McDermott

JOURNAL OF THE

Chapman Clayton Clement Clyburn Collins (IL) Kaptur Collins (MI) Condit Kildee Conyers Costello Covne Klein Cramer Danner Darden de Lugo (VI) DeFazio DeLauro Dellums Deutsch Dicks Dingell Dixon Dooley Durbin Lloyd Edwards (CA) Long Edwards (TX) Lowey Engel English Mann Eshoo Manton Evans Faleomavaega (AS) Farr Fazio Matsui Fields (LA) Filner Fingerhut Foglietta Meehan Ford (MI) Meek Ford (TN) Frank (MA) Mfume Frost Gejdenson Mineta Minge Mink Genhardt Gibbons Glickman Gonzalez Gordon Green Moran Gutierrez Murphy Hall (OH) Murtha Hamburg Hamilton Nadler Natcher Harman Hayes Hefley Hilliard Hinchey Olver Ortiz Hoagland Owens Hochbrueckner Holden Oxley Pallone Hoyer Pastor Hughes Hutto Inslee Pelosi Penny Peterson (FL) Jefferson Johnson (GA)

Johnson (SD) Peterson (MN) Johnson, E. B. Pickett Johnston Pickle Kaniorski Pomerov Poshard Kennedy Price (NC) Rahall Kennelly Rangel Kleczka Reed Reynolds Richardson Kopetski Roemer Kreidler Romero-Barcelo Lambert Rose Lancaster Rostenkowski Roybal-Allard LaRocco Rush Lehman Sabo Sanders Lewis (GA) Sangmeister Lipinski Sarpalius Schenk Schroeder Maloney Schumer Scott Serrano Margolies-Sharp Shepherd Mezvinsky Markey Sisisky Martinez Skaggs Slaughter McCloskey Smith (IA) McDermott Spratt McKinney Stark McNulty Stokes Strickland Studds Menendez Stupak Swift Miller (CA) Synar Tanner Tejeda Thompson Moakley Thornton Mollohan Thurman Montgomery Torres Torricelli Towns Traficant Underwood (GU) Unsoeld Neal (MA) Velazquez Norton (DC) Vento Visclosky Oberstar Waters Watt Waxman Whitten Wilson Wise Payne (NJ) Woolsey Wyden Payne (VA) Yates

NOES-188

Collins (GA) Allard Andrews (NJ) Combest Archer Cooper Armey Coppersmith Bacchus (FL) Bachus (AL) Crane Baker (CA) Crapo Baker (LA) Cunningham Ballenger Deal Barrett (NE) DeLay Diaz-Balart Bartlett. Barton Dickey Bateman Doolittle Bentley Dornan Bereuter Dreier Bliley Duncan Blute Dunn Boehlert Ehlers Boehner Emerson Bonilla Everett Bunning Fawell Burton Fields (TX) Buyer Fish Callahan Fowler Franks (CT) Franks (NJ) Calvert Camp Canady Castle Gallegly Clinger Gallo

Geren Gilchrest Gillmor Gilman Gingrich Goodlatte Goodling Goss Grams Grandy Greenwood Gunderson Hall (TX) Hancock Hansen Herger Hobson Hoekstra Hoke Horn Houghton Huffington Hunter Hutchinson Hyde Inglis Inhofe Istook Jacobs Johnson (CT)

Johnson, Sam Myers Skelton Smith (MI) Kasich Nussle Kim Orton Smith (NJ) Smith (OR) King Packard Smith (TX) Kingston Parker Klug Snowe Paxon Knollenberg Solomon Petri Pombo Kolbe Spence Kyl Porter Stearns Lazio Portman Stenholm Leach Pryce (OH) Stump Sundquist Levy Quillen Lewis (CA) Quinn Swett Lewis (FL) Ramstad Talent Lightfoot Ravenel Tauzin Taylor (MS) Linder Regula Livingston Roberts Taylor (NC) Machtley Thomas (CA) Thomas (WY) Rogers Manzullo Rohrabacher Mazzoli Ros-Lehtinen Torkildsen McCandless Roth Upton Valentine McCollum Roukema McCrery Rowland Volkmer Vucanovich McDade Rovce Santorum McHale Walker Saxton Schaefer McHugh Walsh McInnis Weldon McKeon Schiff Wolf Meyers Sensenbrenner Young (AK) Young (FL) Mica Shaw Miller (FL) Shays Zeliff Molinari Shuster **Z**immer Moorhead Skeen NOT VOTING-20

Andrews (TX) Bilirakis Hastert Neal (NC) Hastings Ridge Laughlin Slattery Coleman McCurdy McMillan Tucker Washington de la Garza Michel Williams Ewing Morella

So the substitute amendment was agreed to.

