oral testimony of an election officer and a recount of ballots. Volume II, section 999.

A return should not be rejected because the signatures of the election judges, by their direction and in their presence, were made by the clerk. Volume II, section 1108.

A return not signed by the election officers as required by law is properly rejected. Volume II, section 1055.

The returns from an election precinct not being certified in any manner whatever, they were rejected by the House. Volume II, section 880.

The House, being of opinion that votes were cast as returned, declined to reject the return because not signed by the election judge as required by law. Volume II, section 847.

Returns not being signed by the election officers and not being sustained by evidence, they were rejected. Volume II, section 1032.

County returns informally signed and the accuracy of which was impeached by evidence were rejected by the House. Volume II, section 1053.

Does the absence from the returns of certificates prescribed by law vitiate an election of which the result may be known from other legal returns? Volume II, section 888.

There being no evidence of fraud and some evidence of the corrections of the vote, the House counted a return whereon the election officers did not subscribe to the oath. Volume II, section 896.

In dealing with ballots whereon occurs an error in a name the limitations of the House are very different from those of canvassing officers. Volume **I**, section **639**.

# (322) Returns.—Informatlities as to Canvassing and Consolidation.

The vote is not vitiated by failure to observe a directory law as to method of tabulation of returns. Volume II, section 915.

Discussions of the validity of a return made by a canvassing board irregularly organized. Volume II, section 948.

#### (322) Returns—Informalities as to Canvassing and Consolidation—Continued.

The House confirmed a canvass made by a local board later than the date prescribed by law, the explanation of the delay being sufficient. Volume II, section 1087.

A failure of the canvassing board to meet within the time required by law being satisfactorily explained, was held by the House not to affect the Member's title. Volume I, section 764.

No fraud being shown a slight irregularly in canvassing returns was not considered by the Elections Committee. Volume II, section 1132.

The House counted returns rejected by State canvassers for mere informalities. Volume II, section 1032.

The House counted votes rejected by a State canvassing board because returned by error for persons not candidates for Congress. Volume I, section 774.

The return of a canvassing officer is given prima face effect, although he may have omitted from it the votes of certain precincts. Volume II, section 894.

Precinct returns being impeached only the fact of suspicious custody they were counted in spite of gross irregularities in the consolidated returns therefrom. Volume II, section 897.

# (323) Returns-Missing.

The House counted votes duly certified but not delivered to the State canvassers because of negligence of a messenger. Volume I, section 774.

A county clerk having failed to forward certain returns to State canvassers, the House admitted a certified copy of the returns on file as evidence of the vote. Volume II, section 1022.

Instance of an election proven by testimony of participants, the returning officers serving a secession government and making no return. Volume **I**, section **365**.

The returns being stolen after they were made out by the election officer, their contents was proven orally by one witness. Volume II, section 1043.

The original primary returns being inaccessible because of the contention of rival returning boards, the House gave credit to secondary evidence as to what they showed. Volume I, section 625.

The evidence failing to establish as legal an election whence no returns were received, the House declined to take it into account. Volume II, section 1043.

Where State officers estimated a return from the tally sheets, there being no formal returns as required by a directory State law, the House did not require a recount of the ballots, there being no charge that the tally sheets were incorrect. Volume II, section 1076.

Original returns of the precincts being lost, the House, by testimony, proved that certain votes returned as "scattering" because of misnomer were actually cast for contestant. Volume I, section 38.

Returns having been lost or destroyed, testimony of election officers being conflicting and the voters not having been called, the vote was not counted. Volume II, section 914.

The election (distinguished from the return) was set aside when the best obtainable evidence showed the vote only approximately. Volume II, section 914.

# (324) Returns—Irregularly Transmitted.

An election return, required by law to be made on or before a certain day, should be counted if presented after that day, provided it be otherwise correct. Volume I, section 554.

A State law requiring returns to be made to the secretary of state within a given time was held to be directory merely and not to prevent the House from counting the votes. Volume I, section 812.

The House decided to count certain returns rejected by local canvassers because not transmitted within the time required by law. Volume I, section 834.

The House counted returns received by the State canvassers too late to be included in their summary. Volume II, section 1068.

## (324) Returns.—Irregularly Transmitted—Continued.

No fraud being alleged the House counted returns transmitted in an unsealed package, although the State law required the package to be sealed. Volume I, section 774.

A true return should be counted, although delivered by an election registrar when the law specifies one of the judges. Volume **II**, section **953**.

The Elections Committee reversed the action of local canvassers who had rejected returns transmitted by an election officer of doubtful appointment. Volume II, section 983.

Returns in themselves suspicious, transmitted irregularly, and opened by an unauthorized person were rejected. Volume I, section 840.

Returns impeached on their face and forwarded irregularly were not counted by the House until explained by evidence. Volume II, section 890.

An outside poll informally held and rejected by State canvassers may, under certain circumstances, be counted by the House. Volume II, section 1031.

The House, respecting a written agreement of the parties, counted a return which State canvassers had rejected as forged. Volume II, section 924.

The decisions of election officers that ballots were fraudulently folded were reviewed and reversed by the House. Volume I, section 775.

An election is not vitiated by failure to observe a directory law that the ballots shall be returned within a given time. Volume I, section 781.

Question as to whether or not a law requiring returns to be transmitted sealed should be considered mandatory or directory. Volume II, section 922.

Where canvassing officers reject returns transmitted unsealed when the law requires them to be sealed, what evidence should the House require to overrule the canvassers? Volume II, section 7.

The House confirmed a canvass made by a local board later than the date prescribed by law, the explanation of the delay being sufficient. Volume II, section 1087.

The House decided to count certain returns rejected by local canvassers because not transmitted within the time required by law. Volume I, section 834.

Returns will not be rejected because returning officers informally make a necessary correction after they have formally made them up. Volume II, section 1027.

As to the validity of a supplemental return proven by the election officers and not by the best evidence, i.e., the ballots themselves. Volume II, section 948.

An election being properly conducted, the House counted a return made by a portion of the election officers, the others having declined to act. Volume II, section 895.

The House, overruling the committee, declined to find the return of the election officers fraudulent on the strength of an impeached recount of the votes, Volume II, section 847.

The House counted votes duly certified, but not delivered to the State canvassers because of negligence of a messenger. Volume **I**, section **774**.

There being evidence raising a suspicion of fraud, the House rejected a return made in disregard of the requirements of law and by the hands of unauthorized persons. Volume II, section 916.

A defective precinct return, irregularly transmitted, was counted, there being no evidence of fraud and some evidence of its correctness. Volume II, section 896.

# (325) Returns.—Relations of United States Supervisors to.

Reference to a discussion of the return of United States supervisors as evidence of the vote cast. Volume II, section 960.

The regular returns being lost or invalidated and not canvassed the House took into account a statement of the United States supervisors as to the state of the vote. Volume II, section 1014.

Although illiterate election officers seemed to have been appointed purposely, yet the House was reluctant to reject their returns when the safeguard of Federal inspectors had existed. Volume II, section 973.

# Elections of Representatives—Continued.

## (325) Returns.—Relations of United States Supervisors to—Continued.

Discussion as to whether or not a result corroborated by Federal supervisors might be set aside by a recount by State officials. Volume II, section 931.

# (326) Returns.—In Cases of Uncertainty, Fraud, or Intimidation.

The House having deducted from the returns the number of votes cast by disqualified persons awarded the seat to the candidate receiving the highest number of votes cast by qualified voters. Volume I, sections 762, 765.

The House having corrected the returns by an ascertainment of the qualifications of certain voters seated the contestant in accordance with the findings. Volume **I**, section **767**.

When a Member was returned by a majority of one, which was rendered uncertain by a recount, the House declared the seat vacant. Volume I, section 824.

The fact that a decisive number of voters stand in line to vote and are prevented justifies a declaration that the seat is vacant. Volume II, section 1033.

Where fraud so permeated a large part of the district as to prevent a full, free, and fair expression of the voters' will, the seat was declared vacant. Volume II, section 1123.

Although the fraud in a district may be extensive, the House prefers to purge the return rather than declare the seat vacant. Volume II, section 1103.

To vitiate the election of returned Member a general scheme of fraud must be proven both to have existed and to have been effective. Volume II, section 967.

Where an unconstitutional State law disfranchises a large class, the House prefers to measure the wrong rather than declare a vacancy. Volume II, section 1075.

Although violence, intimidation, and fraud were extensive in a district, yet as it did not appear that the result was affected by those means the returned Member was confirmed. Volume II, section 1082.

The returns of 41 out of 116 election precincts being rejected, the contestant was seated on his plurality in the remaining precincts, which cast over half of the returned vote. Volume II, section 1128.

The returns of a decisive portion of the district having been lost and the vote not being proven aliunde, the House declined to declare the seat vacant or examine further before seating contestant. Volume II, section 914.

The House declined to hold valid an election which was entirely broken up by contending armies, so that only fragmentary and informal returns could be obtained. Volume I, section 373.

# (327) Returns.—Related to Precinct Officers.—Temporary Absence From Polls.

Although the State law forbade temporary closing of a poll on penalty of vitiating the election, yet the harmless act of suspending voting while the officers dined was overlooked. Volume II. section 866.

Temporary absence of a portion of the election officers for purpose of dining was not considered ground for rejecting the poll. Volume II, section 866.

No fraud being alleged, absence of election officers from the poll for dinner or other reason does not justify rejection of the poll. Volume II, section 1049.

Temporary absence of election officers from the poll does not invalidate the vote, no harm resulting therefrom. Volume II, section 1054.

Temporary absence of the election judges, the voting being left under charge of honest election clerks, did not vitiate the poll. Volume II, section 1027.

# (328) Returns.—Related to Precinct Officers.—Marking of Ballots.

Because the officer who assists illiterates to mark their ballots takes a narrow and technical view of his duties under the law does not justify rejection of the poll. Volume II, section 1080.

Misconduct of the officer who assists illiterates to mark their ballots justifies correction, but not rejection of the poll. Volume II, section 1080.

# (328) Returns.—Related to Precinct Officers.—Marking of Ballots—Continued.

Where a marking judge refused assistance to voters, the House did not reject the returns, but added votes proven aliunde. Volume II, section 1109.

Where election markers fraudulently mark the ballots of illiterate voters, the returns may be impeached by the testimony of the voters as to the ballots they intended to vote. Volume II, section 1102.

Where election officers procured incorrect markings for illiterate voters, so that the ballots were rejected, the House corrected but did not reject the vote. Volume II, section 1097.

Where a law requiring ballots to be numbered, even though directory merely, was totally disregarded and the poll books and ballot box disagreed essentially, the returns were rejected. Volume II, section 1128.

## (329) Returns.—Related to Conduct of.—Ballots.

No surprise being practiced on the voters, who were free to vote for whom they pleased, alleged irregularities in placing a name under a party emblem do not vitiate the election. Volume II. section 1117.

The House favored purging rather than rejecting the return of an entire county wherein a partisan county electoral board had so printed the ballot as to confuse voters. Volume II, section 1080.

A ballot complicated and unfair, but not shown to be issued in pursuance of any conspiracy, was not considered as a reason for discarding the return. Volume I, section 737.

The House purged the poll rather than to declare a vacancy when a fraudulent ballot was used in a decisive county. Volume II, section 1095.

It being impossible to determine for whom informal ballots (issued because the regular ones had failed) had been cast, the House did not correct the return. Volume II, section 1088.

Where the law requires a vote by ballot an election viva voce is not permissible and is a reason for rejection of the returns. Volume I, section 773.

# (330) Returns.—Related to Conduct of.—Registration.

The law requiring voters to be registered in order to vote, a poll whereat there was no registration was rejected. Volume II, section 1051.

The House made no correction for a limited number of persons registered at an illegal time, there being no proof of how they voted. Volume II, section 1088.

Failure of county officers to verify formally a registration list did not invalidate the election, no voter being deprived of any right. Volume II, section 1084.

Failure to keep the registration books open the required time does not justify rejection of the return if harm is not shown to have resulted. Volume II, section 1049.

The use of an unofficial compilation of a registration list to aid in reference during the voting was held not to vitiate the poll. Volume II, section 871.

# (331) Returns.—Irregularities as to.—In Names.

Clerical errors whereby names of candidates are spelled wrong in the returns do not invalidate correct ballots. Volume II, section 1051.

Election officers having omitted the word "junior" in returning the vote of a candidate in two towns, the House seated the candidate on finding that the error had affected the result decisively. Volume I, section 648.

## (332) Returns.—Irregularities as to.—Tally Lists, Poll Books, etc.

It being possible to ascertain the result with certainty from alley lists returned with the ballots, these returns are sufficient, although not strictly in accordance with law. Volume II, section 863.

Returns made up from additions of names of voters on the poll books instead of from count of the ballots were rejected, although there was no evidence of error or fraud in the returns. Volume I, section 542.

#### (332) Returns.—Irregularities as to.—Tally Lists, Poll Books, etc.—Continued.

- Neglect of election officers to place ballots, poll lists, and talley sheets in a fastened box, as required by law, does not, in the absence of fraud, invalidate the return. Volume **II**, section **1076**.
- The mutilation of ballots in the return of election officers did not cause rejection of the returns in absence of proof of fraud on part of the officers or the party apparently benefited. Volume II, section 1131.
- The vote is not vitiated by failure to observe a directory law as to method of tabulation of returns. Volume II, section 915.
- The returns of a county, stating the actual aggregate vote for each candidate, were not rejected by the committee for defect in form. Volume I, section 617.
- Instance of returns of an election made by military officers under authority of reconstruction acts. Volume I, section 326.
- Registration being a condition of voting, the House declined to reject a precinct whereof the registration list was not shown to have been returned as required by law. Volume II, section 871.

## (333) Returns.—As Related to Prima Facie Title.—In General.

- In ordering an investigation as to prima facie right, the House referred with the credentials documents showing the state of the returns. Volume I, section 44.
- Instance wherein the House, disregarding the certificate of the governor, ascertained prima facie right on the returns of the local officers. Volume **I**, section **794**.
- The Elections Committee declined to favor giving a petitioner prima facie title to a seat because a partial investigation showed a majority for him. Volume I, section 772.
- In determining prima facie right the majority of the Elections Committee, in a sustained report, declined to consider papers other than those coming legally from the proper certifying officers of the district. Volume **I**, section **556**.
- In determining prima facie right the House went behind a certificate in due form, the bearer of which waived his prima facie right, and consulted the returns. Volume **I**, section **45**.
- While the Clerk may not give prima facie effect to credentials not explicitly showing the bearers to be duly elected, the House has done so after examining the returns. Volume I, section 328.
- In the early practice it was the duty of the Committee on Elections to examine and report on the credentials of all the Members (footnote). Volume I, section 568.

# (334) Returns.—As Related to Prima Facie Title.—Sometimes Awarded on Strength of.

- The House, acting on a divided report, determined the prima facie right by the returns of the district certifying officers, although they were impeached by accompanying papers. Volume I, section 556.
- The law requiring a formal proclamation of the governor, the House declined to give prima facie effect to an informal executive communication, especially as the House had the returns. Volume I, section 559.
- The Clerk declined to enroll a person bearing as credentials a mere abstract of returns, although certified by the governor under seal of the State. Volume **I**, section **37**.
- The House declined to give prima facie title to a contestant on the strength of the returns, although the bearer of the credentials waived his prima facie right. Volume I, section 45.
- The House very reluctantly gave prima facie effect to a certified abstract of returns not in the form of credentials as required by law, and issued after the time prescribed by law. Volume I, section 37.
- In a case where there were no credentials, the House, in examining as to prima facie right, declined to permit the election returns to be considered by the committee. Volume **I**, section **559**.

# (335) Returns.—As Related to Prima Facie Title.—Duties of Canvassing Officers.

- Credentials should be based on the face of the returns and not on an examination of the votes. Volume I. section 541.
- Criticism of a governor who issued a certificate on a canvass omitting decisive county returns because of legal proceedings to secure a recount. Volume II, section 1036.
- The governor having declined to issue credentials because of unsatisfactory returns, the Clerk declined to enroll either claimant, although the governor officially expressed an opinion that a certain one was elected. Volume **I**, section **559**.
- In ascertaining prima facie title the governor should make intelligible an obscure return from the records of a returning board when said board has the functions of a court of record. Volume I, section 582.
- The law requiring a return to "set forth in words at length" the number of votes, the governor in awarding prima facie right should construe an obscure word as a word in full, not an abbreviation. Volume I, section 582.
- A county court, charged by law with the duty of canvassing precinct returns, may correct its returns by a supplemental certificate, which should be taken into account by the governor in issuing credentials. Volume I, section 581.
- A divided committee once held that canvassers, not having judicial authority, should count votes returned under variations of name in determining prima facie right. Volume II, section 986.
- Conflicting returns rendering it impossible for a governor to issue any credentials, the Clerk enrolled neither claimant to the seat. Volume I, section 556.

## (336) Returns.—In General.

- The returns of a decisive portion of the district having been lost, and the vote not being proven aliunde, the house declined to declare the seat vacant or examine further before seating contestant. Volume II, section 914.
- The House declined to reject returns, although it was shown that some votes (not enough to change the result) actually cast were not included. Volume I, section 832.
- The fact that votes proven to have been cast by testimony of the voters do not appear in the count does not vitiate an election when not numerous enough to affect the result appreciably. Volume II, section 1110.
- A return seasonably made and in legal form, but giving certain proxy votes and votes of persons disqualified, was purged and not rejected. Volume I, section 554.
- The returns of a county stating the actual aggregate vote for each candidate were not rejected by the committee for defect in form. Volume I, section 617.
- There being testimony showing the vote of a precinct, it is not material whether or not the returns are properly certified. Volume I, section 603.
- A requirement of law that the number of votes given shall be "set down in writing" on the poll book is fulfilled by the use of numerals. Volume I, section 773.
- Kind of proof accepted to prove votes additional to those returned for contestant at a precinct where his supporters were unable to read or write. Volume II, section 896.
- A declaration of result in open ward meeting, under a State law, was held prima facie evidence of the result, but controllable by evidence. Volume II, section 849.
- Discussion as to the validity of an amended return under the law of Massachusetts in 1864. Volume II, section 849.
- The fact of a Member's resignation not appearing either from the credentials of his successor or otherwise, the House ascertained the vacancy from information given by other Members. Volume II, section 1208.
- An affidavit intended to explain a clerical error in returns was given little weight by the Elections Committee because of its ex parte character. Volume I, section 45.
- A claimant who received a small vote not officially canvassed or declared but cast on the legal day, was preferred to one receiving a far larger vote on a day not the legal one. Volume I, section 524.

#### (336) Returns.—In General—Continued.

- A State court decision that the formal returns of election officers should prevail over accompanying memoranda on sample ballots transmitted in accordance with law. Volume **I**, section **574**.
- Candidates at an inconclusive election having waived their claims, the House held that the result of a new election might not be disturbed because of alleged errors in the first election. Volume **I.** section **555**.
- Reference to a discussion of the return of United States supervisors as evidence of the vote cast. Volume II, section 960.
- As to what is a sufficient return of rejected ballots under the Kentucky election law. Volume II, section 1120.
- An instance wherein the State executive transmitted the resignation of a Member with the credentials of his successor. Volume II, section 1196.
- Sometimes the House learns of the resignation of a Member only by means of the credentials of his successor. Volume II, section 1195.
- The Elections Committee, in a sustained case, ruled that all votes recorded on the poll lists should be presumed good unless impeached by evidence. Volume I, section 771.
- A Member-elect producing credentials showing his election to fill the vacancy caused by the decease of his predecessor is sworn in at once, although no other notice of the decease may have been given to the House. Volume I, section 568.
- Election officers are justified in refusing to count for a candidate for Congress ballots cast in a box other than the Congressional box. Volume I, section 779.
- The Senate declined to inquire into the titles of the members and presiding officer of a legislative body, the legality of the organization being unimpeached. Volume I, section 551.
- The House may count votes improperly rejected by election officers. Volume I, section 562.
- The action of a State executive in throwing out votes was disregarded by the House. Volume II, section 884.
- Contestant's notice not having specifically demanded the rejection of an entire precinct, the Committee on Elections corrected the poll, although rejection appeared justifiable. Volume II, section 875.
- Where a canvassing officer had without doubt wrongfully rejected a decisive return it was held that the burden of proof should be on the wrongfully returned Member. Volume II, section 883.
- Being satisfied by extrinsic evidence that returns rejected by State canvassers for informalities were correct as to result, the House counted them. Volume II, section 995.
- Although an uncertified return was rejected by the State canvassers, the House counted it, sitting Member not having denied in his answer that the vote was cast as claimed by contestant. Volume II, section 960.

# (337) Returns, Rejection of.—Power of Canvassing Officers as to.

- The governor of a State as canvassing officer is not justified in rejecting votes duly cast and returned. Volume II, section 884.
- A canvassing officer may not reject returns which are regular on their face because the registration law may have been violated in the district in question. Volume II, section 867.
- Discussion as to the effect of an alleged unconstitutional registration law in an election case. Volume I, section 720.
- The House overruled the action of State officers who had rejected a county return because of a writing on the seal of the clerk's certificate. Volume **I**, section **537**.
- The House, overruling its committee, declined to invalidate a close election because of an interference not shown definitely to have been effective by a body of United States troops. Volume I, section 760.
- The majority of the Elections Committee, in a sustained case, concluded that the House was not concerned about undue influence used in the nomination of a candidate. Volume I, section 46.

# (337) Returns, Rejection of.—Power of Canvassing Officers as to—Continued.

- An election having been peaceable in three-fourths of a district it was not declared invalid because of violence and intimidation in the remainder. Volume I, section 341.
- As to evidence on which votes may be proven aliunde when the ballot box has been taken by armed force and witnesses intimidated. Volume II, section 1038.
- The House declined to reject the poll for riot which did not interrupt the election or prevent an ascertainment of the result. Volume II, section 845.
- Riots at the polls, even involving election officers, were not given weight except where contributing to impeach the integrity of unsworn election officers. Volume I, section 843.
- Charges of riot and intimidation being to some extent substantiated, yet the committee believed that in case of doubt the returns should stand. Volume I, section 833.
- Disturbance at the polls does not, in the absence of specific evidence as to the effect of intimidation, justify rejection of the poll. Volume II, section 891.
- Disturbance at the polls incident to the removal of a contestant for the office of election judge does not vitiate the poll. Volume II, section 874.
- Isolated cases of violence or intimidation do not justify a rejection of the poll. Volume II, section 906.
- Disorder before the opening of the polls and for the purpose of affecting the choice of election officers and not affecting the poll itself was disregarded by the House. Volume II, section 1068.

# (338) Returns, Rejection of.—Irregularities as to Precincts and Notice.

- Returns from a precinct not by law a part of the district were rejected. Volume **I**, section **840**. Because a county was not legally organized, and the election was not held on the legal day, and nonresidents voted, the entire vote of the county was rejected by the committee. Volume **I**, section **616**.
- Votes from a country illegally organized, whose election officers were improperly commissioned and where there was some fraud, were rejected. Volume I, section 840.
- Time and place of an election being fixed by law, the failure of officials to give a required notice was held not to justify rejection of the returns. Volume II, section 966.
- The House declined to reverse a return on the possibility but not the probability that the voters of two towns accidentally not included in the notice of election might have changed the result had they voted. Volume I, section 761.
- No legal notice of election at a certain precinct being given the poll was rejected by the committee, although the day of election was fixed by law. Volume I, section 617.
- Failure to comply with the law in one precinct does not necessarily disqualify the vote cast in another precinct in the same election. Volume VI, section 188b.
- When an election is moved from the prescribed place to another should the poll be rejected or corrected with reference to the voters who did not attend? Volume II, section 1058.
- The holding of an election in a place other than the legal place does not cause rejection of the poll when evidence shows that no voter was deprived of his rights thereby. Volume I, section 584
- The removal of the poll from the place prescribed by law was violation of a mandatory provision justifying its rejection. Volume II, section 926.
- A poll unauthorized by law, taken at a place different from the legally appointed place under control of partisan officers, was rejected. Volume II, section 924.
- A neglect of the law prescribing the boundaries of voting districts being sanctioned by 18 elections the House refused to reject the returns therefrom. Volume II, section 866.
- The House rejected votes cast at a precinct on an Indian reservation which was by law excluded from the domains of a Territory. Volume II, section 889.
- The House counted votes cast at a precinct within a military reservation of which the title and jurisdiction were temporarily with the United States by Executive order. Volume II, section 889.

# (338) Returns, Rejection of.—Irregularities as to Precincts and Notice—Continued.

- Failure to hold an election in two townships, no reason being ascertained for such failure, did not affect the general result. Volume II, section 937.
- The State legislature in fixing the place of election may condition the place on the movements of soldier voters. Volume II, section 856.
- A county board charged by law with the immediate canvassing and transmittal of precinct results may not change a prima facie result by correcting alleged errors in precinct returns. Volume **I,** section **538.**
- There being testimony showing the vote of a precinct, it is not material whether or not the returns are properly certified. Volume **I**, section **603**.
- A tainted vote from an illegally organized county was rejected. Volume I, section 840.
- A doubt as to whether or not an election precinct existed or had been abolished did not vitiate a vote duly cast and returned. Volume II, section 895.
- Returns made by volunteer officers at "outside polls" of votes cast by persons of unknown qualifications were rejected. Volume II, section 894.
- An election being opened after the legal hour and evidence showing only half the registration as voting, the poll was rejected, although essential harm was not shown. Volume II, section 953.
- County commissioners having established election districts at a special meeting when the law specified a stated meeting the action was void. Volume II, section 911.
- An election is not vitiated by unavoidable delay beyond the legal limit in arranging voting districts. Volume II, section 1110.
- A voting place fixed by competent authority being changed without competent authority, the votes cast there were rejected. Volume I, section 838.
- The holding of an election is a place other than the legal place does not cause rejection of the poll when evidence shows that no voter was deprived of his rights thereby. Volume **I**, section **584**.
- The election district having been illegally constituted, the votes cast therein were rejected. Volume II, section 911.
- Votes cast at precincts having no legal existence at the time of the election were thrown out by the House. Volume I, section 542.
- A reservation being excluded by law from the limits of a Territory, the votes of persons residing thereon and not within the precinct as required by law were rejected by the committee. Volume I. section 616.
- A doubt as to whether or not an election precinct existed or had been abolished did not vitiate a vote duly cast and returned. Volume II, section 895.
- A neglect of the law prescribing the boundaries of voting districts being sanctioned by 18 elections, the House refused to reject the returns therefrom. Volume II, section 866.
- The State law requiring the polls to be open from "sunrise to sunset," and the polls being closed at sunset and then reopened, the votes cast after sunset were rejected. Volume II, section 872.
- The Elections Committee declined to ratify the rejection of a poll because it had been closed too early, no injury being shown. Volume II, section 893.
- Although the State law forbade temporary closing of a poll on penalty of vitiating the election, yet the harmless act of suspending voting while the officers dined was overlooked. Volume II, section 866.
- Votes cast at an election adjourned beyond the time permitted by law were rejected. Volume I, section 783.

# (339) Returns, Rejection of.—For Unfairly Constituted Board of Officers.

- Where a particular election board denies representation to the opposing party, the returns, being impeached by evidence, are rejected. Volume II, section 1115.
- Unfair representation on the election board of precinct and disorder at the polls were held not to justify rejection of the return of the precinct. Volume I, section 721.

#### (339) Returns, Rejection of.—For Unfairly Constituted Board of Officers—Continued.

The law providing for representation of both parties on the board of election offers being violated and the vote being impeached, the House rejected the return. Volume II, section 964.

Friend of contestant having been excluded from the count and contestee's agents having prevented the best testimony, the House excluded the return on secondary evidence, Volume II, section 1033.

# (340) Returns, Rejection of.—For Participation of Unauthorized or Unsworn Officers.

Handling of the ballots by an unauthorized person during the count, fraud being shown, does not vitiate the return. Volume II, section 1001.

The making of essential tally lists by unsworn volunteers, combined with other irregularities, caused the rejection of return, although no fraud was shown. Volume II, section 913.

Failure to swear the election officers, combined with other irregularities, was, by a divided committee, held not to require rejection of the poll, actual fraud not being shown. Volume II, section 904

Although de facto officers presided and returns were transmitted unsealed by an unauthorized person, the House did not reject the return. Volume II, section 912.

Participation of a United States marshal in the duties of election officers, no harm being shown, did not justify rejection of the return. Volume II, section 1058.

Election officers should return all votes cast in the Congressional box, even though for persons not qualified. Volume I, section 779.

Does a numbering of the ballots by election officers who know it to be illegal justify rejection of the poll for intimidation? Volume II, section 947.

Rejected ballots being illegally destroyed by election officers who were partisans of contestant and against protest, contestant was held entitled to the advantage of every doubt. Volume II, section 1079.

Instance of rejection of a precinct return because of violation of an alleged mandatory law requiring ballots to be counted before adjournment of the election. Volume II, section 1113.

A small excess of votes the box over names on the poll list does not justify rejection of a poll, no fraud being shown. Volume **II**, section **878**.

Handling of the ballots by an unauthorized person does not invalidate the poll in the absence of evidence showing harm therefrom. Volume II, section 1054.

No fraud being shown, votes were counted, although the box was for a time irregularly in the custody of sitting Member. Volume I, section 759.

No fraud being shown, irregularities in the receiving and custody of ballots were not held sufficient to justify the rejection of the returns. Volume I, section 778.

A mere technical violation of the law as to custody of the ballot box, no injury being shown to anyone, does not justify rejections of the poll. Volume **I**, section **584**.

Election judges and clerks sworn by one having no legal right to administer the oath, were regarded by the House as de facto officers, and the returns were counted, the State law forbidding rejection for mere informalities. Volume **I**, section **558**.

There being no evidence of fraud and some evidence of the correctness of the vote, the House counted a return whereon the election officers did not subscribe to the oath. Volume II, section 896.

Handling of the ballots by parties other then the officers does not necessarily cause rejection of the poll. Volume **II**, section **1049**.

Failure election officers of sworn, no fraud damaging to the petitioner being shown, was apparently considered no sufficient to justify rejection of there returns. Volume I, section 778.

A poll fairly conducted should not be set aside because as election officer had not been sworn. Volume I, section 810.

# (340) Returns, Rejection of.—For Participation of Unauthorized or Unsworn Officers—Continued.

- No fraud of injury being alleged, the Elections Committee declined to reject a poll because of neglect of the election officers to take the required oath. Volume I, section 770.
- Mere failure of election officers to take the oath prescribed by law does not vitiate the returns. Volume II, section 1058.
- The sole objections that elections officers are not sworn does not justify rejection of the poll. Volume II, section 1049.
- No fraud being shown and no specific fraudulent act being alleged, the House declined to reject a poll because unsworn persons assisted in the count. Volume I, section 584.
- It is dangerous step to disfranchise a precinct because election officers have failed to take the required oath. Volume II, section 1036.
- Failure of the judges of an election to take the required oath was held to vitiate the return. Volume II, section 831.
- The neglect of the officer conducting the poll to take the required oath is ground for rejecting the poll. Volume I, section 782.
- A minority argument that a poll should be rejected for failure of an election officer to be sworn. Volume I, section 807.
- There being evidence of both fraud and intimidation, the failure of election officers to be sworn vitiated the returns. Volume II, section 884.
- Election officers sworn by an unauthorized sheriff, who was an officious intruder, the poll was rejected. Volume II, section 954.
- Participation of an unsworn person in the count may be held a contributory irregularity justifying rejection of a poll. Volume **I**, section **560**.
- The illiteracy of election officers having prevented the ascertainment of any substantiated return, the House rejected the poll. Volume **II**, section **1025**.
- There being only two inspectors of election where the law required three, the returns were rejected. Volume I, section 838.
- An informal poll held by one election officer instead of three, and irregularly conducted, was rejected. Volume II, section 1015.
- The law requiring two officers to officiate at a poll, votes taken by one officer acting in the capacity of the two required were rejected. Volume I, section 782.
- The law requiring the presence of the sheriff at the voting, the committee rejected votes cast in his absence, but the House reversed this ruling. Volume **I**, section **54**.

# (341) Returns, Rejection of.—As to Officers.—When No Qualified.

- Returns are not vitiated simply because election officers lack certain qualifications required by law. Volume II, section 1085.
- Although a portion of the election officers were disqualified persons corruptly. the Elections Committee did not reject the poll, but corrected the return by a recount. Volume II, section 1016.
- Election officers not being residents of the precinct as required by law, the poll was rejected. Volume II, section 881.
- One of the election judges being disqualified by law to act as judge, the return were rejected. Volume II, section 866.
- The fact that an election officer, before he became such, had made a bet from which he withdrew before acting did not vitiate the return. Volume II, section 1005.
- Participants of relative of a contestant as election officers was not held fatal to return, although the State constitution might seem to imply a prohibition of such participation. Volume I, section 778.
- When the law forbids a candidate to be an election officer is a poll for Congressman void because a candidate for a local office is such officer? Volume II, section 1049.

## (342) Returns, Rejection of.—For Irregular or Bad Conduct of Officers.

Irregularities found to be infractions of directory provisions of law do not justify rejection of the poll. Volume II, section 925.

It being shown that election officers had flagrantly ignored and violated mandatory law, the House declined to purge and rejected the poll. Volume II, section 1119.

Conduct of unauthorized challengers supplemented by the acts of partisan election officers may contribute to taint a return. Volume II, section 1074.

The Committee on Elections declined to reject or purge a poll because of the bad conduct of United States marshals. Volume II, section 395.

While disregard for statutory revisions does not necessarily justify rejection of the poll, a persistent violation of law coupled with corroborative evidence constitutes circumstances warranting presumption of fraud and rejection of the vote. Volume VI, section 139.

The election for Congressman being lawfully held is not vitiated by another election on a local matter held unlawfully at the same place. Volume II, section 1085.

The premature opening of official ballots and failure to post cards of instruction at the polls do not vitiate an election held properly in other respects. Volume II, section 1110.

The evidence failing to establish as legal an election whence no returns were received, the House declined to take it into account. Volume II, section 1043.

Returns of a precinct not being questioned, failure to carry out the law as to preservation of other election papers does not justify rejection of the returns. Volume **II**, section **1076**.

The destruction of the secrecy of the ballots by crying out the votes as given was deemed a reason for rejection of the poll. Volume **I**, section **831**.

Where the voters of one party left the polls for no just cause the House counted the returns of the election held by the other party. Volume II, section 1116.

A declination of members of one political party to participate at an improvised poll legally conducted does not vitiate the vote cast. Volume II, section 1126.

Although the election in a large part of a county may be vitiated by disregard of law by the county election officers, yet the returns of unassailed precincts in the county should be counted. Volume II. section 1124.

Votes received before the election board was legally organized were rejected. Volume II, section 1044.

Although the law requires ballots to be counted only after close of the voting, a partial count earlier does not necessarily vitiate the poll. Volume II, section 1049.

Irregularities in the conduct of an election do not in themselves justify rejection of a poll. Volume II, section 1081.

Proof of mere irregularities in the administration of the election law does not justify the rejection of the votes. Volume II, section 899.

A case in which the committee considered historic facts in judging validity of an election wherein appeared many irregularities on the part of election officers. Volume II, section 338.

The House did not indorse a proposition to declare a seat vacant because of irregularities on the part of election officers not shown to be corrupt. Volume **I**, section **807**.

The House did not indorse a proposition to declare a seat vacant because of irregularities on the part of election officers not shown to be corrupt. Volume **I**, section **807**.

In the absence of fraud on the part of the voters, whose choice was in doubt, the House overlooked irregularities on the part of the election officers. Volume I, section 823.

No fraud being shown, a poll is not rejected because the ballot box does not contain as many votes as are proven by oath of voters. Volume **II**, section **801**.

An illegal destruction of ballots, but apparently done in good faith, was not held as evidence contributing to a charge of conspiracy. Volume II, section 1079.

## (342) Returns, Rejection of.—For Irregular or Bad Conduct of Officers—Continued.

- Rejected ballots being illegally destroyed by election officers who were partisans of contestee and against protest, contestant was held entitled to the advantage of every doubt. Volume II, section 850.
- Irregularities in the conduct of an election do not in themselves justify rejection of a poll. Volume II. section 1081.
- Discussion as to what constitutes a fatal irregularity in the conduct of election officers. Volume I, section 822.
- Failure of an election officer to perform a certain duty does not establish the presumption that he has failed as to other duties. Volume II, section 940.
- In the absence of fraud or injustice irregular action by election officers does vitiate the poll. Volume I, section 804.
- As to what is a sufficient return of rejected ballots under the Kentucky election law. Volume II, section 1120.
- A question as to whether the House should reject votes for irregularities not sufficient to cause their rejection under State law. Volume **I,** section **759.**
- The House reversed the rule of its committee that a vote might be rejected from the poll on the testimony of more than one witness that the voter was unknown in the county. Volume I, section 55.
- Where a statute fixes a penalty for marking a ballot and does not require its rejection, the ballot should not be rejected. Volume **I**, section **603**.
- Where a marking judge refused assistance to voters the House did not reject the returns, but added votes proven aliunde. Volume II, section 1109.
- The House rejected ballots marked publicly in presence of the election officers. Volume II, section 1088.
- Where a voter offered his tickets in a bundle and lawfully requested that the election officers deposit them in the proper boxes, the House rejected the poll because the election officers declined so to do. Volume II, section 1089.
- A sheriff having adjourned an election for a reason not specified as a cause of adjournment, the Elections Committee rejected votes cast after such adjournment. Volume I, section 769.
- The House declined to reject a return because of irregularities on the part of election officers and the settlement of discrepancies between the ballots and the poll list by additions. Volume II, section 1000.
- The House did not indorse a proposition to declare a seat vacant because of irregularities on the part of election officers not shown to be corrupt. Volume **I**, section **807**.
- Although the election in a large part of a county may be vitiated by disregard of law by the county election officers, yet the returns of unassailed precincts in the county should be counted. Volume II, section 1124.
- Where the electors comply with the statutes the house should not reject their votes because returning officers have not been equally careful. Volume I, section 778.
- The Elections Committee reversed the action of local canvassers who had rejected returns transmitted by an election officer of doubtful appointment. Volume II, section 983.
- Temporary absence of election officers from the poll does not invalidate the vote, no harm resulting therefrom. Volume II, section 1054.
- Temporary absence of a portion of the election officers for purpose of dining was not considered ground for rejecting the poll. Volume II, section 866.
- Temporary absence of the election judges, the voting being left under charge of honest election clerks, did not vitiate the poll. Volume II, section 1027.

#### (342) Returns, Rejection of.—For Irregular of Bad Conduct of Officers—Continued.

Although election officers left the ballot box unguarded while adjourned for dinner, the returns were not rejected in the absence of evidence of fraud. Volume II, section 912.

# (343) Returns, Rejection of.—For Irregularities in Reception, etc., of Ballots.

- Instance of rejection in a precinct return because of violation of an alleged mandatory law requiring ballots to be counted before adjournment of the election. Volume II, section 1113.
- Because the officer who assists illiterates to mark their ballots takes a narrow and technical view of his duties under the law does not justify rejection of the poll. Volume **II**, section **1080**.
- Serious irregularities by election officers, the rejection of an undue proportion of ballots for imperfect marking, and illegal destruction of rejected ballots vitiated the return. Volume II, section 1079.
- Ballots being regularly numbered and counted and the vote entered on the poll book, the returns stood, although the ballots were afterwards destroyed. Volume II, section 854.
- Where a law requiring ballots to be numbered, even though directory merely, was totally disregard and the poll books and ballot box disagreed essentially, the returns were rejected. Volume II, section 1128.
- Neglect of election officers to place ballots, poll lists, and tally sheets in a fastened box, as required by law, does not, in the absence of fraud, invalidate the return. Volume II, section 1076.
- The mutilation of ballots in the return of election officers did not cause rejection of the returns in absence of proof of fraud on part of the officers or the party apparently benefited. Volume II. section 1131.
- A slight discrepancy between the poll list and the ballots found does not justify its rejection. Volume II, section 1108.
- The returns giving contestant much fewer votes than were proven to have been cast for him the return of the precinct was rejected. Volume II, section 1097.
- The fact that votes proven to have been cast, by testimony of the voters, do not appear in the count does not vitiate an election when not numerous enough to affect the result appreciably. Volume II, section 1110.
- An election being honestly conducted, the reception of illegal votes does not vitiate the poll. Volume I, section 801.
- The State law requiring rejection of the vote in the case of voters assisted in marking ballots without making an affidavit of disability, the House overruled the election officers who counted such ballots. Volume II, section 1056.
- The fact that a voter displays his Australian ballot to an election officer, no improper purpose being shown, is not necessary a violation of the law of secrecy. Volume II, section 1108.
- The premature opening of official ballots and failure to post cards of instruction at the polls do not vitiate an election held properly in other respects. Volume II, section 1110.
- A question as the best rule for elimination of an excess of ballots in the box. Volume I, section 537.
- Ballots deposited by error in a ballot box other than the Congressional box and in charge of other officers should be counted as if deposited aright. Volume II, section 1085.
- The House declined to overrule the election officers who counted votes of electors assisted in marking without taking the required preliminary oath. Volume II, section 1070.
- The destruction of the secrecy of the ballots by crying out the votes as given as deemed a reason for rejection of the poll. Volume I, section 831.

#### (343) Returns, Rejection of.—For Irregularities in Reception, etc., of Ballots—Continued.

- A voter being qualified as to naturalization, his vote was not rejected because he did not produce his papers at the polls as required by the State constitution. Volume II, section 933.
- When the law requires a vote by ballot an election viva voce is not permissible, and is a reason for rejection of the returns. Volume I, section 773.
- Although the State constitution required that every vote be given viva voce, the Elections Committee, in a report which failed, evidently for other reasons, to be sustained, decided that the votes of certain mutes might be counted. Volume I, section 54.
- Violation of a law that no tickets should be folded or exhibited near the polls did not invalidate the election. Volume II, section 930.
- The decisions of elections officers that ballots were fraudulently folded was reviewed and reversed by the House. Volume I, section 775.
- No surprise being practiced on the voters, who were free to vote for whom they pleased, alleged irregularities in placing a name under a party emblem do not vitiate the election. Volume II, section 1117.
- Instance of rejection of a precinct return because of violation of an alleged mandatory law requiring ballots to be counted before adjournment of the election. Volume II, section 1113.
- Although the law requires ballots to be counted only after close of the voting, a partial count earlier does not necessarily vitiate the poll. Volume II, section 1049.
- An instance of rejection of a poll where irregularities in both the reception and counting of votes, cumulatively considered, showed a want of good faith and regard for law. Volume **I**, section **560**.
- In the absence of any statutory prohibition and no injury being shown to complainant, the numbering of the ballots was held not to invalidate the election. Volume I, section 640.
- The premature opening of official ballots and failure to post cards of instruction at the polls do not vitiate an election held properly in other respects. Volume II, section 1110.

## (344) Returns, Rejection of.—For Irregularities in Use and Custody of Ballot Boxes.

- Where the law requiring the ballot box to be empty at the beginning of the election was disregarded the House rejected the returns. Volume II, section 1112.
- The use of several ballot boxes, with alleged object of defeating the purpose of the Federal inspection law, did not cause rejection of the returns. Volume II, section 897.
- Where no law requires the use of only one ballot box at a voting precinct the use of two does not justify rejection of the return. Volume I, section 681.
- Although election officers left the ballot box unguarded while adjourned for dinner, the returns were not rejected in the absence of evidence of fraud. Volume II, section 912.
- A State law providing for custody of ballots was held to be directory and not mandatory. Volume VI, section 166.
- Statutes prescribing methods of preservation of ballots are directory merely and it is sufficient if ballots have been so preserved as to furnish satisfactory evidence of the will of the voters. Volume VI, section 144.
- Votes found in the wrong ballot box have been counted without proof of mistake, although there was dissent in the committee. Volume I, section 537.
- A ballot accidentally placed in the wrong box should be counted. Volume I, section 575.
- As to the counting of ballots found in the box for township officers and not in the Congressional box. Volume II, section 958.
- Where ballots for different officers are cast in different boxes, the intention of the voter is to be ascertained alone from the box in which the ticket is deposited. Volume I, section 779.
- Instance wherein returns were held valid, although there were serious irregularities on the part of the returning officers. Volume I, section 828.

# (344) Returns, Rejection of.—For Irregularities in Use and Custody of Ballot Boxes—Continued.

The illiteracy of election officers having prevented the ascertainment of any substantiated return, the House rejected the poll. Volume II, section 1025.

The returns of a county stating the actual aggregate vote for each candidate were not rejected by the committee for defect in form. Volume I, section 617.

The election (distinguished from the return) was set aside where the best obtainable evidence showed the vote only approximately. Volume II, section 914.

Being satisfied by extrinsic evidence that returns rejected by State canvassers for informalities were correct as to the result, the House counted them. Volume II, section 995.

The voters are not to be disfranchised by any neglect of the officers after the election if the correct vote can be ascertained. Volume II, section 1031.

Votes fairly and honestly given should not be set aside for the omission or error of the returning officer. Volume I, section 638.

Discussion as to duties of returning officers with reference to technical requirement of law. Volume I, section 802.

No law preventing the use of more than one ballot box at a precinct, the use of several did not justify rejection of the poll in the absence of proof of harm therefrom. Volume **II**, section **1096**.

No law preventing the use of more than one ballot box at a precinct, the use of three did not justify rejection of the poll in the absence of proof of harm therefrom. Volume II, section 1054.

A mere technical violation of the law as to custody of the ballot box, no injury being shown to anyone, does not justify rejection of the poll. Volume I, section 584.

## (345) Returns, Rejection of.—For Irregularities.—Registration.

Failure to keep the registration books open the required time does not justify rejection of the return if ham is not shown to have resulted. Volume II, section 1049.

Failure of county officers to verify formally a registration list did not invalidate the election, no voter being deprived of any right. Volume II, section 1084.

A canvassing officer may not reject returns which are regular on their face because the registration law may have been violated in the district in question. Volume II, section 867.

The use of an unofficial compilation of a registration list to aid in reference during the voting was held not to vitiate the poll. Volume II, section 871.

Registration being a condition of voting, the House declined to reject a precinct whereof the registration list was not shown to have been returned as required by law. Volume II, section 871.

The mere fact of a slight discrepancy between the returns and the check list does not, in the absence of fraud, invalidate the election. Volume II, section 1076.

The acts of election officers being presumed to be correct, a vote should not be rejected unless it is positively proven that the voter was disqualified as to registration. Volume II, section 933.

As to votes received by election officers but rejected by canvassers because of mere informalities as to registration. Volume II, section 1014.

In a report barely sustained by the House it was held that the making of a registration in disregard of the terms of law justified rejection of the returns. Volume II, section 1112.

Affidavits given by nonregistered voters need not be signed, but the jurat must appear or the votes are rejected. Volume II, section 910.

Where nonregistered voters were required to file affidavits on voting, and these affidavits did not appear on file, the House rejected the votes. Volume II, section 1041.

Does the absence from the returns of certificates prescribed by law vitiate an election of which the result may be known from other legal returns? Volume II, section 888.

# (346) Returns, Rejection of.—For Irregularities.—Poll Lists, Excess of Votes, etc.

- An election being held without the required poll list, and there being other suspicious circumstances, the poll was rejected. Volume I, section 340.
- Neglect of a mandatory law requiring a voting list to be furnished at a poll was, in connection with questionable acts of partisan election officers, sufficient to justify rejection of the poll. Volume I, section 561.
- An election being honestly conducted, the reception of illegal votes does not vitiate the poll. Volume I, section 801.
- The fact that votes proven to have been cast by testimony of the voters do not appear in the count does not vitiate an election when not numerous enough to affect the result appreciably. Volume II, section 1110.
- The ballots in the box exceeding the names on the poll list and the returns being impeached by the testimony of voters, the poll was rejected. Volume II, section 981.
- A small excess of votes in the box over names on the poll list does not justify rejection of a poll, no fraud being shown. Volume II, section 878.
- A declination of members of one political party to participate at an improvised poll legally conducted does not vitiate the vote cast. Volume II, section 1126.
- Two companies of soldiers having voted together where the law required a separate poll for each, the vote was counted on testimony showing honesty and fairness in the proceedings, the law forbidding rejection for mere informalities. Volume **I**, section **557**.

# (347) Returns, Rejection of.—For Irregularities Generally.

- According to the precedents of the House of Representatives, official returns may be invalidated only in the event of fraud in conducting the election, or want of authority in the election board or irregularities rendering the result uncertain. Volume **VI**, section **144**.
- Failure to comply with a requirement of the election law does not invalidate a vote unless the law so provides. Volume VI, section 125.
- A law forbidding the counting of ballots which fail to conform to statutory requirements is mandatory, and such ballots will not be counted. Volume **VI**, section **151**.
- Proof of mere irregularities in the administration of the election law does not justify the rejection of the vote. Volume II, section 899.
- Irregularities unaccompanied by fraud do not vitiate the return. Volume II, section 912. Volume VI. section 96.
- Discussion of the reasons justifying the rejection of an entire poll. Volume II, section 881.
- An entire poll is not to be rejected except after the fullest attempt to purge it of illegal votes. Volume II, section 904.
- The mere existence of frauds and irregularities does not vitiate an election if not shown to be sufficient to change the result. Volume II, section 1118.
- Returns of a precinct not being questioned, failure to carry out the law as to preservation of other election papers does not justify rejection of the returns. Volume **II**, section **1076**.
- Returns will not be rejected because returning officers informally make a necessary correction after they have formally made them up. Volume II, section 1027.
- A slight technical error in a jurat omitting that which may be made certain should not cause rejection of a poll, even when the law makes rejection the penalty of improper certification of the oath. Volume I, section 583.
- The Elections Committee, in a sustained case, declined to reject a poll because of informalities in the poll books and return. Volume I, section 770.
- Confidence in the integrity of the poll being destroyed, the returns are rejected. Volume II, section 964.
- Irregularities being so great as to prevent a determination of how many bona fide votes were cast, the poll was rejected. Volume I, section 838.
- It being impossible to separate the good from the bad vote, the poll was rejected. Volume II, section 984.

# (347) Returns, Rejection of.—For Irregularities Generally—Continued.

- Discussion of the extent of irregularities in returns required to justify their rejection. Volume I, section 829.
- A return impeached by the evidence of an election officer is rejected as worthless and is not received for any purpose. Volume **II**, section **890**.
- A return shown by testimony of the returning officer to have been made up on data rendered insufficient by theft was rejected. Volume II, section 892.
- Returns made up from additions of names of voters on the poll books instead of from count of the ballots were rejected, although there was no evidence of error or fraud in the returns. Volume I, section 542.
- Poll books not being authenticated by a proper certificate, as required by law, the returns of the precinct were rejected. Volume I, section 542.
- A vote not returned within the time required by law and of which the returns were not in the required form was rejected. Volume I, section 554.
- An invalid registry, election officers improperly appointed, large and unexplained increase of the returned vote, and inexcusable violations of law justified rejection of the return. Volume II, section 861.
- The illiteracy of election officers having prevented the ascertainment of any substantiated return, the House rejected the poll. Volume II, section 1025.
- Failure of voters to comply with requirements of State election laws was held by an Election Committee to invalidate votes to cast. Volume VI, section 160.
- Complete and reckless disregard for mandatory laws, involving the essentials of a valid election, requires rejection of entire returns of the precincts affected. Volume VI, section 159.
- Error in the spelling of names on the poll books does not vitiate the returns. Volume VI, section 124.
- Returns made by volunteer officers at "outside polls" of votes cast by persons of unknown qualifications were rejected. Volume II, section 894.
- Both the registration and election being permeated with irregularities, fraud, and intimidation, the returns of the precinct affected were rejected. Volume II, section 1089.
- In a district where gross frauds prevailed generally, irregularities in the reception and record of the ballots were held to justify rejection of the return. Volume II, section 1128.
- A question as to whether the House should reject votes for irregularities not sufficient to cause their rejection under State law. Volume I, section 759.
- Because a county was not legally organized, and the election was not held on the legal day, and nonresidents voted, the entire vote of the county was rejected by the committee. Volume I, section 616.
- Although the voting place was illegally and fraudulently located, and there was intimidation at the polls as well as fraudulent alteration of the returns, the entire vote was not rejected. Volume I, section 542.
- Votes from a county illegally organized, whose election officers were improperly commissioned, and where there was some fraud, were rejected. Volume I, section 840.
- A succession of unexplained irregularities on part of intelligent election officers destroys the presumption in favor of the returns. Volume II, section 1032.
- An instance of rejection of a poll where irregularities in both the reception and counting of votes, cumulatively considered, showed a want of good faith and regard for law. Volume **I**, section **560**.
- An instance of rejection of a poll where irregularities in both the reception and counting votes, emulatively considered, showed a want of good faith and regard for law. Volume **I**, section **560**.
- A discrepancy between the votes cast and the returns and evidence of tampering with the ballot box justified rejection of the poll. Volume **II**, section **857**.
- A poll unauthorized by law, taken a place different from the legally appointed place, under control of partisan officers, was rejected. Volume II, section 924.

#### (347) Returns, Rejection of.—For Irregularities Generally—Continued.

The making of essential tally lists by unsworn volunteers, combined with other irregularities, caused the rejection of return, although no fraud was shown. Volume II, section 913.

Fraudulent election returns are good for proof of no part of the vote, but both parties must resort to proof aliunde. Volume II, section 1019.

A State law providing that an election shall not be defeated for mere irregularities, the House overruled the rejection of returns informal but evidently true. Volume II, section 1055.

Where the electors comply with the statutes the House should not reject their votes because returning officers have not been equally careful. Volume I, section 778.

The House declined to reject for more informality a return which truly represented the aggregate vote cast. Volume I, section 832.

Discussion as to the principles on which a fraudulent return is rejected. Volume II, section 881. Handling of the ballots by an unauthorized person during the count, no fraud being shown does not vitiate the return. Volume II, section 1001.

Handling of the ballots by an unauthorized person does not invalidate the poll in the absence of evidence showing harm therefrom. Volume II, section 1054.

The voters are not to be disfranchised by any neglect of the officers after the election if the correct vote can be ascertained. Volume II, section 1031.

While State canvassers are justified in requiring returns to be technically perfect, the House in judging final right looks rather to the substance. Volume II, section 921.

Neglect of election officers to place ballots, poll lists, and tally sheets in a fastened box, as required by law, does not, in the absence of fraud, invalidate the return. Volume II, section 1076.

## (348) Returns, Rejection of.—Fraudulent Acts of Officers.

The election officers being shown to be unreliable, so that the truth is not deducible from their returns, the returns are rejected. Volume II, section 858.

Fraud having been committed by election officers, no reliance was placed on their returns and they were rejected. Volume II, section 902.

Officers of election being guilty of frauds and forgeries, the returns were rejected. Volume II, section 932.

It being impossible to ascertain the true vote because of fraud on the part of the officers, the returns were rejected. Volume II, section 853.

An election officer being detected in fraudulent acts, a return in due form, signed by him and two unimpeached associates, was not accepted as evidence of the vote cast. Volume II, section 914.

The conduct of the election officers of a parish being thoroughly permeated by fraud, the returns were rejected. Volume I, section 340.

Gross frauds perpetrated in such a way as to show connivance of election officers caused rejection of the returns of all the precincts of a city. Volume II, section 920.

Where election officers receive illegal votes, with a guilty knowledge that they are illegal, the entire poll is rejected. Volume II, section 874.

An election officer having committed a fraudulent act in counting ballots, the return was rejected and only votes proven aliunde were allowed. Volume II, section 1008.

The Elections Committee rejected returns tainted with fraud on the part of an election officer. Volume II, section 1017.

A county official having, with intent to deceive voters, changed the party emblems on the official ballot, the House overruled its committee and rejected the entire returns. Volume II, section 1005

While conduct of election officers may justify their punishment for misdemenor, it may not justify rejection of the returns made by them. Volume **II**, section **861**.

#### (348) Returns, Rejection of.—For Fraudulent Acts of Officers—Continued.

Where returns are falsified by election officers they have no prima facie effect, and the parties may be credited only with such votes as may be proven aliunde. Volume II, section 1102.

The election officers being irregularly chosen and of suspicious conduct, an excess of ballots over the poll list was held to justify rejection of the box. Volume II, section 1032.

The ballots not being counted at the close of the poll and the box being taken away in violation of law by election officers of doubtful honesty, the returns were rejected. Volume II, section 1031.

The judges of an election having joined in partisan and irregular conduct, and testimony showing evidence of extensive fraud, the entire return was rejected. Volume II, section 850.

Where election officers purposely put ballots in the wrong box and then rejected them, and did other illegal acts, the House rejected the poll. Volume II, section 1089.

Where the tally list was kept by an unsworn person not an election officer, and the poll list and testimony as to the tally list showed discrepancies, the return was rejected. Volume **II**, section **1090**.

The House followed a State law in rejecting ballots folded together, but considered evidence tending to show fraud before doing so. Volume I, section 776.

Both the returns and the vote were rejected in a case wherein contestee's proof aliunde gave him a greater vote than was returned by a dishonest election board favorable to him. Volume II, section 932.

An election officer being shown guilty of fraud at one ballot box, no confidence was placed in another to which he had access at the same election. Volume II, section 1113.

The House, in judging the harm done by a fraudulent ballot, took account of the opinions of witnesses. Volume II, section 1095.

Certain votes in a county being evidently cast were counted according to the known opinions of the voters, although there was evidence generally of great frauds. Volume I, section 721.

The conduct of election officers being impeached by a return shown to be false, ballots in their custody are thereby discredited. Volume II, section 1050.

Conduct of unauthorized challengers, supplemented by the acts of partisan election officers, may contribute to taint a return. Volume II, section 1074.

The returns being rendered untrustworthy by action of acting judges chosen in places of judges kept from the polls by intimidation, the poll was rejected. Volume II, section 873.

Votes taken before the legal hour for opening the polls by officers having fraudulent intent are valueless. Volume II, section 874.

It being shown that election officers had flagrantly ignored and violated a mandatory law, the House declined to purge, and rejected the poll. Volume II, section 1130.

Discussion as to the wisdom of attempting to purge a poll whereof both returns and ballots are discredited by fraud of election officers. Volume II, section 1062.

Instance wherein the Committee on Elections purged and did not reject a poll whereof the election officers had withdrawn excess ballots unfairly. Volume II, section 982.

Participation by an election judge in bribery did not justify rejection of the poll when the contaminated votes could be separated. Volume II, section 1068.

The poll being virtually under control of contestee's friends, who acted fraudulently, the committee rejected contestee's vote but apparently not contestant's. Volume II, section 1092.

Although usurpers had acted with the election officers and the ballots were stolen, the committee declined to reject the return on the ground that it would increase the harm to the injured party. Volume II, section 1053.

Instance wherein the House purged and did not reject a poll whereof the election officers had acted unfairly in drawing out of the box excess ballots. Volume II, section 981.

# (349) Returns, Rejection of.—For Conspiracy of Officers to Defraud.

- A general conspiracy of registration and election officers to prevent a class of electors from voting was held to justify rejection of returns in a series of precincts. Volume II, section 1074.
- A general conspiracy of election officers to violate a merely directory law, combined with fraudulent acts in individual precincts, justified rejection of a series of polls. Volume II, section 1072.
- Where a conspiracy to bribe is shown and an indefinite number of tainted votes are cast the entire poll is rejected. Volume II, section 1086.
- A general scheme to defraud being shown in all the precincts of a city, the entire return from the city was rejected. Volume II, section 1111.
- The returns and ballots of several precincts being tainted by a general conspiracy of election officers, the House rejected the entire returns of those precincts. Volume II, section 1062.
- There being a general fraudulent conspiracy of election officers extending over a whole county, the entire county return was rejected, including precincts not specifically attacked by evidence. Volume II, section 1097.
- Proof of a conspiracy to defraud may, but does not necessarily, require the returns to be rejected, unless sustained by oral testimony. Volume II, section 1030.
- The House is reluctant, on allegations of general conspiracy of election officers, to reject unimpeached returns because other returns are shown to be fraudulent. Volume II, section 973.
- As to what constitutes a general conspiracy justifying a rejection of the returns of a large part of a district. Volume II, section 1007.
- When by a conspiracy of officials ignorant election officers were installed and then their imperfect returns rejected, contestant was permitted to prove the vote aliunde by oral evidence of inspectors, etc. Volume II, section 965.
- Although illiterate election officers seemed to have been appointed purposely, yet the House was reluctant to reject their returns when the safeguard of Federal inspectors had existed. Volume II, section 973.
- Although there may be evidence establishing a conspiracy to defraud, it is still necessary to show effects in order to change the result. Volume II, section 1025.

# (350) Returns, Rejection of.—For Fraud With Unfairness in Constitution of Board of

- Failure to give one party lawful representation among election officers, accompanied by proof of fraud, justifies rejection of the returns. Volume II, section 1116.
- Although the State law declares that no election shall be invalid by failure to have party representation on boards of election officers, the House will reject the returns where fraud accompanies the irregularity. Volume II, section 1099.

## (351) Returns, Rejection of.—As to Officers.—Board Not Properly Constituted.

- As to effect on the return of participation by an illegally appointed election officer. Volume II, section 1112.
- There being doubt as to the regularity of the appointment of an election judge, the committee rejected the votes cast while he officiated, but the House reversed the ruling. Volume II, section 55.
- An election officer who was removed but not notified of the fact, and whose successor failed to qualify, was a de facto officer, and returns signed by him were not properly rejected. Volume II, section 603.
- Although de facto officers presided and returns were transmitted unsealed by an unauthorized person, the House did not reject the return. Volume II, section 912.
- Votes received before the election board was legally organized were rejected. Volume II, section 1044.

#### (351) Returns, Rejection of.—As to Officers.—Board Not Properly Constituted—Con.

The mere delay in the appointment of election officers does not vitiate an election held by them. Volume II, section 1110.

Failure to transmit to a county clerk certificate of the choice of an election officer is not a reason for rejecting the poll. Volume I, section 800.

The charge that an election officer was not legally chosen not being fully established, the committee declined to reject the poll. Volume I, section 800.

No fraud or injury being shown, the proper acts of an unqualified or unauthorized election officer do not vitiate the poll. Volume I, section 811.

# (352) Returns, Rejection of.—For Fraudulent Registration.

Where the registration on which the vote depended was fraudulent, the House rejected the entire return. Volume II, section 883.

The House overruling the committee declined to count the vote of a county wherein by fraudulent registration many disqualified persons had been put on the voting lists. Volume II, section 873.

Both the registration and election being permeated with irregularities, fraud, and intimidation, the returns of the precinct affected were rejected. Volume II, section 1089.

# (353) Returns, Rejection of.—For Fraud Generally.

Discussion as to the principles on which a fraudulent return is rejected. Volume II, section 881. Charges of fraud in the voting of persons under the legal age, of persons who had not registered as required by law, of fictitious persons, of persons who were not citizens, of persons who were fighting overseas or had died, of persons disqualified on account of nonpayment of taxes, having been sustained, such votes were rejected and were deducted from the total vote of the candidates for whom cast. Volume VI, section 75.

The returns of a county being wholly unreliable, and the conduct of the election unfair, the returns were rejected. Volume I, section 721.

Where an election return is so tainted with fraud that the truth can not be deduced therefrom, the same must be set aside. Volume II, section 860.

Returns being tainted by obvious fraud, and the custodian of the ballots having refused to show them, the returns were held valueless and rejected. Volume II, section 873.

An election being held without the required poll list, and there being other suspicious circumstances, the poll was rejected. Volume I, section 340.

Neglect of a mandatory law requiring a voting list to be furnished at a poll was, in connection with questionable acts of partisan election officers, sufficient to justify rejection of the poll. Volume **I**, section **561**.

An instance of rejection of a poll where irregularities in both the reception and counting of votes, cumulatively considered, showed a want of good faith and regard for law. Volume **I**, section **560**.

Fraud, shown by oral testimony as to a stolen poll book, and inferred from acts of violence, was held to justify the rejection of a greater part of the returned votes. Volume I, section 840.

A discrepancy between the votes cast and the returns, and evidence of tampering with the ballot box, justified rejection of the poll. Volume II, section 857.

It being impossible to determine from the evidence what votes had been returned in the few honest precincts of a county, the entire county returns were rejected. Volume II, section 968.

The ballots in the box exceeding the names on the poll list, and the returns being impeached by the testimony of voters, the poll was rejected. Volume II, section 981.

In a district where gross frauds prevailed generally, irregularities in the reception and record of the ballots were held to justify rejection of the return. Volume II, section 1128.

## (353) Returns, Rejection of.—For Fraud Generally—Continued.

The poll list containing the names of dead and absent persons, and the returns not showing votes presumed to have been cast, the returns were rejected. Volume II, section 1093.

There being evidence raising a suspicion of fraud, the House rejected a return made in disregard of the requirements of law and by the hands of unauthorized persons. Volume II, section 916.

Contestant having been prevented from proving his vote aliunde by intimidation, the House did not reject fraudulent returns made by partisans of contestee and giving contestant a plurality. Volume II, section 1023.

The House will not set aside the official returns except upon positive proof that the official count was incorrect. Volume VI, section 115.

Only upon proof of conditions under which the law has expressly declared ballots to be void have the courts sanctioned their rejection. Volume VI, section 81.

While disregard for statutory revisions does not necessarily justify rejection of the poll, a persistent violation of law coupled with corroborative evidence constitutes circumstances warranting presumption of fraud and rejection of the vote. Volume VI, section 139.

The House, overruling its committee, declined to reject the vote of precincts relative to which charges of fraud were not considered to have been substantiated. Volume VI, section 160.

The appearance of names in alphabetical order on the poll books was held not sufficient to justify rejection of the poll in the absence of other evidence of fraud. Volume **VI**, section **123**.

Evidence that persons whose names appeared on the poll books were no longer employed in the locality and presumably had left before election day was deemed inconclusive proof of illegal voting. Volume VI, section 123.

Where it was impossible to ascertain which votes in a precinct were properly cast and counted the entire vote of the precinct was rejected. Volume VI, section 80.

Certain votes in a county being evidently cast, were counted according to the known opinions of the voters, although there was evidence generally of great frauds. Volume I, section 721.

The ballots not being counted at the close of the poll and the box being taken away in violation of law by election officers of doubtful honesty, the returns were rejected. Volume II, section 1031.

The returns being destroyed by a tampering with the ballots after the count, contestant was permitted to prove his vote aliunde by testimony of persons who saw the votes cast and tallied, or estimated it. Volume II, section 1008.

General testimony that voters were deceived by false tickets, etc., does not, in the absence of specific proof, justify the rejection of a poll. Volume II, section 887.

A ballot complicated and unfair, but not shown to be issued in pursuance of any conspiracy, was not considered as a reason for discarding the return. Volume I, section 737.

The House declined to consider false publications, neither party being shown to be concerned therein, and no deception of voters being shown, as a reason for changing an election return. Volume II, section 1129.

The circulation of fraudulent posters among the voters does not, in the absence of proof of effect or of complicity of the opposing party, justify rejection of the poll. Volume II, section 938.

# (354) Returns, Rejection of.—Effect of Bribed Votes.

Bribed votes being given but their separation being impossible, the whole poll was rejected. Volume II, section 923.

Contributions to party campaign committees held not to constitute bribery. Volume **VI**, section **84.** Introduction under agreement with a civic organization of pension bill prior to election held not to constitute proof of bribery. Volume **VI**, section **81.** 

# (354) Returns, Rejection of.—Effect of Bribed Votes—Continued.

Instance wherein an entire precinct return was rejected because a few votes were proven to have been bribed. Volume II, section 1113.

An early decision that corruption in a small fraction of the votes should not vitiate an election. Volume I, section 759.

Bribery being proven, the House deducted the tainted votes but did not reject the poll. Volume II, section 1055.

The entire vote of a precinct should not be rejected simply because certain votes are shown to be corrupt by reason of bribery. Volume II, section 1125.

The proof of one corrupted vote going into a ballot box does not invalidate the whole. Volume II, section 973.

There being direct testimony of voters that they were bribed to vote against their convictions for returned Member, this fact contributed to overcome the returned majority. Volume II, section 1004.

Should participation of returned Member in bribery unseat him, although the bribed votes be not enough to change the result? Volume II, section 946.

Discussion of the effect of the participation of the candidate himself in bribery and its relation to the amount and the proven effect. Volume II, section 1279.

There being no suggestion that sitting Member was implicated in alleged bribery and the amount alleged not being decisive, the House did not give weight to the charge. Volume II, section 971.

The entire poll may not be rejected because an unascertained number of electors were corruptly influenced by tickets to a barbecue. Volume II, section 1085.

The existence of a corruption fund and the use of it, even by county officers, does not vitiate an election beyond the actual votes shown to be affected. Volume II, section 1027.

Circulation of a general circular proposing bribery but of which contestee was not cognizant, did not vitiate an election although accompanied by acts of bribery. Volume II, section 1114.

The entire vote of a precinct should not be rejected simply because certain votes are shown to be corrupt by reason of bribery. Volume II, section 1125.

The House requires very plain evidence to presume such an interweaving of bribery in the votes as to justify rejection of the poll. Volume II, section 1005.

Where a conspiracy to bribe is shown, and an indefinite number of tainted votes are cast, the entire poll is rejected. Volume II, section 1086.

The Elections Committee leaned to the view that a promise of general distribution of food to voters was a corrupting influence justifying purging of the poll. Volume **II**, section **907**.

# (355) Returns, Rejection of.—For Irregularities.—Errors of Returning Officers.

Irregularities unaccompanied by fraud do not vitiate the return. Volume II, section 912.

The House counted returns rejected by State canvassers for mere informalities. Volume II, section 1032.

The House declined to reject for mere informality a return which truly represented the aggregate vote cast. Volume I, section 832.

Discussion of the extent of irregularities in returns required to justify their rejection. Volume I, section 829.

The vote is not vitiated by failure to observe a directory law as to method of tabulation of returns. Volume II, section 915.

Returns will not be rejected because returning officers informally make a necessary correction after they have formally made them up. Volume II, section 1027.

The fact that a return has been accepted and acted on by State authorities does not cure its inherent defects. Volume II, section 892.

Canvassing officers having judicial power may not reject the poll book as a return for the reason that theft of the ballots has prevented its verification. Volume II, section 1058.

# (355) Returns, Rejection of.—For Irregularities.—Errors of Returning Officers—Con.

Where the State law gives canvassing officers the authority to correct irregularities they may not reject returns for lack of clearness. Volume II, section 1058.

## (356) Returns, Rejection of.—For Irregularities.—Failure of Returning Officers to Sign.

Returns not signed or certified to by the election officers are not admissible. Volume II, section 1008.

A return not signed by the election officers as required by law is properly rejected. Volume II, section 1055.

The returns from an election precinct not being certified in any manner whatever, they were rejected by the House. Volume II, section 880.

A return not certified by any of the officers of election was rejected, although on report of a divided committee. Volume I, section 538.

Returns not being signed by the election officers and not being sustained by evidence, they were rejected. Volume II, section 1032.

County returns informally signed and the accuracy of which was impeached by evidence were rejected by the House. Volume II, section 1053.

The House, being of opinion that votes were cast as returned, declined to reject the return because not signed by the election judge as required by law. Volume II, section 847.

A return should not be rejected because the signatures of the election judges, by their direction and in their presence, were made by the clerk. Volume II, section 1108.

Failure of election officers to subscribe their names in full to their affidavits and returns does not vitiate the returns. Volume II, section 1085.

When irregularity of a jurat works rejection of a poll unless canvassing officers are satisfied that the oath was taken, the counting of the poll is conclusive offset to a faulty jurat. Volume I, section 583.

A slight technical error in a jurat, omitting that which may be made certain, should not cause rejection of a poll, even when the law makes rejection the penalty of improper certification of the oath. Volume I, section 583.

Poll books not being authenticated by a proper certificate, as required by law, the returns of the precinct were rejected. Volume **I**, section **542**.

# (357) Returns, Rejection of.—For Irregularities.—Delays, Discrepancies, etc.

An election return required by law to be made on or before a certain day should be counted if presented after that day, provided it be otherwise correct. Volume I, section 554.

An election is not vitiated by failure to observe a directory law that the ballots shall be returned within a given time. Volume **I**, section **781**.

The mutilation of ballots in the return of election officers did not cause rejection of the returns in absence of proof of fraud on part of the officers or the party apparently benefited. Volume II, section 1131.

The returns of a county stating the actual aggregate vote for each candidate were not rejected by the committee for defect in form. Volume I, section 617.

Neglect of election officers to place ballots, poll lists, and tally sheets in a fastened box, as required by law, does not, in the absence of fraud, invalidate the return. Volume II, section 1076.

The House revised the action of certain canvassers who had rejected polls for want of an abstract of votes. Volume II, section 851.

Precinct returns being impeached only by the fact of suspicious custody, they were counted in spite of gross irregularities in the consolidated returns therefrom. Volume II, section 897.

Returns in themselves suspicious, transmitted irregularly, and opened by an unauthorized person were rejected. Volume I, section 840.

A return made up irregularly from ballots that had not been properly kept was rejected. Volume II, section 910.

# (357) Returns, Rejection of.—For Irregularities.—Delays, Discrepancies, etc—Continued.

- A slight discrepancy between the poll list and the ballots found does not justify its rejection. Volume II, section 1108.
- The election officers being irregularly chosen and of suspicious conduct, an excess of ballots over the poll list was held to justify rejection of the box. Volume II, section 1032.
- Discussion as to whether a poll should be purged or rejected when the returns give the total of votes far beyond the number of voters attending. Volume II, section 1065.
- The House declined to reject returns, although it was shown that some votes (not enough to change the result) actually cast were not included. Volume I, section 832.
- Failure of election officers to include in their returns votes for a certain office, as required by law, when said votes have been counted and tallied, does not justify rejection of the poll. Volume I, section 583.
- A return seasonably made and in legal form, but giving certain proxy votes and votes of persons disqualified, was purged and not rejected. Volume I, section 554.
- The returns of a precinct being shown to have been fraudulently altered, the House corrected the return by the count as made at the polls. Volume I, section 542.
- The election (distinguished from the return) was set aside when the best obtainable evidence showed the vote only approximately. Volume II, section 914.
- An invalid registry, election officers improperly appointed, large and unexplained increase of the returned vote, and inexcusable violations of law justified rejection of the return. Volume II, section 861.
- The election for Congressman being lawfully held is not vitiated by another election on a local matter held unlawfully at the same place. Volume II, section 1085.
- The mere existence of frauds and irregularities does not vitiate an election if not shown to be sufficient to change the result. Volume II, section 1118.

# (358) Returns, Rejection of.—False Publications Not a Reason for.

- The circulation of fraudulent posters among the voters does not, in the absence of proof of effect or of complicity of the opposing party, justify rejection at the poll. Volume II, section 938.
- The House declined to consider false publications, neither party being shown to be concerned therein and no deception of voters being shown, as a reason for changing an election return. Volume II, section 1129.
- Voters being deceived in casting a ballot not intended by them, the House corrected the error. Volume II, section 999.
- The House declined to count as cast the vote of a person kept from the polls by a bogus telegram sent by persons unknown. Volume II, section 1069.

# (359) Returns, Rejection of.—Degree and Kind of Intimidation Justifying.

- Discussion as to the degree of intimidation which will justify the rejection of an entire poll. Volume II, section 982.
- Discussion of the extent and degree of intimidation and fraud justifying rejection rather than purging of the poll. Volume I, section 338.
- Discussion of the extent of intimidation sufficient to invalidate an election and justify declaring the seat vacant. Volume I, section 325.
- In a case not sustained by the House a question of the degree of intimidation sufficient to justify rejection of the poll was discussed. Volume I, section 324.
- Discussion of the degree of duress which may be considered intimidation justifying rejection of a poll. Volume I, section 340.
- Intimidation justifying rejection of a poll may fall short of physical violence against a person and need not fall within the actual time of the election. Volume I, section 340.
- Discussion of social business and religious influences as form of intimidation in elections. Volume II, section 925.
- Influence of a highway superintendent over his employees at the polls was held to be intimidation. Volume II, section 1004.

#### (359) Returns, Rejection of.—Degree and Kind of Intimidation Justifying—Continued.

- The Elections Committee declined to consider intimidation at a poll unless it seemed to have destroyed the fairness of the whole proceedings. Volume I, section 777.
- In 1868 the House declined to pass on the title to a seat of William H. Hooper, Delegate from Utah, who was alleged to have been elected by undue influence of an alleged disloyal organization. Volume I, section 467.
- Rude conduct on the part of election officers does not necessarily constitute intimidation sufficient to vitiate the poll. Volume II, section 878.
- Threatening notices posted before an election, and not resulting in deterring voters from going to the polls, do not justify rejection of the polls. Volume II, section 880.
- Should participation of returned Member in a scheme of intimidation relating to the election cause the seat to be vacated? Volume II, section 1039.
- The House has decided that widespread and organized intimidation might invalidate the polls, although the disorder ceased before the actual day of election, when the polls were quiet. Volume L section 331.
- Although a parish in a region wherein intimidation might be expected showed a marvelous unanimity in the vote, the committee declined to reject the poll. Volume I, section 340.
- Although the voting place was illegally and fraudulently located and there was intimidation at the polls, as well as fraudulent alteration of the returns, the entire vote was not rejected. Volume I. section 542.
- An election having been peaceable in three-fourths of a district, it was not declared invalid because of violence and intimidation in the remainder. Volume I, section 341.
- A Territorial legislature being chosen under duress of armed invaders, the House unseated the Delegate chosen under a law passed by that legislature. Volume **I**, section **826**.
- It being shown that election officers had flagrantly ignored and violated mandatory law, the House declined to purge and rejected the poll. Volume II, section 1130.
- Although the election in a large part of a country may be vitiated by disregard of law by the county election officers, yet the returns of unassailed precincts in the county should be counted. Volume II, section 1124.
- Ballots printed in unusual style, confusing to the voter, may contribute to destroy confidence in the officers responsible therefor. Volume II, section 1072.
- The House favored purging rather than rejecting the return of an entire county wherein a partisan county election board had so printed the ballot as to confuse voters. Volume II, section 1080.
- Where electors were intimidated by local officers the House counted votes thus prevented on testimony establishing a "strong probability" as to the number. Volume **II**, section **1093**.
- The House may count votes not cast because of intimidation practiced in presence of election officers and which it was their duty to prevent. Volume I, section 562.
- Where electors were present, ready to vote, and were prevented by dilatory acts of election officers, the House counted the votes as if cast. Volume II, section 1103.
- The House counted as if cast the votes of electors who, after using due diligence, were prevented from voting by the delays of election officers. Volume II, section 1098.
- To count votes tendered, but not cast, it is necessary to establish obstruction by election officers and due diligence on the part of the elector. Volume II, section 1079.
- An ascertained number of voters being intimidated by roughs, the House corrected but did not reject the poll. Volume II, section 1028.
- The rejection of an entire poll for intimidation on behalf of contestant may add to the injury if the return gave contestee a majority. Volume II, section 891.

#### (360) Returns, Rejection of.—Intimidation Must Be Shown to Have Been Effective.

Proof of efforts to intimidate, unsustained by proof that it was effective, does not justify rejection of a return. Volume **II**, section **1000**.

# (360) Returns, Rejection of.—Intimidation Must Be Shown to Have Been Effective—Con.

- Although violence, intimidation, and fraud were extensive in a district, yet as it did not appear that the result was affected by these means, the returned Member was confirmed. Volume II, section 1082.
- Discussion as to whether or not undue influence must be shown to have affected the result materially to justify rejection of the returns. Volume II, section 925.
- Disturbance at the polls does not, in the absence of specific evidence as to the effect of intimidation, justify rejection of the poll. Volume II, section 891.
- Charges of riot and intimidation being to some extent substantiated, yet the committee believed that in case of doubt the returns should stand. Volume I, section 838.
- Isolated cases of violence or intimidation do not justify a rejection of the poll. Volume II, section 906.
- The House declined, on proof of intimidation at 8 precincts out of 150, to find general intimidation sufficient to render invalid an election. Volume I, section 377.
- The House overruling its committee, held void an election in a county because of the intimidating influence of a preponderating disloyal element. Volume **II**, section **868**.
- Because of a general condition of intimidation practiced by the dominant fraction in a precinct the return was rejected. Volume II, section 1015.
- Instance of returns of an election made by military officers under authority of reconstruction acts. Volume I, section 326.
- The House declined to recognize an informal election participated in by a mere fraction of the voters in a district entirely under military domination. Volume **I**, section **376**.
- The House seated a person elected according to the essential requirements of law, except that the time of the election was fixed by proclamation of a military governor. Volume I, section 379.

# (361) Returns, Rejection of.—Intimidating Influence of Soldiers.

- A Federal law provides a penalty against armed interference of Federal troops at an election. Volume I, section 513.
- The mere presence of United States soldiers in the neighborhood of the polls, unaccompanied by disorderly or threatening conduct, does not vitiate the poll. Volume II, section 906.
- The House, overruling its committee, declined to invalidate a close election because of an interference not shown definitely to have been effective by a body of United States troops. Volume I. section 760.
- Discussion as to whether the distribution of United States soldiers in the neighborhood of the polls justified rejections of returns for intimidation. Volume II, section 925.
- Discussion as to whether or not the mere presence of United States troops near the polls constituted undue influence justifying rejection of the return. Volume II, section 926.
- The House, overruling its committee, declined to declare invalid an election because of intimidation in certain counties by State troops on duty by order of the governor. Volume I, section 377.
- A penalty is provided against interference by military or naval force in the exercise of the right of suffrage and conduct of elections. Volume I, section 514.

#### (362) Returns, Rejection of.—Voters Driven From the Polls by Armed Force.

- Periodical firing of a cannon at a polling place during an election was held to be intimidation justifying rejection of the poll. Volume II, section 974.
- The driving of voters from the polls by armed force in the majority of the precincts of a county caused the rejection of the returns of the entire county. Volume II, section 968.
- The presence of armed and threatening persons at the polls, some personating officers of the law, was held to constitute intimidation justifying revision of the returns. Volume I, section 580.
- A small number of voters being driven from the polls by intimidation, the House counted their votes but declined to reject the whole poll. Volume II, section 976.

# (362) Returns, Rejections of.—Voters Driven From the Polls by Armed Force—Continued.

Although excitement and alarm prevailed in a county, with the presence of an armed force in the neighborhood of the polls, the committee did not recommend the rejection or correction of the vote. Volume **I**, section **604**.

The presence of armed and threatening persons at the polls, some personating officers of the law, was held to constitute intimidation justifying revision of the returns. Volume I, section 580.

The House declined to reject the poll for riot which did not interrupt the election or prevent an ascertainment of result. Volume II, section 845.

The illiteracy of election officers having prevented the ascertainment of any substantiated return, the House rejected the poll. Volume II, section 1025.

Although a parish in a region wherein intimidation might be expected showed a marvelous unanimity in the vote, the committee declined to reject the poll. Volume I, section 340.

Discussion of the degree of intimidation justifying the House in counting votes of persons prevented from reaching the ballot box. Volume I, section 580.

# (363) Returns, Rejection of.—Effect of Riot, Violence, and Disorder.

Only one legally appointed election officer presiding and the voting being interrupted by disorder the poll was rejected. Volume II, section 1015.

Riots at the polls, even involving election officers, were not given weight except where contributing to impeach the integrity of unsworn election officers. Volume I, section 843.

Disturbance at the polls incident to the removal of a contestant for the office of election judge does not vitiate the poll. Volume II, section 874.

Fighting at the poll, no injury resulting in the vote of either party, does not justify rejection of the poll. Volume II, section 1028.

Election officers being robbed of the ballot boxes and returns by unknown masked men, the general result was not affected therefor. Volume II, section 937.

Disorder before the opening of the polls and for the purpose of affecting the choice of election officers and not affecting the poll itself was disregarding by the House. Volume II, section 1068.

# (364) Returns, Rejection of.—Duress Unaccompanied by Physical Violence.

Threat of an overseer to discharge employees must be supplemented by testimony of employees thus intimidated, if the House is to correct or reject the return. Volume II, section 1054.

Indefinite and uncertain intimidation by employers of labor does not justify rejection of a poll. Volume II, section 1028.

The arrest of a witness for contestant on charge of perjury in testifying as to a precinct of a city does not justify, on the plea of intimidation, the rejection of the entire vote of the city. Volume II, section 1112.

The House expressed the opinion that the storing of guns adjacent to the polls and the presence of disorderly persons who might naturally use them constituted effective intimidation. Volume II, section 982.

# (365) Returns, Rejection of.—Intimidation of Officers.

The Elections Committee held that wherever a United States inspector was prevented from performing his legal duties at the poll the return should be rejected. Volume II, section 1039.

Although evidence showed that some votes were affected by intimidating acts of a policeman, the House declined to reject the precinct returns. Volume II, section 1053.

Abandonment of the polls by intimidated judges was not of itself considered sufficient to invalidate the poll. Volume II, section 937.

#### (365) Returns, Rejection of.—Intimidation of Officers—Continued.

Handling of the ballots by an unauthorized person does not invalidate the poll in the absence of evidence showing harm therefrom. Volume II, section 1054.

Election officers being sworn by an unauthorized sheriff, who was an officious intruder, the poll was rejected. Volume II, section 954.

Participation of a United States marshal in the duties of election officers, no harm being shown, did not justify rejection of the return. Volume II, section 1058.

Election officers fraudulently chosen and acting illegally were held to be intruders and not de facto officers. Volume II, section 902.

Was an official acting without authority of law on a canvassing board an intruder or a de facto officer? Volume II, section 948.

To justify the rejection of a poll for intimidation the evidence should be specific, not general. Volume II, section 891.

Periodical firing of a cannon at a polling place during an election was held to be intimidation justifying rejection of the poll. Volume II, section 974.

# (366) Returns, Rejection of.—Intimidating Acts by Officers.

The returns being rendered untrustworthy by action of acting judges chosen in places of judges kept from the polls by intimidation, the poll was rejected. Volume II, section 873.

Instance of the rejection of a poll for intimidation participated in by an election officer and general disorder. Volume II, section 981.

Does a numbering of the ballots by election officers who know it to be illegal justify rejection of the poll for intimidation? Volume II, section 947.

The House sustained an election generally participated in by the voters, although the district was under martial law and the military power enforced the State requirements as to qualifications of voters. Volume I, section 378.

Unfair representation on the election board of a precinct and disorder at the polls were held not to justify rejection of the return of the precinct. Volume I, section 721.

The Committee on Elections declined to reject or purge a poll because of the bad conduct of United States marshals. Volume II, section 935.

Although the voting place was illegally and fraudulently located and there was intimidation at the polls, as well as fraudulent alteration of the returns, the entire vote was not rejected. Volume I, section 542.

# (367) Returns, Rejection of.—Proportion Invalidated by Intimidation.

The House concluded that when two-thirds of the returned vote of a district had been rejected for intimidation the remainder did not constitute a valid constituency. Volume I, section 333.

The House declared vacant a seat in a case wherein over one-half of the total vote of a district had been rejected for intimidation. Volume I, section 334.

Intimidation and fraud having destroyed the integrity of an election in 10 of 15 parishes, the House declared the seat vacant. Volume I, section 338.

An election having been peaceable in three-fourths of a district, it was not declared invalid because of violence and intimidation in the remainder. Volume **I**, section **341**.

The House adjudged valid for prima facie title an election wherein parishes casting 14,346 out of 27,055 votes in the district were rejected. Volume I, section 328.

The House has assigned final right to a seat from a district wherein 14,346 out of 27,055 returned votes were rejected because of intimidation. Volume I, section 332.

The House considered an election valid, although in 5 of 10 parishes the vote, which was less than half the vote of the district, was rejected. Volume **I**, section **335**.

Returns of 5 of 12 parishes being rejected for intimidation, the House seated a contestant on the vote of the 7 peaceful parishes. Volume I, section 336.

## (368) Returns, Rejection of.—Proportion Invalidated Generally.

- Where fraud so permeated a large part of the district as to prevent a full, free, and fair expression of the voter's will the seat was declared vacant. Volume II, section 1123.
- The House declined to seat a contestant on the claim that after rejecting the greater part of a district he had a majority of the remainder. Volume II, section 1007.
- An election being found invalid in 3 out of 5 counties in the district, the House declared the seat vacant, declining to seat the contestant. Volume I, section 321.
- An election invalid in 11 out of 12 counties, leaving only 737 valid votes out of 8,941, should cause the seat to be declared vacant. Volume I, section 323.
- In a report not approved by the House the Elections Committee recommended that a seat be vacated because of intimidation in five-sixths of the district. Volume I, section 324.
- The House declined to admit a claimant on the vote of 3 out of 7 parishes, 19,078 out of 27,019 votes having been rejected. Volume I, section 327.
- The invalidity of an election in 1 county out of 3 did not justify declaring the seat vacant, Volume I. section 320.
- The returns of 41 out of 116 election precincts being rejected, the contestant was seated on his plurality in the remaining precincts, which cast over half the returned vote. Volume II, section 1128.
- The House refused to seat a claimant chosen by a mere fraction of the people at an election formally called and held in a district under duress of armed enemies. Volume I, section 363.
- An instance wherein the House recognized an election legal in form but participated in by a small fraction of the voters, the district being disturbed by civil war. Volume **I**, section **364**.
- An election in a district was not declared void on account of invalidity in one-fifth of the parishes, affecting less than a third of the vote. Volume I, section 340.

# (369) Returns, Rejection of.—For Disregard of Reconstruction Laws.

- Affirmation of the conclusion that the House would not invalidate an election because a State had disregarded reconstruction legislation as to qualifications of voters. Volume II, section 1135.
- The House declined to invalidate an election because a State constitution had established qualifications of voters in disregard of reconstruction legislation. Volume II, section 1134.

#### (370) Returns, Rejection of.—Evidence Justifying.—Testimony of the Voters.

- Official returns may be impeached successfully by testimony of voters as to how they cast their ballots. Volume II, section 1094.
- The honesty of election officers being impeached, the testimony of the voters as to their own votes was admitted to destroy the return and prove the vote aliunde. Volume II, section 980.
- Where the law provided for identification of the ballot cast by a voter, and where 62 voters examined ballots credited to them and disowned them, the returns were rejected for fraud. Volume II. section 1019.
- Where election officers returned 12 votes for contestant and 17 electors swore they voted for him the House rejected the entire return. Volume II, section 1111.
- Certificates of voters stating how they had voted and given at the time of voting to a person who sustained them by testimony were admitted as evidence against the return. Volume II, section 1103.
- The ballots in the box exceeding the names on the poll list and the returns being impeached by the testimony of voters, the poll was rejected. Volume II, section 981.
- There being evidence of a conspiracy of election officers to defraud, the returns were satisfactorily impeached by evidence falling short of the best evidence, i.e., the testimony of the voters themselves. Volume II, section 1030.

# (370) Returns, Rejection of.—Evidence Justifying—Testimony of the Voters—Continued.

Official returns may be impeached successfully by testimony of voters as to how they cast their ballots. Volume II, section 1094.

An election board being unfairly constituted, the returns were successfully impeached by the testimony of individual votes as to their ballots and qualifications. Volume II, section 1033.

#### (371) Returns, Rejection of.—Evidence Justifying.—Secondary.

Evidence of declarations of votes when they took their tickets and went to the box availed to discredit returns of election officers of doubtful honesty. Volume II, section 1030.

Instance wherein returns were impeached on evidence of a person who saw and listed the ballot of each voter as he deposited it. Volume II, section 1033.

Discussion as to sufficiency of tally lists kept by watchers at the polls to impeach the returns of the officers. Volume II, section 1104.

The House did not permit the returns of election officers to be impeached by testimony of partisan workers who tallied the ballots cast. Volume II, section 1043.

The House declined to impeach a return on the testimony of a witness who distributed tickets and testified that he saw them voted in numbers greater than the returns credited. Volume II, section 1007.

General testimony that voters were deceived by false tickets, etc, does not, in the absence of specific proof, justify the rejection of a poll. Volume II, section 887.

The House on the testimony of one witness assumed that county canvassers had improperly included an uncertified return. Volume II, section 981.

The House rejected a return of State election officers on the evidence of the returns of United States supervisor of elections. Volume I, section 736.

Oral testimony impeaching a return already counted by return judges was held not sufficient to cause rejection of the vote, actual return not being identified and offered. Volume II, section 558

The House deducted on account of an uncertified precinct return, although only the parol evidence of a single witness showed that it was included in county canvass. Volume II, section 981.

Friends of contestant having been exclude from the count and contestee's agents having prevented the best testimony, the House excluded the return on secondary evidence. Volume II, section 1033.

## (372) Returns, Rejection of.—In General.

Discussion as to what is the best evidence when objection is made to the action of county canvassers in rejecting precinct returns. Volume II, section 1057.

In a report barely sustained by House it was held that the making of a registration in disregard of the terms of law justified rejection of the returns. Volume II, section 1112.

A discrepancy between the votes cast and the returns and evidence of tampering with the ballot box justified reflection of the poll. Volume II, section 857.

Unfair conduct on the part of election officers and suspicious circumstances do not justify overturning a majority not destroyed by testimony. Volume II, section 1119.

Proof of a conspiracy to defraud may, buy does not necessarily, require the returns to be rejected unless sustained by oral testimony. Volume II, section 1030.

Where the examination so far as made showed fraud, but not sufficient to change the result, the House declined to presume fraud also as to other boxes which might change the result. Volume II, section 1035.

The returns giving contestant much fewer votes than were proven to have have cast for him, the return of the precinct was rejected. Volume II, section 1097.

Both the returns and the vote were rejected in a case wherein contestee's proof aliunde gave him a greater vote than was returned by a dishonest election board favorable to him. Volume II, section 932.

# (372) Returns, Rejection of.—In General—Continued.

- As to the sufficiency of a recount which justifies a disregard of the returns of the sworn election officers. Volume II, section 997.
- Although a parish, in a region wherein intimidation might be expected, showed a marvelous unanimity in the vote, the committee declined to reject the poll. Volume I, section 340.
- The House declined to reject the poll of a present whereof the registration was impeached by a police census of doubtful weight. Volume II, section 1067.
- No illegal vote being shown, the poll was not rejected because of presumptions created by a census and arithmetical calculations. Volume I, section 804.
- When canvassing officers reject returns transmitted unsealed when the law requires them to be sealed, what evidence should the House require to overrule the canvassers? Volume II, section 1057.
- A return impeached by the evidence of an election officer is rejected as worthless and is not received for any purpose. Volume II, section 890.
- Returns having been lost or destroyed, testimony of election officers being conflicting and the voters not having been called, the vote was not counted. Volume II, section 914.
- The governor of a State, as canvassing officer, is not justified in rejecting votes duly cast and returned. Volume II, section 884.
- The House declined to consider in the assignment of prima facie title a question of law as to the rejection of votes by canvassing officers. Volume **I**, section **328**.

# (373) Returns.—Proof Aliunde After Rejection or Loss of.—Method of.

- Where a poll has been rejected and proof aliunde is resorted to only the vote proven should be allowed. Volume II, section 1033.
- Returns of a poll being rejected the vote proven aliunde by one party is counted, and nothing is credited to the other party unless he also prove aliunde. Volume II, section 981.
- Where a conspiracy to bribe for the benefit of one party causes rejection of the return, should the innocent opposing party be credited with the unimpeached vote? Volume II, section 1086.
- Where returns are rejected because of fraudulent acts of election officers friendly to contestee the contestant yet loses his returned vote as well as contestees. Volume II, section 1102.
- The returns being rejected the House counted for sitting Member, apparently somewhat as a matter of grace, the votes conceded to him by contestant's brief. Volume II, section 1034.
- The returns being rejected and contestant having proven his vote aliunde the returned Member, who had not proven his vote, was not allowed the residue of the poll. Volume II, section 1050.
- An election officer having committed a fraudulent act in counting ballots, the return, was rejected and only votes proven aliunde were allowed. Volume II, section 1008.
- Instance of an election proven by testimony of participants, the returning officers serving a secession government and making no return. Volume **I**, section **365**.

# (374) Returns.—Proof Aliunde After Rejection or Loss of.—Nature of.

- The failure of an officer to certify properly a return does not prevent the admission of secondary evidence to prove the actual state of the vote. Volume I, section 640.
- The returns being stolen after they were made out by the election officer, their contents were proven orally by one witness. Volume II, section 1043.
- Where returns are rejected the vote may not be proven aliunde by the opinion of a person who kept a tally sheets. Volume II, section 902.
- Certificates of canvassing officers, supplemented by certified transcripts by a chancery clerk, were held prima facie evidence of the votes at a poll whereof the primary returns were rejected. Volume II, section 960.
- When by a conspiracy of officials ignorant election officers were installed and then their imperfect returns rejected, contestant was permitted to prove the vote aliunde by oral evidence of inspection, etc. Volume II, section 965.

# (374) Returns.—Proof Aliunde After Rejection or Loss of—Nature of—Continued.

- Returns being rejected for fraud by election officers, no act of the said officers may be admitted as proof aliunde of the vote. Volume II, section 932.
- Original returns of the precints being lost, the House, by testimony, proved that certain votes returned as "scattering" because of misnomer were actually cast for contestant. Volume I, section 38.
- The regular returns being lost or invalidated and not canvassed, the House took into account a statement of the United States supervisors as to the state of the vote. Volume II, section 1014.
- The returns being destroyed by a tampering with the ballots after the count, contestant was permitted to prove his vote aliunde by testimony of persons who saw the votes cast and tallied or estimated it. Volume II, section 1008.
- Returns being rejected for fraud, the statement of a witness who saw a definite number of votes thrown for contestant, corroborated by general testimony, was received as proof aliunde. Volume II, section 1023.
- The returns being rejected the vote aliunde was proven entirely by the testimony of the voters. Volume II, section 964.
- The return being rejected, votes were proven aliunde on testimony of the voters corroborated by a witness who saw them vote. Volume II, section 964.
- Returns being rejected and the boxes impeached, the vote was proven aliunde by calling the voters whose names appeared on the poll lists. Volume II, section 1034.
- Returns being rejected, the evidence of the voters as to how they voted is not always accepted in proving the vote aliunde. Volume II, section 932.
- As to the validity of a supplemental return proven by the election officers and not by the best evidence, i.e., the ballots themselves. Volume II, section 948.

# (375) Returns.—Proof Aliunde After Rejection or Loss of.—In General.

Returns being rejected the vote may be proved aliunde. Volume II, section 857.

- The ballot box being stolen and no returns made, the vote was proven aliunde. Volume II, section 1019.
- Where voters of one party are compelled to remain away from the polls to thwart organized fraud the other party is not permitted to avail himself of votes proven aliunde after returns are rejected. Volume II, section 1115.
- Discussion of the kind of evidence required to prove aliunde a vote at a precinct whereof the returns are rejected. Volume II, section 858.
- Distinction between proof required to set aside returns of sworn officers and that which will establish a vote aliunde when returns do not exist. Volume II, section 965.
- Contestant producing no legal evidence as to the return and nothing to show that such return might not have been produced, parol evidence as to the vote was not considered. Volume II, section 1013.

#### (376) Returns, Purging of.—Not To Be Rejected if Corrections May Be Made.

- An entire poll should not be rejected when it is possible to purge it of illegal votes. Volume II, section 880.
- An official return shown to be erroneous and incapable of correction ought to be rejected in entirety. Volume VI, section 144.
- Where an unconstitutional State law disfranchises a large class the House prefers to measure the wrong rather than declare a vacancy. Volume II, section 1075.
- Where canvassing officers acted arbitrarily, although not fraudulently, the House corrected their result by the precinct returns. Volume II, section 899.
- Although the election in a large part of a county may be vitiated by disregard of law by the county election officers, yet the returns of unassailed precincts in the county should be counted. Volume II, section 1124.

# (376) Returns, Purging of.—Not To Be Rejected if Corrections May Be Made—Continued.

- The House declined to declare a seat vacant in a case wherein unsatisfactory proof of contestant's election was reinforced by bad conduct of election officers favorable to contestee. Volume **II**, section **875**.
- In a simple case of discrepancy between the vote returned and the vote proven by testimony of voters the return was corrected, not rejected. Volume II, section 858.
- There being a discrepancy between the return and the vote proven to have been cast, the House corrected the return. Volume II, section 896.
- Where testimony showed that fewer persons went to the polls than the total of returned votes, the excess of votes was deducted from the party profiting. Volume II, section 1065.
- A return was corrected on the evidence of the tally list, supplemented by oral testimony of an election officer and a recount of ballots. Volume **II**, section **999**.
- The Elections Committee declined to revise the returns on the strength of the tally lists, the election officers not being called or a recount of ballots made. Volume II, section 876.
- A question as to the making of a motion to suppress affidavits in the record of an election case. Volume II, section 1024.
- The Elections Committee has no authority to alter or suppress improper pleadings in the notice and answer. Volume II, section 1125.
- Not knowing who profited by certain decisive votes cast by disqualified voters, the House hesitated to declare the seat vacant. Volume I, section 822.
- The House having deducted from the returns the number of votes cast by disqualified persons, awarded the seat to the candidate receiving the highest number of votes cast by qualified voters. Volume I, section 762.
- Bribery being proven, the House deducted the tainted votes, but did not reject the poll. Volume II, section 1055.
- Participation by an election judge in bribery did not justify rejection of the poll when the contaminated votes could be separated. Volume II, section 1068.
- Although excitement and alarm prevailed in a county, with the presence of an armed force in the neighborhood of the polls, the committee did not recommend the rejection or correction of the vote. Volume I, section 604.
- Ballots which were by error cast with a numbered stub still attached were deducted from the poll as bearing a distinguishing mark forbidden by law. Volume **I,** section **527.**
- Discussion of the extent and degree of intimidation and fraud justifying rejection rather than purging of the poll. Volume I, section 338.
- The parties in proving fraud having proved the votes actually cast, the House corrected the poll instead of rejecting it. Volume II, section 866.
- Instance wherein an entire precinct return was rejected because a few votes were proven to have been briefed. Volume II, section 1113.
- Where a conspiracy to bribe is shown, and an indefinite number of tainted votes are cast, the entire poll is rejected. Volume II, section 1086.
- The entire poll may not be rejected because an unascertained number of electors were corruptly influenced by tickets to a barbecue. Volume II, section 1085.
- Discussion as to the principles on which a fraudulent return is rejected. Volume II, section 881. Discussion of the reasons justifying the rejection of an entire poll. Volume II, section 881.
- Although a portion of the election officers were disqualified persons corruptly appointed, the Elections Committee did not reject the poll, but corrected the return by a recount. Volume II, section 1016.
- Official ballots being destroyed in furtherance of a conspiracy of election officers, the House corrected the return on testimony of witnesses who estimated the amount of resulting injury. Volume II, section 1094.
- Discussion as to the evidence required to reject votes of alleged paupers received and counted by the election officers. Volume II, section 909.

#### (376) Returns, Purging of.—Not To Be Rejected if Corrections May Be Made—Continued.

- Contestant's notice not having specifically demanded the rejection of an entire precinct, the Committee on Elections corrected the poll, although rejection appeared justifiable. Volume II, section 875.
- Misconduct of the officer who assists illiterates to mark their ballots justifies correction but not rejection of the poll. Volume II, section 1080.
- Having deducted from the poll all the votes illegally given, the House confirmed the title of sitting Member, who had a majority of legal votes. Volume I, section 770.
- The House having deducted from the returns the number of votes cast by disqualified persons awarded the seat to the candidate receiving the highest number of votes cast by qualified voters. Volume **I**, sections **762**, **765**.
- As to whether a correction of the returns changing the result may throw the burden of establishing his title on the returned Member. Volume II, section 1020.
- Objections to the pro rata method of purging the polls of unsegregated illegal votes. Volume II, section 941.
- Criticism of the rule of proportionate deduction of illegal votes the nature of which is unknown. Volume II, section 934.
- The House deducted on account of an uncertified precinct return, although only the parol evidence of a single witness showed that it was included in the county canvass. Volume II, section 981.
- The Committee on Elections declined to reject or purge a poll because of the bad conduct of United States marshals. Volume II, section 935.
- The State law providing for preservation of the votes as a record but not for a recount, the House corrected the returns by an unofficial recount which it deemed correct. Volume II, section 997.
- A return seasonably made and in legal form, but giving certain proxy votes and votes of persons disqualified was purged and not rejected. Volume I, section 554.
- The State law requiring the polls to be open from "sunrise to sunset," and the polls being closed at sunset and then reopened, the votes cast after sunset were rejected. Volume II, section 872.
- Discussion as to method of determining the nature of unsegregated votes cast by disqualified voters. Volume II, section 1021.
- The House declined to declare the seat vacant because illegal votes cast at a few precincts, but decisive of the general result, could not be segregated. Volume II, section 941.
- It being impossible to prove how a disqualified voter cast his ballot, the vote was not deducted. Volume II, section 929.
- More illegal votes appearing than the total number cast for one candidate, the excess were deducted by the committee from the other candidate in the absence of identifying evidence. Volume I. section 616.
- The House is not confined to the conclusions of returns make up in strict conformity to State law, but may examine the votes and correct the returns. Volume I, section 774.
- The House, having corrected the returns by an ascertainment of the qualifications of certain voters, seated the contestant in accordance with the findings. Volume **I**, section **767**.
- It being impossible to separate the good from the bad vote, the poll was rejected. Volume II, section 984.
- An entire poll is not to be rejected except after the fullest attempt to purge it of illegal votes. Volume II, section 904.

# (377) Returns, Purging of.—Not To Be Rejected Even for Fraud if Corrections May Be Made.

The House favored purging rather than rejecting the return of an entire county wherein a partisan county election board had so printed the ballot as to confuse voters. Volume II, section 1080.

# (377) Returns, Purging of.—Not To Be Rejected Even for Fraud if Corrections May Be Made—Continued.

- Where election officers were all of contestee's party and certain electors voted twice, the excess was deducted from contestee. Volume II, section 1092.
- Discussion as to the wisdom of attempting to purge a poll whereof both returns and ballots are discredited by fraud of election officers. Volume II, section 1062.
- Although glaring frauds and intimidation have existed, yet conceded fairness in a portion of the district and the legal presumption in favor of other portions have saved the seat to contestee. Volume II, section 1035.
- The poll being virtually under control of contestee's friends, who acted fraudulently, the committee rejected contestee's vote, but apparently not contestant's. Volume II, section 1092.
- Official ballots being destroyed in furtherance of a conspiracy of election officers, the House corrected the return on testimony of witnesses who estimated the amount of resulting injury. Volume II, section 1094.
- Where election officers procured incorrect markings for illiterate voters so that the ballots were rejected, the House corrected but did not reject the vote. Volume II, section 1097.
- Participation by an election judge in bribery did not justify rejection of the poll when the contaminated votes could be separated. Volume II, section 1068.
- The returns of a precinct being shown to have been fraudulently altered, the House corrected the return by the count as made at the polls. Volume I, section 542.
- In a rural precinct from which one vote was returned for contestant, and wherein names not known to old residents were found on the poll list, deduction was made from contestee's poll. Volume **II**, section **1092**.
- Evidence of a conspiracy of election officers to defraud may not be sustained by contradicted testimony of two or more persons who declare they saw more votes cast for contestant than were returned. Volume II, section 1025.
- The House, by reason of the ex parte nature of the evidence, declined to follow its committee in rejecting the poll where the conduct of election officers was irregular and apparently fraudulent. Volume I, section 834.
- Instance wherein the Elections Committee, in passing on the intent of election officers accused of fraud, took into account the conduct of those officers at a subsequent election. Volume II, section 874.
- Where election markers fraudulently mark the ballots of illiterate voters the returns may be impeached by the testimony of the voters as to the ballots they intended to vote. Volume II, section 1102.
- In a contested-election case involving alleged fraud by election judges the acquittal of those judges in the courts is not an adjudication binding on the House. Volume II, section 1019.
- The Elections Committee felt bound to follow a State law as it stood, although inadequate to secure honesty from election officers. Volume II, section 967.
- Votes taken before the legal hour for opening the polls by officers having fraudulent intent are valueless. Volume II, section 874.
- The conduct of election officers being impeached by a return shown to be false, ballots in their custody are thereby discredited. Volume II, section 1050.

## (378) Returns, Purging of.—For Fraudulent or Irregular Ballots.

- The House purged the poll rather than to declare a vacancy when a fraudulent ballot was used in a decisive county. Volume II, section 1095.
- It being impossible to determine for whom informal ballots (issued because the regular ones had failed) had been cast, the House did not correct the return. Volume II, section 1088.

#### (378) Returns, Purging of.—For Fraudulent or Irregular Ballots—Continued.

Where a marking judge refused assistance to voters, the House did not reject the returns, but added votes proven aliunde. Volume II, section 1109.

A return seasonably made and in legal form, but giving certain proxy votes and votes of persons disqualified, was purged and not rejected. Volume I, section 554.

The House declined to reject a vote on charges of general bribery sustained by hearsay testimony. Volume  $\mathbf{II}$ , section 1000.

Discussion as to validity of English rule that to justify rejection of votes, bribery must be practiced by the candidate or agent. Volume II, section 907.

The House declined to reject a return because of irregularities on the part of election officers and the settlement of discrepancies between the ballots and the poll list by additions. Volume II, section 1000.

The House rejected a return of State election officers on the evidence of the returns of United States supervisor of elections. Volume I, section 736.

# (379) Returns, Purging of.—Where Bribed or Fraudulent Votes Are Proven.

The votes of persons proven to have been corrupted by bribery are rejected by the House. Volume  $I_{\bullet}$  section 575.

Ballots tainted with bribery and distinguishable by a mark were deducted from the returns. Volume II, section 1016.

The House should not count a bribed vote, although no State law may require its rejection. Volume II. section 1125.

Where certain electors testified that they were bribed to vote for contestee the House subtracted their votes from his poll, but did not reject the entire poll. Volume **II**, section **1097**.

Unnecessary employment of men in a navy-yard preceding election, some on recommendation of a candidate, was held a condition on which to predicate a rejection of votes for bribery. Volume II, section 917.

The Elections Committee leaned to the view that a promise of general distribution of food to voters was a corrupting influence justifying purging of the poll. Volume **II**, section **907**.

One candidate's name being scratched and another's written in with a pencil of illegal color for a corrupt purpose, the ballot was vitiated as to both names. Volume II, section 1017.

If an elector enters into an express or implied agreement as to his vote the presumption is created that he votes in accordance with the agreement. Volume II, section 917.

Employment for the purpose of controlling a vote, such object being known and acquiesced in by the voter, throws on the party naturally profiting the onus of proving that the vote was not influenced. Volume II, section 917.

Legal voters may not be disfranchised because members of political committees may have violated the law in assisting said voters to reach the polls. Volume II, section 943.

Discussion of English and American election law as related to bribery. Volume II, section 946.

The parties in proving fraud having proved the votes actually cast, the House corrected the poll instead of rejecting it. Volume II, section 866.

Where returns showed a large vote for contestee and a merely nominal vote for contestant, the House deducted from contestee where persons recorded on the poll list testified that they did not vote. Volume II, section 1092.

Over 2,000 illegal votes having been proven, the committee by proof aliunde determined for whom a portion were cast and rejected them without disturbing the remainder. Volume II, section 1131.

At a poll where votes were cast by disqualified persons the return was corrected on the testimony of persons who assumed to know how the disqualified persons voted. Volume II, section 875.

# (379) Returns, Purging of.—Where Bribed or Fraudulent Votes Are Proven—Continued.

- Where many votes were returned for contestee and one or two for contestant and the total was larger than the number of persons shown to have entered the polling place, the excess was deducted from contestee. Volume II, section 1092.
- The House requires very plain evidence to presume such an interweaving of bribery in the votes as to justify rejection of the poll. Volume II, section 1005.
- The proof of one corrupted vote going into a ballot box does not invalidate the whole. Volume **II**, section **973**.
- Where a conspiracy to bribe is shown and an indefinite number of tainted votes are cast the entire poll is rejected. Volume **II**, section **1086**.

# (380) Returns, Purging of.—For Intimidation.

- An ascertained number of voters being intimidated by roughs, the House corrected but did not reject the poll. Volume II, section 1028.
- The House rejected the votes of paupers who were carried to the polls by officers and compelled to vote contrary to their party affiliations. Volume II, section 990.
- The House rejected votes cast by prisoners brought from the jail to the polls and voting under duress. Volume II, section 990.
- A voter having cast a ballot he would not otherwise have voted in order to free himself from a prosecution, the vote was rejected. Volume II, section 949.
- Although the voting place was illegally and fraudulently located and there was intimidation at the polls, as well as fraudulent alteration of the returns, the entire vote was not rejected. Volume I, section 542.

# (381) Returns, Purging of.—Of Unidentified Illegal Votes.

- Discussion as to the proper method of deducting from the returns unsegregated illegal votes. Volume II, section 1001.
- As to the principle of deducting unsegregated illegal votes by a system of computation. Volume II. section 991.
- Overruling its committee, the House declined to deduct proportionately from the two candidates unidentified votes cast by disqualified persons. Volume II, section 921.
- Instance wherein the House rejected votes as disqualified without ascertaining the names of the voters or the precincts wherein they voted. Volume II, section 985.
- The House made no correction for a limited number of persons registered at an illegal time, there being no proof of how they voted. Volume II, section 1088.
- Criticism of the rule of proportionate deduction of illegal votes, the nature of which is unknown. Volume II, section 934.
- Where the nature of illegal votes could not be shown, the House preferred to reject the precinct poll rather than apportion pro rata. Volume II, section 941.
- Qualified voters being denied the right to vote because other persons had voted on their names, the House counted the votes for the candidate for whom they were offered without deducting the illegal votes. Volume I, section 579.
- Where rejection of the poll (although undoubtedly merited) would accrue to advantage of the offending party, the House purged by deducting the illegal votes from the latter's poll. Volume II, section 908.
- The House declined to declare the seat vacant because illegal votes, cast at a few precincts but decisive of the general result, could not be segregated. Volume II, section 941.
- As to the degree of evidence required to prove the ballot of a disqualified voter who does not testify to his own vote. Volume II, section 929.
- As to efficacy of voter's admissions to prove an illegal vote. Volume II, section 958.
- Where nonregistered voters were required to file affidavits on voting, and these affidavits did not appear on file, the House rejected the votes. Volume II, section 1041.

# (381) Returns, Purging of.—Of Unidentified Illegal Votes—Continued.

The burden is on the party objecting to the vote to show that the elector objected to for illegal registration was illegally registered and for whom he voted. Volume II, section 1048.

An entire poll is not to be rejected except after the fullest attempt to purge it of illegal votes. Volume II, section 904.

In the absence of evidence to the contrary, the election officers are presumed to have acted correctly in denying the claims of certain persons who attempted to vote. Volume II, section 1055.

# (382) Returns, Purging of.—For Excess of Ballots.

Where election officers did not follow State law and draw out an excess of ballots the Elections Committee deducted proportionately. Volume II, section 904.

The Elections Committee corrected a return wherein testimony of bystanders showed that partisan election officers had acted unfairly in drawing from the box an excess of ballots. Volume II, section 970.

Instance wherein the House purged and did not reject a poll whereof the election officers had acted unfairly in drawing out of the box excess ballots. Volume II, section 981.

Instance wherein the Committee on Elections purged and did not reject a poll whereof the election officers had withdrawn excess ballots unfairly. Volume II, section 982.

Objections to the pro rata method of purging the polls of unsegregated illegal votes. Volume II, section 941.

The Elections Committee leaned to the view that a promise of general distribution of food to voters was a corrupting influence justifying purging of the poll. Volume II, section 907.

More illegal votes appearing than the total number cast for one candidate, the excess were deducted by the committee from the other candidate in the absence of identifying evidence. Volume I, section 616.

The House reversed the rule of its committee that a vote might be rejected from the poll on the testimony of more than one witness that the voter was unknown in the country. Volume I, section 55.

General evidence that repeaters voted is not effective unless supplemented by specific evidence as to whom they were and where and for whom they voted. Volume II, section 1055.

Where election officers received votes without the required evidence that a poll tax had been paid the House rejected the votes, although the tax had in fact been paid. Volume II, section 1051.

Discussion as to the evidence required to reject votes of alleged paupers received and counted by the election officers. Volume II, section 909.

A vote admitted without presentation of required evidence at the polls is not validated by production of the evidence during the investigation. Volume II, section 979.

Contestant having neglected to show for whom votes impeached by him were cast, they were deducted from his poll. Volume II, section 921.

As to whether the House should count ballots illegally but not fraudulently cast and properly rejected by the election officers. Volume II, section 922.

It being impossible to prove how a disqualified voter cast his ballot, the vote was not deducted. Volume II, section 929.

When both sides have, without objection, investigated an alleged illegal vote, failure to specify it in notice of contest may not be urged. Volume I, section 588.

The election district having been illegally constituted, the votes cast therein were rejected. Volume II, section 911.

# (383) Returns, Purging of.—Where Rejection of, Would Harm Injured Party.

Although usurpers had acted with the election officers and the ballots were stolen, the committee declined to reject the return on the ground that it would increase the harm to the injured party. Volume II, section 1053.

#### (383) Returns, Purging of.—Where Rejection of, Would Harm Injured Party—Continued.

The rejection of an entire poll for intimidation on behalf of contestant may add to the injury if the return gave contestee a majority. Volume II, section 891.

# (384) Returns, Purging of.—Illegal Votes.—Proportionate Deductions.

Where the nature of illegal votes had not been determined the Committee on Elections deducted a proportionate number from the poll of each candidate. Volume II, section 903.

The House deducted an excess of ballots proportionately, although the State law did not justify bringing them into the count. Volume II, section 992.

Instance wherein the minority views proposed that the poll should be purged of illegal votes by deductions pro rata. Volume II, section 962.

Where the nature of illegal votes could not be shown the House preferred to reject the precinct poll rather than apportion pro rata. Volume II, section 941.

Instance wherein, without violating the secrecy of the ballot, the Elections Committee by computation rectified a poll. Volume I, section 777.

# (385) Returns, Purging of.—For Illegal Votes.—In General.

An entire poll should not be rejected when it is possible to purge it of illegal votes. Volume II, section 880.

An entire poll is not to be rejected except after the fullest attempt to purge it of illegal votes. Volume II, section 904.

The House will not overrule the decisions of honest election officers on conflicting testimony as to qualifications of voters. Volume II, section 971.

The Elections Committee declined to revise the returns on the strength of the tally lists, the election officers not being called or a recount of ballots made. Volume II, section 876.

The State law requiring the polls to be open from "sunrise to sunset" and the polls being closed at sunset and then reopened, the votes cast after sunset were rejected. Volume II, section 872.

A return seasonably made and in legal form, but giving certain proxy votes and votes of persons disqualified, was purged and not rejected. Volume I, section 554.

In a simple case of discrepancy between the vote returned and the vote proven by testimony of voters the return was corrected, not rejected. Volume II, section 858.

Where many votes were returned for contestee and one or two for contestant and the total was larger than the number of persons shown to have entered the polling place the excess was deducted from contestee. Volume II, section 1092.

In a rural precinct from which one vote was returned for contestant and wherein names not known to old residents were found on the poll list deduction was made from contestee's poll. Volume II. section 1092.

Discussion as to whether a poll should be purged or rejected when the returns given the total of votes far beyond the number of voters attending. Volume II, section 1065.

Where testimony showed that fewer persons went to the polls than the total of returned votes the excess of votes was deducted from the party profiting. Volume II, section 1065.

Where election officers were all of contestee's party and certain electors voted twice the excess was deducted from contestee. Volume II, section 1092.

The house having deducted from the returns the number of votes cast by disqualified persons, awarded the seat to the candidate receiving the highest number of votes cast by qualified voters. Volume I, sections 762, 765.

Having deducted from the poll all the votes illegally given, the House confirmed the title of sitting Member who had a majority of legal votes. Volume **I**, section **770**.

Where an unconstitutional State law disfranchises a large class the House prefers to measure to wrong rather than declare a vacancy. Volume II, section 1075.

#### (385) Returns, Purging of.—For Illegal Votes.—In General—Continued.

An investigation showing for sitting Member a majority the House declined to vacate the seat because certain irregularities (not frauds) suggested that further inquiry might change the result. Volume **I**, section **783**.

Although the fraud in a district may be extensive, the House prefers to purge the return rather than declare the seat vacant. Volume II, section 1103.

To vitiate the election of returned Member a general scheme of fraud must be proven both to have existed and to have been effective. Volume II, section 967.

The Elections Committee, in an unsustained report, held that a seat should be declared vacant for a fraud which might have reversed the result. Volume I, section 822.

Not knowing who profited by certain decisive votes cast by disqualified voters, the House hesitated to declare the seat vacant. Volume I, section 822.

The House, overruling its committee, declined to unseat a returned Delegate because in calling the election the governor had exercised doubtful authority. Volume **I**, section **766**.

The fact that a decisive number of voters stand in line to vote and are prevented, justifies a declaration that the seat is vacant. Volume II, section 1033.

Discussion of the extent of intimidation sufficient to invalidate an election and justify declaring the seat vacant. Volume I, section 325.

The House, going outside the allegations of the parties and ascertaining by historic knowledge disturbances causing 232 deaths, declared an election invalid. Volume **I**, section **329**.

Returns being rejected, the vote may be proved aliunde. Volume II, section 857.

Fraudulent election returns are good for proof of no part of the vote, but both parties must resort to proof aliunde. Volume II, section 1019.

Instance wherein a return was rejected and count aliunde admitted without request for the same in contestant's notice. Volume II, section 964.

Where a poll has been rejected and proof aliunde is resorted to only the vote proven should be allowed. Volume II, section 1033.

Returns of a poll being rejected, the vote proven aliunde by one party is counted and nothing is credited to the other party unless he also prove aliunde. Volume II, section 981.

The returns being rejected and contestant having proven his vote aliunde, the returned Member, who had not proven his vote, was not allowed the residue of the poll. Volume II, section 1050.

The parties in proving fraud having proved the votes actually cast, the House corrected the poll instead of rejecting it. Volume II, section 866.

Where returns are rejected because of fraudulent act of election officers friendly to contestee, the contestant yet loses his returned vote as well as contestee. Volume II, section 1102.

Where voters of one party are compelled to remain away from the polls to thwart organized fraud the other party is not permitted to avail himself of votes proven aliunde after returns are rejected. Volume II, section 1115.

Contestant having been prevented from proving his vote aliunde by intimidation, the House did not reject fraudulent returns made by partisans of contestee and giving contestant a plurality. Volume II, section 1023.

The returns being rejected, the House counted for sitting Member, apparently somewhat as a matter of grace, the votes conceded to him by contestant's brief. Volume II, section 1034.

## (386) State Election Law as Related to Federal Law.

A question as to whether or not the votes of persons deprived of citizenship by an act of Congress should be rejected in a case where the State law did not require a voter to be a citizen of the United States. Volume **I**, section **451**.

The House rejected votes cast by persons not naturalized citizens of the United States, although entitled to vote under the statutes of a State. Volume I, section 811.

#### (386) State Election Law as Related to Federal Law—Continued.

- Discussion as to whether State laws prescribing times, places, and manner become in effect Federal laws as to election of Congressmen. Volume II, section 959.
- No State may prescribe qualifications for a United States Senator in addition to those prescribed by the Federal Constitution. Volume **I**, section **632**.
- In electing a Senator the State legislature acts under authority of the Federal Constitution, and a State constitution and laws conflicting therewith are void. Volume I, section 632.
- A notary taking testimony in an election case under the Federal law has jurisdiction within the district, although State law may restrict his functions to a county. Volume II, section 1064.

#### (387) State Election Laws in General.

- A question as to whether a State law may give to the minority candidate the seat for which the majority candidate is disqualified. Volume **I**, section **459**.
- In an exceptional case the House rejected votes cast by persons lately in armed resistance to the Government, although by the law of the State they were qualified voters. Volume I, section 451.
- When a State law does not provide for reinspection of ballots may they be examined under authority of the law for taking testimony in election cases? Volume II, section 1062.
- It is an extraordinary and dangerous policy for a State law to lodge in canvassing officers the power to reject votes. Volume II, section 887.
- Although the State law forbade temporary closing of a poll on penalty of vitiating the election, yet the harmless act of suspending voting while the officers dined was overlooked. Volume II. section 866.
- A voter being qualified as to naturalization, his vote was not rejected because he did not produce his papers at the polls as required by the State constitution. Volume II, section 933.
- Certain officers of election being held to be disqualified under State law, the House rejected the returns over which they had presided, declining to treat them as de facto officers. Volume I, section 451.
- In 1834 the Elections Committee adopted the rule that depositions must be signed by the witness unless State law made the certificate of a magistrate sufficient. Volume I, section 54.
- A new State constitution being recognized by State authorities and by Congress in the reception of Representatives, the House will not question it in an election case. Volume II, section 870.
- The Elections Committee declined to consider an allegation that an election otherwise unimpeached was invalid because the constitution of the State was void. Volume I, section 754.
- The official certificate of a State officer giving the returns may be introduced at any stage of the proof in an election case. Volume I, section 720.
- A question as to whether certain copies of election papers certified to by public officers were actually evidence or not. Volume I, section 720.

## (388) Suffrage.—A Political Right Based on the Constitution.

- Suffrage is a political right or privilege which, after it is granted, may be restricted or enlarged. Volume II, section 869.
- The Constitution requires election of Representatives by the people and State authorities may not determine a tie by lot. Volume I, section 775.
- In Rhode Island, in 1886, a majority vote was required for election of a Representative in Congress. Volume II, section 1004.
- An election for Congressmen not called nor sanctioned by State officers and participated in by a fraction merely of the people would not be valid even through held on the legal day. Volume I. section 525.

## (388) Suffrage.—A Political Right Based on the Constitution—Continued.

- A claimant who received a small vote, not officially canvassed or declared but cast on the legal day, was preferred to one receiving a far larger vote on a day not the legal one. Volume I, section 524.
- Votes cast on a legal election day were held valid by the House, although the State official had withdrawn his proclamation calling the election for that day. Volume I, section 524.
- The House seated a claimant who had received a third of the votes of a district, the remainder being cast for candidates for a secessionist Congress. Volume **I**, section **365**.
- The House considered an election valid although in 5 of 10 parishes the vote, which was less than half the vote of the district, was rejected. Volume **I**, section **335**.
- The House adjudged valid for prima facie title an election wherein parishes casting 14,346 out of 27,055 votes in the district were rejected. Volume I, section 328.
- The House declared vacant a seat in a case wherein over one-half of the total vote of a district had been rejected for intimidation. Volume I, section 334.
- Reference to statutes providing penalities for interference with the rights of persons to suffrage (footnote). Volume I, section 511.
- No officer of the Army or Navy shall prescribe qualifications of voters or interfere with the suffrage. Volume I, section 512.
- An agreement of parties as to the admissibility of votes was overruled by the Elections Committee on the ground that the elective franchise might not be qualified by such agreement. Volume I, section 771.
- A new State constitution withholding suffrage from persons not able to take an oath of loyalty was held valid and not in the nature of an ex post facto law. Volume II, section 869.
- The laws of Texas have a poll-tax qualification for suffrage which discriminate between residents of the city and the country. Volume I, section 644.
- It being charged that the State laws establishing qualifications of voters violated the reconstruction laws and the Constitution of the United States, a divided committee considered the question one for the courts. Volume **I**, section **644**.
- Affirmation of the conclusion that the House would not invalidate an election because a State had disregarded reconstruction legislation as to qualifications of voters. Volume II, section 1135.
- The abridgment of the elective franchise with reference to apportionment as well as the collection of general statistics has been considered by the Committee on Census. Volume VI, section 4352.
- Discussion as to use of proxies at meetings of political executive committees. Volume II, section 1117.
- In an election an allegation that a certain number of votes was cast by proxy was conceded sufficiently certain without specification of the names. Volume I, section 763.
- A return seasonably made and in legal form, but giving certain proxy votes and votes of persons disqualified, was purged and not rejected. Volume I, section 554.
- In a case wherein an unofficial and ex parte recount was relied on, because the ballots themselves could be reached officially only by the House itself, the House reopened the case for examination of the ballots. Volume II, section 1070.
- Discussion as to the status of the ballots as evidence when the honesty of the election officers is impeached. Volume II, section 1043.
- A suspicious increase of votes as compared with the previous election was considered in an election case where fraud was alleged. Volume I, section 841.
- The name of a witness who swore to his own vote not being mentioned in the notice to take depositions as required by law, the vote was rejected. Volume **I**, section **557**.
- Where poll lists were not preserved as a record parol proof was resorted to for showing that the vote was actually cast. Volume I, section 795.
- The decision of election officers that ballots were fraudulently folded was reviewed and reversed by the House. Volume I, section 775.

# (388) Suffrage.—A Political Right Based on the Constitution—Continued.

- A vote challenged in notice of contest by either party is a proper subject of investigation. Volume I, section 588.
- When both sides have, without objection, investigated an alleged illegal vote, failure to specify it in notice of contest may not be urged. Volume I, section 588.
- The House considered the constitution and laws of the State in which the election was held as affording the rule by which irregularities should be tested. Volume **I**, section **54**.
- A county canvassing board having ministerial duties only are presumed to act correctly but this presumption may be rebutted at any time by reference to precinct returns. Volume I, section 577.
- An election being honestly conducted, the reception of illegal votes does not vitiate the poll. Volume I, section 801.
- The reduction of its representation is the penalty for denial of the right to vote by a State. Volume I. section 301.
- No penalty is fixed for a denial of the right of suffrage because of rebellion or other crimes. Volume I, section 301.

#### (389) Suffrage.—Qualifications Under the Constitution.

- The electors choosing Members of the House must have the qualifications requisite for electors of the most numerous branch of the State legislature. Volume I, section 297.
- In determining qualifications of voters the House follows the strict letter of the law and not local usage in disregard of law. Volume II, section 918.
- As to the duty of the House to pass on the constitutionality of a State law as to the qualifications of voters. Volume II, section 1134.
- A Territorial legislature of impeached status having by law virtually disfranchised qualified voters, the Elections Committee considered the status of the returned Delegate adversely affected. Volume I, section 827.
- The rights of citizens of the United States to vote shall not be denied or abridged on account of race, color, or previous condition of servitude. Volume I, section 299.
- The statutes specify the qualifications of the electors of Delegates. Volume II, section 1290.
- The State constitution making citizenship of the United States a requisite of the elector, persons deprived of citizenship by a Federal law for desertion were held disqualified. Volume II, section 865.

# (390) Suffrage.—Relations of Federal Law to.

- A Federal statute provides that all citizens of the United States qualified to vote shall be allowed to do so without distinction of race, etc. Volume I, section 511.
- The right of soldiers, sailors, and marines to exercise the privilege of suffrage is not abridged by Federal law. Volume I, section 300.
- A penalty is provided against interference by military or naval force in the exercise of the right of suffrage and conduct of elections. Volume I, section 514.
- Discussion of the right of Congress by legislative declaration to deprive citizens of a State of their rights as electors. Volume II, section 865.
- The House declined to invalidate an election because a State constitution has established qualifications of voters in disregard of reconstruction legislation. Volume II, section 1134. Volume VI, sections 122, 142.
- The House will count the votes of electors denied their right of suffrage by a registration law which it deems unconstitutional and not passed on by the State courts. Volume II, section 1075.
- The State constitution providing that no elector should be disfranchised because not registered, the House refused to reject votes cast by nonregistered persons without certain affidavits required by statute. Volume II, section 939.

## (390) Suffrage.—Relations of Federal Law to—Continued.

The ordinary provisions of the Austalian ballot system for placing names of candidates on the ticket is hardly a violation of section 1, Article XIV, of the Constitution relating to equal protection of the laws. Volume II, section 1063.

The House, relying somewhat on a Federal statute, counted ballots of voters whose names after registration were omitted from the poll list, that list being conclusive on the election officers. Volume I, section 579.

The reduction of its representation is the penalty for a denial of the right to vote by a State. Volume I, section 301.

#### (391) Suffrage.—Residence as Qualification.—In General.

Discussion of the meaning of the word "residence" as related to the qualifications of a voter. Volume I, section 813.

Discussion of the meaning of the words "residence" and "domicile" as related to the qualifications of a voter. Volume II, section 886.

To qualify as an elector a person must be in legal acceptation, an inhabitant, initiating and continuing his residence voluntarily, on his own motion and in his own right. Volume **VI**, section 148.

In 1834, in an inconclusive case, the Elections Committee gave the word "residence" the same meaning as "home" or "domicile." Volume I, section 54.

A man does not necessarily retain his right to vote in his own home until he acquires a right to vote elsewhere. Volume II, section 1021.

In an inconclusive case in 1834 the Elections Committee held that right of suffrage was not lost by removal from the State, unless there was an intention to remain away or proof of permanent locaiton elsewhere. Volume **I**, section **54**.

In determining qualifications of voter as to length of residence either the first or last day is excluded from the reckoning. Volume II, section 1009.

Where elections were viva voce the Elections Committee required contestant to prove the want of residence of such persons as he claimed voted illegally. Volume II, section 880.

It is not being shown that the ballots had been tampered with, and State law requiring their preservation, secondary evidence of the vote was not considered. Volume II, section 1065.

A new residence may not be established by intention without an actual removal to the new place. Volume  ${\bf I}$ , section 587.

Residence may not be retained by a simple statement of intention when actual residence has been taken up elsewhere. Volume I, section 587.

The presumption arising from the fact of registration is not overthrown by the simple proof that the voters are students. Volume II, section 1080.

Where a marking judge refused assistance to voters the House did not reject the returns, but added votes proven aliunde. Volume II, section 1109.

The House declined to overrule the election officers who counted votes of electors, assisted in marking without taking the required preliminary oath. Volume II, section 1070.

Because the officer who assists illiterates to mark their ballots takes a narrow and technical view of his duties under the law, does not justify rejection of the poll. Volume II, section 1080.

Misconduct of the officer who assists illiterates to mark their ballots justifies correction, but not rejection of the poll. Volume II, section 1080.

A ballot should not be rejected because an official marker has failed to mark it properly. Volume II, section 1108.

Legal voters may not be disfranchised because members of political committees may have violated the law in assisting said voters to reach the polls. Volume II, section 943.

# (392) Suffrage.—Residence as Qualification.—Effect of Intent.

In determining qualifications of voters the presumption is in favor of actual residence as against a claimed intent to reside elsewhere. Volume II, section 1021.

# (392) Suffrage.—Residence as Qualification.—Effect of Intent—Continued.

In determining the residence of a voter the intention to remain is held consistent with an intention to change the abode at a future indefinite day. Volume I, section 817.

A State law requiring a residence often days in a ward as qualification of a voter, yet it was held that he must be there with the intention of remaining. Volume **I**, section **837**.

# (393) Suffrage.—Residence as Qualification.—Within Precinct or County.

Discussion as to residence within the limits of the constituency as a qualification for voters. Volume I, section 829.

The law requiring the voter to reside in the precinct, the votes of such as did not were rejected by the committee. Volume I, section 616.

The vote of a person residing without a precinct was rejected. Volume II, section 928.

Votes cast by voters having all qualifications except the required residence within the county were rejected by a divided committee. Volume I, section 818.

Residence in a county being a qualification of voters, the votes of nonresidents were rejected. Volume I, section 817.

A question as to counting the votes of persons whose position in relation to the boundaries of the district was in doubt. Volume I, section 819.

A person may not vote in a precinct wherein he does not live, although required to preside therein as an election officer. Volume II, section 991.

On a question of residence qualification of voters ward lines in cities should be shown by record evidence of boundaries. Volume II, section 1021.

A reservation being excluded by law from the limits of a Territory, the votes of persons residing thereon and not within the precinct, as required by law, were rejected by the committee. Volume I, section 616.

May a registry law establish a qualification as to residence within a ward which the State constitution does not establish? Volume II, section 996.

Votes of persons otherwise qualified and cast in good faith in accordance with previous habit should not be rejected because of disputed boundary of precinct. Volume I, section 587.

To reject votes cast by persons alleged not to have lived within the precinct the best evidence regarding precinct lines should be produced. Volume II, section 989.

The State law requiring the voters to vote in the precinct in which they reside, the House insists on absolute and technical adherence thereto. Volume II, section 1044.

It having been assumed for many years that a territory was included within a precinct, voters should not be disfranchised by discovery of a technical defect. Volume II, section 1021.

Because a county was not legally organized and the election was not held on the legal day and nonresidents voted the entire vote of the county was rejected by the committee. Volume I, section 616.

Voters who have performed fully their own duty as to registration are not to be disfranchised because of defects in the lists caused by establishment of new voting places. Volume II, section 1044

# (394) Suffrage.—Residence as Qualification.—Of Students.

Discussion of the votes of certain students at a college. Volume II, section 1053.

Discussion of the qualification as to residence of students who voted in the college town. Volume II. section 944.

Full discussion of the status of college students as having or lacking the residence qualifications of voters. Volume II, section 991.

Sojourners in a place for the sole purpose of study at a college may or may not have a legal residence therein. Volume II, section 886.

Persons within a precinct as students, for a transitory or temporary purpose, without the interests or burdens of citizens, and going elsewhere for vacations were held not to have voting residence. Volume II, section 991.

# (394) Suffrage.—Residence as Qualification.—Of Students—Continued.

Students who have left their parental homes and are relying on their own resources, with no fixed determination as to future abode, are legal voters in the college precinct. Volume II, section 1010.

The House, by a close vote, sustained the contention that certain students were residents in the place wherein they attended college. Volume I, section 813.

In an inconclusive case the House reversed the decision of its committee that residence while attending a school was not such residence as entitled one to the suffrage. Volume **I**, section **54**.

When a student is in a place simply for the purposes of education, a presumption is thereby raised against his intent, and other proof as to residence is necessary. Volume II, section 1029.

# (395) Suffrage.—Residence as Qualification.—Of Laborers, etc.

Persons within a precinct as laborers must, by proof, establish the intention and other conditions of residence. Volume II, section 1029.

Journeyman mechanics were recognized as having residence within the precinct where they lived for the statutory time. Volume II, section 991.

Persons working on a railroad and expecting to go thence on the completion of the work may nevertheless be considered as having a voting residence. Volume II, section 886.

Persons working on a railroad and intending to leave on its completion were held not to have such residence as to make them voters. Volume II, section 880.

The fact that laborers are employed in a moving gang by a corporation does not destroy the presumption that they are entitled to vote at the place of headquarters. Volume I, section 588.

The law providing that employees of the State do not thereby gain a residence in the place where employed does not imply that presumption of nonresidence may not be overcome by proofs. Volume II, section 1021.

Professional men within the precinct, because of work on contract and not having homes therein, were held not to be residents. Volume II. section 853.

# (396) Suffrage.—Residence as Qualification.—Of Soldiers.

United States soldiers, residing at the time of enlistment without the precinct and not having the intention of making a permanent residence therein, were held not to be legal voters. Volume II. section 876.

The domicile of soldiers in the service of the United States is established by nativity or by residence with the requisite intention or derivative as that of family or dependents. Volume VI, section 148.

Discussion as to domicile and validity of votes cast by soldiers. Volume VI, section 114.

Service in the United States Army does not disqualify as a voter at the legal place of residence, but residence may not be acquired by length of time quartered under Army orders in any particular place. Volume VI, section 148.

The mere fact that a voter is a soldier does not necessarily imply disqualification. Volume II, section 994.

A person does not acquire a legal residence in a place by being stationed there while in the military service of the United States. Volume II, section 928.

The Elections Committee held copies of muster rolls of a regiment prima facie evidence of the age of soldier voters. Volume II, section 851.

Two companies of soldiers having voted together where the law required a separate poll for each, the vote was counted on testimony showing honesty and fairness in the proceedings, the law forbidding rejection for mere informalities. Volume **I**, section **557**.

Returns of soldiers' votes made to the county of their residence were not rejected by the House because a vote from another county was included, but that vote was rejected. Volume I, section 557.

#### (397) Suffrage.—Residence as Qualification.—Under Duress.

A person brought to a place by committal to jail, and followed by his family, nevertheless did not acquire a voting residence. Volume II, section 929.

# (398) Suffrage.—Resident as Qualification.—Persons in Public Institutions.

Inmates of a Soldiers' Home do not gain a residence in a precinct from the mere fact that they are quartered in the Home. Volume II, section 1042.

Discussion of the qualifications as voters in respect to residence of paupers in an almshouse. Volume I, section 814. Volume II, sections 886, 909, 989, 991.

Paupers supported in a county poorhouse were held to have gained no residence in the town by reason of this enforced stay. Volume **I**, section **561**.

The Elections Committee knowing judicially that paupers could not by reason of living in the county almshouse have a residence in the precinct, and their being no proof that any did have a residence there their votes were rejected. Volume II, section 1017.

It not being shown for whom a few paupers voted, the Elections Committee did not give the charge consideration. Volume II, section 1085.

Discussion by a divided committee as to the status of paupers at a poorhouse with reference to question of residence. Volume II, section 909.

Discussion of the law of residence as applied to paupers. Volume II, section 886.

Discussion as to the residence of paupers living in a public institution. Volume II, section 991. Votes of paupers were rejected, although the attorney-general of the State had given an opinion

# that they were legal voters therein. Volume II, section 876. (399) Suffrage.—Citizenship as Qualification.

All persons born or naturalized in the United States and subject to the jurisdiction thereof are citizens of the United States and of the State wherein they reside. Volume I, section 298.

The rights of citizens of the United States to vote shall not be denied or abridged on account of race, color, or previous condition of servitude. Volume **I**, section **299**.

The House rejected votes cast by persons not naturalized citizens of the United States, although entitled to vote under the statutes of a State. Volume I, section 811.

The State constitution making citizenship of the United States a requisite of the elector, persons deprived of citizenship by Federal law for desertion were held disqualified. Volume II, section 865.

A voter being qualified as to naturalization his vote was not rejected because he did not produce his papers at the polls as required by the State constitution. Volume II, section 933.

Votes cast by persons entitled to naturalization, but naturalized by illegal process, were rejected. Volume II, section 875.

The admission to naturalization being the function of a judge, a performance of this function by a clerk is void. Volume II, section 992.

Naturalization by a court whose authority was unquestioned for years was sustained by the House. Volume II, section 998.

As to what is meant by a common-law jurisdiction justifying a court to naturalize aliens under the act of Congress. Volume II, section 998.

Reference to a discussion as to the validity of certain naturalization papers. Volume II, section 874.

The presence of names on a list of foreign citizens enrolled under authority of a treaty was held prima facie evidence of disqualification for voting. Volume **I**, section **830**.

An admitted ballot is prima facie good, and the burden of proof is on the party objecting that the voter is an alien. Volume I, section 796.

A vote being received as sound, the mere fact that the voter is alien born does not compel the party claiming it to prove naturalization. Volume I, section 796.

# (399) Suffrage.—Citizenship as Qualification—Continued.

Where the law requires a citizen of foreign birth to produce his naturalization papers at the time of voting, a failure so to do destroys the vote even after it has been received. Volume **II**, section **979**.

Native Indians who had severed tribal relationship held to be citizens and entitled to vote. Volume VI, section 148.

Reaffirmation of former decision of the House relating to votes cast by native Indians. Volume VI, section 114.

Under a decision of the Supreme Court an American-born woman married to a foreigner prior to the passage of the Cable Act and continuing residence in the United States does not lose citizenship or right to vote by such marriage. Volume **VI**, section **166**.

In a controversy as to votes objected to because the voter is an alien, the party attacking the qualification may be required to prove a negative. Volume **I**, section **796**.

Regular naturalization papers, attacked by parol proof that they were obtained by fraud, were held to justify the vote given by the bearer. Volume II, section 929.

Citizenship is defined by the Constitution of the United States. Volume I, section 298.

Regular naturalization papers attacked by parol proof that they were obtained by fraud were held to justify the vote given by the bearer. Volume II, section 929.

A question as to whether or not the votes of persons deprived of citizenship by an act of Congress should be rejected in a case where the State law did not require a voter to be a citizen of the United States. Volume I, section 451.

Where the law requires a citizen of foreign birth to produce his naturalization papers at the time of voting a failure so to do destroys the vote, even after it has been received. Volume II, section 979.

Regular naturalization papers, attacked by parol proof that they were obtained by fraud, were held to justify the vote given by the bearer. Volume II, section 929.

# (400) Suffrage.—Education as Qualification.

Reference to a discussion of alleged disfranchisement under the educational qualification of a State. Volume II, section 951.

Where provisions of the State constitution forbidding registration unless able to read and write were generally, ignored, the committee, in an inconclusive case, censured the procedure but did not recommend invalidation of the vote. Volume VI, section 155.

Discussion of the claim that a ballot law practically disfranchising the ignorant established an unconstitutional qualification. Volume II, section 1133.

Discussion of the claim that a law practically disfranchising the ignorant in certain portions only of a State violated a constitutional provision that "elections shall be free and equal." Volume II, section 1133.

# (401) Suffrage.—Taxation as Qualification.

Payment of a capitalization tax being a prerequisite for voting, the votes of persons who had not paid were rejected. Volume II, section 985.

Votes of persons failing to pay poll taxes as required by State constitution should not be counted. Volume VI. section 158.

Where a capitalization tax is a prerequisite to the right to vote the collection of such tax by unauthorized agents should not invalidate the vote. Volume II, section 993.

Where a State law made payment of tax evidence of property qualifications, the House did not count the ballot of a voter whose tax another paid. Volume **I**, section **798**.

Where payment of a tax is a qualification of the voter the tax may be paid by another than the voter. Volume I, section 781.

Discussion of the legality of a vote cast by an elector whose qualifications as to poll-tax payment have been perfected at the expense of other persons. Volume **II**, section **1105**.

Where election officers received votes without the required evidence that a poll tax had been paid the House rejected the votes, although the tax had in fact been paid. Volume II, section 1051.

# (401) Suffrage.—Taxation as Qualification—Continued.

Where voting by electors who had not paid a poll tax, although in violation of the State constitution, was permitted by common consent, the committee strongly condemned the practice but did not recommend rejection of such voters. Volume **VI**, section **155**.

The laws of Texas have a poll-tax qualifications for suffrage which discriminates between residents of the city and the country. Volume I, section 644.

Reference to rules governing counting of votes when freehold qualifications prevailed. Volume I, section 780.

# (402) Suffrage.—Effect of Disloyalty.

The House declined to find persons disqualified as voters because they had formerly borne arms against the Government. Volume II, section 879.

In an exceptional case the House rejected votes cast by persons lately in armed resistance to the Government, although by the law of the State they were qualified voters. Volume **I,** section **451.** 

The law of the State requiring a voter on pain of disqualification to take an oath of loyalty, votes cast by unsworn voters were rejected. Volume II, section 854.

A new State constitution withholding suffrage from persons not able to take an oath of loyalty was held valid and not in the nature of an ex post facto law. Volume II, section 869.

The House, overruling its committee, held void an election in a county because of the intimidating influence of a preponderating disloyal element. Volume **II**, section **868**.

In 1868 the House refused a seat to a contestant who received a small minority of the votes in a Territory, but who alleged that the majority voters were disqualified by treasonable antagonism to the Government. Volume **I.** section **467**.

In 1867 the Elections Committee took the view that charges of the disloyalty of a constituency should not prevent a person holding a regular certificate from taking a seat on his prima facie right. Volume I, section 448.

# (403) Suffrage.—Effect of Unsound Mind.

Discussion as to what constitutes lunacy and idiocy justifying rejection of a vote. Volume II, section 991.

The House has rejected votes of lunatics whose votes had been received by election officers and in whose cases there had been no findings in lunacy. Volume **I**, section **561**.

A voter capable of making a valid will or contract or of being criminally responsible for his act may not be disqualified as of unsound mind. Volume I, section 586.

Although the State law did not disqualify a person non compos mentis as a voter, the Elections Committee examined. Volume I, section 797.

The fact that a voter was registered in a county infirmary as an idiot did not avail to cause rejection of his vote as illegal under the law. Volume II, section 989.

The vote of a person under guardianship for lunacy was sustained on testimony that he was employed in a position of some responsibility. Volume II, section 989.

Nonprofessional testimony as to a voter's "unsound mind" should be accompanied by careful definition to be of weight. Volume **I**, section **586**.

Nonprofessional evidence that a voter is an "idiot" may be given weight as a statement of fact rather than of opinion. Volume **I**, section **586**.

# (404) Suffrage.—As to Right of a Pauper to Exercise.

The State law being silent as to the right of paupers to vote, the House has counted the votes of such persons. Volume I, section 558.

Votes of paupers were rejected, although the attorney-general of the State had given an opinion that they were legal voters therein. Volume II, section 876.

A voter ordinarily self-supporting is not to be held as a pauper because of receiving public aid temporarily. Volume **I**, section **586**.

#### (404) Suffrage.—As a Right of a Pauper to Exercise—Continued.

Discussion as to the qualifications of paupers residing in an almshouse. Volume II, section 989. Discussion by a divided committee as to the status of paupers at a poorhouse, with reference to question of residence. Volume II, section 909.

# (405) Suffrage.—Presumptions and Evidence as to Qualifications.

- A person whose vote has been received by the officers of election is presumed to be qualified. Volume I. section 810.
- Until the contrary is proven election officers are presumed to have tested the voter's qualifications by a required oath. Volume II, section 934.
- When a voter's qualifications are objected to the burden of proof is on the objecting party to show that the person voted for the competitor and was disqualified. Volume **II**, section **885**.
- The disqualification of certain voters being shown prima facie, the burden of proof was thrown on the party claiming the votes. Volume I, section 830.
- The validity of an election is not affected by the failure of a majority of the qualified electors to exercise their right of suffrage. Volume VI, section 142.
- In the absence of proof to the contrary, the presumption of law is that election officials have complied with the law, and persons refused the privilege of registering or voting were disqualified under the law. Volume **VI**, section **142**.
- A vote received by election officers is presumed to be legal and is not to be impeached by a question of registration, except on indubitable proof. Volume II, section 962.

## (406) Suffrage.—Convicts.

- Where voters are disqualified for crime a vote should not be rejected unless there is proper evidence of the conviction of the person offering it. Volume I, section 537.
- In regard to convicts as voters, the record of conviction is the only evidence acceptable to the House unless the record has been destroyed. Volume II, section 963.
- As to the evidence which should be produced at the poll to justify rejection of a vote tendered by an alleged convict. Volume II, section 978.
- A judgment of the court was held sufficient evidence that a person was disqualified as a voter by being a convict. Volume II, section 1009.
- It being charged that the State laws establishing qualifications of voters violated the reconstruction laws and the Constitution of the United States, a divided committee considered the question one for the courts. Volume **I**, section **644**.
- The House declined to invalidate an election because a State constitution had established qualifications of voters in disregard of reconstruction legislation. Volume II, section 1134.
- Affirmation of the conclusion that the House would not invalidate an election because a state had disregarded reconstruction legislation as to qualifications of voters. Volume II, section 1135.

#### (407) Suffrage.—In General.

- The House will not overrule the decisions of honest election officers on conflicting testimony as to qualifications of voters. Volume II, section 971.
- On so difficult a question as that of residence strong testimony is required to destroy the presumption that election officers have permitted none by qualified electors to vote. Volume II, section 935.
- Discussion as to the evidence required to show that persons alleged to be disqualified actually voted. Volume II, section 1052.
- The House will not, on pretense that a class of voters are unconstitutionally prevented from voting, count the votes of persons not shown individually to have attempted, or desired, or been qualified to vote. Volume II, section 1132.

## (407) Suffrage.—In General—Continued.

The House reversed the rule of its committee that a vote might be rejected from the poll on the testimony of more than one witness that the voter was unknown in the county. Volume I, section 55.

Persons being denied the privilege of voting because of disqualification, their votes may not be counted by the House on general testimony as to their qualifications. Volume II, section 870.

At a poll where votes were cast by disqualified persons the return was corrected on the testimony of persons who assumed to know how the disqualified persons voted. Volume II, section 875.

Unidentified votes cast by disqualified persons were proven by testimony as to party affiliations of the persons and circumstances attending the voter. Volume II, section 957.

As to the testimony of third persons, objected to as hearsay, in cases of voters challenged for disqualifications. Volume I, section 842.

#### (408) Term of.

The House is composed of Members chosen every second year by the people of the several States. Volume I. section 297.

The House decided in 1869 that a person might not, by virtue of one election, sit as a Member of the House in two Congresses. Volume I, section 388.

The Clerk declined to enroll claimants bearing credentials referring to an election by virtue of which the said claimants had already held seats in the preceding Congress. Volume I, section 388.

Discussion as to the length of term of a Member elected to fill a vacancy caused by the House having declared a seat vacant. Volume II, section 1206.

A Member elected to fill a vacancy serves no longer time than the remainder of the term of the Member whose place he takes. Volume I, section 3.

An instance wherein a State law prescribed a day of election which arrived after the beginning of the term of the Congress affected. Volume I, section 518.

The term of a Delegate need not necessarily begin and end with the term of a Congress. Volume I, section 403.

A letter from a Member stating that his resignation has been forwarded to the governor of his State is satisfactory evidence of his resignation. Volume **I**, section **567**.

The resignation of a Member appears satisfactorily from his letter directed to the governor of his State. Volume **I**, sections **565**, **566**.

The Speaker having been elected Vice President and a Member of the succeeding Congress at the same election, transmitted to the governor of his State his resignation as a Member elect. Volume VI, section 230.

# (409) Times, Places, Manner.—Powers of Congress and the States.

The times, places, and manner of elections of Representatives are prescribed by the State legislatures, but Congress may make or alter such regulations. Volume I, section 507.

Reference to discussions of the constitutional provision as to fixing the time, etc., of elections (footnote). Volume I, section 507.

Discussion of the powers of Congress and the States as to fixing the times, places, and manner of elections. Volume I, sections 311, 313.

Where the State prescribes the manner of election may the House disregard an arbitrary State law which denies expression to the voter's intent? Volume II, section 1078.

May the State delegate to a municipality the power to regulate the manner of holding an election? Volume II, section 975.

Discussion as to the clause of the Constitution under which Federal supervisors of elections acted. Volume II, section 931.

Congress has authorized the use of voting machines in the States. Volume VI, section 150.

Where the State prescribes the manner of election, may the House disregard an arbitrary State law which denies expression to the voter's intent? Volume II, section 1078.

# (409) Times, Places, Manner.—Powers of Congress and the States—Continued.

- The House does not consider itself necessarily bound by the construction which a state court puts on the State law regulating times, places, manner, etc. Volume II, section 959.
- The laws of Texas have a poll-tax qualification for suffrage which discriminates between residents of the city and the country. Volume I, section 644.
- The evidence failing to establish as legal an election whence no returns were received, the House declined to take it into account. Volume II, section 1043.
- The House declined to reverse a return on the possibility but not the probability that the voters of two towns accidentally not included in the notice of election might have changed the result had they voted. Volume **I**, section **761**.
- The Elections Committee in a sustained case declined to reject a poll because of informalities in the poll books and return. Volume I, section 770.
- Instance wherein a constitutional convention in a State undergoing reconstruction authorized the election of Members of Congress in anticipation of the sanction of Federal law. Volume I, section 388.
- The State legislature, in fixing the place of election, may condition the place on the movements of soldier voters. Volume **II**, section **856**.
- Time and place of an election being fixed by law, the failure of officials to give a required notice was held not to justify rejection of the returns. Volume **II**, section **966**.
- Is the establishing of districts an exercise of the power of regulating the times, places, and manner of elections? Volume I, section 310.
- Votes of persons otherwise qualified and cast in good faith in accordance with previous habit should not be rejected because of disputed boundary of precinct. Volume I, section 587.
- The House will not count votes of persons alleged to have been illegally denied the right to vote on the strength of mere lists of such persons kept loosely and not authenticated by testimony. Volume II, section 1135.
- In order to justify counting votes of voters standing in line to vote, but not voting, each voter should be called as a witness. Volume II, section 1033.
- The House counted the votes of persons who swore that they intended and tried to vote for contestant, but were prevented because other persons had voted on their names. Volume II, section 1067.

# (410) Times, Places, Manner.—Federal Laws Fixing.

- A Federal law fixes the Tuesday next after the first Monday of November of every second (evennumbered) year for election of Members and Delegates. Volume I, section 508.
- Certain States by special exception elect their Members on a day other than the day fixed generally by Federal statute. Volume I, section 508.
- A Federal law provides that votes for Representatives to be valid must be by written or printed ballot or by voting machine indorsed by State law. Volume I, section 510.
- Reference to the Federal statute as to voting by ballot in its relation to State laws prescribing times, places, and manner. Volume I, section 961.
- Reference to Federal statute fixing times and manner of elections of Senators (footnote). Volume I. section 510.

# (411) Times, Places, Manner.—State Legislatures and Constitutions.

- Discussion of the meaning of the word "legislature" in the clause of the Constitution relating to fixing the place, etc., of elections. Volume II, section 856.
- May a State legislature in fixing times, etc., for elections disregard the requirements of the State constitution? Volume II, section 856.
- Reference to the principle that in exercise of the powers conferred by the Federal Constitution the State legislature is not controlled by the State constitution. Volume II, section 1133.
- A question as to the right of a constitutional convention of a State to fix the time for the election of Representatives of Congress. Volume I, section 524.

# (411) Times, Places, Manner.—State Legislatures and Constitutions—Continued.

- May a State constitution fix the times, etc., beyond control of the legislature? Volume II, section 846.
- The constitution of a State may not control its legislature in fixing, under the Federal Constitution, the time of election of Congressmen. Volume I, section 525.
- The State legislature in fixing the place of election may condition the place on the movements of soldier voters. Volume II, section 856.
- Argument that right of a State to regulate time, place, and manner is derived from the Federal and not the State constitution. Volume II, section 947.
- A legislature being in existence, a constitutional convention may not fix the times, etc., of elections of Representatives. Volume **I**, sections **363**, **367**.
- The House held valid an election called on a date fixed by a State constitution, although the legislature had had an opportunity to fix the times, etc. Volume II, section 846.
- Discussion as to the power of a State convention to fix the time for election of Representatives in Congress when the legislature had already acted. Volume I, section 522.
- The House has sworn in on a prima facie showing Members-elect chosen at an election the day, etc., of which was fixed by the schedule of a constitution adopted on that election day. Volume I, section 520.
- Discussion as to the retroactive effect of the schedule of a new State constitution whereby a day for election of Congressmen was fixed. Volume I, section 522.
- Representatives elected at the time the constitution of a new State was adopted were seated after the Sate was admitted to the Union. Volume I, section 519.
- The Senate declined to give immediate prima facie effect to regular credentials impeached by a memorial alleging irregularities in constitution of the State legislature and suggesting personal disqualifications of the bearer. Volume I, section 393.
- The Senate declined to seat the bearer of credentials signed by a person exercising the authority of governor, it being objected that the signer was an usurper and that there was no election by a valid legislature. Volume **I**, section **352**.
- There being rival claimants bearing credentials from rival executives and chosen by rival legislatures the Senate did not give prima facie effect to either credentials. Volume I, section 345.
- The Senate gave immediate prima facie effect to credentials regular in form but impeached by a memorial and historical facts relating to rival legislatures. Volume I, section 342.
- The Senate failed to follow its committee in giving prima facie effect to regular credentials impeached by allegations that the legislature had been elected in violation of the provisions of Federal law. Volume I, section 394.
- The credentials of a Senate-elect being regular and unimpeached and the election having been by the one legally organized legislature the Senate seated the bearer at once, although charges were filed against him personally. Volume **I**, section **552**.
- The Senate gave immediate prima facie effect to perfect credentials certifying election by a legally organized legislature, although it was objected that popular will had been subverted in electing the legislators. Volume **I**, section **359**.
- A Senate committee's discussion of the functions of credentials in the organization of a legislature. Volume I, section 631.
- References to elections of Representatives in new States wherein no legislation had fixed the time, place, and manner. Volume I, section 520.
- An election to fill a vacancy, called by the governor in pursuance of constitutionally authority, was held valid, although no State law prescribed time, place, or manner of such election. Volume I, section 517.
- The question of the competency of the electing legislature as an inherent part of prima facie showing discussed by the Senate. Volume I, section 342.
- Discussion in the Senate as to whether or not the competency of the electing body is a question of determining importance in considering the prima facie effect of credentials. Volume I, section 348.

#### (411) Times, Places, Manner.—State Legislatures and Constitutions—Continued.

Discussion of the respective powers of Congress and the States in fixing the times, places, and manner of elections. Volume I, sections 311, 313.

Certain States, by special exception, elect their Members on a day other than the day fixed generally by Federal statute. Volume I, section 508.

## (412) Times, Places, Manner.—Elections to Fill Vacancies.

The executive of a State issues writs of election to fill vacancies in its representation in the House. Volume I. section 515.

Examination of the term "vacancy" as used in the Federal Constitution to empower a State executive to issue writs for an election. Volume I, section 518.

Discussion of power of a State executive to call an election to fill a vacancy, although the State law did not provide for the contingency. Volume **I**, section **518**.

A Federal law empowers the States and Territories to provide by law the times of elections to fill vacancies in the House. Volume I, section 516.

Discussion as to the functions of a governor in calling an election to fill a vacancy in the Congressional representation. Volume I, section 312.

The House does not consider itself necessarily bound by the construction which a State court puts on the State law regulating times, places, manner, etc. Volume II, section 959.

# (413) Times, Places, Manner.—State Construction of State Law.

Discussion of the force to be given by the House to a construction by the proper State officials of a State law fixing the time for electing Congressmen. Volume I, section 525.

A question as to the authority of a construction of law by State officials and people in a case relating to time of electing Congressmen. Volume I, section 524.

An argument that an election held under an unconstitutional State law might yet be considered by the House as an election de facto. Volume II, section 1071.

A new State constitution being recognized by State authorities and by congress in the reception of Representatives, the House will not question it in an election case. Volume II, section 870.

An argument that under certain conditions the House might be justified in overruling a State court's decision that a State election law is constitutional. Volume II, section 1071.

Discussion of the claim that a law practically disfranchising the ignorant in certain portions only of a State violated a constitutional provision that "elections shall be free and equal." Volume II, section 1133.

Where the validity of a State's election system was questioned, the House merely declared contestant not elected and did not declare sitting Member entitled to the seat. Volume II, section 1135.

Although a State Law prescribed a qualification obnoxious to the State constitution, the House held the law constitutional in deference to the decision of the State court. Volume II, section 1051

Discussion of the claim that a ballot law practically disfranchising the ignorant established an unconstitutional qualification. Volume II, section 1133.

The decision of a board of canvassers as to the legality of votes, made in pursuant of State law, is regarded as prima facie correct. Volume II, section 887.

The State law requiring rejection of ballots not marked with initials of election officers, the House overruled the election officers who had continued such ballots. Volume II, section 1056.

The State law requiring rejection of the vote in the case of voters assisted in marking ballots without marking an affidavit of disability, the House overruled the election officers who counted such ballots. Volume **II**, section **1056**.

# (414) Times, Places, Manner.—Questions as to Legal Day as Affecting Final Right.

- The fact that a large portion of the electors fail to participate does not invalidate an election held on the legal day. Volume **I**, section **524**.
- An election of Congressmen not called or sanctioned by State officers, and participated in by a fraction merely of the people, would not be valid even though held on the legal day. Volume I. section 525.
- The House seated a claimant elected on what it decided to be the legal day. Volume I, section 522.
- A claimant who received a small vote not officially canvassed or declared, but cast on the legal day, was preferred to one receiving a far larger vote on a day not the legal one. Volume I, section 524.
- Votes cast on a legal election day were held valid by the House, although the State official had withdrawn his proclamation calling the election for that day. Volume I, section **524**.
- There being rival claimants to a seat elected on days different, but each constitutionally fixed, the House declared the seat vacant. Volume I, section 518.
- The House seated a person elected according to the essential requirements of law, except that the time of the election was fixed by proclamation of a military governor. Volume **I**, section **379**.
- A question as to whether or not a State might make the time of election of Congressmen contingent on the time of the State election. Volume I, section 522.
- Because a county was not legally organized and the election was not held on the legal day, and nonresidents voted, the entire vote of the county was rejected by the committee. Volume I, section 616.

# $(415) \ \ Times, Places, Manner. — Questions \ as \ to \ Legal \ Day \ as \ Affecting \ Prima \ Facie \ Right.$

- Members-elect from Tennessee were seated in 1871 on prima facie showing, although there was a question as to whether or not the day of their election was the legal day. Volume I, section 521.
- In 1871 the Clerk enrolled the Tennessee delegation, although their credentials were at marked variance with the usual form and there appeared a question as to the time of holding the election. Volume I, section 33.
- In 1877 the Clerk disregarded credentials issued by the governor of Colorado in due form, holding that they showed the election to have been held on a day unauthorized by law. Volume I, section 42.
- In 1879 the Clerk honored the regular credentials from the governor of Iowa, although papers presented in opposition thereto raised a doubt as to the lawful day of election. Volume I, section 50.
- The House honored credentials regular in form but impeached by a document alleging that the election was not held on the day provided by law. Volume I, section 540.
- The credentials from West Virginia in 1873 showed a doubt as to the true day of election, so the Clerk enrolled only one Member-elect who was indisputably elected on each day. Volume I, section 36.
- The Clerk declined to enroll the bearer of credentials regular in form but showing an election at a time apparently not that fixed by law. Volume I, section 523.
- The House declined to give prima facie effect to credentials perfect in form, but referring to an election on a day of doubtful legality. Volume I, section 523.

#### (416) Times, Places, Manner.—The Polling Places.

- No wrong or injury being shown, polling places established without entire adherence to the law were approved. Volume II, section 994.
- The holding of an election in a place other than the legal place does not cause rejection of the poll when evidence shows that no voter was deprived of his right thereby. Volume **I**, section **584**.

# (416) Times, Places, Manner.—The Polling Places—Continued.

Change of the place of an election may cause such confusion as to defeat the popular will. Volume II, section 974.

Illegal change of a polling place on election day, taken in connection with other evidence of fraud, was deemed sufficient cause for rejecting the entire vote of the precinct. Volume VI, section 75.

Delay in opening the polls at the time fixed by law, where unattended by evidence of fraud, does not justify rejection of the vote. Volume VI, section 75.

A voting place fixed by competent authority being changed without competent authority, the votes cast there were rejected. Volume I, section 838.

When an election is moved from the prescribed place to another should the poll be rejected or corrected with reference to the voters who did not attend? Volume II, section 1058.

Discussion as to counting votes cast at an election adjourned by the officers, for fear of outrange, from the legal place to another. Volume II, section 1038.

A poll unauthorized by law taken at a place different from the legally appointed place under control of partisan officers was rejected. Volume II, section 924.

An informal poll held by one election officer instead of three and irregularly conducted was rejected. Volume II, section 1015.

Discussion as to the disposition of rival polls caused by a division among election officers. Volume II, section 1105.

Returns made by volunteer officers at "outside polls" of votes cast by persons of unknown qualifications were rejected. Volume II, section 894.

Votes received at an outside poll by a United States commissioner and confirmed by evidence of the voters themselves were counted by the House. Volume II, section 1026.

An outside poll informally held and rejected by State canvassers may under certain circumstances be counted by the House. Volume II, section 1031.

Discussion as to the counting of ballots cast at outside polls by voters fraudulently prevented from voting at the regular polls. Volume II, section 1038.

Discussion as to the validity of outside polls. Volume II, section 1105.

A declination of members of one political party to participate at an improvised poll legally conducted does not vitiate the vote cast. Volume II, section 1126.

Discussion as to counting votes which would have been cast had there not been a failure to open the polls. Volume II, section 1019.

Where a true expression of the intention of qualified voters is had at an improvised poll, the votes will be counted by the House. Volume II, section 1074.

Returns from a precinct not by a law a part of the district were rejected. Volume I, section 840. On a question of residence qualification of voters ward lines in cities should be shown by record evidence of boundaries. Volume II, section 1021.

Where polls are not opened, even on frivolous excuses, it is difficult to correct the wrong. Volume  $\mathbf{II}$ , section 1094.

The abolition of certain polling places, whereby it was rendered impossible for many voters to cast their ballots, was held not to justify the addition of votes to the returns of the candidates injured thereby. Volume **I**, section **626**.

With no proof to show what the vote might have been, the House did not attempt to rectify the wrong caused by failure of election officers to open polls. Volume II, section 1023.

The law forbidding a voter to reenter the polling booth, may one who failed in attempting to vote return to effect the object? Volume I, section 576.

A vote being given viva voce at an election for Congressman, the voter may not afterwards change it or vote for additional officers. Volume **I**, section **781**.

An election to fill a vacancy being held in a newly apportioned district, the larger portion of which was new both as to territory and people, the Elections Committee considered the election invalid. Volume I, section 327.

#### (416) Times, Places, Manner.—The Polling Places—Continued.

The House declined to admit a claimant on the vote of 3 out of 7 parishes, 19,078 out of 27,019 votes having been rejected. Volume I, section 327.

Although the State constitution required that every vote be given viva voce, the Elections Committee, in a report which failed, evidently for other reasons, to be sustained, decided that the votes of certain mutes might be counted. Volume **I**, section **54**.

The holder of credentials in due form, whose prima facie title is not contested, may not take the seat if a question exists as to the competency of the constituency. Volume **I**, section **375**.

A Territorial legislature of impeached status having by law virtually disfranchised qualified voters, the Elections Committee considered the status of the returned Delegate adversely affected. Volume I, section 827.

Where voters of one party are compelled to remain away from the polls to thwart organized fraud the other party is not permitted to avail himself of votes proven aliunde after returns are rejected. Volume II, section 1115.

# (417) Times, Places, Manner.—Irregularities as to Election Districts.

The State law requiring the voters to vote in the precinct in which they reside, the House insists on absolute and technical adherence thereto. Volume II, section 1044.

An election district being established illegally, but all parties participating in the election in good faith, is considered as having a de facto existence. Volume II, section 893.

A neglect of the law prescribing the boundaries of voting districts being sanctioned by eighteen elections, the House refused to reject the returns therefrom. Volume II, section 866.

A tainted vote from an illegally organized county was rejected. Volume I, section 840.

Votes cast at precincts having no legal existence at the time of the election were thrown out by the House. Volume I, section 542.

A doubt as to whether or not an election precinct existed or had been abolished did not vitiate a vote duly cast and returned. Volume II, section 895.

County commissioners having established election districts at a special meeting when the law specified a stated meeting the action was void. Volume II, section 911.

An election is not vitiated by unavoidable delay beyond the legal limit in arranging voting districts. Volume II, section 1110.

Returns from a precinct not by law a part of the district were rejected. Volume I, section 840. The House rejected votes cast at a precinct on an Indian reservation which was by law excluded from the domain of a Territory. Volume II, section 889.

The State legislature having included a county within a Congressional district the House did not examine whether or not it was technically entitled to be so included. Volume II, section 911.

The election district having been illegally constituted the votes cast therein were rejected. Volume II, section 911.

No wrong or injury being shown, polling places established without entire adherence to the law were approved. Volume  $\mathbf{II}$ , section  $\mathbf{994}$ .

It having been assumed for many years that a Territory was included within a precinct, voters should not be disfranchised by discovery of a technical defect. Volume II, section 1021.

# (417) Times, Places, Manner.—Mandatory and Directory Laws.

Statement of the true doctrine as to construction of election laws as mandatory or directory. Volume II, section 959.

Differentiation between mandatory election laws and election laws merely directory. Volume VI, section 147.

Discussion of the distinction between directory and mandatory election laws. Volume II, section 1078. Volume VI, sections 88, 95, 113, 147.

# (418) Times, Places, Manner.—Mandatory and Directory Laws—Continued.

Discussion as to whether or not a law was directory or mandatory. Volume II, section 916.

The Elections Committee felt bound to follow a State law as it stood, although inadequate to secure honesty from election officers. Volume I, section 967.

Discussion of mandatory and directory law as related to the sets of voters and election officers. Volume I, section 939.

Discussion of directory and mandatory laws as related to irregularities in conduct of elections. Volume I, section 807.

Instance wherein a law providing method of establishing polling places was construed as directory rather than mandatory. Volume II, section 994.

The removal of the poll from the place prescribed by law was a violation of a mandatory provision justifying its rejection. Volume II, section 926.

Question as to whether or not a law requiring returns to be transmitted sealed should be considered mandatory or directory. Volume II, section 922.

Discussion of directory and mandatory requirements of law as applied to the ballot and in relation to the rights of the voter. Volume II, section 1016.

Discussion as to the mandatory or directory nature of a law providing that a ballot prepared in a certain way, and no other, shall be used. Volume II, section 1095.

As to the mandatory or directory nature of a law requiring nonregistered voters to file affidavits when they vote. Volume II, section 1041.

It was held under the old ballot laws that a State statute as to form of ballot should not be considered mandatory so as to cause rejection of a vote wherein the intention of the voter is manifest. Volume I, section 577.

A State law requiring two ballot boxes to be kept at each polling place was construed by the House as directory only, and in the absence of fraud a neglect of the provision did not nullify the election. Volume I, section 456.

Discussion of a registration law as mandatory or directory. Volume II, section 1002.

An election law failing to indicate clearly that a compliance with its provisions is essential to the validity of the election is directory and not mandatory. Volume VI, section 81.

Violations of laws merely directory, as failure to comply with technical requirements within time specified, while subject to extreme penalties, may be disregarded by the House under extenuating circumstances. Volume VI, section 94.

While the failure to observe statutes merely directory is not necessarily fatal, it is the duty of election officers to observe rigidly the directory as well as the mandatory requirements of the election laws. Volume VI, section 81.

Participation of relatives of a contestant as election officers was not held fatal to the return, although the State constitution might seem to imply a prohibition of such participation. Volume I, section 778.

It was held under the old ballot laws that a "paster" which covered the designation of the office should not work rejection of the vote, although a State law so provided. Volume I, section 577.

No fraud or harm being shown, the House, following the spirit of a decision of the State court, declined to reject ballots irregularly printed, although the law seemed mandatory. Volume II, section 1070.

## (419) Times, Places, Manner.—In Territories.

Territorial laws fix the times, places, and manner of the election of Delegates. Volume I, section 509.

When the organic law requires an act of the legislature to fix the times, etc., of a Territorial election an election called by the governor is not valid. Volume **I**, section **827**.

The House, overruling its committee, declined to unseat a returned Delegate because in calling the election the governor had exercised doubtful authority. Volume **I**, section **766**.

Failure of a Territorial legislature to prescribed specially time, place, and manner of electing a Delegate did not invalidate an election actually held. Volume I, section **526**.

# (419) Times, Places, Manner.—In Territories—Continued.

Instance in the absence of specific law of an election of a Delegate on rules based on analogy to the law providing for election of other Territorial officers. Volume I, section 527.

The House declined to reverse its conclusion that a Delegate elected in pursuance of a law enacted by an illegally constituted legislature should not retain his seat. Volume **I**, section **827**.

A Territorial legislature being chosen under duress of armed invaders, the House unseated the Delegate chosen under a law passed by that legislature. Volume **I**, section **826**.

The office of Delegate was created by ordinance of the Continental Congress. Volume I, section 421.

Discussion of the nature of the office of Delegate. Volume I, section 826.

A Delegate is elected by a plurality of votes and the governor is required to declare the election, in accordance with which a certificate is to be given. Volume II, section 1290.

In 1794 the Delegate seated by the House was elected by the legislature of the Territory and not by the people. Volume **I**, section **400**.

The House seated a loyal claimant voted for at an election called on the legal day but by the governor of a State in secession. Volume I, section 365.

The statutes specify the qualifications of the electors of Delegates. Volume II, section 1290.

The House decided that it might investigate all matters pertaining to the election of a Delegate, including the constitution of the legislature which provided for the election. Volume I, section 826.

