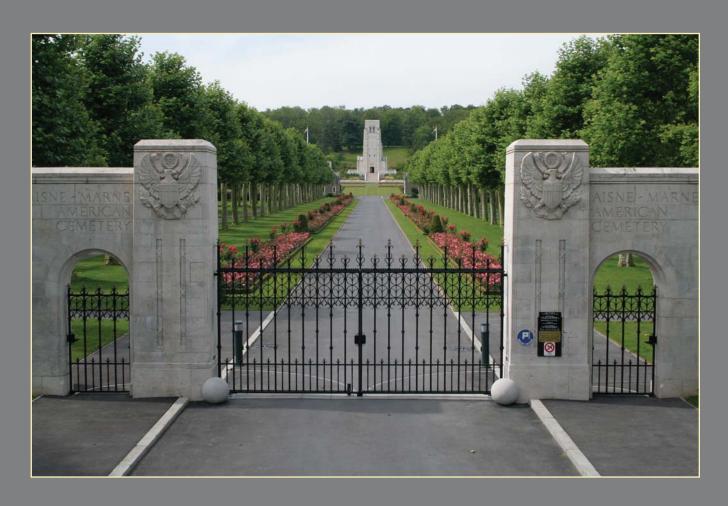
# AMERICAN BATTLE MONUMENTS COMMISSION



FISCAL YEAR 2005 ANNUAL REPORT



#### **ABMC COMMISSIONERS**

#### **CHAIRMAN**

General Frederick M. Franks Jr., USA (Retired)

#### **MEMBERS**

Honorable Leslie Gromis Baker
Honorable Chester L. Berryhill Jr.
Honorable Donald T. Bollinger
Honorable James B. Culbertson
Honorable James B. Francis Jr.
Brigadier General Jerry L. Laws, USA (Retired)
Senator Zell B. Miller
Rear Admiral Thomas E. Morris, USN (Retired)
Lieutenant General Carol A. Mutter, USMC (Retired)
Honorable James M. Reynolds III

#### **SECRETARY**

Brigadier General John W. Nicholson, USA (Retired)

#### **EXECUTIVE DIRECTOR**

Brigadier General William J. Leszczynski Jr., USA (Retired)

#### PAST CHAIRMEN

General John J. Pershing (1923-1948)
General George C. Marshall (1949-1959)
General Jacob L. Devers (1960-1969)
General Mark W. Clark (1969-1984)
General Andrew J. Goodpaster (1985-1990)
General P. X. Kelley (1990-1994)
General Fred F. Woerner (1994-2001)
General P. X. Kelley (2001-2005)

# AMERICAN BATTLE MONUMENTS COMMISSION



# FISCAL YEAR 2005 ANNUAL REPORT

# CHAIRMAN'S MESSAGE



General Frederick M. Franks Jr. U.S. Army (Retired)

iscal Year 2005 was a year of transition in Commission leadership. In January 2005 I was honored to be elected to serve as Chairman. My predecessor, GEN P. X. Kelley, USMC (Ret), served with distinction during two administrations—those of Presidents George H.W. Bush and George W. Bush. We are grateful for GEN Kelley's leadership and his stewardship of the World War II Memorial construction and dedication.

Also in January, the President appointed BG John W. Nicholson, USA (Ret), to serve as Secretary. BG Nicholson came to us from the Department of Veterans Affairs, where he served as Under Secretary for Memorial Affairs. He succeeded MG John Herrling, USA (Ret), who left ABMC after 10 eventful years as our chief executive officer, during which the Commission reached new high standards of performance in all facets of our operations.

One month earlier, BG William J. Leszczynski, USA (Ret), became the ABMC Executive Director. He replaced Kenneth S. Pond, who retired after 48 years of

combined military and government service—the last 17 served with ABMC as our Mediterranean Region Director, Director of Personnel, and Executive Director.

In August 2005, the President appointed nine new Commissioners. Jim Francis remained on the Commission, having been appointed in 2003. We are grateful for the service of our departing Commissioners. Our new members bring a wealth of talent to help the Commission continue to fulfill the promise of our first chairman, General of the Armies John J. Pershing, that "time will not dim the glory of their deeds."

General Pershing's promise became a cornerstone of our strategic plan built this fiscal year to insure that our commemorative sites continue to be shrines to our nation's core values and to each generation of Americans that accepted the challenge of defending those values. The strategic plan identifies four goals, described later in this report, that provide direction to our programs and operations. Each is critical to our mission, but one brings a new dimension to our program: to have ABMC commemorative sites recognized worldwide as inspirational and educational visitor destinations.

Our cemeteries and memorials are symbols of service and sacrifice, instilling patriotism, evoking gratitude, and teaching history to all who visit. But few Americans know of them—or visit them. It is not enough to maintain our cemeteries to exceptional standards; we also must tell the story of those honored within them. Increasing public awareness of our commemorative sites is a top priority for ABMC.

Another effort that got underway this fiscal year is construction of a visitor center at Normandy American Cemetery. The center will allow us to better tell the courageous and inspiring story of the 9,387 Americans buried there and provide a fuller array of visitor services to put the D-Day landings in perspective as one of the greatest military achievements in history. Site work began in September 2005 and we expect to open the facility by early summer 2007.



Rendering of the Normandy Cemetery Visitor Center that is scheduled to open in early summer 2007.

The Commission was honored to host President Bush and Queen Beatrix at Netherlands American Cemetery in May 2005 to commemorate the 60th anniversary of the end of World War II in Europe. A cool drizzle could not dampen the inspiration provided by the graves of 8,301 Americans who gave their lives so that others could escape tyranny—their deaths a testament to the President's words that "freedom is a permanent hope of mankind."

We again offered thanks to The American Veterans of WWII, Korea and Vietnam (AMVETS) and to the Robert R. McCormick Tribune Foundation for donation of a 16th carillon to the Commission. The carillon was dedicated at St. Mihiel American Cemetery during a Memorial Day ceremony. These annual carillon gifts are much appreciated for beautifully enhancing our visitors' experience.

We also thank the Administration and Congress for continued support of our mission. With resources they provide we are able to maintain the high standards we set for these overseas shrines to service and sacrifice. We hosted several Congressional delegations at our cemeteries, including one led by Rep. James Walsh, Chairman of our Appropriations subcommittee. We encourage all Members of Congress and the American people to visit our commemorative sites, to be inspired

Netherlands Cemetery Superintendent Frank Schwind, left, with ABMC Chairman GEN Frederick M. Franks, Jr., USA (Ret), center, and ABMC Secretary BG John W. Nicholson, USA (Ret). by the service and sacrifice of those buried there, and to see the manner in which our nation honors its war dead.

Having adopted General Pershing's vision as our own, the worldwide ABMC team is committed to ensuring that Americans who rest in foreign lands they died to liberate will not be forgotten.

General Frederick M. Franks Jr. USA (Retired)





Above: Queen Beatrix of The Netherlands and President George W. Bush pause in respect before wreaths at Netherlands Cemetery on May 8, 2005 during a ceremony commemorating the 60th anniversary of V-E Day. Below: Mrs. Laura Bush lays flowers at Netherlands Cemetery at the grave of Francis A. Pate, TECH 5, Illinois, from the 104th Division.



# Management's Discussion and Analysis

# MISSION AND ORGANIZATION

he American Battle Monuments Commission—guardian of America's overseas commemorative cemeteries and memorials—honors the service, achievements and sacrifice of United States armed forces. Since 1923, the Commission has executed this mission by:

- Commemorating the achievements and sacrifices of U.S. armed forces where they have served overseas since April 6, 1917, through the erection and maintenance of suitable memorial shrines.
- Designing, constructing, operating and maintaining permanent American military burial grounds in foreign countries.
- Controlling the design and construction on foreign soil of U.S. military memorials, monuments, and markers by other U.S. citizens and organizations, both public and private, and encouraging their maintenance.

Our fiscal year 2005 appropriation supported our continued commitment to the worldwide responsibilities that flow from this mission. The Commission administers, operates and maintains 24 permanent American military cemeteries; 25 federal memorials, monuments, and markers; and six nonfederal memorials. Three memorials are located in the U.S.; the remaining memorials and all of our cemeteries are located in 14 foreign countries, the U.S. Commonwealth of the Northern Mariana Islands, and the British dependency of Gibraltar. These cemeteries and memorials are among the most beautiful and meticulously maintained shrines in the world.

As of September 30, 2005, interred in the cemeteries were 124,917 U.S. war dead: 30,921 of World War I, 93,246 of World War II, and 750 of the Mexican American War. Additionally, 6,133 American veterans and others were interred in the Mexico City and Corozal



Visitors in the chapel at Cambridge Cemetery.

cemeteries. The Commission's World War I, World War II, and Mexico City cemeteries are closed to future burials except for the remains of U.S. war dead found from time to time in the World War I and II battle areas. In addition to grave sites, the World War I and II cemeteries, together with three memorials on U.S. soil, commemorate by name on Tablets of the Missing the 94,135 U.S. servicemen and women who were Missing in Action or lost or buried at sea in their general region during the World Wars and the Korean and Vietnam Wars.



Above: Brookwood Cemetery. Below: A worker washes headstones at Sicily-Rome Cemetery.



Photo by Bob Urb

The Commission also administers trust funds to:

- Build memorials authorized by Congress, but financed primarily from private contributions, commemorative coin proceeds, and investment earnings.
- Decorate grave sites with flowers from private contributions.
- Maintain and repair nonfederal war memorials with private contributions.

The Commission's policymaking body consists of an 11member Board of Commissioners appointed by the President of the United States for an indefinite term and whose members serve without pay. The commissioners establish policy and ensure proper staff functioning in



carrying out the mission of the Commission. During inspections, they observe, inquire, comment upon, and make recommendations on any and all aspects of Commission operations. The Commission's daily operations are directed by an Executive Level Secretary, who is appointed by the President and assisted by an Executive Director, a member of the Senior Executive Service.

The Commission's headquarters office is in Arlington, Virginia. Regional offices are located in Garches, France, just outside Paris, and in Rome, Italy. For fiscal year 2005, the Commission maintained its authorization for 390 full-time equivalent positions. U.S. citizens constituted 66 members of the staff, while the remaining 324 were Foreign Service Nationals employed at our regional offices and at the cemeteries in the countries where the Commission operates.

Left: Mexico City Cemetery monument honors 750 war dead.

Below: Sgt. John T. Puckett, an American soldier killed in World War II during the Battle of the Bulge, was buried at Ardennes Cemetery at his family's request on June 18, 2005. Sergeant Puckett's remains were discovered in a wooded area near Elsenborn, Belgium in 1992 and identified last year.



Photo by Bob Uth



A worker mows the grass of a burial plot at Manila Cemetery.



In August 2005, 100-year-old Marie Sysel visited the grave of her uncle, Private James Svec, who is buried at Meuse-Argonne Cemetery. Pvt. Svec was killed in battle in September 1918.



The 60th Anniversary of the end of World War II in Italy was commemorated in a ceremony at Florence Cemetery on May 5, 2005.

