# 2008 National Symposium on Sex Offender Management and Accountability

# Wednesday, July 30, 2008

7:00 AM–4:00 PM Registration International Promenade

8:00 AM-10:15 AM Morning Refreshments International Promenade

8:45 AM–10:00 AM Opening Ceremony International Ballroom

#### Welcome

Director SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

#### Presentation of Colors

The Baltimore Police Honor Guard

#### National Anthem

#### **Rhea Walker**

Executive Assistant
Office of the Assistant Attorney General
Office of Justice Programs
U.S. Department of Justice
Washington, D.C.

#### Pledge of Allegiance

#### Honor Song

#### Dennis W. Zotigh

Community Events Coordinator Smithsonian National Museum of the American Indian Kiowa, Ohkay Oweengeh Pueblo and Santee Dakota Indian Waldorf, MD

#### Opening Remarks

Acting Assistant Attorney General Office of Justice Programs U.S. Department of Justice Washington, D.C.

## Joe A. Garcia

President

National Congress of American Indians San Juan Pueblo, NM

### ▶ Keynote Address

Associate Attorney General U.S. Department of Justice Washington, D.C.

10:00 AM-10:15 AM Break

# 10:15 AM-11:15 AM Sex Offender Registration and Notification Act (SORNA) Guidelines Review

International Ballroom

Director SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

#### **David Karp**

Senior Counsel
Office of Legal Policy
U.S. Department of Justice
Washington, D.C.

The Guidelines provide detailed guidance and assistance to jurisdictions in implementing SORNA. This session will provide an in-depth review of the Guidelines while highlighting significant changes from the Proposed Guidelines.

#### 11:15 AM-12:00 PM Sex Offender Registry Web-Based Software

International Ballroom

#### R. Clay Jester

Vice President and Director Institute for Intergovernmental Research Tallahassee, FL

#### Adam Lehmann

IT Project Manager Institute for Intergovernmental Research Tallahassee, FL

#### Joel McAllister

Web Development Specialist Institute for Intergovernmental Research Tallahassee, FL

This presentation will provide an overview of the web-based software tools that will be available to assist all registries with the implementation of SORNA, including the NSOPR Exchange portal that will facilitate the sharing of information between jurisdictions.

12:00 PM-12:15 PM Break

12:15 PM-1:30 PM Luncheon Presentation

Liberty Ballroom (Sheraton)

Calvert Ballroom (Radisson)

# **Traditional Opening Clayton Old Elk**

Crow Tribe of Indians

#### Derek VanLuchene

President/Founder Ryan United Helena, MT

#### Child Abduction: A Survivor's Perspective

This presentation will give participants the opportunity to hear a family member's perspective about the impact of a child abduction/murder. Hurdles and challenges the family faced, not only during the investigation, but in the years following the arrest and conviction of the sex offender responsible for the abduction/murder will be shared.

#### 1:30 PM-3:00 PM Interagency Collaboration & Coordination

International Ballroom

#### **Virginia Davis**

Associate Counsel National Congress of American Indians Washington, D.C.

#### Indian Tribes and the Adam Walsh Act

Ms. Davis will discuss how states, tribes, and local governments can work together to implement the Adam Walsh Act. The AWA included Indian tribes in the national sex offender registration system for the first time. States will be registering offenders convicted in tribal courts and tribal governments will be creating their own registries. The division of responsibilities set forth in the new law departs from the way other criminal justice matters are handled on tribal lands and has the potential to create a great deal of confusion for tribal, state, and federal officials charged with implementing the law.

#### Clete Buckaloo

Director 216<sup>th</sup> Judicial District Community Supervision & Corrections Department Kerrville, TX

#### **Christian Burchell**

Sergeant Bexar County Sheriff's Office San Antonio, TX

#### **Tom Smith**

Supervisory Deputy U.S. Marshal United States Marshals Service San Antonio, TX

#### Jeff Ward

Assistant Chief of Police San Antonio Independent School District Police San Antonio, TX The Lone Star Fugitive Task Force: Cooperation in Action

Interagency agreements and multi-agency task forces provide unique challenges. Through an examination of the Lone Star Fugitive Task Force, this session will discuss how to organize a task force to minimize conflicts and jurisdictional issues, as well as discuss group management. Additionally, the task force will explore specific high profile cases to demonstrate how the task force can adjust its size depending on the mission.

3:00 PM-3:15 PM Break

#### 3:15 PM-4:45 PM Sex Offender Technology Database Panel

International Ballroom

#### **Moderator:**

DOJ's Information Sharing Program and N-DEx: Paul Garrett

Special Assistant
Office of the Chief Information Officer
U.S. Department of Justice
Washington, D.C.

