## Privacy And Public Health

Hearings on the Population Health Dimension National Health Information Infrastructure Workgroup National Committee on Vital And Health Statistics

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# Public health and privacy principles are at a critical intersection

• Public health activities are increasingly prominent and increasingly essential

• Public health activities depend upon individual health data

• Better technical capacity to access health data

• Increased need for public health authorities to exchange data with other parties

 Heightened sensitivity to privacy of health information under federal and state law

# Public health activities are increasingly prominent and increasingly essential

- Bioterrorism
- West Nile virus
- SARS

## Public health activities depend upon health data

Communicable disease reporting

- Population health assessment
  - Epidemiological investigation
  - Registries
  - Research
  - Laboratories

• Licensure and certification

Early detection and intervention

Vital records

 Preventing or controlling disease, injury or disability

Better technical capacity to access health data

Syndromic surveillance

• Improved electronic linkages with providers and local health departments, CDC

Increased need for public health authorities to exchange data with other parties

Third-party researchers

• Service providers

Law enforcement

Community-based organizations

Other government agencies

Heightened sensitivity to privacy of health information under federal and state law

• HIPAA

- In Illinois, numerous state law protections as well
  - Communicable Disease Code

- HIV/AIDS, STD

- Mental health records

- Medical studies

- Registries

- Facilities licensure laws

- FOIA

- Vital records

The Privacy Rule allows for continued government/public health access to individual health information without authorization or consent

Required by law

Public health activities

• Health oversight

 Avert a serious threat to health or safety

• Disaster relief

#### Required by law

Communicable disease reporting

Mandated lab testing

• Mandated access for licensure/certification

Vital records

 Special requirements for mandated disclosures regarding victims of abuse, neglect or domestic violence; disclosures for judicial and administrative proceedings; and disclosures for law enforcement purposes

## Disclosures for public health activities to a "public health authority"

• "Public health authority": a government agency, or a person or entity acting under grant of authority from or contract with such agency, authorized by law to collect or receive information for the purpose of controlling or preventing disease

• Includes reporting of disease, injury, vital events; public health investigations and interventions

#### For Health Oversight

• "Health oversight agency":
government agency, or third party
acting under grant of authority or
contract with such agency, authorized
by law to oversee healthcare system

• Includes audits; civil, criminal or administrative investigations, proceedings or actions; inspections; licensure or disciplinary actions

# HIPAA constraints on public health activities

A function of activities

• In Illinois, IDPH a "hybrid entity"

 Blood lead screening, ADAP programs are covered functions

 Adopting a "culture of privacy", but HIPAA requirements legally mandated only for covered functions

- 1. Possible reductions in reporting to public health authorities due to HIPAA misperceptions
  - Work aggressively to dispel misperceptions (letters, meetings with community, education)

- Reasonable reliance on a public official's determination that the information requested is the minimum necessary
- Accounting requirements can be a general statement as to the nature of public health reporting

2. Facilitate innovative but appropriate data relationships between public health authorities and third parties

- HIPAA maybe more flexible than some state laws

- Research, early intervention, outreach, data processing
- Agency arrangements, contractual arrangements, with confidentiality protections; should be standardized to the extent possible (i.e., designation as a "public health authority")
- Public health data's value is in its use

- 3. Should focus on reporting to law enforcement, bioterrorism-related investigative activities
  - Forensic epidemiology generating attention
  - State laws may be inflexible
  - Need for continued state legislative attention and dialogue

- 4. Consider increased pressure for specific health information from the media and the public
  - For example, West Nile, SARS, cancer statistics

- Protection of public safety vs.
   protection of privacy
- FOIA laws should be examined
- Litigators, organized labor
- Public health system should strive for consistency in level of detail