# Management's Discussion and Analysis

# **OPERATIONS**

he Commission's fiscal year 2005 funding focused on personnel costs, service fees, scheduled maintenance and repairs, supplies, materials, spare parts, replacement of uneconomically repairable equipment, and capital improvements, as well as funding toward completion of the design and construction of the Normandy Cemetery Interpretive Center.

The fiscal year 2005 appropriation of \$41.1 million was available for salaries and expenses. Of this total, \$9.1 million was allocated for the design and construction of the Normandy Cemetery Interpretive Center. A government-wide rescission of 0.80 percent reduced the Commission's appropriation by \$328,800, causing it to reduce spending in much needed engineering projects.

The permanent structures and plantings that make our facilities among the most beautiful memorials in the world are aging and require increased funding to maintain them at the current standards. Most of our facilities range in age from 45 to 91 years old with our Mexico City cemetery being over 150 years old. Accordingly, we prioritize the use of our maintenance and engineering funds very carefully to ensure the most effective utilization of available resources.

The shrines to America's war dead entrusted to the Commission's care require a formidable annual program of maintenance and repair of facilities, equipment, and grounds. This care includes upkeep of more than 131,000 graves and headstones and 73 memorial structures within and external to the cemeteries on approximately 1,600 acres of land. Additionally, the Commission maintains 41 residential quarters for assigned personnel; 24 maintenance facilities; 67 miles of roads and walkways; 911 acres of flowering plants, fine lawns, and meadows; nearly 3 million square feet of

Preparing for a ceremony at Brittany Cemetery.

shrubs and hedges; and over 11,000 ornamental trees. All of the plantings, including the lawns and to some extent the meadows, must be cut and shaped, and fed and treated with insecticides and fungicides at regular intervals during the growing season. The plantings also must be replaced when their useful lives are exhausted or they receive major storm damage.

Care and maintenance of these resources is exceptionally labor intensive, thus personnel costs accounted for approximately 56 percent of the Commission's fiscal year 2005 obligations. The remaining 44 percent funded other operating costs.

In fiscal year 2005 the Commission targeted \$2.0 million to continue an Infrastructure Modernization



Program. With the help of Congress and the Office of Management and Budget over the last six years, the Commission worked to eliminate its backlog of deferred maintenance projects. We now must continue our efforts to upgrade or replace outdated and deteriorating systems.

The Infrastructure Modernization Program enables us to take a systemic look at our infrastructure and address areas that will: (1) reduce the growth of operational and routine maintenance costs and (2) promote more effective long-term planning and budgeting. The first phase of this program, conducted during fiscal years 2000 and 2001, established a baseline assessment of our installations by utilizing in-depth technical surveys. These surveys, conducted by professional engineering firms applying current industry standards, regulations, and technological advances, assessed our electrical and structural systems and identified what needed to be accomplished at our facilities. A subsequent study, conducted in fiscal year 2002, examined our diverse water systems at each facility. The second phase began in fiscal year 2002 and will continue through fiscal year 2007, addressing corrective actions in electrical and structural systems.

The Productivity Improvement Program continued its investment in projects and equipment that contributed to Commission operational efficiency and effectiveness. The largest effort in fiscal year 2005 was the purchase of new equipment to replace aging machines. Special mowers and street sweepers acquired during the year enabled the Commission to operate more effectively and efficiently, freeing up personnel for additional tasks at cemeteries that they would not be able to perform otherwise. The use of larger, more productive equipment also drives the Commission's need to improve drainage in and around the cemetery plot areas through core aeration and sanding. The productivity program further supported the Commission's headstone improvement program by providing engraving bits and manpower, and helped Commission efforts in the area of automation with a decision to implement Commission-wide the Trims site management system, as well as the continued implementation of an improved Information Technology network. In addition, new ideas were generated, such as the Netherlands cemetery weather station, a project designed to reduce over-watering and mowing requirements within the cemetery and save funding.



Workers re-level a plot at Meuse-Argonne Cemetery.

# Management Discussion and Analysis

# PERFORMANCE GOALS AND RESULTS

uring fiscal year 2005, the Commission reassessed its mission and goals to ensure that our commemorative cemeteries and memorials continue to be exceptional shrines to this great nation's core value that the United States is a beacon for liberty and freedom throughout the world.

The Commission's revised mission statement recognizes the commemorative nature and overseas focus of its mission:

The American Battle Monuments Commission—guardian of America's overseas commemorative cemeteries and memorials—honors the service, achievements, and sacrifice of United States Armed Forces.

The Commission identified four strategic goals:

■ To develop, operate, maintain, and improve the Commission's facilities as the world's best commemorative sites.

- To value and invest in each employee.
- To have the Commission's commemorative sites recognized worldwide as inspirational and educational visitor destinations.
- To make the Commission's business and resource management the best in government.

# President's Management Agenda Initiatives

The Commission made significant progress in the implementation of each item within the President's Management Agenda.

## Strategic Management of Human Capital

In fiscal year 2002, we began a worldwide manpower study that outlined our manpower requirements, position descriptions, workloads, and manpower distribution. This effort was to ensure that we deploy our work-



Cleaning the memorial at Oise-Aisne Cemetery.

Photo hy Rob Ilth



Above: Secretary of Defense Donald Rumsfeld, center, at Corozal Cemetery with Superintendent Bruce Phelps, second from left, and local veterans. Below: Supreme Allied Commander Europe General James L. Jones, front row left, honors war dead at North Africa Cemetery with Superintendent Mike Green, front row right, and others.



Visitors at Aisne-Marne Cemetery.



force so that we have the right person with the right skills in every position. We expect to implement the study recommendations into fiscal year 2007.

# Competitive Sourcing

Competitive sourcing initiatives improved performance and saved costs. Our fiscal year 2005 budget continued funding for upgrades, hosting, and 24-hour support of our financial management system, allowing us to outsource support to contractors experienced in providing such services. This, in turn, enabled the Commission to support worldwide operations without increasing the financial management staff. Resources devoted to infrastructure modernization and engineering programs largely supported competitive sourcing of infrastructure improvement efforts, allowing us to implement complex systems and upgrade our physical plant while our employees focused on their daily mission of maintaining our cemeteries. Most of the Commission's construction and engineering projects were contracted out, since the projects are usually unique and beyond the capability of our limited staff.

#### Improved Financial Performance

Since fiscal year 1997, the Commission has been required to produce financial statements and the Comptroller General of the U.S. has been required to independently audit the statements. The Commission has earned an unqualified opinion on its financial statements from the Government Accountability Office each year. We recognize that improved financial performance is more than achieving an unqualified audit opinion. It is about putting useful and timely information in the hands of Commission management so informed decisions can be made. The fiscal year 2005 budget supported our daily accounting operations and proper internal controls, and allowed us to identify additional management needs and reports to provide the best financial information available.

#### Expanded E-Government

The Commission continued to expand access to valuable information through the use of online tools. We maintain a Web site that allows visitors to gather infor-

mation on our organization, cemeteries and memorials, and available services. We will continue our efforts to enable citizens to make contributions to our flower funds electronically through the use of credit cards. When implemented, this will improve the ability of citizens to arrange for flowers to commemorate the war dead interred or memorialized at our cemeteries.

#### **Budget and Performance Integration**

A key element in linking budget and performance is having timely and reliable financial data. The Commission achieved that with its integrated financial system. Another key element is the process by which the Commission ties performance within the organization to the budget formulation process. In fiscal year 2005, we implemented a Cemetery Evaluation Review System that uses existing policies and standards to assess and prioritize both requirements and resources.



Evaluations and reviews form the basis for future budget requirements.

The Commission is pressing forward in the budget process to ensure that its funding requests support the objectives of the agency and the President's Management Agenda.

## **Selected Performance Goals and Results**

During fiscal year 2005, the Commission demonstrated an ability to achieve performance results through a number of specific projects that tie directly to its strategic goals.

In support of next of kin and other customers who use our services, the Commission provides burial and memorialization site information; letters authorizing no-fee passports for members of the immediate family traveling overseas primarily to visit an ABMC cemetery; in-country travel and accommodation information; and upon arrival at the cemetery, escort to the appropriate grave or memorialization site. Requesters are provided a photograph that is taken of the appropriate headstone or section on the Tablet of the Missing, which is mounted on a color lithograph of the cemetery or memorial where a serviceman or woman is buried or commemorated by name. The Commission also purchases floral decorations with donor funds and the donor is provided with a photograph of the headstone or Tablet of the Missing with the decoration in place.

In addition to responding to inquiries from friends and relatives of the war dead interred or memorialized at its sites, the Commission provides information to the Executive Branch, Members of Congress, other government agencies, historians, and other interested individuals. During fiscal year 2005, the Commission responded to more than 7,500 inquiries and provided 2,500 cemetery lithographs and photos during the year.

The Commission's Internet Web site at www.abmc.gov provides visitors a convenient, user friendly method to

Chapel sculpture at Lorraine Cemetery.



Photo by Bob Uth

access information on the Commission, as well as its cemeteries, memorials, monuments, markers, and headquarters operations. In addition, information on the U.S. war dead from the Korean War and those interred or commemorated at our World War I and World War II cemeteries is accessible on the Web site. The Commission redesigned its Web site to modernize the graphic presentation and improve the visitor's ability to navigate through the site. We also completed an extensive review and update of the Korean War Veterans Memorial Honor Roll database and began work to add to the Web site a database of burials at our Corozal cemetery in Panama.

During fiscal year 2005, an estimated two million American and foreign citizens visited Commission cemeteries. Regardless of the visitors' motivations, Commission employees dedicated themselves to making each visit gratifying and memorable. The Commission's overseas commemorative sites are recognized for their beauty and inspirational qualities, yet few Americans are aware of their existence. We estimate that 85 percent of our visitors are foreign citizens. As a result, the Commission embarked on an effort to increase public awareness of these commemorative sites

so that more Americans add the sites to their itineraries when traveling overseas.

Throughout the year, at sites around the world, the Commission hosted a variety of special events and commemorations including celebrations for Memorial Day, Independence Day, and Veterans Day. Military units held ceremonies to honor their fallen comrades, and local organizations paid tribute to those who died while liberating their regions. The President of the United States participated in a ceremony at the Commission's Netherlands cemetery on May 8, 2005, to commemorate the 60th anniversary of V-E Day, the ending of World War II in Europe. Earlier in May, The American Legion sponsored well attended ceremonies at the Commission's Florence and Sicily-Rome cemeteries to commemorate the 60th anniversary of the ending of WWII hostilities in Italy. All ceremonies reflected a solemn respect for America's war dead and appreciation for the sacrifices of all veterans.

The American Veterans of WWII, Korea, and Vietnam (AMVETS) and the Robert R. McCormick Tribune Foundation generously donate chromatically tuned bells in carillons to enhance our overseas cemeteries.

AMVETS installed the first carillon in our Manila cemetery in 1985. They subsequently formed a partner-ship with the foundation, and in April 2005 delivered a carillon to the St. Mihiel American Cemetery, the 16th donated over the years.

The Commission initiated a replacement and renovation program for old headstones at Oise-Aisne cemetery in Fere-en-Tardenois, France, in fiscal year 2004. This program uses a computer controlled engraving machine to renovate and refinish severely degraded headstones. It took several years of planning to acquire the custom machine and special tooling, as well as to establish the required training and procedures for the program to work effectively and efficiently. The work at Oise-Aisne is expected to be completed in fiscal year 2006. The program will then focus on the next World War I cemetery—Aisne-Marne American Cemetery.

