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**SECOND DRAFT** NIST Special Publication 800-76-2

Biometric Specifications for  
Personal Identity Verification



National Institute of  
Standards and Technology  
U. S. Department of Commerce

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# INFORMATION SECURITY

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**DRAFT**

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U. S. Department of Commerce  
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National Institute of Standards and Technology  
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Technology and Director*

## EDITORIAL NOTES

- 1  
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- 4 — This document is a second draft of NIST Special Publication 800-76-2. It is open for public comment until Noon on  
5 August 15, 2012. Comments should be directed to [patrick.grother@nist.gov](mailto:patrick.grother@nist.gov)  
6
  - 7 — This document supports the second draft version of FIPS 201-2, released June, 2012  
8 <http://csrc.nist.gov/publications/PubsFIPS.html>  
9
  - 10 — This document revises NIST Special Publication 800-76-1 published January 24, 2007,  
11 [http://csrc.nist.gov/publications/nistpubs/800-76-1/SP800-76-1\\_012407.pdf](http://csrc.nist.gov/publications/nistpubs/800-76-1/SP800-76-1_012407.pdf)  
12 — and updates an April 2011 draft, NIST Special Publication 800-76-2  
13 <http://csrc.nist.gov/publications/PubsDrafts.html#SP-800-76-2>  
14
  - 15 — Editor's Notes appear in blue. The coloration, and these notes, will be removed from the final publication.  
16
  - 17 — The main modifications from 800-76-1 and from the 2011 draft of 800-76-2 are as follows.
  - 18 — The inclusion of specifications for an optional iris biometric record, intended to afford an alternative to  
19 fingerprint based authentication and chain-of-trust maintenance. This includes
    - 20 • Standardized iris image specification for the PIV Card
    - 21 • Standardized iris image specification for off-card use of iris images
    - 22 • Specifications for the iris camera, modified
    - 23 • Specifications for the semantic properties of iris images
    - 24 • An iris image capture interface, removed pending standardization
    - 25 • An iris recognition interface, removed pending standardization
  - 26 — A specification for on-card biometric comparison of fingerprint minutiae to support card activation (instead of  
27 PIN) and authentication. This includes
    - 28 • Standardized fingerprint and auxiliary data specifications
    - 29 • Profile of 7816-4 for Standardized interface, removed pending inclusion in 800-73-3 revision
    - 30 • A provisional specification for use of swipe fingerprint sensors with on-card comparison, removed see  
31 [explanatory note on the next page](#).
  - 32 — Specification of revised minimum biometric accuracy in terms of false match rates
    - 33 • For off-card authentication with fingerprint minutiae
    - 34 • For on-card authentication with fingerprint minutiae
    - 35 • For off-card authentications with iris images
    - 36 • For attended authentication of face images, per FIPS inception of such
  - 37 — Requirements for inclusion of fingerprint minutia templates when fingerprints cannot be collected or  
38 authenticated
  - 39 — A modified procedure for quality assessment during fingerprint capture.
  - 40 — Notes on availability of sensor interfaces.
- 41

42 **EDITOR'S NOTE ON THE EXCLUSION OF SWIPE SENSORS FROM PIV SPECIFICATIONS**

43 **In April 2011, NIST circulated the first draft of this document with the following**

**EDITOR'S NOTE:** The specifications are circulated for public comment. Unlike much of the other content NIST has little empirical data on which to safely include swipe matching into PIV. Swipe is attractive on grounds of cost, and possibly on grounds of spoof resistance. NIST solicits input on swipe accuracy and viability, particularly regarding

- interoperability with optically-derived templates,
- operating with standardized minutia templates (vs. proprietary representations),
- operational experiences,
- liveness,
- how minutia standards might be revised,
- whether these provisions should be allowed only after a certain date (sunrise).

**All swipe-related specifications may be withdrawn in the next version of this draft.**

44 **Factors supporting use of swipe:** The motivation was to reduce the cost of fingerprint collection equipment and to  
 45 thereby more widely deploy it. Comment received on the 2011 draft of 800-76-2 noted this and other benefits:

- 46 1. Cost
- 47 2. Packaging size
- 48 3. Power consumption
- 49 4. They are self-cleaning
- 50 5. Small form factor supporting use in mobile and tablet devices
- 51 6. Use of thermal sensors in harsh environments.

52 **Comments:** The cost argument is valid, especially for large-volume logical access control in Federal agencies. The  
 53 cost argument is less valid for physical access control where single access points would service multiple persons and  
 54 fewer sensors would be procured.

55 The cleaning point is valid also, but affected plain-impression sensors have image processing techniques to alleviate  
 56 last-user-impression noise and have long been used successfully in multi-user environments.

57 The small size affords use in personal handheld devices. Mobile devices used to collect images for transmission to  
 58 central matching servers have used plain-impression sensors.

59 The harsh environment use-case will be a small part of Federal deployment.

60 **Factors contra-indicating use of swipe sensors:** Swipe sensors are usually used in a technical context that is not  
 61 subject to the same constraints as PIV. These are compared as follows:

62

#	Many existing deployments of swipe sensor technologies have the following characteristics	PIV constraints imply a different use of fingerprints vs. swipe, as follows:
1	The subject enrolls and verifies using the same swipe sensor on the same host (e.g. on a laptop for logical access)	PIV cards are intended to be globally interoperable. This means enrollment and verification must be viable on separate makes, models and technologies of sensors.
2	The enrollment data is stored locally to the sensor module or the host device, not on a credential.	Fingerprint data is stored on the PIV card. The number of fingers and template size of the data is limited by capacity constraints of the card.
3	The enrolled template data is proprietary in nature. It is not limited or constrained by a standard and is not interoperable with any other data. In closed systems, there is no requirement for interoperability.	The template is standardized – INCITS 378:2004 which regulates syntax and features. There is a plural marketplace of implementations of this standard.
4	The fingerprint templates are information rich i.e. they include features beyond or even different from (standardized) fingerprint minutiae (e.g. texture, or ridge flow).	PIV fingerprint data is stored as standardized minutiae data. Standardized minutia data has been shown to offer lower accuracy than proprietary data [MINEX04].

5	Data from more than two fingers might be enrolled.	Two fingers are enrolled.
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65 **Cross-sensor accuracy:** Fingerprints are collected in PIV today using plain impressions on area-sensors.

66 Authentication against swipe-derived data has imperfect interoperability arising because:

67 1. the two capture modes have inherent differences in the elastic deformation of the skin, and

68 2. the swipe sensor must reconstruct an image from the line scans

69 Together these effects give a systematic distortion in the minutia fields extracted from the collected imagery. This in  
70 turn gives degraded accuracy vs. flat-flat or swipe-swipe. Available publications and 800-76-2 comments assert that  
71 false rejection rates for swipe-plain are asserted to be higher by factors of 2.5, 3, 4-8 and unstated.

72 Two identical comments asserted that swipe-plain sensors can be used interchangeably.

73 Another comment advocated interoperability testing. This would give improved estimates of the magnitude of the  
74 accuracy loss. No database of swipe-derived images is available (to NIST).75 **Diversity of swipe sensors:** Swipe scanners themselves are different, and have different imaging widths. One  
76 commenter asserts a 1.5 times higher false rejection rate across swipe sensors.77 **Multiple views:** Swipe enrollment typically uses several presentations to make a single image, and make use several  
78 images. This may be done for multiple fingers. Use of several presentations is viable in PIV. But if these result in  
79 multiple templates then one finger will require expanded storage size and processing time.80 **Multiple fingers:** One comment advocated use of more than two fingers and placement of multiple templates on-  
81 card. Use of more fingers, and/or a one-to-many search of those templates (obviating user prompt), would lead to  
82 elevated false match rates.83 **Restriction to standardized data:** The possibility to allow proprietary non-standard data in the extended-data section  
84 of standard fingerprint templates was proposed for PIV. While the standards support proprietary extended data, and  
85 INCITS 378 implementations should operate correctly, the reliance on extended data is not viable because PIV-Cards  
86 are required to be globally interoperable. Now while the standardized minutia data portion of a template would  
87 support the cross-agency aspects, there is a provider lock-in hazard presented if the standard minutia data were  
88 technically conformant but somehow undermined (e.g. only 3 minutiae were stored to reduce record size). This risk  
89 would require strong conformance testing of the standardized data *in the deployed operation*.90 **Template interoperability:** PIV uses standard templates. In 2004, 800-76 initially specified standardized images but  
91 their size, ~7KB per finger, was considered too large for fast authentication vs. standard templates (~0.4KB). The  
92 accuracy loss in using standard templates vs. standard images was documented in [MINEX04].93 A further loss is incurred when standard templates are produced by various commercial template generators  
94 (vendors A, B, C etc). [MINEX04] also documented the loss in accuracy incurred when matching templates from  
95 different minutia detection algorithms (A-B) vs. a single product (A-A). This applies for images from the same optical  
96 sensor. Cross-template interoperability issues are mitigated by the PIV mandated tests (Ongoing [MINEX]).97 **Conclusion:** This second draft excludes swipe sensors essentially because existing deployments of swipe are  
98 technically advantaged and distinct from that needed in PIV. Accuracy losses associated with swipe-plain  
99 interoperability, swipe-swipe interoperability, the use of purely standardized data, and the restriction to one view of  
100 each finger will all undermine accuracy. These effects will inevitably be mitigated by relaxing operating thresholds  
101 (giving elevated FMR), by using of more fingers (giving elevated FMR - and use of a one-to-many mode also giving  
102 increase in FMR), and use of extended data (without interoperability).103 The first draft proposed a human-in-the-loop ISO/IEC 19795 performance test to certify a swipe sensor. The testing  
104 campaign would need to include swipe-plain interoperability testing. This, population recruitment, and possible  
105 failure, would elevate costs. Further the activity would not automatically cover swipe-swipe interoperability.106 **Future options:** Establish a swipe sensor certification that could test conformance to a spatial distortion criterion.  
107 Additionally, recognize that card IO has become faster, and allow images to be stored on cards.

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## REPORTS ON COMPUTER SYSTEMS TECHNOLOGY

The Information Technology Laboratory (ITL) at the National Institute of Standards and Technology (NIST) promotes the U.S. economy and public welfare by providing technical leadership for the Nation's measurement and standards infrastructure. ITL develops tests, test methods, reference data, proof of concept implementations, and technical analyses to advance the development and productive use of information technology. ITL's responsibilities include the development of management, administrative, technical, and physical standards and guidelines for the cost-effective security and privacy of non-national security-related information in Federal information systems. This special publication 800-series reports on ITL's research, guidelines, and outreach efforts in information system security, and its collaborative activities with industry, government, and academic organizations.

**National Institute of Standards and Technology Special Publication 800-76-2, 57 pages  
(June 2012)**

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## EXECUTIVE SUMMARY

143 Homeland Security Presidential Directive HSPD-12 called for new standards to be adopted governing interoperable  
144 use of identity credentials to allow physical and logical access to Federal government locations and systems. The  
145 Personal Identity Verification (PIV) standard for Federal Employees and Contractors, Federal Information Processing  
146 Standard (FIPS 201), was developed to define procedures and specifications for issuance and use of an interoperable  
147 identity credential. This document, Special Publication 800-76 (SP 800-76), is a companion document to FIPS 201. It  
148 describes technical acquisition and formatting specifications for the PIV system, including the PIV Card<sup>1</sup> itself. It also  
149 establishes minimum accuracy specifications for deployed biometric authentication processes. The approach is to  
150 enumerate procedures and formats for collection and preparation of fingerprint, iris and facial data, and to restrict  
151 values and practices included generically in published biometric standards. The primary design objective behind these  
152 particular specifications is high performance and universal interoperability. The addition of iris and face specifications  
153 in the 2012 edition adds an alternative modality for biometric authentication and extends coverage to persons for  
154 whom fingerprinting is problematic. The addition of on-card comparison offers an alternative to PIN-mediated card  
155 activation as well as additional authentication method. For the preparation of biometric data suitable for the Federal  
156 Bureau of Investigation (FBI) background check, SP 800-76 references FBI documentation, including the ANSI/NIST  
157 Fingerprint Standard and the Electronic Fingerprint Transmission Specification. This document does not preclude use  
158 of other biometric modalities in conjunction with the PIV card.

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176 extensive knowledge of various fingerprint standards and the Federal Bureau of Investigation's procedures. The  
177 authors also gratefully acknowledge and appreciate the many contributions from the public and private sectors for  
178 the continued interest and involvement in the development of this publication.

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<sup>1</sup> A physical artifact (e.g., identity card, “smart” card) issued to an individual that contains stored identity credentials (e.g., photograph, cryptographic keys, biometric data) so that the claimed identity of the cardholder can be verified against the stored credentials by another person (human readable and verifiable) or an automated process (computer readable and verifiable).

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## 311 1. Introduction

### 312 1.1 Authority

313 This document has been developed by the National Institute of Standards and Technology (NIST) in furtherance of its  
314 statutory responsibilities under the Federal Information Security Management Act (FISMA) of 2002, Public Law 107-  
315 347.

316 NIST is responsible for developing standards and guidelines, including minimum requirements, for providing adequate  
317 information security for all agency operations and assets, but such standards and guidelines **shall** not apply to  
318 national security systems. This recommendation is consistent with the requirements of the Office of Management  
319 and Budget (OMB) Circular A-130, Section 8b(3), Securing Agency Information Systems, as analyzed in A-130,  
320 Appendix IV: Analysis of Key Sections. Supplemental information is provided in A-130, Appendix III.

321 This recommendation, prepared for use by federal agencies, may be used by non-governmental organizations on a  
322 voluntary basis and is not subject to copyright. Nothing in this document should be taken to contradict standards and  
323 guidelines made mandatory and binding on Federal agencies by the Secretary of Commerce under statutory authority.  
324 Nor should this recommendation be interpreted as altering or superseding the existing authorities of the Secretary of  
325 Commerce, Director of the Office of Management and Budget, or any other Federal official.

### 326 1.2 Purpose and scope

327 FIPS 201 [FIPS], Personal Identity Verification (PIV) for Federal Employees and Contractors, defines procedures for the  
328 PIV lifecycle activities including identity proofing, registration, PIV Card issuance and re-issuance, chain-of-trust  
329 operations, and PIV Card usage. [FIPS] also defines an identity credential which includes biometric data.  
330 Requirements on interfaces are described in [800-73, parts 1-4]. Those on cryptographic protection of the biometric  
331 data are described in [FIPS] and in [800-78].

332 This document contains technical specifications for biometric data mandated or allowed in [FIPS]. These  
333 specifications reflect the design goals of interoperability, performance and security of the PIV Card and PIV processes.  
334 This specification addresses image acquisition to support the background check, fingerprint template creation,  
335 retention, and authentication. The goals are addressed by normatively citing biometric standards and by enumerating  
336 requirements where the standards include options and branches. In such cases, a biometric profile can be used to  
337 declare what content is required and what is optional. This document goes further by constraining implementers'  
338 interpretation of the standards. Such restrictions are designed to ease implementation, assure conformity, facilitate  
339 interoperability, and ensure performance, in a manner tailored for PIV applications.

340 The biometric data specifications herein are mandatory for biometric data carried in the PIV Data Model (Appendix A  
341 of [800-73] Part 1). Biometric data used outside the PIV Data Model is not within the scope of this standard.

342 This document does however specify that any biometric data in the PIV Data Model **shall** be embedded in the  
343 Common Biometric Exchange Formats Framework (CBEFF) structure of clause 9. This document provides an  
344 overview of the strategy that can be used for testing conformance to the standard. It is not meant to be a  
345 comprehensive set of test requirements that can be used for certification or demonstration of compliance to the  
346 specifications in this document. NIST Special Publication 800-85A implements those objectives.

### 347 1.3 Audience and assumptions

348 This document is targeted at Federal agencies and implementers of PIV systems. In addition, it should be of interest  
349 to the biometric access control industry. Readers are assumed to have a working knowledge of biometric standards  
350 and applications.