Where a true expression of the intention of qualified voters is had at an improvised poll the votes will be counted by the House. Volume II, section 1074.

# (420) Times, Places, Manner.—In General.

References to elections of Representatives in new States wherein no legislation had fixed the time, place, and manner. Volume I, section 520.

The election for Congressman, being lawfully held, is not vitiated by another election on a local matter held unlawfully at the same place. Volume II, section 1085.

As to the use of a voting machine in one city of a district. Volume II, section 1107.

# (421) Cases by States.—Alabama.

Forty-second Congress.—Norris v. Handley. Volume II, section 887.

Forty-third Congress.—Sykes v. Spencer. Volume  ${\bf I}$ , sections  ${\bf 342\text{--}344}$ .

Forty-fourth Congress.—Bromberg v. Haralson. Volume II, sections 905-907.

Forty-seventh Congress.—Jones v. Shelley. Volume I, section 714.

Forty-seventh Congress.—Lowe v. Wheeler. Volume II, sections 961-964.

Forty-seventh Congress.—Mabson v. Oates. Volume I, section 725.

Forty-seventh Congress.—Smith v. Shelley. Volume II, section 965.

Forty-seventh Congress.—Strobach v. Herbert. Volume II, sections 966, 967.

Forty-eight Congress.—Craig v. Shelley. Volume II, section 995.

Fiftieth Congress.—McDuffie v. Davidson. Volume II, sections 1007, 1008.

Fifty-first Congress.-McDuffie v. Turpin. Volume II, sections 1030, 1031.

Fifty-first Congress.—Threet v. Clark. Volume II, section 1025.

Fifty-second Congress.—McDuffie v. Turpin. Volume II, section 1043.

Fifty-third Congress.—Whatley v. Cobb. Volume II, section 1046.

Fifty-fourth Congress.—Aldrich v. Robbins. Volume II, sections 1064, 1065.

Fifty-fourth Congress.—Aldrich v. Underwood, Volume II, sections 1091-1094.

Fifty-fourth Congress.—Goodwyn v. Cobb. Volume I, sections 720, 721.

Fifty-fourth Congress.—Robinson v. Harrison. Volume II, section 1088.

Fifty-fifth Congress.—Aldrich v. Plowman. Volume II, section 1097.

Fifty-fifth Congress.—Clark v. Stallings. Volume I, section 747.

Fifty-fifth Congress.—Comer v. Clayton. Volume I, section 745.

Fifty-fifth Congress.—Crowe v. Underwood. Volume II, section 1101.

# (421) Cases by States.—Alabama—Continued.

Fifty-sixth Congress.—Aldrich v. Robbins. Volume II, sections 1115, 1116.

Fifty-seventh Congress.—Spears v. Burnett. Volume II, section 1119.

Sixty-seventh Congress.—Kennamer v. Rainey. Volume VI, section 153.

Seventy-second Congress.—Senate election case of Heflin v. Bankhead. Volume VI, section 188.

# (422) Cases by States.—Arkansas.

Seventeenth Congress.-Lyon v. Bates. Volume I, section 749.

Twenty-ninth Congress.—Archibald Yell. Volume I, section 488.

Twenty-ninth Congress.—Newton and Yell. Volume I, section 572.

Twenty-ninth Congress.—Thomas W. Newton. Volume I, section 489.

Thirty-eighth Congress.—Johnson, Jacks, and Rogers. Volume I, section 380.

Forty-second Congress.—Boles v. Edwards. Volume I, sections 605-608.

Forty-third Congress.—Bell v. Snyder. Volume II, section 900.

Forty-third Congress.—Bradley v. Hynes. Volume II, section 901.

Forty-third Congress.—Gause v. Hodges. Volume II, sections 892-784.

Forty-third Congress.—Gunter v. Wilshire. Volume I, section 37.

Forty-sixth Congress.—Bradley v. Slemonds. Volume II, sections 936-938.

Fifty-first Congress.—Clayton v. Breckinridge. Volume II, sections 1018, 1019.

Fifty-first Congress.—Featherstone v. Cate. Volume II, sections 1022-1024.

# (423) Cases by States.—California.

Thirty-first Congress.—Gilbert and Wright. Volume I, section 520.

Thirty-seventh Congress.—F.F. Lowe. Volume I, section 314.

Forty-fifth Congress.—Wigginton v. Pacheco. Volume II, sections 927-930.

Forty-ninth Congress.—California Members. Volume I, section 645.

Fiftieth Congress.—Lynch v. Vandever. Volume II, section 1012.

Fiftieth Congress.—Sullivan v. Felton. Volume II, sections 1016, 1017.

Fifty-third Congress.—English v. Hilborn. Volume II, section 1050.

Fifty-eighth Congress.—Kahn v. Livernash. Volume I, section 731.

# (424) Cases by States.—Colorado.

Fortieth Congress.—Hunt and Chilcott. Volume I, section 599.

Forty-fifth Congress.—Patterson and Belford. Volume I, sections 523, 524.

Fifty-fourth Congress.—Pearce v. Bell. Volume II, section 1073.

Fifty-eighth Congress.—Bonyage v. Shafroth. Volume I, section 742.

### (425) Cases by States.—Connecticut.

Sixty-second Congress.—Jodoin v. Higgins. Volume VI, section 90.

Sixty-fourth Congress.—Donovan v. Hill. Volume VI, section 140.

# (426) Cases by States.—Delaware.

Third Congress.—Latimer v. Patton. Volume I, section 758.

Fifty-fifth Congress.—Willis v. Handy. Volume I, section 748.

Sixty-second Congress.—Senate election case of Henry A. du Pont. Volume VI, section 129.

# (427) Cases by States.—Florida

Twenty-seventh Congress.—David Levy. Volume I, sections 422, 423.

Twenty-niinth Congress.—Brockenbrough v. Cabell. Volume I, section 812.

Forty-second Congress.—Niblack v. Walls. Volume II, sections 890, 891.

Forty-fourth Congress.—Finley v. Walls. Volume II, sections 902-904.

Forty-fifth Congress.—Finley v. Bisbee Volume II, sections 932-934.

Forty-sixth Congress.—Bisbee v. Hull. Volume I, section 57.

Forty-sixth Congress.—Bisbee v. Hull. Volume II, section 952.

Forty-seventh Congress.—Bisbee, jr., v. Finley. Volume II, sections 977-981.

Forty-seventh Congress.—Witherspoon v. Davidson. Volume I, section 753.

### (427) Cases by States.—Florida—Continued.

Fifty-first Congress.—Goodrich v. Bullock. Volume II, sections 1037-1038. Seventy-first Congress.—Lawson v. Owen. Volume VI, section 184.

# (428) Cases by States.—Georgia.

Second Congress.—Spaulding v. Mead. Volume I, section 637.

Eighteen Congress.—John Forsyth. Volume I, section 433.

Twenty-eighth Congress.—Georgia Members. Volume I, sections 309, 310.

Fortieth Congress.—Wimpy and Christy. Volume I, section 459.

Forty-first Congress.—Georgia Members. Volume I, section 388.

Forty-third Congress.—Sloan v. Rawls. Volume II, sections 895-897.

Fifty-third Congress.—Watson v. Black. Volume II, sections 1054, 1055.

Fifty-fourth Congress.—Felton v. Maddox. Volume II, sections 1084, 1085.

Fifty-fourth Congress.—Watson v. Black. Volume II, section 1096.

Sixty-seventh Congress.—Senate case relating to qualifications of Rebecca Latimer Felton. Volume VI, section 156.

Sixty-eighth Congress.—Clark v. Moore. Volume VI, section 161.

Sixty-ninth Congress.—Clark v. Edwards. Volume VI, section 168.

# (429) Cases by States.—Idaho.

Forty-fourth Congress.—Fenn v. Bennett. Volume II, section 915.

# (430) Cases by States.—Illinois.

Twenty-ninth Congress.—Edward D. Baker. Volume I, section 488.

Thirty-fourth Congress.—Archer v. Allen. Volume I, section 824.

Thirty-fourth Congress.—Turney v. Marshall, and Fouke v. Trumbull. Volume I, section 415.

Forty-fourth Congress.—Le Moyne v. Farwell. Volume II, sections 908-910.

Fiftieth Congress.-Worthington v. Post. Volume II, sections 1009, 1010.

Fifty-third Congress.—Steward v. Childs. Volume II, section 1056.

Fifty-fourth Congress.—Belknap v. McGann. Volume I, section 744.

Fifty-fourth Congress.—Rinaker v. Downing. Volume II, sections 1069, 1070.

Fifty-eighth Congress.—Durborow v. Lorimer. Volume I, section 740.

Fifty-ninth Congress.—Anthony Michalek. Volume I, sections 426, 427.

Sixtieth Congress.—Kunz v. McGavin. Volume VI, section 118.

Sixtieth Congress.—Michalek v. Sabath. Volume VI, section 121.

Sixty-first Congress.—Senate case of William Lorimer. Volume VI, sections 104, 105, 106.

Sixty-second Congress.—Crowley v. Wilson. Volume VI, section 132.

Sixty-second Congress.—Senate case of William Lorimer. Volume VI, sections 107, 108, 109.

Sixty-fourth Congress.—Davis v. Williams. Volume VI, section 112.

Sixty-seventh Congress.—Gartenstein v. Sabath. Volume VI, section 115.

Sixty-seventh Congress.—Golombiewski v. Rainey. Volume VI, section 103.

Sixty-seventh Congress.—Parillo v. Kunz. Volume VI, section 116.

Sixty-seventh Congress.—Rainey v. Shaw. Volume VI, section 76.

Sixty-eighth Congress.—Gorman v. Buckley. Volume VI, section 162.

Sixty-eighth Congress.—Question of eligibility of Edward E. Miller. Volume VI, section 86.

Seventieth Congress.—Senate election case of Frank L. Smith. Volume VI, section 179.

Seventy-second Congress.—Kunz v. Granata. Volume VI, section 186.

### (431) Cases by States.—Indiana.

Eleventh Congress.—Randolph v. Jennings. Volume I, section 766.

Thirty-ninth Congress.—Washburn v. Voorhess. Volume II, sections 857, 858.

Forty-first Congress.—Reid v. Julian. Volume II, sections 881, 882.

# (431) Cases by States.—Indiana.—Continued.

Forty-second Congress.—Gooding v. Wilson. Volume II, section 888.

Forty-sixth Congress.—McCabe v. Orth. Volume I, section 752.

Forty-eighth Congress.—English v. Peelle. Volume II, section 990.

Forty-ninth Congress.—Kidd v. Steele. Volume II, section 1005.

Fiftieth Congress.—Lowry v. White. Volume I, sections 424, 425.

Fifty-first Congress.—Posey v. Parrett. Volume II, section 1029.

Seventy-first Congress.—Upkike v. Ludlow. Volume VI, sections 55, 185.

# (432) Cases by States.—Iowa.

Thirty-first Congress.—Miller v. Thompson. Volume I, sections 815-819.

Thirty-fourth Congress.—Clark v. Hall. Volume I, section 832.

Thirty-seventh Congress.—Byington v. Vandever. Volume I, section 490.

Forty-sixth Congress.) Holmes, Wilson, Sapp, and Carpenter. Volume I, section 525.

Forty-seventh Congress.—Cook v. Cutts. Volume II, sections 956-598.

Forty-eighth Congress.—Frederick v. Wilson. Volume II, sections 997-999.

Forty-ninth Congress.—Campbell v. Weaver. Volume II, section 1002.

Sixty-first Congress.—Hepburn v. Jamieson. Volume VI, section 120.

Sixty-second Congress.—Murphy v. Haugen. Volume VI, section 133.

Sixty-fifth Congress.—Steele v. Scott. Volume VI, section 146.

Sixty-seventh Congress.—Senate election case of Smith W. Brookhart. Volume VI, section 157.

Sixty-ninth Congress.—Senate election case of Steck v. Brookhart. Volume VI, section 172.

### (433) Cases by States.—Kansas.

Thirty-fourth Congress.—Reeder v. Whitfield. Volume I, sections 825-827.

Forty-eighth Congress.—Wood v. Peters. Volume I, sections 417.

Fifty-third Congress.—Moore v. Funston. Volume II, sections 1052, 1053.

Seventieth Congress.—Clark v. White. Volume VI, section 175.

# (434) Cases by States.—Kentucky.

Twenty-third Congress.—Letcher v. Moore. Volume I, section 53.

Thirty-sixth Congress.—Chrisman v. Anderson. Volume I, section 538.

Thirty-eighth Congress.—Henry v. Yeaman. Volume I, section 378.

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Fortieth Congress.—Smith v. Brown. Volume I, section 449, 450.

Fortieth Congress.—Symes v. Trimble. Volume I, section 452.

Forty-first Congress.—Barnes v. Adams. Volume II, sections 879, 880.

Forty-first Congress.—Zigler v. Rice. Volume II, section 460.

Forty-third Congress.—Burns v. Young. Volume II, section 899.

Fiftieth Congress.—Thobe v. Carlisle. Volume II, section 1006.

Fifty-fourth Congress.—Denny, jr., v. Owens. Volume II, sections 1087, 1088.

Fifty-fourth Congress.—Hopkins v. Kendall. Volume II, section 1095.

Fifty-fifth Congress.—Hunter v. Rhea. Volume I, section 746.

Fifty-sixth Congress.—Davidson v. Gilbert. Volume I, section 313.

Fifty-sixth Congress.—Evans v. Turner. Volume II, section 1114.

Fifty-sixth Congress.—White v. Boreing. Volume II, section 1117.

Fifty-seventh Congress.—Moss v. Rhea. Volume II, sections 1120, 1121.

Fifty-eighth Congress.—Edwards v. Hunter, and White v. Hunter. Volume I, section 741.

#### (435) Cases by States.—Louisiana.

Thirty-seventh Congress.—Flanders and Hahn. Volume I, section 379.

Thirty-eighth Congress.—A. P. Fields. Volume I, section 376.

Thirty-eighth Congress.—Bonanzo, Field, Mann, Wells and Taliaferro. Volume I, section 381.

Fortieth Congress.—Jones v. Mann, and Hunt v. Menard. Volume I, sections 326, 327.

Forty-first Congress.—Hunt v. Sheldon, Sypher v. St. Martin, Kennedy and Morey v. McCranie, Newsham v. Ryan, and Darrall v. Bailey. Volume I, sections 328–336.

Forty-third Congress.—Shanks v. Neff. Volume I, section 609.

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Forty-fourth Congress.—Breaux v. Darrall. Volume II, section 919.

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Forty-fifth Congress.—Acklen v. Darrall. Volume II, section 924.

Forty-sixth Congress.—Merchant and Herbert v. Acklen. Volume I, section 751.

Forty-seventh Congress.—Smith v. Robertson. Volume I, section 750.

Fifty-fourth Congress.—Beattie v. Price. Volume I, section 341.

Fifty-fourth Congress.—Benoit v. Boatner. Volume I, sections 337-340.

Fifty-fourth Congress.—Coleman v. Buck. Volume II, section 1082.

Fifty-fifth Congress.—Gazin and Romain v. Meyer. Volume II, section 1110.

Sixtieth Congress.—Warmoth v. Estopinal. Volume VI, section 119.

Sixty-first Congress.—Warmoth v. Estopinal. Volume VI, section 127.

### (436) Cases by States.—Maine.

Twenty-first Congress.—Washburn v. Ripley. Volume I, section 779.

Twenty-seventh Congress.—Joshua A. Lowell. Volume I, section 806.

Thirty-fourth Congress.—Milliken v. Fuller. Volume I, section 828.

Forty-seventh Congress.—Anderson v. Reed. Volume II, section 971.

# (437) Cases by States.—Maryland.

Third Congress.—Gabriel Duvall. Volume I, section 565.

Third Congress.—Benjamin Edwards. Volume I, section 567.

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Tenth Congress.—William McCreery. Volume I, section 414.

Seventeenth Congress.—Reed v. Causden. Volume I, section 775.

Thirty-fifth Congress.—Brooks v. Davis. Volume I, section 833.

Thirty-fifth Congress.—Whyte v. Harris. Volume I, section 324.

Thirty-sixth Congress.—Harrison v. Davis. Volume I, section 325.

Thirty-sixth Congress.—Preston v. Harris. Volume II, section 845.

Fortieth Congress.—Stewart v. Phelps. Volume I, section 739.

Fifty-first Congress.—Mudd v. Compton. Volume I, sections 577-580.

Fifty-fourth Congress.—Booze v. Rusk. Volume II, section 1067.

Fifty-ninth Congress.—Jackson v. Smith. Volume I, section 711.

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Seventy-fifth Congress.—Hill v. Palmisano. Volume VI, section 182.

# (438) Cases by States.—Massachusetts.

Fourth Congress.—Joseph Bradley Varnum. Volume I, section 763.

Eleventh Congress.—Turner v. Baylies. Volume I, section 646.

Eighteenth Congress.—John Bailey. Volume I, section 434.

Twenty-eighth Congress.—Osmyn Baker. Volume  ${\bf I}$ , section 808.

Thirty-eighth Congress.—Sleeper v. Rice. Volume II, section 849.

Forty-fourth Congress.—Abbott v. Frost. Volume II, sections 916-918.

# (438) Cases by States-Massachusetts-Continued.

Forty-fifth Congress.—Dean v. Field. Volume II, section 931.

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Fifty-eighth Congress.—Conry v. Keliher. Volume II, section 1129.

Sixty-first Congress.—Galvin v. O'Connell. Volume VI, section 126.

Sixty-fourth Congress.—Horgan v. Tinkham. Volume VI, section 141.

Sixty-sixth Congress.—Tague v. Fitzgerald. Volume VI, section 96.

### (439) Cases by States.—Michigan.

Eighteenth Congress.—Biddle v. Richards. Volume I, section 421.

Nineteenth Congress.—Biddle and Richards v. Wing. Volume I, section 777.

Thirty-sixth Congress.—Howard v. Cooper. Volume I, section 837.

Thirty-ninth Congress.—Baldwin v. Trowbridge. Volume II, section 856.

Fifty-third Congress.—Belknap v. Richardson. Volume I, section 56. Volume II, section 1042.

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Sixty-third Congress.—MacDonald v. Young. Volume VI, sections 93, 94.

Sixty-fifth Congress.—Beakes v. Bacon. Volume VI, section 144.

Sixty-seventh Congress.—Ford v. Newberry. Volume VI, sections 72-74.

### (440) Cases by States.—Minnesota.

Thirty-fifth Congress.—Phelps, Cavanaugh, and Becker. Volume I, section 519.

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Forty-sixth Congress.—Donnelly v. Washburn. Volume II, sections 945-948.

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### (441) Cases by States.—Mississippi.

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Twenty-eighth Congress.—Mississippi Members. Volume I, sections 309, 310.

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Forty-seventh Congress.—Lynch v. Chalmers. Volume II, sections 959, 960.

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Fifty-first Congress.—Hill v. Catchings. Volume II, section 1039.

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# (442) Cases by States.—Missouri.

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Thirty-eighth Congress.—Bruce v. Loan, Birch v. King, and Price v. McClurg. Volume I, section

Thirty-eighth Congress.—Knox v. Blair. Volume I, section 716 Volume II, sections 850, 851.

Thirty-eighth Congress.—Lindsay v. Scott. Volume II, section 854.

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# (442) Cases by States.—Missouri—Continued.

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Fifty-seventh Congress.—Horton v. Butler. Volume II, sections 1122, 1123.

Fifty-seventh Congress.—Wagoner v. Butler. Volume I, section 713. Volume II, section 1128.

Fifty-eighth Congress.—Reynolds v. Butler. Volume I, section 685.

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Sixty-second Congress.—Case of Gill v. Catlin. Volume VI, sections 779, 80.

Sixty-second Congress.—Kinney v. Dyer. Volume VI, section 135.

Sixty-second Congress.—Maurer v. Bartholdt. Volume VI, section 131.

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# (443) Cases by States.—Montana.

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### (444) Cases by States.—Nebraska.

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# (445) Cases by States.—New Hampshire.

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# (446) Cases by States.—New Jersey.

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Twenty-sixth Congress.—"Broad Seal Case." Volume I, sections 791-802.

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# (447) Cases by States.—New Mexico.

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# (448) Cases by States.—New York.

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# (448) Cases by States.—New York—Continued.

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# (449) Cases by States.—North Carolina.

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# (450) Cases by States.—North Dakota.

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# (451) Cases by States.—Ohio

Fifteenth Congress.—Hammond v. Herrick. Volume I, section 499. Twenty-third Congress.—William Allen. Volume I, section 729. Thirty-fifth Congress.—Vallandigham v. Campbell. Volume I, sections 726, 835. Thirty nine Congress.—Follett v. Delano. Volume II, sections 862, 863. Fortieth Congress.—Delano v. Morgan. Volume II, sections 864-866. Forty-third Congress.—Eggleston v. Strader. Volume II, section 878. Forty eighth Congress.—Campbell v. Morey. Volume II, sections 991, 992. Forty-eighth Congress.—Wallace v. McKinley. Volume II, sections 986-989.

### (451) Cases by States.—Ohio—Continued.

Forty-ninth Congress.—Hurd v. Romeis. Volume II, sections 1000, 1001. Fifty-seventh Congress.—Lenz v. Tompkins. Volume II, section 1125.

# (452) Cases by States.—Oklahoma.

Fifty-eighth Congress.—Gross v. McGuire. Volume I, section 732. Sixty-fifth Congress.—Davenport v. Chandler. Volume VI, section 149. Seventy-second Congress.—O'Connor v. Disney. Volume VI, section 189.

### (453) Cases by States.—Oregon.

Thirty-seventh Congress.—Shiel v. Thayer. Volume I, sections 613, 846. Fifty-fifth Congress.—Vanderburg v. Tongue. Volume II, section 1100.

### (454) Cases by States.—Pennsylvania.

Fourth Congress.—David Bard. Volume I, section 764.

Fourth Congress.—Morris v. Richards. Volume I, section 554.

Eighth Congress.—John Hoge. Volume I, section 517.

Nineteenth Congress.—John Sergeant. Volume I, section 555.

Twenty-sixth Congress.—Infersol v. Naylor. Volume I, sections 803, 804.

Thirty-first Congress.—Littell v. Robbins, Jr. Volume I, section 820.

Thirty-second Congress.—Wright v. Fuller. Volume I, sections 821, 822.

Thirty-seventh Congress.—Kline v. Verree. Volume II, section 727. Volume II, section 848.

Thirty-seventh Congress.—Butler v. Lehman. Volume II, section 847.

Thirty-eighth Congress.—Carrigan v. Thayer. Volume I, section 712.

Thirty-eighth Congress.—Kline v. Myers. Volume I, section 723.

Thirty-ninth Congress.—Koontz v. Coffroth, and Fuller v. Dawson. Volume I, sections 556-558.

Forty-first Congress.—Covode v. Foster. Volume I, sections 559-562.

Forty-first Congress.—Myers v. Moffet. Volume II, section 874.

Forty-first Congress.—Taylor v. Reading. Volume II, section 876.

Forty-second Congress.—Cessna v. Meyers. Volume II, sections 885, 886.

Forty-sixth Congress.—Curtin v. Yocum. Volume II, sections 939-941.

Fifty-second Congress.—Craig v. Stewart. Volume II, section 1041.

Fifty-second Congress.—Greevy v. Scull. Volume II, section 1044.

Fifty-second Congress.—Reynolds v. Shonk. Volume I, section 682.

Fifty-fifth Congress.—Hudson v. McAleer. Volume I, section 722.

Fifty-eighth Congress.—Connell v. Howell. Volume II, sections 1130, 1131. Sixty-second Congress.—Bonniwell v. Butler. Volume VI, sections 136, 137.

Sixty-second Congress.—Hawkins v. McCreary. Volume VI, section 111.

Sixty-second Congress.—McLean v. Bowman. Volume VI, section 98.

Sixty-second Congress.—Wise v. Crago. Volume VI, section 99.

Sixty-sixth Congress.—Farr v. McLane. Volume VI, section 75.

Sixty-seventh Congress.—Election case of John P. Braken. Volume VI, section 152.

Sixty-ninth Congress.—Bailey v. Walters. Volume VI, section 166.

Seventieth Congress.—Senate election case of William B. Wilson v. Willliam S. Vare. Volume VI, section 180.

Seventieth Congress.—James M. Beck, Volume VI, section 174.

Seventy-second Congress.—Kent v. Coyle. Volume VI, section 187.

# (455) Cases by States.—Rhode Island.

Forty-ninth Congress.—Page v. Pirce. Volume II, sections 1003, 1004.

# (456) Cases by States.—South Carolina.

First Congress.—William Smith. Volume I, section 420.

Fifteenth Congress.—Elias Earle. Volume I, section 498.

# (456) Cases by States.—South Carolina—Continued.

Forty-first Congress.—Hoge and Reed and Wallace v. Simpson. Volume I, sections 620-622.

Forty-second Congress.—Bowden v. De Large. Volume I, section 505.

Forty-second Congress.—McKissick v. Wallace. Volume I, section 651.

Forty-fourth Congress.—Buttz v. Mackey. Volume II, section 920.

Forty-fourth Congress.—Lee v. Rainey. Volume I, section 641.

Forty-fifth Congress.—Richardson v. Rainey. Volume II, section 925.

Forty-fifth Congress.—Tillman v. Smalls. Volume II, section 926.

Forty-seventh Congress.—Samuel Dibble. Volume I, section 571.

Forty-seventh Congress.—Lee v. Richardson. Volume II, sections 982, 983.

Forty-seventh Congress.—Mackey v. O'Connor. Volume I, sections 735, 736.

Forty-seventh Congress.—Smalls v. Tillman. Volume II, sections 968-970.

Forty-seventh Congress.—Stolbrand v. Aiken. Volume I, section 719.

Fiftieth Congress.—Smalls v. Elliott, Volume II, sections 1013-1015.

Fifty-first Congress.—Miller v. Elliott. Volume II, section 1034.

Fifty-second Congress.—Miller v. Elliott. Volume II, section 1045.

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Fifty-fourth Congress.—Murray v. Elliott. Volume II, section 1074.

Fifty-fourth Congress.-Wilson v. McLaurin. Volume II, section 1075

Fifty-seventh Congress.—Johnston v. Stokes. Volume II, section 1126.

Fifty-eighth Congress.—Dantzler v. Lever. Volume II, section 1134.

Fifty-ninth Congress.—Jacobs v. Lever, Myers v. Patterson, and Prioleau v. Legare. Volume II, section 1135.

Sixtieth Congress.—Dantzer v. Lever, Prioleau v. Legare, and Myers v. Patterson. Volume VI, section 122.

Sixty-first Congress.—Richardson v. Lever, Prioleau v. Legare, and Myers v. Patterson. Volume VI, section 128.

Sixty-second Congress.—Prioleau v. Legare. Volume VI, section 130.

Sixty-third Congress.—Case against Richard S. Whaley. Volume VI, sections 77, 78.

Sixty-fourth Congress.—Prioleau v. Whaley. Volume VI, section 142.

# (457) Cases by States.—Tennessee.

Thirteenth Congress.—Kelly v. Harris. Volume I, section 734.

Twenty-first Congress.—Arnold v. Lea. Volume I, section 778.

Thirty-seventh Congress.—Andrew J. Clements. Volume I, section 365.

Thirty-seventh Congress.—Alvin Hawkins. Volume I, section 373.

Thirty-seventh Congress.—John B. Rodgers. Volume I, section 370.

Thirty-ninth Congress.—Thomas v. Arnell. Volume I, section 680. Fortieth Congress.—Roderick R. Butler. Volume I, section 455.

Fortieth Congress.—Thomas A. Hamilton. Volume I, section 315.

Forty-first Congress.—John B. Rodgers. Volume I, section 317.

Forty-first Congress.—Sheafe v. Tillman. Volume II, section 884.

Forty-second Congress.—Tennessee Members. Volume I, section 521.

Fifty-third Congress.—Thrasher v. Enloe. Volume II, section 1051.

Fifty-fifth Congress.—Patterson v. Carmack. Volume II, sections 1104, 1105.

Fifty-eighth Congress.—Davis v. Sims. Volume II, sections 1132, 1133.

Sixty-first Congress.—Smith v. Massey. Volume VI, section 101.

# (458) Cases by States.—Texas.

Forty-first Congress.—Grafton v. Connor. Volume I, section 465.

Forty-second Congress.—Giddings v. Clarke. Volume I, sections 601-604.

Forty-second Congress.—Whitmore v. Herndon. Volume I, section 600.

# (458) Cases by States.—Texas.—Continued.

Fifty-fourth Congress.—Davis v. Culberson. Volume I, section 755.

Fifty-fourth Congress.—Kearby v. Abbott. Volume II, section 1076.

Fifty-fourth Congress.—Rosenthall v. Crowley. Volume I, section 684.

Fifty-ninth Congress.—Houston v. Broocks. Volume I, sections 643, 644.

Sixty-eighth Congress.—Case of E. W. Cole. Volume VI, section 54.

Sixty-eighth Congress.—Senate election case of Peddy v. Mayfield Volume VI, section 165.

Seventy-first Congress.—Wurzbach v. McCloskey. Volume VI, section 181.

### (456) Cases by States.—Utah.

Thirty-first Congress.—Almon W. Babbitt. Volume I, section 407.

Fortieth Congress.—McGrorty v. Hooper. Volume I, section 467.

Forty-third Congress.—Maxwell v. Cannon. Volume I, sections 468-470.

Forty-seventh Congress.—Campbell v. Cannon. Volume I, sections 471-473.

Fifty-sixth Congress.—Brigham H. Roberts. Volume I, sections 474-480.

### (460) Cases by States.—Vermont.

Fourth Congress.—Lyon v. Smith. Volume I, section 761.

Sixteenth Congress.-Mallory v. Merrill. Volume I, section 774.

### (461) Cases by States.—Virginia.

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Fourth Congress.—Bassett v. Clopton. Volume I, section 762.

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Thirteenth Congress.—Taliaferro v. Hungerford. Volume I, section 768

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Twenty-first Congress.—Loyall v. Newton. Volume I, section 780.

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Twenty-seventh Congress.—Smith v. Banks. Volume I, section 805.

Twenty-eighth Congress.—Botts v. Jones. Volume I, sections 809-811.

Twenty-eighth Congress.—Goggin v. Gilmer. Volume I, section 807.

Thirty-seventh Congress.—Samuel F. Beach. Volume I, section 367.

Thirty-seventh Congress.—Beach v. Upton. Volume I, section 686.

Thirty-seventh Congress.—Christopher L. Graffin. Volume I, section 371.

Thirty-seventh Congress.—Joseph Segar. Volume I, sections 363, 364.

Thirty-seventh Congress.—Lewis McKenzie. Volume I, section 372.

Thirty-seventh Congress.—Charles H. Upton. Volume I, section 366.

Thirty-seventh Congress.—Wing v. McCloud. Volume I, section 368.

Thirty-eighth Congress.—Chandler and Segar. Volume I, section 375.

Thirty-eighth Congress.—McKenzie v. Kitchen. Volume I, section 374.

Forty-first Congress.—Joseph Segar. Volume I, section 318.

Forty-first Congress.—Tucker v. Booker. Volume I, section 461.

Forty-first Congress.—Whittlesey v. McKenzie. Volume I, section 462.

Forty-second Congress.—McKenzie v. Braxton. Volume I, sections 639, 640.

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Forty-fourth Congress.—Platt v. Goode. Volume II, sections 921-923.

Forty-Seventh Congress.—Bayley v. Barbour. Volume I, section 435.

Forty-Seventh Congress.—Stovell v. Cabell. Volume I, section 681.

Forty-eighth Congress.—Garrison v. Mayo. Volume I, section 537.

Forty-eighth Congress.—Massey v. Wise. Volume II, section 993.

Forty-eighth Congress.—O'Ferrall v. Paul. Volume II, section 985.

# (461) Cases by States.—Virginia—Continued.

Fifty-first Congress.—Bowen v. Buchanan. Volume II, sections 1027, 1028.

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Fifty-first Congress.-Waddill, jr., v. Wise. Volume II, section 1026.

Fifty-third Congress.—Goode v. Epes. Volume II, sections 1057, 1058.

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Fifty-fourth Congress.—McDonald v. Jones. Volume I, section 436.

Fifty-fourth Congress.—Thorp v. McKenney. Volume II, section 1072.

Fifty-fourth Congress.—Yost v. Tucker. Volume II, sections 1077, 1080.

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Fifty-fifth Congress.—Wise v. Young. Volume II, sections 1102, 1103.

Fifty-sixth Congress.—Walker v. Rhea. Volume II, section 1118.

Fifty-sixth Congress.—Wise v. Young. Volume II, section 1111.

Fifty-seventh Congress.—Walker v. Rhea. Volume I, section 737.

Fifty-seventh Congress.-Wilson v. Lassiter. Volume II, section 1127.

Sixty-first Congress.—Parsons v. Saunders. Volume VI, section 53.

Sixty-seventh Congress.—Paul v. Harrison. Volume VI, sections 158, 159.

# (462) Cases by States.—West Virginia.

Forty-third Congress.—West Virginia Members. Volume I, section 522.

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Fifty-first Congress.—Smith v. Jackson. Volume I, sections 581, 588.

Sixty-second Congress.—Senate election case of Clarence W. Watson and William E. Chilton. Volume VI, section 87.

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Sixty-fifth Congress.—Senate case of Howard Sutherland. Volume VI, section 82.

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# (463) Cases by States.—Wisconsin.

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Sixty-sixth Congress.—Case of Victor L. Berger. Volume VI, sections 56, 57.

Sixty-sixth Congress.—Carney v. Berger. Volume VI, section 58.

# (464) Cases by States.—Wyoming.

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# (465) Cases From the Territories.—Alaska.

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### (466) Cases From the Territories.—Dakota.

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Forty-second Congress.—Burleigh and Spink v. Armstrong. Volume II, section 889.

# (467) Cases From the Territories.—Hawaii.

Fifty-sixth Congress.—Delegate Wilcox. Volume I, section 526.

Fifty-ninth Congress.—Iaukea v. Kalanianaole. Volume I, section 527.

#### (468) Cases From the Territories.—New Mexico.

Thirty-first Congress.—Hugh N. Smith and William S. Meservey. Volume I, sections 405, 406.

Thirty-third Congress.—Lane v. Gallegos. Volume I, section 823.

Thirty-fourth Congress.—Otero v. Gallegos. Volume I, sections 830, 831.

Thirty-eighth Congress.—Gallegos v. Perea. Volume I, section 728.

Fortieth Congress.—Chaves v. Clever. Volume I, sections 541, 542.

Forty-eighth Congress.-Manzanares v. Luna. Volume II, section 984.

# (469) Cases From the Territories.—In General.

Third Congress.—James White. Volume I, section 400.

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# ELECTIONS OF SENATORS.

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### (1) Primaries.

In absence of evidence the Senate declined to investigate charge of improper registration. Volume VI. section 82.

Under instructions from the Senate to investigate and report whether corrupt methods were employed in election of a Senator, the committee investigated expenditures in the primary campaign. Volume VI, section 83.

Prior to the adoption of the seventeenth amendment to the Constitution the primary was no part of the election of a United States Senator. Volume VI, section 84.

Discussion of effect upon election of Senator of corrupt practices in the primary, and as to whether practice of corrupt methods in primary campaign warrant invalidation of election. Volume VI, section 85.

#### (1) Primaries—Continued.

The Senate recognizes the power of the party or the State to provide regulations governing party primaries. Volume **VI**, section **165**.

Instance wherein the Senate condemned the excessive use of money in a primary election. Volume VI. section 180.

An investigation disclosing no evidences of bribery, the failure of a candidate to comply with a State statute in the itemization of expenditures in a primary, was held to be a matter for the consideration of the State authorities in determining whether his name should be placed on the ballot and whether, after election, a certificate of election should be issued, and not pertinent to the determination of an election contest in the Senate. Volume VI, section 188b.

### (2) Time and Manner of Holding.

Construction of the law specifying the time when a legislature shall proceed to the election of a Senator. Volume I, section 392.

A legislature is not precluded from its constitutional power to elect a Senator by the fact that it may not do so on the date fixed by law. Volume II, section 955.

A Federal law fixes the time of election of United States Senators. Volume VI. section 66.

Reference to Federal statute fixing times and manner of elections of Senators (footnote). Volume I, section 510.

### (3) Bribery.

Discussion of the effect of the participation of the candidate himself in bribery and its relation to the amount and the proven effect. Volume II, section 1279.

A Senator-elect took the oath on his prima facie right without challenge, although charges of bribery in his election were presented immediately thereafter. Volume **I,** section **692.** 

The allegation of mere rumors of bribery is not sufficient to cause the Senate to investigate the election of a Senator. Volume II, section 955.

Mere rumors of bribery in election of Senator unsupported by evidence do not warrant investigation by the Senate. Volume VI, section 87.

A memorial having set forth specifically charges of bribery, and specified evidence in support thereof, the Senate decided to examine a Senator's title to his seat. Volume I, section 692.

Discussion as to the extent to which probable cause should be shown to justify the Senate in investigating charges that an election had been procured by bribery. Volume I, section 691.

Under its constitutional right to judge elections, returns, and qualifications, the Senate may inquire into the personal fitness of a man elected by a State; the manner of his election; and whether votes cast for him by members of the legislature were procured through bribery; but may not inquire into the personal character of the legislators themselves. Volume **VI**, section 105

The Senate declined, on vague and indefinite charges of corruption, to investigate the election of a duly returned Member. Volume I, section 688.

The election of a Senator being thoroughly tainted with bribery, the Senate was proceeding to unseat him when he resigned. Volume II, section 1279.

The committee recommended that a Senator's election be declared void, enough bribery being shown to have affected the result. Volume I, section 693.

No personal participation in bribery being shown, a Senator should be unseated only on proof that enough votes for him have been influenced corruptly to decide the election. Volume I, section 691.

In order to invalidate election of Senator on charge of bribery, it must be shown: (1) That the person elected participated in the bribery or sanctioned it. (2) That by such bribery enough votes were obtained to change the result of the election. Volume **VI**, section **104**.

Bribery enough to affect the result not being shown, and the Member not being personally implicated, the Senate did not disturb his tenure. Volume I, section 690.

### (3) Bribery—Continued.

- Bribery sufficient to change the result of the election not being shown and no personal participation in corrupt practices being proved, the Senate declined to invalidate the election. Volume **VI.** section **105**.
- An investigation disclosing no evidences of bribery, the failure of a candidate to comply with a State statute in the itemization of expenditures in a primary, was held to be a matter for the consideration of the State authorities in determining whether his name should be placed on the ballot and whether, after election, a certificate of election should be issued, and not pertinent to the determination of an election contest in the Senate. Volume VI, section 188b.
- The evidence being insufficient to show that the election of a Senator was effected by corrupt means, the Judiciary Committee asked to be discharged from consideration of the case. Volume I, section 689.

#### (4) Credentials.—Given Prima Facie Effect.

- Instance wherein the Senate gave immediate prima facie effect to credentials from a de facto government in a State disturbed by civil war. Volume I, section 383.
- Instance wherein the Senate gave immediate prima facie effect to informal credentials, although other claimants presented credentials technically conforming to law. Volume I, section 389.
- Instance wherein immediate prima facie effect was given to credentials of a Senator-elect from a reconstructed State. Volume I, section 390.
- In the Senate, in 1857, credentials regular in form were honored, although a memorial from the State legislature impeached the election of the bearer. Volume I, section 543.
- The Senate gave immediate prima facie effect to regular credentials, although a memorial impeached the regularity and legality of the election. Volume I, section 551.
- The Senate gave immediate prima facie effect to credentials regular in form, although a contestant presented irregular credentials. Volume **I**, section **633**.
- The Senate gave immediate prima facie effect to perfect credentials certifying election by a legally organized legislature, although it was objected that popular will have been subverted in electing the legislators. Volume **I.** section **359**.
- The Senate gave immediate prima facie effect to credentials regular in form but impeached by a memorial and historical facts relating to rival legislatures. Volume I, section 342.
- Discussion in the Senate as to whether or not the competency of the electing body is a question of determining importance in considering the prima facie effect of credentials. Volume I, section 348.
- The credentials of a Senator-elect being regular and there being no contest, the Senate seated the bearer on prima facie showing, although credentials and Senate records indicated that he had been elected in advance of time prescribed by law. Volume **VI**, section **88**.

# (5) Credentials.—Not Given Prima Facie Effect.

- The Senate declined to give prima facie effect to credentials regular in form but from a State known to be kept from the duress of an armed foe only by a partial military protection. Volume I, section 382.
- The Senate declined to give prima facie effect to credentials impeached by charges that a State was not fulfilling in good faith the conditions of reconstruction. Volume I, section 391.
- The Senate declined to give immediate prima facie effect to regular credentials, impeached by a memorial alleging irregularities in constitution of the State legislature and suggesting personal disqualifications of the bearer. Volume **I**, section **393**.
- The Senate declined to seat the bearer of credentials signed by a person exercising the authority of governor, it being objected that the signer was an usurper and that there was no election by a valid legislature. Volume I, section 352.
- The Senate declined to give immediate prima facie effect to credentials regular in form but from a State where there were rival claimants to the governorship and rival legislatures, Volume I, section 354.

#### (5) Credentials.—Not Given Prima Facie Effect—Continued.

The Senate failed to follow its committee in giving prima facie effect to regular credentials impeached by allegations that the legislature had been elected in violation of the provisions of Federal law. Volume **I**, section **394**.

### (6) Credentials.—Conflicting.

- Conflicting credentials, each regular in form, being presented in the Senate at different times, those first issued and first presented were honored, after the circumstances had been examined. Volume I, section 627.
- Conflicting credentials being presented and a question of law appearing, the Senate swore in neither contestant until after examination by a committee. Volume I, section 395.
- Before its committee had reported on conflicting credentials the Senate took one set of credentials from the committee and seated claimant whose prima facie and final right and personal conduct were assailed. Volume I, section 628.
- There being conflicting credentials from rival claimants to the office of governor, the Senate referred the papers before considering the question of swearing in either claimant to the seat. Volume I, section 347.
- There being two conflicting credentials the Senate declined to give immediate prima facie effect to either, although the electing and certifying government behind one has been swept away by force. Volume I, section 355.
- There being conflicting credentials arising from a question as to the legality of election and an allegation of disqualification, the Senate determined final right before either claimant was seated. Volume I. section 632.
- There being conflicting credentials resulting from elections by revival legislative bodies, the Senate declined to give prima facie effect to the papers and examined the final right. Volume I, section 358.
- There being rival claimants bearing credentials from rival executives and chosen by rival legislatures, the Senate did not give prima facie effect to either credentials. Volume I, section 345.

# (7) Credentials.—Form of.

- Federal law directs the issuance and prescribes the form of credentials of Senators-elect. Volume I, section 549.
- Discussion as to the required form for Senate credentials under the law. Volume **I**, section **352**. The Senate decided that a person presenting credentials in due form should be sworn in, although a question had been raised as to his election. Volume **I**, section **545**.
- In the Senate, in 1857, credentials regular in form were honored, although a memorial from the Senate legislature impeached the election of the bearer. Volume I, section 543.
- The credentials of a Senator-elect being regular and unimpeached and the election having been by the one legally organized legislature, the Senate seated the bearer at once, although charges were filed against him personally. Volume **I**, section **552**.
- In reconstruction days the Senate deemed valid credentials signed by a provisional military governor. Volume I, section 430.
- In a case wherein a governor declined to sign the credentials of a Senator-elect the Senate admitted the claimant after examination of final right. Volume I, section 353.
- Credentials unusual in form and signed by the Member-elect himself as "Brevet-Major-General" and "Provisional Governor;" of Mississippi, were honored by the Senate. Volume **I**, section 438.
- A Senator-elect whose credentials were not in regular form was seated, the irregular portions being considered as surplusage. Volume I, section 594.
- Credentials signed by a governor certifying to his own election as Senator were received by the Senator without question. Volume I, section 573.

#### (8) Credentials.—Withdrawal of.

Instance wherein an unsuccessful contestant for a seat in the Senate was permitted to withdraw his credentials. Volume I, section 352.

The Senate, after debate, allowed a claimant to a seat to withdraw his credentials. Volume **I**, section **63**.

# (9) Credentials.—In General.

The Senate does not consider questions arising on he credentials until the beginning of the term to which they refer (footnote). Volume I, section 652.

In 1862, before the enactment of the test oath for loyalty, the Senate, after mature consideration, declined to exclude for alleged disloyalty Benjamin Stark, whose credentials were unimpeached. Volume I, section 443.

In 1866 a Senator having stated in his place that the loyalty of a Senator-elect was doubtful, the credentials were referred to a committee before the oath was taken. Volume I, section 453.

Instance wherein a Senator participated in debate on credentials of a claimant for his seat. Volume I, section 491.

A claimant to a seat in the Senate, in a case where there was no contestant and no credentials, petitioned for the seat, exhibiting evidence in support of his claim. Volume I, section 563.

The Senate has entertained no doubt of its right to look behind the credentials given by a governor to the facts of the election. Volume **V**, section **5963**.

There being a question as to a vacancy to be filled, the Senate examined the case before administering the oath to a bearer of regular credentials. Volume I, section 573.

The Senate tabled a motion to receive a telegram relating to credentials of a claimant to a seat. Volume I, section 347.

Although the fact of election was unquestioned, a Senator-elect delayed attendance until credentials were received. Volume VI, section 157.

Instance wherein the Senate, overruling the recommendations of its committee, seated a Senator designate whose credentials the committee had reported to be invalid. Volume VI, section 173.

# (10) Oaths, Administration of.

A Senator elect, challenged as he was about to take the oath, stood aside upon the suggestion of the Vice President. Volume VI, section 180.

A Senator-elect was permitted to take the oath, although his credentials were irregular in minor particulars. Volume **I**, section **595**.

A Senator-elect took the oath on his prima facie right without challenge, although charges of bribery in his election were presented immediately thereafter. Volume **I**, section **692**.

In 1867 the Senate, upon the statement by a Member that there were rumors affecting the loyalty of Member-elect, referred the credentials before permitting the oath to be taken. Volume I, sections 457, 458.

The Senate investigated the sanity of a Senator-elect before allowing him to take the oath. Volume I, section 441.

An instance wherein the Senate declined to permit the oath to be administered to a Senator-elect pending the examination of his qualifications. Volume VI, section 180.

# (11) Contests—Institution of.

A memorial to justify an investigation of the title of a Senator to his seat should state the charges and indicate with certainty the character of the evidence. Volume **I**, section **696**.

The Senate decide to investigate the election of one of its Members on the strength of a memorial, formulating specific charges and accompanied by evidence relating thereto. Volume I, section 690.

#### (11) Contests.—Institution of—Continued.

A memorial having set forth specifically charges of bribery and specified evidence in support thereof, the Senate decided to examine a Senator's title to his seat. Volume I, section 692.

Discussion as to the extent to which probable cause should be shown to justify the Senate in investigating charges that an election had been procured by bribery. Volume I, section 691.

Charges made by the bodies of a State legislature were not considered sufficient ground to justify the Senate in investigating the election of one of its members. Volume I, section 691.

On the ground that the memorials and accompanying papers presented no allegations that proof existed to support the charges the Senate declined to investigate the election of a Senator. Volume I, section 691.

The Senate declined, on vague and indefinite charges of corruption, to investigate the election of a duly returned Member. Volume I, section 688. Volume VI, section 87.

Instance of a contest inaugurated in the Senate by petition, and form of petition. Volume I, section 629. Volume VI, section 72.

A memorial having been filed charging conspiracy and excessive expenditure of money in the election of a Senator, the Senate by resolution authorized an investigation. Volume **VI**, section **165**.

Mere rumors of bribery in election of Senator unsupported by evidence do not warrant investigation by the Senate. Volume VI, section 87.

Instance of a contest inaugurated in the Senate by a petition sent to the desk by the contestant and read by the Clerk. Volume VI, section 188.

An election inquiry instituted in the Senate by memorial. Volume I, sections 690, 692. Volume VI, section 82.

Form of resolution authorizing the Committee on Privileges and Elections to hear and determine a contested-election case and certify its conclusions to the Senate. Volume VI, section 188.

Instance wherein a resolution providing for investigation of election of Senator was referred to committee which made no report thereon. Volume VI, section 129.

Instance wherein a special committee was appointed with instructions to investigate and report to the Senate upon the sources and use of a fund alleged to have affected the election of a Senator. Volume **VI.** section **107.** 

Instance wherein the Senate appointed, to investigate an election, a special committee made up of members of the Committee on Privileges and Elections. Volume VI, section 107.

Instance of a Senate election case instituted by a memorial. Volume I, section 692.

A claimant to a seat in the Senate in a case where there was no contestant and no credentials petitioned for the seat, exhibiting evidence in support of his claim. Volume **I**, section **563**.

Investigation of the right to a seat in the Senate can only be made by the Senate to which the person whose title is attacked has been elected. Volume VI, section 72.

# (12) Contests.—Procedure.

Criticism and discussion as to latitude of inquiry permitted in a committee's investigation of the right of a Senator to his seat. Volume **I**, section **693**.

In a Senate election case, by consent of the parties, testimony taken by Senate and House committees in proceedings to which neither contestant was a party was admitted for what it was worth. Volume I, section 356.

Complaint in the Smoot investigation that the rules of evidence were not adhered to by the Senate committee. Volume I, section 481.

An instance wherein a Senate committee reported in a single resolution their conclusions as to the election cases of claimants from different States. Volume I, section 394.

### (12) Contests.—Procedure—Continued.

In an election case the Senate considered, so far as applicable, testimony taken by its committee in a former Congress in a matter to which neither contestant was a party. Volume **I**, section **348**.

In determining an election case the Senate has taken notice of the journals of a State legislature. Volume I, section 353.

The Senate has admitted a person elected while the case of another claimant to the seat was yet pending. Volume **I**, section **353**.

# (13) Contests.—Privilege of the Floor.

The Senate has declined to permit a contestant to be heard on the floor of the Senate in his own case. Volume I, section 392.

In 1859 the Senate declined to admit claimants of seats to the privileges of the floor. Volume I, section 546.

The right of a Senator elect to take the oath having been denied pending an investigation, the Senate by resolution conferred on him the privilege of appearing on the floor in his own behalf. Volume VI, section 180.

### (14) Contests.—Decisions as to.

In passing on an election case the Senate exercises a judicial function, and its decisions must be based upon legal principles and be in accordance with the evidence. Volume VI, section 107.

A decision of the Senate, made after examination of all the facts, as to election of a Senator is judicial in its nature and final, precluding further inquiry. Volume **I**, section **546**.

Discussion of the powers of the Senate under the constitutional authority to judge the elections and returns of its Members. Volume I, section 352.

# (15) Contests.—Effect of State Decisions.

Discussion of the authority of a decision of a State court over the determinations of the Senate in judging of the elections of its members. Volume I, section 346.

Discussion as to how far the Senate in considering an election case should follow a decision of a State court as to the competency of the legislature. Volume I, section 352.

Discussion by a Senate committee of the effect in an election case of a decision by a State court construing a provision of the State constitution. Volume **I**, section **630**.

The Senate is judge of the election and qualification of its Members and judgments of State courts while persuasive are not binding. Volume VI, section 171.

A State legislature may not revise a decision of the United States Senate that two persons have been duly elected Senators. Volume I, section **546**.

The Senate recognizes no precedents save those established by itself in analogous cases. Volume VI, section 109.

# (16) Contests.—Res Adjudicata, Reopening, etc.

The Senate has decided that while discovery of new evidence might cause review of a decision in an election case, it should not for other reasons change a judgment once made. Volume I, section 564.

A former decision by the Senate on a contested election does not preclude reopening the case if additional evidence is discovered. Volume VI, section 107.

Instance wherein the Senate, after investigating an election and declaring it valid, again investigated and reversed its decision. Volume VI, section 109.

Decision by committee that defense of res adjudicata could be invoked against reconsideration of election case once passed upon was rejected by the Senate. Volume VI, section 108.

Report of committee minority declaring that Senate in ordering a second investigation thereby passed upon question of res adjudicata was sustained by the Senate. Volume VI, section 109.

Decision by a committee, acquiesced in by the Senate, that an election case once definitely settled might not be reported. Volume I, section 344.

#### (16) Contests.—Res Adjudicata, Reopening, etc.—Continued.

Discussion in the Senate of the doctors of res adjudicata as applied to an election case. Volume I. section 357.

The majority of the Senate committee contended that the doctrine of res adjudicata did not apply to a decision incident to the credentials and made without full and formal examination of the merits. Volume I, section 629.

A Senate election case having been once decided, an attempt to reopen it failed after a favorable report from a committee and elaborate discussion. Volume I, section 357.

### (17) Contests.—In General.

Instance wherein a Senator requested elimination from appropriation bill of item reimbursing him for expenses incurred in defense of his seat. Volume **VI**, section **106**.

The Senate having invalidated the election of a Senator, no action was taken on a proposition to reimburse him for expenses incurred in defense of title to his seat. Volume VI, section 109.

By a letter presented and read to the Senate a contestant withdrew his claim to a seat after the committee had reported in his favor. Volume I, section 631.

Although condemning lavish expenditure of money in procuring election of Senator, the committee found no evidence warranting recommendation that seat be vacated. Volume VI, section 84.

Validity of election of Senator held not to be affected by failure to perform thereafter some act enjoined by State statute. Volume VI, section 85.

Charges that corrupt practices were resorted to in procuring election of Senators being retracted and withdrawn, the Senate did not consider it necessary to order an investigation. Volume VI. section 87.

Discrepancies in returns disclosed by a recount and reported by the committee as insufficient to change the result of the election were not further examined by the Senate. Volume **VI**, section **165**.

Charges that the election of a Senator was secured through corrupt practices, investigated and held not to be sustained by evidence. Volume VI, section 106.

The Senate apparently held the view that Reed Smoot might be deprived of his seat only by the two-thirds vote specified by the Constitution for expulsion. Volume I, section 483.

Reed Smoot's membership in a religious hierarchy that united church and state, contrary to the spirit of the Constitution, was held by the majority of the Senate committee a reason for vacating his seat. Volume I, section 482.

While a majority of the Senate committee agreed that Reed Smoot was not entitled to his seat, they could not decide whether he should be excluded or expelled. Volume I, section 482.

A majority of the Senate committee considered Reed Smoot's membership in a religious hierarchy that countenanced and encouraged polygamy a reason for removing him from the Senate. Volume I, section 482.

Convinced that Reed Smoot had taken an oath of hostility to the nation, a majority of the Senate committee held this a reason for vacating his seat as a Senator. Volume I, section 482.

A recount disclosing a decisive majority for the sitting member, the Senate confirmed his title to his seat. Volume VI, section 188 B.

Instance wherein the Senate declined to seat one whose election was declared to be tainted with fraud and corruption. Volume VI, section 179.

A petitioner complaining of irregularities in election having failed to present evidence, the Senate confirmed the title of the sitting member. Volume VI, section 82.

Instance wherein minority views, holding a Senator elected by corrupt practices and therefore not entitled to his seat, were sustained by the Senate. Volume **VI**, section **109**.

The Senate invalidated an election procured by corrupt practices without holding the Senator cognizant of the corrupt practices on which invalidated. Volume VI, section 108.

#### (17) Contests.—In General—Continued.

- No arrest having been made or conviction had for violation of State election law limiting amount to be expended in procuring election, the Senate did not pursue the inquiry. Volume VI, section 82.
- The evidence being insufficient to show that the election of a Senator was effected by corrupt means, the Judiciary Committee asked to be discharged from consideration of the case. Volume I, section 689.

# (18) Qualifications.—Constitutional.

- An argument that a Senator-elect might be excluded for disqualification other than the three specified by the Constitution. Volume I, section 443.
- The right to add other qualifications to the three prescribed by the Constitution was discussed fully in the Senate in 1867. Volume I, sections 457, 458.
- Discussion as to the right of the Senate to exclude by majority vote for lack of qualifications other than those enumerated in the Constitution. Volume I, section 481.
- The Senate declined to exclude Reed Smoot for alleged disqualifications other than those specified in the Constitution. Volume I, section 483.
- In 1856 the Senate decided that a State might not add to the qualifications prescribed by the Constitution for a Senator. Volume **I**, section **416**.
- In 1867 the Senate, having in view the test oath and the spirit of the fourteenth amendment, excluded Philip F. Thomas for disloyalty. Volume I, sections 457, 458.
- In 1870 a question was raised as to the citizenship of Senator-client H.R. Revels, but he was seated, the Senate declining to postpone the administration of the oath in order to investigate the case. Volume I, section 430.
- In 1794 the Senate decided that Albert Gallatin was disqualified, not having been a citizen nine years, although he had served in the war of independence and was a resident of the country when the Constitution was formed. Volume **I**, section **428**.
- The Senate decided in 1849 that James Shields was disqualified to retain his seat, not having been a citizen of the United States for the required time. Volume **I**, section **429**.
- A Senator who at the time of his election was actually residing in the District of Columbia as an officeholder, but who voted in his old home and had no intent of making the District his domicile, was held to be qualified. Volume **I**, section **439**.
- The Senate overruled its committee and held as qualified Adelbert Ames, who when elected Senator from Mississippi was merely stationed there as an army officer, but who had declared his intention of making his home in that State. Volume I, section 438.
- The Senate considered qualified a Senator who, being a citizen of the United States, had been an inhabitant of the State from which he was appointed for less than a year. Volume I, section 437.

# (19) Qualifications.—In General.

- During the discussion of the qualifications of a Senator he presented his resignation, but the Senate disregarded it and proceeded to declare his election void. Volume **I**, section **440**.
- Conviction under sections 1781 and 1782 of the Revised Statutes, and not merely accusation, is required to raise a question of qualification against a Senator-elect. Volume II, section 955.
- Contention that a Senator may be excluded for disqualification by majority vote, even though he may have been sworn in. Volume I, section 481.
- In 1862 the Senate decided to administer the oath "without prejudice to any subsequent proceedings in the case" to a Senator-elect charged with disloyalty. Volume I, section 443.
- The Senate by majority vote unseated Albert Gallatin for disqualification after he had taken the oath. Volume I, section 428.

#### (19) Qualifications.—In General—Continued.

- In 1856 the Senate considered and decided a question as to the qualifications of a Member who had already been seated on his prima facie showing. Volume I, section 416.
- A Senator-elect whose loyalty satisfactorily withstood inquiry, but who seemed unable truthfully to take the oath of July 2, 1862, was finally permitted to take the oath. Volume **I**, section 453.
- Although it was understood that objection was made to a Senator-elect on the question of qualification, yet the oath was administrated on his prima facie showing. Volume I, section 481.
- The Senate investigated the sanity of a Senator-elect before allowing him to take an oath. Volume I, section 441.
- A Senator was unseated for disqualification after he had been seated on his prima facie right. Volume I, section 429.
- In the Senate, in 1856, a Senator-elect was sworn on his prima facie right, although his qualifications was questioned. Volume I, section 416.
- A Senator-elect who had, before qualifying, exercised the authority of an army officer de facto was held not to have vacated his seat. Volume I, section 491.
- A Senator-elect being disqualified, the Senate, after elaborate examination, decided that the person receiving the next higher number of votes was not entitled to the seat. Volume **I**, section **463**.
- Refutation of the doctrine that neither the Senate nor its committee have jurisdiction to pass upon the qualification of a Senator-elect prior to the administration of the oath of office. Volume VI, section 179.
- Instance wherein a Senator rising in his place objected to the swearing in of a Senator-elect and offered resolution authorizing appointment of a committee to determine his qualifications and eligibility. Volume **VI**, section **179**.

# (20) Proceedings of State Legislatures.

- The question of the competency of the electing legislature as an inherent part of a prima facie showing discussed by the Senate. Volume I, section 342.
- A question as to what constitutes an "organization" of a State legislature within the meaning of the law providing for the election of United States Senators. Volume II, sections 1059, 1061.
- For the election of a United States Senator the joint meeting of the legislature is a distinct and separate body, with a quorum of its own. Volume II, section 1060.
- A legislature in electing a Senator may act under the law as an assemblage of legislators rather than as two organized legislative bodies. Volume I, section 358.
- In the absence of a State or Federal law regulating election of Senators the Senate declined to hold that an election must be participated in by each house in its organized capacity. Volume I, section 545.
- In 1857 the Senate declined to seat a claimant elected by a majority of all the members of the State legislature, but not by a joint session of the two houses. Volume I, section 844.
- A committee report that in the absence of any law, State or national, a joint meeting of the two houses of a legislature may prescribe that a plurality vote shall elect a United States Senator was reversed by the Senate. Volume II, section 877.
- A quorum being actually present in a joint meeting of a legislature for election of a Senator it is not necessary that a quorum actually vote. Volume **II**, section **955**.
- The fact that less than a quorum of one house of a legislature is present in the joint meeting does not prevent the election of a Senator under the act of 1866. Volume **II**, section **955**.
- In a State whereof the constitution required two-thirds of a quorum of each house of the legislature, a Senator was elected by a majority merely of the total membership of the two houses. Volume I, section 545.

### (20) Proceedings of State Legislatures—Continued.

- A legislature having proceeded without objective to elect a Senator, failure to comply with requirements of a directory State law did not vitate the election. Volume I, section 844.
- The Senate declined to inquire into the titles of the members and presiding officer of a legislative body, the legality of the organization being unimpeached. Volume **I**, section **551**.
- The Senate of a State having failed to adjudge a participating member disqualified, the United States Senate, in a close decision, declined to reject the vote of the said member for Senator. Volume I, section 563.
- The Senate in election cases investigates the legality of the legislature as organized, but refrains from questioning the titles of the component parts of an undoubted legislature. Volume **I**, section **351**.
- There being rival legislatures, the Senate in deciding an election case investigated the titles of the legislators, even to the circumstances of their elections. Volume I, section 356.
- A person ascertained by a majority of the committees to be legally elected and certified was seated by the Senate, although both executive and legislature were displaced by force before the Senate acted. Volume I, section 356.
- The Senate declined to admit persons elected under the auspices of a State government representing a portion of only of the people in a State menaced by hostile armies. Volume I, section 382.
- From a State distracted by civil war the Senate admitted Senators chosen by a legislature representing no more than a third or fourth of the people. Volume I, section 383.
- The Senate declined to admit to a seat a person bearing uncontested credentials of election by a legislature representing a small portion of the people in a seceding State. Volume **I**, section **384**.
- A State having been in secession, the Senate admitted as Senator the person chosen after the State had conformed to conditions prescribed by law and refused to admit one chosen prior to such conformity. Volume I, section 390.
- The Senate finally seated persons elected by a legislature in a reconstructed State, although after the intervention of Congress other persons has been elected. Volume I, section 391.
- Instance wherein the Senate admitted persons chosen before Congress had admitted a reconstructed State to representation. Volume I, sections 389, 392.
- A State having been in secession, the Senate admitted as Senator the person chosen after the State had conformed to conditions prescribed by law and refused to admit one chosen prior to such conformity. Volume I, section 389.
- Decision by the Senate as to authority of a legislature to elect Senators before the date when the State became entitled to representation. Volume I, section 395.
- The Senate declined to admit the persons bearing credentials as Senator-elect from Tennessee until that State has been admitted to the Union. Volume I, section 398.
- The Senate declined to admit a Senator-elect from Minnesota until a formal act of admission had been passed by Congress. Volume I, section 399.
- In electing a Senator the State legislature acts under authority of the Federal Constitution, and a State constitution and laws conflicting therewith are void. Volume **I**, section **632**.
- A Senate committee concluded that the journal entries of a legislative body were conclusive as to all the proceedings had and might not be contradicted by es parte evidence. Volume **I**, section **563**.
- Elaborate discussion by a Senate committee of effect of the constitutional provision that "a majority of each house shall, constitute a quorum." Volume **I**, section **630**.
- A legislative body recognized by the State executive and having an elected but not certified quorum was once preferred to a rival body having a certified but not elected quorum. Volume I, section 343.

# (20) Proceedings of State Legislatures.—Continued.

- Duty of presiding officer of joint convention of legislature to declare result of ballot for Senator is purely ministerial and failure to perform that duty does not prejudice validity of the election. Volume VI, section 83.
- A quorum of each house being present at joint meeting of legislature for election of Senator, a majority of those in attendance elects, and a majority of all members of the legislature is not required. Volume **VI**, section **104**.
- Votes of members of legislature answering present in ballot for election of Senator considered blank ballots and not counted. Volume VI, section 84.
- Under its constitutional right to judge elections, returns, and qualifications, the Senate may inquire into the personal fitness of a man elected by a State; the manner of his election; and whether votes cast for him by members of the legislature were procured through bribery; but may not inquire into the personal character of the legislators themselves. Volume **VI**, section **105**.
- Decision by committee that payment to members of legislature of money not shown to have been paid for specific purpose of electing Senator did not invalidate election, overruled by Senate. Volume VI. section 108.
- The Senate seated a Senator-elect on prima facie showing of his election by a legislature, although his election for a prior term had been found by a committee invalid because of bribery. Volume I, section 695.
- A question in the Senate as to whether or not credentials should set forth at length the proceedings of the electing legislature. Volume I, section 573.
- A Senate discussion favoring recognition of a legislative body having a legally certified, but not legally elected, quorum, in preference to one having an elected, but not certified, quorum. Volume I, section 358.
- In determining an election case the Senate has taken notice of the journals of a State legislature. Volume I, section 353.
- The two Houses of Congress having by law declared the State of Louisiana in a state of insurrection, the Senate in 1864 did not admit persons bearing credentials therefrom. Volume I, section 358.

# (21) Appointments by State Executives.

- The question as to when the term of service of a Senator appointed by a State executive to fill a vacancy ceases. Volume **I**, sections **787–790**.
- A Senator appointed by the State executive to fill a vacancy ceases to serve after the final adjournment of the legislature which should elect his successor. Volume **V**, section **6689**.
- Reference to cases in the Senate relating to the authority of State executives to make appointments to fill vacancies in the United States Senate (footnote). Volume I, section 790.
- Credentials being delayed, a Senator appointed by a State executive continued to serve after another had been elected to fill the vacancy. Volume VI, section 157.
- The sufficiency of authorization conferred by a State statute on the State executive to appoint a United States Senator under the provisions of the seventeenth amendment to the Constitution. Volume VI, section 173.
- Ruling by the Vice President on tenure of office of Senators holding temporary appointment in the Senate. Volume VI, section 145.
- Discussion as to the term of service of a Senator appointed by a State executive to fill a vacancy. Volume **VI**, section **156**.
- The first woman to sit in the Senate. Volume VI, section 156.

### (22) Resignations and Vacancies.

A Senator may resign, appointing a future day for his resignation to take effect, and the State executive may by appointment fill the vacancy before that date. Volume II, section 1228.

### (22) Resignations and Vacancies.—Continued.

A Senator may resign, appointing a future day for the resignation to take effect, and the State legislature may fill the vacancy before that date. Volume II, section 1229.

Instance wherein a Senator resigned, appointing a future date for the resignation to take Volume II. section 1226.

Instance wherein a Senator-elect notified the Senate that he had formally declined to accept an appointment to be a Senator. Volume II, section 1235.

The election of a Senator being thoroughly tainted with bribery, the Senate was proceeding to unseat him when he resigned. Volume II, section 1279.

Senate decision as to the time when a legislature should fill a vacancy in the United States Senate. Volume I, section 394.

The withdrawal of a Senator to join the foes of the Government was held to create a vacancy which a legislature could recognize, although the Senate had not expelled him. Volume I, section 393.

A Senator threatened with loss of his seat for bribery having resigned the proceedings abated. Volume I, section 693.

A Senator, having resigned apparently to escape being unseated for bribery, was not readmitted on credentials showing appointment by an acting governor. Volume **I**, section **694**.

By a letter presented and read to the Senate a contestant withdrew his claim to a seat after the committee had reported in his favor. Volume I, section 631.

Instance wherein a Senator, following an inquiry vindicating his title to his seat, resigned. Volume VI, section 74.

# (23) Various Senate Cases.

Alabama.—Forty-second Congress.—Goldthwaite, Blodgett, and Norwood. Volume I, sections 393, 394.

Alabama.—Forty-third Congress.—Sykes v. Spencer. Volume I, sections 342-344.

Alabama.—Forty-fifth Congress.—John T. Morgan. Volume I, section 359.

Alabama.—Seventy-second Congress.—Heflin v. Bankhead. Volume VI, section 188.

Arkansas.—Thirty-eighth Congress.—Fishback and Baxter. Volume I, section 382.

Arkansas.—Fortieth Congress.—Jones and Garland v. McDonald and Rice. Volume I, section 389.

Delaware.—Fifty-fourth Congress.—Addicks v. Kenney. Volume I, section 633. Henry A. du Pont. Volume I, sections 563, 564.

Delaware.—Sixty-second Congress.—Henry A. du Pont. Volume VI, section 129.

Florida.—Fortieth Congress.—Marvin v. Osborn. Volume I, section 390.

Florida.—Forty-first Congress.—Hart v. Gilbert. Volume  ${\bf I}$ , section  ${\bf 392}$ .

Florida.—Fifty-second Congress.—Davidson v. Call. Volume II, section 1060.

Georgia.—Fortieth and Forty-first Congresses.—Whitely and Farrow v. Hill and Miller. Volume I, section 391.

Georgia.—Forty-second Congress.—Goldthwaite, Blodgett, and Norwood. Volume I, sections 393, 394.

Georgia.—Sixty-seventh Congress.—Rebecca Latimer Felton. Volume VI, section 156.

Georgia.—Sixty-ninth Congress.—Clark v. Edwards. Volume VI, section 168.

Idaho.—Fifty-first Congress.—Shoup and McConnell. Volume I, section 573.

Idaho.—Fifty-second Congress.—Clagett v. Dubois. Volume II, section 1061.

Illinois.—Sixty-first Congress.—William Lorimer. Volume VI, sections 104-109.

Illinois.—Seventieth Congress.—Frank L. Smith. Volume VI, section 179.

Indiana.—Thirty-fourth and Thirty-fifth Congresses.—Lane and McCarthy v. Fitch and Bright. Volume I, sections 545, 546.

Indiana.—Fiftieth Congress.—David Turpie. Volume I, section 551.

Indiana.—Fifty-ninth Congress.—James A. Hemenway. Volume II, section 1229.

Iowa.—Thirty-fourth Congress.—James Harlan. Volume I, section 844.

# (23) Various Senate Cases—Continued.

Iowa.—Sixty-seventh Congress.—Smith W. Brookhart. Volume VI, section 157.

Iowa.—Sixty-ninth Congress.—Steck v. Brookhart. Volume VI, section 172.

Kansas.—Thirty-seventh Congress.—Stanton v. Lane. Volume I, section 491.

Kansas.—Forty-second Congress.—Alexander Caldwell. Volume II, section 1279. S. C. Pomeroy. Volume I, section 689.

Kansas.—Forty-sixth Congress.—John J. Ingalls. Volume I, section 690.

Kansas.—Fifty-third Congress.—Ady v. Martin. Volume II, section 1059.

Kansas.—Fifty-ninth Congress.—Joseph R. Burton. Volume II, section 1282.

Louisiana.—Thirty-eighth Congress.—Cutler and Smith. Volume I, section 385.

Louisiana.—Forty-second Congress.—Ray and McMillen. Volume I, sections 345, 346.

Louisiana.—Forty-third, Forty-fourth, and Forty-fifth Congresses.—Pinchback, McMillen, Marr, and Eustis. Volume I, sections 347–353.

Lousiana.—Forty-fifth, and Forty-sixth Congresses.—Kellogg, Spofford, and Manning. Volume I, sections 354–357.

Maryland.—Sixtieth Congress.—John W. Smith. Volume VI, section 88.

Michigan.—Sixty-seventh Congress.—Ford v. Newberry. Volume VI, sections 72-74.

Minnesota.—Thirty-fifth Congress.—James Shields. Volume I, section 399.

Minnesota.—Sixty-ninth Congress.—Johnson v. Schall. Volume VI, section 171.

Mississippi.—Forty-fifth Congress.—L. Q. C. Lamar. Volume I, section 359.

Missouri.—Forty-second Congress.—Lewis v. Bogy. Volume I, section 696.

Montana.—Fifty-first Congress.—Sanders, Power, Clark, and Maginnis. Volume I, section 358.

Montant.—Fifty-sixth Congress.—William A. Clark. Volume I, sections 692-695.

New Hampshire.—Thirty-third Congress.—Charles G. Atherton. Volume V, section 6689.

New Jersey.—Thirty-ninth Congress.—John P. Stockton. Volume II, section 877.

New Mexico.—Sixty-ninth Congress.—Bursum v. Bratton. Volume VI, section 170.

New York.—Forty-seventh Congress.—Lapham and Miller. Volume II, section 955.

North Carolina.—Forty-eighth Congress.—Joseph C. Abbott. Volume I, section 463.

North Dakota.—Sixty-ninth Congress.—Gerald P. Nye. Volume VI, section 173.

Ohio.—Forty-ninth Congress.—Henry B. Payne. Volume I, section 691. Marcus A. Hanna (footnote). Volume I, section 691.

Oregon.—Forty-fifth Congress.—La Fayette Grover. Volume I, section 552.

Pennsylvania.—Thirty-fourth Congress.—Simon Cameron. Volume I, section 688.

Pennsylvania.—Seventieth Congress.—William B. Wilson v. William S. Vare. Volume VI, section 180.

Rhode Island.—Twenty-third Congress.—Asher Robbins. Volume I, section 627.

South Carolina.—Forty-fifth Congress.—Corbin v. Butler. Volume I, sections 628-631.

Texas.—Forty-second Congress.—Reynolds v. Hamilton. Volume I, section 395.

Texas.—Fifty-second Congress.—Horace Chilton. Volume II, section 1228.

Texas.—Sixth-eighth Congress.—Peddy v. Mayfield. Volume VI, section 165.

Utah.—Fifty-eighth Congress.—Reed Smoot. Volume I, sections 481-483.

Virginia.—Thirty-seventh Congress.—Willey and Carlile. Volume I, section 383.

Virginia.—Thirty-eighth Congress.—Segar and Underwood. Volume I, section 384.

West Virginia.—Fiftieth Congress.—Lucas v. Faulkner. Volume I, section 632.

West Virginia.—Sixth-second Congress.—Clarence W. Watson and William E. Chilton. Volume VI, section 87.

West Virginia.—Sixty-fifth Congress.—Howard Sutherland. Volume VI, section 82.

Wisconsin.—Sixty-second Congress.—Isaac Stephenson. Volume VI, sections 83-85.

Miscellaneous.—Smith, Winthrop, Phelps, and Cass. Volume I, sections 787-790.

#### (24) In General

- In an election case the Senate considered so far as applicable testimony taken by its committee, in a former Congress, in a matter to which neither contestant was a party. Volume **I**, section 348.
- In a Senate election case, by consent of the parties, testimony taken by Senate and House committees in proceedings to which neither contestant was a party, was admitted for what it was worth. Volume **I**, section **356**.
- The Name of a candidate for United States Senator on the ballot was held not to be such distinguishing mark as would destroy the secrecy of the ballot. Volume **I**, section **643**.
- The Senate has admitted a person elected while the case of another claimant to the seat was yet pending. Volume **I**, section **353**.
- A resolution determining title to a seat in the Senate raises a question of the highest privilege and takes precedence over any other order. Volume VI, section 173.
- Failure to comply with statutory requirements in the singing, numbering, and stamping of ballots was disregarded by the Senate. Volume VI, section 165.

### ELECTIVE FRANCHISE.

The abridgement of the elective franchise with reference to apportionment as well as the collection of general statistics have been considered by the Committee on Census. Volume **IV**, section **4352**.

# ELECTORAL COMMISSION.

- A Commission consisting of Members of the House and Senate and certain members of the judiciary was provided by law to settle disputed questions relating to the electoral count of 1877. Volume III, section 1953.
- In 1877 objections to the counting of the electoral vote of a State where referred by law from the joint meeting to the Electoral Commission. Volume III, section 1954.
- In 1877, in accordance with a provision of law, the House elected by viva voce vote five members of the Electoral Commission. Volume IV, section 4464.
- In 1877 the House authorized its members of the Electoral Commission to sit during the session of the House. Volume IV, section 4549.
- During the electoral count of 1877 the Speaker held that the House alone might not refer a matter to the Electoral Commission Volume III, section 1955.

### ELECTORAL COUNT.

- (1) Privileges, powers, and duties of Congress as to.
- (2) Special provisions for the count of 1877.
- (3) Time of and arrangement for.
- (4) Ceremonies of joint meeting.
- (5) Presiding officers.—Functions of President of Senate and Speaker.
- (6) Presiding officers.—Personal relations to the count.
- (7) The tellers.
- (8) Debate and motions generally not in order in joint meeting.
- (9) As to recesses and adjournment of joint meeting.
- (10) Proceedings in either House on separating for decisions.
- (11) The certificates and objections thereto.—Transmission of.
- (12) The certificates and objections thereto.—Presentation, reading, and making objection.
- (13) The certificates and objections thereto.—Separation of two Houses to consider.
- (14) The certificates and objections thereto.—Votes given previous to admission of States.
- (15) The certificates and objections thereto.—Irregular certificates.
- (16) The certificates and objections thereto.—Conflicting certificates.
- (17) The certificates and objections thereto.—As to qualifications of electors.
- (18) The certificates and objections thereto.—General objections.

- (19) The result.—Report of tellers.
- (20) The result.—Declaration by presiding officer.
- (21) The result.—Alternative announcement.
- (22) The result.—Notification of candidates found elected.
- (23) The result.—Election when the count shows no choice
- (24) Journal entry of proceedings.
- (25) Questions of privilege relating to.
- (26) The various counts.

### (1) Privileges, Powers, and Duties of Congress as to.

- In 1877 the privileges, powers, and duties of the two Houses, respectively, in connection with the electoral count were carefully examined. Volume III, section 1953.
- In a message in 1865 the President of the United States disclaimed all right of interfering with the canvassing or counting of the electoral votes (footnote). Volume III, section 1951.
- The Houses of Congress do not have, in counting the electoral vote, the power to inquire into the circumstances under which the primary vote for Presidential Electors is given in a State. Volume III, section 1977.
- The House, by formal resolutions, declared that there was no power in Congress or elsewhere to revise or change the result arrived at in the joint meeting for counting the electoral vote of 1877. Volume III, sections 1924, 1925.
- A controversy in any State over the appointment of Presidential electors, settled in accordance with a law of that State six days before the time for the meeting of the electors, shall not be a cause of question in the counting of the electoral vote by Congress. Volume III, section 1914
- A proposition in the Senate to ensure a Member of the House for conduct in the joint meeting to count the electoral vote. Volume III, section 1950.

# (2) Special Provisions for the Count of 1877.

- In 1877 the House and Senate appointed committees to act jointly to devise a method of counting the electoral vote. Volume III, section 1953.
- In 1877, for the first time, the electoral count was made in accordance with an act passed by the two Houses and signed by the President. Volume III, section 1953.
- A commission, consisting of Members of the House and Senate and certain members of the Judiciary, was provided by law to settle disputed questions relating to the electoral count of 1877. Volume III, section 1953.

# (3) Time of, and Arrangements for.

- The electoral count occurs in the Hall of the House at 1 p.m. on the second Wednesday of February succeeding every meeting of electors. Volume III, section 1918.
- In 1893 a question was raised as to the constitutional force of the electoral act of 1887. Volume III, section 1960.
- The former joint rule providing for the electoral count (footnote). Volume III, section 1951.
- The two Houses by concurrent resolution provide for the meeting to count the electoral vote, for the appointment of tellers, and for the declaration of the state of the vote. Volume III, section 1961.
- The two Houses by concurrent resolution provided for the meeting to count the electoral vote. Volume VI, section 443.
- The date for the count of the electoral vote falling on Calender Wednesday, the House by resolution provided for a recess on that day. Volume **VI**, section **445**.
- In 1801 the electoral count took place in accordance with arrangements made separately by the two Houses but identical in essential particulars. Volume III, section 1931.
- In 1901 the concurrent resolution providing for the electoral count was changed in form to meet the requirements of the electoral law. Volume III, section 1962.

### (3) Time of, and Arrangements for—Continued.

The joint committee which arranged for the electoral count of 1857 consisted of a larger number of Representatives that Senators, as had been the practice previously in reference to similar committees. Volume III, section 1946.

Changes in the law regarding the electoral count and resolutions regulating the actual count by the House and Senate are within the jurisdiction of the Committee on Election of President, Vice-President, and Representatives in Congress. Volume IV, section 4303.

A bill related to the constitutional functions of the House in counting the electoral vote was held to be highly privileged. Volume III, section 2578.

Neither House recesses or adjourns for the electoral count. Volume VI, section 444.

### (4) Ceremonies of Joint Meeting.

The conduct of the electoral count is frequently a matter of perfunctory routine. Volume **VI**, section **442**.

The usage as to preliminary messages between the two Houses when they are about to assemble in joint meeting for the count of the electoral vote (footnote). Volume III, section 1961.

In the earlier practice the House, as the hour for the electoral count approached, sent a message to the Senate announcing readiness to receive the latter body. Volume III, section 1941.

The statutes give directions for seating the officers and Members of the two Houses at the counting of the electoral votes. Volume III, section 1919.

The rule for the seating of officers and Members at a joint session of the two Houses for counting the electoral vote. Volume III, section 1920.

At the electoral count of 1853 the Senators and officers participating were seated with especial care as to order. Volume III, section 1945.

At the electoral count of 1821 a committee was appointed to receive the President and Members of the Senate at the door and conduct them to their seats. Volume III, section 1936.

At the electoral count of 1821 the Members of the House arose and stood uncovered when the Senate entered the Hall. Volume III, section 1936.

The House by resolution makes a special disposition of the galleries for the electoral count. Volume III, section 1961.

Orders relating to the use of the galleries of the House during the electoral count are within the jurisdiction of the Committee on Rules. Volume **IV**, section **4327**.

In the absence of the customary resolution relating to disposition of the galleries during the electoral count, the usual reservations were made by the direction of the Speaker. Volume VI, section 443.

Senators who had been candidates for the office of Vice President in the election did not attend the joint session for the count of the electoral vote. Volume VI, section 445.

# (5) Presiding Officers.—Functions of President of Senate and Speaker.

The President of the Senate is the Presiding Officer of the joint meeting for the count of the electoral votes. Volume III, section 1918.

At the first electoral count the Senate elected a President pro tempore solely for that occasion. Volume III, section 1928.

At the first electoral count held in the Hall of the House the President of the Senate sat at the right of the Speaker and the Senators on the right of the Hall. Volume III, section 1930.

The President of the Senate preserves order in the joint meeting for the count of the electoral vote. Volume III, section 1921.

In 1881 the Senate determined that its President had no authority to decide on the reception or rejection of electoral votes. Volume III, section 1957.

# (5) Presiding Officers.—Functions of President of Senate and Speaker—Continued.

- In the electoral count of 1817 the Speaker presided with the President of the Senate and ruled on a proposition made by a member of the House. Volume III, section 1935.
- At the electoral count of 1821 the Speaker was made, so far as the action of the House could control, Presiding Officer of the House portion of the joint meeting, and he did, in fact, so preside. Volume III, section 1937.
- Disorder arising in the joint meeting during the electoral count of 1869, the Speaker called Members of the House to order and directed the Sergeant-at-Arms to assist. Volume III, section 1950.

# (6) Presiding Officers.—Personal Relations to the Count.

- In a case where the Vice-President was also the Vice-President-elect, the Senate announced the election of a President pro tempore for the sole purpose of opening the certificates and counting the votes, but it does not appear certain that he acted. Volume III, section 1929.
- Instance wherein the Vice-President, who was also the President-elect, presided at the electoral count. Volume III, section 1930.
- Mr. Speaker Colfax presided with the President pro tempore at the electoral count of 1869, although he was ascertained by that count to be the Vice-President-elect. Volume III, section 1950.
- The Speaker of the House, being the Vice-President-elect, called a Member to the chair during discussion of a question relating to the electoral count. Volume II, section 1365.
- The Vice president elect, as Speaker of the House, participated in the ceremonies. Volume VI, section 446.

# (7) The Tellers.

- In 1921 the provision authorizing the naming of tellers, which on the occasion of the electoral counts of 1909, 1913, and 1917 had been incorporated in separate resolutions, was included in the original resolution providing for the joint session. Volume **VI**, section **443**.
- Two tellers are appointed on the part of each House to tabulate the votes in the electoral count. Volume III, section 1918.
- While the Speaker has at times appointed the tellers for the electoral count as of his own authority, yet the best-considered opinion is that the function belongs to the House itself (footnote). Volume III, section 1961.
- For the electoral count of 1853 the House authorized the Speaker to appoint the tellers. Volume III, section 1945.
- The House authorized the Speaker to appoint the tellers for the electoral count of 1857. Volume III, section 1946.
- The House empowered the Speaker to appoint the tellers for the electoral count of 1861. Volume III, section 1947.
- In 1901 the Speaker, with the assent of the House, appointed the tellers for the electoral count. Volume III, section 1962.
- At the electoral count of 1849 the Speaker appointed the tellers on the part of the House without authority expressly given. Volume III, section 1944.
- In 1877 the Speaker appointed the tellers for the electoral count without special authority from the House, and named them all from the majority party, a course which was followed by the President pro tempore. Volume **III**, section **1954**.
- The tellers on the part of the House for the electoral count of 1789 were appointed by resolution. Volume III, section 1928.
- A teller appointed for the electoral count may be excused by authority of the House. Volume III, section 1944.
- Instance in which a teller resigned and suggested the appointment of a successor. Volume VI, section 446.

### (8) Debate and Motions Generally Not in Order in Joint Meeting.

- In the joint meeting for the count of the electoral vote no debate is allowed and no question is put by the Presiding Officer except to either House on a motion to withdraw. Volume III, section 1921.
- While in joint meeting for counting the electoral vote the two Houses may consider no proposition and perform no business not prescribed by the Constitution. Volume III, section 1935.
- In the electoral count of 1821 all debate and proceedings not prescribed in the joint rule were held out of order in the joint meeting. Volume III, section 1937.
- During the electoral count of 1857 the President pro tempore held that the joint meeting might not pass on the validity of the vote of a State. Volume III, section 1946.
- During the electoral count of 1869 the President pro tempore declined to entertain a resolution offered by a Member of the House. Volume III, section 1949.
- During the electoral count of 1877 a Member of the House was permitted by unanimous consent to make to the joint meeting a statement relating to an unofficial return. Volume III, section 1956.
- In the joint meeting for the electoral count of 1877 a Member of the House raised a question as to the presence of a quorum of the Senate, but it was disregarded by the President pro tempore. Volume III, section 1956.
- During the electoral count of 1873 the joint meeting made, by unanimous consent, orders relating to the reading of the certificates and the consideration of objections. Volume III, section 1951.
- At the electoral count of 1849 the Vice-President ruled that in the joint meeting no other motion or proceeding than that prescribed by the Constitution was in order. Volume III, section 1944.
- A motion was entertained in the joint meeting for the electoral count of 1865, but only for determination by the House separately. Volume III, section 1948.
- During the electoral count of 1857 it was held that no vote could be taken in the joint meeting and that no motion calling for a vote was in order. Volume III, section 1946.
- During the electoral count of 1869 the President pro tempore used his discretion about entertaining points of order, but declined absolutely to entertain appeals. Volume III, section 1949.
- In the joint meeting for the electoral count of 1877 the President pro tempore declined to entertain either a resolution or an appeal. Volume III, section 1956.
- The Vice-President held in 1873 that an appeal might not be taken in the joint meeting for counting the electoral vote. Volume III, section 1952.

### (9) As to Recesses and Adjournment of Joint Meeting.

- The statutes prescribe directions as to recesses and adjournment of the joint meeting and the two Houses during the count of the electoral vote. Volume III, section 1919.
- During the electoral count of 1869 the President pro tempore ruled out of order a motion that the joint meeting adjourn, and after the announcement of the vote the Senate retired without motion. Volume III, section 1949.
- During the electoral count of 1877 the President pro tempore declined to entertain a motion that the joint meeting take a recess. Volume **III**, section **1955**.

# (10) Proceedings in Either House on Separating for Decision.

- When the two Houses separate to pass on a question arising during the electoral count there may be two hours of debate, each Member or Senator being confined to five minutes. Volume III, section 1922.
- Construction of the law providing for putting the main question without debate during the electoral count. Volume III, section 1956.

#### (10) Proceedings in Either House on Separating for Decision—Continued.

- The electoral law of 1877 providing for putting "the main question without debate" the Speaker held that this admitted any motions pertaining to the main question. Volume III, section 1955.
- The electoral count of 1877, when the proceedings were prescribed by law, the Speaker ruled that a motion interfering with the promptness of those proceedings was dilatory. Volume III, section 1955.
- During the electoral count of 1877 the Speaker held that the House alone might not refer a matter of the Electoral Commission. Volume III, section 1955.
- The question of taking recesses arose under the law providing for a continuous legislative day during the electoral count of 1877. Volume III, section 1954.
- During the prolonged proceedings of the electoral count of 1877 the House and Senate caused each calendar day to be journalized as a legislative day. Volume III, section 1927.
- The two Houses having separated to pass on an objection raised during the electoral count of 1877 the Speaker decided that the right to prior recognition belonged to the Member who had raised the objection in the joint meeting. Volume III, section 1956.
- When the two Houses separate to pass on an objection to counting an electoral vote the message that the House is ready to receive the Senate again is sometimes sent by the Clerk without special direction. Volume III, section 1923.
- The two Houses having separated for action on an objection during the electoral count of 1869 the House announced to the Senate by message its decision. Volume III, section 1950.
- After the two Houses had separately considered objections raised during the electoral count of 1873 they informed one another of their conclusions by message, and the House by message informed the Senate of its readiness to receive then in order to proceed with the count. Volume III, section 1952.

# (11) The Certificates and Objections Thereto.—Transmission of.

- The statutes provide for transmitting the certificates of the action of the electors in each State to the President of the Senate. Volume III, section 1916. Volume VI, section 440.
- Certificates of the votes of the electors in the several States for President and Vice-President are transmitted to the President of the Senate, who may in case of delay send for them. Volume III, section 1917. Volume VI, section 441.
- In 1877 the President pro tempore declined to receive an unofficial certificate of the electoral vote Vermont presented in joint meeting by a Member of the House. Volume III, section 1956.
- The copies of the electoral votes transmitted to House and Senate in accordance with the law are not among the papers essential at the count. Volume III, section 1926.
- The executive of each State is charged with the duty of transmitting to the Secretary of State of the United States a certificate of the appointment of electors and the names and votes; and of delivering a similar certificate to the electors. Volume VI, section 439.
- It is the duty of the executive of any State wherein there may be a controversy as to the appointment of electors to transmit to the Secretary of State of the United States a certificate of the determination thereof. Volume VI, section 439.
- The Secretary of State is required to transmit to Congress copies certificates received from the State executives relating to the appointment of presidential electors. Volume VI, section 439.
- The Secretary of State having failed to receive from a State a separate certificate of the final ascertainment of electors, transmitted in lieu thereof a photostat copy which had been appended to the certificate of the electors; and subsequent to the counting of the electoral vote forwarded to the Senate the missing certificate which was substituted for the photostat copy on file. Volume VI, section 445.

# (12) The Certificates and Objections Thereto.—Presentation, Reading, and Making Objection.

- The certificates of electoral votes are presented to the joint meeting in alphabetical order of States, and on being read are subject to objection in writing signed by at least one Member and one Senator. Volume **III**, section **1918**.
- It was held during the electoral count of 1865 that an objection to the vote of a State must be raised at the time of the reading of the certificate. Volume III, section 1948.
- The President pro tempore held during the electoral count of 1869 that under the terms of the then existing joint rule an objection to the counting of an electoral vote should be in writing and specific. Volume III, section 1949.
- When an objection is raised to the counting of the electoral vote of a State in joint meeting two copies are made of the objection, one for use of the House and the other for the Senate. Volume III, section 1951.
- Under the former joint rule for counting the electoral vote the Vice-President held that objection to the vote of a State, even for a constitutional reason, should be made at the time the vote was opened and counted. Volume III, section 1952.
- During the electoral count of 1873 the objection to the vote of Georgia was by unanimous consent reserved until objection was made to the vote of Mississippi, when the Houses separated and considered the two. Volume III, section 1951.

# (13) The Certificates and Objections Thereto.—Separation of Two Houses to Consider.

- In case of objection to an electoral certificate, or in case of conflicting certificates, the Senate retires and the two Houses consider the matter separately. Volume III, section 1918.
- In 1817 it was held that an objection to the electoral vote of a State might not be debated or considered in the joint meeting, and the two Houses separated for action. Volume III, section 1935.
- During the electoral count of 1857, a question arising as to the electoral vote of Wisconsin, a Senator moved and the Senate voted to retire to its own Chamber, whence it did not return. Volume III, section 1946.
- In the electoral counts of 1817 and 1821, when a Member of the House objected to the electoral vote of a State, it appears that the House alone acted on the objection. Volume III, section 1937.
- In 1877 objections to the counting of the electoral vote of a State were referred by law from the joint meeting to the Electoral Commission. Volume III, section 1954.
- When, during the electoral count of 1873, the two House separated to consider objections, the Vice-President, who had custody of the documents, left with the House duplicates of the electoral certificates. Volume III, section 1951.

# (14) The Certificates and Objections Thereto.—Votes Given Previous to Admission of States.

- At the electoral count of 1817 the votes of Indiana were counted, although given previous to the admission of the State to the Union. Volume III, section 1935.
- In 1821 the electoral vote of Missouri was objected to on the ground that the State was not in the Union, but as the vote was not material to the result the objection was tabled. Volume III, section 1937.

# (15) The Certificates and Objections Thereto.—Irregular Certificates.

- At the electoral count of 1809 an informality in a certificate from one of the States was noticed, but no action was taken in relation to it. Volume III, section 1933.
- In 1873 objections were made to the electoral vote of Texas on the ground of a defective certificate and because less than an assumed quorum of the electors had acted, but the vote was counted. Volume III, section 1970.

### (15) The Certificates and Objections Thereto.—Irregular Certificates—Continued.

- In 1873 objection was made both to the substance and form of the electoral certificate of Arkansas, and the two Houses disagreeing the vote was not counted. Volume III, section 1969.
- In 1873 there was objection to the electoral vote of Mississippi because of alleged informalities and deficiencies in the certificate, but the vote was counted. Volume III, section 1966.

### (16) The Certificates and Objections Thereto.—Conflicting Certificates.

- In 1873 the electoral vote of Louisiana was rejected, objections having been made because of conflicting certificates and on other grounds. Volume III, section 1968.
- In 1877 objection was made to one of the conflicting electoral certificates from South Carolina on the grounds that the election was not legal for want of proper law, that there was no republican form of government in the State, etc., but the certificate was admitted. Volume III, section 1977.
- There being conflicting electoral certificates from Oregon in 1877, the Electoral Commission decided in favor of the electors whom the secretary of state legally certified as having the highest number of votes, although the governor had issued a certificate to others. Volume III, section 1975.
- Conflicting electoral certificates being presented from Florida in 1877, a decision was reached that the regularly signed certificate from the governor acting at the time the votes were cast should stand. Volume III, section 1971.
- In dealing with objections to the electoral vote of Louisiana in 1877 the Electoral Commission followed the rule laid down in the case of Florida. Volume III, section 1972.

# (17) The Certificates and Objections Thereto.—As to Qualifications of Electors.

- No Senator or Representative or person holding an office of trust or profit under the United States may be appointed an elector. Volume III, sections 1911, 1912.
- In 1837 the votes of certain disqualified Presidential electors were counted, their number not being sufficient to affect the result and there being doubt as to what tribunal should pass on the qualifications. Volume III, section 1941.
- In 1837 a joint committee of the two Houses found that several electors were disqualified by reason of holding offices of trust or profit under the United States at the time of their election. Volume III, section 1941.
- It was held not to be competent to go behind the official certificates and papers to prove the alleged disqualifications of certain Louisiana members of the electoral college of 1877. Volume III, section 1972.
- In 1877 objection was made that a Wisconsin elector was disqualified by reason of holding another office, but the vote was counted. Volume III, section 1979.
- In 1877 an elector of Nevada was objected to as disqualified, but because of an error in the objection it was not pressed, and the vote was counted. Volume III, section 1974.
- The allegation that a Florida elector was disqualified was disregarded by the Electoral Commission in 1877 in the absence of proof. Volume III, section 1971.
- In 1877 an objection was made to one elector of Michigan on the ground that he had been improperly chosen in place of an elector alleged to be disqualified, but the two Houses decided to count the vote. Volume III, section 1973.
- An elector disqualified by reason of holding another office resigned both offices, whereupon he was made eligible to fill the vacancy thus caused among the electors. Volume III, section 1975.
- A controversy in any State over the appointment of presidential electors settled in accordance with a law of that State six days before the time for the meeting of the electors shall not be a cause of question in the counting of the electoral votes by Congress. Volume **VI**, section **438**.

### (18) The Certificates and Objections Thereto.—General Objections.

- At the electoral count of 1865 the Vice-President, in deference to a provision of law, withheld from the joint meeting the returns from the States of Louisiana and Tennessee. Volume III, section 1948.
- A difficulty was caused during the electoral count of 1857 by the vote of Wisconsin, which was not cast on the day prescribed by law. Volume III, section 1946.
- In the electoral count of 1869 objection was made that there had been no valid election in Louisiana, but the vote was counted. Volume III, section 1964.
- Objection was made to the manner of appointment of one of the electors of Rhode Island in 1877, but the two Houses decided to count the vote. Volume III, section 1978.
- In 1877 an objection was made that one of the electors of Pennsylvania was illegally appointed, but the vote was counted. Volume III, section 1976.
- Objection was made to the manner of appointment of one of the electors of Vermont in 1877, but the vote was counted. Volume III, section 1980.
- In 1873 objection was made that the electoral vote of Georgia should not be counted, as it had been cast for Horace Greeley, who was dead, and the two Houses not agreeing the vote was not counted. Volume III, section 1967.
- At the electoral count of 1817 objection was made by a Member of the House rising in his place to the counting of the vote of Indiana. Volume III, section 1935.

### (19) The Result.—Report of Tellers.

Form of the duplicate reports made by the tellers at the electoral count. Volume III, section 1962. Volume VI, section 443.

# (20) The Result.—Declaration by Presiding Officer.

- At the conclusion of the electoral count the President of the Senate merely announces the state of the vote, which, with the list of the votes, is entered on the journals of the two Houses. Volume III, section 1918.
- At the electoral count of 1885 the President pro tempore, in announcing the result, disclaimed any authority in law to declare any legal conclusion whatever. Volume III, section 1958.
- At the electoral count of 1873 the Vice-President, in accordance with the previous practice, not only announced the state of the vote, but declared those elected. Volume III, section 1952.

# (21) The Result.—Alternative Announcement.

- At the electoral count of 1821 arrangement was made for an alternative announcement in case objections should be made to the electoral vote of Missouri which would not change the result. Volume III, section 1936.
- At the electoral count of 1837 the vote of Michigan, which was not essential in the result, was given an alternative announcement, as the State had not been admitted to the Union at the time the vote was cast. Volume III, section 1941.
- The State of Georgia having cast her vote on a day different from that prescribed by law, an alternative announcement was made at the counting of the electoral vote. Volume III, section 1957.
- In 1869 the electoral vote of Georgia was announced in an alternative way, the objections to it being several in number. Volume III, section 1965.
- A provision providing for an alternative announcement of the electoral vote of Georgia caused much disagreement in the electoral count of 1869. Volume III, section 1949.

### (22) The Result.—Notification of Candidates Found Elected.

Precedents of the House and Senate in relation to notifying the President-elect and Vice-President-elect of their elections. Volume III, section 2000.

### The Result.—Election When the Count Shows No Choice.

Provisions of the Constitution governing proceedings of the House in electing a President. Volume III. section 1981.

The rules adopted by the House to govern the voting for the President of the United States when the election was thrown into the House by the failure of the electoral college to make a choice. Volume III, sections 1982, 1984.

There being no choice in the electoral college in 1801, the House of Representatives proceeded to elect a President of the United States. Volume III, section 1983.

The electoral college having failed to choose a President of the United States in 1825, the House proceeded to elect in accordance with the Constitution. Volume III, section 1938.

After the electoral count of 1837 had shown no choice for Vice-President, the Senate proceeded to elect in accordance with the constitutional requirement. Volume III, section 1941.

### (24) Journal Entry of Proceedings.

The proceedings of the joint meeting to count the electoral vote are journalized in the same form as the proceedings of the House alone. Volume IV, section 2876.

The report by tellers is made and signed in duplicate, and is entered upon the Journal of each of the two Houses. Volume VI, section 444.

The House declined to amend its Journal so as to include the letter of a Presidential elector explaining his inability to give his vote. Volume IV, section 2875.

#### (25) Questions of Privilege Relating to.

A proposition relating to the counting of the electoral vote presents a question of constitutional privilege. Volume **III**, sections **2573–2575**.

A resolution declaring that the counting of the electoral vote of a certain State by direction of the Presiding Officer of the Senate was an invasion of the privileges of the House was held in order in the House. Volume III, section 2576.

A resolution relating to alleged fraud in connection with the electoral count has been presented as a matter of privilege. Volume III, section 2577.

# (26) The Various Counts.

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1789. Volume III, section 1928.
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1793. Volume III, section 1929.

1797. Volume III, section 1930.

1801. Volume III, section 1931.

1805. Volume **III,** section **1932.** 

1809. Volume III, section 1933.

1813. Volume III, section 1934.

1817. Volume III, section 1935.

1821. Volume III, sections 1936, 1937.

1825. Volume III, section 1938.

1829. Volume III, section 1939.

1833. Volume III, section 1940.

1837. Volume III, section 1941.

1841. Volume III, section 1942.

1845. Volume III, section 1943.

1849. Volume III, section 1944.

1853. Volume **III**, section **1945**.

1857. Volume III, section 1946.

1861. Volume III, section 1947.

1865. Volume III, section 1948.

# ELECTORAL COUNT—Continued.

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(26) The Various Counts—Continued.
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- 1869. Volume III, sections 1949, 1950.
- 1873. Volume III, sections 1951, 1952.
- 1877. Volume III, sections 1953-1956.
- 1881. Volume III, section 1957.
- 1885. Volume III, section 1958.
- 1889. Volume III, sections 1959, 1960.
- 1893. Volume III, sections 1959, 1960.
- 1897. Volume III, section 1961.
- 1901. Volume III, section 1962.
- 1905. Volume III, section 1963.
- 1909. Volume VI, section 442.
- 1913. Volume VI, section 442.
- 1917. Volume VI, section 442.
- 1921. Volume VI, section 443.
- 1925. Volume VI, section 444.
- 1929. Volume VI, section 445.
- 1933. Volume VI, section 446.

# ELECTORS. See "Elections of Representatives" and "Electoral Count."

### ELECTRICIAN.

The electrician and laborers connected with the lighting, heating, and ventilating of the House are under direction of the superintendent, subject to the control of the Speaker. Volume **V**, section **7312**.

# ELEVATORS.

Propositions relating to the convenience of Members of the House, as the installation of elevators, were held to belong to the jurisdiction of the Committee on Accounts, and privileged for report at any time in connection with disbursements from the contingent fund. Volume **VIII**, section **2301**.

# ELK.

An appropriation for feeding elk in national parks was held to be authorized by law and to constitute a deficiency and to be in order on an appropriation bill. Volume VII, section 1175.

# ELLIOTT.

The South Carolina election case of Smalls v. Elliott in the Fiftieth Congress. Volume II, sections 1013–1015.

The South Carolina election case of Miller v. Elliott in the Fifty-first Congress. Volume II, section 1034.

The South Carolina election case of Miller v. Elliott in the Fifty-second Congress. Volume II, section 1045.

The South Carolina election case of Murray v. Elliott in the Fifty-fourth Congress. Volume  ${\bf II}$ , section 1074.

# EMBASSIES.

The embassies of China and Japan were received by the House. Volume V, sections 7085, 7086.

The President, at will, may raise a legation to an embassy or reduce an embassy to a legation, any statute to the contrary notwithstanding, and where the President has made such change and followed it with an appointment which has been approved by the Senate, an appropriation for the salary of the appointee is in order unless the rate of pay is in contravention of law. Volume VII, section 1248.

### EMBASSIES—Continued.

Hire of a steam launch was held to be a necessary expense incident to maintenance of an embassy at Constantinople, and an appropriation therefore was admitted on an appropriation bill. Volume VII, section 1253.

An appropriation for loss on bills of exchange to and from embassies and legations was held to be in order on an appropriation bill. Volume **VII**, section **1250**.

### EMBLEM.

A county official having, with intent to deceive voters, changed the party emblems on the official ballot, the House overruled its committee and rejected the entire returns. Volume II, section 1095.

No surprise being practiced on the voters, who were free to vote for whom they pleased, alleged irregularities in placing a name under a party emblem do not vitiate the election. Volume II, section 1117.

### EMERGENCIES.

While the Speaker has, on extraordinary occasions of emergency or routine, recognized Members to request unanimous consent for consideration of unprivileged matters, it is not the practice. Volume VII, section 983.

Bills providing for loans to farmers under emergency conditions have been reported by the Committee on Agriculture. Volume VII, section 1866.

An appropriation to be expended in case of emergency only was held to be in order on an appropriation bill. Volume VII, section 1192.

An appropriation for contingent expenses and unforeseen emergencies was held to be in order on an appropriation bill. Volume VII, section 1241.

A bill making supplemental appropriation for emergency construction on public works is not a general appropriation bill. Volume **VII**, section **1122**.

# EMERSON, ETHERIDGE, Clerk.

Decision of, on question relating to-Organization of the House. Volume I, sections 76, 77.

# EMOLUMENTS.

Bills authorizing the receipt by naval personnel of decorations, orders, medals, and other insignia and the acceptance of offices with compensation and emoluments from foreign Governments have been reported by the Committee on Naval Affairs. Volume **VII**, section **1909**.

# EMPLOYEES. See Also "Clerks."

- (1) Of the House.—Appointment and direction of.
- (2) Of the House.—Compensation of.
- (3) Of the House.—Questions of privilege relating to.
- (4) Of the House.—Not to produce papers before the courts.
- (5) Of the House.—In general.
- (6) Authorization of provisions for, on general appropriation bills.
- (7) Jurisdiction of committees as to, generally.
- (8) Reference to, in election cases.

# (1) Of the House.—Appointment and Direction of.

Resolutions authorizing the employment of persons by the House are reported by the Committee on Accounts. Volume IV, section 4333.

The House has at times laid down general principles to govern the selection of its employees. Volume **V**, sections **7239**, **7240**.

A declaration of the House concerning appointments by the officers of the House. Volume V, section 7240.

Each of the elected officers of the House appoints the employees of his department provided by law. Volume I, section 187.

# (1) Of the House.—Appointment and direction of—Continued.

- It is within the power of the officers of the House to remove at will employees subject to appointment by them, and to refrain from appointing their successors. Volume **VI**, section **36**.
- The House declined to interfere with the Clerk's power of removing his subordinates. Volume I, section 249.
- The Doorkeeper is required to enforce strictly the rules relating to the privileges of the Hall and is responsible for the official conduct of his employees. Volume I, section 260.
- The House Library is under the control and direction of the Librarian of Congress, and the House Librarian and his assistants are removable only for cause and with the approval of the Committee on Rules. Volume **V**, section **7269**.
- The electrician and laborers connected with the lighting, heating, and ventilating of the House are under direction of the superintendent, subject to the control of the Speaker. Volume **V**, section **7312.**
- Employees under the Clerk, Sergeant-at-Arms, Doorkeeper, and Postmaster shall generally be assigned only to the duties for which they are appointed. Volume **V**, section **7232**.
- Employees of the House may not sublet their duties or divide their compensation with others. Volume **V**, section **7232**.
- The officers of the House, except the Speaker, are required to make monthly certificates as to the presence of the employees on their pay rolls. Volume **V**, section **7233**.
- The Committee on Accounts are to inquire into the enforcement of the statutes relating to employees of the House and are empowered to send for persons and papers. Volume **V**, section **7233**.
- No officer or employee of the House shall be an agent for the prosecution of a claim against the Government. Volume **V**, section **7227**.
- Duty of the Committee on Accounts to examine as to observance of the rule forbidding officers and employees of the House from being interested in claims. Volume **V**, section **7227**.
- One Congress may not, even by statute, provide officers or employees for the service of its successor. One House may continue the tenure of an officer after the Congress for which he was appointed has expired, but a subsequent House may remove such officer and appoint another in his stead. Volume **VI**, section **36**.
- Supervision of the press gallery, including designation of its employees, is vested in the standing committee of correspondents, subject to the direction and control of the Speaker. Volume VIII, section 3642.
- Instance wherein the House designated a minority employee as Assistant Sergeant at Arms. Volume  ${\bf VI}$ , section  ${\bf 681}$ .

# (2) Of the House.—Compensation of.

- The Clerk is required to pay the officers and employees of the House on the last secular day of each month. Volume I, section 251.
- The Clerk is required to pay the officers and employees of the House on the first secular day of each month. Volume VI, section 27.
- The House has insisted on its right to determine the compensation of its own officers and employees. Volume **V**, sections **7241**, **7242**.
- An ordinary appropriation for session employees is not available at an extra session. Volume **V**, section **7231**.
- Extra services of employees are properly compensated under authority of a resolution agreed to by the House. Volume **V**, section **7238**.
- Decision as to per diem employees in case of an appropriation for a longer time than their actual employment. Volume **V**, section **7230**.
- An appropriation to give employees of the House a month's pay in addition to the annual salary is not in order on an appropriation bill. Volume VII, section 1310.
- In case of a month's extra pay an employee having an annual salary is entitled to one-twelfth of the sum of that salary. Volume **V**, section **7229**.

### (2) Of the House.—Compensation of—Continued.

The representatives of an employee deceased before the passage of an act granting a month's extra pay are not entitled to what would be paid to the employee were he alive. Volume **V**, section 7228.

A resolution providing additional compensation for employees of the House to be paid from the contingent fund, when reported by the Committee on Accounts, was held to come within the privilege given that committee to report at any time. Volume **VIII**, section **2305**.

A resolution fixing salaries of House employees was held not privileged when reported by the Committee on Accounts. Volume **VIII**, section **2302**.

Payment of clerk hire from lump sum appropriations to persons carried on the rolls in another capacity is additional compensation and prohibited by law. Volume VI, section 210.

### (3) Of the House.—Questions of Privilege Relating to.

A resolution for the investigation of the conduct of an employee of the House may be presented as a matter of privilege. Volume III, section 2646.

A resolution reported from the Committee on Ventilation and Acoustics and relating to the sanitary conditions surrounding certain employees was held to be privileged. Volume III, section 2633.

An employee of the House having in a newspaper charged a Member with falsehood in debate, a resolution relating thereto was entertained as a question of privilege. Volume III, section 2718.

An alleged attempt of a doorkeeper to detain and arrest a Member who was about to leave the Hall was held to involve a question of privilege, no authority having been given the Doorkeeper so to act. Volume III, section 2524.

A resolution from the Committee on Accounts to authorize an appropriation for extra compensation to an employee is not privileged. Volume **IV**, section **4645**.

A resolution relating to the dismissal of an employee was held not to involve a question of privilege. Volume III, section 2634.

# (4) Of the House.—Not to Produce Papers Before the Courts.

No officer or employee of the House may produce any paper belonging to the files of the House before a court without permission of the House. Volume III, section 2663.

No officer or employee of the House should furnish, except by authority of the House or a statute, any copy of any paper belonging to the files of the House. Volume III, section 2663.

No officer or employee should furnish any copy of any testimony given or paper filed on any investigation before the House or any of its committees. Volume **III**, section **2663**.

No officer or employee of the House may produce before a court, either voluntarily or in obedience to a subpoena duces tecum, any paper from the files without permission of the House first obtained. Volume VI, section 587.

### (5) Of the House.—In General.

The old and new systems of providing clerks for Members. Volume II, section 1151.

The old law as to clerk hire for Members and construction thereof. Volume II, section 1152.

No page, except chief pages and riding pages, shall be under 12 or more than 18 years of age. Volume V, section 7233.

Accredited members of the press having seats in the gallery, and employees of the House, may go upon the floor of the House until within fifteen minutes of the hour of meeting. Volume V, section 7346.

Origin of the employment of committee stenographers. Volume V, section 6958.

Form of announcement to the Senate of the death of its Chief Clerk. Volume V, section 7175.

### (5) Of the House.—In General—Continued.

- Charges being made against the Chief Clerk by a Member, the House ordered an investigation (footnote). Volume I, section 294.
- The Kansas committee of 1856 was empowered by the House to employ or dismiss clerks and assistant sergeants-at-arms and to administer oaths to them. Volume III, section 1752.
- On the death of an employee of long service, the House appointed a committee to attend the funeral. Volume VIII, section 3573.
- While customary to grant the widow of an employee of the House an amount equal to one-half of a year's salary, in exceptional instances the House has authorized payment of the full amount of the annual salary. Volume **VIII**, section **3600**.
- Discussion as to the propriety of employees of the House accepting employment by agencies interested in pending legislation. Volume VI, section 397.
- The employment of persons in the service of the House having been authorized, resolutions designating individuals to fill such positions are not necessarily reported by the Committee on Accounts. Volume VII, section 2057.
- Communications announcing resignations of employees of the House from statutory offices are read and ordered to be laid on the table. Volume VI, section 33.
- The House Office Building Commission shall prescribe rules regulating employment in the House Office Building together with regulations governing the use and occupancy of rooms in the building. Volume VIII, section 3646.
- Officers and employees of the House may not remain near the Clerk's desk during a vote unless their duties so require. Volume VI, section 192.

### (6) Authorization of Provisions for, on General Appropriation Bills.

- It is not in order to provide on an appropriation bill for payments to employees of the House unless the House by prior action has authorized the same. Volume IV, sections 3654, 3655.
- The House having passed a resolution from the Committee on Accounts authorizing the employment of a person, a provision for the salary is in order on an appropriation bill. Volume **VI**, section **3656**.
- A law authorizing the employment of "watchmen, laborers, and other employees" was held not to contemplate such officials as superintendents and clerks in a department. Volume IV, section 3590.
- Construction of the law authorizing the employment of "watchmen, laborers, and other employeess" in the Executive Departments. Volume IV, section 4739.
- Construction of the law authorizing the employment of mechanics and laborers and other employees in the executive departments. Volume VII, section 1317.
- The House having passed a resolution from the Committee on Accounts directing the Committee on Appropriations to provide for paying a certain sum to a certain employee, an amendment to effect this purpose was held in order on an appropriation bill. Volume **IV**, sections **3657**, **3658**.
- The House having passed a resolution from the Committee on Accounts authorizing the employment of a person, a provision for the salary is in order on an appropriation bill, but such provision shall conform with the provisions of the resolution. Volume **VII**, section **1313**.
- The recommendation of a committee of the House is not authorization sufficient to justify appropriations for House employees on the deficiency bill. Volume IV, sections 3661–3663.
- The statute requiring specific authorization and appropriation for clerks and other employees in the Executive Departments. Volume IV, section 3700.
- A general law authorizing certain employees when specifically provided for in an appropriation bill, a provision making the appropriation for them was held in order. Volume **IV**, section **3668**.

# (6) Authorization of Provisions for, on General Appropriate Bills—Continued.

- The law authorizing the heads of departments to employ such clerks as may be appropriated for does not apply to offices not attached to departments. Volume IV, sections 3670–3674.
- The law authorizing the heads of departments to employ such clerks as may be appropriated for does not apply to officers not allotted to departments or to officers not at the seat of government. Volume IV, sections 3670–3674.
- Statutory provision for such employees "as may be authorized by law" is construed to authorize appropriations to pay classes of employees so authorized. Volume VII, section 1325.
- Statutes authorizing the employment of such departmental clerks "as may be appropriated for by Congress from year to year" or "as Congress may from time to time provide" were held to warrant appropriations for clerkships not otherwise authorized. Volume **VII**, section **1316**.
- Denial of use of an appropriation for payment of salaries of employees of the Department of Agriculture who forecast the price of agricultural products was construed as a proper limitation and in order on an appropriation bill. Volume **VII**, section **1663**.
- The organic acts creating the Departments of Commerce and Labor, and subsequently the Department of Labor, were held to authorize lump-sum appropriations for special employees. Volume VII, section 1325.
- A proposition to repeal law authorizing employment of officers was held to effect a reduction of the number and salary of officers of the United States and to be in order on an appropriation bill. Volume VII, section 1514.
- The law creating the Department of Agriculture authorizes appropriations for salaries of employees essential to its proper maintenance without designating the names of positions in which they shall serve, and in the absence of statutory provision to the contrary it is in order in an appropriation bill to name such position or to change the name of any division, bureau, or office previously appropriated for. Volume **VII**, section **1330**.
- While the organic law establishing a department permits additions to the regular force of employees by classes, the addition of specified employees is not authorized. Volume VII, section 1163.
- The law authorizing the heads of departments to employ such clerks as may be appropriated for was held to warrant an appropriation for clerks in the field force of the Civil Service Commission. Volume VII, section 1320.
- A proposition to increase the number of employees fixed by law was held to be legislation. Volume VII, section 1456.
- Transfer of employees from lump-sum to statutory roll is not legislation, but creation of new statutory position or increase in salary in making such transfer is subject to point of order. Volume VII, section 1460.
- The granting of quarters as part of the compensation of a civil employee without a proportionate reduction of salary was held to be contrary to law and not to be in order on an appropriation bill. Volume VII, section 1128.
- An appropriation for compensation of temporary employees to be fixed by the Executive was held to be authorized by law. Volume VII, section 1268.

# (7) Jurisdiction of Committees as to, Generally.

- The Committee on reform in the Civil Service has exercised a general jurisdiction over bills relating to the status of officers, clerks, and employees in the civil branches of the Government. Volume **IV**, section **4297**.
- The Committee on the Civil Service has exercised a general jurisdiction over bills relating to the status of officers, clerks, and employees in the civil branches of the Government. Volume VII, section 2018.

### (7) Jurisdiction of Committees as to, Generally—Continued.

- The Committee on the Civil Service exercise exclusive jurisdiction of subjects relating to the retirement of employees in the classified civil service. Volume VII, section 2021.
- The classification of employees in the civil branches of the Government and their salaries are subjects within the jurisdiction of the Committee on the Civil Service. Volume VII, section 2020.
- The granting of indefinite leaves of absence to superannuated employees of the Post Office Department is a subject within the jurisdiction of the Committee on the Post Office and Post Roads and not the Committee on the Civil Service. Volume **VII**, section **2106**.
- Matters relating to labor employed in the various branches of the Government service have been considered by the Committee on Labor. Volume IV, section 4250.
- A bill to provide housing for Government employees in the District of Columbia was held by the House to belong to the jurisdiction of the Committee on Public Buildings and Grounds and not to the Committee on Labor. Volume VII, section 2127.
- Legislative propositions relating to the fees and salaries of officers and employees of the Government have been considered by the various Committees on Expenditures. Volume IV, section 4317.
- The Committee on Printing has exercised an infrequent jurisdiction as to the pay of employees at the Government Printing Office. Volume **IV**, section **4348**. Volume **VII**, section **2096**.
- Legislative propositions relating to organized activities of Government employees in the District have been reported by the Committee on the District of Columbia. Volume VII, section 2010.
- A resolution providing for the employment of a designated individual at a stated salary to be paid out of the contingent fund was held to be privileged when reported by the Committee on Accounts. Volume VIII, section 2303.

# (8) Reference to, in Election Cases.

- The law providing that employees of the State do not thereby gain a residence in the place where employed does not imply that presumption of nonresidence may not be overcome by proof. Volume II, section 1021.
- Rumors that certain employees have been intimidated are not considered in an election contest. Volume II, section 943.
- Indefinite and uncertain intimidation by employers of labor does not justify rejection of a poll. Volume II, section 1028.
- Common rumor of an indefinite amount of intimidation of workingmen by employers was disregarded by the House. Volume II, section 971.
- Influence of a highway superintendent over his employees at the polls was held to be intimidation. Volume II, section 1004.
- Threats of an overseer to discharge employees must be supplemented by testimony of employees thus intimidated if the House is to correct or reject the return. Volume II, section 1054.

# EMPLOYEES COMPENSATION COMMISSION.

- The compensation of Federal employees injured in performance of duty and the administration of the United States Employees Compensation Commission are subjects within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1785.
- The Committee on the Judiciary have exercised jurisdiction over subjects pertaining to relations of workmen to employers. Volume **VII**, section **1769**.

# EMPLOYMENTS.

The Committees on Expenditures in the several Departments have reported bills creating and abolishing offices and employments. Volume IV, section 4318.

### ENACTING CLAUSE.

- (1) Form of.
- (2) Motion to strike out.—Application and precedence of.
- (3) Motion to strike out.—Effect of.
- (4) Motion to strike out.—In relation to debate.
- (5) Motion to strike out.—Consideration in House after Committee of Whole Reports.
- (6) Motion to strike out.—When House disagrees with Committee of the Whole.

#### (1) Form of.

The statutes prescribe the form of enacting and resolving clauses of bills and joint resolutions. Volume IV, section 3367. Volume VII, section 1034.

An instance wherein the enacting words of a bill were declaratory as well as legislative in form. Volume II, section 1506.

Forms of resolving clauses used in joint resolutions proposing amendments to the Constitution (footnote). Volume **V**, section **7029**.

A Senate joint resolution changed by amendment to the House to a concurrent resolution is still a Senate measure and the enacting clause conforms to that requirement. Volume VII, section 1044.

# (2) Motion to Strike Out.—Application and Precedence of.

The motion to strike out the enacting clause applies in the Committee of the Whole. Volume **V**, section **5332**.

The motion to strike out the enacting clause may be made until the first section of the bill has been read. Volume **V**, section **5327**. Volume **VIII**, section **2619**.

The motion to strike out the enacting words has precedence of a motion to amend. Volume **V**, section **5326**. Volume **VIII**, sections **2622**, **2627**.

The motion to strike out the enacting clause has precedence of the motion to amend and may be offered while an amendment is pending. Volume V, sections 5328-5331. Volume VIII, sections 2624-2626.

A motion to strike out the enacting clause is, in effect, a preferential amendment, and in order at any time recognition is secured to offer it during the reading of the bill for amendment. Volume VII, section 787.

The motion to strike out the enacting clause is not subject to amendment. Volume VIII, section 2626.

After reading for amendment has begun in the Committee of the Whole the motion to strike out the enacting clause is in order at any time until the stage of amendment has been passed. Volume VIII, section 2367.

The reading of a bill for amendment in Committee of the Whole being concluded, a motion to strike out the enacting clause is not in order. Volume IV, section 4782. Volume VIII, section 2368.

As the motion to strike out the enacting clause is not in order until the first section of a bill has been read, or after reading for amendment has been concluded, where a bill contained but one paragraph the motion was entertained at the conclusion of the reading of the bill. Volume **VIII**, section **2618**.

A special order providing that a bill should be open to amendment in Committee of the Whole was held to prevent a motion to strike out the enacting clause. Volume IV, section 3215.

A special order providing that a bill should be considered for amendment under the 5-minute rule was construed to admit the motion to strike out the enacting clause. Volume VII, section 787.

A second motion to strike out the enacting clause is in order only when the bill has been materially modified by amendment. Volume **VIII**, sections **2635**, **2636**.

In the Committee of the Whole it is in order to move that the committee rise and report to the House with the recommendation that the enacting clause be stricken out. Volume **VIII**, section **2622**.

### ENACTING CLAUSE—Continued.

### (2) Motion to Strike Out.—Application and Precedence of—Continued.

- A motion to rise and report with the recommendation that the enacting clause be stricken out is in order at any time after the reading of the bill begins and before the stage of amendment has been passed, and takes precedence over the motion to rise and report with favorable recommendation. Volume VIII, section 2620.
- On adoption by Committee of the Whole of the recommendation that the enacting clause be stricken out the committee rises automatically. Volume **VIII**, section **2629**.

### (3) Motion to Strike Out.—Effect of.

Striking out the enacting words of a bill constitutes its rejection. Volume V, section 5326.

Instance wherein the House, having stricken out the enacting clause of a Senate bill, informed the Senate that they had rejected the bill. Volume IV, section 3423.

Instances of the former practice of using the motion to strike out the enacting words as a means of taking bills from the Committee of the Whole. Volume V, sections 5342-5344.

Instance of a bill taken from the Committee of the Whole by striking out the enacting clause. Volume **V**, section **5331**.

#### (4) Motion to Strike Out.—In Relation to Debate.

The motion to strike out the enacting clause has the status of a motion to amend and is governed by the same rules of debate. Volume **VIII**, section **2627**.

- On a motion to strike out the enacting clause a Member may debate the merits of the bill, but must confine himself to its provisions. Volume **V**, section **5336**.
- In Committee of the Whole the motion to strike out the enacting clause is debatable, and in later usage is governed by the five-minute rule. Volume **V**, sections **5333–5335**.
- In Committee of the Whole the motion to strike out the enacting clause is debatable under the five-minute rule limiting the time to five minutes on each side. Volume **VIII**, sections **2629**, **2630**.
- In Committee of the Whole the motion to strike out the enacting clause is debatable under the five-minute rule even after debate has been closed by motion on the pending section and amendments thereto. Volume VIII, section 2628.
- An order of Committee of the Whole closing debate on the pending section and amendments thereto is not applicable to a motion to strike out the enacting clause. Volume **VIII**, section **2632**.
- The motion to strike out the enacting clause is debatable and debate thereon is under the fiveminute rule and may be closed on motion at any time after debate has begun. Volume **VIII**, sections **2618**, **2631**.
- Five minutes having been consumed in debate in favor of a motion to strike out the enacting clause in Committee of the Whole and five minutes against the motion, further debate was held to be precluded by a demand for the regular order. Volume **VIII**, section **2627**.
- Debate having been exhausted in Committee of the Whole on a proposed recommendation to strike out the enacting clause, a motion to strike out the last word of the motion is not in order, and additional time for debate may not be secured by offering a pro forma amendment. Volume VIII, section 2629.
- A point of order against the motion to strike out the enacting clause must be made before debate has begun. Volume **V**, section **6902**. Volume **VIII**, section **3442**.
- While the motion to strike out the enacting clause is pending in the Committee of the Whole the pro forma amendment to strike out the last word is not entertained. Volume **VIII**, section **2627**.
- A Member rising to make a parliamentary inquiry may not under that guise offer a motion to strike out the enacting clause, but must have the floor in his own right for that purpose. Volume VIII, section 2625.

### ENACTING CLAUSE—Continued.

### (5) Motion to Strike Out.—Consideration in House After Committee of the Whole Reports.

- A bill being reported from the Committee of the Whole with the recommendation that the enacting words be stricken out, the motion to concur is debatable in the House. Volume **V**, sections **5337-5340**.
- The motion to strike out the enacting clause is a motion to amend and yields to the motion to refer when reported to the House from the Committee of the Whole. Volume VIII, section 2634.
- A bill being reported from the Committee of the Whole with the recommendation that the enacting words be stricken out, a motion to lay on the table is not in order. Volume V, section 5337.
- A bill being reported from the Committee of the Whole with the recommendation that the enacting words be stricken out, the previous question may be moved on a motion to concur without applying to further action on the bill. Volume **V**, section **5342**.
- The Member on whose motion the enacting clause of a bill is stricken out in Committee of the Whole is entitled to prior recognition when the bill is reported to the House. Volume **V**, section **5337**.
- When a bill is reported from the Committee of the Whole with the recommendation that the enacting clause be stricken out, right to prior recognition passes from the Member in charge to the leading opponent of the bill. Volume VIII, section 2629.
- A motion to reconsider the vote by which recommendation of the Committee of the Whole House that the enacting clause of a bill on the private calendar be stricken out was agreed to, may be entered on any day on which recognition is had for that purpose, but the motion may be taken up for consideration on private calendar Friday only. Volume **VII**, section **2786**.
- When the House disagrees to the recommendation of the Committee of the Whole that the enacting words of a bill be stricken out, the bill goes back to the Calendar of the Committee of the Whole as unfinished business. Volume **VIII**, section **2633**.

# (6) Motion to Strike Out.—When House Disagrees with Committee of the Whole.

- When the House disagrees to the recommendation of the Committee of the Whole that the enacting words of a bill be stricken out, the bill goes back to the Calendar of the Committee of the Whole as unfinished business. Volume **V**, sections **5345**, **5346**.
- When the House disagrees to the recommendation of the Committee of the Whole that the enacting words of a bill be stricken out, the bill stands recommitted to the Committee of the Whole unless the House refer it otherwise. Volume **V**, section **5326**.
- The vote by which the enacting clause of a bill on the private calendar was stricken out being reconsidered, the question is pending on agreeing to the recommendation of the Committee of the Whole and being decided in the negative, sends the bill back to the private calendar. Volume VIII, section 2786.

# ENDORSEMENT.

Form of precept prescribed by the Senate to be indorsed on the writ of summons to Judge Pickering. Volume III, section 2329.

# ENFORCEMENT.

- The Sergeant-at-Arms is authorized by rule to employ necessary aid to enforce the lawful orders, writs, etc., of the Senate sitting on impeachment trials. Volume III, section 2158.
- The House has by resolution directed the enforcement of the statute providing for deductions by the Sergeant-at-Arms from the pay of Members and Delegates absenting themselves without leave. Volume **VI**, section **30**.

# ENGLAND.

The West Virginia election case of Taylor v. England, in the Seventieth Congress. Volume VI, section 177.

### ENGLISH.

- The Indiana election case of English v. Peelle in the Forty-eighth Congress. Volume II, section 990.
- The California election case of English v. Hilborn in the Fifty-third Congress. Volume II, section 1050.
- The inquiry into the conduct of Judge George W. English, United States judge for the eastern judicial district of Illinois. Volume VI, section 544.

#### ENGLISH PRECEDENTS.

- (1) In procedure of the House.—General Influence of.
- (2) In procedure of the House.—Practice as to motions, etc., before adoption of rules.
- (3) In procedure of the House.—In investigations.
- (4) In procedure of the House.—In cases of contempt.

# (1) In Procedure in the House.—General Influence of.

Reference to the force which should be given to the law of Parliament by the House of Representatives. Volume I, section 757.

Instance wherein the House has abandoned a usage of Parliament as unapplicable to existing conditions. Volume **V**, section **6727**.

References to the parliamentary law as a guide, not as a rule. Volume III, section 2660.

An instance wherein the precedents of Parliament were revoked and discussed. Volume III, section 1727.

References to the precedents of Parliament. Volume II, sections 1622, 1633. Volume IV, section 3334. Volume V, section 6120.

The House very early found the law of Parliament inapplicable in the case of resignation. Volume II, section 1230.

History of the process by which the House changed the previous question of Parliament into an instrument for closing debate and bringing a vote on the pending matter. Volume **V**, section **5445**.

The House has long since discarded the use of the parliamentary motion to proceed to the orders of the day. Volume V, section 5301.

The House is governed by the rules of Jefferson's Manual in all cases in which they are applicable and in which they are not inconsistent with the standing rules and orders of the House. Volume V, section 6757.

# (2) In Procedure of the House.—Practice as to Motions, etc., Before Adoption of Rules.

Before the adoption of rules the House proceeds under general parliamentary law, founded on Jefferson's Manual and modified by the practice of American legislative assemblies, especially of the House of Representatives. Volume **V**, sections **6761–6763**.

Before rules are adopted the House is governed by general parliamentary law, but the Speakers have been inclined to give weight to the precedent of the House in modifying the usual constructions of that law. Volume **V**, sections **6758–6760**.

The parliamentary method of raising a committee to investigate an alleged error in the journal has not been utilized. Volume IV, section 2809.

Under general parliamentary law the Member who yields the floor yields it entirely. Volume **V**, sections **5038–5040**.

A call of the House is in order both under the general parliamentary law and the Constitution. Volume IV, section 2891.

Before the adoption of rules, while the House proceeds under general parliamentary law, the motion for the previous question is admissible. Volume **V**, section **5450**.

Before the adoption of rules the previous question has been admitted, although in the earlier practice it was conceived to differ somewhat from the previous question of the rules. Volume **V**, sections **5451–5455**.

The motion to lay on the table is admitted under general parliamentary law. Volume V, section 5390.

# ENGLISH PRECEDENTS—Continued

# (2) In Procedure of the House.—Practice as to Motions, etc., Before Adoption of Rules—Continued.

Under the general parliamentary law the motion to lay on the table is used merely to put aside a matter which may be called for at any time. Volume **V**, section **5389**.

The motion to lay on the table an appeal from a decision of the Chair may be made under general parliamentary law before the adoption of rules. Volume **V**, section **5440**.

Under the custom of the House, which differs somewhat from the general parliamentary law, the motion to fix the day to which the House shall adjourn is not debatable. Volume **V**, sections **5379**, **5380**.

As to the extent of debate under the general parliamentary law on a motion to fix the day to which the House shall adjourn. Volume **V**, sections **5379**, **5380**.

Before the adoption of rules, while the House was acting under general parliamentary law, it was held that the motion to commit was in order pending the motion for the previous question or after it had been ordered on a resolution. Volume **V**, section **5825**.

Before the adoption of rules, while the House was acting under the general parliamentary law, it was held that the motion to commit was in order pending the motion for the previous question or after it had been ordered on a resolution. Volume **V**, section **5604**.

Under the common parliamentary law amendments need not be germane. Volume V, section 5825. Before the adoption of rules, while the House was acting under the general parliamentary law, it was held that the right to demand tellers did not exist. Volume V, section 6002.

### (3) In procedure of the House.—In Investigations.

The parliamentary law as to the examination of witnesses. Volume III, section 1768.

In a debate as to the right of the House to compel the attendance of witnesses for a legislative inquiry the precedents of Parliament was considered. Volume III, sections 1816–1820.

The rule of Parliament relating to members implicated by testimony discussed but not applied. Volume III, section 1844.

A modification of the rule of Parliament in reference to the communication of testimony. Volume III, section 1851.

# (4) In Procedure of the House.—In for Cases of Contempt.

Discussion of the right of the House punish for contempt, with references to English precedents. Volume III, section 1667.

Reference to English precedents as to power to punish for contempts. Volume II, section 1627.

Argument that the parliamentary law as to contempt does not apply to the House. Volume II, section 1619.

References to English precedents in the Kilbourn case. Volume II, section 1611.

Jefferson's summary of the privileges of the members of Parliament. Volume III, section 2668.

The power to punish contempt vested in the House of Commons is not conferred by the Constitution upon Congress. Volume VI, section 534.

### ENGROSSMENT OF BILLS.

- (1) Rules and law for.
- (2) Reading of an engrossed bill.
- (3) In relation to amendment and votes.
- (4) In relation to bills from the other House.

# (1) Rules and Law for.

The rule for the reading, engrossment, and passage of bills. Volume IV, section 3391.

The rules and law for the engrossment and enrollment of bills. Volume **IV**, sections **3433–3437**. In the last six days of a session the engrossing and enrolling of bills by hand instead of printing may be authorized by concurrent resolution. Volume **IV**, sections **3438**, **3439**.

During the last six days of a session Congress may, by concurrent resolution, modify the requirement of rule and law as to the engrossing and enrolling of bills. Volume **IV**, sections **3434**, **3435**.

# ENGROSSMENT OF BILLS—Continued.

#### (1) Rules of Law for—Continued.

The rules of the House do not require the report of a committee as to the accuracy of the engrossed copy of a bill. Volume **IV.** section **3428**.

The rule confers on the Committee on Enrolled Bills "the enrollment of engrossed bills." Volume IV, section 4350.

### (2) Reading of an Engrossed Bill.

A Member may demand the reading in full of the actual engrossed copy of a bill, and although the previous question be ordered the bill on demand is laid aside until engrossed. Volume IV, sections 3395-3399. Volume VII, section 1062.

The previous question having been ordered on a bill, the reading of the engrossed copy of which has been demanded after order for reading has been agreed to but deferred pending arrival of the actual engrossed copy, is privileged when the engrossed copy is received in the House. Volume VII, section 1062.

The reading in full of the engrossed copy of a bill should be demanded before it has been read a third time by title. Volume IV, sections 3403, 3404.

The proper time to demand the reading of the engrossed copy is immediately after ordered to be engrossed and before read a third time by title. Volume VII, section 1061.

The right to demand the reading in full of the engrossed copy of a bill exists only immediately after it has passed to be engrossed and not at later stages. Volume IV, section 3400.

A bill having been read a third time by title and the yeas and nays being ordered on the passage, it is too late to demand the reading in full of the engrossed copy. Volume IV, section 3402.

A special order does not deprive the Member of his right to demand the reading of the engrossed bill. Volume IV, section 3401.

The consideration of a bill under special order takes precedence of reading of engrossed copy of bill on which the previous question has been ordered. Volume **VII**, section **764**.

### (3) In Relation to Amendment and Votes.

A bill is not amended on its first reading, but pending the engrossment and third reading. Volume **V**, section **5781**.

The question on the engrossment and third reading being decided in the negative, the bill is rejected. Volume IV, sections 3420, 3421.

A motion to reconsider the vote on the engrossment of a bill may be admitted after the previous question has been moved on a motion to postpone. Volume **V**, section **5663**.

Pending the engrossment of a general appropriation bill an amendment proposing legislation may be authorized by the adoption of a report from the Committee on Rules. Volume **IV**, section **3844**.

Conference reports in citing amendments must refer to the engrossed copies of the bill and amendments and not to reprints. Volume VIII, section 3297.

In voting on the engrossment and third reading and passage of a bill, separate vote on the various propositions of the bill may not be demanded. Volume **VIII**, section **3172**.

# (4) In Relation to Bills From the Other House.

The House may not consider a Senate bill unless in possession of the engrossed copy, but may at once direct that the Clerk request a duplicate engrossed copy of the bill. Volume **IV**, section **3425.** Volume **VII**, section **1063.** 

A House bill with Senate amendment being lost by a House committee, the House ordered a duplicate engrossed copy of the bill and requested of the Senate a copy of the amendment. Volume IV, sections 3473, 3474.

A House bill with Senate amendments having been lost, the House agreed to an order for reengrossment of the bill, and directed the Clerk to request from the Senate a copy of its amendment thereto. Volume VII, section 1074.

# ENGROSSMENT OF BILLS—Continued.

# (4) In Relation to Bills From the Other House—Continued.

Form of resolution requesting of the Senate a duplicate copy of one of its bills. Volume IV, sections 3470-3472

The Secretary of the Senate having omitted to sign certain engrossed Senate bills before they were sent to the House, he was admitted to affix his signature. Volume IV, section 3427.

There being an error in an engrossed House bill sent to the Senate, a request was made that the Clerk be permitted to make correction. Volume IV, section 3465.

### ENLOE.

The Tennessee election case of Thrasher v. Enloe in the Fifty-third Congress. Volume II, section 1051.

# ENROLLED BILLS.

- (1) Rule, law, and practice as to.
- (2) Committee on, history, privilege, and functions.
- (3) Correction of errors in.
- (4) Signing of, by the Speaker.
- (5) Cancellation of Speaker's signature in certain cases.
- (6) Presentation of bills to the President.
- (7) Signing of, by President.
- (8) Correction of errors of bills transmitted to President.
- (9) In general.

# (1) Rule, Law, and Practice as to.

The rules and law for the engrossment and enrollment of bills. Volume **IV**, sections **3433–3437**. When enrolled, bills are printed on parchment in accordance with the provisions of joint rules confirmed by statute. Volume **IV**, sections **3433–3437**.

The printing, enrolling, signing, and certification of bills on their passage between the two Houses are governed by usages founded on former joint rules. Volume **IV**, section **3430**.

The engrossment of bills in enrollment was not changed for printing until after long consideration (footnote). Volume IV, section 3437.

In the last six days of a session the engrossing and enrolling of bills by hand instead of printing may be authorized by concurrent resolution. Volume IV, sections 3438, 3439.

During the last six days of a session Congress may, by concurrent resolution, modify the requirement of rule and law as to the engrossing and enrolling of bills. Volume IV, sections 3434, 3435.

The House may, by suspension of the rules, waive the usual requirements as to the examination of enrolled bills. Volume IV, section 3441.

Only in a very exceptional case has Congress waived the strict requirements as to the enrollment of bills. Volume IV, section 3442.

The enrolling clerks should make no change, however unimportant, in the text of a bill to which the House has agreed. Volume III, section 2598.

Joint resolutions proposing amendments to the Constitution, although not requiring the approval of the President, have their several readings and are enrolled and signed by the Speaker (footnote). Volume V, section 7029.

The articles of impeachment of Judge Pickering were enrolled after they were agreed to by the House. Volume III, section 2323.

A resolution for the reenrollment and signing of a bill which the President had declined to sign for constitutional reasons was held to be privileged. Volume IV, section 3493.

# (2) Committee on, History, Privilege, and Functions.

- The creation and history of the Joint Committee on Enrolled Bills, section 58 of Rule XI. Volume IV. section 4350.
- Recent history of the Joint Committee on Enrolled Bills, section 43 of Rule XI. Volume VII, section 2099.
- The rule confers on the Committee on Enrolled Bills "the enrollment of engrossed bills." Volume IV, section 4350.
- Present practice of comparison of bills for enrollment under direction of the Committee on Enrolled Bills. Volume IV, section 3440.
- The Committee on Rules, Elections, Ways and Means, Appropriations, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing, and Accounts may report at any time on certain matters. Volume IV, section 4621. Volume VIII, section 2251.
- The privilege of the Committee on Enrolled Bills to report at any time has been long confined to the reporting of enrolled bills. Volume IV, section 4640.
- By usage of the House requests for leaves of absence and reports of the Committee on Enrolled Bills may be presented pending the announcement of the vote that the House adjourn. Volume IV, section 3151.
- Sometimes on the informal rising of the Committee of the Whole the House, by unanimous consent, transacts business, such as the presentation of enrolled bills, the swearing in of a Member, or consideration of a message. Volume **IV**, sections **4788–4791**.
- The Senate has especially empowered its Committees on Printing, Enrolled Bills, and Library to act in conjunction with similar House committees. Volume IV, section 4416.

### (3) Correction of Errors in.

- The correction of an enrolled bill is sometimes ordered by concurrent resolution of the two Houses. Volume IV, sections 3446–3450.
- The Committee on Enrolled Bills sometimes reports an amendment to correct a clerical error. Volume IV, section 3444.
- A clerical error in a bill has been corrected by joint action of the Committees on Enrolled Bills of the two Houses. Volume IV, section 3445.
- Question as to the disposition of an enrolled bill in a case where the beneficiary had died before the bill was signed by the Speaker. Volume IV, sections 3468, 3469.
- Authority to correct an error in enrolling a bill was conferred on the Clerk by concurrent resolution. Volume VII, section 1068.

# (4) Signing of, by the Speaker.

- The rule and practice as to the enrolling and signing of bills and their presentation to the President. Volume IV, section 3429.
- Enrolled bills are signed first by the Speaker, then by the President of the Senate. Volume IV, section 3429.
- A Member called to the chair during the day's sitting does not sign enrolled bills. Volume II, sections 1399, 1400, Volume VI, section 276.
- A Speaker pro tempore whose designation has received the approval of the house signs enrolled bills and appoints committees. Volume II, section 1404.
- Form of resolution approving designation of Speaker pro tempore and authorizing him to sign enrolled bills and appoint committees. Volume VI, section 272.
- The House approved the designation of a Speaker pro tempore as a prerequisite to his signing enrolled bills. Volume VI, section 278.
- A Speaker pro tempore elected by the House is sworn as a prerequisite to signing enrolled bills. Volume VI, section 274.
- A Speaker pro tempore whose designation had received the approval of the House signed enrolled bills. Volume VI, section 277.
- The Senate by resolution empowered its acting President pro tempore to sign enrolled bills. Volume II, section 1402.

# (4) Signing of, by the Speaker—Continued.

The Speaker declines to sign an enrolled bill until a pending motion to reconsider has been disposed of. Volume **V**, section **5705**.

The Speaker may not sign an enrolled bill in the absence of a quorum. Volume III, section 3458. While the House was balloting for the election of a President of the United States in 1801 the Speaker signed enrolled bills, and messages were received but not acted on (footnote). Volume III, section 1983.

A final conference report providing that the House recede from the only disagreement was agreed to by the House and then the presiding officers of the two Houses signed the bill, although the Senate had not acted on the report. Volume **V**, section **6587**.

The House may by unanimous consent authorize the Speaker to sign an enrolled bill that is not certified by report of the committee. Volume IV, section 3452.

# (5) Cancellation of Speaker's Signature in Certain Cases.

Bills having been prematurely enrolled and signed by the presiding officers, the two Houses authorized the cancellation of the signatures. Volume IV, section 3454.

An error having been discovered in an enrolled bill, the House authorized the Speaker to erase his signature, and the error was corrected by a concurrent resolution. Volume IV, section 3453.

By unanimous consent the Speaker, on request of the Senate, was authorized to cancel his signature to an enrolled pension bill, the beneficiary of which was dead. Volume **IV**, sections **3455**, **3456**.

A request of the Senate that the House vacate the signature of the Speaker to an enrolled bill was denied by the House, unanimous consent being refused. Volume IV, section 3457. Volume VII, section 1083.

Dicta to the effect that a request of the Senate for cancellation of the Speaker's signature and the return of an enrolled bill could be taken up for consideration under suspension of the rules. Volume **VII**, section **1083**.

An error in the enacting clause of an enrolled bill was corrected by a second enrollment and a second signature by the Speaker. Volume IV, section 3451.

Proceedings in correcting an error where the Speaker had signed the enrolled copy of a bill which had not passed. Volume **IV**, section **3459**.

The action of the Speaker in signing an enrolled bill was rescinded and the bill was amended by a concurrent resolution. Volume VII, section 1080.

A concurrent resolution authorized the presiding officers of the two Houses to cancel their signatures to an enrolled bill failing to conform to recommendations of the Secretary of War. Volume VII, section 1077.

By concurrent resolution, the action of the Speaker and the Vice President in signing an enrolled bill was rescinded and the bill amended. Volume VII, section 1078.

# (6) Presentation of Bills to the President.

Enrolled bills are presented to the President by the Committee of Enrollment. Volume IV, section 3429.

In early days a joint committee took enrolled bills to the President of the United States. Volume IV, section 3432.

Enrolled bills are take to the President by the chairman of the Committee on Enrolled Bills. Volume VIII, section 2601.

It has long been the practice for the chairman of the Committee on Enrolled Bills to present bills to the President of the United States for his signature. Volume IV, section 3493.

The method of presenting bills to the President of the United States has been considered but not settled by either law or rule. Volume IV, section 3494.

The certification and presentation of enrolled bills to the President is governed by usage founded on former joint rules. Volume IV, section 3430.

### (6) Presentation of Bills to the President—Continued.

The Committee on Enrolled Bills reports for entry on the Journal the date of presentation of bills to the President. Volume **IV.** section **3430**.

The chairman of the Committee on Enrolled Bills reports daily the enrolled bills presented to the President of the United States for approval. Volume IV, section 3431.

Instance wherein a bill enrolled and signed by the presiding officers of the two Houses of one session was sent to the President and approved at the next session. Volume IV, section 3486.

Enrolled bills pending at the close of a session were at the next session of the same Congress ordered to be treated as if no adjournment had taken place. Volume IV, sections 3487, 3488.

There having been no unreasonable delay in transmitting an enrolled bill to the President, a resolution relating thereto was decided not to present a question of privilege. Volume III, section 2601.

Joint resolutions proposing amendments to the Constitution are when passed filed with the Secretary of State by the Committee on Enrolled Bills. Volume **V**, section **7041**.

### (7) Signing of, by President.

The approval of a bill by the President of the United States is valid only with his signature. Volume IV, section 3490.

An enrolled bill when signed by the President is deposited in the office of Secretary of State. Volume IV, section 3429.

The President usually informs the House of his signature to a bill, but this is not necessary to the validity of the act. Volume IV, section 3495.

In 1842 a committee of the House discussed the act of President Jackson in writing above his signature of approval a memorandum as to his construction of the bill. Volume IV, section 3492.

The act of President Tyler in filing with a bill an exposition of his reasons for signing it was examined and severely criticized by a committee of the House. Volume IV, section 3492.

There is much doubt as to whether a bill which remains with the President ten days without his signature, Congress having meanwhile adjourned for a recess, becomes a law. Volume **IV**, section **3493**.

A question as to the return of a vetoed bill, Congress being in recess beyond the limit of ten days. Volume IV, section 3496.

# (8) Correction of Errors of Bills Transmitted to President.

An instance where the President returned a bill already signed by him in order that the enrollment might be corrected. Volume IV, section 3505.

A bill wrongly enrolled was recalled from the President, who erased his signature, and recommitted to the Committee on Enrolled Bills with instructions. Volume IV, section 3506.

A bill that had not actually passed having been enrolled and signed by the President of the United States was disregarded by the Executive and Congress passed another bill. Volume IV, section 3498.

Instance wherein an enrolled bill recalled from the President was afterwards amended (footnote). Volume IV, section 3508.

The process of recalling from the President and amending an enrolled bill. Volume IV, sections 3510-3518.

Instance of reconsideration of a bill which had passed both houses. Volume IV, sections 3466-3469.

A proposition to correct an enrolled bill that has become a law may not be presented as privileged. Volume **VIII**, section **2600**.

### (9) In General.

Instance in which an enrolled bill was amended by concurrent resolution. Volume VII, section 1041.

### (9) In General—Continued.

Instance wherein an enrolled bill recalled from the President was afterwards amended. Volume VII, section 1091.

A Senate bill having been lost in the House after enrollment and signature by the Speaker, a Senate resolution authorized the preparation and delivery of a duplicate copy, which was signed by the Speaker without further action by the House. Volume VII, section 1072.

# ENROLLING CLERK.

The enrolling clerks should make no change, however unimportant, in the text of the bill to which the House has agreed. Volume III, section 2598.

#### **ENTRIES**

The subjects of the mineral land laws and claims and entries thereunder have been within the jurisdiction of the Committee on Mines and Mining. Volume IV, section 4228. Volume VII, section 1955.

Bills of lading, liability of shipowners, and entering and clearing of vessels are subjects which have been within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4137.

A bill providing for agricultural entries of coal lands in Alaska was held to be privileged as a reservation of the public lands for actual settlers. Volume **VIII**, section **2290**.

The Committee on the Public Lands has exercised jurisdiction over subjects relating to mineral lands of the public domain and the entry of such lands for homestead and agricultural purposes. Volume VII, section 1926.

A bill authorizing those failing to perfect a prior entry to make a second entry under the homestead law does not involve such a "reservation of the public lands" as to come within the privilege of the Committee on Public Lands to report at any time. Volume **VIII**, section **2283**.

# ENTRY, PORTS OF.

In the later practice of the House subjects relating to transportation of dutiable goods, ports of entry and delivery, and customs collection districts have been reported by the Committee on Ways and Means. Volume IV, section 4026.

### EPES.

The Virginia election case of Goode v. Epes in the Fifty-third Congress. Volume II, sections 1057, 1058.

The Virginia election case of Thorp v. Epes in the Fifty-fifth Congress. Volume II, sections 1098, 1099.

# EPITHETS.

The application of epithets which subject a Member to ridicule give rise to a question of privilege. Volume VI, section 562.

### EROSION.

The Committee on Rivers and Harbors and not the Committee on Flood Control was deemed to have jurisdiction over proposed legislation relating to the erosion of banks along navigable streams. Volume **VII**, section **1838**.

# ERRORS.

- (1) In procedure of the House.—In the Journal.
- (2) In procedure of the House.—In messages.
- (3) In procedure of the House.—In reference of bills.
- (4) In procedure of the House.—In consideration of bills.
- (5) In procedure of the House.—In signing of bills.
- (6) In procedure of the House.—In engrossed bills.
- (7) In procedure of the House.—In enrolled bills.
- (8) In procedure of the House.—In the result of a vote.

- (9) In procedure of the House.—In result of a vote as related to Speaker's vote.
- (10) In procedure of the House.—In the Member's vote.
- (11) In procedure of the House.—In general.

# (1) In Procedure of the House.—In the Journal.

The parliamentary method of raising a committee to investigate an alleged error in the Journal has not been utilized. Volume IV, section 2809.

Proceedings of the House rendered null through discovery of errors are not properly entered on the Journal. Volume IV, section 2814.

Instance wherein the Speaker ruled out of order a motion to amend the Journal by inserting a record of proceedings that became null through errors. Volume IV, section 2814.

Where a Member votes and the Journal fails to include his name among the yeas and nays he may demand a correction as a matter of right before the approval of the Journal. Volume **V**, section **5969**.

The House having approved the Journal of the preceding day, a resolution to correct an alleged error in a vote of that day, which had been discussed before the vote of approval, was held not to be of privilege. Volume III, section 2620.

While the regular time for amending the Journal expires with its approval, yet this rule has sometimes been waived for the correction of a yea and nay vote. Volume IV, sections 2767-2769.

Although the Journal had been approved, the Speaker admitted as privileged a motion to correct a manifest error which would deprive a Member of certain rights as to the pending question. Volume IV, section 2788.

### (2) In Procedure of the House.—In Messages.

One House may correct an error in its message to the other, the receiving House concurring in the correction. Volume **V**, sections **6607**, **6608**.

If the messenger commit an error he may be admitted or called in to correct it. Volume **V**, section **6590**.

The request of the Senate that its Secretary be allowed to correct an error in a message was granted by order of the House. Volume **V**, section **6605**.

Correction of an error whereby a Senate amendment to a House bill had failed to be included in a message. Volume **V**, section **6606**.

A proposition to correct an error in a message to the Senate presents a question of privilege. Volume III, section 2613.

### (3) In procedure of the House.—In Reference of Bills.

Rules for correction of erroneous reference of private and public bills. Volume **IV**, section **3364**. The erroneous reference of a public bill, if uncorrected, in effect gives jurisdiction to the committee receiving it. Volume **VII**, section **2108**.

The rule provides that errors in the reference of public bills may be corrected after the reading of the Journal in certain specified ways. Volume IV, section 4377.

The erroneous reference of a public bill remaining uncorrected, it is too late to raise the question of jurisdiction when reported by the committee to which referred. Volume VII, section 1489.

Errors in the reference of petitions and private bills are corrected at the Clerk's table, without action by the House, at the suggestion of the committee having possession. Volume **IV**, section **4379**.

The erroneous reference of a private bill to a committee not entitled to jurisdiction does not confer it, and a point of order is good when the bill comes up for consideration either in the House or in the Committee of the Whole. Volume **VII**, section **2132**.

The erroneous reference of a petition or private bill referred by the Member under the rule does not confer jurisdiction on the committee receiving it. Volume IV, section 3364.

### (3) In procedure of the House.—In Reference of Bills—Continued.

A bill being alleged to be improperly before the Committee of the Whole, a motion to report it with recommendations was held in order before it had been considered for amendment. Volume IV, section 4784.

A motion to correct an error in referring a bill to the proper Calendar presents a question of privilege. Volume III, sections 2614, 2615.

Consideration by a committee to which erroneously referred does not preclude consideration of a motion to change the reference of a bill when properly offered. Volume VII, section 2128.

Bills erroneously referred to calendars are transferred to the proper calendar by direction of the Speaker. Volume VII, section 859.

A bill erroneously referred to the House Calendar was transferred to the Union Calendar as of date of original reference by direction of the Speaker. Volume VI, section 746.

The right of the Speaker to correct the erroneous reference of bills to the calendars does not apply to references made by the House. Volume **VI**, section **749**.

### (4) In Procedure of the House.—In Consideration of Bills.

The House having been misled in regard to the nature of a bill which it passed, a report on the subject was received as privileged. Volume IV, section 3383.

A resolution to recall from the Senate a bill alleged to have passed the House improperly was held to be privileged. Volume IV, section 3479.

A bill which had not in fact passed the House having been sent to the Senate by error, a resolution requesting its return was entertained as a matter of privilege. Volume **IV**, section **3478**.

The vote on the passage of a bill was reconsidered in order to remedy the omission to read it a third time. Volume IV, section 3406.

During consideration of a bill by sections for amendments the Chair may direct a return to a section where, by error, no action was had on a pending amendment. Volume **IV**, section **4750**.

The passage of a bill by the House is not invalidated by the fact that the Committee of the Whole reported it on an erroneous supposition that a record vote had disclosed a quorum. Volume IV, section 2972.

# (5) In Procedure of the House.—In Signing of Bills.

Bills have been prematurely enrolled and signed by the Presiding Officers, the two Houses authorized the cancellation of the signature. Volume IV, section 3454.

Proceedings in correcting an error where the Speaker had signed the enrolled copy of a bill which had not passed. Volume IV, section 3459.

The Secretary of the Senate having omitted to sign certain engrossed Senate bills before they were sent to the House, he was admitted to affix his signature. Volume IV, section 3427.

### (6) In Procedure of the House.—In Engrossed Bills.

The Clerk is sometimes authorized to make a merely formal amendment to a bill that has passed the House. Volume IV, section 3443.

It is a common occurrence for one House to ask of the other the return of a bill for the correction of errors or otherwise. Volume **IV**, sections **3460–3464**.

There being an error in an engrossed House bill sent to the Senate, a request was made that the Clerk be permitted to make correction. Volume IV, section 3465.

Process of recalling a bill from the Senate in order to correct an error in the number. Volume IV, section 3476.

Instance wherein the Clerk was authorized to make such clerical changes in the table of contents, numbering and lettering, erroneous or superfluous cross references and other purely formal amendments as were required to conform to the action of the House and secure uniformity in typography, indentation, and numerical order of the text of a bill. Volume **VII**, section **1067**.

### (7) In Procedure of the House.—In Enrolled Bills.

- The correction of an enrolled bill is sometimes ordered by concurrent resolution of the two Houses. Volume IV, sections 3446-3450.
- Authority to correct an error in enrolling a bill was conferred on the Clerk by concurrent resolution. Volume VII, sections 1068, 1069.
- An error in the enacting clause of an enrolled bill was corrected by a second enrollment and a second signature by the Speaker. Volume IV, section 3451.
- A clerical error in a bill has been corrected by joint action of the Committees on Enrolled Bills of the two Houses. Volume IV, section 3445.
- The Committee on Enrolled Bills sometimes reports an amendment to correct a clerical error. Volume IV, section 3444.
- An error having been discovered in an enrolled bill, the House authorizes the Speaker to erase his signature, and the error was corrected by a concurrent resolution. Volume **IV**, section **3453**.
- The enrolling clerks should make not change, however unimportant, in the text of a bill to which the House has agreed. Volume III, section 2598.
- A bill that had not actually passed, having been enrolled and signed by the President of the United States, was disregarded by the Executive, and Congress passed another bill. Volume IV, section 3498.
- An instance where the President returned a bill already signed by him, in order that the enrollment might be corrected. Volume IV, section 3505.
- A bill wrongly enrolled was recalled from the President, who erased his signature, and recommitted to the Committee on Enrolled Bills with instructions. Volume IV, section 3506.
- An error in a bill that has gone to the President of the United States may be corrected by a joint resolution. Volume IV, section 3519. Volume VII, section 1092.
- A proposition to correct an enrolled bill that has become a law may not be presented as privileged. Volume III, section 2600.

# (8) In Procedure of the House.—In the Result of a Vote.

- In 1835 it was recognized that an error in a vote might be corrected after the announcement, or proceedings might be at the mercy of a Clerk. Volume **V**, section **6084**.
- Where, by an error of the Clerk in reporting the yeas and nays, the Speak announces a result different from that shown by the roll the status of the question must be determined by the vote as actually recorded. Volume **V**, section **6085**. Volume **VIII**, section **3162**.
- A vote having been erroneously announced in such a way as to change the true result, subsequent proceedings in connection therewith fall, and the Journal is amended accordingly. Volume **V**, sections **6086–6088**.
- Discovery of error in the count of a vote subsequent to the announcement of the vote, even on another day, vitiates the proceedings. Volume VIII, section 3126.
- All related proceedings subsequent to the announcement of an erroneous result fall, the votes to reconsider and lay on the table not excepted. Volume **V**, section **6089**.
- A vote having been incorrectly announced through error on the part of the Clerk, it is in order to move that the Journal and Record be amended to conform to the facts, or the Speaker may of his own initiative announce the correction and direct that the Journal be corrected. Volume VIII, section 3162.
- A wrong result having been announced on a vote on an amendment to a bill, it was held, on the next day, that the question recurred to that point with all rights intact, although the bill had actually been passed. Volume **V**, sections **6089–6092**.
- The correction of an error having changed the result of a vote, a motion to reconsider, based on the erroneous vote, was treated as a nullity. Volume IV, section 2814.
- When through an erroneous announcement of the vote the House is declared adjourned, and in fact disperses, when actually it had voted not to adjourn, the session when it next meets is nevertheless a new legislative day. Volume **V**, section **6734**.

# (8) In Procedure of the House.—In the Result of a Vote—Continued.

Before the Chairman had declared the result of a vote by tellers a question arose as to the count, and by unanimous consent the vote was taken again. Volume **V**, section **5992**.

A vote by tellers having been taken and the result announced, a recount may be had only by unanimous consent. Volume **V**, sections **5993**, **5994**.

An instance in which the record of pairs was revised on a day subsequent to that on which the vote was taken. Volume VIII, section 3091.

Errors in the record of votes are corrected on recapitulation at the close of the reading of the votes in the affirmative, in the negative, and those answering present, respectively. Volume **VIII**, section **3125**.

# (9) In Procedure of the House.—In Result of a Vote as Related to Speaker's Vote.

The duty of the Speaker to give a casting vote may be exercised after the intervention of other business, when a correction of the roll call reveals a tie not before ascertained. Volume **V**, sections **6061-6063**.

The Speaker has voted when a correction on the day after the roll call has created a condition wherein his vote would be decisive. Volume V, section 5969.

In case of error, whereof the correction leaves decisive effect to the Speaker's vote, he may exercise his right, even though the result has been announced. Volume **V**, section **5970**.

# (10) In Procedure of the House.—In the Member's Vote.

The vote of a member having failed to be recorded, he may insist that it be recorded even after the Chair has declared the result, and the Chair then makes a new declaration. Volume **V**, sections **6064**, **6065**.

Where a vote actually given fails to be recorded it is the right of the Member to have the proper correction made before the approval of the Journal. Volume V, sections 6061-6063.

An error in a vote may be corrected in the Journal of the succeeding day, even though the result be changed thereby. Volume **IV**, sections **2829–2831**.

The House amends the Journal where a vote is recorded erroneously, even through the result be changed thereby. Volume **IV**, sections **2761–2765**.

Correction of errors in the recording of pairs as reported in the Congressional Record are made by Members without action on the part of the House. Volume **VIII**, section **3080**.

In rare instances the House has refused to permit a Member to correct the record of his vote on a previous day. Volume **V**, sections **5935**, **5936**.

It is not permissible to entertain the request of a Member to record his vote after he has failed to respond because his attention was distracted when his name was called. Volume **V**, section **6070**.

The fact that a Member responded under an erroneous belief as to a pair does not justify the Speaker in entertaining a request to change the record after a vote is declared. Volume **V**, section 6080

On an uncontradicted assertion that a Member recorded as voting had not been present and had not voted, the Chair directed the name to be stricken from the list of those voting. Volume **V**, sections **6097**, **6098**.

A Member may not have the record of his vote changed on the statement that he voted on a misapprehension of the question, and a motion relating thereto is not a matter of privilege. Volume **V**, sections **6082**, **6083**.

# (11) In Procedure of the House.—In General.

The Clerk's roll may be corrected during organization by reference to the credentials. Volume I, section 25.

A Member complaining that he had been wrongfully arrested during a call of the House, the House ordered the Sergeant-at-Arms to investigate and amend the return of his writ. Volume IV, section 3021.

### (11) In Procedure of the House.—In General—Continued.

- A mere clerical error in the Calendar does not give rise to a question of privilege. Volume III,
- A question of privilege as to an alleged error in the Record may not be raised until the Record has appeared. Volume **V**, section **7020**.
- Pending a motion to reconsider the vote on agreeing to a resolution, the resolution was amended by unanimous consent, after which the motion to reconsider was tabled. Volume **V**, section **5702.**
- On discovery of error in announcing the presence of a quorum on a call of the House, a motion to dispense with further proceedings under the call was vacated by unanimous consent and the call resumed. Volume **VI**, section **713**.
- It having been erroneously announced that a quorum had voted when the roll later disclosed the absence of a quorum on the vote, the Speaker declared subsequent proceedings in connection therewith vacated, and the Journal was amended accordingly. Volume VIII, section 3161.
- A clause stricken out on a point of order but inadvertently retained in the bill when messaged to the Senate, was held to be a part of the text when the bill is taken from the Speaker's table with Senate amendments. Volume VIII, section 3345.
- Instance wherein the Speaker reversed as erroneous a decision made in a previous session. Volume VIII, section 2794.

#### ESPIONAGE.

Punishment of sedition, espionage, and seditious interference with foreign relations and commerce are subjects within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1751.

# ESTABROOK.

The election case of Daily v. Estabrook, from the Territory of Nebraska, in the Thirty-sixth Congress. Volume I, sections 839, 840.

# ESTIMATES.

Only such estimates as are transmitted through channels provided by law are considered in preparation of the annual supply bills. Volume VII, section 1124.

The Speaker declines to refer to the Committee on Appropriations estimates or requests relating to appropriations transmitted through other than official channels. Volume VII, section 1124.

Appropriations for the examination of estimates of appropriations in the field by committees or subcommittees of Congress were held not to be authorized by law. Volume VII, section 1199.

The rule and the law governing the making up, transmittal, and reference of estimates for appropriations (footnote). Volume IV, section 3573.

Laws relating to estimates (footnote). Volume IV, section 4045.

Estimates of appropriations must be transmitted to Congress through the Secretary of the Treasury (footnote). Volume IV, section 3575.

Estimates of expenses of the Government are to prepared and submitted according to the order and arrangement of the appropriations acts of the year preceding. Volume IV, section 3576.

The annual estimates of the Secretary of the Treasury for the support of the Government are printed in advance of the assembling of Congress. Volume IV, sections 3574, 3575.

Nature and disposition of the Book of Estimates. Volume IV, section 4045.

The House once passed a resolution requesting the President to cause a reduction of the Executive estimates to be made. Volume **IV**, section **3577**.

The acts of the Executive Departments in submitting estimates are not of effect in determining questions of jurisdiction. Volume IV, section 4048.

### ESTIMATES—Continued.

Motions to print additional numbers of a bill, report, resolution, or document shall be referred to the Committee on Printing, and the report thereon must be accompanied by an estimate of cost. Volume V, section 7315.

Resolutions for printing extra copies of bills, documents, etc., are required to be referred to the Committee on Printing, to be reported, with estimates of cost. Volume **V**, section **7319**.

### ESTOPINAL.

The Louisiana election case of Warmoth v. Estopinal, in the Sixty-first Congress. Volume VI, section 127.

The Louisiana election case of Warmoth v. Estopinal, in the Sixtieth Congress. Volume VI, section 119.

# EULOGIES.

Form of memorial resolutions for deceased Members. Volume V, section 7157.

The eulogists of deceased Presidents have received the thanks of Congress. Volume **V**, sections **7178–7180**.

The death of a Member who has died in recess of Congress is announced at the beginning of the next session. Volume **V**, sections **7123–7128**.

Sunday has been made a legislative day for eulogies of deceased Members. Volume V, sections 7168-7169.

In later years the eulogies of deceased Members of the House and Senate have occurred after the announcement of the death. Volume **V**, sections **7164–7167**.

The eulogies of a deceased Member formerly occurred at the time of the announcement of his death and the adjournment of respect. Volume **V**, sections **7158–7163**.

# EUROPEAN CORN BORER.

An appropriation for control of the European corn borer was held to be authorized by the organic act establishing the Department of Agriculture. Volume **VII**, section **1309**.

### EUSTIS.

The Senate election case of Pinchback, McMillan, Marr, and Eustis, from Louisiana, in the Fortythird, Forty-fourth, and Forty-fifth Congresses. Volume I, sections 347-353.

### EVANS.

The Kentucky election case of Evans v. Turner in the Fifty-sixth Congress. Volume II, section 1114.

# EVENING SESSIONS.

A standing order of the House, superseding the existing rule as to Friday evening sessions, provides that the second and fourth Fridays of each month shall be devoted to pension bills and bills removing charges or desertion and political disabilities. Volume IV, section 3281.

If the terms of a special order seem to abrogate a rule for a recess and an evening session for special business, the question of order should be raised before the House goes into recess and not after the House has met in evening session. Volume **IV**, section **3284**.

In practice an adjournment before 5 p.m. on a Friday was held to vacate the evening session formerly provided for by the rule. Volume IV, section 3283.

Form of special order for consideration of a bill in Committee of the Whole and in the House, with provisions for daily recess and evening sessions. Volume **VII**, section **816**.

# EVERETT, WILLIAM, of Massachusetts, Speaker pro tempore.

Decision on question of order relating to-

Dilatory motions. Volume V, section 5742.

# EVIDENCE. See "Elections of Representatives," "Impeachment," "Investigations," and "Trials at Bar of House."

# EXAMINATION.

- (1) Of witnesses in inquiries before committees.
- (2) At the bar of the House.
- (3) Of Senators by House committee.
- (4) Of a person in custody of other House.

# (1) Of Witnesses in Inquiries Before Committees.

Rule for asking questions of a person under examination before a committee or at the bar of the House. Volume III, section 1768.

Instance wherein a Member of the House not a member of the committee was permitted to examine a witness. Volume III, section 2403.

The parliamentary law provides that the answer of witnesses before the House shall not be written down, but such is not the rule before committees. Volume **III**, section **1768**.

A committee of investigation adopted rules for examination of witnesses and taking of testimony. Volume VI, section 377.

Counsel for a contumacious witness, present at the examination and transgressing the bounds of propriety, was admonished. Volume VI, section 336.

### (2) At the Bar of the House.

The parliamentary law as to the examination of witnesses. Volume III, section 1768.

Rule for examining Members as witnesses in a trial at the bar of the House for contempt. Volume II, section 1619.

The House being about to examine a person at its bar, a form of procedure as to questions was agreed to. Volume II, section 1633.

A person being under examination at the bar, the questions propounded to him were first approved by the House. Volume II, section 1635.

In a trial at the bar of the House for contempt a committee were appointed to examine witnesses for the House. Volume **III**, section **1668**.

For the trial of Samuel Houston a committee was appointed to examine witnesses at the bar of the House. Volume II, section 1617.

According to the parliamentary law questions asked a witness are recorded in the Journal. Volume III. section 1768.

The parliamentary law provides that the answers of witnesses before the House shall not be written down. Volume III, section 1768.

A person being under examination at the bar, the questions and answers were recorded in the Journal. Volume II, section 1635.

In a trial at the bar of the House both questions to witnesses and their answers were reduced to writing and appear in the Journal. Volume III, section 1668.

In the Stewart case the questions and answers at the examination were recorded in the Journal, the answers being oral and not under oath. Volume III, section 1689.

Rule adopted in the Whitney case for disposing of objections to questions proposed to witnesses. Volume III, section 1668.

When a case is on trial at the bar of the House Members are examined in their places. Volume III, section 1668.

In the Whitney case a proposition to examine the respondent was ruled out of order while witnesses were being examined. Volume III, section 1668.

Form of oath administered by the Speaker to a person about to be examined at the bar of the House. Volume II, section 1633.

A person under examination at the bar withdraws while the House deliberates on the objection to a question. Volume III. section 1768.

A person under examination at the bar of the House withdrew while the House passed on a request made by him. Volume II, section 1633.

A person under examination at the bar was allowed to state his reasons why he should not answer a question, and also to have entered on the Journal a statement. Volume II, section 1633.

# **EXAMINATION**—Continued.

### (2) At the Bar of the House—Continued.

The supposed author of an anonymous newspaper charge against a Member not named was arrested and interrogated at the bar of the House. Volume II, section 1633.

In the case of John Anderson the accused and witnesses were examined at the bar of the House. Volume II, section 1606.

The parliamentary law relating to the appearance of counsel. Volume III, section 1768.

### (3) Of Senators by House Committees.

Either House may request by message, but not command, the attendance of a Member of the other House. Volume III, section 1768.

A message requesting the attendance of a Member of the other House should state clearly the purpose thereof. Volume III, section 1768.

A Senator having neglected to accept an invitation or respond to a subpoena requesting him to testify before a House committee, the House by message requested that the Senate give him leave to attend. Volume III, section 1794.

The Senate neglected to respond to a request of the House that a Senator be permitted to attend a House committee. Volume III, section 1794.

### (4) Of a Person in Custody of Other House.

Either House may request of the other the attendance of a person in custody of the latter House. Volume III, section 1768.

### EXCEPT.

A proposal that no part of an appropriation be used for transportation of troops "except" by the cheapest route was construed as legislation. Volume VII, section 1641.

Discussion of professed limitations accompanied by the words "unless," "except," "until," "if," and "however." Volume VII, section 1706.

### EXCEPTION.

The answer of Judge Swayne as to the first seven articles raised a question as to the jurisdiction of the Senate to try the charges. Volume III, section 2481.

### EXCESS.

A question as to the best rule for elimination of an excess of ballots in the box. Volume I, section 537.

# EXCLUSION. See "Elections of Representatives" and "Elections of Senators."

### EXCUSES.

- (1) Of Members for absence.
- (2) For not voting.—In the House.
- (3) From committee service.
- (4) From service as manager of a conference.
- (5) From service as manager of an impeachment.
- (6) From service as teller at the electoral count.
- (7) Of the Speaker as to decision of question of order.
- (8) From service as President pro tempore of Senate.
- (9) Of witness.

# (1) Of Members for Absence.

The former practice of presenting Members at the bar during a call of the House is obsolete, and Members now report to the Clerk and are recorded without being formally excused unless brought in under compulsion. Volume **VI**, section **684**.

The statutes provide for deductions by the Sergeant-at-Arms from the pay of a Member or Delegate who is absent from his seat without a sufficient excuse. Volume II, section 1150.

# EXCUSES—Continued.

#### (1) Of Members for Absence—Continued.

After the roll has been called for excuses and the House has ordered the arrest of those who are unexcused a motion to excuse an absentee is in order when he is brought to the bar Volume IV. section 3012.

During a call of the House less than a quorum may excuse a Member from attendance. Volume IV, sections 3000, 3001.

While less than a quorum may excuse a Member from attendance at the time, they may not grant a leave of absence. Volume IV, section 3002.

While the names of absentees are being called for excuses on a call of the House, neither a motion to excuse nor an incidental appeal is debatable. Volume **IV**, section **2999**.

Under the old rule, for a call of the House a motion to adjourn is in order in the midst of a call of the roll for excuses. Volume IV, section 2998.

Under the old rule, for a call of the House motions to excuse Members are in order while the roll is being called for excuses. Volume IV, section 2997.

After the roll has been called under the new rule, for a call of the House, and while the proceedings to obtain a quorum are going on, motions to excuse Members are in order. Volume IV, section 3051.

The motion to dispense with proceedings under a call is in order, although Members under arrest may not have had opportunity to make excuses. Volume **IV**, section **3039**.

A Member under arrest for absence may not, when called on for an excuse, question the authority of the House. Volume IV, section 3023.

Pairs do not excuse from attendance or exempt from arrest under a call of the House. Volume VIII, section 3081.

The managers were excused from attendance on the sessions of the House during the course of the trial in the Senate. Volume VI, section 521.