After some further time,

¶9.13 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the foregoing amendment, as amended, submitted by Mr. GEKAS.

It was decided in the Yeas affirmative Nays

9.14[Roll No. 20] AYES-339

Canady Ackerman Eshoo Allard Cantwell Evans Andrews (ME) Cardin Everett Andrews (NJ) Carr Faleomavaega Castle Applegate (AS) Bacchus (FL) Chapman Farr Fawell Bachus (AL) Clayton Clement Fields (LA) Baesler Baker (LA) Clinger Filner Ballenger Clyburn Fingerhut Collins (GA) Barca Fish Barcia Collins (IL) Flake Collins (MI) Barlow Foglietta Barrett (WI) Combest Ford (MI) Bateman Condit Ford (TN) Convers Frank (MA) Becerra Franks (NJ) Beilenson Cooper Coppersmith Bentley Frost Bereuter Costello Gallegly Berman Coyne Gallo Bevill Cramer Gejdenson Bilbray Cunningham Gephardt Bishop Danner Blackwell Gibbons Darden Blute de Lugo (VI) Gilchrest Boehlert DeFazio Gillmor Bonilla DeLauro Gilman Bonior Dellums Glickman Borski Derrick Gonzalez Goodlatte Boucher Deutsch Brewster Dickey Goodling Brooks Browder Dicks Dingell Gordon Green Brown (FL) Greenwood Dooley Durbin Gunderson Hall (OH) Brown (OH) Bryant Edwards (CA) Hall (TX) Bunning Byrne Edwards (TX) Hamburg Hamilton Calvert Engel English

Herger Hilliard Hinchey Hoagland Hobson Hochbrueckner Hoekstra Holden Hoyer Hughes Hunter Hutchinson Hutto Inhofe Inslee Istook Jacobs Jefferson Johnson (CT) Johnson (GA) Johnson (SD) Johnson, E. B Johnston Kaniorski Kaptur Kasich Kennedy Kennelly Kildee Kim Kleczka Klein Klink Klug Knollenberg Kopetski Kreidler LaFalce Lambert Lancaster Lantos LaRocco Lazio Leach Lehman Levin Lewis (CA) Lewis (FL) Lewis (GA) Lightfoot Lipinski Livingston Lloyd Long Lowey Machtley Maloney Mann Manton Manzullo Margolies-Mezvinsky Markey Martinez Matsui Mazzoli McCandless McCloskey McCrery McCurdy

Hayes

Hefner

Sangmeister Santorum McInnis Sarpalius McKeon Sawver McKinney Saxton McNulty Schaefer Meehan Schenk Meek Menendez Schroeder Schumer Mevers Scott Sensenbrenner Mineta Minge Serrano Sharp Moakley Shaw Molinari Shays Mollohan Shepherd Montgomery Shuster Sisisky Moran Morella Skaggs Murphy Murtha Skeen Skelton Slaughter Smith (IA) Nadler Natcher Smith (MI) Neal (MA) Norton (DC) Smith (NJ) Smith (OR) Oberstar Obey Snowe Olver Spratt Ortiz Stark Stenholm Orton Stokes Strickland Owens Oxley Pallone Studds Parker Stupak Pastor Swift Payne (NJ) Synar Payne (VA) Talent Pelosi Tanner Penny Tauzin Peterson (FL) Tejeda Thomas (WY) Peterson (MN) Thompson Petri Pickett Thornton Pickle Thurman Pomeroy Torkildsen Porter Torres Torricelli Portman Poshard Towns Traficant Price (NC Pryce (OH) Tucker Quinn Řahall Unsoeld Upton Ramstad . Valentine Rangel Velázquez Ravenel Vento Visclosky Reed Regula Volkmer Reynolds Walsh Richardson Waters Roberts Roemer Watt Waxman Wheat Rogers Romero-Barceló (PR) Whitten Wilson Rose Wise Rostenkowski Wolf Roth Woolsey Roukema Wyden Rowland Wynn Roybal-Allard Yates Young (AK) Young (FL) Zimmer Rush Sabo Sanders

NOES-76

Abercrombie Emerson Fields (TX) Archer Armey Baker (CA) Fowler Franks (CT) Barrett (NE) Furse Bartlett Gekas Gingrich Barton Bliley Goss Boehner Grams Burton Grandy Hancock Callahan Hansen Hoke Horn Houghton Huffington Hyde Inglis Johnson, Sam DeLay Diaz-Balart Doolittle King Kingston Dornan Dreier Kolbe Kyl