### 351 1.4 Overview

#### 352 1.4.1 Document structure

353 This document defines:

- 354 — In clause 2, acronyms and terms;

- 355 – in clause 3, the fingerprint acquisition process, requirements for transmission of data to FBI, and a format for
- 356 agency-optional image retention;
- 357 – in clause 4, the format of the PIV Card minutiae templates, and specifications for algorithms used in the
- 358 generation and matching of such;
- 359 – in clause 5, the formats, data structures and interfaces for minutiae used in on-card comparison operations, and
- 360 specifications for algorithms used in the generation and matching of such;
- 361 – in clause 6, the format for iris data stored on and off PIV Cards, and specifications for cameras and algorithms
- 362 used for the collection, preparations and matching of such;
- 363 – in clause 7, facial image specifications;
- 364 – in clause 8, specifications for biometric sensors;
- 365 – in clause 9, the CBEFF header and footer supporting digital signatures on all PIV biometric data;
- 366 – in clause 10, minimum accuracy specifications
- 367 – in clause 11, additional conformance information, beyond the specifications embedded in clauses 4 through 7;
- 368 – in clause 12, references.

369 Figure 1 gives an approximate procedure for biometric data acquisition and disposition.

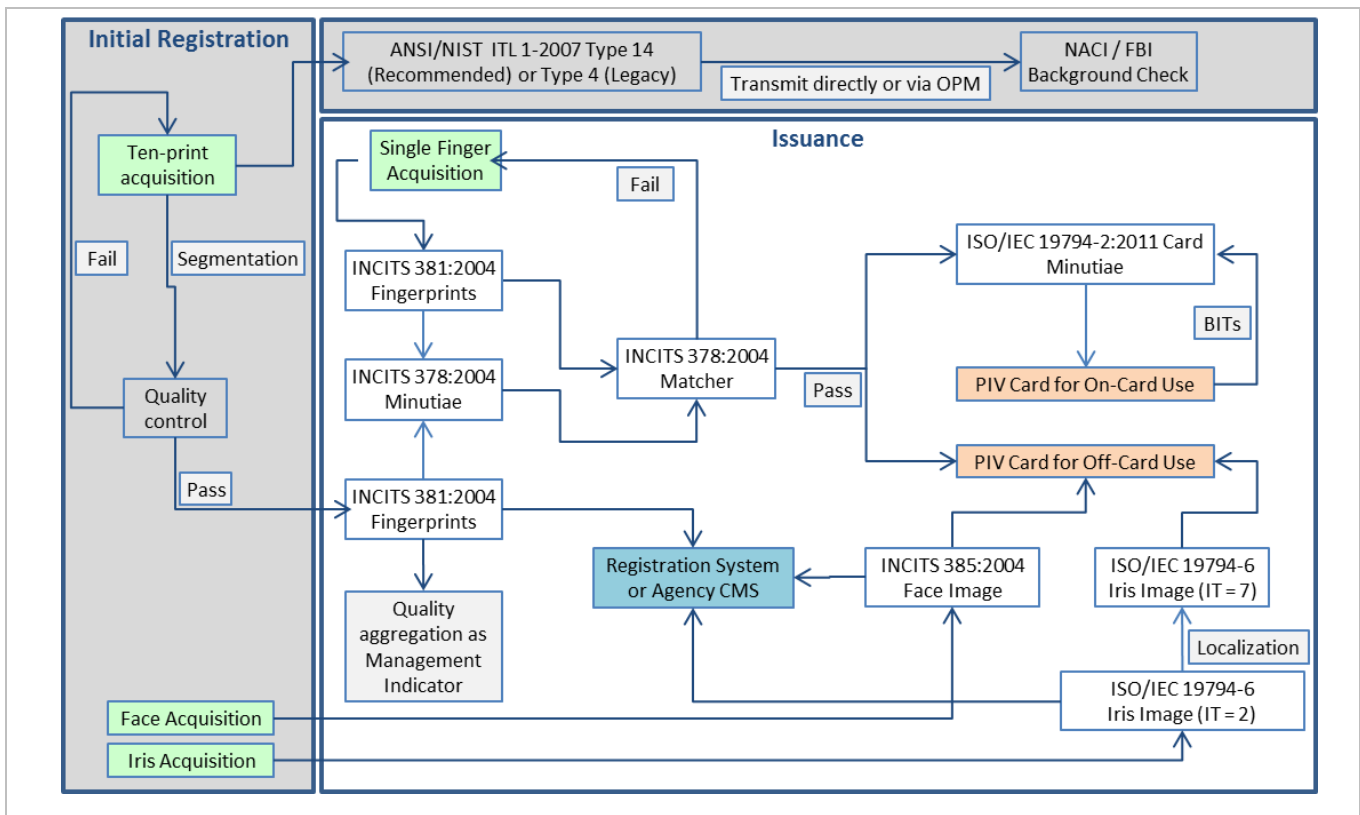


Figure 1 – PIV biometric data flow

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371 **1.4.2 Inclusion of iris recognition**

372 Iris specifications are included, in clause 6, to support biometric authentication of individuals. [FIPS] allows use of iris

373 for this purpose. The recommendation to agencies to install and operate iris equipment in its PIV issuance processes

374 allows agencies to additionally populate PIV Cards with iris as an alternative authentication factor.

### 375 1.4.3 Inclusion of fingerprint on-card comparison

376 [FIPS] requires fingerprint templates of clause 4 as the mandatory biometric element for PIV. These templates are  
 377 intended to be compared on a reader device with templates collected in an authentication attempt. [FIPS] requires  
 378 the cardholder to enter a PIN number to release the templates. This constitutes multi-factor authentication.

379 Agencies may additionally choose to populate the card with an on-card comparison algorithm, and on-card  
 380 comparison templates. The specifications for these appear in clause 5. [FIPS] does not require PIN entry ahead of a  
 381 fingerprint minutiae on-card comparison transaction. Indeed, [FIPS] extends on-card comparison *as an alternative* to  
 382 PIN entry in altering the state of the PIV card.

383 Table 1 describes the differences between the off-card and on-card specifications.

384 **Table 1 – Summary of properties and roles of on- and off-card fingerprint comparison**

#	Aspect	Off-card comparison	On-card comparison
1.	[FIPS] requirement on presence of biometric data	Mandatory	Optional
2.	Domain of use	See [FIPS]	
3.	Pre-requisites for access to the data		
4.	Interface access		
5.	Number of fingers required to be stored on card	2 But 0 or 1 allowed in exceptional cases – see [FIPS]	1 or 2
6.	Number of fingers to be used in a biometric operation	1 or 2	1 or 2
7.	Which fingers	Members of the set A, which is a subset of the ten finger set T	Members of the set B, which is a subset of the ten finger set T, and $ A \cap B  \geq 0$
8.	Location of data format specifications	This document, clause 4	This document, clause 5
9.	Location of card Interface specifications	SP 800-73-3	SP 800-73-3 est. 2012-2013.
10.	Underlying data format standard	INCITS 378:2004	ISO/IEC 19794-2:2011 This template <b>shall</b> be computed from the off-card INCITS 378:2004 template.
11.	How to identify specific fingers	INCITS 378:2004	ISO/IEC 7816-11:2007
12.	Fingerprint capture device for biometric operations	Plain impression as specified in 4.7	
13.	Accuracy testing	MINEX III (formerly Ongoing MINEX)	MINEX IV

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### 386 1.5 Relation to other biometric applications

387 [FIPS] advances a PIV concept of biometric operations that is three-factor: A PIN verification is required before  
 388 biometric data is read from the Card and matched during authentication. In other programs, biometrics are  
 389 sometimes stored on a central server, or read from a card and cached on one. In others, the biometric is matched in a  
 390 one-to-many mode without presentation of a card. There are tradeoffs with such approaches.

- 391 – PIV Card read times are replaced with network transmission times.
- 392 – PIN entry times are eliminated but the something-you-know additional factor is lost.
- 393 – The remote server is subject to physical or logical attack. Many kinds of templates stored on a server can be  
 394 reversed to produce a matchable-sample [REVFING, REVIRIS, REVFACE]. Template protection schemes, which  
 395 mitigate compromised databases, require further testing.
- 396 – One-to-many mode loses the something-you-have factor, and necessitates mitigation of elevated false match  
 397 rates.

398 Such use cases are not addressed by this specification.

## 399 1.6 Second generation standards

400 Since the first publication of SP 800-76 in 2005, considerable effort has been dedicated to the development of second-  
401 generation biometric data interchange standards. These standards, primarily the parts of ISO/IEC 19794, have not  
402 been leveraged here as replacements for the extant PIV biometric standards - INCITS 385 (face), INCITS 381  
403 (fingerprint image), and INCITS 378 (fingerprint minutiae) – because

- 404 – they are not binary compatible with the earlier standards,
- 405 – they confer essentially no performance advantages over the earlier standards,
- 406 – deployed infrastructure (readers) would be need to updated to support both the legacy and second generation  
407 standards.

408 The ISO/IEC 19794 Part 2 and Part 6 standards have been adopted for, respectively, on-card comparison and iris  
409 recognition.

410 **2. Terms, acronyms, and notation**411 **2.1 Terms**

Term	Definition
Segmentation	For fingerprints, segmentation is the separation of an N finger image into N single finger images.

412 **2.2 Acronyms**

Acronym	Definition
ANSI	American National Standards Institute
CBEFF	Common Biometric Exchange Formats Framework
FAR	False Accept Rate (defined over an authentication transaction)
FIPS	Federal Information Processing Standard
FMR	False Match Rate (defined over single comparisons)
FNMR	False Non-Match Rate (defined over single comparisons)
FRR	False Reject Rate (defined over an authentication transaction)
FTE	Failure to Enroll Rate
EBTS / F	Electronic Biometric Transmission Specification (Appendix F)
INCITS	InterNational Committee for Information Technology Standards
ISO	International Organization for Standardization
IEC	International Electrotechnical Commission
ITL	Information Technology Laboratory (of NIST)
NFIQ	NIST Fingerprint Image Quality
NIST	National Institute of Standards and Technology
PIV	Personal Identity Verification
SC 37	The Biometrics standardization committee under ISO/IEC JTC 1
WSQ	Wavelet Scalar Quantization

3. Fingerprint enrollment

3.1 Scope

The specifications in this clause pertain to the production of the mandatory PIV biometric enrollment data. That is, this clause provides specifications for acquisition, formatting, and storage of fingerprint images and templates. The following is an overview of the material covered in this clause.

- Clause 3.2 gives specifications for the use of fingerprint scanners to capture fingerprint images for PIV Registration;
- Clause 3.3.1 gives the format for fingerprint templates stored on the PIV Card;
- Clause 3.4 gives specifications for fingerprint images retained by agencies;
- Clause 3.5 specifies the transformation of fingerprints into records suitable for transmission to the FBI for the background check.

Note that although FBI requirements drive the sensor specifications, the permanent electronic storage formats, specified in Clauses 3.3.1 and 3.4, are INCITS (i.e. non-FBI) standard records and are therefore specified independently.

3.2 Fingerprint data retention

[FIPS] establishes requirements and options for the retention of biometric data. If fingerprint images are retained they shall be stored in the format specified in clause 3.4. The format specification includes the [CBEFF] header of clause 9 to implement the requirement to protect the integrity, and to allow for encryption, of the image records.

If an agency retains fingerprint templates, in either proprietary or standardized formats, then they shall be embedded in the [CBEFF] header of clause 9. This requires integrity protection and allows for encryption of the records.

Retention of data supports, for example, detection of duplicate identities.

3.3 Fingerprint image acquisition

This clause specifies the capture of a full set of fingerprint images for PIV registration. A subject's fingerprints shall be collected according to any of the three imaging modes enumerated in Table 2.

Table 2 – Fingerprint acquisition protocols

Option 1 – Required presentations for plain live scan	
Combined plain impression of the four fingers on the right hand (no thumb)	
Combined plain impression of the four fingers on the left hand (no thumb)	
Combined impression of the two thumbs	
Option 2 – Required presentations for rolled live scan	
10 separately rolled fingers	
Combined plain impression of the four fingers on the right hand (no thumb)	
Combined plain impression of the four fingers on the left hand (no thumb)	
Left thumb plain impression	These captures may be simultaneous (two thumbs next to each other) or sequential (one thumb at a time)
Right thumb plain impression	
Option 3 - Required presentations for rolled ink on card	
10 separately rolled fingers	
Combined plain impression of the four fingers on the right hand (no thumb)	
Combined plain impression of the four fingers on the left hand (no thumb)	
Left thumb plain impression	These captures may be simultaneous (two thumbs next to each other) or sequential (one thumb at a time)
Right thumb plain impression	

INFORMATIVE NOTES:

- 440 1. There is no requirement that the order specified above is the order in which the images must be acquired.
- 441 2. The combined multi-finger plain-impression images are also referred to as slaps or flats. They are obtained by
- 442 simultaneous placement of multiple fingers on the imaging surface without specific rolling movement.
- 443 3. Options 2 and 3 represent existing agency practice. Although Option 1 is now acceptable to the FBI agencies
- 444 may need to implement Options 2 or 3 for transmission via the Office of Personnel Management.

445 For Options 1 and 2 the devices used for capture of the fingerprints **shall** have been certified by the FBI to conform to

446 Appendix F of the FBI's Electronic Biometric Transmission Specification [EBTS, Appendix F]. For Option 3, a scan of

447 the inked card **shall** be performed to effect conversion to electronic form. The scanner **shall** be certified by the FBI as

448 being compliant with [EBTS, Appendix F]. The scanning is needed to produce fingerprints in the digital format

449 described in Clause 3.4 and thereby Clause 3.5. The FBI specifications include width and height specifications for the

450 imaging surface. The native scanning resolution of the device **shall** be 197 pixels per centimeter (500 pixels per inch)

451 in both the horizontal and vertical directions. These specifications comply with the FBI submission requirements and

452 with the Image Acquisition Setting Level 31 of the Finger Image-Based Data Interchange Format standard, INCITS 381

453 [FINGSTD].

454 For live-scan acquisition, the enrollment client software should display the images to the attending operator. The

455 operator should repeat acquisition if the ridge structure is not clear, broken, or incomplete in the displayed images.

456 The procedure for the collection of fingerprints, presented in Table 3, **shall** be followed. The procedure **shall** employ

457 the NIST Fingerprint Image Quality [NFIQ] algorithm<sup>2</sup> to initiate any needed reacquisition of the images. An attending

458 official **shall** be present at the time of fingerprint capture. The agency **shall** employ measures to ensure the quality of

459 acquisition and guard against faulty presentation, whether malicious or unintentional. Such activity might be an

460 integral function of the acquisition device or might be implemented by the attending official. In any case, the agency

461 **shall** ensure that the applicant does not swap finger positions or hands, occlude fingers, or misalign or misplace the

462 fingers. Particularly, because it is common during collection of multi-finger plain impressions for fingers 05 and 10 to

463 not be long enough to reach the imaging platen, it is accepted practice for the hand be placed at an angle to the

464 horizontal to ensure imaging of all four fingers. Although this is not needed with newer, large-platen, devices the

465 official **shall** in all cases take care to image all fingers completely. The procedure requires segmentation of the multi-

466 finger plain impressions; this operation may be assisted by the attending official.

467

**Table 3 – Quality control procedure for acquisition of a full set of fingerprint images**

Step	Action
1.	Attending official should inspect fingers and require absence of dirt, coatings, gels, and other foreign material.
2.	Official should ensure imaging surface of the sensor, or the card, is clean.
3.	Acquire fingerprints according to Option 1, 2, or 3 in Table 2. For Option 3, scan the inked card using [EBTS, Appendix F] certified scanner.
4.	Segment the multi-finger plain impression images into single-finger images. Automated segmentation is recommended. Attending official should inspect the boundaries of the automatic segmentation and correct any failures, perhaps via an interactive graphical user interface.
5.	Compute NFIQ value for thumbs and index fingers. If all have NFIQ values of 1, 2, or 3 (i.e., good quality) then go to step 8.
6.	Repeat steps 2-5 up to three more times.
7.	If after four acquisitions the index fingers and thumbs do not all have NFIQ values of 1, 2 or 3 then select that set, acquired in step 3 and segmented in step 4, for which the mean of the NFIQ values of the left index, right index, left thumb, and right thumb is minimum (i.e. of best quality). If all of the index finger and thumb quality values are unavailable (perhaps because of injury to one or more of those fingers) then use the last set from step 3 of those fingers that are available, without any application of NFIQ.
8.	Prepare and store the final records per Clauses 3.3.1, 3.4, and 3.5

468

<sup>2</sup> A major revision of the NFIQ algorithm is underway. This is expected to a) produce quality values that offer better predictive accuracy, a) offer finer control of quality thresholds and c) offer additional capabilities.  
[http://www.nist.gov/itl/iad/ig/development\\_nfiq\\_2.cfm](http://www.nist.gov/itl/iad/ig/development_nfiq_2.cfm)



469 Ordinarily, all ten fingerprints **shall** be imaged in this process; however, if one or more fingers are not available (for  
470 instance, because of amputation) then as many fingers as are available **shall** be imaged. When fewer than ten fingers  
471 are collected, the FBI background transaction of Clause 3.4 requires (in field AMP 2.084 of an accompanying Type 2  
472 record) the labeling of those fingers that are amputated or otherwise not imaged; see [EBTS, Appendix C].