#### Panelists:

**CODIS:** Thomas F. Callaghan, Ph.D. *Unit Chief* 

CODIS Unit
Federal Bureau of Investigation
U.S. Department of Justice
Quantico, VA

#### LInX: Michael Dorsey

Assistant Director LInX Program Management Office Naval Criminal Investigative Service Washington, D.C.

#### **NSOR: Venetia King**

Management and Program Analyst Criminal Justice Information Services Division Federal Bureau of Investigation U.S. Department of Justice Clarksburg, WV

#### **End-User Perspective: Mike Lesko**

Deputy Administrator Crime Records Service Texas Department of Public Safety Austin, TX

### Technology Tools to Help You Find the "Bad Guys"

The federal government has invested significant resources to share information with local law enforcement, the greater justice community, and the public. The panel will cover a variety of these tools. The FBI panelists will present information on sex offender tracking and DNA matching capabilities, and the other panelists will cover general law enforcement sharing capabilities.

### 4:45 PM-5:00 PM Overview of Next Day's Events

International Ballroom

Director SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

# 2008 National Symposium on Sex Offender Management and Accountability

# Thursday, July 31, 2008

7:30 AM-4:00 PM Registration International Promenade

7:15 AM-8:45 AM Morning Refreshments International Promenade

8:45 AM-10:15 AM Concurrent Sessions I

POLICY SORNA Compliance Checklist Liberty Ballroom

Director SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

Leslie A. Hagen

Assistant U.S. Attorney Senior Counsel SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

#### Lori McPherson

Policy Advisor SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

The SMART Office has created a detailed checklist for jurisdictions to utilize and submit with their compliance packages. SMART staff will use this same checklist in reviewing submissions. This session will explain the checklist and how to use it.

## **ENFORCEMENT** Monitoring Registered Sex Offenders

International A, B & C

Michelle C. Spidell

Pretrial and Probation Administrator Administrative Office of the U.S. Courts Office of Probation and Pretrial Services Washington, D.C.

#### Supervising Sex Offenders: Tools and Methods

Ms. Spidell will discuss effective implementation of a comprehensive approach to supervising sex offenders in the community, highlighting some of the tools and techniques available to probation and parole officers.

#### Staca Urie

Supervisor Special Analysis Division National Center for Missing and Exploited Children Alexandria. VA

#### Linking Non-Compliant Sex Offenders to Child Victimization Cases

With as many as 100,000 registered sex offenders in the United States whose whereabouts are unknown, expanding our ability to link open and unsolved missing/exploited child cases to these offenders is of great potential benefit. This presentation will focus on how the National Center for Missing & Exploited Children's Sex Offender Tracking Team is working to bring together a variety of resources to assist law enforcement in locating sex offenders and identify case linkages across broad time and geographic parameters.

#### **EMERGING ISSUES** Sex Offender Treatment Options

International D & F

#### Zita Duffy, M.S.W. L.I.S.W.

Multisystemic Therapy (MST) Supervisor Behavioral Health Services Nationwide Children's Hospital Columbus, OH

# Innovative Approaches to Treating Juveniles Who Sexually Offend: MST-PSB as a Model

Ms. Duffy will provide a practitioner's view of the evidence-based practice of Multisystemic Therapy for Youth with Problem Sexual Behaviors (MST-PSB), and compare it with traditional therapy for juvenile sex offenders. MST-PSB is uniquely developed to address the multiple determinants underlying problematic juvenile sexual behavior and has been studied in three, separate clinical trials with statistically significant positive outcomes.

#### Jerry McGlone, S.J., Ph.D.

Director of Clinical Services and Research Saint John Vianney Treatment Center Downingtown, PA

# Is there Hope? Towards an Understanding of the Latest Treatments for Adult Sexual Offenders:

#### A Review of the Research

Father McGlone will review the classifications of adult perpetrators, the utility of the DSM, the offense patterns of abusers, and the best treatments for this population based upon the latest research findings. Implications for community monitoring also will be discussed.

#### INDIAN COUNTRY Sex Offender Registry Web-Based Software for Tribes

International E

#### R. Clay Jester

Vice President and Director Institute for Intergovernmental Research Tallahassee, FL

#### Adam Lehmann

IT Project Manager Institute for Intergovernmental Research Tallahassee, FL

#### Joel McAllister

Web Development Specialist Institute for Intergovernmental Research Tallahassee, FL

Many tribes do not have existing sex offender registries and will need to develop such systems if they have elected to act as a registration jurisdiction. Therefore, the SMART Office has contracted with the Institute for Intergovernmental Research to create a centralized, hosted registry for use by Indian Country. This presentation will provide an introduction to the registry, which is in development.