Levy

Coble

Crane

Crapo

Dunn

Ehlers

Cox

Linder McCollum McHugh Mica Miller (FL) Moorhead Myers Nussle Packard Paxon Pombo Quillen Rohrabacher Ros-Lehtinen Smith (TX) Solomon Spence Stearns Stump Sundquist Swett

Taylor (MS)

Taylor (NC)

Thomas (CA)

NOT VOTING-23 Andrews (TX) Fazio Neal (NC) Gutierrez Bilirakis Ridge Brown (CA) Hastert Royce Slattery Clay Hastings Laughlin Coleman Underwood (GU) de la Garza McMillan Washington Williams Duncan Michel

Vucanovich

Walker

Weldon

Zeliff

So the amendment, as amended, was agreed to.

Miller (CA)

After some further time,

¶9.15 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment in the nature of a substitute submitted by Mr. HYDE:

Strike out all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Independent Counsel Accountability and Reform Act of 1994".

SEC. 2. EXTENSION.

Section 599 of title 28, United States Code, is amended by striking "Reauthorization Act of 1987" and inserting "Accountability and Reform Act of 1994".

SEC. 3. APPLICATION TO MEMBERS OF CONGRESS.

Section 591(b) of title 28, United States Code, is amended—

- (1) by striking "and" at the end of paragraph (7);
- (2) by striking the period at the end of paragraph (8) and inserting "; and"; and
 - (3) by adding at the end the following:

"(9) any Senator, or any Representative in, or Delegate or Resident Commissioner to, the Congress, or any person who has served as a Senator or such a Representative, Delegate, or Resident Commissioner within the 2-year period before the receipt of the information under subsection (a) with respect to conduct that occurred while such person was a Senator or such a Representative, Delegate, or Resident Commissioner."

SEC. 4. BASIS FOR PRELIMINARY INVESTIGA-TION.

- (a) Initial Receipt of Information.—Section 591 of title 28, United States Code, is amended—
 - (1) in subsection (a)—
- (A) by striking "information" and inserting "specific information from a credible source that is"; and
- (B) by striking ''may have'' and inserting ''has'';
 - (2) in subsection (c)(1)—
- (A) by striking "information" and inserting "specific information from a credible source that is"; and
- (B) by striking ''may have'' and inserting ''has''; and
- (3) by amending subsection (d) to read as follows:
- "'(d) TIME PERIOD FOR DETERMINING NEED FOR PRELIMINARY INVESTIGATION.—The Attorney General shall determine, under subsection (a) or (c) (or section 592(c)(2)), whether grounds to investigate exist not later than 15 days after the information is first received. If within that 15-day period the Attorney General determines that there is insufficient evidence of a violation of Federal criminal law referred to in subsection (a), then the Attorney General shall close the matter. If within that 15-day period the Attorney General determines there is sufficient evidence of such a violation, the Attorney General shall, upon making that determina-

tion, commence a preliminary investigation with respect to that information. If the Attorney General is unable to determine, within that 15-day period, whether there is sufficient evidence of such a violation, the Attorney General shall, at the end of that 15-day period, commence a preliminary investigation with respect to that information."

(b) RECEIPT OF ADDITIONAL INFORMATION.— Section 592(c)(2) of title 28, United States Code, is amended by striking "information" and inserting "specific information from a credible source that is".

SEC. 5. SUBPOENA POWER.

Section 592(a)(2) of title 28, United States Code, is amended by striking "grant immunity, or issue subpoenas" and inserting "or grant immunity, but may issue subpoenas duces tecum".

SEC. 6. PROSECUTORIAL JURISDICTION OF INDE-PENDENT COUNSEL.

- - (1) in paragraph (1)—
- (A) by striking "define" and inserting ", with specificity, define"; and
- (B) by adding at the end the following: "Such jurisdiction shall be limited to the alleged violations of criminal law with respect to which the Attorney General has requested the appointment of the independent counsel, and matters directly related to such criminal violations."; and
- (2) by amending paragraph (3) to read as follows:
- "(3) SCOPE OF PROSECUTORIAL JURISDIC-TION.—In defining the independent counsel's prosecutorial jurisdiction, the division of the court shall assure that the independent counsel has adequate authority to fully investigate and prosecute the alleged violations of criminal law with respect to which the Attorney General has requested the appointment of the independent counsel, and matters directly related to such criminal violations, including perjury, obstruction of justice, destruction of evidence, and intimidation of witnesses."
- (b) CONFORMING AMENDMENT.—Section 592(d) of title 28, United States Code, is amended by striking "subject matter and all matters related to that subject matter" and inserting "the alleged violations of criminal law with respect to which the application is made, and matters directly related to such criminal violations".

