# **Director of National Intelligence**

#### FREEDOM OF INFORMATION ACT ANNUAL REPORT

#### **FISCAL YEAR 2009**

[This report contains information in the format specified in Department of Justice guidance to the EFOIA. Text in *italics* is the information provided in response to specified headings.]

#### I. Basic Information Regarding Report

A. Name, title, address, and telephone number of person to be contacted with questions about the report.

Mr. John F. Hackett Director, Information Management (IM) Office of the Director of National Intelligence Washington D.C. 20511 (703) 275-2215

**B.** Electronic address for report on the World Wide Web.

An electronic copy of this report will be posted to www.dni.gov

C. How to obtain a copy of the report in paper form.

Write to the above address.

#### II. How to Make a FOIA Request

Submit a written request to the mail address above. Transmission via facsimile also is acceptable - (703) 275-1299. FOIA requests may also be submitted electronically to DNI-FOIA@ugov.gov.

A. Names, addresses, and telephone numbers of all individual agency components and offices that receive FOIA requests.

The mailing address in section I. A., above, is the single, central office which receives all FOIA requests for the Director of National Intelligence. However, FOIA requests received by components of the ODNI are referred to Director, IM.

**B.** Brief description of the agency's response-time ranges.

For those FOIA cases closed between 10/01/2008 - 09/30/2009, 75% were closed within 200 days; median response time was 74 days; average response time was 150 days.

C. Brief description of why some requests are not granted.

ODNI consistently protects, among other things, classified national security information and information relating to intelligence sources and methods, from release under the FOIA.

#### III. Definitions of Terms and Acronyms Used in the Report

A. Agency-specific acronyms or other terms.

ODNI: Office of the Director of National Intelligence.

IM: Information Management

- **B.** Basic terms, expressed in common terminology.
- 1. FOIA/PA Request Freedom of Information Act/Privacy Act request. A FOIA request is generally a request for access to records concerning a third party, an organization, or a particular topic of interest. A Privacy Act request is a request for records concerning oneself; such requests are also treated as FOIA requests. (All requests for access to records, regardless of which law is cited by the requester, are included in this report.)
  - 2. Initial Request a request to a federal agency for access to records under the Freedom of Information Act.
- 3. Administrative Appeal a request to a federal agency asking that it review at a higher administrative level a full denial or partial denial of access to records under the Freedom of Information Act, or any other FOIA determination such as a matter pertaining to fees.
- 4. Processed Request or Appeal a request or appeal for which an agency has taken a final action on the request or the appeal in all respects.
- 5. Multi-track Processing a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests in each track are processed on a first-in/first-out basis. A requester who has an urgent need for records may request expedited processing (see below).
- 6. Expedited Processing an agency will process a FOIA request on an expedited basis when a requester has shown an exceptional need or urgency for the records which warrants prioritization of his or her request over other requests that were made earlier.
- 7. Simple Request a FOIA request that an agency using multi-track processing places in its fastest (non-expedited) track based on the volume and/or simplicity of records requested.
- 8. Complex Request a FOIA request that an agency using multi-track processing places in a slower track based on the volume and/or complexity of records requested.

- 9. Grant an agency decision to disclose all records in full in response to a FOIA request.
- 10. Partial Grant an agency decision to disclose a record in part in response to a FOIA request, deleting information determined to be exempt under one or more of the FOIA exemptions; or a decision to disclose some records in their entireties, but to withhold others in whole or in part.
- 11. Denial an agency decision not to release any part of a record or records in response to a FOIA request because all the information in the requested records is determined by the agency to be exempt under one or more of the FOIA's exemptions, or for some procedural reason (such as because no record is located in response to a FOIA request).
- 12. Time Limits the time period in the Freedom of Information Act for an agency to respond to a FOIA request (ordinarily 20 working days from proper receipt of a "perfected" FOIA request).
- 13. "Perfected" Request a FOIA request for records which adequately describes the records sought, which has been received by the FOIA office of the agency or agency component in possession of the records, and for which there is no remaining question about the payment of applicable fees.
- 14. Exemption 3 Statute a separate federal statute prohibiting the disclosure of a certain type of information and authorizing its withholding under FOIA subsection (b)(3).
  - 15. Median Number the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.
- 16. Average Number the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.