10:15 AM-10:30 AM Break

### 10:30 AM-12:00 PM Concurrent Sessions II

#### **POLICY** Confronting Roadblocks to Compliance

Liberty Ballroom

#### Erin Rosen

Senior Assistant Ohio Attorney General's Office Columbus, OH

#### David P. Wolinski

Assistant Director Maryland Sex Offender Registration Unit Baltimore, MD

This presentation will discuss some of the major roadblocks encountered by Ohio and Maryland while attempting to comply with SORNA. Ms. Rosen will provide an overview of the obstacles encountered and overcome in the legislative approach taken in Ohio. Mr. Wolinski will emphasize a three-prong approach to compliance that includes a combination of administrative, regulatory, and legislative actions.

#### **ENFORCEMENT** Commercial Sexual Exploitation: Recognizing the Signs

International A, B & C

#### **Allison Turkel**

Senior Attorney, Chief of Training National Center for the Prosecution of Child Abuse National District Attorneys Association Alexandria, VA

Runaway, thrown away, compliant, enticed, sexually abused and occasionally abducted children can become victims of commercial sexual exploitation. Criminal and juvenile justice systems have frequently interfaced with these children as offenders arrested for prostitution or delinquency and completely missed that these children have been victimized. This presentation will discuss these

crimes and some investigative tools for identifying and advocating for the best interests of these victims so that the true criminals can be appropriately prosecuted.

# **EMERGING ISSUES Utilizing Community Volunteers in Registering** and Managing Sex Offenders

International D & F

#### **Moderator:**

#### Alissa Huntoon

Project Manager Sex Offender Management Training and Technical Assistance International Association of Chiefs of Police Alexandria, VA

#### Panelists:

### Bill Berger

Chief Palm Bay Police Department Palm Bay, FL

#### **Steve Duffey**

Corporal Supervisor, Sex Offender Registration Team Baltimore County Police Department Towson, MD

#### **Suzanne Woodward**

Detective Sex Offender Unit Criminal Investigations Division St. Lucie County Sheriff's Office Fort Pierce, FL

Law enforcement agencies are finding innovative solutions to operational challenges posed by the burgeoning numbers of registered sex offenders. One innovative approach is enlisting volunteers to support and enhance agency efforts to manage sex offenders. This presentation includes a panel discussion of representatives from three different local law enforcement agencies from around the country that use volunteers in various ways, including address verification, administrative and technical support, and community notification.

#### **INDIAN COUNTRY**

# Planning for Implementation in Indian Country: Tribal Code Development and Cooperative Agreements

International E

#### Leslie Hagen

Assistant U.S. Attorney Senior Counsel SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

#### Pablo H. Padilla, Jr.

Associate Nordhaus Law Firm, LLP Santa Fe. NM

#### **Kelly Gaines Stoner**

Director of Clinical Programs
Oklahoma City University School of Law
Oklahoma City, OK

Full implementation of Title I of the Adam Walsh Act must be accomplished by July 27, 2009. Tribes working toward implementation may wish to consider enacting or amending tribal codes and/or entering into cooperative agreements with the state or a consortium of tribes. This session will focus on key issues for tribal leaders to consider while developing codes and cooperative agreements that meet the minimum criteria for sex offender registration and notification as defined in the Adam Walsh Act.

12:00 PM-1:30 PM

Lunch (ON YOUR OWN)

1:30 PM-3:00 PM

#### Concurrent Sessions III

#### **POLICY**

#### Prosecuting Failure to Register Cases: Ethical Considerations

International E

#### **Kevin Forder**

Associate General Counsel Office of General Counsel United States Marshals Service Washington, D.C.

#### **Bonnie Greenberg**

Assistant United States Attorney District of Maryland Baltimore, MD

#### Lori McPherson

Policy Advisor SMART Office Office of Justice Programs U.S. Department of Justice Washington. D.C.

Prosecutions under 18 U.S.C. § 2250 require a specialized knowledge of an emerging area of case law, the requirements of SORNA, how cases are investigated, and the ethical considerations surrounding all of these concerns. This presentation will address how 18 U.S.C. § 2250 cases are investigated, prosecuted, and sentenced. There also will be a discussion of the emerging case law and prosecution tools that are available from the Department of Justice, all in a framework of discussing legal ethics in the prosecution of these cases.