# (2) For Not Voting.—In the House.

Sometimes the House has excused Members from voting on questions in which they had a personal interest (footnote). Volume **V**, section **5950**.

The House excused one Member from voting on the ballot for managers of the Johnson impeachment but refused to excuse others. Volume III, section 2417.

On a motion for a call of the House, a motion to excuse a Member from voting was held not in order, although the rule at that time permitted the motion generally. Volume IV, section 3007.

The motion to excuse a Member from voting was a prolific source of obstruction when privileged. Volume IV, sections 2900, 2903.

The Speakers, during the period when the rules made in order a motion to excuse a Member from voting, held the motion dilatory when applied to votes on adjourning or for a call of the House, since it might be used to prevent adjourning or the procuring of a quorum. Volume **V**, sections **5709–5712**.

### (3) From Committee Service.

While the House has usually granted requests of Members that they be excused from committee service, it has sometimes refused. Volume **IV**, sections **4494–4505**.

The Speaker may not relieve a Member from service on a committee to which he has appointed him. Volume IV, section 4511.

The request of a Member that he be excused from committee service has generally been treated as privileged, but as debatable to a very limited extent only. Volume **IV**, sections **4508–4510**.

# (4) From Service as Manager of a Conference.

It has long been the practice for a manager on a conference to be excused only by authority of the House. Volume **V**, sections **6373–6376**. Volume **VIII**, section **3227**.

A member may be excused from service on a conference as on committees, only by permission of the House. Volume IV, section 4506.

### EXCUSES—Continued.

# (4) From Service as Manager of a Conference—Continued.

A manager on the part of the House on the disagreeing votes of the two Houses on a bill in conference having addressed the House in criticism of the Senate members of the committee of conference, the Senate notified the House that conferees on the part of the Senate had been excused from further service on the committee. Volume VIII, section 2514.

# (5) From Service as Manager of an Impeachment.

A manager in impeachment proceedings is excused from service by authority of the House. Volume III, section 2300.

A Member appointed one of the managers of an impeachment may be excused by the House. Volume III, section 2032.

One of the managers of the Belknap impeachment being excused, the House chose another. Volume III, section 2448.

### (6) From Service as Teller at the Electoral Count.

A teller appointed for the electoral count may be excused by authority of the House. Volume III, section 1944.

# (7) Of the Speaker, as to Decision of Question of Order.

The Speaker having remained in the chair while a question relating to himself was pending, was excused from deciding a question of order. Volume II, section 1358.

Resolutions censuring the conduct of the Speaker being presented unexpectedly, he was excused from deciding a point of order in relation thereto. Volume II, section 1357.

# (8) From Service as President Pro Tempore of Senate.

A Member of the Senate elected President pro tempore was excused from serving by vote of the Senate. Volume II, section 1418.

# (9) Of Witness.

A witness unable to attend the Humphreys trial was excused by the court. Volume III, section 2394.

Witnesses summoned to testify may not excuse themselves under the plea that their testimony would compromise them. Volume VI, section 335.

The fact that testimony sought by a committee of the House might militate against the interest of the witness in a pending suit was held not to excuse him from supplying information properly within the scope of the inquiry. Volume **VI**, section **338**.

# **EXECUTIVE**

- (1) Communications of President with Congress.
- (2) Communications of Cabinet officers.
- (3) Relations of Cabinet officers to investigations
- (4) Breach of privilege by executive officers.
- (5) Protests by the President.
- (6) Directions to Cabinet officers to investigate.
- (7) Inquiries of.—Resolutions making.
- (8) Inquiries of.—Prerogatives of House in calling for information, documents, etc.
- (9) Process for procuring papers from public officers.
- (10) Investigations in general.
- (11) Examination of acts of.
- (12) Appointment of Members to office by.
- (13) Voice of House in foreign relations.—In general.
- (14) Voice of House in foreign relations.—As to the diplomatic service.
- (15) Voice of House in foreign relations.—Treaties in general.
- (16) Voice of House in foreign relations.—Treaties relating to the revenue.
- (17) Voice of House in foreign relations.—Treaties relating to acquisition or cession of territory.

- (18) Authority of House as to Indian treaties.
- (19) Respective powers of House and Executive as to certain functions.
- (20) Praise and censure of, by the House.
- (21) Advice and requests by the House.
- (22) Alleged corrupt relations with Members of the House.
- (23) References to, in debate.
- (24) General relations of House to.

# (1) Communications of President with Congress.

- In early years the President made a speech to the Congress and the House attended the Speaker in presenting the address in reply. Volume II, section 1139.
- In response to the President's annual speech the Speaker, attended by the House, used to deliver an address. Volume **V**, section **6629**.
- A joint rule formerly prescribed the method of presenting a joint address of the two Houses to the President. Volume **V**, section **6630**.
- The House waited on the President of the United States on the occasion of the death of George Washington. Volume **V**, section **7181**.
- In 1801 President Jefferson discontinued the custom of making an annual speech to Congress and transmitted the first annual message. Volume **V**, section **6629**.
- The President, by message, complained to the House that his Secretary, immediately after delivering a message to the House, had been assaulted in the Capitol. Volume II, section 1615.
- The President of the United States transmitted to the Senate a letter impeaching the conduct of a Senator. Volume II, section 1263.
- Petitions from foreigners are properly transmitted through the Executive. Volume IV, sections 3336-3340.
- Communication from a foreigner to the House is properly transmitted through the Executive. Volume **V**, section **6662**.
- The President was allowed to withdraw papers included with a message by inadvertence. Volume **V**, section **6651**.
- A message from President Monroe asking for an adjustment of certain personal claims was referred to a select committee with instructions. Volume V, section 6632.
- When messages of a confidential nature were received from the President or Senate the House went into secret session. Volume **V**, sections **7251**, **7252**.
- As late as 1843 the President transmitted a message in part confidential. Volume V, section 7255.
- The Senate having adopted a resolution advising the Executive as to matters within the sphere of his duties, the latter in a statement to the press announced that no official recognition would be accorded it. Volume VI, section 331.
- The President declined to submit to the Senate in response to its request certain papers touching the London Naval Treaty of 1930 on the ground that such compliance would be incompatible with the public interest. Volume **VI**, section **433**.

# (2) Communications of Cabinet Officers.

- Members of the President's Cabinet appear before committees of the House and give testimony. Volume III, sections 1881-1883.
- While Cabinet officers are frequently summoned to testify before committees either voluntarily or by subpoena, they are no longer called to give information on the floor of the House. Volume VI. section 432.
- The House decided early in its history that the Secretaries of the President's Cabinet should not be called to give information personally on the floor of the House. Volume III, section 1880.
- The proposition to have the heads of the Executive Departments occupy seats on the floor and participate in the proceedings. Volume II, section 1587.

#### (2) Communications of Cabinet Officers—Continued.

- The Secretary of the Treasury may recommend legislation to Congress, even when his views have not been requested by either House. Volume **V**, section **6652**.
- The Secretary of the Treasury alone of all the Cabinet transmits his report directly to Congress (footnote). Volume **V**, section **6652**.
- Secretary Stanton communicated directly to the House the fact of the President's attempt to remove him. Volume III, section 2408.
- A communication from the General of the Army transmitted directly instead of through the Secretary of War was received and referred, although occasioning some criticism. Volume **V**, section **6653**.
- The statutes provide that the House or any one of its committees having jurisdiction may transmit a claim to the Court of Claims for a finding of fact, which shall be transmitted to the House through the Speaker. Volume **IV**, section **3303**.
- The Speaker may not treat as confidential official communications received from the heads of executive departments. Volume VI, section 434.
- Executive departments in response to resolutions of inquiry may not comment on debate in the House, include explanations tending to vindicate action by the department or enter into argument not specifically requested. Volume VI, section 437.
- The Senate declines to receive communications from any executive department except through the President unless in response to a resolution of the Senate or in accordance with law. Volume VIII, section 3353.

### (3) Relations of Cabinet Officers to Investigations.

- Members of the President's Cabinet whose reputations and conduct have been assailed on the floor of the House have sometimes asked for an investigation. Volume III, sections 1734, 1735.
- Vice-President Calhoun asked the House, as the grand inquest of the nation, to investigate certain charges made against his conduct as Secretary of War, and the House granted the request. Volume III, section 1736.
- The House in 1824 investigated an application of the United States minister to Mexico a controversy on a public matter between him and the Secretary of the Treasury. Volume III, section 1741.
- Latitude permitted by an investigating committee to the counsel of an executive officer who had been implicated by the terms of the resolution creating the committee. Volume III, section 1788.
- A member of the Cabinet who had been implicated by the terms of a resolution creating a committee of investigation was permitted to have witnesses summoned. Volume III, section 1787.
- The House declined to entertain as a question of privilege a resolution to investigate a charge made by a Cabinet officer that Members of Congress not named had made a corrupt proposition to the Executive. Volume III, section 2654.

### (4) Breach of Privilege by Executive Officers.

- A resolution that the rights and dignity of the House have been invaded by the Executive presents a question of privilege. Volume III, section 2565.
- A resolution implying that the constitutional rights of the House may have been invaded by the Executive presents a question of privilege. Volume III, section 2563.
- A communication addressed to the House by an official in an Executive Department, calling in question words uttered by a Member in debate, was criticised as disrespectful and a breach of privilege and was withdrawn. Volume III, section 2684.
- An officer of the Army having written a letter which was read in the House falsely impugning the honor of a Member, the House condemned the action as a gross violation of privilege. Volume III, section 2686.

### (4) Breach of Privilege by Executive Officers—Continued.

- A controversy between a Member and the officials of one of the Executive Departments as to a question of the administration of the duties of that Department was held to involve no question of personal privilege. Volume **III**, section **2687**.
- The House declines to receive from executive departments communications reflecting upon the House or any Member thereof. Volume VI, section 437.
- A resolution alleging that the rights and dignity of the House have been invaded by the Executive presents a question of privilege. Volume **VI**, section **571**.
- The President having transmitted to the House a message reflecting on the integrity of its membership, the House declared it a breach of privilege and ordered it laid on the table. Volume **VI**, section **330**.

### (5) Protests by the President.

- A formal protest by the President against certain proceedings of the house was declared a breach of privilege. Volume II, section 1590.
- President Jackson having sent to the Senate a protest against its censure of his acts, the Senate declared the protest a breach of privilege and refused it entry on the Journal. Volume II, section 1591.
- Reference to President's protest against assumption by the House of the right to designate the officers who should disburse appropriations (footnote). Volume IV, section 4032.

# (6) Directions to Cabinet Officers to Investigate.

- A law confers on either House of Congress the power to direct by simple resolution that the Secretary of Commerce and Labor make certain investigations. Volume II, section 1594.
- Congress by concurrent resolution directs executive officers to make investigations in river and harbor matters. Volume II, section 1593.
- Instance of legislation directing and empowering executive officers of the Government to investigate and report. Volume III, section 1765.
- A resolution requiring an investigation is not privileged under the rule. Volume VI, section 427.

# (7) Inquiries of.—Resolutions Making.

- Only resolutions of inquiry addressed to the heads of Executive Departments are privileged. Volume III, sections 1861-1863.
- The privilege of resolutions of inquiry applies to those addressed to the President of the United States. Volume III, section 1864.
- It has been considered proper to use the word "request" in asking for information from the President and "direct" in addressing the heads of Departments. Volume III, section 1895.
- As to the use of the words "request" and "direct" in resolutions of inquiry addressed to the Executive (footnote). Volume III, section 1856.
- After full discussion of its relations to the Executive the House inserted a qualifying clause in its request for information as to certain foreign relations. Volume II, section 1547.
- Discussion in the Senate as to the practice of requiring information from the heads of Departments and requesting it of the President. Volume III, section 1904.
- Discussion of the status of the Department of State in relation to resolutions of inquiry. Volume III, section 1905.
- A letter from the head of an Executive Department, responding to a resolution of inquiry, is not printed in full in the Journal, but a brief summary of its contents is printed. Volume IV, section 2858.

# (8) Inquiries of.—Prerogatives of House in Calling for Information, Documents, etc.

The House declared in 1796 that its constitutional requests of the Executive for information need not be accompanied by a statement of purposes. Volume II, section 1509.

# (8) Inquiries of.—Prerogatives of House in Calling for Information, Documents, etc.—Continued.

- In 1837 a committee discussed the authority of the House in calling for papers from the Executive Departments and the kind of papers properly subject to its demand. Volume III, section 1738.
- President Washington, in 1796, declined the request of the House that he transmit the correspondence relating to the recently ratified treaty with Great Britain. Volume II, section 1509.
- In 1822 the House called generally and specifically for papers relating to the treaty of Ghent and obtained them, although the Executive advised against their publication. Volume II, sections 1512, 1513.
- The House has requested the President to lay before it information as to the carrying out and the violation of treaties, and the information has been furnished. Volume II, sections 1510, 1511.
- In 1846 President Polk, for reasons of public policy, declined to inform the House as to expenditures from the secret or contingent fund of the State Department. Volume II, section 1561.
- In 1848 President Polk declined on constitutional grounds to honor the unconditional request of the House for a copy of the instructions to the minister sent to negotiate a treaty with Mexico. Volume II, sections 1518, 1519.
- In 1842 the House vigorously asserted and President Tyler as vigorously denied the right of the House to all papers and information in possession of the Executive relating to subjects over which the jurisdiction of the House extended. Volume III, sections 1884, 1885.
- In 1886 the refusal of the Attorney-General to transmit certain papers called for by the Senate led to a discussion of prerogatives and a declaration by the Senate. Volume III, section 1894.
- President Grant declined to answer an inquiry of the House as to whether or not he had performed any Executive acts at a distance from the seat of Government. Volume III, section 1889.
- On request President Johnson furnished to the House the minutes of a meeting of the Cabinet, Volume III, section 1888.
- President Jackson declined to furnish to the Senate a copy of a paper purporting to have been read by him to the heads of the Executive Departments. Volume III, section 1887.
- The House having asserted its right to direct the heads of the Executive Departments to furnish information, the Secretary of War returned an answer to a portion of the inquiry, declining to respond to the remainder. Volume III, section 1886.
- The head of a Department having declined to respond to an inquiry of the House, a demand for a further answer was entertained as a matter of privilege. Volume III, section 1892.
- A proposition to investigate whether or not the head of an Executive Department had filed or declined to respond to an inquiry of the House was held not to be matter of privilege. Volume III, section 1892.
- The President having failed to respond to a resolution of inquiry, the House respectfully reminded him of the fact. Volume III, section 1890.
- The Senate returned to the Secretary of the Navy an impertinent document transmitted in response to an inquiry. Volume II, section 1907.
- The Postmaster-General having responded to an inquiry in a manner considered disrespectful, the Senate referred the matter to the President, whereat an explanation was forthcoming. Volume III, section 1906.

### (9) Process of Procuring Papers From Public Officers.

Discussion as to the use of the subpoena duces tecum in procuring papers from public officers. Volume III, section 1700.

Discussion of the right of the House to send for original papers from the files of the department. Volume VI, section 435.

### (10) Investigations in General.

The right and duty of the House to inquire into the manner of expenditure of public money by the Executive branch was early asserted. Volume III, section 1726.

Having the constitutional right to concur in appropriating the public money, the House has exercised also the right to examine the application of those appropriations. Volume III, section 1730.

The House very early overruled the objection that its inquiry into the conduct of clerks in the Executive Departments would be an infringement on the Executive power. Volume III, section 1729.

In 1792 the House declined to request the President to inquire into the causes of the defeat of General St. Clair's army, and asserted its own right to make the investigation. Volume III, section 1725.

In 1807 the House after mature consideration declined to investigate charges against the Chief of the Army, but requested the President to make such an inquiry. Volume III, section 1726.

In 1810 the House after mature consideration determined that it had the right to investigate the conduct of General Wilkinson, although he was not an officer within the impeaching power of the House. Volume III, section 1727.

The House having investigated charges against General Wilkinson, of the Army, the results were transmitted to the President by the hands of a committee. Volume III, section 1727.

In 1861 the two Houses, by concurrent action, assumed without question the right to investigate the conduct of the war. Volume III, section 1728.

A letter from an individual charging an officer of the Army with corruption was considered and an investigation was ordered. Volume III, section 1742.

While a committee of the House reported it inexpedient for the House to investigate the charges of a subordinate against a captain in the Navy, they expressly asserted the power of the House so to do. Volume III, section 1743.

The House sometimes directs the Speaker to certify to the Executive authority testimony taken by a House committee and affecting an official. Volume III, section 1785.

In cases where its investigations have suggested the culpability of executive officers, the Senate has by resolution submitted advice or suggestions to the Executive. Volume VI, section 331.

# (11) Examination of Acts of.

Discussion as to whether President Johnson was justified in attempting to test the constitutionality of the tenure of office law. Volume III, section 2411.

The act of President Tyler in filing with a bill an exposition of his reasons for signing it was examined and severely criticized by a committee of the House. Volume **IV**, section **3492**.

In 1842 a committee of the House discussed the act of President Jackson in writing above his signature of approval a memorandum as to his construction of the bill. Volume IV, section 3492.

In 1842 the House, after discussion, abandoned a proposition to pass on the authority of the President to appoint commissions of investigation without the sanction of law. Volume II, section 1585.

### (12) Appointment of Members to Office by.

- No Member may, during the term for which he was elected, be appointed to any office which shall have been created or the emoluments of which shall have been increased during such term. Volume I, section 485.
- The House has distinguished between the performance of paid services for the Executive by a Member and the acceptance of an appointment to an incompatible office. Volume I, section 495
- Reference to an early discussion of the appointment of Members of the House to Executive offices. Volume I. section 495.
- The House, after debate, called on the President for a list of appointments of Members of Congress to offices (footnote). Volume **III**, section **1864**.

#### (13) Voice of House in Foreign Relations.—In General.

- The House has declared its "constitutional right to an authoritative voice in declaring and prescribing the foreign policy of the United States, as well in the recognition of new powers as in other matters." Volume II, section 1539.
- The House has usually had a voice in the recognition of the independence of a foreign nation when such recognition has affected relations with another power. Volume II, sections 1541–1544.
- Congratulations of the House on the adoption of a republican form of government by Brazil. Volume II, section 1550.
- In 1811 the House originated and the Senate agreed to a resolution declaring the attitude of the United States on a question of foreign policy. Volume II, section 1538.
- Resolutions originating in the House and making an exchange of compliments with certain Republics were disapproved by President Grant as infringing on Executive prerogative. Volume II, section 1556.
- The House has, by resolution, extended its sympathy to foreign peoples desirous of greater liberty. Volume II, sections 1553–1555.

# (14) Voice of House in Foreign Relations.—As to the Diplomatic Service.

- While not questioning the right of the House to decline to appropriate for a diplomatic office, President Grant protested against its assumption that it might give directions as to that service. Volume II, section 1548.
- Discussion as to the right of the House to withhold an appropriation to pay the expenses of diplomatic agents appointed by the Executive. Volume II, sections 1546, 1547.
- In 1825 the House, after long discussion, declined to make a declaration of policy or give express approval of a diplomatic service instituted by the President. Volume II, sections 1546, 1547.
- In 1825 the House, after long debate, made an unconditional appropriation for the expenses of the ministers to the Panama congress. Volume II, sections 1546, 1547.
- An authorization of diplomatic relations with a foreign nation originated in the House in 1882. Volume II, section 1549.
- A resolution recommending the recall of a foreign minister of the United States does not present a question of privilege. Volume III, section 2572.

# (15) Voice of House in Foreign Relations.—Treaties in General.

- Discussion of the right of the House to share in the treaty-making power. Volume **II**, section **1509**. The House sometimes requests the Executive to negotiate a treaty, although the propriety of the act has been questioned. Volume **II**, sections **1514–1517**.
- In 1796 the House affirmed that when a treaty related to subjects within the power of Congress it was the constitutional duty of the House to deliberate on the expediency of carrying such treaty into effect. Volume II, section 1509.

# (15) Voice of House in Foreign Relations.—Treaties in General—Continued.

- In 1816 the House, after discussion with the Senate, maintained its position that a treaty must depend on a law of Congress for its execution as to such stipulations as relate to subjects constitutionally intrusted to Congress. Volume II, section 1506.
- In 1868, after discussion with the Senate, the House's assertion of right to voice in carrying out the stipulations of certain treaties was conceded in a modified form. Volume II, section 1508.
- In 1871 the House asserted its right to a voice in carrying into effect treaties on subjects submitted by the Constitution to the power of Congress. Volume II, section 1523.
- Instances of the action of the House in carrying into effect, terminating, enforcing, and suggesting treaties. Volume II, sections 1502–1505.
- In 1881 the House Committee on Foreign Affairs, discussing the treaty-making power, concluded that the House had no share in it. Volume II, section 1525.

### (16) Voice of House in Foreign Relations.—Treaties Relating to the Revenue.

- In 1880 the House declared that the negotiation of a treaty affecting the revenues was an invasion of its prerogatives. Volume II, section 1524.
- After long and careful consideration the Judiciary Committee of the House decided, in 1887, that the executive branch of the Government might not conclude a treaty affecting the revenue without the assent of the House. Volume II, sections 1528–1530.
- Discussion of the prerogatives of the House in relation to treaties, commercial and otherwise. Volume II, sections 1546, 1547.
- In 1884 and 1886 the Ways and Means Committee assumed that the right of the House to a voice in making treaties affecting the revenue had been conceded. Volume II, sections 1526, 1527.
- Argument that duties are more properly regulated with the publicity of Congressional action than by treaties negotiated by the Executive and ratified by the Senate in secrecy. Volume II, section 1532.
- The House has at times advised the Executive in regard to treaties affecting the revenue. Volume II, sections 1520-1522.
- Reference to discussion in the Senate over right of the House to a voice in making treaties affecting the revenue (footnote). Volume II, section 1528.

# (17) Voice of House in Foreign Relations.—Treaties Relating to Acquisition or Cession of Territory.

- In 1820 the House considered, but without result, its constitutional right to a voice in any treaty ceding territory. Volume II, section 1507.
- In 1868 the House declined to assert that no purchase of foreign territory might be made without the sanction of a previously enacted law. Volume II, section 1508.
- Mandates over foreign countries and authorization to the Executive to accept mandates are within the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1888**.

# (18) Authority of House as to Indian Treaties.

- After long discussion the House, in 1871, successfully asserted its right to a voice in approving Indian treaties. Volume II, sections 1535, 1536.
- Even in the case of an application for papers relating to an Indian treaty President Jackson asserted the Executive prerogative as opposed to the contention of the House. Volume II, section 1534.

# (19) Respective Powers of House and Executive as to Certain Functions

- The power of appointment to office belongs to the President, and Congress by law may not declare one an officer who is not such in fact. Volume II, section 1595.
- An opinion of the Attorney-General that neither House may by resolution give a construction to an existing law which would be of binding effect on an executive officer. Volume II, section 1580.

# (19) Respective Powers of House and Executive as to Certain Functions—Continued.

In a message in 1865 the President of the United States disclaimed all right of interfering with the canvassing or counting of the electoral votes (footnote). Volume III, section 1951.

### (20) Praise and Censure of, by the House.

While the House in some cases has bestowed praise or censure on the President or a member of his Cabinet, such action has at other times been held to be improper. Volume II, sections 1569–1572.

### (21) Advice and Requests by the House.

The House has at times adopted resolutions requesting or advising the Executive as to matters within the sphere of his duties. Volume II, sections 1573—1578.

Instances wherein the House by resolution expressed an opinion as to the course of action which an executive officer should follow. Volume II, section 1579.

The House, either alone or in concurrence with the Senate, has by resolution expressed opinions or determinations on important public questions. Volume II, sections 1562–1568.

The House once passed a resolution requesting the President to cause a reduction of the Executive estimates to be made. Volume IV, section 3577.

The two Houses requested the President to transmit to the States forthwith certain proposed amendments to the Constitution. Volume **V**, section **7043**.

In cases where its in investigations have suggested the culpability of executive officers, the House has by resolution submitted advice or requests to the Executive. Volume II, sections 1581–1584.

The House declined to ask of the Executive the removal of an officer whom a committee had found delinquent. Volume III, section 2501.

The Senate requested the Executive to prosecute William Duane for defamation of the Senate. Volume II, section 1604.

The House has requested the Executive authority to prosecute one of the officers of the House. Volume I, section 287.

The House requested the President, if necessary, to afford military protection to the Kansas Committee of 1856. Volume III, section 1752.

Under the early practice resolutions embodying opinions of the House were presented to the President of the United States by a committee. Volume II, section 1542.

In the early practice of the House a resolution making a request of the President was taken to him by a committee of Members. Volume III, section 1726.

### (22) Alleged Corrupt Relations with Members of the House.

A newspaper charge that a Member of the House had been influenced by Executive patronage was submitted as privileged, but the House declined to investigate. Volume III, section 2701.

An alleged corrupt combination between Members of the House and the Executive was investigated as a question of privilege. Volume III, section 2538.

# (23) References to, in Debate.

It is in order in debate to refer to the President of the United States or his opinions, either with approval or criticism, provided that such reference be relevant to the subject under discussion and otherwise conformable to the rules of the House. Volume **V**, sections **5087–5091**.

# (24) General Relations of House to.

The House has decided that a Vice-President succeeding to the Presidency should be called "The President" without qualification. Volume II, section 1586.

The Clerk may loan to officers or bureaus of the Executive Departments papers from the files of the House, taking a receipt therefor. Volume **V**, section **7256**.

An appeal of a Member to the President for protection was considered derogatory to the privileges of the House. Volume III, section 2680.

## EXECUTIVE—Continued.

#### (24) General Relations of House to—Continued.

President Madison declined a conference with a committee of the Senate. Volume **V**, section **6630**. Where the House elects a Speaker pro tempore for any considerable time it is usual to notify the Senate, and sometimes the President of the United States also. Volume **II**, sections **1406–1412**.

Presents to the President or other officers were formerly placed at the disposal of Congress. Volume II, sections 1588, 1589.

A seat being declared vacant, the House directed the Speaker to notify the executive of the State. Volume I, section 824.

The executive of a State issues writs of election to fill vacancies in its representation in the House. Volume I, section 515.

At the first investigation of charges against General Wilkinson the proceedings were ex parte, but at the second inquiry the House voted that he should be heard in his defense. Volume III, section 1727.

The Senate ordered an attested copy of the court's decisions in the Humphreys case to be sent to the President of the United States. Volume III, section 2397.

Discussion of the powers of a military governor and his status as a de facto executive. Volume I, section 379.

#### EXECUTIVE SESSIONS.

While a rule of the House provides for secret sessions, it is long obsolete, and the convening of the House in secret session is a procedure unprecedented for more than a century. Volume VI, section 434.

A motion to go into executive session is in order when any Member shall inform the House that he has communications which he believes should be considered in confidence, and takes precedence of a motion to resolve into the Committee of the Whole for the consideration of an appropriation bill. Volume **VIII**, section **3630**.

In 1929 a Senate committee recommended the denial of the privilege of the floor to a news-paper reporter charged with publication of proceedings of an executive session. Volume VI, section 334

Following revision of the rule relating to secrecy, the Senate practice of considering executive business in closed session has been largely discontinued. Volume **VIII**, section **3631**.

In the Louderback trial the Senate deliberated behind closed doors before voting on the articles of impeachment. Volume VI, section 524.

## EXECUTORS.

The Committee for the District of Columbia has exercised jurisdiction as to bills relating to executors, administrators, wills, and divorce in the District. Volume IV, section 4289.

## EXHIBITION.

No work of art not the property of the Government shall be exhibited in the Capitol and no room shall be used for private studios without permission of the Joint Committee on the Library. Volume **V**, section **7312**.

## EXHIBITS.

The answer of respondent is part of the pleadings of an impeachment trial, and exhibits in the nature of evidence may not properly be attached thereto. Volume VI, section 142.

Exhibits relating to the case at bar but also embodying extraneous and irrelevant material were admitted in full over the objection that only the pertinent matters should be read into the record. Volume VI, section 523.

An instance wherein the committee, overruling a demurrer conceded to be well taken, elected to decide the case on the pleadings, affidavits, exhibits, and statements of counsel and parties. Volume VI, section 170.

#### **EXHIBITS**—Continued.

The introduction of exhibits, demonstrations, or other unusual adjuncts to debate are subject to the will of the House. Volume VIII, section 2453.

The display of exhibits in debate by way of illustration is subject to the will of the House and any Member may object. Volume VIII, section 2452.

The rule prohibiting the reading of papers in debate was held to apply to the exhibition of articles as evidence or in exemplification in debate. Volume **VIII**, section **2452**.

Legislation pertaining to entry under bond of exhibits without payment of duty falls within the jurisdiction of the Ways and Means Committee. Volume II, section 1732.

# **EX-MEMBERS**

Members of Congress, Members-elect, and, under certain conditions, ex-Members of the House and contestants in election cases have the privilege of the floor. Volume V, section 7283. Volume VIII, section 3634.

An alleged abuse of the privilege of the floor by an ex-Member was inquired into by a special committee. Volume **V**, section **7287**.

It being alleged that an ex-Member was violating the privileges of the floor, the Speaker declared it a matter for the House, and not the Chair, to consider. Volume **V**, section **7286**.

An ex-Member who was abusing the privileges of the floor was excluded by direction of the Speaker. Volume **V**, section **7288**.

A register of persons other than Members who are entitled to the privileges of the floor was authorized in 1853. Volume **V**, section **7291**.

In rare instances the House has taken action on the occasion of the decease of a former Member. Volume **V**, sections **7136–7138**.

Ex-Members of Congress are entitled to the franking privilege until the first day of December following expiration of their term of office. Volume VI, section 217.

# EX PARTE TESTIMONY. See "Elections of Representatives" and "Investigation."

#### EXPATRIATION.

Questions relating to the protection of American citizens abroad and expatriation belong to the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4169. Volume VII, section 1883.

## EXPENDITURES, COMMITTEES ON, IN VARIOUS DEPARTMENTS.

The creation and history of the Committee on Expenditures in the Executive Departments, Section 34 of Rule XI. Volume **VII**, section **2041**.

Examples of the general jurisdiction of the Committee on Expenditures in the Executive Departments. Volume VII, section 2042.

The rule gives to the Committee on Expenditures in the Executive Departments jurisdiction of the pay of officers, abolition of useless offices, and the economy and accountability of officers. Volume VII, section 2041.

The examination of the accounts of the departments, independent establishments, and commissions of the Government, proper application of public moneys, enforcement of payment of money due the Government, and economy and retrenchment generally are within the jurisdiction of the Committee on Expenditures in the Executive Departments. Volume **VII**, section 2041

A bill providing for a more expeditious settlement of money claims against the United States was on reconsideration referred to the Committee on Expenditures. Volume VII, section 2046.

Resolutions providing for investigations in the departments of the Government come within the jurisdiction of the several expenditures committees and not the Committee on Rules. Volume VII, section 2045.

#### EXPENDITURES, COMMITTEES ON, IN VARIOUS DEPARTMENTS—Continued.

- Creation and history of the ten committees on expenditures in the various Departments of the Government. Sections 42 to 52 of Rule XI. Volume **IV**, section **4315**.
- The rule gives to the several committees on expenditures jurisdiction of the pay of officers, abolition of useless offices, and the economy and accountability of officers. Volume **IV**, section **4315.**
- The examination of the accounts of the Departments, proper application of public moneys, enforcement of payment of money due the Government, and economy and retrenchment generally are within the jurisdiction of the several committees on expenditures. Volume **IV**, section 4315.
- The several expenditures committees may make investigations with or without specific direction from the House, but authority must be obtained of the House for compelling testimony. Volume IV, section 4316.
- The committees on expenditures in the several Departments have reported bills creating and abolishing offices and employments. Volume IV, section 4318.
- Legislative propositions relating to the fees and salaries of officers and employees of the Government have been considered by the various committees on expenditures. Volume IV, section 4317.
- Bills relating to leaves of absence of officers and clerks of the Government have been considered by the several committees on expenditures. Volume IV, section 4320.
- Creation of the Committee on Expenditures in the Department of Commerce and Labor. Volume IV. section 4467.
- Examples of the general jurisdiction of the former expenditures committees. Volume VII, section 2044.

#### EXPENSES. See also "Elections of Representatives" and "Impeachment."

- The organic law creating a department authorizes necessary contingent expenses incident to its maintenance. Volume **VII**, section **1273**.
- Statutory authorization for maintenance of a governmental service authorizes essential expenses incident thereto. Volume **VII**, section **1235**.
- Ratification by law of appointment of delegates to a convention was not construed to authorize appropriations for expenses of an international commission organized by the convention. Volume VII, section 1247.
- Subsistence expenses of members of committees on official missions are not reimbursed at commuted rates or on per diem allowances but on vouchers for actual expenses. Volume **VI**, section **205**.
- Form of resolution providing for expenses of a select committee of investigation. Volume **VI**, section **388**.
- The House in providing for the expenses of a committee of investigation has limited both the amount and purpose of its expenditures. Volume VI, section 389.
- An appropriation to reimburse officials for services and expenses, however valid, is an appropriation for a private claim and is not in order on an appropriation bill. Volume VII, section 1184.

## EXPERIMENT STATIONS.

- The subject of agricultural colleges and experiment stations is within the jurisdiction of the Committee on Agriculture. Volume IV, section 4152.
- The Committee on Mines and Mining has reported bills for establishing schools of mines and mining experiment stations. Volume IV, section 4226.
- The Committee on Agriculture has reported bills providing for the purchase of land to be used for quarantine stations, experiment stations, forest reserves, and watersheds. Volume VII, section 1864.

#### EXPERIMENTS.

An appropriation for experiments and demonstrations in livestock production was held to be authorized by the organic law creating the Department of Agriculture. Volume VII, section 1129.

An appropriation for experiments by the Bureau of Ordnance, while not specifically authorized by statute, was held to be in order on an appropriation bill. Volume **VII**, section **1243**.

#### EXPERT TESTIMONY.

Decision as to the limits within which expert testimony may be admitted in an impeachment trial. Volume III, section 2218.

In the Belknap trial objection was successfully made to an opinion of a subordinate officer as to evidence of the character of respondent's administration. Volume III, section 2256.

## EXPLANATION.

The refusal of leave to make a personal explanation is not recorded in the Journal, but as to the granting of such leave the practice is not uniform. Volume IV, sections 2863, 2864.

Personal explanations are allowed only by unanimous consent. Volume VIII, section 2484.

As part of a personal explanation relating to matter excluded from the Congressional Record as out of order a Member may read the matter, subject, however, to a point of order if the reading should develop anything in violation of the rules of debate. Volume **V**, section **5079**.

A Member called to order in debate must take his seat, although he may be permitted by the House to proceed in order or explain even after his words have been taken down. Volume V, sections 5181-5184.

After a demand has been made that words spoken in debate be taken down, explanation of the meaning or proper interpretation of the words is not in order. Volume VIII, section 2532.

Two Members having assaulted one another in Committee of the Whole, the House appointed a committee of inquiry, although the two Members had severally explained to the House and reconciled their quarrel. Volume II, section 1651.

The House having agreed to a resolution of censure and the Member being brought to the bar by the Sergeant-at-Arms to be censured, it was held that he might not then be heard. Volume II, section 1259.

Debate is not admitted after roll call has begun and it is not in order for a Member to explain or otherwise discuss his vote. Volume VIII, section 3068.

In the Watrous investigation of 1857 the written explanation of the accused was printed as part of the report. Volume III, section 2497.

An order affecting the conduct of a manager being presented during an impeachment trial, he was permitted to explain. Volume III, section 2207.

#### EXPORT BOUNTIES.

The Committee on Agriculture has reported as to export bounties, regulation of importation of trees, shrubs, etc., and as to the effects of the tariff on agriculture. Volume IV, section 4155.

## EXPOSITIONS.

The rule gives to the Committee on Industrial Arts and Expositions jurisdiction of "all matters (except those relating to the revenue and appropriations) referring to the centennial of the Louisiana purchase and to proposed expositions." Volume IV, section 4353.

The Committee on Industrial Arts and Expositions has taken a jurisdiction as to expositions which was formerly divided among other committees. Volume IV, section 4354.

## EXPOSITIONS—Continued.

A proposition to appropriate for demonstrating processes of manufacturing denatured alcohol at an exposition was held not to be authorized by general law giving the Secretary of Agriculture authority to acquire and diffuse information pertaining to agriculture. Volume **VII**, section 1295.

The former jurisdiction of the Committee on Industrial Arts and Expositions is now largely exercised by the Committee on Foreign Affairs. Volume VII, section 2062.

#### EX-PRESIDENT OF THE UNITED STATES.

The House has by appropriate resolutions expressed its respect for the memories of deceased ex-Presidents of the United States. Volume **V**, sections **7185**, **7188**. Volume **VIII**, section **3576**. In rare instances the House has noticed the decrease of a member of the family of a President or ex-President. Volume **V**, sections **7182**, **7184**. Volume **VIII**, section **3580**.

Widows of former ex-Presidents are sometimes granted an annuity. Volume VIII, section 3584.

#### EXPULSION.

- (1) The power of, and its nature.
- (2) In relation to offenses committed before the Member's election.
- (3) Effect of resignation on proceedings for.
- (4) Effect of expiration of term on proceedings for.
- (5) Procedure on a resolution for.
- (6) Cases of, in House and Senate.
- (7) Unsuccessful attempts at.
- (8) Censure preferred to.
- (9) General practice as to, in the House and Senate.
- (10) As related to exclusion.
- (11) In relation to persons not Members.

## (1) The Power of, and Its Nature.

The Constitution provides for the punishment or expulsion of Members. Volume III, section 2670.

The Constitution provides that the House may punish its Members for disorderly behavior and expel a Member by a two-thirds vote. Volume II, section 1236.

The power of the House to expel one of its Members is unlimited; a matter purely of discretion to be exercised by a two-thirds vote, from which there is no appeal. Volume VI, section 78.

Nature and limitations of the constitutional power of expulsion discussed. Volume II, section 1264. Volume VI, section 56.

Discussion of the power of expulsion under the Constitution. Volume I, section 476.

Discussion by a committee of the power of the House to expel or otherwise punish its Members for disorderly behavior. Volume VI, section 398.

The nature and method of exercise of the power of expulsion discussed by the Senate. Volume II, section 1269.

In the early days of the secession movement a question arose as to the right to expel a defiant Senator representing a seceding State. Volume II, section 1265.

The Senate apparently held the view that Reed Smoot might be deprived of his seat only by the two-thirds vote specified by the Constitution for expulsion. Volume I, section 483.

May the House expel a Member-elect before he is sworn in? Volume I, section 476. Volume II, section 1262.

Discussion of the distinction between the power to judge of the elections, returns, and qualifications of the member and the power to expel. Volume I, section 469.

Discussion of reason for requiring two-thirds vote rather than majority vote for expulsion from the Senate. Volume VI, section 106.

## (2) In Relation to Offenses Committed Before the Member's Election.

- The constitutional power of expulsion is limited in its application to the conduct of Members of the House during their term of office. Volume **VI**, section **56**.
- The House will not expel a Member for reprehensible action prior to his election, even when convicted for an offense. Volume VI, section 238.
- Discussion of the power of expulsion in its relations to offenses committed before the Member's election and in relation to the power of impeachment. Volume II, section 1286.
- Argument that expulsion applies only to acts of a Senator or Member done by him while in such office or in relation to his functions as such officer. Volume I, section 481.
- After a discussion of the subject of qualifications and expulsion the House laid on the table a question as to the conduct of a Member in the preceding Congress. Volume II, section 1285.
- In 1799 the House declined to expel Matthew Lyon for an offense committed while a Member, but before his reelection to the then existing House. Volume II, section 1284.
- Members being charged with bribery committed several years before the election of the then existing House, the House preferred censure to expulsion, but declined to express doubt as to the power to expel. Volume II, section 1286.
- The Senate held in 1796 that for a crime alleged to have been committed before his election, but for which the courts had not held him to answer, a Senator should not be tried by the Senate. Volume II, section 1288.
- In the case of Humphrey Marshall, accused of committing a crime before his election, the Senate declined to proceed in the absence of prosecuting action from the constituency. Volume II, section 1288.
- In the case of William N. Roach, charged with a crime alleged to have been committed before his election, the Senate discussed its power in such a case, but took no action. Volume II, section 1289.

# (3) Effect of Resignation on Proceedings for.

- A Member whose qualifications were being investigated by a special committee having resigned, the committee was discharged. Volume **VI**, section **238**.
- A Member convicted in the courts resigned after the House had ordered an inquiry. Volume VI, section 238.
- A Member threatened with expulsion having resigned, the House ceased the proceedings of expulsion and censured him. Volume II, section 1273.
- Members accused of corruption having resigned, proceedings to expel them were discontinued. Volume II, section 1275.
- A Member having resigned, and expulsion therefore not being proposed, the House adopted a resolution censuring his conduct. Volume II, section 1239.
- A Senator having resigned, the Senate desisted from proceedings to declare his seat vacant or to expel him. Volume II, section 1279.

## (3) Effect of Resignation of Term on Proceedings for.

A Senator's term having expired before a pending resolution of expulsion was agreed to, the Senate discontinued the proceedings. Volume II, section 1276.

#### (5) Procedure on a Resolution for.

- Resolutions providing for the expulsion of a Member were presented as privileged. Volume VI, section 236.
- A proposition relating to the expulsion of a Member presents a question of privilege, which supersedes the regular order of business. Volume III, section 2638.
- A discussion as to whether or not the principles of the procedure of the courts should be followed in action for expulsion. Volume II, section 1264.
- In the proceedings for expulsion the House declined to give the Members a trial at the bar. Volume II, section 1275.

#### (5) Procedure on a Resolution for—Continued.

- In the absence of a Member against whom resolutions of expulsion were offered, consideration of the resolutions was postponed with notice that the Sergeant-at-Arms would be asked to deliver to the Member or his secretary a copy of the resolution with notice of its pending consideration. Volume VI, section 236.
- The House provided that a Member whom it was proposed to expel should be heard in his own defense. Volume II, section 1273.
- A Member against whom was pending a resolution of expulsion was permitted to address the House by unanimous consent. Volume II, section 1275.
- A Member against whom a resolution of expulsion was pending was permitted to address the House as a matter of right. Volume II, section 1286.
- A Member whose expulsion was proposed was permitted to present a written defense, but not to depute another Member to speak in his behalf. Volume II, section 1273.
- An amendment proposing expulsion of a Member was agreed to by a majority vote, but on the proposition as amended a two-thirds vote was required. Volume II, section 1274.
- A proposition to censure is not germane to a proposition to expel. (Contra 5923.) Volume VI, section 236.
- The written protest of a Member against his proposed expulsion does not go into the Journal except by order of the House. Volume II, section 1275.
- A Senator was present during consideration of a resolution for his own expulsion and participated in the debate. Volume II, section 1269.
- A committee having recommended the expulsion of a Senator, the Senate allowed him to be heard by counsel at the bar of the Senate before action on the report. Volume **II**, section **1263**.
- The Senate allowed a Member threatened with expulsion to be heard by counsel, but did not grant his request for a specific statement of charges or compulsory process for witnesses. Volume II. section 1264.
- An election committee, while authorized to subpoena witnesses and compel the production of papers in an election case, is without such authority in proceeding for expulsion unless authorized by the House. Volume **VI**, section **77**.

# (6) Cases of, in House and Senate.

- Two Members were expelled for treason, and the House ordered the governors of their respective States to be notified. Volume II, section 1261.
- A Member-elect who had not taken the oath was expelled from the House for treason. Volume II, section 1262.
- William Blount, for a high misdemeanor inconsistent with his public trust and duty was expelled from the Senate. Volume II, section 1263.
- For expressions hostile to the Government, absence from his seat, and presence within the lines of the enemy, Trusten Polk was expelled from the Senate. Volume II, section 1270.
- For a letter implying friendship with the foes of the Government, Jesse D. Bright was expelled from the Senate. Volume II, section 1269.
- "For sympathy with and participation in the rebellion" a Senator was expelled after examination of his case by a committee. Volume II, section 1268.
- For bearing arms against the Government John C. Breckinridge was summarily expelled from the Senate. Volume II, section 1267.
- By a single resolution the Senate expelled several Senators for treasonable conspiracy against the Government. Volume II, section 1266.
- For abuse of the leave to print, the House censured a Member after a motion to expel him had failed. Volume VI, section 236.
- In 1846 the Senate investigated a general newspaper charge of corruption. Volume III, section 1835.

#### (6) Cases of, in House and Senate—Continued.

The President of the United States transmitted to the Senate a letter impeaching the conduct of a Senator, Volume II, section 1263.

A Senator having been indicted by a grand jury asked and obtained an investigation by a committee of the Senate. Volume III, section 1839.

The Senate requested of the House and received a copy of testimony taken before a House committee and implicating a Senator. Volume III, section 1837.

Testimony taken before a joint select committee tending to impeach the official character of a Senator and a Representative, the committee ordered the testimony to be reported to each House. Volume III. section 1854.

The investigation of charges against L.F. Grover, a Senator from Oregon. Volume III, section 1838.

The investigation of charges against Stanley Matthews, a Senator from Oregon. Volume III, section 1837.

The Senate ordered a Senator to attend in his place when a report relating to charges against him was to be presented. Volume II, sections 1263, 1264.

Stanley Matthews, a Senator from Ohio, was sworn and examined before a Senate committee appointed to investigate his conduct. Volume III, section 1837.

A citizen who while a Member of the Senate had been subject to investigation was allowed to submit a paper to be filed and printed with the report. Volume II, section 1276.

A Senator being indicted for fraud, made a personal explanation and withdrew from the Senate pending the trial. Volume II, section 1278.

Instance wherein a Senator accused of crime was omitted from committees at his own request. Volume IV, section 4479.

A Senator having died while under conviction of crime, no announcement of his death was made to the Senate. Volume IV, section 4479.

Form of resolution providing for investigation of charges against a Senator. Volume III, sections 1837, 1838.

Form of resolution authorizing the investigation of the right and title of Reed Smoot to a seat in the Senate. Volume I, section 481.

The written answer of a Senator to charges made against him was returned by the Senate because it contained irrelevant matter. Volume II, section 1264.

Discussion of the decision of the Senate in the matter of charges against Humphrey Marshall, a Senator. Volume II, section 1264.

The Senate took steps looking to punishment of a convicted Senator, although an application for rehearing of an appeal was pending. Volume II, section 1282.

Two Senators having been declared in contempt, a question was raised as to the right to suspend their functions as Senators, including their right to vote, but was not decided. Volume II, section 1665.

Reference to an affray between two Senators on the floor of the Senate in 1850. Volume II, section 1864

In early and infrequent instances of misunderstandings and disorder in the Senate no action was taken beyond investigation. Volume II, sections 1663–1664.

#### (7) Unsuccessful Attempts at.

The House declined to expel either Matthew Lyon or Roger Griswold for an affray on the floor of the House. Volume II, section 1643.

The House in 1836 neglected to punish by expulsion or censure the surviving principal and his seconds in a duel arising over words spoken in debate. Volume II, section 1644.

The House failed to agree to a resolution to expel a Member for assaulting a Senator. Volume II, section 1621.

#### Unsuccessful Attempts at—Continued.

- The Senate failed, by one vote, to expel John Smith, charged with participation in a treasonable conspiracy. Volume II, section 1264.
- The Senate did not consider Lazarus W. Powell worthy of expulsion because he had formerly counselled his State to be neutral between the Government and its enemies. Volume II, section 1271.
- A Senator having used words which might incite treason, a resolution of expulsion was proposed, but withdrawn upon explanation. Volume II, section 1272.
- Instances of expulsion proposed in the Senate but not effected. Volume II, sections 1280, 1281.
- A Senate committee having, on the strength of ex parte affidavits, found Benjamin Stark disloyal, the Senate disagreed to a resolution for his expulsion. Volume I, section 443.
- For abuse of the leave to print, the House censured a Member after a motion to expel him had failed. Volume VI, section 1236.

## (8) Censure Preferred to.

- After considering the question of expulsion the House censured a Member for words alleged to be treasonable. Volume II, section 1253.
- For words alleged to be treasonable the House censured a Member after a motion to expel him had failed. Volume II, section 1254.
- The House refused to expel, but censured, a Member who had accepted money for appointing a cadet at the Military Academy. Volume II, section 1274.
- The attempt to expel and the censure of B. F. Whittemore in the Forty-first Congress. Volume II, section 1273.
- The House, after declining to expel, censured a Member for contempt in assaulting another Member for words spoken in debate. Volume II, section 1656.
- After abandoning a proposition to expel, the House arrested and censured a Member for gross personalities aimed at another Member and for deception of the Speaker when the latter had proposed to prevent the utterances. Volume **II**, section **1251**.
- The question on agreeing to resolutions of expulsion having been decided adversely, the Speaker recognized a Member of the opposition to offer resolutions of censure. Volume VI, section 236.
- For abuse of the leave to print, the House censured a Member after a motion to expel him had failed. Volume VI, section 236.
- Form of censure administered by the Speaker to a Member by order of the House. Volume VI, section 236.

## (9) General Practice as to, in the House and Senate.

- An amendment to censure a Member has been held germane to a resolution for his expulsion. Volume **V**, section **5923**.
- For an assault during debate in Committee of the Whole the House, after expulsion had been suggested, exacted apologies from a Member. Volume II, section 1650.
- For an assault during debate in Committee of the Whole the House, after expulsion had been suggested, exacted apologies from two Members. Volume II, section 1657.
- The House considered but did not act on propositions to expel or censure a Member who had published in a newspaper an article alleged to be in violation of the privileges of the House. Volume II, section 1245.
- Discussion as to whether or not the expulsion of a Delegate should be affected by a majority or a two-third vote. Volume I, section 469.
- In 1873 the Elections Committee concluded that a Delegate who had been sworn could be reached on a question of qualifications only by process of expulsion. Volume **I,** section **469.**

#### (9) General Practice as to, in the House and Senate—Continued.

- It is not essential that a resolution authorizing an investigation of the conduct of Senators shall specify censure or expulsion in order that the Senate may constitutionally compel testimony. Volume II, section 1614.
- Impeachment proceeding against a Senator were continued after his expulsion. Volume II, section 1263.
- A final judgment of conviction under section 1782, Revised Statutes, does not operate ipso facto to vacate the seat of a convicted Senator or compel the Senate to expel him. Volume II, section 1282.
- Instance of the presentation in the Senate of a petition for the expulsion of a Senator. Volume II, section 1241.
- A majority of the Senate committee considered Reed Smoot's membership in a religious hierarchy that countenanced and encouraged polygamy a reason for removing him from the Senate. Volume I, section 482.
- Convinced that Reed Smoot had take an oath of hostility to the nation, a majority of the Senate committee held this a reason for vacating his seat as a Senator. Volume I, section 482.
- The withdrawal of a Senator to join the foes of the Government was held to create a vacancy which a legislature could recognize, although the Senate had not expelled him. Volume I, section 383.
- A Member of the Senate being expelled, the Senate notified the governor of his State. Volume II, section 1270.
- In a single instance the Senate annulled its action in expelling a Senator. Volume **II**, section **1243**. It is the custom of the House to defer final action against Members under criminal charges pending disposition in the court of last resort. Volume **VI**, section **238**.
- A committee announced as a fundamental principle that the House could not permit in its membership a person serving a sentence for crime. Volume **VI**, section **238**.
- A Member convicted by the courts refrained from participation in the proceedings of the House pending action on his appeal. Volume VI, section 238.
- Violation of the corrupt practices acts, either Federal or State, are tried in the respective courts having jurisdiction and not in the House of Representatives, but any Member found to have violated such acts is subject to prompt expulsion. Volume VI, section 77.
- For unparliamentary language and an assault two Senators were declared in contempt and later were censured. Volume II, section 1665.
- Two Senators declared by the Senate to be in contempt were allowed to speak only after permission had been given by the Senate. Volume II, section 1665.

#### (10) As Related to Exclusion.

- May a returned Member, already sworn, but found disqualified, be excluded by majority vote? Volume II, section 946.
- In 1856 the House considered and decided a question as to the qualifications of a Member who had already been seated on his prima facie showing. Volume **I**, section **415**.
- In 1856 the Senate considered and decided a question as to the qualifications of a Member who had already been seated on his prima facie showing. Volume I, section 416.
- A Member having disqualified himself by accepting an office in the Army, a resolution for his exclusion may be agreed to by majority vote. Volume I, section 490.
- In a sustained report in 1900 the majority of the committee favored the exclusion, and not the expulsion, of a Member-elect admitted to be engaged in the practice of polygamy. Volume I, section 476.
- While a majority of the Senate Committee agreed that Reed Smoot was not entitled to his seat, they could not decide whether he should be excluded or expelled. Volume I, section 482.

## (10) As Related to Exclusion—Continued.

- B. F. Whittemore, being reelected to the same House from which he had resigned to escape expulsion for crime, was excluded from taking the oath and his seat. Volume I, section 464.
- Reed Smoot's membership in a religious hierarchy that united church and state, contrary to the spirit of the Constitution, was held by the majority of the Senate committee a reason for vacating his seat. Volume **I**, section **482**.
- In 1873 it was proposed by a majority of the Elections Committee to exclude Delegate George Q. Cannon for polygamy, but the resolution was not considered. Volume I, section 470.
- In 1882 the House, by majority vote and for the disqualification of polygamy, excluded Delegate George Q. Cannon, who had not been sworn on his prima facie showing. Volume I, section 473.

#### (11) In Relation to Persons not Members.

- Instance wherein a newspaper correspondent was expelled from the House for an offense connected with pending legislation. Volume III, section 1669.
- For improper conduct in connection with legislation reporters have been expelled from the House. Volume II, section 238.
- For publications affecting the reputations of Members reporters have been expelled from the House. Volume II, sections 1636, 1637.
- Resignation and expulsion from the Board of Regents of the Smithsonian Institution. Volume **V**, sections **7340**, **7341**.

## EXPUNGE. See "Congressional Record" and 'Journal."

#### EX-SPEAKER.

Ceremonies at the presentation of portraits of ex-speakers. Volume V, sections 7065-7069.

## EXTENSION OF REMARKS. SEE "Congressional Record."

# EXTENSION OF TIME FOR TAKING TESTIMONY IN AN ELECTION CASE. See "Elections of Representatives."

#### EXTRADITION.

- The subjects of criminals, crimes, penalties, and extradition are within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4069.
- The subjects of extradition with foreign nations, international arbitration, and violations of neutrality have been within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4178.

# EXTRAORDINARY SESSION.

At an extraordinary session the House sometimes adopts a rule limiting the business to be considered. Volume **IV**, sections **3064–3068**.

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#### FACTS.

Reference to practice of agreeing to questions of fact in contested-election cases as liable to abuse. Volume I, section 525.

In impeachment trials witnesses are ordinarily required to state facts, not opinions. Volume III, sections 2248-2251.

#### FAIRBANKS, CHARLES W., of Indiana, Vice-President.

Decisions on questions of order relation to-

Conference report. Volume V, sections 6426, 6427.

Questions of order. Volume II, section 1340.

#### FAIRCHILD.

The New York election case of Fairchild v. Ward in the Fifty-fifth Congress. Volume II, section 1106.

#### FALSEHOOD.

Charges of falsehood made in debate against one not a Member of the House were held not to constitute a breach of order. Volume VIII, section 2532.

Statements charging falsehood in debate involve a question of privilege. Volume VI, section 2532.

Statements charging falsehood in debate involve a question of privilege. Volume VI, section 607.

A pamphlet charging falsehood in connection with statements made in debate was held to support a question of personal privilege. Volume VI, section 618.

Intimation of lack of veracity on the part of a Member was held to give rise to a question of privilege. Volume **VI**, section **600**.

Newspaper charges impugning the veracity of a Member in statements made on the floor support a question of privilege. Volume VI, section 613.

Newspaper assertions that statements made on the floor are false do not give rise to a question of privilege unless imputing dishonorable motives. Volume VI, section 616.

The statement in a telegram, published in a newspaper, that a resolution introduced by a Member was "a tissue of misrepresentation" was held to involve a question of personal privilege. Volume VI, section 563.

Newspaper statements that a Member voted for or against certain measures, although false, do not give rise to a question of privilege. Volume VI, section 608.

Misrepresentations in newspaper reports of remarks in the House do not maintain a question of privilege. Volume VI, section 612.

For testifying falsely before a congressional committee of investigation a witness was certified to the district attorney and indicted by a Federal grand jury. Volume **VI**, section **355**.

#### FALSE PUBLICATIONS.

The House declined to consider false publications, neither party being shown to be concerned therein, and no deception of voters being shown, as a reason for changing an election return. Volume II, section 1129.

## FALSIFICATION.

The falsification of a House document was made the subject of examination by a select committee. Volume **V**, section **7329**.

## FAME, COMMON.

- A Member having stated upon the authority of "common rumor" that another Member had been menaced, there was held to be ground for action. Volume III, section 2678.
- A contention that common fame was sufficient basis for the House to entertain a proposition relating to its privileges. Volume III, section 2701.
- English precedents reviewed in the Chase case on the question of ordering an investigation on the strength of common rumor. Volume III, section 2342.
- In the case of Mr. Justice Chase the House, after long debate and a review of precedents, decided to order investigation, although Members could give only hearsay evidence as to the facts. Volume III, section 2342.

#### FAME, COMMON—Continued.

It being declared by common fame that Judge Humphreys had joined the foes of the Government, the House voted to investigate his conduct. Volume III, section 2385.

Instance wherein the House ordered an investigation of the conduct of a judge without a statement of charges, but in a case wherein common fame had made the facts known. Volume III, section 2506.

#### FAMILIES.

A portion of the east gallery is assigned to the use of families of Members, the Speaker issuing a card to each Member for his family and visitors. Volume **V**, section **7302**.

#### FARLEE.

The New Jersey election case of Farlee v. Runk in the Twenty-ninth Congress. Volume I, section 813.

#### FARM.

Bills to discourage fictitious and gambling transactions in farm products have been considered within the jurisdiction of the Committee on Agriculture, even when an internal revenue question was included. Volume IV, section 4161. Volume VII, section 1861.

An appropriation providing for the daily issue of a price list reporting prices of farm products received by producers was held to be authorized by the organic act creating the Department of Agriculture. Volume VII, section 1305.

The cooperative marketing and distribution of farm products, the disposition of surplus agricultural products abroad, proposed legislation for the stabilization and control of prices of food-stuffs, and for the establishment of governmental agencies for the administration of such legislation are within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1871**.

Subjects relating to rural credits and farm-loan legislation, including the extension of rural-credit legislation to the territories, come within the jurisdiction of the Committee on Banking and Currency. Volume VII, section 1791.

Bills providing for loans to farmers under emergency conditions have been reported by the Committee on Agriculture. Volume **VII**, section **1866**.

Bills relating to the subject of farm risk insurance have been referred to the Committee on Agriculture. Volume VII, section 1875.

# FARR.

The Pennsylvania election case of Farr v. McLane in the Sixty-sixth Congress. Volume VI, section 75.

#### FARROW.

The Senate election cases of Whitely and Farrow v. Hill and Miller, from Georgia, in the Fortieth and Forty-first Congresses. Volume I, section 391.

## FARWELL.

The Illinois election case of Le Moyne v. Farwell in the Forty-fourth Congress. Volume II, sections 908–910.

## FATHER OF THE HOUSE.

Origin of the title "Father of the House," as applied to the Member of longest continuous service. Volume  ${\bf II}$ , section 1140.

The title "Father of the House" as applied to the member of longest continuous service. Volume VI, section 234.

## FAULKNER.

The Senate election case of Lucas v. Faulkner, from West Virginia, in the Fiftieth Congress. Volume I, section 632.

# FEARING.

The election case of Paul Fearing, Delegate from the Territory northwest of the River Ohio, in the Seventh Congress. Volume I, section 402.

#### FEATHERSTON.

The Arkansas election case of Featherston v. Cate in the Fifty-first Congress. Volume II, sections 1022–1024.

#### FEDERAL AID.

- A bill providing for the establishment of a Memorial National Highway and authorizing Federal aid therefor was held to belong to the Committee on Roads and not the Committee on Agriculture. Volume VII, section 2068.
- Legislation authorizing Federal aid to the States in the construction of rural post roads and Federal highways is within the jurisdiction of the Committee on Roads. Volume VII, section 2066.

#### FEDERAL BUILDINGS.

- The acquisition of property for Federal building purposes and the relinquishment of such property belonging to the United States are subjects within the jurisdiction of the Committee on Public Buildings and Grounds. Volume VII, section 1963.
- Legislative provisions for the construction of Federal buildings in the Territories have been reported by the Committee on Public Buildings and Grounds. Volume **VII**, section **1964**.

## FEDERAL COMMISSIONER.

Votes received at an outside poll by a United States commissioner and confirmed by evidence of the voters themselves were counted by the House. Volume II, section 1026.

#### FEDERAL INSPECTOR.

- As to proving a vote aliunde by testimony of a United States inspector who distributed tickets and saw them voted. Volume II, section 1038.
- The Elections Committee held that wherever a United States inspector was prevented from performing his legal duties at the poll the return should be rejected. Volume II, section 1039.
- Although illiterate election officers seemed to have been appointed purposely, yet the House was reluctant to reject their returns when the safeguard of Federal inspectors had existed. Volume II, section 973.

#### FEDERAL POWER COMMISSION.

The investigation of water resources, the creation of a Federal Power Commission, the leasing of power sites, and the supervision and development of water power <sup>10</sup> are subjects which have been committed to the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1808**.

# FEDERAL RESERVE ACT.

- Legislation relating to establishment and operation of Federal Reserve Banks, including authorization of construction of Federal Reserve bank buildings, belongs within the jurisdiction of the Committee on Banking and Currency. Volume VII, section 1793.
- Propositions to amend the Federal Reserve Act are within the jurisdiction of the Committee on Banking and Currency. Volume VII, section 2113.
- The investigation of the Federal Reserve Board in 1917. Volume VI, section 469.
- A resolution of inquiry addressed to the Federal Reserve Board is not privileged. Volume VI, section 406.

# FEDERAL SUPERVISORS.

- Discussion as to the clause of the Constitution under which Federal supervisors of elections acted. Volume II, section 931.
- The House rejected a return of State election officers on the evidence of the returns of United States supervisor of elections. Volume I, section 736.
- The regular returns being lost or invalidated and not canvassed, the House took into account a statement of the United States supervisors as to the state of the vote. Volume II, section 1014.
- Reference to a discussion of the return of United States supervisors as evidence of the vote cast. Volume II, section 960.

#### FEDERAL SUPERVISORS—Continued.

Discussion as to whether or not a result corroborated by Federal supervisors might be set aside by a recount by State officials. Volume II, section 931.

#### FEES.

The Sergeant-at-Arms receives no fees, and the Clerk receives them only for certified extracts of the Journal. Volume I, section 259.

Instance wherein Members in custody on a call of the House were discharged on payment of fees. Volume IV, section 3025.

The law regulating the fees of witnesses and officers in the preparation of an election case. Volume I. section 706.

Allowances for witness fees in an election case must be in strict conformity to section 128, Revised Statutes. Volume I, section 676.

Affidavits of persons who did not appear at cross-examination because of failure of returned Member to pay witness fees were not rejected as ex parte. Volume II, section 1004.

It was not thought necessary that mileage and fees should be tendered a witness before arresting him for contempt in declining to answer. Volume III, section 1701.

Legislative propositions relating to the fees and salaries of officers and employees of the Government have been considered by the various committees on expenditures. Volume IV, section 4317.

An amendment prohibiting payment of fees to officials under certain contingencies was held to retrench expenditures and to come within the exception to the rule against admission of legislation on appropriation bills. Volume **VII**, section **1515**.

#### FELONY.

Interpretation of word "felony" as related to the privilege of a Member from arrest. Volume III, section 2676.

The words "treason, felony, and breach of the peace" in the constitutional guaranty of privilege have been construed to mean all indictable crimes. Volume III, section 2673.

Prior rights of the House when a Member is accused of treason, felony, or breach of the peace. Volume II, section 1260.

All criminal offenses are comprehended by the terms "treason, felony, and breach of the peace," as used in the Constitution, excepting these cases from the operation of the privilege from arrest therein conferred upon Senators and Representatives during their attendance at the sessions of their respective Houses, and in going to and returning from the same. Volume VI, section 589.

## FELTON.

The California election case of Sullivan v. Felton, in the Fiftieth Congress. Volume II, sections 1016, 1017.

The Georgia election case of Felton v. Maddox, in the Fifty-fourth Congress. Volume II, sections 1084, 1085.

The Senate case relating to qualifications of Rebecca Latimer Felton, of Georgia, in the Sixty-seventh Congress. Volume VI, section 156.

# FENN.

The election case of Fenn v. Bennett, from the Territory of Idaho, in the Forty-fourth Congress. Volume II, section 915.

## FENNING.

The investigation into the conduct of Frederick A. Fenning, a commissioner of the District of Columbia, in 1926. Volume VI, section 548.

# FERGUSON.

The election case of Chapman v. Ferguson, from the Territory of Nebraska, in the Thirty-fifth Congress. Volume I, section 834.

## FERRIS, SCOTT, of Oklahoma, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1433, 1459, 1626, 1637.

Special orders. Volume VII, section 781.

Tellers. Volume VIII, section 3104.

# FERRY, T. W., of Michigan, President Pro Tempore.

Decisions on questions of order relating to-

Argument in an impeachment trial. Volume III, section 2188.

Cross-examination in an impeachment trial. Volume III, section 2208.

Decision in an impeachment trial. Volume III, sections 2140, 2141, 2146.

Electoral count. Volume III, sections 1955, 1956.

Evidence in an impeachment trial. Volume III, sections 2195, 2201, 2226-2229, 2252, 2276.

Examination in an impeachment trial. Volume III, sections 2177-2179.

Motion to adjourn. Volume III, section 2074.

Motions in an impeachment trial. Volume III, sections 2136-2139, 2147.

Questions in an impeachment trial. Volume III, sections 2180, 2181.

Tellers for the electoral count. Volume III, section 1954.

#### FEES, SIMEON D., of Ohio, Chairman.

Decisions on questions of order relating to-

Amendment. Volume VI, section 250. Volume VIII, sections 2845, 2846.

Amendment, germaneness of. Volume VIII, sections 2935, 3002, 3046.

Appropriations. Volume VII, sections 1127, 1211, 1213, 1214, 1215, 1228, 2154.

Enacting clause, strike out. Volume VIII, section 2367.

Roll call. Volume VI, section 669.

## FIELD.

The Louisiana election case of A.P. Field in the Thirty-eighth Congress. Volume I, section 376.

The Louisiana election cases of Bonanzo, Field, Mann, Wells, and Taliaferro in the Thirty-eighth Congress. Volume I, section 381.

The Massachusetts election case of Dean v. Field in the Forty-fifth Congress. Volume II, section 931.

## FIELD GUNS.

The appropriations for field guns and their appurtenances belong within the jurisdiction of the Committee on Appropriations. Volume IV, sections 4042-4044.

#### FILES OF THE HOUSE.

- (1) Custody, protection, etc.
- (2) Leave to withdraw papers from.
- (3) Officers not to furnish papers from, unless by authority.
- (4) Officers not to produce papers from, on order of a court.
- (5) Relations of papers on, to current business.
- (6) Requests of other House for papers from.

## (1) Custody, Protection, etc.

A resolution relating to the protection of the records of the House presents a question of privilege. Volume III, section 2659.

The charge that the minority views of a committee had been abstracted from the Clerk's office by a Member was investigated as a question of privilege. Volume III, section 2603.

At the time of final adjournment of a Congress the clerks of committees are required to deliver to the Clerk of the House the bills and other papers referred to the committee. Volume **V**, section **7260**.

## FILES OF THE HOUSE—Continued.

## (1) Custody, Protection, etc.—Continued.

The statutes provide that so much of the files of the House as are not required for immediate use shall be kept in the custody of the Librarian of Congress. Volume **V**, section **7256**.

The statutes require the binding for the files of copies of bills and resolutions of each Congress. Volume **V**, sections **7325**, **7326**.

A bill introduced in a Member's name in his absence was ordered by the House to be removed from the files. Volume IV, section 3388.

## (2) Leave to Withdraw Papers From.

Except in certain cases no paper presented to the House shall be withdrawn from its files without its leave. Volume **V**, sections **7256-7258**.

When leave is given for the withdrawal of a paper from the files of the House a certified copy of it is to be left in the office of the Clerk. Volume **V**, section **7256**.

The House usually allows the withdrawal of papers only in cases where there has been no adverse report. Volume **V**, section **7259**.

The rules for the order of business give no place to a motion to withdraw papers, and hence it is made by unanimous consent. Volume **V**, section **7259**.

The House has found the necessity of strictness in the rule relating to the withdrawal of papers from the files. Volume **V**, sections **7257**, **7258**.

The House declined to allow the testimony in an election case to be withdrawn from its files. Volume V, section 7262.

## (3) Officers Not to Furnish Papers From, Unless by Authority.

No officer or employee of the House should furnish, except by authority of the House or a statute, any copy of any paper belonging to the files of the House. Volume III, section 2663.

When an act passes for the settlement of a claim the Clerk may transmit the papers relating thereto to the officer charged with the settlement. Volume **V**, section **7256**.

The Clerk may loan to officers or bureaus of the Executive Departments papers from the files of the House, taking a receipt therefor. Volume **V**, section **7256**.

An instance wherein the Clerk of the House, without an order from the House, produced before a Senate committee of investigation, after the expiration of the statutory period provided for their preservation, statements filed in his office in compliance with the provisions of the Federal corrupt practices act. Volume VI, section 353.

## (4) Officers Not to Produce Papers From, on Order of a Court.

No officer or employee of the House may produce any paper belonging to the files of the House before a court without permission of the House. Volume III, section 2663.

The House in maintenance of its privilege has refused to permit the Clerk to produce in court, in obedience to a summons, an original paper from the files, but has given the court facilities for making certified copies. Volume III, section 2664.

No officer or employee of the House may produce before a court, either voluntarily or in obedience to a subpoena duces tecum, any paper from the files without permission of the House first obtained. Volume **VI**, section **587**.

Instance wherein permission was given the clerk of a committee and the Clerk of the House, to respond to subpoena or subpoena duces tecum and to make deposition with proviso that they should take with them none of the files. Volume **VI**, section **585**.

The Clerk of the House having been subpoenaed to produce before the Supreme Court of the District of Columbia certain papers from the files, reported to the House, and failing to receive permission disregarded the order of the court. Volume **VI**, section **587**.

## (5) Relations of Papers on, to Current Business.

A Member may not offer as an amendment a paper already in possession of the House, and consequently a part of the files of the House. Volume **V**, section **7265**.

## FILES OF THE HOUSE—Continued.

## (5) Relations of Papers on, to Current Business-Continued.

- A Member may not offer as an amendment a paper already offered by another Member and in possession of the Clerk. Volume V, sections 7266, 7267.
- A proposition to refer to a committee the papers and testimony in an impeachment of the preceding Congress was admitted as a matter of privilege. Volume **V**, section **7261**.
- The House may take from its files papers of a preceding Congress and refer them to a committee with instructions. Volume V, section 7261.
- The House may refer to a committee a report made in a preceding Congress. Volume IV, section 4679.
- An investigating committee sometimes reports testimony to the House, with the recommendation that it be sealed and so kept in the files until further order of the House. Volume III, section 1782.

#### (6) Requests of Other House for Papers From.

- One House requiring papers from the files of the other asks for them by resolution. Volume **V**, sections **7263**. **7264**.
- The House by resolution authorized its Clerk to produce papers and its Members to give testimony before a court of impeachment. Volume III, section 1796.
- The Secretary of the Senate being subpoenaed to appear before a committee of the House with certain papers from the files, the Senate, after a discussion as to privilege, empowered him to attend with the papers in his custody. Volume III, section 2665.
- The Secretary of the Senate being subpoenaed to produce a paper from the files of the Senate, permission was given him to do so after a discussion as to whether or not he was exempted by privilege from the process. Volume III, section 2666.

#### FILIBUSTERING.

- Rulings of Mr. Speaker Reed which destroyed the power to "filibuster" successfully. Volume IV, sections 2895, 2909. Volume V, section 5713.
- Instance illustrating the extent to which the right of obstruction was cherished as a privilege of the minority. Volume V, section 6047.
- Instance wherein the minority party in the course of obstruction left the Hall in a body. Volume II, section 1034.
- Instance of obstruction on an election case which forced a compromise as to another matter of legislation. Volume II, section 999.
- Instance wherein final action in an election case was prevented by obstruction. Volume II, section 1017.

## FILLMORE, MILLARD.

Casting vote as Vice-President. Volume V, section 5972.

Ceremonies at the administration of the oath of office to Millard Fillmore, President of the United States. Volume III, section 1997.

# FINAL ARGUMENTS IN AN IMPEACHMENT TRIAL. See "Impeachment."

FINAL JUDGMENT IN AN IMPEACHMENT TRIAL. See "Impeachment."

FINAL RIGHT. See "Elections of Representatives."

#### FINANCES.

While the Ways and Means Committee has jurisdiction as to the revenues and bonded debt of the United States, its claims as to the subject of "National finances" and "preservation of the Government credit" have been resisted successfully. Volume IV, section 4023.

## FINES.

Those present on a call of the House may prescribe a fine as the condition on which an arrested Member may be discharged. Volume IV, sections 3013, 3014.

#### FINES—Continued.

During a call, but after the appearance of a quorum, penalties were once imposed which contemplated the future appearance of absent Members at the bar. Volume IV, section 3024.

The House once established a fine for absence (footnote). Volume IV, section 3011.

#### FINLEY.

The Florida election case of Finley v. Walls in the Forty-fourth Congress. Volume II, sections 902–904.

The Florida election case of Finley v. Bisbee in the Forty-fifth Congress. Volume II, sections 932-934.

The Florida election case of Bisbee, jr., v. Finley in the Forty-seventh Congress. Volume II, sections 977-981.

#### FIRE.

Protection from fire on vessels is a subject which, under the later practice, has been considered by the Committee on Merchant Marine and Fisheries. Volume VI, section 4141.

An appropriation for fire protection of forested watersheds of navigable streams, in cooperation with a State, was held to be authorized by existing law. Volume **VII**, section **1170**.

#### FISCHER, ISRAEL F., of New York, Speaker Pro Tempore.

Decision on question of order relating to-

Motion to recommit. Volume V, section 5561.

#### FISH.

Bills for the protection of fish and game within the District of Columbia have been reported by the Committee for the District of Columbia. Volume IV, section 4282.

The Committee on Territories has exercised a general but not exclusive jurisdiction as to game and fish in Alaska, including the salmon fisheries. Volume IV, section 4211.

An appropriation for demonstrating uses of fish as food was held not to be authorized by the organic act creating the Bureau of Fisheries. Volume VII, section 1259.

A provision of law authorizing Commissioners of the District of Columbia to take over and operate fish wharves was held not to authorize an appropriation to reconstruct such wharves. Volume VII, section 1187.

# FISHBACK.

The Senate election cases of Fishback and Baxter from Arkansas in the Thirty-eighth Congress. Volume I, section 382.

## FISH COMMISSIONER.

A bill for the protection of game and other birds through the instrumentality of the Fish Commission was reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4148.

#### FISHER.

The New York election case of Wright, jr., v. Fisher, Volume I, section 650.

# FISHERIES.

The jurisdiction of subjects relating to the "merchant marine and fisheries" is given by the rule to the Committee on Merchant Marine and Fisheries. Volume IV, section 4129.

The authorization of fish culture stations and the regulation of fisheries generally are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4147.

The treaty rights of American fishermen in waters adjacent to foreign shores are within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4171.

Bills relating to Alaskan fisheries belong to the Committee on the Merchant Marine and Fisheries rather than to the Committee on the Territories. Volume VII, section 1850.

An appropriation for demonstrating uses of fish as food was held not to be authorized by the organic act creating the Bureau of Fisheries. Volume VII, section 1259.

#### FITCH.

The Senate election case of Lane and McCarthy v. Fitch and Bright, from Indiana, in the Thirty-fourth and Thirty-fifth Congresses. Volume I, sections 545, 546.

#### FITZGERALD.

The Massachusetts election case of Tague v. Fitzgerald in the Sixty-sixth Congress. Volume VI, section 96.

## FITZGERALD, JOHN J., of New York, Speaker Pro Tempore.

Decisions on questions of order relating to-

Amendment, germaneness of. Volume VIII, sections 2710, 2993.

Debate. Volume VIII, section 2487.

Voting. Volume VIII, section 3136.

## FIVE-MINUTE RULE.

- (1) Debate under.—Rule and practice.
- (2) Debate under.—Use of pro forma amendment.
- (3) Debate under.—Closing of.
- (4) Debate under.—During electoral count.
- (5) Amendment under.—Reading for.
- (6) Amendment under.—Returning to paragraphs.
- (6) Amendment under.—Points of order.

## (1) Debate Under.—Rule and Practice.

The rule governing the five-minute debate on amendments in Committee of the Whole. Volume V. section 5221.

In Committee of the Whole under the five-minute rule the right to explain or oppose an amendment has precedence over a motion to amend it. Volume IV, section 4751.

In debate under the five-minute rule the Member must confine himself to the subject. Volume V, sections 5240-5256. Volume VIII, section 2591.

Members may not yield time during the five-minute debate. Volume V, sections 5035-5037.

During the five-minute debate recognitions are not necessarily alternated between the political divisions of the House, but are governed by conditions relating to the pending question. Volume **V**, section **5223**.

When, after a speech in favor of an amendment under the five-minute rule, no one claimed the floor in oposition, the Chairman recognized another Member favoring the amendment. Volume VIII, section 2557.

A Member proposing an amendment may offer an amendment to such amendment during the five minutes allotted him under the rule but may not thereby secure additional time for debate. Volume VIII, section 2562.

In Committee of the Whole the motion to strike out the enacting clause is debatable and in later usage is governed by the five-minute rule. Volume **V**, sections **5333–5335**. Volume **VIII**, sections **2628–2631**.

Debate on an appeal in the Committee of the Whole is under the five-minute rule. Volume VII, section 1608. Volume VIII, sections 2375, 3453-3456.

Debate on appeal in the Committee of the Whole is under the five-minute rule, and is within the discretion of the Chair. Volume VIII, section 2347.

In the early days of the House the times for general debate and amendment in Committee of the Whole were not so rigidly fixed as at present. Volume IV, section 4760.

The only distinction between consideration in the House and consideration in the House as in Committee of the Whole is that in the latter, debate proceeds under the five-minute rule and there is no general debate. Volume **VI**, section **639**.

Debate under the five-minute rule is had in the Committee of the Whole or in the "House as in Committee of the Whole" but not in the House. Volume **VIII**, section **2565**.

#### FIVE-MINUTE RULE—Continued.

#### (2) Debate Under.—Use of Pro Forma Amendment.

Pro forma amendments were in use in five-minute debate as early as 1868. Volume V, section 5778

The formal amendment, striking out the last work is not in order in considering an amendment to a substitute, being in the third degree. Volume **V**, section **5779**.

A Member who has occupied five minutes on a pro forma amendment may not, by making another pro forma amendment, lengthen his time. Volume **V**, section **5222.** Volume **VIII**, section **2560.** 

In debate under the five-minute rule the Member must confine himself to the subject, even on pro forma amendments. Volume VIII, section 2591.

## (3) Debate under.—Closing of.

The Committee of the Whole may, after the five-minute debate has begun, close debate on the section, paragraph, or pending amendments, but this does not preclude further amendment. Volume **V**, section **5266**.

A motion to close debate under the five-minute rule is not in order until such debate has begun. Volume **V**, section **5225**.

The five-minute debate may be closed after one speech of five minutes. Volume V, section 5226.

The five-minute debate may be closed after one speech, however brief, and it is not necessary that an entire five minutes be consumed to make the motion to close debate in order. Volume VIII, section 2573.

Debate under the five-minute rule, however brief, was held to exhaust the time allotted and another Member was denied recognition for the unexpired time. Volume VIII, section 2571.

The motion to close the five-minute debate is not debatable. Volume VIII, section 2575.

The motion to close the five-minute debate, while not debatable, is amendable. Volume **V**, section **5227.** Volume **VIII**, section **2578.** 

The right to limit debate on the pending section of a bill pending in the Committee of the Whole under the five-minute rule may be exercised by the House as well as by the Committee of the whole. Volume **V**, section **5229**.

A motion is not in order in the House to close debate on a paragraph of a bill in Committee of the Whole until such debate has begun. Volume **V**, section **5231**.

A motion fixing the time of five-minute debate in Committee of the Whole has been ruled out when dilatory. Volume V, section 5734.

The closing of debate on the last section of a bill considered under the five-minute rule does not preclude debate on a substitute for the whole text of the bill. Volume **V**, section **5228**.

An exceptional instance wherein the House closed the five-minute debate on a section of a bill in Committee of the Whole before all of the section had been read for amendment. Volume V. section 5230.

Under the 5-minute rule time for debate may be fixed but may not be allotted even by unanimous consent. Volume **VIII**, section **2559**.

A proposition for control or division of time is not in order as a part of a motion to limit debate under the five-minute rule. Volume **VIII**, section **2570**.

After debate under the five-minute rule has begun on an amendment the motion to close debate is privileged. Volume **VIII**, section **2567**.

When time for debate under the five-minute rule is limited in Committee of the Whole without provision for its control, the Chairman divides the time, where practicable, between those favoring and those opposing the proposition. Volume **VIII**, section **2558**.

Closing debate under the five-minute rule on a section does not preclude the offering of amendments. Volume VIII, section 2579.

## FIVE-MINUTE RULE—Continued.

#### (4) Debate Under.—During Electoral Count.

When the two Houses separate to pass on a question arising during the electoral count there may be two hours of debate, each Member or Senator being confined to five minutes. Volume III, section 1992.

## (5) Amendment Under.—Reading for.

- In Committee of the Whole revenue and general appropriation bills are read by paragraphs for amendment, instead of by sections. Volume IV, sections 4739, 4740.
- A bill being alleged to be improperly before the Committee of the Whole, a motion to report it with recommendations was held in order before it had been considered for amendment. Volume IV, section 4784.
- In Committee of the Whole a Senate amendment, even though it be very long, is considered as an entirety and not by paragraphs or sections. Volume **V**, section **6194**.
- Senate amendments considered in Committee of the Whole are each subject to general debate and amendment under the five-minute rule. Volume V, section 6196.
- A Senate bill with a proposed committee amendment in the nature of a substitute being under consideration in Committee of the Whole, the bill was first read by sections for amendment and then the substitute was perfected. Volume **IV**, section **4741**.
- An instance wherein a substitute text for a bill was offered as a substitute for the first section and agreed to, the remaining sections being stricken out afterwards. Volume **V**, section **5796**.
- Consideration "in the House as in Committee of the Whole" comprises reading for amendment and debate under the five-minute rule without general debate. Volume **VIII**, section **2431**.
- When a bill is considered "in the House as in Committee of the Whole" it is read the first time by title only and immediately thereafter by sections for amendment under the five-minute rule. Volume VIII, section 2433.
- Union Calendar bills considered in the House as in the Committee of the Whole are read for amendment under the five-minute rule by section and not by paragraphs. Volume **VIII**, section **2434**.
- In reading a bill under the five-minute rule, a section or paragraph is considered as having been passed for amendment or debate when an amendment in the form of a new section or paragraph is taken up for consideration. Volume **VIII**, section **2357**.
- In reading a bill for amendment under the five-minute rule a paragraph is passed when an amendment proposing the adoption of a new section is entertained, but if such amendment is ruled out on a point of order, the paragraph last read is still pending. Volume **VIII**, section **2867**.
- In considering a bill for amendment under the five-minute rule an amendment offered as a separate paragraph or section is not in order until the pending paragraph has been perfected and disposed of. Volume VIII, section 2356.

#### (6) Amendment Under.—Returning to Paragraphs.

- In considering a bill for amendment under the five-minute rule it is in order to return to a paragraph already passed only by unanimous consent. Volume IV, sections 4746, 4747.
- When, in considering a bill by paragraphs or sections, the Committee of the Whole has passed a particular paragraph or section it is not in order to return thereto. Volume **IV**, sections **4742**, **4743**.
- During a consideration of a bill by sections for amendments the Chair may direct a return to a section where, by error, no action was had on a pending amendment. Volume **IV**, section **4750**.
- The reading of a bill for amendment being concluded in Committee of the Whole and a motion to rise being negatived, a motion to return to a particular portion of the bill was offered and admitted. Volume IV. section 4748.

#### FIVE-MINUTE RULE—Continued.

#### (7) Amendment Under.—Points of Order.

A bill being considered under the five-minute rule, a point of order against a paragraph should be made before the next paragraph is read. Volume **V**, section **6931.** 

A point of order against a paragraph of bill being read for amendment under the five-minute rule comes too late after the reading of the following paragraph. Volume **VIII**, section **2351**.

#### FIX THE DAY TO WHICH THE HOUSE SHALL ADJOURN.

- (1) Motion to, no longer privileged.
- (2) Motion to, not debatable.
- (3) The motion to, in relation to amendments.
- (4) Repetition or reconsideration of motion to.
- (5) The motion to, and its relation to quorum and Journal.
- (6) Use of the motion before organization of the House.
- (7) As to fixing the hour as well as the day.

# (1) Motion to, No Longer Privileged.

The motions to fix the day to which the House shall adjourn and for a recess are no longer in the list of privileged motions. Volume V, section 5301.

The motion to fix the day to which the House shall adjourn is not privileged against a demand for the regular order, but if no objection is made may be entertained and agreed to by the House. Volume VIII, section 2611.

No question being under debate, a motion to fix the day to which the House should adjourn, already made, was held not to give way to a motion to adjourn. Volume **V**, section **5381**.

In the Johnson trial the Chief Justice held that the motion to adjourn took precedence of a motion to fix the day to which the Senate should adjourn. Volume **III**, section **2072**.

No question being under debate and a motion to adjourn having been made, motions for a recess and to fix the day to which the House should adjourn were not entertained. Volume **V**, section **5302**.

The rule making the motions to adjourn, to fix the day to which the House shall adjourn, and for a recess in order at any time was dropped to prevent the continued use of those motions for purposes of obstruction. Volume **V**, section **6740**.

Under the former rule, which made the motion to fix the day to which the House should adjourn "always in order," it was admitted during a division, i.e., before the result of a vote had been announced. Volume **V**, section **5387**.

When the motion to fix the day to which the House should adjourn had the highest privilege the consideration of a conference report was held to displace it. Volume V, section 6451.

## (2) Motion to, Not Debatable.

Under the custom of the House, which differs somewhat from the general parliamentary law, the motion to fix the day to which the House shall adjourn is not debatable. Volume **V**, sections **4379**, **5380**. Volume **VIII**, section **2648**.

As to the extent of debate under the general parliamentary law on a motion to fix the day to which the House shall adjourn. Volume **V**, sections **5379**, **5380**.

When privileged, the motion to fix the day to which the House should adjourn was not debatable. Volume **V**, section **5305**.

# (3) The Motion to, in Relation to Amendments.

The motion to fix the day to which the House shall adjourn may be amended. Volume  $V_{\bullet}$  section 5383.

The motions to postpone, refer, amend, for a recess, and to fix the day to which the House shall adjourn may be amended. Volume **V**, section **5754**.

## FIX THE DAY TO WHICH THE HOUSE SHALL ADJOURN—Continued.

#### (3) The Motion to, in Relation to Amendments—Continued.

The motion to fix the day to which the House shall adjourn may not be amended by substituting the day on which it would meet after agreeing to a simple motion to adjourn. Volume **V**, section **5382**.

In the House the motion to adjourn may not be amended as by specifying to a particular day. Volume  $V_{\bullet}$  section 5360.

## (4) Repetition or Reconsideration of Motion to.

When privileged the motion to fix the day to which the House shall adjourn may be repeated after intervening business. Volume **V**, sections **5383**, **5384**.

A motion to adjourn is not of itself such intervening business as to allow the repetition of a motion to fix the day to which the House shall adjourn. Volume **V**, sections **5385**, **5386**.

A motion to reconsider the vote whereby the House refused to fix a day to which the House should adjourn has been the subject of conflicting rulings. Volume **V**, sections **5623**, **5624**.

## (5) The Motion to, and Its Relation to Quorum and Journal.

The absence of a quorum being disclosed, a motion to fix the day to which the House shall adjourn may not be entertained. Volume **IV**, section **2954**.

A motion to suspend the rules and approve the Journal was held in order, although the Journal had not been read and the then highly privileged motion to fix the day to which the House should adjourn was pending. Volume **IV**, section **2758**.

Before the reading of the Journal a simple motion to adjourn is in order, but a motion to fix the day to which the House shall adjourn, being the transaction of business, is not in order. Volume IV, section 2757.

# (6) Use of the Motion Before Organization of House.

The question as to whether or not the House before its organization may adjourn over for more than one day. Volume I, section 221.

The House may adjourn for more than one day before the election of a Speaker. Volume I, section 89.

## (7) As to Fixing the Hour as Well as the Day.

A motion fixing the hour as well as the day to which the House shall adjourn was held not privileged when the simple motion to fix the day was privileged. Volume **V**, section **5388**.

Before the House had fixed the hour of daily meeting the motion providing for adjournment to a given hour is in order. Volume V, section 5363.

## FLAG.

The House by resolution accepted the gift of a flag made of American silk. Volume **V**, section **7105**. The Committee on the Judiciary has reported bills prohibiting the descretation of the National flag and dealing with refusal of public officers to execute acts of Congress. Volume **IV**, section **4055**.

## FLANDERS.

The Louisiana election cases of Flanders and Hahn in the Thirty-seventh Congress. Volume I, section 379.

#### FLETCHER, DUNCAN U., of Florida, Presiding Officer.

Decisions on questions of order relating to-

President, message of. Volume VIII, section 3339.

## FLOOD.

- The rule gives to the Committee on Flood Control jurisdiction of subjects relating "to flood control, other than appropriations therefor." Volume VII, section 2069.
- A bill authorizing an appropriation for the straightening and broadening of a river for the purpose of relieving flood conditions was referred to the Committee on Flood Control. Volume **VII**, section **2073**.
- The Committee on Flood Control has reported legislation authorizing surveys and construction with a view to flood control. Volume VII, section 2070.
- Under the statute exempting appropriations for rivers and harbors from the operation of the law requiring unexpended balances to be covered into the Treasury, a provision that an appropriation for flood control should remain available until expended was held to be in order. Volume VII, section 1401.
- A bill providing relief for loss of property resulting from flood due to failure of an irrigation dam erected under authorization of legislation reported by the Committee on Public Lands was transferred from that committees to the Committee on Claims. Volume VII, section 2000.
- Plans for flood protection and the extent to which the United States should cooperate with the States therein are subjects within the jurisdiction of the Committee on Flood Control rather than of the Committee on Rivers and Harbors. Volume VII, section 2071.

#### FLOOD CONTROL, COMMITTEE ON.

- The creation and history of the Committee on Flood Control, section 39 of Rule XI. Volume VII, section 2069.
- The rule gives to the Committee on Flood Control jurisdiction of subjects relating "to flood control, other than appropriations therefor." Volume **VII**, section **2069.**
- The Committee on Flood Control has reported legislation authorizing surveys and construction with a view to flood control. Volume **VII**, section **2070**.
- A bill authorizing an appropriation for the straightening and broadening of a river for the purpose of relieving flood conditions was referred to the Committee on Flood Control. Volume **VII**, section **2073**.
- Plans for flood protection and the extent to which the United States should cooperate with the States therein are subjects within the jurisdiction of the Committee on Flood Control rather than of the Committee on Rivers and Harbors. Volume VII, section 2071.
- The Committee on Rivers and Harbors and not the Committee on Flood Control was deemed to have jurisdiction over proposed legislation relating to the erosion of banks along navigable streams. Volume **VII**, section **1838**.

## FLOOD, HENRY D., of Virginia, Chairman.

Decisions on questions of order relating to— Reading. Volume **VIII**, section **2344**.

## FLOOR.

- (1) Privilege of.—Rule as to, and application of.
- (2) Privilege of.—Classes of persons enjoying.
- (3) Privilege of.—Abuse of, especially by ex-Members.
- (4) Privilege of.—For contestants in election cases.
- (5) Privilege of.—For Members of the President's Cabinet.
- (6) Privilege of.—As a special honor.
- (7) Privilege of.—For persons to address the House.
- (8) Duties of Speaker and Doorkeeper as to.
- (9) The bar of the House.

## (1) Privilege of.—Rule as to, and Application of.

- The rules limit strictly the classes of persons having the privileges of the floor during sessions of the House. Volume V, section 7283. Volume VIII, section 3634.
- The Speaker is forbidden to entertain a request for the suspension of the rule relating to the privilege of the floor. Volume **V**, section **7283**. Volume **VIII**, section **3634**.

## FLOOR—Continued.

# (1) Privilege of.—Rule as to, and Application of—Continued.

- The rule forbidding the Speaker to entertain requests for the suspension of the rule relating to admission to the floor is held to apply also to the Chairman of the Committee of the Whole. Volume **V**, section **7285**.
- Rigid enforcement of the rule forbidding requests for extension of the privileges of the floor. Volume V, section 7284.
- It has been held that the rule relating to admission to the floor does not apply to joint sessions of the two Houses. Volume V, section 7292.
- The rule relating to admission to the floor is construed, broadly, on the occasion of ceremonies. Volume **V**, section **7290**.
- A motion instructing the Sergeant at Arms to exclude all persons not entitled to the privileges of the floor was entertained as privileged. Volume **VIII**, section **3637**.
- The House has adopted a rule relating to the privilege of the floor before the election of a Speaker. Volume I, sections 96–98.

## (2) Privilege of.—Classes of Persons Enjoying.

- The President and Vice-President of the United States and their secretaries have the privilege of the floor. Volume **V**, section **7283**.
- "Heads of Departments," meaning members of the President's Cabinet, have the privilege of the floor. Volume **V**, section **7283**. Volume **VIII**, section **3634**.
- The judges of the Supreme Court have the privilege of the floor. Volume V, section 7283. Volume VIII. section 3634.
- Members of Congress, Members-elect and under certain conditions ex-Members of the House and contestants in election cases, have the privilege of the floor. Volume V, section 7283. Volume VIII, section 3634.
- Clerks of committees other than the clerk of the committee in charge of the bill under consideration are not entitled to the privileges of the floor. Volume VIII, section 3636.
- The Secretary and Sergeant-at-Arms of the Senate, Superintendent of the Capitol, the Librarian of Congress, and his assistant in the law library have the privilege of the floor. Volume **V**, section **7283**. Volume **VIII**, section **3634**.
- Ministers from foreign governments and governors of States (but not of Territories), have the privilege of the floor. Volume V, section 7283. Volume VIII, section 3634.
- The resident commissioner to the United States from Porto Rico has the privilege of the floor. Volume V, section 7283.
- The Resident Commissioners to the United States from Porto Rico and the Philippine Islands have the privilege of the floor. Volume VIII, section 3634.
- The privileges of the floor with the right to debate were extended to Resident Commissioners in the Sixtieth Congress. Volume VI, section 244.
- By general acquiescence the Resident Commissioners of the Philippine Islands have been permitted the privilege of debating. Volume VI, section 246.
- Persons who have by name received the thanks of Congress have the privilege of the floor. Volume V, section 7283. Volume VIII, section 3634.
- The privileges of the floor incident to receiving the thanks of Congress are limited to those who have been designated by name. Volume VIII, section 3638.
- Accredited members of the press having seats in the gallery and employees of the House may go upon the floor of the House until within fifteen minutes of the hour of meeting. Volume **V**, section **7346**.
- With certain exceptions all persons not entitled to the privileges of the floor during a session are excluded from the floor of the House at all times. Volume **V**, section **7346**.
- Representatives of certain specified news associations are admitted to the floor of the House under regulations prescribed by the Speaker. Volume V, section 7304. Volume VIII, section 3642.
- A register of persons other than Members who are entitled to the privileges of the floor was authorized in 1853. Volume **V**, section **7291**.

## FLOOR—Continued.

#### (2) Privilege of.—Classes of Persons Enjoying—Continued.

The privileges of the floor do not extend to departmental employees assisting committees in the preparation of bills. Volume VI, section 579.

## (3) Privilege of.—Abuse of, Especially by ex-Members.

Conditions on which ex-Members of the House have the privilege of the floor. Volume V, section 7283.

While former Members of Congress are entitled to the privilege of the floor they may not manifest approval or disapproval of the proceedings. Volume **VIII**, section **3635**.

It being alleged that an ex-Member was violating the privileges of the floor, the Speaker declared it a matter for the House and not the Chair to consider. Volume **V**, section **7286**.

An ex-Member who was abusing the privileges of the floor was excluded by direction of the Speaker. Volume V, section 7288.

An alleged abuse of the privilege of the floor by an ex-Member was inquired into by a special committee. Volume **V**, section **7287**.

The meaning of the rule relating to admission to the floor has been interpreted by a committee. Volume V, section 7289.

In a former Congress exclusion from the privileges of the floor was made a penalty for attempting to corrupt Members of Congress. Volume **V**, section **7294**.

An alleged violation of the rule relating to admission to the floor presents a question of privilege. Volume III, sections 2624, 2625. Volume VI, section 579.

A resolution relating to an alleged abuse of the privileges of the floor does not present a question of higher privilege than an election case. Volume III, section 2626.

A question of order being raised against the presence of unauthorized persons on the floor of the Senate, the Vice President directed the Sergeant at Arms to remove all persons not entitled to the privileges of the floor. Volume **VIII**, section **3639**.

In 1929 a Senate committee recommended the denial of the privilege of the floor to a newspaper reporter charged with publication of proceedings of an executive session. Volume **VI**, section **334**.

## (4) Privilege of.—For Contestants in Election Cases.

Contestants in election cases have the privilege of the floor. Volume V, section 7283.

The practice of giving general permission to claimants for seats to enjoy the privileges of the floor was embodied in a rule in 1880. Volume I, sections 669-672.

The House in early years gave the privileges of the floor to contestants during discussion of the reports on their cases, with leave to speak on the merits. Volume I, sections 663-665.

The House in one case included the right to speak to the merits, with a general permission to contestants to enjoy the privileges of the floor. Volume I, section 669.

A contestant having the privilege of the floor, with leave to speak "to the merits of said contest and the report thereon," was permitted to speak on a preliminary question. Volume **I**, section **668**.

Form of resolution used in 1848 to give to a contestant the right to be heard in person at the bar of the House. Volume I, section 667.

Instance wherein the House denied the privileges of the floor to a claimant for a seat. Volume I, section 315.

In 1859 the Senate declined to admit claimants of seats to the privileges of the floor. Volume I, section 546.

The Senate has declined to permit a contestant to be heard on the floor of the Senate in his own case. Volume I, section 392.

## (5) Privilege of.—For Members of the President's Cabinet.

Members of the President's Cabinet have the privilege of the floor. Volume V, section 7283.

## FLOOR—Continued.

# (5) Privilege of.—For Members of the President's Cabinet—Continued.

The House decided early in its history that the secretaries of the President's Cabinet should not be called to give information personally on the floor of the House. Volume III, section 1880.

The proposition to have the heads of the Executive Departments occupy seats on the floor and participate in the proceedings. Volume II, section 1587.

While Cabinet officers are frequently summoned to testify before committees either voluntarily or by subpoena, they are no longer called to give information on the floor of the House. Volume VI, section 432.

## (6) Privilege of.—As a Special Honor.

A special admission to the privileges of the floor is a rare honor. Volume V, section 7293.

The House formally extended the privileges of the floor to the widow of President Madison. Volume V, section 7081.

#### (7) Privilege of.—For Persons to Address the House.

Persons not Members and not claiming to be Members have been permitted to address the House only in early and rare instances. Volume V, sections 7296-7301.

In the earlier but not the later practice counsel have been admitted to the floor to make arguments in election cases. Volume I, sections 657-659, 660, 661, 765.

Judge Peck, threatened with impeachment, was permitted to make to the House a written or oral argument. Volume III, section 2366.

At a special session of the House Charles Stuart Parnell was introduced by the Speaker and addressed the House. Volume V, section 7084.

In 1974 the House admitted a Delegate on the theory that it might admit to the floor for debate merely anybody whom it might choose. Volume I, section 400.

The House declined to allow a Delegate to introduce an interpreter on the floor. Volume II, section 1296.

#### (8) Duties of Speaker and Doorkeeper as to.

The Speaker preserves order on the floor and in the galleries and lobby. Volume II, section 1343.

The Doorkeeper is required to enforce strictly the rules relating to the privileges of the Hall, and is responsible for the official conduct of his employees. Volume I, section 260.

The Doorkeeper is required to clear the floor fifteen minutes before the hour of meeting of all persons not privileged to remain, and keep it cleared until ten minutes after adjournment. Volume V, section 7295.

Extreme disorder arising on the floor, the Speaker directed the Sergeant-at-Arms to enforce order with the mace. Volume VI, section 258.

#### (9) The Bar of the House.

The bar of the House is within the doors leading into the Hall. Volume V, section 7272.

#### FLORIDA.

House election cases from:

Twenty-seventh Congress.—David Levy. Volume I, Sections 422, 423.

Twenty-ninth Congress.—Brockenbrough v. Cabell. Volume I, section 812.

Forty-second Congress—Niblack v. Walls. Volume II, sections 890, 891.

Forty-fourth Congress.—Finley v. Walls. Volume II, sections 902-904.

Forty-fourth Congress.—Finley v. Bisbee. Volume II, sections 932-934.

Forty-sixth Congress.—Bisbee v. Hull. Volume I, section 57.

Forty-sixth Congress.—Bisbee v. Hull. Volume II, section 952.

Forty-seventh Congress.—Bisbee, jr., v. Finley. Volume II, sections 977-981.

Forty-seventh Congress.—Witherspoon v. Davidson. Volume I, section 753.

Fifty-first Congress.—Goodrich v. Bullock. Volume II, sections 1037, 1038.

Sixty-ninth Congress.—Brown v. Green. Volume VI, section 167.

Seventy-first Congress.—Lawson v. Owen. Volume VI, section 184.

#### FLORIDA—Continued.

Senate election cases from:

Fortieth Congress.—Marvin v. Osborn. Volume I, section 390.

Forty-first Congress.—Hart v. Gilbert. Volume I, section 392.

Fifty-second Congress.—Davidson v. Call. Volume II, section 1060.

Conflicting electoral certificates being presented from Florida in 1877, a decision was reached that the regularly signed certificate from the governor, acting at the time the votes were cast, should stand. Volume III, section 1971.

The allegation that a Florida elector was disqualified was disregarded by the Electoral Commission in 1877 in the absence of proof. Volume III, section 1971.

## FLOYD, JOHN C., of Arkansas, Chairman.

Decisions on questions of order relating to-

Amendment. Volume VIII, section 2356.

#### FOG SIGNALS.

Bills establishing light-houses and fog signals and authorizing light-ships are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4104.

#### FOLDING ROOM.

The Doorkeeper appoints superintendents to have charge of the folding and documents rooms. Volume I, section 262.

The approved phraseology for making documents available through the folding room is "Distributed through the House folding room;" for distribution through the document rooms is "For the use of the House document room." Volume VIII, section 3661.

Hearings, bills, resolutions, documents, etc., distributed through the document room, are dispensed on application without reference to the number received by any one Member, while those distributed through the folding room are credited to the accounts of Members pro rata and are issued only on the order of Members to whom assigned. Volume VIII, section 3666.

Provisions for distribution of documents through the folding room allot an equal number to each Member of the House, to be issued on his order only; distribution through the document room renders them subject to application without limitation on the number which may be issued to any one applicant. Volume **VIII**, section **3661**.

Reprints may be ordered for the use of the document room in any number, but when ordered for the folding room require a minimum of 2,471 copies. Volume **VIII**, section **3666**.

The accumulation of obsolete documents in the folding room becoming burdensome, the House authorized distribution of all for which there was demand and directed that the remainder be sold as waste paper. Volume VIII, section 3669.

## FOLLETT.

The Ohio election case of Follett v. Delano in the Thirty-ninth Congress. Volume II, section 862,

# FOOD.

Bills to prevent the adulteration, misbranding, etc., of foods and drugs have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4112.

Bills to prevent the adulteration, misbranding, manufacture, sale, or transportation of foods, drugs, medicines, and liquors have occasionally been reported by the Committee on Agriculture. Volume VII, section 1874.

The subject of adulteration of food, drugs, etc., in the District is within the jurisdiction of the Committee for the District of Columbia. Volume IV, section 4280.

An appropriation for investigation of foods in their relation to commerce and consumption is not so authorized by law as to sanction an appropriation on an appropriation bill. Volume VII, section 1298.

The Committee on Coinage, Weights, and Measures has jurisdiction over the establishment of standard weights and measures for cereal mill products, foodstuffs, and commercial feeds. Volume VII, section 1800.

#### FOOD—Continued.

The cooperative marketing and distribution of farm products, the disposition of surplus agricultural products abroad, proposed legislation for the stabilization and control of prices of food-stuffs, and for the establishment of governmental agencies for the administration of such legislation are within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1871**.

An appropriation for completing governmental activities undertaken during the war under the food control act was held in order on an appropriation bill. Volume VII, section 1151.

## FOOT, SOLOMON, of Vermont, President Pro Tempore.

Decisions on questions of order relating to-

Appeals. Volume III, section 2088.

Division of question. Volume III, section 2397.

Voting on the articles of impeachment. Volume III, section 2396.

#### FORD.

The Senate election case of Ford V. Newberry, from Michigan, in the Sixty-seventh Congress. Volume VI. section 72.

## FOREIGN AFFAIRS.

- (1) Prerogatives of the House as to.—Declarations and practice.
- (2) Prerogatives of the House as to.—In relation to President's Prerogatives.
- (3) Prerogatives of the House as to.—The treaty-making power in general.
- (4) Prerogatives of the House as to.—Commercial treaties.
- (5) Prerogatives of the House as to.—In general.
- (6) Committee on.—History of.
- (7) Committee on.—Jurisdiction of.
- (8) Jurisdiction of other committees over matter relating to.
- (9) Matters relating to, not necessarily privileged.

# (1) Prerogatives of the House as to.—Declarations and Practice.

The House has declared its "constitutional right to an authoritative voice in declaring and prescribing the foreign policy of the United States, as well in the recognition of new powers as in other matters." Volume **II**, section **1539**.

The House has usually had a voice in the recognition of the independence of a foreign nation, when such recognition has affected relations with another power. Volume II, sections 1541–1544

Arguments in the Senate that the power or recognizing foreign governments is vested in the President. Volume II, section 1545.

In 1811 the House originated and the Senate agreed to a resolution declaring the attitude of the United States on a question of foreign policy. Volume II, section 1538.

The joint resolution of 1898 declaring the intervention of the United States to remedy conditions existing in the island of Cuba originated in the House. Volume II, section 1540.

The House has, by resolution, extended its sympathy to foreign peoples desirous of greater liberty. Volume II, sections 1553–1555.

Congratulations of the House on the adoption of a republican form of government by Brazil. Volume II, section 1550.

Congratulations of the House at the appearance of a new nation. Volume II, section 1552.

The House has expressed its interest in the establishment of constitutional government in other lands. Volume II, section 1551.

Instance wherein the House declared its attitude on a question of foreign policy and expressed its readiness to participate in the enactment of legislation relative thereto. Volume **VI**, section **326**.

Instance wherein a committee of the House reported a resolution declaring the attitude of the United States on a question of foreign policy. Volume **VI**, section **328**.

#### FOREIGN AFFIARS—Continued.

#### (1) Prerogatives of the House as to.—Declarations and Practice—Continued.

While conceding that its prerogative relative to participation in foreign relations has not been definitely established, the House asserted its right to originate legislation relating to foreign affairs upon which the injunction of secrecy is not imposed and questions appertaining to an international judiciary in particular. Volume **VI**, section **326**.

#### (2) Prerogatives of the House as to.—In Relation to President's Prerogatives.

- Resolutions originating in the House and making an exchange of compliments with certain Republics were disapproved by President Grant as infringing on executive prerogative. Volume II, section 1556.
- While not questioning the right of the House to decline to appropriate for a diplomatic office, President Grant protested against its assumption that it might give directions as to that service. Volume II, section 1548.
- In 1846 President Polk, for reasons of public policy, declined to inform the House as to expenditures from the secret or contingent fund of the State Department. Volume II, section 1561.
- After full discussion of its relations to the Executive, the House inserted a qualifying clause in its request for information as to certain foreign relations. Volume II, section 1547.
- Discussion as to the right of the House to withhold an appropriation to pay the expenses of diplomatic agents appointed by the Executive. Volume II, sections 1546, 1547.
- In 1825 the House, after long debate, made an unconditional appropriation for the expense of the ministers to the Panama Congress. Volume II, sections 1546, 1547.
- In 1825 the House, after long discussion, declined to make a declaration of policy or give express approval of a diplomatic service instituted by the President. Volume II, sections 1546, 1547.
- An authorization of diplomatic relations with a foreign nation originated in the House in 1882. Volume II, section 1549.
- In 1920 the Senate requested the concurrence of the House in a resolution proposing to restrict the power of the President in the negotiation of foreign affairs. Volume **VI**, section **327**.
- The power of the President to appoint diplomatic representatives to foreign governments and to determine their rank is derived from the Constitution and may not be circumscribed by statutory enactments. Volume VII, section 1248.

## (3) Prerogatives of the House as to.—The Treaty-Making Power in General.

- Discussion of the right of the House to share in the treaty-making power. Volume **II**, section **1509**. Discussion of the prerogatives of the House in relation to treaties, commercial and otherwise, and its obligation in the enactment of supplementary legislation. Volume **VI**, section **326**.
- In 1820 the House considered, but without result, its constitutional right to a voice in any treaty ceding territory. Volume II, section 1057.
- In 1796 the House affirmed that when a treaty related to subjects within the power of Congress it was the constitutional duty of the House to deliberate on the expediency of carrying such treaty into effect. Volume II, section 1509.
- In 1816, the House after discussion with the Senate, maintained its position that a treaty must depend on a law of Congress for its execution as to such stipulations as related to subjects constitutionally intrusted to Congress . Volume II, section 1506.
- In 1868, after discussion with the Senate, the House's assertion of right to a voice in carrying out the stipulations of certain treaties was conceded in a modified form. Volume II, section 1508.
- The House sometimes requests the Executive to negotiate a treaty, although the propriety of the act has been questioned. Volume II, sections 1514–1517.
- President Washington, in 1796, declined the request of the House that he transmit the correspondence relating to the recently ratified treaty with Great Britain. Volume II, section 1509.

## FOREIGN AFFAIRS—Continued.

## (3) Prerogatives of the House as to.—The Treaty-Making Power in General—Continued.

- The House has requested the President to lay before it information as to the carrying out and the violation of treaties, and the information has been furnished. Volume II, sections 1510, 1511.
- In 1822 the House called generally and specifically for papers relating to the Treaty of Ghent and obtained them, although the Executive advised against their publication. Volume II, sections 1512. 1513.
- In 1848 President Polk declined, on constitutional grounds, to honor the unconditional request of the House for a copy of the instructions to the minister sent to negotiate a treaty with Mexico. Volume II, sections 1518, 1519.

## (4) Prerogatives of the House as to.—Commercial Treaties.

- Discussion of the prerogatives of the House in relation to treaties, commercial and otherwise. Volume II, sections 1546, 1547.
- In 1880 the House declared that the negotiation of a treaty affecting the revenue was an invasion of its prerogatives. Volume II, section 1524.
- After long and careful consideration the Judiciary Committee of the House decided, in 1887, that the executive branch of the Government might not conclude a treaty affecting the revenue without the assent of the House. Volume II, sections 1528–1530.
- Argument that duties are more properly regulated with the publicity of Congressional action than by treaties negotiated by the Executive and ratified by the Senate in secrecy. Volume II, section 1532.
- In 1884 and 1886 the Ways and Means Committee assumed that the right of the House to a voice in making treaties affecting the revenue had been conceded. Volume II, sections 1526, 1527.
- The House has at times advised the Executive in regard to treaties affecting the revenue. Volume II, sections 1520–1522.
- Reference to discussion in the Senate over right of the House to a voice in making treaties affecting the revenue (footnote). Volume II, section 1528.

#### (5) Prerogatives of the House as to.—In General.

- The House has expressed its regret at attempts on the lives of foreign rulers. Volume II, sections 1557–1558.
- A resolution of the House expressing regret at the death of a statesman of a foreign country caused offense to the government of that country. Volume **V**, section **7221**.
- Instance wherein a foreign executive declined to communicate to the legislative assembly of the nation certain resolutions of the House of Representatives. Volume **V**, section **7221**.
- The Congress, by joint resolution, expressed its abhorrence of massacres reported in a foreign nation. Volume II, section 1560.
- Messages of a foreign government acknowledging an action of the House were printed in full in the Journal without special order. Volume II, section 1557.
- The Senate expressed its disapproval of the attempt to destroy the English Parliament houses. Volume II, section 1559.
- In 1909 the House originated, and the Senate agreed to, a resolution requesting the President to negotiate by treaty or otherwise with a foreign government. Volume VI, section 323.
- In 1916 the House originated and the Senate agree to a measure authorizing the President to invite a conference of Governments of the world to consider the establishment of a Court of Arbitration. Volume **VI**, section **329**.

## (6) Committee on.—History of.

- The creation and history of the Committee on Foreign Affairs. Section 11 of Rule XL. Volume IV, section 4162.
- Recent history of the Committee on Foreign Affairs, section 11 of Rule XL. Volume VII, section 1878.

#### FOREIGN AFFAIRS—Continued.

#### (7) Committee on.—Jurisdiction of.

- The rules give to the Committee on Foreign Affairs jurisdiction of "the relations of the United States with foreign nations, including appropriations therefor." Volume IV, section 4162.
- The general affairs of the consular service and the acquisition of land and buildings for legations in foreign capitals are within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4163. Volume VII, section 1879.
- Questions relating to the protection of American citizens abroad and expatriation belong to the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4169. Volume VII, section 1883.
- Resolutions of intervention abroad and declarations of war are within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4164. Volume VII, section 1880.
- Bills to carry out the stipulations of treaties are often reported by the Committee on Foreign Affairs. Volume IV, section 1478.
- The enforcement of treaty regulations as to the protection of the fur seals has been considered by the Committee on Foreign Affairs. Volume IV, section 4170.
- The treaty rights of American fishermen in waters adjacent to foreign shores are within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4171.
- The Committee on Foreign Affairs has exercised jurisdiction of the subjects of commercial treaties and reciprocal arrangements. Volume IV, section 4174.
- Measuring for fostering commercial intercourse with foreign nations and for safe-guarding American business interests abroad have been considered by the Committee on Foreign Affairs. Volume IV, section 4175.
- The Committee on Foreign Affairs has general jurisdiction of the subject of international conferences and congresses. Volume IV, section 4177. Volume VII, section 1884.
- The Committee on Foreign Affairs has exercised a general but not exclusive jurisdiction over projects of general legislation relating to claims having international relations. Volume IV, section 4168. Volume VII, section 1882.
- Bills creating courts of the United States in foreign countries are within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4167.
- The boundaries between the United States and foreign nations, and naval strength, bridges and dams on waters along such boundaries are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4166.
- The subjects of extradition with foreign nations, international arbitration, and violations of neutrality have been within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4178a.
- Preliminary jurisdiction of the Committee on Foreign Affairs as to the canal between the Atlantic and Pacific oceans. Volume **IV**, section **4176**.
- The incorporation of the American National Red Cross and the protection of its insignia are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4173.
- The subject of immigration of Chinese and Japanese is within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4172.
- Although there is a specific rule giving to the Committee on Insular Affairs the jurisdiction of matters relating to Cuba, the House has decided that they belong rather to the Committee on Foreign Affairs. Volume **IV**, section **4215**.
- Control of the waters, and preservation of natural resources, of international boundary streams are within the general but not the executive jurisdiction of the Committee on Foreign Affairs. Volume VII, section 1881.
- The participation by the United States in a World Court of International Justice is a subject within the jurisdiction of the Committee on Foreign Affairs. Volume VI, section 326.

## FOREIGN AFFAIRS—Continued.

#### (7) Committee on.—Jurisdiction of—Continued.

- Mandates over foreign countries and authorization to the Executive to accept mandates are within the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1888**.
- Reception of gifts from foreign powers and acceptance of decorations and orders conferred by foreign governments and subjects within the jurisdiction of the Committee on Foreign Affairs. Volume VII, section 1889.
- Bills providing for the appointment of commissions to confer with foreign governments relative to matters of common interest between such government and the Government of the United States have been reported by the Committee on Foreign Affairs. Volume VII, section 1887.
- The Committee on Foreign Affairs exercises general but not exclusive jurisdiction of authorizations to receive medals or decorations from foreign governments, extension of thanks of Congress to foreign governments and erection of monuments in foreign lands. Volume VII, section 1885.
- Measures authorizing relief of distress in foreign countries have been reported by the Committee on Foreign Affairs. Volume VII, section 1886.

# (8)—Jurisdiction of Other Committees Over Matters Relating to.

- Legislation relating to the construction of bridges over boundary streams between the United States and foreign countries have been reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1811.
- Authorization to conduct negotiations relating to obligations of foreign governments to the United States is a subject within the jurisdiction of the Ways and Means Committee. Volume VII, section 1736.
- Control and disposition of alien property held by the United States, and the adjudication of conflicting claims of American subjects against foreign governments and foreign subjects against the United States are within the jurisdiction of the Committee on Ways and Means. Volume VII. section 1737.
- Punishment of sedition, espionage, and seditious interference with foreign relations and commerce are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1751**.
- The Committee on the Judiciary exercises jurisdiction over legislation regulating legal process and procedure relating to vessels in foreign jurisdictions. Volume VII, section 1771.
- Bills authorizing the receipt by naval personnel of decorations, orders, medals, and other insignia and the acceptance of offices with compensation and emoluments from foreign Governments have been reported by the Committee on Naval Affairs. Volume **VII**, section **1909**.

## (9) Matters Relating to, Not Necessarily Privileged.

- A resolution relating to the recognition of a foreign State, no invasion of the House's prerogatives being alleged, does not present a question of privilege. Volume III, section 2567.
- Subjects relating to the relations of the United States with other nations or peoples do not constitute questions of privilege. Volume III, sections 2568-2571.

## FOREIGNERS.

- A protest by the minister of a foreign power against proposed action of the House was held to be an invasion of privilege. Volume II, section 1592.
- The House and Senate, in joint session, received the King of Hawaii. Volume V, section 7087.
- Louis Kosssuth was welcomed by a joint resolution signed by the President. Volume V, section 7083.
- The House has usually refused to receive the petitions of the subjects of a foreign power not residing in the United States. Volume IV, sections 3330-3335.
- Petitions from foreigners are properly transmitted through the Executive. Volume IV, sections 3336-3340.

#### FOREIGNERS—Continued.

- A communication from a foreigner to the House is properly transmitted through the Executive. Volume **V**, section **6662**.
- A communication to the House from a foreign sovereign was transmitted through the State Department, read to the House, and entered on the Journal. Volume **V**, section **7223**.
- Reference to Senate rule that no alien may offer a petition directly to the Senate. Volume IV, section 3328.
- The House has, in a few cases, paid honor to the memory of the champions of liberty in foreign lands. Volume **V**, sections **7220–7222**.

#### FOREIGN GOVERNMENT.

- Awards of money to foreign nations in pursuance of treaties for the adjustment of claims or as acts of grace have been reported by the Committee on Appropriations. Volume IV, section 4050.
- A Member having been a pensioner of a foreign government, the House considered his case and declared him entitled to his seat, but declined to affirm that he was qualified. Volume **I**, section **442**.
- A joint resolution is the proper vehicle for authorization of invitations to foreign Governments. Volume VII, section 1037.
- A bill to indemnify a foreign government for injury to its nationals was held to be a public bill. Volume **VII**, section **865**.
- The House has on rare occasions transmitted messages of felicitation to foreign countries. Volume VIII, section 3544.
- Adjournment in honor of memory of the deceased sovereign of a foreign nation. Volume **VIII**, section **3597**.
- Bills authorizing indemnity of foreign governments for death of subjects in the United States are properly referred to the union calendar. Volume VII, section 1882.

#### FOREIGN MINISTERS.

- Ministers from foreign governments have the privilege of the floor of the House. Volume **V**, section **7283**.
- Question raised as to the reception and seating of the diplomatic corps at ceremonies in the Hall of the House (footnote). Volume **V**, section **7180**.

#### FOREST RESERVES.

- The Committee on Public Lands exercises jurisdiction as to such forest reserves as are created out of the public domain. Volume IV, section 4197.
- The Committee on Agriculture has jurisdiction of subjects relating to timber and forest reserves other than those created from the public domain. Volume IV, section 4160.
- The Committee on Agriculture has reported bills providing for the purchase of land to be used for quarantine stations, experiment stations, forest reserves, and watersheds. Volume VII, section 1864.

## FORESTRY.

The rules give to the Committee on Agriculture the jurisdiction of subjects relating "to agriculture and forestry" and the appropriations for the Department of Agriculture. Volume IV, section 4149.

## FORMS.

- (1) Of putting the question on various motions.
- (2) Of messages.—Reception of.
- (3) Of messages.—Resolutions for distributing the President's.
- (4) Of messages.—For transmitting business from House to Senate.
- (5) Of reports.—From Committee of the Whole.
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- (12) Of concurrent resolutions.—Resolving clauses.
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- (15) Of orders.—The ordering word.
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- (19) Of orders.—For consideration of conference reports, instruction of conferees, etc.
- (20) As to investigations.—Resolutions authorizing.
- (21) As to investigations.—Subpoenas for witnesses.
- (22) As to investigations.—Subpoena duces tecum.
- (23) As to investigations.—Questions as to form, return, etc., of subpoenas.
- (24) Orders of arrest.—Of Members, witnesses, etc.
- (25) Orders of arrest.—Warrants.
- (26) Of arraignment and trial at bar of House.
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- (28) As to membership—Resignations.
- (29) As to membership—Announcement of deaths, etc.
- (30) Of oaths.
- (31) At the meeting of Congress.
- (32) Of designation of a Speaker pro tempore and clerk pro tempore.
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- (34) Of resolution of thanks to the Speaker.
- (35) At various ceremonies.
- (36) At the electoral count.—Resolution providing for.
- (37) At the electoral count.—Reports of tellers.

#### (1) Of Putting the Question on Various Motions.

Rule as to form in which the Speaker shall put the question and method of determining the result. Volume II, section 1311.

The old and the present form of putting the previous question (footnote). Volume **V**, sections **5443**, **5754**.

Form of motion made in the House to limit general debate in Committee of the Whole (footnote). Volume V, section 5207.

Form of the resolution by which general debate was closed in Committee of the Whole in former years. Volume **V**, section **6738**.

Form of putting the question on the passage of a bill returned with the objections of the President (footnote). Volume IV, section 3534.

The motion to agree or concur should be put in the affirmative and not in the negative form. Volume V, section 6166.

#### (2) Of Messages.—Reception of.

Messengers are saluted by the Speaker of the House. Volume V, section 6590.

Practice as to the reception in the House of messages from the Senate as founded on former joint rules. Volume **V**, section **6592**.

The ceremony of receiving a messenger from the President of the United States in the House. Volume V, section 6591.

## (3) Of Messages.—Resolutions for Distributing the President's.

Form of resolutions for the distribution of the President's annual message. Volume **V**, sections **6621**, **6622**.

## (4) Of Messages.—For Transmitting Business from House to Senate.

Forms of messages in use by the Clerk of the House in transmitting business from the House to the Senate. Volume **V**, section **6596**.

Form of message by which one House announces to the other the face of its disagreement to an amendment of the other House to one of its bills. Volume **V**, section **6321**.

Form of message where the House disagrees to certain amendments of the Senate to a House bill and agrees to others with amendments. Volume **V**, section **6287**.

Forms of messages announcing disagreements, insistence as to amendments and asking conferences. Volume **V**, sections **6597–6799**.

Form of resolution requesting of the Senate a duplicate copy of one of its bills. Volume **IV**, sections **3470–3472**.

The Senate having requested the return of a bill which had been enrolled, signed by the Speaker, and transmitted to the Senate, a resolution was passed directing that the Senate be informed thereof. Volume **IV**, section **3480**.

#### (5) Of Reports.—From Committee of the Whole.

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## (6) Of Reports.—From Standing, Select, and Joint Committees.

Forms of written reports submitted by committee (footnote). Volume IV, section 4652.

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Form of report on bill recommitted with instructions. Volume VIII, section 2735.

#### (7) Of Reports.—When Managers of a Conference Agree.

Form of conference report wherein the House recedes from its amendment to a Senate bill. Volume **V.** section **6499**.

Form of conference report on House amendments to a Senate bill where the House recedes from some of its amendments and the Senate recedes from its disagreement as to others. Volume **V**, section **6503**.

Form of conference report wherein one House recedes from certain amendments, while the other recedes from its disagreement to certain others. Volume **V**, section **6323**.

Form of conference report wherein an entirely new text is reported in place of an amendment in the nature of a substitute. Volume **V**, section **6426**.

Form of conference report wherein differences as to an amendment are settled by amending it. Volume V, section 6323.

Form of conference report wherein the Senate recedes from certain of its amendments to a House bill, while the House recedes from its disagreement as to others and agrees to certain others with amendment. Volume **V**, sections **6500–6502**.

Form of conference report in a case wherein the House had disagreed to a Senate amendment to a House amendment to a Senate bill. Volume **V**, section **6504**.

#### (8) Of Reports.—When Managers of a Conference Fail to Agree.

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Form of written statement that managers of a conference have failed to agree. Volume **V**, sections **6568**, **6569**.

Form of report of conferees on general disagreement. Volume VIII, section 3299.

## (9) Of Statement Accompanying a Conference Report.

Form of statement accompanying report of the House managers of a conference. Volume  $V_{\bullet}$  sections  $6504,\,6514,\,6515.$ 

#### (10) Of Petitions, etc.

Papers in the nature of petitions or memorials should be addressed to the House, but may be received if addressed to the Representative when the subject is already before the House. Volume IV, sections 3321, 3322.

A petitioner who preferred charges against a Federal judge furnished the certificate of a notary to his signature (footnote). Volume III, section 2030.

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Instance of the presentation in the Senate of a petition for the expulsion of a Senator. Volume II, section 1241.

#### (11) Of Bills and Joint Resolutions.

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As to the division of bills into sections and the numbering thereof. Volume IV, section 3367.

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The statutes prescribe the form of enacting and resolving clauses of bills and joint resolutions. Volume VII, section 1034.

It is the function of the Speaker to enforce the provision of the statutes prescribing forms of bills. Volume VII, section 1034.

## (12) Of Concurrent Resolutions.—Resolving Clauses.

Forms of resolving clauses of concurrent resolutions. Volume IV, section 3378.

The present form of concurrent resolution appears about 1839. Volume V, section 6731.

## (13) Of Concurrent Resolutions.—Relating to Adjournment and Recess.

Forms of resolutions for adjournment of Congress sine die and for a recess (footnote). Volume IV, section 4031.

Form of concurrent resolutions of the two Houses terminating a session of Congress. Volume **V**, section **6722**.

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#### (14) Of Concurrent Resolutions.—Creating a Joint Committee.

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## (15) Of Orders.—The Ordering Word.

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## (16) Of Orders.—Special.—For Consideration of Business Generally.

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Form of special orders for assigning a day for consideration in the House of bills reported from a certain committee. Volume **IV**, sections **3252**, **3253**.

#### (16) Of Orders.—Special.—For Consideration of Business Generally—Continued.

Forms of special order for considering in Committee of the Whole and the House, within certain limits of time, a general tariff bill. Volume IV, sections 3258, 3259. Volume VII, section 829. Form of rule providing for consideration of a general tariff bill. Volume VII, section 794.

Forms of special orders providing a series of rules to regulate the consideration of a bill and fix its relations to other business. Volume IV, section 3265.

Forms of special orders for limiting the time of consideration of a bill in the House and restricting amendments. Volume IV, sections 3231-3236.

Form of special order providing for consideration of a bill with reservation as to days set apart by the rules for classes of business. Volume VII, section 808.

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Form of special order for consideration of a resolution declaring war. Volume VIII, section 2460. Form of special order authorizing a committee to call up a bill for consideration with reservations as to certain privileged business. Volume VII, section 842.

Form of special rule making in order all provisions of a bill pending in the House, and all portions of the bill as reported and previously stricken out on points of order. Volume VII, section 814. Form of special order authorizing consideration of amendments not otherwise in order. Volume VII, section 831.

Form of special order conferring upon a bill for the current session the status enjoyed by bills reported from committees having leave to report at any time. Volume **VII**, section **841**.

Form of special order for assigning a day for consideration in the House of bills reported from a certain committee. Volume VII, section 818.

Form of special order providing for the consideration of a joint resolution in the House. Volume VII, section 804.

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Example of special order providing for temporary modification of a rule. Volume VII, section 835. Form of resolution making in order motions to suspend the rules during the remainder of a session. Volume VII, section 836.

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#### (17) Of Orders.—Special.—For Consideration of Business in Committee of the Whole.

Form of special order authorizing consideration of a bill in Committee of the Whole without intervention of points of order either against provisions of the original bill or certain amendments recommended by the committee reporting the bill. Volume **VII**, section **832**.

Form of special order for consideration of a resolution and report thereon in Committee of the Whole with provision for vote on a substitute. Volume VII, section 802.

Form of special order authorizing the motion to resolve into Committee of the Whole for consideration of a bill, with provision for termination of consideration on a day certain. Volume **VII**, section **812**.

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# (17) Of Orders.—Special.—For Consideration of Business in Committee of the Whole—Continued.

Form of special order for resolving automatically into Committee of the Whole for consideration of a bill with the usual provisions as to limit and control of debate. Volume VII, section 805.

Form of special order resolving the House automatically into the Committee of the Whole for the consideration of a bill. Volume **VII**, section **806**.

Form of special order authorizing motion to resolve into Committee of the Whole for the consideration of a bill with the usual provisions, for limitations on debate, control of time, and disposition in the House. Volume **VII**, section **797**.

Form of special order for consideration of a bill in Committee of the Whole, providing for hour at which House shall meet during consideration. Volume VII, section 809.

Form of special order consideration of a bill in Committee of the Whole and in the House, with provisions for daily recess and evening sessions. Volume VII, section 816.

Form of special order making it in order to consider in the Committee of the Whole a bill on the House Calendar. Volume VII, section 811.

Form of special order providing for the consideration successively of certain joint resolutions in Committee of the Whole. Volume VII, section 815.

Form of special order for considering a bill in Committee of the Whole, with clause exempting provisions from points of order. Volume VII, section 813.

Form of special order providing for the consideration, within certain limits of time, of a substitute in lieu of a pending bill, in the Committee of the Whole in the House. Volume **VII**, section **810**.

Form of special order providing for the consideration of two distinct bills successively, either in the House alone or in Committee of the Whole. Volume IV, sections 3254-3257.

Form of special order for consideration of an omnibus claims bill in the House and in Committee of the Whole, with arrangement for purging the bill of unauthorized items. Volume IV, section 3251.

Form of special order for considering a bill in Committee of the Whole with provision for a report and action in the House at a certain time. Volume IV, sections 3238-3241.

Form of special order limiting the time of consideration of a bill in Committee of the Whole and in the House. Volume IV, section 3229.

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#### (18) Of Orders.—Special.—For Consideration of Senate Bills and Senate Amendments.

Form of special order providing for consideration of House substitute for Senate bill regardless of the rule requiring germaneness. Volume VII, section 803.

Form of special order authorizing a motion to consider Senate amendments in Committee of the Whole. Volume VII, section 825.

Form of special order discharging committee from consideration of House bill with Senate amendments and providing for consideration in Committee of the Whole. Volume VII, section 819.

Form of special order for consideration of a House bill with provision for substitution of Senate bill in Committee of the Whole. Volume VII, section 843.

Form of special order for consideration of committee amendment to a Senate bill on the House Calendar. Volume VII, section 801.

Form of special order for taking Senate bill from Speaker's table and considering House bill in lieu thereof in Committee of the Whole. Volume VII, section 800.

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# (19) Of Orders.—Special.—For Consideration of Conference Reports, Instruction of Conferees, etc.

Form of a special order reported from the Committee on Rules providing for consideration of a resolution instructing conferees. Volume VIII, section 3245.

Form of resolution for consideration of conference report invalidated on point of order. Volume VIII, section 3270.

Form of special order providing for consideration of two conference reports as one report. Volume VII, section 775.

Form of special order taking from the Speaker's table and sending to conference a House bill with Senate amendments. Volume VII, section 826.

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Form of special order for consideration of a conference report without intervention of points of order. Volume VII, section 828.

Form of special order discharging committee from consideration of bill with Senate amendments and providing for conference. Volume VII, sections 820, 821.

Form of special order for considering numerous Senate amendments to a House bill without permitting debate and a vote on each separate amendment, and for asking a conference at the same time. Volume **IV**, sections **3243–3249**.

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## (20) As to Investigations.—Resolutions Authoring.

Forms of resolutions for directing a standing committee to make an investigation or for creating a select committee for that purpose. Volume IV, section 4322.

Form of resolution for investigating charges of corruption among Members. Volume II, section 1275.

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Form of resolution providing for the Kansas investigation of 1856. Volume I, section 826.

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Form of resolution authorizing an investigation by select committee of the House. Volume VI, section 382.

Form of resolutions of the House creating, empowering, and instructing the select committee which investigated charges that Members have been improperly influenced in their official capacity. Volume **VI**, section **396**.

Form of resolution providing for an investigation by the Judiciary Committee and authorizing a subcommittee to exercise powers delegated to the committee. Volume VI, section 530.

Form of resolution providing for investigation of charges against a Senator. Volume III, sections 1837, 1838. Volume VI, section 399.

Form of resolution authorizing the investigation of the right and title of Reed Smoot to a seat in the Senate. Volume I, section 481.

In the Kilbourn case the court decided that the resolution authorizing the investigation was in excess of the constitutional power of the House. Volume II, section 1611.

#### (20) As to Investigations.—Resolutions Authorizing—Continued.

It is not essential that a resolution authorizing an investigation of the conduct of Senators shall specify censure or expulsion in order that the Senate may constitutionally compel testimony. Volume II, section 1614.

Form of resolution authorizing continuance of an investigation beyond the expiration of the Congress in which instituted. Volume VI, section 386.

Form of resolution providing for expenses of a select committee of investigation. Volume **VI**, section **388**.

#### (21) As to Investigations.—Subpoenas for Witnesses.

Form of subpoena for summoning witnesses to testify before a committee of the House and of the return thereon. Volume III, section 1807.

Form of a subpoena issued to secure the attendance of a Senator. Volume III, section 1794.

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A form of subpoena issued in 1834 and criticised as defective. Volume III, section 1732.

Form of subpoena and return used in the case of Williamson. Volume III, section 1673.

Forms of subpoenas used at different times. Volume III, sections 1808, 1809.

Form of subpoena and return thereon used for summoning witnesses by a Senate committee. Volume III, section 1702.

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#### (22) As to Investigations.—Subpoena Duces Tecum.

Form of subpoena duces tecum issued by order of the House. Volume III, section 1699.

Form of subpoena duces tecum issued in the Kilbourn case. Volume II, section 1608.

Form of subpoena duces tecum used for compelling production of telegrams in 1877, but criticised as too general and verbally defective. Volume III, section 1695.

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## (23) As to Investigations.—Questions as to Form, Return, etc., of Subpoenas.

In the Whitney case the validity of a subpoena signed only by the chairman of a committee was challenged but sustained. Volume **III**, section **1668**.

In the Kilbourn case the subpoena was attested for the Clerk by deputy. Volume II, section 1608.

The Sergeant-at-Arms indorses on a subpoena his authorization of his deputy to act in his stead. Volume III, section 1673.

A subpoena having been served by a deputy sergeant-at-arms, a certificate of his appointment should accompany a report requesting arrest of the witness for contempt. Volume III, section 1701.

Should the Sergeant-at-Arms make the return on a subpoena served by his deputy? Volume III, section 1702.

#### (24) Orders of Arrest.—Of Members, Witnesses, etc.

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Form of resolution for directing the Sergeant-at-Arms to arrest absent Members. Volume VI, section 684.

Form of resolution for the arrest of Members absent without leave. Volume VI, section 686.

Instance wherein the Sergeant-at-Arms reported at the bar of the House his proceedings under a continuing order of arrest. Volume IV, section 3017.

An early discussion as to form of resolution ordering the arrest of a contumacious witness. Volume III, section 1714.

Form of order for attachment of delinquent witness. Volume VI, section 486.

The order of arrest sometimes specifies that it shall be made either by the Sergeant-at-Arms or his special messenger. Volume III, section 1688.

Verbal return of the Sergeant-at-Arms on presenting a witness under arrest for contempt. Volume III, section 1697.

#### (24) Orders of Arrest.—Of Members, Witnesses, etc.—Continued.

The Sergeant-at-Arms, having arrested Williamson by order of the House, made his return verbally. Volume III, section 1673.

In the latest practice a committee, in reporting the contempt of a witness, shows that the testimony required is material, and presents copies of the subpoena and return. Volume III, section 1701.

## (25) Orders of Arrest.—Warrants.

Form of warrant for the arrest of absent Members under the old rule for a call of the House (footnote). Volume IV, section 2982.

Form of warrant issued under the new rule for a call of the House (footnote). Volume IV, section 3041.

Form of warrant and return in case of arrest of a witness for contumacy. Volume III, section 1671. In the Wolcott case the House provided that the resolution ordering him to be taken into custody should be a sufficient warrant. Volume III, section 1671.

Form of warrant and return used by the Senate in compelling the attendance of witnesses. Volume III, section 1702.

Form of warrant signed by the President of the Senate for taking William Duane into custody. Volume II, section 1604.

Form of the warrant for commitment of John Nugent. Volume II, section 1640.

A discussion distinguishing between the serving of a warrant by deputy and the serving of a subpoena in the same way. Volume III, section 1702.

In 1860 the Massachusetts court decided that a warrant directed only to the Sergeant-at-Arms of the United States Senate might not be served by deputy in that State. Volume III, section 1718.

Form of Speaker's warrant for commitment of a person in contempt and of Sergeant-at-Arms' return theron. Volume II, section 1628.

A warrant of commitment "need not set forth the particular facts which constitute the alleged contempt." Volume II, section 1640.

## (26) Of Arraignment and Trial at Bar of House.

Form of arraignment of Randall and Whitney in 1795. Volume II, section 1600.

Form of arraignment adopted in the case of Williamson. Volume III, section 1673.

Form of arraignment adopted in the Wolcott case. Volume III, section 1671.

Form of arraignment of a recalcitrant witness at the bar of the House. Volume **III**, section **1669**. For the trial of Samuel Houston for contempt a committee on privileges reported on a method of procedure. Volume **II**, section **1617**.

The House adopted a committee of privileges to determine the procedure in the Anderson contempt case. Volume II, section 1606.

The House being about to examine a person at its bar, a form of procedure as to questions was agreed on. Volume II, section 1633.

An instance wherein a person was arraigned at the bar without a previous order of the House fixing the form of procedure. Volume III, section 1689.

A contumacious witness arraigned at the bar of the House was required to answer in writing and under oath. Volume III, section 1670.

A witness arraigned at the bar of the House for contempt was permitted to answer orally. Volume III, section 1669.

In an arraignment in 1877 the answer of the respondent prepared by his counsel was attested. Volume III, section 1696.

A person arraigned at the bar for contempt was permitted to amend his answer. Volume III, section 1696.

#### (26) Of Arraignment and Trial at Bar of House.—Continued.

In 1894 the certification of alleged cases of contempt before a Senate committee was made without action of the Senate declaring the witnesses in contempt. Volume II, section 1612.

Form of proceedings at the arraignment and censure of Charles C. Glover. Volume VI, section 333.

#### (27) Of Censure Administered by the Speaker.

Form of censure administered by the Speaker to a Member by order of the House. Volume II, section 1259. Volume VI, section 236.

#### (28) As to Membership.—Resignations.

Forms of letters tendering a Member's resignation to the House or the governor of a State. Volume II, sections 1177, 1178.

Form of resignation of a resident commissioner and notification of the appointment of his successor. Volume VI, section 231.

Forms of resignations from committees. Volume VIII, section 2197.

#### (29) As to Membership.—Announcement of Deaths, etc.

Form of resolutions offered at the death of a Member. Volume V, section 7107.

Form of procedure when the Senate informs the House of the death of a Senator. Volume V, sections 7131-7133.

Form of memorial resolutions for deceased Members. Volume V, section 7157.

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## (30) Of Oaths.

The Member's oath, its form, and the constitutional requirement. Volume I, section 128.

Form of oath administered by the Speaker to a person about to be examined at the bar of the House. Volume II, section 1633.

Forms of resolutions authorizing and accepting oaths administered away from the House. Volume VI, section 14.

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Form of oath administered to witnesses before a committee. Volume III, section 1822.

Forms of oaths taken by clerks of committees. Volume IV, sections 4580-4582.

#### (31) At the Meeting of Congress.

Proceedings and forms at the organization of the House in a new Congress. Volume I, section 81. Forms of procedure at the opening of the second or subsequent sessions of a Congress. Volume I, section 81.

#### (32) Of Designation for Speaker Pro Tempore and Clerk Pro Tempore.

Form of Speaker's designation of a Speaker pro tempore. Volume II, sections 1378, 1401.

Form of resolution approving designation of Speaker pro tempore. Volume VI, section 278.

Form of resolution approving designation of Speaker pro tempore and authorizing him to sign enrolled bills and appoint committees. Volume VI, section 272.

Form of resolution naming a Speaker pro tempore. Volume VI, section 268.

Form of designation of a clerk pro tempore. Volume  ${\bf VI}$ , section  ${\bf 26}$ .

#### (33) Of Addressing the President of the United States.

Form decided on by the two Houses for addressing the President of the United States (footnote). Volume **V**, section **6629**.

## (34) Of Resolution of Thanks to the Speaker.

Form of resolution thanking the Speaker at the adjournment of a Congress. Volume V, sections 7046-7048. Volume VIII, sections 3509, 3513.

#### (35) At Various Ceremonies.

Form used in presenting Lafayette to the House. Volume V, section 7082.

Form at the reception of visiting bodies on the occasion of a public ceremonial in the House. Volume V, section 7148.

Forms of receiving public bodies on the occasion of ceremonies in the House. Volume  $V_{\bullet}$  sections 7178-7180.

Form of resolution accepting from a State a statue for Statuary Hall. Volume V, sections 7089-7099.

Ceremonies attending a visit of the House to the Senate. Volume V, section 7045.

When the House attends in the Senate the Sergeant-at-Arms does not bear the mace. Volume V, section 7045

#### (36) At the Electoral Count.—Resolution Providing For.

In 1901 the concurrent resolution providing for the electoral count was changed in form to meet the requirements of the electoral law. Volume III, section 1962.

#### (37) At the Electrical Count.—Reports of Tellers.

Form of the duplicate reports made by the tellers at the electoral count. Volume III, section 1962. Volume VI, section 443.

#### FORNEY, JOHN W., Clerk.

Decisions on questions of order relating to-

Adjournment. Volume V, section 5364.

Call of the House. Volume VI, section 2981.

General parliamentary law. Volume  $V_{\bullet}$  section 6761.

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#### FORSYTH, J.

The election case of John Forsyth, of Georgia, in the Eighteenth Congress. Volume I, section 433.

## FORTHWITH. See "Recommit, Motion to."

#### FORTIETH CONGRESS.

In the Fortieth Congress the Speaker did not appoint the committees, except a few, until the closing days of the first session. Volume IV, section 4454.

#### FORTIFICATIONS.

The Appropriations Committee reports the appropriations for fortification and coast defenses, the District of Columbia, and Pensions. Volume IV, section 4032.

Appropriations for barracks and quarters for troops of the seacoast artillery are within the jurisdiction of the Committee on Appropriations, and not of the Committee on Military Affairs. Volume VI, section 4049.

An appropriation for torpedoes for harbor defense is within the jurisdiction of the Committee on Appropriations (footnote). Volume **IV**, section **4042**.

While the fortifications appropriations bill carries general appropriations for a plan of work in progress, specific appropriations for individual works not authorized by law and not in progress are not in order thereon. Volume IV, sections 3611, 3612. Volume VII, section 1271.

Treaty stipulations providing for protection of the Panama Canal and enactments in conformity therewith were held to authorize appropriations for canal fortifications. Volume **VII**, section **1137**.

#### FORTY MINUTES OF DEBATE.

- (1) After the previous question is ordered.
- (2) On motion to suspend the rules.

#### (1) After the Previous Question is Ordered.

- When the previous question is ordered "on any proposition on which there has been no debate," forty minutes are to be divided in debate. Volume **V**, sections **5495**, **6821**.
- Forty minutes of debate are allowed on a proposition on which the previous question is ordered without debate, one-half for those favoring and one-half for those opposing, and where it developed, after recognition, that both favored the proposition the Speaker required each to yield half his time to those opposing the motion. Volume **VIII**, section **2689**.
- The motion for the previous question when agreed to has the effect of cutting on all debate (except forty minutes on questions not before debated) and of bringing the House to a vote. Volume **V**, sections **5443**, **5444**.
- The word "proposition" in the rule providing as to debate after the previous question is ordered means the main question and does not refer to incidental motions. Volume **V**, sections **5497**, **5498**.
- If there has been debate, even though brief, before the previous question is ordered, the forty minutes of debate provided for in Rule XXVIII is precluded. Volume **V**, sections **5499–5501**.
- The rule permitting forty minutes debate does not apply when the question on which the previous question is ordered without debate is otherwise undebatable. Volume **VII**, section **2690**.
- The debate which justifies a refusal of the right to the forty minutes after the previous question is ordered should be on the merits. Volume **V**, section **5502**.
- The rule permitting forty minutes of debate was held to apply to an amendment on which the previous question had been ordered before there had been debate either in the House or in Committee of the Whole. Volume **V**, section **5503**.
- The rule for the forty minutes of debate does not apply to an amendment on which there has been no debate in a case wherein the motion for the previous question covers both the amendment and the original proposition, which has been debated. Volume **V**, section **5504**.
- Where the previous question is ordered on a proposition which has been debated in Committee of the Whole, the rule permitting forty minutes of debate does not apply. Volume **V**, section **5505**.
- When the previous question is ordered on a conference report which has not been debated, the forty minutes of debate is not allowed if the subject-matter of the report was debated before being sent to conference. Volume **V**, sections **5506**, **5507**.
- Before the adoption of rules the previous question of general parliamentary law does not permit forty minutes of debate on question on which there has been no debate. Volume **V**, section **5509**.
- Prior to adoption of rules, the motion for the previous question is admissible under general parliamentary law, but if ordered without prior debate the 40 minutes' debate prescribed by the rules of the previous Congress is not in order. Volume **VII**, section **3386**.
- The previous question having been ordered on a resolution to correct an error in an enrolled bill, the forty minutes of debate was not allowed. Volume **V**, section **5508**.
- When the previous question is ordered on the motion to close debate, the rule providing for forty minute debate on propositions on which the previous question has been ordered without prior debate does not apply, and no debate is in order. Volume VIII, section 2555.

#### (2) On Motion to Suspend the Rules.

Forty minutes of debate are allowed on a motion to suspend the rules, one-half for those favoring and one-half for those opposing. Volume **V**, section **6821**.

#### FORTY MINUTES OF DEBATE—Continued.

#### (2) On Motion to Suspend the Rules—Continued.

Debate on a motion to suspend the rules is limited to 20 minutes on each side, and if adjournment is taken before the 40 minutes have been consumed, the time remaining is available when the motion is again considered. Volume **VIII**, section **3412**.

On a motion to suspend the rules the Member demanding a second divides with the mover the forty minutes of debate. Volume **V**, sections **6823**, **6824**.

On a motion to suspend the rules the forty minutes of debate are allowed, although the proposition presented may not be debatable otherwise. Volume **V**, section **6822**.

Instance in which the 40 minutes of debate allowed on a motion to suspend the rules were increased by unanimous consent. Volume VIII, section 3414.

Time yielded by a Member in control of half of the 40 minutes of debate on a motion to suspend the rules may not be reserved or yielded to a third Member. Volume VIII, section 3417.

#### FOSTER, DAVID J., of Vermont, Chairman.

Decisions on questions of order relating to-

Authorizations of appropriations. Volume IV, sections 3647, 3648, 3650, 3652, 3895.

Continuation of public work. Volume IV, section 3722.

Limitations on appropriations. Volume IV, section 3930.

On appropriations. Volume IV, section 3964.

Order of business. Volume IV, section 4732.

Points of order. Volume IV, section 3652. Volume V, section 6876.

#### FOSTER, ELECTION CASES OF.

The North Carolina election case of Charles Henry Foster in the thirty-seventh Congress. Volume I, section 362.

The Pennsylvania election case of Covode v. Foster in the Forty-first Congress. Volume I, sections 559–562.

## FOSTER, LAFAYETTE S., of Connecticut, President Pro Tempore.

Decision of, on question of order relating to text to which both Houses have agreed. Volume V, section 6433.

## FOSTER, MARTIN D., of Illinois, Speaker Pro Tempore.

Decisions on questions of order relating to-

Amendment. Volume VIII, sections 2354, 2563, 2887, 3452.

Amendment, germaneness of. Volume VIII, sections 2930, 2963.

Appropriations. Volume VII, sections 1152, 1295, 1297, 1324, 1326, 1337, 1583 1655.

Debate. Volume VIII, sections 2543, 2576.

Dilatory motions. Volume VIII, section 2817.

Enacting clause, strike out. Volume VII, section 787.

Enacting clause, strike out. Volume VIII, section 2625.

Journal. Volume VI, section 629.

Private Calendar. Volume VII, section 855.

Reading. Volume VIII, sections 2337, 2864.

Reference. Volume VII, section 863.

Reference. Volume VIII, section 2373.

#### FOUKE.

The Illinois case of Fouke v. Trumbull in the Thirty-fourth Congress. Volume I, section 415.

#### FOWLER.

The North Carolina election case of Fowler v. Thomas in the Fifty-seventh Congress. Volume II, section 1124.

#### FRANK.

The Missouri election case of Frank v. Glover in the Fiftieth Congress. Volume II, section 1011. The New York, election case of Frank v. LaGuardia, in the Sixty-eighth Congress. Volume VI, section 164.

#### FRANKING PRIVILEGE.

Conditions under which the franking privilege is exercised by the Member. Volume II, section 1163, Volume VI, section 217.

Subject matter eligible to the franking privilege. Application of the law governing the franking privilege. Volume VI, section 222.

Limit of weight of matter mailed under frank is specified by law. Volume VI, sections 217, 218. There is no statutory provision for the mailing of matter under the frank of a deceased Member. Volume VI, section 224.

There is no provision of law, under which the frank may be used for return reply. Volume VI, sections 217, 219.

Instance wherein a Member delegated to another not in the service of the House the use of his frank and occupancy of a room in the Capitol. Volume VI, section 397.

The statute authorizing the addressing of franked matter "on behalf of" a Member does not authorize the extension of such privilege to purchasers of frankable documents. Volume VI, section 221.

Boxes are provided for the mailing of frankable matter. Volume VI, section 215.

While speeches or reports printed in the Congressional Record are frankable, the addition of price lists, indices, or any other matter, written, printed, or stamped, destroys the privilege. Volume VI, section 221.

A Member, having inserted articles from a magazine under leave to extend his own remarks, was given unanimous consent to expunge the unauthorized matter on condition that it not reprinted by the Public Printer as frankable. Volume VIII, section 3475.

The franking privilege does not extend to air mail, or with certain exceptions to foreign mails unless forwarded by Department of State. Volume VI, section 217.

Ex-Members of Congress are entitled to the franking privilege until the first day of December following expiration of their term of office. Volume VI, section 217.

The franking privilege is authorized by statute, and denial or curtailment of the privilege to any particular Member may not be made by simple resolution. Volume VI, section 223.

The franking privilege extends to telegraph service relating to official business. Volume VI, section 217.

The Committee on Accounts reserves the right to limit the franking privilege on telegrams and declines to authorize the franking of cablegrams. Volume VI, section 220.

In conformity with custom, widows of former Presidents of the United States are granted the franking privilege. Volume VIII, section 3581.

#### FRANKLIN.

The sword of Washington and the staff of Franklin were presented to Congress, with addresses by Members. Volume **V**, section **7100**.

## FRAUD IN ELECTIONS. See "Elections of Representatives."

## FRAUDULENT BILL.

The fraudulent introduction of a bill was held to involve a question of privilege. Volume IV, section 3388.

A bill introduced in a Member's name in his absence was ordered by the House to be removed from the files. Volume IV, section 3388.

#### FREDERICK.

The Iowa election case of Frederick v. Wilson in the Forty-eighth Congress. Volume II, sections 997–999.

#### FREE CONFERENCE.

Vice-President Hamlin's definition of free and simple conferences. Volume V, section 6403.

The House having asked for a free conference it is not in order to instruct the managers. Volume **V**, section **6384**.

The Senate having learned indirectly that the House had instructed its conferees declared that the conference should be full and free and instructed its own conferees to withdraw if they should find the freedom of the conference impaired. Volume **V**, section **6406**.

#### FREE SHIPS.

The general subjects of shipbuilding, admission of foreign-built ships, registering and licensing of vessels are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4134.

#### FREEDMAN'S BANK.

The Committee on Banking and Currency has jurisdiction of subjects relating to the Freedman's Bank. Volume IV, section 4085.

## FREEDOM OF PRESS.

References to debate in the Senate on Freedom of the press (footnote). Volume III, section 2640.

#### FREEDOM OF SPEECH.

As to the meaning of the words "freedom of speech" as used in the first amendment to the Constitution. Volume VI, section 57.

## FRELINGHUYSEN, JOSEPH S., of New Jersey, President Pro Tempore.

Decisions on questions of order relating to-

Conference report. Volume VIII, section 3304.

#### FRENCH SPOLIATION CLAIMS.

The jurisdiction of French spoliation claims belongs to the Committee on Claims. Volume IV, section 4264.

The Committee on Claims has reported general as distinguished from special bills providing for disposition of classes of claims, like the French spoliation claims, by the Court of Claims. Volume IV, section 4263.

Appropriations for payment of French spoliation claims being included in a private bill reported by the Committee on War Claims, the Chairman of the Committee of the Whole House ordered them stricken out as belonging to the jurisdiction of the Committee on Claims. Volume IV, section 4265.

## FRIDAY.

- (1) Set apart for private business.
- (2) Standing orders relating to claim and pension bills.
- (3) Consideration of public business on.

## (1) Set Apart for Private Business.

Friday of each week is set apart for private business unless otherwise determined by the House. Volume IV, section 3266.

Each Friday after the unfinished business is disposed of the motion to go into Committee of the Whole House to consider business on the Private Calendar is in order. Volume IV, section 3267.

On a Friday devoted to private business the unfinished private business must be considered before a motion to go into Committee of the Whole House is in order. Volume IV, sections 3276-3280

The motion to go into Committee of the White House to consider business on the Private Calendar being decided in the negative may not be reported on the same day. Volume IV, section 3275.

## FRIDAY—Continued.

#### (1) Set Apart for Private Business—Continued.

Business in order on Friday and on which the previous question was pending at adjournment on that day comes up as the unfinished business on the next legislative day. Volume **VIII**, section **2694**.

#### (2) Standing Orders Relating to Claim and Pension Bills.

- By a standing order long in force private business from the Committees on Claims and War Claims alternate on all Fridays devoted to private business except the second and fourth of each month. Volume IV, section 3266.
- A standing order of the House, superseding the existing rule as to Friday evening sessions, provides that the second and fourth Fridays of each month shall be devoted to pension bills and bills removing charges of desertion and political disabilities. Volume **IV**, section **3281**.
- A question has arisen as to the class of business in order when the Friday evening session, provided for by the rules, has been prolonged to the next day by a recess. Volume **V**, section **6668**.
- In practice an adjournment before 5 p.m. on a Friday was held to vacate the evening session formerly provided for by the rule. Volume IV, section 3283.
- If the terms of a special order seem to abrogate a rule for a recess and an evening session for special business, the question of order should be raised before the House goes into recess and not after the House has met in evening session. Volume **IV**, section **3284**.

#### (3) Consideration of Public Business on.

- A motion to lay aside private business is in order on Friday and may be agreed to by majority vote. Volume IV, sections 3270-3272.
- If the House on a Friday votes down a motion to go into committee of the Whole House to consider the Private Calendar, public business is then in order as on other days. Volume **IV**, section **3267**.
- When the House by special order devotes Friday entirely to business other than private business the special rules governing the use of the day are thereby suspended. Volume IV, section 3282.
- A motion to go into Committee of the Whole to consider general appropriation bills is in order Friday as on other days. Volume IV, section 3081.
- The motion to go into the Committee of the Whole to consider general appropriation bills on Friday takes precedence of a motion to go into the Committee of the Whole to consider the Private Calendar only when authorized by the committee having jurisdiction. Volume **VI**, section **721**.
- A motion to change the reference of a public bill when made immediately after the reading of the Journal is in order on Friday, as on other days. Volume **VII**, section **2128**.
- The motion to go into Committee of the Whole to consider general appropriation bills has precedence on Friday of a motion to go into Committee of the Whole to consider the Private Calendar. Volume **VI**, section **719**.
- The motion to go into Committee of the Whole to consider general appropriation bills has precedence on a Friday of a motion to go into Committee of the Whole to consider the Private Calendar. Volume **VI**, sections **3082–3085**.
- A special order which provides for the consideration of a bill from day to day until disposed of includes, unless exception be made, a day, such as Friday, set apart by the rules for a class of business. Volume IV, sections 3201, 3202. Volume VII, sections 772, 791.
- A special order providing for the consideration of a bill from day to day until disposed of includes Mondays and Fridays, but not Wednesdays. Volume VII, section 789.
- An appeal pending at an adjournment on Friday but related to public and not private business does not go over to the next Friday but comes up on the next legislative day. Volume **V**, section **6945**.

#### FRIDAY—Continued.

#### (3) Consideration of Public Business—Continued.

Form of special order providing for consideration of a bill with reservation as to days set apart by the rules for classes of business. Volume II, section 808.

Form of special order for the consideration, successively, of a number of bills in designated order in Committee of the Whole and in the House, excepting days set apart by the rules for certain classes of business and providing against interference with other business for certain classes of business and providing against interference with other business for certain classes of business and providing and providing against interference with other business for certain classes of business and providing against interference with other business privileged under the rule. Volume VII, section 816.

#### FROST.

The Massachusetts election case of Abbott v. Frost in the Forty-fourth Congress. Volume II, sections 916-918.

The Missouri election case of Frost v. Metcalfe in the Forty-fifth Congress. Volume II, section 935.

The Missouri election case of Sessinghaus v. Frost in the Forty-seventh Congress. Volume II, sections 975, 976.

#### FROTHINGHAM, LOUIS A., of Massachusetts, Speaker Pro Tempore.

Decisions on questions of order relating to-

Appropriations. Volume II, section 2151.

## FRYE, WILLIAM P., OF MAINE, PRESIDENT PRO TEMPORE.

Decisions on questions of order relating to-

Amendments. Volume V, section 6133.

Amendments between the House. Volume V, section 6176.

Conference reports. Volume V, section 6545. Volume VIII, section 3295.

Conference. Volume V, section 6401.

Contempt. Volume II, section 1665.

Debate. Volume V, sections 5041, 5098, 5151.

Yeas and nays. Volume V, section 6100.

#### FUEL.

General provisions of the statutes as to concerts, operation of street cars, delivery of fuel, and landscape features of the Capitol grounds. Volume V, section 7312.

Standards of quality and regulations for the control of interstate distribution of coal and other fuels and the procuring and publication of statistics relative thereto, are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1830.

Legislation relating to Government fuel yards in the District of Columbia has been considered to be within the jurisdiction of the Committee on Mines and Mining. Volume VII, section 1961.

## FULLER.

The Pennsylvania election case of Wright v. Fuller in the Thirty-second Congress. Volume I, sections 821, 822.

The Maine election case of Milliken v. Fuller in the Thirty-fourth Congress. Volume I, section 828.

The election case of Fuller v. Kingsbury, from the Dakota portion of the old Territory of Minnesota, in the Thirty-fifth Congress. Volume I, sections 408, 409.

The Pennsylvania election case of Fuller v. Dawson in the Thirty-ninth Congress. Volume I, sections 556–558.

## FULLER, CHARLES E., of Illinois, Speaker Pro Tempore.

Decisions on questions of order relating to-

Order of business. Volume VI, sections 721, 725.

Question of order. Volume VIII, section 3444.

#### FULLER, MELVILLE W., Chief Justice.

Chief Justice Fuller received the thanks of Congress for his oration at the centennial of the inauguration of Washington (footnote). Volume **V**, section **7060**.

#### FUNERALS.

- (1) Of Members of the House and Senate.
- (2) Of Officers of the House.

## (1) Of Members of the House and Senate.

Since the earliest days the expenses of the funerals of Members have been defrayed from the public funds. Volume V, sections 7142, 7143.

Ceremonies at funerals of Members in the Hall of the House in early days. Volume V, sections 7144-7147.

The Journal entry of a funeral of a Member in the Hall of the House in early days. Volume **V**, sections **7144–7147**.

Later funeral ceremonies, including the elaborate observances at the burial of John Quincy Adams. Volume V, sections 7148-7151.

The Journal entry of the funeral of John Quincy Adams. Volume V, section 7148.

Ceremonies at the funeral of William D. Kelley in 1890. Volume V, section 7152.

The ceremonies at the state funeral of Nelson Dingley. Volume V, section 7153.

Ceremonies at the state funeral of a deceased Senator. Volume V, section 7155. Volume VIII, section 3570.

The House sometimes authorizes the funeral of a deceased Member in the Hall. Volume V, section 7154. Volume VIII, section 3567.

Forms at the reception of visiting bodies on the occasion of a public ceremonial in the House. Volume V, section 7148.

## (2) Of Officers of the House.

The House appointed a committee to attend the funeral of its deceased Chaplain. Volume V, section 7172

In 1838 the House adjourned to attend the funeral of its Doorkeeper. Volume I, section 266.

On the death of an employee of long service, the House appointed a committee to attend the funeral. Volume VIII, section 3573.

#### FUNSTON.

The Kansas election case of Moore v. Funston in the Fifty-third Congress. Volume II, sections 1052, 1053.

#### FUNITURE.

The Doorkeeper has the custody of all the furniture, books, and public property in the committee and other rooms under his charge. Volume **I**, section **261**.

At the commencement and close of each session of Congress the Doorkeeper is required to make and submit to the House for examination by the Committee on Accounts an inventory of furniture, books etc. Volume **I**, section **261**.

#### FUR-BEARING ANIMALS.

The Committee on Ways and Means has exercised jurisdiction as to the seal herds and other revenue producing animals of Alaska. Volume IV, section 4025.

The enforcement of treaty regulations as to the protection of the fur seals has been considered by the Committee on Foreign Affairs. Volume IV, section 4170.

Jurisdiction over bills relating to the protection of seals and other fur-bearing animals of Alaska, formerly exercised by the Committee on Ways and Means, has now been transferred to the Committee on the Merchant Marine and Fisheries. Volume VII, section 1851.

#### FUTURES.

Bills to discourage fictitious and gambling transactions in farm products have been considered within the jurisdiction of the Committee on Agriculture, even when an internal-revenue question was included. Volume IV, section 4161.

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#### GAINES, JOSEPH H., of West Virginia, Chairman.

Decisions of questions of order relating to-

Appropriations. Volume VII, sections 1299, 1316.

Debate. Volume VIII, section 2581.

#### GALLATIN.

The Senate, by majority vote, unseated Albert Gallatin for disqualification after he had taken the oath. Volume I, section 428.

#### GALLEGOS.

The election case of Lane v. Gallegos, from the Territory of New Mexico, in the Thirty-third Congress. Volume I, section 823.

The election case of Otero v. Gallegos, from the Territory of New Mexico, in the Thirty-fourth Congress. Volume I, sections 830, 831.

The election case of Gallegos v. Peres, from the Territory of New Mexico, in the Thirty-eighth Congress. Volume I, section 728.

## GALLERIES.

- (1) Assignments of.
- (2) Provisions as to, on special occasions.
- (3) Preservation of order in.

#### (1) Assignments of.

A portion of the east gallery is assigned to the use of families of Members, the Speaker issuing a card to each Member for his family and visitors. Volume **V**, section **7302**.

The Speaker controls one bench in the gallery assigned to the families of Members. Volume V, section 7302.

The Speaker is required to set aside a portion of the west gallery for the use of the President, members of his Cabinet, Justices of the Supreme Court, and foreign ministers and suites and their respective families. Volume **V**, section **7302**.

The Speaker is required to set aside a portion of the west gallery for persons admitted on the cards of Members. Volume V, section 7302.

Stenographers and reporters other than the official reporters are admitted by the Speaker to the gallery over the Speaker's chair under such regulations as he may prescribe. Volume **V**, section **7304**.

Accredited members of the press having seats in the gallery and employees of the House may go upon the floor of the House until within fifteen minutes of the hour of meeting. Volume **V**, section 7346

Portions of the gallery over the Speaker's chair are set aside for the use of reporters and correspondents who are admitted thereto by the Speaker under such regulations as he may prescribe. Volume VIII, section 3642.

Supervision of the press gallery, including designation of its employees, is vested in the standing committee of correspondents, subject to the direction and control of the Speaker. Volume VIII, section 3642.

During an epidemic the galleries of the House and Senate were closed. Volume VIII, section 3641.

## (2) Provisions as to, on Special Occasions.

In times of great interest the House sometimes makes a special rule for admission to the galleries. Volume **V**, section **7303**.

The House, by resolution, makes a special disposition of the galleries for the electoral count. Volume III, section 1961.

In the absence of the customary resolution relating to disposition of the galleries during the electorial count, the usual reservations were made by the direction of the Speaker. Volume VI, section 443.

Orders relating to the use of the galleries of the House during the electoral count are within the jurisdiction of the Committee on Rules. Volume **IV**, section **4327**.

## GALLERIES—Continued.

#### (2) Provisions as to, on Special Occasions—Continued.

In the election of President of the House, in 1825, there was a strong, but not prevailing, sentiment that the galleries should not be closed. Volume III, section 1984.

Admission to the Senate galleries during the Johnson trial was regulated by tickets. Volume III, section 2110.

On occasion of special interest the House sometimes provides additional rules governing admission to the galleries. Volume **VIII**, section **3640**.

## (3) Preservation of Order in.

The Speaker preserves order on the floor and in the galleries and lobby. Volume II, section 1343.

The Chairman of the Committee of the Whole may cause the galleries or lobby to be cleared in case of disturbance or disorderly conduct therein. Volume IV, section 4704.

Before the power was given by rule it was decided that the Committee of the Whole had no power to preserve order in the galleries. Volume **V**, section **7303**.

Rigid enforcement of the rule relating to disturbance in the galleries. Volume II, section 1352.

The Speaker having declined to order the galleries to be cleared, a motion to effect that purpose was offered from the floor and entertained. Volume II, section 1353.

A spectator in the gallery having created disturbance, the Speaker ordered his arrest. Volume II, section 1605.

A spectator in the Senate gallery having addressed remarks to the floor, the Vice President directed the Doorkeeper to remove him. Volume VI, section 260.

To obviate the necessity of clearing the galleries, the Senate authorized the Sergeant-at-Arms to arrest any person disturbing the proceedings. Volume V, section 7311.

A point of order being raised against an interruption from the galleries, the Speaker admonished the galleries. Volume **VI**, section **259**.

Members may not introduce occupants of the galleries during a session of the House. Volume VI, section 197.

The Speaker is forbidden to recognize for motions to suspend the rule prohibiting the introduction of persons in the galleries. Volume VI, section 197.

## GALLINGER, JACOB H., of New Hampshire, President Pro Tempore.

Decisions on questions of order relating to-

Debate. Volume VIII, section 2501.

#### GALVIN.

The Massachusetts election case of Galvin v. O'Connell, in the Sixty-first Congress. Volume VI, section 126.

#### GAMBLING.

Bills to discourage fictitious and gambling transactions in farm products have been considered within the jurisdiction of the Committee on Agriculture, even when an internal-revenue question was included Volume IV, section 4161. Volume VII, section 1861.

Exclusion from the mails of dangerous, fraudulent, gambling, or otherwise objectionable commodities, devices, or paraphernalia is a subject within the jurisdiction of the Committee on the Post Office and Post Roads. Volume **VII**, section **1918**.

#### GAME.

Bills for the protection of fish and game within the District of Columbia have been reported by the Committee for the District of Columbia. Volume IV, section 4282.

The Committee on Territories has exercised a general but not exclusive jurisdiction as to game and fish in Alaska, including the salmon fisheries. Volume IV, section 4211.

A bill for the protection of game and other birds through the instrumentality of the Fish Commission was reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4148.

#### GAME—Continued.

The subject of protection of game through prohibition of interstate transportation has been considered by the Committee on Interstate and Foreign Commerce. Volume IV, section 4117.

#### GARFIELD, JAMES A., President.

Ceremonies in memory of President James A. Garfield. Volume V, section 7179.

#### GARLAND

The Senate election case of Jones and Garland v. McDonald and Rice, from Arkansas, in the Fortieth Congress. Volume I, section 389.

## GARNER, JOHN N., of Texas, Chairman.

Decisions on questions of order relating to-

Amendment. Volume VIII, sections 2425, 2907.

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Amendment, ratification of. Volume VIII, section 3507.

Application for leave of absence. Volume VI, section 199.

Appropriations. Volume VII, sections 1145, 1209, 1262, 1264, 1320, 1325, 1408, 1439, 1519, 1520.

Bills. Volume VIII, section 2783.

Debate. Volume VIII, sections 2464, 2502, 3454.

Discharge committees, motion to. Volume VII, sections 1008, 1009, 1010, 101a, 1013, 1015.

Enacting clause, strike out. Volume VIII, section 2634.

Calendar Wednesday. Volume VII, section 953.

Ceremonies. Volume VIII, sections 3512, 2565.

Committees, jurisdiction of. Volume VII, section 1945. Conferees. Volume VIII, section 3220.

Concur with an amendment, motion to. Volume VIII, section 3188.

Conference Report. Volume VIII, section 3299.

Congressional Record. Volume VIII, sections 3476, 3477.

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Journal. Volume VI, section 636.

Personal privilege. Volume VI, sections 621, 622.

Privileged. Volume VII, sections 2161, 2285.

Privileged business. Volume VII, section 878.

President, messages of. Volume VII, sections 913, 3341.

Printing of documents. Volume VIII, section 3665.

Privileged resolution. Volume VIII, section 2261.

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Recess. Volume VIII, sections 3361, 3667.

Recognition. Volume VI, sections 286, 307.

Recommit, motion to. Volume VIII, sections 2735, 2756, 2761, 2696, 2697, 2771.

Reports. Volume VIII, section 3667.

Resolutions of inquiry. Volume VI, section 414.

Speaker, address to. Volume VI, section 285.

Speaker pro tempore. Volume VI, section 275.

Voting. Volume VII, sections 3129, 3135, 3149, 3159, 3174.

Women presiding in the House. Volume VI, section 284.

#### GARRETT, FINIS J., of Tennessee, Chairman.

Decisions on questions of order relating to-

Adjourn, motion to. Volume VIII, section 2646.

Amendment, Volume VIII, sections 2826, 2835, 2841, 2876.

Amendment, germaneness of. Volume VIII, sections 2911, 2985, 3030.

Appropriations. Volume VII, sections 1182, 1264, 1378, 1403, 1423, 1440, 1462, 1559, 1611, 1649.

Calendar Wednesday, Volume VII, section 960.

Committee on Rules, reports of. Volume VIII, section 2262.

Reading. Volume VIII, section 2340.

Voting. Volume VIII, section 3144.

#### GARRISON.

The Virginia election case of Garrison v. Mayo in the Forty-eighth Congress. Volume I, section 537.

#### GARTENSTEIN.

The Illinois election case of Gartenstein v. Sabath in the Sixty-seventh Congress. Volume VI, section 115.

#### GAUGING OF STREAMS.

The gauging of streams was held not to be a continuing work within the meaning of the rule. Volume IV, section 3795.

## GAUSE.

The Arkansas election case of Gause v. Hodges in the Forty-third Congress. Volume II, sections 892-894.

#### GAYLORD.

The Wisconsin election case of Gaylord v. Cary in the Sixty-fourth Congress. Volume VI, section 81.

## GAZIN.

The Louisiana election case of Gazin and Romain v. Meyer in the Fifty-fifth Congress. Volume  $\mathbf{H}$ , section 1110.

#### GENERAL DEBATE. See "Debate."

## GENERAL OF THE ARMY.

A communication from the general of the Army transmitted directly, instead of through the Secretary of War, was received and referred, although occasioning some criticism. Volume **V**, section **6653**.

#### GENERAL STAFF COLLEGE.

An appropriation for expenses of the General Staff College was held to be in order on an appropriation bill. Volume VII, section 1280.

### GENTLEMAN'S AGREEMENT.

Instance in which the House by "gentleman's agreement," provided for nominal sessions during which no business should be transacted. Volume **VII**, section **760**.

A gentleman's agreement once entered into is not subject to subsequent revision, even by unanimous consent. Volume VI, section 710a.

A gentleman's agreement that there should be "no business whatever" at formal sessions of the House during a designated period was construed to exclude business of the highest privilege as well as business of a purely formal character, including the swearing in of Members and the extension of remarks in the Record. Volume VI, section 715.

A "gentleman's agreement"—a term applied to unanimous-consent orders of more than ordinary importance—is observed with scrupulous care and the Speaker has declined to recognize Members to submit requests which in his opinion infringed on its provisions. Volume VI, section 710a.

#### GEOLOGICAL SURVEY.

- Legislative propositions relating to the work of the Geological Survey have been reported by the Committee on Mines and Mining. Volume IV, section 4224. Volume VII, section 1960.
- The continuation of the preparation of a geological map of the United States was held to be in continuation of a public work within the meaning of the rule. Volume **IV**, section **3795**.
- The law authorizing the Geological Survey to examine the mineral resources and products of the national domain was held to justify an appropriation for investigating structural materials. Volume IV, section 3613.
- The act creating the Bureau of Mines and transferring to it from the Geological Survey supervision of certain investigations is sufficient authorization for transfer from the Geological Survey to the new bureau of laboratories, equipment and furniture used in connection with such investigations. Volume **VII**, section **1223**.

#### GEOLOGY

Propositions to election case of departments or bureaus of mines and of geology have been reported by the Committee on Mines and Mining. Volume IV, section 4225.

#### GEORGIA.

- In 1869 the electoral vote of Georgia was announced in an alternative way, the objections to it being several in number. Volume **III**, section **1965**.
- The State of Georgia having cast her vote on a day different from that prescribed by law, an alternative announcement was made at the counting of the electoral vote. Volume III, section 1957.
- A provision providing for an alternative announcement of the electoral vote of Georgia caused much disagreement in the electoral count of 1869. Volume III, section 1949.
- In 1873 objection was made that the electoral vote of Georgia should not be counted, as it has been cast for Horace Greeley, who was dead, and the two Houses not agreeing the vote was not counted. Volume III, section 1967.

#### House election cases from:

Second Congress.—Jackson v. Wayne. Volume I, sections 708, 709.

Ninth Congress.—Spaulding v. Mead. Volume I, section 637.