### 473 3.3.1 Training of PIV fingerprint collection staff

474 Quality of the biometric data is critical to the success of a biometric application. This is particularly true for enrollment  
475 data that typically persists for years. As enrollment is an attended operation, the operator is key in support collection  
476 of high quality data. Attending staff should therefore be trained to maintain, clean and collect in accordance with  
477 manufacturer's guidance and this document. Specifically Agencies **shall** apprise staff that:

- 478 – That low humidity - typical in winter – causes dry fingers from which good images are more difficult to collect.  
479 This risk can be mitigated by measurement and appropriate use of supplemental humidification. Fingers may be  
480 lightly moisturized.
- 481 – Exposure of biometric equipment to bright light sources, such as direct sunlight, is generally adverse for  
482 collection of faces, fingerprints and irises.
- 483 – The background check can be defeated by mutilation of the fingerprints e.g. either temporarily (e.g. by burns or  
484 abrasives) or permanently (e.g. by surgical means). In addition certain medications can cause loss of fingerprint  
485 ridge structure. It is recommended that collection of fingerprints from applicants with finger injuries is deferred.

### 486 3.3.2 Monitoring overall enrollment quality

487 In order to track enrollment quality over time, a numerical summary of operational quality may be computed as a  
488 management indicator. If computed, this summary **shall** be computed from the NFIQ values of primary fingers of all  
489 PIV card applicants processed in each calendar month. If computed, the summary **shall** be computed using the  
490 method of NIST Interagency Report 7422 [NFIQ SUMMARY] which uses a simple formula to aggregate NFIQ values.

491 Managers can track this over time, collection sites or stations, over different populations (e.g. contractors vs.  
492 employees), across functions (PIV issuance vs. re-issuance), or even across fingers. Managers can use aggregated  
493 quality indicators to identify fingerprint collection problems. These may be due to changes in the physical  
494 environment or unintended changes in operating procedures.

### 495 3.4 Fingerprint image format for images retained by agencies

496 This clause specifies a common data format record for the retention of the fingerprint images collected in Clause 3.2.  
497 Specifically fingerprint images enrolled or otherwise retained by agencies **shall** be formatted according to the INCITS  
498 381-2004 finger image based interchange format standard [FINGSTD]. This set **shall** include ten single-finger images.  
499 These **shall** be obtained by segmentation of the plain multi-finger images gathered in accordance with Options 1, 2 or  
500 3 of Table 2, and the single plain thumb impressions from presentations 4 & 5 of Options 2 and 3. These images **shall**  
501 be placed into a single [FINGSTD] record. The record may also include the associated multi-finger plain impressions  
502 and the rolled images. This document ([800-76]) does not specify uses for any single-finger rolled images gathered  
503 according to Options 2 or 3 of Table 2. The record **shall** be wrapped in the CBEFF structure described in Clause 8.  
504 Agencies may encrypt this data per the provisions of Clause 8, Table 15, Note 2.

505 Table 4 gives a clause-by-clause profile of [FINGSTD]. The primary purpose of the Table is to give PIV specifications for  
506 those fields of [FINGSTD] that have optional content. Rows 1-10 give normative content. Row 11 requires the CBEFF  
507 structure of Clause 6. However, its FASC-N value (Table 15, Line 13) may be replaced by a field of all zeroes in this one  
508 exceptional case: Storage of PIV registration images before a FASC-N has been assigned. Such instances (including  
509 the digital signature) **shall** be regenerated once the FASC-N is known. Rows 12-27 give PIV specifications for the fields  
510 of the General Record Header of [FINGSTD, Table 2]. These are common to all images in the record. Similarly, Rows  
511 28-36 provide specifications for the Finger Image Header Record in Table 4 of [FINGSTD]. The "PIV Conformance"  
512 column provides PIV specific practice and parameter defaults of the standard.

513 While INCITS 381 has been revised by the INCITS M1 committee, the 2004 edition is sufficient for PIV so the 2009  
514 revision is irrelevant to PIV; however implementations should respect the version number on Line 14 of Table 4.

515 To assist implementers, NIST has made [FINGSTD] sample data available<sup>3</sup>.

516 **Table 4 – INCITS 381 profile for agency retention of fingerprint Images**

1.		Clause title and/or field name (Numbers in parentheses are [FINGSTD] clause numbers)	INCITS 381-2004		PIV Conformance Values allowed	Informative Remarks	
			Field or content	Value required			
1.		Byte and bit ordering (5.1)	NC		A	Big Endian MSB then LSB	
2.		Scan sequence (5.2)	NC		A		
3.		Image acquisition reqs. (6)	NC		Level 31	Table 1	
4.		Pixel Aspect Ratio (6.1)	NC		A	1:1	
5.		Pixel Depth (6.2)	NC		A	Level 31 →8	
6.		Grayscale data (6.3)	NC		A	Level 31 →1 byte per pixel	
7.		Dynamic Range (6.4)	NC		A	Level 31 →200 gray levels	
8.		Scan resolution (6.5)	NC		A	Level 31 →500 ppi	
9.		Image resolution (6.6)	NC		197	Pixels per centimeter - no interpolation	
10.		Fingerprint image location (6.7)	NC		A	Slap placement info, centering	
11.		CBEFF Header (7)	MF	MV	Patron Format PIV	Multi-field CBEFF Header, Sec. 7.3	
12.		General Record Header (7.1)	NC		A		
13.	Finger image record format	Format Identifier (7.1.1)	MF	MV	0x46495200	i.e. ASCII "FIR\0"	
14.		Version Number (7.1.2)	MF	MV	0x30313000	i.e. ASCII "010\0"	
15.		Record Length (7.1.3)	MF	MV	MIT	Size excluding CBEFF structure	
16.		CBEFF Product Owner (7.1.4)	MF	MV	> 0	CBEFF PID.	
17.		CBEFF Product Identifier Type (7.1.4)	MF	MV	> 0		
18.		Capture Device ID (7.1.5)	MF	MV	MIT	Vendor specified. See Note 1	
19.		Image Acquisition Level (7.1.6)	MF	MV	31	Settings Level 31	
20.		Number of Images (7.1.7)	MF	MV	MIT	Denote by K, see lines 28-37, see Notes 2-4	
21.		Scale units (7.1.8)	MF	MV	0x02	Centimeters	
22.		Scan resolution (horz) (7.1.9)	MF	MV	197	Pixels per centimeter	
23.		Scan resolution (vert) (7.1.10)	MF	MV	197		
24.		Image resolution (horz) (7.1.11)	MF	MV	197		
25.		Image resolution (vert) (7.1.12)	MF	MV	197		
26.		Pixel Depth (7.1.13)	MF	MV	8	Grayscale with 256 levels	
27.		Image compression algorithm (7.1.14)	MF	MV	0 or 2	Uncompressed or <b>WSQ 3.1</b> See Notes 5 and 6.	
28.	Reserved (7.1.15)	MF	MV	0	Two bytes, see Note 12		
29.	K fingerprints, or multi-finger prints	M finger views	Finger data block length (7.2.1)	MF	MV	MIT	
30.			Finger position (7.2.2)	MF	MV	MIT	
31.			Count of views (7.2.3)	MF	MV	≥ 1	M views of this finger, see Note 7
32.			View number (7.2.4)	MF	MV	MIT	
33.			Finger image quality (7.2.5)	MF	MV	20,40,60,80,100	Transformed NFIQ. See Notes 8 and 9
34.		Impression type (7.2.6)	MF	MV	0 or 2	See ANSI NIST ITL 1-2000	
35.		Horizontal line length (7.2.7)	MF	MV	MIT	See Note 10	
36.		Vertical line length (7.2.8)	MF	MV	MIT		
37.		Reserved (no clause)	MF	MV	0	See Note 11	
38.		Finger image data (7.2.9)	MF	MV	MIT	Uncompressed or compressed WSQ Data	

END OF TABLE

517

Acronym		Meaning
MF	mandatory field	[FINGSTD] mandates a field <b>shall</b> be present in the record
MV	mandatory value	[FINGSTD] mandates a meaningful value for this field
NC	normative content	[FINGSTD] gives normative practice for PIV. Such clauses do not define a field in the FIR.
A	as required by standard	For PIV, value or practice is as specified in [FINGSTD]
MIT	mandatory at time of instantiation	For PIV, mandatory value that <b>shall</b> be determined at the time the record is instantiated and <b>shall</b> follow the practice specified in [FINGSTD]

518

519 **NORMATIVE NOTES:**

<sup>3</sup> Fingerprint images conformant to the PIV specification are here [http://www.itl.nist.gov/iad/894.03/nigos/piv\\_sample\\_data.html](http://www.itl.nist.gov/iad/894.03/nigos/piv_sample_data.html) and these were prepared using NIST software available from <http://www.itl.nist.gov/iad/894.03/nigos/incits.html>

- 520 1. The Capture Device ID should indicate the hardware model. The CBEFF PID [FINGSTD, 7.1.4] should indicate  
521 the firmware or software version.
- 522 2. If certain fingers cannot be imaged, the value of this field **shall** be decremented accordingly.
- 523 3. The left and right four-finger images, and two-thumb, images may also be included. The value of this field  
524 **shall** be incremented accordingly.
- 525 4. For PIV enrollment sets, the number of images will ordinarily be thirteen (that is, the ten segmented images  
526 from the multi-finger plain impressions, and the three plain impressions themselves) or fourteen (if the plain  
527 thumb impressions were imaged separately).
- 528 5. Images **shall** either be uncompressed or compressed using an implementation of the Wavelet Scalar  
529 Quantization (WSQ) algorithm that has been certified by the FBI. As of February 2011, Version 3.1 of the WSQ  
530 algorithm **shall** be used [WSQ31]. The FBI's requirement for a 15:1 nominal compression ratio **shall** apply.
- 531 6. Compression should only be applied after the records required by clauses 3.3.1 and 3.5 have been prepared  
532 and transformed NFIQ values have been assigned.
- 533 7. The term view refers to the number of images of that particular finger. This value would exceed one if  
534 imaging has been repeated. Inclusion of more than one image of a finger can afford some benefit in a  
535 matching process. This document recommends that any additionally available images (say, from a PIV Card  
536 re-issuance procedure) with quality value 1 to 3 should be included in the record. In all cases the images **shall**  
537 be stored in order of capture date, with newest first.
- 538 8. Quality values **shall** be present. These **shall** be calculated from the NIST Fingerprint Image Quality (NFIQ)  
539 method described in [NFIQ] using the formula  $Q = 20 \cdot (6 - \text{NFIQ})$ . This scale reversal ensures that high quality  
540 values connote high predicted performance and consistency with the dictionary definition. The values are  
541 intended to be predictive of the relative accuracy of a minutia based fingerprint matching system. It is  
542 recommended that a user should be prompted to first attempt authentication using the finger with the  
543 highest quality, regardless of whether this is the primary or secondary finger.
- 544 9. The quality value **shall** be set to 254 (the [FINGSTD] code for undefined) if this record is not a single finger  
545 print (i.e., it is a multi-finger image, or a palm print) or if the NFIQ implementation fails.
- 546 10. There is no restriction on the image size. However non-background pixels of the target finger **shall** be  
547 retained (i.e. cropping of the image data is prohibited).
- 548 11. [FINGSTD, Table 4] refers to a single-byte field labeled "reserved", but there is no corresponding clause to  
549 formally define it. The M1 committee has undertaken to resolve this by inserting a new subclause to require  
550 inclusion of the "Reserved" field. This will appear in a revision of [FINGSTD]. In any case, PIV  
551 implementations **shall** include the single byte field, setting the value to 0.
- 552 12. Line 27 indicates that the "Reserved" field **shall** have length 2 bytes. [FINGSTD, 7.1.15] indicates a length of 4  
553 bytes which disagrees with the value in [FINGSTD, Table 2]. The INCITS M1 committee has indicated 2 bytes is  
554 the correct value. PIV implementations **shall** include the 2 byte field, setting the value to 0.

### 555 3.5 Fingerprint image specifications for background checks

556 PIV fingerprint images transmitted to the FBI as part of the background checking process **shall** be formatted  
557 according to the ANSI/NIST-ITL 1-2011 standard [FFSMT] and the CJIS-RS-0010 [EBTS] specification. Such records **shall**  
558 be prepared from, and contain, only those images collected as per specifications in Clause 3.1.

559 Table 5 enumerates the appropriate transaction formats for the three acquisition options of Clause 3.2. The FBI  
560 documentation [EBTS] should be consulted for definitive requirements.

561 **Table 5 – Record types for background checks**

Option	Transaction Data Format in [FFSMT]	Reference
1	Three Type 14 records (and see Note 1)	[EBTS, Appendix N].
2 or 3	Fourteen Type 4 records (and see Note 1)	Clause 3.1.1.4 "Federal Applicant User Fee" of [EBTS]

562

## 563 NORMATIVE NOTES:

- 564 1. All types of transactions with the FBI require both a Type 1 and Type 2 record to accompany the data; see  
565 [FFSMT, Table 2]. The Type 2 supports labeling of missing fingers.

566 **4. Fingerprint off-card authentication specifications**567 **4.1 Scope**

568 This clause specifies how the PIV mandatory biometric elements specified in [FIPS] are to be generated and stored.  
569 This specification applies to templates stored within the PIV Card, and to [MINUSTD] templates otherwise retained by  
570 agencies. The templates constitute the enrollment biometrics for PIV authentication and as such are supported by a  
571 high quality image acquisition specification, and a FBI-certified compression format. The specification of a  
572 standardized template in this clause enables use of the PIV Card in a multi-vendor product environment.

573 **4.2 Source images**

574 Two [MINUSTD] fingerprint templates **shall** be stored on the PIV Card; these are hereafter referred to as PIV Card  
575 templates. These **shall** be prepared from images of the primary and secondary fingers. These fingers should be  
576 selected on the basis of:

- 577 – **Availability:** Ability of individuals to mechanically place the finger on a generic sensor – this deprecates ring  
578 fingers, and sometimes thumbs
- 579 – **Control:** Ability to use fine motor control in placing the finger on a sensor – this promotes use of index fingers
- 580 – **Handedness:** Individuals should favor their preferred hand, for most people this is the right hand
- 581 – **Injury:** Presence of permanent or temporary injury to the friction ridge structure, or the finger itself – this  
582 contraindicates use of afflicted fingers
- 583 – **Area:** Area of the finger's volar pad – this promotes use of thumbs, and deprecates little fingers
- 584 – **Two-finger sensors:** If two-finger sensors are deployed and used, adjacent fingers can be placed simultaneously
- 585 – **Sensor placement:** If the fingerprint sensor is to the side of a user vs. in front (as for the driver of a vehicle), the  
586 fingers from the same hand might be used.

587 Thus a PIV Card applicant, in consultation with an attending operator, should select primary and secondary fingers  
588 given the following default order:

1. Preferred index	3. Preferred middle	5. Preferred thumb	7. Preferred ring	9. Preferred little
2. Other index	4. Other middle	6. Other thumb	8. Other ring	10. Other little

589 These images **shall** be either:

- 590 – those obtained by segmenting the initial plain impressions of the full set of fingerprints captured during PIV  
591 Registration and stored in row 8 of Table 3, or
- 592 – new images collected and matched against the initial plain impressions (see [FIPS]).

593 Significant rotation, exceeding 30 degrees, of the multi-finger plain impressions (for example, that which can occur  
594 when four fingers are imaged using a narrow platen) **shall** be removed prior to, or as part of, the generation of the  
595 mandatory minutiae templates. The rotation angle **shall** be that which makes the inter-phalangeal creases  
596 approximately horizontal or, equivalently, the inter-finger spaces approximately vertical. This requirement supports  
597 interoperable fingerprint matching.

598 **4.3 Card issuance**

599 [FIPS] establishes requirements on authentication of card applicants for example to bind the PIV cardholder to the  
600 individual whose background was checked. This authentication **shall** use images collected using either a [EBTS/F]  
601 multi-finger fingerprint imaging device of clause 3.2, or a [SINGFING] device of clause 8.