#### C. Concise Descriptions of FOIA Exemptions

- (b)(1) exempts from disclosure material properly classified, pursuant to an Executive Order, because it is related to matters of national defense or foreign policy;
- (b)(2) exempts from disclosure information, which pertains solely to the internal personnel rules and practices of the Agency;
- (b)(3) exempts from disclosure materials that another federal statute protects, provided that the other federal statute either requires that the matters be withheld, or establishes particular criteria for withholding or refers to particular types of matters to be withheld.
- (b)(4) exempts from disclosure information such as trade secrets and commercial or financial information obtained from a person on a privileged or confidential basis;
- (b)(5) exempts from disclosure inter-and intra-agency predecisional and deliberative memoranda or letters. The same section exempts attorney work-product or attorney-client information;
- (b)(6) exempts from disclosure material that would be an unwarranted invasion of the personal privacy of other individuals;
- (b)(7) exempts from disclosure law enforcement investigatory records that, if released, would either (A) interfere with enforcement proceedings, (B) deprive a person of the right to a fair trial; (C) be an unwarranted invasion of personal privacy; (D) identify a confidential source; (E) reveal investigative techniques and procedures; or (F) endanger someone's life or physical safety.
- (b)(8) exempts from disclosure information contained in reports or examinations of an agency responsible for regulating or supervising banks, savings and loans, or other financial institutions.
- (b)(9) exempts from disclosure information about wells.

#### **D.** Concise Descriptions of Privacy Act Exemptions:

- (d)(5) exempts from disclosure information compiled in reasonable anticipation of a civil action or proceeding;
- (j)(1) exempts from disclosure certain information maintained by the CIA;
- (j)(2) exempts from disclosure certain records of agencies whose primary mission is enforcing criminal laws (e.g. the Federal Bureau of Investigation, the Drug Enforcement Agency, or the Bureau of Alcohol, Tobacco, and Firearms);
- (k)(1) exempts from disclosure information properly classified pursuant to an Executive Order in the interest of national defense or foreign policy;
- (k)(2) exempts from disclosure investigatory material compiled for law enforcement purposes;
- (k)(3) exempts from disclosure information pertaining to the protective services afforded the President of the United States;
- (k)(4) exempts from disclosure information that statutes require to be maintained and used solely as statistical records;
- (k)(5) exempts from disclosure information or investigatory material compiled solely for the purpose of determining suitability, eligibility, or qualifications for federal civilian employment, or access to classified information, the release of which would disclose a confidential source;
- (k)(6) exempts from disclosure testing or examination material the federal government uses to determine individual qualifications for appointment or promotion, the release of which would compromise the testing or examination process;
- (k)(7) exempts from disclosure evaluation material the armed forces use to determine an individual's potential for
  promotion, but only if disclosure would reveal the identity of a source who furnished information after the
  government's express promise to keep that source's identity confidential.

#### IV. Exemption 3 Statutes

# List of Exemption 3 Statutes relied on by agency during current fiscal year.

Statute	Type of Information Withheld	Case Citation	Number of Times Relied Upon	Total Number of Times Relied upon by Agency
Section 102A(i) of the National Security Act of 1947, as amended, codified at 50 U.S.C.A. § 403-1(i).	Information tha would reveal intelligence sources and methods was withheld pursuant to the National Security Act of 1947.	CIA v. Sims, 471 U.S. 159 (1985), National Security Act of 1947.	16	16

# V. Initial FOIA/PA Access Requests

# **A.** Numbers of initial requests.

	Number of	Number of	Number of	Number of
	Requests	Requests	Requests	Requests
	Pending as of	Received in	Processed in	Pending as of
	Start of Fiscal	Fiscal Year	Fiscal Year	End of Fiscal
	Year			Year
Agency Overall	63	115	111	67

# **B.** Disposition of FOIA Requests

# 1. All Processed Requests

	Number Number of of Full Partial Grants Grants/Partial Denials	al Full ts/Partial Denials	Number	Number of Full Denials Based on Reasons Other Than Exemptions								Total	
				No Records	All Records Referred to Another Agency	Request Withdrawn	Fee- Related Reason	Records Not Reasonably Described	Improper FOIA Request for Other Reason	Not Agency Record	Duplicate Request	Other	
Agency Overall	18	23	20	11	18	1	0	0	0	12	1	7	111

2. "Other" Reasons for "Full Denials Based on Reasons Other than Exemptions"

	Description of "Other" Reasons for	Total
	Denials from Chart B (1) and Number of	
	Times those Reasons Were Relied Upon	
Agency Overall	Cases opened in error due to technical	7
	issues OR cases closed because all	
	information already available in the public	
	domain.	