#### **ENFORCEMENT**

# Registering Military Sex Offenders

International A, B & C

#### **Kevin Gerrity**

Lieutenant Commander, U.S. Navy Reserves Trial Attorney Asset Forfeiture and Money Laundering Section U.S. Department of Justice Washington, D.C.

Sex offender registration after conviction for crimes under the Uniform Code of Military Justice creates challenges. This session will provide an overview of the military justice system for those who have, or expect to have, dealings with the military iustice system in general and specifically as it relates to sex offender registration and notification. This presentation also will assist prosecutors who wish to incorporate military convictions into non-military prosecutions.

### EMERGING ISSUES Correlation Between Viewing Child Pornography and Offending Liberty Ballroom

#### Michael Bourke, Ph.D.

Clinical Psychologist U.S. Department of Justice Washington, D.C.

This presentation will address an important yet controversial issue: the relationship between child pornography offending and hands-on sexual abuse. Dr. Bourke will present information from studies conducted at the Federal Correctional Institution at Butner, North Carolina (the so-called "Butner Studies") and will highlight both the implications and the limitations of this research.

#### **INDIAN COUNTRY**

## **Working Collaboratively in Indian Country:** Federal, State and Tribal Efforts to Implement SORNA

International D & F

#### **Moderator:**

#### Leslie A. Hagen

Assistant U.S. Attorney Senior Counsel SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

#### Panelists:

#### **Karin Ashby**

Detective Tohono O'odham Nation Criminal Investigations Sex Offender Registration, Tracking, & Enforcement Sells, AZ

#### Janelle Doughty, MSW

Director Department of Justice & Regulatory Southern Ute Indian Tribe Ignacio, CO

#### **Christopher Lobanov-Rostovsky**

Program Director
Office of Domestic Violence & Sex Offender Management
Division of Criminal Justice
Colorado Department of Public Safety
Denver, CO

#### **Patty Morris**

Administrative Supervisor
Sex Offender Compliance Team
Arizona Department of Public Safety
Phoenix, AZ

#### **Daniel Orr**

Supervisory Deputy Marshal United States Marshals Service District of Montana Great Falls, MT

Nearly 200 non-PL 280 tribes have timely filed resolutions stating their intent to function as a sex offender registry jurisdiction. In order for all jurisdictions, including tribes and states, to fully implement SORNA, it will be necessary for them to work collaboratively. Depending on the history of federal/state/tribal relationships in a given area, this task will not always be an easy one. This session highlights two examples of jurisdictions working collaboratively to implement SORNA: one state/tribal effort and one federal/tribal effort. The panelists will share their experiences and suggestions for working successfully with another jurisdiction.

3:00 PM-3:15 PM Break

#### 3:15 PM-4:45 PM Concurrent Sessions IV

#### POLICY Open Forum

International D & F

Director SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

#### Leslie A. Hagen

Assistant U.S. Attorney Senior Counsel SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

#### Adam Lehmann

IT Project Manager Institute for Intergovernmental Research Tallahassee, FL

#### Lara M. Peirce

Policy Advisor SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

This session is your opportunity to pose any questions you or your jurisdiction have of the SMART Office or the Project Manager for the creation of the Sex Offender Registry Web-Based Software.

#### **ENFORCEMENT**

### **Sex Offender Investigation and Tracking**

International A, B & C

#### **Tim Williams**

Deputy Director INTERPOL United States National Central Bureau U.S. Department of Justice Washington, D.C.

#### International Issues

Deputy Director Williams will discuss international issues facing federal, state, local and tribal authorities as they attempt to track sex offenders that travel overseas and/or travel to the U.S. from foreign countries. The session will include an introduction to INTERPOL's I-24/7 communications network, which can send and receive messages in reference to sex offenders relocating, visiting, and/or being deported to one of the 186 member countries. The INTERPOL notice program and the use of these notices for potential tracking of targeted non-compliant sex offenders also will be discussed.

#### **Laurel Mills**

Chief Inspector United States Marshals Service Washington, D.C.

#### Enforcing the Adam Walsh Act - A Team Effort

Chief Inspector Mills will provide an overview of the United States Marshals Service's efforts to coordinate with other federal, state and local agencies, and organizations to enforce the Adam Walsh Act. As the lead law enforcement agency responsible for investigating sex offender registration violations and related offenses in connection with violations of the AWA, the USMS has three key missions: (1) assist local tribal and territorial authorities in the location and apprehension of non-compliant sex offenders; (2) investigate violations of 18 U.S.C. § 2250; and (3) assist in the identification and location of sex offenders relocated as a result of a major disaster. This session also will highlight the USMS' resources available to assist agencies in their enforcement efforts.