602 **4.4 Minutia record**603 **4.4.1 Use of a standard**

604 PIV Card templates **shall** be a conformant instance of the INCITS 378-2004 [MINUSTD] minutiae template standard. A  
 605 standard record is used to satisfy global interoperability objectives. Other standards have been published since the  
 606 first PIV specification appeared in 2005. These other standards include ISO/IEC 19794-2 and a second edition of the  
 607 INCITS 378 standard published in 2009. SP 800-76-2 does not use the new standards because there are many deployed  
 608 PIV Cards and Readers that would require replacement or modification. The original 2004 edition of the INCITS 378  
 609 standard is sufficient. Implementations should respect the version number on Line 14 of Table 6.

610 **4.4.2 General case**

611 That is, the minutiae from both the primary and secondary fingers **shall** reside within a single INCITS 378 record. This  
 612 means that there will be one instance of the "General Record Header" [MINUSTD, 6.4], and two instances of the  
 613 "Finger View Record" [MINUSTD, 6.5]. This record **shall** be wrapped in a single instance of the CBEFF structure  
 614 specified in Clause 8 prior to storage on the PIV Card. The PIV Card templates **shall** not be encrypted.

615 Table 6 is a profile of the generic [MINUSTD] standard. Its specifications **shall** apply to all minutiae templates placed  
 616 on PIV Cards. These constraints are included to promote highly accurate and interoperable personal identity  
 617 verification. This document recommends that the minutiae records should be prepared soon after the images are  
 618 captured and before they are compressed for storage.

619 To assist implementers, NIST has made [MINUSTD] sample data available<sup>4</sup>.

620 **Table 6 – INCITS 378 profile for PIV Card templates**

	Clause title and/or field name (Numbers in parentheses are [MINUSTD] clause numbers)	INCITS 378-2004		PIV Conformance	
		Field or content	Value Required	Values Allowed	Informative Remarks
1.	Principle (5.1)	NC		A	Defines fingerprint minutiae
2.	Minutia Type (5.2)			See Note 1	[MINUSTD, 5.2] defines minutiae type but contains no normative content
3.	Minutia Location : Coordinate System (5.3.1)	NC		A	Minutia placement and angle are influential on accuracy and interoperability. Developers should ensure the listed requirements are actually achieved by their minutia detection algorithms.
4.	Minutia Location : Minutia Placement on a Ridge Ending (5.3.2)	NC		A	
5.	Minutia Location : Minutia Placement on a Ridge Bifurcation (5.3.3)	NC		A	
6.	Minutia Location : Minutia Placement on Other Minutia Types (5.3.4)	NC		See Note 1	
7.	Minutia Direction : Angle Conventions (5.4.1)	NC		A	
8.	Minutia Direction : Angle of a Ridge Ending (5.4.2)	NC		A	
9.	Minutia Direction : Angle of a Ridge Bifurcation (5.4.3)	NC		A	In addition, correct detection of true minutiae, and correct suppression of false minutiae have been shown to influence interoperability [BAZIN, MANSFIELD].
10.	Byte Ordering (6.2)	NC		A	Big Endian, unsigned integers
11.	Minutia Record Organization (6.3)	NC		A	
12.	CBEFF Record Header (6.4)	MF	MV	Patron format PIV	Multi-field CBEFF Header, Sec. 7.3.
13.	Format Identifier (6.4.1)	MF	MV	0x464D5200	i.e. ASCII "FMR 0"
14.	Version Number (6.4.2)	MF	MV	0x20323000	i.e. ASCII "20 0" which is INCITS 378-2004. See Note 2
15.	Record Length (6.4.3)	MF	MV	26 ≤ L ≤ 1574	This connotes a 2 byte field. See Note 3
16.	CBEFF Product Identifier Owner (6.4.4)	MF	MV	> 0	See Note 4
17.	CBEFF Product Identifier Type (6.4.4)	MF	MV	> 0	See Note 4
18.	Capture Equipment Compliance (6.4.5)	MF	MV	1000b	Sensor complies with EBTS, Appendix F per PIV Registration requirement
19.	Capture Equipment ID (6.4.6)	MF	MV	> 0	See Note 5
20.	Size of Scanned Image in x direction (6.4.7)	MF	MV	MIT	See Note 11
21.	Size of Scanned Image in y direction (6.4.8)	MF	MV	MIT	
22.	X (horizontal) resolution (6.4.9)	MF	MV	197	Parent images conform to clause 4.2

<sup>4</sup> Minutiae records conformant to the PIV specification are here [http://www.itl.nist.gov/iad/894.03/nigos/piv\\_sample\\_data.html](http://www.itl.nist.gov/iad/894.03/nigos/piv_sample_data.html) and these were prepared using NIST software available from <http://www.itl.nist.gov/iad/894.03/nigos/incits.html>

		Clause title and/or field name (Numbers in parentheses are [MINUSTD] clause numbers)	INCITS 378-2004		PIV Conformance		
			Field or content	Value Required	Values Allowed	Informative Remarks	
23.		Y (vertical) resolution (6.4.10)	MF	MV	197		
24.		Number of Finger Views (6.4.11)	MF	MV	2	Once each for primary and secondary	
25.		Reserved Byte (6.4.12)	MF	MV	0		
26.	K finger views	Finger View Header (6.5.1)	NC		A		
27.		Finger Position (6.5.1.1)	MF	MV	MIT		
28.		View Number (6.5.1.2)	MF	MV	0	See Note 10	
29.		Impression Type (6.5.1.3)	MF	MV	0 or 2	Plain live or non-live scan images.	
30.		View header	Finger Quality (6.5.1.4)	MF	MV	20,40,60,80,100	See Note 6
31.		M minutiae	Number of Minutiae (6.5.1.5)	MF	MV	0 ≤ M ≤ 128	M minutiae data records follow
32.			Minutiae Type (6.5.2.1)	MF	MV	01b, 10b, or 00b	See Note 1
33.			Minutiae Position (6.5.2.2)	MF	MV	MIT	See Note 7
34.			Minutiae Angle (6.5.2.3)	MF	MV	MIT	See Note 8
35.			Minutiae Quality (6.5.2.4)	MF	MV	MIT	This may be populated.
36.		Extended Data Block Length (6.6.1.1)	MF	MV	0	See Note 0	

END OF TABLE

621

Acronym	Meaning
MF	mandatory field [MINUSTD] requires a field <b>shall</b> be present in the FMR
MV	mandatory value [MINUSTD] requires a meaningful value for a field
NC	normative content [MINUSTD] gives normative practice for PIV. Such clauses do not define a field in the FMR.
A	as required For PIV, value or practice is as normatively specified in [MINUSTD].
MIT	mandatory at time of instantiation For PIV, mandatory value that <b>shall</b> be determined at the time the record is instantiated and <b>shall</b> follow the practice specified in [MINUSTD]

622

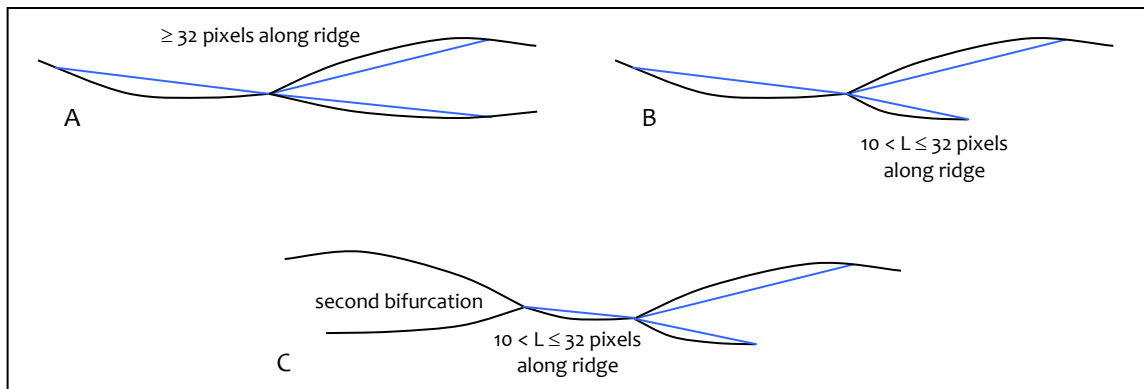
623 NORMATIVE NOTES:

- 624 [MINUSTD] requires that each stored minutia have a type associated with it. For PIV, the mandatory card  
625 templates **shall** contain minutiae of type ridge ending or ridge bifurcation. These types are defined in  
626 [MINUSTD, 5.3.{2,3}]. Other types of minutiae, such as trifurcations and crossovers, **shall** not be included in  
627 PIV Card templates. However, for those minutiae where it is not possible to reliably distinguish between a  
628 ridge ending and a bifurcation, the category of "other" **shall** be assigned and encoded using bit values oob.  
629 The angle and location for a minutia of type "other" should be the angle and location that would have  
630 applied to the corresponding ridge ending or bifurcation depending on which one the encoding algorithm  
631 determines to be the most likely for that particular minutiae. This is a common characteristic of "inked"  
632 impressions that exhibit ridge endings being converted to bifurcations and vice-versa due to over- or under-  
633 inking in the image.
- 634 The second paragraph of [MINUSTD, 6.4.2] refers both to an ASCII space and "three ASCII numerals"  
635 mentioned in the first paragraph. The practice of using an ASCII space character as the first character of the  
636 version number **shall** be followed: " 20\0" i.e. 0x20323000.
- 637 The length of the entire record **shall** fit within the container size limits specified in [800-73]. These limits  
638 apply to the entire CBEFF wrapped and signed entity, not just the [FINGSTD] record.
- 639 Both fields ("Owner" and "Type") of the CBEFF Product Identifier of [MINUSTD, Clause 6.4.4] **shall** be non-  
640 zero. The two most significant bytes **shall** identify the vendor, and the two least significant bytes **shall**  
641 identify the version number of that supplier's minutiae detection algorithm.
- 642 The Capture Equipment ID **shall** be reported. Its use may improve interoperability.
- 643 The quality value **shall** be that computed for the parent image using [NFIQ] and reported here as Q = 20\*(6 -  
644 NFIQ). A value of "255" **shall** be assigned when fingerprints are temporarily unusable for matching. A value  
645 of "254" **shall** be assigned when the fingerprints are permanently unusable.
- 646 All coordinates and angles for minutiae **shall** be recorded with respect to the original finger image. They **shall**  
647 not be recorded with respect to any sub-image(s) created during the template creation process.
- 648 Determination of the minutia direction can be extracted from each skeleton bifurcation. The three legs of  
649 every skeleton bifurcation must be examined and the endpoint of each leg determined. Figures 2A through

650 2C illustrate the three methods used for determining the end of a leg. The ending is established according to  
 651 the event that occurs first:

- 652 ○ The 32nd pixel – see Figures 2A and 2B – or
- 653 ○ The end of skeleton leg if greater than 10 pixels (legs shorter are not used) – see Figure 2B – or
- 654 ○ A second bifurcation is encountered before the 32nd pixel – see Figure 2C.

655 The angle of the minutiae is determined by constructing three virtual rays originating at the bifurcation point  
 656 and extending to the end of each leg. The smallest of the three angles formed by the rays is bisected to  
 657 indicate the minutiae direction.



658

659 **Figure 2 – Minutiae angle determination**

660 Extensive, refined and complete guidance on minutia detection and estimation appears in INCITS 378:2009  
 661 clause 6. That standard is the revision of INCITS 378-2004 [MINUSTD]. While PIV still requires [MINUSTD] for  
 662 PIV template formatting, the newer standard improves the semantic aspects associated with this note.

- 663 9. The mandatory value of zero codifies the PIV specification that templates **shall** not include extended data.
- 664 10. Per [MINUSTD, 6.5.1.2] this view number field **shall** have value 0 for the primary finger and 0 for the  
 665 secondary finger. The combination of view number and finger position uniquely identifies each template.
- 666 11. [MINUSTD] does not specify how to report the image sizes in the header when two or more views are  
 667 included in the record and these were derived from images of different sizes. For PIV, the width on Line 20  
 668 **shall** be the larger of the widths of the two input images. Similarly the height on Line 21 **shall** be the larger of  
 669 the heights of the two input images.

#### 670 4.4.3 Special case for individuals who cannot be fingerprinted

671 If two fingerprints have never been collected (e.g. because of injury, amputation, or persistent poor quality), or all  
 672 fingerprint authentication attempts fail during section 4.3 card issuance, then the PIV Card **shall** be populated with  
 673 the standardized minutia record of clause 4.4 which

- 674 – has two empty views (i.e. there are zero minutiae, such that Table 6, Line 31 **shall** be zero),
- 675 – is digitally signed as usual using the properly populated CBEFF structure of clause 8,
- 676 – has fingerprint qualities (Table 6, Line 30) assigned 255 for temporarily unusable, or 254 for permanently  
 677 unusable, fingerprints, and
- 678 – overrides the CBEFF quality values (Table 15, Line 11) with -1 indicating temporarily, and -2 permanently unusable  
 679 fingerprints.

680 [FIPS] recommends iris biometrics (see clause 6) for PIV applicants for whom fingerprints are unavailable or unusable.

681 If only one finger is available, the first view **shall** be populated and the second view **shall** be empty, as above.  
 682 Authentication systems encountering cards populated with empty minutia templates might use iris authentication.

683 NOTE Minutia detection and matching algorithms continue to improve. Their accuracies have been measured on  
 684 reference data sets [MINEX]. Some certified implementations are significantly more accurate than others, affording  
 685 lower false match rates for equal false rejection rates.

## 686 4.5 Performance specifications for PIV compliance

### 687 4.5.1 Background and scope

688 The intent of the [FIPS] specification of a globally interoperable biometric is to support cross-vendor and cross-agency  
 689 authentication of PIV Cards. These multi-party aspects cause fingerprint recognition accuracy to vary, as documented  
 690 in [MINEX]. To mitigate against poor authentication performance this clause requires template generators (minutia  
 691 detection algorithms) and template matchers to produce low verification error rates in interoperability tests [MINEX  
 692 III]. These specifications apply to off-card comparison of templates - separate specifications are advanced for on-card  
 693 comparison in clause 5.6. For off-card comparison, these components **shall** perform according to

- 694 – interoperability specifications of clauses 4.5.2, and
- 695 – the accuracy specifications of clause 4.5.3.

696 The criteria implement the core global interoperability objectives of HSPD-12 by populating PIV Cards with  
 697 interoperable enrollment templates. These is necessary to exclude systematically incorrect implementations of the  
 698 underlying [MINUSTD] from PIV. The effect of this is to give increased assurance of low operational error rates.

### 699 4.5.2 Minimum interoperability specification

700 The core cross-vendor interoperability specification is met by establishing requirements on template generators and  
 701 template matchers as described in the following two sub-clauses.

#### 702 4.5.2.1 Conformance of template generators

703 A template generator is certified on the basis of the conformance of its output, its speed of computation, and on the  
 704 error rates observed when its templates are matched. A template generator **shall** be certified only if:

- 705 1. it converts all input PIV representative enrollment images to Table 19 [MINUSTD] templates, and
- 706 2. all templates are syntactically conformant to the Table 19 profile of [MINUSTD], and
- 707 3. it converts 90% of PIV representative enrollment images to templates in fewer than 1.3 seconds<sup>5</sup> each, and
- 708 4. all certified matchers verify its output templates with FNMR less than or equal to 0.01 at a FMR of 0.01, and
- 709 5. the minutiae it reports have unique (x, y) values i.e. no two minutiae may share the same location. This  
 710 requirement is additional to the minutia detection requirements of the [MINUSTD] and is instituted because  
 711 non-uniqueness impedes some matching algorithms.

#### 712 4.5.2.2 Conformance of template matchers

713 A template matcher is certified on the basis of its speed of computation, and on the error rates observed when it  
 714 matches templates in interoperability tests. A template matcher **shall** be certified only if:

- 715 1. it compares all pairs of Table 19 [MINUSTD] templates to scalar scores, and
- 716 2. it executes 90% of the clause A.4 template matches in fewer than 0.1 seconds<sup>5</sup> each, and
- 717 3. it matches templates from all certified template generators, and the template generator accompanying the  
 718 matcher, with FNMR less than or equal to 0.01 at a FMR of 0.01.

