

# Department of Defense **DIRECTIVE**

NUMBER 5158.04 July 27, 2007

Incorporating Administrative Change 1, September 11, 2007

USD(AT&L)

SUBJECT: United States Transportation Command (USTRANSCOM)

References: (a) DoD Directive 5158.4, "United States Transportation Command," January 8, 1993 (hereby canceled)

- (b) Sections 113, 162, 163,164, 2218, 3013(b), 5013(b), 8013(b), and 9514 of title 10, United States Code
- (c) Unified Command Plan, current edition<sup>1</sup>
- (d) Deputy Secretary of Defense Memorandum, "Redesignation of Commander, United States Transportation Command as the Distribution Process Owner (DPO)," May 8, 2006 (hereby canceled)
- (e) through (s), see Enclosure 1

#### 1. REISSUANCE AND PURPOSE

# This Directive:

- 1.1. Reissues Reference (a) to update responsibilities, functions, relationships, and authorities of the USTRANSCOM.
  - 1.2. Implements Section 113 of Reference (b) with respect to DoD transportation.
- 1.3. Designates the Commander, USTRANSCOM (CDRUSTRANSCOM), as the DoD single manager for transportation, other than Service-unique or theater-assigned assets.
- 1.4. Designates the CDRUSTRANSCOM as the Mobility Joint Force Provider in accordance with Reference (c).
- 1.5. Designates CDRUSTRANSCOM as the DoD Distribution Process Owner (DPO) in compliance with References (c) and (d), and Deputy Under Secretary of Defense for Logistics and Materiel Readiness (DUSD(L&MR)) and Director for Logistics Joint Memorandum, "Management of the Distribution Systems Portfolio: Sustainment and Force Movement,"

<sup>&</sup>lt;sup>1</sup> Request this reference by sending an email to atl.lmr@osd.mil

(Reference (e)). References (d) and (e) have been incorporated into this issuance and are hereby cancelled.

- 1.6. Designates the CDRUSTRANSCOM as the DoD Distribution Portfolio Management (DPfM) Manager for Sustainment and Force Movement.
- 1.7. Designates CDRUSTRANSCOM as the single manager for Patient Movement, providing global patient movement in coordination with the Geographic Combatant Commanders, through the Defense Transportation System, in accordance with Reference (c).

# 2. APPLICABILITY AND SCOPE

- 2.1. This Directive applies to the Office of the Secretary of Defense, the Military Departments, the Chairman of the Joint Chiefs of Staff, the Joint Staff, the Combatant Commands, the Office of the Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities in the Department of Defense (hereafter referred to collectively as the "DoD Components"). The term "Military Services," as used herein, refers to the Army, the Navy, the Air Force, and the Marine Corps.
- 2.2. In the event of any conflict between this Directive and DoD Directive 4500.09E (Reference (f)), this Directive governs. Such instances shall be identified to the Under Secretary of Defense for Acquisition, Technology, and Logistics (USD(AT&L)) for appropriate action, as required.

#### 3. DEFINITIONS

Terms used in the Directive are defined in Enclosure 2.

#### 4. RESPONSIBILITIES

- 4.1. The <u>USD(AT&L)</u>, as the Defense Logistics Executive (DLE), as delegated in DoD Directive 5134.01 (Reference (g)), shall:
- 4.1.1. Oversee the implementation of distribution process changes to ensure they comply with the Strategic Planning Guidance (Reference (h)).
- 4.1.2. Publish DoD issuances for distribution process improvements, as needed, in compliance with Reference (g).
- 4.2. The <u>Director, Defense Logistics Agency</u>, under the authority, direction, and control of the USD(AT&L), through the (DUSD(L&MR)) and in accordance with DoD Directive 5105.22 (Reference (i)), shall:

- 4.2.1. Collaborate with the CDRUSTRANSCOM in support of distribution process improvement efforts.
- 4.2.2. Collaborate with the Joint Deployment and Distribution Enterprise Community of Interest (JDDE COI) to:
- 4.2.2.1. Identify distribution-related process improvements, including changes to doctrine, procedures, policy, and systems.
  - 4.2.2.2. Implement DoD approved distribution-related process improvements.
- 4.3. The <u>Under Secretary of Defense (Comptroller)/Chief Financial Officer, DoD,</u> (USD(C)/CFO) shall:
- 4.3.1. Issue necessary guidance relating to the use of funds in the Transportation Working Capital Fund (TWCF).
- 4.3.2. Exercise the authority and duties of the Secretary of Defense over the National Defense Sealift Fund (NDSF) pursuant to section 2218 of Reference (b). Make the NDSF funds available to the Secretary of the Navy, with direction contained in the annual operating budget. The Secretary of the Navy will provide reimbursable funding authority to either the CDRUSTRANSCOM or the Maritime Administration for the operations, maintenance, and lease or charter of national defense sealift vessels (other than such vessels that are Service-unique or theater-assigned transportation assets) from the portion of the NDSF intended for such purposes.
  - 4.4. The Heads of DoD Components shall:
    - 4.4.1. Organize, train, and equip forces assigned to the CDRUSTRANSCOM.
- 4.4.2. Program and budget for the organizing, training, and equipping of forces assigned to the CDRUSTRANSCOM.
  - 4.4.3. Collaborate with the CDRUSTRANSCOM and JDDE COI to:
- 4.4.3.1. Identify distribution-related process improvements, including changes to doctrine, procedures, policy, and systems.
  - 4.4.3.2. Implement DoD approved distribution-related process improvements.
  - 4.5. The Chairman of the Joint Chiefs of Staff shall:
- 4.5.1. Recommend forces for assignment to USTRANSCOM to the Secretary of Defense in accordance with sections 162 and 163(b)(2)(c) of Reference (b).

- 4.5.2. Assess whether distribution policies and processes are consistent with joint mobility plans and the National Military Strategy, in accordance with the Joint Staff J-4 mission (Reference (j)).
- 4.5.3. Receive USTRANSCOM's sourcing recommendations for mobility forces and after appropriate coordination, recommend to the Secretary of Defense for approval of forces for assignment in accordance with section 163 of Reference (b).
- 4.5.4. After coordination with the USD(AT&L), the CDRUSTRANSCOM, and other appropriate departmental officials, submit as necessary to the Secretary of Defense for approval:
- 4.5.4.1. Any needed changes to procedures for submission of transportation movement requirements to the CDRUSTRANSCOM.
- 4.5.4.2. Any changes to the transportation movement priority system necessary to ensure its responsiveness to the Commanders of the Combatant Commands and other DoD Components requiring transportation services.

#### 4.6. The CDRUSTRANSCOM shall:

- 4.6.1. Command assigned forces in accordance with References (b) and (c), and DoD Directive 5100.1 (Reference (k)) and Secretary of Defense Memorandum, "Forces For Unified Commands," (Reference (l)).
- 4.6.2. Have Combatant Command of the Military Surface Deployment and Distribution Command of the Department of the Army, the Military Sealift Command of the Department of the Navy, and the Air Mobility Command of the Department of the Air Force, in peace and war (Reference (1)).
- 4.6.3. Have Combatant Command of all assigned transportation assets of the Military Departments, except for Service-unique or theater-assigned transportation assets, unless otherwise directed by Reference (1).
- 4.6.4. Provide effective and efficient air, land, and sea transportation for the Department of Defense, in times of peace and war.
- 4.6.5. Develop and maintain relationships between the Department of Defense and the commercial transportation industry to develop concepts, requirements, and procedures to implement airlift readiness programs, such as the Civil Reserve Air Fleet (CRAF); for sealift readiness programs, such as the Voluntary Intermodal Sealift Agreement (VISA), Voluntary Tanker Agreement, and the Sealift Readiness Program; for surface transportation readiness programs; and for distribution readiness programs.
- 4.6.6. With Secretary of Defense approval, activate assets of the CRAF, VISA, Sealift Readiness Program(s), the Ready Reserve Force and other assets of the National Defense

Reserve Fleet consistent with applicable law and existing delegated authority. Employ such assets.