Eighteenth Congress.—John Forsyth. Volume I, section 433.

Twenty-eighth Congress.—Georgia members. Volume I, sections 309, 310.

Fortieth Congress.—Wimpy and Christy. Volume I, section 459.

Forty-first Congress.—Georgia Members. Volume I, section 388.

Forty-third Congress.—Sloan v. Rawls. Volume II, sections 895–897.

Fifty-third Congress.—Watson v. Black. Volume II, sections 1054, 1055.

Fifty-fourth Congress.—Felton v. Maddox. Volume II, sections 1084, 1085.

Fifty-fourth Congress.—Watson v. Black. Volume II, section 1096.

#### Senate election cases from:

Fortieth Congress.—Whiteley and Farrow v. Hill and Miller. Volume I, section 391.

Forty-first Congress.—Whiteley and Farrow v. Hill and Miller. Volume I, section 391.

Forty-second Congress.—Goldthwaite, Blodgett, and Norwood. Volume I, sections 393, 394.

#### GERLING.

The New York election case of Gerling v. Dunn in the Sixty-fifth Congress. Volume VI, section 150.

#### GERMANE AMENDMENTS. See "Amendments."

## GHOLSON.

The Mississippi election cases of Gholson, Claiborne, Prentiss, and Ward in the Twenty-fifth Congress. Volume I, section 518.

#### GIDDINGS, ELECTION CASE OF.

The Texas election case of Giddings v. Clarke in the Forty-second Congress. Volume I, sections 601-604.

#### GIDDINGS, JOSHUA R.

The House censured Joshua R. Giddings for presentation of a paper deemed incendiary and without hearing him in defense. Volume II, section 1256.

#### GIFTS.

Ceremonies at the presentation of various gifts to Congress, Volume V, sections 7101-7104.

The sword of Washington and the staff of Franklin were presented to Congress, with addresses by Members. Volume V, section 7100.

Reception of gifts from foreign powers and acceptance of decorations and orders conferred by foreign governments are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume VII, section 1889.

#### GILBERT, ELECTION CASES OF.

The California election case relating to Gilbert and Wright in the Thirty-first Congress. Volume I. section 520.

The Kentucky election case of Davidson v. Gilbert in the Fifty-sixth Congress. Volume I, section 313.

The Senate election case of Hart v. Gilbert from Florida in the Forty-first Congress. Volume I, section 392.

#### GILBERT, WILLIAM A.

The investigation of the conduct and censure of William A. Gilbert and Oramus B. Matteson. Volume II, section 1275.

## GILL.

The Missouri election case of Gill v. Catlin in the Sixty-second Congress. Volume VI, section 79. The Missouri election case of Gill v. Dyer in the Sixty-third Congress. Volume VI, section 138.

## GILLETT, FREDERICK H., of Massachusetts, Speaker and Chairman.

Decisions on questions of order relating to-

Adjourn, motion to. Volume VIII, sections 2645, 2647.

Amendment. Volume V, sections 5777, 5791. Volume VIII, sections 2723, 2824, 2839, 2853, 2856, 3190.

Amendment, germaneness of. Volume V, section 5818. Volume VII, section 1227. Volume VIII, sections 2914, 2944, 2947, 2953, 2982, 2987, 2997, 3008, 3009, 3012, 3037, 3052, 3055.

Amendment, Senate. Volume VII, sections 1573, 1576, 1577, 1578. Volume VIII, sections 2381, 2383, 2387, 2400, 2825, 2939, 3207.

Amendment, substitute. Volume VIII, sections 2883, 2956.

Amendment substitute, germaneness of. Volume VIII, section 2711.

Appropriations. Volume VII, sections 1158, 1166, 1398, 1479, 1554, 1579, 1593, 2140, 2141, 2142, 2145, 2147, 2150.

Authorizations of appropriations. Volume IV, section 3760.

Bills. Volume VI, section 738. Volume VII, sections 788, 1003, 1030, 1035, 1062. Volume VIII, sections 2401, 2402, 2733.

Calendar Wednesday. Volume VI, section 748. Volume VII, sections 885, 886, 891, 898, 903, 905, 907, 924, 930. Volume VIII, sections 2217, 2267.

Call of the House. Volume VI, sections 679, 695, 697, 703, 704, 705.

Ceremonies. Volume VIII, sections 3536, 3543.

Committee Chairman. Volume VIII, section 2204.

Committees, election of. Volume VIII, section 2176.

#### GILLETT, FREDERICK H., of Massachusetts, Speaker and Chairman—Continued.

Decisions on questions of order relating to—Continued.

Committees, jurisdiction of. Volume VII, sections 1745, 1786, 1793, 1809, 1822, 1850, 1859, 1894, 1910, 1931, 1967, 2022, 2053, 2067, 2086, 2134.

Committee of the Whole. Volume VI, section 672. Volume VIII, sections 2334, 2379, 2393, 2394, 2408, 2428.

Committees, reports of. Volume VIII, sections 2223, 2224, 2258, 2265, 2269, 2293, 2307, 2317.

Concurrent resolution. Volume VII, section 1068.

Conferences. Volume VII, sections 1572, 1574. Volume VIII, sections 3219, 3227, 3230, 3237, 3238, 3242, 3247, 3257, 3260, 3265, 3271, 3282, 3283, 3307, 3310, 3317, 3325, 3328.

Congressional Record. Volume VI, section 582. Volume VIII, sections 3467, 3474, 3475, 3482,

Consent Calendar. Volume VII, sections 987, 990, 997.

Continuation of a public work. Volume IV, sections 3764, 3765.

Debate. Volume VII, section 766. Volume VIII, sections 2456, 2467, 2469, 2477, 2491, 2510, 2534, 2544, 2561.

Dilatory motions. Volume VIII, sections 2796, 2797, 2802, 2803, 2807, 2811, 2813, 2827.

Discharge a committee, motion to. Volume VI, section 417.

Discharge, motion to. Volume VII, sections 1016, 2144.

Division of question. Volume VIII, sections 2273, 2274, 3170.

Disposition of Government property. Volume VII, section 1039.

Enacting clause, strike out. Volume VIII, section 2629.

Five-minute debate. Volume V, section 5223.

Franking privilege. Volume VI, section 223.

Gallery, conduct of. Volume VI, section 259.

Holman rule. Volume VII, section 1543.

Journal. Volume VI, sections 628, 632.

Lay on the table, motion to. Volume IV, section 4720. Volume VIII, sections 2640, 2650, 2655, 2659, 2660.

Limitations on appropriation bills. Volume IV, section 3956.

Member, censure of. Volume VI, section 236.

Members, oath to. Volume VIII, section 3386.

Members, resignation. Volume VI, section 226.

Members, salary of. Volume VI, section 202.

Messages. Volume VIII, sections 3342, 3343, 3345.

Monday. Volume VII, section 876.

Motions. Volume VIII, section 2611.

Oath. Volume VI, section 1220. Volume VIII, section 3386.

Oath to Member. Volume VI, section 56.

Observing precedent. Volume VIII, section 2424.

Order of business. Volume VI, sections 726, 747, 1005.

Points of order. Volume VII, section 769. Volume VIII, section 3285.

Postpone to a day certain. Volume VIII, section 2616.

President, message of. Volume VIII, sections 3334, 3349, 3351.

Previous question. Volume VI, section 698. Volume VIII, sections 2673, 2674, 2679, 2680, 2689, 2692, 2693.

Previous question, motion for. Volume VII, section 955.

Printing. Volume VIII, section 3664.

Privileged. Volume VI, sections 48, 51, 315. Volume VII, sections 936, 1096. Volume VIII, sections 2233, 2276, 2279, 2289, 2290, 2296, 2301, 2302, 2303, 2304, 2306, 3163, 3637.

#### GILLETT, FREDERICK H., of Massachusetts, Speaker and Chairman—Continued.

Decisions on questions of order relating to—Continued.

Privileges of the floor. Volume VI, section 579.

Question of consideration. Volume VII, sections 948, 1021, 1022. Volume VIII, sections 2437, 2438, 2440, 2441, 2442, 2443, 2445.

Question of personal privilege. Volume VI, sections 557, 592, 595, 597, 604, 607. Volume VIII, sections 2483, 2601.

Question of privilege. Volume VI, sections 556, 558, 560, 569, 570, 572, 583, 584, 608, 614.

Question of order. Volume VII, section 1101, 1102. Volume VIII, sections 3446, 3449.

Quorum. Volume VI, sections, 650, 653, 663, 666, 667, 680. Volume VIII, sections 2222, 2809.

Reading. Volume VIII, sections 2434, 2598, 2603, 2871, 3401.

Recess. Volume VI, section 664.

Recess, motion to. Volume VIII, section 3355.

Recognition. Volume VI, sections 291, 295. Volume VII, sections 915, 985. Volume VIII, section 3404.

Recommit, motion to. Volume VIII, sections 2714, 2724, 2727, 2728, 2737, 2743, 2747, 2748, 2749, 2768, 3241.

Reconsider, motion to. Volume VIII, sections 2777, 2779, 2780, 2790, 2792.

Reports of committees. Volume VIII, sections 2228, 2253, 2312.

Resolution of inquiry. Volume VI, sections 407, 413, 425, 435. Volume VIII, section 2310.

Revenue bills. Volume VIII, section 2278.

Roll call. Volume VIII, section 3132.

Rules. Volume VIII, sections 3387, 3388, 3389.

Separate vote. Volume VIII, section 2423.

Speaker. Volume II, section 1333. Volume VII, section 1124.

Speaker pro tempore. Volume VI, sections 266, 269, 277, 280.

Special orders. Volume VII, sections 764, 765, 768, 770, 772, 776, 779, 790.

Substitute. Volume VIII, section 2426.

Suspension of rules. Volume VIII, sections 3408, 3413, 3419, 3426.

Unanimous consent. Volume VI, section 708.

Unfinished business. Volume VII, sections 854, 1023.

Veto messages. Volume VII, sections 1094, 1104, 1108, 1109, 1112.

Voting. Volume VI, sections 678, 700. Volume VIII, sections 3068, 3073, 3078, 3091, 3112, 3113, 3119, 3123, 3130, 3137, 3138, 3141, 3142, 3148, 3154.

Voting pairs. Volume VIII, section 3078.

#### GILMER.

The Virginia election case of Goggin v. Gilmer in the Twenty-eighth Congress. Volume I, section 807.

## GLOVER.

The Missouri election case of Frank v. Glover in the Fiftieth Congress. Volume II, section 1011.

The Virginia election case of Goggin v. Gilmer in the Twenty-eight Congress. Volume I, section 807.

## GOLDTHWAITE.

The Senate election cases relating to Goldthwaite, Blodgett, and Norwood, from Alabama and Georgia, in the Forty-second Congress. Volume I, sections 393, 394.

#### GOLLADAY.

The Kentucky election case of Blakey v. Golladay in the Fortieth Congress. Volume I, section 322.

#### GOLOMBIEWSKI.

The Illinois election case of Golombiewski v. Rainey in the Sixty-seventh Congress. Volume VI, section 103.

#### GOOD BEHAVIOR.

Discussion of the clause "during good behavior" in relation to tenure of judicial offices, and effect by implication of misbehavior upon such tenure. Volume VI, section 465.

Mr. Manager Olmsted's argument that impeachment is not restricted to offenses indictable under Federal law, and that judges may be impeached for breaches of "good behavior." Volume III, section 2020.

Argument that a judge may be impeached for misbehavior generally. Volume III, section 2021.

#### GOOD, JAMES W., OF Iowa, Chairman.

Decisions on questions of order relating to-

Amendment. Volume VIII, section 2868.

Amendment, germaneness of. Volume VIII, sections 2948, 2949, 2976, 2977.

Debate. Volume VIII, sections 2557, 2564, 2571, 2577, 2592.

Quorum. Volume VI, section 648. Volume VIII, section 2369.

Reading. Volume VIII, section 2339.

Recess. Volume VIII, section 3357.

#### GOODE.

The Virginia election case of Platt v. Goode in the Forty-fourth Congress. Volume II, sections 921–923.

The Virginia election case of Goode v. Epes in the Fifty-third Congress. Volume II, sections 1057, 1058.

## GOODING.

The Indiana election case of Gooding v. Wilson in the Forty-second Congress. Volume II, section 888.

## GOODRICH.

The Florida election case of Goodrich v. Bullock in the Fifty-first Congress. Volume II, sections 1037, 1038.

#### GOODS.

The party impeached at the bar of the Lords not appearing, his goods may be arrested and they may proceed. Volume III, section 2116.

#### GOODWYN.

The Alabama election case of Goodwyn v. Cobb in the Fifty-fourth Congress. Volume I, sections 720, 721.

## GORMAN.

The Illinois election case of Gorman v. Buckley, in the Sixty-eighth Congress. Volume VI, section 162.

#### GOVERNMENT.

The District of Columbia is the seat of government (footnote). Volume I, section 2.

Reference to inquiry as to existence of a republican form of government in a State. Volume I, section 346.

## GOVERNMENT CONTRACTS.

The Committee on the Judiciary exercises the jurisdiction over propositions relating to Government contracts. Volume VII, section 1788.

#### GOVERNMENT CONTROL OF TELEPHONES.

The Committee on the Post Office and Post Roads has jurisdiction over subjects relating to Government control of telephones in the District of Columbia. Volume VII, section 1919.

#### GOVERNMENT CREDIT.

While the Ways and Means Committee has jurisdiction as to the revenues and bonded debt of the United States, its claims as to the subject of "national finances" and "preservation of the Government credit" has been resisted successfully. Volume IV, section 4023.

#### GOVERNMENT EMPLOYEES.

- General Legislation for the relief of Government employees injured in the discharge of their official duties is within the jurisdiction of the Committee on the Judiciary and not the Committee on Claims. Volume VII, section 1777.
- The Committee on the Civil Service has exercised a general jurisdiction over bills relating to the status of officers, clerks, and employees in the civil branches of the Government. Volume VII, section 2018.
- Legislative propositions relating to organized activities of Government employees in the District have been reported by the Committee on the District of Columbia. Volume VII, section 2010.
- A bill to provide housing for Government employees in the District of Columbia was held by the House to belong to the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on Labor. Volume VII, section 2127.
- No member of Congress or Candidate for Congress may solicit or receive political contributions from Government employees. Volume VI, section 67.

#### GOVERNMENT FUEL YARDS.

Legislation relating to Government fuel yards in the District of Columbia has been considered to be within the jurisdiction of the Committee on Mines and Mining. Volume VII, section 1961.

## GOVERNMENT HOSPITAL FOR INSANE.

The Government Hospital for the Insane and Congressional Cemetery have been within the jurisdiction of the Committee on the District of Columbia. Volume IV, section 4285.

#### GOVERNMENT PRINTING OFFICE.

- The Committee on Printing has exercised an infrequent jurisdiction as to the pay of employees at the Government Printing Office. Volume IV, section 4348.
- The Joint Committee on Printing has exercised an infrequent jurisdiction as to the pay of employees at the Government Printing Office. Volume VII, section 2096.
- The bill authorizing the acquisition of a site and erection of the Government Printing Office was placed within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4233**.
- A proposition to print Government publications outside the Government Printing Office was held to be a change of law. Volume VII, section 1465.

## GOVERNMENT PROPERTY.

- Disposition of Government property is effected by bill or joint resolution only, a simple resolution is inadequate for that purpose. Volume **VII**, section **1039**.
- A concurrent resolution is not used in conveying title to Government property. Volume VII, section 1045.
- A bill authorizing an exchange of Government-owned land was held to be a public bill. Volume VII, section 862.
- Bills providing for the acquisition, transfer, and relinquishment of Government-owned land in the District have been reported by the Committee on the District of Columbia. Volume VII, section 2005.

#### GOVERNMENT TELEGRAPH.

The use of the Government telegraph lines at the capitol is regulated by statute. Volume **V**, section **7344**.

#### GOVERNOR.

- (1) Status as de facto executive.
- (2) Has privilege of the floor.

#### (1) Status as De Facto Executive.

Discussion of the status of a governor de facto as distinguished from an usurper. Volume I, section 350.

Discussion of the powers of a military governor and his status as a de facto executive. Volume I, section 379.

## (2) Has Privilege of the Floor.

Ministers from foreign governments and governors of States (but not of Territories) have the privilege of the floor. Volume **V**, section **7283**. Volume **VIII**, section **3634**.

#### GRADES.

The Committee on Coinage, Weights, and Measures exercises jurisdiction over legislation providing for the establishment of standard packages and grades in interstate commerce. Volume VII, section 1799.

## GRADING OF GRAIN.

The adulteration of seeds, insect pests, protection of birds and animals in forest reserves, grading of grain, etc., are subjects within the jurisdiction of the Committee on Agriculture. Volume IV, section 4157.

#### GRAFFLIN.

The Virginia election case of Christopher L. Grafflin in the Thirty-seventh Congress. Volume I, section 371.

## GRAFTON.

The Texas election case of Grafton v. Connor in the Forty-first Congress. Volume I, section 465.

## GRAHAM.

The North Carolina election case of Newland v. Graham in the Twenty-fourth Congress. Volume I, sections 784–786.

## GRAHAM, WILLIAM J., of Illinois, Chairman.

Decisions on questions of order relating to-

Amendment. Volume VIII, sections 2882, 2888, 2901.

Amendment, germaneness of. Volume VIII, sections 2924, 2950, 2959, 3032, 3033, 3035, 3036, 3039, 3040, 3041, 3042, 3044.

Appropriations. Volume VII, sections 1160, 1191, 1192, 1193, 1195, 1216, 1217, 1219, 1229, 1231, 1331, 1336, 1342, 1353, 1359, 1373, 1386, 1388, 1389, 1472, 1498, 1502, 1507, 1600, 1603, 1617, 1662, 1667, 1688, 1700.

Conference report. Volume VIII, section 3303.

Debate. Volume VIII, sections 2325, 2558.

Dilatory motions. Volume VIII, sections 2798, 2801.

Quorum. Volume VI, section 675.

Recommit, motion to. Volume VIII, section 2328.

Speaker. Volume VI, section 252.

Special Orders. Volume VII, section 795.

#### GRAIN.

The adulteration of seeds, insect pests, protection of birds and animals in forest reserves, grading of grain, etc., are subjects within the jurisdiction of the Committee on Agriculture. Volume IV, section 4157.

#### GRANATA.

The Illinois election case of Kunz v. Granata in the Seventy-second Congress. Volume VI, section 186.

## GRAND INQUEST.

In 1868 the Senate ceased in its rules to describe the House of Representatives while acting in impeachment cases as the grand inquest of the nation. Volume III, section 2126.

Under the parliamentary law of impeachment the Commons, as grand inquest of the nation and as accusers, become suitors for penal justice at the bar of the Lords. Volume III, section 2026.

#### GRAND JURY.

In 1868 the Senate ceased in its rules to describe the House of Representatives while acting in impeachment cases as the grand inquest of the nation. Volume III, section 2126.

The Commons are considered in English practice as having in impeachment cases the function of a grand jury. Volume III, section 2004.

#### GRANT, ULYSSES S., President.

President Grant declined to answer an inquiry of the House as to whether or not he had performed any executive acts at a distance from the seat of Government. Volume III, section 1889.

#### GRANTS

The Committee on Public Lands has exercised jurisdiction over the public lands of Alaska, including grants to public-service corporation. Volume IV, section 4196.

#### GRAVES.

The question of privilege arising from the duel between Jonathan Cilley and William J. Graves. Volume II, section 1644.

Legislation relating to the establishment and care of national cemeteries, national military parks, and provisions for roads, walks, and curbs within and for such reservations, and the marking of graves of Confederate soldiers is within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1891.

#### GREAT LAKES.

The Committee on Rivers and Harbors has reported on the subject of an international arrangement as to the use of water at the outlet of the Great Lakes. Volume IV, section 4126.

The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lakes, and the survey and improvement of navigation therefrom to the Sea via the St. Lawrence River has been transferred <sup>6</sup> to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1809**.

#### GREELEY, HORACE.

In 1873 objection was made that the electoral vote of Georgia should not be counted as it had been cast for Horace Greeley, who was dead, and the two Houses not agreeing the vote was not counted. Volume III, section 1967.

## GREEN, ELECTION CASE OF.

The New York election case of Van Wyck v. Green in the Forty-first Congress. Volume II, section 875.

The Florida election case of Brown v. Green, in the Sixty-ninth Congress. Volume VI, section 167.

## GREEN, JAMES S., of Missouri, Chairman.

Decisions on questions of order relating to-

Enacting clause, motion to strike out. Volume V, section 5328.

Yielding the floor. Volume V, section 5013.

## GREEN, WILLIAM R., of Iowa, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1267, 1690.

#### GREEVY.

The Pennsylvania election case of Greevy v. Scull in the Fifty-second Congress. Volume II, section 1044.

#### GRIGSBY.

The Alaska election case of Wickersham v. Sulzer and Grigsby in the Sixty-sixth Congress. Volume VI, section 113.

#### GRISWOLD, ROGER.

The attack of Matthew Lyon on Roger Griswold, in 1798. Volume II, sections 1642, 1643.

#### GRISWOLD, STANLEY.

The Senate considered qualified as a Senator Stanley Griswold, who, being a citizen of the United States, had been an inhabitant of the State from which he was appointed for less than a year. Volume I, section 437.

## GROSVENOR, CHARLES H., of Ohio, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Amendments. Volume V, sections 5779, 5797.

Amendments germane. Volume V, sections 5909, 5911.

Amendments not germane. Volume V, section 5862.

Appropriation for salaries. Volume IV, section 3693.

Committee of the Whole. Volume IV, sections 4741, 4770, 4856.

General debate. Volume V, sections 5215, 5217.

House as in Committee of the Whole. Volume IV, section 4932.

Lay on the table, motion to. Volume  $V_{\bullet}$  section 5394.

Limitations on appropriation bills. Volume IV, sections 3934, 3948.

Managers of conference. Volume V, section 6340.

Previous question. Volume V, section 5449.

Privilege. Volume III, section 2541.

Reading of papers. Volume V, section 5293.

Recognition in debate. Volume II, section 1444.

Refer, motion to. Volume V, section 5581.

Reference of bills. Volume IV, section 4364.

Tellers. Volume V, section 5986.

Yielding the floor. Volume V, section 5035.

#### GROUNDS.

The Speaker and the President of the Senate have discretion as to the use of the Capitol grounds for processions, assemblies, music, and speeches on occasions of national interest. Volume **V**, section **7312**.

General provisions of the statutes as to concerts, operation of street cars, delivery of fuel, and landscape features of the Capitol grounds. Volume V, section 7312.

The rule gives to the Committee on Public Buildings and Grounds jurisdiction of subjects relating to the public buildings and occupied or improved grounds of the United States other than appropriations therefor. Volume **IV**, section **4231**.

## GROUT, WILLIAM W., of Vermont, Speaker Pro Tempore.

Decision on question of order relating to-

Previous question. Volume V, section 5493.

## GROVER.

The investigation of charges against L.F. Grover, a Senator from Oregon. Volume III, section 1838.

The Senate election case of Lafayette Grover, of Oregon, in the Forty-fifth Congress. Volume I, section 552.

#### GROW, GALUSHA A., of Pennsylvania, Speaker.

Decisions on questions of order relating to-

Adjournments. Volume V, section 6701.

Bills. Volume IV, section 3294.

Censure. Volume V, section 5202.

Committee of the Whole. Volume IV, section 4834.

Conference reports. Volume V, sections 6414, 6497.

Division of question. Volume IV, section 4887.

Exclusion. Volume I, section 490.

Incompatible offices. Volume I, section 504.

Inquiry, resolutions of. Volume III, section 1891.

Journal. Volume IV, section 2805.

Oath. Volume I, sections 149, 150, 154.

Personal explanations. Volume V, section 5071.

Points of order. Volume V, section 6701.

Privilege. Volume III, sections 2652, 2699.

Quorum. Volume IV, section 2885.

Rules. Volume V, section 6778.

Select committees. Volume IV, sections 4404, 4405.

Speaker's vote. Volume V, section 6063.

Yeas and nays. Volume V, section 6018.

## GUDGER.

The North Carolina election case of Moody v. Gudger in the Fifty-eighth Congress. Volume I, section 738.

#### **GUIDES, CAPITOL.**

The history and authorization of the Capitol guide system. Volume VIII, section 3644.

## GUILTY.

If a plea of guilty be entered in answer to articles of impeachment, judgment may be entered without further precedings. Volume III, section 2127.

#### GUNS.

The appropriations for field guns and their appurtenances belong within the jurisdiction of the Committee on Appropriations. Volume IV, sections 4042–4044.

#### GUNTER.

The Arkansas election case of Gunter v. Wilshire in the Forty-third Congress. Volume I, section 37.

## GUYON, JR.

The New York election cases of Guyon, Jr., v. Sage in the Sixteenth Congress. Volume I, section 649.

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#### HABEAS CORPUS.

No court "may inquire directly into the correctness of propriety" of a commitment by either House or discharge the prisoner on habeas corpus. Volume II, section 1640.

- A writ of habeas corpus being served on the Sergeant-at-Arms, who held the witness Irwin in custody for contempt, the House, after consideration, prescribed the form and manner of return. Volume III, section 1691.
- While confined in jail for contempt the witness Kilbourn was released by habeas corpus proceedings, the court intimating that the punishment of law superseded the right of the House to punish. Volume II, section 1610.
- In making return in the habeas corpus proceedings in the Kilbourn case the Sergeant-at-Arms produced the body of the prisoner. Volume II, section 1610.
- A recalcitrant witness having been committed for refusal to testify, the Supreme Court sustained the dismissal of a petition for a writ of habeas corpus. Volume VI, section 351.
- A witness in the custody of the Sergeant at Arms having procured a writ of habeas corpus, the Senate requested the President to direct the Attorney General to defend the suit. Volume VI, section 339.
- A person arrested by order of the House secured a writ of habeas corpus and was released on his own recognizance. Volume VI, section 532.

## HAHN.

The Louisiana election cases of Flanders and Hahn in the Thirty-seventh Congress. Volume I, section 379.

### HALL, ELECTION CASE OF.

The Iowa election case of Clark v. Hall in the Thirty-fourth Congress. Volume I, section 832.

## HALL OF THE HOUSE. See also "Floor of the House."

- (1) Use of.
- (2) Duties of Speaker and Doorkeeper as to.
- (3) The galleries.
- (4) The bar of the House.
- (5) In general.

#### (1) Use of.

The Hall of the House is used only for the legislative business of the House, caucus meetings of its members, and ceremonies in which the House votes to participate. Volume **V**, section **7270.** 

The Speaker is forbidden to entertain a motion for a suspension of the rule relating to the use of the Hall of the House. Volume V, section 7270.

An exceptional instance in which the Hall of the House was used for other than legislative business. Volume VIII, section 3632.

The House sometimes authorises the funeral of a deceased Member in the Hall. Volume VIII, section 3567.

## (2) Duties of Speaker and Doorkeeper as to.

The Speaker has general control of the Hall, corridors, and unappropriated rooms in the House Wing of the Capitol. Volume II, section 1354.

# HALL OF THE HOUSE—Continued.

# (2) Duties of Speaker and Doorkeeper as to-Continued.

- The Doorkeeper is required to clear the floor fifteen minutes before the hour of meeting of all persons not privileged to remain and keep it cleared until ten minutes after adjournment. Volume **V**, section **7295**.
- The Doorkeeper is to see that no one enters the room over the Hall of the House during its sittings. Volume **V**, section **7295**.
- The Doorkeeper has general charge during recess of the apartments occupied by the House. Volume I, section 262.

### (3) The Galleries.

- A portion of the east gallery is assigned to the use of families of Members, the Speaker issuing a card to each Member for his family and visitors. Volume **V**, section **7302**.
- The Speaker controls one bench in the gallery assigned to the families of Members. Volume V, section 7302.
- The Speaker is required to set aside a portion of the west gallery for persons admitted on the cards of members. Volume V, section 7302.
- The Speaker is required to set aside a portion of the west gallery for the use of the President, members of his Cabinet, Justices of the Supreme Court, and foreign ministers and suites and their respective families. Volume **V**, section **7302**.
- Stenographers and reporters, other than the official reporters, are admitted by the Speaker to the gallery over the Speaker's chair under such regulations as he may prescribe. Volume **V**, section **7304**.
- In times of great interest the House sometimes makes a special rule for admission to the galleries. Volume **V**, section **7303**.
- On occasions of special interest the House sometimes provides additional rules governing admission to the galleries. Volume VIII, section 3640.
- During an epidemic the galleries of the House and Senate were closed. Volume VIII, section 3641.
- Portions of the gallery over the Speaker's chair are set aside for the use of reporters and correspondents who are admitted thereto by the Speaker under such regulations as he may prescribe. Volume VIII, section 3642.
- Supervision of the press gallery, including designation of its employees, is vested in the standing committee of correspondents, subject to the direction and control of the Speaker. Volume VIII, section 3642.

### (4) The Bar of the House.

The bar of the House is within the doors leading into the Hall. Volume V, section 7272.

### (5) In General.

- Ceremonies of removing from the old to the new Halls of the House and Senate. Volume V, section 7271.
- The desks in the Hall of the House and the various attempts to remove them. Volume V, section 7982
- The House has investigated the advantages of amplifying devices. Volume VIII, section 3633.
- A resolution relating to the installation of accessories proposed to improve the acoustics of the Hall of the House was entertained as privileged. Volume **VIII**, section **3633**.
- The Speaker has general control of the Hall and corridors in the House wing of the Capitol. Volume VI, section 261.
- The House, by resolution, accepted the gift of a flag and directed that it be displayed in the Hall of the House. Volume **VIII**, section **3558**.
- By rule the Member is restricted as to his movements during business or debate, and as to wearing his hat and smoking. Volume VI, section 190.
- Discussion of the importance of observing the rule against remaining at the desk during roll call, and smoking in the Hall of the House. Volume VI, section 193.

### HALL OF THE HOUSE—Continued.

#### (5) In General—Continued.

The arrangement of the Hall of the House and Statuary Hall, and the acceptance of works of art to be placed therein are subjects within the jurisdiction of the House branch of the Joint Committee on the Library. Volume VII, section 2083.

Proceedings on the occasion of the death of a Member in the chamber. Volume **VIII**, section **3559**. Subjects relation to the Hall of the House have been considered by he Committee on Ventilation and Acoustics. Volume **IV**, section **4314**.

### HAMILTON.

The Tennessee election case of Thomas A. Hamilton in the Fortieth Congress. Volume I, section 315.

The Senate election case of Reynolds v. Hamilton, of Texas, in the Forty-second Congress. Volume I, section 395.

# HAMLIN, COURTNEY W., of Missouri, Chairman.

Decisions on questions of order relating to-

Amendment, germaneness of. Volume VIII, sections 2970, 2980.

Appropriations. Volume VII, sections 1163, 1302, 1410, 1460.

Questions of orders. Volume VIII, sections 2355, 3428.

Speaker. Volume VI, sections 248, 249.

# HAMLIN, HANNIBAL, of Maine, Vice-President.

Decisions on questions of order relating to-

Conferences. Volume V, section 6403.

Electoral count. Volume III, section 1948.

Text to which both Houses have agreed. Volume V, section 6435.

### HAMMOND, ELECTION CASE OF.

The Ohio election case of Hammond v. Herrick in the Fifteenth Congress. Volume **I**, section **499**. A Member, Samuel Hammond, having accepted an executive appointment, the House declared his seat vacant. Volume **I**, section **487**.

# HAMMOND, NATHANIEL J., of Georgia, Speaker Pro Tempore.

Decisions on questions of order relating to-

Jurisdiction of committees. Volume IV, section 4219.

Privileged questions. Volume IV, section 3070.

River and harbor bill. Volume IV, section 4219.

### HANDLEY.

The Alabama election case of Norris v. Handley in the Forty-second Congress. Volume II, section 887.

# HANDY.

The Delaware election case of Willis v. Handy in the Fifty-fifth Congress. Volume I, section 748.

### HANFORD

The inquiry into the conduct of Judge Cornelius H. Hanford, United States circuit judge for the western district of Washington, in 1912. Volume VI, section 526.

# HANNA.

Reference to the Senate election case of Marcus A. Hanna, from Ohio, in the Fifty-sixth Congress (footnote). Volume I, section 691.

# HARALSON.

The Alabama election case of Bromberg v. Haralson in the Forty-fourth Congress. Volume VII, sections 905-907.

### HARBORS.

The rule gives to the Committee on Rivers and Harbors the jurisdiction of subjects relating "to the improvement of rivers and harbors." Volume IV, section 4118.

The regulation of harbors and the placing of works likely to be obstructive to navigation, such as pipes and tunnels, are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4102.

The Appropriations Committee may report appropriations in fulfillment of contracts authorized by law for the improvement of rivers and harbors. Volume **IV**, section **4036**.

An appropriation for torpedoes for harbor defense is within the jurisdiction of the Committee on Appropriations (footnote). Volume IV, section 4042.

Harbor regulations for the District and the bridge over the Eastern Branch have been within the jurisdiction of the Committee for the District of Columbia. Volume IV, section 4286.

Bills relating to the establishment of harbor lines have been reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1825.

Bills providing for preliminary surveys of rivers and harbors are classed as private bills. Volume VII, section 1027.

### HARLAN.

The Senate election case of James Harlan in the Thirty-fourth Congress. Volume I, section 844.

### HARRIS, ELECTION CASES OF.

The Tennessee election case of Kelly v. Harris in the Thirteenth Congress. Volume I, section 734.

The Maryland election case of Whyte v. Harris in the Thirty-fifth Congress. Volume I, section 324.

The Maryland election case of Preston v. Harris in the Thirty-sixth Congress. Volume II, section 845.

# HARRIS, ISHAM G., of Tennessee, Speaker Pro Tempore.

Decision on question of order relating to-

Germane amendments. Volume V, section 5827.

# HARRISON, ELECTION CASES OF.

The Maryland election case of Harrison v. Davis in the Thirty-sixth Congress. Volume I, section 325.

The Alabama election case of Robinson v. Harrison in the Fifty-fourth Congress. Volume II, section 1068.

The Virginia election case of Paul v. Harrison in the Sixth-seventh Congress. Volume VI, section 158.

# HARRISON, PAT, of Mississippi, Chairman.

Decision on question of order relating to—

Amendment, germaneness of. Volume VII, section 1845. Volume VIII, sections 2913, 2960, 2971, 2989.

Appropriations. Volume VII, sections 1263, 1625.

Committees, jurisdiction of. Volume VII, sections 1808, 1810, 1837, 1838, 1953, 2072. Volume VIII, section 2286.

Order of business. Volume VIII, section 2633.

Question of order. Volume VIII, sections 3445, 3453.

# HARRISON, WILLIAM H., President.

Ceremonies in memory of President William Henry Harrison. Volume V, section 7176.

# HART.

The Senate election case of Hart v. Gilbert, from Florida, in the Forty-first Congress. Volume I, section 392.

### HASKINS, KITTREDGE, of Vermont, Chairman.

Decisions on questions of order relating to-

Motion to strike out the enacting clause. Volume V, section 5327.

Quorum. Volume IV, section 2945.

# HATCH, WILLIAM H., of Missouri, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Court of Claims. Volume IV, sections 3297, 3301.

Legislation on appropriation bills (footnote). Volume IV, section 3936.

Recess. Volume V, section 6667.

Voting. Volume V, section **5942**.

### HATS.

By rule the Member is restricted as to his movements during business or debate and as to wearing his hat and smoking. Volume II, section 1136.

At the electoral count of 1821 the Members of the House arose and stood uncovered when the Senate entered the Hall. Volume III, section 1936.

### HAUGEN.

The Iowa election case of Murphy V. Haugen in the Sixty-second Congress. Volume VI, section 133.

### HAVEN, SOLOMON G., of New York, Speaker Pro Tempore.

Decision on question of order relating to-

Suspension of the rules. Volume V, section 6828.

# **HAWAII**

The Committee on Territories has general jurisdiction of subjects relating to the Territory of Hawaii. Volume IV, section 4212. Volume VII, section 1944.

The subjects of navigation and the navigation laws and regulation of shipping in Hawaii and even in the Philippines have been considered by the Committee on Merchant Marine and Fisheries. Volume IV, section 4130.

A bill relating to Hawaiian coinage was reported by the Committee on Coinage, Weights, and Measures. Volume IV, section 4092.

The House and Senate in joint session received the King of Hawaii. Volume V, section 7087.

The organic act of Hawaii fixed the qualifications of the Delegate therefrom. Volume I, section 526

The election case of Iaukea v. Kalanianaole, from the Territory of Hawaii, in the Fifty-ninth Congress. Volume I, section 527.

The election case relating to Delegate Wilcox, of Hawaii, in the Fifty-sixth Congress. Volume I, section 526.

A bill relating to the medical treatment of persons in Hawaii was transferred from the Committee on Interstate and Foreign Commerce to the Committee on Territories. Volume **VII**, section **1945**.

The immigration of aliens to Hawaii and Puerto Rico is a subject within the jurisdiction of the Committee on Immigration and Naturalization. Volume VII, section 2040.

# HAWKINS.

The Tennessee election case of Alvin Hawkins in the Thirty-seventh Congress. Volume I, section 373.

The Pennsylvania election case of Hawkins v. McCreary in the Sixty-second Congress. Volume VI, section 111.

# HAWLEY, WILLIS C., of Oregon, Chairman.

Decisions on questions of order relating to-

Amendment, germaneness of. Volume VIII, section 2937.

Appropriations. Volume VII, section 1290.

### HAY, JAMES, of Virginia, Speaker Pro Tempore.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1156, 1493, 1534.

Debate. Volume VIII, section 2466.

Reference. Volume VI, section 731.

### HEADS OF DEPARTMENTS

- Heads of Departments, meaning members of the President's Cabinet, have the privilege of the floor. Volume **V**, section **7283**. Volume **VIII**, section **3634**.
- The term "Heads of Executive Departments" refers exclusively to members of the President's Cabinet. Volume VI. section 406.
- The Speaker is required to set aside a portion of the west gallery for the use of the President, members of his Cabinet, Justices of the Supreme Court, and foreign ministers and suites, and their respective families. Volume **V**, section **7302**.
- Only resolutions of inquiry addressed to the heads of Executive Departments are privileged. Volume III, sections 1861-1863.
- It has been considered proper to use the word "request" in asking for information from the President, and "direct" in addressing the heads of Departments. Volume III, section 1895.
- A demand that the head of an Executive Department transmit a more complete reply to a resolution of inquiry may not be presented as a matter of privilege. Volume III, section 1892.
- The head of a Department having declined to respond to an inquiry of the House, a demand for a further answer was entertained as a matter of privilege. Volume III, section 1891.
- A proposition to investigate whether or not the head of an Executive Department had failed or declined to respond to an inquiry of the House was held not to be a matter of privilege. Volume III, section 1893.
- The head of a department having failed to respond to a resolution of inquiry, the House transmitted a further resolution. Volume VI, section 435.
- The Speaker may not treat as confidential official communications received from the heads of executive departments. Volume VI, section 434.
- Reports of communications to Congress from bureaus, boards, delegates to conferences, or heads of departments are printed under the direction of the Speaker and are within his discretion unless otherwise provided by law. Volume VIII, section 3662.

# HEALTH.

- Subjects relating to health, spread of leprosy and other contagious diseases, international congress of hygiene, etc., have been considered by the Committee on Interstate and Foreign Commerce. Volume IV, section 4111.
- Subjects relating to the health of the District, sanitary and quarantine regulations, etc., have been within the jurisdiction of the Committee on the District of Columbia. Volume IV, section 4284. Volume VII, section 2008.
- Appropriations for maintenance of police and health and other departments in the District of Columbia are authorized by the organic act creating permanent form of government in the District of Columbia. Volume VII, section 1185.

# HEARINGS.

- The Clerk being arraigned to answer charges, leave was given him to address the House. Volume I, section 287.
- An officer of the House being arraigned for neglect of duty, it was voted that he might answer orally. Volume I, section 291.
- Limitation on the power of committees to order printing of hearings. Volume V, section 7319.
- A bill on the calendar is not subject to further consideration by the committee which reported it, and is no longer open to hearings. Volume VIII, section 2218.

### **HEARINGS**—Continued.

- In directing an investigation of charges against certain of it Members the House provided that all meetings of the committee for the purpose of taking testimony or hearing arguments should be open to the public. Volume VI, section 396.
- A committee appointed to investigate the propriety of a Member's remarks appearing in the Record affords the Member an opportunity to be herd in person or by counsel. Volume VIII, section 3491.
- Pursuant to authorization to "meet at such places as said committee deems advisable," subcommittees of a select committee held hearings in various States of the Union and in Europe. Volume VI, section 376.
- Where a subcommittee has been authorized to pursue an investigation, hearings opened and conducted by one member are as legal and authoritative as if all members of the subcommittee were present. Volume VI, section 355.
- The steering committee frequently holds hearings before reaching a decision on questions of policy. Volume **VIII**, section **3623**.
- An instance wherein, under exceptional circumstances, a committee authorized to investigate matters pertaining to a campaign then in hearing prior to the election. Volume VI, section 355.
- The rules do not require the printing of hearings, and the distribution of records Volume VIII, section 3667.
- Hearings, bills, resolutions, documents, etc., distributed through the document room, are dispensed on application without reference to the number received by any one Member, while those distributed through the folding room are credited to the accounts of Members pro rata and are issued only on the order of Members to whom assigned. Volume VIII, section 3666.
- A committee of the House may Volume VIII, section 3666.
- Extra copies of hearings and other documents may be ordered by simple resolution, by either House, within the cost of \$500. Volume VIII, section 3666.
- Reprints of hearings and other documents at a cost in excess of \$500 may be ordered by the two Houses by concurrent resolutions. Volume VIII, section 3666.
- The printing of hearings before a committee of the House was held to be "printing for the use of the House," and a resolution authorizing such printing was construed to come within the privilege of the Committee on Printing to report at any time. Volume **VIII**, section **2296**.
- Committee hearings may be printed as Congressional documents only when specifically ordered by Congress or either House thereof. Volume **VIII**, section **3664**.
- Discussion of practices of the committee in ordering printing of hearings. Volume VI, section 374.

# HEARSAY EVIDENCE.

- (1) In election cases. See "Elections of Representatives."
- (2) In impeachment trails. See "Impeachment."

### HEATING.

- The electrician and laborers connected with the lighting, hearing, and ventilating of the House are under direction of the Superintendent, subject to the control of the Speaker. Volume **V**, section **7312**.
- An appropriation for the installation of a heating plant in a privately owned building rented by the Government is not in order on an appropriation bill. Volume **VII**, section **1368**.

### HEFLIN.

The Senate election case of Heflin v. Bankhead, of Alabama, in the Seventy-second Congress. Volume VI, section 188.

### HEMENWAY, ELECTION CASE OF.

The Senate election case of James A. Hemenway, of Indiana, in the Fifty-ninth Congress. Volume II, section 1229.

### HEMENWAY, JAMES A., of Indiana, Chairman.

Decision of questions of order relating to-

Amendments germane, Volume V, section 5838.

Committee of the Whole. Volume IV, sections 4754, 4767, 4769, 4779.

Dilatory motions. Volume V, section 5714.

General debate. Volume IV, section 4744.

Jurisdiction. Volume IV, section 4268.

Points of order Volume V. section 6875.

### HENDERSON, DAVID B., of Iowa, Speaker.

Decisions on questions of order relating to-

Adhere, motion to. Volume V, section 6252.

Adjournment. Volume V, section 6713.

Amendments. Volume IV, section 4871.

Amendments germane. Volume V, sections 5912, 5913, 5921.

Amendments not germane. Volume V, sections 5806, 5819, 5905.

Amendments to the Constitution. Volume V, sections 7031, 7038.

Bills. Volume III, section 2599. Volume IV, section 3408.

Call of committees. Volume IV, sections 3125, 3132, 3164.

Committee of the Whole. Volume IV, sections 3268, 3269, 4736, 4805, 4809, 4831, 4838, 4879, 4903, 4916. Volume V, sections 6781, 6933.

Committees, appointment of. Volume IV, section 4489.

Conference. Volume V, sections 6268, 6383.

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Congressional Record. Volume V, sections 6984, 7019, 7020.

Consideration, question of. Volume V, section 4975.

Constitutional privilege. Volume I, sections 305, 306.

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Dilatory motions Volume V, sections 5732, 5733.

Discharge of a committee. Volume IV, section 4695.

Division of question. Volume V, sections 6156, 6158, 5159.

Electoral count. Volume III, section 1962.

Enacting clause, motion to strike out. Volume V, section 5346.

Enrolled bills. Volume IV, sections 3431, 3457.

Forty Minutes of debate. Volume V, section 5496.

General debate. Volume V, sections 5206, 5208, 5210, 5211T1.

Germaneness. Volume V, section 5924.

House as in Committee of Whole (footnote). Volume  ${\bf IV}$ , section 4924.

Journal. Volume IV, sections 2741, 2766.

Jurisdiction Volume IV, sections 4045, 4053, 4370, 4371, 4392.

Lay on the table, motion to Volume V, sections 5395, 5397.

Legislative day. Volume V, section 7246.

Legislation on appropriation bills. Volume IV, section 3912.

Managers of conference. Volume V, sections 6338, 6339, 6370, 6372, 6396.

Messages. Volume IV, sections 4053, 4787.

Order of business. Volume IV, sections 3079, 3088, 3133. Volume V, sections 5404, 5520.

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Personal privilege. Volume III, sections 2531, 2687.

### HENDERSON, DAVID B., of Iowa, Speaker—Continued.

Decisions on questions of order relating to—Continued.

Points of order. Volume V, sections 4952, 6441, 6887, 6903-6905, 6914.

Preamble. Volume V, section 5470.

Precedence of motions. Volume V, section 5320.

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Privilege of the floor. Volume V, sections 7284, 7288.

Privileged motions. Volume IV, sections 3085, 3149, 3150.

Question of consideration. Volume V, section 5554.

Quorum. Volume IV, sections 2925, 2942, 2947, 2953, 3053, 3054. Volume V, section 6399.

Reading of bills. Volume IV, sections 3401, 4916.

Reading of papers. Volume V, section 5297.

Recede, motion to. Volume V, section 6206.

Recede and concur. Volume V, section 6211.

Recognition. Volume II, sections 1440-1442, 1455, 1459, 1462, 1463, 1470, 1475, 1478, 1479.

Recommittal with instructions. Volume V, section 5547.

Reconsider, motion to. Volume V, sections 5627, 5650, 5692, 5701.

Refer, motion to. Volume V, sections 5413, 5555, 5567, 5570, 5597-5599.

Reports. Volume IV, section 4674.

Resolutions of inquiry. Volume III, sections 1857, 1858.

Revenue bills. Volume IV, sections 3076, 4861.

Senate amendments. Volume V, section 6198.

Speaker. Volume II, sections 1322, 1370.

Speaker's table. Volume IV, sections 3107, 3111. Special orders. Volume IV, sections 3169, 3195, 3214, 3224. Volume V, section 7246.

Special orders. Volume 1v, sections 3103, 3124, 3224. Volume v, section 1240

Substitute amendments. Volume  ${\bf C}$ , section 5796.

Suspension of the rules. Volume V, sections 6792, 6793, 6801, 6807, 6812, 6823, 6860.

Text agreed to by both Houses. Volume V, section 6179.

Views of minority. Volume IV, section 4607.

Yeas and nays. Volume V, sections 6026, 6027, 6041, 6058, 6069, 6070, 6087, 6096, 6098.

Yielding the floor. Volume V, section 5009.

# HENDRICKS, THOMAS A., of Indiana, Chairman.

Decisions on questions of order relating to-

Enacting clause, motion to strike out. Volume V, section 5334.

### HEPBURN, WILLIAM P., of Iowa, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Adjournment. Volume IV, section 4785. Volume V, section 6735.

Amendments. Volume II, section 1330.

Amendments germane. Volume V, section 5888.

Amendments between the Houses. Volume V, sections 6175, 6187, 6189-6191.

Appeals. Volume V, sections 6948, 6951.

Committee of the Whole. Volume V, section 4712.

Continuation of a public work. Volume IV, section 3765.

Debate. Volume V, section 5252.

Dilatory motions. Volume V, section 5722.

# HEPBURN, WILLIAM P., of Iowa, Speaker Pro Tempore and Chairman-Continued.

Decisions on questions of order relating to—Continued.

General debate. Volume V, section 5216.

Legislation appropriation bills. Volume IV, sections 3827, 3854, 3894.

Limitations on appropriation bills. Volume IV, section 3985.

Order of business. Volume IV, section 4731.

Points of order. Volume V, sections 6881, 6924.

Private bills. Volume IV, section 3293.

Quorum. Volume IV, sections 2974, 4913.

Reading of papers. Volume V, section 5289.

Speaker. Volume V, section 6183.

### HEPBURN, ELECTION CASE OF.

The Iowa election case of Hepburn v. Jamieson in the Sixty-first Congress. Volume VI, section 120.

### HERBERT, ELECTION CASES OF.

The Louisiana election case of Merchant and Herbert v. Acklen in the Forty-sixth Congress. Volume I, section 751.

The Alabama election case of Strobach v. Herbert in the Forty-seventh Congress. Volume II, sections 966, 967.

# HERBERT, PHILEMON T.

The question arising over charges of crime against Philemon T. Herbert. Volume II, section 1277.

### HEREAFTER. See "Appropriations."

### HERNDON.

The election case of Whitmore v. Herndon, from Texas, in the Forty-second Congress. Volume I, section 600.

# HERRICK.

The Ohio election case of Hammond v. Herrick in the Fifteenth Congress. Volume I, section 499.

# HIBBARD, HARRY, of New Hampshire, Chairman.

Decisions on questions of order relating to-

Appeals. Volume V, section 6957.

Tellers. Volume V, section 5994.

### Hicks.

The New York election case of Brown v. Hicks in the Sixty-fourth Congress. Volume VI, section 143.

# HICKS, FREDERICK C., of New York, Chairman.

Decisions on questions of order relating to-

Amendment, germaneness of. Volume VII, sections 1418, 1431. Volume VIII, sections 2916, 2920.

Appropriations. Volume VII, sections 1129, 1165, 1168, 1170, 1174, 1188, 1189, 1306, 1308, 1322, 1330, 1334, 1358, 1363, 1364, 1370, 1383, 1464, 1466, 1467, 1476, 1706, 1707, 1743.

Committee of the Whole. Volume VIII, section 2323.

Enacting clause, strike out. Volume VIII, section 3442.

Question of order. Volume VIII, section 2370.

Quorum. Volume VI, section 676.

Reading. Volume VIII, section 2338.

Recognition. Volume VII, section 958.

Special orders. Volume VII, section 767.

Voting. Volume VIII, section 3097.

### HIGGINS.

The Connecticut election case of Jodoin v. Higgins in the Sixty-second Congress. Volume VI, section 90.

### HIGHWAYS.

The subject of a highway commission has been considered by the Committee on Agriculture. Volume IV, section 4153.

Legislation authorizing federal aid to the States in the construction of rural post roads and Federal highways is within the jurisdiction of the Committee on Roads. Volume VII, section 2066.

While the organic act creating the Department of Agriculture was held to authorize an appropriation for maintenance of a highway weather service, it was ruled not to justify an appropriation for collection of data as to the effects of weather on such highways. Volume **VII**, section **1308**.

A bill providing for the establishment of a Memorial National Highway and authorizing Federal aid therefor was held to belong to the Committee on Roads and not the Committee on Agriculture. Volume VII, section 2066.

An appropriation for opening, widening, or extending streets and highways in the District of Columbia was held to be authorized by law. Volume VII, section 1189.

#### HILBORN.

The California election case of English v. Hilborn in the Fifty-third Congress. Volume II, section 1050.

### HILL.

The Mississippi election case of Hill v. Catchings in the Fifty-first Congress. Volume II, section 1039.

The Senate election case of Whiteley and Farrow v. Hill and Miller, from Georgia, in the Fortieth and Forty-first Congresses. Volume I, section 391.

The Connecticut election case of Donovan v. Hill in the Sixty-fourth Congress. Volume VI, section 140.

The Maryland election case of Hill v. Palmisano, in the Seventy-first Congress. Volume VI, section 182.

# HISTORIC BUILDINGS, DOCUMENTS, AND EVENTS.

Bills relating to the restoration of noted estates and historic buildings on military reservations are within the jurisdiction of the Committee on Military Affairs rather than the Committee on Public Buildings and Grounds. Volume **VII**, section **1893**.

Bills relating to historic documents, relics, and buildings have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2086**.

Bills relating to the observance of anniversaries and the commemoration of historical events have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2087**.

# HOAR, GEORGE FRISBEE, of Massachusetts, Speaker Pro Tempore.

Decisions on questions of order relating to-

Reading. Volume VII, section 1056.

# HOBART, GARRET A., of New Jersey, Vice-President.

Decision on question of order relating to-

Conference report. Volume V, section 6546.

# HOCH, HOMER, of Kansas, Chairman.

Decisions on questions of order relating to-

Amendment, germaneness of. Volume VII, section 1549.

Appropriations. Volume VII, sections 1154, 1246, 1645, 1684.

### HODGES.

The Arkansas election case of Gause v. Hodges in the Forty-third Congress. Volume II, sections 892-894.

#### HOGAN.

The Missouri election case of Hogan v. Pile in the Fortieth Congress. Volume II, sections 871, 872.

#### HOGE

The Pennsylvania election case of John Hoge in the Eighth Congress. Volume I, section 517.

The South Carolina election cases of Hoge and Reed and Wallace v. Simpson in the Forty-first Congress. Volume I, sections 620-622.

The Virginia election case of Hoge v. Otey in the Fifty-fourth Congress. Volume I, section 724.

### HOLADAY, WILLIAM P., of Illinois, Chairman.

Decisions on questions of order relating to-

Reference in debate. Volume VIII, section 2492.

### HOLIDAY RECESS.

When the two Houses adjourn for more than three days, and not to or beyond the day fixed by Constitution or law for the next regulator session to begin, the session is not thereby necessarily terminated. Volume **V**, sections **6676**, **6677**.

The two Houses do not notify the President when they are about to adjourn for the holiday recess (footnote). Volume V, section 6680.

In the earlier days of the Congress the holiday recess was not often taken. Volume **V**, sections **6678–6685**.

In counting the three days required by the Consent Calendar rule holidays or days on which the House is not in session are not construed as legislative days and are not included. Volume VII, section 994.

### HOLIDAYS.

In early days the House did not allow special occasions like holidays to interfere with public business. Volume **V**, sections **7071–7074**.

The subjects of holidays and celebrations have been reported by the Committee on the Judiciary. Volume IV, section 4073.

Bills relating to holidays in the District have been reported by the Committee on the District of Columbia. Volume IV, section 4283. Volume VII, section 2077.

Sundays and legal holidays are not excluded in computing the forty days allowed for taking testimony in an election case. Volume I, section 685.

# **HOLMAN RULE, See "Appropriations."**

### HOLMES.

The Iowa election case of Holmes, Wilson, Sapp, and Carpenter in the Forty-sixth Congress.

### HOME.

In 1834, in an inconclusive case, the Elections Committee gave the word "residence" the same meaning as "home" or "domicile." Volume I, section 54.

Resignation of member of Board of Managers of National Home for Disabled Volunteer Soldiers. Volume V, section 7337.

A bill authorizing a new Soliders' Home is reported by the Committee on Military Affairs, but the appropriation therefor comes from the Committee on Appropriations. Volume IV, section 4051.

### HOMESTEAD.

A bill authorizing those failing to perfect a prior entry to make a second entry under the homestead law does not involve such a "reservation of the public lands" as to come within the privilege of the Committee on Public Lands to report at any time. Volume **VIII**, section **2288**.

The Committee on the Public Lands has exercised jurisdiction over subjects relating to mineral lands of the public domain and the entry of such lands for homestead and agricultural purposes. Volume VII, section 1926.

### HOOKER.

The Mississippi election case of Kernaghan v. Hooker in the Fifty-first Congress. Volume II, section 1040.

### HOOPER.

The Utah election case of McGrorty v. Hooper in the Fortieth Congress. Volume I, section 467.

# HOOPER, JOSEPH L., of Michigan, Chairman.

Decisions on questions of order relating to-

Amendment, germaneness of. Volume VIII, sections 2927, 2965.

Enacting clause, strike out. Volume VIII, section 2619.

# HOOVER, HERBERT, of California, President.

Decisions on questions of order relating to-

President, messages of. Volume VI, section 433.

### HOPKINS, ELECTION CASE OF.

The Kentucky election case of Hopkins v. Kendall in the Fifty-fourth Congress. Volume II, section 1095.

### HOPKINS, ALBERT J., of Illinois, Chairman.

Decisions on questions of order relating to-

Amendments. Volume IV, section 4749.

Amendments germane. Volume IV, section 4120. Volume V, section 5803.

Amendments not germane. Volume IV, sections 4127, 4128.

Appropriations. Volume IV, section 3884.

Appropriation bills. Volume IV, sections 3872, 3873.

Authorization of appropriations. Volume IV, sections 3587, 3598, 3615, 3616, 3617, 3668, 3674, 3751.

Bill. Volume IV, sections 3901, 3902.

Committee of the Whole. Volume IV, section 4762.

Continuation of a public work. Volume IV, sections 3706, 3726, 3731, 3744, 3767, 3770, 3782, 3784, 3799, 3803.

Debate. Volume V, section 4994.

Deficiency appropriations. Volume IV, sections 3559-3561.

Division of question. Volume V, section 6126.

Five-minute debate. Volume V, section 5251.

Indian appropriation bill. Volume IV, section 3882.

Jurisdiction of committees. Volume IV, section 4043.

Leave to print. Volume V, section 6988.

Legislation on appropriation bills. Volume IV, sections 3586, 3860, 3871, 3993.

Order of business. Volume IV, section 4730.

Points of order. Volume V, sections 6923, 6930.

Quorum. Volume IV, section 4913.

Reading of bills. Volume IV, section 4738.

Sundry civil appropriation bill. Volume IV, section 4039.

# HOPKINS, GEORGE W., of Virginia, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Amendments. Volume IV, section 4876.

Amendments not germane. Volume V, section 5883.

Chairman. Volume II, section 1651.

Precedents. Volume II, section 1317.

Previous question. Volume V, section 5482.

Substitute amendments. Volume V, section 5787.

### HORGAN.

The Massachusetts election case of Horgan v. Tinkham in the Sixty-fourth congress. Volume VI, section 141.

# HORSES.

The subject of improving the breed of horses, even with the improvement of the cavalry as an object, belongs to the jurisdiction of the Committee on Agriculture. Volume IV, section 4158. Volume VII, section 1865.

#### HORTON.

The Missouri election case of Horton v. Butler, in the Fifty-seventh Congress. Volume II, sections 1122, 1123.

# HOSKINS, GEORGE S., of New York, Chairman.

Decision on question of order relating to-

General debate. Volume V, section 5220.

### HOSPITALS.

Bills authorizing the construction of marine hospitals and the acquisition of sites therefor are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4110.

Legislation authorizing hospital facilities for soldiers, sailors, and marines is within the jurisdiction of the Committee on World War Veterans' Legislation. Volume VII, section 2079.

Legislation authorizing hospital facilities for soldiers, sailors, and marines has been reported by the Committee on Public Buildings and Grounds, although jurisdiction over that subject is now exercised by the Committee on World War Veterans' Legislation. Volume VII, section 1969.

### HOT SPRINGS.

Subjects relating to Arkansas hot Springs Reservation are within the jurisdiction of the Committee on Public Lands. Volume IV, section 4200.

### HOUR.

- (1) Of adjournment.
- (2) Of meeting.—Of a new Congress at 12 m.
- (3) Of meeting.—The standing order fixing, for the House.
- (4) Of meeting.—As to fixing, in the motion to adjourn.
- (5) Of meeting.—In relation to delayed adjournments.
- (6) Of meeting.—Of the Senate sitting for an impeachment trial.
- (7) Of meeting.—Of a committee.
- (8) In relation to motion to postpone.

### (1) Of adjournment.

The hour at which the House adjourns each day is entered on the Journal. Volume V, section 6740.

# (2) Of Meetings.—Of a New Congress at 12 m.

Why the House in a new Congress meets at 12 m. Volume I, section 210.

The early laws fixing the time for the meeting of Congress specified the day but not the hour. Volume I, sections 6-9.

### HOUR—Continued.

#### (2) Of Meetings.—Of a New Congress at 12 m.—Continued.

Instance wherein a law convening Congress specified the hour as well as the day. Volume I, sections 10.11.

It being desirable that the hour of the first meeting of a Congress should be later than 12 m., the purpose was effected by a joint resolution. Volume I, section 4.

### (3) Of Meeting.—The Standing Order Fixing, for the House.

At the beginning of each session the House fixes by resolution the daily hour of meeting. Volume I. sections 104–109.

The resolution of the House fixing the hour of daily meeting is a standing order rather than a rule. Volume I, sections 116, 117.

In the early practice a motion to change the hour of daily meeting was made at any time, but as the order of business grew more rigid the motion lost its privilege. Volume I, sections 110-115.

The order changing the daily hour of meeting was formerly reported by the Ways and Means Committee. Volume I, section 117.

Propositions relating to the hour of daily meeting and the days on which the House shall sit are considered by the Committee on Rules. Volume IV, section 4325.

The House has, by standing order, provided that it should meet on two days only of each week, instead of daily. Volume **V**, section **6675**.

### (4) Of Meeting.—As to Fixing, in the Motion to Adjourn.

Before the House has fixed the hour of daily meeting the motion providing for adjournment to a given hour is in order. Volume **V**, section **5363**.

When the House has not fixed an hour for daily meeting the daily motion to adjourn fixes the hour. Volume V, sections 5362, 5363.

A motion fixing the hour as well as the day to which the House shall adjourn was held not privileged when the simple motion to fix the day was privileged. Volume **V**, section **5388**.

Before the adoption of rules a motion to adjourn until a given hour is not in order until a previous order fixing the hour of daily meeting has been rescinded. Volume **V**, section **5364**.

# (5) Of Meeting.—In Relation to Delayed Adjournments.

There must be an adjournment before the legislative day will terminate, and an adjournment does not take place by reason of the arrival of the time for the regular daily meeting of the House. Volume **V**, sections **6738**, **6739**.

The Committee of the Whole being in session at the hour fixed for the daily meeting of the House, it rests with the committee, and not the Chairman, to determine whether or not it will rise. Volume **V**, sections **6736**, **6737**.

### (6) Of Meeting.—Of the Senate Sitting for an Impeachment Trial.

Unless otherwise ordered the Senate, sitting for an impeachment trial, begins its proceedings at 12 m. daily. Volume III, section 2069.

The Presiding Officer of the Senate announces the hour for sitting in an impeachment trial and the Presiding Officer on the trial directs proclamation to be made and the trial to proceed. Volume III, section 2069.

The hour of meeting of the Senate sitting for an impeachment trial being fixed, a motion to adjourn to a different hour is not in order. Volume III, section 2071.

If the Senate fail to sit in an impeachment trial on the day or hour fixed, it may fix a time for resuming the trial. Volume III, section 2076.

# (7) Of Meeting.—Of a Committee.

A committee may fix its hour of meeting. Volume IV, section 4566.

HOUR—Continued.

### (8) In Relation to Motion to Postpone.

The motion to postpone may specify the day but not the hour of that day. Volume V, section 5307.

### HOUR RULE OF DEBATE. See "Debate."

HOUSE AS IN COMMITTEE OF THE WHOLE. See "Committee of the Whole."

HOUSE CALENDARS. See "Calendars."

### HOUSE OFFICE BUILDING.

History of the House Office Buildings. Volume VIII, section 3645.

The House Office Building Commission consists of the Speaker of the House of Representatives and two Representatives in Congress appointed by the Speaker. Volume VIII, section 3646.

The Speaker's membership on the House Office Building Commission continues until his successor as Speaker is elected or his term as Representative expires. Volume VIII, section 3647.

A Speaker's membership on the House Office Building Commission having expired by reason of his election to the Senate, he was by joint resolution empowered to appoint in his stead a Member elect of the succeeding Congress to serve until the election of his successor as Speaker. Volume VIII, section 3647.

The law creating the House Office Building Commission authorizes them to function as long as there is one acting member. Volume **VIII**, section **3655**.

The assignment of rooms in the House Office Building is subject to the control of the House by rule, resolution, or otherwise. Volume **VIII**, section **3652**.

A resolution proposing assignment of rooms in the House Office Building was not entertained as privileged. Volume **VIII**, section **3653**.

A resolution proposing assignment of rooms in the House Office Building is not privileged against a demand for the regular order. Volume VIII, section 3654.

Offices in the new House Office Building were originally assigned under a resolution adopted by the House Office Building Commission. Volume **VIII**, section **3650**.

Where two or more Members file requests for the same room, preference shall be given to the Member of the longest continuous service in the House. Volume **VIII**, section **3648**.

If two or more Members of equal service in the House apply for the same room, the Member first filing shall have priority. Volume **VIII**, section **3648**.

The term "continuous service" governing seniority in the assignment of rooms in the House Office Building is held to refer to uninterrupted service, and seniority of a Member dates from the beginning of his last uninterrupted service regardless of previous terms of membership in the House. Volume **VIII**, section **3651**.

Rooms in the House Office Building vacated by death or resignation before the end of the term become available for filing by sitting Members but not by Members elect for a period of 10 days, at the close of which the room will be assigned to the filing Member having the longest continuous service in the House. Volume VIII, section 3649.

A room assigned to a Member shall be held by him during his membership in the House of until relinquished. Volume **VIII**, section **3648**.

Ex-chairmen who remain Members of the House are not required to move until the new chairman is confirmed. Volume **VIII**, section **3655**.

Rooms of newly appointed chairmen of committees do not become vacant until their appointment is confirmed by the House at the opening of Congress and Members assigned to their rooms on March 4 are not entitled to possession until the new chairman vacates. Volume **VIII**, section **3655**.

By order of the House the Resident Commissioners of the Philippine Islands were granted the right of debate, and assigned to offices in the House Office building. Volume VI, section 245.

# HOUSE OFFICE BUILDING—Continued.

- The House Office Building Commission shall prescribe rules regulating employments in the House Office Building together with regulations governing the use and occupancy of room sin the building. Volume VIII, section 3646.
- The House Office Building and its service are under the supervision of the Architect of the Capitol, subject to the approval and direction of the House Office building Commission. Volume **VIII**, section **3646**.
- The House Office Building Commission is charged with control of the Capitol power plant. Volume **VIII**, section **3657**.
- The Capitol power plant and its service, like the House Office Building, are under the control of the Architect of the Capitol subject to the approval of the House Office Building Commission. Volume VIII, section 3656.
- Instance wherein the local courts sustained the jurisdiction of the House Office Commission. Volume VIII, section 3657.
- The Postmaster superintends the post office in the Capitol and House Office building and is responsible for the prompt and safe delivery of mail. Volume VI, section 34.

### HOUSE OF REPRESENTATIVES.

- (1) Participation in celebrations, etc.
- (2) Declarations, opinions, etc., by.
- (3) Decision of certain questions belongs to, and not to Speaker.
- (4) Organization of.
- (5) Prerogatives of.—Invasion of, by Executive.
- (6) Prerogatives of.—As to foreign relations in general.
- (7) Prerogatives of.—As to treaties in general.
- (8) Prerogatives of.—As to commercial treaties.
- (9) Prerogatives of.—As to Indian treaties.
- (10) Prerogatives of.—As to revenue legislation.
- (11) Rooms in House Wing of Capitol.
- (12) Rules, prerogative of making.
- (13) In general.

# (1) Participation in Celebrations, etc.

- The House sometimes accepts invitations to attend public exercises, but does not go as an organized body. Volume **V**, sections **7061–7064**. Volume **VIII**, section **3528**.
- The House, accompanied by its officers, attended the exercises in celebrations of the founding of the Capitol. Volume **V**, section **7057**.
- The House sometimes appoints committees to represent it at public ceremonies. Volume V, sections 7055, 7056. Volume VIII, section 3527.
- The House and Senate being invited to attend the Jamestown Exposition appointed a joint committee to attend at a date after the expiration of the term of the Congress. Volume **V**, section **7053.**
- The House authorized a special program in commemoration of Washington's birthday. Volume VIII, section 3533.
- The House accepted an invitation to attend and participate in ceremonies in celebration of the first inauguration of George Washington as President of the United States without making provision for adjournment or representation. Volume **VIII**, section **3531**.
- The House authorized the appointment of a committee to attend an exposition. Volume VIII, section 3524.

# (2) Declarations, Opinions, etc., by.

- The House, either alone or in concurrence with the Senate, has by resolution expressed opinions or determinations on important public questions. Volume II, sections 1562–1568.
- The House has extended its sympathies to the sufferers in a fire in a city of the United States. Volume **V**, sections **7225**, **7226**.

#### (2) Declarations, Opinions, etc., by—Continued.

The senate expressed its disapproval of the attempt to destroy the English Parliament Houses. Volume II, section 1559.

### (3) Decision of Certain Questions Belongs to, and Not to Speaker.

- The competency of the House to take a proposed course of action is a matter for the decision of the House rather than the Speaker. Volume II, section 1321.
- It is for the House and not the Speaker to decide on the legislative effect of a proposition. Volume II, sections 1323, 1324.
- The Speaker does not rule out a pending legislative proposition, even though the lapse of time may have rendered it futile. Volume II, section 1337.
- It is for the House and not the Speaker to decide as to the sufficiency of a report made in writing by a committee. Volume II, section 1339.
- It is for the House and not the Speaker to decide whether or not a Senate amendment to a revenue bill violates the privileges of the House. Volume II, section 1322.
- The question as to whether a proposed amendment embodies a proposition already voted on is one to be passed upon by the House and not by the Speaker. Volume **VI**, section **255**.
- It is for the House and not the Chair to decide on the propriety of words demanded to be taken down as unparliamentary. Volume VIII, section 2540.
- The Speaker held that it was for the House rather than the Chair to decide whether a bill was "of the same substance" as another previously considered. Volume **VII**, section **1049**.
- It is for the House and not the Speaker to determine whether matter inserted in the Congressional Record under leave to print is in violation of the rules. Volume **VIII**, section **3475**.

# (4) Organization of.

- A discussion as to whether or not the House is a House before its organization. Volume I, section 82.
- Reference to discussion of the permanent and temporary conditions of Senate and House, respectively, as organized bodies (footnote). Volume IV, section 4445.
- In 1860 the House decided that it might inform the Senate and President of its organization and election of a speaker before it had elected a Clerk. Volume I, section 240.
- In the earlier practice the messages announcing the organization were sent immediately after the election of Speaker and did not refer to the election of Clerk. Volume I, sections 198-203.
- A resolution affecting the organization of the House is privileged, and takes precedence of a motion that the House resolve itself into the Committee of the Whole to consider a revenue bill. Volume **VI**, section **3**.
- The rules and orders of a previous Congress are not in effect until adopted by the sitting House. Volume VIII, section 3383.
- Memorandum of a program to be followed in the adoption of rules, agreed upon preliminary to the organization of the House. Volume VI, section 24.
- Before the adoption of rules the House proceeds under general parliamentary law. Volume VIII, section 3383.

# (5) Prerogatives of.—Invasion of, by Executive.

A resolution implying that the constitutional rights of the House may have been invaded by the Executive presents a question of privilege. Volume III, section 2563.

### (6) Prerogatives of.—As to Foreign Relations in General.

The House has declared its "constitutional right to an authoritative voice in declaring and prescribing the foreign policy of the United States, as well in the recognition of new powers as in other matters." Volume II, section 1539.

#### (6) Prerogatives of.—As to Foreign Relations in General—Continued.

The House has usually had a voice in the recognition of the independence of a foreign nation when such recognition has affected relations with another power. Volume II, sections 1541-1544.

The joint resolution of 1898 declaring the intervention of the United States to remedy conditions existing in the island of Cuba originated in the House. Volume II, section 1540.

In 1811 the House originated and the Senate agreed to a resolution declaring the attitude of the United States on a question of foreign policy. Volume II, section 1538.

While not questioning the right of the House to decline to appropriate for a diplomatic office, President Grant protested against its assumption that it might give directions as to that service. Volume II, section 1548.

The House has expressed its interest in the establishment of constitutional government in other lands. Volume II, section 1551.

Congratulations of the House on the adoption of a republican form of government by Brazil. Volume II. section 1550.

The House has by resolution extended its sympathy to foreign peoples desirous of greater liberty. Volume II, sections 1553–1555.

The House has expressed its regret at attempts on the lives of foreign rulers. Volume II, sections 1557, 1558.

Instance wherein a foreign executive declined to communicate to the legislative assembly of the nation certain resolutions of the House of Representatives. Volume **V**, section **7221**.

Instance wherein the House declared its attitude on a question of foreign policy and expressed its readiness to participate in the enactment of legislation relative thereto. Volume VI, section 326

# (7) Prerogatives of.—As to Treaties in General.

Discussion of the right of the House to share in the treaty-making power. Volume II, section 1509. Volume VI, section 324.

Discussion of the prerogatives of the House in relation to treaties, commercial and otherwise. Volume II, sections 1546, 1547.

Discussion of the prerogatives of the House in relation to treaties, commercial and otherwise, and its obligation in the enactment of supplementary legislation. Volume **VI**, section **326**.

In 1796 the House affirmed that when a treaty related to subjects within the power of Congress it was the constitutional duty of the House to deliberate on the expediency of carrying such treaty into effect. Volume II, section 1509.

In 1871 the House asserted its right to a voice in carrying into effect treaties on subjects submitted by the Constitution to the power of Congress. Volume II, section 1523.

In 1816 the House, after discussion with the Senate, maintained its position that a treaty must depend on a law of Congress for its execution as to such stipulations as relate to subjects constitutionally entrusted to Congress. Volume II, section 1506.

Discussion of the prerogatives of the House as to treaties. Volume VI, section 325.

Argument that the treaty-making power is subject to the authority and power to originate revenue legislation specially delegated by the Constitution to the House. Volume VI, section 324.

In 1868, after discussion with the Senate, the House's assertion of right to a voice in carrying out the stipulations of certain treaties was conceded in a modified form. Volume II, section 1508.

In 1820 the House considered, but without result, its constitutional right to a voice in any treaty ceding territory. Volume II, section 1507.

In 1868 the House declined to assert that no purchase of foreign territory might be made without the sanction of a previously enacted law. Volume II, section 1508.

### (7) Prerogatives of.—As to treaties in General—Continued.

The House sometimes requests the executive to negotiate a treaty, although the propriety of the act has been questioned. Volume II, sections 1514-1517.

Instances of the action of the House in carrying into effect, terminating, enforcing, and suggesting treaties. Volume II, sections 1502–1505.

In 1881 the House Committee on Foreign Affairs, discussing the treaty-making power, concluded that the House had no share in it. Volume II, section 1525.

# (8) Prerogatives of.—As to Commercial Treaties.

The House maintains that customs of duties may not be changed otherwise than by an act of Congress originated by itself. Volume II, section 1531.

After long and careful consideration the Judiciary Committee of the House decided, in 1887, that the elective branch of the Government might not conclude a treaty affecting the revenue without the assent of the House. Volume II, sections 1528–1530.

In 1880 the House declared that the negotiation of a treaty affecting the revenues was an invasion of its prerogatives. Volume II, section 1524.

In 1884 and 1886 the Ways and Means Committee assumed that the right of the House to a voice in making treaties affecting the revenue had been conceded. Volume II, sections 1526, 1527.

The House has at times advised the Executive in regard to treaties affecting the revenue. Volume II. sections 1520–1522.

Reference to discussion in the Senate over right of the House to a voice in making treaties affecting the revenue (footnote). Volume II, section 1528.

# (9) Prerogatives of.—As to Indian Treaties.

After long discussion the House in 1871 successfully asserted its right to a voice in approving Indian treaties. Volume II, sections 1535, 1536.

Even in the case of an application for papers relating to an Indian treaty President Jackson asserted the Executive prerogative as opposed to the contention of the House. Volume II, section 1534.

# (10) Prerogatives of.—As to Revenue Legislation.

Discussion of the right of the House to originate revenue legislation. Volume VI, section 321.

In 1930 the House insisted on its exclusive right to originate revenue measures and returned to the Senate a Senate concurrent resolution characterized as an infringement on its constitutional prerogative. Volume VI, section 319.

A bill proposing an increase in rates of postage is a revenue bill within the constitutional requirement as to revenue bills. Volume VI, section 317.

Discussion of differentiation between bills for the purpose of raising revenue and bills which incidentally raise revenue. Volume VI, section 315.

A bill raising revenue incidentally was held not to infringe upon the constitutional prerogative of the House to originate revenue legislation. Volume **VI**, section **315**.

Instance where in proposed Senate amendments to a revenue bill were questioned in the House as an invasion of the constitutional prerogatives in relation to revenue legislation. Volume **VI**, section **322**.

The Senate having passed a bill with incidental provisions relating to revenue, the House returned the bill, holding it to be an invasion of constitutional prerogative. Volume VI, section 317.

A question relating to the invasion of the constitutional prerogatives of the House by a Senate amendment comes too late after the bill has been sent to conference. Volume VI, section 314.

### (10) Prerogatives of.—As to Revenue Legislation—Continued.

The House, while disclaiming the establishment of a precedent, sent to conference a bill declared to involve a question of infringement of the constitutional prerogative of the House in the origination of revenue legislation. Volume **VI**, section **318**.

Instance wherein the Senate declined to consider a bill challenged as an infringement on the right of the House to originate revenue measures. Volume VI, section 320.

### (11) Rooms in House Wing of Capitol.

The Speaker has the disposal of the unappropriated rooms in that part of the Capitol assigned to the use of the House. Volume VI, section 261.

The control of the Speaker extends only to the "unappropriated rooms" of the House Wing, and the House itself controls the disposition of the other rooms. Volume V, sections 7273-7281.

A resolution assigning a room to a committee presents a question of privilege. Volume V, section 7273.

The care, preservation, and orderly keeping of the House Wing of the Capitol devolve on the Superintendent, under regulations prescribed by the Speaker. Volume **V**, section **7312**.

No work of art not the property of the Government shall be exhibited in the Capitol and no room shall be used for private studios without permission of the Joint Committee on the Library. Volume **V**, section **7312**.

No intoxicating liquors may be sold within the Capitol. Volume V, section 7312.

Instances wherein changes in the House Wing of the Capitol were authorized by law. Volume V, section 7280.

# (12) Rules, Prerogative of Making.

The attempt to establish the theory that one House might prescribe rules for its successor, and the end thereof. Volume I, section 187.

The theory that a House might make its rules binding on the succeeding House was at one time much discussed, and even followed. Volume **V**, sections **6744–6747**.

Although the House becomes functus officio at the end of its term, yet in practice certain rules and regulations have extended beyond that time. Volume **V**, sections **6748–6751**.

The House has made rules which have been followed through other Congress by the Executive Departments, although the authority for the rules has been considered doubtful. Volume **V**, sections **6752-6754**.

Congress may not be by law interfere with the constitutional right of a future House to make its own rules. Volume I, section 82.

The question as to whether or not the House, in its procedure, is bound by a law passed by a former Congress. Volume IV, section 3298.

A law passed by the then existing Congress was recognized by the House as of binding force in matters of procedure. Volume **V**, sections **6767**, **6768**.

In exercising its constitutional privilege to change its rules the House has confined itself within certain limitations. Volume **VIII**, section **3376**.

Dicta to the effect that one House may not prescribe orders for its successor. Volume VIII, section 3336.

### (13) In General.

The House has sometimes thanked organizations and individuals for public services. Volume **V**, sections **7331**, **7332**.

Mr. Richard Henry Lee received the thanks of the House for his oration on the occasion of the death of George Washington. Volume V, section 7181.

The seal of the House is in control of the House rather than of the Speaker. Volume I, section 256.

### (13) In General—Continued.

The House Library is under the control and direction of the Librarian of Congress, and the House Librarian and his assistants are removable only for cause and with the approval of the Committee on Rules. Volume **V**, section **7269**.

The electors choosing Members of the House must have the qualifications requisite for electors of the most numerous branch of the State legislature. Volume I, section 297.

The present seal of the House was provided in 1830. Volume VI, section 28.

Women presiding in the House or in the Committee of the Whole are properly addressed as "Madam Speaker" and "Madam Chairman" respectively. Volume VI, section 284.

Instances wherein Members of the House, by private subscription, made presentations to colleagues and others. Volume VIII, section 3519.

The title "Father of the House" as applied to the member of longest continuous service. Volume VI, section 234.

The House, by resolution, accepted the gift of a flag and directed that it be displayed in the Hall of the House. Volume VIII, section 3558.

The House has investigated the advantages of amplifying devices. Volume VIII, section 3633.

A resolution relating to the installation of accessories proposed to improve the acoustics of the Hall of the House was entertained as privileged. Volume **VIII**, section **3633**.

### HOUSE RESTAURANT.

Subjects relating to the House restaurant and kitchen have been within the jurisdiction of the Committee on Public Buildings and Grounds. Volume IV, section 4237.

Subjects relating to the House restaurant and Kitchen, formerly within the jurisdiction of the Committee on Public Buildings and Grounds, have been transferred by the House to the jurisdiction of the Committee on Accounts. Volume VII, section 2054.

# HOUSE WING OF CAPITOL.

The assignment of the Committee and other rooms in the House Wing, custody of documents, etc., have been considered by the Committee on Accounts. Volume **IV**, section **4330**.

Subjects relating generally to the Capitol building, especially the House Wing, have been reported by the Committee on Public Buildings and Grounds. Volume IV, section 4238.

The Speaker has general control of the Hall and corridors in the House Wing of the Capitol. Volume VI, section 261.

### HOUSING.

A bill to provide housing for Government employees in the District of Columbia was held by the House to belong to the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on Labor. Volume VII, section 2127.

The House has decided that legislative propositions to provide housing in time of emergencies is within the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on Labor. Volume **VII**, section **1970**.

# HOUSTON, ELECTION CASE OF.

The Texas election case of Houston v. Broocks in the Fifty-ninth Congress. Volume I, sections 643, 644.

# HOUSTON, GEORGE S., of Alabama Chairman.

Decision on question of order relating to-

President's message. Volume V, section 6627.

# HOUSTON, SAMUEL.

For assaulting a Member for words spoken in debate, Samuel Houston was censured by the House in 1832. Volume II, sections 1616–1619.

### HOUSTON, WILLIAM C., of Tennessee, Speaker Pro Tempore.

Decisions on questions of order relating to-

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Debate. Volume VIII, section 2538.

### HOWARD.

The Michigan election case of Howard v. Cooper in the Thirty-sixth Congress. Volume I, section 837.

# HOWARD, EDGAR, of Nebraska, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, section 1483.

#### HOWARD UNIVERSITY.

Appropriations for the support of Howard University are not authorized by law. Volume  ${\bf VII}$ , section 1225.

### HOWELL.

The Pennsylvania election case of Connell v. Howell in the Fifty-eighth Congress. Volume II, sections 1130, 1131.

### HUBBARD, ELECTION CASE OF.

The New York election case of Hubbard v. LaGuardia, in the Seventieth Congress. Volume VI, section 176.

# HUBBARD, HENRY, of New Hampshire, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Adjournment motion to. Volume V, section 5374.

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Suspension of the rules. Volume V, section 6854.

### HUDSON.

The Pennsylvania election case of Hudson v. McAleer in the Fifty-fifth Congress. Volume I, section 722.

### HUGHES.

The West Virginia election case of Wiley v. Hughes in the Sixty-second Congress. Volume VI, section 134.

### HUGUNIN.

The New York election case of Hugunin v. Ten Eyck in the Nineteenth Congress. Volume I, section 649.

# HULL, CORDELL, of Tennessee, Chairman.

Decisions on questions of order relating to-

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# HULL, ELECTION CASES OF.

The Florida prima facie election case of Bisbee v. Hull in the Forty-sixth Congress. Volume I, section 57.

The Florida election case of Bisbee v. Hull in the Forty-sixth Congress. Volume II, section 952.

# HULL, JOHN A. T., of Iowa, Chairman.

Decisions on questions of order relating to-

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Legislation on appropriation bills. Volume IV, sections 3824, 3990.

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# HULL, JOHN A. T., of Iowa, Chairman—Continued.

Decisions on questions of order relating to—Continued.

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### HULLS.

The inspection of steam vessels as to hulls and boilers is generally within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4133.

### HUMPHREYS.

The impeachment and trial of West H. Humphreys, United States judge for the several districts of Tennessee. Volume III, sections 2385–2397.

# HUMPHREYS, BENJAMIN G., of Mississippi, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, section 1247.

### HUNGERFORD.

The first election case of Taliaferro v. Hungerford, from Virginia, in the Twelfth Congress. Volume I, section 767.

The second election case of Taliaferro v. Hungerford, from Virginia, in the Thirteenth Congress. Volume I, section 768.

# HUNT.

The Louisiana election case of Hunt v. Menard in the Fortieth Congress. Volume I, sections 326,

The Colorado election case of Hunt and Chilcott in the Fortieth Congress. Volume I, section 599.

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### HUNTING.

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### HUNTON, EPPA, of Virginia, Speaker Pro Tempore.

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# HYATT.

In 1860 the Senate imprisoned Thaddeus Hyatt in the common jail for contempt in refusing to appear as a witness. Volume III, section 1722.

# HYDROGRAPHIC BUREAU.

Appropriations for the annual quota of the United States in support of the International Trade-Mark Bureau and the International Hydrographic Bureau were held not to be authorized by existing law. Volume VII, section 1256.

# HYDROGRAPHIC CHARTS.

Bills relating to ocean derelicts, lumber rafts, and hydrographic office charts have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4105.

### HYGIENE

Subjects relating to hygiene and demography come within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1824.

### HYNES.

The Arkansas election case of Bradley v. Hynes in the Forty-third Congress. Volume  $\mathbf{II}$ , section  $\mathbf{901}$ .

### HYPOTHETICAL QUESTIONS.

It is not the duty of the Chair to decide hypothetical points of order or to anticipate questions which may be suggested in advance of their regular order. Volume VI, section 249.

It is not the duty of the Speaker to decide a hypothetical question. Volume VI, section 253.

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### ILLUSTRATIONS.

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# IMITATION DAIRY PRODUCTS.

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### IMMIGRANT STATIONS.

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#### IMMIGRATION.

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- The Committee on Immigration and Naturalization exercises a general but not exclusive jurisdiction over the subject of immigration and has reported bills relating to contract labor. Volume IV. section 4310.
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- Authorizations for sites and buildings for immigrant stations are within the jurisdiction of the Committee on Immigration and Naturalization. Volume IV, section 4312.
- The residence, deportation, and readmission of aliens, and the taxation of immigrants admitted to the United States, are subjects within the jurisdiction of the Committee on Immigration and Naturalization. Volume **VII**, section **2039**.
- Establishment of a Bureau of Immigration and Naturalization, and the provision and maintenance of personnel and equipment for administration of the immigration and naturalization laws, are subject within the jurisdiction of the Committee on Immigration and Naturalization. Volume VII, section 2038.
- The immigration of aliens to Hawaii and Puerto Rico is a subject within the jurisdiction of the Committee on Immigration and Naturalization. Volume VII, section 2040.
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### IMMUNITY, CONSTITUTIONAL.

Charge that a Member has used his immunity as Representative to circulate libels was held to constitute a question of privilege. Volume **VI**, section **606**.

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- (231) Various investigations with view to.—of other officers.

### (1) Inception of, in the House.—Constitutional Function.

The sole power of impeachment is conferred on the House of Representatives by the Constitution. Volume III, section 2025.

The Commons are considered, in English practice, as having in impeachment cases the function of a grand jury. Volume III, section 2004.

In 1868 the Senate ceased in its rules to describe the House of Representatives, while acting in impeachment cases, as the grand inquest of the nation. Volume III, section 2126.

Summary of provisions of State constitutions relating to impeachment and removal by address. Volume III, section 2023.

# (2) Inception of, in House.—Set in Motion by Action of a Member on the Floor.

The impeachment of Mr. Justice Chase was set in motion on the responsibility of one Member of the House, sustained by the statement of another Member. Volume III, section 2342.

On January 7, 1867, President Johnson was formally impeached in the House on the responsibility of a Member. Volume III, section 2400.

A Member rising in his place, impeached Judge Swayne both on his own responsibility and on the strength of a legislative memorial. Volume III, section 2469.

Impeachment proceedings have been moved by a Delegate. Volume III, section 1303.

Form of impeachment of a civil officer by a Member on the floor of the House. Volume III, section 2398.

Although a report as to an impeachment be laid on the table, the right to move again an impeachment in the same case is not precluded. Volume III, section 2049.

# (2) Inception of, in the House.—Set in Motion by Action of a Member on the Floor—Continued.

- The investigation of the conduct of Judge Jenkins was suggested by a resolution of offered by Member and referred to the Judiciary Committee. Volume III, section 2519.
- A Member, rising in his place, impeached Judge Wright on his responsibility as a Member of the House. Volume VI, section 528.
- A Member, rising in his place, impeached Judge Landis on his responsibility as a Member of the House. Volume VI, section 535.
- A Member having risen in his place and impeached Judge Wilfley and offered a resolution providing for an investigation, the House referred the matter to the Judiciary Committee. Volume VI, section 525.
- A Member on his authority as a Member of the House impeached Judge Hanford and offered a resolution providing for investigation of charges. Volume VI, section 526.
- A Member by virtue of his office submitted articles of impeachment and offered a resolution referring them to a committee of the House. Volume **VI**, section **548**.
- Instance wherein a Member rising to a question of privilege, impeached the Attorney General on his responsibility as a Member of the House. Volume **VI**, section **536**.
- A Member having presented charges against Judge Dayton, the House ordered an investigation. Volume VI, section 529.
- A Member proposing impeachment is required to present definite charges before proceeding in debate. Volume **VI**, section **536**.
- A special committee having been created to investigate charges, a Member supplemented the proceedings by rising to a question of privilege in the House and proposing impeachment. Volume VI, section 550.
- An instance in which a Member proposed impeachment individually and collectively against members of an official board. Volume VI, section 469.

# (3) Inception of, in the House.—Charges Preferred by Memorial.

- On receipt of a petition containing charges against a judge, the House in 1796 instituted an investigation. Volume **III**, section **2486**.
- The impeachment proceedings in the case of Judge Peck were set in motion by a memorial. Volume III, section 2364.
- The investigations into the conduct of Judge Thruston were set in motion by memorials. Volume III, section 2491.
- The proceedings in the case of Judge Lawrence were set in motion by a memorial setting forth specific charges. Volume III, section 2494.
- The memorials submitting the charges against Judge Watrous, in 1856, were accompanied by a large amount of documentary evidence. Volume III, section 2496.
- The Bradford investigation was set in motion by a memorial in which charges were preferred. Volume III, section 2515.
- The Seward investigation was set in motion by a memorial. Volume III, section 2514.
- The investigation into the conduct of Judge Peck was revived by referring to a committee a memorial presented in a former Congress. Volume III, section 2364.
- Memorials which had been before preceding Congresses were reintroduced as a basis of the Watrous investigation of 1860. Volume III, section 2499.
- In 1857 memorials before the House in a preceding Congress were reintroduced as a basis for investigation of the conduct of Judge Watrous. Volume III, section 2497.
- Instance wherein the Speaker presented a petition in which were preferred charges against a Federal judge. Volume III, section 2030.
- An instance wherein impeachment proceedings were set in motion by memorials filed with the Speaker and by him transmitted to a committee of the House. Volume VI, section 552.
- A memorial addressed to the Speaker and setting forth charges against a civil officer was referred to the Committee on the Judiciary, which recommended an investigation. Volume VI, section 543.

#### (3) Inception of, in the House.—Charges Preferred by Memorial—Continued.

The House in 1852, on the strength of a memorial setting forth changes, investigated the conduct of Judge Watrous with a result favorable to him. Volume III, section 2495.

Form of memorial praying for an investigation into the conduct of Judge Peck. Volume III, section 2364.

Form of memorial praying for the impeachment of Judge Thruston in 1837. Volume III, section 2491.

A petitioner who preferred charges against a Federal judge furnished the certificate of a notary to his signature (footnote). Volume III, section 2030.

# (4) Inception of, in the House.—Set in Motion by a Message From the President.

The proceedings of the Blount impeachment were set in motion by a confidential message from the President of the United States. Volume III, section 2294.

The impeachment proceedings against Judge Pickering were set in motion by a message from the President. Volume III, section 2319.

In response to a resolution of the House, the President transmitted to the Judiciary Committee of the House charges filed against Judge Archbald and all papers relating thereto with a message suggesting that they be not laid before the House until examined by the committee. Volume VI, section 498.

### (5) Inception of, in the House.—Charges Preferred by Legislature, Grand Jury, etc.

The investigation of Judge Bruin's conduct was set in motion by charges preferred by a Territorial legislature. Volume **III**, section **2487**.

A memorial from the legislature of Florida preferred charges against Judge Swayne. Volume III, section 2469.

The inquiry as to Judge Toulmin was set in motion by action of a grand jury forwarded by a Territorial legislature. Volume III, section 2488.

Instance wherein the local bar association initiated proceedings by recommending impeachment. Volume VI, section 513.

The inquiry into the conduct of Judge Anderson was initiated by a resolution supplemented by a report from the Department of Justice. Volume VI, section 542.

# (6) Inception of, in the House.—Resulting from General Investigations.

The impeachment of President Johnson was first proposed indirectly through general investigations. Volume III, section 2299.

The impeachment of President Johnson was set in motion by a resolution authorizing a general investigation as to the execution of the laws. Volume III, section 2408.

The House referred to the Committee on Reconstruction the evidence taken by the Judiciary Committee in the first attempt to impeach President Johnson. Volume III, section 2408.

The impeachment of Secretary Belknap was set in motion through the findings of a committee empowered to investigate generally. Volume III, section 2444.

In 1892 the House referred to the Judiciary Committee the evidence taken in the Boarman investigation of 1890 as material in a new investigation. Volume III, section 2518.

A Member of the House presented specific charges against Judge Boarman to the Judiciary Committee, which had been empowered to investigate the judiciary generally. Volume III, section 2517.

Instance wherein the Senate transmitted to the House testimony adduced before one of its committees for consideration by the House with a view to impeachment. Volume **VI**, section **539**.

# (7) Inception of, in the House.—Practice as to Preferring Charges.

Advice of Attorney-General Lee as to mode of instituting and continuing impeachment proceedings. Volume III, section 2486.

### (7) Inception of, in the House.—Practice as to Preferring Charges—Continued.

Instance wherein charges were presented against a judge in three Congresses. Volume III, section 2490

- Mr. Speaker Colfax held that a Member, in debating a proposition to impeach the President, should abstain from language personally offensive. Volume V, section 5094.
- In debating a proposition to impeach the President of the United States a wide latitude was permitted to a Member in preferring charges. Volume V, section 5093.
- A resolution proposing investigation with a view to impeachment was considered by unanimous consent. Volume VI, section 527.

### (8) Inception of, in the House.—Grounds on Which Investigation May be Ordered.

- The House sometimes refers for preliminary inquiry a memorial praying impeachment, and sometimes orders investigation at once. Volume III, section 2491.
- In instituting impeachment proceedings it is necessary first to present the charges on which the proposal is based. Volume VI, section 549.
- Discussion as to the degree of definiteness of charges required to justify the House in ordering an investigation. Volume **III**, section **2469**.
- Discussion of methods of authorizing an investigation with a view to impeachment. Volume **VI**, section **550**.
- In the absence of evidence to support charges the House declined to institute impeachment proceedings. Volume VI, section 469.
- Instance wherein the House ordered an investigation of the conduct of a judge without a statement of charges but in a case wherein common fame had made the facts known. Volume **III**, section **2506**.
- It being declared by common fame that Judge Humphreys had joined the foes of the Government, the House voted to investigate his conduct. Volume III, section 2385.
- English precedents reviewed in the Chase case on the question of ordering an investigation on the strength of common rumor. Volume III, section 2342.
- The House declined to state by way of preamble its reason for investigation the conduct of Mr. Justice Chase and Judge Peters. Volume III, section 2342.
- Form of resolution instructing the Judiciary Committee to examine the charges against Judge Swayne. Volume III, section 2469.
- Minority views, although agreeing with the majority report in the findings of fact, held that the evidence warranted further proceedings toward impeachment. Volume VI, section 529.
- No judge is subject to impeachment on the complaint that he has rendered an erroneous decision. Volume VI, section 545.

# (9) Inception of, in the House.—Investigation Ordered Without Preliminary Examination.

- In the case of Mr. Justice Chase the House, after long debate and a review of precedents, decided to order investigation, although Members could give only hearsay evidence as to the facts. Volume III, section 2342.
- The House voted to investigate the conduct of President Johnson on the strength of charges made by a Member on his own responsibility only. Volume III, section 2400.
- The House, in 1852, on the strength of a memorial setting forth charges, investigated the conduct of Judge Watrous, with a result favorable to him. Volume III, section 2495.
- The House ordered an investigation of the conduct of Judge Ricks on the strength of charges preferred in a memorial. Volume III, section 2520.
- In the case of Judge Blodgett the House ordered an investigation upon the presentation of a memorial specifying charges. Volume III, section 2516.
- On receipt of a petition containing charges against a judge the House, in 1796, instituted an investigation. Volume III, section 2486.

# (9) Inception of, in the House.—Investigation Ordered Without Preliminary Examination—Continued.

- In the Blount case the house voted to impeach on the strength of the matter contained in a letter proved to be in respondent's handwriting. Volume III, section 2294.
- The House declined to have the impeachment of Judge Swayne considered by a committee before ordering an investigation. Volume III, section 2469.
- The House decided to investigate the conduct of Judge Smith on assurance of a Territorial Delegate that the person making the charges was reliable. Volume III, section 2490.
- The House, on the strength of a newspaper statement, ordered an investigation looking toward the impeachment of a Justice of the Supreme Court. Volume III, section 2503.

### (10) Inception of, in the House.—Investigation not Ordered Until After Examination.

- The House decided formally to investigate the conduct of Judge Peck only after the Judiciary Committee had examined the memorial. Volume III, section 2364.
- In the case of Judge Conkling the memorial preferring charges was referred to the Judiciary Committee for examination before an investigation was ordered. Volume III, section 2492.
- The memorial setting forth charges against Judge Lawrence was referred for examination before an investigation was ordered. Volume III, section 2494.
- Memorials containing charges against Judge Storey were referred to the Judiciary Committee for examination before the House voted a formal investigation. Volume III, section 2513.
- The House voted to investigate the conduct of Judge Delahay after the Judiciary Committee had examined the charges in a memorial. Volume III, section 2504.
- The House declined to order an investigation of Consul West on evidence presented by a Member and referred the subject to a committee. Volume III, section 2502.
- The House referred the case of Judge Baker to the Committee on the Judiciary instead of to a select committee for investigation. Volume **VI**, section **543**.
- The House referred the charges made against Judge Hanford to the Judiciary Committee for investigation. Volume VI, section 526.
- A resolution proposing investigation with a view to impeachment was referred, under the rule, to the appropriate committee. Volume **VI**, section **527**.
- A resolution providing for investigation with a view to impeachment was transferred from the Committee on Rules to the Committee on the Judiciary. Volume VII, section 1787.
- A resolution proposing investigation with a view to impeachment was introduced by delivery to the Clerk and was referred to the Committee on Rules, on request of which committee it was rereferred to the Committee on the Judiciary. Volume VI, section 544.
- In Judge Toulmin's case the House, after investigating in a preliminary way, declined to order a formal investigation. Volume III, section 2488.
- In 1825 the House preferred that charges against a judge should be investigated by a committee. Volume III, section 2491.
- The House refused in 1843 to impeach John Tyler, President of the United States, on charges preferred by a Member. Volume III, section 2398.

# (11) Inception of, in the House.—Direct Proposition of, a Question of High Privilege.

- A proposition to impeach a civil officer of the United States is presented as a question of constitutional privilege. Volume III, sections 2045–2048. Volume VI, sections 468, 469.
- A proposition to impeach a civil officer of the United States is received in the house as a question of privilege. Volume III, section 2398.
- Impeachment is a question of constitutional privilege, which may be presented at any time, irrespective of previous action of the House. Volume III, section 2053.
- A Member having impeached the President and presented a resolution to investigation, the Speaker admitted it as a question of privilege. Volume III, section 2400.

## (11) Inception of, in the House.—Direct Proposition of, a Question of High Privilege—Con.

- A proposition to impeach President Johnson was held to be privileged, although at this session a similar resolution had been considered and negatived. Volume **III**, section **2408**.
- It has been held that an election case may not supersede the consideration of a proposition of impeachment. Volume III, section 2581.
- A resolution directing the Judiciary Committee to resume an investigation with a view to an impeachment was held to be privileged. Volume III, section 2401.
- A proposition to refer to a committee the papers and testimony in an impeachment of the preceding Congress was admitted as a matter of privilege. Volume **V**, section **7261**.
- A proposition to instruct a committee to investigate new charges in an impeachment case was held to be privileged. Volume III, section 2402.
- A proposition to investigate the conduct of an officer and prepare articles of impeachment was held to be privileged. Volume III, section 2510.
- The incorporation of unprivileged matter in a resolution proposing impeachment destroys its privilege. Volume **VI**, section **468**.
- A Member recognized to present a privileged resolution may not be taken from the floor by a motion to refer. Volume VI, section 468.
- A Member having submitted articles of impeachment, it was held that his privilege had expired. Volume VI, section 469.
- Questions relating to impeachment while of high privilege must be submitted in the form of a resolution to entitle the proponent to recognition for debate. Volume **VI**, section **470**.
- A Member being criticized by the President for instituting impeachment proceedings, rose to a question of personal privilege. Volume VI, section 525.
- Recognition to propound a parliamentary inquiry is within the discretion of the Chair and may interrupt proceedings of high privilege. Volume VI, section 541.
- Propositions relating to impeachment are privileged and a resolution authorizing the taking of testimony and defrayment of expenses of investigations in connection with impeachment proceedings was entertained as privileged. Volume **VI**, section **549**.
- Dicta relating to the Constitutional privilege of a question of impeachment. Volume VI, section 48.

# (12) Inception of, in the House.—Related Propositions Not Privileged.

- A resolution directly proposing impeachment is privileged, but the same is not true of one proposing investigation with a view to impeachment. Volume III, sections 2051, 2052. Volume VI, section 468.
- Mr. Speaker Colfax held that in order to be received as privileged a resolution must positively propose impeachment. Volume III, section 2502.
- A mere proposition to investigate, even though impeachment may be a possible consequence, does not involve a question of privilege. Volume III, section 2546.
- A mere proposition to investigate the conduct of a civil officer is not presented as a matter of constitutional privilege, even though impeachment may be contemplated as a possibility. Volume III, section 2050.
- A resolution for discontinuing impeachment proceedings, but not respectful to the House, was ruled not to be privileged. Volume III, section 2054.
- During the Johnson trial the House considered matters pertinent thereto under suspension of the rules. Volume III, section 2043.
- Certain Members of the House having, in a published letter, sought to influence the vote of a Senator from their State in an impeachment case, it was held that no question of privilege arose thereby in the House. Volume III, section 2657.
- Propositions relating to impeachment are not in order on Calendar Wednesday. Volume VII, section 902.
- The question of consideration may not be demanded on a resolution of impeachment until the reading of the resolution has been concluded. Volume VI, section 541.

### (12) Inception of, in the House.—Related Proposition Not Privilege—Continued.

Pending motion to refer a resolution providing for an investigation looking to impeachment the resolution is not open to amendment. Volume VI, section 526.

## (13) Investigation by the House.—An Essential Proceeding.

The House in the Bruin case declined to impeach before it had made an investigation by its own committee. Volume III, section 2487.

The House declined to institute impeachment proceedings before a committee had examined specially whether or not there was ground for impeachment. Volume III, section 2501.

In the Peck case the House, with a view to English precedents, discussed the nature of the inquiry preliminary to impeachment. Volume III, section 2366.

Secretary Mellon having been nominated and confirmed as ambassador to a foreign country and having resigned as Secretary of the Treasury, the House declined to authorize an investigation. Volume VI, section 540.

The House declined to order an investigation of District Attorney Snowden Marshall on evidence presented by a Member and referred the subject to a committee. Volume VI, section 530.

#### (14) Investigation by the House.—Resolutions Authorizing, etc.

Form of resolution authorizing the Chase and Peters investigation in 1804. Volume III, section 2342.

Form of resolution authorizing the investigation into the conduct of Judge Jenkins. Volume III, section 2519.

The Watrous investigations of 1857 was limited to its scope by the withdrawal from the Judiciary Committee of a memorial containing certain charges. Volume **III**, section **2497**.

In the Blount impeachment case the House seems to have distrusted its power to authorize the Speaker to administer oaths. Volume III, section 2294.

A joint resolution created a select committee (in effect a commission), composed of Members of the House, and authorized it to report to the succeeding Congress. Volume VI, section 544.

Charges having been preferred by a Member of the House, the committee to which the matter was referred reported a resolution providing for the creation of a special committee of investigation. Volume **VI**, section **551**.

The impeachment proceedings were set in motion through a resolution introduced by delivery to the Clerk and referred to the Committee on the Judiciary. Volume VI, section 513.

A vacancy on a special committee created by joint resolution was filled by a further joint resolution. Volume VI, section 552.

## (15) Investigation by the House.—Conducted by a Committee.

In the first attempt to impeach President Johnson the investigation was made by the Judiciary Committee. Volume III, section 2400.

The second and successful proposition to impeach President Johnson was reported from the Committee on Reconstruction. Volume III, section 2409.

Mr. John Randolph, who had moved the Chase investigation, was made chairman of the committee. Volume III, section 2342.

Two of the seven members for the committee for the Chase investigation were from the number opposing the investigation. Volume III, section 2342.

The House referred the charges made against Judge Lawrence in 1839 to a select committee instead of to the Judiciary Committee. Volume III, section 2494.

Instance wherein a Delegate was made chairman of a committee to investigate the conduct of a judge. Volume **III**, section **2487**.

A Delegate was appointed chairman of a committee to inquire into the conduct of a judge and was authorized by the House to cause testimony to be taken. Volume **II**, section **1303**.

## (15) Investigation by the House.—Conducted by a Committee—Continued.

- In the Blount impeachment case it was ruled that evidence should be taken before the House and not before the Committee of the Whole. Volume III, section 2294.
- The House gives leave to its managers to examine Members as witnesses in an impeachment trial and leave to its Members to attend for that purpose. Volume III, section 2033.
- A resolution empowering managers of an impeachment to take the testimony of Members was presented as a question of privilege. Volume **III**, section **2034**.
- Charges against judges of the United States courts are usually investigated by the Committee on the Judiciary. Volume IV, section 4062.
- A select committee visited various States and took testimony. Volume VI, section 544.
- A committee having summoned a Member to testify as to statements made by him in debate, he protested that it was an invasion of his constitutional privilege. Volume VI, section 537.
- A committee asserted the power of the House to arrest and imprison recalcitrant Members in order to compel obedience to its summons. Volume VI, section 537.
- A committee was authorized to send for persons and papers and to administer oaths in an investigation delegated to it by the House. Volume VI, section 536.
- The special committee authorized to conduct the investigation held hearings at which Judge Louderback appeared in person and by counsel. Volume VI, section 514.

## (16) Investigation by the House.—Procedure by Subcommittee, etc.

- The committee investigating Judge Swayne took testimony in the Judge's district as well as in Washington. Volume III, section 2470.
- A minority of the Judiciary Committee was authorized to take testimony in the Watrous case. Volume III, section 2499.
- A subcommittee visited Louisiana and took testimony against and for Judge Boarman. Volume III, section 2517.
- A subcommittee, with power to send for persons and papers, was sent to Louisiana to investigate the conduct of Judge Durell. Volume III, section 2508.
- A subcommittee, with power to send for persons and papers, was sent to Georgia to investigate the conduct of Judge Speer. Volume VI, section 527.
- A subcommittee visited West Virginia and took testimony in the case of Judge Dayton. Volume VI, section 529.
- The Judiciary Committee was empowered in the Delahay case to take testimony in Kansas through a subcommittee. Volume III, section 2504.
- The impeachment of Judge Swayne was postponed to the next session of Congress for further investigation. Volume III, section 2471.
- A committee charged with an investigation looking to impeachment delegated to inquiry to a sub-committee. Volume VI, section 528.
- The report of a subcommittee was disregarded and was not included as a part of the report of the committee to the House. Volume VI, section 525.
- A committee of the House having conducted a preliminary inquiry, a special subcommittee was by joint resolution created to further investigate the case with a view to impeachment. Volume VI, section 552.
- Discussion of the delegation of power to subcommittees. Volume VI, section 523.
- While the subcommittee, in its report, criticized Judge Dayton, it concluded there was little possibility of maintaining impeachment proceedings. Volume VI, section 529.
- The action of a subcommittee in arresting a recalcitrant witness having been criticized in a letter addressed to the chairman, the committee reported the proceedings to the House, with recommendation for an investigation. Volume **VI**, section **531**.
- The report of the subcommittee, while recommending the discontinuance of impeachment proceedings against Judge Hanford, declared him to be disqualified for his position and recommended acceptance of his resignation. Volume VI, section 526.

## (16) Investigation by the House.—Procedure by Subcommittees, etc.—Continued.

The closing arguments in the Swayne investigation were heard before the subcommittee which had taken the evidence. Volume III, section 2471.

The Member who lodged charges against Judge Boarman conducted the case against him before the subcommittee. Volume III, section 2517.

#### (17) Investigation by the House.—General Principles of Inquiry.

Discussion of the proper mode of examination in an investigation with a view to impeachment. Volume III, section 2497.

In the Peck case the House, with a view to English precedents, discussed the nature of the inquiry preliminary to impeachment. Volume III, section 2366.

In the Watrous case the House discussed whether or not ascertainment of probable cause justified proceeding in impeachment. Volume III, section 2498.

Discussion distinguishing a case of impeachment from the ordinary investigation for legislative purposes. Volume III, section 1700.

The House of Representatives having appointed a committee to inquire into the conduct of the President of the United States, and the President having protested, the House insisted on its right so to do. Volume II, section 1596.

## (18) Investigation by the House.—Ex Parte Inquiries.

Discussion of precedents in relation to ex parte investigations with a view to impeachment, including the case of President Johnson. Volume III, section 2511.

The committee recommended and the House voted the impeachment of Judge Pickering on the strength of certain ex parte affidavits. Volume III, section 2319.

The investigation which resulted in the impeachment of Mr. Justice Chase was entirely ex parte. Volume III, section 2343.

In Judge Peck's case the committee proceeded on the theory of an ex parte injury. Volume III, section 2366.

The investigation into the conduct of Judge P. K. Lawrence in 1839 was entirely ex parte. Volume III, section 2494.

The investigation of the conduct of Judge Watrous in 1856 was conducted entirely ex parte, but the evidence was documentary and voluminous. Volume III, section 2496.

The Watrous report of 1856 led to a debate as to the propriety of ex parte investigations, and to a citation of English and American precedents. Volume III, section 2496.

In the Watrous investigation of 1860 the Judiciary Committee proceeded ex parte. Volume III, section 2499.

After an ex parte investigation the House voted a impeach Judge Humphreys. Volume III, section 2385.

The first investigation of President Johnson's conduct was conducted ex parte and in executive session. Volume III, section 2403.

It does not appear that President Johnson sought to be represented before the committee making the first investigation. Volume III, section 2403.

The second investigation of the conduct of President Johnson was ex parte. Volume III, section

## (19) Investigation by the House.—Accused Not Compelled to Testify.

An opinion of the Judiciary Committee that a person under investigation with a view to impeachment may not be compelled to testify. Volume III, section 2514.

For declining to testify or to obey a subpoena duces tecum commanding him to produce certain papers to be used in impeachment proceedings against himself, George F. Seward was arraigned for contemp. Volume III, section 1699.

After consideration, a committee concluded that an official threatened with impeachment, was not in contempt for declining to be sworn as a witness or to produce documentary evidence. Volume III, section 1699.

#### (20) Investigation by the House.—Testimony and Statements by the Accused.

- The House declined to vote the impeachment of a judge who had not been heard before the investigating committee. Volume III, section 2511.
- Judge Boarman made a sworn statement or answer to the committee investigating his conduct in 1890, but did not testify. Volume III, section 2517.
- The committee which ascertained questionable facts concerning the conduct of Secretary Belknap, gave him opportunity to explain, present witnesses, and cross-examine witnesses. Volume III, section 2445.
- In the second investigation, Judge Swayne testified on his own behalf and was cross-examined. Volume III, section 2471.
- At the investigation of 1892 Judge Boarman testified and was cross-examined before the committee. Volume III, section 2518.
- Judge Peck, threatened with impeachment, was permitted to make to the House a written or oral argument. Volume III, section 2366.
- Judge Peck, threatened with impeachment, transmitted to the House a written argument, which was ordered to be read. Volume III, section 2366.
- The House declined to print with the evidence in the Peck investigation the memorial or the address of respondent. Volume III, section 2365.
- Form of memorial in which Judge Peck asked leave to state his case to the House. Volume III, section 2366
- After the report on his conduct by a committee, Judge Watrous presented to the House a memorial embodying his defense, and it was ordered printed and laid on the table. Volume III, section 2497.
- In the Watrous investigation of 1857 the written explanation of the accused was printed as part of the report. Volume III, section 2497.
- In the investigation into the conduct of Judge Wilfley, he appeared before the committee and testified under oath. Volume VI, section 525.
- In the investigation of Judge Dayton the respondent appeared before the subcommittee charged with the investigation and made an extended statement concerning the matters involved. Volume VI. section 529.

## (21) Investigation by the House.—Counsel and Witnesses for Accused.

- It is for the House to say whether or not a person whose conduct is being investigated shall be allowed to appear before the committee by counsel. Volume III, section 2501.
- In the Seward investigation the respondent was represented by counsel and in person before the committee. Volume III, section 2514.
- In the investigation of Judge Blodgett both the complainants and the respondent were represented by counsel and produced testimony before the committee. Volume III, section 2516.
- The committee investigating charges against the Secretary of the Treasury W. H. Crawford permitted him to be represented by counsel and to produce testimony. Volume III, section 1741.
- In investigating charges of an impeachable offense the committee permitted the accused to be represented by counsel and have process to compel testimony. Volume **III**, section **1736**.
- In the investigation of 1852, Judge Watrous, the accused, was permitted to appear before the committee with counsel (footnote). Volume III, section 2495.
- During the investigation of Judge Wright with a view to impeachment he was permitted to appear before the committee with counsel. Volume **VI**, section **528**.
- In the investigation of 1857 the committee formally permitted Judge Watrous to file a written explanation and cross-examine witnesses in person or by counsel. Volume III, section 2497.
- In the investigation of the conduct of Judge Swayne the accused was present in person with counsel and argued his own case. Volume III, section 2470.

## (21) Investigation by the House.—Counsel and Witnesses for Accused—Continued.

- Judge Peck was not permitted to bring witnesses before the House committee, but cross examined and filed a statement. Volume III, section 2366.
- In the investigation of Judge Ricks the respondent made a statement before the committee and offered testimony in his behalf. Volume III, section 2520.
- The committee investigating Judge Watrous in 1857 appears to have informally permitted the accused to adduce testimony. Volume III, section 2497.
- In investigating the conduct of Judge Swayne both complainants and accused were permitted to introduce sworn testimony. Volume III, section 2470.
- In the investigation into the conduct of Judge Delahay he was permitted to present testimony. Volume III, section 2504.
- The Durell investigation was postponed in the Forty-second Congress because there was no time to permit Judge Durell to present testimony. Volume **III**, section **2507**.
- In the investigation of Judge Peck the respondent cross-examined witnesses and addressed the committee. Volume III, section 2365.
- During the investigation of Judge Thurston with a view to impeachment he was present and cross-examined witnesses. Volume III, section 2491.
- The Vice-President was represented by a Member of the House before a committee of the House which was investigating charges against him. Volume III, section 1736.
- During investigation of Judge Hanford with a view to impeachment, he was represented by counsel who cross-examined witnesses and produced evidence in his behalf. Volume **VI**, section **526**.
- During the investigation of Judge Speer, looking to impeachment, he attended each session, accompanied by counsel, and cross-examined witnesses. Volume VI, section 527.
- In investigating the conduct of Judge Archbald, the Judiciary Committee, by resolution, extended to the accused permission to be present with counsel and cross-examine witness. Volume VI, section 498

## (22) Investigation by the House.—As to the Rules of Evidence.

- In the first investigation of the conduct of President Johnson the committee relaxed the strict rules of evidence. Volume III, section 2403.
- The inquiry of 1890 into the conduct of Judge Boarman was conducted according to the established rules of evidence. Volume III, section 2517.
- The rule as to the pertinency of evidence to the charges was enforced in the investigation of Judge Swayne's conduct. Volume III, section 2471.
- The most liberal latitude was allowed in the examination of witnesses before the committee which investigated the conduct of Judge Blodgett. Volume III, section 2516.
- In the Watrous investigation of 1860 the Judiciary Committee, without special leave, considered the evidence and reports in preceding Congresses relating to this case. Volume III, section 2499.
- Instance wherein a House committee charged with an investigation examined testimony taken before a Senate committee. Volume III, section 2507.
- The Member who lodged charges against Judge Boarman conducted the case against him before the subcommittee. Volume III, section 2517.
- Form of subscription of witness to testimony and attestation thereof in examination preliminary to the Peck trial. Volume III, section 2041.
- Form of discharge issued to a witness before the House committee which investigated the impeachment charges against William Blount. Volume III, section 2040.

#### (23) Investigation by the House.—Report of the Committee.

- Following the Chase precedent the committee refrained from giving their reasons for concluding that Judge Peck should be impeached. Volume III, section 2365.
- A committee, being equally divided on a question of impeachment, authorized the chairman to report the evidence and two resolutions representing, respectively, the two opinions dividing the committee. Volume IV, section 4664.

# (23) Investigation by the House.—Report of the Committee—Continued.

- In the first attempt to impeach President Johnson the committee reported the testimony and also majority and minority arguments. Volume III, section 2403.
- The first proposition to impeach President Johnson was reported from a committee divided as to fact and law. Volume III, section 2403.
- The resolution impeaching Judge Swayne was reported from a divided committee. Volume III, section 2470.
- In the Watrous investigation of 1856 the Judiciary Committee, following precedents, reported the evidence but made no specific charges. Volume III, section 2496.
- In reporting in favor of impeaching Judge Peck the committee submitted transcripts of testimony. Volume III, section 2365.
- In the investigation of 1856 the Judiciary Committee made a report favoring impeachment on the strength of memorials and without the power to compel testimony being given by the House. Volume III, section 2496.
- The report favoring the impeachment of Judge Peck was committed to the Committee of the Whole House on the state of the Union. Volume III, section 2365.
- A committee, empowered to investigate generally, reported a resolution for the impeachment of Secretary Belknap. Volume III, section 2444.
- The House declined to ask of the Executive the removal of an officer whom a committee had found delinquent. Volume **III**, section **2501**.
- The House found that Judge Richard Peters had not so acted as to require impeachment. Volume III, section 2343.
- A verbal report as to progress made by a committee in an impeachment investigation was offered as privileged. Volume III, section 2402.
- It appears that a report impeaching a civil officer was not considered, in 1856, privileged to be made at any time (footnote). Volume III, section 2496.
- The committee reporting the second proposition to impeach President Johnson disagreed as to the grounds thereof. Volume III, section 2410.
- An instance wherein a committee charged with the investigation reported articles with the resolution of impeachment. Volume III, section 2514.
- Instance wherein a majority of the Judiciary Committee reported a resolution censuring a judge for acts now shown to be with corrupt intent. Volume III, section 2519.
- Report of committee minority declaring that Senate in ordering a second investigation thereby passed upon question of res adjudicata was sustained by the Senate. Volume VI, section 109.
- The committee, empowered to investigate, reported simultaneously resolutions impeaching Judge Archbald and articles of impeachment. Volume VI, section 499.
- The committee, after conducting an investigation, acted adversely on a proposition to impeach Judge Wilfley and the House declined to take further action. Volume VI, section 525.
- While declining to recommend acquittal, and declaring Judge Speer's acts demanded condemnation, the Judiciary Committee reported satisfactory evidence was not obtainable and recommended that no further proceedings be had in the matter. Volume VI, section 527.
- The committee and the House acted adversely on the proposition to impeach Judge Dayton. Volume VI, section 529.
- The Judiciary Committee authorized to make an investigation committed the matter to a sub-committee, the report of which was made a part of the committee report to the House. Volume VI. section 529.
- A committee, after investigation of impeachment charges referred to it by the House, recommended that no further action be taken thereon. Volume VI, section 533.
- A committee finding that judge had failed to live up to the standards of the judiciary in matters of personal integrity and in the discharge of the duties of his office, recommended articles of impeachment. Volume VI, section 545.

# (23) Investigation by the House.—Report of the Committee—Continued.

Instance wherein a special committee of investigation was authorized to sit after adjournment of the current Congress and report to the succeeding Congress. Volume **VI**, section **550**.

The committee while criticizing the official conduct of a judge failed to find facts sufficient to warrant impeachment. Volume VI, section 552.

## (24) Investigation by the House.—Power of Inquiry as Related to.

The power of inquiry as related to the power of impeachment. Volume II, section 1596.

Discussion of the power of expulsion in its relations to offenses committed before the Member's election and in relation to the power of impeachment. Volume II, section 1286.

Discussion as to whether or not a civil officer may be impeached for an offense committed prior to his term of office. Volume III, section 2510.

In the Colfax case the majority of the Judiciary Committee concluded that the power of impeachment was rather remedical than punitive. Volume III, section 2510.

In 1837 a committee took the view that the House might inquire into alleged corrupt violations of duty by the Executive only with impeachment in view. Volume III, section 1740.

President Jackson resisted with vigor the attempt of a committee of the House to secure his assistance in an investigation of his Administration. Volume III, section 1737.

In 1810 the House, after mature consideration, determined that it had the right to investigate the conduct of General Wilkinson, although he was not an officer within the impeaching power of the House. Volume III, section 1727.

A motion to refer impeachment charges was entertained as a matter of constitutional privilege. Volume VI, section 549.

The proponent of a proposition to refer impeachment charges to a committee is entitled to one hour in debate exclusive of the time required for the reading of the charges. Volume **VI**, section **549**.

The motion to refer is debatable in narrow limits only and does not admit discussion of the merits of the proposition sought to be referred. Volume **VI**, section **549**.

#### (25) Proceedings as Affected by Recesses and Adjournments.

Under the parliamentary law an impeachment is not discontinued by the dissolution of Parliament. Volume III, section 2005.

A recess of Congress intervened between the impeachment of Blount and the framing of the articles of impeachment. Volume III, section 2299.

The Senate, in its writ of summons in the Blount impeachment, fixed respondent's appearance at the next session of Congress. Volume III, section 2304.

The House decided to proceed in the Pickering impeachment, although the session and the Congress neared an end. Volume III, section 2319.

The impeachment of Judge Pickering was presented in the Senate on the last day of the Seventh Congress. Volume III, section 2320.

At the beginning of the Eighth Congress the House continued the Pickering impeachment by appointing a committee to prepare articles. Volume III, section 2321.

The proceedings in the Chase impeachment were continued after a recess of Congress, but in deference to the practice at that time the articles were recommitted for a new report. Volume III, section 2344.

A recess of Congress intervened between the filing of the answer and the presentation of the replication in the Peck trial. Volume **III**, section **2375**.

The Thirty-ninth Congress having expired during investigation of President Johnson's conduct, the House in the next Congress directed the Judiciary Committee to resume the investigation. Volume III, section 2401.

The first attempt to impeach President Johnson continued over a recess of the Congress. Volume III, section 2407.

### (25) Proceedings as Affected by Recesses and Adjournments—Continued.

- The House voted the impeachment of Judge Delahay at the end of one Congress, intending to present articles in the next. Volume III, section 2505.
- The House sometimes continues an investigation begun in a proceeding Congress with a view to an impeachment, making use of the former report and the testimony already taken. Volume III, section 2029.
- The Senate determined that an impeachment might proceed only while Congress was in session. Volume III, section 2462.
- It was decided in 1876 that an impeachment trial could only proceed when Congress was in session. Volume III, section 2006.
- The court of impeachment may adjourn over without interfering with session of the Senate in the interim. Volume III, section 2377.
- A committee of the Senate after investigation expressed the opinion that during a trial of impeachment the House could, with the consent of the Senate, adjourn and the Senate proceed with the trial. Volume **VI**, section **546**.
- The Archbald trial being concluded, the Senate, on motion, adjourned without day. Volume VI, section 512.
- The hour of adjournment of the Senate, sitting for an impeachment trial, begin fixed, a motion to adjourn at another time is not in order. Volume **VI**, section **472**.
- As the Congress was nearing its close, the majority of the Judiciary Committee recommended that the further prosecution of the investigation be left to the succeeding Congress. Volume VI, section 535.

# (26) Effect of Resignation or Removal of Accused.

- Discussion as to effect of an officer's resignation after the House has investigated his conduct, but before it has impeached. Volume III, section 2007.
- Discussion of the effect of resignation of the officer upon impeachment proceedings. Volume III, section 2509.
- In the Blount case it was conceded that a person impeached might not avoid punishment by resignation. Volume III, section 2317.
- The committee reported a resolution for the impeachment of Secretary Belknap, although they had been informed of his resignation of the office. Volume **III**, section **2444**.
- The House, after a review of English precedents, determined to impeach Secretary Belknap, although he had resigned. Volume III, section 2445.
- The Senate decided that it had jurisdiction to try the Belknap impeachment case, although the respondent had resigned the office. Volume III, section 2459.
- The Senate decided in 1876 that William W. Belknap was amenable to trial, notwithstanding his resignation of the office before his impeachment for acts therein. Volume III, section 2007.
- Impeachment proceedings against a Senator were continued after his expulsion. Volume III, section 1263.
- The resignation of the respondent in no way affects the right of the court of impeachment to continue the trail and hear and determine all charges. Volume VI, section 547.
- Judge William Stephens having resigned his office, the House discontinued its inquiry into his conduct. Volume III, section 2489.
- Judge Irwin having resigned before the report of an investigation the House discontinued proceedings. Volume III, section 2500.
- Judge Busteed having resigned the House discontinued impeachment proceedings. Volume III, section 2512.
- Judge Durell having resigned the House discontinued impeachment proceedings. Volume III, section 2509.
- Judge Hanford having resigned his office, the House discontinued its investigation into his conduct. Volume VI, section 526.

#### (26) Effect of Resignation or Removal of Accused—Continued.

- A Judge whose conduct was under investigation having resigned, no further action was taken by the committee charged with the investigation. Volume **VI**, section **550**.
- An official against whom charges were pending having resigned his office, the House committee to which they had been referred made no report. Volume **VI**, section **539**.
- Judge Wright having resigned his office before final report by the committee charged with the investigation, the House agreed to the recommendation of the committee and that it be discharged. Volume **VI**, section **528**.
- The respondent having retired from office, the managers, while maintaining their right to prosecute the charges to a final verdict, recommended that impeachment proceedings be discontinued. Volume VI, section 547.
- A Senator convicted in the courts resigned after the Senate had ordered an inquiry. Volume II, section 1282.
- A committee having reported that evidence adduced, while not supporting impeachment, disclosed grave irregularities, the respondent resigned. Volume **VI**, section **548**.

# (27) Officers Subject to.—Provision of the Constitution, etc.

- Treason, bribery, or other high crimes and misdemeanors require removal of President, Vice-President, or other civil officers or conviction by impeachment. Volume III, section 2001.
- The Senate declined to investigate charges against the Vice-President, it being urged that he was subject to impeachment proceedings only. Volume II, section 1242.
- In the Blount impeachment the managers contended, although in vain, that all citizens of the United States were liable to impeachment. Volume III, section 2315.
- In the Belknap trial the managers and counsel for respondent agreed that a private citizen, apart from offense in an office, might not be impeached. Volume **III**, section **2007**.
- William Blount pleaded that he was not at the time of pleading a Senator, and that a Senator was not impeachable as a civil officer. Volume III, section 2310.
- Elaborate argument of the question whether or not a Senator is a civil officer within the meaning of the impeachment clause of the Constitution. Volume III, section 2316.
- A committee of the House by majority report held a commissioner of the District of Columbia not to be a civil officer subject to impeachment under the Constitution. Volume VI, section 548.
- A question as to whether or not the Congressional Printer was an officer who might be impeached. Volume III, section 1785.
- A question as to whether a vice-consul-general is such an officer as is liable to impeachment. Volume III, section 2515.
- A question as to the expediency of impeaching an officer removable by the Executive. Volume III, section 2501.

## (28) Officers Subject to.—As to Territorial Judges.

- Instance of proceedings looking to the impeachment of a judge of a Territory. Volume **III**, sections **2487**, **2488**.
- In 1833 the Judiciary Committee held that a Territorial judge was not a civil officer of the United States within the meaning of the Constitution. Volume III, section 2493.
- Opinion of Attorney-General Felix Grundy that Territorial judges are not civil officers of the United States within the meaning of the impeachment clause of the Constitution. Volume III, section 2022.
- Opinion of Attorney-General Charles Lee as to impeachment of a Territorial judge holding office during good behavior. Volume III, section 2486.
- In 1796 the House discontinued impeachment proceedings against a Territorial judge on assurance that he would be prosecuted in the courts. Volume III, section 2486.

## (29) Offenses Justifying.—Meaning of Words "High Crimes and Misdemeanors."

- Elaborate discussion of meaning of the words "high crimes and misdemeanors." Volume III, section 2406.
- A statement as to the sentiments of the House on the nature of the power of impeachment during the first and second attempts to impeach President Johnson. Volume III, section 2416.
- Argument of Mr. Thaddeus Stevens that impeachment is a purely political proceeding. Volume III, section 2410.
- Discussion of the theory that an impeachable offense is one in its nature or consequence subversive of some fundamental or essential principle of government or highly prejudicial to the public interest. Volume III, section 2019.
- Discussion of English and American precedents as bearing on the meaning of the phrase "high crimes and misdemeanors." Volume III, section 2020.
- Argument that the phrase "high crimes and misdemeanors" is a "term of art," of fixed meaning in English parliamentary law, and transplanted to the Constitution in unchangeable significance. Volume III, section 2009.
- Review of the deliberation of the Constitutional Convention as bearing on the use of the words "high crimes and misdemeanors." Volume III, section 2018.
- As to whether or not there is a distinction between a misdeamor and a higher misdemeanor. Volume III, section 2270.
- Views of the minority of the Judiciary Committee in 1830 as to offenses amounting to high misdemeanor. Volume III, section 2492.
- The impeachment of Judge Peck was only for "high misdemeanors in office." Volume III, section 2367.

# (30) Offenses Justifying.—General Discussions as to.

- Discussion of the nature of the impeaching power, with reference to American and English precedents. Volume III, section 2405.
- Discussion of the nature of impeachable offenses in minority views submitted in the Daugherty case. Volume VI, section 456.
- Reference to discussions as to what are impeachable offenses. Volume III, section 2008. Volume VI. section 455.
- Definition of impeachable offenses by counsel for President Johnson. Volume III, section 2433.
- As to what are impeachable offenses was a subject of argument in the Watrous case. Volume III, section 2498.
- The argument of Mr. Manager Campbell in the Chase trail on the nature of the power of impeachment. Volume **III**, section **2356**.
- The argument of Mr. Manager Nicholson on the nature of the power of impeachment. Volume III, section 2357.
- The argument of Mr. Manager Rodney on the nature of the power of impeachment. Volume III, section 2358.
- The argument of Mr. Manager Randolph on the nature of the power of impeachment. Volume III, section 2359.
- Argument of Mr. Joseph Hopkinson, counsel or Mr. Justice Chase, on the nature of the power of impeachment. Volume III, section 2360.
- Argument of Mr. Luther Martin, counsel for Mr. Justice Chase, on the nature of the power of impeachment. Volume III, section 2361.
- Argument of Mr. Robert G. Harper, counsel for Mr. Justice Chase, on the nature of the power of impeachment. Volume III, section 2362.
- Argument of Mr. Manager Buchanan on the nature of impeachable offenses. Volume III, section 2381.
- Argument of Mr. Manager Wickliffe on the constitutional provisions relating to impeachment. Volume III, section 2380.

#### (30) Offenses Justifying.—General Discussions as to—Continued.

Argument of Mr. Manager Spencer on the nature of impeachable offenses. Volume III, section

Review of impeachments in Congress showing the nature of charges upon which impeachments have been brought and judgments of the Senate thereon. Volume VI, section 466.

#### (31) Offenses Justifying—Usurpation of Power.

Discussion of usurpation of power as a ground for impeachment. Volume III, section 2509.

The first attempt to impeach President Johnson was based on the salient charge of usurpation of power, with many specifications. Volume III, section 2404.

A majority of the Judiciary Committee reported in favor of impeaching Judge Durell, principally for usurpation of power. Volume III, section 2508.

The committee and the House acted adversely on a proposition to impeach Judge Blodgett for an act in excess of his jurisdiction, bad faith not being shown. Volume III, section 2516.

In 1890 the Judiciary Committee concluded that Judge Boarman should be impeached for an act in violation of the statute. Volume III, section 2517.

#### (32) Offenses Justifying-Personal Conduct and Official Acts.

Argument that an impeachable offense is any misbehavior that shows disqualification to hold and exercise the office, whether moral, intellectual, or physical. Volume III, section 2015.

Argument that an impeachable offense is any misbehavior or maladministration which has demonstrated unfitness to continue in office. Volume VI, section 460.

Arguments as to whether acts of maladministration which are not indictable are subject to impeachment. Volume VI, section 462.

Impeachment may be based on offenses of a political character, on gross betrayal of public interests, inexcusable neglect of duty, tyrannical abuse of power, and offenses of conduct tending to bring the office into disrepute. Volume **VI**, section **545**.

The House, without division, voted to impeach Judge Delahay for improper personal habits. Volume III, section 2505.

Argument of Mr. Manager Perkins that a judge may be impeached for personal misconduct. Volume III, section 2011.

Argument of Mr. Manager Clayton that a judge may be impeached for misbehavior not necessarily connected with his judicial functions. Volume III, section 2016.

Argument that a judge may be impeached for misbehavior generally. Volume III, section 2021. An argument that judges may be impeached for any breach of good behavior. Volume III, section 2407

Discussion of the clause "during good behavior" in relation to tenure of judicial offices, and effect by implication of misbehavior upon such tenure. Volume VI, section 465.

Argument as to whether a judge may be impeached for offenses committed in prior judicial capacity. Volume VI, section 458.

Answer to the argument that a judge may be impeached only for acts done in his official capacity. Volume III, section 2015.

Argument of Mr. Anthony Higgins, counsel, that impeachable offenses by a judge are confined to acts done on the bench in discharge of his duties. Volume III, section 2012.

Agrument of Mr. John M. Thurston, counsel, that judges may be impeached only for judicial misconduct occurring in the actual administration of justice in connection with the court. Volume III, section 2010.

Argument from review of English impeachments that the phrase "high crimes and misdemeanors" as applied to judicial conduct must mean only acts of the judge while sitting on the bench. Volume III, section 2013.

## (32) Offenses Justifying.—Personal Conduct and Official Acts—Continued.

- Review of impeachments in Congress to show that judges have been impeached only for acts of judgment performed on the bench, as contradistinguished from personal acts performed while in office. Volume III, section 2017.
- Judge Peck, in his plea, declared that the acts charged were justified by the law of the land. Volume III, section 2374.
- History of removal by address in England and the States as bearing on the nature of impeachable offenses on the part of a judge. Volume III, section 2013.
- The Archbald case removed from the domain of controversy the proposition that judges are only impeachable for the commission of crimes or misdemeanors against the laws of general application. Volume VI, section 457.
- Conficting views of the majority and minority of the Judiciary Committee, in 1921, as to offenses justifying impeachment. Volume VI, section 535.
- The House found that Judge Richard Peters had not so acted as to require impeachment. Volume III, section 2343.

#### (33) Offenses Justifying.—Intent as Related to Acts.

- Mr. William Wirt argued in defense of Judge Peck that a judge might not be impeached for a mere mistake of the law, without guilty intent. Volume III, section 2382.
- Discussion of the intent of a judge as a primary condition needed to justify impeachment. Volume III. Section 2014.
- Mr. William Wirt's argument that intent was not established by proof of the mere commission of an unlawful act. Volume III, section 2382.
- Argument that the proof of intention is not necessary in an impeachment trial to secure punishment for the fact, Volume III, section 2381.
- The second investigation of Judge Boarman having revealed an absence of bad intent in his censurable acts, the committee and the House decided against impeachment. Volume III, section 2518.
- Instance wherein a majority of the Judiciary Committee reported a resolution censuring a judge for acts not shown to be with corrupt intent. Volume III, section 2519.

## (34) Offenses Justifying.—Nonresidence of a Judge.

- The majority of the Judiciary Committee recommended the impeachment of Judge Busteed, principally for nonresidence. Volume III, section 2512.
- A question as to the authority of Congress to make nonresidence of a judge an impeachable offense. Volume III, section 2512.
- Argument of Mr. Manager De Armond that Congress may make nonresidence of a judge a high misdemeanor. Volume III, section 2021.
- Answer to the argument that Congress might not make nonresidence a high misdemeanor. Volume III, section 2015.
- Argument that Congress might not by law make nonresidence a high misdemeanor in a judge. Volume III, section 2014.

## (35) Offenses Justifying.—The Theory as to Indictable Offense.

- On the tenth and eleventh articles in the Johnson impeachment the House, after debate, concluded to impeach for other than indictable offenses. Volume III, section 2418.
- Abandonment of the theory that impeachment may be only for indictable offenses. Volume III, section 2019.
- The managers of the Chase impeachment resisted strenuously the argument that impeachment might be invoked only for indictable offenses. Volume III, section 2356.
- The counsel for Mr. Justice Chase argued elaborately that the power of impeachment applied only to indictable offenses. Volume III, sections 2360–2362.
- In the arguments in the Peck trial the managers resisted the theory that impeachment might be only for indictable offenses. Volume III, sections 2379-2381.

## (35) Offense Justifying.—The Theory as to Indictable Offense—Continued.

- Argument that impeachment is not restricted to offense indictable under Federal law and that judges may be impeached for breaches of "good behavior." Volume III, section 2020. Volume VI, section 464.
- Whether or not an offense must be indictable under a statute in order to come within the impeaching power was discussed fully in the first attempt to impeach President Johnson. Volume III, section 2405.
- In the first attempt to impeach President Johnson the minority of the Judiciary Committee held that an indictable offense must be charged. Volume III, section 2406.
- The question whether impeachment must be confined to indictable offenses was in issue as to the second report favoring impeachment of President Johnson. Volume III, section 2410.
- Although the charges in the articles impeaching President Johnson were at first narrowed to a few charges, there was a protest against the theory that only an indictable offense was impeachable. Volume III, section 2416.
- Argument as to whether impeachment is restricted to offenses which are indictable, or at least of a criminal nature. Volume VI, section 455.
- Argument that a civil officer of the United States may be impeached for an unindictable offense. Volume IV, section 456.
- Summary of State trials of impeachments with reference to their holdings on the question of whether acts of a judge must be indictable to be impeachable. Volume **IV**, section **461**.
- On January 9, 1913, in the Senate, sitting for the Archbald impeachment trial, Mr. Manager Paul Howland, of Ohio, filed as part of his final argument a record of impeachment trials in various States, with particular reference to their holdings on the question as to whether an offense in order to be impeachable must be indictable. The summary appears in full in the Congressional Record of that date. Volume **IV**, section **461**.
- Discussion of the question of impeachability of a judge for offenses not subject to prosecution by indictment or information in a criminal court. Volume IV, section 464.
- Impeachable offenses are not confined to acts interdicted by the constitution or the Federal Statutes but include also acts not commonly defined as criminal or subject to indictment. Volume IV. section 545.

## (36) General Considerations as to Nature of.

- Impeachments are exempted from the constitutional requirement of trial by jury. Volume III, section 2002.
- Discussion as to the right to demand a trial by jury in a case of impeachment. Volume III, section 2313.
- The English precedents indicate that jury trial has not been permitted in impeachment cases. Volume III, section 2004.
- Argument that impeachment should not fail simply because the offense may be within jurisdiction of the courts. Volume III, section 2314.
- Cases of impeachment are excluded by the Constitution from the offenses for which the President may grant reprieves and pardons. Volume III, section 2003.
- Argument that an impeachment trial is a criminal proceeding. Volume III, section 2010.
- An argument that an impeachment trial is not a criminal proceeding. Volume III, section 2270. References to general authorities on the subjects connected with impeachments. Volume III, section 2008.
- The law of Parliament was referred to in 1797 in discussing the power of impeachment. Volume III, section 2315.
- American and English precedents were reviewed carefully by the minority of the Judiciary Committee in the first attempt to impeach President Johnson. Volume III, section 2406.
- The committee reporting the second proposition to impeach President Johnson disagreed as to the grounds thereof. Volume III, section 2410.

#### (36) General Considerations as to Nature of—Continued.

The full report justifying the proposition to impeach President Johnson. Volume III, section 2409. Discussion as to whether President Johnson was justified in attempting to test the constitutionality of the tenure of office law. Volume III, section 2411.

President Grant declined to answer an inquiry of the House as to whether or not he had performed any executive acts at a distance from the seat of Government. Volume III, section 1889.

In the Colfax case the majority of the Judiciary Committee concluded that the power of impeachment was rather remedial than punitive. Volume III, section 2510.

Discussion distinguishing a case of impeachment from the ordinary investigation for legislative purposes. Volume III, section 1700.

Discussion by English and American authorities of the general nature of impeachment. Volume VI, section 454.

Provisions of parliamentary law as to trial by impeachment of a Commoner for a capital offense. Volume III, section 2056.

The Lords may not, under the parliamentary law, proceed by impeachment against a Commoner except on complaint of the Commons. Volume III, section 2056.

A resolution of impeachment may be expunged from the record by unanimous consent only. Volume IV, section 541.

## (37) English Precedents.—Cited in Arguments.

Discussion of the nature of the impeaching power, with reference to American and English precedents. Volume III, section 2405. Volume VI, section 454.

The law of Parliament was referred to in 1797 in discussing the power of impeachment. Volume III, section 2315.

Discussion of English and American precedents as bearing on the meaning of the phrase "high crimes and misdemeanors." Volume III, section 2020.

Discussion of the meaning in English parliamentary law and in the constitution, of the phrase "high crimes and misdemeanors" as applied to judicial conduct. Volume IV, section 462.

Argument that the phase "high crimes and misdemeanors" is a "term of art," of fixed meaning in English parliamentary law, and transplanted to the Constitution in unchangeable significance. Volume III, section 2009.

In the Peck case the House, with a view to English precedents, discussed the nature of the inquiry preliminary to impeachment. Volume III, section 2366.

English precedents reviewed in the Chase case on the question of ordering an investigation on the strength of common rumor. Volume III, section 2342.

The Watrous report of 1856 led to a debate as to the propriety of ex parte investigations and to a citation of English and American precedents. Volume III, section 2496.

Review of English precedents as to the distinction between the pleadings and the trial of an impeachment. Volume III, section 2425.

References to American and English precedents in determining order of deciding the question of jurisdiction in the Belknap case. Volume III, section 2457.

The extent of dilatory pleadings in the Belknap trial was commented on as an innovation on American and English precedents. Volume III, section 2123.

The managers opposed President Johnson's request for thirty days to prepare for trial, citing American and English precedents in argument. Volume III, section 2430.

American and English precedents were reviewed carefully by the minority of the Judiciary Committee in the first attempt to impeach President Johnson. Volume III, section 2406.

The subject of attendance with the managers was discussed during the Peck trial, with citation of American and English precedents. Volume III, section 2377.

Citation of English precedents as to evidence during the Johnson trial. Volume III, section 2238.

### (38) English Precedents.—Procedure in Accordance With.

In the first impeachment the House followed English precedents to the extent of requiring the sequestration of the respondent from his seat in the Senate. Volume III, section 2295.

In the Blount impeachment, following the precedent of the Hastings trial, the House did not send the articles to the Senate with the impeachment. Volume III, section 2295.

The House, after a review of English precedents, determined to impeach Secretary Belknap, although he had resigned. Volume III, section 2445.

After considering English precedents, the House chose the managers of the Blount impeachment by ballot. Volume III, section 2300.

The claim of the managers to the closing of all arguments arising in course of an impeachment trial has been denied after examination of American and English precedents. Volume III, sections 2136–2139.

After discussion of English precedents, the Senate ruled decisively in the Peck trial that the strict rules of evidence in force in the courts should be applied. Volume III, section 2218.

In conformity with English precedents, the Senate pronounced judgment, article by article, in the Pickering case. Volume III, section 2339.

#### (39) English Precedents.—Functions of Commons and Lords, Respectively.

Under the parliamentary law of impeachment the Commons, as grand inquest of the nation and as accusers, become suitors for penal justice at the bar of the Lords. Volume III, section 2026.

The Commons are considered, in English practice, as having in impeachment cases the function of a grand jury. Volume III, section 2004.

Under the parliamentary law the Lords are the judges and may not impeach or join in the accusation. Volume III, section 2056.

The Lords may not, under the parliamentary law, proceed by impeachment against a Commoner, except on complaint of the Commons. Volume III, section 2056.

Provisions of parliamentary law as to the trial by impeachment of a Commoner for a capital offense. Volume III, section 2056.

# (40) English Precedents.—Appearance and Answer of Respondent.

Under the parliamentary law, if the party impeached at the bar of the Lords do not appear proclamations are issued giving him a day to appear. Volume III, section 2116.

Under the English practice a copy of the articles of impeachment is furnished to the respondent and a day is fixed for his answer. Volume III, section 2120.

According to the parliamentary law the respondent, on accusation for misdemeanor, may answer the articles of impeachment by person or by writing or by attorney. Volume III, section 2120.

Under the parliamentary law the respondent answers the summons in custody if the case be capital and the accusation be special, but not if it be general. Volume III, section 2120.

A respondent in a case of impeachment for misdemeanor answers the articles before the Lords in such a state of liberty or restraint as he was in when the Commons complained of him. Volume III, section 2120.

The accusation being of misdemeanor only, the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for his future appearance. Volume III, section 2120.

Under the parliamentary law of impeachments the respondent, if a Lord, answers the summons in his place; if a Commoner, at the bar. Volume III, section 2120.

Under the parliamentary law the answer of the respondent to impeachment need not observe great strictness of form. Volume III, section 2121.

The respondent in an impeachment case may not, under the English law, plead in his answer a pardon as bar to the impeachment. Volume III, section 2121.

## (41) English Precedents.—Pleadings, Rules of Evidence, etc.

In the English usage the articles of impeachment are substituted for an indictment and distinguished from it by less particularity of specification. Volume III, section 2117.

Under the parliamentary law of impeachments the pleadings may include a replication, rejoinder, etc. Volume III, section 2122.

In English impeachments the respondent has counsel in accusation for misdemeanor, but not in capital cases. Volume III, section 2120.

The English precedents indicate that jury trial has not been permitted in impeachment cases. Volume III, section 2004.

The trial of impeachments before the Lords is governed by the legal rules of evidence. Volume III, section 2155.

In impeachment trials before the House of Lords it is the practice to swear and examine the witnesses in open House. Volume III, section 2161.

Under the parliamentary law witnesses in an impeachment trial may be examined by a committee. Volume III, section 2161.

Under the parliamentary law an impeachment is not discontinued by the dissolution of Parliament. Volume III, section 2005.

#### (42) English Precedents.—Attendance of Commons at Trials.

The Commons attend impeachment trials in committee of the whole or otherwise, at discretion, and appoint managers to conduct proof. Volume III, section 2027.

The Commons attend generally in impeachment trials, but not when the Lords consider the answer to proofs or determine judgment. Volume III, section 2027.

The presence of the Commons is considered necessary at the answer and the judgment in impeachment cases. Volume III, section 2027.

## (43) English Precedents.—Final Judgment.

Method of taking the vote in judgment in English impeachment trials. Volume III, section 2027. The judgment of the Lords in impeachments is given in accordance with the law of the land. Volume III, section 2155.

#### (44) Forms of.—Charges Made on the Floor.

Form of impeachment of a civil officer by a Member on the floor of the House. Volume III, section 2398.

## (45) Forms of.—Charges Made in Memorials.

Form of memorial praying for the impeachment of Judge Thruston in 1837. Volume III, section 2941.

Form of memorial praying for an investigation into the conduct of Judge Peck. Volume III, section 2364

The memorials submitting the charges against Judge Watrous in 1856 were accompanied by a large amount of documentary evidence. Volume III, section 2496.

In the case of Judge Blodgett the House ordered an investigation upon the presentation of a memorial specifying charges. Volume III, section 2516.

# (46) Forms of.—Resolutions Authorizing Preliminary Inquiry.

Form of resolution authorizing the investigation into the conduct of Judge Jenkins. Volume III, section 2519.

Form of resolution authorizing the Chase and Peters investigations in 1804. Volume III, section 2342.

Form of resolution instructing the Judiciary Committee to examine the charges against Judge Swayne. Volume III, section 2469.

Form of resolution authorizing investigation with a view to impeachment. Volume VI, section 513.

# (46) Forms of.—Resolution Authorizing Preliminary Inquiry—Continued.

Form of resolution providing for an investigation by the Judiciary Committee and authorizing a subcommittee to exercise powers delegated to the committee. Volume VI, section 530.

Form of resolution instructing the Judiciary Committee to examine the charges against Judge Archbald. Volume VI, section 498.

#### (47) Forms of.—General Preliminary Procedure.

Forms of subpoena and compulsory process issued by House committee to produce persons and papers from Blount impeachment. Volume III, sections 2038, 2039.

Form of discharge issued to a witness before the House committee which investigated the impeachment charges against William Blount. Volume III, section 2040.

Form of subscription of witness to testimony and attestation thereof in examination preliminary to the Peck trial. Volume III, section 2041.

Form of memorial in which Judge Peck asked leave to state in case to the House. Volume III, section 2366.

The full report justifying the proposition to impeach President Johnson. Volume III, section 2409.

#### (48) Forms of.—House Orders Its Resolution Carried to Senate.

Forms of the resolutions impeaching William Blount and directing the carrying of the impeachment to the bar of the Senate. Volume III, section 2294.

Forms of resolutions for impeachment of Judge Pickering and directing the carrying of the same to the Senate. Volume III, section 2319.

Form of the resolution directing the carrying of the Chase impeachment to the Senate. Volume III, section 2343.

Form of resolution providing for carrying the impeachment of Judge Humphreys to the Senate. Volume III, section 2385.

Forms of resolutions directing the carrying of the impeachment of President Johnson to the Senate. Volume III, section 2412.

Form of resolutions impeaching Judge Swayne and directing that the impeachment be carried to the bar of the Senate. Volume III. section 2472.

The Commons, in impeaching, usually pass a resolution containing a criminal charge against the accused and directing a member to impeach him by oral accusation before the Lords. Volume III, section 2026.

The message informing the Senate that a committee would impeach Secretary Belknap at the bar of the Senate included the names of the Committee. Volume III, section 2446.

#### (49) Forms of.—Presentation at Bar of Senate.

Form used in delivering the Blount impeachment at the bar of the Senate. Volume III, section 2296.

Form of declaration by House committee in presenting the impeachment of Judge Pickering in the Senate. Volume III, section 2320.

Form of declaration used by the committee in presenting the impeachment of Mr. Justice Chase in the Senate. Volume III, section 2343.

Forms and ceremonies of carrying the impeachment of Judge Peck to the Senate. Volume III, section 2367.

Forms and ceremonies of presenting the impeachment of Judge Humphreys in the Senate. Volume III, section 2386.

Form of declaration by the chairman of the House committee in presenting the impeachment of President Johnson in the Senate. Volume III, section 2413.

The ceremonies of presenting the impeachment of President Johnson at the bar of the Senate. Volume III, section 2413.

Ceremonies and forms of presenting the impeachment of Secretary Belknap at the bar of the Senate. Volume III, section 2446.

#### (49) Forms of.—Presentation at Bar of Senate—Continued

Forms and ceremonies for carrying of the impeachment of Judge Delahay to the Senate. Volume III. section 2505.

The impeachment of Judge Delahay was carried to the Senate by a committee of three. Volume III, section 2505.

Forms and ceremonies of presenting the Swayne impeachment in the Senate. Volume III, section 2473.

In impeaching, the spokesman of the Committee asks that the delinquent be sequestered from his seat or committed or that the peers take order for his appearance. Volume III, section 2026.

The person impeaching on behalf of the Commons signifies that articles will be exhibited. Volume III, section 2026.

#### (50) Forms of.—Reports to House of Presentation in Senate.

Form of report to the House of an impeachment carried to the bar of the Senate. Volume III, section 2296.

Verbal report made by the committee that had carried the impeachment of Mr. Justice Chase to the Senate. Volume III, section 2343.

The committee having impeached President Johnson, returned to the House and reported orally in the usual form. Volume III, section 2413.

Having carried the impeachment of Secretary Belknap to the Senate, the committee returned and reported verbally to the House. Volume III, section 2446.

#### (51) Forms of.—Senate Takes Order.

Form of resolution adopted by the Senate in taking order for the impeachment of Judge Humphreys. Volume III, section 2386.

Form of resolution in which the Senate took order for the impeachment of President Johnson. Volume III, section 2414.

Forms of resolutions in the Senate providing for taking order on the impeachment of Secretary Belknap. Volume III, section 2446.

## (52) Forms of.—Direction by the House that Articles be Exhibited.

Form of resolution directing that the Senate be informed of the appointment of managers and that they will carry articles to the Senate. Volume III, section 2323.

Form of resolution directing the carrying of the articles of impeachment of Judge Pickering to the Senate. Volume III, section 2323.

Forms of resolutions directing the managers to exhibit in the Senate the articles of impeachment against Mr. Justice Chase. Volume III, section 2345.

Form of resolutions providing for carrying to the Senate the article impeaching Judge Peck. Volume III, section 2368.

Forms of resolutions providing for carrying to the Senate the articles impeaching President Johnson and notifying the Senate thereof. Volume III, section 2417.

Forms of resolutions providing for presenting in the Senate the articles impeaching Secretary Belknap. Volume III, section 2448.

Forms of resolutions authorizing the appointment of managers of the Swayne impeachment and directing the articles to be exhibited in the Senate. Volume III, section 2475.

In the case of the Johnson impeachment the question. "Will the House agree thereto?" was put to each article after they had been opened to amendment. Volume III, section 2416.

Form of resolution designating managers on the part of the House to conduct the impeachment trial and instructing them to carry the impeachment to the Senate. Volume VI, section 500.

## (53) Forms of.—Messages Notifying Senate as to Articles.

In the Chase impeachment the message notifying the Senate that articles would be exhibited does not appear to have included the names of the managers. Volume III, section 2345.

The message announcing to the Senate that an article impeaching Judge Peck would be presented gave the names of the managers. Volume III, section 2369.

The message informing the Senate that articles impeaching Judge Humphreys would be brought contained the names of the managers. Volume III, section 2388.

The message from the House announcing that articles of impeachment would be presented against President Johnson contained the names of the managers. Volume III, section 2419.

The message informing the Senate that articles would be presented against Secretary Belknap contained the names of the managers. Volume III, section 2448.

Forms of messages preceding the presentation of the articles impeaching Secretary Belknap. Volume III, section 2449.

#### (54) Forms of.—Ceremonies of Presenting the Articles.

Forms of proclamation made by the Sergeant-at-Arms when managers bring articles of impeachment to the Senate. Volume III, section 2126.

Form of proclamation made in the Senate on attendance of House managers to present articles of impeachment against William Blount. Volume III, section 2301.

Announcement of the chairman of the House managers in presenting to the Senate the articles against William Blount. Volume III, section 2301.

Form of declaration of Vice-President upon presentation of articles of impeachment in Blount's case. Volume III, section 2301.

Rule of the Senate prescribing forms and ceremonies for receiving managers in presenting articles of impeachment against Judge Pickering. Volume III, section 2325.

The Senate prescribed by rule the ceremonies for receiving the House managers to present articles of impeachment against Judge Pickering. Volume III, section 2326.

Ceremonies of presenting the articles against Judge Pickering before the high court of impeachment. Volume III, section 2328.

Articles of impeachment being exhibited against Judge Pickering the President of the Senate was directed by rule to state that order would be taken and the House would be notified. Volume III. section 2326.

Ceremonies at the presentation of the articles before the high court of impeachment in the Chase case. Volume III, section 2346.

The Senate as a court adopted a rule prescribing the ceremonies at the presentation of articles impeaching Mr. Justice Chase. Volume III, section 2345.

The Senate adopted a rule prescribing ceremonies for receiving as a court the articles impeaching Judge Peck.. Volume III, section 2369.

The Senate followed the precedents in adopting rules prescribing forms and ceremonies for receiving the articles in the Humphreys impeachment. Volume III, section 2389.

Form of declaration of the chairman of the managers of their readiness to present to the Senate the articles impeaching President Johnson. Volume III, section 2420.

Ceremonies and forms in presenting the Senate the articles impeaching Secretary Belknap. Volume III, section 2449.

Forms and ceremonies of presenting the Archbald impeachment at the bar of the Senate. Volume VI, section 501.

# (55) Forms of.—The Articles.

Comment on the use of the phrase "all the people" in the pleadings in an impeachment case. Volume III, section 2431.

The House decided to retain in the articles of the Chase impeachment the old reservation of liberty to exhibit further articles. Volume III, section 2344.

#### (55) Forms of.—The Articles—Continued.

In the English usage the articles of impeachment are substituted for an indictment and distinguished from it by less particularity of specification. Volume III, section 2117.

The articles of impeachment in the Belknap case were held sufficient, although attacked for not describing the respondent as one subject to impeachment. Volume III, section 2123.

The articles in an impeachment are signed by the Speaker and attested by the Clerk. Volume III, sections 2302, 2370, 2420, 2449.

The articles in impeachment of William Blount. Volume III, section 2302.

The articles impeaching Judge Pickering, with signature of the Speaker and attestation of the clerk. Volume III, section 2328.

The articles of impeachment of Mr. Justice Chase. Volume III, section 2346.

The article of impeachment against Judge Peck. Volume III, section 2370.

The articles impeaching Judge Humphreys and their presentation. Volume III, section 2390.

The articles impeaching President Johnson. Volume III, section 2420.

The articles of impeachment in the Belknap case. Volume III, section 2449.

The articles of impeachment of Judge Charles Swayne. Volume III, section 2476.

#### (56) Forms of.—Report to House After Presentation of Articles.

The managers having carried to the Senate the articles impeaching Mr. Justice Chase reported verbally to the House. Volume III, section 2346.

Having exhibited in the Senate the articles impeaching Judge Swayne, the managers reported verbally to the House. Volume III, section 2476.

#### (57) Forms of.—The Writ of Summons.

Form of writ of summons issued to respondent in an impeachment case. Volume III, section 2119. Form of the writ of summons issued for the appearance of William Blount to answer articles of impeachment. Volume III, section 2304.

The Senate communicated to the House its form of summons in the Blount impeachment and it was entered in the House Journal. Volume III, section 2304.

Form of summons prescribed to command appearance of respondent in the Pickering impeachment. Volume III, section 2329.

A notification to the accused with a copy of the articles was deemed, in the Pickering impeachment, all the process necessary. Volume III, section 2324.

Form prescribed for the writ of summons in the Chase impeachment. Volume III, section 2347. Form of resolution directing the issue of a writ of summons to Judge Humphreys, and fixing the return day. Volume III, section 2391.

Form of proclamation for appearance of Judge Humphreys and the proof thereof on the day set for appearance. Volume III, section 2394.

The managers having returned from demanding that process be issued against President Johnson, reported verbally to the House. Volume III, section 2423.

The forms of summons and subpoena in the Pickering case were communicated to the House and entered on its Journal. Volume III, section 2329.

# (58) Forms of.—Return of the Writ of Summons.

Rules adopted by the Senate for reading the return, calling the respondent, and entering appearance or default in the first impeachment. Volume III, section 2307.

Form of return of writ of summons in Blount impeachment. Volume III, section 2307.

Form of precept prescribed by the Senate to be indorsed on the writ of summons to Judge Pickering. Volume III, section 2329.

Form of precept indorsed on writ of summons in an impeachment case. Volume III, section 2119.

## (58) Forms of.—Return of the Writ of Summons—Continued

Form of return made and oath taken by the Sergeant-at-Arms in the Chase impeachment. Volume III. section 2349.

The Senate having fixed a day for the return of the writ of summons in the Chase impeachment, informed the House thereof. Volume III, section 2347.

Form of precept to be indorsed on the writ of summons in the Chase impeachment. Volume III, section 2347.

Form of return made by the Sergeant-at-Arms in the Peck trial and oath taken by him at the time. Volume III, section 2371.

Ceremonies and forms of the return of the writ of summons against Secretary Belknap. Volume III. section 2452.

Form of return appended to the writ of summons served by the Sergeant-at-Arms on the respondent. Volume III, section 479.

#### (59) Forms of.—The Calling of Respondent to Appear and Answer.

Form used by the Sergeant-at-Arms in calling William Blount to appear and answer articles of impeachment. Volume III, section 2307.

Rule framed to govern ceremonies for appearances and answer of respondent in the Pickering impeachment. Volume III, section 2331.

On his appearance to answer articles of impeachment of Mr. Justice Chase was furnished with a chair. Volume III, section 2349.

Ceremonies at the calling of Judge Pickering to answer the articles of impeachment. Volume III, section 2332.

Forms of ceremonies in the Senate at the session for receiving respondent's answer in the Swayne case. Volume III, section 2480.

Form of proclamation by the Sergeant-at-Arms calling Judge Louderback to appear and answer the articles of impeachment. Volume VI, section 518.

# (60) Forms of.—The Answer.

Under the parliamentary law the answer of the respondent to impeachment need not observe great strictness of form. Volume III, section 2121.

The plea filed by counsel of William Blount in answer to the articles of impeachment. Volume III, section 2310.

The rule providing for the putting in of the answer or plea in the Blount case. Volume III, section 2309.

Mr. Justice Chase's application for a time to answer was accompanied by a sworn statement of reasons. Volume III, section 2349.

The answer of Mr. Justice Chase to the articles of impeachment. Volume III, section 2351.

Form of answer of Judge Peck in answer of the article of impeachment. Volume III, section 2374. President Johnson, by his own letter and by a paper filed and signed by his counsel, asked forty days in which to prepare his answer. Volume III, section 2424.

The form of President Johnson's answer was commented on during preparation of the replication in the House. Volume III, section 2431.

The answer of the President took the articles one by one, denying some of the charges, admitting others, but denying that they set forth impeachable offenses, and excepting to the sufficiency of others. Volume III, section 2428.

The answer of President Johnson to the articles of impeachment was read by his counsel. Volume III, section 2428.

President Johnson's answer was signed by himself and counsel. Volume III, section 2428.

The answer of Secretary Belknap to the articles of impeachment. Volume III, section 2453.

The Senate having assumed jurisdiction in the Belknap impeachment declined to permit the respondent to plead further but gave leave to answer the articles. Volume III, section 2123.

#### (60) Forms of.—The Answer—Continued

The answer of Judge Swayne to the articles of impeachment. Volume III, section 2481. Judge Swayne's answer was signed by himself and counsel. Volume III, section 2481.

#### (61)Forms of.—Demurrers.

Argument as to whether or not a demurrer is permissible in an impeachment case. Volume III, section 2431.

A protest filed on behalf of respondent in the Belknap trial was signed by respondent and his counsel. Volume III, section 2461.

The extent of dilatory pleadings in the Belknap trial was commented on as an innovation on American and English precedents. Volume III, section 2123.

The pleadings were the subject of full discussion during the Belknap trial. Volume III, section 2123.

In the Belknap trial the House was sustained in averring in pleadings as to jurisdiction matters not averred in the articles. Volume III, section 2123.

Form of brief on plea to jurisdiction filed by counsel for respondent in Swayne trial. Volume III, section 2125.

## (62) Forms of.—The Replication.

Under the parliamentary law of impeachments the pleadings may include a replication, rejoinder, etc. Volume III, section 2122.

The replication of the House to the plea in Blount's case was signed by the Speaker and attested by the Clerk. Volume III, section 2311.

Forms of resolutions relating to the adoption of the replication in the Chase case and the carrying thereof to the Senate. Volume III, section 2352.

The replication of the House to the answer of Mr. Justice Chase to the articles of impeachment. Volume III, section 2352.

Form of replication to Judge Peck's answer, and forms of resolutions providing for its presentation. Volume III. section 2375.

The replication in the Chase impeachment was signed by the Speaker and attested by the Clerk. Volume III, section 2352.

Form of resolutions adopting the replication in the Johnson trial and directing its presentation in the Senate. Volume III, section 2431.

The replication in the House to President Johnson's answer to the articles of impeachment. Volume III, section 2432.

The replication in the Johnson trial was signed by the Speaker and attested by the Clerk. Volume III, section 2432.

The replication of the House to the answer of respondent in the Belknap trial. Volume III, section 2454.

The House, in their replication in the Belknap trial, alleged a new matter not set forth in the articles. Volume III, section 2454.

Forms and ceremonies of presenting in the Senate the replication in the Belknap trial. Volume III. section 2454.

Forms of procedure of authorizing, preparing, and presenting the replication in the Swayne impeachment trial. Volume III, section 2482.

# (63) Forms of.—The Rejoinder, etc.

Forms of rejoinder, surrejoinder, and similiter filed in the Belknap trial. Volume III, section 2455. The surrejoinder of the House of Representatives in the Belknap trial was signed by the Speaker and attested by the Court. Volume III, section 2455.

Form of application of respondent for time to prepare a rejoinder in the Belknap trial. Volume III, section 2455.

In the Blount impeachment the rejoinder on behalf of respondent was signed by his attorneys. Volume III, section 2311.

# (64) Forms of.—Proclamations of the Sergeant-at-Arms.

The managers being introduced in the Senate's and having signified their readiness to exhibit articles of impeachment, the Presiding Officer directs proclamation to be made. Volume III, section 2126.

Form of proclamation made by the Sergeant-at-Arms, under direction of the President, when the manager presented articles in the Pickering impeachment. Volume **III**, section **2326**.

Form of proclamation of the Sergeant-at-Arms when articles of impeachment against Judge Peck were to be presented. Volume III, section 2369.

Form used by the Sergeant-at-Arms in calling Judge Peck to appear and answer the articles. Volume III, section 2371.

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Proclamation made by the Sergeant-at-Arms at the opening of the Chase trial for presentation of evidence. Volume III, section 2353.

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# (65) Forms of.—Oaths

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The oath administered by the Secretary to the President and by him to the Senators in the Pickering impeachment. Volume III, section 2325.

Form of oath prescribed for Senators in the Peck trial. Volume III, section 2369.

Form of oath administered to witnesses in impeachment trials. Volume III, section 2162.

Form of oath and mode of examination of witnesses prescribed in the Blount impeachment. Volume III, section 2309.

Form of oath and method of examination for witnesses in the Pickering trial. Volume III, section 2331.

## (66) Forms of.—In Conduct of Trial.

During an impeachment trial the Presiding Officer on the trial directs all forms not otherwise specially provided for. Volume III, section 2084.

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The Senate appointed a committee to search the Journals for precedents for the Pickering impeachment. Volume III, section 2325.

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The Senate sitting for the Belknap trial declined to order process to compel the attendance of a witness who had been subpoened by telegraph merely. Volume III, section 2159.

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### (68) Forms of.—In re the Attendance of House.

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Forms of reports made by a Chairman of a Committee of the Whole after attending an impeachment trial (footnote). Volume III, section 2384.

Form of report of Chairman of the Committee of the Whole on returning from the Humphreys trial. Volume III, section 2393.

## (68) Forms of.—In re the Attendance of House—Continued.

The Commons attend impeachment trials in committee of the whole or otherwise, at direction, and appoint managers to conduct proof. Volume III, section 2027.

The Commons attend generally in impeachment trials, but not when the Lords consider the answer or proofs or determine judgment. Volume III, section 2027.

#### (69) Forms of.—Address of Managers and Counsel.

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In the Pickering impeachment certain Senators retired from the court because dissatisfied with form of the question on final judgment. Volume III, section 2340.

Form of question put in ascertaining the judgment of the court in the Peck trial. Volume III, section 2383.

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Form of voting in the Senate on the final question in the trial of President Johnson. Volume III, section 2440.

Having disagreed as to the form of final question in the Johnson trial, the Senate left it to the Chief Justice. Volume III, section 2438.

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In the Chase trial the court modified its former rule as to form of final question. Volume III, section 2363.

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## (71) Forms of.—Pronouncing Judgment.

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A report of the acquittal of Judge Peck was made in the House in the report of the Chairman of the Committee of the Whole. Volume III, section 2384.

Form of judgment pronounced by the Presiding Officer in the Humphreys trial. Volume III, section 2397.

Form of judgment pronounced by the Presiding Officer in the Archbald case. Volume VI, section 512.

Form of acquittal entered in the Journal of the trial of President Johnson. Volume III, section 2443.

## (71) Forms of.—Pronouncing Judgment—Continued.

Forms of voting on the articles and declaring the result in the Swayne impeachment. Volume III, section 2485.

Forms of voting on the articles and declaring the results in the Archbald impeachment. Volume VI, section 512.

Judgment of acquittal entered in the Swayne case by direction of the Presiding Officer. Volume III, section 2485.

# (72) Forms of.—In General.

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It does not appear that the message announcing the appointment of managers of the Pickering impeachment included their names. Volume III, section 2323.

The managers contended that President Johnson's request for time to prepare for trial should have been signed by himself and under oath. Volume III, section 2430.

The answer of President Johnson having been read, his counsel offered a paper signed by themselves asking thirty days to prepare for trial. Volume III, section 2430.

Advice of Attorney-General Lee as to mode of instituting and continuing impeachment proceedings. Volume III, section 2486.

Form of report of Chairman of the Committee of the Whole on returning from the Humphreys trial. Volume III, section 2393.

Forms of reports made by a Chairman of a Committee of the Whole after attending an impeachment trial (footnote). Volume III, section 2384.

Form of order providing for filing and printing of briefs by managers and respondent in trial of impeachment. Volume VI, section 480.

### (73) Decisions of the House.

The Commons, in impeaching, usually passes a resolution containing a criminal charge against the accused and direct a member to impeach him by oral accusation before the Lords. Volume III, section 2026.

On the report from the Committee on Reconstruction the House voted the impeachment of President Johnson. Volume III, section 2412.

In the first inquiry the House decided not to impeach President Johnson. Volume III, section 2407.

After consideration in Committee of the Whole, the House concurred in the proposition to impeach Judge Peck. Volume III, section 2367.

The report recommending the impeachment of Mr. Justice Chase was considered in Committee of the Whole. Volume III, section 2343.

While the House decided against impeachment, it expressed disapproval of practices disclosed by the investigation. Volume VI, section 542.

The House, disregarding the majority report of the committee, adopted the minority recommendation and passed articles of impeachment. Volume VI, section 514.

The House excused one of its Members from voting on any question connected with the impeachment of a brother. Volume III, section 2294.

Forms of the resolutions impeaching William Blount and directing the carrying of the impeachment to the bar of the Senate. Volume III, section 2294.

Forms of resolutions for impeachment of Judge Pickering and directing the carrying of the same to the Senate. Volume III, section 2319.

Form of resolutions impeaching Judge Swayne and directing that the impeachment be carried to the bar of the Senate. Volume III, section 2472.

Forms of resolutions directing the carrying of the impeachment of President Johnson to the Senate. Volume III, section 2412.

#### (73) Decisions of the House—Continued.

Form of the resolution directing the carrying of the Chase impeachment to the Senate. Volume III. section 2343.

Form of resolution providing for carrying the impeachment of Judge Humphreys to the Senate. Volume III, section 2385.

## (74) Carrying of, to the Senate.—The Message of Notification.

A message was sent to inform the Senate that a committee would present the impeachment of President Johnson. Volume III, section 2413.

The message informing the Senate that a committee would impeach Secretary Belknap at the bar of the Senate included the names of the committee. Volume III, section 2446.

#### (75) Carrying of, to the Senate.—The Committee.

The Blount impeachment was carried to the bar of the Senate by a single Member of the House. Volume III, section 2294.

The Pickering impeachment was carried to the Senate by a committee of two. Volume III, section 2319.

The impeachment of Mr. Justice Chase was carried to the Senate by a committee of two. Volume III, section 2343.

The impeachment of Judge Peck was carried to the Senate by a committee of two. Volume III, section 2367.

The impeachment of Judge Humphreys was carried to the Senate by a committee of two, representing the two political parties. Volume III, section 2385.

The impeachment of President Johnson was carried to the Senate by a committee of two. Volume III, section 2412.

The impeachment of Secretary Belknap was carried to the Senate by a committee of five. Volume III, section 2445.

The impeachment of Judge Delahay was carried to the Senate by a committee of three. Volume III, section 2505.

The Speaker appointed the committee to carry the impeachment of President Johnson to the Senate from those favoring impeachment and from the majority party. Volume III, section 2412

The minority party were represented on the committee to carry the impeachment of Secretary Belknap to the Senate. Volume III, section 2445.

The Speaker gave the minority representation on the committee to carry the impeachment of Judge Delahay to the Senate. Volume III, section 2505.

Constitution of the committee to carry the Swayne impeachment to the Senate. Volume III, section 2472.

# (76) Carrying of, to the Senate.—Ceremonies of Delivering.

Form used in delivering the Blount impeachment at the bar of the Senate. Volume III, section 2296.

Ceremonies of presenting the Pickering impeachment at the bar of the Senate. Volume III, section 2320.

Form of declaration by House committee in presenting the impeachment of Judge Pickering in the Senate. Volume III, section 2320.

Form of declaration used by the committee in presenting the impeachment of Mr. Justice Chase in the Senate. Volume III, section 2343.

Forms and ceremonies of carrying the impeachment of Judge Peck to the Senate. Volume III, section 2367.

Forms and ceremonies of presenting the impeachment of Judge Humphreys in the Senate. Volume III, section 2386.

Form of declaration by the chairman of the House committee in presenting the impeachment of President Johnson in the Senate. Volume III, section 2413.

## (76) Carrying of, to the Senate.—Ceremonies of Delivering—Continued.

The Ceremonies of presenting the impeachment of President Johnson at the bar of the Senate. Volume III. section 2413.

Ceremonies and forms of presenting the impeachment of Secretary Belknap at the bar of the Senate. Volume III, section 2446.

Forms and ceremonies for carrying of the impeachment of Judge Delahay to the Senate. Volume III, section 2505.

Forms and ceremonies of presenting the Swayne impeachment in the Senate. Volume III, section 2473.

The person impeaching on behalf of the Commons signifies that articles will be exhibited. Volume III, section 2026.

In impeaching the spokesman of the Commons asks that the delinquent be sequestered from his seat or committed, or that the peers take order for his appearance. Volume III, section 2026.

Under the parliamentary law of impeachment the Commons, as grand inquest of the nation and as accusers, become suitors for penal justice at the bar of the Lords. Volume III, section 2026.

#### (77) Carrying of, to the Senate.—Report of.

Form of report to the House of an impeachment carried to the bar of the Senate. Volume III, section 2296.

Verbal report made by the House committee on returning from presenting in the Senate the impeachment of Judge Pickering. Volume III, section 2320.