### 719 4.5.3 Minimum accuracy specification

720 The (FMR  $\leq$  0.01, FNMR  $\leq$  0.01) interoperability criterion of clause 4.5.2.2 is designed to support low false rejection  
 721 when templates can come from many sources (i.e. conformant [MINUSTD] template generators). This FMR value,  
 722 however, is too high for operational application i.e. it is higher than the minimum accuracy requirements of clause 10.  
 723 To support actual authentication of PIV Card templates, a template generator and matcher-pair **shall** be certified if

- 724 1. it meets all the interoperability criteria of clauses 4.5.2.1 and 4.5.2.2, and

---

<sup>5</sup> This specification applies to a commercial-off-the-shelf PC procured in 2005 and equipped with a 2GHz processor and 512 MB of main memory. This specification shall be adjusted by the testing organization to reflect significant changes of the computational platform.



725 2. it matches single-finger templates with FNMR less than or equal to 0.02 when the FMR is at or below 0.0001.

726 **4.5.4 Test method**

727 The performance specifications **shall** be tested according to the test defined by Annex B.

728 **4.6 Performance specifications for PIV operations**

729 Off-card fingerprint authentication implementations **shall** be configured according to the specifications of clause 10.

730 **4.7 Fingerprint capture**

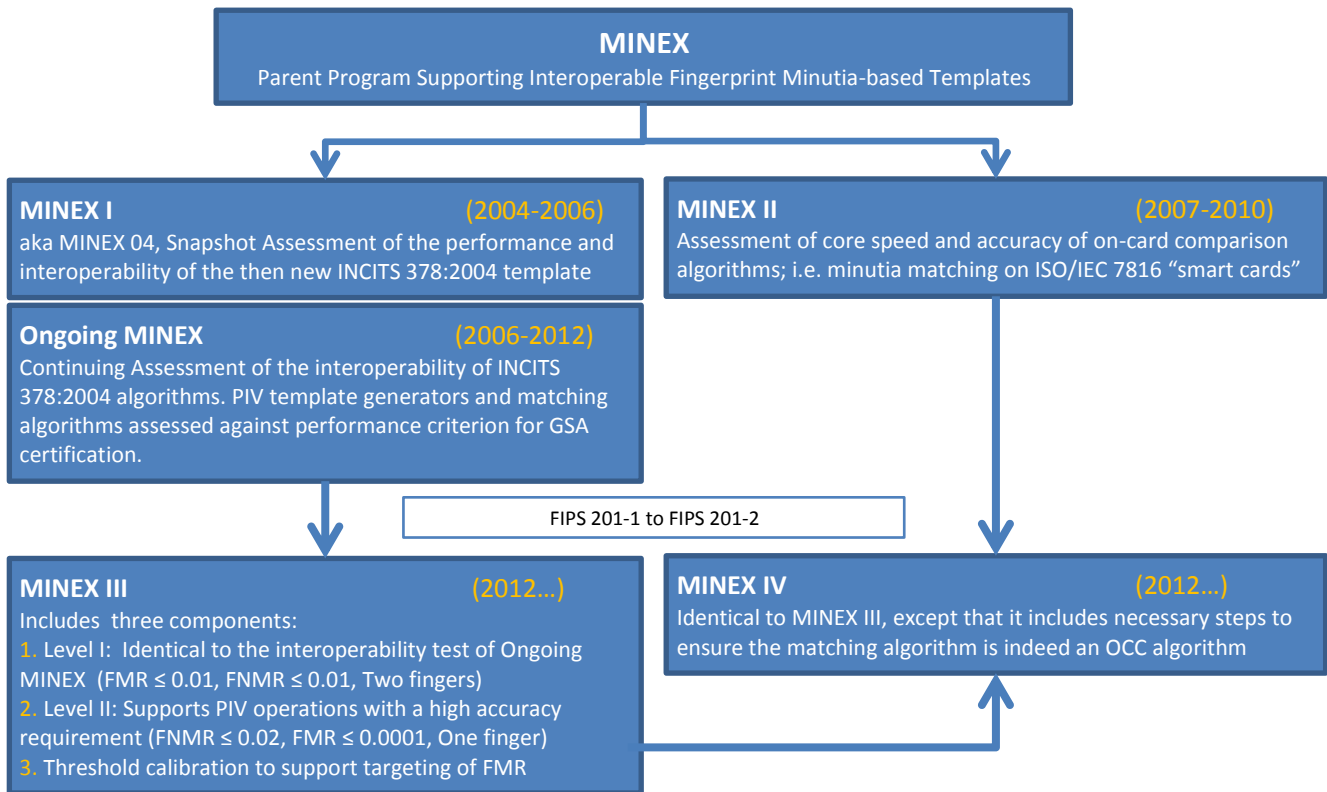
731 **4.7.1 Scope**

732 This clause gives specifications for fingerprint sensors used for capture of single finger images. These sensors **shall**  
 733 not be used for collection of images for use in the background check i.e. the specifications are unrelated to those of  
 734 clause 3 which govern ten-print enrollment.

735 **4.7.2 Fingerprint acquisition specifications for flat capture sensors**

736 Fingerprint sensors used for PIV authentication **shall** conform to the FBI's Image Quality Specifications For Single  
 737 Finger Capture Devices [SINGFING]. The [SINGFING] specification establishes minimum sizes for the imaging platen  
 738 and for the scanning resolution.

EDITOR'S NOTE: The MINEX program supports fingerprint minutia-based template interoperability. The MINEX III and MINEX IV activities, which derive from prior MINEX work, will support PIV off-card and on-card comparison as follows:



739

740

## 741 5. Fingerprint on-card comparison specifications

### 742 5.1 Scope

743 [FIPS] allows agencies to use on-card comparison (OCC) of fingerprint minutiae. This clause gives specifications for  
 744 OCC for PIV. This specification includes enrollment data to be placed on the card, authentication data to be sent to  
 745 the card, and OCC certification information. This clause also specifies the data structure for the storage of card  
 746 parameters, and the procedure for preparation of on-card fingerprint minutiae templates from off-card ones.

747 [800-73] indicates where OCC data is stored and that this data is separate and different from the mandatory off-card  
 748 fingerprint templates. A revision of [800-73, Part 3] will specify the secure channel mechanisms to realize on-card  
 749 comparison over the [FIPS]-specified interfaces.

### 750 5.2 Background

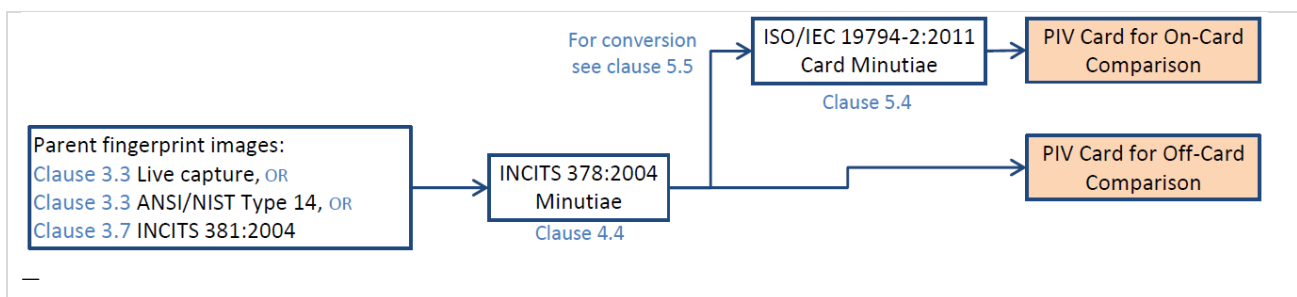
751 NIST conducted two studies to support the use of on-card comparison in identity management applications.

- 752 – The Secure Biometric Match on Card<sup>6</sup> activity engaged commercial providers to execute fingerprint  
 753 authentication over a contactless interface within a specific time limit. The study required privacy protection via  
 754 secured communication protocols and integrity protection using cryptographic signatures computed from the  
 755 biometric data. In addition, the card was authenticated to the reader. The activity has been published as NIST  
 756 Interagency Report 7452 [SBMOC].
- 757 – The MINEX II evaluation was initiated to measure the core algorithmic speed and accuracy of fingerprint minutia  
 758 matchers running on ISO/IEC 7816 smartcards. Conducted in phases, the test required card- and fingerprint  
 759 matcher-provider teams to submit on-card comparison enabled cards. The latest results were reported in NIST  
 760 Interagency Report 7477 [MINEX II].

### 761 5.3 Approach to the use of standards

762 The PIV specification for on-card matching leverages international standards. Specifically, PIV cards **shall**

- 763 – be prepared and used by executing the commands of ISO/IEC 7816-4:2005 [CARD-CMD] per [800-73]
- 764 – embed the biometric data in the data structures defined in ISO/IEC 7816-11:2004 [CARD-BIO],
- 765 – use the core three-byte-per-minutia format defined in the ISO/IEC 19794-2:2011 standard<sup>7</sup>, prepared from INCITS  
 766 378:2004 templates, as shown in Figure 3.
- 767 – adopt certain defined constants from ISO/IEC 19785-3:2007.
- 768 –



769 **Figure 3 – Preparation of PIV Fingerprint Minutia Templates**

770

<sup>6</sup> The term "on-card comparison" is used by FIPS 201-2. It is standardized and preferred over the term "match-on-card".

<sup>7</sup> This second edition of the minutia standard was completed in 2011-12-14.

771 **5.4 Data objects**

772 **5.4.1 Biometric Information Template**

773 Each submitted card **shall** be populated with Biometric Information Templates grouped under the BIT Group  
 774 Template of Table 7 according to the requirements of [CARD-CMD, Tables 1 and 2]. The number of BITs **shall** be equal  
 775 to 1. After card issuance, the BIT **shall** be treated as read-only data.

776 **Table 7 – BIT group template and profile**

Tag	Len.	Value					Allowed values	
7F61	Var.	BIT group template						
		Tag	Len.	Value				
		02	1	1... 4 (Number of BITs in the group, corresponding to number of fingers that follow)		1		
		7F60	Var.	Biometric Information Template (BIT) for the first finger				
				Tag	Len.	Value		
				83	1	Reference data qualifier used by VERIFY	0, 1, 2, 3	
		A1	Var.	Biometric Header Template (BHT) conforming to ISO/IEC 19785-3:2005				
				Tag	Len.	Value		
				81	1	Biometric type (i.e modality, 08 = fingerprint)	08	
				82	1	Biometric subtype (e.g. finger position) - These values <b>shall</b> be from ISO/IEC 19785-3:2007, NOT from ISO/IEC 19794-2.	See NOTE 2 below	
				82	1	Second instance as above for secondary finger.		
				87	2	CBEFF BDB format owner	0101 i.e. JTC1/SC37	
				88	2	0x0005 (CBEFF BDB format type)	'00 05' See NOTE 1	
				B1	Var.	Biometric matching algorithm parameters. ISO/IEC 19794-2 Table 14		
						Tag	Len.	Value
						81	2	Min. and max. numbers of minutiae, see ISO/IEC 19794-2 (subclause 8.3.3, Table 10)
						82	1	Minutiae order, see ISO/IEC 19794-2:2005 (subclause 8.3.4 and Tables 11 and 12)
						83		This tag <b>shall</b> not be present Feature handling indicator, see ISO/IEC 19794-2:2011 (Table 15)

777

778 NOTE 1 The 0x0005 value indicated one of two encodings of minutiae defined in the ISO standard. This one  
 779 requires that the endings of ridges are reported at the point of the valley bifurcation (versus at the ridge tip itself).  
 780 These are the semantics required by INCITS 378:2004. The on-card comparison templates **shall** be produced from the  
 781 parent INCITS 378 templates.

782 NOTE 2 Which fingers are present is encoded using integers from Table 8. The finger position codes differ in  
 783 the fingerprint vs. smart-card standards. For on-card comparison data, ISO/IEC 19785-3:2007 finger position codes  
 784 **shall** be used (column B). For the PIV mandatory off-card templates, [MINUSTD] finger positions **shall** be used  
 785 (column A). Card issuance processes **shall** transcode using the mapping of Table 8.

786

**Table 8 – ISO/IEC 19794-2 and ISO/IEC 19785-3 finger position codes**

Finger ID Biometric subtype	ISO/IEC 19794-2:2011 + INCITS 378:2004		ISO/IEC 19785-3:2007	
	Binary value	Hex Value	Binary value	Hex Value
	A		B	
No information given	00000b	00	00000000b	00
right thumb	00001b	01	00000101b	05
right index	00010b	02	00001001b	09
right middle	00011b	03	00001101b	0D
right ring	00100b	04	00010001b	11
right little	00101b	05	00010101b	15
left thumb	00110b	06	00000110b	06
left index	00111b	07	00001010b	0A
left middle	01000b	08	00001110b	0E
left ring	01001b	09	00010010b	12

left little	01010b	0A	00010110b	16
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787

788 NOTE 1 PIV readers involved in on-card and off-card authentication attempts will need to heed Table 8 to  
789 correctly prompt users for which finger to present.

790 NOTE 2 Note that the FDIS draft of ISO/IEC 19785-3:2007 erroneously set the six bit to 1. The final standard  
791 and the PIV specification require that bits 6, 7 and 8 **shall** be 0.

792 **5.4.2 Minutiae data for on-card comparison**

793 This clause defines the data to be sent to be stored on card-based comparison implementations. It is included here  
794 because ISO/IEC 19794-2:2011 and its antecedents defined multiple variants<sup>8</sup>.

795 All PIV on-card comparison data in PIV **shall** conform to the ISO/IEC 19794-2:2011, clause 9 compact on-card  
796 comparison format. This format encodes each minutia point in 3 bytes. The [MINUSTD] record instances of Table 6  
797 **shall** be converted to the ISO/IEC 19794-2:2011 compact-card templates of Table 9. The conversion is non-trivial and  
798 **shall** proceed according to the steps of Figure 4.

799 PIV Cards' on-card comparison data **shall** not include a header<sup>9</sup>. In addition, standardized extended data (e.g. cores)  
800 **shall** be absent. Proprietary extended data **shall** be absent. Thus, N minutiae are encoded in exactly 3N bytes.

801 **Table 9 – ISO/IEC 19794-2 profile for on-card comparison**

#	Field name	Size (bits)	Values allowed	Units	Remark
1.	X coordinate	8	[0,255]	Expressed in units of 0.1 mm	View data.
2.	Y coordinate	8	[0,255]	Expressed in units of 0.1 mm	The number of instances of this data varies by person, by finger, and by capture, and by minutia detection algorithm. A median of 38 has been recorded [MINEX].
3.	Minutiae type	2			
4.	Minutiae angle	6	[0,63]	Resolution is 5.625 degrees	

802 These would be sent to the on-card biometric comparison implementations in the TLV format of Table 10. The cards  
803 would accept templates in that format.

804 **Table 10 – Data object encapsulating ISO/IEC 19794-2 minutiae for on-card comparison**

Tag	L	Value	Comment	Status
7F2E	L1	Biometric data template		Mandatory
		Tag L Value		
		82 This tag <b>shall</b> not be present	No proprietary data	Absent – None of these tags <b>shall</b> be present
		90 This tag <b>shall</b> not be present	No need for constructed data	
		91 This tag <b>shall</b> not be present	No ridge count data	
		92 This tag <b>shall</b> not be present	No cores	
		93 This tag <b>shall</b> not be present	No deltas	
		94 This tag <b>shall</b> not be present	No zonal quality	
		96 This tag <b>shall</b> not be present		
		81 L2 Finger minutiae data from primary finger	This data corresponds to a particular finger. The integer code identifying the finger is indicated in the second BIT	Mandatory if on-card comparison is enabled.
		X coordinate 8 [0,255]	As in Table 9.	
		Y coordinate 8 [0,255]	The number of minutiae is L2/3	
		Minutiae type 2		
		Minutiae angle 6 [0,63]		
		95 1 Impression type 1 0	From plain impression sensor	
		81 L2 Finger minutiae data from secondary finger	This data corresponds to a particular finger. The integer code identifying the finger is indicated in the second BIT	Mandatory if on-card comparison is
		X coordinate 8 [0,255]	As in Table 9.	

<sup>8</sup> Particularly the ISO/IEC 19794-2:2005 standard includes three encodings (record, card-normal, card-compact), has versions with and without headers, has variants differing in their minutia placement semantics, has presence of standardized extended data (zonal quality etc) and of non-standard, proprietary, extended data.