For fiscal years 2002 through 2005, the Commission received total appropriations of \$27 million, net of rescissions, to build a visitor and interpretive center at Normandy American Cemetery. This will be the Commission's first interpretive center and will help us tell the story of those that fought there. Construction began at the end of fiscal year 2005 and is programmed to be finished in 2007.

The Commission will review and revise its mission, goals, and performance criteria during the upcoming budget year.

# Management Integrity: Controls, Systems, Compliance, and Challenges

The Commission recognizes the importance of and need for management accountability and responsibility as the basis for quality and timeliness of program performance, mission accomplishment, increased productivity, cost effectiveness, and compliance with applicable laws. It took measures to ensure that the annual evaluation of these controls is performed in a conscientious and thorough manner according to OMB regulations and guidelines and in compliance with 31 U.S.C. 3512 (c), (d), commonly known as the Federal Managers' Financial Integrity Act (FMFIA). The Commission's evaluation of its system of internal management practices and controls during fiscal year 2005 revealed no material weaknesses. The objectives of the Commission's internal management control policies and procedures are to provide reasonable assurance that:

Obligations and costs are in compliance with applicable law.



Engraving a headstone at Oise-Aisne Cemetery.



Laurel wreaths, the
ancient award for
valor, adorn the
entrance gate at
Luxembourg Cemetery.

■ Funds, property, and other assets are safeguarded against waste, loss, unauthorized use, and misappropriation.

- Revenue and expenditures applicable to agency operations are promptly recorded and accounted for.
- Programs are efficiently and effectively carried out in accordance with applicable laws and management policy.

The Commission concluded that there is reasonable assurance that it complies with the provisions of FMFIA. The reasonable assurance concept recognizes that the cost of internal controls should not exceed the benefits expected to be derived and that the benefits reduce the risk of failing to achieve stated objectives.

#### **Future Risks and Reactions**

Current foreign currency losses threaten our ability to sustain day-to-day operations. To insulate the Commission's annual appropriation against major changes in purchasing power, Congress enacted legislation in 1988 (codified in 36 U.S.C. 2109) to establish a

foreign currency fluctuation account in the U.S. Treasury. Due to unfavorable exchange rates between the U.S. Dollar and the European Euro in fiscal year 2004, our foreign currency fluctuation account experienced significant losses that reduced its balance to \$0.8 million as of September 30, 2004.

For fiscal year 2005, Congress appropriated \$12.0 million into the Commission's Foreign Currency Fluctuation Account, less \$96,000 for the 0.80% rescission. This appropriation will be used to offset foreign exchange losses to the U.S. Dollar, primarily by the European Euro. It also reduces the Commission's risk that the funding appropriated for its operations (in the salaries and expenses appropriation) will be jeopardized due to vagaries in currency fluctuations. By maintaining close scrutiny on the Commission's obligation status, as well as monitoring and distributing the Foreign Currency Fluctuation Account balance, our overall financial risk to operations is reduced.

On a long-term basis, the Commission expects to face further government-wide rescissions that will require it to re-examine priorities and shift funding to maintain essential operations.



British veterans of World War II visit graves of their U.S. allies at North Africa Cemetery.



Visiting a gravesite at Normandy Cemetery.



Workers manicure the grass around headstones at Henri-Chapelle Cemetery.

# CEMETERIES



#### Ardennes



Located near Neupre, 12 miles southwest of Liege, Belgium, the 90.5-acre cemetery contains the graves of 5,329 War Dead, many of whom died in the Battle of the Bulge. Headstones aligned in straight rows form a huge Greek cross on the lawns. Along the outside of the memorial are the names of 462 missing.



#### **Brittany**



Buried on 7.5 acres of rolling farm country 1.5 miles southeast of the village of St. James, France, are 4,410 War Dead. Most gave their lives in the Normandy and Brittany campaigns in 1944. Along the retaining wall of the memorial terrace, 498 names of missing are inscribed.





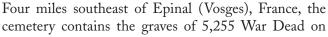
Sitting three miles west of Cambridge, England, this 30.5-acre cemetery was donated by the University of Cambridge. Buried here are 3,812 Americans, most of whom died in the Battle of the Atlantic or the strategic air bombardment of Europe. On the Tablets of the Missing are 5,126 names.

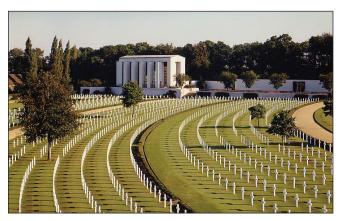


# **Epinal**



Four miles southeast of Epinal (Vosges), France, the





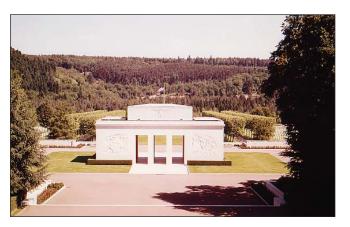
Cambridge



Ardennes



**Brittany** 



**Epinal** 









Florence

Henri-Chapelle

Lorraine

Luxembourg

48.6 acres. Most gave their lives in the campaigns across northeastern France to the Rhine and into Germany. On the walls of the Court of Honor are inscribed the names of 424 missing.



the chapel.

## Manila



Located six miles southeast of the Philippine capital on Fort Bonifacio, this 152-acre cemetery contains 17,206 was Dead, the largest number of American World War II War Dead in one cemetery. Most died during operations in New Guinea and the Philippines. Two hemicames.

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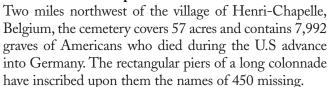


# Florence

Located about 7.5 miles south of Florence, Italy, this is a 70-acre site that contains 4,402 American graves. The memorial has two open courts joined by the Tablets of the Missing upon which are inscribed another 1,409 names.



# Henri-Chapelle





#### Netherlands



The only American cemetery in the Netherlands, it lies in the village of Margraten. Covering 65.5 acres, the cemetery contains 8,301 graves. Two Tablets of the Missing are inscribed with 1,723 names.

names of 371 missing are inscribed on pylons flanking



#### Lorraine



Normandy



Situated about one mile north of the town of St. Avold, France, the 113.5-acre cemetery contains the largest number of graves of World War II War Dead in Europe, a total of 10,489. Most died while fighting in this region. Inscribed on the Tablets of the Missing are 444 names.

Situated on a cliff overlooking Omaha Beach, the cemetery is just east of St. Laurent-sur-Mer. The site covers 172.5 acres and contains the graves of 9,387 American War Dead, most of whom died during the landings and ensuing operations. The walls of a semicircular garden on the east side of the memorial contain the names of 1,557 missing.



## Luxembourg



Lying just within the limits of Luxembourg City, Luxembourg, this 50.5-acre cemetery contains the remains of 5,076 Americans who died during the Battle of the Bulge and in the advance to the Rhine. The



# North Africa



Located close to the site of the ancient city of Carthage, Tunisia, the cemetery is 10 miles from Tunis. The 27-acre cemetery contains 2,841 American graves.

Manila

Netherlands

Normandy

North Africa

















Rhone Sicily-Rome

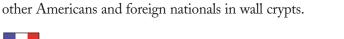
Corozal Mexico City

War. The one-acre area also contains the remains of 813

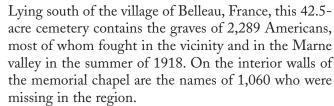
Engraved on a Wall of the Missing are 3,724 names. Most died in military activities from North Africa to the Persian Gulf.



# Aisne-Marne



Rhone
Set in the city of Draguignan, France, 28 miles west of Cannes, the 12.5-acre Rhone Cemetery is the site of 861 graves of American War Dead, most of whom gave their lives in the liberation of southern France in 1944. The retaining wall of the chapel terrace contains the names of 294 missing.





# Sicily-Rome



Brookwood

Located southwest of Brookwood, Surrey, England, this small cemetery of 4.5 acres is set within a large civilian cemetery. It contains 468 graves arranged in four plots grouped about a flagpole. On the walls within the Brookwood chapel are inscribed the names of 563 missing servicemen.

Lying at the north edge of Nettuno, Italy, immediately east of Anzio and 38 miles south of Rome, the 77-acre cemetery site contains 7,861 graves. The majority of these Americans died in the operations preceding the liberation of Rome. On the white marble walls of the chapel are engraved the names of 3,095 missing.



#### Flanders Field



Lying on the edge of the town of Waregem, Belgium, the cemetery occupies a 6.2-acre site, and contains the remains of 368 Americans who died liberating the soil of Belgium in World War I. The chapel walls contain the names of 43 missing.



## Corozal

This cemetery is located about three miles north of Panama City, Panama. Within these 16 acres are interred 5,320 American veterans and others who contributed to the construction, operation and security of the Panama Canal.



# Meuse-Argonne



Located east of the village of Romagne-sous-Montfaucon (Meuse), France, the cemetery is 26 miles northwest of Verdun. At this 130.5-acre site are buried the remains of 14,246 Americans, the largest number of U.S. War



## **Mexico City**

Situated about one mile north of the U.S. Embassy in Mexico City, the cemetery contains a small monument over the grave of 750 Americans who died in the Mexican

Aisne-Marne

Brookwood

Flanders Field

Meuse-Argonne









Dead in Europe. Most died during the Meuse-Argonne Offensive. On memorial loggias on either side of the chapel are inscribed the names of 954 missing.



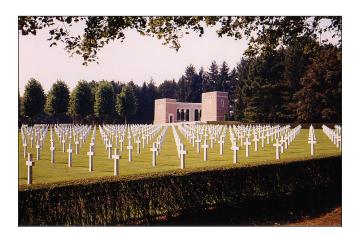
#### Oise-Aisne

Lying 1.5 miles east of Fere en Tardenois (Aisne), France, and 14 miles northeast of Chateau-Thierry, this 36.5-acre cemetery contains 6,012 American graves, most of whom died in the area in 1918. The chapel walls contain the names of 241 missing.



## Somme

Situated .5 miles southwest of Bony (Aisne), France, the Somme cemetery is a 14.3-acre site that contains 1,844 American graves. The chapel walls bear the names of 333 missing.



Oise-Aisne



Somme



#### St. Mihiel

Located at the west edge of Thiaucourt, France, the 40.5-acre cemetery contains the graves of 4,153 American War Dead, most of whom died in the great offensive that resulted in the reduction of the St. Mihiel salient. On the end walls of the museum are recorded the names of 284 missing.



#### Suresnes



Located in the Paris suburb of Suresnes, the 7.5-acre cemetery contains the graves of 1,541 Americans who died in World War I, and 24 unknown American War Dead of World War II. Bronze tablets on the walls of the chapel record the names of 974 missing, or buried or lost at sea.