3. Number of Times Exemptions Applied

	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
Agency Overall	26	8	16	0	11	16	0	0	0	0	0	0	0	0

## VI. Appeals of Initial Denials of FOIA/PA Requests

A. Received, Processed, and Pending Administrative Appeals

Number of Appeals	Number of Appeals	Number of Appeals	Number of Appeals
Pending as of Start	Received in Fiscal	Processed in Fiscal	Pending as of End
of Fiscal Year	Year	Year	of Fiscal Year
0	5	5	0

#### Disposition of Administrative Appeals – All Processed Appeals B.

Number of Affirmed Appeals	Number Partially Affirmed & Partially Reversed/Remanded on Appeal	Number Completely Reversed/Remanded on Appeal		Total
4	1	0	0	5

### C.

# Reasons for Denial on Appeal 1. Number of Times Exemptions Applied

	Ex	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.
	1	2	3	4	5	6	7(A)	7(B)	7(C)	7(D)	7(E)	7(F)	8	9
3		1	3	0	1	1	0	0	0	0	0	0	0	0

# 2. Reasons Other than Exemptions

No	Records	Request	Fee-	Records	Improper	Not	Duplicate	Request	Appeal	Other*
Records	Referred	Withdrawn	Related	not	Request	Agency	Request	in	Based	
	at Initial		Reason	Reasonably	for Other	Record	or	Litigation	Solely on	
	Request			Described	Reasons		Appeal		Denial of	
	Level								Request	
									for	
									Expedited	
						•			Processing	
0	0	0	0	0	0	0	0	0	0	0

# 3. "Other" Reasons from Section VI, C(2) Chart

Description of "Other" Reasons for Denial on Appeal from Chart C (2) & Number of Times Those Reasons Were Relied Upon	Total
N/A	0

### 4. Response Time for Administrative Appeals

Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
1	4	0	11

## 5. Ten Oldest Pending Administrative Appeals

ODNI did not have any pending administrative appeals at the end of the fiscal year.

### VII. FOIA REQUESTS: RESPONSE TIME FOR PROCESSED AND PENDING REQUESTS

### A. Processed Requests – Response Time for All Processed Perfected Requests

	SIMPLE				EXPEDITED PROCESSING				
	Median	Average	Lowest	Highest	Median	Average	Lowest	Highest	
	Number of	Number of	Number of	Number of					
	Days	Days	Days	Days	Days	Days	Days	Days	
AGENCY	74	149.53	0	703	177	177	177	177	
OVERALL									

### B. Processed Requests – Response Time for Perfected Requests in Which Information Was Granted

	SIMPLE				EXPEDITE	EXPEDITED PROCESSING				
	Median	Average	Lowest	Highest	Median	Average	Lowest	Highest		
	Number of	Number of	Number of							
	Days	Days	Days	Days	Days	Days	Days	Days		
AGENCY OVERALL	68	143.95	4	70	177	177	177	177		

## C. Processed Requests – Response Time in Day Increments

# **Simple Requests**

Days	1-20	21-	41-	61-	81-	101-	121-	141-	161-	181-	201-	301-	400+	Total
_		40	60	80	100	120	140	160	180	200	300	400		
AGENCY	16	20	17	6	4	5	6	3	4	1	11	6	12	111
OVERALL														

# **Expedited Requests**

Days	1-20	21-	41-	61-	81-	101-	121-	141-	161-	181-	201-	301-	400+	Total
		40	60	80	100	120	140	160	180	200	300	400		
AGENCY	0	0	0	0	0	0	0	0	1	0	0	0	0	1
OVERALL														

## **D.** Pending Requests – All Pending Perfected Requests

	SIMPLE	IMPLE					EXPEDITED PROCESSING		
	Number of Pending Cases	Median Number of Days	Average Number of Days	Number of Pending Cases	Median Number of Days	Average Number of Days	Number of Pending Cases	Median Number of Days	Average Number of Days
AGENCY OVERALL	74	216	265.91	2	799	722.5	1	46	46