<sup>9</sup> There was confusion in the industry, during early adoption of the compact formats, over whether the card formats should include record or view headers. The ILO Seafarer's program specified the presence of headers – Other programs used the ISO/IEC 7816-11 fields for such information.

			Y coordinate	8	[0,255]	The number of minutiae is L2/3	enabled.
			Minutiae type	2			
			Minutiae angle	6	[0,63]		
	95	1	Impression type	1	0	From plain impression sensor	

805

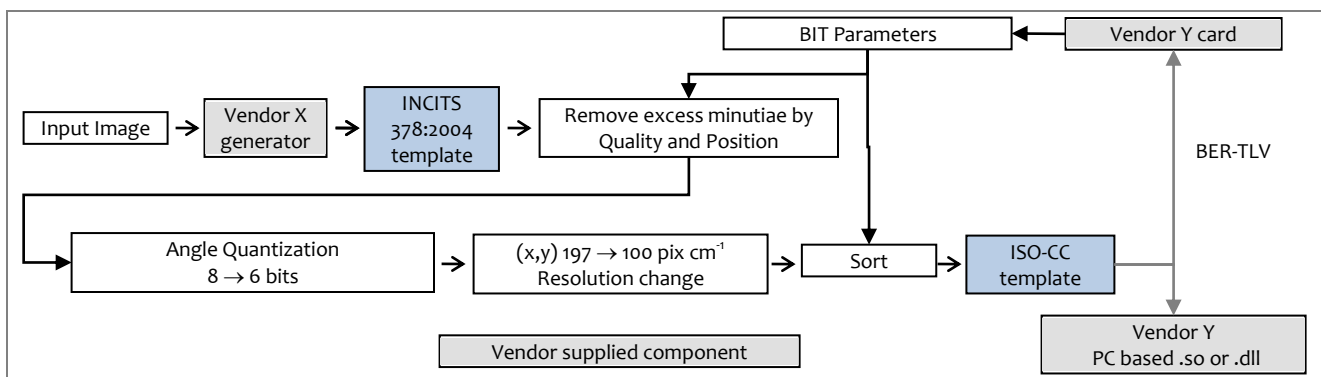
806 **5.5 Preparation of the minutiae templates**

807 **5.5.1 Conversion of INCITS 378 to ISO/IEC 19794-2 on-card comparison templates**

808 All templates used in on-card comparison **shall** be prepared from instances of the [MINUSTD] templates required by  
 809 clause 4. This **shall** be done using the algorithm specified in this sub-clause.

810 The BITs of clause 5.4.1 **shall** be used to parameterize the production of templates that a reader, or other system,  
 811 sends to the PIV card. This applies to both the reference templates stored on the card, and those produced during,  
 812 for example, an authentication transaction.

813 The BITs read from the card **shall** parameterize the conversion of templates sent to the card. As depicted in Figure 4,  
 814 the conversion operation proceeds with a pruning operation (sec. 5.5.2.2), a re-encoding (conversion of 8 bit to 6 bit  
 815 minutia angle, conversion from 14 bit to 8 bit position coordinates), and a sorting operation (sec. 5.5.2.3).



816 **Figure 4 – Conversion of INCITS 378 to ISO/IEC 19794-2 card data**

817 **5.5.2 Effect of the BIT**

818 **5.5.2.1 Number of minutiae**

819 The number of minutiae stored on a PIV Card for on-card comparison **shall** not exceed 83 for any one finger. The  
 820 number of minutiae sent to a PIV Card for on-card comparison **shall** not exceed 83 for any one finger.

821 NOTE 1 Leading commercial minutia detectors produce a median of 41 minutiae from plain impression images with  
 822 the 5% and 95% quantiles being 24 and 61 respectively over four large operational single index finger datasets [2].

823 NOTE 2 A short-length APDU command constrains the maximum number of three-byte minutiae to 83. Command  
 824 chaining [CARD-CMD] would ordinarily be used for larger templates, but the PIV limit of 83 reflects NOTE 1.

825 Because some templates will naturally contain 0 minutiae (i.e. the algorithm does not find any), the (off-card) client  
 826 **shall** respect the minimum number indicated by the card in its BIT structure. The client **shall** either terminate the  
 827 minutia-based authentication attempt or prompt for (re-)presentation of one of the enrolled fingers.

828 All reference and verification templates **shall** be parameterized by the BIT parameters, as follows. If,

- 829 – the value indicated in the BIT for the minimum number of minutiae is  $0 \leq N \leq 83$ ,
- 830 – the value indicated in the BIT for the maximum number of minutiae is  $N \leq M \leq 83$ ,
- 831 – the number of minutiae present in a verification template is K, then
- 832 – the number of minutiae sent to the card, S, **shall** be

$$S = \begin{cases} M & \text{if } K \geq M \\ K & \text{if } K < M \\ K & \text{if } K < N \end{cases}$$

### 833 5.5.2.2 Minutiae removal mechanism

834 Minutiae **shall** be removed according to the specifications of [CARD-MIN, clause 9.3.2]. Note that because the parent  
 835 [MINUSTD] template allows larger spatial extent (14 bit integers at 197 pixels cm<sup>-1</sup> off card), very large fingers may  
 836 yield minutiae outside the maximum possible spatial extent that can be encoded here (8 bit integers at 100 pixels cm<sup>-1</sup>  
 837 on card. The pruning mechanism **shall** remove such minutiae.

### 838 5.5.2.3 Sort order of minutiae

839 The BIT associated with the on-card comparison algorithm **shall** indicate how minutiae must be sorted according to  
 840 the options extended in [CARD-MIN, clause 9.4]. However, because single finger PIV images have widths of fewer  
 841 than 500 pixels when scanned at 19.7 pixels mm<sup>-1</sup>, all possible minutiae coordinates **shall** be encoded in 8 bits, and the  
 842 modulo sorting technique defined in [CARD-MIN] **shall not** be used.

843 NOTE Open-source INCITS 378 "C" code is maintained in <http://www.itl.nist.gov/iad/894.03/nigos/biomdi.html>. On-  
 844 card biometric comparison client software is here: <http://www.itl.nist.gov/iad/894.03/nigos/biomapp.html>.

## 845 5.6 Performance specifications for PIV compliance

### 846 5.6.1 Scope

847 This minutia template generators and minutia matching algorithms used for on-card comparison **shall** perform  
 848 according to two sets of specifications

- 849 – interoperability specifications of clauses 5.6.3, and
- 850 – the accuracy specifications of clause 5.6.4.

851 The interoperability criteria implement the core global interoperability objectives of HSPD-12 by populating the PIV  
 852 Card with interoperable enrollment templates and an associated on-card comparison algorithm. The accuracy  
 853 specifications are intended to afford low operational error rates by assuring highly accurate matching in typical  
 854 authentication scenarios.

### 855 5.6.2 Background

856 NIST conducted tests of on-card comparison performance in its MINEX II program [MINEX-II]. Over four phases  
 857 conducted between 2007 and 2010, the program showed that four implementations would have attained the PIV  
 858 interoperability specifications of clause 4.5.2.

859 In parallel, the sBMOC [SBMOC] demonstrated cryptographic protection of the template data, and transactional  
 860 durations below two seconds.

### 861 5.6.3 Minimum interoperability specification

862 The core cross-vendor interoperability specification is met by establishing requirements on paired template  
 863 generators and on-card matchers as described in the following two sub-clauses.

#### 864 5.6.3.1 Conformance of template generators used to prepare on-card comparison templates

865 Template generators **shall** conform to the specification of clause 4.5.3.1, for off-card authentication (because on-card  
 866 comparison templates are generated off-card). No additional conformance specifications are defined here.

#### 867 5.6.3.2 Conformance of on-card template matchers

868 A template matcher **shall** be certified if

- 869 1. it conforms to the off-card template matcher interoperability specifications of clause 4.5.2.2 but operating  
 870 with Table 9 [CARD-MIN] format templates, and
- 871 2. it executes 90% of on-card genuine template pair comparisons (using the VERIFY command [CARD-CMD], for  
 872 example) in fewer than 0.50 seconds, and

- 873 3. when implemented on a functional but modified PIV Card, and in a software library, it produces identical  
874 output similarity scores<sup>10</sup>,
- 875 4. it produces at least 512 unique integer scores when comparing many templates of different persons.

#### 876 5.6.3.3 Test method

877 The performance specifications **shall** be tested according to the test defined by Annex A modified to use [CARD-MIN]  
878 templates. This test **shall** conform to the requirements of the ISO/IEC 19795-7 testing standard. The Level 1  
879 interoperability test embedded in NIST's MINEX IV program<sup>11</sup> implements this test [MINEX-IV].

#### 880 5.6.4 Minimum accuracy specification

##### 881 5.6.4.1 Specification

882 To support operational authentication of PIV Card templates against live samples a template generator and matcher-  
883 pair **shall** be certified if

- 884 1. it meets all the interoperability criteria of clauses 4.5.2.1 and 4.5.2.2, and
- 885 2. it matches single-finger templates with FNMR less than or equal to 0.02 when the FMR is at or below 0.0001.

##### 886 5.6.4.2 Test method

887 The performance specifications **shall** be tested according to the test defined by Annex D. The Level 2 accuracy test  
888 embedded in NIST's MINEX IV program implements this test [MINEX-IV].

#### 889 5.6.5 Performance specifications for PIV operations

890 On-card comparison authentication implementations **shall** be configured according to the specifications of clause 10.

### 891 5.7 Fingerprint capture

892 On-card comparison **shall** be implemented using the fingerprint sensors specified in clause 4.7.

### 893 5.8 On-card comparison interface

894 [FIPS] establishes requirements on interfaces to OCC implementations.

---

<sup>10</sup> This requirement implies a non-operational requirement: the Card must allow multiple comparisons without locking and must report similarity scores to a dedicated test application.

<sup>11</sup> The MINEX IV program replaces the original MINEX II proof-of-concept evaluation which ran 2007-2011.

## 895 6. Iris recognition specifications

### 896 6.1 Scope


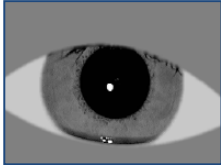
897 This clause standardizes specifications for use of iris images as allowed by [FIPS]. The clause includes specifications  
 898 — for iris images stored on and off PIV Cards,  
 899 — for iris capture devices, and  
 900 — for components involved in automated recognition of PIV iris imagery.

901 The image specifications extend the format requirements of ISO/IEC 19794-6:2011 with image quality related  
 902 properties. The capture device specifications concern imaging properties of the iris camera, and software interfaces  
 903 around it. The recognition component is specified in terms of minimum authentication accuracy and processing  
 904 speed.

905 This document makes no mention of an iris template. In iris recognition, templates are proprietary non-standardized  
 906 mathematical encodings<sup>12</sup> of information extracted from the formally standardized images that are defined in this  
 907 document. Templates are not interoperable. Agencies retaining only templates are subject to a supplier lock-in  
 908 hazard.

### 909 6.2 Background

910 Digital representations of rectilinear images of the human iris have been formally standardized as ISO/IEC 19794-  
 911 6:2011. This standard, which replaces earlier editions, is a necessary component in an interoperable marketplace of iris  
 912 cameras and iris recognition algorithms. The standard is used because it includes specialized image formats that  
 913 support compact storage<sup>13</sup> on ISO/IEC 7816 IC cards. The formats needed for PIV are shown in Figure 5.

Label	A	B
Example Image		
ISO/IEC 19794-6:2011	Image Type 2	Image Type 7
Properties	Parent image, typically the output of a camera of size 640x480 pixels, not necessarily centered, but conformant to Image Type 2 of [ISOIRIS]. Images of this kind are not intended to be heavily compressed.	Cropped, masked and centered iris conformant to Image Type 7 of [ISOIRIS]. Images of this kind can be compressed to a few kilobytes.
PIV Role	Image captured from camera. This format is suitable for retention of iris images e.g. in the [FIPS] chain-of-trust.	Prepared from (A), it <b>shall</b> be used if an agency chooses to store iris on the PIV Card.

914 **Figure 5 – Image formats of ISO/IEC 19794-6:2011**

<sup>12</sup> Cambridge University has published at least one viable iris representation in the academic literature, and it has been implemented widely. While it is known for its power, small size, and speed, some other (commercial) template representations are actually larger than the specialized Image Type 7 PIV Card images specified in this document.

<sup>13</sup> The first generation of iris image standards included a polar-coordinate encoding of the iris. This format, intended to support compact size, was removed from second generation standards because of concerns that interoperability was sensitive to correct determination of the iris and pupil centers. An alternative, replacement format, shown in Figure 5B, has been shown to offer accurate recognition and broad industry support [IREX]. It requires localization of the boundaries and the iris center. These tasks are non-trivial and are supported by quantitative tests.



915 **6.3 Iris image specification for PIV cards**

916 Iris images on PIV Cards **shall** conform to the requirements expressed in the Table 11 profile of the ISO/IEC 19794-  
 917 6:2011 standard. Where required values and practice are not stated, the underlying requirements of the base standard  
 918 **shall** apply. The profile defines a standard record that contains one or two specialized iris images each of size around  
 919 3 kilobytes. These images **shall** follow the semantic requirements of Image Type 7 images defined in the standard.  
 920 The objective of these specifications is to afford maximum possible iris accuracy, low storage requirements, and  
 921 corresponding fast read times. These requirements include centering and masking of the eyelid and sclera regions (an  
 922 example is shown in Figure 5, column C). The masked regions can be very efficiently compressed. This affords small  
 923 record sizes and, vitally, preservation of the iris texture.

924 **Table 11 – ISO/IEC 19794-6 profile for iris images stored on PIV Cards**

	Clause or field of ISO/IEC 19794-6	ISO/IEC 19794-6		PIV Conformance	Remarks
		Field	Value	Values Allowed	
1.	CBEFF Header	MF	MV	Patron format PIV	Multi-field CBEFF Header. Sec. 7.3.
2.	Format identifier	MF	MV	0x49495200	IIR\0 Four byte format identifier including null terminator.
3.	Version number	MF	MV	0x30323000	020\0 Second 19794-6 version - not the 2005 standard
4.	Length of record	MF	MV	See NOTE 1	The length (in bytes) of the entire iris image data.
5.	Number of iris representations	MF	MV	1 or 2	Number of iris representations that follow. This <b>value would</b> ordinarily be 1. See NOTE 4.
6.	Certification flag	MF	MV	0x00	
7.	Number of eyes represented	MF	MV	1 or 2	2 if left and right are known present, else 1 if left or right is known present. If camera does not estimate eye label automatically, these <b>shall</b> be manually assigned.
Representation 1: Data for the first eye image follows					
8.	Representation Length	MF	MV		Bytes for this representation including the header + image
9.	Capture date and time	MF	MV	2011 onwards.	Capture start time in UTC
10.	Capture device technology identifier	MF	MV		
11.	Capture device vendor ID	MF	MV		Manufacturer ID
12.	Capture device type ID	MF	MV		Vendor assigned make model product ID.
13.	Quality block	MF	OIT		
14.	Representation number	MF	MIT	1 and then, optionally, 2	Representation sequence number
15.	Eye label	MF	MIT	1 or 2	Left, right. If camera does not estimate eye label automatically, these <b>shall</b> be manually assigned.
16.	Image type	MF	MV	7	IMAGE_TYPE_CROPPED_AND_MASKED = 7 (07 <sub>hex</sub> ) i.e. a cropped and region-of-interest masked, centered, iris image with (0,6R 0,2R) margins. See NOTE 2
17.	Image format	MF	MV	10 = 0x0A	Compression algorithm and encoding <b>shall</b> be JPEG 2000. The format <b>shall</b> not be PNG, RAW, or JPEG.
18.	Iris image properties bit field	MF	MIT MIT MV MV	Bits 1-2: 01 or 10 Bits 3-4: 01 or 10 Bits 5-6: 01 Bits 7-8: 01 Bit 1 is the least signif. bit. Bit 8 is the most signif. bit.	Horizontal + vertical orientation <b>shall</b> not be undefined  Scan type <b>shall</b> be progressive. Compression history <b>shall</b> be none; i.e. the cropped and masked image <b>shall</b> be prepared from an uncompressed parent image.
19.	Image width, W	MF	MIT	288 ≤ W ≤ 448	Dimensions ranges, in pixels, are implied by the exact [IRISSTD] margin requirements based on iris size.
20.	Image height, H	MF	MIT	216 ≤ H ≤ 336	
21.	Bit depth	MF	MV	8	Bit depth in bits per pixel. This <b>shall</b> not be used to indicate compression level
22.	Range	MF	OIT		Required field; optionally populated.
23.	Roll angle of eye	MF	OIT	≤ 20	Camera or software should estimate roll angle. Rotation should only be applied if angle is > 20 deg.
24.	Roll angle uncertainty	MF	OIT	≤ 5	
25.	Iris centre, lowest X	MF	MV	W/2 for W odd, else	These values are redundant for Image type = 7 for which image <b>shall</b> be exactly centered. The iris center <b>shall</b> be estimated by the iris localization code, or if necessary by a human inspector.
26.	iris centre, highest X	MF	MV	W/2+1 for W even	
27.	Iris centre, lowest Y	MF	MV	H/2 for H odd, else	
28.	Iris centre, highest Y	MF	MV	H/2+1 for H even	
29.	Iris diameter, lowest	MF	MIT	D ≥ 180	These two fields are used to express a normative PIV requirement on iris size. See NOTE 3
30.	Iris diameter, highest	MF	MIT	D ≤ 280	
31.	Image length	MF		1 ... approx 6KB	Size of the JPEG 2000 encoded image data, in bytes, is limited by container defined in NIST Special Pub 800-73, and the size of its CBEFF header and digital signature.