St. Mihiel



Suresnes

# FISCAL YEAR 2005 FINANCIAL STATEMENTS AND NOTES



United States Government Accountablity Office Washington, DC 20548

To the Chairman of the American Battle Monuments Commission

In accordance with 36 U.S.C. 2103, we are responsible for conducting audits of the agency-wide financial statements of the American Battle Monuments Commission (the Commission). In our audits of the Commission's financial statements for fiscal years 2005 and 2004, we found

- the consolidating financial statements as of and for the fiscal year ended September 30, 2005, and comparative consolidated totals as of and for the fiscal year ended September 30, 2004, are presented fairly, in all material respects, in conformity with U.S. generally accepted accounting principles;
- although internal controls should be improved, the Commission maintained effective internal control over financial reporting (including safeguarding assets) and compliance with laws and regulations as of September 30, 2005; and
- no reportable noncompliance with laws and regulations we tested.

The following sections discuss in more detail (1) these conclusions and our conclusions on Management's Discussion and Analysis and other supplementary information and (2) the objectives, scope, and methodology of our audit.

# **Opinion on Financial Statements**

The Commission's consolidating balance sheet as of September 30, 2005, and its related consolidating statements of net cost and changes in net position; budgetary resources; and financing, with accompanying notes for the fiscal year then ended, and comparative consolidated totals as of and for the fiscal year ended September 30, 2004, are presented fairly, in all material respects, in conformity with U.S. generally accepted accounting principles.

# **Opinion on Internal Control**

Although certain internal controls should be improved, the Commission maintained, in all material respects, effective internal control over financial reporting (including safeguarding assets) and compliance as of September 30, 2005. Internal control provided reasonable assurance that misstatements, losses, or noncompliance material in relation to the consolidating financial statements would be prevented or detected on a timely basis. Our opinion is based upon criteria established under 31 U.S.C. 3512 (c), (d) [Federal Managers' Financial Integrity Act (FMFIA)], and Office of Management and Budget (OMB) Circular No. A-123, Management Accountability and Control (June 21, 1995).

However, our work identified the need to improve certain internal controls, as described below, that we consider reportable conditions. Reportable conditions are significant deficiencies in the design or operation of internal control that, in our judgment, could adversely affect the Commission's ability to meet internal control objectives or meet OMB criteria for reporting matters under FMFIA. In addition, misstatements may occur in other Commission financial information not included in this report as a result of these reportable conditions.

# **Reportable Conditions**

During our audit we noted deficiencies in controls over information technology systems and in recognition of property and accounts payable as of September 30, 2005. Commission management disclosed these conditions in its fiscal year 2005 FMFIA report and is working to implement corrections for all internal control deficiencies.

### Deficient Controls over Information Technology Systems

Inadequate controls over information technology systems were identified in the two following areas.

• User documentation: While the Commission's existing accounting system, implemented on October 1, 2001, has adequate user documentation, there continued to be a lack of user documentation to support its older legacy subsystems that were still used during fiscal year 2005, primarily for payroll. This condition has existed since our first audit of the Commission's financial statements in fiscal year 1997 and includes the Clipper system used by the European Regional Office and the dBase IV system used by the Mediterranean Regional Office. Commission personnel have learned how to use these legacy subsystems over the years, primarily through onthe-job training, and have limited support to explain how subsystems functions should be performed and to answer questions.

In January 2004, this condition was partially corrected when payroll processing for the Commission's General Schedule employees was converted to the General Services Administration which provided sufficient user documentation. During fiscal year 2005, a contractor began designing and documenting a new payroll system for the Commission's Foreign Service National employees, which is to be operational by September 30, 2006. Further efforts to improve user documentation are ongoing.

• Security program and access controls: During our fiscal year 2005 audit, we continued to identify some security controls over the Commission's computer system, such as administrative controls over network configuration, passwords, and access to files, that were not effective at all Commission locations as of September 30, 2005. This condition may allow unauthorized parties access to the Commission's computer system and network resources that could result in damage, deletion, or theft of computerized data. Since the installation of the Commission's automated accounting system in fiscal year 2002, we have conducted annual security and general controls reviews. In separate Limited Official Use reports issued after our fiscal years 2002 through 2004 audits, we communicated detailed information and made specific recommendations to strengthen Commission internal controls in information technology, accounting procedures, and financial reporting. While the Commission has implemented many of these recommendations, further efforts are needed.

#### Improper Recognition of Property and Accounts Payable

As of September 30, 2005, the Commission had not recognized almost \$1 million of property and accounts payable in its accounting records. Proper expensing of heritage asset additions, while capitalizing and depreciating general property additions over accounting policy limits, is necessary for accountability and proper presentation. Proper cut-

off of accrued liabilities for goods, services, and benefits received in fiscal year 2005, but invoiced and paid in fiscal year 2006, is also necessary for accountability and proper presentation. We noted that while proper accounting for property and payables has improved during fiscal year 2005, year-end adjustments were still needed to correct property balances by \$0.4 million and accounts payable by \$0.6 million as of September 30, 2005. Thus, in our view, these two matters continue to represent a reportable condition.

In an effort to meet Department of the Treasury year-end closing requirements for fiscal year 2005 by November 15, 2005, Commission accounting staff did not allow for a thorough review of closing balances at headquarters. This would include adjustment of obviously incorrect balances such as a credit balance in a property account that properly has a debit balance, and a failure to recognize a liability for September 2005 construction costs for the Normandy Interpretive Center. In addition, a vacant finance officer position at the Commission's European Region Office during year-end closing stretched headquarters and region accounting resources. Despite these conditions, the Commission has made significant improvement in reducing its post-closing accounting adjustments from 45 for fiscal year 2004 to zero for fiscal year 2005. The Commission subsequently corrected property and accounts payable accounts discussed above through year-end audit adjustments in order to fairly present its financial statements for fiscal year 2005 in conformity with U.S. generally accepted accounting principles.

# Compliance with Laws and Regulations

Our tests of the Commission's compliance with selected provisions of laws and regulations for fiscal year 2005 disclosed no instances of noncompliance reportable under U.S. generally accepted government auditing standards or OMB audit guidance. However, the objective of our audit was not to provide an opinion on overall compliance with laws and regulations. Accordingly, we do not express such an opinion.

# **Consistency of Other Information**

The Commission's Management Discussion and Analysis and other information related to heritage assets contain a wide range of data, some of which are not directly related to the financial statements. We do not express an opinion on this information. However, we compared this information for consistency with the financial statements and discussed the methods of measurement and presentation with officials of the Commission. On the basis of this limited work, we found no material inconsistencies with the financial statements or nonconformance with OMB guidance.

# Objectives, Scope, and Methodology

Commission management is responsible for (1) preparing the financial statements in conformity with U.S. generally accepted accounting principles; (2) establishing, maintaining, and assessing internal control to provide reasonable assurance that the broad internal control objectives of FMFIA are met; and (3) complying with applicable laws and regulations.

We are responsible for obtaining reasonable assurance about whether (1) the Commission's financial statements are presented fairly, in all material respects, in conformity with U.S. generally accepted accounting principles and (2) Commission management maintained effective internal control that provides reasonable assurance that the following objectives were met:

• Financial reporting: Transactions are properly recorded, processed, and summarized to permit the preparation of financial statements and other information in conformity with U.S. generally accepted accounting principles,

and assets are safeguarded against loss from unauthorized acquisition, use, or disposition.

• Compliance with applicable laws and regulations: Transactions are executed in accordance with (1) laws governing the use of budgetary authority; (2) other laws and regulations that could have a direct and material effect on the financial statements; and (3) any other laws, regulations, or government-wide policies identified by OMB guidance.

We are also responsible for (1) testing compliance with selected provisions of laws and regulations that have a direct and material effect on the financial statements and for which OMB guidance requires testing and (2) performing limited procedures with respect to certain other information appearing in the Commission's annual financial report. In order to fulfill these responsibilities, we

- examined, on a test basis, evidence supporting the amounts and disclosures in the financial statements;
- assessed the accounting principles used and significant estimates made by Commission management;
- evaluated the overall presentation of the financial statements;
- obtained an understanding of internal control related to financial reporting (including safeguarding assets) and compliance with laws and regulations (including execution of transactions in accordance with budget authority);
- obtained an understanding of the recording, processing, and summarizing of performance measures as reported in the Commission's Management's Discussion and Analysis;
- tested relevant internal controls over financial reporting and compliance, and evaluated the design and operating effectiveness of internal control;
- considered the process for evaluating and reporting on internal control and financial management systems under FMFIA; and
- tested compliance with selected provisions of the following laws and regulations:
  - the Commission's enabling legislation codified in 36 U.S.C. Chapter 21,
  - public laws applicable to the World War II Memorial Fund,
  - Departments of Veterans' Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 2005,
  - Miscellaneous Appropriations and Offsets Act, 2005,
  - Anti-deficiency Act,
  - · Pay and Allowance System for Civilian Employees, and
  - Prompt Payment Act.

We did not evaluate all internal controls relevant to operating objectives as broadly defined by FMFIA, such as those controls relevant to preparing statistical reports and ensuring efficient operations. We limited our internal control testing to those controls over financial reporting and compliance. Because of inherent limitations in internal control, misstatements due to error or fraud, losses, or noncompliance may nevertheless occur and not be detected. We also caution that projecting our evaluation to future periods is subject to the risk that controls may become inadequate because of changes in conditions or that the degree of compliance with controls may deteriorate.

We did not test compliance with all laws and regulations applicable to the Commission. We limited our tests of compliance to those required by OMB audit guidance that we deemed applicable to the Commission's financial statements for the fiscal year ended September 30, 2005. We caution that noncompliance may occur and not be detected by these tests and that such testing may not be sufficient for other purposes.

We performed our work in accordance with U.S. generally accepted government auditing standards and OMB audit guidance.

## **Commission Comments and Our Evaluation**

Steven J. Solution

Commission management was provided with a draft of this report and concurred with its facts and conclusions.