Verbal report made by the committee that had carried the impeachment of Mr. Justice Chase to the Senate. Volume III, section 2343.

The committee, having impeached President Johnson, returned to the House and reported orally in the usual form. Volume III, section 2413.

Having carried the impeachment of Secretary Belknap to the Senate, the committee returned and reported verbally to the House. Volume III, section 2446.

Having carried to the Senate the articles impeaching Judge Archbald, the managers returned and reported verbally in the House. Volume IV, section 501.

# (78) The Senate Takes Order.

Proceedings and resolutions adopted by the Senate in taking order on the presentation of the Pickering impeachment. Volume **III**, section **2320**.

Form of resolution adopted by the Senate in taking order for the impeachment of Judge Humphreys. Volume III, section 2386.

Form of resolution in which the Senate took order for the impeachment of President Johnson. Volume III, section 2414.

Forms of resolutions in the Senate providing for taking order on the impeachment of Secretary Belknap. Volume III, section 2446.

After discussing precedents the Senate appointed a committee to consider the message impeaching Judge Peck. Volume III, section 2367.

The message of the House impeaching President Johnson was referred to a committee of seven Senators appointed by the Chair. Volume III, section 2413.

The Senate received the message impeaching President Johnson in its legislative capacity and not as a court. Volume III, section 2413.

The Senate appointed a committee to search the Journals for precedents for the Pickering impeachment. Volume III, section 2325.

## (79) Articles of Impeachment.—Prepared by a Committee.

In the Blount impeachment the drawing up of the articles was confided to a select committee, with power to procure testimony. Volume III, section 2297.

In the Blount impeachment the House, after discussion, empowered the committee drawing the articles to sit during the recess of Congress. Volume III, section 2297.

# (79) Articles of Impeachment.—Prepared by a Committee—Continued.

- The committee appointed to prepare articles of impeachment in the Blount case reported the evidence and later the articles. Volume III, section 2300.
- The work of drawing up the articles impeaching Secretary Belknap was referred to the Judiciary Committee. Volume III, section 2444.
- The House decided that the articles impeaching Judge Swayne should be prepared by a select committee. Volume III, section 2472.
- In the Belknap case the committee in drawing up articles needed certain special powers as to witnesses. Volume III, section 2447.
- The House authorized a committee of seven to prepare articles impeaching President Johnson, with power to compel testimony. Volume III, section 2412.
- After the House had agreed to articles impeaching President Johnson the managers reported two additional articles, which were also agreed to. Volume III, section 2418.
- A committee finding that a judge had failed to live up to the standards of the judiciary in matters of personal integrity and in the discharge of the duties of his office, recommended articles of impeachment. Volume VI, section 545.
- Instances wherein the House gave authority to prepare articles of impeachment at the time the investigation was ordered. Volume III, section 2506.
- Instance wherein a special committee was created for the purpose of instituting an inquiry and drafting articles of impeachment if found to be warranted by the circumstances. Volume **VI**, section **550**.
- An instance wherein a committee charged with the investigation reported articles with the resolution of impeachment. Volume III, section 2514.
- The committee, empowered to investigate, reported simultaneously resolutions impeaching Judge Archbald and articles of impeachment. Volume VI, section 499.
- The committee appointed to prepare articles in the Chase case were all of those who had favored the impeachment. Volume III, section 2343.
- All of the committee who framed the article in the Peck case had voted for the impeachment (footnote). Volume III, section 2368.
- The committee to draw the articles in the Humphreys impeachment were appointed by the Speaker, and all but one was of the majority party. Volume III, section 2387.
- The Speaker appointed the committee to draw articles impeaching President Johnson from those favoring impeachment and from the majority party. Volume III, section 2412.
- The Speaker in the committee to draw the articles in the Swayne case gave minority representation to those opposed generally to the impeachment. Volume III, section 2472.
- The House, disregarding the majority report of the committee, adopted the minority recommendation and passed articles of impeachment. Volume VI, section 514.

# (80) Articles of Impeachment.—Consideration in House or Committee of the Whole.

- The articles of impeachment in the Blount case were considered by the House and not by the Committee of the Whole. Volume III, section 2300.
- The House considered the articles of impeachment of Judge Pickering in Committee of the Whole House. Volume III, section 2323.
- The article impeaching Mr. Justice Chase were considered article by article in Committee of the Whole. Volume III, section 2344.
- The article of impeachment against Judge Peck was considered in Committee of the Whole before being agreed to by the House. Volume III, section 2368.
- The articles of impeachment against Judge Humphreys were agreed to by the House without debate. Volume III, section 2387.
- To prevent dilatory tactics the House adopted, under suspension of the rules, a special order for consideration of the articles impeaching President Johnson. Volume III, section 2414.
- The articles impeaching President Johnson were considered in Committee of the Whole. Volume III, section 2415.

# (80) Articles of Impeachment.—Consideration in House or Committee of the Whole—Continued.

Practice in considering and amending articles of impeachment in Committee of the Whole. Volume III, section 2344.

It was held in the Johnson impeachment that the managers or any Member of the House might propose an additional article as a question of privilege. Volume III, section 2418.

Articles of impeachment having been presented, debate is in order only on debatable motions related thereto. Volume VI, section 549.

Charges of impeachment may not be denied presentation because of generality in statement. Volume VI, section 536.

Articles of impeachment were referred by the House to the Committee on the Judiciary. Volume VI. section 469.

### (81) Articles of Impeachment.—Amending and Adopting by the House.

Method by which the House amended and voted on the articles of impeachment in the Chase case. Volume III, section 2344.

The articles impeaching Secretary Belknap were considered in the House and agreed to without amendment. Volume III, section 2448.

The articles impeaching Judge Swayne were reported from a divided committee and agreed to by a divided House. Volume III, section 2474.

The first or headline paragraph and the last or reservation clause were agreed to after the articles impeaching the President had been agreed to. Volume III, section 2416.

In the case of the Johnson impeachment the question, "Will the House agree thereto?" was put to each article after they had been opened to amendment. Volume III, section 2416.

It is in order to demand a division of the question on agreeing to a resolution of impeachment and a separate vote may be had on each article. Volume VI, section 545.

An instance in which a Member after submitting articles of impeachment which were referred to a committee of the House, later submitted amended articles of impeachment which were referred to the same committee. Volume VI, section 468.

## (82) Articles of Impeachment.—The Reservation of the Right to Exhibit Additional.

The House decided to retain in the articles of the Chase impeachment the old reservation of liberty to exhibit further articles. Volume III, section 2344.

## (83) Articles of Impeachment.—Form, Signing, Attesting, etc.

The articles in an impeachment are signed by the Speaker and attested by the Clerk. Volume III, sections 2302, 2370, 2390, 2420, 2449.

The articles of impeachment of Judge Pickering were enrolled after they were agreed to by the House. Volume III, section 2323.

The articles of impeachment in the Belknap case were held sufficient, although attacked for not describing the respondent as one subject to impeachment. Volume III, section 2123.

In the English usage the articles of impeachment are substituted for an indictment and distinguished from it by less particularity of specification. Volume III, section 2117.

## (84) Articles of Impeachment.—Record of, in the Journal.

The articles of impeachment in the Blount case appear in the House Journal on the day of their adoption and in the Senate Journal on the day of their presentation. Volume III, section 2302.

The articles of impeachment in the Chase case appear in the House Journal in full at the time of their adoption. Volume III, section 2344.

The articles in the Peck impeachment appear in the House Journal on the day of its adoption. Volume III, section 2368.

## (85) Articles of Impeachment.—Intervention of Recess Before Presentation of.

A recess of Congress intervened between the impeachment of Blount and the framing of the articles of impeachment. Volume III, section 2299.

The articles of impeachment in the Chase case were reported just before the close of the first session of the Congress. Volume III, section 2343.

The proceedings in the Chase impeachment were continued after a recess of Congress, but in deference to the practice at that time the articles were recommitted for a new report. Volume III, section 2344.

The House voted the impeachment of Judge Delahay at the end of one Congress, intending to present articles in the next. Volume III, section 2505.

## (86) Articles of Impeachment.—Direction to Managers to Exhibit.

The managers carry the articles of impeachment to the Senate in accordance with a resolution agreed to by the House. Volume III, section 2300.

Form of resolution directing that the Senate be informed of the appointment of managers and that they will carry articles to the Senate. Volume III, section 2323.

Form of resolution directing the carrying of the articles of impeachment of Judge Pickering to the Senate. Volume III, section 2323.

Forms of resolutions directing the manages to exhibit in the Senate the articles of impeachment against Mr. Justice Chase. Volume III, section 2345.

Form of resolutions providing for carrying to the Senate the article impeaching Judge Peck. Volume III, section 2368.

Forms of resolutions providing for carrying to the Senate the articles impeaching President Johnson and notifying the Senate thereof. Volume III, section 2417.

The articles of impeachment of President Johnson having been amended, the House gave a new direction for carrying them to the Senate. Volume III, section 2419.

Forms of resolutions providing for presenting in the Senate the articles impeaching Secretary Belknap. Volume III, section 2448.

Forms of resolutions authorizing the appointment of managers of the Swayne impeachment and directing the articles to be exhibited in the Senate. Volume III, section 2475.

The person impeaching on behalf of the Commons signifies that articles will be exhibited. Volume III, section 2026.

In the Blount impeachment, following the precedent of the Hastings trial, the House did not send the articles to the Senate with the impeachment. Volume III, section 2295.

# (87) Articles of Impeachment.—Messages Preliminary to Exhibition of.

In the Chase impeachment the message notifying the Senate that articles would be exhibited does not appear to have included the names of the managers. Volume III, section 2345.

It does not appear that the message announcing the appointment of managers of the Pickering impeachment included their names. Volume III, section 2323.

The message announcing to the Senate that an article impeaching Judge Peck would be presented gave the names of the managers. Volume III, section 2369.

The message from the House announcing that articles of impeachment would be presented against President Johnson contained the names of the managers. Volume III, section 2419.

Forms of messages preceding the presentation of the articles impeaching Secretary Belknap. Volume III, section 2449.

The message informing the Senate that articles would be presented against Secretary Belknap contained the names of the managers. Volume III, section 2448.

The message informing the Senate that articles impeaching Judge Humphreys would be brought contained the names of the managers. Volume III, section 2388.

When informed that managers are to present articles of impeachment, the Senate by rule required its Secretary to inform the House of its readiness to receive the managers. Volume III, section 2078.

#### (87) Articles of Impeachment.—Messages Preliminary to Exhibition of—Continued.

- Upon receiving notice from the House that the managers would present articles against William Blount, the Senate set a time and informed the House thereof. Volume III, section 2301.
- The Senate set a day and hour for receiving the managers to exhibit articles impeaching Judge Pickering, and informed the House thereof. Volume III, section 2325.
- The Senate notified the House of the day and hour when it would receive the managers to exhibit the articles impeaching Mr. Justice Chase. Volume III, section 2345.
- The Senate notified the House by message that it was organized for the trial of the Archbald impeachment. Volume VI, section 502.
- A message was sent to inform the Senate that the managers on the part of the House of Representatives would present the impeachment of Judge Archbald, and the Senate transmitted a message in reply informing the House that the Senate was ready to receive them. Volume VI. section 501.

## (88) Articles of Impeachment.—Attendance of the Managers in the Senate to Exhibit.

- The Senate having informed the House of its readiness to receive the managers with the articles impeaching President Johnson the House, as Committee of the Whole, attended its managers to the Senate. Volume **III**, section **2419**.
- At the presentation of the articles impeaching President Johnson the Speaker was, by order of the Senate, escorted to a seat beside the President pro tempore. Volume III, section 2420.
- The managers who presented the articles impeaching William Blount were attended by some Members of the House. Volume III, section 2301.
- The House being notified that the Senate was ready to receive the articles impeaching Judge Humphreys, the managers attended unaccompanied. Volume III, section 2390.
- The House did not accompany their managers when articles of impeachment were presented against Secretary Belknap. Volume III, section 2449.

### (89) Articles of Impeachment.—Ceremonies of Receiving the Managers in the Senate.

- The managers being introduced in the Senate, and having signified their readiness to exhibit articles of impeachment, the Presiding Officer directs proclamation to be made. Volume III, section 2126.
- Form of proclamation made by the Sergeant-at-arms when managers bring articles of impeachment to the Senate. Volume III, section 2126.
- The ceremonies of presenting to the Senate the articles of impeachment. Volume VI, section 515. The ceremonies of presenting to the Senate the articles of impeachment of William Blount in 1797. Volume III. section 2301.
- Rules established by the Senate to prescribe ceremonies for receiving House mangers presenting articles in the Blount case. Volume III, section 2301.
- Form of proclamation made in the Senate on attendance of House managers to present articles of impeachment against William Blount. Volume III, section 2301.
- The Senate prescribed by rule the ceremonies for receiving the House managers to present articles of impeachment against Judge Pickering. Volume III, section 2326.
- Rule of the Senate prescribing forms and ceremonies for receiving managers in presenting articles of impeachment against Judge Pickering. Volume III, section 2325.
- Form of proclamation made by the Sergeant-at-Arms, under direction of the President, when the managers presented articles in the Pickering impeachment. Volume III, section 2326.
- Ceremonies of presenting the articles against Judge Pickering before the high court of impeachment. Volume III, section 2328.
- Ceremonies at the presentation of the articles before the high court of impeachment in the Chase case. Volume III, section 2346.

# (89) Articles of Impeachment.—Ceremonies of Receiving the Managers in the Senate—Continued.

Form of proclamation of the Sergeant-at-Arms when articles of impeachment against Judge Peck were to be presented. Volume III, section 2369.

The Senate followed the precedents in adopting rules prescribing forms and ceremonies for receiving the articles in the Humphreys impeachment. Volume III, section 2389.

Ceremonies and forms in presenting in the Senate the articles impeaching Secretary Belknap. Volume III, section 2449.

Ceremonies of the exhibition of the articles impeaching Judge Swayne. Volume III, section 2476. The ceremonies of presenting the articles impeaching President Johnson at the bar of the Senate. Volume III, section 2420.

# (90) Articles of Impeachment.—Reading of the Articles.

Announcement of the chairman of the House managers in presenting to the Senate the articles against William Blount. Volume III, section 2301.

Form of declaration of the chairman of the managers of their readiness to present to the Senate the articles impeaching President Johnson. Volume III, section 2420.

The article of impeachment in the Peck case was read by the chairman of the managers, and appears in full on the Journal of the trial. Volume III, section 2370.

In the Pickering impeachment the chairman of the managers read the articles and then delivered them at the table of the Senate. Volume III, section 2328.

In presenting to the court the articles impeaching Mr. Justice Chase the chairman of the managers read them and then delivered them at the table. Volume III, section 2346.

The articles impeaching President Johnson were read by the chairman of the managers and delivered at the table of the Secretary. Volume III, section 2420.

The chairman of the managers having read the articles impeaching Secretary Belknap, laid them on the table of the Senate. Volume III, section 2449.

The articles of impeachment, signed by the Speaker and attested by the Clerk, after being read by the chairman of the managers, were handed to the Secretary of the Senate. Volume VI, section 501.

Managers on the part of the House having verbally notified the Senate of the impeachment of Judge Archbald, formal reading of articles of impeachment was delayed for proclamation by the Sergeant-at-Arms. Volume VI, section 476.

The amended article of impeachment when received in the Senate was filed without being read, it having previously appeared in full in the Record. Volume VI, section 521.

The manager having read the articles impeaching William Blount, the Sergeant-at-Arms received them and laid them on the Senate table. Volume III, sections 2301.

# (91) Articles of Impeachment.—Exhibition of, as Related to Organization of Senate for the Trial.

The Senate organized as a court before receiving the articles in the Pickering case. Volume III, sections 2325–2328.

The Senate committee concluded in the Pickering case that there was no impeachment before the Senate until articles were exhibited. Volume III, section 2324.

The Senate adopted a rule prescribing ceremonies for receiving as a court the articles impeaching Judge Peck. Volume III, section 2369.

The Senate as a court adopted a rule prescribing the ceremonies at the presentation of articles impeaching Mr. Justice Chase. Volume III, section 2345.

The articles impeaching President Johnson were received by the Senate with the President pro tempore presiding. Volume III, section 2420.

In the Johnson trial the articles of impeachment were presented before the Chief Justice had taken his seat, although he had filed his written dissent from such procedure. Volume III, section 2057.

# (91) Articles of Impeachment.—Exhibition of, as Related to Organization of Senate for the Trial—Continued.

The Senate, by rule, has implied that the Chief Justice attends and presides only after the articles of impeachment have been presented. Volume III, section 2082.

The Senate organized for the Belknap trial after the articles of impeachment had been presented. Volume III, section 2450.

## (92) Articles of Impeachment.—Action of Senate After Exhibition of.

Articles of impeachment being exhibited by the managers, the Presiding Officer says that the Senate will take proper order and inform the House thereof. Volume III, section 2126.

The Senate decided in the Pickering case that it would take order for respondent's appearance only after articles had been exhibited. Volume III, section 2324.

Articles of impeachment being exhibited against Judge Pickering, the President of the Senate was directed by rule to state that order would be taken and the House would be notified. Volume III, section 2326.

Articles of impeachment being presented, the Senate is required by its rule to proceed to prompt consideration thereof. Volume III, section 2079.

The managers on the part of the House having formally presented articles of impeachment, the Senate organized for the trial. Volume VI, section 546.

Before consideration of articles of impeachment, the President Officer is required by rule to administer the oath to the Senators present, and later to others as they may appear. Volume III, section 2079.

The articles of impeachment in the Archbald trial were ordered printed by the Senate and referred to a special committee appointed by the President pro tempore. Volume **VI**, section **502**.

Upon presentation of articles of impeachment and the organization of the Senate for the trial a writ of summons is issued to the accused. Volume III, section 2127.

The article of impeachment against Judge Peck having been presented, the Senate ordered a writ of summons to issue, and informed the House thereof. Volume III, section 2370.

The writ of summons to one accused in articles of impeachment recites the articles and notifies him to appear at a fixed time and place and file his answer. Volume III, section 2127.

The rule specifying the method of serving writs of summons to one accused in articles of impeachment. Volume III, section 2127.

The manager having read the articles impeaching William Blount, the Sergeant-at-Arms received them and laid them on the Senate table. Volume III, section 2301.

Form of declaration of Vice-President upon presentation of articles of impeachment in the Blount case. Volume III, section 2301.

In the Pickering case the senate committee concluded that after service of notice of articles the Senate might proceed to trial whether respondent entered appearance or not. Volume III, section 2324.

## (93) Articles of Impeachment.—Report of Managers After Exhibition of.

Having carried to the Senate the articles impeaching Judge Archbald, the managers returned and reported verbally in the House. Volume VI, section 501.

Verbal report made by the House committee on returning from presenting in the Senate the impeachment of Judge Pickering. Volume III, section 2320.

Verbal report made by the committee that had carried the impeachment of Mr. Justice Chase to the Senate. Volume III, section 2343.

The managers having carried to the Senate the articles impeaching Mr. Justice Chase reported verbally to the House. Volume III, section 2346.

Having laid the article impeaching Judge Peck on the Senate table, the managers returned and reported verbally to the House. Volume III, section 2370.

The report to the House of the presentation of articles impeaching President Johnson was made by the chairman of the Committee of the Whole. Volume III, section 2420.

# (93) Articles of Impeachment.—Report of Managers After Exhibition of—Continued.

Having presented in the Senate the articles impeaching Secretary Belknap, the managers reported verbally in the House. Volume III, section 2449.

Having exhibited in the Senate the articles impeaching Judge Swayne, the managers reported verbally to the House. Volume III, section 2476.

The chairman of the managers reported verbally to the House after having presented in the Senate the articles impeaching Judge Pickering. Volume III, section 2328.

# (94) Articles of Impeachment.—Articles in Full in Various Trials.

The articles of impeachment of William Blount. Volume III, section 2302.

The articles impeaching Judge Pickering, with signature of the Speaker and attestation of the Clerk. Volume III, section 2328.

The articles of impeachment of Mr. Justice Chase. Volume III, section 2346.

The article of impeachment against Judge Peck. Volume III, section 2370.

The articles impeaching Judge Humphreys and their presentation. Volume III, section 2390.

The articles impeaching President Johnson. Volume III, section 2420.

As reported from the committee, the articles impeaching President Johnson were confined to a few acts chiefly concerning Secretary Stanton. Volume III, section 2416.

The articles of impeachment in the Belknap case. Volume III, section 2449.

The articles of impeachment of Judge Charles Swayne. Volume III, section 2476.

## (95) Articles of Impeachment.—Appearance of Respondent and Answer to.

In an impeachment case the writ of summons being returned, the accused is called to appear and answer the articles. Volume III, section 2129.

Instance in which on motion of counsel for respondent, and over protest of managers for the House, the Senate granted the respondent 10 days in which to answer articles of impeachment. Volume VI, section 482.

Under the English practice, a copy of the articles of impeachment is furnished to the respondent and a day is fixed for his answer. Volume III, section 2120.

The person accused in articles of impeachment may appear in person or by attorney. Volume III, section 2127.

The person impeached may appear to answer the articles in person or by attorney, and a record is made as to the mode of appearance. Volume III, section 2129.

In response to the writ of summons, Judge Archbald appeared in person attended by counsel to answer the articles of impeachment. Volume VI, section 504.

Judge Louderback appeared in person, attended by counsel, to answer the articles. Volume VI, section 518.

According to the parliamentary law the respondent, on accusation for misdemeanor, may answer the articles of impeachment by person or by writing or by attorney. Volume III, section 2120.

A respondent in a case of impeachment for misdemeanor answers the articles before the Lords in such a state of liberty or restraint as he was in when the Commons complained of him. Volume III, section 2120.

The person accused in articles of impeachment failing to appear or to answer, the trial proceeds as on a plea of not guilty. Volume III, section 2127.

A motion entered by respondent to make more definite and certain an article of the articles of impeachment was agreed to by the managers on the part of the House without action by the Senate. Volume VI, section 518.

The plea filed by counsel of William Blount in answer to the articles of impeachment. Volume III, section 2310.

On his appearance to answer articles of impeachment Mr. Justice Chase was furnished with a chair. Volume III, section 2349.

Mr. Justice Chase appeared to answer the articles of impeachment "in his own proper person." Volume III, section 2349.

#### (95) Articles of Impeachment.—Appearance of Respondent and Answer to—Continued.

Judge Humphreys did not appear in person or by attorney to answer the articles of impeachment. Volume III, section 2393.

The answer of President Johnson to the articles of impeachment. Volume III, section 2428.

The answer of Judge Swayne to the articles of impeachment. Volume III, section 2481.

The answer of Judge Archbald demurred severally to all the articles of impeachment, alleging that no impeachable offense had been charged and then replying in detail to the charges set forth in each article. Volume **VI**, section **505**.

The answer of Judge Archbald to the articles of impeachment was signed by himself and his counsel. Volume VI, section 505.

The answer of Judge Louderback to the articles of impeachment. Volume VI, section 518.

The respondent in impeachment proceedings attended throughout the trial and was present when the articles were voted on and judgment rendered. Volume **VI**, section **524**.

## (96) Articles of Impeachment.—As Related to Later Pleadings.

In the Belknap trial the House was sustained in averring in pleadings as to jurisdiction matters not averred in the articles. Volume III, section 2123.

The pleadings were the subject of full discussion during the Belknap trial. Volume III, section 2123.

The extent of dilatory pleadings in the Belknap trial was commented on as an innovation on American and English precedents. Volume III, section 2123.

In the Belknap case the Senate decided that respondent's plea in demurrer was insufficient and that the articles were sufficient. Volume III, section 2459.

The Senate ordered a discussion in argument on the right of the House to allege in the replication matters not touched in the articles. Volume III, section 2457.

The replication of the House consisted of a general denial of all allegations set forth in Judge Archbald's answer and an averment that the charges contained in the articles of impeachment set forth impeachable offenses. Volume VI, section 507.

In response to respondent's motion to make more certain, the House revised an article of the articles of impeachment and transmitted it to the Senate as amended. Volume VI, section 520.

#### (97) Articles of Impeachment.—As Relating to the Presentation of Evidence.

In an impeachment trial testimony is presented generally and is not classified according to the article to which it applies. Volume III, section 2165.

Having ascertained that certain testimony was within the scope of the articles of impeachment, the Senate reversed a decision that the testimony was immaterial. Volume III, section 2208.

In an impeachment trial testimony that can be construed as fairly within the purport of the articles is admitted. Volume III, section 2220.

In the Johnson trial the Senate held inadmissible as evidence of an intent specified in the articles an act not specified in the articles. Volume III, section 2221.

In the Johnson trial the Senate declined to admit evidence of a fact bearing on the question of intent, no issue having been accepted in the pleadings on this point. Volume III, section 2222.

A question being raised in the Swayne trial that certain evidence was immaterial, the pleadings were examined to determine whether or not the issues involved were raised. Volume III, section 2224.

Objection that new matter in respondent's answer not responsive to any charge in the articles should not lay a foundation for the introduction of evidence. Volume III, section 2277.

#### (98) Articles of Impeachment.—Voting on, in Judgment.

If an impeachment is not sustained by a two-thirds vote on any article a judgment of acquittal shall be entered. Volume III, section 2098.

# (98) Articles of Impeachment.—Voting on, in Judgment—Continued.

- Two-thirds not having voted guilty on any article, the presiding officer declared Judge Louderback acquitted. Volume VI, section 524.
- The Presiding Officer announced the result of the vote on each article of the Archbald impeachment and the conviction or acquittal of respondent on each. Volume VI, section 512.
- If the respondent be convicted by a two-thirds vote on any article of impeachment the Senate shall pronounce judgment. Volume III, section 2098.
- If a plea of guilty be entered in answer to articles of impeachment judgment may be entered without further proceedings. Volume III, section 2127.
- Views of the Chief Justice on form of final question in the Johnson trial and on division of the articles for voting. Volume III, section 2439.
- Deliberation having been had in secret session, the Senate voted on the articles of impeachment in the Johnson case without debate. Volume III, section 2437.
- In the Louderback trial the Senate deliberated behind closed doors before voting on the articles of impeachment. Volume VI, section 524.
- The Senate fixed the time at which a final vote should be taken on the articles of impeachment presented against Judge Archbald and notified the House by message. Volume VI, section 511.
- The Senate in secret session adopted an order to govern the voting on the articles in the Belknap impeachment. Volume III, section 2466.
- The Senate in secret session framed the rule for voting on the articles impeaching Judge Swayne. Volume III, section 2485.
- Forms of voting on the articles and declaring the result in the Swayne impeachment. Volume III, section 2485.
- Forms of voting on the articles and declaring the result in the Archbald impeachment. Volume VI, section 512.
- In the Johnson trial the Senate voted on the articles in an order different from the numerical order. Volume III, section 2440.
- The voting on the articles in the Archbald impeachment was without debate but each Senator was permitted to file and opinion to be published in the printed proceedings. Volume **VI**, section 511.
- Senators were permitted to excuse themselves from voting on articles of impeachment as they were reached without having given notice of such intention prior to the vote on Article 1. Volume VI, section 524.
- Various Senators were excused from voting on a part or all of the articles of impeachment. Volume VI, section 516.
- The Senate, overruling the Chief Justice, decided that a motion to adjourn over was in order during the voting on the articles in the Johnson trial. Volume III, section 2441.
- It was announced that pairs would not be arranged or recognized in the final vote on the articles of impeachment in the Louderback trial. Volume VI, section 524.

# (99) The Managers for the House.—Not a Committee.

- Mr. Speaker Colfax held that the managers of an impeachment were not a committee (footnote). Volume III, section 2420.
- In response to an objection by the managers to the designation "board of" managers, contained in a communication incorporated in the record of proceedings, the Secretary of the Senate was authorized to correct the designation. Volume **VI**, section **508**.

## (100) The Managers for the House.—Resolutions Providing for Selection of.

- Form of resolutions providing for selection of managers and the presentation of the articles to the Senate in the Humphreys impeachment. Volume III, section 2388.
- Forms of resolutions authorizing the appointment of managers of the Swayne impeachment, and directing the articles to be exhibited in the Senate. Volume III, section 2475.

# (100) The Managers for the House.—Resolutions Providing for Selection of—Continued.

A resolution providing for the selection of managers of an impeachment was admitted as a matter of privilege. Volume **VI**, section **517**.

#### (101) The Managers for the House.—Methods of Selection of.

- The managers of the Humphreys and Swayne impeachments were appointed by the Speaker. Volume III, sections 2388, 2475.
- The House decided to appoint the managers of the Belknap impeachment by resolution instead of by ballot. Volume III, section 2448.
- After considering English precedents the House chose the managers of the Blount impeachment by ballot. Volume III, section 2300.
- In the Pickering impeachment the House decided that the managers should not be appointed by the Speaker or by viva voce vote, but by ballot. Volume III, section 2323.
- The House appointed seven managers by ballot for the trial of Mr. Justice Chase. Volume III, section 2345.
- The managers of the Peck impeachment were chosen by ballot, a majority vote being required for election. Volume **III**, section **2368**.
- The managers of the Johnson impeachment were chosen by ballot. Volume III, section 2417.
- The House overruled the Speaker and decided that a manager of an impeachment should be elected by a majority and not by a plurality. Volume III, section 2345.
- When managers of an impeachment are elected by a ballot a majority is required for the choice of each. Volume III, section 2031.
- In choosing managers by ballot the House guarded against complications in case more than the required number should have a majority. Volume III, section 2300.
- It appears that the minority party generally refrained from participating in the ballot for managers of the Johnson impeachment. Volume III, section 2417.
- The House excused one Member from voting on the ballot for managers of the Johnson impeachment but refused to excuse others. Volume III, section 2417.
- In the balloting for managers of the Johnson impeachment nominations were made before the vote. Volume III, section 2417.
- The Speaker appointed four tellers to count the ballots for managers of the Johnson impeachment. Volume III, section 2417.
- Mr. Speaker Colfax tendered to several Members of the minority a place as one of the tellers to count the ballots for managers of the Johnson impeachment. Volume III, section 2417.
- Members of the minority declining to serve as tellers to count the ballots for managers of the Johnson impeachment, the Speaker appointed all from the majority party. Volume III, section 2417.
- On a ballot to elect managers for an impeachment, ballots on which the names were doubtful, were not counted. Volume V, section 6010.
- The managers elected to conduct the Archbald trial on behalf of the House of Representatives consisted of seven members of the Judiciary Committee and represented both the majority and minority parties in the House. Volume VI, section 500.
- The House by resolution elected five managers, chosen from the Committee on the Judiciary and from both parties, to carry the impeachment of Judge Louderback to the Senate. Volume VI, section 514.
- Discussion of the power of the House to appoint managers to continue in office in that capacity after the expiration of the term for which they were elected to the House. Volume **VI**, section **517**.
- Managers of an impeachment being no longer Members of the House by reason of the expiration of their terms, successors were elected. Volume **VI**, section **517**.
- Instance wherein the number of managers of an impeachment was increased after the institution of proceedings in the Senate. Volume VI, section 517.

## (102) The Managers for the House.—Excuses and Vacancies.

- A member appointed one of the managers of an impeachment may be excused by the House. Volume III, section 2032.
- A manager in impeachment proceedings is excused from service by authority of the House. Volume III, section 2300.
- The House having excused a Member elected manager in the Pickering case, another was chosen by ballot. Volume III, section 2323.
- A manager of the Chase impeachment being excused the House chose another by ballot and informed the Senate thereof. Volume III, section 2350.
- One of the managers of the Belknap impeachment being excused the House chose another. Volume III, section 2448.
- A manager of an impeachment having accepted an incompatible office the House chose a successor. Volume III, section 2306.

#### (103) The Managers for the House.—As to Representation of Party or Other Opinions.

- The managers chosen for the trial of Mr. Justice Chase had each voted for a portion at least of the articles. Volume III, section 2345.
- All the managers in the Peck trial were of those who had voted for impeachment. Volume III, section 2368.
- The managers of the Humphreys impeachment were appointed by the Speaker and all but one belonged to the majority party. Volume III, section 2388.
- It seems to have been conceded in the Belknap impeachment that the managers should be in accord with the sentiments of the House. Volume III, section 2448.
- The minority party were represented among the managers of the Belknap impeachment. Volume III, section 2448.
- Constitution of the managers of the Swayne impeachment. Volume III, section 2475.

# (104) The Managers for the House.—The Chairman.

- The chairman of managers of an impeachment having ceased to be a Member in the next in order succeeded to the chairmanship. Volume III, section 2306.
- Mr. Speaker Colfax held that when managers of an impeachment were elected by ballot the managers and not the House chose the chairman. Volume III, section 2417.
- Method of designating the chairman of the managers in the Belknap impeachment. Volume III, section 2448.
- Usage of the House in the selection of chairman of the managers of an impeachment (foot-note). Volume III, section 2417.

## (105) The Managers for the House.—Power to Investigate.

- The House gave to the managers appointed for the Johnson trial the power to send for persons and papers. Volume III, section 2419.
- The managers of the impeachment of President Johnson were given leave to sit during sessions of the House and power to compel testimony. Volume III, section 2423.
- An instance wherein the managers of an impeachment were endowed by the House with the powers of an investigating committee. Volume III, section 1685.
- The House has constituted the managers of an impeachment a select committee of investigation. Volume IV, section 4400.
- With the adjournment of a court of impeachment the function of the managers cease, but the House may continue them to complete an investigation already begun. Volume III, section 1685.

# (106) The Managers for the House.—Consultation by.

- The court having determined, in the Pickering impeachment, to hear counsel of a third person on a preliminary question, the managers withdrew to consult the House. Volume III, section 2334.
- Instance wherein the managers consulted the House as to a proposition that an impeachment trial be postponed. Volume **III**, section **2044**.

## (106) The Managers for the House.—Consultation by—Continued.

- The House declined to instruct its managers as to further proceedings after William Blount had failed to appear and answer. Volume III, section 2308.
- The House in the Pickering impeachment deemed it unnecessary to approve the conduct of its mangers in declining to discuss in court a matter from a third party. Volumn III, section 2334.
- The House having taken no action when consulted as to postponement of an impeachment trial, the managers left the decision to the court. Volume III, section 2044.
- Instance wherein the managers of an impeachment made a verbal report to the House on a matter arising during the trial. Volume III, section 2044.

# (107) The Managers for the House.—Attendance, etc., in the Senate.

- No question was made on an occasion during the Swayne trial when less than a quorum of the managers were in attendance. Volume III, sections 2035, 2036.
- The inability of a manager to attend a session of an impeachment trial is announced by his associates. Volume III, sections 2035, 2036.
- The managers were announced when they attended in the Senate for the trial of the President, but the counsel for respondent entered unannounced. Volume III, section 2427.
- One of the managers in an impeachment trial may not move to rescind an order of the Senate as to the conduct of the trial. Volume III, sections 2136-2139.
- An order affecting the conduct of a manager being presented during an impeachment trial he was permitted to explain. Volume III, section 2207.
- After trial of impeachment had proceeded for several days, the formality of announcement by the Doorkeeper of appearance in the Chamber of the managers and the respondent was by consent dispensed with. Volume VI, section 477.

# (108) The Managers for the House.—In General.

- A question affecting the integrity of the managers of an impeachment is a matter of privilege. Volume III, section 2612.
- The House thanked its managers for their services in the Swayne impeachment trial. Volume III, section 2037.
- The managers were excused from attendance on the sessions of the House during the course of the trial in the Senate. Volume VI, section 521.
- A summary of impeachment proceedings resulting in trial, with reference to methods of their institution, and the number and manner of appointment of managers on the part of the House. Volume VI, section 467.
- The posture and position of managers and counsel in trials of impeachment has been left to their own judgment and preference. Volume VI, section 487.
- On motion of the managers, a clerk and additional counsel were authorized to sit with them in the conduct of the trial. Volume VI, section 522.

#### (109) The Writ of Summons.—Issue of, Demanded by Managers.

- The House being notified that the Senate was organized for the trial of Secretary Belknap, the managers attended and demanded that process issue. Volume III, section 2451.
- Ceremonies of demanding that process issue in the Swayne impeachment. Volume III, section 2478.
- The Senate having ordered, on demand of the managers, that process issue against Judge Swayne, the managers returned and reported verbally to the House. Volume III, section 2478.
- The managers, having returned from demanding that process be issued against President Johnson, reported verbally to the House. Volume III, section 2423.
- Having demanded of the Senate that process issue against Secretary Belknap, the managers reported verbally to the House. Volume III, section 2451.
- The ceremony of formal demand by the managers that process issue in the trial of the Archbald impeachment. Volume VI, section 503.

## (109) The Writ of Summons.—Issue of, Demanded by Managers—Continued.

On demand of the managers, the Senate ordered summons to be issued for the appearance of Judge Archbald, fixing the day and hour of return. Volume VI, section 503.

#### (110) The Writ of Summons.—Issue of, Ordered.

Upon presentation of articles of impeachment and the organization of the Senate for the trial a writ of summons is issued to the accused. Volume III, section 2127.

The House managers having demanded process against President Johnson, the Senate ordered a summons to issue, returnable on a given date. Volume III, section 2423.

On the demand of the managers the Senate ordered process to issue against Secretary Belknap, fixing the day of return. Volume III, section 2451.

The article of impeachment against Judge Peck having been presented, the Senate ordered a writ of summons to issue and informed the House thereof. Volume III, section 2370.

The Senate decided in the Pickering case that it would take order for respondent's appearance only after articles had been exhibited. Volume III, section 2324.

Form of resolution directing the issue of a writ of summons to Judge Humphreys, and fixing the return day. Volume III., section 2391.

The House was informed by message of the issuance of a writ of summons to Judge Humphreys. Volume III, section 2391.

The forms of summons and subpoena in the Pickering case were communicated to the House and entered on its Journal. Volume III, section 2329.

#### (111) The Writ of Summons.—Form of.

The writ of summons to one accused in articles of impeachment recites the articles and notifies him to appear at a fixed time and place and file his answer. Volume III, section 2127.

Form of writ of summons issued to respondent in an impeachment case. Volume III, section 2119. Under the English practice, a copy of the articles of impeachment is furnished to the respondent, and a day is fixed for his answer. Volume III, section 2120.

Form of the writ summons issued for the appearance of William Blount to answer articles of impeachment. Volume III, section 2304.

Form of summons prescribed to command appearance of respondent in the Pickering impeachment. Volume III, section 2329.

A notification to the accused, with a copy of the articles, was deemed in the Pickering impeachment all the process necessary. Volume III, section 2324.

Form prescribed for the writ of summons in the Chase impeachment. Volume III, section 2347. The senate communicated to the House its form of summons in the Blount impeachment and it was entered in the House Journal. Volume III, section 2304.

#### (112) The Writ of Summons.—Service of.

The rule specifying the methods of serving writs of summons to one accused in articles of impeachment. Volume **III**, section **2127**.

All processes in an impeachment trial are served by the Sergeant-at-Arms of the Senate unless otherwise ordered. Volume III, section 2119.

Rule of the Senate prescribing method of service of writ of summons on William Blount. Volume III, section 2304.

In the Blount impeachment the Secretary was directed to serve the summons sixty days before the return day. Volume III, section 2304.

Provisions for rectification of an error in the process to secure attendance of respondent impeached by the Commons. Volume III, section 2116.

The Senate declined to order compulsory process to compel the appearance of Judge Pickering, but authorized a committee to examine the subject. Volume II, section 2322.

The writ of summons issued for the appearance of Judge Archbald to answer articles of impeachment does not appear in the Journal. Volume VI, section 479.

#### (113) Return of Writ of Summons.

- At 12:30 p.m. on the day of the return of the summons against a person impeached, the Senate suspends business and the Secretary administers an oath to the returning officer. Volume III, section 2128.
- The Chief Justice administered the oath to the Sergeant-at-Arms on the return of the writ of summons in the Belknap case. Volume III, section 2452.
- The respondent having waived personal service, the oath was not administered to the Sergeant at Arms on the return of the writ. Volume VI, section 518.
- Ceremonies at the return of the summons to President Johnson to appear and answer the articles of impeachment. Volume III, section 2424.
- Ceremonies and forms of the return of the writ of summons against Secretary Belknap. Volume III, section 2452.
- Proceedings on the return of the writ of summons in the Swayne impeachment. Volume III, section 2479.
- Rules adopted by the Senate for reading the return, calling the respondent, and entering appearance or default in the first impeachment. Volume III, section 2307.
- Form of return of writ of summons in Blount impeachment. Volume III, section 2307.
- Form of return made and oath taken by the Sergeant-at-Arms in the Chase impeachment. Volume III, section 2349.
- Form of return made by the Sergeant-at-Arms in the Peck trial and oath taken by him at the time. Volume III, section 2371.
- Form of precept indorsed on writ of summons in an impeachment case. Volume III, section 2119. Form of precept prescribed by the Senate to be indorsed on the writ of summons to Judge Pickering. Volume III, section 2329.
- Form of precept to be indorsed on the writ of summons in the Chase impeachment. Volume III, section 2347.
- Form of oath administered to the returning officer in an impeachment case. Volume III, section 2128.
- Form of oath taken by the Sergeant-at-Arms and entered on the record on the making of the return of service of summons on Judge Pickering. Volume III, section 2331.
- The oath take by the returning officer in an impeachment case is spread on the records. Volume III, section 2128.
- In the Blount impeachment the House, in conference, asked of the Senate an earlier return day of the summons, but the request was denied. Volume III, section 2304.
- In Blount's impeachment the return of service of the summons was filed in the Senate before the day set for the appearance. Volume III, section 2305.
- Returns of the Sergeant-at-Arms on the summons and a subpoena in the Pickering trial were read in the court before the return day. Volume III, section 2330.
- The Senate having fixed a day for the return of the writ of summons in the Chase impeachment, informed the House thereof. Volume III, section 2347.
- The Senate, by message, informed the House that the summons had been served on William Blount and a return made thereon to the Secretary's office. Volume III, section 2307.

# (114) Status of Respondent During.—Attendance on Trial.

- Mr. Justice Chase, after attending during much of his trial, asked leave to retire, and was informed that the rules did not require his attendance. Volume III, section 3354.
- The respondent in the Belknap trial attended throughout until the time of rendering judgment. Volume III, section 467.
- The respondent attended during the presentation of testimony and the arguments in the Swayne trial. Volume III, section 2483.
- The respondent did not attend when the articles in the Swayne case were voted on in the Senate. Volume III, section 2485.

#### (114) Status of Respondent During.—Attendance on Trial—Continued.

By common consent it was agreed that a judge under trial before the Senate continued undisturbed in the exercise of the judicial duties of his office. Volume **VI**, section **546**.

A judge against whom impeachment proceedings were instituted refrained from the exercise of judicial functions from the date of the filing of the charges. Volume **VI**, section **550**.

#### (115) Status of Respondent During-Personal Participation in Conduct of Case.

Mr. Justice Chase, in asking time to prepare his answer to the articles, was called to order by the Vice-President for expressions used. Volume III, section 2349.

Mr. Justice Chase, in asking time to prepare his answer to the articles, was called to order by the Vice-President for expressions used. Volume III, section 2354.

Instance wherein, during an impeachment trial, the respondent personally examined a witness. Volume III, section 2280.

During the Peck impeachment trial the respondent assisted his counsel in examining witnesses, in argument on incidental questions, etc. Volume III, section 2149.

The respondent in the Peck impeachment communicated with the Senate as to the trial before articles had been presented. Volume III, section 2368.

In the impeachment trial of Judge Archbald the respondent took the stand and testified in his own behalf. Volume VI, section 511.

## (116) Status of Respondent During.—When President of United States.

At the time of the impeachment of President Johnson it was conceded that he was entitled to exercise the duties of the office until convicted by the Senate. Volume III, section 2407.

Reference to argument of Senator Charles Sumner that President Johnson should be suspended during impeachment proceedings. Volume III, section 2407.

At the time of President Johnson's impeachment it was agreed that he should be described as President and not as acting President. Volume III, section 2415.

# (117) Status of Respondent During.—As to Arrest and Custody.

It was concluded by a Senate committee in Pickering's impeachment that the Senate had no power to take into custody the body of the accused. Volume III, section 2324.

The Blount precedent for requiring bonds of the respondent was discussed adversely in the Peck case. Volume III, section 2367.

Upon the impeachment of William Blount the Senate took him into custody and required bonds for his appearance and informed the House thereof. Volume III, section 2296.

Articles of impeachment being presented against a Senator, he was sequestered from his seat and was ordered to, and did, recognize for his appearance. Volume III, section 2118.

In the first impeachment the House followed English precedents to the extent of requiring the sequestration of the respondent from his seat in the Senate. Volume III, section 2295.

A senator, impeached by the House of Representatives, was arrested by order of the Senate and released only on surety. Volume II, section 1268.

Form of recognizance given by the respondent in an impeachment case for his appearance. Volume III, section 2118.

The Senate Journal included in full the bond given by a respondent for his appearance to answer articles of impeachment. Volume III, section 2118.

After his expulsion from the Senate, William Blount was surrendered by his bondsmen and gave bonds anew to answer to the impeachment. Volume III, section 2298.

A respondent in a case of impeachment for misdemeanor answers the articles before the Lords in such a state of liberty or restraint as he was in when the Commons complained of him. Volume III, section 2120.

Provisions of parliamentary law as to trial by impeachment of a Commoner for a capital offense. Volume III, section 2056.

# (117) Status of Respondent During.—As to Arrest and Custody—Continued.

The accusation being of misdemeanor only the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for his future appearance. Volume III, section 2120.

Under the parliamentary law the respondent answers the summons in custody if the case be capital and the accusation be special, but not if it be general. Volume III, section 2120.

## (118) Status of Respondent During.—Expenses of.

The question of reimbursement of respondent for his expenses in an impeachment trial. Volume III, section 2024.

#### (119) Appearance of Respondent.—Time of.

The Senate in its writ of summons in the Blount impeachment fixed respondent's appearance at the next session of Congress. Volume III, section 2304.

In the Blount impeachment the House in conference asked of the Senate an earlier return day of the summons, but the request was denied. Volume III, section 2304.

The Senate decided in the Pickering case that it would take order for respondent's appearance only after articles had been exhibited. Volume III, section 2324.

The managers urged, in view of Rule VIII, that President Johnson should answer on the return day, but were overruled. Volume III, section 2425.

## (120) Appearance of Respondent.—Ceremonies of Calling.

In an impeachment case, the writ of summons being returned, the accused is called to appear and answer the articles. Volume III, section 2129.

Form used by the Sergeant-at-Arms in calling William Blount to appear and answer articles of impeachment. Volume III, section 2307.

Ceremonies at the calling of Judge Pickering to answer the articles of impeachment. Volume III, section 2332.

Rule framed to govern ceremonies for appearance and answer of respondent in the Pickering impeachment. Volume III, section 2331.

An arraignment of impeachment may interrupt the reading of the Journal or business proceeding under a unanimous consent agreement. Volume VI, section 469.

Form used by the Sergeant-at-Arms in calling Judge Peck to appear and answer the articles. Volume III, section 2371.

Forms of oath, proclamation, and ceremonies at the calling of Judge Humphreys to appear and answer articles of impeachment. Volume III, section 2392.

Form used by the Sergeant-at-Arms in calling President Johnson to appear and answer the articles of impeachment. Volume III, section 2424.

# (121) Appearance of Respondent.—Record as to.

The person impeached being called to appear and answer, a record is made as to appearance or nonappearance. Volume III, section 2129.

The rules for the Pickering trial provided that a record should be made if respondent appeared in person or by counsel or if he failed to appear. Volume III, section 2331.

The Senate Journal included in full the bond given by a respondent for his appearance to answer articles of impeachment. Volume III, section 2118.

When the person accused in articles of impeachment appears by agent or attorney a record is made naming the person appearing and the capacity in which he appears. Volume III, section 2120

# (122) Appearance of Respondent.—In Person or by Counsel.

The person accused in articles of impeachment may appear in person or by attorney. Volume III, section 2127.

In English impeachments the respondent has counsel in accusation for misdemeanor, but in capital cases. Volume III, section 2120.

#### (122) Appearance of Respondent.—In Person or by Counsel—Continued.

The person impeached may appear to answer the articles in person or by attorney, and a record is made as to the mode of appearance. Volume III, section 2129.

According to the parliamentary law the respondent, on accusation for misdemeanor, may answer the articles of impeachment by person or by writing or by attorney. Volume III, section 2120.

Mr. Justice Chase appeared to answer the articles of impeachment "in his own proper person." Volume III, section 2349.

Ceremonies at the appearance of Judge Peck in response to the writ of summons. Volume III, section 2371.

Judge Peck appeared in person, attended by counsel, in answer to the writ of summons. Volume III, section 2371.

Judge Louderback appeared in person, attended by counsel, to answer the articles. Volume VI, section 518.

President Johnson entered his appearance by a letter addressed to the Chief Justice and naming the counsel to appear for him. Volume III, section 2424.

In response to the writ of summons Judge Swayne entered appearance by his counsel. Volume III, section 2479.

Secretary Belknap appeared in person and with counsel to answer the articles of impeachment. Volume III, section 2452.

In response to the writ of summons, Judge Archbald appeared in person attended by counsel to answer the articles of impeachment. Volume **VI**, section **504**.

#### (123) Appearance of Respondent.—Failure to Appear.

William Blount appeared neither in person nor by attorney to answer the articles of impeachment. Volume III, section 2307.

William Blount having failed to appear and answer, the House, after discussing English precedents, declined to ask that he be compelled to appear. Volume III, section 2308.

The House being informed that William Blount had failed to appear and answer the articles, instructed the managers to ask of the Senate time to prepare proceedings. Volume III, section 2308.

After William Blount had failed to appear and answer counsel were admitted on his behalf. Volume III, section 2308.

No appearance was made on behalf of Judge Pickering and no answer was made to the articles of impeachment. Volume III, section 2333.

Judge Humphreys did not appear in person or by attorney to answer the articles of impeachment. Volume III, section 2393.

Judge Humphreys having failed to appear to answer the articles of impeachment, the court directed publication of a proclamation for him to appear. Volume III, section 2393.

Judge Humphreys not appearing, the case was continued, on motion of the managers, to enable the production of testimony. Volume III, section 2393.

Form of proclamation for appearance of Judge Humphreys and the proof thereof on the day set for appearance. Volume III, section 2394.

The party impeached at the bar of the Lords not appearing, his goods may be arrested, and they may proceed. Volume III, section 2116.

Under the parliamentary law, if the party impeached at the bar of the Lords do not appear, proclamations are issued giving him a day to appear. Volume III, section 2116.

The party impeached at the bar of the Lords not appearing, his goods may be arrested, and they may proceed. Volume III, section 2116.

Instance wherein a Member declined to obey a summons to appear and testify before a committee of the House. Volume **VI**, section **537**.

# (124) Appearance of Respondent.—On Failure of, Trial May Proceed as on Plea of "Not Guilty."

- The person accused in articles of impeachment failing to appear or to answer, the trial proceeds as on a plea of "not guilty." Volume III, section 2127.
- Judge Humphreys having failed to appear in answer both to the summons and proclamation, the Presiding Officer announced that the managers might proceed in support of the articles. Volume III, section 2394.
- In the Pickering case the Senate committee concluded that after service of notice of the articles the Senate might proceed to trial whether respondent entered appearance or not. Volume III, section 2324.

## (125) Answer of Respondent.—Ceremonies and Manner of Presentation.

- Arrangement of the Hall and ceremonies at the presentation of Judge Peck's answer. Volume III, section 2374.
- Forms and ceremonies in the Senate at the session for receiving respondent's answer in the Swayne case. Volume III, section 2480.
- The rule providing for the putting in of the answer or plea in the Blount case. Volume III, section 2309.
- A Senate committee concluded in the Pickering impeachment that respondent might answer in person, by attorney, or not at all. Volume III, section 2324.
- At the presentation of the answer in the Swayne case the respondent was represented by his counsel. Volume III, section 2480.
- The Senate granted the request of Mr. Justice Chase for permission to read his answer by himself and counsel. Volume III, section 2351.
- The answer of President Johnson to the articles of impeachment was read by his counsel. Volume III, section 2428.
- The answer in the Peck case was read by counsel for respondent and then delivered to the Secretary. Volume III, section 2374.
- The answer of Judge Louderback to the articles of impeachment. Volume VI, section 518.
- The answer in the Archbald case was read by the Secretary of the Senate. Volume VI, section 505.
- On his appearance to answer articles of impeachment, Mr. Justice Chase was furnished with a chair. Volume **III**, section **2349**.
- The Senate notified the House of the date fixed for Judge Peck to file his answer. Volume III, section 2371.
- The answer of the respondent was printed and time allowed for replication of managers, with order that further pleadings be filed with the Secretary with due notice to the other party prior to a designated date. Volume VI, section 547.
- An official against whom charges of impeachment were pending asked leave and was allowed to file an answer. Volume VI, section 537.
- Under the parliamentary law the respondent answers the summons in custody if the case be capital and the accusation be special, but not if it be general. Volume III, section 2120.
- Under the parliamentary law of impeachments the respondent, if a Lord, answers the summons in his place, if a Commoner, at the bar. Volume III, section 2120.

# (126) Answer of Respondent.—Applications for Delay of.

- Mr. Justice Chase, in appearing, was permitted by the Vice-President, without objections of the Senate, to read a paper giving reasons for delaying his answer. Volume III, section 2349.
- Mr. Justice Chase's application for a time to answer was accompanied by a sworn statement of reasons. Volume III, section 2349.
- Having appeared, Judge Peck asked time to prepare his answer, accompanying the request with an affidavit. Volume III, section 2371.

#### (126) Answer of Respondent.—Applications for Delay of—Continued.

The Senate declined to allow Judge Peck until the next session of Congress to file his answer and set an earlier date. Volume **III**, section **2371**.

President Johnson, by his own letter and by a paper filed and signed by his counsel, asked forty days in which to prepare his answer. Volume III, section 2424.

The managers urged, in view of Rule VIII, that President Johnson should answer on the return day, but were overruled. Volume III, section 2425.

The managers opposed President Johnson's request for thirty days to prepare for trial, citing American and English precedents in argument. Volume III, section 2430.

The Senate denied the motion of President Johnson's counsel that he be allowed forty days to answer and granted ten days. Volume III, section 2425.

The Senate deliberated in secret session on the application of President Johnson for time to prepare his answer. Volume III, section 2425.

The Senate denied the motion of the managers in the Belknap case to fix the time of answer and trial on the merits before decision on the demurrer. Volume III, section 2457.

In the Swayne impeachment, in response to the motion of respondent's counsel, the Senate granted time after appearance to present the answer. Volume III, section 2479.

In response to a motion by respondent's counsel that time be allowed to present the answer, the Senate granted 10 days. Volume VI, section 504.

Instance in which on motion of counsel for respondent, and over protest of managers for the House, the Senate granted the respondent 10 days in which to answer articles of impeachment. Volume **VI**, section **482**.

#### (127) Answer of Respondent.—Form of.

The form of President Johnson's answer was commented on during preparation of the replication in the House. Volume **III**, section **2431**.

The answer of the President took the articles one by one, denying some of the charges, admitting others but denying that they set forth impeachable offenses, and excepting to the sufficiency of others. Volume III, section 2428.

The answer of Secretary Belknap demurred to the articles, alleging that he was not a civil officer of the United States when they were exhibited. Volume III, section 2453.

The answer of Judge Swayne as to the first seven articles raised a question as to the jurisdiction of the Senate to try the charges. Volume III, section 2481.

The plea filed by counsel of William Blount in answer to the articles of impeachment. Volume III, section 2310.

The answer of Mr. Justice Chase to the articles of impeachment. Volume III, section 2351.

Form of answer of Judge Peck in answer to the article of impeachment. Volume III, section 2374.

The answer of President Johnson to the articles of impeachment. Volume III, section 2428.

President Johnson's answer was signed by himself and counsel. Volume III, section 2428.

The answer of Secretary Belknap to the articles of impeachment. Volume III, section 2453.

The answer of Judge Swayne to the articles of impeachment. Volume III, section 2481.

Judge Swayne's answer was signed by himself and his counsel. Volume III, section 2481.

The answer of respondent is part of the pleadings of an impeachment trial, and exhibits in the nature of evidence may not properly be attached thereto. Volume III, section 2124.

The answer of Judge Archbald to the articles of impeachment was signed by himself and his counsel. Volume VI, section 505.

The answer of Judge Archbald demurred severally to all the articles of impeachment, alleging that no impeachable offense had been charged and then replying in detail to the charges set forth in each article. Volume **VI**, section **505**.

The answer of the respondent to the amended article of impeachment. Volume VI, section 521.

# (127) Answer of Respondent.—Form of—Continued.

Judge Peck in his plea declared that the acts charged were justified by the law of the land. Volume III, section 2374.

Under the parliamentary law the answer of the respondent to impeachment need not observe great strictness of form. Volume III, section 2121.

The respondent in an impeachment case may not, under the english law, plead in his answer a pardon as bar to the impeachment. Volume III, section 2121.

## (128) Answer of Respondent.—In Senate Journal and Files.

The Senate rules in the Blount case required that respondent's answer should be spread on the Journal. Volume III, section 2309.

The answer of the respondent in the Chase trial does not appear in the journal of the court. Volume III, section 2351.

The answer of Judge Peck to the articles of impeachment was ordered to be filed with the Secretary. Volume III, section 2371.

The answer of President Johnson to the articles of impeachment having been read, the question was taken on receiving it and placing it on file. Volume III, section 2429.

## (129) Answer of Respondent.—A Copy Transmitted to House.

The rules in the Blount case provided that respondent's answer should be communicated to the House of Representatives. Volume III, section 2309.

The plea of William Blount being received by the House of Representatives was referred to the managers. Volume III, section 2310.

On request of the managers the Senate directed its Secretary to carry to the House an attested copy of Mr. Justice Chase's answer. Volume III, section 2351.

The answer of Mr. Justice Chase being received in the House was referred to the managers. Volume III, section 2351.

An attested copy of Judge Archbald's answer, having been messaged to the House by the Senate, was referred to the managers. Volume VI, section 506.

The House was furnished by the court with a copy of Judge Peck's answer. Volume III, section 2374.

On the request of the managers the Senate ordered an attested copy of the answer of President Johnson to be sent to the House. Volume III, section 2429.

The answer of Secretary Belknap being presented, the Senate, on request, ordered a copy of the answer to be furnished to the managers. Volume III, section 2453.

The managers were not supplied with a copy of the answer of Judge Archabld at the time of filing. Volume **VI**, section **505**.

#### (130) Answer of Respondent.—Effect of a Plea of Guilty.

If a plea of guilty be entered in answer to articles of impeachment, judgment may be entered without further proceedings. Volume III, section 2127.

# (131) Answer of Respondent-Procedure When no answer is Made.

The Senate provided that in default of answer from respondent on the merits, the Belknap trial should proceed as on a plea of not guilty. Volume III, section 2460.

No defense being made in the Pickering impeachment, the two Senators from the State of the accused were examined at suggestion of the court. Volume III, section 2336.

#### (132) Replication and Other Pleadings.—General Principles.

Under the parliamentary law of impeachments the pleadings may include a replication, rejoiner, etc. Volume III, section 2122.

Review of English precedents as to the distinction between the pleadings and the trial of an impeachment. Volume III, section 2425.

The House sent to the Senate a replication to respondent's plea and his counsel presented a rejoiner. Volume III, section 2311.

# (132) Replication and Other Pleadings.—General Principles—Continued.

The pleadings were the subject of full discussion during the Belknap trial. Volume III, section 2123.

Counsel for Judge Archbald having elected not to plead further notified the managers by letter of that decision. Volume VI, section 508.

## (133) Replication and Other Pleadings.—Preparation and Presentation of Replication.

The answer of President Johnson having been received, the Senate gave the managers time to consult the House on a replication. Volume III, section 2429.

Form of resolutions adopting the replication in the Johnson trial and directing its presentation in the Senate. Volume III, section 2431.

The Senate allowed to the House time for preparation of a replication in the Belknap trial and informed the House thereof by message. Volume III, section 2453.

Forms of procedure of authorizing, preparing, and presenting the replication in the Swayne impeachment trial. Volume III, section 2482.

Forms of resolutions relating to the adoption of the replication in the Chase case and the carrying thereof to the Senate. Volume III, section 2352.

Forms and ceremonies of presenting in the Senate the replication in the Belknap trials. Volume III, section 2454.

The replication in the Chase case was read to the Senate by the chairman of the managers. Volume III, section 2352.

In the Blount impeachment the replication was presented by the House managers but was read by the Secretary of the Senate. Volume III, section 2311.

The House notified the Senate by message that it had adopted a replication in the Archbald trial and had authorized its managers to file with the Secretary of the State any further pleading deemed necessary. Volume VI, section 506.

The replication in the Archbald trial was represented by the managers and read by the Secretary of the Senate. Volume VI, section 507.

The managers having prepared a replication to the answer of Judge Archbald, submitted it to the House for approval and adoption. Volume **VI**, section **506**.

## (134) Replication and Other Pleadings.—Form of Replication.

The replication of the House to the plea in Blount's case was signed by the Speaker and attested by the Clerk. Volume III, section 2311.

The replication of the House to the answer of Mr. Justice Chase to the articles of impeachment. Volume III, section 2352.

The replication in the Chase impeachment was signed by the Speaker and attested by the Clerk. Volume III, section 2352.

Form of replication to Judge Peck's answer and forms of resolutions providing for its presentation. Volume III, section 2375.

In the Chase case House refused to strike from its replication certain words reflecting on the motives of the respondent. Volume III. section 2352.

The replication of the House to President Johnson's answer to the articles of impeachment. Volume III, section 2432.

The replication in the Johnson trial was signed by the Speaker and attested by the Clerk. Volume III, section 2432.

The replication of the House to the answer of respondent in the Belknap trial. Volume III, section 2454.

The replication of the House to the answer of the respondent in the Louderback trial. Volume VI, section 522.

The replication of the House consisted of a general denial of all allegations set forth in Judge Archbald's answer and an averment that the charges contained in the articles of impeachment set forth impeachable offenses. Volume **VI**, section **507**.

# (134) Replication and Other Pleadings.—Form of Replication.—Continued.

The replication of the House to the answer of Judge Archbald was submitted without signature. Volume VI, section 507.

The House, in their replication in the Belknap trial, alleged a new matter not set forth in the articles. Volume III, section 2454.

# (135) Replication and Other Pleadings.—Copy of Replication Furnished to Counsel of Respondent.

Counsel for respondent were furnished a copy of the House's replication by direction of the Presiding Officer. Volume III, section 2352.

The Senate orders that an authenticated copy of the replication to President Johnson's answer be furnished to counsel of the respondent. Volume III, section 2432.

#### (136) Replication and Other Pleadings.—The Rejoinder, Surrejoinder, and Similiter.

Forms of rejoinder, surrejoinder, and similiter filed in the Belknap trial. Volume III, section 2455. The surrejoinder of the House of Representatives in the Belknap trial was signed by the Speaker and attested by the Clerk. Volume III, section 2455.

In the Blount impeachment the rejoinder on behalf of respondent was signed by his attorneys. Volume III, section 2311.

The later pleadings in the Belknap trial filed with the Secretary of the Senate during a recess of the Senate sitting for the trial. Volume III, section 2455.

Form of application of respondent for time to prepare a rejoinder in the Belknap trial. Volume III, section 2455.

#### (137) Replication and Other Pleadings.—Protest and Demurrer.

Argument as to whether or not a demurrer is permissible in an impeachment case. Volume III, section 2431.

In the Belknap trial respondent declined to plead on the merits, but filed a protest against the continuance of the trial. Volume III, section 2461.

The Senate, after debate and close division, permitted the filing of protest by respondent in the Belknap trial. Volume III, section 2461.

A protest filed on behalf of respondent in the Belknap trial was signed by respondent and his counsel. Volume III, section 2461.

In the Belknap case the Senate decided that respondent's plea in demurrer was insufficient and that the articles were sufficient. Volume III, section 2459.

The Senate having assumed jurisdiction in the Belknap impeachment, declined to permit the respondent to plead further, but gave leave to answer the articles. Volume III, section 2123.

The extent of dilatory pleadings in the Belknap trial was commented on as an innovation on American and English precedents. Volume III, section 2123.

Counsel for respondent in the Swayne trial interposed a plea as to jurisdiction of offenses charged in certain articles, but declined to admit that it was a demurrer with the admissions pertinent thereto. Volume III, section 2125.

In the Belknap trial the House was sustained in averring in pleading as to jurisdiction matters not averred in the articles. Volume III, section 2123.

The House in their replication in the Belknap trial alleged a new matter not set forth in the articles. Volume III, section 2454.

The Senate ordered a discussion in argument on the right of the House to allege in the replication matters not touched in the articles. Volume III, section 2457.

#### (138) Briefs.

Form of brief on plea to jurisdiction filed by counsel for respondents in Swayne trial. Volume III, section 2125.

Form of order providing for filing and printing of briefs by managers and respondent in trial of impeachment. Volume VI, section 4800.

#### (138) Briefs-Continued.

During time of presentation of testimony in the Swayne trial counsel of respondent were permitted to file a brief on their pleas to jurisdiction. Volume III, section 2125.

By permission, before the final arguments in the Swayne trial, the managers filed a brief on the respondent's plea to jurisdiction. Volume III, section 2015.

In the trial of the impeachment of Judge Robert W. Archbald the procedure of former-trials of impeachment was observed, in that briefs were not submitted until after managers and counsel for respondent had made opening statements and introduced witnesses. Volume VI, section 480.

## (139) Time Granted Respondent to Prepare for Trial.

The answer of President Johnson having been read, his counsel offered a paper signed by themselves, asking thirty days to prepare for trial. Volume III, section 2430.

The managers contended that President Johnson's request for time to prepare for trial should have been signed by himself and under oath. Volume III, section 2430.

The managers opposed President Johnson's request for thirty days to prepare for trial, citing American and English precedents in argument. Volume III, section 2430.

The Chief Justice held, in the Johnson impeachment, that both managers and counsel might be heard on a motion of a Senator to fix the time for the trial to begin. Volume III, section 2426.

The Senate granted to President Johnson a less time than his counsel asked to prepare for trial. Volume III, section 2430.

After argument as to the propriety of delay, the Senate determined that the trial of President Johnson should proceed immediately after replication should be filed. Volume III, section 2426.

In granting to President Johnson time to prepare for trial, the Senate intimated that there should be no delays after the beginning of the trial. Volume III, section 2430.

The Senate retired to consider President Johnson's application for time to prepare for trial. Volume III, section 2430.

The question of jurisdiction being settled, the Senate gave Secretary Belknap ten days to answer on the merits. Volume III, section 2460.

After settling the question of jurisdiction, the Senate overruled respondent's motion for a continuance of the Belknap trial. Volume III, section 2462.

The Senate declined to grant the motion of the counsel for Belknap that the trial be continued to a later date. Volume III, section 2456.

The Senate declined to consult the managers before passing on the application of respondent for a continuance of the Belknap trial. Volume III, section 2456.

The Senate, in secret session, passed on the motion for a continuance in the Belknap trial. Volume III, section 2456.

In response to a motion by respondent's counsel that time be allowed to present the answer, the Senate granted 10 days. Volume **VI**, section **504**.

Allowance of time in which to file pleadings. Volume VI, section 518.

# (140) Counsel of Respondent.—Admitted and Heard.

In impeachment proceedings before the Senate counsel for the respondent is admitted and heard. Volume III, section 2130.

When the person accused in articles of impeachment appears by agent or attorney a record is made naming the person appearing and the capacity in which he appears. Volume III, section 2129.

The parliamentary law relating to the appearance of counsel. Volume III, section 1768.

In English impeachments the respondent has counsel in accusation for misdemeanor, but not in capital cases. Volume III, section 2120.

After William Blount had failed to appear and answer, counsel was admitted on his behalf. Volume III, section 2308.

#### (140) Counsel of Respondent—Admitted and Heard—Continued.

In the Blount impeachment a letter from respondent's attorneys announcing their readiness to attend was filed in the Senate before the day set for appearance. Volume III, section 2305.

The Senate decided that the counsel for William Blount need not file any warrant of attorney or other written authority. Volume III, section 2309.

Mr. Justice Chase introduced his counsel at the time he gave in his answer. Volume III, section 2351.

In the Chase impeachment the respondent introduced additional counsel during the trial. Volume III, section 2354.

Form of announcing the appearance of counsel in the Belknap trial. Volume III, section 2453.

In the Pickering impeachment counsel for respondent's son presented a petition of the latter setting forth that his father was insane and asking for time to show this. Volume III, section 2333

## (141) Counsel of Respondent.-Motions, Arguments, etc., by.

In arguing in an impeachment trial counsel take position under direction of the Senate. Volume III, section 2143.

It was held that a motion relating to the sitting of the Senate in an impeachment trial might be argued by counsel. Volume III, section 2142.

Form of a motion submitted by counsel for respondent in an impeachment trial. Volume **III**, section **2156**.

During the trial of Judge Chase one of the counsel for the respondent was sworn and examined as a witness. Volume III, section 2174.

On a question of permitting counsel for respondent's son to appear in the Pickering trial, the same counsel was not permitted to argue. Volume III, section 2333.

The Presiding Officer held that counsel of the son of Judge Pickering, admitted to show the insanity of the accused, might not offer a motion to the court. Volume III, section 2334.

# (142) Counsel of Respondent.—May be Called to Order.

The Presiding Officer at an impeachment trial exercises authority to call to order counsel using improper language. Volume III, sections 2140, 2141.

Instance of action by the Senate as to improper language used by counsel for respondent in an impeachment trial. Volume III, sections 2140, 2141.

Decision as to the limits within which counsel in an impeachment trial may criticise a witness. Volume III. section 2192.

Instance wherein counsel for respondent in the Swayne trial was called to order for language reflecting on the conduct of the managers. Volume III, section 2169.

Counsel having withheld remarks from the record in violation of the rule, the managers called attention to the infraction and asked that the rule be enforced. Volume VI, section 511.

# (143) Attendance of House at Trial.—General Principles as to.

The subject of attendance with the managers was discussed during the Peck trial, with citation of American and English precedents. Volume III, section 2377.

The House of Representatives was announced when, as a Committee of the Whole, it attended the trial of the President. Volume III, section 2427.

At the presentation of the articles impeaching President Johnson the Speaker was, by order of the Senate, escorted to a seat beside the President pro tempore. Volume III, section 2420.

Being excluded from the Johnson trial by a secret session, the House returned to its Hall and determined to attend again when informed that the Senate was ready to receive them. Volume III, section 2435.

## (143) Attendance of House at Trial.—General Principles as to—Continued.

- The House having attended when respondent's answer was read, it was held that the answer might not as of right be read again in the House during consideration of the replication. Volume III, section 2042.
- The House may take official cognizance of a paper listened to by the Committee of the Whole in attendance on an impeachment trial. Volume III, section 2042.
- The Commons attend impeachment trials in Committee of the Whole, or otherwise, at discretion, and appoint managers to conduct proof. Volume III, section 2027.
- The presence of the Commons is considered necessary at the answer and the judgment in impeachment cases. Volume III, section 2027.
- The Commons attend generally in impeachment trials, but not when the Lords consider the answer or proofs, or determine judgment. Volume III, section 2027.

#### (144) Attendance of House at Trials.—As a Committee of the Whole.

- Form of proceedings when the House attends an impeachment trial as Committee of the Whole. Volume III, section 2351.
- The House attended the Peck trial as a Committee of the Whole House (footnote). Volume III, section 2384.
- The House, by a standing order, determined to attend in Committee of the Whole the trial of President Johnson. Volume III, section 2427.
- The House determined to attend as a Committee of the Whole the proceedings of the trial of Mr. Justice Chase. Volume III, section 2350.
- Attendance of the House in Committee of the Whole at the ceremonies of the beginning of Chase's trial. Volume III, section 2351.
- Forms observed by the House attending the Humphreys trial as a Committee of the Whole (footnote). Volume **III**, section **2392**.
- Form of Journal entry describing the attendance of the House in Committee of the Whole at the Peck trial. Volume III, section 2374.
- Forms of reports made by a Chairman of a Committee of the Whole after attending an impeachment trial (footnote). Volume III, section 2384.

## (145) Attendance of House at Trial.—In Various Cases.

- The managers who presented the articles impeaching William Blount were attended by some Members of the House. Volume III, section 2301.
- The House attended its managers to the Senate to hear the Senate pronounce judgment in the Pickering impeachment. Volume III, section 2338.
- During the Chase trial the House attended daily, without notice from the court, except on a special occasion when the hour was changed. Volume III, section 2354.
- The House accompanied its managers when the court pronounced judgment in the Peck impeachment. Volume III, section 2383.
- The House attended its managers a portion of the time during the Peck trial, including the days of final argument. Volume III, section 2377.
- On the day set for the appearance of Judge Humphreys the House, in Committee of the Whole House, attended its managers. Volume III, section 2392.
- The House attended at each session of the trial of the President, on notice from the Senate. Volume III, section 2427.
- The Senate having informed the House of its readiness to receive the managers with the articles impeaching President Johnson, the House, as Committee of the Whole, attended its managers to the Senate. Volume **III**, section **2419**.
- The House in Committee of the Whole, on notice from the Senate, attended on the return day of the summons to President Johnson. Volume III, section 2424.
- The House in Committee of the Whole attended in the Senate during the voting on the final question in the Johnson trial. Volume III. section 2440.

# (146) Attendance of House at Trial.—Not the Uniform Practice.

- The House did not attend the return of summons to William Blount to appear and answer articles of impeachment. Volume III, section 2307.
- The House did not attend its managers during the Blount impeachment, even at the judgment. Volume III, section 2318.
- The House did not accept the invitation of the Senate to accompany its managers at the return of summons in Pickering's impeachment. Volume III, section 2332.
- Neither the managers nor the House attended on the appearance of Mr. Justice Chase in answer to the summons. Volume III, section 2349.
- It does not appear surely that the House attended on the final judgment in the Chase impeachment. Volume III, section 2363.
- In 1830, during the impeachment trial of Judge Peck, the House reconsidered its decision to attend the trial daily. Volume III, section 2028.
- In the Peck trial the House decided to attend its managers at the presentation of the answer, but not during the trial. Volume III, section 2373.
- The House being notified that the Senate was ready to receive the articles impeaching Judge Humphreys, the managers attended unaccompanied. Volume III, section 2390.
- The House did not attend the managers in making the formal demand that the Senate take process against President Johnson. Volume III, section 2423.
- The House did not accompany their managers when articles of impeachment were presented against Secretary Belknap. Volume III, section 2449.
- The House determined, after respondent's answer, that it would be represented at the Belknap trial by its managers only. Volume III, section 2453.
- The managers alone attended in the Senate on the day the Senate rendered judgment in the Belknap case. Volume III, section 2467.
- The House of Representatives, although invited by the Senate, did not at any time attend the Swayne trial. Volume III, section 2483.

## (147) Organization of Senate for Trial.—Time of.

- The Senate organized as a court before receiving the articles in the Pickering case. Volume III, sections 2325, 2328.
- The articles impeaching President Johnson were received by the Senate with the President protempore presiding. Volume III, section 2420.
- The Senate organized for the Belknap trial after the articles of impeachment had been presented. Volume III, section 2450.
- The organization of the Senate for the Swayne impeachment trial. Volume III, section 2477.
- It was decided that the members of the court should be sworn before considering respondent's motion for time to answer in the Chase case. Volume III, section 2349.
- Rule XXIII, prohibiting debate in open Senate sitting for an impeachment trial, was held by the Chief Justice not to apply to a question arising during organization. Volume III, sections 2100-2102.
- The Presiding Officer of the Senate announces the hour for sitting in an impeachment trial, and the Presiding Officer on the trial directs proclamation to be made and the trial to proceed. Volume III, section 2069.
- The organization of the Senate for the impeachment trial of Judge Louderback. Volume VI, section 516.

# (148) Organization of Senate for Trial.—Senators Required To Be Under Oath.

- Senators sitting for an impeachment trial are required by the Constitution to be on oath or affirmation. Volume III, section 2055.
- Senators elected after the beginning of an impeachment trial are sworn as in the case of other Senators. Volume III, section 2375.

## (148) Organization of Senate for Trial.—Senators Required To Be Under Oath—Continued.

A Senator excused himself from participation in impeachment proceedings on the ground of close personal relations with one of the managers for the House, but on suggestion took the oath as a member of the court of impeachment. Volume **VI**, section **546**.

#### (149) Organization of Senate for Trial.—Form of Oath.

Form of oath to be administered to Senators sitting in impeachment trials. Volume III, section 2080.

Form of oath administered to Senators sitting for the impeachment of William Blount. Volume III, section 2303.

The oath administered by the Secretary to the President and by him to the Senators in the Pickering impeachment. Volume III, section 2325.

Form of oath prescribed for Senators in the Peck trial. Volume III, section 2369.

Forms of oath taken and proclamations made in the court opened to receive the articles impeaching Judge Humphreys. Volume III, section 2389.

#### (150) Organization of Senate for Trial.—Administration of Oath.

Before consideration of articles of impeachment the Presiding Officer is required by rule to administer the oath to the Senators present and later to others as they may appear. Volume III, section 2079

The Senate decided in the Blount impeachment that the Secretary should administer the oath to the President and the President to the Senators. Volume III, section 2303.

Discussion as to the competency of the Senate to empower one of its officers to administer oaths. Volume III, section 2162.

The Senate decided in the Blount impeachment that the oath might be administered by the Secretary and President without authority of law. Volume III, section 2303.

The authority to administer oaths should be given by law rather than by rule of either House. Volume III, section 1823.

In 1876 the Senate doubted its authority to empower its Presiding Officer to administer to Senators the oath required for an impeachment trial. Volume III, section 2081.

In the Belknap trial the oath to Senators was administered by the Chief Justice until by law authority was conferred on the Presiding Officer of the Senate. Volume III, section 2081.

Having taken the oath himself, the Chief Justice administered it to the Senators sitting for the trial of President Johnson. Volume III, section 2422.

At the organization of the Senate for the Belknap trial the oath was administered by the Chief Justice. Volume III, section 2450.

The oath to the Senators for the Swayne trial was administered by the Chief Justice. Volume III, section 2477.

The oath to Senators in the Swayne impeachment trial was administered by the Presiding Officer after the organization was completed. Volume III, section 2479.

In the Blount impeachment case the House seems to have distrusted its power to authorize the Speaker to administer oaths. Volume III, section 2294.

A Senator was designated by resolution to administer the oath to the Presiding Officer, who in turn administered the oath simultaneously to all Senators standing in their places. Volume VI, section 516.

In the organization of the Senate for the Archibald trial the oath was administered to the President pro tempore by a Senator designated by order of the Senate for that purpose. Volume VI, section 502.

The President pro tempore, after being sworn, administered the oath to the Senators sitting for the trial of Judge Archbald. Volume VI, section 502.

## (151) Does the Senate Sit as a Court?

In the first impeachment the Senate, by rule, described itself as a court of impeachment. Volume III, section 2307.

#### (151) Does the Senate Sit as a Court?—Continued.

- In 1868, after mature consideration, the Senate decided that it sat for impeachment trials as the Senate and not as a court. Volume III, section 2057.
- In 1868 the Senate eliminated from its rules all mention of itself as a "high court of impeachment." Volume III, sections 2079, 2082.
- The reasons for eliminating from the Senate rules for impeachment trials the words "high court." Volume III, section 2098.
- An anxiety lest the Chief Justice might have a vote seems to have led the Senate to drop the words "high court of impeachment" from its rules. Volume III, section 2057.
- Written dissent of the Chief Justice from views taken by the Senate as to its constitutional functions in an impeachment trial. Volume III, section 2057.
- Enunciation of Mr. Senator Sumner's theory that the Senate was not a court and the Senators were not constrained by the obligations of judges in an impeachment trial. Volume III, section 2057.
- During the Johnson trial the functions of the Senate, sitting for an impeachment trial, were discussed by managers and counsel for respondent. Volume III, section 2058.
- In his answer President Johnson referred to the Senate as a court. Volume III, section 2428.
- Discussion as to the status of the Senate as a court during an impeachment trial. Volume III, section 2270.
- A decision holding that a motion relating to a question of the Senate sitting as a court of impeachment is not debatable. Volume **VI**, section **515**.
- During the Archbald trial the functions of the Senate sitting for an impeachment trial were discussed by managers and counsel for respondent. Volume VI, section 471.

# (152) Power of the Senate in.

- The sole power of trying impeachments is conferred on the Senate by the Constitution. Volume III, section 2055.
- The Senate, sitting on impeachment trials, has authority to enforce obedience to its orders, writs, judgments, etc., punish contempts, and make lawful orders and rules. Volume III, section 2158.
- The Senate committee advised, in Pickering's case, that the Senate had the sole power to regulate forms, substances, and proceedings when acting as a court of impeachment. Volume III, section 2324.
- Discussion as to the power of the Senate, sitting on impeachment trials, to command assistance of the military, naval, or civil service of the United States. Volume III, section 2158.
- Discussion as to the power of the Senate, sitting on impeachments, to enforce its final judgment. Volume III, section 2158.
- The Sergeant-at-Arms is authorized by rule to employ necessary aid to enforce the lawful orders, writs, etc., of the Senate sitting on impeachment trials. Volume III, section 2158.
- Under the parliamentary law the Lords are the judges and may not impeach or join in the accusation. Volume III, section 2056.
- The Lords may not, under the parliamentary law, proceed by impeachment against a Commoner, except on complaint of the Commons. Volume III, section 2056.

#### (153) Quorum and Membership of Senate in.

- A quorum of the Senate sitting for an impeachment trial is a quorum of the Senate itself and not merely a quorum of the Senators sworn for the trial. Volume III, section 2063.
- The Senate, in 1868, when certain States were without representation, declined to question its competency to try an impeachment case. Volume III, section 2060.
- Instance of a call for a quorum in the Senate sitting for an impeachment trial. Volume III, sections 2105-2107.

#### (153) Quorum and Membership of Senate in-Continued.

The Presiding Officer of the Senate, sitting in an impeachment trial, directed the counting of the Senate to ascertain the presence of a quorum. Volume III, section 2107.

#### (154) Adoption of Rules for the Trial.—Practice as to.

In the Peck trial new rules were not adopted, the rules framed in the Chase trial being considered as operative. Volume III, section 2372.

In the Archbald trial new rules of procedure and practice of the Senate, when sitting in impeachment trials, were not adopted, the rules framed in former trials being considered as operative. Volume **VI**, section **483**.

For the trial of President Johnson the Senate readopted most of the existing rules, with amendments and additions. Volume III, section 2414.

Instance wherein a manager was permitted to move a change of the rules governing the Senate in impeachment trials. Volume III, section 2144.

Where the special rules for impeachment trials are silent the general rules of the Senate are regarded as applicable. Volume III, sections 2100-2102.

Certain rules adopted by the Senate for the trial of Judge Louderback. Volume VI, section 519.

#### (155) Adoption of Rules for the Trial.—In Relation to Organization for Trial.

In 1804 the Senate, sitting as a high court of impeachment, considered and adopted rules for the trial. Volume III, section 2099.

In the Pickering case the rules were reported directly to the court of impeachment and agreed to therein. Volume III, section 2329.

Rules adopted by the Senate as a court to govern the trial of Judge Pickering. Volume III, section 2331.

The Senate, as a Senate and not as a court, adopted rules for the Johnson trial, but on the insistence of the Chief Justice adopted them when organized for the trial. Volume III, section 2057.

The Senate having organized for the trial of President Johnson, rules were adopted and the House was notified of the organization and of readiness to receive the managers. Volume **III**, section 2422.

Managers and counsel for respondent might submit applications orally to the President Officer but if requested by any Senator should reduce them to writing. Volume **VI**, section **519**.

# (156) Adoption of Rules for the Trial.—Communication of, to the House.

The Senate ordered a copy of its rules for the trial of President Johnson, to be sent to the House. Volume III, section 2421.

The Senate communicated to the House its rules for the trial of William Blount, and they appear in the House Journal. Volume III, section 2309.

The Senate, sitting as a court, did not communicate to the House the rules for governing the trial of Judge Pickering. Volume III, section 2331.

# (157) Adoption of Rules for the Trial.—At Various Trials.

Rules adopted by the Senate for reading the return, calling the respondent, and entering appearance or default in the first impeachment. Volume III, section 2307.

Rules adopted by the Senate for the trial of William Blount in 1797. Volume III, section 2309. The rules agreed to by the high court of impeachment to govern the trial of Mr. Justice Chase. Volume III, section 2348.

In the trial of the impeachment of Judge Robert W. Archbald the procedure of former trials of impeachment was observed, in that briefs were not submitted until after managers and counsel for respondent had made opening statements and introduced witnesses. Volume VI, section 480.

# (158) Adoption of Rules for the Trial.—Form and History of the Rules Severally.

Rule I. Volume III, section 2078.

II. Volume III, section 2126.

III. Volume III, section 2079.

IV. Volume III, section 2082.

V. Volume III, section 2083.

VI. Volume III, section 2158.

VII. Volume III, section 2084.

VIII. Volume III. section 2127.

IX. Volume III, section 2128.

X. Volume III, section 2129.

XI. Volume III, section 2070.

XII. Volume III, section 2069.

XIII. Volume III, section 2090.

XIV. Volume III, section 2130.

XV. Volume III, section 2131.

XVI. Volume III, section 2168.

XVII. Volume III, section 2163.

XVIII. Volume III, section 2176.

XIX. Volume III, section 2075.

XX. Volume III, sections 2091-2093.

XXI. Volume III, section 2132.

XXII. Volume III, section 2098.

XXIII. Volume III, section 2094.

XXIV. Volume III, sections 2080, 2119, 2162.

XXV. Volume III, section 2076.

# (159) Jurisdiction of the Senate.

The Senate decided that it had no jurisdiction to try an impeachment against William Blount, a Senator. Volume III, section 2318.

William Blount in his plea demurred to the jurisdiction of the Senate to try him on impeachment charges. Volume III, section 2310.

The Senate by a majority vote assumed jurisdiction to try the Belknap impeachment, although protest was made that a two-thirds vote was required. Volume III, section 2059.

In the Belknap trial the right of the Senate to take jurisdiction by a majority vote was the subject of protest. Volume III, section 2461.

The Senate determined in the Belknap case to hear first the question of law as to jurisdiction. Volume III, section 2457.

The Senate overruled the motion of the managers that the evidence on the question of jurisdiction of the Senate in the Belknap case be given before the arguments relating thereto. Volume III. section 2457.

References to American and English precedents in determining order of deciding the question of jurisdiction in the Belknap case. Volume III, section 2457.

While deliberating on the question of jurisdiction in the Belknap case the Senate notified the managers and counsel that their attendance was not required. Volume III, section 2459.

The answer of Judge Swayne as to the first seven articles raised a question as to the jurisdiction of the Senate to try the charges. Volume III, section 2481.

Each Senator was permitted to file a written opinion on the question of jurisdiction in the Belknap trial. Volume III, section 2459.

The Senate in secret session determined on the time of hearing the arguments as to jurisdiction in the Belknap trial. Volume III, section 2457.

The vote on the final question in the Belknap trial was affected conclusively by opinions as to the question of jurisdiction. Volume III, section 2467.

## (159) Jurisdiction of the Senate—Continued.

Form of brief on plea for jurisdiction filed by counsel for respondent in the Swayne trial. Volume III, section 2125.

An attempt of the House to investigate alleged corruption in connection with the votes of Senators during the Johnson trial was the subject of discussion and investigation in the Senate. Volume III, section 2064.

## (160) The Presiding Officer.—President Pro Tempore in Absence of Vice-President.

During proceedings in impeachment before the Senate, the President pro tempore presides during temporary absence of the Vice-President (footnote). Volume III, section 2309.

In the absence of the Vice-President the President pro tempore took the oath and presided at the Humphreys trial. Volume III, section 2394.

In the absence of the Vice-President a President pro tempore was chosen to preside over the court trying Judge Pickering. Volume III, section 2337.

At the request of the President pro tempore the Senate elected a Presiding officer for the Swayne impeachment trial. Volume III, section 2477.

The Senate elected a Presiding Officer for the Swayne trial and gave him the powers of the President of the Senate for signing orders, writs, etc. Volume III, section 2089.

The Vice President was authorized to name a Senator to preside in the absence of the President pro tempore. Volume VI, section 522.

# (161) The Presiding Officer.—Authority of.

During an impeachment trial the Presiding Officer on the trial directs all forms not otherwise specially provided for. Volume II, section 2084.

The preparations in the Senate Chamber for an impeachment trial are directed by the Presiding Officer of the Senate. Volume III, section 2084.

In impeachments the Presiding Officer of the Senate is empowered by rule to make and issue by himself or by the Secretary authorized orders, writs, precepts, and regulations. Volume III, section 2083.

By the rules for the Pickering trial the President of the Senate was given general authority to direct forms of proceeding not otherwise provided for. Volume III, section 2331.

Instance during an impeachment trial wherein the Presiding Officer admonished managers and counsel not to waste time. Volume III, section 2151.

The Senate elected a presiding officer for the Archbald trial, who thereupon exercised the powers of the President of the Senate in signing orders, writs, etc. Volume VI, section 473.

#### (162) The Presiding Officer.—Form of Addressing, Rulings of, etc.

Forms for addressing the Vice-President or President pro tempore while presiding at an impeachment trial. Volume III, section 2066.

In impeachment trials all motions made by the parties or counsel are addressed to the Presiding Officer, and must be in writing if required. Volume III, section 2131.

The Presiding Officer in an impeachment trial is the medium for putting questions to witnesses and motions and orders to the Senate. Volume III, section 2176.

Instance of an appeal from a ruling of the President pro tempore in the Senate sitting for an impeachment trial. Volume III, section 2179.

An instance wherein a President pro tempore presiding at an impeachment trial declined to entertain an appeal from his decision on a point of order. Volume III, section 2088.

#### (163) The Presiding Officer.—May Question Witnesses.

The Presiding Officer of the Senate frequently put questions to witnesses during the Chase trial. Volume III, section 2354.

The Presiding Officer during an impeachment trial sometimes rules preliminarily on evidence and cautions or interrogates witnesses. Volume III, sections 2085–2087.

#### (163) The Presiding Officer.—May Question Witnesses—Continued.

Instance of a suggestion by the Presiding Officer in the Swayne trial as to the form of a question. Volume III, section 2191.

# (164) The Presiding Officer.—Preliminary Rulings on Evidence.

The Presiding Officer on an impeachment trial may make preliminary rulings on questions of evidence and incidental questions, or may submit such questions to the Senate at once. Volume III, section 2084.

Discussion of the propriety of the Presiding Officer on an impeachment making a preliminary decision on questions of evidence. Volume III, section 2084.

The preliminary rulings of the Presiding Officer on an impeachment trial stand as the judgments of the Senate unless some Senator requires a vote. Volume III, section 2084.

In the Swayne trial the Presiding Officer generally ruled on questions of evidence, instead of submitting them directly to the Senate. Volume III, section 2193.

Instances during the Swayne trial wherein the Presiding Officer, contrary to his usual habit, submitted questions of evidence to the Senate at once. Volume III, sections 2230, 2239, 2264, 2267.

Ruling by the Vice-President as to evidence in an impeachment trial. Volume III, section 2260. Instances wherein Presidents pro tempore presiding at impeachment trials made decisions as to evidence. Volume III, sections 2208, 2226–2229, 2252, 2271, 2276.

Instance wherein the President pro tempore ruled on the admission of evidence in the trial of an impeachment. Volume **VI**, section **494**.

# (165) The Presiding Officer.—Appeals From Rulings as to Evidence.

When the judgment of the Senate is asked after the Presiding Officer has ruled on a question of evidence the form of question is: "Is the evidence admissible." Volume III, section 2194.

The right to ask a decision of the Senate after the Presiding Officer has ruled preliminarily on evidence belongs to a Senator but not to counsel. Volume III, section 2195.

Instance of an appeal from the decision of the Presiding Officer on a question of evidence during the Swayne trial. Volume **III**, section **2270**.

Decisions of the Presiding Officer on questions raised by parties in the course of the trial stood as the judgment of the Senate unless a Senator made formal request for a vote thereon. Volume VI, section 519.

# (166) The Chief Justice as Presiding Officer.—At Trial of the President.

When the President of the United States is impeached the Chief Justice of the Supreme Court presides. Volume III, section 2082.

The Constitution requires the Chief Justice to preside when the President of the United States is tried before the Senate. Volume III, section 2055.

Title by which the Chief Justice is addressed while presiding at an impeachment trial. Volume III, section 2065.

The Senate, by rule, have implied that the Chief Justice attends and presides only after the articles of impeachment have been presented. Volume III, section 2082.

When the Chief Justice is to preside at an impeachment trial, the Presiding Officer of the Senate is required by rule to give him notice of time and place and request his attendance. Volume III, section 2082.

Resolution providing for introduction of the Chief Justice and the organization of the Senate for the trial of President Johnson. Volume III, section 2421.

The notice to the Chief Justice to meet the Senate for the trial of President Johnson was delivered by a committee of three Senators, who were his escort also. Volume III, section 2421.

The ceremonies of inducting the Chief Justice and organizing the Senate for the trial of President Johnson. Volume III, section 2422.

# (166) The Chief Justice as Presiding Officer.—At Trial of the President—Continued.

During the trial of the President the Chief Justice was escorted to the chair by the chairman of a committee of the Senate. Volume III, section 2427.

#### (167) The Chief Justice as Presiding Officer.—Oath of.

The Senate declined to require that the Chief Justice be sworn when about to preside at an impeachment trial. Volume III, section 2080.

The Senate in its rules has refrained from prescribing an oath for the Chief Justice when he presides at an impeachment trial. Volume III, section 2079.

On taking the chair to preside at the trial of President Johnson the Chief Justice had the oath administered by an associate justice. Volume III, section 2422.

#### (168) The Chief Justice as Presiding Officer.—Vote of.

During the Johnson trial Chief Justice Chase gave a casting vote on incidental questions, and the Senate declined to declare his incapacity to vote. Volume III, section 2067.

Discussion as to whether or not the Chief Justice presiding at an impeachment trial is entitled to vote. Volume III, section 2098.

# (169) The Chief Justice as Presiding Officer.—Decisions as to Questions of Order and Evidence.

At the Johnson trial the Chief Justice felt constrained to submit to the Senate for decision a question of order affecting the organization. Volume III, sections 2100–2102.

At the Johnson trial the Chief Justice ruled that one point of order might not be made while another was pending. Volume III, sections 2100-2102.

Instance of an appeal from the decision of the Chief Justice on a question of order arising during the Johnson trial. Volume III, sections 2100-2102.

Discussions of the functions of the Chief Justice in decisions as to evidence in an impeachment trial. Volume III, section 2084.

Instance wherein the Chief Justice ruled on the admissibility of evidence during the Johnson trial. Volume III, sections 2232, 2282, 2287-2291.

In the Johnson trial Chief Justice Chase held that the managers might not appeal from a decision of the Presiding Officer as to evidence. Volume III, section 2084.

Instances in the Johnson trial wherein the decisions of the Chief Justice on questions evidence were overruled. Volume III, sections 2222, 2238.

#### (170) Procedure in Conduct of Trial.—Beginning of the Sessions.

The Senate is required by rule to continue in session from day to day, Sundays excepted, during impeachment trials, unless otherwise ordered. Volume III, section 2079.

Unless otherwise ordered the Senate sitting for an impeachment trial begins its proceedings at 1 m. daily. Volume III, section 2069.

At 12:30 p.m. of the day appointed for an impeachment trial the Senate suspends ordinary business and the Secretary notifies the House of Representatives that the Senate is ready to proceed. Volume III, section 2070.

The Presiding Officer of the Senate announces the hour for sitting in an impeachment trial, and the Presiding Officer on the trial directs proclamation to be made and the trial to proceed. Volume III, section 2069.

The President pro tempore left the chair at the hour for the Senate to sit for the trial of the President. Volume III, section 2422.

Forms of procedure at the change in the Senate from a legislative session to a session for the trial of the President. Volume **III**, section **2427**.

Description of the arrangement of the Senate Chamber for the Chase trial. Volume III, section 2351.

The Senators occupied their usual seats during the Johnson trial. Volume III, section 2110.

If the Senate failed to sit in an impeachment trial on the day or hour fixed, it may fix a time for resuming the trial. Volume III, section 2076.

#### (170) Procedure in Conduct of Trial.—Beginning of the Sessions—Continued.

- The Senate having fixed the day for Mr. Justice Chase to file his answer, informed the House that the trial would proceed on that day. Volume III, section 2349.
- The impeachment proceedings having been presented in the Senate during the closing days of the Seventy-second Congress, were made the special order for the first day of the first session of the succeeding Congress. Volume VI, section 515.
- The Senate declined to grant the motion of the managers, submitted August 3, that the trial of Judge Archbald begin August 7, and, on motion of a Senator, set the opening of the trial for December 3. Volume VI, section 508.

#### (171) Procedure in Conduct of Trial.—Messages to the House.

- The Senate, having organized for the Belknap trial, informed the House by message. Volume III, section 2450.
- The Senate being organized for the Swayne impeachment, the House was notified by message. Volume III, section 2477.
- After hearing evidence as to the sanity of the accused, the court of impeachment notified the House of its readiness to hear the managers on the articles. Volume III, section 2335.
- The Senate, having fixed the day for Mr. Justice Chase to file his answer, informed the House that the trial would proceed on that day. Volume III, section 2349.
- The Senate daily informed the House of its readiness to proceed with the Belknap trial. Volume III, section 2464.
- The court of impeachment provided that the House should be notified daily of its sittings. Volume III, section 2377.

# (172) Procedure in Conduct of Trial.—Adjournment.

- An adjournment of the Senate sitting for an impeachment trial does not operate as an adjournment of the Senate. Volume III, section 2069.
- Immediately upon the adjournment of the Senate sitting for an impeachment trial the ordinary business is resumed. Volume III, section 2069.
- In the Senate, sitting for an impeachment trial, no debate is in order pending a question of adjournment. Volume III, section 2073.
- The hour of meeting of the Senate sitting for an impeachment trial being fixed, a motion to adjourn to a different hour is not in order. Volume III, section 2071.
- In the Johnson trial the Chief Justice held that the motion to adjourn took precedence of a motion to fix the day to which the Senate should adjourn. Volume **III**, section **2072**.
- The sessions of the Senate sitting for an impeachment trial may adjourn for more than three days. Volume III, section 2423.
- The motion to adjourn to a certain time has been admitted in the Senate sitting for an impeachment trial. Volume III, section 2074.
- The court of impeachment may adjourn over without interfering with session of the Senate in the interim. Volume III, section 2377.
- The House having taken no action when consulted as to postponement of an impeachment trial, the managers left the decision to the court. Volume III, section 2044.
- Judge Humphreys not appearing, the case was continued, on motion of the managers, to enable the production of testimony. Volume III. section 2393.
- The managers not being ready to present testimony at the opening of the Chase trial, the court granted their motion to postpone. Volume III, section 2353.
- On motion of counsel for President Johnson the Senate adjourned over to permit time for preparation of testimony for the defense. Volume III, section 2433.
- The Senate, overruling the Chief Justice, decided that a motion to adjourn over was in order during the voting on the articles in the Johnson trial. Volume III, section 2441.

## (173) Procedure in Conduct of Trial.—Duration of, and Delays.

Discussion of the propriety of arbitrary abridgment by the Senate of the time of an impeachment trial. Volume III, section 2068.

Instances of temporary suspensions of the sitting of the Senate in an impeachment trial. Volume III, section 2108, 2109.

An order for postponement of an impeachment was held in order after the organization of the Senate for the trial. Volume III, section 2077.

On receipt of a letter from a physician showing the illness of one of Judge Peck's counsel, the court adjourned. Volume III, section 2378.

Delays in the Johnson trial caused by illness of counsel for respondent were the occasion of protest on the part of the managers and of action by the Senate. Volume III, section 2150.

The Senate declined to postpone the Pickering trial after the evidence had been submitted. Volume III, section 2336.

## (174) Procedure in Conduct of Trial.—Secret Sessions.

The Senate sits for an impeachment trial with open doors, but may deliberate on its decisions in secret. Volume III, section 2075.

The Senate, in the Belknap trial, declined to renounce the practice of deliberating in secret session. Volume III, section 2466.

Secret sessions of the Senate to discuss incidental questions arising during an impeachment trial. Volume III, sections 2096, 2097.

In the Senate, sitting for impeachment trials, the doors may be closed for consultation on motion put and carried. Volume III, section 2095.

The Senate rules in the Blount case provided that all questions arising should be decided in secret session and by yeas and nays. Volume III, section 2309.

In the Pickering trial a rule provided that the Senate might retire for consultation on demand of one-third. Volume III, section 2331.

The Senate considered in secret session the protest of respondent in the Belknap impeachment. Volume III, section 2461.

While the deliberations on the final question in the Johnson trial were secret, the Senators were permitted to file written opinions. Volume III, section 2437.

The Senate declined to make public its debates in secret session on the final judgment in the Johnson trial. Volume III, section 2436.

The court declined to consider in secret session the question of final judgment in the Humphreys case. Volume III, section 2397.

The Senate proceeded to judgment in the Peck case without prior deliberation in secret session. Volume III, section 2383.

The Senate in secret session determined on the time of having the arguments as to jurisdiction in the Belknap trial. Volume III, section 2457.

The Senate in secret session passed on the motion for a continuance in the Belknap trial. Volume III, section 2456.

The Senate considered in secret session a motion by the managers fixing the date on which the Archbald trial should be opened. Volume **VI**, section **508**.

In the Louderback trial the Senate deliberated behind closed doors before voting on the articles of impeachment. Volume VI, section 524.

# (175) Procedure in Conduct of Trial.—Rules of Debate.

The orders and decisions of the Senate in impeachment cases are without debate, unless in secret session. Volume III, section 2094.

Debate in secret session of the Senate sitting on impeachment trials is limited by rule. Volume III, section 2094.

Rigid enforcement of the rule that decisions of the Senate sitting for an impeachment trial shall be without debate. Volume III, section 2088.

#### (175) Procedure in Conduct of Trial.—Rules of Debate—Continued.

The Chief Justice ruled in the Johnson trial that debate must be confined to the pending question. Volume III, sections 2100-2102.

In the Swayne trial Senators were permitted a freedom of debate greater than usual. Volume III, section 2154.

Rule governing the Senators in the Swayne trial as to colloquies and questions. Volume III, section 2480.

Rule in the Swayne trial governing Senators as to colloquies and questions addressed by them to managers, counsel, or other Senators. Volume III, section 2154.

On the decision of the final question in an impeachment case debate in secret session of the Senate is limited to fifteen minutes to each Senator. Volume III, section 2094.

Deliberation having been had in secret session the Senate voted on the articles of impeachment in the Johnson case without debate. Volume III, section 2437.

The voting on the articles in the Belknap impeachment was without debate, but each Senator was permitted to file an opinion. Volume III, section 2466.

Senators might not engage in colloquies or address directly the managers, the counsel, or each other. Volume VI, section 519.

Questions of order raised in the course of an impeachment trial are decided without debate. Volume VI. section 522.

Debate in the House on proposed articles of impeachment is not confined to evidence of record but may refer to any germane fact pertinent to the subject. Volume VIII, section 2480.

The Senate finally decided in the Swayne trial that under the rule debate on the admissibility of evidence might not take place in open Senate. Volume III, section 2196.

# (176) Procedure in Conduct of Trial.—Motions, etc., Offered by Senators, Managers, and Counsel.

A proposition offered by a Senator during an impeachment trial is amendable by Senators, but not by managers or counsel. Volume III, section 2147.

All orders and motions, except to adjourn, are reduced to writing when offered by Senators in impeachment trials. Volume III, section 2176.

During an impeachment trial an order proposed by a Senator is debatable by managers and counsel, but not by Senators. Volume III, section 2148.

On an order presented by a Senator in the course of an impeachment trial it was held that Senators might debate only in secret session. Volume III, section 2207.

Rule of the Senate in the Swayne trial permitting managers or counsel to offer motions or raise questions as to evidence, and prescribing the manner thereof. Volume III, section 2189.

Rule of the Senate in the Swayne trial for submitting of requests or applications by managers or counsel. Volume III, section 2480.

During an impeachment trial a proposition by managers or counsel is not amendable by Senators, but yields precedence to one made by a Senator. Volume III, section 2147.

At the Johnson trial the Chief Justice ruled that one point of order might not be made while another was pending. Volume III, sections 2100-2102.

In the Johnson trial the Chief Justice ruled that a proposed rule or order should lie over for one day. Volume III, sections 2100-2102.

The Chief Justice ruled during the Johnson trial that a proposed order should, under the Senate practice, lie over one day before consideration. Volume III, section 2135.

The Senate, overruling the Chief Justice, held in order a motion to rescind its rule governing the voting on the articles of impeachment in the Johnson trial. Volume III, section 2442.

In the Johnson trial the Chief Justice admitted a motion to lay a pending proposition on the table. Volume III, section 2103.

Rule for offering motions during the Pickering trial. Volume III, section 2331.

# (176) Procedure in Conduct of Trial.—Motions, etc., Offered by Senators, Managers, and Counsel—Continued.

- In impeachment trials all motions made by the parties or counsel are addressed to the Presiding Officer, and must be in writing if required. Volume III, section 2131.
- A motion entered by respondent to make more definite and certain an article of the articles of impeachment was agreed to by the managers on the part of the House without action by the Senate. Volume VI, section 518.
- A motion to lay on the table a resolution providing for final disposition of impeachment proceedings does not, if agreed to, carry such proceedings to the table with the resolution. Volume VI, section 538.
- Motions for the disposition of a resolution of impeachment are not in order until it has been read in full. Volume **VI**, section **541**.
- The laying on the table of a resolution of impeachment does not preclude the offering of a similar resolution if not in identical language. Volume VI, section 541.

# (177) Procedure in Conduct of Trial.—Voting.

- The rule of the Pickering trial required all decisions to be in open court, by yeas and nays, and without debate. Volume III, section 2331.
- In impeachment trials all orders and decisions of the Senate, with certain specified exceptions, are by the yeas and nays. Volume III, section 2094.
- In impeachment trials all orders and decisions of the Senate, with specified exceptions, are by the yeas and nays, but the yeas and nays may be waived by unanimous consent. Volume VI, section 475.
- During impeachment trials in the Senate the yeas and nays on adjournment are procured by one-fifth and not by rule. Volume III, section 2094.
- In the Blount impeachment the Senate dispensed with the requirement of yeas and nays on questions of adjournment and on allowing further time for the parties. Volume III, section 2311.
- On questions of evidence and incidental questions arising during an impeachment trial the voting is without division unless the yeas and nays are demanded by one-fifth. Volume III, section 2084
- Instance wherein a Senator sitting in an impeachment trial was excused from voting on an incidental question. Volume III, section 2104.

# (178) Procedure in Conduct of Trial.—Journal and Record of Debates.

- Impeachment trials in the Senate have from the first been recorded in a separate journal. Volume III, section 2307.
- The journal of the Pickering trial was kept separate from the regular Senate Journal. Volume III, section 2328.
- The proceedings of the Senate, sitting in the impeachment trial of Judge Archbald, were recorded in a separate journal. Volume **VI**, section **503**.
- The Secretary of the Senate records proceedings in impeachments as he records legislative proceedings. Volume III, section 2090.
- The Chief Justice held, in the Senate sitting for the trial of President Johnson, that the Journal should be read before other proceedings. Volume III, section 2424.
- The proceedings of an impeachment trial are reported like the legislative proceedings. Volume III, section 2090.
- The proceedings in the Senate consultation chamber during the Johnson trial appear in the Journal and Globe, but the debates are not given (footnote). Volume III, section 2430.
- The proceedings of secret sessions of the Senate in the Johnson trial appear in the Journal but the debates were not recorded. Volume III, section 2425.
- In the Belknap trial the Senate declined to permit the debates in secret session to be recorded. Volume III, section 2459.

#### (176) Procedure in Conduct of Trial.—Journal and Record of Debates.—Continued.

Correction of errors in the report of the proceedings of the Senate, sitting in trial of impeachment as reported in the Record, is properly made after the reading and approval of the Journal. Volume VI, section 481.

The writ of summons issued for the appearance of Judge Archbald to answer articles of impeachment does not appear in the Journal. Volume VI, section 479.

#### (179) Procedure in Conduct of Trial.—Admission to Galleries.

Admission to the Senate galleries during the Johnson trial was regulated by tickets. Volume III, section 2110.

Disorder occurring in the galleries during the Johnson trial, they were cleared. Volume III, section 2434.

# (180) Procedure in Conduct of Trial.—In General.

During an impeachment trial the managers and counsel or the respondent are required to rise and address the Chair before speaking. Volume III, section 2146.

In the Pickering case, against the objection of the managers, the court determined to hear the counsel of respondent's son and evidence to show the insanity of the accused. Volume III, section 2333.

Instance of a conference on a subject of procedure in an impeachment. Volume III, section 2304. According to the best considered practice the Senate sitting for an impeachment trial does not obtain the use of Senate archives without an order in legislative session. Volume III, sections 2111. 2112.

During the trial of President Johnson the Senate voted to receive resolutions of a State constitutional convention on the subject of the impeachment. Volume III, section 2113.

The expenses of the Senate in the Swayne trial were defrayed from the Treasury. Volume III, section 2115.

Impeachments are exempted from the constitutional requirement of trial by jury. Volume III, section 2002.

Discussion as to the right to demand a trial by jury in a case of impeachment. Volume III, section 2313.

The English precedents indicate that jury trial has not been permitted in impeachment cases. Volume III, section 2004.

Argument that an impeachment trial is a criminal proceeding. Volume III, section 2010.

References to general authorities on the subjects connected with impeachments. Volume III, section 2008.

It was decided in 1876 that an impeachment trial could only proceed when Congress was in session. Volume III, section 2006.

The Commons are considered in English practice as having in impeachment cases the function of a grand jury. Volume III, section 2004.

Under the parliamentary law of impeachment the Commons, as grand inquest of the nation and as accusers, become suitors for penal justice at the bar of the Lords. Volume III, section 2026.

During the trial of President Johnson the Senate voted to receive resolutions of a State constitutional convention on the subject of the impeachment. Volume III, section 2113.

In the Archbald trial the Senate adopted orders supplementing the rules of procedure and practice for the Senate when sitting in impeachment trials. Volume **VI**, section **504**.

Certain Senators on their statements were excused from participation in the impeachment proceedings. Volume VI, section 516.

A resolution proposing abatement of impeachment proceedings was held to be of high privilege. Volume VI, section 514.

## (181) Proclamations by the Sergeant-at-Arms.

After the oath had been administered to the Senators sitting for the trial of President Johnson the Sergeant-at-Arms was directed to make proclamation. Volume III, section 2422.

The sessions of the Senate for the trial of the President were opened by proclamation. Volume III, section 2427.

Forms and ceremonies of opening the proceedings of the Senate on a day of the Balknap trial. Volume III, section 2464.

Proclamation made by the Sergeant-at-Arms at the opening of the Chase trial for presentation of evidence. Volume III, section 2353.

Proclamation of the Sergeant-at-Arms at opening of session of the Senate sitting for the Swayne impeachment trial. Volume III, section 2480.

Form of proclamation of Sergeant-at-Arms enjoining silence at the opening of the high court of impeachment for the Peck trial. Volume III, section 2371.

Managers on the part of the House having verbally notified the Senate of the impeachment of Judge Archbald, formal reading of articles of impeachment was delayed for proclamation by the Sergeant-at-Arms. Volume VI, section 476.

# (182) Opening Addresses.

In an impeachment trial the case is opened by one person on each side. Volume III, section 2132. The Senate, by resolution, limited the opening statements to one person on each side. Volume VI, section 522.

In the opening address in an impeachment trial it is proper to outline what it is expected to prove, but it is not proper to quote evidence which may not be admissible later. Volume III, section 2133.

The opening address in an impeachment trial should be confined to what is to be proven, how it is to be proven, and should not include extended argument on the whole case. Volume III, section 2134.

The opening addresses of managers and counsel in the Johnson trial. Volume III, section 2433. The opening addresses in the Johnson trial discussed constitutional questions and outlined evidence. Volume III, section 2433.

The opening address and presentation of testimony in the Belknap impeachment. Volume III, section 2464.

The opening addresses in the Archbald trial were regulated by order of the Senate. Volume VI, section 509.

Counsel for respondent made no opening address before presenting testimony in the Belknap trial. Volume III, section 2464.

Managers and counsel made extended opening statements in the Archbald trial, the managers outlining charges which they proposed to establish and counsel for the respondent setting forth the contention that impeachment could be sustained only on conviction of offenses punishable in criminal court and controverting charges preferred in the articles of impeachment. Volume **VI.** section **509**.

# (183) Arguments on Incidental Questions.

In an impeachment trial all preliminary or interlocutory questions and all motions are argued not over an hour on a side. Volume III, sections 2091–2093.

The rule limiting the time of arguments on interlocutory questions in impeachment trials does not limit the number of persons speaking. Volume III, sections 2091–2093.

The Senate declined to sanction unlimited argument on interlocutory questions in impeachment trials. Volume III, sections 2091-2093.

The Senate by order may extend the time for the argument of motions and interlocutory questions in impeachment trials. Volume III, sections 2091–2093.

In arguing interlocutory questions in impeachment trials the opening and closing belong to the side making the motion or objection. Volume III, sections 2091–2093.

#### (183) Arguments on Incidental Questions.—Continued.

After elaborate investigation it was held that the opening and closing arguments on incidental questions in impeachment trials belong to the side making the motion or objection. Volume III, sections 2136–2139.

The claim of the managers to the closing of all arguments arising in course of an impeachment trial has been denied after examination of American and English precedents. Volume III, sections 2136–2139.

It was held that a motion relating to the sitting of the Senate in an impeachment trial might be argued by counsel. Volume III, section 2142.

In the Blount impeachment it was arranged that the managers should open and close in arguing respondent's plea in demurrer. Volume III, section 2312.

Instance wherein the Senate, sitting for an impeachment trial, fixed the number of managers and counsel to argue on an incidental question. Volume III, sections 2136–2139.

The Senate by rule determined the order and time of arguments and the numbers of counsel and managers to speak on the plea to jurisdiction in the Belknap trial. Volume III, section 2458.

Discussion of the technical forms of pleading in an impeachment trial as related to right of opening and closing arguments on an incidental question. Volume III, sections 2136-2139.

Argument on incidental questions arising during the trial of an impeachment is properly confined in an opening, a reply, and a conclusion. Volume **VI**, section **474**.

#### (184) Presentation of Testimony.—Calling of Witnesses and Lists of.

Witnesses on both sides were called at the opening of the Chase trial. Volume III, section 2353. In the Belknap trial the Senate directed the managers and counsel for respondent to furnish to one another lists of the witnesses they proposed to call. Volume III, sections 2156, 2460.

The managers and respondent in the Swayne case were directed to furnish a list of their witnesses to the Sergeant-at-Arms of the Senate. Volume III, section 2479.

The Senate denied in the Belknap trial the application of respondent's counsel for a statement of the facts which the managers expected to prove by each witness. Volume III, section 2156.

Lists of witnesses to be subpoenaed in a trial of impeachment are supplied by the managers and respondent respectively to the Sergeant-at-Arms of the Senate. Volume VI, section 484.

After the filing of lists of witnesses to be subpoenaed in a trial of impeachment, further witnesses may be subpoenaed on application of the managers or the respondent made to the Presiding Officer. Volume VI, section 484.

In the Archbald trial the Senate provided that lists of witnesses to be subpoenaed should be furnished by managers or counsel to the Sergeant-at-Arms and that additional witnesses desired later should be subpoenaed on application to the Presiding Officer. Volume VI, section 508.

Instances wherein the Senate by order restricted the number of character witnesses which might be called to testify. Volume **VI**, section **510**.

# (185) Presentation of Testimony.—Issuing of Subpoenas.

The Senate, sitting on impeachment trials, is empowered by rule to compel the attendance of witnesses. Volume III, section 2158.

Form of subpoena issued to witnesses in impeachment trials. Volume III, section 2162.

Form of direction for service of subpoenas to witnesses in impeachment trials. Volume III, section 2162.

In impeachment trials subpoenas are issued on application of managers or the respondent or his counsel. Volume III, section 2162.

# (185) Presentation of Testimony.—Issuing of Subpoenas—Continued.

- An approved number of witnesses for respondent in the Belknap trial were summoned at public expense. Volume III, section 2463.
- The Senate provided that subpoenas for respondent's witnesses in the Belknap trial should be issued on recommendation of a committee. Volume III, section 2463.
- Forms of subpoena and compulsory process issued by House committee to produce persons and papers for Blount impeachment. Volume III, sections 2038, 2039.
- In the Pickering impeachment the subpoenas were directed to the marshal of the district wherein the witness resided. Volume III, section 2329.
- In the Pickering case the Senate provided for issuing subpoenas of a specified form on application of managers or of respondent or his counsel. Volume III, section 2329.
- Form of direction to the marshal for services of subpoenas in the Pickering trial. Volume III, section 2329.
- In the Humphreys impeachment it was first provided that the subpoenas should be served by the Sergeant-at-Arms or his deputy. Volume III, section 2393.
- At the beginning of the Humphreys trial the returns on the subpoenas were read and the names of the witnesses called. Volume III, section 2394.

#### (186) Presentation of Testimony.—Discharging and Excusing Witnesses.

- In an impeachment trial the discharge of witnesses is determined by the Senate, sometimes in conformity with the consent of the parties. Volume III, section 2354.
- In the Belknap trial the witnesses were discharged before the final arguments. Volume III, section
- A witness unable to attend the Humphreys trial was excused by the court. Volume III, section 2394.

#### (187) Presentation of Testimony.—Compulsory Process for Witnesses.

- The Senate and not the Presiding Officer decides on a motion for attachment of a witness. Volume III, sections 2152, 2153.
- The Senate, sitting for the Belknap trial, declined to order process to compel the attendance of a witness who had been subpoenaed by telegraph merely. Volume III, section 2159.
- Instance wherein a witness was examined on the question of issuing process for a witness in the Swayne trial. Volume III, section 2483.
- Instance wherein, during the Swayne trial, testimony was introduced to show the propriety of an attachment against an absent witness. Volume III, sections 2152, 2153.
- The Senate, sitting for the Archbald trial, ordered process to compel the attendance of a witness who had disregarded a subpoena duly served by the Sergeant at Arms. Volume **VI**, section **486**.
- A dilatory witness who failed to appear until after attachment had been ordered was admonished by the President pro tempore. Volume VI, section 486.
- In the Louderback impeachment the Senate ordered process to compel the attendance of a witness who declined to appear in response to subpoena. Volume VI, section 523.
- A witness having refused to testify before a subcommittee was arrested and detained in custody. Volume VI, section 523.
- The issuance of process for the attachment of a witness was held not to bar the admission of depositions by such witness pending his arrival. Volume VI, section 523.

# (188) Presentation of Testimony.—Production of Papers.

- The Senate, sitting for an impeachment trial, has commanded a reluctant witness to produce certain papers in its presence. Volume III, section 2160.
- The House, by resolution, authorized its Clerk to produce papers and its Members to give testimony before a court of impeachment. Volume III, section 1796.
- A contract having been admitted as evidence in an impeachment trial, it was held competent to show the intention of the parties thereto. Volume VI, section 497.

#### (188) Presentation of Testimony.—Production of Papers—Continued.

Stipulations in writing by parties were received by the Senate as though the facts therein agreed upon had been established by evidence. Volume VI, section 519.

## (189) Presentation of Testimony.—Delays to Await Witnesses.

Judge Humphreys not appearing, the case was continued, on motion of the managers, to enable the production of testimony. Volume III, section 2393.

The managers not being ready to present testimony at the opening of the Chase trial, the court granted their motion to postpone. Volume III, section 2353.

On motion of counsel for President Johnson the Senate adjourned over to permit time for preparation of testimony for the defense. Volume III, section 2433.

The Senate declined to postpone formally the Belknap trial to await the attendance of a witness for the respondent. Volume III, section 2157.

In the Belknap trial the Senate adjourned to await the attendance of a witness declared by the respondent, on oath, to be "material and necessary for his defense." Volume III, section 2157.

In the Peck trial, after the witness had been called, the court granted the request of the managers for delay to await a material witness. Volume III, section 2376.

Form of respondent's application for delay to await a witness in an impeachment trial. Volume III, section 2157.

Respondent's application in the Belknap trial for delay to await a witness's arrival was not required to be accompanied by a statement as to what he would prove. Volume III, section 2157.

The Chief Justice held, in the Johnson trial, that the offering of evidence might not be interrupted by a question relating to business incident to the trial or to legislative sessions. Volume III, section 2198.

## (190) Presentation of Testimony.—Order of.

The answer and replication being filed in the Chase impeachment the court proceeded to hear testimony. Volume III, section 2353.

In an impeachment trial testimony is presented generally and is not classified according to the article to which it applies. Volume III, section 2165.

Order of proceeding in the Chase trial during the introduction of evidence. Volume III, section 2354.

The presentation of evidence and the arguments in the Peck trial. Volume III, section 2378.

In the Johnson trial the Chief Justice held that evidence might be introduced during final arguments only by order of the Senate. Volume III, section 2166.

During final argument in the Chase trial the managers claimed and obtained the right to introduce testimony to justify evidence of an impeached witness. Volume III, section 2190.

The Senate struck from the record of an impeachment trial certain statements of fact introduced by a manager in argument without support of evidence. Volume **III**, section **2207**.

The order of taking testimony in an impeachment trial is sometimes waived by the consent of both parties. Volume III, section 2175.

By consent, during the Chase trial, a witness for respondent was examined while the managers were presenting testimony. Volume III, section 2354.

Rulings in the Swayne trial as to right of counsel of respondent to introduce documents in evidence during their cross-examination of witnesses for the managers. Volume III, section 2212.

By consent the managers in the Johnson trial reserved the right to supply omissions in evidence after they had closed their testimony. Volume III, section 2433.

During time of presentation of testimony in the Swayne trial counsel of respondent were permitted to file a brief on their pleas to jurisdiction. Volume III, section 2125.

#### (190) Presentation of Testimony.—Order of—Continued.

The Senate declined to await the consultation of the managers with the House before hearing evidence as to Judge Pickering's sanity. Volume III, section 2334.

Discussion of the order in which witnesses should be sworn in trial of impeachment. Volume VI, section 489.

Order of the Senate prescribing method of submitting requests, applications, or objections, and regulating colloquys and questions. Volume VI, section 504.

## (191) Presentation of Testimony.—Oath Taken by Witnesses.

Form of oath administered to witnesses in impeachment trials. Volume III, section 2162.

Form of oath and mode of examination of witnesses prescribed in the Blount impeachment. Volume III, section 2309.

Form of oath and method of examination for witnesses in the Pickering trial. Volume III, section

Procedure to be followed in the swearing of witnesses having been left to managers and counsel, witnesses were sworn as produced. Volume VI, section 489.

In the Lauderback impeachment trial witnesses were sworn as called and not en banc. Volume VI. section 523.

# (192) Presentation of Testimony.—Examination of Witnesses.

Witnesses in an impeachment trial gave their testimony standing unless specially permitted to sit. Volume III, section 2172.

The Senate assigns the place to be occupied by witnesses testifying in an impeachment trial. Volume III, section 2173.

The Senate prefers that managers and counsel, in examining witnesses in an impeachment trial, shall stand in the center aisle. Volume III, section 2171.

Witnesses in an impeachment are examined by one person on either side. Volume III, section

In impeachment trials before the House of Lords it is the practice to swear and examine the witnesses in open house. Volume III, section 2161.

Managers and counsel disagreeing as to method of direct and cross examination of a delayed witness, the Senate ordered examination in accordance with the regular practice. Volume III, section 2170.

The Senate decided in the Belknap trial that a witness recalled, after direct and cross examination, to answer a question by a Senator, might not be again subjected to direct examination. Volume III, section 2215.

The Chief Justice held in the Johnson trial that a witness recalled to answer a question by a Senator might be reexamined by counsel for respondent. Volume III, section 2214.

It was decided in the Belknap trial that a witness might not be examined as to the contents of an existing letter without the letter itself being submitted. Volume III, sections 2226–2229.

Rebuttal evidence was offered by the managers in the Swayne trial. Volume III, section 2484.

It was held in the Peck trial that a witness might correct orally testimony already given by him. Volume III, section 2205.

The question as to whether or not testimony in an impeachment trial might be taken by a committee of the Senate. Volume III, section 2217.

Under the parliamentary law witnesses in an impeachment trial may be examined by a committee. Volume III, section 2161.

Decision as to the limits within which counsel in an impeachment trial may criticize a witness. Volume III. section 2192.

Decisions as to the extent to which a witness in an impeachment trial may use memoranda to refresh his memory. Volume III, sections 2203, 2204.

#### (192) Presentation of Testimony.—Examination of Witnesses—Continued.

The President pro tempore ruled, in the Archbald trial, that counsel in examination might confine a witness within the limits of his interrogation, but witness should have opportunity either in direct examination or under cross-examination, to explain fully any answer made. Volume VI. section 492.

The most liberal latitude was allowed in the examination of witnesses before the committee which investigated Judge Speer. Volume VI, section 527.

Evidence may be introduced by counsel to contradict testimony in chief given by their own witness only upon statement that such testimony is at variance with that expected and that relying on evidence previously given by the witness, they have been surprised and entrapped. Volume VI, section 494.

Witnesses in an impeachment trial were required to give their testimony standing, but this requirement was held not to apply to counsel. Volume VI, section 523.

Witnesses in an impeachment trial were required to stand when necessary in order to be better heard. Volume VI, section 488.

Witnesses whose testimony was audible when seated were permitted to testify from a seat at the Secretary's desk. Volume VI, section 488.

## (193) Presentation of Testimony.—Senators as Witnesses.

In impeachments a Senator called as a witness is sworn and testifies standing in his place. Volume III, section 2163.

Rule of the Senate in the Pickering trial for examination of a Senator. Volume III, section 2331. It was provided in the Blount case that Senators called as witnesses should be sworn and testify standing in their places. Volume III, section 2309.

In the Peck trial a Senator was examined as a witness on behalf of respondent. Volume III, section 2378.

During the Belknap trial Senators were called as witnesses, and were sworn and testified standing in their places. Volume **III**, section **2164**.

No defense being made in the Pickering impeachment, the two Senators from the State of the accused were examined at suggestion of the court. Volume III, section 2336.

## (194) Presentation of Testimony.—Cross-Examination of Witnesses.

The Chief Justice declined to rule finally that cross-examination of a witness in an impeachment trial should be concluded before his dismissal. Volume III, section 2214.

Discussion as to whether or not the cross-examination in an impeachment trial may go beyond the scope of the direct examination. Volume III, section 2208.

In the Swayne trial it was held that cross-examination should be responsive to the examination in chief. Volume III, sections 2210, 2211.

In the Belknap trial the Senate permitted a redirect examination which was not responsive to the facts elicited in cross-examination. Volume III, section 2209.

There being no appearance for Judge Pickering, witnesses presented by the managers were not cross-examined, except for a few questions by the Presiding Officer. Volume III, section 2335.

In the Humphreys trial, with no representatives for the respondent, witnesses were not cross-examined. Volume III, section 2395.

Instance wherein during cross-examination in an impeachment trial the Senate sustained objection to evidence on a point not touched in direct examination and of doubtful pertinency. Volume III, section 2213.

Decision by the President pro tempore in the impeachment trial of Judge Archbald, on the latitude of counsel in cross-examination of witness relative to testimony previously given by the witness before a committee of the House. Volume **VI**, section **496**.

# (195) Presentation of Testimony.—Questions of Senators to Witnesses.

A question put by a Senator to a witness in an impeachment trial is reduced to writing and put by the Presiding Officer. Volume III, section 2176. Volume VI, section 522.

The rules of the Pickering trial provided that a question by a Senator should be in writing and put by the Presiding Officer. Volume III, section 2331.

Question asked by Senators in an impeachment trial, whether of managers, counsel, or witnesses, must be in writing. Volume III, sections 2180, 2181.

Either managers or counsel in an impeachment trial may object to an answer to a questionn propounded to a witness by a Senator. Volume III, section 2184.

Chief Justice Chase finally held in the Johnson trial that the managers might object to a witness answering a question put by a Senator. Volume III, sections 2182, 2183.

The Senate decided that it might, in an impeachment trial, permit a Senator to interrogate a witness, although both managers and counsel for the respondent objected. Volume III, section 2185.

Instance wherein both managers and counsel for respondent were permitted to object to questions proposed by Senators. Volume III, sections 2186, 2187.

While managers or counsel may agree in objection to a question put to a witness by a Senator in an impeachment trial, the Senate may not reply. Volume III, section 2188.

## (196) Presentation of Testimony.—In General.

Forms and ceremonies in the Swayne trial during the presentation of testimony. Volume III, section 2483.

The journal of an impeachment trial records the names of witnesses, but not their testimony, except when it is subject of objection. Volume III, section 2354.

In the Belknap trial the Presiding Officer, on request of respondent's counsel, required the reading in full of letters presented in evidence. Volume III, section 2201.

The Senate fixed the time of proceeding with the evidence in the Belknap trial before respondent's answer on the merits. Volume **III**, section **2460**.

The presentation of evidence in the Archbald trial. Volume VI, section 510.

The managers announced that they had omitted the presentation of certain formal evidence, customary to impeachment proceedings, as relating to facts too obvious to require proof. Volume VI, section 522.

After testimony had been closed and the opening argument concluded in the Louderback trial, further questions were propounded in writing and were answered by the respondent. Volume **VI**, section **524**.

In the Louderback impeachment trial the respondent appeared and testified at length in his own behalf. Volume VI, section 524.

The presentation of evidence and the arguments in the Peck trial. Volume III, section 2378.

By consent the managers in the Johnson trial reserved the right to supply omissions in evidence after they had closed their testimony. Volume III, section 2433.

During the trial of Judge Chase one of the counsel for the respondent was sworn and examined as a witness. Volume III, section 2174.

# (197) Questions by Senators to Managers or Counsel.

In defiance of Rule XVIII for impeachment trials the Senate has established the practice that Senators may interrogate managers or counsel for respondent. Volume III, sections 2177-2179.

Instance during an impeachment trial wherein a Member of the Senate called on the managers for an opinion. Volume III, section 2006.

Instance wherein the managers of an impeachment declined to answer a question propounded by a Senator during the trial. Volume III, section 2145.

Instance wherein Senators propounded questions to counsel during arguments as to admissibility of evidence. Volume III, section 2222.

#### (198) Rules of Evidence.—Strictness of.

- After discussion of English precedents the Senate ruled decisively in the Peck trial that the strict rules of evidence in force in the courts should be applied. Volume III, section 2218.
- In the Johnson trial the Senate declined to agree to a declaration modifying the strictness of the ordinary rules of evidence. Volume III, section 2219.
- In the absence of representation of respondent in the Humphreys trial the Senators insisted on the rules of evidence. Volume III, section 2395.
- The trial of impeachments before the Lords is governed by the legal rules of evidence. Volume III, section 2155.
- Citation of English precedents as to evidence during the Johnson trial. Volume III, section 2238. Questions as to admissibility of evidence in a trial of impeachment are by long-established custom, submitted by the Presiding Officer to the Senate for decision. Volume VI, section 491.
- An instance in which the Senate by order disregarded an established rule of evidence. Volume **VI**, section **510**.

## (199) Rules of Evidence.—Hearsay Testimony.

- In general during impeachment trials questions as to conversations with third parties not in presence of respondent have been excluded from evidence. Volume III, sections 2235–2337.
- In the Swayne trial hearsay testimony, introduced to show inconvenience to litigants from respondent's conduct, was ruled out. Volume III, section 2330.
- Testimony as to what was said by the agent or coconspirator of respondent in regard to carrying out respondent's order, the said order being a ground of the impeachment, was admitted. Volume III, sections 2331-2333.
- In correcting testimony previously given in an impeachment trial a witness was not permitted to put in a paper made up in part from the recollections of other persons. Volume III, section 2205.
- The witness having testified that a report of a speech was made partially by others as well as by himself, the report was not admitted in evidence. Volume III, section 2282.

# (200) Rules of Evidence.—Testimony Confined to the Pleadings.

- In an impeachment trial testimony that can be construed as fairly within the purport of the articles is admitted. Volume III, section 2220.
- Having ascertained that certain testimony was within the scope of the articles of impeachment, the Senate reversed a decision that the testimony was immaterial. Volume III, section 2208.
- A question being raised in the Swayne trial that certain evidence was immaterial, the pleadings were examined to determine whether or not the issues involved were raised. Volume III, section 2224.
- In the Johnson trial the Senate declined to admit evidence of a fact bearing on the question of intent, no issue having been accepted in the pleadings on this point. Volume III, section 2222.
- In the Johnson trial the Senate held inadmissible as evidence of an intent specified in the articles an act not specified in the articles. Volume III, section 2221.
- Objection that new matter in respondent's answer, not responsive to any charge in the articles, should not lay a foundation for the introduction of evidence. Volume III, section 2277.
- Evidence that, from the nature of the charge, was immaterial, was ruled out during the Swayne trial, although respondent's answer had seemed to lay a foundation for it. Volume III, section 2223.

# (201) Rules of Evidence.—General Decisions as to Relevancy.

The Senate, in the Belknap trial, declined to admit evidence of a fact occurring after respondent had ceased to hold the civil office. Volume III, section 2276.

## (201) Rules of Evidence.—General Decisions as to Relevancy—Continued.

- In the Peck trial a witness was not permitted to testify to general public opinion on a subject not closely related to respondent's act. Volume III, section 2280.
- A certified paper, bearing only indirectly on a question at issue, was ruled out in the Swayne trial. Volume III, section 2225.
- Instance wherein, during cross-examination in an impeachment trial, the Senate sustained objection to evidence on a point not touched in direct examination and of doubtful pertinency. Volume III, section 2213.
- Letters from other judges stating their construction of the law as to expenses were not admitted in behalf of Judge Swayne, charged with submitting false certificates. Volume III, section 2277.
- Judge Swayne being charged with submitting false certificates of expenses, evidence tending to show that other judges had submitted similar certificates was excluded. Volume III, section 2277.
- Judge Swayne being charged with wrongfully committing persons for contempt, testimony as to the condition of the jail was ruled out as immaterial. Volume III, section 2283.
- Testimony admitted in the Swayne trial as material, although objected to as not bearing directly on the issues. Volume III, sections 2292, 2293.
- Decisions as to relevancy of testimony during the Peck trial. Volume III, sections 2284-2286.
- General decisions during the Johnson and Belknap trials as to the relevancy of testimony. Volume III, sections 2287-2291.
- Questions as to admissibility of evidence in impeachment trials are not debatable. Volume VI, section 490.
- In the Archbald trial it was held that while witnesses might testify as to the general reputation of the respondent, and as to his reputation for judicial integrity in particular, it was not competent to introduce evidence as to his reputation for ability and industry; and in no event was the personal opinion of a witness on questions of character or reputation admissible. Volume VI, section 495.

## (202) Rules of Evidence.—Facts, Not Opinions, Required.

- Witnesses in an impeachment trial are required to state facts and not opinions. Volume III, sections 2218, 2248-2251.
- It was decided in the Belknap trial that a question to a witness might not be so framed that the answer might imply as opinion. Volume III, section 2252.
- In the Swayne trial the opinions of witnesses, including answers to questions of mixed law and facts, were excluded. Volume III, sections 2253-2255.
- In the Belknap trial objection was successfully made to an opinion of a subordinate officer as to evidence of the character of respondent's administration. Volume III, section 2256.
- In the Johnson trial a witness was not permitted, as a matter of proof of intent, to state that he had formed and communicated an opinion to respondent. Volume III, section 2250.
- A witness was permitted in the Balknap trial to give in answer a conclusion derived from a series of facts. Volume III, section 2257.
- In impeachment trials witnesses are ordinarily required to state facts, not opinions. Volume III, sections 2248-2251.

# (203) Rules of Evidence.—Best Evidence Required.

- In impeachment trials the rule that the best evidence procurable should be presented has been followed. Volume III, sections 2226-2229.
- Instance in the Swayne case wherein a witness was permitted to testify as to the nature of a document which was on record in the trial. Volume III, section 2264.

# (204) Rules of Evidence.—Declarations in General as Showing Intent.

In the Johnson trial declarations of respondent, made anterior to the act and even concomitant with it, were held inadmissible as evidence. Volume III, section 2238.

## (204) Rules of Evidence.—Declarations in General as Showing Intent—Continued.

- Evidence as to statements of Judge Swayne, to provide intention as to residence and made before impeachment proceedings were suggested, was the subject of diverse rulings during the trial. Volume III, section 2239.
- In the Johnson trial the Senate sustained the Chief Justice in admitting as showing intent, on the principle of res gestae, evidence of respondent's verbal statement of the act to his cabinet. Volume III, section 2242.
- By a majority of one the Senate in the Johnson trial sustained the Chief Justice's ruling that evidence as to the respondent's declaration of intent, made at the time of the act, was admissible. Volume III, section 2240.
- Comment of the Chief Justice on the Senate's decisions on evidence as to respondent's declarations at or near the time of the act. Volume III, section 2244.
- Declarations of the respondent made during the act were admitted to rebut evidence of other declarations, made also during the act, but on a different day. Volume III, section 2241.
- The Senate in the Johnson trial declined to exclude evidence as to fact on the ground that it might lead to evidence as to declarations. Volume III, section 2238.

## (205) Rules of Evidence.—Declarations After the Act as Showing Intent.

- An alleged coconspirator was permitted to testify as to declarations of the respondent as a time after the act, the testimony being responsive to similar evidence on the other side. Volume III, section 2234.
- It was decided in the Chase trial that declarations of the respondent after the act might not be admitted to show the intent. Volume III, section 2243.
- In the Johnson trial the Senate ruled out evidence as to respondent's declarations of intent, made after the act. Volume III, section 2244.
- In the Johnson trial the Chief Justice ruled that an official message transmitted after the act was not admissible as evidence to show intent. Volume III, section 2245.
- Evidence of declarations of respondent after the fact was excluded in the Johnson trial, although related to an act admitted in proof to show intent. Volume III, section 2246.

# (206) Rules of Evidence.—General Testimony as to Intent.

- The Chief Justice admitted during the Johnson trial as showing intent a question as to action by the respondent, although taken after the impeachment. Volume III, section 2247.
- The Chief Justice was sustained in admitting during the Johnson trial evidence of an act after the fact as showing intent. Volume III, section 2246.
- In the Belknap trial the Senate by a bare majority admitted, to show intent, evidence that respondent had not inquired into newspaper charges reflecting on his subordinates. Volume III, section 2279.
- In the Belknap trial testimony cumulative as to the fact but not as to the intent of respondent was admitted. Volume III, section 2275.

## (207) Rules of Evidence.—Introduction of Documents.

- In impeachment trials public documents are admitted in evidence for what they may be worth. Volume III, sections 2260, 2261.
- In the Johnson trial a message of President Buchanan, published as a Senate document, was admitted as evidence. Volume III, section 2262.
- The Senate declined to admit in the Belknap trial testimony taken before a House committee and published as a public document. Volume III, section 2268.
- By a close vote, after elaborate argument, the record of Congressional debates was admitted during the Swayne trial as having a bearing on the construction of a law. Volume III, section 2267.
- In the Johnson trial the Senate sustained the Chief Justice in admitting as evidence of a general practice tabular statements of documents relating to particular instances. Volume III, section 2258.

#### (207) Rules of Evidence.—Introduction of Documents.—Continued.

- A statement signed by the Secretary of the Treasury, but not under seal, summarizing the contents of official documents, was objected to as evidence in the Swayne trial. Volume III, section 2277.
- A summary by counsel of the contents of documents was held to be in the nature of argument and not admissible as evidence. Volume III, section 2259.
- Instance in the Belknap trial wherein a document not pertinent on its face was admitted to prove the negative of a pertinent proposition. Volume III, section 2274.
- In the Johnson trial the Chief Justice was sustained in admitting as evidence the warrant and papers in a legal proceeding to which respondent was related, but not a party directly. Volume III, sections 2272, 2273.
- In the Johnson trial the managers were not required, in submitting a letter of respondent, to also submit accompanying but not necessarily pertinent documents. Volume III, section 2263.
- In the Belknap trial the Presiding Officer on request of respondent's counsel required the reading in full of letters presented in evidence. Volume III, section 2201.
- Instance in the Swayne trial wherein, with the concurrence of counsel, the managers introduced without oral testimony a certified copy of a court record. Volume III, section 2265.
- In the Swayne trial, evidently by written stipulation between managers and counsel, certified copies of records were used in the same way as the original might have been used. Volume III, sections 2265, 2266.

# (208) Rules of Evidence.—Affidavits.

- Instance wherein depositions offered in an impeachment trial were purged of matters in conflict with the rule laid down as to evidence. Volume III, section 2206.
- In the Pickering case the Presiding Officer ruled that in presenting affidavits to show the insanity of the accused only the pertinent parts should be read. Volume III, section 2334.

## (209) Rules of Evidence.—In General.

- Testimony taken before a House committee and seen by respondent was admitted in the Belknap trial not as evidence of the fact, but as a partial foundation for an inference. Volume III, section 2269.
- Although Judge Swayne had been a voluntary witness before the House investigating committee, the Senate decided that the record of his testimony was prohibited by statute from use in the trial. Volume III, section 2270.
- Decisions as to the extent to which a witness in an impeachment trial may use memoranda to refresh his memory. Volume III, sections 2203, 2204.
- Decision as to the limits within which expert testimony may be admitted in an impeachment trial. Volume III, section 2218.
- The Senate refused in the Johnson trial to admit as evidence in mitigation testimony held otherwise inadmissible. Volume III, section 2222.
- The managers in the Swayne trial having offered to prove a statement made by respondent before the House committee, counsel successfully resisted the reading of the statement as part of the offer. Volume III, section 2169.
- An argument by counsel for respondent against the "offer of proof" method of presenting evidence in an impeachment trial. Volume III, section 2169.
- The Senate in the Belknap trial declined to admit evidence of an act which in substance amounted only to a refusal of respondent to confess culpability. Volume III, section 2278.
- In the Peck trial the person alleged to have been oppressed by respondent was required to testify as to acts of his own implying malice against the respondent after the said alleged oppression. Volume III. section 2281.
- Leading questions were ruled out during the Johnson trial. Volume III, section 2238.

#### (209) Rules of Evidence.—In General.—Continued.

- In the Belknap trial, by consent of both sides, a statement of what would be proven by an absent witness was admitted, subject to objection as to its relevancy. Volume **III**, section **2199**.
- In proving the contents of lost letters the Senate in the Belknap trial permitted the witness to be interrogated generally as to the import of a series of letters. Volume III, section 2271.
- In the Johnson trial the Senate declined to admit as rebutting evidence a document not responsive to any evidence offered on the other side. Volume III, section 2216.
- The Chief Justice held in the Johnston trial that the offering of evidence might not be interrupted by a question relating to business incident to the trial or to legislative sessions. Volume III, section 2198.
- In the Johnson trial the Chief Justice held that evidence might be introduced during final arguments only by order of the Senate. Volume III, section 2166.
- Under recognized rules of evidence, leading questions were ruled out in a trial of impeachment and witnesses were admonished to observe established procedure. Volume VI, section 493.
- Evidence relating to events occurring prior to Judge Louderback's appointment to the Federal bench were admitted to establish matters pertinent to the impeachment proceedings. Volume VI, section 523.
- No rebuttal evidence was offered by the managers in the Archbald trial. Volume **VI**, section **511.** Instance of a ruling by the President pro tempore on a question of evidence in an impeachment trial. Volume **VI**, section **497.**
- In the Archbald trial the Senate declined to admit and reserve decision on the admissibility of evidence to the admission of which an objection was pending. Volume VI, section 490.

## (210) Objections to Evidence.

- The proposition that evidence in an impeachment trial may be admitted or excluded by a majority vote has not been questioned seriously. Volume III, section 2167.
- Instance wherein during the introduction of evidence an objection withdrawn by a manager was renewed by a Senator. Volume III, section 2241.
- Instance wherein a Senator objected to evidence which was not objected to by managers or counsel. Volume III, section 2268.
- The presentation and reading of a document during introduction of evidence in an impeachment trial was held not to preclude an objection as to its admissibility. Volume III, section 2200.
- The Chief Justice held in the Johnson trial that offer of documentary proof should state its nature only, but that the Senate might order it to be read in full before acting on the objection. Volume III, section 2202.
- The Senate finally decided in the Swayne trial that under the rule debate on the admissibility of evidence might not take place in open Senate. Volume III, section 2196.
- In an argument as to the admissibility of evidence it is not proper to read the very evidence objected to. Volume III, section 2197.
- Instance wherein during cross-examination in an impeachment trial the Senate sustained objection to evidence on a point not touched in direct examination and of doubtful pertinency. Volume III. section 2213.
- Managers and counsel for respondent were required to address motions or objections directly to the Officer and not otherwise. Volume VI, section 519.
- Exhibits relating to the case at bar but also embodying extraneous and irrelevant material were admitted in full over the objection that only the pertinent matters should be read into the record. Volume **VI**, section **523**.

## (211) Final Arguments.—Order of.

The claim of the managers to the closing of all arguments arising in course of an impeachment trial has been denied after examination of American and English precedents. Volume III, sections 2136–2139.

The final argument on the merits in an impeachment trial is opened and closed by the House of Representatives. Volume III, section 2132.

In the Chase impeachment, by agreement, the managers had the opening and closing of the final arguments. Volume III, section 2355.

The order in which closing arguments in the Archbald trial should be made was arranged by stipulation between managers and counsel. Volume **VI**, section **511**.

On the final arguments in the Peck trial the managers had the opening and closing. Volume III, section 2378.

The order of the final arguments in the trial of President Johnson. Volume III, section 2434.

Order of final arguments in the Swayne case. Volume III, section 2484.

The final arguments on the merits in an impeachment trial are made by two persons on each side, unless ordered otherwise upon application. Volume III, section 2132.

In the final argument in the Johnson trial the conclusion was required to be by one manager. Volume III, section 2135.

In the Belknap trial the closing speech of the final arguments was by one of the managers. Volume III, section 2465.

In the Belknap trial the Senate permitted three managers and three counsel to argue on the final question, and in such order as might be agreed on. Volume III, section 2465.

The illness of counsel or managers were certified to as reason for disarranging the order of final argument in the Belknap trial. Volume III, section 2465.

By permission, before the final arguments in the Swayne trial, the managers filed a brief on the respondent's plea to jurisdiction. Volume III, section 2015.

The Senate struck from the record of an impeachment trial certain statements of fact introduced by a manager in argument without support of evidence. Volume **III**, section **2207**.

The counsel for the respondent having touched on extraneous matters in his final argument in the Louderback trial, was admonished by the presiding officer to confine himself to the record. Volume VI. section 524.

Instance wherein leave was given to take further testimony and produce additional evidence after briefs had been filed and arguments heard. Volume VI, section 134.

# (212) Final Arguments.—Time of.

Those making the final arguments of the Chase trial were limited neither as to time nor numbers. Volume III, section 2355.

The Senate limited the time but did not restrict the number participating in the final arguments in the Louderback impeachment. Volume VI, section 524.

At the trial of President Johnson both managers and counsel for respondent objected successfully to the rule limiting the number speaking in final argument. Volume III, section 2135.

In the Johnson trial the Senate declined to limit the time of the final arguments. Volume III, section 2135.

The Senate declined to restrict the time of final arguments in the Belknap trial. Volume III, section 2465.

The Senate limited the time of the final arguments in the Swayne impeachment trial. Volume III, section 2484.

The Senate limited the time of the final arguments in the impeachment trial of Judge Archbald. Volume VI, section 511.

# (213) Final Arguments.—Written Instead of Oral.

The privilege of submitting a written instead of an oral argument in the final summing up was allowed in the Johnson trial. Volume III, section 2135.

## (213) Final Arguments.—Written Instead of Oral—Continued.

The Senate, after deliberation, permitted written arguments to be filed in the Swayne case, but only in such way as would permit reply. Volume III, section 2284.

The Senate permitted argument in manuscript to be filed with the reporter and included in the printed report of the proceeding. Volume VI, section 511.

## (214) Final Arguments.—When not Made.

The respondent not being represented in the Humphreys trial the managers, without argument, demanded judgment. Volume III, section 2395.

In the Pickering case one of the managers submitted the case finally without extended argument. Volume III, section 2336.

## (215) Voting on the Articles.—The Form of Final Question.

Form of question put in ascertaining the judgment of the court in the Peck trial. Volume III, section 2383.

The final question in the Pickering judgment was on the removal of the accused from office. Volume III, section 2339.

The court in the Pickering judgment declined to permit an expression as to whether the offenses constituted high crimes and misdemeanors. Volume III, section 2339.

The court determined to confine the question in the judgment on Judge Pickering to the simple question of guilt on the charges. Volume III, section 2339.

In the Pickering impeachment certain Senators retired from the court because dissatisfied with form of the question on final judgment. Volume III, section 2340.

In the Chase trial the court modified its former rule as to form of final question. Volume **III**, section **2363**.

Form of question on verdict of the court in the Humphreys trial. Volume III, section 2396.

Having disagreed as to the form of final question in the Johnson trial the Senate left it to the Chief Justice. Volume III, section 2438.

In the Johnson trial the Senate adopted the form of final question and method of voting suggested by the Chief Justice. Volume III, section 2439.

There was much deliberation over the form of the final question in the Belknap trial. Volume III, section 2466.

## (216) Voting on the Articles.—Order and Method of.

On the final question whether an impeachment is sustained the yeas and nays are taken on each article separately. Volume III, section 2098.

In conformity with English precedents the Senate pronounced judgment article by article in the Pickering case. Volume III, section 2339.

The Senate adopted an order governing its deliberations and voting on the final question in the Johnson trial. Volume III, section 2437.

The Senate rescinded its order prescribing the method of voting on the articles in the Johnson trial, although it was partially executed. Volume III, section 2442.

In the Johnson trial the Senate voted on the articles in an order different from the numerical order. Volume III, section 2440.

Form of voting in the Senate on the final question in the trial of President Johnson. Volume III, section 2440.

Views of the Chief Justice on form of final question in the Johnson trial and on division of the articles for voting. Volume III, section 2439.

The Senate, overruling the Chief Justice, decided that a motion to adjourn over was in order during the voting on the articles in the Johnson trial. Volume III, section 2441.

After voting on one article in the Johnson trial the Senate adjourned to a day fixed. Volume III, section 2441.

The Senate, in secret session, adopted an order to govern the voting on the articles in the Belknap impeachment. Volume **III**, section **2466**.

#### (216) Voting on the Articles.—Order and Method of—Continued.

The Senate, in secret session, framed the rule for voting on the articles impeaching Judge Swayne. Volume III, section 2485.

Forms of voting on the articles and declaring the result in the Swayne impeachment. Volume III, section 2485.

The Presiding Officer ruled that testimony might not be read during the voting on the articles impeaching Judge Humphreys. Volume III, section 2396.

By unanimous consent, in the Humphreys trial, a Senator was permitted to vote after the decision on the articles had been declared. Volume **III**, section **2396**.

Method of taking the vote in judgment in English impeachment trials. Volume III, section 2027.

The Senate fixed the time at which a final vote should be taken on the articles of impeachment presented against Judge Archbald and notified the House by message. Volume VI, section 511.

It is in order to demand a division of the question on agreeing to a resolution of impeachment and a separate vote may be had on each article. Volume VI, section 545.

The expenses of the Archbald trial were defrayed from the Treasury. Volume VI, section 478.

The voting on the articles in the Archbald impeachment was without debate but each Senator was permitted to file an opinion to be published in the printed proceedings. Volume **VI**, section **511**.

It was announced that pairs would not be arranged or recognized in the final vote on the articles of impeachment in the Louderback trial. Volume VI, section 524.

## (217) Voting on the Articles.—Senators Excused From.

Mr. Senator Benton was excused from voting on a preliminary question in the Peck impeachment. Volume III, section 2367.

A Senator who had been a witness for respondent was excused from voting on the judgment in the Peck trial. Volume III, section 2383.

A Senator who had taken his seat after part of the testimony in the Peck trial had been taken was excused from voting. Volume III, section 2383.

Various Senators were excused from voting on the judgment in the Humphreys case. Volume III, section 2396.

In the Swayne trial a Senator who had not heard the evidence was excused from voting on the question of guilt. Volume III, section 2114.

Various Senators were excused from voting on a part or all of the articles of impeachment. Volume VI, section 516.

Senators were permitted to excuse themselves from voting on articles of impeachment as they were reached without having given notice of such intention prior to the vote on Article I. Volume VI, section 524.

# (218) Voting on the Articles.—Disqualifying Personal Interest.

The doctrine of disqualifying personal interest as applied to a Senator sitting in an impeachment trial. Volume III, section 2061.

Reference to a discussion as to the right to challenge the competency of a Senator to sit in an impeachment trial. Volume III, section 2062.

A question as to the time when the competency of a Senator to sit in an impeachment trial should be challenged for disqualifying personal interest. Volume **III**, section **2061**.

A Senator related to President Johnson by family ties voted on the final question of the impeachment without challenge. Volume III, section 2061.

In 1868 the president pro tempore of the Senate voted on the final question at the Johnson trial, although a conviction would have made him the successor. Volume **III**, section **2061**.

# (218) Voting on the Articles.—Disqualifying Personal Interest—Continued.

In the Pickering trial a Senator, who as a Member of the House had voted for impeachment, was challenged, but voted. Volume III, section 2327.

## (219) Voting on the Articles.—Two-thirds Required for Conviction.

"Two-thirds of the Members present" are required by the Constitution for conviction on impeachment. Volume III, section 2055.

# (220) Voting on the Articles.—Announcement by Presiding Officer.

By direction of the Senate, the Chief Justice announced the result after the vote on each article in the Johnson trial. Volume III, section 2440.

The Presiding Officer announced the result of the vote on each article of the Archbald impeachment and the conviction or acquittal of respondent on each. Volume VI, section 512.

# (221) Judgment of the Senate.—Time for, Set and House Informed.

At the conclusion of the final arguments in the Chase trial the court set a day and hour for giving final judgment. Volume III, section 2363.

The court of impeachment declined to postpone judgment until Judge Pickering could be brought personally before it for inspection as to sanity. Volume III, section 2337.

The Senate informed the House of the day and hour fixed for pronouncing judgment in the Pickering impeachment. Volume III, section 2337.

The Senate notified the House that it had made a decision in the Blount case and set a time for receiving the managers and rendering judgment. Volume III, section 2318.

## (222) Judgment of the Senate.—Acquittal.

If an impeachment is not sustained by a two-thirds vote on any article, a judgment of acquittal shall be entered. Volume III, section 2098.

Judgment of acquittal entered in the Swayne case by direction of the Presiding Officer. Volume III. section 2485.

Two-thirds not having voted guilty on any article, the Presiding Officer declared Mr. Justice Chase acquitted. Volume III, section 2363.

Two-thirds not having voted guilty on any article, the presiding officer declared Judge Louderback acquitted. Volume VI, section 524.

Two-thirds not voting guilty, the Vice-President declared Judge Peck acquitted. Volume III, section 2383.

Form of judgment pronounced by the Presiding Officer in the Humphreys trial. Volume III, section 2397

Before announcing the adjournment voted by the Senate, the Chief Justice directed the Clerk to enter a judgment of acquittal of President Johnson. Volume III, section 2443.

Form of acquittal entered in the Journal of the trial of President Johnson. Volume III, section 2443.

Having announced the result of the voting in the Belknap case, the President pro tempore directed the entry of a judgment of acquittal. Volume **III**, section **2467**.

The President pro tempore announced the result of the vote on each article and the acquittal of respondent on each. Volume III, section 2467.

## (233) Judgment of the Senate.—Conviction.

If the respondent be convicted by a two-thirds vote on any article of impeachment, the Senate shall pronounce judgment. Volume III, section 2098.

Form of judgment pronounced by the Vice-President in the Blount impeachment. Volume III, section 2318.

In final judgment the court found Judge Pickering guilty in all the articles and decreed his removal from office. Volume III, section 2341.

The decision of the court on the articles in the Humphreys case was guilty as to a portion of the articles. Volume III, section 2396.

## (224) Judgment of the Senate.—Removal and Disqualification.

The Constitution limits judgment in impeachment cases to removal from office and disqualification to hold office. Volume III, section 2055.

Debate as to whether or not the Constitution requires both removal and disqualification on conviction by impeachment. Volume III, section 2397.

The Presiding Officer held that the question on removal and disqualification was divisible. Volume III, section 512.

Having found Judge Humphreys guilty, the court proceeded to pronounce judgment of removal and disqualification. Volume III, section 2397.

Having found Judge Archbald guilty, the Senate proceeded to pronounce judgment of removal and disqualification. Volume VI, section 512.

Treason, bribery, or other high crimes and misdemeanors require removal of President, Vice-President, or other civil officers on conviction by impeachment. Volume III, section 2001.

# (225) Judgment of the Senate.—Enforcement of.

Discussion as to the power of the Senate sitting on impeachments to enforce its final judgment. Volume III, section 2158.

Discussion as to the power of the Senate sitting on impeachment trials to command assistance of the military, naval, or civil service of the United States. Volume III, section 2158.

The Sergeant-at-Arms is authorized by rule to employ necessary aid to enforce the lawful orders, writs, etc., of the Senate sitting on impeachment trails. Volume III, section 2158.

The Senate sitting on impeachment trials has authority to enforce obedience to its orders, writs, judgments, etc., punish contempt and make lawful orders and rules. Volume III, section 2158.

## (226) Judgment of the Senate.—In General.

A certified copy of the judgment in an impeachment case is deposited with the Secretary of State. Volume III, section 2098.

The Senate ordered an attested copy of the court's decision in the Humphreys case to be sent to the President of the United States. Volume III, section 2397.

The House determined to investigate an allegation that the decision of the Senate in an impeachment case had been determined by improper influences. Volume III, section 1744.

A person convicted in an impeachment trial is still liable, under the Constitution, to the punishment of the courts of law. Volume III, section 2055.

The judgment of the Lords in impeachments is given in accordance with the law of the land. Volume III, section 2155.

The court of impeachment declined to postpone judgment until Judge Pickering could be brought personally before it for inspection as to sanity. Volume III, section 2337.

Summary of deductions drawn from judgments of the Senate in impeachment trails. Volume VI, section 457.

The respondent in impeachment proceedings attended throughout the trial and was present when the articles were voted on and judgment rendered. Volume VI, section 524.

The respondent, who had attended throughout the Archbald trial, was represented by counsel, out was not present at the time of rendering judgment. Volume VI, section 512.

# (227) Final Adjournment of the Senate Sitting for the Trial.

Final judgment being pronounced, the court of impeachment in Pickering's case adjourned sine die. Volume III, section 2341.

Judgment being rendered in the Peck impeachment, the Vice-President directed an adjournment sine die. Volume III, section 2383.

Judgment being pronounced in the Humphreys case, the court adjourned without day. Volume III, section 2397.

Having voted on three of the eleven articles the Senate, sitting for the trial of President Johnson, adjourned without day. Volume III, section 2443.

## (227) Final Adjournment of the Senate Sitting for the Trial.—Continued.

The adjournment without day of the Senate sitting for the Belknap case was pronounced after vote of the Senate. Volume III, section 2467.

The Swayne trial being concluded the Senate, on motion, adjourned without day. Volume III, section 2485.

## (228) Reports to the House.

The Senate delivered to the managers for transmission to the House an attested copy of its judgment in the Blount case. Volume III, section 2318.

Judgment being given in the Blount impeachment, the managers submitted to the House a report in writing. Volume III, section 2318.

The House having heard judgment in the Pickering impeachment the managers made no report, and no record appears on the House Journal. Volume III, section 2338.

A report of the acquittal of Judge Peck was made in the House in the report of the Chairman of the Committee of the Whole. Volume III, section 2384.

The judgment of the court in the Humphreys trial was communicated to the House by the report of the Chairman of the Committee of the Whole. Volume III, section 2397.

Form of report of Chairman of the Committee of the Whole on returning from the Humphreys trial. Volume III, section 2393.

The acquittal of President Johnson was announced in the House through the report of the Chairman of the Committee of the Whole. Volume III, section 2443.

At the conclusion of the Belknap trial the managers presented to the House a written report of the judgment and certain features of the trial. Volume III, section 2468.

The Senate announced to the House by message the acquittal of Judge Swayne. Volume III, section 2485.

No report, on the conclusion of the Archbald trial, was made to the House by the managers, but the Senate, by message, announced the judgment. Volume **VI**, section **512**.

# (229) The Various Impeachments.

The impeachment of William Blount, a United States Senator, in 1797. Volume III, sections 2294–2318.

The impeachment and trail of John Pickering, judge of the United States district court for New Hampshire, in 1803. Volume III, sections 2319-2341.

The impeachment and trail of Samuel Chase, Associate Justice of the Supreme Court of the United States, in 1804. Volume III, sections 2342-2363.

The impeachment and trail of James H. Peck, United States judge for the district of Missouri. Volume III, sections 2364–2384.

The impeachment and trial of West H. Humphreys, United States judge for the several districts of Tennessee. Volume III, sections 2385–2397.

The first attempt to impeach Andrew Johnson, President of the United States. Volume III, sections 2399-2407.

The impeachment and trial of Andrew Johnson, President of the United States. Volume III, sections 2408-2443.

The impeachment and trial of William W. Belknap, late Secretary of War. Volume III, sections 2444-2468.

The impeachment of Mark H. Delahay, United States district judge of Kansas. Volume III, sections 2504–5058.

The impeachment and trial of Charles Swayne, judge of the northern district of Florida. Volume III, sections 2469–4858.

# (230) Various Investigations With View to.—Of Judges.

The inquiry into the conduct of Judge George Turner in 1796. Volume III, section 2486.

The investigation of the conduct of Richard Peters, United States district judge for Pennsylvania, in 1804. Volume III, section 2342.

The inquiry into the conduct of Judge Peter B. Bruin in 1808. Volume III, section 2487.

#### (230) Various Investigations With View to.—Of Judges—Continued.

The inquiry into the conduct of Judge Henry Toulmin in 1811. Volume III, section 2488.

The inquiry into the conduct of Judge William P. Van Ness, Matthias B. Tallmadge, and William Stephens in 1818. Volume III, section 2489.

The inquiry into the conduct of Judge Joseph L. Smith in 1825 and 1826. Volume III, section 2490.

The investigations into the conduct of Judge Buckner Thruston in 1825 and 1837. Volume III, section 2491.

The investigation into the conduct of Judge Alfred Conklin in 1829. Volume III, section 2492.

The investigation into the conduct of Benjamin Johnson, a judge of the superior court of the Territory of Arkansas, in 1833. Volume III, section 2493.

The investigation into the conduct of Judge P.K. Lawrence in 1839. Volume III, section 2494.

A select committee recommended the impeachment of Judge P.K. Lawrence in 1839. Volume III, section 2494.

The conduct of Judge Watrous was the subject of reports, favorable and unfavorable, in four Congresses. Volume III, sections 2495–2499.

The investigations into the conduct of John C. Watrous, United States judge for the district of Texas. Volume III, sections 2495-2499.

In the Watrous investigation of 1857 the committee, being equally divided, reported the evidence and two propositions, each supported by minority views. Volume III, section 2497.

After the investigation of 1857 the House decided that the evidence did not justify the impeachment of Judge Watrous. Volume III, section 2498.

The Judiciary Committee reported, in 1860, in favor of the impeachment of Judge Watrous. Volume III, section 2499.

The investigation of the conduct of Judge Thomas Irwin in 1859. Volume III, section 2500.

The investigation of the conduct of Edward H. Durell, United States district judge for Louisiana. Volume III, sections 2506–2509.

The investigation into the conduct of Charles T. Sherman, district judge of the United States for the northern district of Ohio, Volume III. section 2511.

The investigation into the conduct of Richard Busteed, United States district judge for Alabama. Volume III, section 2512.

The investigation into the conduct of William Storey, United States judge for the western district of Arkansas. Volume III, section 2513.

The investigation of the conduct of Henry W. Blodgett, United States judge for the northern district of Illinois. Volume III, section 2516.

The investigation into the conduct of Aleck Boarman, United States judge for the western district of Louisiana. Volume III, sections 2517, 2518.

The inquiry into the conduct of J.G. Jenkins, United States circuit judge for the seventh circuit. Volume III, section 2519.

The investigation into the conduct of Augustus J. Ricks, United States judge for the northern district of Ohio. Volume III, section 2520.

The majority of the Judiciary Committee reported a resolution censuring Judge Ricks. Volume III, section 2520.

The impeachment and trial of Robert W. Archbald, United States circuit judge, designated as a member of the Commerce Court. Volume VI, sections 498–512.

The impeachment and trial of Harold Louderback, Judge of the Northern District of California. Volume VI, section 513.

The inquiry into the conduct of Lebbeus R. Wilfley, Judge of United States Court for China. Volume VI, section 525.

#### (230) Various Investigations With View to.—Of Judges—Continued.

The inquiry into the conduct of Judge Cornelius H. Hanford, United States circuit judge for the western district of Washington, in 1912. Volume VI, section 526.

The investigation into the conduct of Judge Emory Speer. Volume VI, section 527.

The investigation into the conduct of Daniel Thew Wright, associate justice of the Supreme Court of the District of Columbia. Volume VI, section 528.

The investigation into the conduct of Alston G. Dayton, United States district judge for the northern district of West Virginia in 1915. Volume VI, section 592.

The investigation into the conduct of Judge Kennesaw Mountain Landis. Volume VI, section 535.

The inquiry into the conduct of Harry B. Anderson, United States judge for the western district of Tennessee, in 1931. Volume VI, section 542.

The investigation into the conduct of William E. Baker, United States district judge for the northern district of West Virginia. Volume VI, section 543.

The inquiry into the conduct of Judge George W. English, United States judge for the eastern judicial district of Illinois. Volume VI, section 544.

The inquiry into the conduct of Judge Frank Cooper, in 1927. Volume VI, section 549.

The inquiry into the conduct of Francis A. Winslow judge of the southern district of New York, in 1929. Volume VI, section 550.

The inquiry into the conduct of Harry B. Anderson, judge of the western district of Tennessee, in 1930. Volume VI, section 551.

The inquiry into the conduct of Grover M. Moscowitz, judge for the eastern district of New York, in 1930. Volume VI, section 552.

## (231) Various Investigations With View to.—Of Other Officers.

The inquiry as to the conduct of Schuyler Colfax, Vice-President of the United States. Volume III, section 2510.

The investigation into the conduct of George F. Seward, late consul-general at Shanghai. Volume III, section 2514.

The investigation into the conduct of Oliver B. Bradford, late vice-consul-general at Shanghai. Volume III, section 2515.

The proposition to inquire into the conduct of William B. West, consul at Dublin. Volume III, section 2502.

The investigation into the conduct of Henry A. Smythe, collector of the port of New York. Volume III, section 2501.

The inquiry into the conduct of H. Snowden Marshall, United States district attorney for the southern district of New York. Volume VI, sections 468, 530-534.

The investigation of charges against Attorney General Henry M. Daugherty. Volume **VI**, sections **536–538**.

Proposed inquiry into the eligibility of Andrew W. Mellon to serve as Secretary of the Treasury, in 1932. Volume VI, section 540.

A proposal to investigate the official conduct of the President of the United States with a view to impeachment was laid on the table. Volume VI, section 541.

The investigation into the conduct of Frederick A. Fenning, a commissioner of the District of Columbia, in 1926. Volume VI, section 548.

## IMPORTATIONS.

The Committee on Agriculture has reported as to export bounties, regulation of importation of trees, shrubs, etc., and as to the effects of the tariff on agriculture. Volume **IV**, section **4155**.

The Committee on Agriculture has reported as to the regulation of importation and inspection of livestock and dairy products, and the establishment and maintenance of quarantine stations for that purpose. Volume **VII**, section **1862**.

## IMPORTATIONS—Continued.

The adulteration of agricultural products and their importation and control are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1873.

Bills relating to the importation of narcotics, of adulterated or misbranded seeds, and of women for immoral purposes have been reported, but not exclusively, by the Committee on Interstate and Foreign Commerce. Volume VII, section 1820.

The importation and interstate transportation of trees, shrubs, and other nursery stock, quarantine regulations against insect pests and plant diseases, and the establishment of a national arboretum are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1863.

The Committee on Ways and Means has jurisdiction over legislation relating to the importation of narcotics. Volume VII, section 1733.

## IMPRISONMENT.

- (1) Of Members by authority of the courts.
- (2) Of persons by authority of the House.—For contempt in general.
- (3) Of persons by authority of the House.—For contumacy of a witness.
- (4) Of persons by authority of the House.—Discussion of the power.
- (5) Of persons by authority of the House.—The warrant.
- (6) Of persons by authority of the House.—Discharge of, on purging or otherwise.
- (7) Of persons by authority of the House.—Relation of, to authority of the courts.
- (8) Of persons by authority of the House.—Questions of privilege relating to.
- (9) Of respondent in an impeachment.

# (1) Of Members by Authority of the Courts.

The House has decided that a Member arrested during vacation was entitled to discharge from arrest and imprisonment on the assembling of Congress. Volume III, section 2676.

A Member having been arrested and detained under mesne process in a civil suit, the House liberated him and restored him to his seat by the hands of its own officer. Volume III, section 2676.

On suggestion based on a newspaper report the House investigated the arrest and detention of a Member by authority of a court. Volume III, section 2676.

# (2) Of Persons by Authority of the House.—For Contempt in General.

For contempt in attempting to bribe its Members the House committed Robert Randall in 1795. Volume II, section 1603.

For assaulting a Member returning to the House from an absence on leave Patrick Woods was committed for a term extending beyond the adjournment of the session but not beyond the term of the existing House. Volume II, section 1628.

William Duane, for a publication tending to defame the Senate, was found guilty of contempt and imprisoned by order of that body. Volume II, section 1604.

The Senate committed John Nugent for contempt in publishing a treaty pending in executive session. Volume II, section 1640.

## (3) Of Persons by Authority of the House.—For Contumacy of a Witness.

A recalcitrant witness having remained obdurate when arraigned at the bar was committed to custody. Volume III, section 1669.

The House declined to commit to custody an alleged contumacious witness until he had been arraigned and answered at the bar of the House. Volume III, section 1689.

A witness having declined to answer a pertinent question before a select committee, he was arraigned before the House and, persisting in contumacy, was committed. Volume III, section 1666

A witness having, when arraigned for contempt submitted an answer disrespectful to the House, he was ordered into custody for contempt. Volume III, section 1693.

A joint committee has ordered a contumacious witness into custody. Volume III, section 1720.

# IMPRISONMENT—Continued.

## (3) Of Persons by Authority of the House.—For Contumacy of a Witness—Continued.

- In 1858 the House imprisoned John W. Wolcott for contempt in refusing as a witness to answer a question which he contended was inquisitorial but which the House held to be pertinent. Volume III, section 1671.
- In 1862 Henry Wikoff was imprisoned by the House for refusing to testify before a committee. Volume III, section 1684.
- In 1868 a contumacious witness, Charles W. Woolley, who declined to answer for the alleged reason that the examination was inquisitorial, was imprisoned for contempt. Volume III, section 1686.
- In 1873 Joseph B. Stewart was imprisoned for contempt of the House in refusing as a witness to answer a question which, he claimed, related to the relations of attorney and client and, therefore, was inquisitorial. Volume III, section 1689.
- In 1874 the House imprisoned in the common jail a contumacious witness, Richard B. Irwin, who contended that the inquiry proposed by the House committee was unauthorized and exceeded the power of the House. Volume III, sections 1690, 1691.
- In 1877 the House imprisoned members of a State canvassing board for contempt in refusing to obey a subpoena duces tecum for the production of certain papers relating to the election of Presidential electors. Volume III, section 1698.

## (4) Of person by Authority of the House.—Discussion of the Power.

- A discussion as to the power of the House to imprison for a period after the adjournment of the session. Volume II, section 1629.
- No court "may inquire directly into the correctness or propriety" of a commitment by either House or discharge the prisoner on habeas corpus. Volume II, section 1640.
- The attempt, in 1876, to punish Hallet Kilbourn for declining to testify before a committee resulted in a decision of the Supreme Court denying that the House has an unlimited power to punish for contempt of its authority. Volume II, section 1611.
- The implied power to punish for contempt is limited to imprisonment and such imprisonment may not extend beyond the session of the body in which the contempt occurred. Volume **VI**, section 534.
- A committee asserted the power of the House to arrest and imprison recalcitrant Members in order to compel obedience to its summons. Volume VI, section 537.

# (5) Of Persons by Authority of the House.—The Warrant.

- Form of Speaker's warrant for commitment of a person in contempt and of Sergeant-at-Arms's return thereon. Volume II, section 1628.
- A warrant of commitment "need not set forth the particular facts which constitute the alleged contempt." Volume II, section 1640.
- In the Wolcott case the House provided that the resolution ordering him to be taken into custody should be a sufficient warrant. Volume III, section 1671.
- Form of warrant signed by the President of the Senate for taking William Duane into custody. Form II, section 1604.

# (6) Of Persons by Authority of the House.—Discharge of, on Purging or Otherwise.

- The House having ordered a person into custody "until he shall purge himself of said contempt," he was, on purging himself, discharged without further order. Volume III, section 1684.
- A witness imprisoned for contempt before a committee purges himself by stating to the House his readiness to go before the committee and not by testifying directly to the House. Volume III, section 1686.
- A proposed order to the Sergeant-at-Arms to hold a person in custody in jail until the latter should have purged himself of contempt was criticised and an unconditional order was agreed to. Volume III, section 1690.
- At the end of a Congress the House, by a general order, directed the discharge of all persons in custody for contempt. Volume III, section 1698.

## IMPRISONMENT—Continued.

## (7) Of persons by Authority of the House.—Relation of, to Authority of the Courts.

While confined in jail for contempt the witness Kilborn was released by habeas corpus proceedings, the court intimating that the punishment of law superseded the right of the House of punish. Volume II, section 1610.

A witness imprisoned by the House for contempt was indicted under the law, whereupon the House ordered his delivery to the officers of the court. Volume III, section 1672.

In making return in the habeas corpus proceedings in the Kilbourn case the Sergeant-at-Arms produced the body of the prisoner. Volume II, section 1610.

Although the House imprisoned Wolcott for contempt, the Speaker also certified the case to the district attorney in pursuance of law. Volume III, section 1672.

A prisoner of the House was taken by its order and in custody of the Sergeant-at-Arms to testify in the court of a State. Volume II, section 1627.

In 1894 Elverton R. Chapman was convicted by the court and committed by contempt of the United States Senate in declining as a witness to answer a pertinent question. Volume II, section 1614.

## (8) Of Persons by Authority of the House.—Questions of Privilege Relating to.

A resolution relating to the discharge of a person in custody for contempt is a matter of privilege. Volume III, section 1672.

A resolution relating to the place of imprisonment of persons in custody for contempt was admitted as a matter of privilege. Volume III, section 1698.

## (9) Of Respondent in an Impeachment.

In impeaching the spokesman of the Commons asks that the delinquent be sequestered from his seat or committed or that the Peers take order for his appearance. Volume III, section 2026.

Upon the impeachment of William Blount the Senate took him into custody and required bonds for his appearance and informed the House thereof. Volume III, section 2296.

It was concluded by a Senate committee in Pickering's impeachment that the Senate had no power to take into custody the body of the accused. Volume III, section 2324.