- 4.6.7. Provide management support for Service-unique or theater-assigned transportation assets to the Secretaries of the Military Departments and the Commanders of the Combatant Commands when either:
  - 4.6.7.1. The Secretary of Defense so directs, or
- 4.6.7.2. The CDRUSTRANSCOM and the Secretary of the Military Department concerned or the Commander of the Combatant Command concerned so agree.
- 4.6.8. Make recommendations, through the Chairman of the Joint Chiefs of Staff, to the Secretaries of the Military Departments and USD(AT&L) on the capability, capacity, characteristics, design, and other requirements for mobility assets needed to execute the CDRUSTRANSCOM mission.
- 4.6.9. Serve as the DoD single manager for transportation other than Service-unique or theater-assigned assets.
- 4.6.9.1. Provide common-user and commercial air, land, and sea transportation, terminal management, and aerial refueling to support the global deployment, employment, sustainment, and redeployment of U.S. forces pursuant to Reference (c).
- 4.6.9.2. Procure commercial transportation services (including lease of transportation assets) in accordance with applicable law as necessary to carry out the CDRUSTRANSCOM mission.
- 4.6.9.3. Request, on behalf of the Department of Defense, that the Department of Transportation provide government insurance or reinsurance for commercial transportation providers and supporting contractors up to the maximum extent authorized by applicable law. CDRUSTRANSCOM shall also be responsible for assisting the USD(C)/CFO to fulfill Department responsibilities in accordance with section 44305 of title 49, United States Code (Reference (m)), and section 9514 of Reference (b).
- 4.6.9.4. Provide common-user and commercial air, land, and sea transportation metrics to the DoD Components and Combatant Commanders.
- 4.6.10. Acquire supplies, equipment, items, and services necessary to accomplish the other missions of CDRUSTRANSCOM, including acquisition and management of Acquisition Category II and III programs related to distribution processes and information systems not otherwise provided or assigned under Reference (b) to other elements or organizations. Authority to manage acquisition programs at a greater level of investment (ACAT I and ACAT IAM) will be granted upon the USD(AT&L)'s determination that the necessary organizational, oversight and policy constructs are in place to support ACAT I and ACAT IAM programs.

- 4.6.11. Control the TWCF, subject to instructions issued by the USD(C)/CFO.
- 4.6.12. Serve as the DoD single manager for Operational Support Airlift assets, exercising scheduling authority and control of all passenger-carrying administrative aircraft unless specifically assigned to a theater Combatant Command by the Secretary of Defense, in accordance with DoD Directive 4500.43 (Reference (n)).
  - 4.6.13. Serve as the Mobility Joint Force Provider and in this capacity:
- 4.6.13.1. Identify and recommend, in coordination with the Military Departments and other Combatant Commanders, to the Chairman of the Joint Chiefs of Staff, global joint mobility sourcing solutions from all mobility forces and capabilities in accordance with Reference (c).
- 4.6.13.2. Supervise implementation of sourcing decisions in accordance with Reference (c).
- 4.6.13.3. Monitor readiness of global mobility capabilities and maintain readiness of strategic mobility capabilities in accordance with the Joint Logistics (Distribution) Joint Integrating Concept Initial Capabilities Document (Reference (o)).
- 4.6.14. Serve as the DoD single manager for patient movement, providing global patient movement in coordination with the Geographic Combatant Commanders in accordance with Reference (c), DoD Directive 6000.12, and DoD Instruction 6000.11 (References (p) and (q)).
- 4.6.15. Serve as the DoD DPO pursuant to Reference (c), and in this capacity oversee the overall effectiveness, efficiency, and alignment of DoD-wide distribution activities, including force projection, sustainment, and redeployment/retrograde operations.
- 4.6.16. Serve as the DPfM Manager to include managing the information technology of the distribution portfolio in collaboration with the JDDE COI, and in accordance with DoD Directive 8320.2 (Reference (r)).
- 4.6.17. Submit for approval and implementation in the appropriate DoD issuances, as necessary, to the Secretary of Defense, through the Chairman of the Joint Chiefs of Staff, any recommended changes to transportation, fiscal, procurement, or other DoD policies that may be appropriate to implement this Directive.

# 5. EFFECTIVE DATE

This Directive is effective immediately.

Gordon England

Enclosures -2

E1. References, continued

E2. Definitions

#### E1. ENCLOSURE 1

# REFERENCES, continued

- (e) Deputy Under Secretary of Defense for Logistics and Materiel Readiness and Director for Logistics Joint Memorandum, "Management of the Distribution Systems Portfolio: Sustainment and Force Movement," July 28, 2004 (hereby canceled)
- (f) DoD Directive 4500.09E, "Transportation and Traffic Management," February 12, 2005 September 11, 2007
- (g) DoD Directive 5134.01, "Under Secretary of Defense for Acquisition, Technology, and Logistics (USD(AT&L))," December 9, 2005
- (h) Strategic Planning Guidance<sup>2</sup>
- (i) DoD Directive 5105.22, "Defense Logistics Agency (DLA)," May 17, 2006
- (j) Joint Staff Manual 5100.01B, "Organizations and Functions of the Joint Staff," June 20, 2001
- (k) DoD Directive 5100.1, "Functions of the Department of Defense and Its Major Components," August 1, 2002
- (1) Secretary of Defense Memorandum, "Forces For Unified Commands," current edition<sup>3</sup>
- (m) Section 44305 of title 49, United States Code
- (n) DoD Directive 4500.43, "Operational Support Airlift (OSA)," October 28, 1996
- (o) Joint Logistics (Distribution) Joint Integrating Concept Initial Capabilities Document, August 17, 2006<sup>4</sup>
- (p) DoD Directive 6000.12, "Health Services Operations and Readiness," April 29, 1996
- (q) DoD Instruction 6000.11, "Patient Movement," September 9, 1998
- (r) DoD Directive 8320.2, "Data Sharing in a Net-Centric Department of Defense," December 2, 2004
- (s) Joint Logistics (Distribution) Joint Integrating Concept Version 1.0, February 7, 2006<sup>5</sup>