Steven J. Sebastian

Director

Financial Management and Assurance

January 31, 2006

# AMERICAN BATTLE MONUMENTS COMMISSION CONSOLIDATING BALANCE SHEET

# As of September 30, 2005 (With Comparative Consolidated Total as of September 30, 2004)

Cemeteries and Memorials         World War II Memorial         Other Trust Funds         Total 2005         Total 2004           Assets           Intragovernmental:           Fund balance with Treasury (note 2)         \$37,836,018         \$10,194,604         \$325,664         \$48,356,286         \$41,004,004	M
Intragovernmental:	
Fund balance with Treasury (note 2) \$37,836,018 \$10,194,604 \$325,664 \$48,356,286 \$41,004,	
	04,822
Treasury investments, net (note 3) 7,902,162 58,086 7,960,248 5,111,	11,149
Total Intragovernmental 37,836,018 18,096,766 383,750 56,316,534 46,115,4	15,971
Cash and foreign accounts (note 4) 87,181 309 87,490 112,	12,018
Accounts receivable 31,425 31,425	
Contributions receivable, net (note 5)         207,040         207,040         733,	33,769
General property and equipment, net (note 6) 1,995,704 0 1,995,704 2,481,000	31,017
Heritage property (note 6) 0 0	0
Total Assets \$39,950,328 \$18,303,806 \$384,059 \$58,638,193 \$49,442,7	2,775
<u>Liabilities</u>	
Intragovernmental:	
Accounts payable \$553,403 \$3,381,859 \$3,935,262 \$1,066,	36,453
Accrued salaries and benefits         79,845         79,845         389,845	39,963
Total Intragovernmental 633,248 3,381,859 4,015,107 1,456,45	56,416
Accounts payable 1,584,924 51,091 \$15 1,636,030 2,365,	35,860
Other liabilities (note 7) 3,104,815 50 3,104,865 3,027,4	27,696
Total Liabilities         5,322,987         3,433,000         15         8,756,002         6,849,000	19,972
Commitments and contingencies (note 8)	
Net Position (notes 9, 10)	
Unexpended appropriations 34,749,909 34,749,909 23,981,	31,588
Cumulative results of operations (deficit) (122,568) 14,870,806 384,044 15,132,282 18,611,5	11,215
Total Net Position         34,627,341         14,870,806         384,044         49,882,191         42,592,6	92,803
Total Liabilities and Net Position         \$39,950,328         \$18,303,806         \$384,059         \$58,638,193         \$49,442,73	2,775

# AMERICAN BATTLE MONUMENTS COMMISSION CONSOLIDATING STATEMENT OF NET COST AND CHANGES IN NET POSITION

For the Year Ended September 30, 2005 (With Comparative Consolidated Total for the Year Ended September 30, 2004)

	General Fund	Trust Funds		Total Funds	Total Funds
	Cemeteries and Memorials	World War II Memorial	Other Trust Funds	Total 2005	Total 2004
PROGRAM COSTS					
Intragovernmental program costs: Operations and maintenance Design and construction Program costs with the public:	\$2,784,988	\$142,964 2,702,633		\$2,927,952 2,702,633	\$2,610,749 25,695,105
Operations and maintenance Fund raising Administrative Design and construction Memorial costs Property and equipment (note 6)	29,256,468 2,232,441	46,644 685,496 653,218 52,738 2,000	\$184,058	29,440,526 46,644 685,496 653,218 52,738 2,234,441	26,209,003 2,370,080 1,712,123 17,693,527 111,708 3,594,990
Foreign currency losses, net	8,377,092			8,377,092	8,123,747
Net Cost of Operations	\$42,650,989	\$4,285,693	\$184,058	\$47,120,740	\$88,121,032
CHANGES IN NET POSITION					
Cumulative Results (Deficit) - Start of Year	(\$8,034)	\$18,303,570	\$315,679	\$18,611,215	\$62,355,620
<b>Budgetary Financing Sources</b>					
Appropriations used	41,906,879			41,906,879	39,719,420
Total Budgetary Financing Sources	41,906,879	-	-	41,906,879	39,719,420
Other Financing Sources					
Contributions Treasury investment earnings Imputed financing	62,285 567,291	756,661 96,268	252,183 240	1,071,129 96,508 567,291	3,412,647 636,144 608,416
Total Other Financing Sources	629,576	852,929	252,423	1,734,928	4,657,207
Total Financing Sources	42,536,455	852,929	252,423	43,641,807	44,376,627
Less: Net Cost of Operations	42,650,989	4,285,693	184,058	47,120,740	88,121,032
Net Increase (Decrease) for the Year	(114,534)	(3,432,764)	68,365	(3,478,933)	(43,744,405)
Cumulative Results (Deficit) - End of Year Unexpended Appropriations -Start of Year	(122,568) 23,981,588	14,870,806	384,044	15,132,282 23,981,588	18,611,215 22,804,842
Budgetary Financing Sources					
Appropriations received Appropriations used	52,675,200 (41,906,879)			52,675,200 (41,906,879)	40,896,166 (39,719,420)
Increase in unexpended appropriations	10,768,321	-	-	10,768,321	1,176,746
Unexpended Appropriations -End of Year	34,749,909	-	-	34,749,909	23,981,588
TOTAL NET POSITION- END OF YEAR	\$34,627,341	\$14,870,806	\$384,044	\$49,882,191	\$42,592,803

# AMERICAN BATTLE MONUMENTS COMMISSION CONSOLIDATING STATEMENT OF BUDGETARY RESOURCES

For the Year Ended September 30, 2005 (With Comparative Consolidated Total for the Year Ended September 30, 2004)

Budgetary Resources         World War II Memorial         Other Trust Funds         Total 2005         Total 2004           Budgetary Resources         Subjective Authority:         S\$3,100,000         \$41,300,000         \$41,406,801		General Fund	Trust Funds		<u>Total Funds</u>	Total Funds
Budgetary Authority:				Other Trust Funds	Total 2005	Total 2004
Appropriations         \$53,100,000         \$53,100,000         \$41,300,000           Net transfer in for net foreign exchange loss         8,949,331         4,746,881           Other (contributions collected)         \$1,427,429         \$251,702         1,679,131         5,942,021           Less: Rescinded         (424,800)         \$1,427,429         \$251,702         1,679,131         5,942,021           Unobligated Balances:         Unobligated Balances:         \$16,935,677         15,902,937         309,739         33,148,353         60,001,729           Net transfer (out) for net foreign exchange (loss)         (8,949,331)         \$4,746,681         \$4,746,681           Recoveries of prior year obligations         (411,746)         \$4,746,681         \$6,949,331         \$1,730,366         \$561,441         \$87,090,938         \$107,000,080           Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$182,213         \$57,007,992         \$73,851,727           Unobligated balances available         \$55,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Vollagations incurred         \$59,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Net Outlays           Obligatio	Budgetary Resources					
Net transfer in for net foreign exchange loss   8,949,331   \$1,427,429   \$251,702   1,679,131   5,942,021     Less: Rescinded   (424,800)   \$1,427,429   \$251,702   1,679,131   5,942,021     Less: Rescinded   (424,800)   (424,800)   (243,670)     Unobligated Balances:	Budgetary Authority:					
Other (contributions collected)         \$1,427,429         \$251,702         1,679,131         5,942,021           Less: Rescinded         (424,800)         (424,800)         (243,670)           Unobligated Balances:         Start of year         16,935,677         15,902,937         309,739         33,148,353         60,001,729           Net transfer (out) for net foreign exchange (loss)         (8,949,331)         (4,746,681)         (411,746)         (411,746)           Recoveries of prior year obligations         (411,746)         (411,746)         (411,746)         (411,746)           Total Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Status of Budgetary Resources           Obligated balances available         15,661,856         14,041,862         379,228         30,082,946         33,148,353           Total Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Net Outlays           Obligated balances, start of year:           Undelivered orders - unpaid         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Plus: Obliga	Appropriations	\$53,100,000			\$53,100,000	\$41,300,000
Less: Rescinded         (424,800)         (424,800)         (243,670)           Unobligated Balances:         Start of year         16,935,677         15,902,937         309,739         33,148,353         60,001,729           Net transfer (out) for net foreign exchange (loss)         (8,949,331)         \$10,002,937         309,739         33,148,353         60,001,729           Recoveries of prior year obligations         (411,746)         \$10,002,003         \$107,000,008           Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,008           Status of Budgetary Resources           Obligations incurred - direct         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Unobligated balances available         15,661,856         14,041,862         379,228         30,082,946         33,148,353           Total Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,009,938         \$107,000,080           Net Outlays           Obligated balances, start of year:           Undelivered orders         7,045,911         1,519,594         50,008         8,615,513         22,748,057	Net transfer in for net foreign exchange loss	8,949,331			8,949,331	4,746,681
Unobligated Balances:   Start of year   16,935,677   15,902,937   309,739   33,148,353   60,001,729     Net transfer (out) for net foreign exchange (loss)   (8,949,331)   (4,746,681)     Recoveries of prior year obligations   (411,746)   (411,746)     Total Budgetary Resources   \$69,199,131   \$17,330,366   \$561,441   \$87,090,938   \$107,000,080     Status of Budgetary Resources	Other (contributions collected)		\$1,427,429	\$251,702	1,679,131	5,942,021
Start of year         16,935,677         15,902,937         309,739         33,148,353         60,001,729           Net transfer (out) for net foreign exchange (loss)         (8,949,331)         (8,949,331)         (4,746,681)           Recoveries of prior year obligations         (411,746)         (411,746)         (411,746)           Total Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Status of Budgetary Resources           Obligations incurred - direct         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Unobligated balances available         15,661,856         14,041,862         379,228         30,082,946         33,148,353           Net Outlays         S69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Net Outlays           Obligated balances, start of year:           Undelivered orders         7,045,911         1,519,594         50,008         8,615,513         22,748,057           Delivered orders - unpaid         3,370,582         1,293,690         4,117         4,668,389         6,693,495           Less: Obligated balances, end of year:	Less: Rescinded	(424,800)			(424,800)	(243,670)
Net transfer (out) for net foreign exchange (loss)   (8,949,331)   (4,746,681)	Unobligated Balances:					
Recoveries of prior year obligations	Start of year	16,935,677	15,902,937	309,739	33,148,353	60,001,729
Total Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Status of Budgetary Resources           Obligations incurred - direct         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Unobligated balances available         15,661,856         14,041,862         379,228         30,082,946         33,148,353           Total Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Net Outlays           Obligations incurred         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Plus: Obligated balances, start of year:         Undelivered orders         7,045,911         1,519,594         50,008         8,615,513         22,748,057           Delivered orders - unpaid         3,370,582         1,293,690         4,117         4,668,389         6,693,495           Less: Obligated balances, end of year:	Net transfer (out) for net foreign exchange (loss)	(8,949,331)			(8,949,331)	(4,746,681)
Status of Budgetary Resources           Obligations incurred - direct         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Unobligated balances available         15,661,856         14,041,862         379,228         30,082,946         33,148,353           Total Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Net Outlays           Obligations incurred         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Plus: Obligated balances, start of year:	Recoveries of prior year obligations	(411,746)			(411,746)	
Obligations incurred - direct         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Unobligated balances available         15,661,856         14,041,862         379,228         30,082,946         33,148,353           Total Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Net Outlays           Obligations incurred         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Plus: Obligated balances, start of year:         Undelivered orders         7,045,911         1,519,594         50,008         8,615,513         22,748,057           Delivered orders - unpaid         3,370,582         1,293,690         4,117         4,668,389         6,693,495           Less: Obligated balances, end of year:         Undelivered orders         (19,088,053)         (518,122)         (48,163)         (19,654,338)         (8,615,513)           Delivered orders - unpaid         (3,086,109)         (3,432,950)         (15)         (6,519,074)         (4,668,389)	Total Budgetary Resources	\$69,199,131	\$17,330,366	\$561,441	\$87,090,938	\$107,000,080
Unobligated balances available         15,661,856         14,041,862         379,228         30,082,946         33,148,353           Total Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Net Outlays           Obligations incurred         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Plus: Obligated balances, start of year:             Undelivered orders         7,045,911         1,519,594         50,008         8,615,513         22,748,057           Delivered orders - unpaid         3,370,582         1,293,690         4,117         4,668,389         6,693,495           Less: Obligated balances, end of year:         Undelivered orders         (19,088,053)         (518,122)         (48,163)         (19,654,338)         (8,615,513)           Delivered orders - unpaid         (3,086,109)         (3,432,950)         (15)         (6,519,074)         (4,668,389)	Status of Budgetary Resources					
Total Status of Budgetary Resources         \$69,199,131         \$17,330,366         \$561,441         \$87,090,938         \$107,000,080           Net Outlays           Obligations incurred         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Plus: Obligated balances, start of year:	Obligations incurred - direct	\$53,537,275	\$3,288,504	\$182,213	\$57,007,992	\$73,851,727
Net Outlays         Obligations incurred       \$53,537,275       \$3,288,504       \$182,213       \$57,007,992       \$73,851,727         Plus: Obligated balances, start of year:       Undelivered orders       7,045,911       1,519,594       50,008       8,615,513       22,748,057         Delivered orders - unpaid       3,370,582       1,293,690       4,117       4,668,389       6,693,495         Less: Obligated balances, end of year:       Undelivered orders       (19,088,053)       (518,122)       (48,163)       (19,654,338)       (8,615,513)         Delivered orders - unpaid       (3,086,109)       (3,432,950)       (15)       (6,519,074)       (4,668,389)	Unobligated balances available	15,661,856	14,041,862	379,228	30,082,946	33,148,353
Obligations incurred         \$53,537,275         \$3,288,504         \$182,213         \$57,007,992         \$73,851,727           Plus: Obligated balances, start of year:         Undelivered orders         7,045,911         1,519,594         50,008         8,615,513         22,748,057           Delivered orders - unpaid         3,370,582         1,293,690         4,117         4,668,389         6,693,495           Less: Obligated balances, end of year:         Undelivered orders         (19,088,053)         (518,122)         (48,163)         (19,654,338)         (8,615,513)           Delivered orders - unpaid         (3,086,109)         (3,432,950)         (15)         (6,519,074)         (4,668,389)	Total Status of Budgetary Resources	\$69,199,131	\$17,330,366	\$561,441	\$87,090,938	\$107,000,080
Plus: Obligated balances, start of year: Undelivered orders 7,045,911 1,519,594 50,008 8,615,513 22,748,057 Delivered orders - unpaid 3,370,582 1,293,690 4,117 4,668,389 6,693,495  Less: Obligated balances, end of year: Undelivered orders (19,088,053) (518,122) (48,163) (19,654,338) (8,615,513) Delivered orders - unpaid (3,086,109) (3,432,950) (15) (6,519,074) (4,668,389)	Net Outlays					
Undelivered orders         7,045,911         1,519,594         50,008         8,615,513         22,748,057           Delivered orders - unpaid         3,370,582         1,293,690         4,117         4,668,389         6,693,495           Less: Obligated balances, end of year:         Undelivered orders         (19,088,053)         (518,122)         (48,163)         (19,654,338)         (8,615,513)           Delivered orders - unpaid         (3,086,109)         (3,432,950)         (15)         (6,519,074)         (4,668,389)	Obligations incurred	\$53,537,275	\$3,288,504	\$182,213	\$57,007,992	\$73,851,727
Delivered orders - unpaid       3,370,582       1,293,690       4,117       4,668,389       6,693,495         Less: Obligated balances, end of year:         Undelivered orders       (19,088,053)       (518,122)       (48,163)       (19,654,338)       (8,615,513)         Delivered orders - unpaid       (3,086,109)       (3,432,950)       (15)       (6,519,074)       (4,668,389)	Plus: Obligated balances, start of year:					
Less: Obligated balances, end of year:  Undelivered orders (19,088,053) (518,122) (48,163) (19,654,338) (8,615,513)  Delivered orders - unpaid (3,086,109) (3,432,950) (15) (6,519,074) (4,668,389)	Undelivered orders	7,045,911	1,519,594	50,008	8,615,513	22,748,057
Undelivered orders         (19,088,053)         (518,122)         (48,163)         (19,654,338)         (8,615,513)           Delivered orders - unpaid         (3,086,109)         (3,432,950)         (15)         (6,519,074)         (4,668,389)	Delivered orders - unpaid	3,370,582	1,293,690	4,117	4,668,389	6,693,495
Delivered orders - unpaid (3,086,109) (3,432,950) (15) (6,519,074) (4,668,389)	Less: Obligated balances, end of year:					
	Undelivered orders	(19,088,053)	(518,122)	(48,163)	(19,654,338)	(8,615,513)
Total Net Outlays         \$41,779,606         \$2,150,716         \$188,160         \$44,118,482         \$90,009,377	Delivered orders - unpaid	(3,086,109)	(3,432,950)	(15)	(6,519,074)	(4,668,389)
	Total Net Outlays	\$41,779,606	\$2,150,716	\$188,160	\$44,118,482	\$90,009,377