# IMPROVEMENTS.

The Appropriations Committee may report appropriations in fulfillment of contracts authorized by law for the improvement of rivers and harbors. Volume IV, section 4036.

Appropriations for the improvement of an Indian reservation were held to be authorized if for construction of roads within the reservation, and unauthorized if for construction of roads beyond the reservation. Volume VII, section 1221.

An appropriation for "other needed work and improvement" was held to be sanctioned by law authorizing the service for which proposed. Volume VII, section 1266.

An appropriation for improvement of a quarantine station, including the building of wharves, was held to be in continuation of a public work. Volume VII, section 1372.

An appropriation for improvements to an existing plant owned and operated by the Government was held to be in continuation of a work in progress. Volume VII, section 1380.

While repairs of buildings used in the public service are held to be continuation of a public work, improvements for such buildings do not come within the rule. Volume **VII**, section **1367**.

Authorization of interstate agreements relating to river improvements is a subject not within the jurisdiction of the Committee on Rivers and Harbors. Volume VII, section 1845.

Subjects relating to canals and their improvements are not within the jurisdiction of the Committee on Rivers and Harbors. Volume VIII, section 2287.

The construction and maintenance, but not the rental, of equipment necessary for river improvement are subjects within the jurisdiction of the Committee on Rivers and Harbors. Volume VII, section 1835.

## IMPROVEMENTS—Continued.

- The taxation, improvement, irrigation, and control of Indian lands and the construction of roads, cutting of timber, and granting of easements thereon are subjects within the jurisdiction of the Committee on Indian Affairs. Volume **VII**, section **1937**.
- The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lakes and the survey and improvement of navigation therefrom to the Sea via the St. Lawrence River has been transferred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1809**.

# INAUGURATION.

- Arrangements for the inauguration of the President of the United States (but not of the Vice-President) made by a joint committee of the two Houses. Volume III, sections 1998, 1999.
- Arrangements for the inauguration of the President elect and Vice President of the United States made by a joint committee of the two Houses. Volume VI, section 451.
- Review of procedure at the several inaugurations of the Presidents, with record of the participation of the House therein. Volume III, sections 1986-1995. Volume VI, sections 447-453.
- References to the early agitation in the House for a voice in making arrangements for the inauguration of President. Volume III, section 1996.
- Ceremonies at the administration of the oath of office to Millard Fillmore, President of the United States. Volume III, section 1997.
- In appointing a committee to officiate at the administration of the oath to President Fillmore the Speaker selected the majority, including the chairman, from the political party of the President, which was the minority party of the House. Volume III, section 1997.
- The Senate constituted its committee to officiate at the administration of the oath to President Fillmore, with a majority from the minority side of the Chamber. Volume III, section 1997.
- When March 4 falls on Sunday the inauguration of the President of the United States occurs at noon, March 5. Volume III, section 1996.
- When the inaugural date falls on Sunday the inauguration of the President of the United States occurs at noon, the following day. Volume VI, section 449.
- A proposition that the House cooperate with the Senate in the conduct of the ceremonies of the President's inauguration was held not to present a question of privilege. Volume III, section 2622
- Bills for preserving public order, etc., within the District at times of inaugurations have been reported by the Committee for the District of Columbia. Volume IV, section 4292.
- An instance wherein, owing to inclemency of the weather, the President elect took the oath and delivered his inaugural address in the Senate Chamber. Volume VI, section 447.
- The concurrent resolution creating a joint committee authorized to arrange for the quadrennial inauguration ceremonies is considered authorization for the necessary appropriations for that purpose. Volume **VI**, section **452**.

# INCOMPATIBLE OFFICES. See "Elections of Representatives."

# INCORPORATIONS.

- Bills of incorporation are referred to the Committee on the Judiciary. Volume IV, section 4057. Volume VII. section 1763.
- The incorporation of the American National Red Cross and the protection of its insignia are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4173.
- Bills to incorporate certain agricultural societies have been reported by the Committee on Agriculture. Volume IV, section 4159.
- A bill to incorporate an international bank was reported by the Committee on Banking and Currency. Volume IV, section 4086.

## INCORPORATIONS—Continued.

The Committee for the District of Columbia has reported bills for the incorporation of organizations and societies. Volume IV, section 4288. Volume VII, sections 2006, 2013.

The general affairs of the Smithsonian Institution, accepting appropriations therefor, and the incorporation of similar institutions, are within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **IV**, section **4346**. Volume **VII**, section **2084**.

## INDECENT LANGUAGE.

Indecent language against the proceedings of the House or reflections on its prior determinations are not in order in debate. Volume **V**, section **5131.** 

#### INDECENT PUBLICATIONS

Bills to prevent the carriage from one State to another of indecent or harmful pictures or literature have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4116.

## INDEMNITY.

Bill authorizing indemnity of foreign governments for death of subjects in the United States are properly referred to the union calendar. Volume VII, section 1882.

An appropriation to indemnify owners of animals destroyed by direction of the department in the eradication of tuberculosis was held to be a deficiency and in order on an appropriation bill. Volume **VII**, section **1176**.

## INDEX.

References to statutes providing for various indexes. Volume V, section 7343.

# INDEX CLERK.

Decision of the Comptroller of the Treasury as to the employment of the index clerk. Volume V, section 7234.

# INDIAN AFFAIRS, COMMITTEE ON.

The creation and history of the Committee on Indian Affairs, section 16 of Rule XI. Volume IV, section 4204.

Recent history of the committee on Indian Affairs. Section 16 of Rule XI. Volume VII, section 1933.

The rule gives to the Committee on Indian Affairs jurisdiction of subjects relating "to the relations of the United States with the Indians and the Indian tribes, including appropriations therefor." Volume IV, section 4204.

The Committee on Indian Affairs has a broad jurisdiction of subjects relating to the care, education and management of the Indians, including the care and allotment of their lands. Volume IV, section 4205.

The Committee on Indian Affairs has a jurisdiction of both general and special bills as to claims which are paid out of Indian funds. Volume IV, section 4206.

The Committee on Indian Affairs has jurisdiction of subjects relating to education of the Indians. Volume VII, section 1939.

Requirement that the Secretary of the Interior should provide for Eskimo support and education "through the Bureau of Indian Affairs" was held to interfere with executive authority and to constitute legislation. Volume VI, section 240.

As to jurisdiction in relation to over-due bonds of certain States, held in the Treasury as part of Indian trust funds. Volume IV, section 4207.

Employment of clerks in the Indian Office is within the jurisdiction of the Committee on Appropriations and not of the Committee on Indian Affairs. Volume **IV**, sections **4034**, **4035**.

Bills pertaining to the business and government of the Indian tribes are properly referred to the Committee on Indian Affairs unless carrying appropriations, in which event they are properly within the jurisdiction of the Committee on Appropriations. Volume VII, section 1940.

# INDIAN AFFAIRS, COMMITTEE ON.

Bills relating to the adjudication of claims of Indians and Indian tribes against the United States come within the jurisdiction of the Committee on Indian Affairs. Volume VII, section 1935.

The reservation, alienation, transfer, leasing, or allotment of Indian lands are subjects within the jurisdiction of the Committee on Indian Affairs. Volume **VII**, section **1936**.

Bills relating to the use, control, management, and expenditure of Indian funds are within the jurisdiction of the Committee on Indian Affairs. Volume VII, section 1938.

The taxation, improvement, irrigation, and control of Indian lands and the construction of roads, cutting of timber, and granting of easements thereon are subjects within the jurisdiction of the Committee on Indian Affairs. Volume VII, section 1937.

General and special bills as to claims to be paid out of Indian funds and the adjudication of claims arising out of Indian depredations come within the jurisdiction of the Committee on Indian Affairs and not the Committee on Claims. Volume **VI**, section **1934**.

#### INDIAN APPROPRIATION BILL.

A treaty with Indians is not in order for ratification on an Indian appropriation bill. Volume IV, section 3882.

#### INDIAN LANDS.

Indian lands have not been considered "property" of the Government within the meaning of the rule requiring consideration in Committee of the Whole. Volume IV, sections 4844, 4845.

The taxation, improvement, irrigation, and control of Indian lands and the construction of roads, cutting of timber, and granting of easements thereon are subjects within the jurisdiction of the Committee on Indian Affairs. Volume **VII**, section **1937**.

The reservation, alienation, transfer, leasing, or allotment of Indian lands are subjects within the jurisdiction of the Committee on Indian Affairs. Volume **VII**, section **1936**.

Indian lands have not been considered "property" of the Government within the meaning of the rule requiring consideration in Committee of the Whole. Volume VIII, section 2413.

## INDIAN SERVICE.

A summary of authorizations of appropriations for the Indian Service. Volume VII, section 1215.

# INDIAN TREATIES.

After long discussion, the House, in 1871, successfully asserted its right to a voice in approving Indian treaties. Volume II, sections 1535, 1536.

Even in the case of an application for papers relating to an Indian treaty, President Jackson asserted the Executive prerogative as opposed to the contention of the House. Volume II, section 1534.

# INDIAN WARS.

The Committee on War Claims has reported in a few instances bills relating to claims arising out of Indian hostilities. Volume IV, section 4272.

## INDIANA

At the electoral count of 1817 the votes of Indiana were counted, although given previous to the admission of the State to the Union. Volume III, section 1935.

# House election cases from:

Eleventh Congress.—Randolph v. Jennings. Volume I, section 766.

Thirty-ninth Congress.—Washburn v. Voorhees. Volume II, sections 857, 858.

Forty-first Congress.—Reid v. Julian. Volume II, sections 881, 882.

Forty-second Congress.—Gooding v. Wilson. Volume II, section 888.

Forty-sixth Congress.—McCabe v. Orth. Volume I, section 752.

## INDIANA—Continued.

House elected cases from—Continued

Forty-eighth Congress.—English v. Peele. Volume II, section 990.

Forty-ninth Congress.—Kidd v. Steele. Volume II, section 1005.

Fiftieth Congress.—Lowry v. White. Volume I, sections 424, 425.

Fifty-first Congress.—Posey v. Parrett. Volume II, section 1029.

## Senate election cases from:

Thirty-fourth Congress.—Lane and McCarthy v. Fitch and Bright. Volume I, sections 545, 546.

Thirty-fifth Congress.—Lane and McCarthy v. Fitch and Bright. Volume I, sections 545, 546. Fiftieth Congress.—David Turpie. Volume I, section 551.

Fifty-ninth Congress.—James A. Hemenway. Volume II, section 1229.

Seventy-first Congress.—Updike v. Ludlow. Volume VI, sections 55, 185.

## INDIANS.

Petitions from Indians within the limits of the United States have been received. Volume IV, section 3341.

Reaffirmation of former decision of the House relating to votes cast by native Indians. Volume VI, section 114.

Native Indians who had severed tribal relationship held to be citizens and entitled to vote. Volume VI, section 148.

# INDICTABLE OFFENSES. See "Impeachment".

## INDICTMENT.

- A Member indicted for felony remains a Member of the House until convicted. Volume II, section 1260.
- A Member having been indicted by a grand jury, a committee of the House assumed that until final disposition of his case he would take no part in any business of the House or its committees. Volume VI, section 403.
- A Member under criminal indictment retained his position as chairman of a committee but refrained from active participation in legislative proceedings pending judicial determination. Volume VIII, section 2205.
- A Senator having been indicted by a grand jury, asked and obtained an investigation by a committee of the Senate Volume III, section 1839.
- A Senator being indicted for fraud, made a personal explanation and withdrew from the Senate pending the trial. Volume II, section 1278.
- A Senator having been indicted by a grand jury, asked and obtained an investigation by a committee of the Senate. Volume VI, section 399.
- A Senator having been indicted in the United States district court, the Senate, prior to the trial, investigated the charges and exonerated him. Volume **VI**, section **399**.
- In the English usage the articles of impeachment are substituted for an indictment, and distinguished from it by less particularity of specification. Volume III, section 2117.
- For testifying falsely before a congressional committee of investigation a witness was certified to the district attorney and indicted by a Federal grant jury. Volume **VI**, section **355**.
- A witness refusing to testify before a committee of the Senate was indicted and tried in the district court. Volume **VI**, section **337**.

# **INDIVIDUAL**

- In making motions to suspend the rules individuals have the preference on the first Monday of the month and committees on the third. Volume V, section 6790.
- Discussion of the power of investigation possessed by Congress in relation to the individual's right of privacy. Volume III, section 1766.

## INDUSTRIAL ARTS AND EXPOSITIONS, COMMITTEE ON.

The creation and history of the Committee on Industrial Arts and Expositions. section 60 of Rule XI. Volume IV, section 4353.

History of the former Committee on Industrial Arts and Expositions. Volume **VII**, section **2062**. The rule gives to the Committee on Industrial Arts and Expositions jurisdiction of "all matters (except those relating to the revenue and appropriations) referring to the centennial of the Louisiana Purchase and to proposed expositions." Volume **IV**, section **4353**.

The Committee on Industrial Arts and Expositions has taken a jurisdiction as to expositions which was formerly divided among other committees. Volume IV, section 4354.

Proposed legislation relating to foreign expositions was held by the House to belong to the jurisdiction of the Committee on Industrial Arts and Expositions rather than to that of the Committee on Foreign Affairs. Volume VII, section 2064.

Examples of jurisdiction exercised by the Committee on Industrial Arts and Expositions. Volume VII, section 2063.

## INDUSTRIES.

The rule gives to the Committee on Manufactures jurisdiction of subjects relating "to the manufacturing industries." Volume IV, section 4221.

# INFANCY.

Legislation providing for the protection of maternity and infancy belongs within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1827.

An appropriation for investigation of infant mortality and dangerous occupations was held to be authorized by law. Volume **VI**, section **1262**.

## INFERENCE.

Testimony taken before a House committee and seen by respondent was admitted in the Belknap trail, not as evidence of the fact, but as a partial foundation for an inference. Volume III, section 2269.

## INFLUENCE.

A resolution charging that a Member's action in his representative capacity had been influenced by support received in his election to the House was presented as a question of privilege. Volume VI, section 582.

Intimation that Members were influenced by mercenary considerations in the exercise of their official duties was held to give rise to a question of privilege. Volume VIII, section 3495.

Form of resolutions of the House creating, empowering, and instructing the select committee which investigated charges that Members have been improperly influenced in their official capacity. Volume **VI**, section **396**.

A resolution charging conspiracy to influence Members of Congress improperly was considered as a matter of privilege. Volume **VI**, section **580**.

A resolution for the investigation of an organization alleged to have raised money to influence legislation was considered as a matter of privilege. Volume **VI**, section **581**.

# INFORMAL RISING OF COMMITTEE OF THE WHOLE. See "Committee of the Whole."

# INFORMALITIES IN ELECTIONS. See "Elections of Representatives."

# INFORMALITIES IN ELECTORAL CERTIFICATES.

At the electoral count of 1809 an informality in a certificate from one of the States was noticed, but no action was taken in relation to it. Volume III, section 1933.

# INFORMALITIES IN REPORTS.

Although a privileged matter may lose its privilege by an informal manner of making the report, the injury may be repaired by a new report. Volume IV, section 3146.

# INFORMALITIES IN REPORTS—Continued.

A question of privilege (as distinguished from a privileged question) does not lose its privilege through informality in the manner of reporting it. Volume III, section 2555.

#### INFORMATION.

- A person being on trial for contempt, both the information given by Members and their testimony were required to be under oath. Volume II, section 1602.
- On the evidence of Members, who in their places gave information of attempts to bribe them, the House issued an order for the arrest of the person charged with the offense. Volume II, section 1599.
- An early instance wherein a Member, in secret session, informed the House of a breach of privilege occurring on the floor between two other Members. Volume II, section 1642.
- The fact that testimony sought by a committee of the House might militate against the interest of the witness in a pending suit was held not to excuse him from supplying information properly within the scope of the inquiry. Volume **VI**, section **338**.
- Congress has power to obtain information to be used as an aid in formulating legislation, and may require witnesses to testify for that purpose. Volume **VI**, section **355**.
- It is to be presumed that the object of the Senate in ordering an investigation is to secure information which will aid it in legislating. Volume VI, section 342.
- Provision for payment of reward for information as to violation of a statute was reported by the Committee on the Judiciary. Volume VII, section 1758.
- A resolution providing for an investigation of charges that Members of the House and Senate had profited in the stock market by the use of official information was held to involve a question of privilege. Volume **VI**, section **394**.
- An appropriation for "collection of information at home and abroad" by the naval service was held to be authorized by law. Volume VII, section 1239.

## INGALLS.

The Senate election case of John J. Ingalls, from Kansas, in the Forty-sixth Congress. Volume I, section 690.

## INGERSOLL.

The Pennsylvania election case of Ingersoll v. Naylor in the Twenty-sixth Congress. Volume I, sections 803, 804.

# INHABITANCY AS QUALIFICATION FOR MEMBERSHIP IN HOUSE. See "Elections of Representatives."

# INHERENT POWER.

Discussion by Jefferson as to the inherent power of the House to punish for contempt without prior sanction of law. Volume II, section 1597.

Discussion of the theory that the House has the inherent power to punish for contempts wherever committed. Volume II, section 1615.

## INJUNCTION.

The Committee on the Judiciary has exercised jurisdiction over subjects related to the relations of laborers, especially organized laborers, to the courts, and to corporations. Volume **IV**, section **4072**.

May a notary, acting under the authority of the law of 1851, require the production of ballots against the injunction of the State court? Volume II, section 1070.

## INLAND WATERWAYS.

Bills relating to intrastate inland waterways have been held to fall within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume VII, section 1840.

# INQUEST.

In 1868 the Senate ceased in its rules to describe the House of Representatives, while acting in impeachment cases, as the grand inquest of the nation. Volume III, section 2126.

## INQUEST—Continued.

Under the parliamentary law of impeachment, the Commons, as grand inquest of the nation and as accusers, become suitors for penal justice at the bar of the Lords. Volume III, section 2026.

## INQUIRY.

- (1) Resolutions of.—Form of.
- (2) Resolutions of.—Privileged status of.—In general.
- (3) Resolutions of.—Privileged status of.—Destroyed by asking for opinions.
- (4) Resolutions of.—Privileged status of.—Destroyed by requiring investigation.
- (5) Resolutions of.—Time limit as to report on, and motion to discharge.
- (6) Resolutions of.—Consideration in House.
- (7) Resolutions of.—Questions of privilege in relation to.
- (8) Resolutions of.—Qualifying clause in those addressed to President and State

## Department.

- (9) Resolutions of.—Power of House as related to Executive.
- (10) Resolutions of.—Conflicts between House and Executive.
- (11) Resolutions of.—Reports of subordinate officers.
- (12) Resolutions of.—In general.
- (13) In nature of investigations.

## (1) Resolutions of.—Form of.

A resolution of inquiry is usually simple rather than concurrent in form. Volume III, section 1875. Joint resolutions are not required for calling for information from the Executive Departments. Volume III, section 1876.

A resolution authorizing a committee to request information has been treated as a resolution of inquiry. Volume III, section 1860.

Resolutions of inquiry are delivered under direction of the Clerk. Volume III, section 1879.

To a proposition for the appointment of a select committee to investigate a certain subject an amendment proposing an inquiry of the Executive on that subject was held not to be germane. Volume **V**, section **5891**.

An amendment which would have changed a resolution of inquiry to one of instruction was held to be not germane. Volume **V**, section **5804**.

In a resolution ordering an inquiry it is not necessary for the House or Senate to specify its legislative purposes; for inasmuch as this is the only legitimate purpose under which such investigations may be conducted, in the absence of evidence to the contrary, such purpose is presumed. Volume **VI**, section **342**.

## (2) Resolutions of.—Privileged Status of.—In General.

Resolutions of inquiry are privileged for report and consideration at any time after their reference. Volume III, section 1870.

A resolution of inquiry is not privileged until it has been referred to a committee, and then only under conditions prescribed by the rules. Volume III, section 1857.

Only resolutions of inquiry addressed to the heads of Executive Departments are privileged. Volume III, sections 1861-1863. Volume VI, section 406.

The term "Heads of Executive Departments" refers exclusively to members of the President's Cabinet. Volume VI, section 406.

A resolution of inquiry addressed to the Federal Reserve Board is not privileged. Volume  ${\bf VI}$ , section  ${\bf 406}$ .

The privilege of resolutions of inquiry applies to those addressed to the President of the United States. Volume III, section 1864.

A resolution of inquiry to enjoy its privilege should call for facts rather than opinions and should not require an investigation. Volume III, sections 1872–1874.

#### (2) Resolutions of.—Privileged Status of.—In General—Continued.

The privilege of a resolution of inquiry may be destroyed by a preamble, although the matter therein recited may be germane to the subject of inquiry. Volume III, sections 1877, 1878.

The privilege of a resolution of inquiry may be destroyed by a preamble. Volume VI, section 422.

The privilege of a resolution of inquiry is destroyed by a preamble reciting an assertion of fact. Volume VI, section 427.

Resolutions the adoption of which would commit the House to an assertion of fact do not come within the privilege. Volume VI, section 427.

Instance wherein a resolution held to be without privilege was altered to conform to the requirements of the rule. Volume VI, section 435.

Resolutions of inquiry when reported from the committee to which referred are privileged. Volume VI, section 414.

A resolution of inquiry may be reported at any time, and, when reported, remain privileged until disposed of. Volume VI, section 413.

A privileged resolution is reported from the floor and not be filing with the clerk. Volume VI, section 404.

A privileged resolution should be reported from the floor and, if reported through the basket, loses its privilege, but if ruled out of order on that ground may be immediately submitted from the floor without loss of privilege. Volume **VI**, section **419**.

If a portion of a resolution of inquiry is without privilege the entire resolution is without privilege. Volume VI, section 422.

The privilege of a resolution of inquiry, when in question, is strictly construed. Volume **VI**, section 427.

A resolution of inquiry when reported either favorably or unfavorably is privileged for immediate consideration. Volume VI, section 404.

The rule authorizing reference to the Calender of Adverse Reports, on request, does not apply to privileged resolutions of inquiry. Volume VI, section 411.

A resolution of inquiry, though adversely reported, is privileged if on the calender. Volume VI, section 410.

A resolution of inquiry retains its privilege after reference to the calender. Volume **VI**, section **407**. The reference to the calendar of a resolution of inquiry does not operate to deprive it of any privilege it may possess. Volume **VI**, section **431**.

A resolution of inquiry, though adversely reported, is privileged if on the calendar. Volume VI, section 410.

The report of the committee on a resolution of inquiry does not affect its privileged status, and such resolution is privileged for consideration from the time it is placed on the calendar. Volume VI, section 424.

# (3) Resolutions of.—Privileged Status of.—Destroyed by Asking for Opinions.

A resolution of inquiry, to enjoy its privilege, should call for facts rather than for opinions. Volume VI. sections 422, 435.

A resolution of inquiry, to enjoy its privilege, should call for facts rather than opinions and should not require an investigation. Volume **VI**, section **413**.

A resolution of inquiry asking "why" certain action had not been taken was held to be a request for facts and not for opinions, and therefore to be privileged. Volume VI, section 419.

A resolution asking "the cause of delay" was held to be a request for facts and not a request for an opinion, and therefore privileged under the rule. Volume VI, section 420.

A request for facts "on which he based" certain charges was held not to constitute a request for an opinion. Volume VI, section 422.

# (3) Resolutions of.—Privileged Status of.—Destroyed by Asking for Opinions—Continued.

- A resolution inquiring as to the "result" of certain proceedings was held to be a request for facts and therefore entitled to privilege. Volume VI, section 423.
- A resolution asking for the "cost" of an extended undertaking, an adult of which might give rise to a difference of opinion, was construed as a request for facts and not for opinions. Volume VI, section 421.
- A resolution of inquiry asking for a citation of "the authority" under which certain action had been taken was held to call for facts rather than opinions. Volume VI, section 425.
- A resolution inquiring "Under the authority of what law" certain actions were taken, was construed to ask for facts rather than opinions. Volume VI, section 426.
- A resolution of inquiry asking for facts justifying a specified action was held to ask for an opinion and therefore to be without privilege. Volume VI, section 431.
- A resolution of inquiry asking for "reasons" was held to be a request for an opinion rather than for facts and therefore not entitled to privileges. Volume VI, section 430.
- A resolution of inquiry to be privileged as such should not ask for opinions or require an investigation. Volume VI, section 429.
- A resolution of inquiry asking "why" a certain course of action has been followed is a request for reasons and is without privilege. Volume VI, section 428.
- A resolution of inquiry asking "why" certain action has been taken is a request for opinions and is not admissible under the rule. Volume VI, section 432.
- An inquiry as to whether "facts exist to justify" a course of procedure was held to be a request for opinions rather than for facts and therefore not within the rule. Volume VI, section 424.
- A resolution calling for "reasons which make it inexpedient" to take specified action was held to ask for opinions rather than facts, while a resolution asking "what facts make expedient" such action was admitted under the rule. Volume VI, section 418.
- A request in a resolution of inquiry for "The reason why" is a request for an opinion, and destroys its privilege. Volume **VI**, section **413**.
- A resolution of inquiry asking for "reason" and "cause" was held to ask for opinion rather than facts. Volume VIII, section 2310.

# (4) Resolutions of.—Privileged Status of.—Destroyed by Requiring Investigation.

- A resolution of inquiry to enjoy its privileges not require an investigation. Volume VI, sections 427, 432.
- A resolution of inquiry to be privileged as such should not ask for opinions or require an investigation. Volume VI, section 429.
- A resolution of inquiry, to enjoy its privilege, should call for facts rather than opinions and should not require an investigation. Volume **VI**, section **413**.
- A resolution inquiring whether certain agencies "Claim exemption" was held to require an investigation. Volume VI, section 429.
- A resolution of inquiry should not require an investigation, but if on its face it calls for facts, the chair is not required to investigate the probability of the existence of those facts. Volume VI, section 422.
- An inquiry for "complete information" when only partial information was available, held not to constitute a request for an investigation, and to be privileged under the rule. Volume **VI**, section **410**.

## (5) Resolutions of.—Time Limit as to Report on, and Motion to Discharge.

- Committees are required to report resolutions of inquiry back to the House within one week of the reference. Volume III, section 1856.
- A committee not having reported a resolution of inquiry within the time fixed by the rule, the House may reach the resolution only by a motion to discharge the committee from its consideration. Volume III, section 1865.

# (5) Resolutions of.—Time Limit as to Report on, and Motion to Discharge—Continued.

- A resolution of inquiry not being reported back within one week, a motion to discharge the committee from the consideration of it presents a privileged question. Volume III, sections 1866–1870.
- A week's time required to make a resolution of inquiry privileged is seven days, exclusive of either the first or last day. Volume **III**, sections **1858**, **1859**.
- At the expiration of a week a motion to discharge a committee from the consideration of a resolution of inquiry is privileged, although the resolution may have been delayed in reaching the committee. Volume III, section 1871.
- The motion to discharge a committee from further consideration of a resolution of inquiry is not privileged after its report to the House. Volume VI, section 405.
- The motion to discharge a committee from the consideration of a resolution of inquiry is not debatable. Volume III, section 1868. Volume VI, section 415.
- While the motion to discharge a committee is not debatable, the motion to discharge a committee and pass a measure before them is subject to debate if undivided. Volume VI, section 410.
- The motion to discharge a committee from the consideration of a resolution of inquiry is not debatable, but the motion having been agreed to, the resolution is before the House and subject to debate under the hour rule. Volume VI, section 417.
- The motion to discharge a committee is not debatable, and the proposition to lay on the table a motion to discharge a committee from the consideration of a resolution of inquiry is in order and takes precedence even though the proponent of that motion demands the floor. Volume VI, section 415.
- The time of delivery of reports to the clerk fixes the time at which such reports are made and a motion to discharge a committee comes too late after a report has been filed regardless of whether it has been printed. Volume **VI**, section **405**.

# (6) Resolutions of.—Consideration in House.

- By an exceptional decision it was held that a resolution of inquiry was privileged for consideration only on motion authorized by the committee having jurisdiction. Volume VIII, section 2310.
- No objection having been made to the reference of a resolution of inquiry adversely reported, it was held on one occasion that it could then be called up from the calendar only by authorization of the committee reporting it. Volume **VI**, section **413**.
- A privileged resolution of inquiry, on which the question of consideration has been raised and decided adversely, is placed on the calendar although under section 2 of Rule XIII it is not otherwise eligible for reference to the calendar. Volume VI, section 404.
- A Member may demand the question of consideration; although the Member in charge may demand the floor for debate. Volume VI, section 404.
- The Member presenting a committee report from the floor is entitled to prior recognition. Volume VI, section 411.
- While members of the committee are entitled to priority of recognition for debate, a motion to lay a proposition on the table is in order before the Member entitled to prior recognition for debate has begun his remarks. Volume VI, section 413.
- The House having agreed to a motion to discharge a committee from further consideration of a resolution, the proponent of the motion was recognized to debate the resolution. Volume VI, section 417.
- A committee having been discharged from the further consideration of a resolution of inquiry, debate is in order under the hour rule unless the previous question is ordered. Volume VI, section 416.
- A point of order may be raised against a substitute reported by committee, although the original resolution may have been privileged. Volume VI, section 418.
- The rule authorizing reference to the Calendar of Adverse Reports, on request, does not apply to privileged resolutions of inquiry. Volume VI, section 411.

#### (6) Resolutions of.—Consideration in House—Continued.

- A resolution of inquiry adversely reported to the House and undisposed of becomes unfinished business and may be called up at the will of the House. Volume VI, section 411.
- A resolution of inquiry undisposed of at adjournment retains its privilege and is the unfinished business when that class of business is again in order under the rules. Volume **VI**, section **412**.
- The reference to the calendar of a resolution of inquiry does not operate to deprive it of any privilege it may possess. Volume **VI**, section **431**.
- A privileged resolution of inquiry is in order on days on which it is in order to move to suspend the rules, and takes precedence of a call of the Unanimous Consent Calendar. Volume VI, section 409.
- A resolution of inquiry may not be called up on Wednesday. Volume VII, section 898.

## (7) Resolutions of.—Questions of Privilege in Relation to.

- The head of a Department having declined to respond to an inquiry of the House, a demand for a further answer was entertained as a matter of privilege. Volume III, section 1891.
- A demand that the head of an Executive Department transmit a more complete reply to a resolution of inquiry may not be presented as a matter of privilege. Volume III, section 1892.
- A proposition to investigate whether or not the head of an Executive Department had failed or declined to respond to an inquiry of the House was held not to be a matter of privilege. Volume III, section 1893.

# (8) Resolutions of.—Qualifying Clause in Those Addressed to President and State Department.

- Resolutions of inquiry addressed to the President have usually contained the clause "if not incompatible with the public interest," especially when on the subject of diplomatic affairs. Volume III, sections 1896–1901.
- While it is customary to use the clause "If not incompatible with the public interest" in resolutions of inquiry addressed to the President and to the State Department, it is not ordinarily used in resolutions addressed to other executive departments. Volume VI, section 436.
- A resolution addressed to the President requesting the transmission of papers having been offered, the Senate modified it by incorporation of the clause "if not incompatible with the public interest." Volume VI, section 433.
- After a full discussion of its relations to the Executive the House inserted a qualifying clause in its request for information as to certain foreign relations. Volume II, section 1547.
- An early instance wherein a resolution making inquiry of the President of the United States contained the condition "if not incompatible with the public interest." Volume **V**, section **5759**.
- The clause "if not, in his judgment, incompatible with the public interest," is generally used by the Senate in resolutions of inquiry directed to the President. Volume III, sections 1902, 1903
- In some instances the House has made its inquiries of the President without condition and has even made the inquiry imperative. Volume III, sections 1896–1901.
- It has been considered proper to use the word "request" in asking for information from the President and "direct" in addressing the heads of Departments. Volume III, section 1895.
- As to the use of the words "request" and "direct" in resolutions of inquiry addressed to the Executive (footnote). Volume III, section 1856.
- Discussion in the Senate as to the practice of requiring information from the heads of Departments and requesting it of the President. Volume III, section 1904.
- In response to a request for information "not incompatible with the public interest," the head of a department replied that it would be incompatible with the public interest to submit the information requested. Volume VI, section 414.

#### (9) Resolutions of.—Power of House as Related to Executive.

- The House declared in 1796 that its constitutional requests of the Executive for information need not be accompanied by a statement of purposes. Volume II, section 1509.
- The President having failed to respond to a resolution of inquiry, the House respectfully reminded him of the fact. Volume III, section 1890.
- In 1822 the House called generally and specifically for papers relating to the treaty of Ghent and obtained them, although the Executive advised against their publication. Volume II, sections 1512, 1513.
- The House has requested the President to lay before it information as to the carrying out and the violation of treaties, and the information has been furnished. Volume II, sections 1510, 1511.
- The head of a department having failed to respond to a resolution of inquiry, the House transmitted a further resolution. Volume VI, section 435.
- On request President Johnson furnished to the House the minutes of a meeting of the Cabinet. Volume III, section 1888.
- In 1837 a committee discussed the authority of the House in calling for papers from the Executive Departments and the kind of papers properly subject to its demand. Volume III, section 1738.
- Discussion of the right of the House to demand papers from a public officer. Volume III, section 1700.
- A discussion in the Senate as to its powers in calling for papers from the President. Volume III, sections 1902, 1903.
- The House, after debate, called on the President for a list of appointments of Members of Congress to offices (footnote). Volume **III**, section **1864**.

# (10) Resolutions of.—Conflicts Between House and Executive.

- President Washington, in 1796, declined the request of the House that he transmit the correspondence relating to the recently ratified treaty with Great Britain. Volume II, section 1509.
- In 1842 the House vigorously asserted and President Tyler as vigorously denied the right of the House to all papers and information in possession of the Executive relating to subjects over which the jurisdiction of the House extended. Volume III, sections 1884, 1885.
- In 1846 President Polk, for reasons of public policy, declined to inform the House as to expenditures from the secret or contingent fund of the State Department. Volume II, section 1561.
- In 1848 President Polk declined, on constitutional grounds, to honor the unconditional request of the House for a copy of the instructions to the minister sent to negotiate a treaty with Mexico. Volume II, sections 1518, 1519.
- Even in the case of an application for papers relating to an Indian treaty, President Jackson asserted the Executive prerogative as opposed to the contention of the House. Volume II, section 1534.
- President Jackson declined to furnish to the Senate a copy of a paper purporting to have been read by him to the heads of the Executive Departments. Volume III, section 1887.
- President Grant declined to answer an inquiry of the House as to whether or not he had performed any Executive acts at a distance from the seat of government. Volume III, section 1889.
- The House having asserted its right to direct the heads of the Executive Departments to furnish information, the Secretary of War returned an answer to a portion of the inquiry, declining to respond to the remainder. Volume **III**, section **1886**.
- In 1886 the refusal of the Attorney-General to transmit certain papers called for by the Senate led to a discussion of prerogatives and a declaration by the Senate. Volume III, section 1894.
- Instance wherein an executive officer declined to transmit information requested by the House. Volume VI, section 402.

## (10) Resolutions of.—Conflicts Between House and Executive—Continued.

- The President declined to submit to the Senate in response to its request certain papers touching the London Naval Treaty 1930 on the ground that such compliance would be incompatible with the public interest. Volume VI, section 433.
- Instance wherein the Secretary of War declined to respond to an inquiry of the House on grounds of incompatibility with the public interest. Volume **VI**, section **434**.
- Executive departments in response to resolutions of inquiry may not comment on debate in the House, include explanations tending to vindicate action by the department or enter into argument not specifically requested. Volume VI, section 437.

## (11) Resolutions of.—Reports of Subordinate Officers.

- A subordinate officer of the Government to whom the House has directed a resolution of inquiry may respond directly or through his superior. Volume III, sections 1908–1910.
- Discussion of the status of the Department of State in relation to resolutions of inquiry, Volume III, section 1905.

## (12) Resolutions of.—In General.

- A letter from the head of an Executive Department responding to a resolution of inquiry is not printed in full in the Journal, but a brief summary of its contents is printed. Volume IV, section 2858.
- The Senate returned to the Secretary of the Navy an impertinent document transmitted in response to an inquiry. Volume III, section 1907.
- The Postmaster-General having responded to an inquiry in a manner considered disrespectful, the Senate referred the matter to the President, whereat an explanation was forthcoming. Volume III, section 1906.
- No objection having been made to the reference of a resolution of inquiry adversely reported, it was held on one occasion that it could then be called up from the calendar only by authorization of the committee reporting it. Volume **VI**, section **413**.
- Instance wherein an amendment was recommended to protect the confidential files of the department. Volume VI, section 414.
- A resolution calling upon an executive officer to give his reasons for pursuing any certain course of action is out of harmony with the principles governing the use of privileged resolutions of inquiry. Volume VI, section 432.
- The head of a department having failed to respond to a resolution of inquiry, the House transmitted a further resolution. Volume VI, section 435.

# (13) In Nature of Investigations.

- The power of inquiry as related to the power of impeachment. Volume II, section 1596.
- The House does not possess the general power to inquire into the private affairs of the citizen. Volume II, section 1611.
- Discussion distinguishing a case of impeachment from the ordinary investigation for legislative purposes. Volume III, section 1700.
- President Jackson resisted with vigor the attempt of a committee of the House to secure his assistance in an investigation of his Administration. Volume III, section 1737.
- When an inquiry by a committee involves a Member the committee may only report to the House, whereupon the Member is heard or the committee is given authority to inquire concerning him. Volume IV, section 4557.
- Congress, by concurrent resolution, directs executive officers to make investigations in river and harbor matters. Volume II, section 1593.

# INQUIRY, PARLIAMENTARY.

- The Journal does not record the response of the Speaker to a parliamentary inquiry. Volume IV, section 2842.
- An appeal may not be taken from a response of the Speaker to a parliamentary inquiry. Volume **V,** section **6955.** Volume **VIII,** section **3457.**

## INQUIRY, PARLIAMENTARY—Continued.

Recognition to propound a parliamentary inquiry is within the discretion of the Chair and may interrupt proceedings of high privilege. Volume VI, section 541.

A Member may not prefer a parliamentary inquiry while another Member is in possession of the floor. Volume VIII, section 2455.

During the reading of a bill for amendment in Committee of the Whole, it is not in order to interrupt the reading of a paragraph or section with a parliamentary inquiry. Volume **VIII**, section **2873**.

A Member rising to make a parliamentary inquiry may not under the guise offer a motion to strike out the enacting clause, but must have the floor in his own right for that purpose. Volume VIII, section 2625.

The reading of the Journal may be interrupted by a parliamentary inquiry. Volume VI, section 624.

## INQUISITORIAL.

An inquiry as to the integrity of Senators was held to be within the power of the Senate, and questions relating thereto were not unreasonable intrusions into the affairs of the citizen. Volume II, section 1614.

Form of subpoena duces tecum used for compelling production of telegrams in 1877, but criticized as too general and verbally defective. Volume III, section 1695.

## INSANE HOSPITAL

The Government Hospital for the Insane and Congressional Cemetery have been within the jurisdiction of the Committee on the District of Columbia. Volume VI, section 4285.

## INSECTS.

The adulteration of seeds, insect pests, protection of birds and animals in forest reserves, grading of grain, etc., are subjects within the jurisdiction of the Committee on Agriculture. Volume IV, section 4157.

The importation and interstate transportation of trees, shrubs, and other nursery stock, quarantine regulations against insect pests and plant diseases, and the establishment of a national arboretum are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1863.

## INSERT MOTION TO.

- (1) General principles as to perfecting, etc.
- (2) The motion to strike out and insert.

## (1) General Principles as to Perfecting, etc.

When it is proposed to amend by inserting a paragraph it should be perfected by amendment before the question is put on inserting. Volume **V**, section **5758**.

When it is proposed to perfect a paragraph the motions to insert or strike out, if already pending, must remain in abeyance until the amendments to perfect have been moved and voted on. Volume **V**, section **5758**.

After a vote to insert a new section in a bill it is too late to perfect the section by amendment. Volume **V**, sections **5761**, **5762**. Volume **VIII**, section **2857**.

After a vote to insert a proposition in a bill it is too late to perfect the proposition by amendment. Volume VIII, section 2852.

Words once inserted in a paragraph by way of amendment may not be stricken out by another motion to amend, but words on the same subject, even though inconsistent, may be added to the paragraph. Volume **V**, section **5759**.

Words inserted by amendment may not afterwards be changed. Volume VIII. section 2853.

Words inserted by amendment may not afterwards be changed, except that a portion of the original paragraph including the words so inserted may be stricken out if en effect it presents a new proposition, and a new coherence may also be inserted in place of that stricken out. Volume **V**, section **5758**.

# INSERT MOTION TO-Continued.

## (1) General Principles as to Perfecting, etc.—Continued.

- While it is not in order to strike out a portion of an amendment once agreed to, yet words may be added to the amendment. Volume **V**, sections **5764**, **5764**.
- It is not in order to amend an amendment that has been agreed to, but the amendment with other words of the original paragraph may be stricken out in order to insert a new text of a different meaning. Volume **V**, section **5763**.
- To a motion to insert words in a bill a motion to strike out certain words of the bill may not be offered as a substitute. Volume **V**, section **5790**.
- It is in order by a motion to insert to effect a transfer of paragraph from the latter to the first portion of a bill. Volume **V**, sections **5775**, **5776**. Volume **VIII**, section **2875**.
- A substitute amendment may be amended by striking out all after its first word and inserting a new text. Volume **V**, sections **5793**, **5794**.
- It is in order to insert by way of amendment a paragraph similar (if not actually identical) to one already stricken out by amendment. Volume **V**, section **5760**.
- When it is proposed to amend by inserting or adding, the matter is divisible if it contains more than one substantive proposition. Volume **V**, sections **6129–6133**.
- Where the Senate had emended a House bill by striking out a section, it was held in order in the House to concur with an amendment inserting a new text in lieu of that stricken out. Volume **V**, section **6186**.

## (2) The Motion to Strike Out and Insert.

- The motion to strike out and insert may not be divided for the vote. Volume V, section 5767.
- A rule provides that a motion to strike out and insert shall not be divided. Volume **V**, section **6123.**
- A motion to strike out and insert is indivisible either as to the two branches of the motion or the language proposed for insertion. Volume **VIII**, section **3169**.
- Although it is not in order in connection with a motion to recommit to offer instructions striking out an amendment agreed to by the House and insert other provisions in its place, it is in order to propose instructions to strike out such an amendment with other portions of the original paragraph so that a text of different meaning may be inserted. Volume **VIII**, section **2727**.
- A motion to strike out and insert is not in order as a substitute for a simple motion to strike out. Volume **VIII**, section **2849**.
- The motion to strike out and insert is a perfecting amendment and takes precedence of a simple motion to strike out. Volume **VIII**, section **2849**.
- To a motion to strike out certain words in a bill and insert others, a simple motion to strike out the words in the bill may not be offered as a substitute, section **VIII**, section **2847**.
- A proposition to strike out all after the first two words of an amendment and insert a new text in lieu thereof was held to be an amendment and not a substitute. Volume **VIII**, section **2882**.
- On a motion to strike out a resolution and insert several connected resolutions a division of the question so as to vote separately on each substantive proposition of the matter to be inserted was decided not to be in order. (Speaker overruled.) Volume **V**, sections **6124**, **6125**.
- Substitute resolutions offered as an amendment are not divisible, but when agreed to a division of the original as amended may be demanded. Volume **V**, sections **6127**, **6128**.
- A rule of the House provides that even though a motion to strike out a proposition be decided in the negative, yet the proposition may be amended, even by a motion to strike out and insert. Volume **V**, section **5767**.
- A negative vote on a motion to strike out and insert does not prevent the offering of another similar motion or a simple motion to strike out. Volume **V**, section **5758**.

## INSERT, MOTION TO—Continued.

## (2) The Motion to Strike Out and Insert—Continued.

When it is proposed to offer a single substitute for several paragraphs of a bill which is being considered by paragraphs, the substitute may be moved to the first paragraph with notice that if it be agreed to motions will be made to strike out the remaining paragraphs. Volume **V.** section **5795**.

## INSIST, MOTION TO.

- (1) Nature of.
- (2) Precedence of.
- (3) In relation to motion to ask a conference.
- (4) In relation to adherence and conference after.

#### (1) Nature of.

The negative of the motion to recede is not equivalent to the affirmative of the motion to insist. Volume **V**, section **6164**.

A motion to recede being decided in the negative, the House does not thereby vote to insist. Volume **V**, sections **6205**, **6206**.

When the originating House disagrees to the amendment of the other House the latter may recede from or insist on its own amendment, but may not couple an amendment with this action. Volume **V**, section **6163**.

Adoption of a motion to disagree or to insist on disagreement to a Senate amendment does not preclude consideration of subsequent motions instructing conferees to take other action on such amendments or parts thereof. Volume VIII, section 3237.

# (2) Precedence of.

The parliamentary law governing the precedence and effect of the motions to agree, disagree, recede, insist, and adhere. Volume V, section 6164.

The motions to recede, insist, and adhere have precedence in the order named without regard to the order in which they may be offered. Volume **V**, section **6324**.

The stage of disagreement having been reached the motion to insist has precedence of the motion to refer. Volume **V**, section **6225**.

The motion to recede takes precedence of the motion to insist. Volume V, sections 6204, 6308.

The motion to recede takes precedence of the motion to insist or the motion to ask a conference. Volume **V**, section **6270**.

Although the previous question may have been demanded on a motion to insist it has been held that a motion to recede and concur might be admitted to precedence. Volume V, section 6321a.

The motion to recede and concur in a Senate amendment with an amendment takes precedence of a motion to insist further on the House's disagreement to the Senate amendment. Volume **V**, section **6224**.

The motion to recede and concur takes precedence of the motion to further insist. Volume VIII, section 3194.

A motion to insist on disagreement to a Senate amendment yields to a motion to agree and is not acted on in event of rejection of the latter motion. Volume VIII, section 3183.

A motion to recede and concur in a Senate amendment takes precedence of a motion to insist further on disagreement to the Senate amendment. Volume VIII, section 3205.

Th motion to recede from disagreement and concur in a Senate amendment has precedence of a motion to insist further, but a member by offering such motion may not deprive the member-in-charge of the floor. Volume **VIII**, section **3193**.

## (3) In Relation to Motion to Ask a Conference.

When one House amends a bill of the other House and at the same time asks a conference it may or may not vote to insist on its amendment before asking the conference. Volume **V**, sections **6293–6300**.

## INSIST, MOTION TO—Continued.

## (3) In Relation to Motion to Ask a Conference—Continued.

Under the former practice the House disagreeing to an amendment of the other did not ask a conference, leaving that to the other House if it should decide to insist. Volume **V**, section **6324**.

Both Houses insisting and neither asking a conference the bill failed. Volume V, section 6228.

The Senate having disagreed to an amendment of the House it was held that a motion to ask a conference should not be made before a motion to recede or insist had been made and decided. Volume **V**, section **6270**.

Instance wherein, after managers of a conference had reported their inability to agree, a resolution insisting on the House's disagreement to Senate amendments and asking a further conference was admitted as privileged. Volume **V**, section **6272**.

The House having under consideration a number of Senate amendments, it was held that a motion to insist on disagreement to one amendment might not include agreement to conference asked by the Senate until disposition of all pending amendments had been determined. Volume VIII, section 3210.

## (4) In Relation to Adherence and Conference After.

When both Houses have insisted, neither inclining to recede, it is in order to adhere, but in Parliament adherence is not usually voted until there have been at least two conferences. Volume **V**, section **6163**.

One House having adhered the other may further insist and ask a conference. Volume **V**, sections **6245**, **6246**.

The Senate having adhered to their amendment to a House bill, the House decided to ask a conference without the preliminary of voting to insist. Volume **V**, section **6311**.

Where one House votes to adhere to its attitude of disagreement the other may vote to insist and ask a conference. Volume **V**, section **6308**.

The House having adhered the Senate insisted and asked a conference, whereupon the House insisted on its adherence and agreed to the conference. Volume **V**, section **6325**.

After an adherence by one House the other has asked a conference, both with and without having voted to insist. Volume V, sections 6242, 6244.

# INSPECTION.

The inspection of steam vessels as to hulls and boilers is generally within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4133.

The inspection of steamboats, the regulation of officering and manning vessels, and the classification and salaries of clerks in the Steamboat-Inspection Service are subjects within the jurisdiction of the Committee on the Merchant Marine and Fisheries. Volume VII, section 1854.

The Committee on Agriculture has reported as to the regulation of importation and inspection of livestock and dairy products, and the establishment and maintenance of quarantine stations for that purpose. Volume VII, section 1862.

An appropriation for boards of inspection was held to be in order on an appropriation bill. Volume VII, section 1236.

A system of inspection being provided for by law it was held in order to appropriate for inspectors and motor cycles for their official use. Volume VII, section 1184.

The law empowering the commissioners of the District of Columbia to make building regulations was held to authorize the appointment of building inspectors. Volume **VII**, section **1191**.

# INSTITUTIONS.

A private bill is a bill for the relief of one or several specified persons, corporations, institutions, etc., and is distinguished from a public bill, which relates to public matters and deals with individuals only by classes. Volume **IV**, section **3285**.

## INSTITUTIONS—Continued.

- A bill providing for individuals, corporations, or private institutions is classed as a private bill. Volume **VII**, section **869**.
- A treaty establishing an international institute authorizes an appropriation in a general appropriation bill for sending delegates to the institute. Volume **VII**, section **1138**.
- An appropriation for maintaining an international institute, in excess of the amount provided by treaty as the quota which the United States should contribute for that purpose, is not in order on an appropriation bill. Volume **VII**, section **1138**.
- The enactment establishing an institution was held not to authorize construction of a new building therein. Volume **VII**, section **1267**.
- Law limiting the labor of inmates to duties necessary for the construction and maintenance of an institution was held not to authorize an appropriation for construction of additional buildings for the institution. Volume VII, section 1267.
- Appointments to boards and commissions having jurisdiction over institutions and affairs connected with the Military Service have been reported by the Committee on Military Affairs. Volume VII, section 1901.

## INSTRUCTION. See "Committees" and "Conferences."

## INSULAR AFFAIRS, COMMITTEE ON.

- The creation and history of the Committee on Insular Affairs, section 18 of Rule XI. Volume IV, section 4213.
- Recent history of the Committee on Insular Affairs, section 18 of Rule XI, Volume VII, section 1946.
- The rule gives to Insular Affairs jurisdiction of all subjects, other than revenue and appropriations, relating to the islands which came to the United States by the Spanish treaty of 1899. Volume IV, section 4213.
- The Committee on Insular Affairs exercises practically an exclusive jurisdiction over the affairs of the islands ceded by the treaty of 1899, except as to matters of revenue and appropriations. Volume IV, section 4214.
- A proposition to establish a system for dealing with a certain class of claims in the Philippines was referred by the House to the Committee on Insular Affairs. Volume IV, section 4216.
- The rule creating the Committee on Insular Affairs gave to it jurisdiction of subjects relating to Cuba. Volume IV, section 4213.
- Although there is a specific rule giving to Insular Affairs the jurisdiction of matters relating to Cuba, the House has decided that they belong rather to Foreign Affairs. Volume IV, section 4215.
- The revenue relations of the United States with Porto Rico and the Philippines are within the jurisdiction of the Committee on Ways and Means. Volume IV, section 4024.
- The rules give to the Resident Commissioner of Porto Rico the status of a Delegate in the House and assign to him an additional place on the Committee on Insular Affairs. Volume II, section 1806
- Legislation relating to Porto Rico, with the exception of matters of revenue and appropriations, are within the jurisdiction of the Committee on Insular Affairs. Volume VII, section 1949.
- The Committee on Insular Affairs has general jurisdiction of subjects relating to the Philippine Islands. Volume VII, section 1948.
- The Committee on Insular Affairs exercises a general jurisdiction of subjects relating to the Virgin Islands, with the exception of matters of revenue and appropriations. Volume VII, section 1950.
- The Committee on Insular Affairs exercises practically an exclusive jurisdiction over the affairs of the islands ceded by the treaty of 1899, except as to matters or revenue and appropriations. Volume VII, section 1947.

### INSULAR COURTS.

The Committee on the Judiciary have exercised jurisdiction of bills relating to insular courts. Volume VII, section 1767.

### INSULAR POSSESSIONS, STANDARDS OF VALUE IN.

Legislation relating to the establishment of legal standards of value in insular possession of the United States is considered by the Committee on Coinage, Weight, and Measures. Volume VII., section 1802.

### INSULT.

An insult to the Speaker has been held to raise a question of privilege not governed by the ordinary rule about taking down disorderly words as soon as uttered. Volume II, section 1248.

When the House was considering a resolution censuring a Member for an alleged insult to the Speaker, the Speaker called another Member to the chair. Volume II, section 1248.

A Member was censured for presenting a resolution insulting to the House. Volume II, section 1246.

Any petition or memorial of an obscene or insulting nature may be returned by the Speaker to the Member presenting it for reference. Volume IV, section 3364.

#### INSURANCE

The Committee for the District of Columbia has exercised jurisdiction generally of the subject of insurance in the District. Volume IV, section 4278.

Bills relating to the subject of farm risk insurance have been referred to the Committee on Agriculture. Volume VII, section 1875.

### INTEGRITY.

Bills relating to the efficiency and integrity of the public service have been considered by the several committees on expenditures. Volume IV, section 4320.

The President having transmitted to the House a message reflecting on the integrity of its membership, the House declared it a breach of privilege and ordered it laid on the table. Volume **VI**, section **330**.

Charges published as newspaper advertising that "Bad bills pass without reading" and "Steals are attempted" were held so to reflect upon the integrity of the proceeding of the House as to support a question of privilege. Volume **VI**, section **576**.

Discussion of the power of the House to punish persons other than members for offenses affecting the dignity, orderly procedure, or integrity of the House. Volume **VI**, section **398**.

Report of a committee holding in contempt of the House a Member who had permitted the dissemination of letters in his name reflecting upon the honor and integrity of Members of the House. Volume **VI**, section **400**.

# INTENT. See "Elections of Representatives."

### INTEREST, PERSONAL.

- (1) Of Member in voting.—General principles.
- (2) Of Member in voting.—On question relating to Member's title to a seat.
- (3) Of Member in voting.—Authority of Speaker in relation to the vote.
- (4) Of a Senator sitting in an impeachment trial.
- (5) Of the Speaker in presiding.
- (6) Of a member of a legislature in election of a Senator.

# (1) Of Member in Voting.—General Principles.

Every Member shall be present and vote unless he have a direct personal or pecuniary interest in the question. Volume **V**, section **5941**.

The rule of parliamentary law as to the conduct of a Member when his private interests are concerned in a question. Volume **V**, section **5949**.

# INTEREST, PERSONAL—Continued.

### (1) Of Members in Voting.—General Principles—Continued.

- A Member against whom a resolution of censures was pending cast a decisive vote on an incidental question, but on the main question did not vote, except once in the negative on the motion to lay the resolution on the table. Volume **V**, section **5961**.
- On a resolution in the Senate censuring two Senators the names of both were called but neither voted. Volume II, section 1665.
- A Member who had been assaulted was excused from voting on questions relating to the punishment of his assailant. Volume **V**, section **5962**.
- A Member who had preferred charges against Judge Boatner declined as a member of the Judiciary Committee to vote on his case. Volume III, section 2518.
- Where the subject-matter before the House affects a class rather than individuals, the personal interest of Members who belong to the class is not such as the disqualify them from voting. Volume **V**, section **5952**.
- Members who were stockholders in the Bank of the United States were excused from voting on a question relating to that institution. Volume **V**, section **5954**.
- Where the subject matter before the House affects a class rather than individual, the personal interest of Members who belong to the class is not such as to disqualify them from voting. Volume VIII, section 3072.
- The question as to whether a Member's personal interest is such as to disqualify him from voting is a question for the Member himself to decide and the Speaker will not rule against the constitutional right of a Member to represent his constitution. Volume VIII, section 3071.
- The power of the House to deprive one of its Members of the right to vote on any question is doubtful. Volume VIII, section 3072.
- The rule prohibiting Members from voting on questions affecting their direct personal or pecuniary interest was held not to apply to votes on propositions increasing the salaries of Members elect. Volume **VIII**, sections **3073**.

### (2) Of Members in Voting.—On Question Relating to Member's Title to a Seat.

- The same question affecting the right of four Members to their seats, each voted on the cases of his associates, but not on his own. Volume V, section 5958.
- In the proceedings relating to the New Jersey Members in 1839 each contestant did not generally vote on his own case, but voted on the identical cases of his associates. Volume **V**, section **5957**.
- It was held in 1840 that the sitting Members from New Jersey might vote on incidental questions arising during the consideration of their titles to their seats. Volume **V**, section **5953**.
- On a motion to discharge a committee from consideration of a resolution affecting the seats of several Members, the Chair held that the Members concerned might vote. Volume **V**, section **5960**.
- A Senator having voted on a question affecting directly his title to his seat, the Senate ordered that the vote be not received in determining the question. Volume **V**, section **5959**.

# (3) Of Member in Voting.—Authority of Speaker in Relation to the Vote.

- The Speaker has usually held that the Member himself should determine whether or not his personal interest in a pending matter should cause him to withhold his vote. Volume **V**, sections **5950**, **5951**.
- A point of order being made that a Member was disqualified for voting by a personal interest, the Speaker held that the Chair might not deprive a Member of his constitutional right to represent his constituency. Volume **V**, section **5956**.
- A bill affecting a particular corporation being before the House, the Speaker held that a Member directly interested in that corporation as a shareholder had no right to vote. Volume **V**, section **5955**.

# INTEREST, PERSONAL—Continued.

### (3) Of Members in Voting.—Authority of Speaker in Relation to the Vote—Continued.

An instance wherein the Speaker decided that a Member should not vote because of disqualifying personal interest. Volume **V.** section **5958**.

Sometimes the House has excused Members from voting on questions in which they had a personal interest (footnote). Volume **V**, section **5950**.

In determining whether the personal interest of a Member in the pending question is such as to disqualify him from voting thereon a distinction has been drawn between those affected individually and those affected as a class. Volume **VIII**, section **3071**.

# (4) Of a Senator Sitting in an Impeachment Trial.

The doctrine of disqualifying personal interest as applied to a Senator sitting in an impeachment trial. Volume III, section 2061.

A question as to the time when the competency of a Senator to sit in an impeachment trial should be challenged for disqualifying personal interest. Volume III, section 2061.

A Senator related to President Johnson by family ties voted on the final question of the impeachment without challenge. Volume III, section 2061.

In 1868 the President pro tempore of the Senate voted on the final question at the Johnson trial, although a conviction would have made him the successor. Volume III, section 2061.

In the Pickering trial a Senator, who as a member of the House had voted for impeachment, was challenged, but voted. Volume III, section 2327.

A Senator who had been a witness for respondent was excused from voting on the judgment in the Peck trial. Volume III, section 2383.

# (5) Of the Speaker in Presiding.

The Speaker leaves the chair during the transaction of any business concerning himself, even the reference of a paper. Volume II, section 1359.

A matter concerning himself being before the House, the Speaker called a Member to the chair. Volume  ${\bf II}$ , section 1360.

Resolutions censuring the conduct of the Speaker being presented unexpectedly, he was excused from deciding a point of order in relation thereto. Volume II, section 1357.

An amendment to the Journal disapproving a ruling of the Speaker was held out of order without question as to the propriety of calling another to the chair. Volume **IV**, section **2848**.

The Speaker of the House, being the Vice-President-elect, called a Member to the chair during discussion of a question relating to the electoral count. Volume II, section 1365.

A newspaper having made certain charges against the official character of the Speaker, he called a Member to the chair and moved an investigation, which was voted. Volume II, section 1364.

In asking an investigation of his conduct, Mr. Speaker Clay addressed the House from the chair, but immediately left it when the House was to act. Volume II, section 1362.

### (6) Of a Member of a Legislature in Election of a Senator.

A member of a State legislature having cast for himself a decisive vote for United States Senator, the Senate declined to hold the election illegal. Volume **V**, section **5963**.

### INTERLOCUTORY MOTIONS.

In an impeachment trial all preliminary or interlocutory questions and all motions are argued not over an hour on a side. Volume **III**, sections **2091–2093**.

The Senate declined to sanction unlimited argument on interlocutory questions in impeachment trials. Volume III, sections 2091-2093.

In arguing interlocutory questions in impeachment trials the opening and closing belong to the side making the motion or objection. Volume III, sections 2091–2093.

The Senate, by order, may extend the time for the argument of motions and interlocutory questions in impeachment trials. Volume III, sections 2091–2093.

### INTERNAL REVENUE.

- Bills imposing an internal revenue tax on oleomargarine are, by action of the House, included within the jurisdiction of the Committee on Agriculture. Volume IV, section 4156.
- Bills to discourage fictitious and gambling transactions in farm products have been considered within the jurisdiction of the Committee on Agriculture, even when an internal revenue question was included. Volume IV, section 4161. Volume VII, section 1861.
- Bills relating to allowances on internal-revenue duties are reported by the Committee on Ways and Means. Volume VII, section 1734.

# INTERNATIONAL ARBITRATION.

The subjects of extradition with foreign nations, international arbitration, and violations of neutrality have been within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4178a.

### INTERNATIONAL ARRANGEMENT.

- The subject of rules to prevent collisions at sea and international arrangements therefor have been reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4135.
- The Committee on Rivers and Harbors has reported on the subject of an international arrangement as to the use of water at the outlet of the Great Lakes. Volume IV, section 4126.
- The Committee on Merchant Marine and Fisheries has reported on bills relating to international and interstate agreements on subjects within its jurisdiction. Volume VII, section 1858.

### INTERNATIONAL BANK.

A bill to incorporate an international bank was reported by the Committee on Banking and Currency. Volume IV, section 4086.

# INTERNATIONAL BOUNDARIES.

- The boundaries between the United States and foreign nations and naval strength, bridges, and dams on waters along such boundaries are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4166.
- Control of the waters, and preservation of natural resources, of international boundary streams are within the general but not the exclusive jurisdiction of the Committee on Foreign Affairs. Volume VII, section 1881.
- Navigation of International boundary streams and the construction of aids thereto, have been considered by the Committee on Rivers and Harbors. Volume VII, section 1843.

### INTERNATIONAL BUREAUS, COMMISSIONS, INSTITUTES.

- A treaty providing for mutual reports by contracting nations to an international bureau was held to sanction appropriations for the bureau's maintenance although no treaty had been entered into providing for establishment of the bureau. Volume VII, section 1142.
- Appropriations for the annual quota of the United States in support of the International Trade-Mark Bureau and the International Hydrographic Bureau were held not to be authorized by existing law. Volume VII, section 1256.
- Appropriations for the annual quota of the United States in support of the International Trade-Mark Bureau and the International Hydrographic Bureau were held not to be authorized by existing law. Volume VI, section 1256.
- Ratification by law of appointment of delegates to a convention was not construed to authorize appropriations for expenses of an international commission organized by the convention. Volume VII. section 1247.
- Provision by law for appointment of an international commission with appropriation for its maintenance for the fiscal year was held not to authorize appropriations for subsequent years. Volume VII, section 1254.
- An appropriation for maintaining an international institute, in excess of the amount provided by treaty as the quota which the United States should contribute for that purpose, is not in order on an appropriation bill. Volume **VII**, section **1138**.

# INTERNATIONAL CLAIMS.

- The jurisdiction of general legislation relating to international claims has been exercised frequently by the Committee on the Judiciary. Volume IV, section 4081.
- The Committee on Foreign Affairs has exercised a general but not exclusive jurisdiction over projects of general legislation relating to claims having international relations. Volume IV, section 4168. Volume VII, section 1882.

### INTERNATIONAL CONFERENCE.

- The Committee on Foreign Affairs has general jurisdiction of the subject of international conferences and congresses. Volume IV, section 4177. Volume VII, section 1884.
- The subject of an international patent conference was considered by the Committee on Patents. Volume IV, section 4255.
- Subjects relating to health, spread of leprosy and other contagious diseases, international congress of hygiene, etc., have been considered by the Committee on Interstate and Foreign Commerce. Volume IV, section 4111.
- An appropriation to continue representation of the United States at an adjourned meeting of an international conference was held not to be in continuance of a public work. Volume VII, section 1135.
- Bills for the stimulation of production, sale, and distribution of livestock and livestock products and the authorization of appropriations for international conferences on poultry and poultry products have been reported by the Committee on Agriculture. Volume VII, section 1867.

# INTERNATIONAL COPYRIGHT.

- The Committee on Patents has jurisdiction of general and special legislation relating to copyrights, although its title to the jurisdiction of international copyright is not entirely clear. Volume IV, section 4257.
- The Committee on the Judiciary has exercised jurisdiction over the subject of international copyright, although the clearest title seems to be with the Committee on Patents. Volume IV, section 4075.

# INTERNATIONAL COURT.

- A treaty sanctioning employment of counsel to represent an international court was held not to authorize employment of counsel to represent this Government before such court. Volume VII. section 1140.
- Conferring of jurisdiction relative to determination of rights of American citizens under treaties or in international litigation is a subject within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1784.
- The participation by the United States in a World Court of International Justice is a subject within the jurisdiction of the Committee on Foreign Affairs. Volume VI, section 326.
- While conceding that its prerogative relative to participation in foreign relations has not been definitely established, the House asserted its right to originate legislation relating to foreign affairs upon which the injunction of secrecy is not imposed and questions appertaining to an international judiciary in particular. Volume **VI**, section **326**.

# INTERNATIONAL WATERS.

The privileges of foreign vessels in American ports, bills of lading, contracts in export trade, and wrecks in international waters have been reported generally by the Committee on Interstate and Foreign Commerce. Volume IV, section 4144.

### INTERPRETER.

The House declined to allow a Delegate to introduce an interpreter on the floor. Volume II, section 1296.

# INTERSTATE.

The jurisdiction of subjects relating to interstate commerce belongs generally to the Committee on Interstate and Foreign Commerce. Volume IV, section 4096.

### INTERSTATE—Continued.

- Bills relating to convict labor and the entry of goods made by convicts into interstate commerce have been reported by the Committee on Labor. Volume IV, section 4248.
- Regulation of the traffic in intoxicating liquors, etc., through control of interstate commerce relations, is within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4061.
- Propositions to regulate interstate commerce in products of child labor have been within the jurisdiction of the Committee on Labor. Volume VII, section 1981.
- The Committee on Coinage, Weights, and Measures exercises jurisdiction over legislation providing for the establishment of standard packages and grades in interstate commerce. Volume VII, section 1799.
- Registration and supervision of motor vehicles engaged in interstate commerce and the licensing of operators thereof are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1819.
- Bills relating to convict labor and the entry of goods made by convicts into interstate commerce have been reported by the Committee on Labor. Volume VII, section 1980.
- The importation and interstate transportation of trees, shrubs, and other nursery stock, quarantine regulations against insect pests and plant diseases, and the establishment of a national arboretum are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1863.
- Authorization of interstate agreements relating to river improvements is a subject not within the jurisdiction of the Committee on Rivers and Harbors. Volume VII, section 1845.
- The Committee on Merchant Marine and Fisheries has reported on bills relating to international and interstate agreements on subjects within its jurisdiction. Volume VII, section 1858.
- The Committee on Irrigation and Reclamation has reported on propositions to authorize interstate compacts and agreements relative to apportionment of waters for irrigation purposes. Volume VII, section 2033.
- Bills proposing punishment of crimes against interstate or foreign shipments belong within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1757.

# INTERSTATE AND FOREIGN COMMERCE, COMMITTEE ON.

- (1) Creation of.
- (2) Jurisdiction of.—In general.
- (3) Jurisdiction of.—As to common carriers and aviation.
- (4) Jurisdiction of.—Aids to ocean navigation, etc.
- (5) Jurisdiction of.—Revenue cutters, entry at custom-houses, etc.
- (6) Jurisdiction of.—Marine hospitals, quarantine, etc.
- (7) Jurisdiction of.—Navigable streams, dams, bridges, etc.

### (1) Creation of.

The creation and history of the Committee on Interstate and Foreign Commerce. Section 7 of Rule XI. Volume IV, section 4096.

Recent history of the Committee on Interstate and Foreign Commerce, section 7 of Rule XI. Volume VII, section 1803.

# (2) Jurisdiction of.—In General.

- The rule gives to the Committee on Interstate and Foreign Commerce jurisdiction of subjects relating to "commerce, Life-Saving Service, and light-houses," but not including appropriations therefor. Volume IV, section 4096.
- The Committee on Interstate and Foreign Commerce has jurisdiction of bills affecting domestic and foreign commerce, except such as may affect the revenue. Volume IV, section 4097.

### (2) Jurisdiction of.—In General—Continued.

- Bills establishing the Department of Commerce and Labor and relating to the Interstate Commerce Commission were reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4098.
- The Committee on Interstate and Foreign Commerce reported a bill creating an Interstate Trade Commission. Volume VII, section 1821.
- The subject of a canal between the Atlantic and Pacific, and to a limited extent the general subject of canals in the United States, have been considered by the Committee on Interstate and Foreign Commerce. Volume IV, section 4103.
- A bill creating a commission to assist in the purchase, sale, and distribution of newsprint paper was considered by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1826**.
- The regulation of exportation of live stock, meat, and other agricultural products has been to a certain extent within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4113.
- Bills regulating commerce with public enemies have been reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1823.
- Jurisdiction over legislation providing for regulation of interstate telegraph and telephone facilities and ocean cables has been given to the Committee on Interstate and Foreign Commerce. Volume VII, section 1804.
- Bills relating to ocean cables have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4106.
- Bills to prevent the adulteration, misbranding, etc., of foods and drugs have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4112.
- The control of stockyards and packing plants and the regulation of interstate and foreign commerce in livestock, dairy and livestock products, poultry and poultry products, are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1869.
- Standards of quality and regulations for the control of interstate distribution of coal and other fuels and the procuring and publication of statistics relative thereto, are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1830.
- Bills relating to commercial travelers as agents of interstate commerce and branding of articles going into such commerce have been considered by the Committee on Interstate and Foreign Commerce. Volume IV, section 4115.
- Bills relating to the importation of narcotics, of adulterated or misbranded seeds, and of women for immoral purposes have been reported, but not exclusively, by the Committee on Interstate and Foreign Commerce. Volume VII, section 1820.
- Bill to prevent the carriage from one State to another of indecent or harmful pictures or literature have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4116.
- The subject of protection of game through prohibition of interstate transportation has been considered by the Committee on Interstate and Foreign Commerce. Volume IV, section 4117.
- The Committee on Interstate and Foreign Commerce has considered bills providing for a topographical survey of the United States. Volume VII, section 1829.
- Subjects relating to hygiene and demography come within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1824.
- A proposition for the establishment of a children's bureau was held by the House to be within the jurisdiction of the Committee on Labor rather than the Committee on Interstate and Foreign Commerce. Volume VII, section 1982.
- Legislation providing for the protection of maternity and infancy belongs within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1827.

# (2) Jurisdiction of.—In General—Continued.

- Establishment of zones for standard time and provisions for daylight saving are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1828.
- A bill relating to the medical treatment of persons in Hawaii was transferred from the Committee on Interstate and Foreign Commerce to the Committee on Territories. Volume **VII**, section **1945**.
- Bills relating to the fraudulent or unethical sale of securities were taken from the Committee on Interstate and Foreign Commerce and referred to the Committee on the Judiciary. Volume VII, section 1782.
- A bill limiting effects of regulating Interstate and Foreign Commerce was transferred to the Committee on the Judiciary. Volume VII, section 1776.

### (2) Jurisdiction of.—As to Common Carriers and Aviation.

- The regulation of railroads through the relation which they bear to interstate commerce is within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4114.
- Registration and supervision of motor vehicles engaged in interstate commerce and the licensing of operators thereof are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1819.
- Legislation relating to the financing, valuation, operation, and regulation of common carriers is within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1805.
- Bills relating to commercial and national aviation have been considered by the Committee on Interstate and Foreign Commerce. Volume VII, section 1822.

# (2) Jurisdiction of.—Aids to Ocean Navigation, etc.

- Bills establishing a bureau of lighthouses, authorizing sale of lighthouse reservations, and providing for aids to navigation in the Lighthouse Service, formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume VII, section 1814.
- Bills establishing light-houses and fog signals and authorizing light ships are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4104.
- Bills relating to ocean derelicts, lumber rafts, and hydrographic office charts have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4105.
- Collisions, coasting districts, marine schools, etc., are subjects of doubtful jurisdiction between the Committees on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume IV, section 4146.
- Lights and signals on vessels are subjects that have been considered both by the Committees on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume IV, section 4135.
- The regulation of harbors, and the placing of works likely to be obstructive to navigation, such as pipes and tunnels, are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4102.
- Bills relating to the establishment of harbor lines have been reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1825.

### (2) Jurisdiction of.—Revenue Cutters, Entry at Custom-Houses, etc.

- Bills authorizing the construction of revenue cutters and auxiliary craft of the customs service are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4108.
- The former jurisdiction of the Committee on Interstate and Foreign Commerce over customs matters related most closely to commerce has passed to the Committee on Ways and Means. Volume IV, section 4026.

### (5) Jurisdiction of.—Revenue Cutters, Entry at Custom-Houses, etc.—Continued.

- The privileges of foreign vessels in American ports, bills of lading, contracts in export trade, and wrecks in international waters, have been reported generally by the Committee on Interstate and Foreign Commerce. Volume IV, section 4144.
- Bills of lading, liability of shipowners, and entering and clearing of vessels are subjects which have been within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4137.
- Jurisdiction of Committees on Ways and Means and Interstate and Foreign Commerce over bills relating to ports of entry and delivery. Volume IV, section 4027.
- Bills authorizing the establishment of Coast Guard stations and regulating pay of enlisted men in the Coast Guard Service, formerly reported by the Committee on Merchant Marine and Fisheries. Volume VII, section 1815.
- Bills relating to personnel of the Revenue-Cutter Service have been given the Committee on Interstate and Foreign Commerce. Volume VII, section 1818.

# (6) Jurisdiction of.—Marine Hospitals, Quarantine, etc.

- Bills authorizing the construction of marine hospitals and the acquisition of sites therefor are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4110.
- The general subjects of quarantine and the establishment of quarantine stations are within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4109.
- Subjects relating to health, spread of leprosy and other contagious diseases, international congress and hygiene, etc., have been considered by the Committee on Interstate and Foreign Commerce. Volume IV, section 4111.

# (7) Jurisdiction of.—Navigable Streams, Dams, Bridges, etc.

- Bills declaring as to whether or not streams are navigable, and for preventing hindrances to navigation are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4101.
- Legislation relating to the construction of bridges over navigable waters belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4099.
- Legislation relating to the construction of bridges over boundary streams between the United States and foreign countries have been reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1811.
- The construction of a memorial bridge across a navigable stream is a subject within the jurisdiction of the Committee on Interstate and Foreign Commerce and not the Committee on the Library. Volume VII, section 1812.
- The Committee on Interstate and Foreign Commerce considers bills relating to dams in navigable streams unless they are related to improvements under jurisdiction of the Committee on Rivers and Harbors. Volume **IV**, section **4100**.
- The Committee on Interstate and Foreign Commerce has exercised jurisdiction of legislation relating to canals. Volume VII, section 1806.
- Construction of the Panama Canal and government of the Canal Zone, subjects formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now referred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1807**.
- A bill granting easements across Government land and under a Government canal was reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1813.
- Legislation relating to dikes, dams, levees, and telephone and telegraph wires across navigable streams, and to change of name, navigability or diversion of water from such streams, belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1810.

# (7) Jurisdiction of.—Navigable Streams, Dams, Bridges, etc.—Continued.

- The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lakes, and the survey and improvement of navigation therefrom to the Sea via the St. Lawrence River has been transferred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1809**.
- The investigation of water resources, the creation of a Federal Power Commission, the leasing of power sites, and the supervision and development of water power are subjects which have been committed to the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1808**.
- The Committee on Interstate and Foreign Commerce exercises jurisdiction over bills authorizing the construction of dams across navigable streams. Volume VII, section 1831.
- Bills relating to interstate inland waterways have been held to fall within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume VII, section 1840.
- The construction of locks on navigable streams is a subject within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1834**.

### INTERVENING BUSINESS.

- (1) To justify repetition of the motion to adjourn.
- (2) To justify repetition of the motion to lay on the table.

# (1) To Justify Repetition of the Motion to Adjourn.

- There must be intervening business before a motion to adjourn may be repeated. Volume V, section 5373.
- A motion to adjourn may be repeated after debate, although no question may have been put or decided in the meantime. Volume **V**, section **5374**.
- The reception of a message from the Senate, the making of an announcement by a Member, and the submitting of a motion in relation thereto were held to constitute sufficient intervening business to permit a motion to adjourn to be repeated. Volume **V**, section **5375**.
- Ordering the yeas and nays is such intervening business as to justify the repetition of the motion to adjourn. Volume **V**, sections **5376**, **5377**.
- The decision of the Chair on a question of order is such intervening business as permits the repetition of a motion to adjourn. Volume **V**, section **5378**.
- A motion to adjourn is not of itself such intervening business as to allow the repetition of a motion to fix the day to which the House shall adjourn. Volume **V**, sections **5385**, **5386**.
- When privileged, the motion to fix the day to which the House shall adjourn may be repeated. After the intervening business. Volume **V**, sections **5383**, **5384**.

# (2) To Justify Repetition of the Motion to Lay on the Table.

- The motion to lay on the table may be repeated after intervening business. Volume V, sections 5398-5400.
- The ordering of the previous question on a resolution does not carry the business to such new stage as to justify the repetition of a motion to lay on the table. Volume **V**, section **5709**.

### INTERVENING MOTIONS.

- Where a special order for the consideration of a bill prohibited "intervening motion" between the vote on an amendment and a final vote, it was held to exclude a motion to reconsider. Volume IV, section 3203.
- Provision that "the House shall immediately proceed to vote on the bill without any intervening motion" was construed to prevent the offering of the motion to recommit and to be in violation of the second paragraph of section 56 of Rule XI. Volume **VIII**, section **2263**.

### INTERVENING MOTIONS—Continued.

A resolution reported by the Committee on Rules authorizing the Speaker to appoint conferees "without intervening motion" was held to be in conflict with the limitation placed upon the Committee on Rules on section 56 of Rule XI. Volume VIII, section 2264.

# INTERVENTION.

The joint resolution of 1898 declaring the intervention of the United States to remedy conditions existing in the island of Cuba originated in the House. Volume II, section 1540.

Resolutions of intervention abroad and declarations of war are within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4164.

Resolutions of intervention abroad and declarations of war and peace are within the jurisdiction of the Committee on Foreign Affairs. Volume VII, section 1880.

# INTIMIDATION AT ELECTIONS. See "Elections of Representatives."

# INTOXICATING LIQUORS.

No intoxicating Liquors may be sold within the Capitol. Volume V, section 7312.

References to the practice governing management of the House restaurant, especially as to the sale of intoxicating liquors. Volume V, section 7244.

Regulation of the traffic in intoxicating liquors, etc., through control of interstate commerce relations, is within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4061**.

The Committee for the District of Columbia has exercised general jurisdiction of bills for the regulation of the sale of intoxicating liquors in the District. Volume IV, section 4281.

The Committee on Alcoholic liquor Traffic has general jurisdiction of subjects relating to the alcoholic liquor traffic. Volume IV, section 4305.

# INTERSTATE WATERWAYS.

Bills relating to intrastate inland waterways have been held to fall within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume VII, section 1840.

# INTRODUCER.

The right of the "mover, proposer, or introducer of the matter pending" to close debate does not belong to a Member who has merely moved to reconsider the vote on a bill which he did not report. Volume **V**, section **4995**.

# INTRODUCTION OF BILLS.

Discussion and distinction between public and private bills and method of introduction and reference. Volume VII, section 864.

Under the modern practice the Clerk of the House accepts bills and resolutions for introduction prior to the opening day of the session. Volume VII, section 1027.

Petitions, memorials, and bills are introduced by the Member delivering them to the Clerk. Volume IV, section 3364.

The House having agreed to the introduction of a bill after adjournment, the Speaker announced its reference to a committee. Volume VII, section 1030.

Early practice of introducing bills on leave and the gradual evolution of the present system. Volume IV, section 3365.

An instance in which permission was given for the introduction of a bill at a time when the House would not be in session. Volume VII, section 1030.

Members introducing private bills endorse upon them the name of the committee to which referred under the rule. Volume VII, section 1032.

Number of bills introduced in various Congresses from 1863 to 1907 (footnote). Volume IV, section 3365.

A Member may have a bill, resolution, or memorial recorded as introduced "by request." Volume IV, section 3366.

### INTRODUCTION OF BILLS—Continued.

- Although a Member in introducing a bill may read it in full to the House, yet it would not therefore appear in full in either the Journal or Congressional Record. Volume V, section 6967.
- The mere asking of leave to introduce a bill was considered general legislative business in the Senate. Volume I, section 123.
- A resolution authorizing an investigation of the propriety of introducing bills in the name of more than one Member was held to involve a question of privilege. Volume **VI**, section **574**.
- Two or more Members may not jointly introduce a bill, petition, or resolution. Volume VII, section 1029
- Summaries showing number of bills introduced, number of reports submitted by committees, number of laws enacted, and number of acts of Congress declared unconstitutional by the Supreme Court. Volume VII, section 1028.
- A motion relating to the introduction of bills without authorization was entertained as a question of privilege. Volume **VI**, section **573**.

# INVALID PENSIONS, COMMITTEE ON.

- The creation and history of the Committee on Invalid Pensions, section 29 of Rule XI. Volume IV, section 4258.
- Recent history of the Committee on Invalid Pensions section 24 of Rule XI. Volume VII, section 1987.
- The rule gives to the Committe on Invalid Pensions/jurisdiction as "to the pensions of the civil war." Volume IV, section 4258.
- The Committees on Rules, Elections, Ways and Means, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing, and Accounts, may report at any time on certain matters. Volume IV, section 4621.
- A bill for the payment or adjudication of any private claims against the Government must be referred to one of these committees—Claims, War Claims, Private Land Claims, Pensions, Invalid Pensions, Accounts. Volume IV, section 4380.
- The Committee on Invalid Pensions reports general and special bills authorizing payments of pensions to soldiers of the civil war, but the actual appropriation therefor are reported by the Committee on Appropriations. Volume IV, section 4259. Volume VII, section 1988.
- Private bills and joint resolutions, and amendments thereto, carrying appropriations within the limits of the jurisdiction of the Committees on Invalid Pensions, Pensions, Claims, War Claims, Public Lands, and Accounts, do not fall within the rule forbidding consideration of items proposing appropriations in connection with bills reported by non-appropriating committees. Volume VII, section 2134.
- A bill for the payment or adjudication of any private claim against the Government must be referred to one of these committees: Invalid Pensions, Pensions, Claims, War Claims, Public Lands, Accounts. Volume VII, section 2129.
- The Committees on Rules, Elections, Ways and Means, Appropriations, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing, and Accounts may report at any time on certain matters. Volume **VIII**, section **2251**.
- General pension bills reported by the Committee on Invalid Pensions are privileged for consideration at any time. Volume VIII, section 2291.
- While the Committee on Invalid Pensions is privileged to report at any time on general pension bills, this right does not extend to the Committee on Pensions. Volume VIII, section 2293.
- A bill to extend the provisions of pension law to State militia was held to be a general pension bill and privileged when reported by the Committee on Invalid Pensions. Volume **VIII**, section **2292**.

# INVALID PENSIONS, COMMITTEE ON—Continued.

- A bill authorizing monthly payment of pensions in lieu of quarterly payments was classified as a general pension bill and held to be within the privilege accorded the Committee on Invalid Pension to report at any time. Volume VIII, section 2291.
- A privileged motion to proceed to the consideration of a general pension bill reported by the Committee on Invalid Pensions is in order on Friday as on other days. Volume **VIII**, section **2292**.

### INVENTORY.

- The Doorkeeper is required at stated times to return inventories of the Government properly in his possession. Volume I, section 262.
- At the commencement and close of each session of Congress the Doorkeeper is required to make and submit to the House for examination by the Committee on Accounts an inventory of furniture, books, etc. Volume I, section 261.

# INVESTIGATIONS. See also "Committees," "Contempt," "Elections of Representatives," and "Impeachment."

- (1) General power of the House.—As to conduct of Members.
- (2) General power of the House.—As to the Executive.
- (3) General power of the House.—As to the Army and Navy.
- (4) General power of the House.—As related to authority of a State.
- (5) General power of the House.—As related to private affairs of a citizen.
- (6) General power of the House.—In legislative matters.
- (7) General power of the House.—Miscellaneous matters.
- (8) Privilege of propositions relating to.
- (9) Subjects of.—Membership of the House.
- (10) Subjects of.—Membership of the Senate.
- (11) Subjects of.—Speaker and other officers of House.
- (12) Subjects of.—Vice-President and other officers of the Government.
- (13) Subjects of.—In general.
- (14) Basis for ordering (cases of impeachment not included).
- (15) Basis for ordering.—Requests for.
- (16) Forms of resolutions authorizing.
- (17) Demanding evidence of Members.
- (18) Examination of Members and officers of the other House.
- (19) Subpoenas.—Signing and issue of, in general.
- (20) Subpoenas.—Signing and issue of, during recesses.
- (21) Subpoenas.—Forms of.
- (22) Subpoenas.—Service and return of.
- (23) Witnesses, generally. See also "Committees."
- (24) Subpoenas duces tecum.
- (25) Procuring papers of the Executive.
- (26) At the bar of the House.—Various instances of.
- (27) At the bar of the House.—Answer of the person arraigned.
- (28) At the bar of the House.—Method of examination.
- (29) Jurisdiction over propositions to make.
- (30) Power to send for persons and papers.
- (31) Expenses of.
- (32) In general.

# (1) General Power of the House.—As to Conduct of Members.

In the Irwin case the House asserted its authority, as grand inquest of the nation, to investigate, with the attendant right of punishment for contempt, in case of offenses in a preceding Congress. Volume III, section 1690.

# (1) General Power of the House.—As to Conduct of Members—Continued.

- A resolution creating a select committee to investigate charges involving Members of the House was referred to a standing committee with instructions to conduct the investigation. Volume **VI**, section **394**.
- Discussions as to investigation of the conduct of Members and their punishment for offenses in a preceding Congress. Volume II, sections 1283–1289.
- Review of precedents relating to investigations of charges in regard to conduct of a Member at a time preceding the existing term of service. Volume III, section 2725.
- Proceedings when it is necessary to put a Member under arrest, or when on public inquiry matter arises affecting a Member. Volume II, section 1238.
- An inquiry as to the integrity of Senators was held to be within the power of the Senate, and questions relating thereto were not unreasonable intrusions into the affairs of the citizen. Volume II, section 1614.
- Discussion of the extent of the Senate's power of investigation. Volume III, section 1722.
- The House, when advised by the Attorney General that certain charges against Members were under investigation by the Department of Justice, did not insist on its request for information relative thereto. Volume **VI**, section **402**.
- A Member having been indicted by a grand jury, a committee of the House assumed that until final disposition of his case he would take no part in any business of the House or its committee. Volume VI, section 403.
- A committee appointed to investigate the propriety of a Member's remarks appearing in the Record affords the Member an opportunity to be heard in person or by counsel. Volume VIII, section 3491.
- A committee which had been empowered to investigate charges of corruption against Members recommended that action by the House be delayed pending trial in the courts. Volume **VI**, section **403**.
- It is the uniform practice of the House not to investigate charges of crime against a Member when denied by him and subject to prosecution in the courts. Volume VI, section 137.
- Discussion by a committee of the power of the House to expel or otherwise punish its Members for disorderly behavior. Volume VI, section 398.
- Charges against Members of the House and Senate being unsubstantiated, the resolution and report thereon were laid on the table. Volume VI, section 394.
- The investigation of charges against John W. Langley, of Kentucky, and Frederick N. Zihlman, of Maryland. Volume VI, section 402.
- Charges having been preferred by a Member of the House, the committee to which the matter was referred reported a resolution providing for the creation of a special committee of investigation. Volume **VI**, section **551**.
- A committee of investigation in its report criticized a Member who had imputed corrupt motives to other Members of the House. Volume VI, section 395.
- In directing an investigation of charges against certain of its Members the House provided that all meetings of the committee for the purpose of taking testimony or hearing arguments should be open to the public. Volume **VI**, section **396**.
- Form of resolutions of the House creating, empowering, and instructing the select committee which investigated charges that Members have been improperly influenced in their official capacity. Volume **VI**, section **396**.

# (2) General Power of the House.—As to the Executive.

- The power of inquiry as related to the power of impeachment. Volume II, section 1596.
- In 1837 a committee took the view that the House might inquire into alleged corrupt violations of duty by the Executive only with impeachment in view. Volume III, section 1740.
- The House of Representatives having appointed a committee to inquire into the conduct of the President of the United States, and the President having protested, the House insisted on its right so to do. Volume II, section 1596.

### (2) General Power of the House.—As to the Executive—Continued.

- In cases where its investigations have suggested the culpability of executive officers, the House has by resolution submitted advice or requests to the Executive. Volume II, sections 1581–1584.
- The House very early overruled the objection that its inquiry into the conduct of clerks in the Executive Departments would be an infringement on the Executive power. III, section 1729.
- The right and duty of the House to inquire into the manner of expenditure of public money by the executive branch was early asserted. Volume III, section 1726.
- Having the constitutional right to concur in appropriating the public money, the House has exercised also the right to examine the application of those appropriations. Volume III, section 1730.
- In cases where its investigations have suggested the culpability of executive officers, the Senate has by resolution submitted advice or suggestions to the Executive. Volume VI, section 331.

### (3) General Power of the House.—As to the Army and Navy.

- In 1792 the House declined to request the President to inquire into the causes of the defeat of General St. Clair's army and asserted its own right to make the investigation. Volume III, section 1725.
- In 1807 the House, after mature consideration, declined to investigate charges against the Chief of the Army, but requested the President to make such an inquiry. Volume III, section 1726.
- In 1810 the House, after mature consideration, determined that it had the right to investigate the conduct of General Wilkinson, although he was not an officer within the impeaching power of the House. Volume III, section 1727.
- In 1861 the two Houses, by concurrent action, assumed without question the right to investigate the conduct of the war. Volume III, section 1728.
- While a committee of the House reported it inexpedient for the House to investigate the charges of a subordinate against a captain in the Navy, they expressly asserted the power of the House so to do. Volume III, section 1743.

# (4) General Power of the House.—As Related to Authority of a State.

- The Houses of Congress do not have, in counting the electoral vote, the power to inquire into the circumstances under which the primary vote for Presidential electors is given in a State. Volume III, section 1977.
- Reference to inquiry as to existence of a republican form of government in a State. Volume I, section 346.
- A subject being within the power of the House to investigate, it was held that State officers might not decline to produce records on the plea that they possessed them in their official capacities. Volume III, section 1698.
- In 1877 the House imprisoned members of a State canvassing board for contempt in refusing to obey a subpoena duces tecum for the production of certain papers relating to the election of Presidential electors. Volume III, section 1698.
- Discussion of the effect of a State law as a limitation on the right of the House to investigate. Volume III, section 1696.

### (5) General Power of the House.—As related to Private Affairs of a Citizen.

- The House does not possess the general power to inquire into the private affairs of the citizen. Volume II, section 1611.
- Discussion of the power of investigation possessed by Congress in relation to the individual's right of privacy. Volume III, section 1766.
- The general authority of the House to compel testimony and the production of papers in an investigation and the relation of their right to the rights of individuals to privacy in business affairs were discussed in 1837. Volume III, section 1733.

### (5) General Power of the House.—As Related to Private Affairs of a Citizen—Continued.

- In authorizing an investigation of the bank of the United States in 1832 a distinction was drawn between the public relations of the bank to the Government and its dealings with private individuals. Volume III, section 1731.
- The investigation of the Bank of the United States in 1834 was objected to on the ground that it involved a general search of the affairs of private individuals. Volume III, section 1732.
- In 1834 the directors of the bank of the United States resisted the authority of the House to compel the production of books of the bank before an investigating committee. Volume III, section 1732.
- In 1873 Joseph B. Stewart was imprisoned for contempt of the House in refusing, as a witness, to answer a question which, he claimed, related to the relations of attorney and client and therefore was inquisitorial. Volume III, section 1689.
- In the Kilbourn case the court decided that the resolution authorizing the investigation was in excess of the constitutional power of the House. Volume II, section 1611.
- In 1860 a proposition to arrest a Government official for refusing to produce a paper which he declared to be entirely private in its nature was abandoned after discussion. Volume III, section 1683.
- An inquiry as to the integrity of Members may compel pertinent testimony without liability of unwarranted intrusion into the private affairs of the citizen. Volume II, section 1614.
- At the suggestion of a committee charged with an investigation its authority to inspect private and secret archives was canceled. Volume VI, section 370.

### (6) General Power of the House.—In Legislative Matters.

- The House, after extended discussion, assumed the right to compel the attendance of witnesses in an inquiry entirely legislative in its character. Volume III, sections 1816–1820.
- Instance wherein the House empowered the Ways and Means Committee to send for persons and papers in any matter arising out of business referred to the committee. Volume III, section 1813.
- The Senate has authorized the compulsory attendance of witnesses in legislative inquiries. Volume III, sections 1814, 1815.
- It is to be presumed that the object of the Senate in ordering an investigation is to secure information which will aid it in legislating. Volume **VI**, section **342**.
- A resolution for the investigation of an organization alleged to have raised money to influence legislation was considered as a matter of privilege. Volume **VI**, section **581**.
- Instance wherein the House investigated delay in the reference and transmission of paper to a committee. Volume VI, section 371.
- Congress has power to obtain information to be used as an aid in formulating legislation, and may require witnesses to testify for that purpose. Volume **VI**, section **355**.
- The lobby investigation in the Sixty-third Congress. Volume VI, sections 396-398.
- In a resolution ordering an inquiry it is not necessary for the House or Senate to specify its legislative purposes; for inasmuch as this is the only legitimate purpose under which such investigations may be conducted, in the absence of evidence to the contrary, such purpose is presumed. Volume **VI**, section **342**.

# (7) General Power of the House.—Miscellaneous Matters.

- A law confers on either House of Congress the power to direct by simple resolution that the Secretary of Commerce and Labor make certain investigations. Volume II, section 1594.
- Instance wherein the House, upon request of a committee of investigation, limited the scope of its inquiry. Volume VI, section 370.

### (7) General Power of the House.—Miscellaneous Matters—Continued.

While Cabinet officers are frequently summoned to testify before committees either voluntarily or by subpoena, they are no longer called to give information on the floor of the House. Volume VI. section 432.

At the suggestion of a committee charged with an investigation its authority to inspect private and secret archives was canceled. Volume VI, section 370.

Form of resolution authorizing continuance of an investigation beyond the expiration of the Congress in which instituted. Volume VI, section 386.

The House sometimes enlarges the powers of a committee of investigations. Volume VI, section 385.

### (8) Privilege of Propositions Relating to.

Propositions to investigate charges against Members have been presented as questions of privilege. Volume III, sections 1828–1830.

A Member on his own responsibility presenting a statement of a charge against another Member, a resolution of investigation was held to be privileged. Volume III, section 1827.

Dicta to the effect that a resolution and preamble proposing investigation of charges of corruption against the membership of a committee or a Member of the House is privileged. Volume **VIII**, section **2316**.

A resolution to investigate the charge that a Member had improperly abstracted papers from the files of an Executive Department was entertained as privileged. (Speaker over-ruled.) Volume III, section 2655.

A proposition to investigate charges against Members was presented as a question of privilege. Volume VI, section 403.

A proposition to investigate as to duels occurring on account of words spoken in debate was admitted as a question of privilege. Volume III, section 2679.

The House has entertained as a question of privilege and ordered the investigation of newspaper charges against a Member in his representative capacity. Volume III, sections 2699-2699.

A proposition to investigate the propriety merely of a citizen's conduct at a time before he became a Member, may not be presented as a question of privilege. Volume **III**, section **2725**.

A charge that the chairman of an investigating committee had suppressed evidence was presented as a matter of privilege. Volume III, section 1786.

A report of an investigating committee, in the form of a letter to the Speaker, relating to contempt of a witness, was presented as a question of privilege. Volume III, section 1697.

A telegram from the chairman of a committee making investigations in a distant place, addressed to the Speaker and on the subject of contumacious witnesses, was held in order as a communication of high privilege. Volume **III**, section **1799**.

A resolution directing the Judiciary Committee to resume an investigation with a view to an impeachment was held to be privileged. Volume III, section 2401.

A proposition to instruct a committee to investigate new charges in an impeachment case was held to be privileged. Volume **III**, section **2402**.

A mere proposition to investigate the conduct of a civil officer is not presented as a matter of constitutional privilege, even though impeachment may be contemplated as a possibility. Volume III, section 2050.

A mere proposition to investigate, even though impeachment may be a possible consequence, does not involve a question of privilege. Volume **III**, section **2546**.

A resolution authorizing an investigation of the propriety of introducing bills in the name of more than one Member was held to involve a question of privilege. Volume **VI**, section **574**.

### (8) Privilege of Propositions Relating to—Continued.

A resolution proposing an investigation of improper reporting of bills by a committee of the House was entertained as raising a question of privilege. Volume **VI**, section **575**.

A resolution providing for an investigation of the propriety of remarks, alleged to be an abuse of the leave to print, is entertained as a matter of privilege. Volume **VIII**, section **3495**.

A resolution providing for investigation of the propriety of language referring to the President of the United States and said to violate the privileges of debate was considered as privileged. Volume VIII, section 2499.

A resolution providing for the investigation of a question of privilege loses its privileged character if including an appropriation. Volume VI, section 395.

The report of a committee authorized to report "during the present session" is privileged. Volume VI, section 370.

### (9) Subjects of.—Membership of the House.

Assaults by one Member on another for words spoken in debate were made the subject of investigation by select committees. Volume II, sections 1645, 1649, 1650, 1651, 1655.

Examination by the House as to an assault between Members on the floor. Volume II, section 1642.

Investigation of assault on a Member. Volume II, section 1624.

Investigation of an assault on a Senator by a Member. Volume II, sections 1621, 1622.

Published charges of corruption sustained by declaration of a Member caused the House to investigate its membership. Volume II, section 1275.

Various investigations of the membership, especially with reference to offenses committed before election. Volume II, sections 1283-1289.

Investigation of the circumstances of a duel between Members. Volume II, section 1644.

Various investigations as to membership. Volume III, sections 1669, 1671, 1701 (footnote), 1827–1839, 1843, 1844, 1850–1854.

A committee which had been empowered to investigate specific charges against certain Members recommended general legislation dealing with such offenses. Volume VI, section 398.

A committee of investigation appointed by the House, having declared a Member guilty of conduct of grave impropriety and warranting censure, the Member resigned and the House discontinued the proceeding. Volume **VI**, section **398**.

A Member who had been defamed in his reputation as a Representative by a newspaper article presented the case as one of privilege and the House ordered an investigation. Volume VI, section 396.

Conclusion reached by a committee of investigation condemning the formulation and prosecution of groundless charge against a Member of the House. Volume **VI**, section **400**.

Resolution to investigate compatibility of office of Representative with other offices held by Member, is privileged. Volume VI, section 62.

### (10) Subjects of.—Membership of the Senate.

Investigation of general charges against the membership of the Senate. Volume II, section 1612. The investigation of charges against Stanley Matthews, a Senator from Ohio. Volume III, section 1837.

The investigation of charges against L. F. Grover, a Senator from Oregon. Volume III, section 1838.

An attempt of the House to investigate alleged corruption in connection with the votes of Senators during the Johnson trial was the subject of discussion and investigation in the Senate. Volume III, section 2064.

The House determined to investigate an allegation that the decision of the Senate in an impeachment case had been determined by improper influences. Volume III, section 1744.

# (10) Subjects of.—Membership of the Senate—Continued.

- An investigation by the House of the conduct of Senators in an impeachment trial. Volume III, sections 1685, 1744.
- A Senator having been indicted by a grand jury, asked and obtained an investigation by a committee of the Senate. Volume VI, section 399.
- A Senator having been indicted in the United States district court, the Senate, prior to the trial, investigated the charges and exonerated him. Volume **VI**, section **399**.
- The investigation of charges against Burton K. Wheeler, a Senator from Montana. Volume VI, section 399.
- Form of resolution providing for investigation of charges against a Senator. Volume **VI**, section **399**.

# (11) Subjects of.—Speaker and Other Officers of House.

Investigation of charges made against the Speaker by a newspaper. Volume II, section 1364.

Charges being made against the Speaker, he called another Member to the chair and from the floor moved a committee of investigation. Volume II, section 1286.

Investigation of the conduct of Mr. Speaker Clay ordered on his own request. Volume II, section 1362.

In case of a deficit in the funds committed to the custody of the Sergeant-at-Arms. Volume **I**, section **293**.

Investigation of charge against the Chief clerk (footnote). Volume I, section 294.

Investigation of a conflict of authority between officers of the House. Volume I, section 250.

Investigation of an officer of the House on his own petition. Volume I, sections 294, 295.

Vice-President Calhoun asked the House, as the grand inquest of the nation, to investigate certain charges made against his conduct as Secretary of War, and the House granted the request. Volume III, section 1736.

- Members of the President's Cabinet, whose reputations and conduct have been assailed on the floor of the House, have sometimes asked for an investigation. Volume III, sections 1734, 1735.
- The House in 1824 investigated, on application of the United States minister to Mexico, a controversy on a public matter between him and the Secretary of the Treasury. Volume III, section 1741.
- Various investigations of the conduct of the Executive Departments of the Government. Volume III, sections 1667, 1694, 1699, 1725, 1727, 1729, 1730, 1736-1742, 1753, 1777, 1782.
- President Jackson resisted with vigor the attempt of a committee of the House to secure his assistance in an investigation of his administration. Volume III, section 1737.
- The falsification of a House document was made the subject of examination by a select committee. Volume **V**, section **7239**.
- The Committee on Accounts are to inquire into the enforcement of the statutes relating to employees of the House, and are empowered to send for persons and papers. Volume V, section 7233.

# (12) Subjects of.—Vice-President and Other Officers of the Government.

- The inquiry as to the conduct of Schuyler Colfax, Vice-President of the United States. Volume III, section 2510.
- The Senate declined to investigate charges against the Vice-President, it being urged that he was subject to impeachment proceedings only. Volume **II**, section **1242**.
- Proposed inquiry into the eligibility of Andrew W. Mellon to serve as Secretary of the Treasury, in 1932. Volume VI, section 540.
- A memorial addressed to the Speaker and setting forth charges against a civil officer was referred to the Committee on the Judiciary, which recommended an investigation. Volume **VI**, section **543**.

# (12) Subjects of.—Vice-President and Other Officers of the Government—Continued.

The investigation of the Federal Reserve Board in 1917. Volume VI. section 469.

An officer of the Senate being charged with authorship of a magazine article prejudicial to the reputations of Members of Congress, was suspended pending an investigation. Volume VI, section 37.

### (13) Subjects of.—In General.

Various instances of investigations by the House. Volume III, sections 1746-1748.

An instance wherein the House investigated political troubles within a State. Volume III, section 1745.

Reference to investigation as to existence of a republican form of government in a State. Volume I, section 346.

Reference to an investigation of elections. Volume III, sections 1698, 1752, 1770.

The investigation into the conduct of the Bank of the United States and other banks. Volume III, sections 1731, 1732, 1733.

Examination of newspaper reporters at the bar of the House for published charges against the membership. Volume II, sections 1633, 1635.

Reference to the Senate investigation of John Brown's raid on Harpers Ferry. Volume III, section 1718.

Instances of investigation directed by legislation. Volume III, section 1765.

Instances of investigation by joint committees. Volume III, sections 1721, 1728.

Investigation of the Department of the Interior and the Department of Agriculture has been considered to be within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1877**.

Instance wherein the House, upon request of a committee of investigation, limited the scope of its inquiry. Volume VI, section 370.

A bill messaged from the Senate to the House having been retained on the Speaker's table indefinitely without reference to a committee of the House, the Senate declined to act on a resolution proposing investigation of the delay. Volume **VI**, section **727**.

Instance in which the House authorized an investigation of purported violations of its privileges and its power to punish contempt. Volume VI, section 531.

It is not a valid objection to such investigation that it might disclose wrongdoing by a public official named in the resolution. Volume VI, section 343.

The Department of Justice having instituted proceedings involving an investigation of subjects previously entrusted to a committee on investigation appointed by the House, the committee of its own initiative abandoned that phase of the investigation and confined its attention to other subjects committed to it by the House. Volume VI, section 374.

Instance wherein the House investigated delay in the reference and transmission of paper to a committee. Volume VI, section 371.

# (14) Basis for Ordering (Cases of Impeachment Not Included).

Published charges of corruption sustained by declaration of a Member caused the House to investigate its membership. Volume II, section 1275.

- A Member having stated that a portion of a House document had been suppressed, the House, on request of the printers, ordered an investigation. Volume III, section 1795.
- A contention that common fame was sufficient basis for the House to entertain a proposition relating to the privileges of the House. Volume III, section 2701.
- A Member who had been defamed in his reputation as a Representative by a newspaper article presented the case as one of privilege and the House ordered an investigation. Volume III, section 1832. Volume VI, section 396.
- The House has sometimes ordered investigations on the basis of general and more or less vague newspaper charges. Volume III, sections 1833, 1834.
- The House ordered the investigation, as a question of privilege, of a newspaper report of certain proceedings of the House. Volume III, section 2640.

### (14) Basis for Ordering (Cases of Impeachment Not Included)—Continued.

A newspaper having made certain charges against the official character of the Speaker, he called a Member to the chair and moved an investigation, which was voted. Volume **II**, section **1364**.

Instance wherein the Senate proceeded to an investigation of charges made in general terms against its membership by newspapers. Volume II, section 1612.

In 1846 the Senate investigated a general newspaper charge of corruption. Volume III, section 1835.

The premature publication of a paper as the report of a committee was, by permission of the House, investigated by that committee. Volume III, section 2611.

The late Sergeant-at-Arms having announced a deficit in his office, the House authorized investigation by a select committee. Volume **I**, section **293**.

Charges being made against the Chief Clerk by a Member, the House ordered an investigation (footnote). Volume I, section 294.

There being a conflict of authority between the Clerk and another officer, the House investigated the subject. Volume I, section 250.

A letter from an individual charging an officer of the Army with corruption was considered, and an investigation was ordered. Volume III, section 1742.

A Senator, having been indicted by a grand jury, asked and obtained an investigation by a committee of the Senate. Volume III, section 1839. Volume VI, section 399.

A committee charged with an investigation may ask the House to broaden the scope of its authority. Volume III, section 1760.

# (15) Basis for Ordering.—Requests for.

Charges being made by a Member against the official conduct of Mr. Speaker, Clay, he appealed to the House for an investigation, which was granted. Volume II, section 1362.

In asking an investigation of his conduct Mr. Speaker Clay addressed the House from the chair, but immediately left it when the House was to act. Volume II, section 1362.

Certain charges being made against an officer of the House, he petitioned for an investigation. Volume I, section 294.

Various requests for investigations of conduct of executive officers. Volume III, sections 1734, 1735, 1736, 1741.

The Speaker has considered it his duty to lay before the House a communication from a suspended consul-general who asked an investigation. Volume III, section 1749.

A newspaper charge against the Clerk was, at the request of that officer, investigated by the House. Volume I, section 295.

### (16) Forms of Resolutions Authorizing.

Form of resolution providing for a congressional investigation. Volume VI, section 354.

Forms of resolutions for directing a standing committee to make an investigation or for creating a select committee for that purpose. Volume IV, section 4322.

Resolutions of the House authorizing a committee to make an investigation. Volume III, section 1751.

Form of resolution authorizing an investigation by select committee of the House. Volume **VI**, section **382**.

Form of resolution authorizing investigation of published statements that Members had entered into corrupt combinations in relation to legislation. Volume III, section 1669.

Form of resolution authorizing the investigation of the "silver pool" in 1891 (footnote). Volume III, section 1701.

Form of resolution for investigating charges of corruption among Members. Volume II, section 1275.

Form of resolution authorizing a general investigation of the Departments of the Government in 1876. Volume III, section 2444.

The resolutions of the House creating, empowering, and instructing the select committee which in 1856 investigated affairs in the Territory of Kansas. Volume III, section 1752.

# (16) Forms of Resolutions Authorizing—Continued.

Form of resolutions providing for the Kansas investigation of 1856. Volume I, section 826.

Form of resolution instructing the Judiciary Committee to examine the charges against Judge Swayne. Volume III, section 2469.

Form of resolution authorizing the investigation into the conduct of Judge Jenkins. Volume III, section 2519.

Form of resolution providing for investigation of charges against a Senator. Volume III, sections 1837, 1838.

Form of resolution authorizing the investigation of the right and title of Reed Smoot to a seat in the Senate. Volume I, section 481.

Form of resolution providing for an investigation by the Judiciary Committee and authorizing a subcommittee to exercise powers delegated to the committee. Volume VI, section 530.

Discussion as to wherein a resolution authorizing an investigation was deficient. Volume  ${\bf VI}$ , section  ${\bf 400}$ .

### (17) Demanding Evidence of Members.

The House has by resolution demanded of certain of its Members the production of papers and information. Volume III, section 1811.

The House by resolution called on two of its Members to state what they knew concerning charges against the Chief of the Army, then under discussion. Volume **III**, section **1726**.

A committee asserted the power of the House to arrest and imprison recalcitrant Members in order to compel obedience to its summons. Volume VI, section 537.

Instance wherein a Member declined to obey a summons to appear and testify before a committee of the House. Volume **VI**, section **537**.

A committee having summoned a Member to testify as to statements made by him in debate, he protested that it was an invasion of his constitutional privilege. Volume VI, section 537.

# (18) Examination of Members and Officers of the Other House.

Either House may request by message but not command the attendance of a Member of the other House. Volume III, section 1768.

According to the parliamentary law neither House compels its Members to attend the other House in obedience to a request. Volume III, section 1768.

When the House desires the testimony of Senators it is proper to ask and obtain leave for them to attend. Volume III, sections 1790, 1791.

A message requesting the attendance of a Member of the other House should state clearly the purpose thereof. Volume III, section 1768.

An instance wherein a committee of the House took the testimony of a Senator, although consent of the Senate had not been obtained (footnote). Volume III, section 1795.

A Senator having neglected to accept an invitation or respond to a subpoena requesting him to testify before a House committee, the House by message requested that the Senate give him leave to attend. Volume III, section 1794.

A committee of the House having summoned certain Senators by subpoena, the summons was either disregarded or obeyed under protest. Volume III, sections 1792, 1793.

The Senate neglected to respond to a request of the House that a Senator be permitted to attend a House committee. Volume III, section 1794.

The Secretary of the Senate being subpoenaed to appear before a committee of the House with certain papers from the files, the Senate, after a discussion as to privilege, empowered him to attend with the papers in his custody. Volume III, section 2665.

The Senate has not considered that its privilege forbade the House to summon one of its officers as a witness. Volume III, section 1798.

The Secretary of the Senate obeyed a subpoena duces tecum of a House investigating committee. Volume III, section 1797.

# (18) Examination of Members and Officers of the Other House—Continued.

An instance wherein the Clerk of the House, without an order from the House, produced before a Senate committee of investigation, after the expiration of the statutory period provided for their preservation, statements filed in his office in compliance with the provisions of the Federal corrupt practices act. Volume VI, section 353.

# (19) Subpoenas.—Signing and Issue of, in General.

The Clerk attests and affixes the seal of the House to all writs, warrants, and subpoenas issued by order of the House. Volume I, section 251.

In the Whitney case the validity of a subpoena signed only by the chairman of a committee was challenged but sustained. Volume III, section 1668.

A committee not being able to decide the question of issuing certain subpoenas authorized a member of the committee to exhibit its journal so that the House might act. Volume III, section 1802.

Subpoenas issued by a committee of the Senate summoning witnesses to testify in an investigation authorized by the Senate are as if issued by the Senate itself. Volume VI, section 341.

# (20) Subpoenas.—Signing and Issue of, During Recesses.

The Speaker may be authorized and directed to issue subpoenas during a recess of Congress. Volume III, section 1806.

An investigating committee being empowered to sit during recess, the Speaker was authorized and directed to sign subpoenas as during a session. Volume III, section 1753.

By concurrent resolution the two Houses empowered the Vice-President and Speaker to sign subpoenas during a recess of Congress. Volume III, section 1763.

### (21) Subpoenas.—Forms of.

Form of subpoena and return issued in the case of Williamson. Volume III, section 1673.

A form of subpoena issued in 1834 and criticised as defective. Volume III, section 1732.

Form of subpoena and return thereon used for summoning witnesses by a Senate committee. Volume III, section 1702.

Form of a subpoena issued to secure the attendance of a Senator. Volume III, section 1794.

Form of subpoena served on a Member of the House. Volume VI, section 537.

# (22) Subpoenas.—Service and Return of.

The House sometimes directs the Sergeant-at-Arms to attend the sittings of a committee and serve the subpoenas. Volume III, section 1753.

A Sergeant-at-Arms, serving subpoenas for a committee, makes his return and it is entered on the journal of the committee. Volume III, section 1800.

A subpoena having been served by a deputy sergeant-at-arms, a certificate of his appointment should accompany a report requesting arrest of the witness for contempt. Volume III, section 1701

Should the Sergeant-at-Arms make the return on a subpoena served by his deputy. Volume III, section 1702.

A subpoena served by a deputy did not contain certificate of the deputy's appointment. Volume III, section 1695.

The Sergeant-at-Arms indorses on a subpoena his authorization of his deputy to act in his stead. Volume III, section 1673.

### (23) Witnesses, Generally. See also "Committees."

Witnesses having declined to testify, hearings were discontinued. Volume VI, section 387.

The rules provide for the rate of compensation of witnesses summoned to appear before the House or its committees. Volume VI, section 393.

Decisions of the Supreme Court relating to immunity of witnesses testifying in congressional investigations. Volume VI, section 354.

#### (24) Subpoenas Duces Tecum.

Discussion as to the use of the subpoena duces tecum in procuring papers from public officers. Volume III, section 1700.

Form of subpoena duces tecum issued in the Kilbourn case. Volume II, section 1608.

Form of subpoena duces tecum used for compelling production of telegrams in 1877, but criticised as too general and verbally defective. Volume III, section 1695.

Discussion of the use of the subpoena duces tecum in procuring books and papers from a private person. Volume VI, section 400.

Discussion of the extent of the House's power to compel testimony and the production of books and papers. Volume VI, section 400.

### (25) Procuring Papers of the Executive.

Discussion of the right of the House to demand papers from a public officer. Volume III, section 1700.

A committee of the House declined to prefer any charge against a public officer before requiring him to furnish certain records of his office. Volume III, section 1739.

In 1842 the House vigorously asserted and President Tyler as vigorously denied the right of the House to all papers and information in possession of the Executive relating to subjects over which the jurisdiction of the House extended. Volume III, sections 1884, 1885.

The House having asserted its right to direct the heads of the Executive Departments to furnish information, the Secretary of War returned an answer to a portion of the inquiry, declining to respond to the remainder. Volume **III**, section **1886**.

# (26) At the Bar of the House-Various Instance of.

The case of Randall and Whitney, tried at the bar of the House for contempt in 1795. Volume II, sections 1599-1603.

In the case of John Anderson the accused and witnesses were examined at the bar of the House. Volume II. section 1606.

Trial of Samuel Houston at the bar of the House for assault on a Member. Volume III, sections 1616-1619.

For misappropriation of funds the House arrested its Clerk and arranged him at the bar. Volume I, section 287.

The supposed author of an anonymous newspaper charge against a Member not named was arrested and interrogated at the bar of the House. Volume II, section 1604.

The Senate allowed a member threatened with expulsion to be heard by counsel, but did not grant his request for a specific statement of charges or compulsory process for witnesses. Volume II, section 1264.

### (27) At the Bar of the House.—answer of the Person Arranged.

The Clerk being arranged to answer charges, leave was given him to address the House. Volume I, section 287.

An officer of the House being arranged for neglect of duty, it was voted that he might answer orally. Volume **I**, section **291**.

A person arranged for contempt submitted a statement in writing, which did not appear in full in the Journal. Volume II, section 1635.

The written answer of a Senator to charges made against him was returned by the Senate because it contained irrelevant matter. Volume II, section 1264.

### (28) At the Bar of the House.—Method of Examination.

The House being about to examine a person at its bar, a form of procedure as to questions was agreed to. Volume II, section 1633.

Method of examining witnesses through the Speaker in a contempt case tried at the bar of the House in 1795. Volume II, section 1602.

### (28) At the Bar of the House.—Method of Examination—Continued.

A person being under examination at the bar, the questions propounded to him were first approved by the House. Volume II, section 1635.

When a case is on trial at the bar of the House Members are examined in their places. Volume III, section 1668.

A person under examination at the bar was allowed to state his reasons why he should not answer a question, and also to have entered on the Journal a statement. Volume II, section 1633.

A person under examination at the bar withdraws while the House deliberates on the objection to a question. Volume III, section 1768.

A person under examination at the bar of the house withdrew while the house passed on a request made by him. Volume II, section 1633.

Form of oath administered by the Speaker to a person about to be examined at the bar of the House. Volume II, section 1633.

According to the parliamentary law questions asked a witness are recorded in the Journal. Volume III, section 1768.

The parliamentary law provides that the answers of witnesses before the House shall not be written down, but such is not the rule before committee. Volume III, section 1768.

A person being under examination at the bar, the questions and answers were recorded in the Journal . Volume II, section 1635.

### (29) Jurisdiction Over Propositions to Make.

Resolutions or orders for the creation of select committees to make investigations are within the jurisdiction of the Committee on Rules. Volume IV, section 4322.

Orders or resolutions directing committees of the House to make investigations are considered by the Committee on Rules. Volume IV, section 4322.

A direction to a committee to make an investigation, being an addition to its duties and therefore a change of the rules, should be referred to the Committee on Rules. Volume **IV**, sections **4323**, **4324**.

The several expenditures committees may make investigations with or without specific direction from the House, but authority must be obtained of the House for compelling testimony. Volume IV, section 4316.

The Committee on Labor has exercised general jurisdiction of propositions to make investigations as to the conditions of laboring people, labor troubles, etc. Volume IV, section 4245.

### (30) Power to Send for Persons and Papers.

Witnesses are summoned in pursuance and by virtue of the authority conferred on a committee to send for persons and papers. Volume III, section 1750.

A question as to the authorization required to enable a committee to compel testimony. Volume III, section 1690.

It is not essential that a resolution, authorizing an investigation of the conduct of Senators, shall specify censure or expulsion in order that the Senate may constitutionally compel testimony. Volume II, section 1614.

A Committee of the Whole, charged with an investigation in 1792, was given the power to send for persons and papers. Volume III, section 1804.

In 1877 the House, in the course of an investigation of the recent Presidential election, compelled the production of telegrams by an employee of the company having actual custody of them. Volume III, section 1696.

An official of a telegraph company not being in actual possession of dispatches demanded by the House, proceedings for contempt were discontinued. Volume III, section 1697.

The right to coerce the attendance of witnesses in an inquiry for legislative purposes was discussed in the Hyatt case. Volume III, section 1722.

### (30) Power to Send for Persons and Papers—Continued.

In 1877 the Senate, after discussion, decided that certain telegrams relating to the Presidential election should be produced by a witness. Volume III, section 1723.

A motion to refer may specify that the reference be to a select committee of a stated number of Members and may endow this committee with power to send for persons and papers. Volume IV. section 4402.

Instance of legislation directing and empowering executive officers of the Government to investigate and report. Volume III, section 1765.

The Federal courts may be made by act of Congress, an agency for compelling testimony before a commission. Volume III, sections 1766, 1767.

### (31) Expenses of.

Authorization of an appropriation for an investigation is not construed to include authorization of an appropriation for demonstrating results of such investigation. Volume VII, section 1259.

Form of resolution providing for expenses of a select committee of investigation. Volume **VI**, section **388**.

Instance wherein the Senate increased the limit of expenditure originally provided for a select committee. Volume VI, section 384.

The House in providing for the expenses of a committee of investigation has limited both the amount and purpose of its expenditures. Volume VI, section 389.

Expenditures by various select and joint committees of investigation, as reported by the Clerk of the House. Volume VI, section 390.

### (32) In General.

A standing committee of the House, to which had been referred the report of a joint select committee of investigation, concluded it was not authorized to review the evidence or pass judgment on the findings so referred, and that the only duty which devolved upon it was to present to the House bills designed to carry into effect the recommendations of the committee of investigation. Volume VI, section 371.

A Member having introduced a resolution authorizing an investigation of charges made by himself and proven by the investigation to be unfounded, the committee of investigation reported conclusions censuring the Member, and the House by resolution adopted the report and approved the conclusions. Volume VI, section 400.

A joint resolution created a select committee (in effect a commission), composed of Members of the House, and authorized it to report to the succeeding Congress. Volume VI, section 544.

A committee of investigation expressed the opinion that the appearance as lobbyists of former Senators and former Members of the House should be discouraged. Volume VI, section 372.

Review of decisions of the Supreme Court relative to the scope and extent of congressional investigations. Volume VI, section 354.

A person summoned as a witness before a select committee of the Senate declined to testify on the ground that the authorization under which the examining committee purported to act had expired. Volume **VI**, section **386**.

Instance wherein a special committee of investigation was authorized to sit after adjournment of the current Congress and report to the succeeding Congress. Volume VI, section 550.

The authority of its committee to pursue an investigation having been challenged, the Senate passed a further resolution confirming the authority previously sought to be conferred. Volume VI, section 386.

The terms of a resolution creating and empowering a committee of investigation have not always been strictly construed. Volume VI, section 372.

Instance wherein the House adopted the report of a committee of investigation. Volume **VI**, section **395**.

### (32) In General—Continued.

A committee of the House empowered and instructed to make an investigation was by resolution of the House authorized to employ counsel and accountants. Volume **VI**, section **394**.

Various instances of investigations by the House. Volume VI, section 356.

Resolutions providing for investigations in the departments of the Government come within the jurisdiction of the several expenditures committees and not the Committee on Rules. Volume VII, section 2045.

Orders or resolutions directing committees of the House to make investigations are considered by the Committee on Rules. Volume **VII**, section **2048**.

Witnesses are summoned in pursuance of and by virtue of the authority conferred on a committee to send for persons and papers. Volume VI, section 394.

### INVITATIONS.

The House sometimes accepts invitations to attend public exercises, but does not go as an organized body. Volume **V**, sections **7061–7064**.

The Congress, by joint resolution approved by the President, invited Lafayette to visit America (footnote). Volume V, section 7082.

The House and Senate being invited to attend the Jamestown Exposition, appointed a joint committee to attend at a date after the expiration of the term of the Congress. Volume **V**, section **7053.** 

By concurrent action an invitation was extended to the President of the United States to address a joint session of the two Houses on the subject of the birth of George Washington. Volume VIII. section 3532.

The House sometimes accepts invitations to attend public exercises, but does not go as an organized body. Volume **VIII**, section **3528**.

The House accepted an invitation to attend and participate in ceremonies in celebration of the first inauguration of George Washington as President of the United States without making provision for adjournment or representation. Volume VIII, section 3531.

At joints sessions of the two Houses the presiding officer of the House extending the invitation occupies the Chair. Volume VIII, section 3333.

A joint resolution is the proper vehicle for authorization of invitations to foreign Governments. Volume VII, section 1037.

In 1916 the House originated and the Senate agreed to a measure authorizing the President to invite a conference of Governments of the world to consider the establishment of a Court of Arbitration. Volume VI, section 329.

### **IOWA**

House election cases from:

Thirty-first Congress.—Miller v. Thompson. Volume I, sections 815–819.

Thirty-fourth Congress.—Clark v. Hall. Volume I, section 832.

Thirty-seventh Congress.—Byington v. Vandever. Volume I, section 490.

Forty-sixth Congress.—Holmes, Wilson, Sapp, and Carpenter. Volume I, section 525.

Forty-seventh Congress.—Cook v. Cutts. Volume II, sections 956-958.

Forty-ninth Congress.—Campbell v. Weaver. Volume II, section 1002.

# Senate election cases from:

Thirty-fourth Congress.—James Harlan. Volume I, section 844.

Sixty-first Congress.—Hepburn v. Jamieson. Volume VI, section 120.

Sixty-second Congress.—Murphy v. Haugen. Volume VI, section 133.

Sixty-fifth Congress.—Steele v. Scott. Volume VI, section 146.

Sixty-ninth Congress.—Steck v. Brookhart. Volume VI, section 172.

# ${\bf IRREGULARITIES\ IN\ ELECTIONS.\ See\ ``Elections\ of\ Representatives."}$

#### IRRELEVANCY.

- A Member persisting in irrelevant debate in Committee of the Whole House on the state of the Union after being called to order by the Chairman was required to relinquish the floor. Volume III, section 2594.
- A Member required to yield the floor because of persistent irrelevancy in debate was held not to have forfeited the right to propose and debate amendments to subsequent paragraph. Volume **VIII**, section **2595**.
- In debating a question of personal privilege a Member may not discuss extraneous or irrelevant matters. Volume **VI**, section **576**.
- A Member recognized to debate a question of personal privilege may not yield to another to propound irrelevant questions or inject extraneous subjects. Volume VI, section 617.

### IRRIGATION.

- A bill transferring to a water users' association the operation and maintenance of an irrigation project financed by the Government, without relinquishing the lien of the Government for funds expended, was held to be a private bill. Volume **VII**, section **871**.
- The disposal of drainage waters from irrigation projects is a subject within the jurisdiction of the Committee on Irrigation and Reclamation and not that of the Committee on Public Lands. Volume VII, section 2034.
- A bill providing relief for loss of property resulting from flood due to failure of an irrigation dam erected under authorization of legislation reported by the Committee on Public Lands was transferred from that committee to the Committee on Claims. Volume VII, section 2000.
- The taxation, improvement, irrigation, and control of Indian lands and the construction of roads, cutting of timber, and granting of easements thereon are subjects within the jurisdiction of the Committee on Indian Affairs. Volume VII, section 1937.

# IRRIGATION AND RECLAMATION, COMMITTEE ON.

- Recent history of the Committee on Irrigation and Reclamation, Section 32 of Rule XI. Volume VII, section 2031.
- Examples of the general jurisdiction of the Committee on Irrigation and Reclamation. Volume VII, section 2035.
- The Committee on Irrigation and Reclamation has reported on propositions to authorize interstate compacts and agreements relative to apportionment of waters for irrigation purposes. Volume VII, section 2033.
- The disposal of drainage waters from irrigation projects is a subject within the jurisdiction of the Committee on Irrigation and Reclamation and not that of the Committee on Public Lands. Volume VII, section 2034.
- Preemption and disposition of lands on reclaimed and irrigated projects are subjects within the jurisdiction of the Committee on Irrigation and Reclamation. Volume VII, section 2032.
- Legislative propositions relating to the care of waters on arid public lands belong to the jurisdiction of the Committee on the Public Lands and not the Committee on Irrigation and Reclamation. Volume VII, section 1931.

### IRRIGATION OF ARID LANDS, COMMITTEE ON.

- The creation and history of the Committee on Irrigation of Arid Lands. Volume **IV**, section **4307**. The rule gives to the Committee on Irrigation of Arid Lands jurisdiction of subjects relating to the irrigation of arid lands. Volume **IV**, section **4307**.
- Examples of the general jurisdiction of the Committee on Irrigation of Arid Lands. Volume IV, section 4308.

# IRRIGATION OF ARID LANDS, COMMITTEE ON—Continued.

The Committee on Public Lands exercises a preliminary jurisdiction over the subject of irrigation. Volume IV, section 4195.

An amendment providing for a system of irrigating arid lands was held not go be germane to the river and habor bill. Volume **IV**, section **4128**.

# IRWIN, RICHARD B.

In 1874 the House imprisoned in the common jail a contumacious witness, Richard B. Irwin, who contended that the inquiry proposed by the House committee was unauthorized and exceeded the power of the House. Volume III, sections 1690, 1691.

#### IRWIN, THOMAS.

The investigation of the conduct of Judge Thomas Irwin in 1859. Volume III, section 2500.

#### ISLANDS.

The rule gives to the Committee on Insular Affairs jurisdiction of all subjects, other than revenue and appropriations, relating to the islands which came to the United States by the Spanish treaty of 1899. Volume **IV**, section **4213**.

The Committee on Insular Affairs exercises practically an exclusive jurisdiction over the affairs of the islands ceded by the treaty of 1899, except as to matters of revenue and appropriations. Volume IV, section 4214. Volume VII, section 1947.

The Committee on Insular Affairs has general jurisdiction of subjects relating to the Philippine Islands. Volume VII, section 1948.

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### **JACKS**

The Arkansas election cases of Johnson, Jacks, and Rogers, in the Thirty-eighth Congress. Volume I, section 380.

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### **JACKS**

The Arkansas election cases of Johnson, Jacks, and Rogers, in the Thirty-eighth Congress. Volume I, section 380.

### JACKSON, ANDREW, PRESIDENT.

President Jackson having sent to the Senate a protest against its censure of his acts, the Senate declared the protest a breach of privilege and refused it entry on the Journal. Volume II, section 1591.

Even in the case of an application for papers relating to an Indian treaty President Jackson asserted the Executive prerogative as opposed to the contention of the House. Volume II, section 1534.

President Jackson declined to furnish to the Senate a copy of a paper purporting to have been read by him to the heads of Executive Departments. Volume III, section 1887.

President Jackson resisted with vigor the attempt of a committee of the House to secure his assistance in an investigation of his administration. Volume III, section 1737.

In 1842 a committee of the House discussed the act of President Jackson in writing above his signature of approval a memorandum as to his construction of the bill. Volume IV, section 3492.

### JACKSON, ELECTION CASES OF.

The Georgia election case of Jackson v. Wayne in the Second Congress. Volume I, sections 708, 709.

The New York election case of Monroe v. Jackson in the Thirteenth Congress. Volume I, section 814.

The West Virginia election case of Smith v. Jackson in the Fifty-first Congress. Volume I, sections 581–588.

The Maryland election case of Jackson v. Smith in the Fifty-ninth Congress. Volume I, section 711.

### JACOBS.

The South Carolina election cases of Jacobs v. Lever, Meyers v. Patterson, and Prioleau v. Legare in the Fifty-ninth Congress. Volume II, section 1135.

# JAMIESON.

The Iowa election case of Hepburn v. Jamieson in the Sixth-first Congress. Volume VI, section 120.

# JAPAN.

The embassies of China and Japan were received by the House. Volume V, sections 7085, 7086.

### JAPANESE.

The subject of immigration of Chinese and Japanese is within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4172.

# JAYNE.

The election case of Jayne and Todd, from Dakota, in the Thirty-eight Congress. Volume I, section 619.

The election case of Todd v. Jayne, from the Territory of Dakota, in the Thirty-eighth Congress. Volume II, sections 852, 853.

# JEFFERSON'S MANUAL.

The House is governed by the rules of Jefferson's Manual in all cases in which they are applicable and in which they are not inconsistent with the standing rules and orders of the House. Volume V, section 6757. Volume VII, section 1029. Volume VIII, section 3330.

A motion to suspend the rules applies to the parliamentary law of Jefferson's Manual as well as to the rules of the House. Volume **V**, section **6796**.

Discussion of the authority and importance of Jefferson's Manual in the law of the House. Volume VII, section 1049.

Discussion of the importance of Jefferson's Manual as an authority in congressional procedure. Volume VIII, section 2518.

### JEFFERSON'S MANUAL—Continued.

- Jefferson's Manual and Hinds' Precedents are cited by the Supreme Court as authorities in parliamentary procedure. Volume VI, section 343.
- Although not formally adopted as a part of the rules of the Senate, Jefferson's Manual has been cited as authoritative in Senate decisions on parliamentary procedure. Volume **VIII**, section **2517**.
- In the Senate it was held that while Jefferson's Manual was not to be regarded as a direct authority, it was to be considered as exercising an influence in Senate procedure. Volume VIII, section 3382.
- Jefferson's Manual is recognized, in as far as applicable, as a part of the rules of the Senate. Volume VIII, section 2501.

# JENKINS, JOHN J., of Wisconsin, Chairman.

Decision on question of order relating to-

Amendments. Volume V, section 5774.

#### JENKINS, JUDGE.

The inquiry into the conduct of J. G. Jenkins, United States circuit judge for the seventh circuit. Volume III, section 2519.

# JENNINGS.

The election case of Randolph v. Jennings, from Indiana Territory, in the Eleventh Congress. Volume I, section 766.

### JODOIN.

The Connecticut election case of Jodoin v. Higgins in the Sixty-second Congress. Volume VI, section 90.

# JOHNSON, ANDREW, PRESIDENT.

- President Johnson contended that he might not approve bills during a recess of Congress. Volume IV, sections 3493, 3494.
- On request President Johnson furnished to the House the minutes of a meeting of the Cabinet. Volume III, section 1888.
- The first attempt to impeach Andrew Johnson, President of the United States. Volume III, sections 2399-2407.
- In the first inquiry the House decided not to impeach President Johnson. Volume III, section 2407.
- On the report from the Committee on Reconstruction the House voted the impeachment of President Johnson. Volume III, section 2412.
- The impeachment and trial of Andrew Johnson, President of the United States. Volume III, sections 2408-2443.
- The answer of President Johnson to the articles of impeachment. Volume III, section 2428.
- The answer of the President took the articles one by one, denying some of the charges, admitting others but denying that they set forth impeachable offenses, and excepting to the sufficiency of others. Volume III, section 2428.

# JOHNSON, BEN, of Kentucky, Chairman.

Decisions on questions of order relating to-

Amendment. Volume VIII, section 3182.

Appropriations. Volume VII, section 1552.

Conferences. Volume VIII, section 2320.

# JOHNSON, BENJAMIN.

The investigation of the conduct of Benjamin Johnson, a judge of the superior court of the Territory of Arkansas, in 1833. Volume III, section 2493.

# JOHNSON, ELECTION CASES OF.

The Virginia election case of Draper v. Johnson in the Twenty-second Congress. Volume I, sections 781–783.

### JOHNSON, ELECTION CASES OF—Continued.

The Arkansas election cases of Johnson, Jacks, and Rogers, in the Thirty-eighth Congress. Volume I, section 380.

The Senate election case of Johnson v. Schall, of Minnesota, in the Sixty-ninth Congress. Volume VI, section 171.

# JOHNSTON.

The South Carolina election case of Johnston v. Stokes in the Fifty-seventh Congress. Volume II, section 1126.

# JOINT ADDRESS.

A joint rule formerly prescribed the method of presenting a joint address of the two Houses to the President. Volume **V**, section **6630**.

#### JOINT COMMISSIONS.

A Senator, member of a joint commission created by law and appointed by the Presiding Officers of the two House, respectively, tendered his resignation in the Senate. Volume **IV**, section **4446**.

# JOINT COMMITTEES.

- (1) In general.
- (2) Authorization of.—By joint or concurrent resolution.
- (3) Authorization of.—By simple and separate resolutions.
- (4) Authorization of.—By statute.
- (5) Appointment, membership, and voting.
- (6) Quorum, chairman, and clerk.
- (7) Duration of, sittings in recess, etc.
- (8) Reference of matters to, instructions, etc.
- (9) Reports of.
- (10) Of investigation.
- (11) Of ceremony.
- (12) On the Library.
- (13) On Printing.
- (14) On Disposition of Useless Executive Papers.
- (15) On Enrolled Bills.

### (1) In General.

Joint committees are used infrequently in the legislative practice of the two Houses of Congress. Volume IV, section 4408.

An instance wherein credentials of persons claiming to be Members-elect were referred to a joint committee of the two Houses. Volume I, section 361.

A joint committee was chosen in 1821 to consider and report to the two Houses whether or not it was expedient to make provision to admit Missouri to the Union. Volume IV, section 4471.

An instance where a joint committee asked of the President the return of a bill. Volume IV, section 3505.

In early days a joint committee took enrolled bills to the President of the United States. Volume IV, section 3432.

Functions delegated to a joint committee by statute may not be usurped by the House. Volume VII, section 2165.

Regulations established by a joint committee under prerogatives conferred by law are not subject to modification by either House. Volume VII, section 2165.

Suit having been filed against members of a joint committee, the House granted permission to the members of the part of the House to enter appearance in response to judicial process, while the Senate declared it to be an invasion of constitutional privilege and directed the Senate members of the committee to make no appearance in response thereto. Volume **VII**, section **2164**.

### JOINT COMMITTEES—Continued.

### (1) In General.—Continued.

Jurisdiction over proposals for the creation of joint committees and commissions has been held, but not invariably, to rest with the Committee on Rules. Volume **VII**, section **2050**.

# (2) Authorization of.—By Joint or Concurrent Resolutions.

A joint committee should be provided for by a concurrent and not a joint resolution, and the resolution should not prescribe rules for the proceedings of either House. Volume **IV**, section 4409.

Joint committees should be authorized by concurrent and not by joint resolutions. Volume III, section 1999.

Form of concurrent resolution creating a joint committee. Volume IV, section 4410.

Sometimes the two Houses, by concurrent action, join two of their standing committees and constitute them a joint committee. Volume **IV**, sections **4412–4416**.

By joint resolution a joint committee was created, empowered, and instructed to make an investigation. Volume **VI**, section **371**.

The two Houses, by concurrent resolution, constituted a joint select committee of investigation, with power to send for persons and papers and sit during the recess of Congress. Volume VI, section 380.

# (3) Authorization of.—By Simple and Separate Resolutions.

The two Houses, by simple and separate resolutions, sometimes appoint committees to confer and report. Volume III, section 1936.

When a joint committee is authorized by simple resolution the resolution itself does not have the concurrent action of the two Houses. Volume IV, section 4411.

The House sometimes appoint a committee to act with a similar committee from the Senate in relation to some question of moment. Volume I, section 3.

In 1877 the House and Senate appointed committees to act jointly to devise a method of counting the electoral vote. Volume III, section 1953.

An early instance wherein committees of the two Houses held a conference, not over disagreements to amendments, but over proposed legislation. Volume **V**, section **6257**.

The conference managers from the two Houses constitute practically two distinct committees, each of which acts by a majority. Volume **V**, section **6334**.

The Senate has specially empowered its Committees on Printing, Enrolled Bills, and Library to act in conjunction with similar House committees. Volume IV, section 4416.

# (4) Authorization of.—By Statute.

The statutes provide for the appointment of a joint committee of the two Houses to consider reports as to destruction of useless papers in the Executive Departments. Volume IV, section 4419.

The Joint Committee on the Library is a creature of the laws rather than the rules, the statutes providing for it originally and conferring on it several duties. Volume **IV**, section **4337**.

The membership of the Joint Committee on the Library is fixed by law. Volume IV, section 4338. The Joint Committee on Printing, while recognized by the rules, was created by the statutes.

The Joint Committee on Printing, while recognized by the rules, was created by the statutes Volume IV, section 4347.

The Joint Committee on Printing has executive duties conferred by statute. Volume IV, section 4347.

The statutes empower either branch of the Joint Committee on Printing to act in case of the non-existence of the other. Volume IV, section 4347.

A joint committee created by statute is not susceptible to control by one House and its duties may not be enlarged or diminished by either House acting independently. Volume VII, section 2164.

### JOINT COMMITTEES—Continued.

### (5) Appointment, Membership, and Voting.

The Speaker sometimes appoints the House's portion of a proposed joint committee before the Senate has concurred in constituting the committee. Volume IV, section 4426.

The House by special order provided for election of House members of a joint select committee previously authorized by law. Volume **VI**, section **371**.

Each House notifies the other by message of appointments of or changes in its membership on a joint committee. Volume IV, sections 4417, 4418.

In 1821 the House ordered that its members of the select committee on the admission of Missouri be elected by ballot. Volume IV, section 4471.

A joint committee votes per capita, and not as representatives of the two Houses. Volume IV, section 4425.

Although a joint committee votes per capita, the membership from the House is usually larger than that from the Senate. Volume IV, sections 4426-4430.

In the early days the House insisted on the larger portion of the membership of a joint committee, and that the quorum and votes should be on a per capita basis. Volume **IV**, section **4431**.

The joint committee which arranged for the electoral count of 1857 consisted of a larger number of Representatives than Senators as had been the practice previously in reference to similar committees. Volume III, section 1946.

Instance wherein the Senate insisted on an equal representation on a joint committee. Volume IV, section 4410.

Membership on joint committees created by statute is not an office in the contemplation of the constitutional provision prohibiting Members of Congress from holding simultaneously other offices under the United States. Volume VII, section 2164.

A vacancy on a special committee created by joint resolution was filled by a further joint resolution. Volume **VI**, section **552**.

While the House is without power to remove members of joint committees created by law, or to accept or reject resignations from such offices, such resignations are properly addressed to the joint committee or to the House having authority to fill these vacancies. Volume VII, section 2170.

The resignation of a member from a joint select committee created by law is made either to the House or to the committee and, while the House has no power either to accept or to refuse to accept such resignation, it may fill the vacancy so occasioned. Volume **VI**, section **371**.

Resignations addressed to the Speaker or the House may be withdrawn at any time before action is taken thereon. Volume VII, section 2170.

Forms of resignations and of resolutions providing for election of Members to fill vacancies on joint committees. Volume **VII**, section 2170.

# (6) Quorum, Chairman, and Clerk.

The constitution of a joint committee, its quorum, chairman, etc. Volume IV, section 4424.

A quorum of a joint committee seems to have been considered to be a majority of the whole number rather than a majority of the membership from each House. Volume IV, section 4424.

The first named of the Senate Members acted as chairman of the Joint Committee on Conduct of the War. Volume IV, section 4424.

An instance wherein a joint select committee elected its chairman. Volume IV, section 4424.

The clerk of the Joint Committee on the Conduct of the War was sworn. Volume IV, section 4424.

# (7) Duration of, Sittings in Recess, etc.

A joint select committee expires with the session. Volume IV, section 4420.

A joint select committee expires on submitting its final report. Volume VII, section 2167.

# JOINT COMMITTEES—Continued.

### (7) Duration of, Sittings in Recess, etc.—Continued.

The two Houses by concurrent resolution have assumed to extend the powers of a joint committee beyond the adjustment of Congress, but later action seems to recognize a law as the proper instrumentality for such purpose. Volume **IV**, sections **4437–4444**.

Instance wherein a joint rule provided a joint committee for the next Congress. Volume IV, section 4445.

Joint committees are authorized to sit during recess of Congress by concurrent resolution. Volume IV, sections 4434, 4435.

While the Joint Committee on Printing is empowered by law to discharge certain executive duties when Congress is not in session, this committee may not be authorized to perform legislative functions prior to its election in an ensuing Congress. Volume **VII**, section **2098**.

#### (8) Reference of Matters to, Instructions, etc.

It was held in order to refer a matter to a joint committee, although a law directed that such matters be referred to the House Members of the said joint committee. Volume IV, section 4433.

A joint committee may be instructed by the two Houses acting concurrently or by either House acting independently. Volume IV, sections 4421-4423.

A House of Congress may not make reference to a joint committee when such reference is not contemplated by the act creating the committee. Volume **VII**, section **2163**.

A bill introduced by a member of a joint committee, on the subject for consideration of which the committee had been created, properly would be referred to such joint committee and when reported would be referred to its appropriate calendar. Volume VII, section 2167.

# (9) Reports of.

A joint committee may report to both Houses, or to either House, according to its instructions. Volume VI. sections 4421-4423.

A joint committee may report in either House. Volume **IV**, section **4432**. Volume **VII**, section **2167**. Form of a report by a joint committee. Volume **V**, section **7075**.

An example of a joint report signed by Members of the two Houses. Volume III, section 1953.

Committees of the two Houses acting jointly to devise a plan for the electoral count of 1821 reported different propositions, whereat misunderstanding arose. Volume III, section 1936.

Discussion of the procedure in the presentation and reference of reports from commissions created by law and from joint committees of the two Houses. Volume VI, Section 371.

# (10) Of Investigation.

The two Houses by concurrent resolution constituted a joint committee of investigation, with power to send for persons and papers and sit during the recess of Congress. Volume II, sections 1763. 1764.

A joint committee has ordered a contumacious witness into custody. Volume III, section 1720.

A witness having declined to testify before a joint committee, a question arose as to whether one House or both should take proceedings to punish for contempt. Volume III, section 1721.

A joint committee having taken testimony which incidentally related to the right of a Member to his seat, the same was reported to the House. Volume I, section 607.

Testimony taken before a joint select committee tending to impeach the official characters of a Senator and a Representative, the committee ordered the testimony to be reported to each House. Volume III, section 1854.

The Joint Committee on the Conduct of the War ordered that less than a quorum should be sufficient to take testimony. Volume IV, section 4424.

#### JOINT COMMITTEES—Continued.

# (10) Of Investigation—Continued.

Expenditures by various select and joint committees of investigation, as reported by the Clerk of the House. Volume VI, section 390.

#### (11) Of Ceremony.

Joint committees of ceremony are provided for by simple and not concurrent resolution. Volume VI, section 7176.

Arrangements for the inauguration of the President of the United States (but no Vice-President) made by a joint committee of the two Houses. Volume III, sections 1998, 1999.

Form of resolution authorizing a joint committee to notify the President of the approaching adjournment of Congress. Volume V, section 6723.

Instance wherein a joint committee was authorized and appointed to attend a ceremony occurring after the joint adjournment of a Congress. Volume **V**, section **7054**.

The House and Senate appointed a joint committee to attend the opening of the Louisiana Purchase Exposition. Volume V, section 7054.

Arrangements for the inauguration of the President elect and Vice-President of the United States made by a joint committee of the two Houses. Volume VI, section 451.

The concurrent resolution creating a joint committee authorized to arrange for the quadrennial inauguration ceremonies is considered sufficient authorization for the necessary appropriations for that purpose. Volume VI, section 452.

# (12) On the Library.

The creation and history of the Joint Committee on the Library. Section 56 of Rule XI. Volume IV, sections 4337, 4338.

Recent history of the Joint Committee on the Library, section 41 of Rule XI. Volume VII, section

The rule gives to the Joint Committee on the Library jurisdiction "touching the Library of Congress, statuary, and pictures." Volume IV, section 4337.

The Library of Congress (except the law library, which is controlled by the Supreme Court) is under supervision of the Joint Committee on the Library. Volume V, section 7268.

The acceptance of works of art for the Capitol and control of the Botanic Garden are vested in the Committee on the Library. Volume IV, section 4337.

No work of art not the property of the Government shall be exhibited in the Capitol and no room shall be used for private studios without permission of the Joint Committee on the Library. Volume **V**, section **7312**.

The control of the Botanic Garden is vested by law in the Joint Committee on the Library. Volume VII, section 2090.

The general affairs of the Smithsonian Institution, excepting appropriations therefor, and the incorporations of similar institutions, are within the jurisdiction of the House branch of the Joint Committee on the Library. Volume VII, section 2084.

The powers of the Joint Committee on the Library reside with the Senate portion in the recess after the expiration of a Congress. Volume **IV**, section **4337**.

Bills providing for location and construction of memorials belong to the jurisdiction of the Joint Committee on the Library rather than the jurisdiction of the Committee on Appropriations. Volume VII, section 2085.

A bill relative to the marking and preservation of a battlefield was held to the within the jurisdiction of the Joint Committee on the Library rather than the Committee on Military Affairs. Volume VII, section 2089.

# (13) On Printing.

The creation and history of the Joint Committee on Printing. Section 57 of Rule XI. Volume IV, section 4347.

Recent history of the Joint Committee on Printing, section 42 of Rule XI. Volume VII, section 2092.

# JOINT COMMITTEES—Continued.

#### (13) On Printing—Continued.

- The Joint Committee on Printing has exercised an infrequent jurisdiction as to the pay of employees a the Government Printing Office. Volume **VII**, section **2096**.
- The Joint Committee on Printing have power to regulate the printing of documents to the demand, with certain limits. Volume **V**, section **7327**.
- The Joint Committee on Printing may order printed extra copies of a bill, document, etc., at a cost not to exceed \$200 in any one instance. Volume **V**, section **7319.** Volume **VIII**, section **3665.**
- The insertion of maps and diagrams in the Congressional Record is within the control of the Joint Committee on Printing. Volume **V,** section **7024.** Volume **VIII,** section **3500.**
- The statute requires that requests for permission to insert illustrations in the Record be submitted to the Joint Committee on Printing through the chairman of the respective House in which the speech desired to be illustrated may be delivered, and motions for the insertions of illustrations are not in order in the House. Volume VIII, section 3501.
- The arrangement, style, etc., of the Congressional Record is prescribed by the Joint Committee on Printing. Volume V, section 7024. Volume VIII, section 3500.
- The Congressional Directory is compiled under the direction of the Joint Committee on Printing. Volume **V**, section **7342**.
- Neither House may by order or simple resolution infringe upon the prerogatives vested by law in the Joint Committee on Printing. Volume **VII**, section **2097**.
- The printing of reports by the Board of Engineers relating to rivers and harbors is a subject within the jurisdiction of the Joint Committee on Printing and not the Committee on Rivers and Harbors. Volume **VII**, section **2095**.
- Discussion of the functions of the Joint Committee on Printing. Volume VI, section 371.

#### (14) On Disposition of Useless Executive Papers.

- The creation and history of the Joint Committee on Disposition of Useless Executive Papers, section 44, Rule XI. Volume VII, section 2100.
- The Joint Committee on Disposition of Useless Executive Papers, while recognized by the rules, was created by the statutes. Volume VII, section 2100.
- The rule gives to the Joint Committee on Disposition of Useless Executive Papers jurisdiction over "all proposed legislation concerning the disposition of useless executive papers." Volume VII, section 2100.
- The statutes provide for the appointment of a joint committee of the two Houses to consider reports as to the destruction of useless papers in the executive departments. Volume VII, section 2166.

## (15) On Enrolled Bills.

Recent history of the Joint Committee on Enrolled Bills, section 43 of Rule XI. Volume VII, section 2099.

## JOINT MEETING. See also "Electoral Count."

- The centennial of the inauguration of George Washington was observed by exercises at a joint session of the two Houses. Volume **V**, section **7060**.
- Washington's farewell address was read at a joint session of the two Houses in 1862. Volume V, section 7070.
- The House and Senate, in joint session, received the King of Hawaii. Volume V, section 7087.
- Ceremonies at a joint meeting of the two House in celebration of the centennial of the Capitol. Volume **V**, section **7058**.
- The time occupied by a joint meeting of the two Houses is not counted in the time of the House's legislative session. Volume **IV**, section **3069**.
- It has been held that the rule relating to admission to the floor does not apply to sessions of the two Houses. Volume V, section 7292.

#### JOINT MEETING—Continued.

- In 1913 President Wilson resumed the custom of delivering messages in the form of an address before the joint session of the two Houses. Volume VIII, section 3333.
- A concurrent resolution providing for a joint session to receive the President's message was held to be of the highest privilege. Volume **VIII**, section **3335**.
- A Member rising to interrogate the President during the delivery of a message before a joint session of the two Houses would address the President and not the Speaker. Volume VIII, section 3337.
- By concurrent action an invitation was extended to the President of the United States to address a joint session of the two Houses on the subject of the birth of George Washington. Volume VII, section 3532.
- At joint sessions of the two Houses the presiding officer of the House extending the invitation occupies the Chair. Volume VIII, section 3333.
- Instance wherein a concurrent resolution was passed on the last day of one session providing for a joint meeting of the two Houses on the second day of the next session of the same Congress. Volume VIII, section 3336.

Ceremonies at the joint session to receive General Pershing. Volume VIII, section 3535.

#### JOINT RESOLUTIONS.

- (1) Nature of, as related to bills.
- (2) Uses of.
- (3) When not used.
- (4) Forms of.
- (5) Consideration and passage of.

## (1) Nature of, as Related to Bills.

A joint resolution is a bill within the meaning of the rules. Volume IV, section 3375. Volume VII, section 1036.

The relative uses of bills and joint resolutions discussed. Volume IV, sections 3370-3373.

To a bill proposing one mode of arranging the Presidential succession an amendment proposing a joint resolution for submitting a constitutional amendment on a plan differing as to details was held germane. Volume **V**, section **5582**.

A joint resolution may be changed to a bill by amendment. Volume IV, section 3374.

Under rules of the House which have now disappeared it was held that a resolution of the House might not by amendment be changed to a joint resolution or bill. Volume **IV**, sections **3376**, **3377**.

#### (2) Uses of.

Amendments to the Constitution of the United States are submitted by joint resolutions. Volume **V**, sections **7029**, **7040**.

Missouri was admitted to the Union by a joint resolution. Volume IV, section 4471.

The act of the Government in intervening to stop the war in Cuba was authorized by a joint resolution. Volume V, section 6321.

Notice to a foreign government of the abrogation of a treaty is authorized by a joint resolution. Volume V, section 6270.

Self-appropriating orders for printing extra copies of bills, documents, etc., are required to be by joint resolution. Volume **V**, section **7319**.

Managers of the National Home for Disabled Volunteer Soldiers are elected by joint resolution of Congress. Volume **V**, section **7336**.

The Congress, by joint resolution approved by the President, invited Lafayette to visit America (footnote). Volume V, section 7082.

Louis Kossuth was welcomed by a joint resolution signed by the President. Volume V, section 7083.

An error in a bill that has gone to the President of the United States may be corrected by a joint resolution. Volume VI, section 3519. Volume VII, section 1092.

## JOINT RESOLUTION—Continued.

#### (2) Uses of—Continued.

Authorization to deviate from the form prescribed for bills is properly conferred by joint resolution. Volume VII, section 1035.

Disposition of Government property is effected by bill or joint resolution only, and a simple resolution is inadequate for that purpose. Volume **VII**, section **1039**.

A joint resolution is the proper vehicle for authorization of invitations to foreign Governments. Volume VII, section 1037.

#### (3) When Not Used.

Joint committees should be authorized by concurrent and not by joint resolutions. Volume III, sections 1998, 1999.

A joint committee should be provided for by a concurrent and not a joint resolution, and the resolution should not prescribe rule for the proceedings of either House. Volume **IV**, section **4409**.

Joint resolutions are not required for calling for information from the Executive Departments. Volume III, section 1876.

#### (4) Forms of.

Forms of bills and joint resolutions. Volume IV, section 3367.

The statutes prescribe the form of enacting and resolving clauses of bills and joint resolutions. Volume IV, section 3367. Volume VII, section 1034.

Forms of resolving clauses used in joint resolutions proposing amendments to the Constitution (footnote). Volume V, section 7029.

The Clerk is required to certify to the passage of all bills and joint resolutions. Volume I, section 251.

A joint resolution was substituted for a bill in amending the census act. Volume **VII**, section **1040**. A joint resolution may be changed to a concurrent resolution by amendment. Volume **VII**, sections

A concurrent resolution may be changed to a joint resolution by amendment. Volume VII, sections 1037, 1045.

A Senate joint resolution changed by amendment of the House to a concurrent resolution is still a Senate measure and the enacting clause conforms to that requirement. Volume **VII**, section **1044**.

# (5) Consideration and Passage of.

1043, 1044, 1046.

A joint resolution may not be divided for reference. Volume IV, section 4376.

A division of the question may not be demanded on the passage of a joint resolution. Volume **V**, sections **6145**, **6146**.

The preamble of a bill or joint resolution may be agreed to most conveniently after the engrossment and before the third reading. Volume VI, section 3414. Volume V, sections 5469, 5470.

On the passage of a joint resolution with a preamble a separate vote may not be demanded on the preamble. Volume **V**, section **6148**.

Joint resolutions proposing amendments to the Constitution, although not requiring the approval of the President, have their several readings and are enrolled and signed by the Speaker (footnote). Volume **V**, section **7029**.

Joint resolutions proposing amendments to the Constitution are, when passed, filed with the Secretary of State by the Committee on Enrolled Bills. Volume V, section 7041.

The filing with the Secretary of State and the transmission to the States of joint resolutions proposing amendments to the Constitution. Volume V, section 7041.

It has been conclusively settled that a joint resolution proposing an amendment to the Constitution should not be presented to the President for his approval. Volume V, section 7040.

## JOINT RULES.

In 1876 the joint rules were abrogated, the action being accompanied by discussion in both Houses, and subsequent efforts to restore them have failed. Volume V, sections 6782-6787.

History of certain of the joint rules and their abrogation in 1876. Volume IV, section 3430.

The rule gives to the Committee on Rules jurisdiction of all proposed action touching the rules, joint rules, "and order of business." Volume IV, section 4321.

The right of the Committee on Rules to report at any time is confined strictly to reports pertaining to the rules, joint rules, and order of business. Volume **VIII**, sections **2254–2256**.

Instance wherein a joint rule provided a joint committee for the next Congress. Volume IV, section 4445.

A concurrent resolution, suspending a joint rule, is agreed to by majority vote. Volume **V**, sections **6788**, **6789**.

In the days of reconstruction the two Houses, by joint rule, excluded Members-elect with credentials in due form, some entirely, others until the States were declared by law entitled to representation. Volume I, section 361.

When enrolled bills are printed on parchment in accordance with the provisions of joint rules confirmed by statute. Volume IV, sections 3433-3437.

The printing, enrolling, signing, and certification of bills on their passage between the two Houses are governed by usages founded on former joint rules. Volume IV, section 3430.

The manner of delivering and receiving messages between the two Houses was early arranged by a joint rule. Volume **V**, section **6595**.

Practice as to the reception in the House of messages from the Senate, as founded on former joint rules. Volume **V**, section **6592**.

A joint rule formerly prescribed the method of presenting a joint address of the two Houses to the President. Volume **V**, section **6630**.

The former joint rule providing for the electoral count (footnote). Volume III, section 1951.

#### JONES, ELECTION CASE OF.

The prima facie election case of Doty and Jones, from Wisconsin Territory, in the Twenty-fifth Congress. Volume I, section 569.

The election case of Doty v. Jones, from Wisconsin Territory, in the Twenty-fifth Congress. Volume I, section 403.

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The Alabama election case of Jones v. Shelley in the Forty-seventh Congress. Volume I, section 714.

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## JONES, JOHN W., of Virginia, Speaker.

Decisions on questions of order relating to-

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## JONES, JOHN W., of Virginia, Speaker—Continued.

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#### JOURNAL.

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- (45) Of a select or standing committee.

#### (1) The Constitutional, Official Record.

The Constitutional requires the House to keep and publish a Journal, excepting from publication such parts as require secrecy. Volume IV, section 2726.

The Journal, and not the Congressional Record, is the official record of the proceedings of the House. Volume IV, section 2727.

A discussion of the nature and functions of the Journal (footnote). Volume IV, section 2730.

The written Journal of the House has been preserved, either in the original draft or in a copy. Volume IV, section 2730.

Certified extracts of the Journal are admitted as evidence in the courts of the United States. Volume IV, section 2810.

A Senate committee concluded that the Journal entries of a legislative body were conclusive as to all the proceedings had, and might not be contradicted by ex parte evidence. Volume I, section 563.

A charge by a Member that the Journal of the House had been mutilated by the Speaker was made a question of privilege. Volume II, section 1363.

# (2) form and Style of.

The House in early days fixed the title of the Journal. Volume IV, section 2728.

The title of the Journal indicates whether or not the Congress was convened by law. Volume IV, section 2729.

While the Journal ought to be a correct transcript of proceedings the House has not insisted on a strict chronological order of entries. Volume IV, section 2815.

In a single instance, at the close of a session, the Journal was dated on the calendar rather than the legislative day, in order to conform to the Senate records. Volume **IV**, section **2746**.

The Senate, in 1867, discontinued the use in the Journal of the word "Honorable" before the name of a Senator. Volume IV, section 2883.

#### (3) Preparation and Distribution of.

It is the duty of the Clerk to print and distribute the Journal. Volume I, section 251.

The preparation and reading of the Journal is not prevented by the death of the officer having it in charge. Volume I, section 237.

The office of Journal Clerk and its requirements (footnote). Volume III, section 2644.

The Sergeant-at-Arms receives no fees, and the Clerk receives them only for certified extracts of the Journal. Volume I, section 259.

# (4) A Record of Proceedings Only.

The Journal records acts, but not the reasons thereof. Volume IV, section 2811.

The Journal records the proceeding simply, and not the circumstances attending it. Volume IV, section 2812.

The Journal is a record of proceedings simply, and does not record the statements or opinions of Members. Volume IV, sections 2817–2820.

The House once allowed a Member to insert in the Journal a declaration of his reasons for a vote. Volume IV, section 2825.

The declaration of a Delegate on a public question being presented for insertion in the Journal and read was recorded in the Journal, whereupon the House declined to expunge it. Volume IV, section 2808.

## (4) A Record of Proceedings Only—Continued.

- A Member, in a letter asking to be excused from committee service, gave reasons derogatory to another Member, whereupon it was held that the Journal should record only the fact that the request was made in writing. Volume IV, section 2873.
- An instance wherein the House by vote allowed an explanation of a motion to be entered on the Journal. Volume IV, section 2783.
- On a rare occasion, and by special direction of the House, the Journal was made to state the reason of an adjournment. Volume V, section 7122.
- While the Journal does not record the reasons for an adjournment, such reasons may be inserted by special direction of the House. Volume IV, section 2816.

## (5) Power of the House to Control the Entries in.

- In amending the Journal the House may decide as to what are proceedings, even to the extent of omitting things actually done or of recording things not done. Volume IV, section 2784.
- The Journal being correct, the Speaker nevertheless entertained a motion to amend it so as to cause it to state what was not the fact, leaving the House to decide on the propriety of the action. Volume IV, section 2785.
- The Speaker held that he could not prevent a majority of the House from so amending the Journal as to undo an actual transaction. Volume IV, sections 3091-3093.
- Instance wherein an act performed by the Speaker under the rules was reversed by an amendment changing the Journal. Volume IV, sections 3091–3093.
- The House has nullified an order by rescinding the record of it in the Journal. Volume IV, section 2787.
- The House declined to allow amendment of the Journal entry of a motion which was recorded exactly as made. Volume IV, section 2783.
- An instance wherein the Senate, after discussion, declined so to amend the Journal as to state what was not the actual fact. Volume IV, section 2786.
- Instance wherein the Speaker ruled out of order a motion to amend the Journal by inserting a record of proceedings that became null through errors. Volume IV, section 2814.
- It is in order to move to amend the Journal by inserting what the House has refused to hear read. Volume IV, section 2804.
- Because of the rule requiring every motion made and not withdrawn to be entered on the Journal, it was held not in order to amend the Journal by striking out a resolution actually offered. Volume IV, section 2789.

#### (6) Rescinding and Expunging Entries in.

- The House has rescinded a resolution recorded in the Journal of a preceding Congress. Volume IV, sections 2792, 2793.
- The House expunged from the Journals of preceding Congresses its censure of Simon Cameron and John Young Brown. Volume III, sections 2792, 2793.
- The Speaker has ruled out of order a motion to expunge a portion of the Journal. Volume IV, sections 2790, 2791.
- Reference to the consideration of the resolution expunging from the Senate Journal the censure of President Jackson (footnote). Volume IV, section 2730.

#### (7) Matters in, and Assumptions as to Quorum.

- The absence of a quorum should appear from the Journal, if a legislative act is to be vacated for such reason. Volume IV, section 2962.
- The assumption that a quorum was present when the House acted being uncontradicted by the Journal, it may not be overthrown by expressions of opinion by Members individually. Volume IV, section 2961.

## (8) Matters Entered in.—Its Own Amendment and Approval.

The Journal makes no mention of its own approval except when a question is raised and a vote taken. Volume IV, section 2780.

#### (8) Matters Entered in.—Its Own Amendment and Approval—Continued.

It was the early practice to record in the Journal all motions to amend the Journal, but in later years the rule has not been adhered to always. Volume IV, sections 2775-2779.

Instance wherein a correction of the Journal was recorded in the Journal. Volume IV, section 2816.

## (9) Matters Entered in.—Correction of the Congressional Record.

A correction of the Congressional Record, which involves a motion and a vote, is recorded in the Journal. Volume IV, section 2877.

#### (10) Matters Entered in.—Adjournment, Meeting, Organization, etc.

The hour at which the House adjourns each day is entered on the Journal. Volume V, section 6740.

An early instance wherein the proclamation of the President convening Congress was not printed in the Journal (footnote). Volume I, section 12.

In the later practice the proclamation of the President convening Congress appears in full in the Journal. Volume IV, section 2878–2882.

The Journal specifies by name, the Members taking the oath, and at times the form of oath taken. Volume IV, section 2866.

The Journal announces the return of a Member to whom leave of absence for the remainder of the session has been granted. Volume **IV**, section **2867**.

The Journal of the Senate made no mention of the withdrawal of Senators by reason of the secession of their States. Volume II, section 1219.

Where the Speaker names a Member to preside during the remainder of a day's sitting the Journal properly records the fact. Volume IV, sections 2849, 2850.

## (11) Matters Entered in.—Communications to the House.

A letter from the head of an Executive Department, responding to a resolution of inquiry, is not printed in full in the Journal, but a brief summary of its contents is printed. Volume **IV**, section **2858**.

Only on special occasions are communications addressed to the Speaker recorded in the Journal. Volume IV, section 2835.

A paper presented in the House by a Member in response to the order of the House is mentioned in the Journal, but not printed in full. Volume III, section 1811.

The practice is not uniform as to whether or not a Member's letter of resignation should appear in full in the Journal. Volume IV, sections 2868-2872.

The executive of a State having notified the House of the death of a Member, the Speaker directed the notice to be inserted in the Journal. Volume **V**, section **7130**.

A letter from a Senator read to the House was described, but not printed in full in the Journal. Volume **V**, section **6654**.

Messages of a foreign government acknowledging an action of the House were printed in full in the Journal without special order. Volume  $\mathbf{H}_{\bullet}$  section 1557.

Instance wherein resolutions of thanks from a foreign nation were ordered to be entered on the Journal. Volume II, section 1550.

A communication to the House from a foreign sovereign was transmitted through the State Department, read to the House, and entered on the Journal. Volume **V**, section **7223**.

A letter from a foreign artist, presenting to Congress a bust of Lafayette, was communicated to the House by message from the President, and with that message appears in the Journal. Volume V, section 7106.

While it is the practice to print memorials from State legislatures in the Senate proceedings, it is not the custom in the Houe, and such memorials are presented by filing with the Clerk, and are noted by title in the Record and the Journal. Volume VII, section 1024.

# (12) Matters Entered in.—Addresses, etc., of Speaker and Members.

The address of the Speaker on taking the chair, as well as his remarks on leaving it, is often entered on the Journal without special order (footnote). Volume II, section 1362.

# (12) Matters Entered in.—Addresses, etc., of Speaker and Members—Continued.

The practice has not been uniform as to the recording of the addresses of Speakers in the Journal. Volume IV, section 2851.

The farewell address of the Speaker appears in full in the Journal. Volume I, section 233.

The remarks of the Speaker announcing the death of John Quincy Adams were printed in full in the Journal by order of the House. Volume V, section 7160.

The Speaker having appealed to the House for an investigation, the House ordered his address to be entered on the Journal. Volume II, section 1362.

The Speaker having made a verbal statement concerning a communication returned by him to the governor of a State, the Journal simply recorded the fact that such a statement was made. Volume IV, section 2834.

When Members apologize for disorderly proceedings which the House has allowed to pass without taking action, the apology has not usually been entered on the Journal. Volume II, sections 1658–1662.

An apology of Members for an assault committed the Committee of the Whole was not placed in the Journal. Volume II, section 1652.

The refusal of leave to make a personal explanation is not recorded in the Journal, but as to the granting of such leave the practice is not uniform. Volume IV, sections 2863, 2864.

An attempt of a Member to speak when debate is not in order is not noticed in the Journal. Volume IV, sections 2861, 2862.

The Senate declined to permit an ex-Member to print in the Journal or Record a defense of his conduct. Volume II, section 1276.

# (13) Matters Entered in.—Motions.

Every motion entertained by the Speaker shall be entered on the Journal, with the name of the Member making it, unless it be withdrawn the same day. Volume **V**, section **5300**.

It is the usual practice that motions, points of order, and appeals not entertained by the Speaker shall not appear in the Journal. Volume IV, sections 2844-2846.

A motion which is not entertained by the Speaker is not entered on the Journal. Volume IV, section 2813.

# (14) Matters Entered in.—Objections.

The Journal does not record the name of a Member objecting to a request for unanimous consent. Volume IV, section 2865.

#### (15) Matters Entered in.—Votes in General.

The Journal should record every vote and state in general terms the subject of it. Volume IV, section 2804.

The Journal records the result of a vote in figures only when the yeas and nays are taken. Volume IV, section 2827.

The request of a Member to be excused from voting, or his refusal to vote, may be recorded in the Journal, but his reasons therefor, or even the fat that he offered reasons, may not be recorded. Volume IV, sections 2821–2824.

The Journal does not record the names of Members not voting. Volume VI, section 637.

## (16) Matters Entered in.—Votes by Yeas and Nays.

The Constitution provides that the year and nays shall be entered on the Journal at the desire of one-fifth of those present. Volume IV, section 2726. Volume V, section 6011.

In 1890 Mr. Speaker Reed directed the Clerk to enter on the Journal as part of the record of a yea and nay vote names of Members present but not voting, thereby establishing a quorum of record. Volume IV, section 2895.

The Speaker's vote is recorded at the end of the roll or after it. Volume V, section 5965.

Where a vote is recorded by yeas and nays the nature of the question on which they are taken should be clearly stated in the Journal, even though thereby the summary of an exceptionable petition be printed. Volume IV, section 2826.

## (16) Matters Entered in.—Votes by Yeas and Nays—Continued.

The refusal of the yeas and nays by the House is not recorded in the Journal. Volume IV, section 2828.

In early and rare instances the names of absent Members have been by consent of the House recorded in the Journal among the yeas and nays. Volume IV, section 2825.

There is no rule requiring the names of those not voting on a call of the yeas and nays to be entered on the Journal. Volume IV, section 2739.

By practice founded on a former rule the names of those not voting on a roll call are recorded in the Record. Volume **V**, section **6046**.

On a vote on passing a bill, returned with the objections of the President, the yeas and nays are required to be entered on the Journal. Volume IV, section 3520.

## (17) Matters Entered in.—Votes by Ballot.

In the earlier practice, when a series of ballots were taken, the Journal recorded only the bare result of the decisive ballot. Volume I, section 232.

A Speaker being elected by ballot the Journal should show not only the fact but the state of the ballot or ballots. Volume IV, section 2832.

Early practice in journalizing a vote by ballot. Volume V, section 6007.

Instance wherein the Journal recorded the names of the tellers on a vote by ballot. Volume III, section 2368.

#### (18) Matters Entered in.—Names of Members Answering on Call.

The House Journal records the names of Members answering on a call of the House. Volume IV, section 2833.

The Senate Journal has shown the number of Senators answering to a call of the Senate, but not the names. Volume IV, section 2833.

When the roll is called in Committee of the Whole on the failure of a quorum, the names of the absentees are entered on the Journal. Volume IV, section 2966.

# (19) Matters Entered in.—Petitions and Bills.

Blanks for briefing petitions for the Record and the Journal may be obtained from the Clerk at the desk. Volume VII, section 1026.

In briefing petitions for the Record and the Journal, the full list of petitioners is not given, and Members indorse on the back, or on slips attached, the name of the first petitioner only or the locality from which received. Volume VII, section 1026.

Petitions, memorials, and bills referred by delivery to the Clerk are entered on the Journal and Record. Volume IV, section 3364.

The Journal should record the name of the first signer of a petition, the number of other signers, and the general place of their residences. Volume IV, section 2857.

Memorials of State legislatures were for a time spread on the Journal in full, but the practice has ceased. Volume IV, sections 2855, 2856.

Bills and resolutions presented in the House for reference under the rule are entered in the Journal and Record by title only. Volume IV, section 2853.

A bill on its introduction is entered on the Journal by its number and title, but is not printed therein in full. Volume IV, section 2854.

Although a Member in introducing a bill may read it in full to the House, yet it would not therefore appear in full in either the Journal or Congressional Record. Volume **V**, section **6967**.

The Committee on Enrolled Bills reports, for entry on the Journal, the date of presentation of bills to the President. Volume IV, section 3430.

## (20) Matters Entered in.—Reports in General.

The record of reports filed with the Clerk is entered in the Journal and printed in the Record. Volume IV, section 3116.

The House may by vote agree to the report of a committee, in which case it appears in the Journal. Volume IV, section 4675.

#### (20) Matters Entered in.—Reports in General.—Continued.

The report of a committee which investigated the charge that the Speaker had mutilated the Journal was, by order of the House, printed in full in the Journal. Volume IV, section 2836.

A report on certain charges against the Speaker appears in the Journal in full without special order. Volume IV, section 4660.

The report of a select committees on the conduct of the Speaker was voted on by the House, although it contained no order or resolution, and was spread on the Journal without direction of the House. Volume II, section 1364.

The report of an investigating committee exonerating the Clerk was printed in full in the Journal. Volume I, section 295.

Instance wherein a report was ordered printed in the Journal. Volume III, section 2664.

A committee sometimes makes a report prescribing ceremonies in report form simply, in which case it is acted on by the House and appears in full in the Journal. Volume **V**, section **7177.** 

## (21) Matters Entered in.—Conference Reports.

Since 1846 conference reports have generally been signed and appear in the Journal. Volume V, sections 6481-6487.

In the early practice it was not essential that conference reports should be either signed or printed in the Journal. Volume V, sections 6472-6480.

The Journal does not record in full a conference report presented merely for printing in the Record under the rule. Volume IV, section 2860.

#### (22) Matters Entered in.—Reports of Speaker as to Duty Performed.

The Speaker having been directed to communicate with relatives of George Washington concerning the removal of his remains, copies of the correspondence were entered in the Journal without special order. Volume **V**, section **7075**.

The Speaker having been ordered by the House to communicate a resolution to the last surviving signer of the Declaration of Independence, laid before the House a copy of the letter, and it was entered in the Journal. Volume **V**, section **7088**.

# (23) Matters Entered in.—Messages.

The House decided that the Journal should record not only the delivery of a message but also the withdrawal of the messenger. Volume IV, section 2859.

Reference to the custom of the House of recording messages of the President in the Journal (footnote). Volume **V**, section **7176**.

Accompanying documents, although referred to in a message from the President, are not read or entered on the Journal. Volume VII, section 1108.

Messages from the Senate and President giving notice of bills passed or approved are entered in the Journal and published in the Record. Volume V, section 6593.

Correspondence submitted as part of a President's message and relating to a ceremonial of the House was printed in full in the Journal (footnote). Volume **V**, section **7176**.

Veto messages of the President are required by the Constitution to be spread on the Journal. Volume IV, section 2726.

The House to which a bill is returned with the objections of the President enters the objections on the Journal and proceeds to reconsider it. Volume IV, section 3520.

The "House" to which a bill is to be returned by the President is a House in session with authority to receive the return and enter the President's objections on its Journal and no return can be received when the House is not in session. Volume VII, section 1115.

The Senate having communicated the report of a breach of the Senate's privilege by a Member of the House, the House Journal records the fact but not the report. Volume II, section 1622.

## (24) Matters Entered in.—Questions of Order and Decisions Thereon.

The Clerk is required to note all questions of order and the decisions thereon, and print the record thereof as an appendix to the Journal. Volume I, section 251.

The Journal records the rulings but not the remarks of the Speaker. Volume **IV**, section **2840**. It was the early (but is not the present) practice that a decision on a point of order should not be recorded in the Journal unless an appeal had been taken. Volume **IV**, section **2847**.