## E. Pending Requests – Ten Oldest Pending Perfected Requests

10 <sup>th</sup> Oldest Request and Number of Days Pending	9th	8 <sup>th</sup>	7 <sup>th</sup>	6 <sup>th</sup>	5 <sup>th</sup>	4 <sup>th</sup>	3 <sup>rd</sup>	2 <sup>nd</sup>	Oldest Request and Number of Days Pending
	,								
7/17/07	7/6/07	5/11/07	4/19/07	4/16/07	2/21/07	2/7/07	11/11/06	10/2/06	10/2/06
806	817	873	895	898	952	966	1017	1093	1093

# VIII. REQUESTS FOR EXPEDITED PROCESSING AND REQUESTS FOR FEE WAIVER

## A. Requests for Expedited Processing

	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate	Number Adjudicated Within Ten Calendar Days
Agency Overall	1	0	7	7	1

### **B.** Requests for Fee Waiver

N/A

#### IX. FOIA PERSONNEL AND COSTS

	PERSONNEL			COSTS	COSTS			
	Number of "Full-Time" FOIA Employees"	Number of "Equivalent Full-Time FOIA Employees"	Number of "Full-Time FOIA Staff"	Processing Costs	Litigation- Related Costs	Total Costs		
Agency Overall	1	.46	1.46	149878.82	60000.00	209878.82		

#### X. FEES COLLECTED FOR PROCESSING REQUESTS

N/A

#### XI. FOIA Regulations (Including Fee Schedule)

The ODNI began operations when Ambassador John D. Negroponte was confirmed as the first Director of National Intelligence and sworn in on 21 April 2005. Final FOIA Regulations were published in the Federal Register, 32 CFR, Chapter XVII, in August 2007 and can be found at www.dni.gov/foia

#### XII. BACKLOGS, CONSULTATIONS, AND COMPARISONS

A. Backlogs of FOIA Requests and Administrative Appeals

	Number of Backlogged Requests at End of Fiscal Year	Number of Backlogged Appeals at End of Fiscal Year
Agency Overall	66	0

## B. Consultations on FOIA Requests – Received, Processed, and Pending Consultations

200000000000000000000000000000000000000	Number of	Number of	Number of	Number of
	Consultations Received	Consultations Received	Consultations Received	Consultations Received
	from Other Agencies	from Other Agencies	from Other Agencies	from Other Agencies
	that Were Pending at	During the Fiscal Year	that Were Processed by	that Were Pending as of
	Your Agency as of the		Your Agency During the	the End of the Fiscal
	Start of the Fiscal Year		Fiscal Year	Year
Agency Overall	3	11	14	0

# C. Consultations on FOIA Requests – Ten Oldest Consultations Received from Other Agencies and Pending at Your Agency

	10 <sup>th</sup>	9 <sup>th</sup>	8 <sup>th</sup>	7 <sup>th</sup>	6 <sup>th</sup>	5 <sup>th</sup>	4 <sup>th</sup>	3 <sup>rd</sup>	2 <sup>nd</sup>	Oldest
	Oldest									Request
	Request									and
	and									Number
	Number									of Days
	of Days									Pending
	Pending									
Agency	Date	N/A	N/A	N/A						
Overall	N/A									
	Number									
	of Days							- Little Control of the Control of t		

# **D.** Comparison of Numbers of Requests from Previous and Current Annual Reports – Requests Received, Processed, and Backlogged

	Number of Requests Rece	ived	Number of Requests Proc	essed
	Number Received	Number Received	Number Processed	Number Processed
	During Fiscal Year from			
	Last Year's Annual	Current Annual Report	Last Year's Annual	Current Annual Report
	Report	_	Report	_
Agency Overall	89	115	76	111

	Number of Backlogged Requests as of End of the Fiscal Year from Previous Annual	Number of Backlogged Requests as of End of the Fiscal Year from Current Annual
	Report	Report
Agency Overall	63	66

# E. Comparison of Numbers of Administrative Appeals from Previous and Current Annual Report – Appeals Received, Processed, and Backlogged

	Number of Appeals Recei	Number of Appeals Received		Number of Appeals Processed	
	Number Received	Number Received	Number Processed	Number Processed	
	During Fiscal Year from	During Fiscal Year from	During Fiscal Year from	During Fiscal Year from	
	Last Year's Annual	Current Annual Report	Last Year's Annual	Current Annual Report	
	Report	-	Report	•	
Agency Overall	3	5	6	5	

	Number of Backlogged Appeals as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Appeals as of End of the Fiscal Year from Current Annual Report
Agency Overall	0	0

F. Discussion of Other FOIA Activities (OPTIONAL)