# AMERICAN BATTLE MONUMENTS COMMISSION CONSOLIDATING STATEMENT OF FINANCING

For the Year Ended September 30, 2005 (With Comparative Consolidated Total for the Year Ended September 30, 2004)

	General Fund	Trust Funds		Total Funds	Total Funds
	Cemeteries and Memorials	World War II Memorial	Other Trust Funds	Total 2005	Total 2004
Resources Used To Finance Activities					
Obligations incurred - direct	\$53,537,275	\$3,288,504	\$182,213	\$57,007,992	\$73,851,727
Imputed retirement and audit services	567,291			567,291	608,416
Other adjustments with Treasury	(255,478)	8,421		(247,057)	
Total Resources Used to Finance Activities	53,849,088	3,296,925	182,213	57,328,226	74,460,143
Resources That Do Not Fund Net Cost of Operations					
General property capitalized on the balance sheet	86,428			86,428	(1,370,130)
Decrease in unfunded annual leave		(12,704)		(12,704)	(2,046)
Undelivered orders - start of year	7,045,911	1,519,594	50,008	8,615,513	22,748,057
Less: Undelivered orders - end of year	(19,088,053)	(518,122)	(48,163)	(19,654,338)	(8,615,513)
Total Resources That Do Not Fund Net Cost of Operations	(11,955,714)	988,768	1,845	(10,965,101)	12,760,368
Components of Net Cost of Operations Not Requiring Resources in the Current Period					
Components Requiring Resources in Future Periods:					
Increase in unfunded annual leave	980			980	83,574
Increase in unfunded separation pay liability	67,068			67,068	172,174
Increase in accounts receivable	31,425			31,425	
Components Not Requiring Resources:					
Depreciation	627,282			627,282	572,512
In-kind expenses	30,860			30,860	72,261
Total Costs Not Requiring Resources in the Current Period	757,615	-	-	757,615	900,521
Net Cost of Operations	\$42,650,989	\$4,285,693	\$184,058	\$47,120,740	\$88,121,032

#### AMERICAN BATTLE MONUMENTS COMMISSION

# NOTES TO THE CONSOLIDATING AND CONSOLIDATED FINANCIAL STATEMENTS

# For the Fiscal Years Ended September 30, 2005 and 2004

# Note 1. Significant Accounting Policies

#### A. Basis of Presentation

The accompanying consolidating and consolidated financial statements present the financial position, net cost of operations, changes in net position, budgetary resources, and financing of the American Battle Monuments Commission (the Commission) in conformity with U.S. generally accepted accounting principles as used by the federal government. There are no intra-entity transactions to be eliminated.

## B. Reporting Entity and Funding Sources

The Commission is an independent agency within the executive branch of the federal government and was created by an Act of March 4, 1923, the current provisions of which are now codified in 36 U.S.C. Chapter 21. The Commission's mission is to commemorate the sacrifices and achievements of U.S. Armed Forces where they have served overseas since April 6, 1917, the date of the United States entry into World War I, and at locations within the United States when directed by the Congress. The Commission designs, administers, constructs, operates, and maintains 24 American military cemeteries and 25 federal memorials, monuments and markers (herein collectively referred to as memorials). Three of the memorials are located in the United States while all of the cemeteries and the remaining memorials are located on foreign soil in 14 foreign countries, the Marianas, and Gibraltar. The Commission is also responsible for maintaining 6 nonfederal memorials with funds received from the memorials' sponsors. The Commission is headquartered in Arlington, Virginia. Field operations are conducted through regional offices located near Paris, France, and in Rome, Italy; and cemeteries in Manila, the Philippines; Mexico City, Mexico; and Panama City, Panama.

The Commission also had responsibility for designing and constructing the National World War II Memorial located on the Mall in Washington, D.C. In accordance with 40 U.S.C. 8906 (b), the Commission provided \$6.6 million for deposit in a separate Treasury account to offset the memorial's costs of perpetual maintenance. On November 1, 2004, the Commission signed an agreement with the National Park Service to formally transfer the National World War II Memorial to the Service for its future care and maintenance. Any remaining funds will reside in a trust fund in the U.S. Treasury to be used solely to benefit the World War II Memorial.

Commission programs are funded primarily through appropriations available without fiscal year limitation (no-year). The Commission also administers several trust funds established to: (1) build memorials authorized by the Congress, but which are funded primarily by private contributions, commemorative coin sales proceeds, and investment earnings; (2) decorate grave sites; and (3) maintain and repair certain nonfederal war memorials.

## C. Basis of Accounting

The Commission's proprietary accounts (assets, liabilities, equity, revenue, and expenses) are maintained on the accrual basis, where appropriated funds are accounted for by appropriation year; operating expenses are recorded as

incurred; and depreciation is taken on property, plant, and equipment not otherwise classified as heritage assets. Commission budgetary accounts are maintained on a budgetary basis, which facilitates compliance with legal constraints and statutory funds control requirements. The functional budget classification is Veterans' Benefits and Services.

### D. Fund Balances with Treasury

The Commission's cash receipts and disbursements are processed by the U.S. Treasury. Fund balances with Treasury are comprised of appropriated general funds and trust funds.

#### E. Investments

In accordance with Public Law 103-32, the Commission is authorized to invest World War II Memorial Trust Fund receipts in U.S. Treasury securities. The Commission is also authorized under a modification to its original legislation to invest receipts from certain nonfederal war memorial organizations in U.S. Treasury securities. Treasury investments are recorded at par value plus unamortized premium or less unamortized discount. Premiums and discounts are amortized using the interest method.

## F. Foreign Currency

The Commission's overseas offices maintain accounts of foreign currencies to be used in making payments in foreign countries. These accounts are reported at the U.S. dollar equivalent using the Treasury exchange rate in effect on the last day of the fiscal year.

## G. Contributions and Revenue Recognition

The Commission recognizes unrestricted contributions or unconditional promises to give as revenue in the period of the initial pledge when sufficient verifiable evidence of the pledge exists. Conditional promises to give are recorded as revenue when the condition has been met. Unconditional promises to give may be temporarily restricted or permanently restricted. Temporarily restricted promises to give are released from restriction when the conditions have been met. Permanently restricted promises to give are recorded as revenue in the period donated; however, donors generally allow only the earned income to be used for general or specific purposes. In-kind contributions of goods and services are recognized at fair value by the Commission at the time the goods are received or the services are performed. Multiyear contributions due over a period of time are discounted to their present value based upon the short term Treasury interest rate.

# H. Operating Materials and Supplies Inventories

The Commission has determined that operating materials and supplies located at its cemeteries are not significant amounts and that it is more cost beneficial to record them on the purchase method of accounting whereby items are expensed as purchased rather than when consumed. Consequently, the Commission reports no operating materials or supplies inventories.