In later years, although not in the very earliest practice, the Journal has recorded the reasons for the decisions of the Speakers. Volume IV, section 2841.

The Journal does not record the response of the Speaker to a parliamentary inquiry. Volume IV, section 2842.

The Speaker having ruled a resolution out of order, and an appeal having been taken from the decision, it was held that the resolution should appear in the Journal in full. Volume IV, section 2843.

The demand of a Member for an alleged constitutional right was held to be sufficiently journalized as point of order. Volume **IV**, section **2852**.

#### (25) Matters Entered in.—Calls to Order.

When the Speaker calls a Member to order for irrelevancy in debate, and the House votes that the Member may proceed, the Journal should contain a record of the transaction. Volume IV, section 2839.

The Journal does not always give in full disorderly words spoken in debate and ordered to be taken down. Volume II, section 1251.

The Journal may record the simple fact that a Member makes an explanation, but it does not record the act of the Speaker in calling him to order for irrelevancy. Volume IV, section 2837.

It was held in the Senate that when a Senator, called to order for words spoken in debate, appealed to the Senate, the Journal should record the words. Volume IV, section 2838.

## (26) Matters Entered in.—Censure of a Member.

The Speaker having, by order of the House, censured a Member, the words of censure were spread on the Journal. Volume **II**, section **1249**, Volume **VI**, section **236**.

The Speaker having censured a Member by order of the House, the words of censure appeared in the Journal. Volume II, section 1251.

Censure inflicted on a Member by the Speaker, by order of the House, appears in full in the Journal. Volume II, section 1656.

## (27) Matters Entered in.—Answer of a Person Arraigned at the Bar.

The Journal recorded the substance of the oral answer of an officer of the House arraigned at the bar for neglect of duty. Volume I, section 291.

The Clerk being arraigned and addressing the House in his defense, the Journal merely records the fact. Volume I, section 287.

Being arraigned for contempt, George F. Seward presented a written statement signed by himself and counsel, but not attested, and this answer appears in full in the Journal. Volume III, section 1699.

In the Wolcott case the respondent when arraigned presented two answers, each in writing, sworn and subscribed, one of which appears in the Journal while the other does not. Volume III, section 1671.

A witness arraigned for contempt, having in his answer questioned the power of the House, was permitted to file an amended answer, which was printed in full in the Journal. Volume III, section 1673.

In the earlier practice the response of witness arraigned at the bar of the House was never recorded in the Journal. Volume IV, section 2874.

The written and sworn answer of a witness arraigned for neglecting a summons did not appear in the Journal. Volume III, sections 1674, 1675.

#### (27) Matters Entered in.—Answer of a Person Arraigned at the Bar—Continued.

Instance wherein the answer of a person arraigned for contempt was in writing but not sworn to and not recorded in the Journal. Volume III, section 1687.

A person arraigned for contempt submitted a statement in writing which did not appear in full in the Journal. Volume II, section 1635.

The answers at the arraignment in the Woolley case were in writing and one was sworn to, but neither appears in the Journal. Volume III, section 1685.

When arraigned the witness Kilbourn submitted a written, unsworn answer, which does not appear in the Journal. Volume II, section 1609.

In the Irwin case the respondent, on being arraigned, made an oral unsworn answer, which does not appear in the Journal. Volume III, section 1690.

#### (28) Matters Entered in.—Oaths and Examination of Witnesses at the Bar.

The oath administered to a witness at the bar of the House is not recorded in full in the Journal. Volume IV, section 2874.

According to the parliamentary law questions asked a witness are recorded in the Journal. Volume III, section 1768.

The parliamentary law provides that the answer of witnesses before the House shall not be written down, but such is not the rule before committees. Volume III, section 1768.

In the Irwin case the Journal does not record the responses of the witness to questions put by the Speaker. Volume III, section 1690.

In the Stewart case the questions and answers at the examination were recorded in the Journal, the answers being oral and not under oath. Volume III, section 1689.

In a trial at the bar of the House both questions to witnesses and their answers were reduced to writing and appear in the Journal. Volume III, section 1668.

A person being under examination at the bar, the questions and answers were recorded in the Journal. Volume II, section 1635.

A person under examination at the bar was allowed to state his reasons why he should not answer a question and also to have entered on the Journal a statement. Volume II, section 1633.

# (29) Matters Entered in.—Speaker's Certificate as to a Contumacious Witness.

The Speaker, without order of the House and under the law, certifies the case of a contumacious witness to the district attorney, but the Journal may contain no record of his act. Volume III, section 1691.

The Journal did not record the Speaker's act in certifying the Wolcott case to the district attorney. Volume III, section 1672.

# (30) Matters Entered in.—In General.

Proceedings of the House rendered null through discovery of errors are not properly entered on the Journal. Volume IV, section 2814.

The Journal records proceedings subsequently vacated. Volume VI, section 635.

The Journal and the Record record proceedings vacated under the rules. Volume **VI**, section **636**. Proceedings expunged from the Record by order of the House are not journalized. Volume **VI**, section **582**.

A request for unanimous consent that the Journal show proceedings which did not take place was denied by the House. Volume **VI**, section **229**.

Censure inflicted by the Speaker on a citizen and his apology to the House appear in full in the Journal. Volume VI, section 333.

When a majority of the membership of the House has signed a motion it is entered on the Journal and referred to the Calendar of Motions to discharge committees. Volume VII, section 1007.

#### (30) Matters Entered in.—In General—Continued.

Signatures to a motion to discharge committees are not made public until the requisite number have signed and the motion appears in the Journal and Record. Volume VII, section 1008.

## (31) Reading of.—General Requirements.

The reading of the Journal is dispensed with only by unanimous consent or a suspension of the rules. Volume IV, sections 2747–2750.

Duties of the Speaker regarding the opening of the session and the reading of the Journal. Volume II. section 1310.

The only Journal which may be read to the House is one that has been examined and corrected by the Speaker under the rule. Volume IV, section 2734.

The reading of the Journal must be in full whenever demanded by a Member. Volume IV, sections 2739, 2740, 2741. Volume VI, sections 627, 628.

While the Journal must be read in full on the demand of any Member such demand comes too late after the Journal has been approved. Volume VI, section 626.

The Speaker declined to entertain a motion to approve the Journal without reading in full. Volume VI. section 628.

The granting by the House of unanimous consent to dispense with the reading of the Journal implies unanimous consent of its approval. Volume VI, section 625.

The reading of the Journal may be dispensed with by unanimous consent. Volume VI, section 625.

The Journal may neither be read nor approved until a quorum has appeared. Volume IV, section 2732.

If a question as to a quorum is raised before the reading of the Journal a quorum should be ascertained to be present before the reading should begin. Volume IV, section 2733. Volume VI, section 625.

The Journal having been read and approved it is too late to make the point of order that a quorum was not present when it was done. Volume IV, section 2927.

The question as to whether or not the Journal of the preceding day should be read until the Journals of days prior to that day have been approved. Volume **IV**, sections **2771–2773**.

The Journal of the last day of a session that has adjourned without day is not read on the first day of the succeeding session. Volume IV, section 2742.

On the last legislative day of a session the Journal is sometimes read and approved as far as completed, but the practice is very unusual. Volume IV, section 2745.

The presentation of a conference report is always in order, except when the Journal is being read, when the roll is being called, or when the House is dividing. Volume V, section 6443.

During the interim preceding the election of speaker and adoption of rules the Journal of the proceedings is read and approved daily. Volume **VI**, section **623**.

## (32) Reading of.—Business Before and During.

The transaction of business is not in order before the reading of the Journal, even for the purpose of amending the title of a bill which has passed on the preceding day. Volume **IV**, section **2751**.

No business is in order until the Journal has been approved. Volume VI, section 637.

The transaction of business is not in order before the reading and approval of the Journal. Volume VI, section 629.

The transaction of business, however highly privileged, is not in order before the reading and approval of the Journal. Volume VI, section 630.

An arraignment of impeachment may interrupt the reading of the Journal or business proceeding under a unanimous consent agreement. Volume **VI**, section **469**.

#### (32) Reading of.—Business Before and During—Continued.

The reading of the Journal may be interrupted by a parliamentary inquiry. Volume VI, section 624

Administration of the oath before the reading of the Journal and while a point of no quorum was pending. Volume **VI**, section **21**.

The point of no quorum may be made while the Journal is being read. Volume VI, section 624. Ordinarily no business may be transacted before the reading and approval of the Journal, although for a brief period another rule prevailed as to certain highly privileged matters. Volume IV, sections 2752–2756.

Before the reading of the Journal a simple motion to adjourn is in order, but a motion to fix the day to which the House shall adjourn, being the transaction of business, is not in order. Volume IV, section 2757.

Members have been sworn in before the reading of the Journal. Volume I, section 172.

The reading of the Journal being interrupted by disorder was resumed as soon as the House had taken action to restore order. Volume IV, section 2759.

A breach of privilege which occurred during the reading of the Journal was at once disposed of, after which the reading of the Journal was concluded. Volume II, section 1630.

## (33) Amendment of.—Speaker's Preliminary Revisal.

The Speaker's right to examine and correct the Journal after it is made up by the Clerk has always been affirmed. Volume IV, sections 2735-2737.

Discussion of the scope of the Speaker's power to correct the Journal before it is read. Volume IV, section 2734.

The preliminary right of the Speaker to correct the Journal should be exercised before it is read to the House. Volume IV, section 2738.

The duty of preliminary approval of the Journal, the reference of bills to committees and calendars, and similar matters of clerical routine are largely delegated by the Speaker to the Clerk at the Speaker's table. Volume VI, section 626.

## (34) Amendment of.—Not Usual After Approval.

After the Journal has been approved amendments should not be ordered. Volume **IV**, section **2781**. The correction of the Journal of a day preceding the last legislative day is usually made only by unanimous consent. Volume **IV**, sections **2794–2797**.

While the regular time for amending the Journal expires with its approval, yet this rule has sometimes been waived for the correction of a yea-and-nay vote. Volume IV, sections 2767-2769.

The House having approved the Journal of the preceding day, a resolution to correct an alleged error in a vote of that day, which had been discussed before the vote of approval, was held not to be of privilege. Volume III, section 2620.

Although the Journal had been approved, the Speaker admitted as privileged a motion to correct a manifest error which would deprive a Member of certain rights as to the pending question. Volume IV, section 2788.

# (35) Amendment of.—The Motion, Its Precedence, etc.

A motion to amend the Journal takes precedence of the motion to approve it. Volume IV, section 2760.

The motion to amend the Journal takes precedence of the motion to approve it, but the motion to amend is not admitted after the previous question has been demanded on the motion to approve. Volume **IV**, section **633**.

A motion to amend the Journal may not be admitted after the previous question is demanded on a motion to approve. Volume **IV**, section **2770**. Volume **VIII**, section **2684**.

## (35) Amendment of.—The Motion, Its Precedence, etc.—Continued.

- It has been held that the administration of the oath to a Member takes precedence of a motion to amend the Journal. Volume I, section 171.
- The motion to commit provided for in the rule for the previous question may be applied to a motion to amend the Journal. Volume **V**, section **5574**.
- A proposed amendment to the Journal being laid on the table, the Journal does not accompany the amendment to the table. Volume **V**, sections **5435**, **5436**.
- An expression of opinion as to a decision of the Chair is not in order as an amendment to the Journal. Volume IV, section 2848.

## (36) Amendment of.—Matter Not to be Placed in, by Indirection.

- It is not in order to place on the Journal indirectly what the House has refused to place there directly. Volume IV, section 2805.
- While a proposed correction of the Journal may be recorded in the Journal, yet it is not in order to insert in full in this indirect way what has been denied insertion in the first instance. Volume IV, section 2782.
- The House having declined to permit protests to be entered on the Journal, the Speakers have declined to entertain motions to amend the Journal which would have effected the purpose indirectly. Volume IV, section 2805.
- In 1843 the House finally decided that a protest which had been refused admission to the Journal might not appear there indirectly. Volume IV, section 2804.
- In the earlier practice protests which the House refused to allow in the Journal appeared there indirectly as part of the rejected motion. Volume IV, sections 2801-2803.

## (37) Amendment of.—To Correct a Vote.

- The House amends the Journal where a vote is recorded erroneously, even though the result be changed thereby. Volume **IV**, sections **2761–2765**.
- An error in a vote may be corrected in the Journal of the succeeding day, even though the result be changed thereby. Volume **IV**, sections **2829–2831**.
- A vote having been erroneously announced in such a way as to change the true result, subsequent proceedings in connection therewith fall, and the Journal is amended accordingly. Volume **V**, sections **6086–6088**.
- A vote having been incorrectly announced through error on the part of the Clerk, it is in order to move that the Journal and Record be amended to conform to the facts, or the Speaker may of his own initiative announce the correction and direct that the Journal be corrected. Volume VIII, section 3162.
- The correction in the Journal, before its approval, of the erroneous record of a Member's vote is made as a matter of right and not by vote of the House. Volume **IV**, section **2766**.
- Where a Member votes and the Journal fails to include his name among the yeas and nays he may demand a correction as a matter of right before the approval of the Journal. Volume **V**, section **5969**.
- Where a vote actually given fails to be recorded it is the right of the Member to have the proper correction made before the approval of the Journal. Volume **V**, sections **6061–6063**.
- When the Clerk in calling the roll fails to note a Member's vote, the Member may, at any time, before the approval of the Journal, demand as a matter of right that it be recorded. Volume **VIII.** section **3143**.
- A Member having stated on his responsibility that another Member recorded as voting on a preceding day was not then present, the Speaker ordered the correction of the Journal before its approval. Volume **V**, section **6099**.
- Instance wherein the House declined to permit a change in the Journal record of persons noted as present and not voting on the statement of certain ones, not numerous enough to change the result, that they had been improperly noted. Volume III, section 2620.

#### (39) Amendment of.—In General.

- The parliamentary method of raising a committee to investigate an alleged error in the Journal has not been utilized. Volume IV, section 2809.
- It has been held that the Journal of the last day of a session may not be amended on the first day of the succeeding session; but this principle has not been followed uniformly. Volume **IV**, sections **2743**, **2744**.
- Proceedings in correcting an error where the Speaker had signed the enrolled copy of a bill which had not passed. Volume **IV**, section **3459**.
- After the Journal had been printed it was held to be too late to amend it. Volume VI, section 632.
- In amending the Journal the House may decide as to what are proceedings, even to the extent of omitting things actually done or of recording things not done. Volume VI, section 634.
- It having been erroneously announced that a quorum had voted when the roll later disclosed the absence of a quorum on the vote, the Speaker declared subsequent proceedings in connection therewith vacated, and the Journal was amended accordingly. Volume VIII, section 3161.
- While correction of the Record to conform with actual facts is by right, such correction of the Journal is by motion or unanimous consent. Volume VI, section 631.

#### (39) Approval of.

- It is the uniform practice of the House to approve its Journal for each legislative day. Volume IV, section 2731.
- Journals of more than one session remaining unapproved, they are taken up for approval in chronological order, although the opposite ruling has once been made. Volume **IV**, sections **2771–2773**.
- In 1839 the difficulties at organization prevented the daily approval of the Journal, until finally on one day the Journals of several days were approved. Volume I, section 92.
- An adjournment taking place after the election of a Speaker, but before the Members had taken the oath, the Journal was read on the next day but was not approved until the oath had been administered. Volume I, section 171.
- In ordinary practice the Journal is approved by the House without the formal putting of the motion to vote. Volume IV, section 2774.
- A motion to suspend the rules and approve the Journal was held in order, although the Journal had not been read, and the then highly privileged motion to fix the day to which the House should adjourn was pending. Volume **IV**, section **2758**.
- The amendment of the Record is not in order pending the approval of the Journal. Volume V, section 6989.
- The Journal may not be approved until a quorum has appeared. Volume VI, section 629.

## (40) Protests Not Entered in, as of Right.

- A Member may not, as a matter of right, enter a protest in the Journal. Volume **IV**, section **2798**. The demand of a Member that a protest against certain parliamentary practices of the House be placed on the Journal does not present a question of privilege. Volume **IV**, sections **2799**, **2800**.
- The Clerk, presiding at the organization, has declined to entertain a protest, although it related to the organization. Volume I, section 80.
- Summary of precedents relating to the placing of protests on the Journal. Volume III, section 2597.
- Practice of House and Senate as to admitting protests to the Journal (footnote). Volume IV, section 2805.
- In 1868 a protest was entered in the Journal by unanimous consent. Volume IV, section 2807.

## (40) Protests Not Entered in, as of Right—Continued.

In 1826 the House authorized the Representatives from the State of Georgia to enter a protest in the Journal. Volume IV, section 2806.

The written protest of a Member against his proposed expulsion does not go into the Journal except by order of the House. Volume II, section 1275.

An instance wherein a Member, against whom a resolution of censure was pending, was allowed to insert in the Journal his demand for a constitutional trial. Volume II, section 1255.

President Jackson having sent to the Senate a protest against its censure of his acts, the Senate declared the protest a breach of privilege and refused it entry on the Journal. Volume II, section 1591.

The House ordered spread on its Journal a paper in which Samuel Houston protested against the right of the House to punish him for contempt. Volume II, section 1619.

## (41) Entries for Occasions of Ceremony.

The Journal entry of a funeral of a Member in the Hall of the House in early days. Volume V, sections 7144-7147.

The Journal entry of the funeral of John Quincy Adams. Volume V, section 7148.

The entry in the Journal recording the reception of Louis Kossuth by the House. Volume **V**, section **7083.** 

The oration of John Quincy Adams on the occasion of the death of Lafayette appears in full in the appendix of the Journal. Volume **V**, section **7219**.

The address of the ambassador of Japan to the House on the occasion of the reception of the embassy was ordered to be entered on the Journal. Volume V, section 7085.

#### (42) Entries for Electoral Count and Administration of the Oath to the President.

The proceedings of the joint meeting to count the electoral vote are journalized in the same form as the proceedings of the House alone. Volume IV, section 2876.

At the conclusion of the electoral count the President of the Senate merely announces the state of the vote, which, with the list of the votes, is entered on the Journals of the two Houses. Volume III. section 1918.

The report by tellers is made and signed in duplicate, and is entered upon the Journal of each of the two Houses. Volume VI, section 444.

The House declined to amend its Journal so as to include the letter of a Presidential elector explaining his inability to give his vote. Volume IV, section 2875.

During the prolonged proceedings of the electoral count of 1877 the House and Senate caused each calendar day to be journalized as a legislative day. Volume III, section 1927.

The entry in the Journal recording the administration of the oath of office to President Millard Fillmore. Volume III, section 1997.

# (43) As to Impeachments.—Entries in House Journal.

Form of Journal entry describing the attendance of the House in Committee of the Whole at the Peck trial. Volume III, section 2374.

The House having heard judgment in the Pickering impeachment, the managers made no report, and no record appears on the House Journal. Volume III, section 2338.

The articles of impeachment in the Blount case appear in the House Journal on the day of their adoption and in the Senate Journal on the day of their presentation. Volume III, section 2302.

The articles of impeachment in the Chase case appear in the House Journal in full at the time of their adoption. Volume III, section 2344.

The article in the Peck impeachment appears in the House Journal on the day of its adoption. Volume III, section 2368.

The forms of summons and subpoena in the Pickering case were communicated to the House and entered on its Journal. Volume III, section 2329.

The Senate communicated to the House its form of summons in the Blount impeachment and it was entered in the House Journal. Volume III, section 2304.

#### (43) As to Impeachments.—Entries in House Journal—Continued.

The Senate communicated to the House its rules for the trial of William Blount, and they appear in the House Journal. Volume III, section 2309.

#### (44) As to Impeachments.—Of the Senate Sitting for the Trial.

Impeachment trials in the Senate have from the first been recorded in a separate Journal. Volume III, section 2307.

The journal of the Pickering trial was kept separate from the regular Senate journal. Volume III, section 2328.

The Secretary of the Senate records proceedings in impeachments as he records legislative proceedings. Volume III, section 2090.

The Chief Justice held, in the Senate sitting for the trial of President Johnson, that the Journal should be read before other proceedings. Volume III, section 2424.

The article of impeachment in the Peck case was read by the chairman of the managers and appears in full on the journal of the trial. Volume III, section 2370.

The oath taken by the returning officer in an impeachment case is spread on the records. Volume III, section 2128.

Form of oath taken by the Sergeant-at-Arms and entered on the Record on the making of the return of service of summons on Judge Pickering. Volume III, section 2331.

The person impeached being called to appear and answer, a record is made as to appearance or nonappearance. Volume III, section 2129.

The person impeached may appear to answer the articles in person or by attorney, and a record is made as to the mode of appearance. Volume III, section 2129.

When the person accused in articles of impeachment appears by agent or attorney a record is made naming the person appearing and the capacity in which he appears. Volume III, section 2129.

The Senate Journal included in full the bond given by a respondent for his appearance to answer articles of impeachment. Volume III, section 2118.

The Senate rule in the Blount case required that respondent's answer should be spread on the Journal. Volume III, section 2309.

The answer of the respondent in the Chase trial does not appear in the journal of the court. Volume III, section 2351.

The journal of an impeachment trial records the names of witnesses but not their testimony, except when it is subject of objection. Volume III, section 2354.

The proceedings in the Senate consultation chamber during the Johnson trial appear in the Journal and Globe, but the debates are not given (footnote). Volume III, section 2430.

The proceedings of secret sessions of the Senate in the Johnson trial appear in the Journal, but the debates were not recorded. Volume III, section 2425.

Form of acquittal entered in the Journal of the trial of President Johnson. Volume III, section 2443.

The proceedings of the Senate, sitting in the impeachment trial of Judge Archbald, were recorded in a separate journal. Volume **VI**, section **503**.

The writ of summons issued for the appearance of Judge Archbald to answer articles of impeachment does not appear in the Journal. Volume VI, section 479.

# (45) Of a Select or Standing Committee.

The journal of a committee shows those present at each meeting. Volume IV, section 4575.

A committee controls its journal and sometimes grants leave to Members to incorporate in it signed statements of their views. Volume IV, section 4579.

It is not the right of a Member to enter on the journal of a committee his reasons for objecting to certain procedure. Volume **IV**, section **4576**.

The House may direct a committee to submit its journal to the House, but the proper method seems to be by a motion to recommit the pending report with instructions to incorporate in it the desired record. Volume IV, sections 4680, 4681.

#### (45) Of a Select or Standing Committee—Continued.

The House sometimes orders the journal of a committee to be printed with the report. Volume IV, sections 4682-4686.

- A committee not being able to decide the question of issuing certain subpoenas authorized a member of the committee to exhibit its journal so that the House might act. Volume III, section 1802.
- It is not in order for the minority to present to the House the records of a committee to show that the committee is disregarding its duty. Volume IV, section 4619.
- At the first meeting of a select committee the resolution of the House creating it and defining its duties is spread on its journal. Volume IV, section 4406.
- The House authorized the clerk of a committee to disclose by deposition the proceedings of the committee. Volume III, section 2604.

#### JOURNAL CLERK.

The office of Journal clerk and its requirements (footnote). Volume III, section 2644.

#### JOY

The Missouri election case of O'Neill v. Joy in the Fifty-third Congress. Volume II, section 1047.

# JUDGES. See "Elections of Representatives" and "Impeachment."

JUDGING ELECTIONS. See "Elections of Representatives."

# JUDICIAL EXPENSES.

The Committee on Appropriations has jurisdiction of legislative, executive, judicial, and sundry civil expenses of the Government. Volume IV, section 4032.

# JUDICIAL PROCEEDINGS.

The rule assigns to the Judiciary Committee jurisdiction of subjects relating to "judicial proceedings, civil and criminal law." Volume IV, section 4054.

#### JUDICIARY, COMMITTEE ON THE.

- (1) Creation and history of.
- (2) Jurisdiction of.—The courts and the law.
- (3) Jurisdiction of.—Crimes, criminals, etc.
- (4) Jurisdiction of.—Corporations, trusts, securities, etc.
- (5) Jurisdiction of.—Amendments to the Constitution.
- (6) Jurisdiction of.—As to impeachments. See also "Impeachment."
- (7) Jurisdiction of.—Claims.
- (8) Jurisdiction of.—General subjects.

#### (1) Creation and History of.

The creation and history of the Committee on the Judiciary, section 4 of Rule XI. Volume IV, section 4054.

Recent history of the Committees on the Judiciary, section 4 of Rule XI. Volume VII, section 1746.

## (2) Jurisdiction of.—The Courts and the Law.

The rule assigns to the Judiciary Committee jurisdiction of subjects relating to "judicial proceedings, civil and criminal law." Volume IV, section 4054.

The Committee on the Judiciary has exercised jurisdiction of bills relating to local courts in the District of Columbia and Alaska, and the Territories. Volume IV, section 4068.

The Committee on the Judiciary often reports as to questions of law on subjects naturally within the jurisdiction of other committees. Volume **IV**, section **4063**.

The Committee on the Judiciary reports legislative propositions relating to the service of the Department of Justice, and even of other Departments. Volume IV, section 4067.

## (2) Jurisdiction of.—The Courts and the Law—Continued.

Appointment of Federal judges and other court officials and legislation pertaining to their salaries are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1750**.

Subjects relating to the jurisdiction of the courts are referred to the Committee on the Judiciary. Volume VII, section 1760.

The Committee on the Judiciary have exercised jurisdiction of bills relating to insular courts. Volume VII, section 1767.

Legislation construing acts of Congress is within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1762.

Provisions for establishment of code of law for the District of Columbia are under the jurisdiction of the Committee on the Judiciary. Volume VII, section 1761.

#### (3) Jurisdiction of.—Crimes, Criminals, etc.

The subjects of criminals, crimes, penalties, and extradition are within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4069.

The management of national penitentiaries and the authorization of buildings therefor are within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4070**.

The Committee on the Judiciary has jurisdiction of the general subject of counterfeiting. Volume IV, section 4071. Volume VII, section 1753.

Legislation relating to juvenile offenders in the District of Columbia is considered by the Committee on the Judiciary. Volume VII, section 1755.

Bills proposing punishment of crimes against interstate or foreign shipments belong within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1757.

The punishment, prevention, and definition of crime and the organization of courts are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1747**.

Punishment of sedition, espionage, and seditious interference with foreign relations and commerce are subjects within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1751

The study of criminal, pauper, and defective classes is a subject under jurisdiction of the Committee on the Judiciary. Volume VII, section 1756.

Enforcement and administration of national prohibition laws is a subject under the jurisdiction of the Judiciary Committee. Volume **VII**, section **1773**.

## (4) Jurisdiction of.—Corporations, Trusts, Securities, etc.

The general subject of Federal control of corporations has been referred to the Committee on the Judiciary. Volume IV, section 4059.

Matters relating to the investigation and regulation of trusts and corporations are within the jurisdiction of the Judiciary Committee. Volume IV, section 4060. Volume VII, section 1764.

Bills of incorporation are referred to the Committee on the Judiciary. Volume IV, section 4057. Volume VII, section 1763.

Jurisdiction of legislation providing penalties for commercial bribery and other corrupt trade practices belongs to the Committee on the Judiciary. Volume VII, section 1754.

The protection of trade and commerce against unlawful restraints and monopolies is a subject within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1748.

Bills relating to the fraudulent or unethical sale of securities were taken from the Committee on Interstate and Foreign Commerce and referred to the Committee on the Judiciary. Volume VII, section 1782.

The sale of fraudulent stocks and bonds and other "blue sky" securities is a subject considered by the Committee on the Judiciary. Volume VII, section 1781.

A bill limiting effects of regulating Interstate and Foreign Commerce was transferred to the Committee on the Judiciary. Volume VII, section 1776.

# (4) Jurisdiction of.—Corporations, Trusts, Securities, etc.—Continued.

Bills relating to trusts and monopolies (except common carriers) come within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1749.

Bills authorizing associations of producers of agricultural products and limiting the effect of the Clayton Antitrust Act with reference to agricultural associations have been reported by the Judiciary Committee. Volume VII, section 1765.

## (5) Jurisdiction of.—Amendments to the Constitution.

The Committee on the Judiciary has a general but no exclusive jurisdiction over joint resolutions proposing amendments to the Constitution of the United States. Volume IV, section 4056. Volume VII, section 1779.

A bill proposing amendments to the Constitution in relation to polygamy was by the House committed to the Committee on the Judiciary. Volume V, section 5476.

A joint resolution proposing a constitutional amendment authorizing mutual taxation of salaries between State and Federal Governments was held to come within the jurisdiction of the Committee on the Judiciary rather than that of the Committee on Ways and Means. Volume VII, section 1780.

# (6) Jurisdiction of.—As to Impeachments. See also "Impeachment."

Charges against judges of the United States courts are usually investigated by the Committee on the Judiciary. Volume IV, section 4062.

The work of drawing up the articles impeaching Secretary Belknap was referred to the Judiciary Committee. Volume III, section 2444.

In the first attempt to impeach President Johnson the investigation was made by the Judiciary Committee. Volume III, section 2400.

The House referred to the Committee on Reconstruction the evidence taken by the Judiciary Committee in the first attempt to impeach President Johnson. Volume III, section 2408.

The impeachment proceedings were set in motion through a resolution introduced by delivery to the Clerk and referred to the Committee on the Judiciary. Volume VI, section 513.

A resolution proposing investigation with a view to impeachment was introduced by delivery to the Clerk and was referred to the Committee on Rules, on request of which committee it was re-referred to the Committee on the Judiciary. Volume **VI**, section **544**.

A memorial addressed to the Speaker and setting forth charges against a civil officer was referred to the Committee on the Judiciary, which recommended an investigation. Volume **VI**, section **543**.

A resolution providing for investigation with a view to impeachment was transferred from the Committee on Rules to the Committee on the Judiciary. Volume VII, section 1787.

Form of resolution providing for an investigation by the Judiciary Committee and authorizing a subcommittee to exercise powers delegated to the committee. Volume VI, section 530.

A Member having risen in his place and impeached Judge Wilfley and offered a resolution providing for an investigation, the House referred the matter to the Judiciary Committee. Volume VI, section 525.

The Judiciary Committee authorized to make an investigation committed the matter to a sub-committee, the report of which was made a part of the committee report to the House. Volume VI. section 529.

Conflicting views of the majority and minority of the Judiciary Committee, in 1921, as to offenses justifying impeachment. Volume VI, section 535.

#### (7) Jurisdiction of.—Claims.

The Judiciary Committee has reported propositions of general legislation to regulate the adjudication of claims of various kinds against the Government. Volume IV, section 4078.

The Committee on the Judiciary has reported general legislation as to claims against the United States and as to procedure and jurisdiction of the Court of Claims. Volume VII, section 1752.

#### (7) Jurisdiction of.—Claims—Continued.

- Claims of States against the United States and the adjustment of accounts between the States and the United States have been considered by the Judiciary Committee. Volume IV, section 4080
- General Legislation for the relief of Government employees injured in the discharge of their official duties is within the jurisdiction of the Committee on the Judiciary and not the Committee on Claims. Volume VII, section 1777.
- The Judiciary Committee has reported general legislation as to claims of laborers, Territorial and district claims, war claims, etc. Volume **IV**, section **4079**.
- The jurisdiction of general legislation relating to international claims has been exercised frequently by the Committee on the Judiciary. Volume IV, section 4081.
- A private bill providing for a rehearing and a readjudication in the Court of Claims belongs to the jurisdiction of a claims committee, and not to the Committee on the Judiciary. Volume IV. section 4268.

#### (8) Jurisdiction of.—General Subjects.

- The Committee on the Judiciary has jurisdiction of legislation relating to bankruptcy. Volume IV, section 4065.
- The settlement of boundary lines between States or between a State and a Territory is within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4064**.
- Bills relating to jurisdiction of boundary waters between the States or within the several States are reported by the Committee on the Judiciary. Volume VII, section 1768.
- The forfeiture of land grants and alien ownership of land have been considered by the Public Lands Committee, although the Judiciary Committee has also participated in the jurisdiction of certain land questions. Volume IV, section 4201.
- A bill legalizing the conveyance of public lands was considered to be within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1783.
- The subjects of holidays and celebrations have been reported by the Committee on the Judiciary. Volume IV, section 4073.
- The Committee on the Judiciary has exclusive jurisdiction of bills providing for the adoption of a national anthem. Volume VII, section 1775.
- The Committee on the Judiciary has reported bills prohibiting the desecration of the national flag and dealing with refusal of public officers to execute acts of Congress. Volume IV, section 4055.
- Regulation of the traffic in intoxicating liquors, etc., through control of interstate commerce relations, is within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4061.
- Conferring of jurisdiction relative to determination of rights of American citizens under treaties or in international litigation is a subject within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1784.
- Bills providing protection for the uniforms of friendly nations are under the jurisdiction of the Committee on the Judiciary. Volume VII, section 1774.
- Bills of lading as evidence, bonds in admiralty cases, willful destruction of vessels, mutiny, etc., are subjects within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4145.
- Bills relating to pensioners' oaths and fraudulent claims that have reported by the Judiciary Committee. Volume IV, section 4074.
- Bills providing for the protection of the President and relating to the office and its duties have been reported by the Committee on the Judiciary. Volume IV, section 4077.
- The Committee on the Judiciary has reported bills relating to the meeting of Congress, the attendance of Members, and their appointments to incompatible offices. Volume IV, section 4077. Volume VII, section 1770.

# (8) Jurisdiction of.—General Subjects—Continued.

- The Committee on the Judiciary has exercised jurisdiction over subjects related to the relations of laborers, especially organized laborers, to the courts and to corporations. Volume IV, section 4072.
- The Committee on the Judiciary have exercised jurisdiction over subjects pertaining to relations of workmen to employers. Volume VII, section 1769.
- The compensation of Federal employees injured in performance of duty and the administration of the United States Employees' Compensation Commission, are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1785**.
- The Committee on the Judiciary has exercised jurisdiction over the subject of international copyright, although the clearest title seems to be with the Committee on Patents. Volume IV, section 4075.
- The subject of a court of patent appeals has been within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4075.
- Bills for the removal of political disabilities have been within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4058.
- The Committee on the Judiciary has exercised jurisdiction over legislative propositions related to marriage, divorce, and polygamy. Volume IV, section 4076.
- The Committee on the Judiciary has reported bills relating to the rights and privileges of women. Volume IV, section 4066.
- Legislation relating to the organization of a branch of the Government, and to the government of a territory is within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1772**.
- A bill amending the national bank act was by consent referred to the Committee on the Judiciary. Volume VII, section 1786.
- The Committee on the Judiciary exercises jurisdiction over legislation regulating legal process and procedure relating to vessels in foreign jurisdictions. Volume VII, section 1771.
- Provision for payment of reward for information as to violation of a statute was reported by the Committee on the Judiciary. Volume VII, section 1758.
- The Committee on the Judiciary exercises the jurisdiction over propositions relating to Government contracts. Volume VII, section 1788.
- Legislative propositions relating to the Bureau of Efficiency and needs of personnel in the executive departments belong to the jurisdiction of the Committee on the Civil Service and not to the Committee on the Judiciary. Volume VII, section 2022.
- The Committee on the Judiciary considers legislation relating to settlement of questions of law in dispute between executive officers of the Government. Volume VII, section 1778.
- The issue raised by the questioning of a Member for words spoken in debate was referred to the Judiciary Committee. Volume VI, section 553.
- Propositions relative to the constitutionality of bills pending in the House, and questions as to the constitutionality of recommendations submitted by the President, are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1759**.
- Conclusion of the Judiciary Committee that acceptance of commission in the National Guard by a Member vacates his seat. Volume VI, section 60.

# JUDGMENT. See "Impeachment."

#### JULIAN

The Indiana election case of Reid v. Julian, in the Forty-first Congress. Volume II, sections 881, 882.

## JURISDICTION. See "Committees."

# JUSTICE OF PEACE.

Testimony taken before justices of the peace was admitted, although the sitting Delegate had protested that they were not legally authorized and had declined to attend. Volume II, section 852.

## JUSTICE OF PEACE—Continued.

The Committee for the District of Columbia has exercised jurisdiction as to the police and juvenile courts and justices of peace in the District. Volume IV, section 4290.

## JUSTICES.

The judges of the Supreme Court have the privileges of the floor. Volume **V**, section **7283**. Volume **VIII**, section **3634**.

## JUVENILE COURTS.

The Committee for the District of Columbia has exercised jurisdiction as to the police and juvenile courts and justices of peace in the District. Volume IV, section 4290.

Legislation relating to juvenile offenders in the District of Columbia is considered by the Committee on the Judiciary. Volume VIII, section 1755.

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## KANSAS.

House election cases from:

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Forty-eighth Congress.-Wood v. Peters. Volume I, section 417.

Fifty-third Congress.—Moore v. Funston. Volume II, sections 1052, 1053.

# Senate election cases from:

Thirty-seventh Congress.—Stanton v. Lane. Volume I, section 491.

Forth-second Congress.—Alexander Caldwell. Volume II, section 1279.

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Forty-sixth Congress.—John J. Ingalls. Volume I, section 690.

Fifty-third Congress.—Ady v. Martin. Volume II, section 1059.

Seventieth Congress.—Clark v. White. Volume VI, section 175.

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The Committee for the District of Columbia has exercised jurisdiction as to the police and juvenile courts and justices of peace in the District. Volume IV, section 4290.

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## KENNEDY.

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#### KIDD.

The Indiana election case of Kidd v. Steele in the Forty-ninth Congress. Volume II, section 1005.

# KILBOURN, HALLET.

The case of Hallet Kilbourn, a contumacious witness in 1876. Volume II, sections 1608-1611.

The attempt in 1876 to punish Hallet Kilbourn for declining to testify before a committee resulted in a decision of the Supreme Court denying that the House has an unlimited power to punish for contempt of its authority. Volume II, section 1611.

In the case of Kilbourn v. Thompson the court affirmed the immunity of Members of the House from prosecution on account of their action in a case of alleged contempt. Volume III, section 2675.

# KING, ELECTION CASES OF.

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## KING, WILLIAM H., of Utah, President Pro Tempore.

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#### KING OF HAWAII.

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## KINGSBURY.

The election case of Fuller v. Kingsbury from the Dakota portion of the old Territory of Minnesota, in the Thirty-fifth Congress. Volume I, sections 408, 409.

#### KINNEY.

The Missouri election case of Kinney v. Dyer in the Sixty-second Congress. Volume VI, section 135.

## KITCHEN.

The Virginia election case of McKenzie v. Kitchen in the Thirty-eighth Congress. Volume I, section 374.

The North Carolina election case of O'Hara v. Kitchen in the Forty-sixth Congress. Volume I, section 730.

#### KLINE.

The Pennsylvania election case of Kline v. Verree in the Thirty-seventh Congress. Volume I, section 727. Volume II, section 848.

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# KOONTZ.

The Pennsylvania election case of Koontz v. Coffroth in the Thirty-ninth Congress. Volume I, sections 556–558.

#### KOSSUTH.

Ceremonies at the reception of Louis Kossuth by the House. Volume V, section 7083.

Louis Kossuth was welcomed by a joint resolution signed by the President. Volume V, section 7083.

## KNOX.

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# LABOR

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## (1) The Committee on.—Creation and History of.

The creation and history of the Committee on Labor, section 26 of Rule XI. Volume IV, section 4244.

Recent history of the Committee on Labor, Section 22 of Rule XI. Volume VII, section 1977.

#### (2) The Committee on.—Jurisdiction of.

The rule gives to the Committee on Labor jurisdiction of subjects "relating to and affecting labor." Volume IV, section 4244.

Propositions to regulate interstate commerce in products of child labor have been within the jurisdiction of the Committee on Labor. Volume VII, section 1981.

Propositions relating to wages and hours of labor, even when a constitutional amendment has been proposed, have been considered by the Committee on Labor. Volume IV, section 4247.

The Committee on Labor has reported on the subject of arbitration as a means of settling labor troubles. Volume IV, section 4246. Volume VII, section 1979.

The Committee on Labor has exercised general jurisdiction of proposition to make investigations as to the conditions of laboring people, labor troubles, etc. Volume IV, section 4245.

Bills relating to convict labor and the entry of goods made by convicts into interstate commerce have been reported by the Committee on Labor. Volume IV, section 4248. Volume VII, section 1980.

Propositions to regulate or prevent the importation of foreign laborers under contract have been within the jurisdiction of the Committee on Labor. Volume IV, section 4249.

Matters relating to labor employed in the various branches of the Government service have been considered by the Committee on Labor. Volume IV, section 4250. Volume VII, section 1978.

The Committee on Labor has reported bills proposing general legislation as to classes of claims under the eight-hour law. Volume IV, section 4251.

Bills relating to the welfare of men working in mines have been reported by the Committee on Mines and Mining. Volume IV, section 4229.

The Committee on Immigration and Naturalization exercises a general, but not exclusive, jurisdiction over the subject of immigration, and has reported bills relating to contract labor. Volume IV, section 4310.

A proposition for the establishment of a children's bureau was held by the House to be within the jurisdiction of the Committee on Labor rather than the Committee on Interstate and Foreign Commerce. Volume VII, section 1982.

The Committee on the Judiciary has exercised jurisdiction over subjects related to the relations of laborers, especially organized laborers, to the courts and to corporations. Volume **IV**, section **4072**.

A bill to provide housing for Government employees in the District of Columbia was held by and not the Committee on Labor. Volume VII, section 2127.

The House has decided that legislative propositions to provide housing in time of emergencies is within the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on Labor. Volume **VII**, section **1970**.

# (3) Contracts for.

The Clerk makes or approves all contracts, etc., for labor, materials, etc., for the House. Volume I, section 251.

The law authorizing the heads of departments to employ such labor as may be appropriated for does not apply to labor not at the seat of government. Volume VII, section 1318.

#### LABORERS.

The electrician and laborers connected with the lighting, heating, and ventilating of the House are under direction of the superintendent, subject to the control of the Speaker. Volume **V**, section 7312.

Construction of the law authorizing the employment of "watchmen, messengers, and laborers" in the executive departments. Volume VII, section 1327.

Legislation prescribing regulations and pay for laborers unlading vessels in the Customs Service has been reported by the Committee on Ways and Means. Volume VII, section 1735.

## LACEY, JOHN F., of Iowa, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Amendments. Volume V, sections 5763, 5823.

Amendments germane. Volume V, sections 5864, 5919.

Committees. Volume II, section 1395.

Congressional Record. Volume V, section 6970.

Enacting clause, motion to strike out. Volume V, section 6902.

Lay on the table, motion to. Volume V, section 5422.

Legislation on appropriation bills. Volume IV, sections 3816, 3865.

Order of business. Volume IV, section 4733.

Point of order. Volume V, section 6899.

Private bills. Volume IV, section 3293.

Private business. Volume IV, section 328.

Quorum. Volume IV, section 2930.

Reconsider, motion to. Volume IV, section 4717.

#### LAFAYETTE.

The Congress, by joint resolution approved by the President, invited Lafayette to visit America (footnote). Volume V, section 7082.

Ceremonies at the reception of General Lafayette by the House in the presence of the Senate. Volume V, section 7082.

Form used in presenting Lafayette to the House. Volume V, section 7082.

The House paid honor to the memory of Lafayette by elaborate ceremonies. Volume V, section 7219.

# LAGUARDIA, FIORELLO H., of New York, Chairman.

Decisions on questions of order relating to-

Holman rule. Volume VII, section 1517.

The New York election case of Frank v. LaGuardia, in the Sixty-eighth Congress. Volume VI, section 164.

The New York election case of Hubbard v. LaGuardia, in the Seventieth Congress. Volume VI, section 176.

#### LAKES.

The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lakes and the survey and improvement of navigation therefrom to the Sea via the St. Lawrence River has been transferred to the Committee on Merchant Marine and Fisheries. Volume VII, section 1809.

## LAMAR.

The Senate election case of L. Q. C. Lamar, of Mississippi, in the Forty-fifth Congress. Volume I, section 359.

#### LAND.

- (1) In general.
- (2) Jurisdiction of committees as to.—Public Lands.
- (3) Jurisdiction of committees as to.—Private Land Claims.
- (4) Jurisdiction of committees as to.—Mines and Mining.
- (5) Jurisdiction of committees as to.—Indian Affairs.
- (6) Jurisdiction of committees as to.—Post Office and Post Roads.
- (7) Jurisdiction of committees as to.—Agriculture.
- (8) Jurisdiction of committees as to.—Interstate and Foreign Commerce.
- (9) Jurisdiction of committees as to.—District of Columbia.
- (10) Jurisdiction of committees as to.—Irrigation and Reclamation.
- (11) Jurisdiction of committees as to.—Military Affairs.
- (12) Jurisdiction of committees as to.—Judiciary.
- (13) Jurisdiction of committees as to.—Public Buildings and Grounds.

#### (1) In General.

The dedication of public land to be forever used as a public park was held to be such an appropriation of public property as would require consideration in Committee of the Whole. Volume IV, sections 4837–4838.

A bill authorizing the erection of a memorial on land belonging to the Government requires consideration in Committee of the Whole. Volume **VIII**, section **2405**.

A bill extending the time of a railroad land grant is required under the rule to be considered in Committee of the Whole. Volume IV, section 4839.

The grant to a railroad of easement on public lands or in streets belonging to the United States is a subject requiring consideration in Committee of the Whole. Volume **IV**, sections **4840**–**4842**.

Indian lands have not been considered "property" of the Government within the meaning of the rule requiring consideration in Committee of the Whole. Volume IV, sections 4844, 4845.

A bill authorizing an exchange of Government-owned land was held to be a public bill. Volume VII, section 862.

A bill legalizing conveyance of real estate previously made was held to be a public bill. Volume VII, section 868.

A bill transferring title of public lands to a private corporation was classed as a private bill. Volume VII, section 861.

The purchase of adjoining land for a work already established was held to be in continuation of a public work. Volume **IV**, sections **3766–3773**. Volume **VII**, section **1360**. See also "Appropriations."

The purchase of additional ground and the erection of an addition to an existing building have been held to be in continuation of a public work. Volume IV, sections 3774-3775.

A bill incorporating land from the public domain in a Federal forest reserve was held to require consideration in Committee of the Whole. Volume **VIII**, section **2407**.

# (2) Jurisdiction of Committees as to.—Public Lands.

The rule gives the Committee on Public Lands jurisdiction of subjects relating to the lands of the United States. Volume IV, section 4194.

The Committee on Public Lands has exercised jurisdiction over the public lands of Alaska, including grants to public service corporations. Volume IV, section 4196.

The forfeiture of land grants and alien ownership of land have been considered by the Public Lands Committee, although the Judiciary Committee has also participated in the jurisdiction of certain land questions. Volume IV, section 4201.

The Committee on Public Lands has reported projects of general legislation relating to various classes of land claims, as related both to States and individuals. Volume IV, section 4203.

### LAND—Continued.

## (2) Jurisdiction of Committees as to.—Public Lands—Continued.

- The Committee on Public Lands has exercised a general but not exclusive jurisdiction over public lands in relation to the minerals contained therein and has reported bills to establish schools of mines. Volume **IV**, section **4202**.
- The Committee on the Public Lands has exercised jurisdiction over subjects relating to mineral lands of the public domain and the entry of such lands for homestead and agricultural purposes. Volume VII, section 1926.
- Bills authorizing punishments and penalties when provided for offenses relating to the administration of the lands of the public domain have been reported by the Committee on the Public Lands. Volume VII, section 1929.
- The public domain, conservation thereof, and the granting of forfeiture of lands therefrom, or easements thereon, are subjects within the jurisdiction of the Committee on the Public Lands. Volume VII, section 1924.

### (3) Jurisdiction of Committees as to.—Private Land Claims.

- The rule gives to the Committee on Private Land Claims jurisdiction as "to private claims to land." Volume IV, section 4273.
- The Committee on Private Land Claims has exercised jurisdiction over general as well as special bills relating to the adjudication and settlement of private claims to land. Volume **IV**, section **4275**.

## (4) Jurisdiction of Committees as to.—Mines and Mining.

- The Committee on Mines and Mining has reported on the subject of alien ownership of mineral lands. Volume **IV**, section **4227**.
- The subjects of the mineral land laws and claims and entries thereunder have been within the jurisdiction of the Committee on Mines and Mining. Volume IV, section 4228.

### (5) Jurisdiction of Committees to.—Indian Affairs.

- The Committee on Indian Affairs has a broad jurisdiction of subjects relating to the care, education, and management of the Indians, including the care and allotment of their lands. Volume IV, section 4205.
- The reservation, alienation, transfer, leasing, or allotment of Indian lands are subjects within the jurisdiction of the Committee on Indian Affairs. Volume VII, section 1936.
- The taxation, improvement, irrigation, and control of Indian lands and the construction of roads, cutting of timber, and granting of easements thereon are subjects within the jurisdiction of the Committee on Indian Affairs. Volume **VII**, section **1937**.

### (6) Jurisdiction of Committees as to.—Post Office and Post Roads.

The acquisition, lease, or transfer of realty or other facilities for post office purposes are subjects within the jurisdiction of the Committee on the Post Office and Post Roads. Volume VII, section 1916.

## (7) Jurisdiction of Committees as to.—Agriculture.

The Committee on Agriculture has reported bills providing for the purchase of land to be used for quarantine stations, experiment stations, forest reserves, and watersheds. Volume VII, section 1864.

## (8) Jurisdiction of Committees as to.—Interstate and Foreign Commerce.

A bill granting easements across Government land and under a Government canal was reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1813.

## (9) Jurisdiction of Committee as to.—District of Columbia.

Bills providing for the acquisition, transfer, and relinquishment of Government-owned land in the District have been reported by the Committee on the District of Columbia. Volume VII, section 2005.

## LAND—Continued.

### (10) Jurisdiction of Committees as to.—Irrigation and Reclamation.

Preemption and disposition of lands on reclaimed and irrigated projects are subjects within the jurisdiction of the Committee on Irrigation and Reclamation. Volume VII, section 2032.

### (11) Jurisdiction of Committees as to.—Military Affairs.

The acquisition and conveyance of lands for military reservations, the granting of easements upon and across and the improvement of such reservations including the bridging of nonnavigable streams therein, are subjects within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1892.

## (12) Jurisdiction of Committees as to.—Judiciary.

A bill legalizing the conveyance of public lands was considered to be within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1783.

## (13) Jurisdiction of Committees as to.—Public Buildings and Grounds.

The acceptance, acquisition, and exchange of lands for park purposes in the District of Columbia are subjects within the jurisdiction of the Committee on Public Buildings and Grounds. Volume VII, section 1967.

### LANDIS.

The investigation of the conduct of Judge Kenesaw Mountain Landis. Volume VI, section 535.

#### LANDSCAPE

General provisions of the statutes as to concerts, operation of street cars, delivery of fuel, and landscape features of the Capitol grounds. Volume **V**, section **7312**.

### LANE.

The election case of Lane v. Gallegos, from the Territory of New Mexico, in the Thirty-third Congress. Volume I, section 823.

The Senate election case of Lane and McCarthy v. Fitch and Bright, from Indiana, in the Thirty-fourth and Thirty-fifth Congress. Volume I, sections 545, 546.

The Senate election case of Stanton v. Lane, of Kansas, in the Thirty-seventh Congress. Volume I. section 491.

### LANGLEY.

The investigation of charges against John W. Langley, of Kentucky, and Frederick N. Zihlman, of Maryland. Volume VI, section 402.

### LANGSTON.

The Virginia election case of Langston v. Venable in the Fifty-first Congress. Volume II, sections 1032, 1033.

### LANGUAGE.

Indecent language against the proceedings of the House or reflections on its prior determinations are not in order in debate. Volume **V**, section **5131**.

For unparliamentary language and an assault two Senators were declared in contempt and later were censured. Volume II, section 1665.

# LANHAM, FRITZ G., of Texas, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1274, 1511, 1611, 1647.

Debate. Volume VIII, sections 2526, 2528.

Voting. Volume VIII, section 3105.

# LANMAN, JAMES.

Question in the Senate as to credentials of. Volume I, section 611.

## LAPHAM.

The Senate election case of Lapham and Miller in the Forty-seventh Congress. Volume II, section 955.

The Committee on Agriculture has exercised a general but not exclusive jurisdiction of legislation relating to imitation dairy products, manufacture of lard, etc. Volume IV, section 4156.

While the Committee on Agriculture has jurisdiction of revenue legislation affecting oleomargarine, the Ways and Means Committee has retained jurisdiction as to revenue bills affecting tobacco, lard, cheese, etc. Volume IV, section 4022.

#### LARRAZOLA.

The New Mexico case of Larrazola v. Andrews, in the Sixtieth Congress. Volume VI, section 123.

### LASSITER.

The Virginia election case of Wilson v. Lassiter in the Fifty-seventh Congress. Volume II, section 1127.

## LAST THREE DAYS.

Unless agreed to by a two-thirds vote, a report from the Committee on Rules shall not be called up on the same day on which presented except on the last three days of the session. Volume VIII. section 2260.

### LAST SIX DAYS.

After the day succeeding that on which it is made, a motion to reconsider may be called up by any Member, but on the last six days of a session such motion must be disposed of when made. Volume **V**, section **5605**.

A conference report and the accompanying statement are required to be printed in the Congressional Record before being considered, except during the last six days of a session. Volume V, section 6516.

During the last six days of a session motions to instruct or discharge are privileged if conferees fail to report within 36 hours after appointment. Volume VIII, section 3225.

Where date of adjournment has been tentatively agreed upon but not formally designated, legislation in order during the last six days of the session has been authorized by consent. Volume VIII, section 3398.

The last six days of a session, in which motions to suspend the rules may be entertained under the rule, cannot be determined, other than at the last session of a Congress, until a resolution fixing the date of adjournment has been agreed to in both Houses, and the fact that such resolution has been passed by one House is not to be construed as admitting the motion until the resolution has been adopted by the other House. Volume VIII, section 3397.

## LATIMER.

The Delaware election case of Latimer v. Patton in the Third Congress. Volume I, section 758. The South Carolina election case of Moorman v. Latimer in the Fifty-fourth Congress. Volume II, section 1066.

## LAW.

- (1) As to organization of the House.
- (2) Committees created by.
- (3) Related to House's power to make rules.
- (4) As affecting House procedure generally.
- (5) The bill as a project of.
- (6) Jurisdiction of committees over bills relating to.
- (7) As establishing qualifications of Members.
- (8) For punishment of contumacious witnesses.
- (9) As to convening and adjourning of Congress.

- (10) As to administering oaths.
- (11) Creating commissions.
- (12) Governing the electoral count.
- (13) Parliamentary.—Object of.
- (14) Parliamentary.—A guide, not rule, of the House.
- (15) Parliamentary.—Relations to rules of the House.
- (16) Parliamentary.—Motions and procedure under.
- (17) Parliamentary.—As to contempts.
- (18) Parliamentary.—As to election cases.
- (19) Parliamentary.—References to, in impeachment cases.
- (20) Parliamentary.—Provisions of, relating to impeachments.
- (21) In general.

### (1) As to Organization of the House.

Argument that the law of 1789 as to organization of House and Senate by administration of the oath to Members-elect is directory merely. Volume **I**, section **118**.

A question has arisen as to whether or not the House, in the face of the provision of law, may proceed to business before the election of a Clerk. Volume I, section 243.

It has been decided that notwithstanding the requirements of the act of 1789, the House may proceed to business before the election of a Clerk. Volume I, section 242.

The House has held, notwithstanding the law of 1789, that it may adopt rules before electing a Clerk. Volume I, section 245.

In 1867 the law of 1789 was considered as binding the house to elect a Clerk before proceeding to business. Volume I, section 241.

The law of 1863 makes it the duty of the Clerk of the preceding House to make a roll of the Representative-elect whose credentials show them regularly elected. Volume I, section 14.

The duty of making up the roll of Members-elect in event the Clerk cannot act, devolves on the Sergeant-at-Arms and next on the Doorkeeper. Volume I, section 15.

In one or two cases it has been held that the Clerk may not entertain a motion to correct the roll which he makes up under the law. Volume I, sections 22-24.

In the days of reconstruction the two Houses, by joint rule, excluded Members-elect with credentials in due form, some entirely, others until the States were declared by law, entitled to representation. Volume I, section 361.

The question as to whether or not a law of Congress creating Delegates is binding on the House in succeeding Congresses. Volume I, section 473.

A proposition to regulate the organization of the House by law. Volume I, section 82.

Effect of a provision of law as related to the constitutional right of the House to choose its own officers. Volume IV, section 3819.

# (2) Committees Created by.

A law providing that a committee of the House be "chosen," the Speaker never appointed without special sanction of the House. Volume IV, sections 4465, 4466.

The statutes provide for a temporary Committee on Accounts, to be appointed by the Speaker to serve through the recess following the expiration of a Congress. Volume IV, section 4335.

The statutes provide for the appointment of a joint committee of the two Houses to consider reports as to destruction of useless papers in the Executive Departments. Volume IV, section 4419.

The Joint Committee on Printing, while recognized by the rules, was created by the statutes. Volume IV, section 4347.

The Joint Committee on the Library is a creature of the laws rather than the rules, the statutes providing for it originally, and conferring on it several duties. Volume **IV**, section **4337**.

The membership of the Joint Committee on the Library is fixed by law. Volume IV, section 4338.

## (3) Related to House's Power to Make Rules.

- A law passed by a prior Congress may not authorize legislation—like the specifying of contracts—on a general appropriation bill as against a rule of the existing House forbidding such legislation. Volume IV, section 3579.
- Under the present practice reports from the Court of Claims under the Bowman Act which are also reported by a House committee and sent to the Private Calendar do not remain on that Calendar during a succeeding Congress. Volume IV, sections 3299-3302.
- The question as to whether or not the House, in its procedure, is bound by a law passed by a former Congress. Volume IV, section 3298.
- The validity of a law passed by a preceding Congress which proposes to govern the House as to its rules or its organization is doubtful. Volume **V**, sections **6765**, **6766**.
- Congress may not by law interfere with the constitutional right of a future House to make its own rules. Volume I, section 82.
- A law passed by a prior Congress may not authorize legislation—like the specifying of contracts—on a general appropriation bill as against a rule of the existing House forbidding such legislation. Volume IV, section 3579.
- A law passed by the then existing Congress was recognized by the House as of binding force in matters of procedure. Volume **V**, sections **6767**, **6768**.
- When enrolled bills are printed on parchment in accordance with the provisions of joint rules confirmed by statute. Volume **IV**, sections **3433–3437**.

## (4) As Affecting House Procedure Generally.

- The Speaker held it his duty to proceed in accordance with the mandatory provision of a law in the enactment of which the then existing House had concurred. Volume II, section 1341.
- It was held in order to refer a matter to a joint committee, although a law directed that such matters be referred to the House Members of the said joint committee. Volume IV, section 4433
- It was found inexpedient to define the offense of contempt of the House by law and provide a punishment. Volume II, section 1598.
- An opinion of the Attorney-General that neither House may by resolution give a construction to an existing law which would be of binding effect on an executive officer. Volume II, section 1580.
- Discussion of the effect of a State law as a limitation on the right of the House to investigate. Volume III, section 1696.

# (5) The Bill as a Project of.

- The statutes prescribe the form of enacting and resolving clauses of bills and joint resolutions. Volume IV, section 3367.
- If a bill, before the disposal of a motion to reconsider the vote on its passage, should be enrolled, signed, and approved by the President its validity as a law probably could not be questioned (footnote). Volume **V**, section **5704**.
- The effect of the repeal of a repealing act is regulated by statute. Volume IV, section 3389.
- A statute requires that bills signed by the President shall be received by the Secretary of State from the President. Volume IV, section 3485.
- A bill passed notwithstanding the objections of the President is sent by the Presiding Officer in the House which last acts on it to the Secretary of State for preservation. Volume IV, section 3524.
- The title of an act is not law and is not considered in construing its provisions. Volume VII, section 1254.

## (6) Jurisdiction of Committees Over Bills Relating to.

The rule assigns to the Judiciary Committee jurisdiction of subjects relating to "judicial proceedings, civil and criminal law." Volume IV, section 4054.

### (6) Jurisdiction of Committees Over Bills Relating to—Continued.

- The Committee on the Judiciary has reported bills prohibiting the desecration of the national flag and dealing with refusal of public officers to execute acts of Congress. Volume IV, section 4055.
- The Committee on the Judiciary considers legislation relating to settlement of questions of law in dispute between executive officers of the Government. Volume VII, section 1778.
- The Committee on the Judiciary often reports as to questions of law on subjects naturally within the jurisdiction of other committees. Volume IV, section 4063.
- The rule gives to the Committee on Revision of the Laws jurisdiction of subjects relating to the revision and codification of the statutes of the United States. Volume IV, section 4293.
- Examples of jurisdiction of the Committee on Revision of the Laws over bills embodying codifications. Volume IV, section 4294.
- The Committee on the Revision of the Laws has reported bills incidental to its jurisdiction over revision and codification of laws. Volume VII, section 2016.
- In exceptional cases the Committee on Revision of the Laws has exercised jurisdiction over bills embodying changes of law rather than revisions or codifications. Volume **IV**, section **4295**.
- Bills for framing a municipal code and amending the criminal laws and corporation laws in the District have been within the jurisdiction of the Committee on the District of Columbia. Volume IV, section 4287.
- Bills amending the corporation laws in the District are within the jurisdiction of the Committee on the District of Columbia. Volume VII, section 2007.

### (7) As Establishing Qualifications of Members.

- Discussion of the oath of July 2, 1862, as creating a statutory disqualification. Volume I, section 478.
- Discussion of the laws of Congress against polygamy as creating a statutory disqualification. Volume I, section 478.
- In 1868, a question of loyalty arising, the House in effect held that there might be established by law qualifications other than those required by the Constitution. Volume I, section 449.
- In 1900, in a sustained report, the majority of the committee held that a Member of Congress was an officer subject to statutory disqualifications as much. Volume I, section 478.
- Summary and discussion of laws regulating the conduct of Representatives and Senators. Volume II. section 1282.
- There is no necessary connection between the conviction of a Senator under section 1782, Revised Statutes, and the right of the Senate to punish one of its Members. Volume II, section 1282.
- A question arising in 1807 as to the right of a State to prescribe qualifications for Representatives the House, while including manifestly to the view that the States did not have the right, avoided an explicit declaration. Volume I, section 414.
- In 1856 the House decided that a State might not add to the qualifications prescribed by the Constitution for a Member. Volume I, section 415.
- In 1884 the House reaffirmed its position that a State may not add to the qualifications prescribed by the Constitution for a Member. Volume I, section 417.
- In 1856 the Senate decided that a State might not add to the qualifications prescribed by the Constitution for a Senator. Volume I, section 416.

## (8) For Punishment of Contumacious Witnesses.

- Reference to the circumstances attending the enactment of the law for punishing contumacious witnesses. Volume III, section 1686.
- In cases of contempt which it is not authorized to redress, the remedy of the House is resort to judicial proceedings under the criminal law. Volume VI, section 534.

## (8) For Punishment of Contumacious Witnesses—Continued.

The Speaker, without order of the House and under the law, certifies the case of a contumacious witness to the district attorney, but the Journal may contain no record of his act. Volume III, section 1691.

Although the House imprisoned Wolcott for contempt, the Speaker also certified the case to the district attorney in pursuance of law. Volume III, section 1672.

An instance wherein the Speaker announced that he had certified to the district attorney the case of a contumacious witness. Volume III, section 1686.

A witness imprisoned by the House for contempt was indicted under the law, whereupon the House ordered his delivery to the officers of the court. Volume III, section 1672.

A witness in custody for refusing to testify may invoke the action of the courts only on a clear showing of arbitrary and improvident use of the power amounting to a denial of due process of law. Volume VI, section 349.

While confined in jail for contempt the witness Kilbourn was released by habeas corpus proceedings, the court intimating that the punishment of law superseded the right of the House to punish. Volume II, section 1610.

In 1894 the power of punishing for contempt was fully discussed in the district court of appeals. Volume II, section 1613.

### (9) As to Convening and Adjourning of Congress.

Instances of laws fixing the time of annual meeting of Congress. Volume I, section 5.

In the later Congresses it has been established, both by declaration and practice, that a special session, whether convened by law or proclamation, ends with the constitutional day for annual meeting. Volume **V**, sections **6690–6693**.

The Executive has successfully opposed as unconstitutional an effort of the two Houses to fix by law the time of adjournment of Congress. Volume **V**, section **6688**.

The title of the Journal indicates whether or not the Congress was convened by law. Volume IV, section 2729.

### (10) As to Administering Oaths.

The authority to administer oaths should be given by law rather than by rule of either House. Volume III, sections 1823, 1824.

The Senate decided in the Blount impeachment that the oath might be administered by the Secretary and President without authority of law. Volume III, section 2303.

# (11) Creating Commissions.

The two Houses, by concurrent resolution, have assumed to extend the powers of a joint committee beyond the adjournment of Congress, but later action seems to recognize a law as the proper instrumentality for such purpose. Volume IV, sections 4437–4444.

There is some question as to the status of a report made from a commission constituted by law. Volume IV, sections 4698-4701.

A joint committee should be provided for by a concurrent and not a joint resolution, and the resolution should not prescribe rules for the proceedings of either House. Volume IV, section 4409

Regulations established by a joint committee under prerogative conferred by law are not subject to modification by either House. Volume VII, section 2165.

Membership on joint committees created by statute is not an office in the contemplation of the constitutional provision prohibiting Members of Congress from holding simultaneously other offices under the United States. Volume VII, section 2164.

Functions delegated to a joint committee by statute may not be usurped by the House. Volume VII, section 2165.

A House of Congress may not make reference to a joint committee when such reference is not contemplated by the act creating the committee. Volume VII, section 2163.

### (11) Creating Commissions—Continued.

- A joint committee created by statute is not susceptible to control by one House and its duties may not be enlarged or diminished by either House acting independently. Volume **VII**, section **2164**.
- A member of a joint commission created by law may resign without leave of the House; but announcement of such resignation is properly transmitted to the Speaker. Volume VII, section 2168.
- The resignation of a member from a joint select committee created by law is made either to the House or to the committee and, while the House has no power either to accept or to refuse to accept such resignation, it may fill the vacancy so occasioned. Volume **VI**, section **371**.
- While the House is without power to remove members of joint committees created by law, or to accept or reject resignations from such offices, such resignations are properly addressed to the joint committee or to the House having authority to fill these vacancies. Volume VII, section 2170.

## (12) Governing the Electoral Count.

- In 1877, for the first time, the electoral count was made in accordance with an act passed by the two Houses and signed by the President. Volume III, section 1953.
- A commission consisting of Members of the House and Senate and certain members of the Judiciary was provided by law to settle disputed questions relating to the electoral count of 1877. Volume III, section 1953.
- In 1877, in accordance with a provision of law, the House elected by viva voce vote five Members of the electoral commission. Volume IV, section 4464.
- During the electoral count of 1877, when the proceedings were prescribed by law, the Speaker ruled that a motion interfering with the promptness of those proceedings was dilatory. Volume III, section 1955.
- The question of taking recesses arose under the law providing for a continuous legislative day during the electoral count of 1877. Volume III, section 1954.
- Construction of the law providing for putting the main question without debate during the electoral count. Volume III, section 1956.
- In 1893 a question was raised as to the constitutional force of the electoral act of 1887. Volume III, section 1960.
- In 1901 the concurrent resolution providing for the electoral count was changed in form to meet the requirements of the electoral law. Volume III, section 1962.
- At the electoral count of 1865 the Vice-President, in deference to a provision of law, withheld from the joint meeting the returns from the States of Louisiana and Tennessee. Volume III, section 1948.

# (13) Parliamentary.—Object of.

The object of a parliamentary body is action, not stoppage of action, and the methods of procedure may not be used to stop legislation. Volume **V**, section **5713**.

### (14) Parliamentary.—A Guide, Not Rule, of the House.

Reference to the parliamentary law as a guide, not as a rule. Volume III, section 2660.

Reference to the force which should be given to the law of Parliament by the House of Representatives. Volume I, section 757.

The House very early found the law of Parliament inapplicable in the case of a resignation. Volume II, section 1230.

The House has long since discarded the use of the parliamentary motion to proceed to the orders of the day. Volume **V**, section **5301**.

Instance wherein the House has abandoned a usage of Parliament as unapplicable to existing conditions. Volume **V**, section **6727**.

Reference to the procedure of Parliament. Volume V, section 6120.

The Watrous report of 1856 led to a debate as to the propriety of ex parte investigations and to a citation of English and American precedents. Volume III, section 2496.

### (15) Parliamentary.—Relations to Rules of the House.

- The House is governed by the rules of Jefferson's Manual in all cases in which they are applicable and in which they are not inconsistent with the standing rules and orders of the House. Volume **V**, section **6757**.
- Reference to the rules and practices of the House as persuasive authority on general parliamentary law. Volume V, section 5604.
- Before the adoption of rules the House proceeds under general parliamentary law, founded on Jefferson's Manual and modified by the practice of American legislative assemblies, especially of the House of Representatives. Volume **V**, sections **6761–6763**.
- Before rules are adopted the House is governed by general parlimentary law, but the Speakers have been inclined to give weight to the precedents of the House in modifying the usual constructions of the law. Volume **V**, section **6758–6760**.
- Before the adoption of rules, while the House is proceeding under general parliamentary law, the provisions of the House's accustomed rules are not necessarily followed. Volume **V**, section **5509**.
- Before the adoption of rules, and consequently before there is a rule prescribing an order of business, a Member may offer for immediate consideration a special order. Volume **V**, section **5450**.
- The old rule of Parliament that none but those friendly to a bill should be of the committee, and the practice of party representation on the standing committees of the House (footnote). Volume IV, section 4477.

## (16) Parliamentary.—Motions and Procedure Under.

- Under the common parliamentary law amendments need not be germane. Volume **V**, section **5825**. Before the adoption of rules the House proceeds under general parliamentary law. Volume **VIII**, section **3383**.
- Prior to the adoption of rules the House proceeds under general parliamentary law, but the Speaker has followed as closely as practicable the customs and practices of the House under former rules. Volume VIII, section 3386.
- Before the adoption of rules, while the House was acting under the general parliamentary law, it was held that the right to demand tellers did not exist. Volume **V**, section **6002.**
- Before the adoption of rules, while the House was proceeding under general parliamentary law, the Speaker held that a Member in debate on an election case might not have read, as a matter of right, the record of testimony. Volume **V**, section **5259**.
- Before the adoption of rules, while the House was proceeding under general parliamentary law, the Speaker held that Members might not remain near the Clerk's desk during a vote. Volume **VI**, section **191**.
- The motion to lay on the table is admitted under general parliamentary law. Volume V, section 5390.
- The motion to lay on the table an appeal from a decision of the Chair may be made under general parliamentary law before the adoption of rule. Volume **V**, section **5440**.
- Under the general parliamentary law the motion to lay on the table is used merely to put aside a matter which may be called for at any time. Volume **V**, section **5389**.
- Before the adoption of rules, while the House was acting under general parliamentary law, it was held that the motion to recommit was in order pending the motion for the previous question or after it had been ordered on a resolution. Volume **VIII**, section **2755**.
- Under general parliamentary law, before the adoption of rules, the motion to rescind is used. Volume **V**, section **5324**.
- Under the custom of the House, which differs somewhat from the general parliamentary law, the motion to fix the day to which the House shall adjourn is not debatable. Volume **V**, sections **5379.5380.**
- As to the extent of debate under the general parliamentary law on a motion to fix the day to which the House shall adjourn. Volume **V**, sections **5379**, **5380**.

## (16) Parliamentary.—Motions and Procedure Under—Continued.

When the House is proceeding under general parliamentary law the Speaker is constrained to recognize any Member presenting a privileged motion. Volume **VIII**, section **3383**.

History of the process by which the House changed the previous question of Parliament into an instrument for closing debate and bringing a vote on the pending matter. Volume **V**, section **5445**.

Before the adoption of rules, while the House proceeds under general parliamentary law, the motion for the previous question is admissible. Volume **V**, section **5450**.

Before the adoption of rules the previous question has been admitted, although in the earlier practice it was conceived to differ somewhat from the previous question of the rules. Volume **V**, sections **5451–5455**.

Prior to adoption of rules, the motion for the previous question is admissible under general parliamentary law, but if ordered without prior debate the 40 minutes' debate prescribed by the rules of the previous Congress is not in order. Volume **VIII**, section **3386**.

Before the adoption of rules the previous question of general parliamentary law does not permit 40 minutes of debate on questions on which there has been no debate. Volume **V**, section **5509**.

Before the adoption of rules, while the House was acting under general parliamentary law, it was held that the motion to commit was in order pending the motion for the previous question or after it has been ordered on a resolution. Volume **V**, section **5604**.

Under general parliamentary law the Member who yields the floor yields it entirely. Volume **V**, sections **5038–5040**.

# (17) Parliamentary.—As to contempts.

Argument that the parliamentary law as to contempt does not apply to the House. Volume II, section 1619.

Reference to English precedents as to power to punish for contempts. Volume II, section 1627. Jefferson's summary of the privileges of members of Parliament. Volume III, section 2668.

### (18) Parlimentary.—As to Election Cases.

Discussion as to the applicability of English decisions to American election cases. Volume II, section 988.

Discussion of the English and American rules of evidence as applied to the declarations of the voter. Volume II, section 885.

Discussion of English and American election law as related to bribery. Volume II, section 946.

Discussion as to validity of English rule that to justify rejection of votes bribery must be practiced by the candidate or agent. Volume II, section 907.

The Elections Committee, in a report sustained on the main issue, held as an incidental question that the English law as to seating a minority candidate when a vacancy is caused by disqualifications is not applicable under the Constitution. Volume I, section 450.

### (19) Parliamentary.—References to, in Impeachment Cases.

The law of Parliament was referred to in 1797 in discussing the power of impeachment. Volume III. section 2315.

American and English precedents were reviewed carefully by the minority of the Judiciary Committee in the first attempt to impeach President Johnson. Volume III, section 2406.

Argument that the phrase "high crimes and misdemeanors" is a "term of art," of fixed meaning in English parliamentary law, and transplated to the Constitution in unchangeable significance. Volume III, section 2009.

Discussion of English and American precedents as bearing on the meaning of the phrase "high crimes and misdemeanors." Volume III, section 2020.

Discussion of the nature of the impeaching power with reference to American and English precedents. Volume III, section 2405.

## (19) Parliamentary.—References to, in Impeachment Cases—Continued.

The House after a review of English precedents determined to impeach Secretary Belknap, although he had resigned. Volume III, section 2445.

References to American and English precedents in determining order of deciding the question of jurisdiction in the Belknap case. Volume III, section 2457.

In the Peck case the House, with a view to English percedents, discussed the nature of the inquiry preliminary to impeachment. Volume III, section 2366.

English precedents reviewed in the Chase case on the question of ordering an investigation on the strength of common rumor. Volume III, section 2342.

The subject of attendance with the managers was discussed during the Peck trial, with citation of American and English precedents. Volume III, section 2377.

After considering English precedents the House chose the managers of the Blount impeachment by ballot. Volume III, section 2300.

In the first impeachment the House followed English precedents to the extent of requiring the sequestration of the respondent from his seat in the Senate. Volume III, section 2295.

In the Blount impeachment, following the precedent of the Hasting trial, the House did not send the articles to the Senate with the impeachment. Volume III, section 2295.

The managers opposed President Johnson's request for thirty days to prepare for trial, citing American and English precedents in argument. Volume III, section 2430.

Review of English precedents as to the distinction between the pleadings and the trial of an impeachment. Volume III, section 2425.

The extent of dilatory pleadings in the Belknap trial was commented on as an innovation on American and English precedents. Volume III, section 2123.

The claim of the managers to the closing of all arguments arising in course of an impeachment trial has been denied after examination of American and English precedents. Volume III, sections 2136–2139.

Citation of English precedents as to evidence during the Johnson trial. Volume III, section 2238. After discussion of English precedents the Senate ruled decisively in the Peck trial that the strict rules of evidence in force in the courts should be applied. Volume III, section 2218.

In conformity with English precedents the Senate pronounced judgment article by article in the Pickering case. Volume III, section 2339.

### (20) Parliamentary.—Provisions of, Relating to Impeachments.

The Commons are considered in English practice as having, in impeachment cases, the function of a grand jury. Volume III, section 2004.

Under the parliamentary law of impeachment the Commons, as grand inquest of the nation, and as accusers, become suitors for penal justice at the bar of the Lords. Volume III, section 2026.

The Commons attend generally in impeachment trials, but not when the Lords consider the answer or proofs and determine judgment. Volume III, section 2027.

The presence of the Commons is considered necessary at the answer and the judgment in impeachment cases. Volume III, section 2027.

The Commons attend impeachment trials in committee of the whole, or otherwise, at discretion, and appoint managers to conduct proof. Volume III, section 2027.

Provisions of parliamentary law as to trial by impeachment of a commoner for a capital offense. Volume III, section 2056.

The Lords may not, under the parliamentary law, proceed by impeachment against a commoner, except on complaint of the Commons. Volume III, section 2056.

Under the parliamentary law the Lords are the judges and may not impeach or join in the accusation. Volume III, section 2056.

### (20) Parliamentary.—Provisions of, Relating to Impeachments—Continued.

In the English usage the articles of impeachment are substituted for an indictment and distinguished from it by less particularity of specification. Volume III, section 2117.

Under the parliamentary law the answer of the respondent to impeachment need not observe great strictness of form. Volume III, section 2121.

Under the parliamentary law of impeachments the pleadings may include a replication, rejoinder, etc. Volume III, section 2122.

The respondent in an impeachment case may not, under the English law, plead in his answer a pardon as bar to the impeachment. Volume III, section 2121.

In English impeachments the respondent has counsel in accusation for misdemeanor, but not in capital cases. Volume III, section 2120.

Under the parliamentary law, if the party impeached at the bar of the Lords does not appear, proclamations are issued giving him a day to appear. Volume III, section 2116.

Under the English practice a copy of the articles of impeachment is furnished to the respondent and a day is fixed for his answer. Volume III, section 2120.

Under the parliamentary law of impeachments the respondent, if a Lord, answers the summons in his place, if a Commoner, at the bar. Volume III, section 2120.

According to the parliamentary law the respondent, on accusation for misdemeanor, may answer the articles of impeachment by person, or by writing, or by attorney. Volume III, section 2120.

A respondent in a case of impeachment for misdemeanor answers the articles before the Lords in such a state of liberty or restraint as he was in when the Commons complained of him. Volume III, section 2120.

The accusation being of misdemeanor only the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for his future appearance. Volume III, section 2120.

Under the parliamentary law the respondent answers the summons in custody if the case be capital and the accusation be special, but not if it be general. Volume III, section 2120.

The trial of impeachments before the Lords is governed by the legal rules of evidence. Volume III, section 2155.

In impeachment trials before the House of Lords it is the practice to swear and examine the witnesses in open house. Volume III, section 2161.

Under the parliamentary law witnesses in an impeachment trial may be examined by a committee. Volume III, section 2161.

The judgment of the Lords in impeachments is given in accordance with the law of the land. Volume III, section 2155.

Method of taking the vote in judgment in English impeachment trials. Volume III, section 2027. The English precedents indicate that jury trial has not been permitted in impeachment cases. Volume III, section 2004.

Under the parliamentary law an impeachment is not discontinued by the dissolution of Parliament. Volume III, section 2005.

# (21) In General.

Instances wherein changes in the House wing of the Capitol were authorized by law. Volume **V**, section **7280**.

Statutes relating to printing the laws for the use of House and Senate. Volume V, section 7328. Discussion as to whether President Johnson was justified in attempting to test the constitutionality of the tenure of office law. Volume III, section 2411.

A person convicted in an impeachment trial is still liable, under the Constitution, to the punishment of the courts of law. Volume III, section 2055.

## LAW LIBRARY.

The Library of Congress (except the law library, which is controlled by the Supreme Court) is under supervision of the Joint Committee on the Library. Volume **V**, section **7268**.

The Secretary and Sergeant-at-Arms of the Senate, superintendent of the Capitol, the Librarian of Congress, and his assistant in the law library have the privilege of the floor. Volume **V**, section **7283**.

### LAWRENCE, ELECTION CASE OF.

The Louisiana election case of Lawrence v. Sypher in the Forty-third Congress. Volume I, sections 623–626.

The Missouri election case of Lawrence v. Milligan, in the Seventy-first Congress. Volume VI, section 183.

## LAWRENCE, GEORGE P., of Massachusetts, Chairman.

Decisions on questions of order relating to-

Amendments. Volume V, sections 5769, 5776.

Amendments germane. Volume V, section 5917.

Appropriations. Volume IV, section 3637. Volume VII, sections 1287, 1289, 1343, 1631, 1670, 1671, 1673, 1674.

Authorization of appropriations. Volume IV, sections 3596, 3625-3627, 3628, 3641, 3661-3663, 3804.

Authorization of appropriation bills. Volume IV, section 3753.

Committee of the Whole. Volume IV, section 4771.

Continuation of a public work. Volume IV, sections 3775, 3778, 3804, 3806, 3808.

Debate. Volume V, section 5929. Volume VIII, section 2578.

Enacting clause, motion to strike out. Volume V, section 5336.

Five-minute debate. Volume V, section 5255.

Legislation on appropriation bills. Volume IV, sections 3831, 3859, 3867, 3893.

Limitations on appropriations. Volume IV, sections 3998, 4008.

Points of order. Volume V, sections 6882, 6920.

Reading. Volume VIII, sections 2345, 2596.

Recognition. Volume VI, section 296.

Recommit, motion to. Volume VIII, section 2729.

Tellers. Volume VIII, section 2818.

## LAWRENCE, P. K.

The investigation into the conduct of Judge P. K. Lawrence in 1839. Volume III, section 2494.

### LAWSON.

The Florida election case of Lawson v. Owen, in the Seventy-first Congress. Volume VI, section 184.

## LAY ASIDE.

A motion to lay aside private business is in order on Friday and may be agreed to by majority vote. Volume IV, sections 3270-3272.

The motion to lay aside a bill in Committee of the Whole is not debatable. Volume **VIII**, section **2366**.

A motion to lay aside a bill to be reported to the House with favorable recommendation is in order in the Committee of the Whole. Volume VIII, section 2363.

At the conclusion of the debate on a bill called up from the Private Calendar, a motion is in order to lay it aside with favorable or adverse recommendation. Volume VII, section 847.

## LAY ON THE TABLE, MOTION TO.

- (1) Nature and use of.—In the House.
- (2) Nature and use of.—In committees.
- (3) Nature and use of.—In relation to Committee of the Whole.

### LAY ON THE TABLE, MOTION TO—Continued.

- (4) Nature and use of.—As to general business.
- (5) Nature and use of.—Business in which Senate is interested.
- (6) As to debate on and precedence of.
- (7) Repetition of.
- (8) Effect of, when decided in the affirmative.—As to general matters.
- (9) Effect of, when decided in the affirmative.—As to matters of privilege.
- (10) Effect of, when decided in the affirmative.—Propositions affecting the title to a seat.
- (11) Effect of, when decided in the affirmative.—Connected matters involved.
- (12) Effect of, when decided in the affirmative.—Connected matters not involved.
- (13) Relation of, to other motions.—In general.
- (14) Relation of, to other motions.—Motion to reconsider.
- (15) Relation to appeals.
- (16) As to division of question on vote on.
- (17) In general.

## (1) Nature and Use of.—In the House.

Explanation of the usage by which the motion to lay on the table, as used in the House, has become the means of a final adverse disposition of a matter. Volume **V**, section **5389**.

A motion to take from the table a matter laid there may be admitted by a suspension of the rules. Volume **V**, section **6288**.

The motion to lay on the table is admitted under general parliamentary law. Volume V, section 5390.

Under the general parliamentary law the motion to lay on the table is used merely to put aside a matter which may be called for at any time. Volume **V**, section **5389**.

An amendment may not attach to the motion to lay on the table when used in the House. Volume V, section 5754.

An instance in which it was held that the motion to table might be applied to a proposition to lay on the table when that proposition was incidental to other provisions relating to the subject proposed to be tabled. Volume **VIII**, section **2660**.

A veto message having been read, only three motions are in order: to lay on the table, to postpone to a day certain, or to refer, which motions take precedence in the order named. Volume VII, section 1099.

The constitutional mandate that the House "shall proceed to reconsider" a vetoed bill is complied with by laying it on the table, referring it to a committee, postponing consideration to a day certain, or immediately voting on reconsideration. Volume **VII**, section **1105**.

## (2) Nature and Use of.—In Committees.

In standing or select committees of the House the motions to lay on the table and to take from the table are admitted. Volume IV, section 4568.

The motion to lay on the table is used in committees. Volume III, section 1737.

## (3) Nature and Use of.—In Relation to Committee of the Whole.

The motion to lay on the table is not in order in Committee of the Whole. Volume IV, sections 4719, 4720. Volume VIII, sections 2330, 2556a, 3455.

In Committee of the Whole a motion to report a bill with the recommendation that it lie on the table has precedence of motions recommending postponement or recommittal. Volume **IV**, section **4777**.

Before general debate has been closed in Committee of the Whole it is not in order to move to report the bill with the recommendation that it be laid on the table. Volume IV, section 4778.

### LAY ON THE TABLE, MOTION TO—Continued.

#### (3) Nature and Use of.—In Relation to Committee of the Whole—Continued.

There is a question as to whether or not the recommendation of the Committee of the Whole that a bill do lie on the table may be accepted in the House as a pending motion. Volume **IV**, section **4897**.

## (4) Nature and Use of.—As to General Business.

- Although a proposition may be privileged for consideration under the rules, yet a motion to lay it on the table is in order, such action being one form of consideration. Volume **V**, section **5397**.
- A bill returned with the objections of the President may be laid on the table. Volume IV, section 3549.
- It has ordinarily been considered a mark of disapprobation to lay a message of the President on the table. Volume **V**, sections **6643**, **6644**.
- For a series of years the House adopted orders that all petitions on a certain subject should be at once laid on the table without being read or debated. Volume IV, sections 3344-3346.
- It has been held in the Senate that a motion to lay on the table may apply to two papers pending before the body. Volume **V**, section **5442**.

### (5) Nature and Use of.—Business in Which Senate Is Interested.

- Under the later practice the motion by a conference report on the table has not been entertained, it being considered more courteous to the other body to take such action as would be communicated by message. Volume **V**, sections **6538–6544**.
- Instance wherein the House, after disagreeing to a conference report already agreed to by the Senate, laid on the table a House bill with Senate amendments. Volume **V**, section **6588**.
- Senate bills are sometimes laid on the table in the House. Volume IV, section 3418, 3419. Volume V, section 5437.
- The House may dispose of a Senate proposition adversely by laying it on the table. Volume **V**, section **5638**.
- A motion to lay on the table a House bill returned with Senate amendments is in order. Volume **V**, sections **6201–6203**.

### (6) As to Debate on and Precedence of.

- The motion to lay on the table is not debatable. Volume VI, section 415. Volume VIII, sections 2465, 2649.
- The motions to adjourn, lay on the table, and for the previous question are not debatable, and have precedence in the order named. Volume V, section 5301.
- Discussion of the relative privilege of the motions to adjourn, to lay on the table and for the previous question. Volume VIII, section 2651.
- The motion to lay on the table has precedence over the motion for the previous question. Volume VIII, section 2658, 2660.
- Whether "a question is under debate" or not, a motion to lay on the table has precedence of a motion to refer. Volume **V**, section **5303**.
- Under both the earliest and latest practice the motion to lay on the table is not in order after the previous question is ordered. Volume V, sections 5415-5422.
- The previous question being demanded on a resolution, and the yeas and nays ordered on that demand, a motion to lay the resolution on the table was held not in order. Volume **V**, sections **5408. 5409.**
- Under the latest rulings a motion to lay a proposition on the table is in order before the Member entitled to prior recognition for debate has begun his remarks. Volume **V**, sections **5391–5395**.
- A committee report that a resolution lie on the table does not preclude debate until the Member in charge of the report makes the motion. Volume **V**, section **5396**.

### LAY ON THE TABLE, MOTION TO-Continued.

#### (6) As to Debate on and Precedence of—Continued.

While the motion to lay on the table is not debatable, the chairman of a committee reporting a proposition to the House with the recommendation that it be laid on the table is entitled to recognition for debate before moving to lay on the table. Volume **VI**, section **412**.

A motion to lay a proposition on the table is in order before the Member entitled to prior recognition for debate has begun his remarks. Volume **VIII**, section **2649**.

While members of the committee are entitled to priority of recognition of debate, a motion to lay a proposition on the table is in order before the Member entitled to prior recognition for debate has begun his remarks. Volume **VI**, section **413**.

A motion to lay a proposition on the table is in order before the member entitled to prior recognition for debate has begun his remarks. Volume **VI**, section **86**.

The motion to discharge a committee is not debatable, and the proposition to lay on the table a motion to discharge a committee from the consideration of a resolution of inquiry is in order and takes precedence even though the proponent of that motion demands the floor. Volume VI. section 415.

The previous question being demanded on a resolution, a motion to lay the resolution on the table was held to be in order and to take precedence. Volume **VIII**, section **2651**.

### (7) Repetition of.

The motion to lay on the table may be repeated after intervening business. Volume  $V_{\bullet}$  sections 5398-5400.

The motion to lay a bill on the table having been decided in the negative, it was not admitted again on the same day, after a call of the House, no actual proceedings on the bill having intervened. Volume **V**, section **5401**.

The House having declined to lay a matter on the table a question or order, an appeal, and a yea and nay vote thereon intervened, but this was not sufficient to justify a repetition of the motion to lay on the table. Volume **V**, section **5402**.

The ordering of the previous question on a resolution does not carry the business to such new stage as to justify the repetition of a motion to lay on the table. Volume **V**, section **5709**.

## (8) Effect of, When Decided in the Affirmative.—As to General Matters.

Effect in the House of an affirmative decision on a motion to lay on the table. Volume IV, section 2805.

In theory, at least, in the early practice, a subject laid on the table was not regarded as disposed of adversely. Volume II, section 1326.

It was held under the former practice that a proposition on the table might be printed. Volume **V**, section **5427**.

A resolution laid on the table by the House may be presented again in similar, but not identical, form. Volume IV, section 3385.

A bill laid on the table is not technically rejected. Volume V, section 5437.

Affirmative action on the motion to lay on the table, while not a technical rejection, is in effect an adverse disposition equivalent to rejection. Volume **VIII**, section **2660**.

## (9) Effect of, When Decided in the Affirmative.—As to Matters of Privilege.

A proposition involving a question of privilege being laid on the table may be taken up at any time by a vote of the House. Volume **V**, section **5438**.

A vetoed bill, being privileged, may be taken from the table. Volume V, section 5439.

A vetoed bill when laid on the table is still highly privileged, and thus justifies a motion to take it from the table and action thereon by majority vote (footnote). Volume IV, section 3550.

Although a report as to an impeachment be laid on the table, the right to move again an impeachment in the same case is not precluded. Volume III, section 2049.

### LAY ON THE TABLE, MOTION TO-Continued.

### (10) Effect of, When Decided in the Affirmative.—Propositions Affecting the Title to a Seat.

A question relating to a Member's right to his seat being laid on the table, the Member continues in his functions. Volume I, section 461.

The report of an elections committee being laid on the table, the sitting Member retains the seat. Volume I, section 618.

A resolution declaring a Delegate (already seated on prima facie showing) entitled to his seat being laid on the table, his status was not thereby affected. Volume **I**, section **656**.

A resolution declaring a Delegate entitled to his seat being laid on the table, the Delegate continued to exercise his functions. Volume I, section 467.

### (11) Effect of, When Decided in the Affirmative.—Connected Matters Involved.

A bill being laid on the table, pending motions connected therewith go to the table also. Volume **V**, sections **5426**, **5427**.

A proposed amendment to a pending bill being laid on the table, the bill goes there also. Volume V, section 5423.

It is in order to lay on the table Senate amendments to a House bill, and the bill in such a case goes to the table with the amendments. Volume **V**, section **5424**.

A motion to lay a particular section of a bill on the table being entertained, it was held that the effect of an affirmative decision on it would be to take the whole bill to the table. Volume IV, section 5429.

The vote of the House tabling a motion to strike from the record words taken down in debate was held to carry to the table the entire proposition. Volume **VIII**, section **2465**.

### (12) Effect of, When Decided in the Affirmative.—Connected Matters Not Involved.

A proposed amendment to the Journal being laid on the table, the Journal does not accompany the amendment to the table. Volume **V**, sections **5435**, **5436**.

The motion to lay on the table an appeal from a decision of a question or order does not, when decided in the affirmative, carry to the table the original matter as to which the question of order has arisen. Volume **V**, section **5434**.

A resolution may be laid on the table without carrying with it a connected resolution already agreed to or a preamble not yet acted on. Volume V, section 5428.

A preamble may be laid on the table without affecting the status of accompanying resolutions already agreed to by the House. Volume **V**, section **5430**.

A motion to receive a petition being laid on the table, the petition itself does not go to the table. Volume **V**, sections **5431–5433**.

The Senate has a rule that an amendment may be laid on the table without carrying the pending measure with it. Volume **V**, section **5425**.

Laying on the table a resolution providing for adverse disposition of a matter does not carry to the table the original matter proposed to be disposed of. Volume **VIII**, section **2660**.

The laying on the table of a resolution of impeachment does not preclude the offering of a similar resolution if not in identical language. Volume VI, section 541.

A motion to lay on the table a resolution providing for final disposition of impeachment proceedings does not, if agreed to, carry such proceedings to the table with the resolution. Volume VI, section 538.

A motion to lay on the table a motion to reconsider the vote by which an amendment to a pending motion was rejected does not carry to the table the motion to which the amendment was offered. Volume VIII, section 2659.

Affirmative action on a motion to lay on the table a resolution instructing conferees was held not to carry to the table with the resolution the bill in disagreement. Volume VIII, section 2658.

Laying on the table the motion to postpone consideration of Senate amendments was held not to carry to the table pending motions for their disposition. Volume **VIII**, section **2657**.

## LAY ON THE TABLE, MOTION TO—Continued.

#### (13) Relation of, to Other Motions.—In General.

The motion to lay on the table may not be applied to the motion for the previous question. Volume V. sections 5410-5411.

Under the later practice the motion to lay on the table may not be applied to a motion to suspend the rules. Volume **V**, section **5405**.

The motion to lay on the table may not be applied to a motion relating to the order of business. Volume **V**, sections **5403**, **5404**.

It is in order to lay on the table a motion to discharge a committee. Volume V, section 5407.

The motion to lay on the table may not be applied to the motion to commit, authorized after the previous question is ordered. Volume V, sections 5412-5414.

The motion to lay on the table was held not to be applicable to the motion to recommit. Volume VIII, section 2655.

The motion to lay on the table may not be applied to the motion to recommit authorized after the previous question is ordered. Volume VIII, section 2653.

An instance wherein a motion to refer was laid on the table. Volume V, section 5433.

A bill being reported from the Committee of the Whole with the recommendation that the enacting words be stricken out, a motion to lay on the table is not in order. Volume V, section 5337.

It is in order to lay on the table a motion to postpone to a day certain. Volume **VIII**, section **2654**. The previous question being ordered on a bill to final passage a motion to lay the bill on the table

was not entertained. Volume VIII, section 2655.

The question of consideration may be raised after a motion to lay on the table has been made. Volume V, section 4943.

### (14) Relation to Other Motions.—Motion to Reconsider.

It is in order to lay on the table a motion to reconsider. Volume VIII, section 2652.

An affirmative vote on the motion to lay on the table may be reconsidered. Volume V, sections 5628, 5695, 6288. Volume VIII, section 2785.

The motion to reconsider may be applied to a negative vote on the motion to lay on the table. Volume V, section 5629.

A motion to reconsider a vote laying a motion to reconsider on the table is not in order. Volume **V.** section **5638**.

The motion to reconsider may not be applied to the vote whereby the House has laid another motion to reconsider on the table. Volume **V**, sections **5632**, **5633**.

Origin of the practice of preventing reconsideration by laying the motion to reconsider on the table. Volume **V**, sections **5634–5639**.

The House having laid on the table a motion to reconsider the vote by which a proposition had been laid on the table, the proposition may be taken up only by unanimous consent or a suspension of the rules. Volume **V**, section **5640**.

The motion to reconsider and the motion to lay that motion on the table are admitted while the previous question is operating. Volume **V**, sections **5657–5662**.

On votes incident to a call of the House the motion to reconsider may be entertained and laid on the table, although a quorum may not be present. Volume **V**, sections **5607**, **5608**.

During proceedings to secure a quorum it was held that the yeas and nays might not be demanded on a motion to lay on the table a motion to reconsider the vote whereby the yeas and nays were ordered. Volume **V**, section **6037**.

The motion to reconsider and the motion to lay that motion on the table are admitted while the previous questions is operating. Volume VIII, section 2784.

The motion to lay on the table is applicable to the motion to reconsider. Volume VIII, section 2659.

## LAY ON THE TABLE, MOTION TO—Continued.

#### (15) Relative to Appeals.

After careful consideration, it was held in order to reconsider the vote laying an appeal on the table. Volume V, section 5630.

The motion to lay on the table an appeal from a decision of the Chair may be made under general parliamentary law before the adoption of rules. Volume **V**, section **5440**.

During proceedings to secure a quorum the Chair rules out of order a motion to reconsider the vote whereby an appeal had been laid on the table. Volume IV, section 3037. Volume V, section 5631.

The ordering of the yeas and nays on a motion to lay an appeal on the table was held to be such a "decision" by the House as would prevent the withdrawal of the appeal. Volume **V**, section 5354.

The House has laid on the table a question submitted by the Speaker as to whether or not a question of privilege was involved in a pending proposition. Volume II, section 1277.

An appeal from the decision of the Chair is debatable both in the House and in the Committee of the Whole, but debate may be closed in the House by a motion to lay on the table and in the Committee of the Whole by a motion to close debate or to rise and report. Volume **VIII**, section **3453**.

### (16) As to Division of Question on Vote on.

A division of the question may not be demanded on a motion to lay a series of resolutions on the table. Volume **V**, section **6138**.

A motion to lay a resolution and pending amendment on the table may not be divided. Volume V, sections 6139, 6140.

## (17) In General.

Pending a motion to lay on the table, it is not in order to call for the reading of a paper offered as argument. Volume V, section 5441.

A refusal to lay a motion on the table was held to be such a decision by the House as would prevent the withdrawal of the motion. Volume **V**, sections **5351**, **5352**.

In the Johnson trial the Chief Justice admitted a motion to lay a pending proposition on the table. Volume III, section 2103.

A motion to lay on the table, which submitted in effect a proposition previously rejected, was held to be dilatory. Volume **VIII**, section **2816**.

# LEA.

The Tennessee election case of Arnold v. Lea in the Twenty-first Congress. Volume I, section 778. LEADERS.

A discussion of the functions and duties of the majority and minority floor leaders. Volume VIII, section 3614.

A discussion of the duties and methods of selection of the party whips. Volume VIII, section 3615. Under the recent practice the selection of floor leaders is announced in the House. Volume VIII, section 3611.

It is customary to notify the majority and minority leaders as well as the Speaker of proposed requests for deviations from the authorized order of business. Volume VI, section 708.

The standing committees and the floor leaders are ordinarily authorized by resolution to order necessary official printing, including printing for party conferences. Volume VIII, section 3660.

In recognizing Members to move to recommit the Speaker gives preference, first, to the ranking minority member of the committee reporting the bill; then to the remaining minority members of that committee in the order of their rank, and if no member of the committee qualifies, then to the leader of the minority party in the House. Volume **VIII**, section **2767**.

### LEADERS—Continued.

The floor leader is ex-officio chairman of the steering committee. Volume VIII, section 3621.

The leader serves as Chairman of the steering committee which meets on call. Volume VIII, section 3625.

## LEADING QUESTIONS. See "Impeachment."

### LEASE.

Bills providing for the appraisal, sale, lease, and conveyance of public lands and for the disposition of such lands when abandoned are within the jurisdiction of the Committee on the Public Lands. Volume VII, section 1930.

The acquisition, lease, or transfer or realty or other facilities for post office purposes are subjects within the jurisdiction of the Committee on the Post Office and Post Roads. Volume VII, section 1916.

The reservation, alienation, transfer, leasing, or allotment of Indian lands are subjects with the jurisdiction of the Committee on Indian Affairs. Volume VII, section 1936.

The investigation of water resources, the creation of a Federal power Commission, the leasing of power site, and the supervision and development of water power are subjects which have been committed to the Committee on Interstate and Foreign Commerce. Volume VII, section 1808.

## LEAVE.

Early practice of introducing bills on leave and the gradual evolution of the present system. Volume IV, section 3365.

No committee, except the Committee on Rules, may without leave sit during the sitting of the House. Volume IV, section 4546.

Leave having been given to file a report while the House is not in session a point of order that the bill so reported is not privileged is properly raised when the motion is made to go into Committee of the Whole for its consideration. Volume VIII, section 2252.

Leave to file a report or to file minority views while the House is not in session is granted by unanimous consent. Volume VIII, section 2252.

A committee of investigation was granted leave to file report with the Clerk of the House after adjournment of the Congress in which it was appointed. Volume **VI**, section **381**.

If objection is made a Member must have leave of the House to read a paper in his place, even though it be his own written speech. Volume VIII, section 2598.

# LEAVE OF ABSENCE.

Application for leave of absence is properly presented by filing with the clerk the printed form to be secured at the desk rather than by oral request from the floor. Volume VI, section 199.

It is not in order to request leave of absence for colleagues from the floor. Volume VI, section 200.

The House has by resolution directed the enforcement of the statute providing for deductions by the Sergeant-at-Arms from the pay of Members and Delegates absenting themselves without leave. Volume **VI**, section **30**.

The House has by resolution revoked all leaves of absence and directed the Sergeant-at-Arms to deduct from the salary of Members compensation for days absent without leave. Volume VI, section 198.

By usage of the House requests for leaves of absence and reports of the Committee on Enrolled Bills may be presented pending the announcement of the vote that the House adjourn. Volume IV, section 3151.

Instance wherein leave of absence was granted by motion made and carried. Volume II, section 1142.

Requests for leaves of absence are sometimes opposed and even refused. Volume II, sections 1143–

Under a former rule a request for a leave of absence has been entertained as a privileged question. Volume II, sections 1146, 1147.

### LEAVE OF ABSENCE—Continued.

The Journal announces the return of a Member to whom leave of absence for the remainder of the session has been granted. Volume **IV**, section **2867**.

A resolution revoking leaves of absence, being a proceeding to compel the attendance of absent Members, does not require a quorum for its adoption. Volume IV, sections 3003, 3004.

A resolution revoking leaves of absence, directing absentees to attend, and dispensing with proceedings under an existing call, was held to have precedence of a simple motion to dispense with the call. Volume **IV**, section **3006**.

While less than a quorum may excuse a Member from attendance at the time, they may not grant a leave of absence. Volume IV, section 3002.

The Clerk desiring to be away, the House gave him leave of absence. Volume **I**, sections **246**, **247**. Bills relating to leaves of absence of officers and clerks of the Government have been considered by the several committees on expenditures. Volume **IV**, section **4319**.

A proposition to arrest Members absent without leave is in order during proceedings to secure a quorum. Volume **VI**, section **685**.

Form of resolution for the arrest of Members absent without leave. Volume VI, section 686.

General pairs may be arranged for Members desiring to be recorded as absent without leave, and it is customary for the pair clerks to arrange such pairs without specific authorization from Members. Volume VIII, section 3085.

## LEAVE TO PRINT IN CONGRESSIONAL RECORD. See "Congressional Record."

## LEAVITT, SCOTT, of Montana, Chairman

Decisions on questions of order relating to-

Debate. Volume II, section 959.

Enacting clause, strike out. Volume VIII, section 2630.

Lay on the table, motion to. Volume VIII, section 2330.

Question of order. Volume VIII, section 2493.

### LEE, ELECTION CASES OF.

The South Carolina election case of Lee v. Rainey in the Forty-fourth Congress. Volume I, section 641.

The South Carolina election case of Lee v. Richardson in the Forty-seventh Congress. Volume II, sections 982, 983.

# LEE, CHARLES.

Advise of Attorney-General Lee as to mode of instituting and continuing impeachment proceedings. Volume III, section 2486.

Opinion of Attorney-General Charles Lee as to impeachment of a Territorial judge holding office during good behavior. Volume III, section 2486.

## LEE, RICHARD HENRY.

Mr. Richard Henry Lee received the thanks of the House for his oration on the occasion of the death of George Washington. Volume V, section 7181.

### LEGAL TENDER.

The Banking and Currency Committee exercises jurisdiction of bills establishing legal tender, stabilizing currency and maintaining parity of moneys issued. Volume **VII**, section **1792**.

### LEGARE.

The South Carolina election case of Prioleau v. Legare in the Fifty-ninth Congress. Volume II, section 1135.

The South Carolina election cases of Dantzler v. Lever, Prioleau v. Legare, and Myers v. Patterson in the Sixtieth Congress. Volume VI, section 122.

The South Carolina election cases of Richardson v. Lewer, Prioleau v. Legare, and Myers v. Patterson, in the Sixty-first Congress. Volume VI, section 128.

### LEGARE—Continued.

The South Carolina election case of Prioleau v. Legare in the Sixty-second Congress. Volume VI, section 130.

### LEGATIONS.

- The general affairs of the Consular Service and the acquisition of land and buildings for legations in foreign capitals are within the jurisdiction of the Committee on foreign Affairs. Volume VII, section 1879.
- The President, at will, may raise a legation to an embassy or reduce an embassy to a legation, any statute to the contrary notwithstanding, and where the President has made such change and followed it with an appointment which has been approved by the Senate, an appropriation for the salary of the appointee is in order unless the rate of pay is in contravention of law. Volume VII, section 1248.

### LEGISLATION ON GENERAL APPROPRIATION BILLS. See "Appropriations."

### LEGISLATIVE BUSINESS.

- A question has arisen as to whether or not the House, in the face of the provision of law, may proceed to business before the election of a Clerk. Volume I, section 243.
- A Speaker having been elected, the House has proceeded to legislative and other business before the election of a Clerk. Volume I, section 244.
- The mere asking of leave to introduce a bill was considered general legislative business in the Senate. Volume I, section 123.
- Discussion in Senate of propriety of transacting legislative business at a called session, the House not being in session. Volume I, section 88.

## LEGISLATIVE DAY.

- (1) In general.
- (2) Sunday as.

## (1) In General.

- In the contemplation of the rules and special orders of the House a day is the legislative day and not a calendar day, and the two are not always the same. Volume IV, section 3192.
- The legislative day continues until terminated by an adjournment, irrespective of the passage of calendar days. Volume **V**, sections **6738**, **6739**.
- A legislative day has not begun until the preceding legislative day has been terminated by adjournment. Volume III, section 3356.
- A recess does not terminate a legislative day and a legislative day may not be terminated during recess. Volume VIII, section 3356.
- There must be an adjournment before the legislative day will terminate, and an adjournment does not take place by reason of the arrival of the time for the regular daily meeting of the House. Volume **V**, sections **6738**, **6739**.
- Where a special order requires a recess at a certain hour of a certain day the recess is not taken if the encroachment of a prior legislative day prevents the existence of the said certain day as a legislative day. Volume **IV**, section **3192**.
- A session of the House extending by failure to adjourn through the succeeding calendar day, a special order for the legislative day expected to be held on that calendar day falls as the session is of the legislative day. Volume IV, section 3192.
- Instance wherein the House held two legislative days within the limits of one calendar day (footnote). Volume **V**, section **6724**.
- When through an erroneous announcement of the vote the House is declared adjourned and in fact disperses, when actually it had voted not to adjourn, the session when it next meets is nevertheless a new legislative day. Volume **V**, section **6734**.
- In a single instance at the close of a session the Journal was dated on the calendar rather than the legislative day in order to conform to the Senate records. Volume **IV**, section **2746**.

## LEGISLATIVE DAY—Continued.

#### (1) In General—Continued.

During the prolonged proceedings of the electoral count of 1877 the House and Senate caused each calendar day to be journalized as a legislative day. Volume III, section 1927.

At the election of a President of the United States by the House in 1801 no adjournment was taken during the ballotings, which lasted with postponements for several days. Volume III, section 1983.

The time occupied by a joint meeting of the two Houses is not counted in the time of the House's legislative session. Volume **IV**, section **3069**.

The phrase "within 10 days" in the constitutional provision fixing the time within which bills shall be returned by the President, refers not to legislative days but to calendar days. Volume **VII**, section **1115**.

### (2) Sunday as.

Sunday may be a legislative day. Volume V, section 7246.

By vote of the House Sunday has been made a legislative day. Volume V, section 6732.

Sunday has been made a legislative day for eulogies of deceased Members. Volume V, sections 7168, 7169.

Sunday has been made a legislative day by concurrent action of the two Houses. Volume **V**, section 6731.

Sunday is not taken into account in making the constitutional adjournment of "not more than three days." Volume **V**, sections **6673**, **6674**.

In computing the days of a session Sunday has not always been treated as a dies non. Volume V, section 6733.

An adjournment does not necessarily take place at 12 p. m. Saturday, the House having power to continue in session on Sunday if it be so pleased. Volume V, sections 6728, 6729.

Instance of an early protest against prolonging a session into the hours of Sunday. Volume **V**, section **5946**.

Whether the House shall continue the legislative day into Sunday is not a question for the decision of the Speaker. Volume **V**, section **6695**.

The propriety of continuing a session into Sunday does not constitute a question of order for the Speaker, who may not adjourn the House against its will. Volume **V**, section **6728**.

The House has declined to affirm that it may not transact business on Sunday. Volume V, section 6730.

## LEGISLATURE OF A STATE.

- (1) General relations to the House.
- (2) Resolutions and memorials of.

# (1) General Relations to the House.

The electors choosing Members of the House must have the qualification requisite for electors of the most numerous branch of the State legislature. Volume **I**, section **297**.

Credentials issued by a governor raising a doubt as to election, the Clerk and the House declined to allow to them prima facie effect, although positive credentials authorized by the State legislature accompanied. Volume I, section 522.

A Member, rising in his place, impeached Judge Swayne both on his own responsibility and on the strength of a legislative memorial. Volume III, section 2469.

As to what constitutes a sine die adjournment of a legislative body. Volume V, section 6689.

### (2) Resolutions and Memorials of.

Joint resolutions of State legislatures, intended as communications to Congress, are treated as memorials. Volume IV, section 3312.

## LEGISLATURE OF A STATE—Continued.

#### (2) Resolutions and Memorials of—Continued.

Resolutions of State legislatures and of primary assemblies of the people are received as memorials. Volume IV, sections 3326, 3327.

While it is the practice to print memorials from State legislatures in the Senate proceedings, it is not the custom in the House, and such memorials are presented by filing with the Clerk, and are noted by title in the Record and the Journal. Volume VII, section 1024.

### LEHLBACH, FREDERICK R., of New Jersey, Speaker Pro Tempore.

Decisions on questions of order relating to-

Amendment. Volume VIII, sections 2855, 3185.

Amendment, germaneness of. Volume VIII, sections 2946, 2995, 3003, 3049, 3053.

Appropriations. Volume VII, sections 1143, 1470, 1621, 1650, 1672, 1699, 2159.

Congressional Record. Volume VIII, section 3488.

Debate. Volume VIII, sections 2539, 2552, 2580.

Holman rule. Volume VII, sections 1499, 1516.

Reading. Volume VIII, sections 2347, 2604.

#### LEHMAN.

The Pennsylvania case of Butler v. Lehman in the Thirty-seventh Congress. Volume II, section 847

### LE MOYNE.

The Illinois election case of Le Moyne v. Farwell, in the Forty-fourth Congress. Volume II, sections 908-910.

## LENROOT, IRVINE L., of Wisconsin, Presiding Officer.

Decisions on questions of order relating to-

Bills. Volume VII, section 1089.

### LENTZ.

The Ohio election case of Lentz v. Tompkins, in the Fifty-seventh Congress. Volume II, section 1125.

## LEPROSY.

Subjects relating to health, spread of leprosy and other contagious diseases, international congress of hygiene, etc., have been considered by the Committee on Interstate and Foreign Commerce. Volume IV, section 4111.

## LESTER, RUFUS E., of Georgia, Chairman.

Decisions on questions of order relating to-

Amendments not germane. Volume V, section 5884.

Amendment, germaneness of. Volume VII, section 1547.

Appeals. Volume V, section 6947.

Appropriations. Volume IV, section 4036. Volume VII, section 1484.

Authorization of appropriations. Volume IV, sections 3581, 3599, 3623.

Continuation of a public work. Volume IV, section 3807.

Five-minute debate. Volume V, section 5244.

Legislation on appropriation bills. Volume IV, sections 3581, 3813, 3866, 23888, 3890.

# LETCHER.

The Kentucky election case of Letcher v. Moore, in the Twenty-third Congress. Volume I, section 53.

## LETCHER, JOHN, of Virginia, Speaker Pro Tempore.

Decision on question of order relating to-

Suspension of the rules. Volume V, section 6834.

# LETCHER, ROBERT P., of Kentucky, Chairman.

Decision on question of order relating to-

Committee of the Whole. Volume IV, section 4768.

## LETTERS.

- (1) Communications in general.
- (2) From Members of the other House.
- (3) Constituting invasions of privilege.

## (1) Communications in General.

The Speaker has considered it his duty to present the proper communication of a citizen addressed through him to the House on a public matter. Volume IV, section 3319.

The Speaker often presents, in regular order or by unanimous consent, communications or memorials addressed to the House. Volume **V**, sections **6657–6660**.

The House disregards anonymous communications. Volume V, section 6661.

A report of an investigating committee in the form of a letter to the Speaker relating to contempt of a witness was presented as a question of privilege. Volume **III**, section **1697**.

A communication from a Member relating to a controversy over a subject before the House was laid before the House by the Speaker by unanimous consent. Volume **V**, section **6655**.

One of the first messages from the Senate was transmitted by letter from the Vice-President. Volume V, section 6257.

A Member having been subjected to censure, the Speaker, after deliberation, laid before the House a letter of explanation and apology from the Member. Volume VI, section 236.

A Member having resigned during vacation, transmitted to the Clerk a letter of notification which was laid before the House when Congress reconvened. Volume **VI**, section **227**.

A Member may resign his seat by a letter transmitted to the House alone. Volume VI, section 226.

An exceptional instance wherein a Member having notified the House by letter of his resignation to take effect at a future date was permitted to withdraw the communication. Volume VI, section 229.

Report of a committee holding in contempt of the House a Member who had permitted the dissemination of letters in his name reflecting the honor and integrity of Members of the House. Volume **VI**, section **400**.

In discussing a question of personal privilege based upon newspaper charges personal letters refuting such charges were admitted as relevant. Volume III, section 2479.

### (2) From Members of the Other House.

The Speaker laid before the House a letter of explanation from a Senator who was aggrieved by a reference to him personally in a House report. Volume **V**, section **6654**.

A letter from a Member of the House disclaiming any intention of invading the privileges of the Senate in assaulting a Senator was, after some discussion, read to the Senate. Volume II, section 1623.

A letter from a Senator read to the House was described but not printed in full in the Journal. Volume **V**, section **6654**.

## (3) Constituting Invasions of Privilege.

It is an invasion of privilege for a Member in debate to read a letter from a person not a Member calling in question the acts of another Member. Volume **III**, section **2686**.

The House has declared that a communication from a person not a Member criticizing words spoken in debate by a Member should be received. Volume III, section 2683.

An officer of the Army having written a letter which was read in the House falsely impugning the honor of a Member, the House condemned the action as a gross violation of privilege. Volume III, section 2686.

Assertions in a circular letter that a Member has broken faith with his constituents involve a question of privilege. Volume VI, section 562.

A Member in a letter asking to be excused from committee service gave reasons derogatory to another Member, whereupon it was held that the Journal should record only the fact that the request was made in writing. Volume IV, section 2873.

## LETTERS—Continued.

### (3) Constituting Invasions of Privilege—Continued.

Statements which, if published in a newspaper, would give rise to a privilege do not present a question of privilege when read from a private letter. Volume VI, section 591.

The reading on the floor of a newspaper interview and a letter written by another Member, the authenticity of which was not denied, was held not to present a question of privilege. Volume VI. section 590.

An "absurd and purposeless" anonymous letter proposing a corrupt bargain to a Member of the House was held by a committee of the House to create no breach of privilege. Volume III, section 2702.

## LEVEES AND IMPROVEMENTS OF THE MISSISSIPPI RIVER, COMMITTEE ON.

The creation and history of the Committee on Levees and Improvements of the Mississippi River. Section 24 of Rule XI. Volume VI, section 4240.

The rule gives to the Committee on Levees and Improvements of the Mississippi River jurisdiction of subjects relating "to the levees of the Mississippi River." Volume IV, section 4240.

Subjects relating to the Mississippi River Commission are within the jurisdiction of the Committee on Levees and Improvements of the Mississippi River. Volume IV, section 4241.

The Committee on Rivers and Harbors has exercised jurisdiction over proposed legislation pertaining to drainage districts and levees, but may not report a bill relating to control of clerks of the War Department in the administration of such legislation. Volume VII, section 1844.

Legislation relating to dikes, dams, levees, and telephone and telegraph wires across navigable streams, and to change of name, navigability or diversion of water from such streams, belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1810.

## LEVER.

The South Carolina election case of Dantzler v. Lever in the Fifty-eighth Congress. Volume II, section 1134.

The South Carolina election case of Jacobs v. Lever in the Fifty-ninth Congress. Volume II, section 1135.

The South Carolina election cases of Dantzler v. Lever, Prioleau v. Legare, and Myers v. Patterson in the Sixtieth Congress. Volume VI, section 122.

The South Carolina election cases of Richardon v. Lever, Prioleau v. Legare, and Myers v. Patterson, in the Sixty-first Congress. Volume VI, section 128.

### LEVY.

The Florida election case of David Levy, in the Twenty-seventh Congress. Volume I, section 422, 423.

## LEWIS.

The Virginia election case of Moore v. Lewis, in the Eighth Congress. Volume I, section 765.

## LIABILITY.

All appropriations of public moneys or property, and propositions to release any liability to the United States or refer any claim to the Court of Claims are considered in Committee of the Whole. Volume IV, section 4792.

### LIBELS.

Charge that a Member has used his immunity as Representative to circulate libels was held to constitute a question of privilege. Volume VI, section 606.

### LIBRARIAN.

The House library is under the control and direction of the Librarian of Congress, and the House librarian and his assistants are removable only for cause and with the approval of the Committee on Rules. Volume **V**, section **7269**.

Directions to the Clerk of the House to classify books and documents in the House library and dispose of any surplus in conjunction with the chairman of the Committee on the Disposition of Useless Executive Papers and the Librarian of Congress was held to be a subject not within the jurisdiction of the Committee on Accounts. Volume VIII, section 2301.

The Secretary and Sergeant-at-Arms of the Senate, Superintendent of the Capitol, the Librarian of Congress and his assistant in the law library have the privilege of the floor. Volume **V**, section **7283**. Volume **VIII**, section **3634**.

### LIBRARY.

General provisions of the statutes relating to the Congressional Library. Volume **V**, section **7268**. The Library of Congress (except the law library, which is controlled by the Supreme Court) is under supervision of the Joint Committee on the Library. Volume **V**, section **7268**.

The rule gives to the Joint Committee on the Library jurisdiction "touching the Library of Congress, statuary, and pictures." Volume IV, section 4337.

Bills relating to the purchase of books and manuscripts for the Library of Congress have been reported by the House branch of the Joint Committee on the Library. Volume IV, section 4340.

Bills authorizing the construction, and providing for the care of the Library building and the management of the Library itself, have been reported by the House branch of the Joint Committee on the Library. Volume IV, section 4339.

The House library is under the control and direction of the Librarian of Congress and the House librarian and his assistants are removable only for cause and with the approval of the Committee on Rules. Volume **V**, section **7269**.

The membership of the Joint Committee on the Library is fixed by law. Volume IV, section 4338. The statutes provide that so much of the files of the House as are not required for immediate use shall be kept in the custody of the Librarian of Congress. Volume V, section 7256.

## LIBRARY, JOINT COMMITTEE ON.

- (1) Creation and history.
- (2) Jurisdiction of.
- (3) Executive functions of.

# (1) Creation and History.

The creation and history of the Joint Committee on the Library. Section 56 of Rule XI. Volume IV, sections 4337, 4338.

Recent history of the Joint Committee on the Library, section 41 of Rule XI. Volume VII, section 2081.

### (2) Jurisdiction of.

The rule gives to the Joint Committee on the Library jurisdiction "touching the Library of Congress, statuary, and pictures." Volume IV, section 4337.

Bills relating to the purchase of books and manuscripts for the Library of Congress have been reported by the House branch of the Joint Committee on the Library. Volume IV, section 4340.

Bills relating to the observance of anniversaries and the commemoration of historical events have been reported by the House branch of the Joint Committee on the Library. Volume VII, section 2087.

### LIBRARY, JOINT COMMITTEE ON—Continued.

### (2) Jurisdiction of—Continued.

- Bills authorizing the construction and providing for the care of the Library building and the management of the Library itself have been reported by the House branch of the Joint Committee on the Library. Volume IV, section 4339. Volume VII, section 2091.
- Bills providing for location and construction of memorials belong to the jurisdiction of the Joint Committee on the Library rather than the jurisdiction of the Committee on Appropriations. Volume VII, section 2085.
- Bills authorizing the erection of monuments on battlefields have been considered by the House branch of the Joint Committee on the Library. Volume IV, section 4341.
- Subjects relating to monuments and statues in commemoration of individuals have been considered by the House branch of the Joint Committee on the Library. Volume IV, section 4342.
- Bills relating to historic documents, relics, and buildings have been reported by the House branch of the Joint Committee on the Library. Volume VII, section 2086.
- The purchase of paintings and portraits has been within the jurisdiction of the Joint Committee on the Library. Volume IV, section 4343.
- Bills relating to statutes, paintings, and other works of art have been reported by the House branch of the Joint Committee on the Library. Volume VII, section 2082.
- The arrangement of the Hall of the House and Statuary Hall, and the acceptance of works of art to be placed therein are subjects within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **VII**, section **2083**.
- Instances of a general jurisdiction of the Committee on the Library as to ornamentation of the capital city. Volume IV, section 4344.
- The general affairs of the Smithsonian Institution, accepting appropriations therefor, and the incorporation of similar institutions are within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **IV**, section **4346**.
- Bills relating to the removal of the remains of distinguished men have been within the jurisdiction of the House branch of the Joint Committee on the Library. Volume IV, section 4345.
- The construction of a memorial bridge across a navigable stream is a subject within the jurisdiction of the Committee on Interstate and Foreign Commerce and not the Committee on the Library. Volume VII, section 1812.
- Authorization for designs of Library and Museum buildings within the District of Columbia and the erection of buildings on the grounds of the Smithsonian Institution are within the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on the Library. Volume VII, section 1971.
- A bill relative to the marking and preservation of a battlefield was held to be within the jurisdiction of the Joint Committee on the Library rather than the Committee on Military Affairs. Volume VII, section 2089.
- The establishment of commissions dealing with subjects under the jurisdiction of the Joint Committee on the Library has been reported by the House branch of that committee. Volume **VII**, section **2088**.
- The general affairs of the Smithsonian Institution, excepting appropriations therefor, and the incorporations of similar institutions, are within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **VII**, section **2084**.
- Subjects relating to memorials in commemoration of individuals have been considered by the House branch of the Joint Committee on the Library. Volume VII, section 2085.

# (3) Executive Functions of.

- The Joint Committee on the Library is a creature of the laws rather than the rules, the statutes providing for it originally and conferring on its several duties. Volume **IV**, section **4337**.
- The powers of the Joint Committee on the Library reside with the Senate portion in the recess after the expiration of a Congress. Volume IV, section 4337.

## LIBRARY, JOINT COMMITTEE ON—Continued.

### (3) Executive Functions of—Continued.

The Senate has specially empowered its Committees on Printing, Enrolled Bills, and Library to act in conjunction with similar House committees. Volume IV, section 4416.

The acceptance of works of art for the Capitol and control of the Botanic Garden are vested in the Committee on the Library. Volume IV, section 4337.

No work of art not the property of the Government shall be exhibited in the Capitol and no room shall be used for private studios without permission of the Joint Committee on the Library. Volume **V**, section **7312**.

The Library of Congress (except the law library, which is controlled by the Supreme Court) is under supervision of the Joint Committee on the Library. Volume **V**, section **7268**.

The control of the Botanic Garden is vested by law in the Joint Committee on the Library. Volume VII, section 2090.

## LICENSING.

The general subjects of shipbuilding, admission of foreign-built ships, registering, and licensing of vessels are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4134.

Bills to license customhouse brokers come within the jurisdiction of the Committee on Ways and Means. Volume VII, section 1727.

Registration and supervision of motor vehicles engaged in interstate commerce and the licensing of operators thereof are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1819**.

### LIFE-SAVING SERVICE.

The rule gives to the Committee on Interstate and Foreign Commerce jurisdiction of subjects relating to "Commerce, Life-Saving Service, and light-houses," but not including appropriations therefor. Volume IV, section 4096.

Bills relating to the Life-Saving Service and refuge stations in the Arctic have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4107.

Bills establishing a bureau of lighthouses, authorizing sale of lighthouse reservations, and providing for aids to navigation in the Lighthouse Service, formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume VII, section 1814.

# LIGHT-HOUSES.

The rule gives to the Committee on Interstate and Foreign Commerce, jurisdiction of subjects relating to "commerce, Life-Saving Service, and light-houses," but not including appropriations therefor. Volume IV, section 4096.

Bills establishing light-houses and fog signals and authorizing light-ships are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4104.

An appropriation for a new light-house not authorized by existing law was held not to be in continuation of a public work. Volume IV, section 3728.

An appropriation for a new vessel for use as a light-house tender is not admissible as in continuation of a public work or object. Volume **IV**, sections **3725**, **3726**.

## LIGHT-SHIPS.

Bills establishing light-houses and fog signals and authorizing light-ships are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4104.

## LIGHTING.

The electrician and laborers connected with the lighting, heating, and ventilating of the House are under direction of the Superintendent, subject to the control of the Speaker. Volume **V**, section **7312**.

### LIGHTS.

Lights and signals on vessels are subjects that have been considered both by the Committees on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume IV, section 4135.

## LIMIT OF COST. See "Appropriations."

## LIMITATIONS ON GENERAL APPROPRIATION BILLS. See "Appropriations."

## LINCOLN, ABRAHAM, PRESIDENT.

Ceremonies in memory of President Abraham Lincoln. Volume V, section 7178.

### LINCOLN, LEVI, of Massachusetts, Speaker Pro Tempore.

Decision on question of order relating to-

Adjournment. Volume V, section 5387.

### LINDSAY.

The Missouri election case of Lindsay v. Scott in the Thirty-eighth Congress. Volume II, section 854.

## LINTHICUM, CHARLES J., of Maryland, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, section 1140.

## LIQUORS.

References to the practice governing management of the House restaurant especially as to the sale of intoxicating liquors. Volume **V**, section **7244**.

No intoxicating liquors may be sold within the Capitol. Volume V, section 7312.

The rule gives to the Committee on Alcoholic Liquor Traffic jurisdiction of subjects relating "to alcoholic liquor traffic." Volume IV, section 4305.

Regulation of the traffic in intoxicating liquors, etc., through control of interstate commerce relations, is within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4061.

Bills to prevent the adulteration, misbranding, manufacture, sale, or transportation of foods, drugs, medicines, and liquors have occasionally been reported by the Committee on Agriculture. Volume VII, section 1874.

## LITTELL.

The Pennsylvania election case of Littell v. Robbins, jr., in the Thirty-first Congress. Volume I, section 820.

## LITTLEFIELD, CHARLES E., of Maine, Chairman.

Decisions on questions of order relating to-

Amendments germane. Volume V, section 6929.

Amendments not germane. Volume V, section 5859.

Committee of the Whole. Volume IV, section 4774.

Continuation of a public work. Volume IV, section 3766.

General debate. Volume V, section 5211.

Points of order. Volume V, section 6929.

Post-office appropriation bill. Volume IV, section 3618.

## LIVE STOCK.

The regulation of exportation of live stock, meat, and other agricultural products has been to a certain extent within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4113.

Bills for the stimulation of production, sale, and distribution of livestock and livestock products and the authorization of appropriations for international conferences on poultry and poultry products have been reported by the Committee on Agriculture. Volume VII, section 1867.

### LIVE STOCK—Continued.

The control of stockyards and packing plants and the regulation of interstate and foreign commerce in livestock, dairy, and livestock products, poultry and poultry products, are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1869.

The Committee on Agriculture has reported as to the regulation of importation and inspection of livestock and dairy products, and the establishment and maintenance of quarantine stations for that purpose. Volume **VII**, section **1862**.

Bills for the stimulation of production, sale, and distribution of livestock and livestock products and the authorization of appropriations for international conferences on poultry and poultry products have been reported by the Committee on Agriculture. Volume VII, section 1867.

### LIVERNASH.

The California election case of Kahn v. Livernash in the Fifty-eighth Congress. Volume I, section 731.

### LOAN.

The Missouri election cases of Bruce v. Loan, Birch v. King, and Price v. McClurg in the Thirty-eighth Congress. Volume I, section 377.

Bills providing for loans to farmers under emergency conditions have been reported by the Committee on Agriculture. Volume VII, section 1866.

### LOBBY.

The Speaker preserves order on the floor and in the galleries and lobby. Volume II, section 1343. The Chairman of the Committee of the Whole may cause the galleries or lobby to be cleared in case of disturbance or disorderly conduct therein. Volume IV, section 4704.

A Member in the lobby, cloakroom, or gallery is not entitled to vote even though he hear his name called. Volume **VIII**, section **3144**.

Instance wherein the Speaker directed the removal of a placard posted in the lobby of the House. Volume VI, section 262.

In counting to ascertain the presence of a quorum or whether a sufficient number have voted to order yeas and nays, the Chair counts all Members visible, including those in lobbies and cloakrooms. Volume VIII, section 3120.

Definition by a committee of the House of the term "lobby." Volume VI, section 397.

The lobby investigation in the Sixty-third Congress. Volume VI, section 396.

A committee of investigation expressed the opinion that the appearance as lobbyists of former Senators and former Members of the House should be discouraged. Volume VI, section 372.

### LOCKHART.

The North Carolina election case of Martin v. Lockhart in the Fifty-fourth Congress. Volume II, sections 1089, 1090.

## LOCKS.

The construction of locks on navigable streams is a subject within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume VII, section 1834.

The subjects of construction, maintenance, and operation of locks and dry docks are subjects within the jurisdiction of the Committee on Rivers and Harbors. Volume VIII, section 2286.

# LODGE, HENRY CABOT, of Massachusetts, President pro tempore.

Decisions on questions of order relating to-

President pro tempore, election of. Volume VI, section 23.

Voting, pairs. Volume VIII, section 3095.

## LONGWORTH, NICHOLAS, of Ohio, Speaker.

Decisions on questions of order relating to-

Adjournment resolution. Volume VIII, sections 3373, 3374.

Amendment. Volume VIII, sections 2898, 2906, 3504.

Amendment, germaneness of. Volume VII, section 1615. Volume VIII, sections 2936, 2943, 2958, 2998.

Amendment, Senate. Volume VII, section 1480. Volume VIII, sections 2383, 2384, 3187, 3195.

Amendment, substitute. Volume VIII, section 2902.

Appropriations. Volume VII, sections 1146, 1249, 1257, 1269, 1429, 1449, 1469, 1575, 1589, 1657, 1665, 2143, 2148, 2158. Volume VIII, section 2703.

Bills. Volume VI, section 737.

Calendar Wednesday. Volume VII, sections 887, 901, 906, 913, 968, 971.

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Ceremonies. Volume VIII, sections 3532, 3536.

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Committees, organization of. Volume VIII, section 2214.

Conference. Volume VIII, sections 3216, 3223, 3226, 3229, 3235, 3239, 3255, 3256, 3258, 3266, 3280, 3286, 3311, 3316, 3323.

Congressional Record. Volume VIII, sections 3462, 3468, 3471, 3485, 3497, 3501.

Consent Calendar. Volume VII, sections 978, 979, 994. Volume VIII, section 2218.

Debate. Volume VII, sections 785, 956. Volume VIII, sections 2473, 2480, 2506, 2518, 2519, 2527, 2529, 2539, 2574, 2648.

Dilatory motions. Volume VIII, section 2814.

Discharge the committee, motion to. Volume VI, section 405.

District of Columbia. Volume VII, section 877.

Holman rule. Volume VII, sections 1496, 1510, 1542, 1565, 1567, 1719.

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Point of order. Volume VIII, section 2252.

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Privileges of the floor. Volume VIII, section 3638.

Question of consideration. Volume VII, section 952. Volume VIII, section 2446.

Question of Infringement. Volume VI, section 318.

Question of personal privilege. Volume VI, sections 557, 616-619. Volume VIII, section 2479.

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Quorum. Volume VI, sections 654, 665, 701.

Reading. Volume VII, section 1051.

Recess. Volume VIII, section 3362.

Recognition. Volume VIII, section 2371.

## LONGWORTH, NICHOLAS, of Ohio, Speaker—Continued.

Decisions on questions of order relating to—Continued.

Recommit, motion to. Volume VIII, sections 2695a, 2718, 2720-2722, 2741, 2753.

Reference. Volume, VI, sections 727, 730. Volume VII, sections 1048, 2162. Volume VIII, sections 2391, 2411.

Senate bill. Volume VI, section 735.

Seven-day rule. Volume VIII, section 3368.

Speaker. Volume VI, section 262. Volume VIII, section 3662.

Speaker orders. Volume VII, sections 775, 777, 794, 796, 801, 807.

Suspension of rules. Volume VIII, sections 3402, 3411, 3412, 3420.

Unanimous consent. Volume VI, sections 709, 710.

Union Calendar. Volume VIII, section 2434.

Voting. Volume VI, section 200. Volume VII, section 1014. Volume VIII, sections 2219, 2423, 3072, 3099, 3103, 3109, 3114, 3117, 3172, 3506.

### LORDS.

Under the parliamentary law of impeachment the Commons, as grand inquest of the nation, and as accusers, become suitors for penal justice at the bar of the Lords. Volume III, section 2026.

Under the parliamentary law the Lords are the judges, and may not impeach or join in the accusation. Volume III, section 2056.

The Lords may not, under the parliamentary law, proceed by impeachment against a commoner, except on complaint of the Commons. Volume III, section 2056.

The Commons, in impeaching, usually pass a resolution containing a criminal charge against the accused, and direct a member to impeach him by oral accusation before the Lords. Volume III, section 2026.

In impeaching, the spokesman of the Commons asks that the delinquent be sequestered from his seat or committed, or that the Peers take order for his appearance. Volume III, section 2026.

Under the parliamentary law, if the party impeached at the bar of the Lords do not appear, proclamations are issued giving him a day to appear. Volume III, section 2116.

Under the parliamentary law of impeachments, the respondent, if a Lord, answers the summons in his place; if a commoner, at the bar. Volume III, section 2120.

The accusation being of misdemeanor only, the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for his future appearance. Volume III, section 2120.

The judgment of the Lords in impeachments is given in accordance with the law of the land. Volume III, section 2155.

The Commons attend generally in impeachment trials, but not when the Lords consider the answer or proofs, or determine judgment. Volume III, section 2027.

### LORIMER.

The Illinois election case of Durborrow v. Lorimer in the Fifty-eighth Congress. Volume I, section 740.

The Senate case of William Lorimer, of Illinois, in the Sixty-first Congress. Volume VI, section 104.

The Senate case of William Lorimer, of Illinois, in the Sixty-second Congress. Volume VI, section 107.

### LORING.

The Massachusetts election case of Boynton v. Loring in the Forty-sixth Congress. Volume II, sections 949-951.

### LOSS.

Bills for the redemption of lost bonds, checks, and coupons are reported by the Committee on Claims. Volume IV, section 4266.

### LOSS—Continued.

- A bill providing relief for loss of property resulting from flood due to failure of an irrigation dam erected under authorization of legislation reported by the Committee on Public Lands was transferred from that committee to the Committee on Claims. Volume VII, section 2000.
- Bills relating to claims of Postmasters for unavoidable losses are within the jurisdiction of the Committee on Claims and not of the Committee on the Post Office and Post Roads. Volume VII, section 1999.

### LOSS OF A BILL.

- (1) Procuring duplicate copies in case of.
- (2) Through inability of two Houses to agree.

## (1) Procuring Duplicate Copies in Case of.

- A Senate bill having been lost in the House, a resolution requesting of the Senate a duplicate copy was entertained as a matter of privilege, although the earlier practice had been otherwise. Volume IV, sections 3470–3472.
- A Senate bill having been lost in the House, a resolution requesting of the Senate a duplicate copy was entertained by unanimous consent. Volume VII, section 1073.
- A Senate bill having been lost in the House after enrollment and signature by the Speaker, a Senate resolution authorized the preparation and delivery of a duplicate copy, which was signed by the Speaker without further action by the House. Volume VII, section 1072.
- The President requested a duplicate copy of a bill, lost after transmission to him, by a message addressed to the House in which the bill originated. Volume VII, section 1093.
- A House bill with Senate amendments having been lost, the House agreed to an order for reengrossment of the bill, and directed the Clerk to request from the Senate a copy of its amendment thereto. Volume VII, section 1074.
- The House may not consider a Senate bill unless in possession of the engrossed copy, but may at once direct that the Clerk request a duplicate engrossed copy of the bill. Volume **IV**, section **3425**.
- A House bill with Senate amendment being lost by a House committee, the House ordered a duplicate engrossed copy of the bill and requested of the Senate a copy of the amendment. Volume IV, sections 3473, 3474.

### (2) Through Inability of Two Houses to Agree.

- The inability of the two Houses to agree on even the slightest amendment to a bill causes the loss of the bill. Volume V, sections 6233-6240.
- In many instances bills have been lost by the adherence of both Houses, sometimes in earlier days, when no effort at adjustment by conference had been made. Volume V, sections 6233-6240.
- Bills on which one House had adhered have been lost by the expiration of the Congress, even while the roll was being called on a motion to recede that might have passed the bill. Volume **V**, sections **6230–6232**.
- Instances of the loss of bills by the adherence of both Houses to attitudes of disagreement over amendments. Volume **V**, section **6313**.
- A conference report being made up but not acted on at the expiration of a Congress, the bill is lost. Volume **V**, section **6309**.

### LOT.

- The House declined to determine the choice of a Speaker by lot. Volume I, section 221.
- The Constitution requires election of Representatives by the people and State authorities may not determine a tie by lot. Volume I, section 775.

## LOUD, EUGENE F., of California, Chairman.

Decisions on questions of order relating to-

Appropriations for salaries. Volume IV, section 3685.

Authorization for appropriations. Volume IV, sections 3590, 3691.

Legislation on appropriation bills. Volume IV, section 3826.

### LOUDERBACK, HAROLD.

The impeachment and trial of Harold Louderback, Judge of the Northern District of California. Volume VI, sections 513-524.

## LOUISIANA.

- (1) Questions as to the electoral vote of.
- (2) House election cases from.
- (3) Senate election cases from.

### (1) Questions as to the Electoral Vote of.

At the electoral count of 1865 the Vice-President, in deference to a provision of law, withheld from the joint meeting the returns from the States of Louisiana and Tennessee. Volume III, section 1948.

In the electoral count of 1869 objection was made that there had been no valid election in Louisiana, but the vote was counted. Volume III, section 1964.

In 1873 the electoral vote of Louisiana was rejected, objections having been made because of conflicting certificates and on other grounds. Volume III, section 1968.

It was held not to be competent to go behind the official certificates and papers to prove the alleged disqualifications of certain Louisiana members of the electoral college of 1877. Volume III. section 1972.

In dealing with objections to the electoral vote of Louisiana in 1877 the Electoral Commission followed the rule laid down in the case of Florida. Volume III, section 1972.

## (2) House Election Cases From.

Thirty-seventh Congress.—Flanders and Hahn. Volume I, section 379.

Thirty-eighth Congress.—A. P. Field. Volume I, section 376.

Thirty-eighth Congress.—Bonanzo, Field, Mann, Wells, and Taliaferro. Volume I, section 381.

Fortieth Congress.—Jones v. Mann, and Hunt v. Menard. Volume I, sections 326, 327.

Forty-first Congress.—Hunt v. Sheldon, Sypher v. St. Martin, Kennedy and Morey v. McCranie, Newsham v. Ryan, and Darrall v. Bailey. Volume I, sections 328–336.

Forty-third Congress.—Shanks v. Neff. Volume I, section 609.

Forty-third Congress.—Sheridan v. Pinchback, and Lawrence v. Sypher. Volume I, sections 623-626.

Forty-fourth Congress.—Breaux v. Darrall. Volume II, section 919.

Forty-fourth Congress.—Spencer v. Morey. Volume II, sections 913, 914.

Forty-fifth Congress.—Acklen v. Darrall. Volume II, section 924.

Forty-sixth Congress.—Merchant and Herbert v. Acklen. Volume I, section 751.

Forty-seventh Congress.—Smith v. Robertson. Volume I, section 750.

Fifty-fourth Congress.—Beattie v. Price. Volume I, section 341.

Fifty-fourth Congress.—Benoit v. Boatner. Volume I, sections 337-340.

Fifty-fourth Congress.—Coleman v. Buck. Volume II, section 1082.

Fifty-fifth Congress.—Gazin and Romain v. Meyer. Volume II, section 1110.

Sixtieth Congress.—Warmoth v. Estopinal. Volume VI, section 119.

Sixty-first Congress.—Warmoth v. Estopinal. Volume VI, section 127.

## (3) Senate Election Cases From.

Thirty-eighth Congress.—Cutler and Smith. Volume I, section 385.

Forty-second Congress.—Ray and McMillen. Volume I, sections 345, 346.

## LOUISIANA—Continued.

### (3) Senate Election Cases From—Continued.

Forty-third Congress.—Pinchback, McMillan, Marr, and Eustis. Volume I, sections 347-353.

Forty-fourth Congress.—Pinchback, McMillan, Marr, and Eustis. Volume I, sections 347-353.

Forty-fifth Congress.—Pinchback, McMillan, Marr, and Eustis, Volume I, sections 347-353.

Forty-fifth Congress.—Kellogg, Spofford, and Manning, Volume I, sections 354-357.

Forty-sixth Congress.—Kellogg, Spofford, and Manning. Volume I, sections 354-357.

## LOUISIANA PURCHASE EXPOSITIONS.

The rule gives to the Committee on Industrial Arts and Expositions jurisdiction of "all matters (except those relating to the revenue and appropriations) referring to the centennial of the Louisiana purchase and to proposed expositions." Volume IV, section 4353.

### LOWE.

The California election case of F. F. Lowe in the Thirty-seventh Congress. Volume I, section 314. The Alabama election case of Lowe v. Wheeler in the Forty-seventh Congress. Volume II, sections 961-964.

#### LOWELL.

The Maine election case of Joshua A. Lowell in the Twenty-seventh Congress. Volume I, section 806.

### LOWRY.

The Indiana election case of Lowry v. White in the Fiftieth Congress. Volume I, sections 424, 425.

### LOYALL.

The Virginia election case of Loyall v. Newton in the Twenty-first Congress. Volume I, section 780.

## LUCAS.

The Senate election case of Lucas v. Faulkner, from West Virginia, in the Fiftieth Congress. Volume I, section 632.

## LUCE, ROBERT, of Massachusetts, Speaker Pro Tempore.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1245, 1471, 1620, 1691.

Bills. Volume VII, section 866.

Debate. Volume VIII, sections 2452, 2520.

Enacting clause, strike out. Volume VIII, sections 2368, 2628.

### LUDLOW.

The Indiana election case of Updike v. Ludlow, in the Seventy-first Congress. Volume VI, section 55.

## LUMBER RAFTS.

Bills relating to ocean derelicts, lumber rafts, and Hydrographic Office charts have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4105.

### LUNA.

The election case of Manzanares v. Luna, from the Territory of New Mexico, in the Forty-eighth Congress. Volume II, section 984.

### LUNN, GEORGE R., of New York, Speaker Pro Tempore.

Decisions on questions of order relating to-

Roll call. Volume VIII, section 3153.

# LYNCH.

The Mississippi election case of Lynch v. Chalmers in the Forty-seventh Congress. Volume II, section 959, 960.

The California election case of Lynch v. Vandever in the Fiftieth Congress. Volume  $\mathbf{II}$ , section  $\mathbf{1012}$ .

# LYON.

The attack of Matthew Lyon on Roger Griswold in 1798. Volume II, sections 1642, 1643.

The Vermont election case of Lyon v. Smith in the Fourth Congress. Volume I, section 761.

The election case of Lyon v. Bates, from Arkansas Territory, in the Seventeenth Congress. Volume I, section 749.

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# MacDONALD.

The Michigan election case of MacDonald v. Young in the Sixty-third Congress. Volume VI, section 93

# McALEER.

The Pennsylvania election case of Hudson v. McAleer in the Fifty-third Congress. Volume I, section 722.

# McARTHUR, CLIFTON N., of Oregon, Chairman.

Decisions on questions of order relating to-

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# McCABE.

The Indiana election case of McCabe v. Orth in the Forty-sixth Congress. Volume I, section 752.

# McCARL, J.R., Comptroller General.

Decisions on questions of order relating to-

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# McCARTHY.

The Senate election case of Lane and McCarthy v. Fitch and Bright, from Indiana, in the Thirty-fourth and Thirty-fifth Congress. Volume I, sections 545, 546.

# McCLELLAN.

The election case of Cheseborough v. McClellan, from New York, in the Fifty-fourth Congress. Volume  ${\bf I}$ , section  ${\bf 743}$ .

### McCLOSKEY.

The Texas election case of Wurzbach v. McCloskey, in the Seventy-first Congress. Volume VI, section 181.

# McCLOUD.

The Virginia election case of Wing v. McCloud in the Thirty-seventh Congress. Volume I, section 368.

### McCLURG.

The Missouri election case of Price v. McClurg in the Thirty-eighth Congress. Volume I, section 377.

# McCONNELL.

The Senate election case of Shoup and McConnell, from Idaho, in the Fifty-first Congress. Volume I, section 573.

### McCORMACK, JOHN W., of Massachusetts, Chairman.

Decisions on questions of order relating to-

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### McCOY.

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### McCRANIE.

The Louisiana election case of Kennedy and Morey v. McCranie in the Forty-first Congress. Volume I, sections 328–336.

# McCREARY.

The Pennsylvania election case of Hawkins v. McCreary in the Sixty-second Congress. Volume VI, section 111.

# McCREARY, JAMES B., of Kentucky, Speaker Pro Tempore and Chairman.

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### McCREERY, ELECTION CASE OF.

The election case of William McCreery, of Maryland in the Tenth Congress. Volume I, section 414.

# McDONALD.

The Virginia election case of McDonald v. Jones in the Forty-fourth Congress. Volume I, section

The Senate election case of Jones and Garland v. McDonald and Rice, from Arkansas, in the Fortieth Congress. Volume I, section 389.

### McDUFFIE.

The Alabama election case of McDuffie v. Davidson in the Fiftieth Congress. Volume II, sections 1007, 1008.

The Alabama election case of McDuffie v. Turpin in the Fifty-first Congress. Volume II, sections 1030, 1031.

The Alabama election case of McDuffie v. Turpin in the Fifty-second Congress. Volume II, section 1043.

# McDUFFIE, GEORGE, of South Carolina, Chairman.

Decision on question of order relating to-

Enrolled bills. Volume IV, section 4646.

# MACE.

The mace is the symbol of the Sergeant-at-Arms, and is borne by that officer while enforcing order on the floor. Volume II, section 1346.

The Deputy Sergeant-at-Arms having attempted, without the mace, to enforce an order of the Speaker on a Member, a question of privilege arose therefrom. Volume II, section 1347.

### MACE—Continued.

When the House attends in the Senate the Sergeant-at-Arms does not bear the mace. Volume V, section 7045.

Extreme disorder arising on the floor, the Speaker directed the Sergeant-at-Arms to enforce order with the mace. Volume VI, section 258.

Instance wherein the Sergeant-at-Arms carried the mace to the floor. Volume VIII, section 2530.

### McFARLAND.

The North Carolina election case of McFarland v. Purviance in the Eighth Congress. Volume I, section 320.

The North Carolina election case of McFarland v. Culpeper in the Tenth Congress. Volume I, section 321.

# McGANN.

The Illinois election case of Belknap v. McGann in the Fifty-fourth Congress. Volume I, section 744.

# McGAVIN.

The Illinois election case of Kunz v. McGavin, in the Sixtieth Congress. Volume VI, section 118.

#### McGINNIS.

The West Virginia election case of McGinnis v. Alderson in the Fifty-first Congress. Volume II, section 1036.

# McGRORTY.

The Utah election case of McGrorty v. Hooper in the Fortieth Congress. Volume I, section 467.

# McGUIRE.

The election case of Cross v. McGuire, from the Territory of Oklahoma, in the Fifty-eighth Congress. Volume I, section 732.

# McHENRY.

The Kentucky election case of McHenry v. Yeaman in the Thirty-eighth Congress. Volume I, section 378.

# McKEE.

The Kentucky election case of McKee v. Young in the Fortieth Congress. Volume I, section 451.

# McKENNEY.

The Virginia election case of Thorp v. McKenney in the Fifty-fourth Congress. Volume II, section 1072

# McKENZIE.

The Virginia election case of Lewis McKenzie in the Thirty-seventh Congress. Volume I, section 372.

The Virginia election case of McKenzie v. Kitchen in the Thirty-eighth Congress. Volume I, section 374.

The Virginia election case of Whittlesey v. McKenzie in the Forty-first Congress. Volume I, section 462

The Virginia election case of McKenzie v. Braxton in the Forty-second Congress. Volume I, sections 639, 640.

# MACKEY.

The South Carolina election case of Buttz v. Mackey in the Forty-fourth Congress. Volume II, section 920.

The South Carolina election case of Mackey v. O'Connor in the Forty-seventh Congress. Volume I, sections 735, 736.

### McKINLEY.

The Ohio election case of Wallace v. McKinley in the Forty-eighth Congress. Volume  ${\bf II}$ , sections  ${\bf 986-989}$ .

#### McKISSICK.

The South Carolina election case of McKissick v. Wallace in the Forty-second Congress. Volume I. section 651.

### McLANE.

The Pennsylvania election case of Farr v. McLane in the Sixty-sixth Congress. Volume VI, section 75.

#### McLAURIN.

The South Carolina election case of Wilson v. McLaurin in the Fifty-fourth Congress. Volume II, section 1075.

### McLEAN.

The election case of James H. McLean, from Missouri, in the Forty-seventh Congress, Volume I, section 553.

The Missouri election case of McLean v. Broadhead in the Forty-eighth Congress. Volume II, section 996.

The Pennsylvania election case of McLean v. Bowman in the Sixty-second Congress. Volume VI, section 98.

# McMILLAN, THOMAS S., of South Carolina, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1473, 1599, 1711.

# McMILLEN, ELECTION CASE OF.

The Senate election case of Ray and McMillen, of Louisiana, in the Forty-second Congress. Volume I, sections 345, 346.

The Senate election case of Pinchback, McMillen, Marr, and Eustis, from Louisiana, in the Forty-third, Forty-fourth, and Forty-fifth Congresses. Volume I, sections 347–353.

# McMILLIN, BENTON, of Tennessee, Speaker Pro Tempore.

Decisions on questions of order relating to-

Adjourn. Volume V, section 5378.

Amendments not germane. Volume V, section 5878.

Call of the House. Volume IV, section 3006.

Committee of the Whole. Volume IV, section 4828.

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Substitute amendment. Volume V, section 5789.

# MACON, NATHANIEL, of North Carolina, Speaker.

Decisions on questions of order relating to-

Appeals. Volume V, section 6157.

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Call to order in debate. Volume V, section 5199.

Debate. Volume V, section 5103.

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Voting. Volume V, section 5932.

# McPHERSON, EDWARD, Clerk.

Decisions on questions of order relating to-

Clerk's roll. Volume I, sections 23, 31.

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# McPHERSON, EDWARD, Clerk—Continued.

Decisions on questions of order relating to—Continued.

Organization. Volume I, sections 78, 80, 86.

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# McREYNOLDS, S. D., of Tennessee, Chairman.

Decisions on questions of order relating to-

Quorum. Volume VI, section 651.

# MADDEN, MARTIN B., of Illinois, Chairman.

Decisions on questions of order relating to-

Amendment. Volume VIII, section 2836.

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Appropriations. Volume VII, sections 1344, 1379, 1428, 1543.

Calendar Wednesday. Volume VII, section 964.

Committee of the Whole. Volume VIII, section 2322.

Debate. Volume VII, section 960. Volume VIII, section 2474.

Quorum. Volume VI, section 649.

Reading. Volume VIII, section 2343.

Roll call. Volume VIII, section 3146.

Special order. Volume VII, section 784.

Voting. Volume VIII, section 3098.

### MADDOX.

The Georgia election case of Felton v. Maddox in the Fifty-fourth Congress. Volume II, sections 1084, 1085.

# MAGINNIS.

The election case of Botkin v. Maginnis, from Montana Territory, in the Forty-eighth Congress. Volume II, section 994.

The Senate election case of Sanders, Power, Clark, and Maginnis, from Montana, in the Fifty-first Congress. Volume I, section 358.

# MAILS.

Conditions under which the franking privilege is exercised by the Member. Volume II, section 1163. Volume VI, section 217.

The Postmaster superintends the post office in the Capitol and is responsible for the prompt and safe delivery of mail. Volume I, section 270.

The Postmaster superintends the post office in the Capitol and House Office Building and is responsible for the prompt and safe delivery of mail. Volume VI, section 34.

The Postmaster having died it was held that contracts for carrying the mails must be made by the Clerk and not by the Assistant Postmaster. Volume **V**, section **7235**.

The jurisdiction of the Committee on Post-Office and Post-Roads extends to the railway mail service, ocean mail service, pneumatic tube service, etc. Volume IV, section 4192.

The Committee on the Post Office and Post Roads exercises jurisdiction over proposed legislation relating to the carrying of mails both foreign and domestic, including Rural Free Delivery and the Air Mail Service, and over the Postal Savings System. Volume **VII**, section **1915**.

An appropriation for a specific method of transmitting mail, in the absence of an prior legislation providing therefor, was held to be subject to a point of order although general transmission of the mail is authorized by law. Volume VII, section 1474.

Directions to the Postmaster of the House specifying the number of mail deliveries was held to destroy the privilege of a resolution reported by the Committee on Accounts. Volume VIII, section 2299.

### MAILS—Continued.

A bill relating to the method of packing dutiable tobacco for parcel-post shipment was held not to be a revenue bill within the meaning of the rule giving such bills privilege. Volume VIII, section 2280.

Exclusion from the mails of dangerous, fraudulent, gambling, or otherwise objectionable commodities, devices, or paraphernalia is a subject within the jurisdiction of the Committee on the Post Office and Post Roads. Volume **VII**, section **1918**.

Provisions for assessment and remission of punishments and penalties in connection with crimes and offenses against the mail service have been reported by the Committee on the Post Office and Post Roads. Volume **VII**, section **1920**.

### MAINE.

House election cases from:

Twenty-first Congress.—Washburn v. Ripley. Volume I, section 779.

Twenty-seventh Congress.—Joshua A. Lowell. Volume I, section 806.

Thirty-fourth Congress.—Milliken v. Fuller. Volume I, section 828.

Forty-seventh Congress.—Anderson v. Reed. Volume II, section 971.

#### MAJOR.

The Missouri election case of Salts v. Major in the Sixty-sixth Congress. Volume VI, section 151.

### MAJORITY.

- (1) Voice of, decides on a vote.
- (2) In election by the House.—By ballot.
- (3) In election by the House.—Choice of Speaker.
- (4) In election by the House.—Choice of managers of on impeachment.
- (5) Exclusion by majority vote for disqualification.
- (6) Senate assumes jurisdiction by, in an impeachment.
- (7) Constitutes the quorum.
- (8) Representation on committees.
- (9) Representation in managers of conferences.
- (10) Representation in tellers to count a ballot.
- (11) In relation to the motion to reconsider.
- (12) In relation to suspension of the rules.
- (13) In relation to constitutional amendments.
- (14) Steering committee, floor leader, etc.

# (1) Voice of, Decides on a Vote.

The voice of a majority decides on a vote, but if the House be equally divided the motion fails. Volume **V**, section **5926**.

Where a vote was taken by States a question standing 5 to 3 with 3 States divided, was held to be carried. Volume V, section 5980.

# (2) In Election by the House.—By Ballot.

The rule provides that on an election by ballot a majority shall be required to elect, and if necessary ballots shall be repeated until a majority be obtained. Volume **V,** section **6003.** Volume **VIII,** section **3106.** 

Discussion of complications arising as to the choice by majority when ballots each bearing several names are cast (footnote). Volume **V**, section **6003**.

A majority vote is required for the election of officers of both Houses of Congress. Volume VI, section 23.

The election of an officer of the Senate is privileged and unless otherwise ordered by the Senate, balloting continues until a majority is obtained. Volume VI, section 281.

# (3) In Election by the House.—Choice of Speaker.

In 1879 it was held that a Speaker might be elected by a majority of those present, a quorum voting, a majority of all the Members not being required. Volume I, section 216.

# MAJORITY—Continued.

# (3) In Election by the House.—Choice of Speaker—Continued.

In 1809 the House held that a Speaker should be elected by a majority of all present. Volume I. section 215.

The House, by special rule, chose a Speaker by a plurality of votes, but confirmed the choice by a majority vote. Volume I, sections 221, 222.

The House, by special rule, chose a Speaker by plurality of votes, but confirmed the choice by a majority vote on a resolution declarative of the result. Volume **I**, section **222**.

The House declined to permit any announcement but its own declaration in a case wherein a Speaker was chosen by plurality of votes. Volume I, section 222.

# (4) In Election by the House.—Choice of Managers of an Impeachment.

The House overruled the Speaker and decided that a manager of an impeachment should be elected by a majority and not by a plurality. Volume III, section 2345.

In choosing managers by ballot the House guarded against complications in case more than the required Member should have a majority. Volume III, section 2300.

The managers of the Peck impeachment were chosen by ballot, a majority vote being required for election. Volume **III**, section **2368**.

# (5) Exclusion by Majority Vote for Disqualification.

As to whether or not a disqualified Member who has taken the oath may be excluded by majority vote. Volume I, section 420.

May a returned Member, already sworn but found disqualified, be excluded by majority vote? Volume II, section 946.

A Senator was unseated for disqualification after he had been seated on his prima facie right. Volume I, section 429.

Contention that a Senator may be excluded for disqualification by majority vote, even though he may have been sworn in. Volume I, section 481.

Discussion as to the right of the Senate to exclude by majority vote for lack of qualifications other than those enumerated in the Constitution. Volume I, section 481.

In 1882 the House, by majority vote and for the disqualification of polygamy, excluded Delegate George Q. Cannon, who had not been sworn on his prima facie showing. Volume I, section 473.

Discussion as to whether or not the expulsion of a Delegate should be effected by a majority or a two-thirds vote. Volume I, section 469.

# (6) Senate Assumes Jurisdiction by, in an Impeachment.

The Senate by majority vote assumed jurisdiction to try the Belknap impeachment, although protest was made that a two-thirds vote was required. Volume III, section 2059.

# (7) Constitutes the Quorum.

A majority of the House constitutes a quorum to do business. Volume IV, sections 2884, 2980. A majority of a committee is the quorum. Volume IV, section 4540.

As to what constitutes a majority of election officers competent to hold a valid election. Volume II, section 954.

# (8) Representation on Committees.

As to proper ratio of majority and minority representation on committees. Volume IV, section 4467.

Discussion of the ratio of majority and minority representation on committees. Volume VIII, section 2184.

The ratios of majority and minority representation on the committees is determined by the Speaker (footnote). Volume IV, section 4477.

The ratio of majority and minority representation on the committees is determined by the party majority on the floor. Volume VIII, section 2186.

# MAJORITY—Continued.

#### (8) Representation on Committees—Continued.

The ratio between the majority and minority parties on the standing committees varies with the respective membership of the parties in the House, and is fixed by the majority committee on committees. Volume **VIII**, section **2187**.

The majority have at times placed restrictions upon the selection of minority representation on committees. Volume VIII, section 2188.

It is the usage to carry out the principle of majority and minority representation in appointing subcommittees. Volume IV, section 4551.

Instances in which the majority declined to recognize minority recommendations for committee assignments. Volume VIII, section 2172.

In making up nominations for committees the majority delegate to the minority, with certain reservations, the selection of minority representation on the committees. Volume **VIII**, section **2172**.

Election of the majority members of a committee constitutes the committee which may then organize and proceed to business before minority members have been elected. Volume VIII, section 2176.

In the allotment of committee assignments the party in control is termed the majority and all the other parties constitute the minority. Volume VIII, section 2184.

The Speaker appointed the committee to draw articles impeaching President Johnson from those favoring impeachment and from the majority party. Volume III, section 2412.

# (9) Representation in Managers of Conferences.

The majority of the managers of a conference should represent the attitude of the majority of the House on the disagreements in issue. Volume V, section 6336. Volume VIII, section 3223.

In the earlier practice the managers were changed for a second conference and the Speaker did not particularly consider the committee reporting the measure or the majority and minority divisions of the House. Volume **V**, sections **6345–6351**.

Instance wherein the Senate managers of a conference were appointed entirely from the majority party, members of the minority having declined to serve. Volume **V**, section **6337**.

# (10) Representation in Tellers to Count a Ballot.

Two members of the minority party having successively declined to act as tellers, the Speaker directed the Member who had been appointed teller for the majority party to count the vote. Volume **V**, section **5989**.

# (11) In Relation to the Motion to Reconsider.

The motion to reconsider may be made "by any member of the majority." Volume **V**, section **5605**. The vote whereby the yeas and nays are ordered may be reconsidered by a majority, but if the House votes to reconsider, the yeas and nays may again be ordered by one-fifth. Volume **V**, sections **5689–5691**.

Apparently a majority is required to reconsider a vote taken under the requirement that twothirds shall be necessary to carry the question. Volume **V**, sections **5617**, **5618**.

A majority vote is sufficient to reconsider a vote taken under the requirements that two-thirds shall be necessary to carry the question. Volume **VIII**, section **2795**.

Reconsideration of a bill returned with the President's objections may be postponed to a day certain by a majority vote. Volume VII, section 1112.

# (12) In Relation to Suspension of the Rules.

The House has on occasion, by resolution, provided for suspension of the rules by majority vote. Volume VIII, section 3399.

An instance of the exercise of the function of the Committee on Rules in affording the House a method of suspending the rules by majority vote. Volume VIII, section 3393.

### MAJORITY—Continued.

#### (13) In Relation to Constitutional Amendments.

Proposed amendments to the Constitution may be amended by a majority vote. Volume VIII, section 3504

# (14) Steering Committee, Floor Leader, etc.

A majority steering committee was created in the Seventy-third Congress consisting of 15 elective Members elected by geographical groups sitting separately and voting by zones. Volume VIII, section 3622.

The majority steering committee in the Sixty-fifth and Sixty-sixth Congresses consisted of five members. Volume VIII, section 3625.

The majority steering committee in the Seventieth Congress. Volume VIII, section 3626.

The steering committee was nominated by the majority committee on committees and elected by the party conference. Volume **VIII**, section **3625**.

A discussion of the functions and duties of the majority and minority floor leaders. Volume VIII, section 3614.

A discussion of the duties and methods of selection of the party whips. Volume VIII, section 3615.

# MALBY, GEORGE R., of New York, Speaker pro tempore.

Decisions on questions of order relating to-

Order of business. Volume VI, section 754.

#### MALLORY.

The Vermont election case of Mallory v. Merrill in the Sixteenth Congress. Volume I, section 774.

# MANAGERS.

- (1) Of conference. See "Conference."
- (2) Of impeachment. See "Impeachment."
- (3) Of National Home for Soldiers.
- (1) Of Conference. See "Conference."
- (2) Of Impeachment. See "Impeachment."

# (3) Of National Home for Soldiers.

Managers of the National Home for Disabled Volunteer Soldiers are elected by joint resolution of Congress. Volume **V**, section **7336**.

Resignation of members of Board of Managers of National Home for Disabled Volunteer Soldiers. Volume V, section 7337.

There is no constitutional objection to the election of a Member to the Board of Managers of the Soldiers' Home, although in the opinion of the Attorney General such election appears contrary to public policy. Volume **VI**, section **63**.

The question as to whether a Member may be appointed to the Board of Managers of the Soldiers' Home and become local manager of one of the Homes, is a matter for the decision of Congress itself. Volume **VI**, section **63**.

### MANDAMUS.

Returns counted on mandamus of a State court and unassailed were counted without regard to the jurisdiction of the court to order the canvass. Volume II, section 952.

# MANDATES.

Mandates over foreign countries and authorization to the Executive to accept mandates are within the jurisdiction of the Committee on Foreign Affairs. Volume VII, section 1888.

# MANDATORY LAW. See "Elections."

# MANN, JAMES R., of Illinois, Chairman.

Decisions on questions of order relating to-

Amendments. Volume V, section 7266.

Amendment, germaneness of. Volume VII, sections 1224, 1413, 1416, 1436. Volume VIII, sections 2929, 2932, 3061.

Amendments not germane. Volume V, section 5904.

Appropriations. Volume VII, sections 1137, 1144, 1155, 1197, 1223, 1251, 1253, 1355, 1391, 1399, 1405, 1445, 1446, 1463, 1581, 1586, 1596, 1613, 1622, 1630, 1632, 1643, 1646, 1648, 1693, 1709.

Authorization of appropriations. Volume IV, sections 3611, 3633, 3694.

Congressional Record. Volume VIII, section 3490.

Continuation of a public work. Volume IV, sections 3771, 3777, 3789, 3790, 3791, 3792, 3793.

Legislation on appropriation bills. Volume IV, section 3864.

Limitations on appropriation bills. Volume IV, section 3986.

Points of order. Volume V, sections 6885, 6931.

Reconsider, motion to. Volume VIII, sections 2324, 2566, 2575, 2588, 2800, 3448.

Substitute amendment. Volume V, section 5796.

### MANN, ELECTION CASES OF.

The Louisiana election cases of Bonanzo, Field, Mann, Wells, and Taliaferro, in the Thirty-eighth Congress. Volume I. section 381.

The Louisiana election case of Jones v. Mann in the Fortieth Congress. Volume I, sections 326, 327.

### MANNING.

The Mississippi election case of Buchanan v. Manning in the Forty-seventh Congress. Volume II, sections 972-974.

The Mississippi election case of Chalmers v. Manning in the Forty-eighth Congress. Volume I, section 44.

The Senate election case relating to Kellogg, Spofford, and Manning, of Louisiana, in the Forty-fifth and Forty-sixth Congresses. Volume I, sections 354–357.

### MANUAL, JEFFERSON'S.

Jefferson's Manual and Hinds' Precedents are cited by the Supreme Court as authorities in parliamentary procedure. Volume VI, section 343.

In the Senate it was held that while Jefferson's Manual was not to be regarded as a direct authority, it was to be considered as exercising an influence in Senate procedure. Volume VIII, section 3382.

The House is governed by the rules of Jefferson's Manual in all cases where they are applicable and in which they are not inconsistent with the standing rules and orders of the House. Volume VIII, section 3330.

# MANUFACTURES, COMMITTEE ON.

The creation and history of the Committee on Manufactures. Section 20, of Rule XI, Volume IV, section 4221.

The rule gives to the Committee on Manufactures jurisdiction of subjects relating "to the manufacturing industries." Volume IV, section 4221.

Illustrations of exercise of jurisdiction by the Committee on Manufactures. Volume IV, section 4222.

Reference to early jurisdiction of the Committee on Manufactures as to tariff bills. Volume IV, section 4221.

# MANUSCRIPTS.

Bills relating to the purchase of books and manuscripts for the Library of Congress have been reported by the House branch of the Joint Committee on the Library. Volume IV, section 4340.

### MANZANARES.

The election case of Manzanares vs. Luna, from the Territory of New Mexico, in the Forty-eighth Congress. Volume II, section 984.

# MAPES, CARL E., of Michigan, Chairman.

Decisions on questions of order relating to-

Amendment. Volume VIII, sections 2834, 2880, 2900.

Amendment, germaneness of. Volume VIII, sections 2923, 2966, 2967, 3011, 3064.

Amendment, substitute. Volume VIII, section 2884.

Appropriations. Volume VII, section 2155.

Question of order. Volume VIII, section 2357.

Recess. Volume VIII, section 3362.

Recommit, motion to. Volume VIII, section 2746.

Reference. Volume VIII, section 2375.

# MAPS.

The insertion of maps and diagrams in the Congressional Record is within the control of the Joint Committee on Printing. Volume V, section 7024.

General provision of the statutes relating to printing of memorial addresses, drawings, maps, etc., and editing of documents. Volume V, section 7317.

### MARCH 4.

When March 4 falls on Sunday the inauguration of the President of the United States occurs at noon, March 5. Volume III, section 1966.

### MARINE

The jurisdiction of subjects relating to the "merchant marine and fisheries" is given by the rule to the Committee on Merchant Marine and Fisheries. Volume IV, section 4129.

Bills to extend and increase the merchant marine, even when including the subject of a naval reserve, have been reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4138.

The subjects of navigation and the navigation laws and regulation of shipping in Hawaii and even in the Philippines have been considered by the Committee on Merchant Marine and Fisheries. Volume IV, section 4130.

Legislation authorizing hospital facilities for soldiers, sailors, and marines has been reported by the Committee on Public Buildings and Grounds, although jurisdiction over that subject is now exercised by the Committee on World War Veterans' Legislation. Volume VII, section 1969.

# MARINE CORPS.

A paragraph fixing temporarily the enlisted strength of the Marine Corps and making appropriation for its support was held not to involve legislation. Volume VII, section 1463.

A paragraph establishing authorized strength of Marine Corps was held to involve legislation. Volume VII, section 1462.

Proposed legislation affecting the Coast Guard, the Marine Corps, the Marine Band, and the Fleet Marine Corps Reserve, is within the jurisdiction of the Committee on Naval Affairs. Volume VII. section 1911.

Bills relating to naval aviation and marine aeronautics are reported by the Committee on Naval Affairs. Volume VII, section 1907.

### MARINE HOSPITALS.

Bills authorizing the construction of marine hospitals and the acquisition of sites therefor are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4110.

Legislation authorizing hospital facilities for soldiers, sailors, and marines is within the jurisdiction of the Committee on World War Veterans' Legislation. Volume VII, section 2079.

### MARINE HOSPITALS—Continued.

Bills relating to quarantine and the duties of the Marine Hospital Service and otherwise providing for the Public Health Service, formerly reported by the Committee on Interstate and Foreign Commerce, and now considered by the Committee on Merchant Marine and Fisheries. Volume VII., section 1816.

### MARINES.

The right of soldiers, sailors, and marines to exercise the privilege of suffrage is not abridged by Federal law. Volume I, section 300.

Measures dealing with the personnel of the merchant marine and with marine schools belong to the jurisdiction of the Committee on the Merchant Marine and Fisheries. Volume **VII**, section **1857**.

#### MARR.

The Senate election case of Pinchback, McMiller, Marr, and Eustis, from Louisiana, in the Fortythird, Forty-fourth, and Forty-fifth Congresses. Volume I, sections 347-353.

### MARRIAGE.

The Committee on the Judiciary has exercised jurisdiction over legislative propositions related to marriage, divorce, and polygamy. Volume IV, section 4076.

Under a decision of the Supreme Court an American-born woman married to a foreigner prior to the passage of the Cable Act and continuing residence in the United States does not lose citizenship or right to vote by such marriage. Volume **VI**, section **166**.

A woman who had forfeited her citizenship through marriage to a foreign subject and who later resumed it through naturalization less than seven years prior to her election was held to fulfill the constitutional requirements as to citenship to a seat in the House. Volume **VI**, section **184**.

# MARSHAL.

Participation of a United States marshal in the duties of election officers, no harm being shown, did not justify rejection of the return. Volume II, section 1058.

# MARSHALL, ELECTION CASE OF.

The Illinois case of Turney v. Marshall in the Thirty-fourth Congress. Volume I, section 415.

# MARSHALL, HUMPHREY.

Discussion of the decision of the Senate in the matter of charges against Humphrey Marshall, a Senator. Volume II, section 1264.

# MARSHALL, HUMPHREY, of Kentucky, Chairman.

Decisions on questions of order relating to-

Committee of the Whole. Volume V, section 6669.

Enacting clause, motion to strike out. Volume V, section 5330.

Quorum. Volume IV, section 4914.

# MARSHALL, IMPEACHMENT CASE OF.

The inquiry into the conduct of H. Snowden Marshall, United States district attorney for the southern district of New York. Volume VI, sections 468, 530.

### MARSHALL, THOMAS R., of Indiana, Vice-President.

Decisions on questions of order relating to-

Amendment. Volume VIII, section 3505.

Concurrent resolutions sent to President. Volume VII, section 1084.

Conferences. Volume VIII, sections 3222, 3249, 3272, 3276, 3277, 3279, 3305, 3306, 3313.

Congress organization. Volume VI, section 5.

Ceremonies. Volume VIII, section 3570.

Debate. Volume VI, section 643. Volume VIII, sections 2417, 2522, 2523.

# MARSHALL, THOMAS R., of Indiana, Vice-President—Continued.

Decisions on questions of order relating to—Continued.

Galleries, disorder in. Volume VI, section 260.

President, messages of. Volume VIII, section 3333.

Privileged. Volume VIII, section 3335.

Quorum. Volume VI, section 646.

Recommit, motion to. Volume VIII, section 3320.

Reconsider, motion to. Volume VIII, section 2795.

Senate communications. Volume VIII, section 3353.

Special session adjourned. Volume VIII, section 3375.

Tenure of office of Senators holding temporary appointment. Volume VI, section 145.

Vice President, affixing signature of. Volume VII, section 1076.

### MARTIN, ELECTION CASES OF.

The North Carolina election case of Yates v. Martin in the Forty-sixth Congress. Volume II, sections 953-954.

The North Carolina election case of Martin v. Lockhart in the Fifty-fourth Congress. Volume II, sections 1089, 1090.

The Senate election case of Ady v. Martin, from Kansas, in the Fifty-third Congress. Volume II, section 1059.

### MARTIN, WILLIAM D., of South Carolina, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Debate. Volume V, section 5172.

Speaker's duty. Volume V, section 5130.

# MARVIN.

The Senate election case of Marvin v. Osborn, from Florida, in the Fortieth Congress. Volume I, section 390.

# MARYLAND.

House election cases from:

Third Congress.—Gabriel Duvall. Volume I, section 565.

Third Congress.—Benjamin Edwards. Volume I, section 567.

Tenth Congress.—Philip B. Key. Volume I, sections 432, 442.

Tenth Congress.—William McCreery. Volume I, section 414.

Seventeenth Congress.—Reed v. Causden. Volume I, section 775.

Thirty-fifth Congress.—Brooks v. Davis. Volume I, section 833.

Thirty-fifth Congress.—Whyte v. Harris. Volume I, section 324.

Thirty-sixth Congress.—Harrison v. Davis. Volume I, section 325.

Thirty-sixth Congress.—Preston v. Harris. Volume II, section 845.

Fortieth Congress.—Stewart v. Phelps. Volume I, section 739.