Representation 2: Data for the second eye image follows  
 Analogous to Representation 1, above.

925

Acronym		Meaning
MF	mandatory field	[IRISSTD] requires a field <b>shall</b> be present in the FAC
MV	mandatory value	[IRISSTD] requires a meaningful value for a field
OV	optional value	[IRISSTD] allows a meaningful value or allows 0 to be used to connote "unspecified"
MIT	mandatory at time of instantiation	For PIV, mandatory value that <b>shall</b> be determined at the time the record is instantiated and <b>shall</b> follow the practice specified in [IRISSTD]
OIT	optional at time of instantiation	For PIV, optional header value that may be determined at the time the record is instantiated

926

927 NOTE 1 The entire record length plus the CBEFF header and CBEFF signature block length must be less than or equal  
 928 to size specified in NIST Special Publ. 800-73-3. A single image of 3K or two images of each of size about 3K, or one  
 929 image of size about 6K, will all fit in this container.

930 NOTE 2 The specification of a Type 7 image requires that the image captured from the camera has sufficient margin  
 931 around the iris to support the strict (0.6R, 0.2R) margin requirements of Image Type 7. During enrollment, client  
 932 capture software might usefully display the result with a prototypical overlay.

933 NOTE 3 If any captured iris has diameter outside of the range [180,280] pixels, see clause 6.7.1.1.3.

934 NOTE 4 A single iris can easily satisfy 1:1 comparison accuracy objectives [IREXIII]. Moreover, a single eye will be read  
 935 faster and its digital signature can be accessed and verified faster. Two eyes will be useful if one of the images is  
 936 somehow of poor quality, or if one eye is somehow occasionally unavailable for authentication. Quality control of the  
 937 PIV card imagery is imperative.

938 **6.4 Iris image specification for iris images retained outside the PIV card**

939 This document neither requires nor precludes agencies from retaining iris images. [FIPS] recommends use of iris  
 940 imagery in cases where fingerprints cannot be captured satisfactorily. In addition, [FIPS] allows iris whenever  
 941 fingerprints are used, and indicates that iris image data may be available outside the PIV Card for authentication  
 942 during PIV card re-issuance, replacement and chain-of-trust transactions. If agencies elect to retain images, they **shall**  
 943 be stored in the format specified in this clause. This clause establishes a profile of ISO/IEC 19794-6:2011 suited for  
 944 retention of iris images outside the PIV Card. The format specification includes the [CBEFF] header of clause 8, and  
 945 this requires integrity protection and allows for encryption of the image records.

946 Retention of data supports, for example, detection of duplicate identities.

947

**Table 12 – ISO/IEC 19794-6 profile for iris images stored outside PIV Cards**

	Clause or field of ISO/IEC 19794-6	ISO/IEC 19794-6		PIV Conformance	Remarks
		Field	Value	Values Allowed	
1.	CBEFF Header (5.3)	MF	MV	Patron format PIV	Multi-field CBEFF Header. Sec. 8.
2.	Format identifier	MF	MV	0x49495200	IIR\0 Four byte format identifier including null terminator.
3.	Version number	MF	MV	0x30323000	020\0 Second 19794-6 version - not the 2005 standard
4.	Length of record	MF	MV		The length (in bytes) of the entire iris image data.
5.	Number of iris representations	MF	MV	1 or 2	Number of iris representations that follow. One iris is ample for verification tasks.
6.	Certification flag	MF	MV	0x00	Is certification information present in the representation headers?
7.	Number of eyes represented	MF	MV	1 or 2	2 if left and right are known present, else 1 if left or right is known present.
Representation 1: Data for the first eye image follows					
8.	Representation Length	MF	MV		Bytes for this representation including the header + image
9.	Capture date and time	MF	MV	2011 onwards.	Capture start time in UTC
10.	Capture device technology identifier	MF	MV	0x00 0x01	Unknown or Unspecified CMOS/CCD
11.	Capture device vendor ID	MF	MV		Manufacturer ID
12.	Capture device type ID	MF	MV		Vendor assigned make model product ID.
13.	Quality block	MF	OIT		
14.	Representation number	MF	MIT	1 and then 2	Representation sequence number
15.	Eye label	MF	MIT	1 or 2	Left, right. If camera does not estimate eye label automatically,

					these <b>shall</b> be manually assigned.
16.	Image type	MF	MV	2	IMAGE_TYPE_VGA = 0x02 i.e. 640 x 480 pixels. See [IRISSTD]
17.	Image format	MF	MV	14 = 0x0E	Compression and encoding <b>shall</b> be PNG or RAW.
18.	Iris image properties bit field	MF	MIT MIT MV MV	Bits 1-2: 01 or 10 Bits 3-4: 01 or 10 Bits 5-6: 01 Bits 7-8: 01 Bit 1 is the least signif. bit. Bit 8 is the most signif. bit.	Horizontal + vertical orientation <b>shall</b> not be undefined  Scan type <b>shall</b> be progressive. Compression history <b>shall</b> be none
19.	Image width, W	MF	MIT	> 0	width in pixels, W
20.	Image height, H	MF	MIT	> 0	height in pixels, H
21.	Bit depth	MF	MV	8	Bit depth in bits per pixel. This <b>shall</b> not be used to indicate compression level
22.	Range	MF	OIT		Required field; optionally populated.
23.	Roll angle of eye	MF	OIT	≤ 20	Camera or software should estimate roll angle. Rotation should only be applied if angle is > 20 deg.
24.	Roll angle uncertainty	MF	OIT	≤ 5	
25.	Iris centre, lowest X	MF	MIT		Iris need not be centered for Image type 2 but iris centre must be in a range such that margin requirements of Note 1 are met.
26.	Iris centre, highest X	MF	MIT		
27.	Iris centre, lowest Y	MF	MIT		
28.	Iris centre, highest Y	MF	MIT		
29.	Iris diameter, lowest	MF	MIT	≥ 180	These two fields are used to express a normative PIV requirement that iris diameter <b>shall</b> be no smaller than 180 pixels, and no larger than 280 pixels. See NOTE 2
30.	Iris diameter, highest	MF	MIT	≤ 280	
31.	Image length	MF	MIT		Size of the PNG encoded image data, in bytes, is unlimited
Representation 2: Data for the second eye image follows					
Analogous to Representation 1, above.					

948

949 NOTE 2 If any captured iris has diameter outside of the range [180,280] pixels, see clause 6.7.1.1.3.

950 **6.5 Conformance of ISO/IEC 19794-6:2011 records**

951 For the standard records of clauses 6.3 and 6.4, implementers may wish to download parts of NIST-developed  
 952 conformance test suites [BIOCTS] and maintained open-source software for testing the syntactic correctness of the  
 953 record. The software exists in two forms: One runs under a conformance testing architecture; the other runs as a  
 954 standalone. They can run in single-instance or batch mode.

955 **6.6 Iris image quality control**

956 Agencies electing to store iris on PIV Cards should require PIV Applicants to:

- 957 1. remove eyeglasses, hard contact lenses, or patterned contact lenses during initial enrolment;
- 958 2. perform a one-to-one verification of a newly captured iris with the image that is, or will be stored, on the Card. If  
 959 this authentication fails, the client software **shall** recapture an image and repeat the matching procedure. The camera  
 960 and associated software might collect several images and cross match them. Additionally the operator might
- 961 – inspect captured images to verify that the eyes are open, not blurred, looking toward the camera, and that the  
 962 iris is centered,
  - 963 – instruct the PIV Cardholder to open their eyes widely, remain still and look into the camera as designed.

964 **6.7 Performance specifications for PIV compliance**

965 The core cross-vendor interoperability specification is met by establishing requirements on iris cameras and on  
 966 components preparing and matching [IRISSTD] records as described in sub-clauses 6.7.1.1, 6.7.1.3, and 6.7.1.4

967 **6.7.1.1 Properties of iris cameras**

968 EDITOR'S NOTE The requirement for the camera to pass a biometric performance test is instituted until such time  
 969 as imaging specifications and associated test methods are developed. NIST anticipates that the ISO/IEC 29794-6  
 970 standard, now under development, will include sufficient specifications.

971 Imaging specifications exist today only for ten-print fingerprint scanners [APP/F]. Only certain elements are currently  
 972 available for iris cameras.

973

974 **6.7.1.1.1 Scope**

975 The following sub-clauses support interoperable recognition by specifying iris camera and iris image properties, and  
976 iris camera performance.

977 **6.7.1.1.2 Rectilinear imaging and aspect ratio**

978 The output of the camera **shall** be a rectilinear image of the iris region. The digital representation of the iris **shall**  
979 exhibit minimal projective distortion such that the vertical and horizontal scale factors are uniform to within  $\pm 2\%$   
980 throughout the image.

981 **6.7.1.1.3 Format**

982 It produces, possibly in conjunction with client-side software, conformant Table 12 [IRISSTD, Image Type 2] instances  
983 (suitable for use in an authentication transaction).

984 **6.7.1.1.4 Iris size**

985 All iris images prepared in PIV (for cards, for authentication and other purposes) **shall** have an iris diameter between  
986 180 and 280 pixels. If the camera or client software detects an iris of radius outside this range, re-capture of the PIV  
987 cardholder should be attempted at least two times. The recapture requirement is intended to correct out-of-focus  
988 irises that have incorrect diameter.

989 Interpolation of iris images to increase size **shall** not be performed, unless the physical iris size is actually below 9mm.  
990 Thus the optical design of the camera **shall** ensure that an iris of physical dimension 9 mm produces an iris of diameter  
991 180 pixels in the digital image.

992 **6.7.1.1.5 Spectral properties of the illuminant**

993 The iris camera **shall** use one or more dedicated infra-red illuminators. The spectrum **shall** be such that

- 994 — 90% of the power **shall** be between 700 and 900nm, and
- 995 — 35% of the power **shall** be between 700 and 800nm, and
- 996 — 35% of the power **shall** be between 800 and 900nm.

997 The spectral measurement **shall** be time-averaged over an interval comparable with the duration of an iris capture  
998 attempt.

999 **6.7.1.1.6 Safety of the illuminant**

1000 The camera **shall** conform to the (irradiance and exposure duration) limits specified for infrared illumination given in  
1001 [ICNIRP-LED, ICNIRP-BB] and the threshold limit values specified in [IECLED].

1002 **6.7.1.2 Performance of PIV cameras**

1003 The camera **shall** support accurate recognition. An iris camera **shall** be certified if it completes the performance test  
1004 defined in Annex B, with the following results:

- 1005 — the proportion of subjects, executing up to three enrolment attempts, for which zero eyes can be captured (i.e.  
1006 failure-to-enrol rate, FTE) is at or below 0.01, and
- 1007 — the proportion of genuine verification transactions, each embedding up to three verification attempts, that are  
1008 falsely rejected (i.e. FRR) is at or below 0.01 given a configuration consistent with  $FAR < 0.00003$  using only a PIV  
1009 compliant [IRISSTD] generator and matcher.
- 1010 — retains all [IRISSTD] images to be used in offline comparisons and confirmation of the online results for which  
1011 FMR **shall** be at or below 0.00001.

1012 These performance specifications apply to one-to-one authentication<sup>14</sup>.

---

<sup>14</sup> This performance specification should also be suitable for one-to-many identification, which is outside of the PIV scope. However, identification requires proportionally much lower false match rates which are attainable using more stringent thresholds. These may be estimated via a calibration procedure [IREXIII].

### 1013 6.7.1.3 Specifications for iris record generators

1014 Production of the standard PIV records of clause 6.3 is a non-trivial task because it requires iris detection, and  
1015 localization, and preparation of the Figure 5B image. A standard record generator **shall** be certified if:

- 1016 1. it converts all PIV-representative<sup>15</sup> captured images to syntactically conformant Table 11 [IRISSTD, Image Type  
1017 7] instances (suitable for enrollment on PIV cards), and
- 1018 2. the median time taken to convert PIV-representative captured images to Table 11 [IRISSTD] records is below  
1019 0.5 seconds<sup>16</sup> each, and
- 1020 3. at least one matcher verifies its uncompressed Table 11 records with FNMR no higher than the FNMR for the  
1021 parent Table 12 images, for FMR set to 0.00001.

### 1022 6.7.1.4 Specifications for iris image matchers

1023 A recognition algorithm is certified on the basis of its speed of computation, and on the error rates observed when it  
1024 matches records. A recognition algorithm **shall** be certified if:

- 1025 1. the median time taken to execute comparisons of genuine template pairs is below 0.05 seconds, and
- 1026 2. it matches both compressed Table 11 and Table 12 [IRISSTD] records from all certified record generators with  
1027 FNMR less than or equal to 0.01 at a FMR of 0.00001, and

### 1028 6.7.1.5 Test methods

1029 The performance specifications of clauses 6.7.1.3 and 6.7.1.4 **shall** be tested in an offline test using sequestered image  
1030 data.

1031 **Editor's NOTE** NIST expects to establish an activity under the IREX program to implement this test.

## 1032 6.8 Performance specifications for PIV operations

1033 Iris authentication implementations **shall** be configured according to the specifications of clause 10.  
1034

---

<sup>15</sup> These are 640x480 images conforming to Image Type 2 of [IRISSTD].

<sup>16</sup> This specification applies to a commercial-off-the-shelf PC procured in 2010 and equipped with a 2GHz processor and 8GB of main memory. This specification **shall** be adjusted by the testing organization to reflect significant changes of the computational platform.

## 1035 7. Facial image specifications

## 1036 7.1 Scope

1037 [FIPS] establishes requirements and options for agency-collection, storage, and use of a facial image from PIV  
 1038 applicants. The facial imagery **shall** be stored in the format specified here. The face specification has a very similar  
 1039 format, and is functionally identical to, the ISO/IEC 19794-5:2005 face image adopted by the International Civil Aviation  
 1040 Organization for e-Passports. The image is suitable for automated face recognition: Implementations **shall** conform  
 1041 to the accuracy specifications given in this clause. However, note that two images are involved in one-to-one  
 1042 applications:

- 1043 – Enrollment image: The PIV image as specified here.
- 1044 – Authentication image: Additional specifications for the collection of this image are typically necessary to address  
 1045 subject height variations and the illumination environment (see [BSI-FACE], for example).

## 1046 7.2 Acquisition and format

1047 This clause provides specifications for the retention of facial images. Facial images collected during PIV Registration  
 1048 **shall** be formatted such that they conform to INCITS 385-2004 [FACESTD]. In addition to establishing a format,  
 1049 [FACESTD] specifies how a face image should be acquired. This is done to improve image quality and, ultimately,  
 1050 performance. The images **shall** be embedded within the CBEFF structure defined in Clause 8. Because [FACESTD] is  
 1051 generic across applications it includes clauses that have either-or requirements. Table 13 is an application profile of  
 1052 [FACESTD] tailored for PIV. It gives concrete specifications for much of the generic content. Column 3 references the  
 1053 clauses of [FACESTD] and columns 4 and 5 give [FACESTD] requirements. For PIV, column 6 of Table 13 gives  
 1054 normative practice or value specifications. The table is not conformant with the Implementation Conformance  
 1055 Statement [ICS] standard. Particularly it extends the function of ICS but because it has the needed rows it may be  
 1056 useful in construction of a traditional ICS. Nevertheless the addition of a "values supported column" as specified in  
 1057 Clause 9.1 of [ICS] should be used by implementers for checking conformance to the specifications.