# I. Property and Equipment

Purchases of general property and equipment of \$25,000 or less are expensed in the year of acquisition. Purchases of personal property exceeding \$25,000 are capitalized and depreciated on a straight-line basis over 5 years.

Expenditures relating to real property exceeding \$25,000 are capitalized and depreciated on a straight-line basis over 30 years. Heritage assets are assets possessing significant cultural, architectural, or aesthetic characteristics. The Commission considers its cemeteries and federal memorials, monuments, and markers acquired through purchase or donation to be noncollection heritage assets. Heritage assets are acquired through purchase or donation, are accounted for in the Commission's property records, and are not presented in the balance sheet. Withdrawals of heritage assets are recorded upon formal agreement with recipients. Additional disclosure on individual heritage asset cemeteries and memorials are found in the Schedules of Heritage Assets presented as unaudited other information. Cemetery land is owned by the foreign countries in which cemeteries are located and is provided to the United States in perpetuity.

#### J. Employee Benefits

The Commission's civilian U.S. nationals hired after December 31, 1983 are covered by the Federal Employees' Retirement System (FERS), which was implemented on January 1, 1984. The Commission's civilian U.S. nationals hired on or before December 31, 1983, could elect to transfer to FERS or remain with the Civil Service Retirement System (CSRS). For FERS employees, the Commission withholds .80 percent of base pay and as employer contributes 10.7 percent of base pay to this retirement system. For Federal Insurance Contribution Act (FICA) tax and Medicare, the Commission withholds 7.65 percent from FERS employees' earnings, matches this amount on a dollar-for-dollar basis, and remits the total amount to the Social Security Administration. The Commission withholds 7.00 percent of base pay plus 1.45 percent for Medicare from CSRS employees' earnings and as employer contributes 7.00 percent of base pay plus 1.45 percent for Medicare. These deductions are then remitted to the Office of Personnel Management (OPM) and the Social Security Administration. OPM is responsible for government-wide reporting of FERS and CSRS assets, accumulated plan benefits, and unfunded liabilities.

On April 1, 1987, the federal government instituted the Thrift Saving Plan (TSP), a retirement savings and investment plan for employees covered by FERS and CSRS. The Commission contributes a minimum of 1 percent of FERS employees' base pay to TSP. FERS employees have the option of contributing up to 15 percent of their base pay on a tax-deferred basis to TSP, which the Commission matches up to 4 percent of base pay. CSRS employees may contribute up to 10 percent of their base pay to TSP on a tax-deferred basis and receive no matching contribution from the Commission.

Retirement and other benefits for the Commission's foreign national employees are paid by the Commission in accordance with the provisions of 10 host nation agreements negotiated by the U.S. Department of State.

Annual leave is accrued as earned, and the resulting unfunded liability is reduced as leave is taken. Separation pay is provided in certain countries according to host nation agreements. Separation pay is accrued as earned, and the resulting unfunded liability is reduced when paid to the foreign national leaving the employ of the Commission. Each year balances in the accrued separation pay and annual leave accounts are adjusted to reflect current pay rates. To the extent that current or prior year appropriations are not available to fund annual leave and separation pay, funding will be obtained from future financing resources. Sick leave and other types of unvested leave are expensed when incurred.

#### K. Imputed Financing

The Commission imputes financing for retirement and other benefits paid by OPM, financial audit costs incurred by the Government Accountability Office (GAO), and a heritage asset musical carillon donated each fiscal year. The Commission recognized these expenses and related imputed financing in its financial statements.

#### L. Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amount of assets and liabilities, as well as the disclosure of contingent assets and liabilities at the date of the financial statements, and the amount of revenues and expenses reported during the reporting period. Actual results could differ from those estimates.

#### M. Adoption of New Accounting Standard

The Commission early-adopted FASAB Statement No. 29, *Heritage Assets and Stewardship Land*, for fiscal year 2005. The adoption resulted in additional disclosure with no effect on financial statement amounts or restatement of prior year's presentation.

#### N. Reformatting of Prior Year's Presentation

Certain prior year accounts on the Statement of Net Cost and Changes in Net Position were reformatted to conform to the current year presentation in accordance with Office of Management and Budget's Circular No. A-136, *Financial Reporting Requirements*.

#### Note 2. Fund Balances with Treasury

All undisbursed account balances with the U.S. Treasury, as reflected in the Commission's records, as of September 30 are available and were as follows:

	2005			2004
	General Fund	Trust Funds	<u>Total</u>	<u>Total</u>
Appropriated Funds	\$34,095,973		\$34,095,973	\$26,135,129
Currency Fluctuation	3,740,045		3,740,045	785,376
WW II Memorial Fund		\$10,194,604	10,194,604	13,773,377
Other Trust Funds		325,664	325,664	310,940
	\$37,836,018	\$10,520,268	\$48,356,286	\$41,004,822

## Note 3. Treasury Investments, Net

As of September 30, the Commission's investments in U.S. Treasury notes, which are marketable securities due within 2 years were as follows:

				Interest	
$\underline{\text{FY}}$	$\underline{Cost}$	Interest Rates	Net Premium	Receivable	Net Investment
05	\$7,658,000	4.00% to 7.00%	\$190,755	\$111,493	\$7,960,248
04	\$5,008,000	2.00% to 7.50%	\$61,626	\$41,523	\$5,111,149

Amortization is on the interest method, and amortized cost approximated market as of September 30.

## Note 4. Cash and Foreign Accounts

Outside the United States the Commission makes payments in U.S. and foreign currencies through imprest cash funds and Treasury designated depository commercial bank accounts, which as of September 30 were as follows:

	2005	2004
Imprest Cash Funds	\$41,158	\$39,042
Foreign Bank Accounts	46,023	72,400
Undeposited Cash	309	576
	\$87,490	\$112,018

#### Note 5. Contributions Receivable

The Commission has pledges from the private sector to be used for the World War II Memorial, with substantial pledges by major corporations and foundations. These pledges are recorded as contributions receivable and revenue in the fiscal year pledged, and \$207,040 is temporarily restricted until collected. Amounts due in future years are as follows:

Fiscal Year Due	
2006	\$110,000
2007	100,000
After 2007	175,407
Total amount due	385,407
Less: Present value discount at 1% Treasury rate	(178,367)
Net Receivable	\$207,040

The Commission believes that all contributions receivable are fully collectible, and therefore no allowance for uncollectible accounts has been established.

## Note 6. General and Heritage Property and Equipment

General property and equipment with an aggregate cost basis of \$25,000 or less and all heritage assets were expensed by the Commission and totaled \$2,232,441 in fiscal year 2005 and \$3,592,586 in fiscal year 2004. World War II Memorial equipment totaling \$2,000 in fiscal year 2005 and \$2,404 in fiscal year 2004 was also expensed.

Since the 1960s, the Commission's European regional office near Paris, France, has occupied a residential structure owned by the United States government. The Commission is responsible for all utilities, maintenance, and repairs. While the structure has the characteristics of a heritage asset, it has been used as general property. However, it is now fully depreciated, and no value is contained in the Commission's financial statements.

General property and equipment as of September 30 was as follows:

	2005			2004		
		Accumulated			Accumulated	
<u>Category</u>	Cost	<u>Depreciation</u>	<u>Net</u>	<u>Cost</u>	<u>Depreciation</u>	<u>Net</u>
Buildings	\$923,461	\$42,311	\$881,150	\$1,015,247	\$9,142	\$1,006,105
Accounting System	1,760,065	1,408,052	352,013	\$1,760,065	1,056,039	704,026
Equipment	2,167,228	1,404,687	762,541	1,989,014	1,218,128	770,886
	\$4,850,754	\$2,855,050	\$1,995,704	<u>\$4,764,326</u>	\$2,283,309	\$2,481,017

Heritage assets are significant to the mission of the Commission to design, construct, and maintain historical cemeteries and memorials. The Commission presents its heritage assets in three categories: cemeteries, federal memorials, and nonfederal memorials. Changes in heritage assets for fiscal year 2005 were as follows:

		Federal	Nonfederal
	Cemeteries	<u>Memorials</u>	Memorials
Beginning of Year, 10-1-04	24	25	4
Number Acquired, Fiscal Year 2005	0	0	2
Number Withdrawn, Fiscal Year 2005	<u>0</u>	<u>0</u>	<u>0</u>
End of Year, 9-30-05	<u>24</u>	<u>25</u>	<u>6</u>

During fiscal year 2005, the Commission assumed responsibility for private memorials related to the 147th Engineer Battalion and the 507th Parachute Infantry Regiment. Through September 30, 2005, Commission cemeteries contain over 131,000 internments. Over 94,000 Honored War Dead, whose remains were not recovered, are memorialized in the cemeteries and federal memorials that encompass over 1,600 acres. This land is provided to the Commission through host agreements with foreign countries for permanent use as cemeteries and memorials.

#### Note 7. Other Liabilities

Other liabilities as of September 30 were as follows:

	<u>2005</u>	<u>2004</u>
Accrued Salaries and Benefits	\$867,937	\$846,112
Unfunded Separation Pay Liability	1,314,784	1,247,716
Unfunded Annual Leave	922,144	933,868
	\$3,104,865	\$3,027,696

Under a host nation agreement, the Commission's Italian employees earn separation pay for each year of service with the Commission. The Commission recognized an unfunded liability for separation pay for these employees of \$1,314,784 as of September 30, 2005, and \$1,247,716 as of September 30, 2004.

A portion of pension and other retirement benefits (ORB) expense is funded by an imputed financing source to recognize the amount of pension and ORB unfunded liabilities assumed by OPM. These costs are computed in

accordance with cost factors provided by OPM. For fiscal year 2005, the Commission incurred \$1,047,468 of pension and ORB costs, \$287,291 of which was imputed. For fiscal year 2004, the Commission incurred \$1,016,195 of pension and ORB costs, \$303,416 of which was imputed. Total imputed costs of \$567,291 for fiscal year 2005 and \$608,416 for fiscal year 2004 included audit services provided by GAO.