<sup>&</sup>lt;sup>2</sup> Request this reference by sending an email to atl.lmr@osd.mil

<sup>&</sup>lt;sup>3</sup> Request this reference by sending an email to atl.lmr@osd.mil <sup>4</sup> Request this reference by sending an email to atl.lmr@osd.mil

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#### E2. ENCLOSURE 2

#### **DEFINITIONS**

- E2.1. <u>Defense Logistics Executive</u> (DLE). The DLE has overall responsibility for improving and maintaining the Defense Logistics and Global Supply Chain Management System. The DLE has authority to make changes necessary to integrate the global supply chain. The DLE shall be advised by a Defense Logistics Board in a manner analogous to the advice provided the Defense Acquisition Executive by the Defense Acquisition Board. In coordination with the Chairman of the Joint Chiefs of Staff, the DLE shall prepare any DoD Issuances or decision memorandums and suggest legislative changes.
- E2.2. <u>Distribution Process</u>. The networks, relationships, and procedures used by the Department of Defense to control the flow and distribution of military forces and materiel between the point of receipt into the military system and the point of issue to using activities and units.
- E2.3. <u>Global Mobility Capability</u>. Transportation assets, lines of communication, organizations, air, water, and land terminals, and other infrastructure required for movement of U.S. forces and their supplies at the strategic, operational, and tactical level.
- E2.4. <u>Joint Deployment and Distribution Enterprise Community of Interest</u> (JDDE COI). The collaborative network of JDDE partner organizations sharing common distribution-related goals, interests, missions, and business processes which comprise end-to-end distribution in support of Combatant Commanders and/or Joint Force Commanders. See Appendix F of Reference (s) for JDDE composition, relationships, and control.
- E2.5. <u>Mobility Forces</u>. Forces composed of ground, sea, or air military units or civilian or dedicated commercial capabilities; organized, trained, and equipped for common-user transportation and distribution operations to include command, control, movement management, materials handling, and terminal operations. Mobility forces are assigned to Combatant Commanders in accordance with References (c) and (l).
- E2.6. <u>Process Owner</u>. The head of a DoD Component assigned a responsibility by the Secretary of Defense when process improvement involves more than one Military Service or DoD Component. The process owner has the responsibility for sustaining and improving processes, creating new processes where appropriate, and being accountable for their outcomes. Process owners advocate improvements for and across all DoD Components for effectiveness, efficiency, and alignment relevant to a particular process.
- E2.7. <u>Service-unique or theater-assigned transportation assets</u>. Transportation assets that are assigned to:
- E2.7.1. A Military Department for functions of the Secretaries of the Military Departments set forth in sections 3013(b), 5013(b), and 8013(b) of Reference (b), including administrative functions (such as motor pools), intelligence functions, training functions, and maintenance functions.

- E2.7.2. The Department of the Army for the execution of the missions of the Army Corps of Engineers or, prior to the initial discharge of cargo, Army afloat pre-positioned ships.
  - E2.7.3. The Department of the Navy as:
- E2.7.3.1. The special mission support force of missile range instrumentation ships, ocean survey ships, cable ships, oceanographic research ships, acoustic research ships, and naval test support ships.
- E2.7.3.2. The naval fleet auxiliary force of fleet ammunition ships, submarine surveillance ships, fleet stores ships, fleet ocean tugs, submarine ballistic missile support ships, and fleet oilers.
  - E2.7.3.3. Hospital ships.
  - E2.7.3.4. Marine Corps intermediate maintenance activity ships.
  - E2.7.3.5. Marine Corps helicopter support to senior Federal officials.
  - E2.7.3.6. Maritime pre-positioning ships prior to initial discharge of cargo.
- E2.7.4. The Department of the Air Force for search and rescue, weather reconnaissance, or, prior to the initial discharge of cargo, Air Force afloat pre-positioned ships; or
- E2.7.5. Assigned in Reference (l) to a Commander of a Combatant Command (including the Special Operations Command) other than the CDRUSTRANSCOM.