SEC. 7. USE OF STATE AND LOCAL PROSECU-TORS; STAFF OF INDEPENDENT COUNSEL.

- (a) PROSECUTORS AS INDEPENDENT COUNSEL.—Section 593(b)(1) of title 28, United States Code, as amended by section 7 of this Act, is further amended by adding at the end the following: "The division of the court should strongly consider exercising the authority of section 3372 of title 5 so that it may appoint as independent counsel prosecutors from State or local governments, and the division of the court may exercise the authorities of such section 3372 for such purpose to the same extent as the head of a Federal agency."
- (b) STAFF OF INDEPENDENT COUNSEL.—Section 594(c) of title 28, United States Code, is amended by striking the last sentence and inserting the following: "Not more than 2 such employees may be compensated at a rate not to exceed the rate of basic pay payable for level V of the Executive schedule under section 5316 of title 5, and all other such employees shall be compensated at rates not to exceed the maximum rate of basic pay payable for GS-15 of the General Schedule under section 5332 of title 5. The independent counsel should, to the greatest extent possible, use personnel of the Department of Justice, on a reimbursable basis, in

lieu of appointing employees, to carry out the duties of such independent counsel. The independent counsel should also strongly consider exercising the authority of section 3372 of title 5 so that he or she may appoint as employees under this subsection prosecutors of State or local governments. In order to carry out the preceding sentence, each independent counsel shall, for purposes of such section 3372, be considered to be the head of a Federal agency.".

SEC. 8. ATTORNEYS' FEES.

Section 593(f)(1) of title 28, United States Code, is amended in the first sentence—

- (1) by striking "the court may" and inserting "the court shall";
- (2) by inserting after "pursuant to that investigation," the following: "if such individual is acquitted of all charges, or no conviction is obtained against such individual, at a trial brought pursuant to that investigation or if the conviction of such individual at such a trial is overturned on appeal,"; and
- (3) by inserting ", trial, and appeal (if any)" after "during that investigation".

SEC. 9. TREATMENT OF CLASSIFIED INFORMATION.

Section 594(a) of title 28, United States Code, is amended by adding at the end the following:

"An independent counsel appointed under this chapter who gains access to classified information shall follow all procedures established by the United States Government regarding the maintenance, use, and disclosure of such information. The failure to follow such procedures shall be grounds for removal for good cause under section 596(a)(I), in addition to any penalty provided in section 798 of title 18 or any other law that may apply."

SEC. 10. INDEPENDENT COUNSEL PER DIEM EXPENSES.

Section 594(b) of title 28, United States Code, is amended to read as follows:

"(b) Compensation.

"(1) IN GENERAL.—Except as provided in paragraph (2), an independent counsel appointed under this chapter shall receive compensation at the per diem rate not to exceed the annual rate of basic pay payable for level IV of the Executive Schedule under section 5315 of title 5.

"(2) Travel and lodging in Washington.— An independent counsel and persons appointed under subsection (c) shall not be entitled to the payment of travel and subsistence expenses under subchapter 1 of chapter 57 of title 5, with respect to duties performed in the District of Columbia after 1 year of service under this chapter.".

SEC. 11. AUTHORITIES AND DUTIES OF INDE-PENDENT COUNSEL.

- (a) ADMINISTRATIVE SUPPORT.—Section 594 of title 28, United States Code, is amended by adding at the end the following new subsection:
- "(I) ADMINISTRATIVE SERVICES.—
- "(1) ADMINISTRATIVE SUPPORT.—The Administrator of General Services shall provide administrative support to each independent counsel.
- "(2) OFFICE SPACE.—The Administrator of General Services shall promptly provide appropriate office space for each independent counsel. Such office space shall be within a Federal building unless the Administrator of General Services determines that other arrangements would cost less.".
- (b) COMPLIANCE WITH POLICIES OF THE DE-PARTMENT OF JUSTICE.—Section 594(f) of title 28, United States Code, is amended—
- (1) by striking ", except where not possible," and inserting "at all times"; and
- (2) by striking ''enforcement of the criminal laws'' and inserting "the enforcement of criminal laws and the release of information relating to criminal proceedings''.