## Note 8. Lease Agreements

The Commission has no capital leases. The Commission's Arlington, Virginia, headquarters, including office space for the World War II Memorial Project, are rented under a 10-year operating lease expiring in July 2007. The Commission's Mediterranean Regional Office occupies commercial office space under a 6-year operating lease expiring in May 2007. The Mediterranean Regional Office Director's living quarters are rented under a 6-year operating lease expiring in December 2007. Two operating leases for cemetery superintendent's temporary living quarters expire in March and June 2006, respectively. Rent expense for fiscal year 2005 operating leases was \$518,929. Future minimum payments due on operating leases as of September 30, 2005, are as follows:

Fiscal Year	
2006	\$518,232
2007	407,902
2008	10,353
	\$936,487



A visitor at Somme Cemetery.

hoto by Bob I

#### Note 9. Net Position

Net position balances as of September 30, 2005, were as follows:

	G eneral Fund		<u>Funds</u>	<u>Total</u>
		WW II	Other	
Unexpended Appropriate	tions:			
Unobligated	$$15,661,856^{1}$			\$15,661,856
Undelivered Orders	19,088,053			19,088,053
	\$34,749,909	\$ <u> </u>	\$	\$34,749,909
Cumulative Results of C	Operations (deficit):			
Unrestricted	\$(122,568)	\$14,145,644	\$335,881	\$14,358,957
Undelivered Orders		518,122	48,163	566,285
Temporarily Restricted		207,040		207,040
Permanently Restricted				
	<u>\$(122,568)</u>	<u>\$14,870,806</u>	<u>\$384,044</u>	<u>\$15,132,282</u>
Total Net Position	<u>\$34,627,341</u>	\$14,870,806	<u>\$384,044</u>	<u>\$49,882,191</u>
Net position balances as	of September 30, 20	004, were as follows:		
	G eneral Fund	Trust	Funds	Total
		WW II	Other	
Unexpended Appropriate	tions:			
Unobligated	\$16,935,6772			\$16,935,677
Undelivered Orders	7,045,911			7,045,911
	\$23,981,588	\$	\$	\$23,981,588
Cumulative Results of C	Operations (deficit):			
Unrestricted	\$(8,034)	\$16,050,207	\$265,671	\$16,307,844
Undelivered Orders		1,519,594	50,008	1,569,602
Temporarily Restricted		733,769		733,769
Permanently Restricted				
	\$(8,034)	\$18,303,570	\$315,679	\$18,611,215
Total Net Position	\$23,973,554	\$18,303,570	\$315,679	\$42,592,803

<sup>&</sup>lt;sup>1</sup>Includes \$10,003,138 for design and construction of the Normandy Interpretive Center, consisting of \$194,029 unobligated from a \$5,000,000 no-year appropriation earmark for FY 2002, \$503,577 unobligated (after a \$26,000 rescission) from a \$4,000,000 no-year appropriation for FY 2003, \$285,832 unobligated (after a \$53,100 rescission) from a \$9,000,000 no-year appropriation for FY 2004, and \$9,019,700 unobligated (after a \$72,800 rescission) from a \$9,100,000 no-year appropriation for FY 2005.

<sup>&</sup>lt;sup>2</sup>Includes \$13,433,494 for design and construction of the Normandy Interpretive Center, consisting of \$512,594 unobligated from a \$5,000,000 no-year appropriation earmark for FY 2002, \$3,974,000 unobligated (after a \$26,000 rescission) from a \$4,000,000 no-year appropriation for FY 2003, and \$8,946,900 unobligated (after a \$53,100 rescission) from a \$9,000,000 no-year appropriation for FY 2004.

## Note 10. Trust Fund-World War II Memorial Fund Program

Financial progress since the inception of the fund in fiscal year 1993 through fiscal year 2005 is as follows:

Costs	<u>2005</u>	<u>1993-2005*</u>
Fund Raising	\$46,644	\$36,613,902
Administration	685,496	10,244,209
Memorial Project Costs	52,738	1,972,355
Property and Equipment	2,000	266,686
Education	=	426,834
Subtotal	786,878	49,523,986
Design and Construction	3,498,815	133,528,804
Net Cost of Operations	4,285,693	183,052,790
Financing Sources		
Coin surcharge proceeds		4,797,329
Department of Defense		5,000,000
Sale of Titanium		6,000,000
General Support	756,661	166,593,217
Contributions	756,661	182,390,546
Investment Earnings	96,268	15,533,050
Total Financing Sources	852,929	197,923,596
Net Results of Operations	\$ (3,432,764)	\$14,870,806

<sup>\*</sup> The amounts for prior fiscal years 1993 through 2003 were audited by GAO and presented in its reports GAO/AIMD-95-9 for fiscal year 1993; GAO/AIMD-96-24 for fiscal year 1994; GAO/AIMD-97-68R for fiscal years 1995 and 1996; GAO/AIMD-98-129R for fiscal year 1997; GAO/AIMD-99-74 for fiscal year 1998; GAO/AIMD-00-85 for fiscal year 1999; GAO-01-375 for fiscal year 2000; GAO-02-390 for fiscal year 2001, GAO-03-444 for fiscal year 2002, GAO-04-404 for fiscal year 2003, and GAO-05-298 for fiscal year 2004.

# **OTHER INFORMATION**

#### AMERICAN BATTLE MONUMENTS COMMISSION

Other Information September 30, 2005 (Unaudited)

#### Maintenance, Repairs, and Improvements

The following unaudited information is required supplementary information on deferred maintenance and the condition of real property at Commission cemeteries and memorials:

Maintenance and repairs performed on real property consisting of land improvements, buildings, and memorials totaled \$4.9 million in fiscal year 2005 and \$4.7 million in fiscal year 2004. For fiscal years 1998 through 2002, the Commission received \$11.3 million of additional appropriations from the Congress that enabled it to entirely eliminate its deferred maintenance backlog as of September 30, 2002. No deferred maintenance backlogs existed as of September 30, 2004 and 2005.

Condition assessment surveys, using a five-point scale of one (excellent) to five (very poor), identify needed future maintenance and repair projects at cemeteries and memorials in order to maintain real property in an acceptable condition of three (fair) or better. These surveys are reviewed and updated at least annually by the Commission's engineering staff. In addition, engineering projects identified improvements in cemetery irrigation, drainage, roads, parking areas, and buildings. As of September 30, 2005, the Commission had identified a total of 333 maintenance, repair, and improvement projects with an estimated cost of \$15.8 million, to be performed in future years subject to available funding.

## Schedules of Heritage Assets

The following three pages present unaudited other information not required by U.S. generally accepted accounting principles on the Commission's 24 cemeteries; 25 federal memorials, monuments and markers; and six nonfederal memorials as of September 30, 2005.

# American Battle Monuments Commission Statement of Heritage Assets September 30, 2005 (Unaudited)

## **24 CEMETERIES**

<u>Name</u>	Location	Interred	Memorialized	Acres	<u>War</u>
European Region					
Aisne-Marne American Cemetery	Belleau (Aisne), France	2,289	1,060	42.5	WW I
Ardennes American Cemetery	Neupre, Belgium	5,329	462	90.5	WW II
Brittany American Cemetery	St. James (Manche), France	4,410	498	7.5	WW II
Brookwood American Cemetery	Brookwood, England	468	563	4.5	WW I
Cambridge American Cemetery	Cambridge, England	3,812	5,126	30.5	WW II
Epinal American Cemetery	Epinal (Vosges), France	5,255	424	48.6	WW II
Flanders Field American Cemetery	Waregem, Belgium	368	43	6.2	WW I
Henri-Chapelle American Cemetery	Henri-Chapelle, Belgium	7,992	450	57.0	WW II
Lorraine American Cemetery	St. Avold (Moselle), France	10,489	444	113.5	WW II
Luxembourg American Cemetery	Luxembourg City, Luxembourg	5,076	371	50.5	WW II
Meuse-Argonne American Cemetery	Romagne (Meuse), France	14,246	954	130.5	WW I
Netherlands American Cemetery	Margraten, Holland	8,301	1,723	65.5	WW II
Normandy American Cemetery	Colleville-sur-Mer, France	9,387	1,557	172.5	WW II
Oise-Aisne American Cemetery	Fere-en-Tardenois, France	6,012	241	36.5	WW I
Somme American Cemetery	Bony (Aisne), France	1,844	333	14.3	WW I
St. Mihiel American Cemetery	Thiaucourt, Meurthe, France	4,153	284	40.5	WW I
Suresnes American Cemetery	Seine, France	1,565	974	7.5	WW I/II
Mediterranean Region					
Florence American Cemetery	Florence, Italy	4,402	1,409	70.0	WW II
North Africa American Cemetery	Carthage, Tunisia	2,841	3,724	27.0	WW II
Rhone American Cemetery	Draguignan, Var, France	861	294	12.5	WW II
Sicily-Rome American Cemetery	Nettuno, Italy	7,861	3,095	77.0	WW II
<u>Other</u>					
Corozal American Cemetery	Panama City, Panama	5,320		16.0	*
Mexico City American Cemetery	Mexico City, Mexico	1,563		1.0	Mex Am
Manila American Cemetery	Luzon, Phillipines	17,206	36,285	152.0	WW II
Subtotal for Cemeteries		131,050	60,314	1,274.1	

<sup>\*</sup>Acquired by Executive Order from the former Panama Canal Zone.

# American Battle Monuments Commission Statement of Heritage Assets September 30, 2005 (Unaudited)

# 25 FEDERAL MEMORIALS, MONUMENTS & MARKERS

<u>Name</u>	Location	Interred	Memorialized	Acres	<u>War*</u>
East Coast Memorial	New York City, NY		4,609	0.8	WW II
Honolulu Memorial	Honolulu, HI		28,800	1.0	WW II/K/V
West Coast Memorial	San Francisco, CA		412	1.3	WW II
Audenarde Monument	Audenarde, Belgium			0.4	WW I
Bellicourt Monument	St. Quentin, France			1.8	WW I
Brest Naval Monument	Brest, France			1.0	WW I
Cabanatuan Memorial	Luzon, Phillipines				WW II
Cantigny Monument	Cantigny, France			0.4	WW I
Chateau-Thierry Monument	Chateau-Thierry, France			58.9	WW I
Chaumont Marker	Chaumont, France				WW I
Gibraltar Naval Monument	Gibraltar			0.1	WW I
Guadalcanal Memorial	Guadalcanal			0.5	WW II
Kemmel Monument	Ypres, Belgium			0.2	WW I
Marine Monument Belleau Wood	Aisne, France			199.6	WW I
Montfaucon Monument	Montfaucon, France			9.6	WW I
Montsec Monument	Thiaucourt, France			47.5	WW I
Papua Marker	Port Moresby, New Guinea				WW II
Point du Hoc Ranger Monument	St. Laurent-sur-Mer, France			29.8	WW II
Saipan Monument	Saipan, Northern Mariana Islands				WW II
Santiago Surrender Tree	Santiago, Cuba				SAW
Sommepy Monument	Sommepy, France			15.0	WW I
Souilly Marker	Souilly, France				WW I
Tours Monument	Tours, France			0.5	WW I
Utah Beach Monument	Sainte Marie-du-Mont, France			0.5	WW II
Western Naval Task Force Memorial	Casablanca, Morocco				WW II
Subtotal for Memorials	_	0	33,821	368.9	_
Grand Total	=	131,050	94,135	1,643.0	=

<sup>\*</sup> K=Korea, SAW=Spanish American War, V=Vietnam

# American Battle Monuments Commission Statement of Heritage Assets September 30, 2005 (Unaudited)

## **6 NONFEDERAL MEMORIALS**

Name	Location	<u>War</u>
29th Infantry Division Memorial	Vierville-sur-Mer, France	WW II
30th Infantry Division Memorial	Mortain, France	WW II
6th Engineering Special Brigade Memorial	Vierville-sur-Mer, France	WW II
351st Bomb Group Memorial	Oundle, England	WW II
147th Engineer Battalion Monument	Englesqueville-la-Percee, France	WW II
507th Parachute Infantry Regiment Memorial	Amfreville France	WW II



Visitors outside the chapel at Cambridge Cemetery.



Florence Cemetery

"Time Will Not Dim the Glory of Their Deeds"

— General of the Armies John J. Pershing



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