#### **EMERGING ISSUES** Innovative Approaches to Tracking Sex Offenders

Liberty Ballroom

#### Moderator:

Jacqueline O'Reilly Grant Program Specialist SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

#### Panelists:

Steven Conlon

Assistant Director, Rtd. Iowa Division of Criminal Investigations Des Moines, IA

Mr. Conlon will explain the utilization of technology to assist in the validation of addresses through the U.S. Postal Service, as well as an innovative approach to locating absconders, more timely and accurate submission of offender registration information, and web-based access to the Sex Offender Registry database by law enforcement.

#### Diane McCord

Administrative Services Officer Records and Technology Division Department of Public Safety Carson City, NV

Ms. McCord will discuss the Nevada program whereby the Department of Motor Vehicles searches the Nevada Sex Offender Registry database before a four year driver's license is issued. If the individual is a sex offender and is in compliance, then they receive a one year driver's license. If the individual is a sex offender and not in compliance, then no driver's license can be issued until they come into compliance. This session will outline this process as well as the steps taken to accomplish it.

#### AnnMarie Stroshane O'Neill

Senior State Program Administrator Supervisor Predatory Offender Registration Unit Minnesota Bureau of Criminal Apprehension St. Paul, MN

Ms. O'Neill will outline the Minnesota Bureau of Criminal Apprehension's efforts to design a process to meet the in-person verification requirements of SORNA. This presentation will outline the process which consists of mailing registrants a PIN number to update his or her registration on-line, and the registrant appearing in-person for positive identification and verification of the information entered electronically by him or her, thereby saving valuable time for registration personnel.

#### Rick Schneider

Detective
Sex Offender Unit of the Pattern Crimes Bureau
Denver Police Department
Denver, CO

Detective Schneider will discuss the Denver Police Department's address verification system that provides "real-time" tracking of offenders at homeless shelters, which will be launched at the Salvation Army's Crossroads Shelter – one of the largest known concentrations of sex offenders living under one roof.

#### **INDIAN COUNTRY**

### **Sex Offender Treatment in Indian Country**

International E

#### William Bickart, Ph.D.

Coordinator, Behavioral Management Psychology Branch, Correctional Programs Division Federal Bureau of Prisons U.S. Department of Justice Washington, D.C.

Tribal members convicted in federal court of sex crimes occurring on a reservation serve their term of incarceration in a Federal Bureau of Prisons (BOP) correctional facility. This session will cover BOP policies for placement of offenders and facilities assignments, risk assessment and correctional management strategies, treatment options, availability of traditional medicines or ceremonies, civil commitment review procedures for sexual offenders, and BOP communications with tribal communities once an offender is released to the community on supervised release.

# 2008 National Symposium on Sex Offender Management and Accountability

# Friday, August 1, 2008

7:45 AM–8:30 AM Morning Refreshments

International Promenade

8:30 AM-9:30 AM

Dissecting the Myths:
Understanding Juvenile Sex Offenders

International Ballroom

John A. Hunter, Ph.D.

Research Associate Professor
Department of Psychology
University of Virginia
Charlottesville, VA
Executive Clinical Director
Youth Services International's
Juvenile Sex Offender Treatment Program
Knoxville, TN

Dr. Hunter will discuss what research tells us about the nature of juvenile sexual offending and the treatment needs of these youth. An emphasis will be placed on identifying early myths and misconceptions and explaining how thinking about this population has evolved over the course of 25 years of research and clinical study.

9:30 AM-9:45 AM

Break

9:45 AM-11:45 AM <u>Inside the Minds of Child Molesters</u>

International Ballroom

Joe Sullivan

Principal Forensic Behavior Analyst Child Exploitation and Online Protection Centre London, England

This presentation will offer participants an uncensored and hard-hitting insight into the world of the perpetrators of child sexual abuse. Using video interviews with offenders, the session will seek to demonstrate that professionals who understand the nature of the behavior are more likely to engage offenders more effectively and thereby enhance the protection of children. The presentation also will provide a glimpse of the techniques used by Forensic Behavior Analysts to profile offenders.

11:45 AM-12:00 PM Break

12:00 PM-1:00 PM Closing Ceremony

International Ballroom

Traditional Closing

Orlinda Platero Navajo Nation

# **▶** Pledge of Allegiance

# **▶** Closing Remarks

Director SMART Office Office of Justice Programs U.S. Department of Justice Washington, D.C.

United States Attorney District of Maryland Baltimore, MD

Director United States Marshals Service Washington, D.C.

#### **Ed Smart**

Child Safety Advocate President Surviving Parents Coalition Salt Lake City, UT