Fifty-first Congress.—Mudd v. Compton. Volume I, sections 577-580.

Fifty-fourth Congress.—Booze v. Rusk. Volume  ${f I},$  section 1067.

Fifty-ninth Congress.—Jackson v. Smith. Volume I, section 711.

Sixtieth Congress.-John W. Smith. Volume VI, section 88.

Seventh-first Congress.—Hill v. Palmisano. Volume VI, section 182.

### MASON.

The New York election case of Duffy v. Mason in the Forth-sixth Congress. Volume II, sections 942-944.

# MASON, JAMES M., of Virginia, President Pro Tempore.

Decisions on questions of order relating to-

Conference report. Volume V, section 6521.

Electoral count. Volume III, section 1946.

# MASSACHUSETTS.

House election cases from:

Fourth Congress.—Joseph Bradley Varnum. Volume I, section 763.

Eleventh Congress.—Turner v. Baylies. Volume I, section 646.

Eighteenth Congress.—John Bailey. Volume I, section 434.

Twenty-eighth Congress.—Osmyn Baker. Volume I, section 808.

Thirty-eighth Congress.—Sleeper v. Rice. Volume II, section 849.

Forty-fourth Congress.—Abbott v. Frost. Volume II, sections 916-918.

Forty-fifth Congress.—Dean v. Field. Volume II, section 931.

Forty-sixth Congress.—Boynton v. Loring. Volume II, sections 949-951.

Fifty-eighth Congress.—Conry v. Keliher. Volume II, section 1129.

Sixty-first Congress.—Galvin v. O'Connell. Volume VI, section 126.

Sixty-fourth Congress.-Horgan v. Tinkham. Volume VI, section 141.

Sixty-sixth Congress.—Tague v. Fitzgerald. Volume VI, section 96.

### MASSEY.

The Virginia election case of Massey v. Wise in the Forty-eighth Congress. Volume II, section 993. The Tennessee election case of Smith v. Massey in the Sixty-first Congress. Volume VI, section 101.

### MATERNITY AND INFANCY PROTECTION.

Legislation providing for the protection of maternity and infancy belongs within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1827.

### MATTESON, ORSAMUS B.

The investigation of the conduct and censure of Orsamus B. Matteson. Volume II, section 1275. The House declined to expel O.B. Matteson for an offense committed before the term of the Congress. Volume II, section 1285.

# MATTHEWS.

The investigation of charges against Stanley Matthews, a Senator from Ohio. Volume III, section 1837.

### MAURER, ELECTION CASE OF.

The Missouri election case of Maurer v. Bartholdt in the Sixty-second Congress. Volume VI, section 131.

# MAXWELL.

The Utah election case of Maxwell v. Cannon in the Forty-third Congress. Volume I, sections 468–470.

### "MAY."

An authorization which under its terms may be ignored by the executive upon whom conferred does not interfere with official discretion and is not legislation, but a proposition to substitute "shall" for "may" in a statute conferring executive discretion is a change of law and is not in order on an appropriation bill. Volume VII, section 1441.

# MAYFIELD, ELECTION CASE OF.

The Senate case of Peddy v. Mayfield in the Sixty-eighth Congress. Volume VI, section 165.

### MAYO

The Virginian election case of Garrison v. Mayo in the Forty-eighth Congress. Volume I, section 537.

### MAYOR.

As to authority of a mayor to administer oaths in taking testimony under the law of 1851. Volume II, section 857.

### MEAD, ELECTION CASE OF.

The Georgia election case of Spaulding v. Mead in the Ninth Congress. Volume I, section 637.

### MEAD, RICHARD K., of Virginia, Chairman.

Decision on question of order relating to-

Amendments not germane. Volume V, section 5852.

### MEASURES.

The rule gives to the Committee on Coinage, Weights, and Measures jurisdiction of the subject of "coinage, weights, and measures." Volume IV, section 4090.

Bills for the establishment of a standardizing bureau and the adoption of the metric system have been reported by the Committee on Coinage, Weights, and Measures. Volume IV, section 4091.

### MEAT.

The animal industry, inspection of live stock and meat products, and diseases of animals are subjects within the jurisdiction of the Committee on Agriculture. Volume IV, section 4154.

The regulation of exportation of live stock, meat, and other agricultural products has been to a certain extent within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4113.

### MEDALS, ETC.

The Committee on Foreign Affairs exercises general but not exclusive jurisdiction of authorizations to receive medals or decorations from foreign governments, extension of thanks of Congress to foreign governments and erection of monuments in foreign lands. Volume VII, section 1885.

The award of decorations, medals and other military insignia, and penalties for the unlawful wearing thereof are subjects within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1900.

Bills authorizing the receipt by naval personnel of decorations, orders, medals, and other insignia and the acceptance of offices with compensation and emoluments from foreign governments have been reported by the Committee on Naval Affairs. Volume **VII**, section **1909**.

### MEETING OF CONGRESS. See "Organization."

# MELLON, ANDREW W.

Proposed inquiry into the eligibility of Andrew W. Mellon to serve as Secretary of the Treasury, in 1932. Volume VI, section 540.

# MEMBERS.

- (1) Term and vacancies during.
- (2) Declination of.
- (3) Withdrawal of.
- (4) Incompatible offices.
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- (6) Constitutional provisions as to appointment of, to certain offices.
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- (15) Legislative functions of.—Protests in the Journal.

- (16) Salary, mileage, and stationery allowance.
- (17) Clerks of.
- (18) Documents, seeds, etc.
- (19) Rooms.

# (1) Term and Vacancies During.

The House is composed of Members chosen every second year by the people of the several States. Volume I, section 297.

The House decided in 1869 that a person might not, by virtue of one election, sit as a Member of the House in two Congresses. Volume I, section 388.

A Member-elect having resigned, the House decided that the person elected as his successor was entitled to the seat. Volume II, section 1230.

A Member elected to fill a vacancy serves no longer time than the remainder of the term of the Member whose place he takes. Volume I, section 3.

Discussion as to the length of term of a Member elected to fill a vacancy caused by the House having declared a seat vacant. Volume II, section 1206.

The executive of a State issues writs of election to fill vacancies in its representation in the House. Volume I, section 515.

Examination of the term "vacancy" as used in the Federal Constitution to empower a State executive to issue writs for an election. Volume I, section 518.

Discussion of power of a State executive to call an election to fill a vacancy, although the State law did not provide for the contingency. Volume I, section 518.

Discussion as to the functions of a governor in calling an election to fill a vacancy in the Congressional representation. Volume I, section 312.

A Federal law empowers the States and Territories to provide by law the times of elections to fill vacancies in the House. Volume I, section 516.

The House having declared a seat vacant, directs the executive of the State to be informed. Volume I, section 502. Volume II, sections 1203-1205.

It was long the practice to notify the executive of the State when a vacancy was caused by the death of a Member during a session. Volume II, sections 1198-1202.

The death of the person elected creates a vacancy, although no certificate may have been awarded. Volume I, section 323.

One who had been declared elected to a seat in the House having failed to appear, the House directed the State executive to be notified of its action. Volume II, section 1234.

### (2) Declination of.

As to what acts constitute a declination of the office of Member of the House. Volume  ${\bf I}$ , section  ${\bf 500}$ .

An instance wherein one who had been declared elected to a seat in the House declined to accept it. Volume II, section 1234.

Instance wherein a Senator-elect notified the Senate that he had formally declined to accept an appointment to be a Senator. Volume II, section 1235.

# (3) Withdrawal of.

The withdrawal of Members caused by the secession of States. Volume II, section 1218.

Senators having withdrawn from the Senate the Secretary was directed to omit their names from the roll. Volume II, section 1219.

The Journal of the Senate made no mention of the withdrawal of Senators by reason of the secession of their States. Volume II, section 1219.

The withdrawal of a Senator to join the foes of the Government was held to create a vacancy which a legislature could recognize, although the Senate had not expelled him. Volume I, section 383.

### (4) Incompatible Offices.

- After a careful consideration of the status of a Member-elect the House decided that such a one was not affected by the constitutional requirement that an officer of the United States shall not be a Member. Volume **I**, section **499**.
- A Member-elect may defer until the meeting of the Congress his choice between the seat and an incompatible office. Volume I, section 492.
- A Member-elect was held to have disqualified himself by continuing to hold an incompatible office after the meeting of the Congress. Volume I, section 492.
- A contestant employed after the election as assistant to a United States district attorney was held qualified to be seated, especially as his employment ceased before Congress met. Volume I, section 46.
- A collector of the Federal direct tax, whose office expired after his election but before he took his seat as a Member of the House, was held entitled to the seat. Volume I, section 497.
- A Member-elect who continued in the office of postmaster after his election, but resigned before taking his seat, was held entitled to the seat. Volume I, section 498.
- The acceptance after election of a State office, which was resigned before the meeting of Congress, was held not to destroy whatever rights a contestant might have. Volume **I**, section **779**.
- The House has manifestly leaned to the idea that a contestant holding an incompatible office need not make his election until the House has declared him entitled to the seat. Volume I, section 505
- Opinion of the Judiciary Committee that when a member-elect retains an incompatible office and does not qualify a vacancy exists in his seat. Volume I, section 500.
- A Member-elect who held a commission in the Army and had not taken the oath or his seat in the House having resigned, a question arose as to when the compensation of his successor should begin. Volume I, section 500.
- A Senator-elect who had, before qualifying, exercised the authority of an army officer de facto was held not to have vacated his seat. Volume **I**, section **491**.
- Conclusion of the Judiciary Committee that acceptance of commission in the National Guard by a Member vacates his seat. Volume VI, section 60.
- The examination of 1916 as to incompatibility of commissions in the Army with Membership in the House. Volume VI, section 60.
- Instance wherein a Senator-elect continued to act as governor of a State after the assembling of the Congress to which he had been elected. Volume I, section 503.
- While the Constitution does not prohibit a Member from holding any State office, the duties of a Member of the House and of the governor of a State are absolutely inconsistent and may not be simultaneously discharged by the same person. Volume VI, section 65.
- A Member having been inaugurated governor of his State was declared to have vacated his seat in the House coincident with his taking the oath as governor. Volume **VI**, section **65**.
- Form of resolution declaring vacant the seat of a Member-elect who has accepted an incompatible office. Volume I, section 492.
- Resolution to investigate compatibility of office of Representative with other offices held by Member, is privileged. Volume VI, section 62.
- It is for the House and not the Speaker to decide whether or not an office is incompatible with membership in the House. Volume VI, section 253.
- A member of either House is eligible to appointment to any office not forbidden him by law, the duties of which are not incompatible with those of a Member. Volume **VI**, section **63**.
- Acceptance of an office the duties of which are incompatible with those of a Member of the House of Representatives automatically vacates the seat in the House. Volume VI, section 65.

### (5) Laws Placing Restrictions on the Conduct of.

The Congress may by law impose certain restrictions on the conduct of Senators and Representatives without conflicting with the fundamental idea of the Constitution. Volume II, section 1282

Summary and discussion of laws regulating the conduct of Representatives and Senators. Volume II. section 1282.

Provisions of the statute relative to solicitation of contributions for political purposes do not apply to such solicitations by one Member of Congress from another. Volume **VI**, section **401**.

A decision by a court that the statute prohibiting a Senator from receiving compensation for procuring an office for another does not apply to a Senator-elect. Volume III, section 1839.

There is no necessary connection between the conviction of a Senator under section 1782, Revised Statutes, and the right of the Senate to punish one of its Members. Volume II, section 1282.

Penalties are provided for attempts to bribe Members, and a Member may not be interested in a public contract. Volume II, section 1164.

A Member who was interested in a contract forbidden to him by law was relieved by legislation. Volume II, section 1165.

Definition of the terms "agreements" or "contracts" within the meaning of the statute prohibiting Members from entering into certain contracts. Volume VI, section 225.

Application of the statute prohibiting Members of Congress from serving in causes to which the United States is party. Volume VI, section 399.

Opinion of the Attorney-General as to construction of the statute forbidding Members from being interested in contracts. Volume II, section 1166. Volume VI, section 225.

A Member having been indicted by a grand jury, a committee of the House assumed that until final disposition of his case he would take no part in any business of the House or its committees. Volume VI, section 403.

A Member convicted by the courts refrained from participation in the proceedings of the House pending action on his appeal. Volume VI, section 238.

# (6) Constitutional Provisions as to Appointment of, to Certain Offices.

Discussion of eligibility of Members of the Senate to civil offices created during their terms of office. Volume VI, section 64.

In 1922 the Senate questioned the constitutional right of a Member to sit upon a commission created during the period of his Membership. Volume VI, section 64.

In 1815 the House questioned the constitutional right of a Member to accept an appointment as commissioner, the office being created under the terms of a treaty during the period of his membership. Volume I, section 506.

No Member may, during the term for which he was elected, be appointed to any office which shall have been created or the emoluments of which shall have been increased during such term. Volume I. section 485.

No Senator or Representative or person holding an office of trust or profit under the United States may be appointed an elector. Volume III, sections 1911, 1912.

# (7) General Duties, etc.

The House declined to permit Samuel Houston, on trial at its bar for contempt, to challenge the right of a Member to sit in the trial. Volume II, section 1617.

The House has discussed but not settled the question as to its power to compel a Member to accompany it without the Hall on an occasion of ceremony. Volume II, section 1139.

Origin of the title "Father of the House" as applied to the Member of longest continuous service. Volume II, section 1140.

### (7) General Duties, etc.—Continued.

The title "Father of the House" as applied to the member of longest continuous service. Volume VI. section 234.

A discussion of the unwritten rule of seniority of service. Volume VI, section 233.

An instance wherein a Member of the House was intrusted with a message to the Senate. Volume III, section 1928.

The use of the Government telegraph lines at the Capitol is regulated by statute. Volume V, section 7344.

Relations of the House and its Members to the Military and Naval academies. Volume V, section 7345.

A Senator having changed his name, the Senate instructed its Secretary to use the new name. Volume II, section 1141.

### (8) Legislative Functions of.—Introduction of Petitions and Bills.

A Member may present a petition from the people of a State other than his own. Volume IV, sections 3315, 3316.

A Member may himself be a petitioner. Volume IV, section 3329.

Any petition or memorial of an obscene or insulting nature may be returned by the Speaker to the Member presenting it for reference. Volume IV, section 3364.

The reference of a private bill is indorsed on it by the Member introducing it, while the reference of a public bill is made by the Speaker. Volume IV, section 3364.

The reference of private bills to committees is indicated by the Member. Volume VII, section 1027. Members introducing private bills indorse upon them the name of the committee to which referred under the rule. Volume VII, section 1032.

A Member may have a bill, resolution, or memorial recorded as introduced "by request." Volume IV, section 3366.

A Member who has by unanimous consent presented a bill may withdraw it while the House is dividing on an appeal from a decision relating to a proposed amendment. Volume **IV**, section 3387.

A communication from a Member relating to a controversy over a subject before the House was laid before the House by the Speaker by unanimous consent. Volume **V**, section **6655**.

Two or more Members may not jointly introduce a bill, petition, or resolution. Volume VII, section

### (9) Legislative Functions of.—Objections by.

The Member should rise in objecting to a request for unanimous consent. Volume II, sections 1137, 1138.

The Journal does not record the name of a Member objecting to a request for unanimous consent. Volume IV, section 2865.

The Speaker as a Member of the House may object to a request for unanimous consent. Volume **VIII**, section **3383**.

# (10) Legislative Functions of.—Reading of Papers.—The Right to Demand, Before Voting.

Under the parliamentary law every Member has the right to have a paper once read before he is called to vote on it. Volume **V**, section **5258**.

The right of a Member to demand the reading of a paper on which he is called to vote is recognized in the rules of the House. Volume V, section 5257.

Illustration of the difficulty of conceding to a Member the right to have read any paper concerning which he is to vote. Volume **V**, section **5266**.

It has generally, but not uniformly, been held that the right of a Member to have read the paper on which he is called to vote is not changed by the fact that the procedure is by suspension of the rules. Volume **V**, sections **5273–5277**.

# (10) Legislative Functions of.—Reading of Papers.—The Right to Demand, Before voting—Continued.

- The right of the Member to have read a paper on which the House is to vote may be abrogated by a suspension of the rules. Volume **V**, sections **5278–5284**.
- Under the later decisions it is held that the right of a Member to have read a paper on which the House is to vote may not be abrogated by a suspension of the rules. Volume **VIII**, section **3400**.
- A Member may not, as a matter of right, require the reading of a book or paper on suggesting that it contains matter infringing on the privileges of the House. Volume **V**, section **5258**.
- A paper not before the House for action, but related to the pending matter, may be read by order of the House if there is objection to the request of a Member. Volume **V**, section **5260**.
- The reading of papers other than the one on which the vote is taken are subject to the will of the House and any Member may object. Volume VIII, section 2605.

# (11) Legislative Functions of.—Reading of Papers.—Engrossed Bills and the Journal.

- A special order does not deprive the Member of his right to demand the reading of the engrossed bill. Volume IV. section 3401.
- The reading in full of the engrossed copy of a bill should be demanded before it has been read a third time by title. Volume IV, sections 3403, 3404.
- A Member may demand the reading in full of the actual engrossed copy of a bill, and such demand suspends action until the engrossed copy is before the House. Volume **VII**, section **1062**.
- The third reading of a Senate bill is by title only, and a Member may not demand as a matter of right that it be read the third time in full. Volume VII, section 1061.
- On the demand of any Member the reading of the Journal must be in full. Volume IV, section 2741

### (12) Legislative Functions of.—Reading of Papers.—In Course of Debate.

- If there is an evident abuse of the patience of the House, and objection is made, the Member must have leave of the House to read a paper in his place, even though it be his own written speech. Volume **V**, section **5258**.
- If objection is made a Member must have leave of the House to read a paper in his place, even though it be his own written speech. Volume **VIII**, section **2598**.
- When a Member objects to the reading of a paper other than one on which the House is to give a final vote the question as to the reading is determined by vote without debate. Volume **V**, section **5257**.
- A Member in debate usually reads or has read by the Clerk such papers as he pleases, but this privilege is subject to the authority of the House if another Member objects. Volume **V**, sections **5285–5288**. Volume **VIII**, section **2602**.
- The reading of papers in debate is subject to the authority of the House, but a motion that a member having the floor be permitted to read such papers as a part of his remarks is privileged. Volume **VIII**, section **2604**.
- If objection is made, a Member may not read excerpts from the Congressional Record save by leave of the House. Volume **VIII**, section **2597**.
- A Member may not have a report read at the Clerk's desk in his own time, if objection be made, without leave of the House, and even has been debarred from reading it himself in his place. Volume **V**, section **5293**.
- A Member proposing to read in his own time a paper on which a vote was not to be taken, objection was made, and the Speaker submitted the question to the House. Volume **VIII**, section **2597**.
- Instances wherein the request of a Member to have read a paper not before the House for action has encountered objection and been referred to the House. Volume **VIII**, sections **5289–5291**. Volume **VIII**, section **2603**.

# (12) Legislative Functions of.—Reading of Papers.—In Course of Debate—Continued.

The anonymity of a letter proposed to be read by a Member in debate is not taken into consideration in determining its admissibility. Volume **VIII**, sections **2598**.

### (13) Legislative Functions of.—Statements by.—Matters of Personal Privilege.

- A Member making a statement in a matter of personal privilege should confine his remarks to the matter which concerns himself personally. Volume **V**, section **5078**.
- While a Member rising to a question of personal privilege may be allowed some latitude in developing the case, yet the rule requiring the Member to confine himself to the subject holds in this as in other cases. Volume **V**, sections **5075**, **5076**.
- In presenting a case of personal privilege arising out of charges made against him the Member must confine himself to his charges. Volume **V**, section **5077**.
- A Member may read as a matter of right a paper which has been held to constitute a question of privilege. Volume VIII, section 2599.
- A Member speaking to a question of personal privilege was held out of order in reading a letter germane to the question but reflecting on his calumniator. Volume **VIII**, section **2601**.
- An instance in which the Committee of the Whole declined to permit the reading of a letter written by one not a member of the House charging a Member with having made "false statements". Volume VIII, section 2596.
- Personal explanations are allowed only by unanimous consent. Volume V, section 5064.
- Uananimous consent having been given for a personal explanation, the Member may not be interrupted by a single objection. Volume **V**, section **5065**.
- A Member in making a personal explanation has the largest latitude, but must confine himself to the point on which he has been criticized and may not yield time for debate to another. Volume **V**, section **5074**.
- In 1861 the House, overruling the Speaker, established the new rule that a Member making a personal explanation should confine his remarks to that which was personal to himself. Volume **V**, sections **5071–5073**.
- In the earlier practice of the House a Member having the floor for a personal explanation was allowed the largest latitude in debate. Volume **V**, sections **5067–5070**.
- A Member having the floor to make a personal explanation may not be interrupted while he keeps within parliamentary bounds. Volume V, section 5066.

# (14) Legislative Functions of.—Declarations in the Journal.

- The House once allowed a Member to insert in the Journal a declaration of his reasons for a vote. Volume IV. section 2825.
- The declaration of a Delegate on a public question being presented for insertion in the Journal and read was recorded in the Journal, whereupon the House declined to expunge it. Volume IV, section 2808.
- The request of a Member to be excused from voting, or his refusal to vote, may be recorded in the Journal, but his reasons therefor or even the fact that he offered reasons may not be recorded. Volume **IV**, sections **2821–2824**.

# (15) Legislative Functions of.—Protests in the Journal.

- A Member may not, as a matter of right, enter a protest in the Journal. Volume **IV**, section **2798**. In 1826 the House authorized the Representatives from the State of Georgia to enter a protest in the Journal. Volume **IV**, section **2806**.
- In 1868 a protest was entered in the Journal by unanimous consent. Volume **IV**, section **2807**. In 1843 the House finally decided that a protest which had been refused admission to the Journal might not appear there indirectly. Volume **IV**, section **2804**.
- In the earlier practice protests which the House refused to allow in the Journal appeared there indirectly as part of the rejected motion. Volume IV, sections 2801–2803.

### (16) Salary, Mileage, and Stationery Allowance.

The Compensation of Speaker and members. Volume VI, section 201.

Payment of salaries of Members at any other rate than that fixed by law is not authorized. Volume VI, section 203.

Rate and method or payment of compensation and mileage of Speaker and members. Volume II, sections 1148.

Only one check monthly may be issued to Members in payment of salary, such check to correspond with the legal rate of pay due for the current month. Volume **VI**, section **203**.

The statutes provide for Members a mileage of 20 cents a mile going to and coming from each regular session of Congress. Volume II, section 1158.

The rule provides that "the ascertainment of the travel of Members of the House shall be made by the Committee on Mileage and reported to the Sergeant-at-Arms." Volume IV, section 4336.

The law relating to mileage of Members applies only to the regular sessions of Congress. Volume II. section 1159.

Citation of statutes relating to the pay and mileage of Members. Volume II, section 1160.

An appropriation for mileage of Members at a regular session is authorized by law, although mileage may have been appropriated for a preceding special session. Volume II, section 1160.

The Speaker during sessions and the Clerk during recess of Congress certify to the compensation of Members, and the Speaker certifies as to mileage. Volume II, section 1156.

Certificates of salary and mileage of Members may be signed for the Speaker by a designated employee. Volume II, section 1157.

Sergeant-at-Arms disburses the pay and mileage of Members and Delegates. Volume I, section 257

The pay of a Member may be deducted on account of absence. Volume II, section 1153.

The statutes provide for deductions by the Sergeant-at-Arms from the pay of a Member or Delegate who is absent from his seat without a sufficient excuse. Volume II, section 1150.

The House has decided that the law relating to deductions from the pay of Members applies only to those who have taken the oath. Volume II, section 1154.

The statutes provide that a Member or Delegate withdrawing from his seat before the adjournment of a Congress shall suffer deductions from his compensation. Volume II, section 1149.

The House has be resolution revoked all leaves of absence and directed the Sergeant-at-Arms to deduct from the salary of members compensation for days absent without leave. Volume VI, section 198.

The House has be resolution directed the enforcement of the statute providing for deductions by the Sergeant-at-Arms from the pay of Members and Delegates absenting themselves without leave. Volume **VI**, section **30**.

Instance wherein appropriations were made for salaries of members withheld during absence in military service. Volume VI, section 61.

Passage by the House of resolution authorizing payments of salaries of members accepting commissions in the Army. Volume VI, section 61.

Conclusions of law as to the time of beginning of compensation of a Member elected to fill a vacancy. Volume **I**, section **500**.

A Member who held a commission in the Army and had not taken the oath or his seat in the House having resigned, a question arose as to when the compensation of his successor should begin. Volume **I**, section **500**.

The question as to the pay of a Member elected after the beginning of the term of the Congress to fill a vacancy caused by a declination or resignation, of effect on the day the term of the Congress began. Volume **II**, section **1155**.

# (16) Salary, Mileage, and Stationary Allowance—Continued.

- The question relating to the compensation of Ernest M. Pollard in the Fifty-ninth Congress. Volume II. section 1155.
- The provision of the act of July 16, 1914, relating to payment of salary of Members of Congress for period elapsing between election and death of predecessor, is permanent law. Volume VI, section 202.
- Since 1914 Members elected to fill vacancies occasioned by death of predecessor are paid salary from date of election only. Volume VI, section 202.
- A certificate issued by the Speaker of the House of Representatives within the meaning of section 47 and 48 of the Revised Status and as such is conclusive upon the accounting officers of the Treasury. Volume **VI**, section **202**.
- Each Member is allowed \$125 annually for stationery, and the Clerk maintains a stationery room for supplying articles. Volume II, sections 1161, 1162.
- The Clerk keeps account of disbursement of the contingent fund and the stationery accounts of Members. Volume I, section 251.
- Statutes authorized the sale of stationery for official use and the binding of official documents for Members by the Public Printer at cost. Volume VI, section 214.
- The disposition of stationery allowance to Members through the stationery room. Volume **VI**, section **213**.
- Purchase through the stationery room of articles other than stationery and necessary office supplies is restricted by law. Volume **VI**, section **213**.
- Discussion of various services of the House, including the House restaurant, House barber shops, and stationery and mileage allowances to Members. Volume VI, section 216.
- Propositions relating to the convenience of Members of the House, as the installation of elevators, were held to belong to the jurisdiction of the Committee on Accounts, and privileged for report at any time in connection with disbursements from the contingent fund. Volume **VIII**, section **2301**.
- It is the custom to grant to the window or other dependent of deceased Member one year's salary. Volume VI, section 204.
- The payment of a year's salary to widows of deceased Members is a gratuity, and in event of the death of the beneficiary prior to payment there is no authority to make payment to any one else. Volume VI, section 204.
- A Member may submit back to the United States any portion of his salary, and amounts so remitted are covered into the general funds of the Treasury and are not subject to recovery. Volume VI, section 203.
- Clerk hire is paid from date of filing of credentials and not from date of election. Volume VI, section 206.
- Compensation of clerks may be paid on the third of each month. Volume VI, section 211.

### (17) Clerks of.

- The old and new systems of providing clerks for Members. Volume II, section 1151. Volume VI, section 206.
- The old law as to clerk hire for Members and construction thereof. Volume II, section 1152.
- A Member unseating another is not entitled to clerk hire prior to taking of oath and designation of clerks. Volume **VI**, section **212**.
- The statute prohibiting payment of two or more salaries exceeding \$2,000 per annum in the aggregate applies to clerks to members. Volume **VI**, section **210**.
- Payment of clerk hire from lump sum appropriations to persons carried on the rolls in another capacity is additional compensation and prohibited by law. Volume VI, section 210.
- One person may be designated as clerk to two Members if the aggregate compensation is within the limitation prescribed by law. Volume VI, section 210.
- Bills providing clerks for Members and Senators were reported by the Committee on Accounts. Volume IV, section 4334.

#### (17) Clerks of—Continued.

The statute providing for clerks for Members does not require the designation of two clerks, but merely limits the number to not more than two. Volume VI, section 210.

Death or resignation of a Member terminates the employment of clerks designated by him. Volume VI, section 208.

Clerks designated by Members are placed upon the roll of employees of the House, and are subject to removal by the Member, with or without cause. Volume VI, section 206.

Employees designated for appointment shall be competent, and are subject to removal by the committee for cause, or by the members appointing them, at will. Volume **VIII**, section **3627**.

# (18) Documents, Seeds, etc.

The statutes define the term "public document" and provide for the division of documents among Members and the distribution thereof. Volume V, section 7316.

Public documents are distributed to Members in trust for the benefit of the people. Volume **V**, section **7330**.

Each Member is entitled to one bound copy of each pubic document to which he may be entitled. Volume **V**, section **7323**.

Provisions for distribution of documents through the folding room allot an equal number to each member of the House, to be issued on his order only; distribution through the document room renders them subject to application without limitation on the number which may be issued to any one applicant. Volume **VIII**, section **3661**.

Hearings, bills, resolutions, documents, etc., distributed through the document room, are dispensed on application, without reference to the number received by any one Member, while those distributed through the folding room are credited to the accounts of Members pro rata and are issued only on the order of Members to whom assigned. Volume VIII, section 3666.

Under provision of law, documents not withdrawn by a retiring member prior to the convening of the next Congress are forfeited to his successor. Volume VIII, section 3668.

Instance where the law providing for distribution of documents to Members was suspended by joint resolution to permit outgoing Members to distribute publications which by reason of the calling of an extra session would otherwise have been allotted to their successors. Volume **VIII**, section **3668**.

References to statutes regulating the distribution of seeds by Members through the Agricultural Department. Volume V, section 7344.

# (19) Rooms.

Applications for rooms are on file in the custodian's office and are open to the inspection of Members at any time. Volume **VIII**, section **3652**.

A room assigned to a Member shall be held by him during his membership in the House or until relinquished. Volume **VIII**, section **3648**.

Rooms assigned at the close of a Congress become vacant on March 4 at 12 noon and Members to whom they are assigned are entitled to possession at that time. Volume VIII, section 3655.

A Member may have only one request for a room pending at the same time, but may withdraw a request at will. Volume VIII, section 3648.

A Member may file a written request for any room when vacated and if no other request has been filed when such vacancy occurs shall receive the assignment. Volume **VIII**, section **3648**.

A sitting Member filing on a new room shall vacate the room which he is relinquishing promptly on March 4. Volume VIII, section 3649.

Where two or more Members file requests for the same room, preference shall be given to the Member of the longest continuous service in the House. Volume **VIII**, section **3648**.

### (19) Rooms—Continued.

If two or more Members of equal service in the House apply for the same room, the Member first filing shall have priority. Volume III, section 3648.

Suites in the new building were assigned according to seniority in continuous service and Members were required to file for assignment on a designated day in person or by proxy. Volume III, section 3650.

Members may exchange rooms with each other, but such exchange is valid only so long as both Members remain in the House. Volume III, section 3652.

Assignment of a new room to a Member on his request, or his appointment as chairman of a committee having a committee room, shall operate as a relinquishment of any room previously assigned to him. Volume **III**, section **3648**.

Ex-chairmen who remain Members of the House are not required to move until the new chairman is confirmed. Volume III, section 3655.

A Member shall restrict the use of his room to office purposes only. Volume III, section 3648.

### MEMBERS' GALLERY.

The Speaker is required to set aside a portion of the west gallery for persons admitted on the cards of Members. Volume V, section 7302.

Members may not introduce occupants of the galleries during a session of the House. Volume VI, section 197.

# MEMORIAL ADDRESSES.

General provision of the statutes relating to printing of memorial addresses, drawings, maps, etc., and editing of documents. Volume V, section 7317.

### MEMORIAL CEREMONIES. See "Death."

# MEMORIALS.

- (1) Form of.
- (2) Right of petition.
- (3) Who may be memorialists.
- (4) Presentation of.
- (5) Refusal of receive.
- (6) Reference of.
- (7) Journal entries of.
- (8) In inquiries relating to qualifications.
- (9) In general.

# (1) Form of.

Joint resolutions of State legislatures intended as communications to Congress are treated as memorials. Volume IV, section 3312.

Resolutions of State legislatures and of primary assemblies of the people are received as memorials. Volume IV, section 3327.

Papers general or descriptive in form may not be presented to the House as memorials. Volume IV, section 3325.

Papers in the nature of petitions or memorials should be addressed to the House, but may be received if addressed to the Representative when the subject is already before the House. Volume IV, sections 3321, 3322.

An early requirement of the House was that a claimant should present a petition signed by himself as the foundation for his claim. Volume IV, section 3324.

The rule relating to the signing of petitions was formerly enforced strictly by the Senate. Volume IV, section 3323.

A question has arisen in the Senate as to whether or not a telegraphic dispatch might be received as a memorial. Volume **IV**, section **3328**.

# MEMORIALS—Continued.

### (1) Form of—Continued.

The Senate tabled a motion to receive a telegram relating to credentials of a claimant to a seat. Volume I, section 347.

Form of memorial praying for an investigation into the conduct of Judge Peck. Volume III, section 2364.

Form of memorial in which Judge Peck asked leave to state his case to the House. Volume III, section 2366.

The memorials submitting the charges against Judge Watrous, in 1856, were accompanied by a large amount of documentary evidence. Volume III, section 2496.

#### (2) Right of Petition.

References to discussions of the right of petition. Volume IV, section 3343.

### (3) Who May Be Memorialists.

A Member may himself be a petitioner. Volume IV, section 3329.

Petitions from Indians within the limits of the United States have been received. Volume IV, section 3341.

While slavery existed the House declared that slaves did not possess the right of petition. Volume IV, section 3342.

The House has usually refused to receive the petitions of the subjects of a foreign power not residing in the United States. Volume IV, sections 3330-3335.

Petitions from foreigners are properly transmitted through the Executive. Volume IV, sections 3336-3340.

Reference to Senate rule that no alien may offer a petition directly to the Senate. Volume IV, section 3328.

### (4) Presentation of.

Petitions, memorials, and bills are introduced by the Member delivering them to the Clerk. Volume IV, section 3364.

A Member may present a petition from the people of a State other than his own. Volume IV, sections 3315, 3316.

A Member having presented a memorial for reference under a rule and a ruling and appeal having been made as to that reference, it was held that the memorial might not be withdrawn. Volume IV, section 3363.

An attempt to censure a Member for presenting a petition alleged to be treasonable failed after long debate. Volume II, section 1255.

Petitions, memorials, and other papers addressed to the House may be presented by the Speaker as well as by a Member. Volume IV, section 3312.

The Speaker presents petitions from the country at large in the method prescribed by the rule. Volume IV, section 3318.

Instance wherein the Speaker presented a petition in which were preferred charges against a Federal judge. Volume III, section 2030.

The Speaker often presents, in regular order or by unanimous consent, communications or memorials addressed to the House. Volume **V**, sections **6657–6660**.

Discussion of the duty of a Presiding Officer in relation to the presentation of communications. Volume IV, section 3320.

The presentation of memorials addressed to the Speaker is within the discretion of the Chair. Volume VII, section 1025.

# (5) Refusal to Receive.

The question on reception being put, the House has frequently declined to receive petitions which did not meet its approval. Volume **IV**, sections **3351–3356**.

When petitions were presented in open House it was held that the question of reception was at once pending. Volume IV, section 3350.

Any petition or memorial of an obscene or insulting nature may be returned by the Speaker to the Member presenting it for reference. Volume IV, section 3364.

# MEMORIALS—Continued.

### (5) Refusal to Receive—Continued.

For a series of years the House adopted orders that all petitions on a certain subject should be at once laid on the table without being read or debated. Volume IV, sections 3344-3346.

For a time a rule was in force providing that no petition on a certain subject should "be received by the House or entertained in any way whatever." Volume IV, sections 3347, 3348.

If a portion of a petition be excluded by a rule the entire paper must be excluded if the context be such as to be incapable of division. Volume IV, section 3357.

An instance wherein a memorial was returned to the memorialists. Volume IV, section 3349.

The proper method of rejecting a petition is by refusal to refer rather than by use of the question of consideration. Volume **V**, section **4964**.

Incidental discussion of the right of the House to decline to receive a petition. Volume **V**, section **4964**.

### (6) Reference of.

A portion of a petition may be referred to one committee and the remainder to another, Volume IV, sections 3359, 3360.

A portion of a petition being in contravention of a rule was laid on the table, while the remainder was referred. Volume II, section 3358.

### (7) Journal Entries of.

Petitions, memorials, and bills referred by delivery to the Clerk are entered on the Journal and Record. Volume IV, section 3364.

The Journal should record the name of the first signer of a petition, the number of other signers, and the general place of their residences. Volume IV, section 2857.

Memorials of State legislatures were for a time spread on the Journal in full, but the practice has ceased. Volume **IV**, sections **2855**, **2856**.

Where a vote is recorded by yeas and nays the nature of the question on which they are taken should be clearly stated in the Journal, even though thereby the summary of an exceptionable petition be printed. Volume **IV**, section **2826**.

While it is the practice to print memorials from State legislatures in the Senate proceedings, it is not the custom in the House, and such memorials are presented by filing with the Clerk, and are noted by title in the Record and the Journal. Volume VII, sections 1024.

State memorials and petitions may be printed in full in the Record of the House proceedings only by leave of the House as extension of remarks. Volume VII, section 1024.

# (8) In Inquiries Relating to Qualifications.

A suggestion that questions relating solely to qualifications of Members should be brought in by memorial rather than by proceedings in contest. Volume I, section 435.

Instance of an inquiry as to a Member-elect's qualifications instituted by petition. Volume I, section 420.

Instance of the impeachment of the election and qualifications of a Delegate through proceedings instituted by memorial. Volume I, section 526.

### (9) In General.

In the earlier practice the House endeavored to pass, either favorably or unfavorably, on all petitions presented. Volume IV, sections 3361, 3362.

A paper in the nature of a memorial condemning the decision of the House in an election case was held not to involve a question of privilege. Volume III, section 2591.

During the trial of President Johnson the Senate voted to receive resolutions of a State constitutional convention on the subject of the impeachment. Volume III, section 2113.

Instance of the presentation in the Senate of a petition for the expulsion of a Senator. Volume II, section 1241.

# MEMORIALS—Continued.

### (9) In General—Continued.

Blanks for briefing petitions for the Record and the Journal may be obtained from the Clerk at the Desk. Volume VII, section 1026.

In briefing petitions for the Record and the Journal, the full list of petitioners is not given, and Members indorse on the back, or on slips attached, the name of the first petitioner only or the locality from which received. Volume VII, section 1026.

#### MENARD.

The Louisiana election of Jones v. Mann and Hunt v. Menard in the Fortieth Congress. Volume I, sections 326, 327.

#### MERCHANT.

The Louisiana election case of Merchant and Herbert v. Acklen in the Forty-sixth Congress. Volume I, section 751.

# MERCHANT MARINE AND FISHERIES, COMMITTEE ON.

- (1) Creation and history of.
- (2) Jurisdiction of.

### (1) Creation and History of.

The creation and history of the Committee on Merchant Marine and Fisheries. Section 9 of Rule XI. Volume IV. Section 4129.

# (2) The Jurisdiction of.

The jurisdiction of subjects relating to the "merchant marine and fisheries" is given by the rule to the Committee on Merchant Marine and Fisheries. Volume IV, section 4129.

The general subjects of shipbuilding, admission of foreign-built ships, registering, and licensing of vessels are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4134.

The naming and measuring of vessels are subjects within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4132.

Measures dealing with the personnel of the merchant marine and with marine schools belong to the jurisdiction of the Committee on the Merchant Marine and Fisheries. Volume VII, section 1857.

Bills to extend and increase the merchant marine, even when including the subject of a naval reserve, have been reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4138.

Construction of the Panama Canal and government of the Canal Zone, subjects formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now referred to the Committee on Merchant Marine and Fisheries. Volume VII, section 1807.

Subjects relating to the creation and activities of the United States Shipping Board including the adjustment and payment of claims arising under its administration and the regulation of vessels under its jurisdiction are reported by the Committee on Merchant Marine and Fisheries. Volume VII, section 1849.

The subjects of navigation and the navigation laws and regulation of shipping in Hawaii and even in the Philippines have been considered by the Committee on Merchant Marine and Fisheries. Volume IV, section 4130.

The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lakes, and the survey and improvement of navigation therefrom to the Sea via the St. Lawrence River has been transferred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1809**.

The transportation of passengers on shipping is a subject within the jurisdiction of the Committee on the Merchant Marine and Fisheries. Volume **VIII**, section **1852**.

# MERCHANT MARINE AND FISHERIES, COMMITTEE ON—Continued.

#### (2) Jurisdiction of—Continued.

- Collisions, coasting districts, marine schools, etc., are subjects of doubtful jurisdiction between the Committee on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume IV, section 4146.
- The subjects of tonnage taxes and fines and penalties on vessels are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4131.
- The subject of tonnage taxes on vessels has been considered to be within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume VII, section 1856.
- The Committee on Merchant Marine and Fisheries has jurisdiction of the subject of pilotage. Volume IV, section 4136.
- The regulation of small vessels propelled by naphtha, etc., and the transportation of inflammable substances on passenger vessels are generally but not exclusively reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4142.
- The licensing, registering, etc., of pleasure yachts are subjects within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4143.
- The Committee on Merchant Marine and Fisheries reports bills dealing with motor boats. Volume VII. section 1855.
- Protection from fire on vessels is a subject which, under the later practice, has been considered by the Committee on Merchant Marine and Fisheries. Volume IV, section 4141.
- The inspection of steam vessels, as to hulls and boilers, is generally within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4133.
- The inspection of steamboats, the regulation of officering and manning vessels, and the classification and salaries of clerks in the Steamboat-Inspection Service are subjects within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume VII, section 1854.
- Lights and signals on vessels are subjects that have been considered both by the Committee on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume IV, section 4135.
- The subject of rules to prevent collisions at sea and international arrangements therefor have been reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4135.
- Bills establishing a bureau of lighthouses, authorizing sale of lighthouse reservations, and providing for aids to navigation in the Lighthouse Service, formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume VII, section 1814.
- Bills authorizing the establishment of Coast Guard stations and regulating pay of enlisted men in the Coast Guard Service, formerly reported by the Committee on Interstate and Foreign Commerce, are now handled by the Committee on Merchant Marine and Fisheries. Volume VII, section 1815.
- Bills relating to the titles, conduct, and licensing of officers of vessels under the more recent practice have been considered by the Committee on Merchant Marine and Fisheries. Volume IV, section 4139.
- Conditions relating to the health of seamen are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4141.
- Bills relating to quarantine and the duties of the Marine Hospital Service and otherwise providing for the Public Health Service, formerly reported by the Committee on Interstate and Foreign Commerce, are now considered by the Committee on Merchant Marine and Fisheries. Volume VII. section 1816.
- The shipping wages, treatment, and protection of seamen are subjects within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4140.
- Bills relative to adjustment of claims occasioned by activities of the Coast and Geodetic Survey, formerly considered by the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume VII, section 1817.

# MERCHANT MARINE AND FISHERIES, COMMITTEE ON—Continued.

#### (2) Jurisdiction of—Continued.

Recent history of the Committee on Merchant Marine and Fisheries, Section 9 of Rule XI. Volume VII. section 1848.

- The Committee on Merchant Marine and Fisheries temporarily was made the Committee on Merchant Marine, Radio, and Fisheries. Volume VII, section 1848.
- The Committee on Merchant Marine and Fisheries has reported on bills relating to international and interstate agreements on subjects within its jurisdiction. Volume VII, section 1858.
- Bills pertaining to the regulation of common carriers by water have been considered by the Committee on Merchant Marine and Fisheries. Volume VII, section 1859.
- The fact that the Committee on Merchant Marine and Fisheries had reported a bill relating to radio communication was held not to prevent it from reporting a further bill on that subject and calling it up for consideration in preference to the bill first reported. Volume **VIII**, section 2311.
- The Committee on Merchant Marine and Fisheries has general jurisdiction over radio matters. Volume VIII, section 2311.
- A bill for the protection of game and other birds through the instrumentality of the Fish Commission was reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4148.
- The authorization of fish-culture stations and the regulation of fisheries generally are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4147.
- Bills relating to Alaskan fisheries belong to the Committee on Merchant Marine and Fisheries rather than to the Committee on the Territories. Volume VII, section 1850.
- Jurisdiction over bills relating to the protection of seals and other fur-bearing animals of Alaska, formerly exercised by the Committee on Ways and Means, has now been transferred to the Committee on Merchant Marine and Fisheries. Volume VII, section 1851.
- The privileges of foreign vessels in American ports, bills of lading, contracts in export trade, and wrecks in international waters have been reported generally by the Committee on Interstate and Foreign Commerce. Volume IV, section 4144.

# MERRILL.

The Vermont election case of Mallory v. Merrill in the Sixteenth Congress. Volume I, section 774.

### MESERVEY.

The election cases of Hugh N. Smith and William S. Meservey, claiming seats as Delegates from New Mexico, in the Thirty-first Congress. Volume I, sections 405, 406.

# MESSAGES.

- (1) Sending and receiving.
- (2) By whom taken.
- (3) Confidential.
- (4) Between the House and Senate.—Relating to organization.
- (5) Between the House and Senate.—As to joint committees.
- (6) Between the House and Senate.—Relating to bills.
- (7) Between the House and Senate.—Relating to conferences.
- (8) Between the House and Senate.—As to a breach of privilege.
- (9) Between the House and Senate.—Transmitting testimony affecting Members.
- (10) Between the House and Senate.—Requesting attendance of Members.
- (11) Between the House and Senate.—In Impeachments. See "Impeachment."
- (12) Between the House and Senate.—Form of.
- (13) Between the House and Senate.—Errors in.
- (14) Between the House and Senate.—In general.

### MESSAGES—Continued.

- (15) From the President.—The provision of the Constitution and practice thereunder
- (16) From the President.—The annual message and the distribution thereof.
- (17) From the President.—Reference of, by Speaker or House.
- (18) From the President.—Reference to a select committee.
- (19) From the President.—Reading of.
- (20) From the President.—Laying on the table.
- (21) From the President.—Accompanying documents.
- (22) From the President.—Complaining of assault on his Secretary.
- (23) From the President.—As related to impeachments.
- (24) From the President.—In relation to the approval of bills.
- (25) From the President.—In relation to vetoed bills.
- (26) From the President.—In general.
- (27) Printing of, in the Journal and Record.
- (28) Consideration of during informal rising of Committee of the Whole.
- (29) To the Executive from Congress.

### (1) Sending and Receiving.

Messengers are saluted by the Speaker for the House. Volume V, section 6590.

General provisions of the parliamentary law relating to messages between the Houses. Volume **V**, section **6601**.

In the latest practice the parliamentary rule that messages are to be sent only when both Houses are sitting has been observed. Volume **V**, sections **6603**, **6604**.

Whereas it was formerly the custom to transmit messages only when both Houses were sitting, the present practice permits the reception of messages regardless of whether the other House is in session. Volume VIII, section 3338.

The manner of delivering and receiving messages between the two Houses was early arranged by a joint rule. Volume **V**, section **6595**.

Practice as to the reception in the House of messages from the Senate as founded on former joint rules. Volume **V**, section **6592**.

The ceremony of receiving a messenger from the President of the United States in the House Volume V, section 6591.

As a Committee of the Whole may not receive a message, the Speaker takes the chair informally if a message be received while the Committee is sitting. Volume **V**, section **6590**.

A message being announced while the Committee of the Whole is in session, the Committee rises informally and the Speaker takes the chair to receive it. Volume IV, section 4786.

The Speaker has exercised his discretion about interrupting the pending business to permit the reception of a message. Volume V, section 6602.

The reception of a message from the President or the Senate is not the transaction of business. Volume **V**, section **6600**.

The reception of a message from the President or the other House is not the transaction of business and does not require the presence of a quorum. Volume VIII, section 3339.

A message from the President is received during consideration of a question of privilege, but does not displace the pending business. Volume **V**, sections **6640–6642**.

Messages between the Houses are received during debate, but are to be sent only when both Houses are sitting. Volume **V**, section **6601**.

An opinion that a message may be received during a call of the House. Volume **V**, section **6600**. Instance wherein the Senate received a message although a quorum was not present. Volume **V**, section **6650**.

Messages sent to the House by the President before its organization have been retained in custody of the Clerk but have not been read. Volume **V**, sections **6647–6649**.

# MESSAGES—Continued.

### (1) Sending and Receiving—Continued.

- While the House was balloting for the election of a President of the United States in 1801 the Speaker signed enrolled bills and messages were received but not acted on (footnote). Volume III, section 1983.
- The Senate declines to receive communications from any executive department except through the President unless in response to a resolution of the Senate or in accordance with law. Volume VIII, section 3353.
- The Senate having failed to transmit a proper message, the Speaker directed that the attention of the Secretary of the Senate be called to the omission. Volume **VIII**, section **3344**.
- The House has on rare occasions transmitted messages of felicitation to foreign countries. Volume VIII, section 3544.

### (2) By Whom Taken.

- It has long been the practice for the House to direct the Clerk to take its messages to the Senate. Volume **V**, section **6594**.
- An instance wherein a Member of the House was intrusted with a message to the Senate. Volume III, section 1928.
- One of the first messages from the Senate was transmitted by letter from the Vice-President. Volume **V**, section **6257**.
- Instance wherein two Members of the House were directed to take a confidential message to the Senate. Volume II, section 1538.

### (3) Confidential.

- A rule, not invoked for many years, provides for secret sessions of the House whenever the President may send a confidential message or the Speaker or any Member may announce that he has a confidential communication to present. Volume **V**, sections **7247**, **7248**.
- As late as 1843 the President transmitted a message in part confidential. Volume **V**, section **7255**. When messages of a confidential nature were received from the President or Senate the House went into secret session. Volume **V**, sections **7251**, **7252**.
- When legislation is enacted in secret session messages are delivered confidentially by committees of Members. Volume V, section 7250.

# (4) Between the House and Senate.—Relating to Organization.

- The Senate and President are informed of the presence of a quorum and the organization of the House. Volume **V**, sections **198–203**.
- In recent years all the officers have been elected before the President and Senate have been informed of the organization. Volume I, sections 194-196.
- In the earlier practice of the House the Senate was notified of the election of Speaker but not of that of the other officers. Volume I, sections 122–125.
- In the earlier practice the messages announcing the organization were sent immediately after the election of Speaker and did not refer to the election of Clerk. Volume I, sections 198-203.
- In 1860 the House decided that it might inform the Senate and President of its organization and election of a Speaker before it had elected a Clerk. Volume I, section 240.
- The Speaker being elected to fill a vacancy caused by resignation, the Senate but not the President was notified of the fact. Volume I, sections 231-232.
- When the House elects a Speaker pro tempore for any considerable time it is usual to notify the Senate and sometimes the President of the United States also. Volume II, sections 1406–1412.
- A Speaker pro tempore being elected, the Senate and President are informed. Volume II, section
- A Speaker pro tempore being elected by the House, the Senate is notified. Volume II, section 1405.

### MESSAGES—Continued.

#### (5) Between the House and Senate.—As to Joint Committees.

Each House notifies the other by message of appointments of or changes in its membership on a joint committee. Volume IV, sections 4417, 4418.

# (6) Between the House and Senate.—Relating to Bills.

One House having taken action on an amendment of the other, informs the latter House by message. Volume **V**, section **6322**.

One House having rejected a bill of the other, the fact was made known by message. Volume **IV**, section **3423**.

In Congress the rejection by one House of a bill from the other is made the subject of a message to the originating House. Volume **V**, section **6601**.

Instance wherein the House, having stricken out the enacting clause of a Senate bill, informed the Senate that they had rejected the bill. Volume **IV**, section **3423**.

Discussion as to the case in which an unfavorable disposition of a bill by one House is to be messaged to the House in which it originated. Volume IV, section 3424.

Papers accompanying bills from the other House are returned to that House when the bills pass, or at the final adjournment if the bills do not pass (footnote). Volume **V**, section **7259**.

The House may not consider a Senate bill unless in possession of the engrossed copy, but may at once direct that the Clerk request a duplicate engrossed copy of the bill. Volume IV, section 2495

Messages and bills from the Senate are either referred from the Speaker's table or placed before the House directly. Volume IV, section 3089.

While it is the practice to refer promptly bills messaged over from the Senate, it has been held that the rule requiring reference is merely directory and not mandatory and that the length of time such bills may remain on the Speaker's table before being referred is within the Speaker's discretion. Volume VI, section 727.

An exceptional instance wherein a bill messaged from the Senate was retained on the Speaker's table for a period of 10 months. Volume VI, section 727.

A bill messaged from the Senate to the House having been retained on the Speaker's table indefinitely without reference to a committee of the House, the Senate declined to act on a resolution proposing investigation of the delay. Volume VI, section 727.

In order to acquire privilege under the rule a Senate bill must have been messaged to the House after the House bill of similar tenor has been reported and it is not sufficient that the Senate bill was referred from the Speaker's table after the House bill was reported. Volume **VI**, section 727.

The House having agreed to the recommendation of the Committee of the Whole that the enacting clause of a Senate bill be stricken out, a message was sent apprising the Senate of the action of the House. Volume VIII, section 2638.

The Senate having proposed an amendment to a Senate bill which had passed both Houses, the House declined to entertain the amendment and by message informed the Senate that it could not act on a matter not in disagreement between the two Houses. Volume VIII, section 3185.

A House bill messaged from the Senate with amendments requiring consideration in Committee of the Whole goes to the Speaker's table, and if not disposed of by unanimous consent is referred by the Speaker to its appropriate committee. Volume VIII, section 3187.

# (7) Between the House and Senate.—Relating to Conferences.

While usual it is not essential that one House, in asking a conference, transmit the names of its managers at the same time. Volume **V**, section **6405**.

One House having made a change in a committee of conference, the other is informed by a message. Volume **V**, sections **6377**, **6378**.

## (7) Between the House and Senate.—Relating to Conferences—Continued.

- In declining a conference the Senate, by message, communicated its reasons for so doing. Volume V. section 6313.
- According to the later practice the House does not, when it instructs conferees, inform the Senate of the instructions. Volume **V**, section **6399**.
- The House having instructed its conferees in the first instance and having informed the Senate by message of the instructions, the latter body objected to the instructions and to the transmittal of them by message. Volume **V**, section **6401**.
- The House having instructed its conferees at a second conference and having by message informed the Senate of the instructions, that body agreed to the conference, although there was protest at the message. Volume **V**, section **6400**.
- Under the later practice when a conference report is ruled out of order the Senate is informed by message that the report has been rejected. Volume **V**, sections **6409–6413**.
- Under the later practice the motion to lay a conference report on the table has not been entertained, it being considered more courteous to the other body to take such action as would be communicated by message. Volume **V**, sections **6538–6544**.
- One House has, by message, reminded the other of its neglect to act on a conference report but this was an occasion of criticism. Volume **V**, section **6309**.
- The stage of disagreement between the two Houses is reached when one informs the other of disagreement. Volume VI, section 756.
- Where a special order provided for the consideration of a bill from day to day until disposed of it was held that conference reports and messages from the Senate might intervene, Volume VII, section 789.
- When a bill is sent to conference, matters in disagreement between the Houses, and only matters in disagreement between the Houses, are before the conferees notwithstanding House or Senate messages to the contrary. Volume **VIII**, section **3253**.
- Formerly announcement of the recommitment of a conference report was messaged to the Senate, but under the modern practice the other House is not notified, and managers on the part of the House carry the paper back to conference, and a new report is formulated, Volume VIII, section 3321.
- In an exceptional instance the Senate transmitted a message to the House announcing recommitment of a conference report, but did not transmit the papers. Volume **VIII**, section **3323**.

# (8) Between the House and Senate.—As to a Breach of Privilege.

- The Senate having communicated the report of a breach of the Senate's privilege by a Member of the House, the House Journal records the fact but not the report. Volume II, section 1622.
- The question of the constitutional right of the House to originate revenue measures is properly raised at any time after the measure infringing the right has been messaged to the House. Volume VI, section 318.
- A manager on the part of the House on the disagreeing votes of the two Houses on a bill in conference having addressed the House in criticism of the Senate members of the committee of conference, the Senate notified the House that conferees on the part of the Senate had been excused from further service on the committee. Volume VIII, section 2514.
- A communication from the Senate designating as "untrue" statements made by a Member of the House in debate and requesting action upon the part of the House relative thereto, was respectfully returned to the Senate with a message characterizing it as a breach of privilege. Volume **VIII**, section 2514.
- A message received from the House protesting against unparliamentary references to one of its Members in Senate debate was not acted upon by the Senate, but the language objected to was subsequently stricken from the Record. Volume **VIII**, section 2516.

## (8) Between the House and Senate.—As to a Breach of Privilege—Continued.

A Senator having assailed a Member in debate, the House messaged to the Senate a resolution declaring the language a breach of privilege. Volume **VIII**, section **2516**.

## (9) Between the House and Senate.—Transmitting Testimony Affecting Members.

An investigating committee of the House having taken testimony affecting a Member of the Senate, the House transmitted the same to the Senate. Volume II, section 1276.

A committee of the House having reported that it had taken testimony which inculpated a Senator, the House directed that it be transmitted to the Senate. Volume **III**, section **1850**.

Testimony affecting a Senator, when taken by a House committee in open session, need not be under seal when transmitted to the Senate. Volume III, section 1851.

The Senate having requested from the House the testimony taken by a certain investigating committee, the House ordered it communicated in secrecy, with the injunction that it be returned. Volume III, section 1855.

# (10) Between the House and Senate.—Requesting Attendance of Members.

When the House desires the testimony of Senators it is proper to ask and obtain leave for them to attend. Volume III, sections 1790, 1791.

A Senator having neglected to accept an invitation or respond to a subpoena requesting him to testify before a House Committee, the House by message requested that the Senate give him leave to attend. Volume III, section 1794.

A message requesting the attendance of a Member of the other House should state clearly the purpose thereof. Volume III, section 1768.

# (11) Between the House and Senate.—In Impeachment. See "Impeachment."

# (12) Between the House and Senate.—Forms of.

Forms of messages in use by the Clerk of the House in transmitting business from the House to the Senate. Volume **V**, section **6596**.

Forms of messages announcing disagreements and insistence as to amendments and asking conferences. Volume **V**, sections **6597–6599**.

Form of message by which one House announces to the other the fact of its disagreement to an amendment of the other House to one of its bills. Volume **V**, section **6321a**.

Form of message where the House disagrees to certain amendments of the Senate to a House bill and agrees to others with amendments. Volume **V**, section **6287.** 

# (13) Between the House and Senate.—Errors in.

If the messenger commit an error, he may be admitted or called in to correct it, Volume V, section 6590.

The request of the Senate that its Secretary be allowed to correct an error in a message was granted by order of the House. Volume **V**, section **6605**.

Correction of an error whereby a Senate amendment to a House bill had failed to be included in a message. Volume **V**, section **6606**.

One House may correct an error in its message to the other, the receiving House concurring in the correction. Volume **V**, sections **6607**, **6608**.

One House sometimes asks of the other the return of a message. Volume V, sections 6609-6611.

A proposition to correct an error in a message to the Senate presents a question of privilege.

Volume III. section 2613.

A clause stricken out on a point of order but inadvertently retained in the bill when messaged to the Senate, was held to be a part of the text when the bill is taken from the Speaker's table with Senate amendments. Volume VIII, section 3345.

## (14) Between the House and Senate.—In General.

- While the specific time at which a message shall be laid before the House is within the Speaker's discretion, it may not be deferred to a day subsequent except by order of the House. Volume VII, section 1104.
- Motions for the reference of messages and public bills are in order immediately after the reading of the journal. Volume **VII**, section **1809**.
- Messages constitute the sole source of official information as to action taken by the other House and may not be supplemented or questioned. Volume **VIII**, section **3342**.
- The fact that a House bill substantially the same as a Senate bill on the Speaker's table has passed the House and gone to the Senate does not detract from the privilege of the Senate bill under the rule. Volume VI, section 734.
- Bills received from the Senate go to the Speaker's table, from which they are referred to appropriate committees by the Speaker unless sooner called up for consideration under the rules. Volume VI, section 727.

#### (15) From the President.—The Provision of the Constitution and Practice Thereunder.

- The Constitution provides that the President shall from time to time give Congress information of the state of the Union and make recommendations. Volume V, section 6612.
- Origin of the practice as to the transmission and reception of messages from the President of the United States. Volume **V**, section **6613**.
- In early years the President made a speech to the Congress, and the House attended the Speaker in presenting the address in reply. Volume II, section 1139.
- In 1801 President Jefferson discontinued the custom of making an annual speech to Congress and transmitted the first annual message. Volume **V**, section **6629**.
- 1913 President Wilson resumed the custom of delivering messages in the form of an address before the joint session of the two Houses. Volume VIII, section 3333.
- A message from the President is usually communicated to both Houses on the same day when its nature permits. Volume V, section 6590.
- A message of the President is usually communicated to both Houses on the same day, but an original document accompanying can, of course, be sent to but one House. Volume **V**, sections **6616**, **6617**.
- Ceremonies at the delivery of a speech of the President of the United States to Congress. Volume VIII, section 3333.

# (16) From the President.—The Annual Message and the Distribution Thereof.

- The President's annual message is usually referred by the House to the Committee of the Whole House on the state of the Union. Volume **V**, section **6631**.
- The annual message of the President is usually referred when read to the Committee of the Whole House on the state of the Union, whence it is distributed by action of the House to appropriate committees. Volume **V**, sections **6621**, **6622**.
- The resolutions distributing the President's annual message are reported by the Committee on Ways and Means. Volume **V**, sections **6621**, **6622**.
- The resolutions distributing the President's annual message are within the jurisdiction of the Committee on Ways and Means. Volume IV, section 4030.
- Forms of resolutions distributing the President's message, may refer portions to a standing or select committee with instructions. Volume **V**, sections **6626**, **6627**.
- The Committee of the Whole, in distributing the President's message, may refer portions to a standing or select committee, with instructions. Volume **V**, sections **6626**, **6627**.
- The Committee of the Whole, having under consideration the President's message, may report in part recommending a resolution for adoptions. Volume **V**, section **6625**.
- Recent instance wherein the House has resolved itself into Committee of the Whole House on the state of the Union for debate on the President's message. Volume **V**, sections **6623**, **6624**.

#### (16) From the President.—The Annual Message and the Distribution Thereof—Contd.

Formerly the annual message of the President was distributed by resolution to the committees having jurisdiction, but since the first session of the Sixty-fourth Congress the practice has been discontinued. Volume **VIII**, section **3350**.

# (17) From the President.—Reference of, by Speaker of House.

Messages of the President other than the annual messages are usually referred to standing committees at once, even in matters of great importance (footnote). Volume V, section 6621.

Messages from the President and communications from the heads of Departments and from other sources are referred from the Speaker's table. Volume IV, section 3089.

A message of the President is usually referred by direction of the Speaker, but a Member may move a reference. Volume IV, section 4053.

Ordinary messages of the President are referred without debate, usually by the Speaker, but sometimes by the House itself. Volume **V**, section **6631**.

Instance wherein the House referred a message of the President. Volume IV, section 4216.

Special messages from the President touching on one subject only are referred ordinarily by the Speaker without motion from the floor. Volume **VIII**, section **3346**.

Messages of the President when not referred on motion from the floor are referred to the appropriate committee by the Speaker. Volume VIII, section 3347.

While the annual message of the President is customarily referred by the House, special messages usually are referred by the Speaker, but it has been held that any Member may object and offer a motion for a different reference. Volume **VIII**, section **3348**.

## (18) From the President.—Reference to a Select Committee.

While the President's annual message is usually referred entire to the Committee of the Whole at once, yet a portion of it has been referred to a select committee. Volume V, section 6628.

Instance wherein a President's message was referred on motion to a select committee. Volume IV, section 4402.

The House may refer a message of the President to a select committee and may specify its number, instruct it, and give it power to send for persons and papers. Volume **V**, sections **6633**, **6634**.

A message from President Monroe asking for an adjustment of certain personal claims was referred to a select committee, with instructions. Volume **V**, section **6632**.

In 1858 the House declined to refer a message of the President relating to Kansas to the Committee on Territories and referred it to a select committee, with instructions. Volume **IV**, section **4518**.

A motion to refer a presidential message is privileged. Volume VIII, section 3348.

A presidential message may be divided for reference and portions relating to one topic referred to one committee while portions dealing with other subjects are referred to other committees. Volume VIII, section 3348.

A message from the President dealing with questions within the jurisdiction of several committees may be divided for reference and each subject referred to its appropriate committee. Volume VIII, section 3349.

The reference of a message from the President to committees may be changed by unanimous consent. Volume **VIII**, section **3351**.

# (19) From the President.—Reading of.

The reading of a message from the President having been presented in the closing hours of a session, it was read at the beginning of the next session of the same Congress. Volume **V**, section **6646**.

Messages of the President are regularly laid before the House only at the time prescribed by the order of business. Volume **V**, sections **6635–6638**.

## (19) From the President.—Reading of—Continued.

While a question of privilege is pending the reading of a message of the President is in order only by unanimous consent. Volume **V**, section **6639**.

# (20) From the President.—Laying on the Table.

- It has ordinarily been considered a mark of disapprobation to lay a message of the President on the table. Volume **V**, sections **6643–6644**.
- An instance wherein a message from the President to the House of one Congress was received by the House of the next and laid on the table. Volume **V**, section **6645**.
- The President having transmitted to the House a message reflecting on the integrity of its membership, the House declared it a breach of privilege and ordered it laid on the table. Volume **VI**, section **330**.

# (21) From the President.—Accompanying Documents.

- The documents which are a part of a message of the President are not read before the message is disposed of. Volume **V**, section **5272**.
- The President was allowed to withdraw papers included with a message by inadvertence. Volume **V**, section **6651**.
- Accompanying documents, although referred to in a message from the President, are not read or entered on the Journal. Volume VII, section 1108.

## (22) From the President.—Complaining of Assault on His Secretary.

The President, by message, complained to the House that his Secretary, immediately after delivering a message to the House, had been assaulted in the Capitol. Volume II, section 1615.

# (23) From the President.—As Related to Impeachments.

- The proceedings of the Blount impeachment were set in motion by a confidential message from the President of the United States. Volume III, section 2294.
- The impeachment proceedings against Judge Pickering were set in motion by a message from the President. Volume III, section 2319.
- In the Johnson trial a message of President Buchanan, published as a Senate document, was admitted as evidence. Volume III, section 2262.
- In the Johnson trial the Chief Justice ruled that an official message transmitted after the act was not admissible as evidence to show intent. Volume III, section 2245.

# (24) From the President.—In Relation to the Approval of Bills.

- The President usually informs the House of his signature to a bill, but this is not necessary to the validity of the act. Volume IV, section 3495.
- Notice of the signature of a bill by the President is sent by message to the House in which it originated and that House informs the other. Volume IV, section 3429.
- An instance where the President, in announcing his approval of a bill, gave his reasons for so doing. Volume IV, section 3491.
- It is usual for the President to inform the House by message of such bills as he has approved and of such as have become laws without his approval. Volume **V**, sections **6614**, **6615**.
- The President usually notifies the House of bills that have become laws without his approval. Volume IV, section 3503.
- The President sometimes, at the close of a Congress, informs the House as to both the bills he has signed and those he has allowed to fail. Volume IV, sections 3499-3502.
- An instance where the President communicated his omission to sign a bill through the committee appointed to notify him that Congress was about to adjourn. Volume **IV**, section **3504**.
- When the President was prevented by adjournment from returning a bill with his objections it was formerly customary for him at the next session to communicate his reason for not approving. Volume V, sections 6618-6620.

#### (25) From the President.—In Relation to Vetoed Bills.

- A motion to refer a vetoed bill, either with or without the message, has been held allowable within the constitutional mandate that the House "shall proceed to reconsider." Volume IV, section 3550.
- A veto message of the President may not be read in the absence of a quorum, even though the House be about to adjourn sine die. Volume IV, section 3522.
- A motion to adjourn was held in order, although if carried the effect would have been to prevent for the session the consideration of a veto message of the President. Volume IV, section 3523.
- A vetoed bill not acted on before adjournment sine die because of the failure of a quorum was acted on at the next session of the same Congress. Volume IV, section 3522.
- Before the enactment of the statute the House directed the Clerk to take to the Secretary of State its bills passed over the President's veto. Volume IV, sections 3525–3527.
- It is the practice for one House to inform the other by message of its decision that a bill returned with the President's objection shall not pass. Volume IV, sections 3539–3541.
- It is not in order to move to postpone indefinitely the consideration of a veto message of the President. Volume **IV**, section **3548**.
- A veto message may not be returned to the President of the United States. Volume IV, section 3521.
- A vetoed bill, being privileged, may be taken from the table. Volume V, section 5439.
- A vetoed bill having been rejected by the House, the message was referred. Volume IV, section 3552.
- A veto message from the President is read before disposition is considered. Volume VII, section 1105.
- A veto message having been read, only three motions are in order: to lay on the table, to postpone to a day certain, or to refer, which motions take precedence in the order named. Volume VII, section 1099.
- A veto message received in the House by way of the Senate is considered as if received directly from the President and supersedes the regular order of business. Volume VII, section 1109.
- A resolution coming over from the preceding day with the previous question ordered was held to take precedence of a motion for disposition of a veto message from the President. Volume VIII, section 2693.
- A committee to which was referred a veto message from the President made no report thereon. Volume VII, section 1108.
- An exceptional instance wherein the consideration of a veto message from the President was held to be in order on Wednesday. Volume VII, section 912.

# (26) From the President.—In General.

- The President may notify Congress by message of the promulgation of the ratification of a constitutional amendment. Volume V, section 7044.
- A letter from a foreign artist, presenting to Congress a bust of Lafayette, was communicated to the House by message from the President and with that message appears in the Journal. Volume **V**, section **7106**.
- The rule for closing general debate in Committee of the Whole applies to messages of the President as well as bills and may be applied to a particular portion of a message. Volume **V**, section **5218**.
- The laying before the House of a message from the President was held not to be business within the terms of a special order restricting the transaction of business, but being objected to, was not insisted upon. Volume VII, section 761.
- Under the later practice messages from the President are laid before the House on Calendar Wednesday by unanimous consent or on motion to dispense with proceedings in order on that day. Volume VII, section 913.

#### (26) From the President.—In General—Continued.

The President requested a duplicate copy of a bill, lost after transmission to him, by a message addressed to the House in which the bill originated. Volume VII, section 1093.

No officer or agent of either House has authority to receive returned bills or messages from the President for delivery at the next session. Volume **VII**, section **1115**.

A concurrent resolution providing for a joint session to receive the President's message was held to be of the highest privilege. Volume **VIII**, section **3335**.

A member rising to interrogate the President during the delivery of a message before a joint session of the two Houses would address the President and not the Speaker. Volume **VIII**, section **3337**.

Messages from the President are laid before the House on the day on which received at a convenient time within the discretion of the Speaker. Volume VIII, section 3341.

# (27) Printing of, in the Journal and Record.

While a message of the President is always read in full and entered on the Journal, the latest rulings have not permitted the reading of the accompanying documents to be demanded as a matter of right. Volume **V**, sections **5267–5271**.

While a rule formerly made the printing of documents accompanying messages from the President mandatory, the statute superseding the rule does not require it. Volume VIII, section 3352.

Correspondence submitted as part of a President's message and relating to a ceremonial of the House was printed in full in the Journal (footnote). Volume **V**, section **7176.** 

Votes by year and nays and veto messages of the President are required by the constitution to be spread on the Journal. Volume IV, section 2726.

Messages from the Senate and President giving notice of bills passed or approved are entered in the Journal and published in the Record. Volume **V**, section **6593**.

While a message of the President is always printed in the Congressional Record, the accompanying documents are not permitted. Volume **V**, section **6963**.

A message of the President to the two Houses is printed in the proceedings of only one House. Volume **V**, section **6965**.

The House decided that the Journal should record not only the delivery of a message, but also the withdrawal of the messenger. Volume IV, section 2859.

# (28) Consideration of, During Informal Rising of Committee of the Whole.

At an informal rising of the Committee of the Whole a message from the President of the United States may be laid before the House only by unanimous consent. Volume IV, section 4787.

Sometimes on the informal rising of the Committee of the Whole the House, by unanimous consent, transacts business, such as the presentation of enrolled bills, the swearing in of a Member, or consideration of the message. Volume IV, sections 4788–4791.

The presentation of conference reports, although highly privileged under the rules, is not in order when the Committee of the Whole rises informally to receive a message. Volume **VIII**, section **2378**.

The reception of a message when the Committee of the Whole rises informally for that purpose is not such business as to admit the point of order that a quorum of the House is not present. Volume VIII, section 3340.

# (29) To the Executive From Congress.

At the adjournment of the last session of a Congress, even at the expiration of the constitutional term of the House, the two Houses send a joint committee to inform the President. Volume **V**, section **6724**.

The House having investigated charges against General Wilkinson, of the Army, the results were transmitted to the President by the hands of a committee. Volume III, section 1727.

#### (29) To the Executive From Congress—Continued.

The House having elected a President in 1825, ordered that the Senate be informed, and appointed a committee to notify the President-elect. Volume III, section 1985.

An occasion on which the House resolved into the Committee of the Whole pending a reply from the President in response to notification by committee that the House had assembled and was ready to receive any communication he desired to make. Volume VIII, section 2318.

The House originating a measure transmits it to the President or to the Secretary of State, as the circumstances require. Volume VII, section 1085.

Statement of population and apportionment thereunder submitted to the Seventy-first Congress, and form of message transmitting it. Volume VI, section 42.

# MESSENGERS.

The Doorkeeper has control of the messengers on the soldiers' roll. Volume I, section 262.

#### METCALFE.

The Missouri election case of Frost v. Metcalfe in the Forty-fifth Congress. Volume II, section 935.

#### METRIC SYSTEM.

Bills for the establishment of a standardizing bureau and the adoption of the metric system have been reported by the Committee on Coinage, Weights, and Measures. Volume IV, section 4091.

## MEYER.

The Louisiana election cases of Gazin and Romain v. Meyer in the Fifty-fifth Congress. Volume II, section 1110.

## MICHALEK.

The case relating to the qualifications of Anthony Michalek, of Illinois, in the Fifty-ninth Congress. Volume I, sections 426, 427.

The Illinois election case of Michalek v. Sabath, in the Sixtieth Congress. Volume VI, section 121.

# MICHENER, EARL C., of Michigan, Speaker Pro Tempore.

Decisions on questions of order relating to-

Amendment. VIII, section 2858.

Amendment, germaneness of. Volume VIII, sections 2848, 2933, 2964.

Appropriations. Volume VII, sections 1270, 1605, 1634.

Bills. Volume VII, sections 869, 870.

Debate. Volume VIII, sections 2568, 2584.

Order of business. Volume VI, section 715.

Strike out and insert, motion to. Volume VIII, section 3169.

# MICHIGAN.

House election cases from:

Eighteenth Congress.—Biddle v. Richard. Volume I, section 421.

Nineteenth Congress.—Biddle and Richard v. Wing. Volume I, section 777.

Thirty-sixth Congress.—Howard v. Cooper. Volume I, section 837.

Thirty-ninth Congress.—Baldwin v. Trowbridge. Volume II, section 856.

Fifty-third Congress.—Belknap v. Richardson. Volume  ${\bf I},$  section  ${\bf 56}.$ 

Fifty-third Congress.—Belknap v. Richardson. Volume II, section 1042.

Sixty-third Congress.—Carney v. Smith. Volume VI, section 91.

Sixty-third Congress.—MacDonald v. Young. Volume VI, section 93.

Sixty-fifth Congress.—Beakes v. Bacon. Volume VI, section 144.

Sixty-seventh Congress.—Ford v. Newberry. Volume VI, section 72.

#### MICHIGAN—Continued.

- At the electoral count of 1837 the vote of Michigan, which was not essential in the result, was given an alternative announcement, as the State had not been admitted to the Union at the time the vote was cast. Volume III, section 1941.
- In 1877 an objection was made to one elector of Michigan on the ground that he had been improperly chosen in place of an elector alleged to be disqualified, but the two Houses decided to count the vote. Volume III, section 1973.
- The House declined to admit the Member-elect from Michigan except as a spectator until the act admitting Michigan to the Union had become a law. Volume I, section 397.
- Construction of Michigan corrupt-practices act. Volume VI, section 74.

#### MIGRATORY BIRDS.

The protection of migratory birds, the establishment of refuges for that purpose, and the regulation of hunting and shooting grounds in that connection are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1870.

#### MILEAGE.

- The statutes provide for Members a mileage of 20 cents a mile going to and coming from each regular session of Congress. Volume II, section 1158.
- The rule provides that "the ascertainment of the travel of Members of the House shall be made by the Committee on Mileage and reported to the Sergeant-at-Arms." Volume IV, section 4336.
- The creation and history of the Committee on Mileage. Section 55 of Rule XI. Volume IV, section 4336.
- History of the former Committee on Mileage. Volume VII, section 2059.
- The Speaker during sessions and the Clerk during recess of Congress certify to the compensation of Members, and the Speaker certifies as to mileage. Volume II, section 1156.
- Certificates of salary and mileage of Members may be signed for the Speaker by a designated employee. Volume II, section 1157.
- The Sergeant-at-Arms disburses the pay and mileage of Members and Delegates. Volume I, section 257.
- Citation of statutes relating to the pay and mileage of Members. Volume II, section 1160.
- The law relating to mileage of Members applies only to the regular sessions of Congress. Volume II, section 1159.
- An appropriation for mileage of Members at a regular session is authorized by law, although mileage may have been appropriated for a preceding special session. Volume II, section 1160.
- An accusation in a newspaper that certain Members had received an excess of mileage pay was held to involve a question of privilege. Volume III, section 2704.
- It was not thought necessary that mileage and fees should be tendered a witness before arresting him for contempt in declining to answer. Volume III, section 1701.
- Discussion of various services of the House, including the House restaurant, House barber shops, and stationery and mileage allowances to Members. Volume VI, section 216.

## MILITARY ACADEMY.

- Relations of the House and its Members to the Military and Naval Academies. Volume V, section 7345
- Appropriations for the military establishment and the public defense, including the Military Academy, are by rule placed within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4179.
- A bill increasing the number of cadets in the Military Academy should be considered in Committee of the Whole. Volume IV, section 4850.
- An amendment prohibiting counting of service as cadets at the Naval or Military Academies in computing service records of Army and Naval officers, thereby reducing longevity pay of such officers, was held to reduce the compensation of persons paid out of the Treasury of the United States and to come within the rule. Volume VII, section 1516.

## MILITARY AFFAIRS, COMMITTEE ON.

- (1) Creation and history of.
- (2) Jurisdiction of.—Subjects within.
- (3) Jurisdiction of.—Certain subjects not within.

# (1) Creation and History of.

The creation and history of the Committee on Military Affairs. Section 12 of Rule XI. Volume IV, section 4179.

Recent history of the Committee on Military Affairs, section 12 of Rule XI. Volume VII, section 1890.

# (2) Jurisdiction of.—Subjects Within.

The rules give to the Committee on Military Affairs jurisdiction of subjects relating "to the military establishment and the public defense." Volume IV, section 4179.

Appropriations for the military establishment and the public defense, including the Military Academy, are by rule placed within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4179.

The Committee on Military Affairs reports two general appropriation bills—one for the Army and the other for the Military Academy. Volume IV, section 4180.

The Committee on Military Affairs has jurisdiction over legislative propositions relating to the War Department, but does not report appropriations for salaries therein. Volume **IV**, section **4181**.

Legislative authorization for construction of buildings for use of the Army and provisions for the control thereof are generally within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4183.

Fire control and direction apparatus for field artillery comes within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4184.

Legislation relating to military parks and battlefields is within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4187.

Bills relating to battlefields and monuments thereon have been referred to the Committee on Military Affairs. Volume IV, section 1904.

Bills relating to the restoration of noted estates and historic buildings on military reservations are within the jurisdiction of the Committee on Military Affairs rather than the Committee on Public Buildings and Grounds. Volume **VII**, section **1893**.

Legislation relating to the national cemeteries is within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4186.

Legislation relating to the establishment and care of national cemeteries, national military parks, and provisions for roads, walks, and curbs within and for such reservations, and the marking of graves of Confederate soldiers is within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1891.

A bill granting public lands for the establishment of a military park and cemetery was referred to the Committee on Military Affairs. Volume VII, section 1905.

Legislation relating to the National Soldiers' Homes is within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4185.

In a few instances the Committee on Military Affairs has reported general bills providing for the adjustment of claims arising out of war. Volume IV, section 4188.

The acquisition and conveyance of lands for military reservations, the granting of easements upon and across and the improvement of such reservations including the bridging of nonnavigable streams therein, are subjects within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1892.

Legislation tending to promote peace and discourage war has been considered by the Committee on Military Affairs. Volume VII, section 1894.

The disposition of war trophies and devices and the distribution of obsolete weapons and armament are subjects within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1895.

## MILITARY AFFAIRS, COMMITTEE ON—Continued.

# (2) Jurisdiction of.—Subjects Within—Continued.

- The use of Army transports and authorizations and regulations for the transportation of civilians thereon are subjects within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1896.
- The control and disposition of nitrate and power plants at Muscle Shoals are subjects within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1897.
- Claims of Military personnel for loss of private property destroyed in the service, and bills for the relief of persons and organizations of persons who served in the Military forces of the United States have been considered by the Committee on Military Affairs. Volume VII, section 1898.
- Joint operations of Army, Navy, and Marine Corps is a subject within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1899.
- The award of decorations, medals and other military insignia, and penalties for the unlawful wearing thereof are subjects within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1900.
- Appointments to boards and commissions having jurisdiction over institutions and affairs connected with the Military Service have been reported by the Committee on Military Affairs. Volume VII, section 1901.
- Administration of the United States Military Academy, admission of foreign students thereto, and military education in civil institutions are subjects under the jurisdiction of the Committee on Military Affairs. Volume **VII**, section **1902**.
- Bills pertaining to Military Aviation and Army Aeronautics are reported by the Committee on Military Affairs. Volume VII, section 1903.

# (3) Jurisdiction of.—Certain Subjects Not Within.

- An appropriation for torpedoes for harbor defense is within the jurisdiction of the Committee on Appropriations (footnote). Volume IV, section 4042.
- The appropriations for field guns and their appurtenances belong within the jurisdiction of the Committee on Appropriations. Volume IV, sections 4042-4044.
- The maintenance and equipment of arsenals and armories are within the jurisdiction of the Appropriations Committee, while the Military Affairs Committee has charge of the manufacturer of small arms, equipments, etc. Volume **IV**, sections **4045–4047**.
- Appropriations for barracks and quarters for troops of the seacoast artillery are within the jurisdiction of the Committee on Appropriations and not of the Committee on Military Affairs. Volume IV, section 4049
- A bill authorizing a new soldiers' home is reported by the Committee on Military Affairs, but the appropriation therefor comes from the Committee on Appropriations. Volume IV, section 4051
- Authorization for construction of buildings for the customs service on military reservations is a subject within the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on Military Affairs. Volume VII, section 1972.
- Legislative proposals relating to the claims for expenses incurred under direction of the Army and claims of Army personnel belong to the jurisdiction of the Committee on Claims and not the Committee on Military Affairs. Volume **VII**, section **1998**.
- A bill relative to the marking and preservation of a battlefield was held to be within the jurisdiction of the Joint Committee on the Library rather than the Committee on Military Affairs. Volume VII, section 2089.
- The granting of easements across military reservations is a subject requiring consideration in the Committee of the Whole. Volume **VIII**, section **2403**.

# MILITARY COMMANDER.

Instance wherein during the reconstruction period credentials were issued to Members-elect by a military commander. Volume I, section 388.

#### MILITARY ESTABLISHMENT.

The rules give to the Committee on Military Affairs jurisdiction of subjects relating "to the military establishment and the public defense." Volume IV, section 4179.

#### MILITARY GOVERNOR.

Discussion of the powers of a military governor and his status as a de facto executive. Volume I, section 379.

#### MILITARY PARKS.

Legislation relating to military parks and battlefields is within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4187.

#### MILITIA. COMMITTEE ON.

The creation and history of the Committee on the Militia. Section 27 of Rule XI. Volume IV, section 4252.

The rule gives to the Committee on the Militia jurisdiction of subjects relating "to the militia of the several States." Volume IV, section 4252.

Bills relating to the Militia of the District of Columbia, as well as to that of the various States, have been considered by the Committee on the Militia. Volume IV, section 4253.

#### MILLER.

The Iowa election case of Miller v. Thompson in the Thirty-first Congress. Volume I, sections 815–819.

The South Carolina election case of Miller v. Elliott in the Fifty-first Congress. Volume II, section 1034.

The South Carolina election case of Miller v. Elliott in the Fifty-second Congress. Volume II, section 1045.

The Senate election case of Whiteley and Farrow v. Hill and Miller, from Georgia, in the Fortieth and Forty-first Congresses. Volume I, section 391.

The Senate election case of Lapham and Miller in the Forty-seventh Congress. Volume II, section 955.

The question of eligibility of Edward E. Miller, of Illinois, in the Sixty-eighth Congress. Volume VI, section 86.

## MILLIGAN

The Missouri election case of Lawrence v. Milligan, in the Seventy-first Congress. Volume VI, section 183.

# MILLIKEN.

The Maine election case of Milliken v. Fuller in the Thirty-fourth Congress. Volume I, section 828.

# MILLS, ROGER Q., of Texas, Speaker Pro Tempore.

Decision on question of order relating to— Recognition. Volume **II**, section **1449**.

# MINER.

The New York election case of Campbell v. Miner in the Fifty-fourth Congress. Volume II, section 1063.

## MINERAL LANDS

The subjects of the mineral land laws and claims and entries thereunder have been within the jurisdiction of the Committee on Mines and Mining. Volume IV, section 4228.

The Committee on Mines and Mining has reported on the subject of alien ownership of mineral lands. Volume IV, section 4227.

The Committee on the Public Lands has exercised jurisdiction over subjects relating to mineral lands of the public domain and the entry of such lands for homestead and agricultural purposes. Volume **VII**, section **1926**.

# MINERALS.

The Committee on Public Lands has exercised a general but not exclusive jurisdiction over public lands in relation to the minerals contained therein, and has reported bills to establish schools of mines. Volume **IV**, section **4202**.

#### MINES.

- The Committee on Public Lands has exercised a general but not exclusive jurisdiction over public lands in relation to the minerals contained therein, and has reported bills to establish schools of mines. Volume IV, section 4202.
- Legislation providing for the application of mining laws to public lands, the location of mineral claims on such lands, and the exploration and acquisition of mines on land claims is considered by the Committee on the Public Lands rather than the Committee on Mines and Mining. Volume VII, section 1932.

#### MINES AND MINING, COMMITTEE ON.

- The creation and history of the Committee on Mines and Mining. Section 21 of Rule XI. Volume IV, section 4223.
- Recent history of the Committee on Mines and Mining, Section 19 of Rule XI. Volume VII, section 1954.
- The rule gives to the Committee on Mines and Mining jurisdiction of subjects relating "to the mining interests." Volume IV, section 4223.
- Legislative propositions relating to the work of the Geological Survey have been reported by the Committee on Mines and Mining. Volume IV, section 4224. Volume VII, section 1960.
- Propositions to establish departments or bureaus of mines and of geology have been reported by the Committee on Mines and Mining. Volume IV, section 4225.
- The Committee on Mines and Mining has reported bills for establishing schools of mines and mining experiment stations. Volume **IV**, section **4226**.
- The Committee on Mines and Mining has reported on the subject of alien ownership of mineral lands. Volume IV, section 4227.
- The subjects of the mineral land laws and claims and entries thereunder have been within the jurisdiction of the Committee on Mines and Mining. Volume IV, section 4228. Volume VII, section 1955.
- Bills relating to the welfare of men working in mines have been reported by the Committee on Mines and Mining. Volume IV, section 4229. Volume VII, section 1959.
- The subject of mining debris in California has been within the jurisdiction of the Committee on Mines and Mining. Volume IV, section 4230.
- Legislation providing for relief in cases of mineral contracts connected with the prosecution of the war, and claims thereunder, has been considered by the Committee on Mines and Mining. Volume VII, section 1956.
- Bills relating to the mining laws in their application to the Territories have been reported by the Committee on Mines and Mining. Volume VII, section 1957.
- Bills regulating the mining of radium ores, withdrawing public lands containing such ores, and conserving the radium supply of the United States, are within the jurisdiction of the Committee on Mines and Mining. Volume VII, section 1958.
- Legislation relating to Government fuel yards in the District of Columbia has been considered to be within the jurisdiction of the Committee on Mines and Mining. Volume VII, section 1961.

## MINES, BUREAU OF.

The act creating the Bureau of Mines and transferring to it from the Geological Survey supervision of certain investigations is sufficient authorization for transfer from the Geological Survey to the new bureau of laboratories, equipment and furniture used in connection with such investigations. Volume VII, section 1223.

#### MINES, BUREAU OF-Continued.

The organic law creating the Bureau of Mines, while general in character, was construed as applying to the United States only, and authorization conferred to investigate structural materials and fuels is limited to those within the States and does not extend to those of Alaska. Volume VII, section 1224.

#### MINISTERS.

In 1825 the House, after a long debate, made an unconditional appropriation for the expenses of the minister to the Panama Congress. Volume II, sections 1546, 1547.

Ministers from foreign Governments and governors of States (but not of Territories) have the privilege of the floor. Volume **V**, section **7283**. Volume **VIII**, section **3634**.

The Speaker is required to set aside a portion of the west gallery for the use of the President, Members of his Cabinet, Justices of the Supreme Court, and foreign ministers and suites and their respective families. Volume **V**, section **7302**.

In the absence of an actual appointment by the President, or of confirmation of such appointment by the Senate, an appropriation for the salary of a minister to a country to which a statute authorizes the appointment of an ambassador is subject to a point of order. Volume **VII**, section **1248**.

An appropriation for transportation and subsistence of diplomatic and consular officers en route to and from their posts was held to be in order on an appropriation bill. Volume **VII**, section **1251**.

## MINNESOTA.

House election cases from:

Thirty-fifth Congress.—Fuller v. Kingsbury. Volume I, sections 408, 409.

Thirty-fifth Congress.—Phelps, Cavanaugh, and Becker. Volume I, section 519.

Forty-fourth Congress.—Cox v. Strait. Volume II, sections 911, 912.

Forty-sixth Congress.—Donnelly v. Washburn. Volume II, sections 945-948.

Seventieth Congress.-Wefald v. Selvig. Volume VI, section 178.

Senate election cases from:

Thirty-fifth Congress.—James Shields. Volume I, section 399.

Sixty-ninth Congress.—Johnson v. Schall. Volume VI, section 171.

The Senate declined to admit a Senator-elect from Minnesota until a formal act of admission had been passed by Congress. Volume I, section 399.

# MINORITY, MEMBERS OF THE.

- (1) Rarely called to the chair.
- (2) On committees.—Proportion of, in general.
- (3) On committees.—On an occasion of ceremony.
- (4) On committees.—In impeachments.
- (5) On committees.—As to the report.
- (6) On committees.—Minority views.
- (7) On committees.—Views when the committee is divided evenly.
- (8) As managers of conferences.
- (9) Refusal to participate in proceedings.
- (10) In elections.—Disqualification of returned Member does not give seat to a minority candidate.
- (11) In elections.—In relation to decision of contests.
- (12) In General.

# (1) Rarely Called to the Chair.

In rare instances members of the minority party have been called to the chair by the Speaker. Volume III, section 2596.

In rare instances in the later practice Members of the minority party have been called to preside in the Committee of the Whole or as Speakers pro tempore. Volume II, section 1382.

# MINORITY, MEMBERS OF THE-Continued.

## (1) Rarely Called to the Chair—Continued.

- In the earlier practice a Member of the minority party was sometimes named as Speaker pro tempore. Volume II, sections 1390, 1391.
- The Speaker being implicated in certain charges, a Speaker pro tempore selected from the minority party was empowered to appoint a committee of investigation. Volume II, section 1286.
- Instance wherein a Member of the minority party was designated as Speaker pro tempore for an occasion of ceremony. Volume II, section 1383.
- A Member of the minority party is sometimes designated as Speaker pro tempore on formal occasions. Volume VI, section 270.

# (2) On Committees.—Proportion of, in General.

- Discussion of the ratio of majority and minority representation on committees. Volume VIII, section 2184.
- As to proper ratio of majority and minority representation on committees. Volume IV, section 4467.
- The ratios of majority and minority representation on the committees is determined by the Speaker (footnote). Volume IV, section 4477.
- The ratio of majority and minority representation on the committees is determined by the party majority on the floor. Volume **VIII**, section **2186**.
- The ratio between the majority and minority parties on the standing committees varies with the respective membership of the parties in the House, and is fixed by the majority committee on committees. Volume VIII, section 2187.
- It is the usage to carry out the principle of majority and minority representation in appointing subcommittees. Volume IV, section 4551.
- Committee assignments of all parties other than the controlling party are charged to the minority. Volume VIII, section 2184.
- In the allotment of committee assignments the party in control is termed the majority and all the other parties constitute the minority. Volume VIII, section 2184.
- In making up nominations for committees the majority delegate to the minority, with certain reservations, the selection of minority representation on the committees. Volume VIII, section 2172.
- Instances in which the majority declined to recognize minority recommendations for committee assignments. Volume VIII, section 2172.
- The majority have at times placed restrictions upon the selection of minority representation on committees. Volume VIII, section 2188.

# (3) On Committees.—On an Occasion of Ceremony.

- In appointing a committee to officiate at the administration of the oath to President Fillmore the Speaker selected the majority, including the chairman, from the political party of the President, which was the minority party of the House. Volume III, section 1997.
- The Senate constituted its committee to officiate at the administration of the oath to President Fillmore with a majority from the minority side of the Chamber. Volume III, section 1997.

# (4) On Committees.—In Impeachments.

- The Speaker appointed the committee to carry the impeachment of President Johnson to the Senate from those favoring impeachment and from the majority party. Volume III, section 2412.
- The Speaker gave the minority representation on the committee to carry the impeachment of Judge Delahay to the Senate. Volume III, section 2505.
- The minority party were represented on the committee to carry the impeachment of Secretary Belknap to the Senate. Volume III, section 2445.
- The Speaker, in the committee to draw the articles in the Swayne case, gave minority representation to those opposed generally to the impeachment. Volume III, section 2472.

#### MINORITY, MEMBERS OF THE—Continued.

## (4) On Committees.—In Impeachments—Continued.

The minority party were represented among the managers of the Belknap impeachment. Volume III. section 2448.

The managers elected to conduct the Archbald trial on behalf of the House of Representatives consisted of seven members of the Judiciary Committee and represented both the majority and minority parties in the House. Volume **VI**, section **500**.

Discussion of the nature of impeachable offenses in minority views submitted in the Daugherty case. Volume VI, section 456.

Conflicting views of the majority and minority of the Judiciary Committee, in 1921, as to offenses justifying impeachment. Volume **VI**, section **535**.

The House, disregarding the majority report of the committee, adopted the minority recommendation and passed articles of impeachment. Volume VI, section 514.

## (5) On Committees.—As to the Report.

A Member of the minority party on a committee is sometimes ordered to make the report. Volume IV, section 4672. Volume VIII, section 2314.

Under exceptional circumstances a minority member of a committee has sometimes presented the report of the committee to the House. Volume VIII, section 2314.

Report of an elections committee is sometimes presented by a Member belonging to the minority party in the House (footnote). Volume II, section 957.

It is not in order for the minority to present to the House the records of a committee to show that the committee is disregarding its duty. Volume IV, section 4619.

A minority of a committee, as a question of privilege, having charged the committee with neglect of duty, it was held that the minority, not being competent to make a report, might not thus present a question of privilege. Volume **IV**, section **4619**.

A minority of the Judiciary Committee were authorized to take testimony in the Watrous case. Volume III, section 2499.

Report of committee minority declaring that Senate in ordering a second investigation thereby passed upon question of res adjudicata was sustained by the Senate. Volume VI, section 109.

An instance in which a committee report was delayed until minority members of the committee could be elected. Volume **VIII**, section **2177**.

# (6) On Committees.—Minority Views.

The minority of a committee may not make a report or present a proposition of legislation, but in later years the rules have given to them the right to file views to accompany the report. Volume IV, sections 4601-4605.

Evolution in House and Senate of the practice of filing minority views with reports of committee. Volume IV, sections 4601-4605.

Unless filed with the report, minority views may be presented only by the consent of the House. Volume IV, section 4600.

Minority views accompany reports of committees as a matter of right, but unless filed simultaneously with the report, may be presented only by consent of the House. Volume **VIII**, section **2231**.

Leave to file a report or to file minority views while the House is not in session is granted by unanimous consent. Volume VIII, section 2252.

In a committee a majority vote, a quorum being present, is sufficient to authorize a report, even although later, by action of absentees, those signing minority views outnumber those who voted for the report. Volume **IV**, section **4585**.

The majority of a committee do not always sign the report, but the minority views are subscribed by those submitting them. Volume IV, section 4671.

While committee reports are ordinarily submitted without signature and minority views require signature by those subscribing thereto, there have been exceptional instances in which the former were signed and the latter submitted without signature. Volume VIII, section 2229.

#### MINORITY, MEMBERS OF THE—Continued.

#### (6) On Committees.—Minority Views—Continued.

Members of a committee sometimes submit individual views in addition to the regular minority views. Volume IV, section 4671.

A resolution or bill accompanying minority views has no standing thereby, but must be offered by a Member on the floor. Volume **IV**, section **4606**.

Minority views were not permitted previous to 1822, but the present practice began to develop soon after that date. Volume **IV**, sections **4608–4618**.

Views of the minority may not include transcripts of testimony or other matters not strictly in the nature of argument. Volume IV, section 4607.

Views of the minority may properly include excerpts and citations quoted in the nature of argument and as sustaining the minority contention. Volume VIII, section 2228.

Instance in 1832 wherein a minority dissent was voiced in the report of the majority and not in separate "views." Volume I, section 783.

The report of the select committee on the Bank of the United States, submitted to the House in 1932, was accompanied by minority views and individual views. Volume IV, section 4474.

Minority views were filed in 1834 by members of the committee appointed to investigate the affairs of the Bank of the United States. Volume III, section 1732.

Minority views may accompany the report of a subcommittee made to the committee. Volume III, section 1801. Volume VI, section 376.

Discussion in the Senate on the presentation of minority views. Volume **IV**, sections **4617**, **4618**. The charge that the minority views of a committee had been abstracted from the Clerk's office by a Member was investigated as a question of privilege. Volume **III**, section **2603**.

Members of a Congressional Commission, who were not Members of the House or Senate, exercised the privilege of filing minority views when the report was made. Volume IV, section 4703.

Instance wherein the minority of an elections committee recommended declarations as to the question in issue. Volume I, section 819.

Instance wherein minority views, holding a Senator elected by corrupt practices and therefore not entitled to his seat, were sustained by the Senate. Volume VI, section 109.

Under the practice of the House ample time is allowed for filing minority views in contested election cases. Volume VI, section 138.

Instance wherein the committee rejected the majority report of its subcommittee and adopted the minority views. Volume VI, section 188.

A Member presenting a privileged report and Members submitting minority views are entitled to recognition to read in full the report or views respectively although no question may be pending. Volume VI, section 379.

Minority views, although agreeing with the majority report in the findings of fact, held that the evidence warranted further proceedings toward impeachment. Volume **VI**, section **529**.

A committee having been given the right by special order to report from the floor, members of the committee are entitled to the same privilege in presenting minority views. Volume VIII, section 2227.

# (7) On Committees.—Views When the Committee Is Divided Evenly.

In the Watrous investigation of 1857, the committee being equally divided, reported the evidence and two propositions, each supported by minority views. Volume III, section 2497.

A committee being unable to reach a decision, this fact was reported, with accompanying minority views. Volume II, section 945.

A committee being unable to agree on a recommendation for action may submit a statement of this fact as their report. Volume IV, sections 4665-4666.

# MINORITY, MEMBERS OF THE—Continued.

#### (7) On Committees.—View When the Committee Is Divided Evenly—Continued.

An elections committee being curiously confused as to its majority and minority conclusions, the House disregarded both. Volume I, section 819.

# (8) As Managers of Conferences.

In the earlier practice the managers were changed for a second conference, and the Speaker did not particularly consider the committee reporting the measure or the majority and minority divisions of the House. Volume **V**, sections **6345–6351** 

Instance wherein the Senate managers of a conference were appointed entirely from the majority party, members of the minority having declined to serve. Volume **V**, section **6337**.

The minority have no especial privileges as to asking conferences. Volume V, section 6525.

Members of a committee of conference may not file supplemental reports nor submit minority views. Volume VIII, section 3302.

# (9) Refusal to Participate in Proceedings.

Two Members of the minority party having successfully declined to act as tellers, the Speaker directed the Member who had been appointed teller for the majority party to count the vote. Volume V, section 5989.

Members of the minority declining to serve as tellers to count the ballots for managers of the Johnson impeachment, the Speaker appointed all from the majority party. Volume III, section 2417.

Mr. Speaker Colfax tendered to several Members of the minority a place as one of the tellers to count the ballots for managers of the Johnson impeachment. Volume III, section 2417.

It appears that the minority party generally refrained from participating in the ballot for managers of the Johnson impeachment. Volume III, section 2417.

Instance wherein the minority party in the course of obstruction left the Hall in a body. Volume II. section 1034.

Instance illustrating the extent to which the right of obstruction was cherished as a privilege of the minority. Volume **V**, section **6047**.

# (10) In Elections.—Disqualification of Returned Member Does Not Give Seat to a Minority Candidate.

The disqualification of a Member-elect does not entitle a minority candidate to the seat. Volume I. section 326.

The person receiving the majority of the votes in a district being excluded as disqualified, the House, after careful examination, declined to seat the one receiving the next highest number. Volume I, section 450.

Determination by a divided elections committee that the disqualification of a sitting Member does not entitle the contestant, who had received the next highest number of votes, to the seat. Volume I, section 424.

The exclusion of a disloyal Member-elect would not allow a minority candidate to take the seat. Volume I, section 323.

The candidate having the largest number of votes being notoriously disqualified, the House declined to seat the candidate having the next highest number of votes. Volume I, section 621.

In a case somewhat inconclusive it was held that notice of disqualification given seasonably to the electors did not modify the rule against seating a minority candidate. Volume I, section 460.

The Elections Committee concluded in 1873 that if the Member-elect be disqualified the minority candidate is not thereby entitled to the seat. Volume I, section 469.

The Elections Committee held that a contestant could have no claim to a seat declared vacant because of the constitutional disqualification of the sitting Member. Volume I, section 435.

# MINORITY, MEMBERS OF THE-Continued.

# (10) In Elections.—Disqualification of Returned Member Does Not Give Seat to a Minority Candidate—Continued.

- The Elections Committee, in a report sustained on the main issue, held as an incidental question that the English law as to seating a minority candidate where a vacancy is caused by disqualification is not applicable under the Constitution. Volume **I**, section **450**.
- A Senator-elect being disqualified the Senate, after elaborate examination, decided that the person receiving the next highest number of votes was not entitled to the seat. Volume I, section 463.
- A question as to whether a State law may give to the minority candidate the seat for which the majority candidate is disqualified. Volume **I**, section **459**.
- A Member being appointed to an incompatible office, a contestant not found to be elected was not admitted to fill the vacancy. Volume I, section 807.
- The person elected dying before credentials are issued, the minority candidate may not receive the credentials. Volume I, section 323.
- In 1868 the House refused a seat to a contestant who received a small minority of the votes in a Territory, but who alleged that the majority voters were disqualified by treasonable antagonism to the Government. Volume **I**, section **467**.
- The English law under which a minority candidate succeeds to a vacancy resulting from the disqualification of the majority candidate is not applicable under the Constitution. Volume **VI**, section **59**.

# (11) In Elections.—In Relation to Decision of Contests.

Instances wherein contestants belonging to the party in the minority in the House were seated. Volume I, sections 38, 46, 604. Volume II, sections 891, 952, 958.

Instance wherein the House declined to seat contestant belonging to the political party in a majority in the House. Volume II, section 1001.

Instance wherein the Elections Committee recommended seating of a contestant of minority party, but were overruled by the House. Volume I, section 576.

Instance wherein a minority report criticized the election laws of the State in which the contested election was held. Volume VI. section 125.

Instances wherein the House declined to follow its committee in awarding the seat of a Member of the minority to a Member of the majority party. Volume VI, section 160.

## (12) In General.

A Member of the minority party offered the resolution relating to the death of President Taylor. Volume V, section 7177.

Instance wherein the House designated a minority employee as Assistant Sergeant at Arms. Volume VI, section 681.

Election of the majority members of a committee constitutes the committee which may then organize and proceed to business before minority members have been elected. VIII, section 2176.

A discussion of the functions and duties of the majority and minority floor leaders. VIII, section 3614.

The term "minority" in a special order was construed to refer to the Minority party in the House and not to those in the minority on the pending question. Volume VII, section 767.

# MINTS.

Subjects relating to mints and assay offices are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume IV, section 4094. Volume VII, section 1798.

## MISBRANDING.

Bills to prevent the adulteration, misbranding, manufacture, sale, or transportation of foods, drugs, medicine, and liquors have occasionally been reported by the Committee on Agriculture. Volume VII, section 1874.

#### MISBRANDING—Continued.

Bills relating to the importation of narcotics, of adulterated or misbranded seeds, and of women for immoral purposes have been reported, but not exclusively, by the Committee on Interstate and Foreign Commerce. Volume VII, section 1820.

#### MISSISSIPPI.

House election cases from:

Seventh Congress.—Narsworthy Hunter. Volume I, section 401.

Twenty-fifth Congress.—Gholson, Clairbourne, Prentiss, and Ward. Volume I, section 518.

Twenty-eighth Congress.—Mississippi Members. Volume I, sections 309, 310.

Forty-seventh Congress.—Buchanan v. Manning. Volume II, sections 972-974.

Forty-seventh Congress.—Lynch v. Chalmers. Volume II, sections 959, 960.

Forty-eighth Congress.—Chalmers v. Manning. Volume I, section 44.

Fifty-first Congress.—Hill v. Catchings. Volume II, section 1039.

Fifty-first Congress.—Chalmers v. Morgan. Volume II, section 1035.

Fifty-first Congress.—Kernaghan v. Hooker. Volume II, section 1040.

Fifty-fourth Congress.—Newman v. Spencer, Ratcliff v. Williams, and Brown v. Allen. Volume I, section 754.

Senate election cases from:

Forty-fifth Congress.—L. Q. C. Lamar. Volume I, sections 359, 399.

In 1873 there was objection to the electoral vote of Mississippi because of alleged informalities and deficiencies in the certificate, but the vote was counted. Volume III, section 1966.

## MISSISSIPPI RIVER.

The rule gives to the Committee on Levees and Improvements of the Mississippi River jurisdiction of subjects relating "to the levees of the Mississippi River." Volume IV, section 4240.

# MISSISSIPPI RIVER COMMISSION.

Subjects relating to the Mississippi River Commission are within the jurisdiction of the Committee on Levees and Improvements of the Mississippi River. Volume IV, section 4241.

# MISSOURI.

House election cases from:

Fourteenth Congress.—Easton v. Scott. Volume  ${f I},$  sections  ${f 772},$   ${f 773}.$ 

Twenty-eighth Congress.—Missouri Members. Volume I, sections 309–310.

Thirty-sixth Congress.—Blair v. Barrett. Volume I, sections 841-843.

Thirty-eighth Congress.—Bruce v. Loan, Birch v. King, and Price v. McClurg. Volume I, section 377.

Thirty-eighth Congress.—Knox v. Blair. Volume I, section 716.

Thirty-eighth Congress.—Knox v. Blair. Volume II, sections 850, 851.

Thirty-eighth Congress.—Lindsay v. Scott. Volume II, section 854.

Thirty-ninth Congress.—Boyd v. Kelso. Volume II, section 855.

Fortieth Congress.—Birch v. Van Horn. Volume II, sections 869, 870.

Fortieth Congress.—Hogan v. Pile. Volume II, sections 871, 872.

Fortieth Congress.—Switzler v. Anderson. Volume II, sections 867, 868.

Forty-first Congress.—Shields v. Van Horn. Volume II, section 883.

Forty-first Congress.—Switzler v. Dyer. Volume II, section 873.

Forty-fifth Congress.—Frost v. Metcalfe. Volume II, section 935.

Forty-seventh Congress.—Sessinghaus v. Frost. Volume II, sections 975, 976.

Forty-seventh Congress.—James H. McLean. Volume I, section 553.

Forty-eighth Congress.—McLean v. Broadhead. Volume II, section 996.

Fiftieth Congress.—Frank v. Glover. Volume II, section 1011.

Fifty-third Congress.—O'Neill v. Joy. Volume II, section 1047.

# MISSOURI—Continued.

House election cases from—Continued.

Fifty-fourth Congress.—Van Horn v. Tarsney. Volume II, section 1062.

Fifty-seventh Congress.—Horton v. Butler. Volume II, sections 1122, 1123.

Fifty-seventh Congress.—Wagoner v. Butler. Volume I, section 713.

Fifty-seventh Congress.—Wagoner v. Butler. Volume II, section 1128.

Fifty-eighth Congress.—Reynolds v. Butler. Volume I, section 685.

Fifty-ninth Congress.—Coudrey v. Wood. Volume I, section 715.

Sixty-second Congress.—Gill v. Catlin. Volume VI, section 79.

Sixty-second Congress.—Kinney v. Dyer. Volume VI, section 135.

Sixty-second Congress.—Maurer v. Bartholdt. Volume VI, section 131.

Sixty-third Congress.—Gill v. Dyer. Volume VI, section 138.

Sixty-sixth Congress.—Reeves v. Bland. Volume VI, section 100.

Sixty-sixth Congress.—Salts v. Major. Volume VI, section 151.

Sixty-seventh Congress.—Bogy v. Hawes. Volume VI, section 117.

Seventy-first Congress.—Lawrence v. Milligan. Volume VI, section 183.

#### Senate election case from:

Forty-second Congress.—Lewis v. Bogy. Volume I, section 696.

In 1821 the electoral vote of Missouri was objected to on the ground that the State was not in the Union, but as the vote was not material to the result the objection was tabled. Volume III, section 1937.

## MITCHELL.

The New York election case of Mitchell v. Walsh in the Fifty-fourth Congress. Volume II, section 1086.

## MITIGATION.

The Senate refused in the Johnson trial to admit as evidence in mitigation testimony held otherwise inadmissible. Volume III, section 2222.

# MODIFICATION OF MOTIONS, ETC.

The Member having the right in the House to withdraw a motion before a decision thereon has also the resulting power to modify the motion. Volume **V**, section **5358**.

A modification of a proposition, being dependent on the right of withdrawal, may not be made after the previous question is ordered (Speaker overruled). Volume **V**, section **5484**.

After the previous question is ordered on a pending proposition modifications or amendments may be made only by unanimous consent. Volume V, sections 5482-5485.

A Member may modify his motion to suspend the rules at any time before the House has ordered a second. Volume  $V_{\bullet}$  section 6840.

The rules having been suspended to enable a Member to present a proposition, he may not then modify it. Volume **V**, sections **6841–6843**.

Interpreting the corrupt practices act of the State of Missouri. Volume VI, section 79.

A resolution addressed to the President requesting the transmission of papers having been offered, the Senate modified it by incorporation of the clause "if not incompatible with the public interest." Volume VI, section 433.

A Member has the right to withdraw a resolution before a decision thereon, and may modify the proposition in the House, but not in the committee. Volume **VI**, section **570**.

A gentlemen's agreement once entered into is not subject to subsequent revision, even by unanimous consent. Volume VI, section 710a.

An agreement entered into by unanimous consent may be modified by unanimous consent at the pleasure of the House. Volume VII, section 946.

Regulations established by a joint committee under prerogatives conferred by law are not subject to modification by either House. Volume VII, section 2165.

The Committee of the Whole has no authority to modify an order of the House. Volume VIII, section 2321.

#### MOFFET.

The Pennsylvania election case of Myers v. Moffet in the Forty-first Congress. Volume II, section 874.

#### MONDAYS.

- Motions to suspend the rules may be entertained by the Speaker on the first and third Mondays of each month and on the last six days of a session. Volume **V**, section **6790**.
- In making motions to suspend the rules individuals have the preference on the first Monday of the month and committees on the third. Volume **V**, section **6790**.
- The second and fourth Mondays of each month are set apart for business presented by the Committee on the District of Columbia. Volume IV, section 3304. Volume VII, section 872.
- The motion to go into the Committee of the Whole to consider general appropriation bills is in order on a Monday set apart for the consideration of bills reported by the Committee on the District of Columbia. Volume **VI**, section **716**.
- The motion to go into Committee of the Whole to consider general appropriation bills has precedence on Monday of a motion to go into Committee of the Whole to consider a bill reported by the Committee on the District of Columbia. Volume **VI**, section **717**.
- The motion to go into the Committee of the Whole to consider revenue bills has precedence on Monday of a motion to go into the Committee of the Whole to consider a bill reported by the Committee on the District of Columbia. Volume **VI**, section **718**.
- The motion to go into committee on the Whole to consider revenue and general appropriation bills is in order on Monday as on other days. Volume **VII**, section **876**.
- Consideration of a general appropriation bill was held to be in order on District of Columbia Monday. Volume VII, section 1123.
- A special order which provides for the consideration of a bill from day to day until disposed of includes, unless exception be made, a day such as Monday, set apart by the rules for a class of business. Volume VII, sections 763, 771.
- A special order providing for the consideration of a bill from day to day until disposed of includes Mondays and Fridays, but not Wednesdays. Volume VII, section 789.
- Form of special order providing for consideration of a bill with reservation as to days set apart by the rules for classes of business. Volume **VII**, section **808**.
- Form of special order providing for suspension of rules on other than a suspension day. Volume VII, section 833.
- Form of special order providing temporarily for an additional suspension day. Volume VII, section
- Form of special order for the consideration, successively, of a number of bills in designated order in Committee of the Whole and in the House, excepting days set apart by the rules for certain classes of business and providing against interference with other business privileged under the rules. Volume **VII**, section **871**.
- On a District of Columbia day it is in order to call up for consideration a private bill reported by the Committee on the District of Columbia. Volume VII, section 873.
- Debate on District Monday is general debate and is not confined to the bill under consideration. Volume VII, section 875.
- Members of the committee on the District of Columbia have precedence in recognition for debate on days claimed by the committee for the consideration of District business. Volume **VII**, section **875**.
- Bills favorably reported on House or Union Calendars may be considered by consent on the first and third Mondays. Volume VII, section 972.
- The Speaker declines to submit requests for unanimous consent to address the House on Mondays reserved for the call of the Consent Calendar. Volume VII, section 978.
- On the second and fourth Mondays motions to discharge committees conforming to the requirements of the rule are privileged and take precedence of business merely privileged under the general rules of the House. Volume VII, section 1011.

# MONDELL, FRANK W., of Wyoming, Chairman.

Decisions on questions of order relating to-

Appropriations for salaries. Volume IV, section 3684.

Authorization of appropriations. Volume IV, section 3783.

Continuation of a public work. Volume IV, section 3783.

Point of order. Volume V, section 6874.

#### MONEYS.

The Committee on Ways and Means has jurisdiction of subjects relating to the Treasury of the United States and the deposit of the public moneys. Volume IV, section 4028.

A legislative proposition to maintain the parity of the money of the United States was reported by the Committee on Banking and Currency. Volume IV, section 4089.

The examination of the accounts of the Departments, proper application of public moneys, enforcement of payment of money due the Government, and economy and retrenchment generally are within the jurisdiction of the several committees on expenditures. Volume **IV**, section **4315**.

The Committee on Banking and Currency has reported on the designation of depositories of public moneys. Volume **VII**, section **1794**.

The Banking and Currency Committee exercises jurisdiction of bills establishing legal tender, stabilizing currency and maintaining parity of moneys issued. Volume VII, section 1792.

#### MONOPOLIES.

The protection of trade and commerce against unlawful restraints and monopolies is a subject within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1748.

Bills relating to trusts and monopolies (except common carriers) come within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1749.

# MONROE, ELECTION CASE OF.

The New York election case of Monroe v. Jackson in the Thirteenth Congress. Volume I, section 814.

## MONROE, JAMES, PRESIDENT.

A message from President Monroe asking for an adjustment of certain personal claims was referred to a select committee with instructions. Volume V, section 6632.

# MONTANA.

House election case from:

Forty-eighth Congress. Botkin v. Maginnis. Volume II, section 994.

Senate election cases from:

Fifty-first Congress.—Sanders, Power, Clark, and Maginnis. Volume I, section 358. Fifty-sixth Congress.—William A. Clark. Volume I, sections 692–695.

The investigation of charges against Burton K. Wheeler, a Senator from Montana. Volume VI, section 399.

# MONTAGUE, ANDREW J., of Virginia, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, section 1173.

Debate. Volume VIII, section 2538.

# MONTGOMERY, A. B., of Kentucky, Chairman.

Decisions on questions of order relating to-

Legislation on appropriation bills. Volume IV, section 3886.

# MONUMENTS.

Subjects relating to monuments and statues in commemoration of individuals have been considered by the House branch of the Joint Committee on the Library. Volume IV, section 4342.

# MONUMENTS—Continued.

Bills authorizing the erection of monuments on battlefields have been considered by the House branch of the Joint Committee on the Library. Volume IV, section 4341.

The Committee on Foreign Affairs exercises general but not exclusive jurisdiction of authorizations to receive medals or decorations from foreign governments, extension of thanks of Congress to foreign governments and erection of monuments in foreign lands. Volume **VII**, section **1885**.

Bills relating to battlefields and monuments thereon have been referred to the Committee on Military Affairs. Volume VII, section 1904.

#### MOODY, ELECTION CASE OF.

The North Carolina election case of Moody v. Gudger, in the Fifty-eighth Congress. Volume I, section 738.

#### MOODY, WILLIAM H., of Massachusetts, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Amendments. Volume V, section 5756.

Amendments germane. Volume IV, section 3825.

Amendments not germane. Volume V, section 5874.

Authorization of appropriations. Volume IV, section 3593.

Call of the House. Volume IV, section 2990.

Congressional Record. Volume V, section 6986.

Continuation of public work. Volume IV, sections 3703, 3750.

Five-minute debate. Volume V, section 5226.

Jurisdiction of committees. Volume IV, section 4034.

Legislation on appropriation bills. Volume IV, sections 3582, 3848, 3875.

Personal privilege. Volume III, section 2689.

Point of order. Volume V, section 6870.

Quorum. Volume IV, section 2944.

Substitute amendment. Volume IV, section 4902.

## MOON, JOHN A., of Tennessee, Chairman.

Decisions on questions of order relating to-

Committees, jurisdiction of. Volume VII, section 1835.

## MOORE.

The Virginia election case of Moore v. Lewis in the Eighth Congress. Volume I, section 765.

The Kentucky election case of Letcher v. Moore in the Twenty-third Congress. Volume I, section

The Kansas election case of Moore v. Funston in the Fifty-third Congress. Volume  ${\bf II}$ , sections  ${\bf 1052,\,1053.}$ 

The Georgia election case of Clark v. Moore, in the Sixty-eighth Congress. Volume VI, section 161.

# MOORE, J. HAMPTON, of Pennsylvania, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1447, 1482.

# MOORMAN.

The South Carolina election case of Moorman v. Latimer in the Fifty-fourth Congress. Volume II, section 1066.

# MOREY.

The Louisiana election case of Kennedy and Morey v. McCranie in the Forty-first Congress. Volume I, sections 328–336.

The Louisiana election case of Spencer v. Morey in the Forty-fourth Congress. Volume II, sections 913, 914.

The Ohio election case of Campbell v. Morey in the Forty-eighth Congress. Volume II, sections 991, 992.

# MORGAN.

- The Ohio election case of Delano v. Morgan in the Fortieth Congress. Volume II, sections 864-866.
- The Mississippi election case of Chalmers v. Morgan in the Fifty-first Congress. Volume II, section 1035
- The Senate election cases of John T. Morgan, of Alabama, and L. Q. C. Lamar, of Mississippi, in the Forty-fifth Congress. Volume I, section 359.

## MORNING HOUR.

- (1) The call of committees.
- (2) Interruption of the call of committees.

#### (1) The Call of Committees.

- The rule for consideration of bills on the House Calendar on call of committees. Volume IV, section 3118.
- A bill once brought up on call of committees continues before the House in that order of business until finally disposed of. Volume IV, section 3120.
- The House having completed the order of business and not being ready to adjourn, the Speaker directed the call of committees to be resumed. Volume IV, section 3133.
- A bill must be actually on the House Calendar, and properly there also, in order to be considered in the morning hour. Volume IV, sections 3122-3126.
- The Speaker may, upon statements from the chairman and other members of a committee, rule that the calling up of a bill has been authorized by a committee. Volume IV, section 3128.
- Interpretation of the rule of the call of committees in the form existing prior to 1890. Volume IV, section 3121.
- The call of committees under the Calendar Wednesday rule is differentiated from the call of committees during the regular morning hour, and each maintains its separate calendar. Volume VII, section 944.

## (2) Interruption of the Call of Committees.

- The rule for interrupting a call of committees at the end of sixty minutes. Volume IV, section 3134.
- The call of committees in the morning hour does not necessarily end in sixty minutes. Volume IV, section 3119.
- The motion to go into Committee of the Whole House on the state of the Union may be made after sixty minutes of the morning hour, or sooner if that order fails. Volume IV, section 3135.
- It is not in order before the expiration of sixty minutes of the call of committees to move to go into Committee of the Whole House on the state of the Union to consider a bill that is not privileged. Volume IV, section 3141.
- An instance wherein the House, by recess, remained for two calendar days at the stage of business wherein the motion under Rule XXIV, section 5, was in order. Volume **IV**, section **3135**.
- The call of committees may be interrupted at the end of sixty minutes by a privileged report as well as by a motion to go into Committee of the Whole. Volume IV, sections 3131, 3132.
- The Speaker has declined to allow the call of committees to be interrupted by a privileged report. Volume IV, section 3132.
- The Speaker has declined to allow the call of committees to be interrupted by a request for unanimous consent. Volume **IV**, section **3130**.

## MORRIS.

The Pennsylvania election case of Morris v. Richards in the Fourth Congress. Volume I, section 554.

# MORRISON.

The New Hampshire election case of Perkins v. Morrison in the Thirty-first Congress. Volume I, section 311.

## MORROW, WILLIAM W., of California, Speaker.

Decision on question of order relating to-

Order of business. Volume IV, section 3183.

#### MORTON.

The election case of Morton and Daily, from the Territory of Nebraska, in the Thirty-seventh Congress. Volume I, section 687.

The Nebraska election case of Morton v. Daily in the Thirty-seventh Congress. Volume I, sections 615–619.

#### MOSCOWITZ.

The inquiry into the conduct of Grover M. Moscowitz, judge for the eastern district of New York, in 1930. Volume VI, section 552.

# MOSES, GEORGE H., of New Hampshire, President pro tempore.

Decisions on questions of order relating to-

Amendment. Volume VIII, section 3186.

Privileged. Volume VI, sections 37, 239.

Senator, oath of. Volume VI, section 19.

## MOSS.

The Kentucky election case of Moss v. Rhea in the Fifty-seventh Congress. Volume II, sections 1120, 1121.

## MOTIVES.

Mentioning a Member by name, arraigning the motives of Members, and personalities generally are not in order in debate. Volume V, section 5131.

A telegram reprinted in a newspaper charging that a Member had been influenced in his official acts by unworthy motives was held to involve a question of personal privilege. Volume **VI**, section **576**.

Inference that a Member is actuated by ulterior motives in official conduct presents a question of privilege. Volume VI, section 598.

Newspaper assertions that statements made on the floor are false do not give to a question of privilege unless imputing dishonorable motives. Volume VI, section 616.

Statements impugning motives prompting Members in the discharge of their official duties sustain a question of personal privilege. Volume VI, section 617.

In speaking to a question of personal privilege a Member is required to confine his remarks to the question involved, but is entitled to enter into a discussion of related matters showing motives which prompted the charges giving rise to the question of privilege. Volume **VI**, section **619**.

Statements in published hearings of a committee attributing unworthy motives to a Member for acts in representative capacity give rise to a question of privilege even though not noted at the time nor reported by the committee. Volume VIII, section 2216.

It was held out of order in the Senate to refer to a Member of the House in opprobrious terms or to impute to him improper conduct or unworthy motives. Volume VIII, section 2513.

Reflection upon the motives actuating the Chairman of the Committee of the Whole in rendering a decision constitutes a breach of order. Volume VIII, section 2515.

It is not in order in debate for a Member to impugn the motives or criticize the actions of Members of the Senate. Volume **VIII**, section **2520**.

# MOTOR BOATS.

The Committee on the Merchant Marine and Fisheries reports bills dealing with motor boats. Volume VII, section 1855.

# MOTOR VEHICLES.

Registration and supervision of motor vehicles engaged in interstate commerce and the licensing of operators thereof are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1819.

#### MOVER.

- No Member may speak more than once to the same question unless he be the mover or proposer, in which case he may speak in reply after all choosing to speak have spoken. Volume **V**, section **4991**.
- The right of the "mover, proposer, or introducer of the matter pending" to close debate does not belong to a Member who has merely moved to reconsider the vote on a bill which he did not report. Volume **V**, section **4994**.
- In the earlier practice of the House the right of the mover to close the debate might not be cut off by the previous question. Volume **V**, section **4995**.
- The mover of a proposition is entitled to prior recognition for allowable motions relating thereto. Volume VI. section 394.
- In recognizing Members to move to recommit the Speaker gives preference, first, to the ranking minority member of the committee reporting the bill; then to the remaining minority members of that committee in the order of their rank, and if no member of the committee qualifies, then to the leader of the minority party in the House. Volume **VIII**, section **2767**.
- A Member opposed to the bill as a whole is recognized to move to recommit in preference to one opposed to a portion of the bill only. Volume **VIII**, section **2769**.
- A member of the committee reporting a bill is entitled to prior recognition to move recommitment in preference to one not a member of the committee. Volume **VIII**, section **2769**.
- Prior right to move to recommit belongs to the member of the committee reporting the bill who first rises and qualifies as opposed to the bill. Volume VIII, section 2770.
- When the previous question has been ordered on a bill and amendment to final passage, members of the committee reporting the bill who qualify without condition or reservation are entitled to priority in recognition to move to recommit. Volume **VIII**, section **2771**.
- The right to move to recommit a House bill with Senate amendment belongs to a Member opposed to the bill rather than to one opposed to the Senate amendment only. Volume **VIII**, section **2772**.
- A member of the committee opposed to the bill reporting the measure is entitled to recognition to move recommitment over one not a member of the committee but otherwise equally qualified. Volume VIII, section 2773.
- In recognizing under the rule to move to recommit, the Speaker is governed by the attitude of Members toward the bill and not by their political affiliation. Volume **VIII**, section **2772**.
- A Member who failed to vote may not move to reconsider. Volume VIII, section 2774.
- On a vote on which the yeas and nays have not been ordered recorded, any member may move to reconsider regardless as to whether he voted with the prevailing side. Volume **VIII**, section 2785.
- A vote having been incorrectly announced through error on the part of the Clerk, it is in order to move that the Journal and Record be amended to conform to the facts, or the Speaker may of his own initiative announce the correction and direct that the Journal be corrected. Volume **VIII**, section **3162**.
- While it is unusual to instruct conferees before a conference is had, it is in order to moved instructions for a first conference as for any subsequent conference. Volume **VIII**, section **3230**.
- The proponent of a motion is entitled to the floor against all save the member in charge, who has prior right to recognition and may move the previous question at any time during the hour allotted him. Volume VIII, section 3231.

#### MOVER—Continued.

Recognition to move recommitment of a conference report is due Members opposed to the report, regardless of party affiliations, but in the absence of other considerations preference is accorded Members of the minority. Volume VIII, section 3319.

Under general parliamentary usage a Member having the floor may yield time for debate to others and retain the right to resume debate or move the previous question. Volume **VIII**, section 3383.

Instance wherein the Speaker near the end of a session requested that Members desiring to be recognized to move to suspend the rules submit their request in writing. Volume **VIII**, section **3401**.

Recognition to move suspension of the rules on days on which the motion is in order is within the discretion of the Speaker. Volume VIII, section 3402.

Pending the decision of a question of order raised against a conference report it is in order to move to suspend the rules and agree to the report. Volume VIII, section 3422.

#### MUDD.

The Maryland election case of Mudd v. Compton in the Fifty-first Congress. Volume I, sections 577-580

# MUHLENBERG, FREDERICK A., of Pennsylvania, Speaker.

Decisions on questions of order relating to-

Adherence. Volume V, section 6253.

Speaker's vote. Volume V, section 6956.

## MUMFORD.

The election case of George Mumford, of North Carolina, in the Fifteenth Congress. Volume I, section 497.

# MURPHY.

The Iowa election case of Murphy v. Haugen in the Sixty-second Congress. Volume VI, section 133.

# MURRAY.

The South Carolina election case of Murray v. Elliott in the Fifty-fourth Congress. Volume II, section 1074.

## MUSCLE SHOALS.

The control and disposition of nitrate and power plants at Muscle Shoals are subjects within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1897.

# MUSEUMS.

Authorization for designs of Library and Museum buildings within the District of Columbia and the erection of buildings on the grounds of the Smithsonian Institution are within the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on the Library. Volume VII, section 1971.

## MUSIC.

The Speaker and President of the Senate have discretion as to the use of the Capitol grounds for processions, assemblies, music, and speeches on occasions of national interest. Volume **V**, section **7312**.

# MUSTER ROLL.

The Election Committee held copies of muster rolls of a regiment prima facie evidence of the age of soldier voters. Volume II, section 851.

## MUTES

Although the State constitution required that every vote be given viva voce the Elections Committee, in a report which failed, evidently for other reasons to be sustained, decided that the votes of certain mutes might be counted. Volume I, section 54.

# MUTINY.

Bills of lading as evidence, bonds in admiralty cases, willful destruction of vessels, mutiny, etc., are subjects within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4145.

# MYERS.

- The Pennsylvania election case of Kline v. Myers in the Thirty-eighth Congress. Volume I, section 723.
- The Pennsylvania election case of Myers v. Moffet in the Forty-first Congress. Volume II, section 874.
- The Pennsylvania election case of Cessna v. Myers in the Forty-second Congress. Volume II, sections 885, 886.
- The South Carolina election case of Meyers v. Patterson in the Fifty-ninth Congress. Volume II, section 1135.
- The South Carolina election cases of Dantzler v. Lever, Prioleau v. Legare, and Myers v. Patterson in the Sixtieth Congress. Volume **VI**, section **122**.
- The South Carolina election cases of Richardson v. Lever, Prioleau v. Legare, and Myers v. Patterson, in the Sixty-first Congress. Volume VI, section 128.

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# NAME.

Mentioning a Member by name, arraigning the motives of Members, and personalities generally are not in order in debate. Volume V, section 5131.

A Member may not in debate refer to another Member by name. Volume V, section 5144.

A Senator having changed his name, the Senate instructed its Secretary to use the new name, Volume II, section 1141.

The naming and measuring of vessels are subjects within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4132.

It is not in order in debate for a Member to refer to a Member of the Senate by name, nor may the Speaker entertain a request for unanimous consent to proceed in violation of this rule. Volume VIII, section 2519.

Reference to a Member of the Senate in terms of criticism is not in order even though the Senator referred to is not mentioned by name. Volume VIII, section 2512.

In debate a Member should not address another in the second person or refer to him by name or call upon him to answer. Volume VI, section 600.

Report of a committee holding in contempt of the House a Member who had permitted the dissemination of letters in his name reflecting upon the honor and integrity of Members of the House. Volume **VI**, section **400**.

Instance wherein a Member in discussing the practice of extending remarks in the Record was permitted to refer to a Member of Congress without naming him. Volume VIII, section 2511.

It is not essential that a newspaper editorial mention a Member's name in order to present a question of privilege and it is sufficient if the reference is accurate enough to identify him. Volume **VI.** section **617.** 

Although a newspaper article reflecting on a Member may not mention him by name, yet if from the implication the identity of the Member referred to is unmistakable it is sufficient to warrant recognition on a question of privilege. Volume **VI**, section **616**.

Aspersions upon a Member unnamed may be made the basis of a question of privilege if it is obvious to whom application was intended. Volume **VI**, section **607**.

To sustain a question of privilege it is not necessary that the Member referred to be designated by name. It is sufficient if the description is such as to be generally recognized. Volume **VI**, section **602**.

A resolution authorizing an investigation of the propriety of introducing bills in the name of more than one Member was held to involve a question of privilege. Volume VI, section 574.

# NAMING.

The Speaker may name any Member persisting in disorderly conduct. Volume II, section 1344. The parliamentary law relating to naming a Member who persists in irregularity and punishment by the House. Volume V, section 5176.

The parliamentary law provides that the House shall deal with a Member named by the Speaker. Volume  $\mathbf{H}$ , section 1344.

# NAPHTHA.

The regulation of small vessels propelled by naphtha, etc., and the transportation of inflammable substances on passenger vessels are generally, but not exclusively, reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4142.

#### NARCOTICS.

The Committee on Ways and Means has jurisdiction over legislation relating to the importation of narcotics. Volume VII, section 1733.

Bills relating to the importation of narcotics, of adulterated or misbranded seeds, and of women for immoral purposes have been reported, but not exclusively, by the Committee on Interstate and Foreign Commerce. Volume VII, section 1820.

#### NATIONAL ANTHEM.

The Committee on the Judiciary has exclusive jurisdiction of bills providing for the adoption of a national anthem. Volume VII, section 1775.

#### NATIONAL ARBORETUM.

The importation and interstate transportation of trees, shrubs, and other nursery stock, quarantine regulations against insect pests and plant diseases, and the establishment of a national arboretum are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1863.

#### NATIONAL BANK ACT.

A bill amending the national bank act was by consent referred to the Committee on the Judiciary. Volume VII, section 1786.

#### NATIONAL BANKS.

The Committee on Banking and Currency has reported generally on the subject of national banks and also on the subject of current deposit of public moneys. Volume IV, section 4083.

Legislation relating to national banks, including bills granting charters to such banks, and providing penalties for their mismanagement, is within the jurisdiction of the Committee on Banking and Currency. Volume VII, section 1790.

## NATIONAL CEMETERIES.

Legislation relating to the national cemeteries is within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4186.

An appropriation to build a new road to a national cemetery was ruled out of a general appropriation bill as not being a legitimate continuation of the cemetery as a public work. Volume **IV**, section **3798**.

Legislation relating to the establishment and care of national cemeteries, national military parks, and provisions for roads, walks, and curbs within and for such reservations, and the marking of graves of Confederate soldiers is within the jurisdiction of the Committee on Military Affairs. Volume VII, section 1891.

# NATIONAL DOMAIN.

An appropriation for examination of mineral resources and products of the national domain was held to be authorized by law. Volume VII, section 1222.

# NATIONAL ELECTIONS.

The Committee on Election of President, Vice-President, and Representatives in Congress has reported bills relating to the national election laws and the enforcement thereof. Volume IV, section 4301.

# NATIONAL FINANCES.

While the Ways and Means Committee has jurisdiction as to the revenues and bonded debt of the United States, its claims as to the subject of "national finances" and "preservation of the Government credit" have been resisted successfully. Volume IV, section 4023.

## NATIONAL FORESTS.

An appropriation for maintenance in cooperation with the War Department of an air patrol for fire prevention in national forests was held to be authorized by law. Volume **VII**, section **1168**.

#### NATIONAL GUARD.

Conclusion of the Judiciary Committee that acceptance of commission in the National Guard by a Member vacates his seat. Volume VI, section 60.

Directions to the Secretary of War to issue stores and material to the National Guard is authorized by law. Volume VII, section 1274.

#### NATIONAL HOME FOR DISABLED VOLUNTEER SOLDIERS.

Managers of the National Home for Disabled Volunteer Soldiers are elected by joint resolution of Congress. Volume **V**, section **7336**.

Resignation of member of Board of Managers of National Home for Disabled Volunteer Soldiers. Volume V, section 7337.

Legislation relating to the National Soldiers' Homes is within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4185.

The appointment of managers for the National Home for Disabled Volunteer Soldiers being vested by law in Congress, a paragraph making such appointment was held in order on the sundry civil appropriation bill. Volume **IV**, section **4052**.

#### NATIONAL PARKS.

The Committee on Public Lands has jurisdiction over subjects relating to those national parks created out of the public domain. Volume IV, section 4198.

An appropriation for feeding elk in national parks was held to be authorized by law and to constitute a deficiency and to be in order on an appropriation bill. Volume VII, section 1175.

An appropriation for the construction of national-park and national-monument roads including necessary bridges was held to be sanctioned by law. Volume VII, section 1218.

An appropriation for the acquisition of land contiguous to a national park and conforming to the original purpose for which the park was established was held in order as continuing a work in progress. Volume **VII**, section **1387**.

The Committee on the Public Lands has jurisdiction over subjects relating to those national parks created out of the public domain. Volume VII, section 1925.

Overruling the Speaker, at his invitation, the House decided that a bill providing for the establishing of a national park and conferring authority on the Secretary of the Interior to administer, protect, and develop it, required consideration in the Committee of the Whole. Volume VIII, section 2412.

## NATIONALS.

A bill to indemnify a foreign government for injury to its nationals was held to be a public bill. Volume VII, section 865.

## NATIONAL STATUARY HALL.

The history of National Statuary Hall. Volume VIII, section 3643.

A statute authorizes the contribution by each State of statues of two of its distinguished citizens to be placed in National Statuary Hall. Volume **VIII**, section **3643**.

## NATIONS.

Congratulations of the House at the appearance of a new nation. Volume VII, section 1552.

A treaty providing for mutual reports by contracting nations to an international bureau was held to sanction appropriations for the bureau's maintenance although no treaty had been entered into providing for establishment of the bureau. Volume VII, section 1142.

Bills providing protection for the uniform of friendly nations are under the jurisdiction of the Committee on the Judiciary. Volume VII, section 1774.

Adjournment in honor of memory of the deceased sovereign of a foreign nation. Volume VIII, section 3597.

# NATURALIZATION.

- (1) Committee, jurisdiction of.
- (2) In general.

# NATURALIZATION—Continued.

#### (1) Committee, Jurisdiction of.

The rule gives to the Committee on Immigration and Naturalization jurisdiction of subjects relating "to immigration or naturalization." Volume IV, section 4309.

In the later practice the Committee on Immigration and Naturalization has confirmed its jurisdiction over the subject of naturalization. Volume IV, section 4311.

Establishment of a Bureau of Immigration and Naturalization, and the provision and maintenance of personnel and equipment for administration of the immigration and naturalization laws, are subjects within the jurisdiction of the Committee on Immigration and Naturalization. Volume VII, section 2038.

#### (2) In General.

Reference to a discussion as to the validity of certain naturalization papers. Volume II, section 874.

The admission to naturalization being the function of a judge, a performance of this function by a clerk is void. Volume II, section 992.

As to what is meant by a common-law jurisdiction justifying a court to naturalize aliens under the act of Congress. Volume II, section 998.

Naturalization by a court whose authority was unquestioned for years, was sustained by the House. Volume II, section 998.

# NATURAL RESOURCES.

Control of the waters, and preservation of natural resources, of international boundary streams are within the general but not the exclusive jurisdiction of the Committee on Foreign Affairs. Volume VII, section 1881.

# NAVAL ACADEMY.

Relations of the House and its Members to the Military and Naval academies. Volume V, section 7345

Provision for the construction of a new boathouse at the Naval Academy was held not to be in order in an appropriation bill as a continuation of a public work. Volume VII, section 1356.

Language prohibiting an increase in the number of instructors at the Naval Academy was held not to come within the exceptions admitting legislation on appropriation bills. Volume VII, section 1513.

# NAVAL AFFAIRS, COMMITTEE ON.

The creation and history of the Committee on Naval Affairs, section 13, of Rule XI. Volume IV, section 4189.

Recent history of the Committee on Naval Affairs, section 13 of Rule XI. Volume VII, section 1906. The rule gives to the Committee on Naval Affairs jurisdiction of subjects relating "to the Naval Establishment, including the appropriations for its support." Volume IV, section 4189.

Contingent expenses in the bureaus of the Navy Department are appropriated for in the legislative and not the naval bill. Volume IV, section 4038.

Respective jurisdictions of Committees on Appropriations and Naval Affairs over appropriations for ocean and lake surveys. Volume IV, sections 4040, 4041.

Stationery, books of reference, etc., for the Navy Department are provided in the legislative bill under jurisdiction of the Committee on Appropriations. Volume IV, section 4037.

Bills relating to naval aviation and marine aeronautics are reported by the Committee on Naval Affairs. Volume VII, section 1907.

The acquisition or alienation of realty for naval sites and the establishment, construction, improvement, or dismantling of naval facilities thereon are within the jurisdiction of the Committee on Naval Affairs. Volume **VII**, section **1908**.

#### NAVAL AFFAIRS, COMMITTEE ON—Continued.

- Bills authorizing the receipt by naval personnel of decorations, orders, medals, and other insignia and the acceptance of offices with compensation and emoluments from foreign Governments have been reported by the Committee on Naval Affairs. Volume **VII**, section **1909**.
- The Committee on Naval Affairs has exercised limited jurisdiction over bills relating to the Coast and Geodetic Survey. Volume VII, section 1910.
- Proposed legislation affecting the Coast Guard, the Marine Corps, the Marine Band, and the Fleet Marine Corps Reserve, is within the jurisdiction of the Committee on Naval Affairs. Volume VII, section 1911.
- Bills authorizing the payment of claims for losses of private property incident to service in the Navy have been reported by the Committee on Naval Affairs. Volume VII, section 1912.
- Bills relating to the Naval Observatory are within the jurisdiction of the Committee on Naval Affairs. Volume VII, section 1913.

# NAVAL ESTABLISHMENT.

- The rule gives to the Committee on Naval affairs jurisdiction of subjects relating "to the Naval Establishment, including the appropriations for its support." Volume IV, section 4189.
- Statutory direction to establish a naval station was construed as authorizing the paving of streets and erection of warehouses as incidental thereto. Volume VII, section 1232.
- Appropriations for hire of automobiles, hire of launches, and rent of offices outside of navy yards were held incidental to the maintenance of the Naval Establishment and therefore in order on an appropriation bill. Volume VII, section 1245.
- An appropriation for equipment of a naval dry dock already in existence was held to be in continuation of a public work. Volume **VII**, section **1352**.

## NAVAL PERSONNEL.

- An appropriation for advertisements for naval recruits was held to be unauthorized and therefore not in order on an appropriation bill. Volume **VII**, section **1233**.
- An appropriation for hire of quarters for naval personnel when otherwise unobtainable was held to be in order on an appropriation bill. Volume **VII**, section **1244**.
- Where a current law provided an appropriation for furnishing during the current fiscal year service records of naval personnel, an appropriation for continuance of that work beyond the year was held not to be in continuation of a public work. Volume **VII**, section **1346**.
- Bills authorizing the receipt by naval personnel of decorations, orders, medals, and other insignia and the acceptance of offices with compensation and emoluments from foreign Governments have been reported by the Committee on Naval Affairs. Volume **VII**, section **1909**.
- Jurisdiction over legislative propositions relating to the vocational rehabilitation of disabled persons discharged from the military or naval forces was exercised by the Committee on Education until transferred to the Committee on World War Veterans' Legislation, in 1924. Volume VII, section 1975.
- An appropriation for recreation of enlisted men, although without specific statutory authorization, was held to be in order on an appropriation bill as necessary to the efficient maintenance of naval operations. Volume VII, section 1240.

# NAVAL OBSERVATORY.

Bills relating to the Naval Observatory are within the jurisdiction of the Committee on Naval Affairs. Volume VII, section 1913.

# NAVAL RESERVE.

Bills to extend and increase the merchant marine, even when including the subject of a naval reserve, have been reported by the Committee on Merchant Marine and Fisheries. Volume IV, section 4138.

# NAVAL STRENGTH.

The boundaries between the United States and foreign nations, and naval strength, bridges, and dams on waters along such boundaries and subjects within the jurisdiction of the Committee on foreign Affairs. Volume IV, section 4166.

# NAVIGABLE WATERS.

- Bills declaring as to whether or not streams are navigable, and for preventing hindrances to navigation, and reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4101.
- Legislation relating to the construction of bridges over navigable waters belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4099.
- The Committee on Interstate and Foreign Commerce consider bills relating to dams in navigable streams, unless they are related to improvements under the jurisdiction of the Committee on Rivers and harbors. Volume **IV**, section **4100**.
- Legislation relating to dikes, dams, levees, and telephone and telegraph wires across navigable streams, and to change of name, navigability or diversion of water from such streams, belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1810.
- The construction of a memorial bridge across a navigable stream is a subject within the jurisdiction of the Committee on Interstate and Foreign Commerce and not the Committee on the Library. Volume VII, section 1812.
- The Committee on Interstate and Foreign Commerce exercises jurisdiction over bills authorizing the construction of dams across navigable streams. Volume VII, section 1831.
- The construction of locks on navigable streams is a subject within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1834**.
- The Committee on Rivers and Harbors and not the Committee on Flood Control was deemed to have jurisdiction over proposed legislation relating to the erosion of banks along navigable streams. Volume VII, section 1838.
- The pollution of navigable waters is a subject within the jurisdiction of the Committee on Rivers and Harbors. Volume VII, section 1839.
- The building, maintenance, and operation of bridges across navigable waters or artificial waterways in process of construction is not within the jurisdiction of the Committee on Rivers and Harbors. Volume **VII**, section **1846**.
- The Committee on Agriculture exercises jurisdiction over bills relating to the purchase protection, and reforestation of watersheds of navigable streams and cooperation between the States or on the part of the Federal Government with the States for such purposes. Volume **VII**, section **1876**.
- Consent to construction of a bridge across a navigable stream was held to be a regulation of commerce and not a conveyance of public property or an easement therein. Volume **VIII**, section **2391**.

# NAVIGATION.

- The subjects of navigation and the navigation laws and regulation of shipping in Hawaii and even in the Philippines have been considered by the Committee on Merchant Marine and Fisheries. Volume IV, section 4130.
- The regulation of harbors and the placing of works likely to be obstructive to navigation, such as pipes and tunnels, are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4102.
- Bills establishing light-houses and fog signals and authorizing light-ships are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4104.
- Bills relating to ocean derelicts, lumber rafts, and Hydrographic Office charts have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4105.

#### NAVIGATION—Continued.

- The preservation of public works for the benefit of navigation and the use of waterpower on improved streams have been within the jurisdiction of the Committee on Rivers and Harbors. Volume IV, section 4125.
- The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lake, and the survey and improvement of navigation therefrom to the Sea via the St. Lawrence River has been transferred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1809**.
- Bills establishing a bureau of lighthouses, authorizing sale of lighthouse reservations, and providing for aids to navigation in the Lighthouse Service, formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume VII, section 1814.
- Navigation of International boundary streams and the construction of aids thereto have been considered by the Committee on Rivers and Harbors. Volume VII, section 1843.

#### NAVY.

- An appropriation to complete a naval vessel on which work had long been interrupted was admitted as being for the continuation of a public work. Volume IV, section 3707.
- By a broad construction of the rule, the principle of which is not generally applied in other matters, an appropriation for a new and not otherwise authorized vessel of the Navy is held to be for continuance of a public work. Volume **IV**, sections **3723**, **3724**.
- By an exceptional ruling a legislative provision increasing the enlisted force of the navy was admitted on an appropriation bill (footnote). Volume IV, section 3723.
- An appropriation for a new naval dry dock, which has not been begun under authority of prior law, has been held not to be in continuation of a public work. Volume **IV**, sections **3729–3734**. Resolutions in memory of the Admiral of the Navy. Volume **V**, sections **7208–7210**.
- While a committee of the House reported it inexpedient for the House to investigate the charges of a subordinate against a captain in the Navy, they expressly asserted the power of the House so to do. Volume III, section 1743.
- discussion as to the power of the Senate sitting in impeachment trials to command assistance of the military, naval, or civil service of the United States. Volume III, section 2158.
- No officer of the Army or Navy shall prescribe qualifications of voters or interfere with the suffrage. Volume I, section 512.
- A proposal authorizing the Secretary of the Navy to expend unobligated balances for labor-saving devices was held to be in order on an appropriation bill. Volume **VII**, section **1154**.
- Appropriations for new vessels and otherwise unauthorized craft of the Navy, formerly held to be in order as a continuance of a public work, are no longer admissible on an appropriation bill. Volume VII, section 1351.
- A proposition to authorize the construction of vessels for the Navy was held to involve legislation. Volume VII, section 1440.
- Dicta in contravention of an established ruling, holding that a legislative provision increasing the enlisted force of the navy is not in order on an appropriation bill. Volume VII, section 1541.
- A provision prohibiting the use of an appropriation in paying midshipmen appointed from the Navy who have not served nine months aboard a vessel was admitted on an appropriation bill. Volume **VII**, section **1650**.
- A provision that an emergency fund for maintenance of the Navy be expended on the approval of the Secretary of the Navy was held to be a limitation, but provision that it be disbursed for such purposes as he might deem proper was held to be legislation and not in order on an appropriation bill. Volume VII, section 1716.

# NAVY—Continued.

To a paragraph providing pay for the Navy, an amendment relating to expenses of recruiting was held not germane. Volume VII, section 1700.

Bills authorizing the payment of claims for losses of private property incident to service in the Navy have been reported by the Committee on Naval Affairs. Volume VII. section 1912.

Observances of the House on occasions of the deaths of distinguished officers of the Army and Navy. Volume VIII, section 3592.

#### NAYLOR.

The Pennsylvania election case of Ingersoll v. Naylor in the Twenty-sixth Congress. Volume I, sections 803–804.

#### NEBRASKA.

House election cases from:

Thirty-fourth Congress.—Bennett v. Chapman. Volume I, section 829.

Thirty-fifth Congress.—Chapman v. Ferguson. Volume I, section 824.

Thirty-sixth Congress.—Daily v. Estabrook. Volume I, sections 839-840.

Thirty-seventh Congress.—Morton v. Daily. Volume I, sections 615-619, 687.

Reference to the claim of Nebraska for additional representation. Volume I, section 319.

#### NEFF.

The Louisiana election case of Shanks v. Neff in the Forty-third Congress. Volume I, section 609.

## NEGATIVE.

The question is put first on the affirmative and then on the negative side. Volume **V**, section **5925**. In a controversy as to votes objected to because the voter is an alien the party attacking the qualification may be required to prove a negative. Volume **I**, section **796**.

# NEUTRALITY.

The subjects of extradition with foreign nations, international arbitration, and violations of neutrality have been within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4178a.

Debate may continue, the previous question not having been ordered, until the Speaker has put the negative side of the question. Volume **VIII**, section **3065**.

After the Chair has put the affirmative, debate is still in order before the negative is put unless the previous question has been ordered. Volume VIII, section 3066.

On a question requiring a two-thirds vote two Members favoring the affirmative are paired with one Member favoring the negative. Volume **VIII**, section **3082**.

On questions requiring a two-thirds majority Members are paired two in the affirmative against one in the negative. Volume VIII, section 3088.

Debate on a pending proposition is closed when the question is put on both the affirmative and negative, and the avoidance of this vote through lack of a quorum does not open the question to debate when again under consideration. Volume **VIII**, section **3097**.

The Chair may vote to make a tie and so decide the question in the negative as he may vote to break a tie and decide a question in the affirmative. Volume VIII, section 3100.

On a demand for the yeas and nays it is not in order to request a rising vote in the negative and the count of the Chair is not subject to verification. Volume **VIII**, section **3114**.

## NEVADA.

In 1877 an elector of Nevada was objected to as disqualified, but because of an error in the objection it was not pressed and the vote was counted. Volume VIII, section 1974.

# NEWBERRY.

The Senate election case of Ford v. Newberry, from Michigan, in the Sixty-seventh Congress. Volume VI, section 72.

# NEW HAMPSHIRE.

House election cases from:

Twenty-eighth Congress.—New Hampshire Members. Volume I, sections 309-310.

Thirty-fifth Congress.—Perkins v. Morrison. Volume I, section 311.

Twenty-eighth Congress.—New Hampshire Members. Volume I, sections 309-310.

Senate election case from:

Thirty-third Congress.—Charles G. Atherton. Volume V, section 6689.

# NEW JERSEY.

House election cases from:

First Congress.—New Jersey Members. Volume I, sections 765, 757.

Twenty-sixth Congress.—"Broad Seal case." Volume I, sections 791-802.

Twenty-ninth Congress.—Farlee v. Runk. Volume I, section 813.

Senate election case from:

Thirty-ninth Congress.—John P. Stockton. Volume II, section 877.

#### NEW MEXICO.

House election cases from:

Thirty-first Congress.—Hugh N. Smith and William S. Meservey. Volume I, sections 405-406.

Thirty-third Congress.—Lane v. Gallegos. Volume I, section 823.

Thirty-fourth Congress.—Otero v. Gallegos. Volume I, sections 830, 831.

Thirty-eighth Congress.—Gallegos v. Perea. Volume I, section 728.

Fortieth Congress.—Chaves v. Clever. Volume I, sections 541-542.

Forty-eighth Congress.—Manzanares v. Luna. Volume II, section 984.

Sixtieth Congress.—Larrazola v. Andrews. Volume VI, section 123.

Senate election case from:

Sixty-ninth Congress.—Bursum v. Bratton. Volume VI, section 170.

The House declined to admit a Delegate from New Mexico before the organization of the Territory had been authorized by law. Volume **I**, section **405**.

# NEWTON, WALTER H., of Minnesota, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, section 1286.

Bills. Volume VIII, section 2348.

# NEW YORK.

House election cases from:

Third Congress.—Van Rensselaer v. Van Allen. Volume I, section 759.

Seventh Congress.—John P. Van Ness. Volume I, section 486.

Thirteenth Congress.—Monroe v. Jackson. Volume I, section 814.

Thirteenth Congress.—Williams, jr., v. Bowers. Volume I, section 647.

Fourteenth Congress.—Willoughby v. Smith. Volume I, section 648.

Fourteenth Congress.-Wright, jr., v. Fisher and Root v. Adams. Volume I, section 650.

Sixteenth Congress.—Guyon, jr., v. Sage and Hugunin v. Ten Eyck. Volume I, section 649.

Seventeenth Congress.—Colden v. Sharp. Volume  ${\bf I}$ , section  ${\bf 638}$ .

Eighteenth Congress.—Adams v. Wilson. Volume I, section 776.

Nineteenth Congress.—Guyon, jr., v. Sage and Hugunin v. Ten Eyck. Volume I, section 649.

Twenty-first Congress.—Willoughby v. Smith. Volume I, section 648.

Thirty-sixth Congress.—Williamson v. Sickles. Volume I, sections 597, 598.

Thirty-ninth Congress.—Dodge v. Brooks. Volume II, sections 859-861.

Forty-first Congress.—Van Wyck v. Green. Volume II, section 875.

Forty-sixth Congress.—Duffy v. Mason. Volume II, sections 942-944.

Fifty-second Congress.—Noyes v. Rockwell. Volume I, sections 574-576.

# NEW YORK—Continued.

House election cases from-Continued.

Fifty-fourth Congress.—Campbell v. Miner. Volume II, section 1063.

Fifty-fourth Congress.—Cheseborough v. McClellan. Volume I, section 743.

Fifty-fourth Congress.—Mitchell v. Walsh. Volume II, section 1086.

Fifty-fifth Congress.—Fairchild v. Ward. Volume II, section 1106.

Fifty-fifth Congress.—Ryan v. Brewster. Volume II, section 1107.

Sixty-fourth Congress.—Brown v. Hicks. Volume VI, section 143.

Sixty-fourth Congress.—Cantor v. Siegel. Volume VI, section 102.

Sixty-fifth Congress.—Gerling v. Dunn. Volume VI, section 150.

Sixty-eighth Congress.—Chandler v. Bloom. Volume VI, section 160.

Sixty-eighth Congress.—Ansorge v. Weller. Volume VI, section 163.

Sixty-eighth Congress.—Frank v. LaGuardia. Volume VI, section 164.

Sixty-ninth Congress.—Sirovich v. Perlman. Volume VI, section 169.

Seventieth Congress.—Hubbard v. LaGuardia. Volume VI, section 176.

#### Senate election case from:

Forty-seventh Congress.—Lapham and Miller. Volume II, section 955.

The inquiry into the conduct of H. Snowden Marshall, United States district attorney for the southern district of New York. Volume VI, section 468.

The investigation into the conduct of H. Snowden Marshall, United States district attorney for the southern district of New York. Volume VI, section 530.

The inquiry into the conduct of Francis A. Winslow, judge of the southern district of New York, in 1929. Volume VI, section 550.

The inquiry into the conduct of Grover M. Moscowitz, judge for the eastern district of New York, in 1930. Volume VI, section 552.

# NEWLAND.

The North Carolina election case of Newland v. Graham in the Twenty-fourth Congress. Volume I, sections 784–786.

# NEWMAN.

The Mississippi election case of Newman v. Spencer in the Fifty-fourth Congress. Volume I, section 754.

## NEWSHAM.

The Louisiana election cases of Hunt v. Sheldon, Sypher v. St. Martin, Kennedy and Morey v. McCranie, Newsham v. Ryan, and Darrall v. Bailey in the Forty-first Congress. Volume I, sections 328-336.

## NEWSPAPERS.

- (1) Representatives of, admitted to the floor and gallery.
- (2) Exercise of House's authority.—In relation to report.
- (3) Exercise of House's authority.—In relation to conduct of reporters.
- (4) Investigations ordered as to charges made by:
- (5) Questions of privilege as to.—When Members and others make charges in.
- (6) Questions of privilege as to.—Charges against officers of House.
- (7) Questions of privilege as to.—Specific charges against Members.
- (8) Questions of privilege as to.—General charges against Member.

# (1) Representatives of, Admitted to the Floor and Gallery.

Representatives of certain specified news associations are admitted to the floor of the House under regulations prescribed by the Speaker. Volume **V**, section **7304**.

Stenographers and reporters other than the official reporters are admitted by the Speaker to the gallery over the Speaker's chair under such regulations as he may prescribe. Volume **V**, section **7304**.

#### (1) Representatives of, Admitted to the Floor and Gallery—Continued.

At first the representatives of the press were admitted to the floor, but later the present practice of assigning to them the use of a gallery under certain regulations was adopted. Volume **V**, sections **7305–7310**.

Representatives of the press have been admitted by permission of the Speaker. Volume V, sections 7305–7310.

Accredited members of the press having seats in the gallery and employees of the House may go upon the floor of the House until within fifteen minutes of the hour of meeting. Volume **V**, section **7346**.

# (2) Exercise of House's Authority.—In Relation to Reports.

The supposed author of an anonymous newspaper charge against Member not named was arrested and interrogated at the bar of the House. Volume II, section 1633.

For publications affecting the reputations of Members reporters have been expelled from the House. Volume II, sections 1636, 1637.

A resolution as to an alleged false and scandalous report of the proceedings of the House by one of its reporters presented as a matter of privilege. Volume II, section 1631.

William Duane, for a publication tending to defame the Senate, was found guilty of contempt and imprisoned by order of that body. Volume **II**, section **1604**.

Reference to debate in the Senate on freedom of the press (footnote). Volume III, section 12640.

## (3) Exercise of House's Authority.—In Relation to Conduct of Reporters.

For improper conduct in connection with legislation reporters have been expelled from the House. Volume II, sections 1638, 1639.

Instance wherein a newspaper correspondent was expelled from the House for an offense connected with pending legislation. Volume III, section 1669.

Alleged misconduct of an occupant of the press gallery, although occurring during a former Congress, brought before the House as a matter of privilege. Volume III, section 2627.

In 1929 a Senate committee recommended the denial of the privilege of the floor to a newspaper reporter charged with publication of proceedings of an executive session. Volume VI, section 334.

A newspaper correspondent who violated the privileges of the House was, by resolution, excluded from that portion of the Capitol under the jurisdiction of the House for a period of 10 days. Volume VI, section 553.

# (4) Investigations Ordered as to Charges Made by.

A newspaper having made certain charges against the official character of the Speaker, he called a Member to the chair and moved an investigation, which was voted. Volume II, section 1364.

A newspaper charge against the Clerk was, at the request of that officer, investigated by the House. Volume I, section 295.

The House ordered the investigation, as a question of privilege, of a newspaper report of certain proceedings of the House. Volume III, section 2640.

The House, on the strength of a newspaper statement, ordered an investigation looking toward the impeachment of a justice of the Supreme Court. Volume III, section 2503.

On suggestion based on a newspaper report the House investigated the arrest and detention of a Member by authority of a court. Volume **III**, section **2676**.

The House has sometimes ordered in investigations on the basis of general and more or less vague newspaper charges. Volume III, sections 1833, 1834.

Instance wherein the Senate proceeded to an investigation of charges made in general terms against its membership by newspapers. Volume II, section 1612.

In 1846 the Senate investigated a general newspaper charge of corruption. Volume III, section 1835.

# (4) Investigations Ordered as to Charges Made by-Continued.

A Member who had been defamed in his reputation as a Representative by a newspaper article presented the case as one of privilege and the House ordered an investigation. Volume VI, section 396.

# (5) Questions of Privilege as to.—When Members and Others Make Charges in.

- A declaration in a newspaper interview by one Member that another Member had broken a party agreement was held to involve no question of personal privilege. Volume III, section 2715.
- One Member having, in a newspaper article, made charges against another Member in the latter's individual and not his representative capacity, a committee of the House found no question of privilege involved. Volume III, section 2691.
- A distinction has been drawn between charges made by one Member against another in a newspaper and the same made in debate on the floor. Volume III, section 2691.
- An employee of the House having, in a newspaper, charged a Member with falsehood in debate, a resolution relating thereto was entertained as a question of privilege. Volume III, section 2718.
- The reading on the floor of a newspaper interview and a letter written by another Member, the authenticity of which was not denied, was held not to present a question of privilege. Volume **VI**, section **590**.
- Charges made through the newspapers by a Member reflecting on the efficiency of another Member in his representative capacity do not support a question of privilege. Volume VI, section 605.

# (6) Questions of Privilege as to.—Charges against Officers of House.

- The request of an officer of the House for an investigation of newspaper charges against his administration is presented as a question of privilege. Volume III, section 2645.
- A newspaper charge than an officer of the House had conspired to influence legislation was considered as a question of privilege. Volume III, section 2628.

# (7) Questions of Privilege as to.—Specific Charges Against Members.

- In order to afford a basis for a question of personal privilege, a newspaper charge against a Member should present a specific and serious attack upon his representative character. Volume III, sections 2692, 2693.
- The House has entertained as a question of privilege and ordered the investigation of newspaper charges against a Member in his representative capacity. Volume III, sections 2696–2699.
- A newspaper article criticising Members generally involves no question of privilege. Volume III, section 2714.
- A newspaper article in the nature of criticism of a Member's acts in the House does not present a question of personal privilege. Volume III, sections 2712, 2713.
- No question of privilege arises from the fact that a newspaper has attributed to a Member certain remarks which he denies having used. Volume III, section 2708.
- It was held that a newspaper report of a Member's speech might not be examined as a matter of privilege. Volume III, section 2706.
- A newspaper publication stating that a certain Member would unite with others in a certain legitimate course of action was held not to involve a question of personal privilege. Volume III, section 2707.
- Newspaper statements that Cabinet members regard the official acts of a Member as a nuisance do not present a question of privilege. Volume VI, section 562.
- The statement in a telegram, published in a newspaper, that a resolution introduced by a Member was "a tissue of misrepresentation" was held to involve a question of personal privilege. Volume VI. section 563.
- A newspaper article criticizing a Member personally and not in his representative capacity does not present a question of privilege. Volume VI, section 569.

## (7) Questions of Privilege as to.—Specific Charges Against Members—Continued.

- A telegram reprinted in a newspaper charging that a Member had been influenced in his official acts by unworthy motives was held to involve a question of personal privilege. Volume VI, section 576.
- Newspaper statements that a Member voted for or against certain measures, although false, do not give rise to a question of privilege. Volume VI, section 608.
- Newspaper articles misstating or misconstruing the purport or effect of legislative measures supported by a Member do not give rise to a question of privilege. Volume **VI**, section **609**.
- Misrepresentations in newspaper reports of remarks in the House do not maintain a question of privilege. Volume VI, section 612.
- Newspaper charges impugning the veracity of a Member in statements made on the floor support a question of privilege. Volume VI, section 613.
- A newspaper statement that a Member obstructed legislation, without implying moral turpitude, does not sustain a question of privilege. Volume VI, section 614.
- Newspaper charges that a Member had used departmental employees while in the service of the Government in a political campaign were held to reflect on him in his representative capacity. Volume VI, section 615.
- Newspaper assertions that statements made on the floor are false do not give rise to a question of privilege unless imputing dishonorable motives. Volume **VI**, section **616**.
- Although a newspaper article reflecting on a Member may not mention him by name, yet if from the implication the identity of the member referred to is unmistakable it is sufficient to warrant recognition on a question of privilege. Volume **VI**, section **616**.
- It is not essential that a newspaper editorial mention a Member's name in order to present a question of privilege and it is sufficient if the reference is accurate enough to identify him. Volume **VI**, section **617**.
- Newspaper charges attributing to a Member dishonorable action in connection with matters not related to his official duties were held to sustain a question of personal privilege. Volume VI, section 619.
- A newspaper reference to "Rascally Leadership" as attributed to a Member was held to justify recognition on a question of personal privilege. Volume VI, section 621.
- A newspaper characterization of a Member as alien in mind and lacking in loyalty to our form of government was held to give rise to a question of personal privilege. Volume **VI**, section **622**.
- Reference in a newspaper article to a Member as a "congressional slacker" was held to present a question of personal privilege. Volume VIII, section 2479.
- A newspaper statement that remarks of a Member on the floor "were said at the White House" to be inspired by the President's opposition to a measure favored by the member was held not to given rise to a question of privilege. Volume VIII, section 2499.

## (8) Questions of Privilege as to.—General Charges Against Members.

- A newspaper allegation that a certain number of Representatives, whose names were not given, had entered into a corrupt speculation was held to involve a question of privilege. Volume III, section 2709.
- A newspaper article vaguely charging Members of Congress generally with corruption may not be brought before the House as involving a question of privilege. Volume III, section 2711.
- A newspaper article charging Members of the House generally with abuse of the franking privilege was held to involve a question of privilege. Volume III, section 2705.
- An accusation in a newspaper that certain members had received an excess of mileage pay was held to involve a question of privilege. Volume III, section 2704.
- A newspaper article charging certain Members by name with conspiracy to defraud the Government was presented as a matter of privilege. Volume III, section 2703.

## (8) Questions of Privilege as to.—General Charges Against Members—Continued.

- A newspaper article charging that an unnamed member of a certain committee of the House was corrupt in his representative capacity was held to involve a question of privilege. Volume III, section 1831.
- A newspaper article making general charges concerning the proceedings of the House was held not to involve a question of privilege. Volume III, section 2639.
- The publication by the Public Printer of an article alleged to be for the purpose of exciting unlawful violence among Members has been considered a matter of privilege. Volume III, section 2641.
- A newspaper reference to Members as "demagogues" does not warrant the raising of a question of privilege. Volume VI, section 566.
- Strictures in newspaper articles, however severe, do not present a question of privilege unless directed against a Member in his representative capacity. Volume VI, section 566.
- Vague charges in newspaper articles have not been entertained as questions of privilege Volume VI, section 570.
- Charges published as newspaper advertising that "Bad bills pass without reading" and "Steals are attempted" were held so to reflect upon the integrity of the proceeding of the House as to support a question of privilege. Volume **VI**, section **576**.
- Wide latitude is allowed the press in the criticism of Members of Congress, and such criticism, unless reflecting on a Member in his representative capacity, does not present a question of privilege. Volume VI, section 611.

## NEWSPRINT PAPER.

A bill creating a commission to assist in the purchase, sale, and distribution of newsprint paper was considered by the Committee on Interstate and Foreign Commerce. Volume VII, section 1826.

## NEWTON, ELECTION CASES OF.

The Virginia election case of Loyall v. Newton in the Twenty-first Congress. Volume I, section 780. The prima facie election case relating to Newton and Yell, of Arkansas, in the Twenty-ninth Congress. Volume I, section 572.

# NEWTON, THOMAS W.

- In 1847 Thomas W. Newton presented credentials showing his election in place of Archibald Yell, of Arkansas, who was an officer in the Army, and was admitted on his prima facie right. Volume I, section 489.
- The election case of Thomas W. Newton, of Arkansas, in the Twenty-ninth Congress. Volume I, section 489.

## NIAGARA.

- The Committee on Rivers and Harbors has reported on the subject of an international arrangement as to the use of water at the outlet of the Great Lakes. Volume IV, section 4126.
- The preservation of Niagara Falls and the control and regulation of the Niagara River are subjects which have been reported by the Committee on Rivers and Harbors. Volume **VII**, section **1842**.

# NIBLACK.

The Florida election case of Niblack v. Walls in the Forty-second Congress. Volume II, sections 890, 891.

## NILES.

Question as to sanity of. Volume I, section 441.

#### NOMINATIONS. See also "Elections."

In the balloting for managers of the Johnson impeachment, nominations were made before the vote. Volume III, section 2417.

Secretary Mellon having been nominated and confirmed as ambassador to a foreign country and having resigned as Secretary of the Treasury, the House declined to authorize an investigation. Volume VI, section 540.

In making up nominations for committees the majority delegate to the minority, with certain reservations, the selection of minority representation on the committees. Volume **VIII**, section 2172.

An instance in which a party caucus ranked those nominated for membership on a committee in the order of the respective vote received. Volume VIII, section 2179.

Rank on committees is fixed by the order in which elected, and, in event of simultaneous election, by the order in which named in the nomination resolution. Volume VIII, section 2195.

Nominations for assignments to the standing committees are made by the committee on committees which reports them to the caucus for approval and ratification. Volume VIII, section 3617.

Provision for steering committee to be nominated by the committee on committees and elected by the party conference. Volume **VIII**, section **3621**.

The steering committee was nominated by the majority committee on committees and elected by the party conference. Volume **VIII**, section **3625**.

The patronage of the House is distributed through a patronage committee nominated by the committee on committees and elected by the majority caucus. Volume VIII, section 3627.

# NONCONCUR.

The motion to agree or concur should be put in the affirmative, and not in the negative, form. Volume V. section 6166.

A negative vote on a motion to disagree was held equivalent to an affirmative vote to agree. Volume **V**, section **6167**.

A negative vote on the motion to concur is tantamount to a vote to nonconcur and disposes of Senate amendments without further motion. Volume **VIII**, section **3179**.

As to the motions to agree or disagree, the affirmative of one is equivalent to the negative of the other. Volume V, section 6164.

The motion to amend an amendment of the other House has precedence of the motion to agree or disagree. Volume **V**, sections **6164–6171**.

The inability of the two Houses to agree on even the slightest amendment to a bill causes the loss of the bill. Volume V, sections 6233-6240.

## NORRIS.

The Alabama election case of Norris v. Handley in the Forty-second Congress. Volume II, section 887.

# NORTH CAROLINA.

House election cases from:

Eighth Congress.—McFarland v. Purviance. Volume I, section 320.

Tenth Congress.—McFarland v. Culpepper. Volume I, section 321.

Fifteenth Congress.—George Mumford. Volume I, section 497.

Twenty-fourth Congress.—Newland v. Graham. Volume I, sections 784-786.

Thirty-seventh Congress.—Charles Henry Foster. Volume I, section 362.

Thirty-seventh Congress.—Jennings Pigott. Volume I, section 369.

Forty-first Congress.—Boyden v. Shober. Volume I, section 456.

Forty-sixth Congress.—O'Hara v. Kitchin. Volume I, section 730.

Forty-sixth Congress.—Yates v. Martin. Volume II, sections 953-954.

Forty-eighth Congress.—Pool v. Skinner. Volume I, section 312.

#### NORTH CAROLINA—Continued

House election cases from—Continued

Fifty-third Congress.—William v. Settle. Volume II, sections 1048, 1049.

Fifty-fourth Congress.—Cheatham v. Woodward. Volume II, section 1083.

Fifty-fourth Congress.—Martin v. Lockhart. Volume II, sections 1089, 1090.

Fifty-fourth Congress.—Thompson v. Shaw. Volume II, section 1081.

Fifty-sixth Congress.—Pearson v. Crawford. Volume II, sections 1112, 1113.

Fifty-seventh Congress.—Fowler v. Thomas. Volume II, section 1124.

Fifty-eighth Congress.-Moody v. Gudger. Volume I, section 738.

Sixty-first Congress.—Smith v. Web. Volume VI, section 97.

Sixty-fifth Congress.—Britt v. Weaver. Volume VI, section 95.

Fifty-seventh Congress.—Campbell v. Doughton. Volume VI, section 154.

#### Senate election case from:

Forty-eighth Congress.—Joseph C. Abbott. Volume I, section 463.

# NORTH DAKOTA.

Sixty-ninth Congress.—Gerald P. Nye. Volume VI, section 173.

#### NORWOOD.

The Senate election cases relating to Goldthwaite, Blodgett, and Norwood, from Alabama and Georgia, in the Forty-second Congress. Volume I, sections 393, 394.

# NOTARY. See "Elections by Representatives."

## NOTES.

The strengthening of public credit, issues of notes and taxation, redemption, etc., thereof, and authorization of bond issues in connection therewith have been considered by the Committee on Banking and Currency. Volume IV, section 4084.

# NOTICE. See "Elections by Representatives."

# NOTIFICATION.

Form of resolution authorizing a joint committee to notify the President of the approaching adjournment of Congress. Volume V, section 6723.

The two houses do not notify the President when they are about to adjourn for the holiday recess (footnote). Volume **V**, section **6680**.

An occasion on which the House resolved into the Committee of the Whole pending a reply from the President in response to notification by committee that the House had assembled and was ready to receive any communication he desired to make. Volume VIII, section 2318.

# NOYES.

The New York election case of Noyes v. Rockwell in the Fifty-second Congress. Volume I, sections 574–576.

## NUGENT.

The Senate committed John Nugent for contempt in publishing a treaty pending in executive session. Volume II, section 1640.

## NULLITIES

Proceedings of the House rendered null through discovery of errors are not properly entered on the Journal. Volume IV, section 2814.

Instance wherein the Speaker ruled out of order a motion to amend the Journal by inserting a record of proceeding that became null through errors. Volume IV, section 2814.

The correction of an error having changed the result of a vote a motion to reconsider, based on the erroneous vote, was treated as a nullity. Volume IV, section 2814.

# NUMBERING.

As to the division of bills into sections and the numbering thereof. Volume IV, section 3367

# **NUMBERING**—Continued.

The amendment of the numbering of the sections of a bill is done by the Clerk. Volume **V**, section **5781.** 

Instance wherein the Clerk was authorized to make such clerical changes in the table of contents, numbering and lettering, erroneous or superfluous cross references and other purely formal amendments as were required to conform to the action of the House and secure uniformity in typography, indentation, and numerical order of the text of a bill. Volume **VII**, section **1067**.

The statutes governing the numbering in series and binding of House and Senate documents and reports. Volume VIII, section 3664.

# NUSERY STOCK.

The importation and interstate transportation of trees, shrubs, and other nursery stock, quarantine regulations against insect pests and plant diseases, and the establishment of a national arboretum are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1863.

# NYE.

The Senate election case of Gerald P. Nye, from North Dakota, in the Sixty-ninth Congress. Volume VI, section 173.