1058 INCITS 385 is likely to be revised by the INCITS M1 committee. Such revisions are irrelevant to PIV; however  
 1059 implementations should respect the version number on Line 5 of Table 13.

1060 Table 13 – INCITS 385 profile for PIV facial images

		Clause title and/or field name (Numbers in parentheses are [FACESTD] clause numbers)	INCITS 385-2004		PIV Conformance	Informative Remarks
			Field or content	Value Required	Values Allowed	
1.		Byte Ordering (5.2.1)	NC		A	Big Endian
2.		Numeric Values (5.2.2)	NC		A	Unsigned Integers
3.	CBEFF	CBEFF Header (5.3)	MF	MV	Patron format PIV	Multi-field CBEFF Header. Sec. 7.3.
4.	Facial Header	Format Identifier (5.4.1)	MF	MV	0x46414300	i.e. ASCII "FAC\0"
5.		Version Number (5.4.2)	MF	MV	0x30313000	i.e. ASCII "010\0"
6.		Record Length (5.4.3)	MF	MV	MIT	See Note 1
7.		Number of Facial Images (5.4.4)	MF	MV	≥ 1	One or more images ( $K \geq 1$ ). See Notes 2 and 3, and also line 20.
8.	Facial Info. Single instance of subject- specific info.	Facial image Block Length (5.5.1)	MF	MV	MIT	
9.		Number of Feature Points (5.5.2)	MF	MV	≥ 0	Positive, if features computed
10.		Gender (5.5.3)	MF	OV	OIT	These fields populated with meaningful values at agency discretion, otherwise 0 for unspecified.
11.		Eye color (5.5.4)	MF	OV	OIT	
12.		Hair color (5.5.5)	MF	OV	OIT	
13.		Feature Mask (5.5.6)	MF	OV	OIT	
14.		Expression (5.5.7)	MF	OV	1	Neutral
15.		Pose Angles (5.5.8)	MF	OV	0	Unspecified = Frontal
16.		Pose Angle Uncertainty (5.5.9)	MF	OV	0	Attended operation so should be frontal.
17.	Features	MPEG4 Features (5.6.1)	NC		OIT	
18.		Center of Facial Features (5.6.2)	NC		OIT	
19.		The Facial Feature Block Encoding (5.6.3)	OF	OV	OIT	
20.	Image Info. Each instance has	Facial Image Type (5.7.1)	MF	MV	1	See Note 4.
21.		Image Data Type (5.7.2)	MF	MV	0 or 1	See Note 5. Compression algorithm.

		Clause title and/or field name (Numbers in parentheses are [FACESTD] clause numbers)	INCITS 385-2004		PIV Conformance	Informative Remarks		
			Field or content	Value Required	Values Allowed			
22.	image-specific info.	Width (5.7.3)	MF	MV	MIT	See Note 7.		
23.		Height (5.7.4)	MF	MV	MIT			
24.		Image Color Space (5.7.5)	MF	MV	1		sRGB. See Note 8.	
25.		Source Type (5.7.6)	MF	MV	2 or 6		Digital still or digital video	
26.		Device Type (vendor supplied device ID) (5.7.7)	MF	MV	MIT			
27.		Quality (5.7.8)	MF	0-100	A		[FACESTD] requires 0 (unspecified) but allowed here.	
28.		Image Data	Data Structure (5.8.1)	MF	MV		MIT	Compressed Data
29.	Basic (clause 6)	Inheritance	Inheritance (6.1)		NC	A		
30.			Image Data Encoding (6.2)		NC	A	See Note 5	
31.			Image Data Compression (6.3)		NC	A	See Notes 5+6	
32.	Basic (clause 6)	Format	Facial Header (6.4.1)		NC	A	Include 4 fields	
33.			Facial Information (6.4.2)		NC	A	Include 9 fields	
34.			Image Information (6.4.3)		NC	A	Include 8 fields	
35.	Frontal (clause 7)	Scene	Inheritance (7.1)		NC	A	Inherits Basic	
36.			Purpose (7.2.1)		NC	A	frontal Annex A	
37.			Pose (7.2.2)		NC		Frontal +/- 5 degrees	
38.			Expression (7.2.3)		NC		Neutral	
39.			Assistance in positioning face (7.2.4)		NC		A	Only the subject appears
40.			Shoulders (7.2.5)		NC		A	Body + Face toward camera
41.			Backgrounds (7.2.6)		NC		Annex A.4.3	Uniform
42.			Subject and scene lighting (7.2.7)		NC		A	Uniform
43.			Shadows over the face (7.2.8)		NC		A	None
44.			Eye socket shadows (7.2.9)		NC		A	None
45.			Hot spots (7.2.10)		NC		A	Should be absent. Diffuse light.
46.			Eye glasses (7.2.11)		NC		A	Subject's normal condition
47.			Eye patches (7.2.12)		NC		A	Medical only
48.			Frontal (clause 7)	Photographic	Exposure (7.3.2)		NC	A
49.	Focus and Depth of Field (7.3.3)				NC	A	In focus	
50.	Unnatural Color (7.3.4)				NC	A	White balance	
51.	Color or grayscale enhancement (7.3.5)				NC		A + no recompress	No post-processing
52.	Radial Distortion of the camera lens (7.3.6)				NC		A + Follow Annex A.8	
53.	Frontal (clause 7)	Digital			Geometry			A
54.			origin (7.4.2.2)			A		
55.			Density (7.4.3.1)		NC	A	7 bits dynamic range in gray	
56.			Color Profile		Color Sat (7.4.3.2)	NC	A	7 bits dynamic once in grayscale
57.			Color space (7.4.3.3)		NC		24 bit RGB	Option a, reported in color space field above. See Note 8
58.			Video Interlacing (7.4.4)		NC	A	Interlaced sensors are not permitted.	
59.	Full Frontal (clause 8)	Inheritance	Inheritance (8.1)		NC	A	Inherits Frontal + Basic	
60.			Scene (8.2)		NC	A	Inherits Frontal + Basic	
61.		Photographic	Centered Image (8.3.2)		NC	A	Nose on vertical centerline	
62.			Position of Eyes (8.3.3)		NC	A	Above horizontal centerline	
63.			Width of Head (8.3.4)		NC	A	See Note 7	
64.			Length of Head (8.3.5)		NC	A	See Note 7	
65.		Digital	Resolution (8.4.1)		NC	CC ≥ 240	See Note 7	
66.		Format	Inheritance (8.5.1)		NC	A		
67.	Image Information (8.5.2)		NC	A				

END OF TABLE

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Acronym	Meaning
FAC	Face Information Record
MF	mandatory field
OF	optional field
MV	mandatory value
OV	optional value
NC	normative content

A	as required	For PIV, value or practice is as specified in [FACESTD]
MIT	mandatory at time of instantiation	For PIV, mandatory value that <b>shall</b> be determined at the time the record is instantiated and <b>shall</b> follow the practice specified in [FACESTD]
OIT	optional at time of instantiation	For PIV, optional header value that may be determined at the time the record is instantiated

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## NORMATIVE NOTES:

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1. If facial imagery is stored on the PIV Card, the length of the entire record **shall** fit within the container size limits specified in [800-73]. These limits apply to the entire CBEFF wrapped and signed entity, not just the [FACESTD] record. Key lengths and signing algorithms are specified in [800-78]. The size of the digital signature scales with the key length; it does not scale with the size of the biometric record.

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2. More than one image may be stored in the record. It may be appropriate to store several images if appearance changes over time (beard, no beard, beard) and images are gathered at re-issuance. The most recent image **shall** appear first and serve as the default provided to applications.

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3. When facial imagery is stored on the PIV Card, only one image **shall** be stored.

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4. PIV facial images **shall** conform to the Full Frontal Image Type defined in Clause 8 of [FACESTD].

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5. Facial image data **shall** be formatted in either of the compression formats enumerated in Clause 6.2 of [FACESTD]. Both whole-image and single-region-of-interest (ROI) compression are permitted. This document ([800-76]) recommends that newly collected facial image should be compressed using ISO/IEC 15444 (i.e. JPEG 2000). This applies when images will be input to automated face recognition products for authentication, and when images are stored on PIV Cards. In this latter case, ROI compression should be used. The older ISO/IEC 10918 standard (i.e. JPEG) should be used only for legacy images.

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6. Facial images **shall** be compressed using a compression ratio no higher than 15:1. However, when facial images are stored on PIV Cards JPEG 2000 should be used with ROI compression. The innermost region should be centered on the face and compressed at no more than 24:1.

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7. Face recognition performance is a function of the spatial resolution of the image. [FACESTD] does not specify a minimum resolution for the Full Frontal Image Type. For PIV, faces **shall** be acquired such that a 20 centimeter target placed on, and normal to, a camera's optical axis at a range of 1.5 meters **shall** be imaged with at least 240 pixels across it. This ensures that the width of the head (i.e. dimension CC in Figure 8 of [FACESTD]) **shall** have sufficient resolution for the printed face element of the PIV Card. This specification and Clause 8.3.4 of [FACESTD] implies that the image width **shall** exceed 420 pixels. This resolution specification **shall** be attained optically without digital interpolation. The distance from the camera to the subject should be greater than or equal to 1.5 meters (for distortion reasons discussed in [FACESTD, Annex A.8]). The size specification is a minimum: When images are to be used for automated face recognition higher resolution is likely to yield lower error rates.

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8. Facial image data **shall** be converted to the sRGB color space if it is stored. As stated in Clause 7.4.3.3 of [FACESTD] this requires application of the color profile associated with the camera in use.

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### 7.3 Performance specifications for PIV operations

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[FIPS] allows automated face recognition for certain authentication purposes. Automated face recognition implementations **shall** be configured according to the specifications of clause 10.

**NOTE:** This standard does not establish qualification criteria for face recognition algorithms



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## 8. Biometric sensor interface specifications

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### 8.1 Scope

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This section guides implementers of biometric enrollment and authentication applications that use biometric sensors.

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### 8.2 Available specifications and standards

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The Biometric Identity Assurance Services standard [BIAS] standardizes remotely invoked biometric services, particularly it defines a framework for deploying and invoking biometrics-based identity assurance capabilities that can be readily accessed using services-based frameworks (e.g., web services). Excluded from the scope is a) single platform functionality (e.g., client-side capture) and b) integration of biometric services within an authentication protocol.

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NIST Special Publication 500-288 [WSBD] establishes specifications that support access to, and command and control of, a target biometric sensor by enrollment or recognition clients via web services. As such, it leverages formal standardization of web services, and the wide availability of infrastructure and resources supporting such, to allow PIV implementers to maximize device-interface level interoperability i.e. the ability to replace a biometric sensor with minimal specialization. PIV implementers should consider the utility of [WSBD] and its supporting tools and documents.

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PIV implementers should also note the availability of the BioAPI standards [BIOAPI, BIOAPI-GUI, BIOAPI-FPI, BIOAPI-FF, BIOAPI-SEC] and their simpler version 1 predecessor [BIOAPI-US]. These have similar goals to those of [WSBD] but take a different approach.

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**Editor's NOTE** For iris capture and processing, the C# interface that appeared in the April 2011 draft of this standard remains under-development as part of the IREX program. It defined abstraction layers around cameras and iris recognition components <http://iris.nist.gov/irex>

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1120 **9. Common header for PIV biometric data**

1121 **9.1 Scope**

1122 All PIV biometric data **shall** be embedded in a data structure conforming to Common Biometric Exchange Formats  
 1123 Framework [CBEFF]. This specifies that all biometric data **shall** be digitally signed and uniformly encapsulated. This  
 1124 covers the following static data:

- 1125 – the PIV Card fingerprints mandated by [FIPS];
- 1126 – the PIV Card facial image mandated by [FIPS];
- 1127 – any other biometric data agencies elect to place on PIV Cards (e.g. iris);
- 1128 – any biometric records that agencies elect to retain (including purely proprietary, or derivative, elements); and
- 1129 – any biometric data retained by, or for, agencies or Registration Authorities.

1130 There are three exemptions to this

- 1131 – the [EBTS] data of clause 3.5 sent for background checks,
- 1132 – the OCC data of clause 5.4 that is stored opliced on the PIV Card
- 1133 – data captured and transmitted during a local biometric comparison (but see [FIPS] for cryptographic protection  
 1134 of such data),

1135 For the relevant data above, integrity **shall** be protected by pre-pending the data with a CBEFF header and appending  
 1136 with a signature stored in the CBEFF signature block as depicted in the linear structure of Table 14.

1137 **Table 14 – CBEFF concatenation structure**

CBEFF_HEADER	CBEFF_BIOMETRIC_RECORD	CBEFF_SIGNATURE_BLOCK
Clause 9.2	Clauses 3.3.1, 3.4, 6.3. 6.4 and 7.2	Clause 9.3
INCITS 398 5.2.1	INCITS 398 5.2.2	INCITS 398 5.2.3

1138 **9.2 The CBEFF Header**

1139 The CBEFF Header specified in Table 15 and its notes will be established by NIST as Patron Format "PIV". This format  
 1140 will be established as a formal Patron Format per the provisions of [CBEFF, 6.2]. It adds definitive data types and the  
 1141 FASC-N field mandated by [FIPS] to a subset of the fields given in Patron Format A [CBEFF, Annex A]. It exists  
 1142 independently of Patron Format A. All fields of the format are mandatory.

1143 **Table 15 – Patron format PIV specification**

	Patron Format PIV Field (Numbers in parentheses are [CBEFF] clauses)	Length Bytes	PIV Data Type	PIV Conformance Required Value
1.	Patron Header Version (5.2.1.4)	1	UINT	0x03
2.	SBH Security Options (5.2.1.1, 5.2.1.2)	1	Bitfield	See Note 2
3.	BDB Length	4	UINT	Length, in bytes, of the biometric data CBEFF_BIOMETRIC_RECORD
4.	SB Length	2	UINT	Length, in bytes, of the CBEFF_SIGNATURE_BLOCK. See Note 3
5.	BDB Format Owner (5.2.1.17)	2	UINT	Table 16, row "Biometric Format Owner" – which standards developer
6.	BDB Format Type (5.2.1.17)	2	UINT	Table 16, row "Biometric Format Type" – which standard
7.	Biometric Creation Date (5.2.1.10)	8		See Note 4 for data type
8.	Validity Period (5.2.1.11)	16		See Note 5 for data type
9.	Biometric Type (5.2.1.5)	3	UINT	Table 16, row "Biometric Type" – which modality
10.	Biometric Data Type (5.2.1.7)	1	Bitfield	Table 16, row "Biometric Data Type" – what degree of processing
11.	Biometric Data Quality (5.2.1.9)	1	SINT	[-2,100]. A value of -2 <b>shall</b> denote that assignment was not supported by the implementation; A value of -1 <b>shall</b> indicate that an attempt to compute a quality value failed. Values from 0 to 100 <b>shall</b> indicate an increased expectation that the sample will ultimately lead to a successful match.
12.	Creator (5.2.1.12)	18	Note 6	See Note 6 for data type
13.	FASC-N	25	Note 7	See Note 7 for data type
14.	Reserved for future use	4		0x00000000

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**Table 16 – CBEFF content for specific modalities**

Quantity	Fingerprint Images	Fingerprint Templates	Iris Images	Facial Images	Other modalities
Clause	3.3.1	3.4	6	o	-
Biometric Format Owner	0x001B i.e. M1, the INCITS Technical Committee on Biometrics	0x001B i.e. M1, the INCITS Technical Committee on Biometrics	0x0101 i.e. ISO/IEC JTC 1/SC 37 Biometrics	0x001B i.e. M1, the INCITS Technical Committee on Biometrics	For other biometric data on PIV Cards, or retained by agencies, this field <b>shall</b> be assigned in accordance with [CBEFF, 5.2.1.17].
Biometric Format Type	0x0401	0x0201	0x0009	0x0501	
Biometric Type	0x00008	0x00008	0x00002	0x00010	0x0
Biometric Data Type	b001xxxxx i.e. raw	b100xxxxx i.e. processed	b010xxxxx i.e. Intermediate	b001xxxxx i.e. raw	[CBEFF, 5.2.1.7] has 3 categories for the degree biometric data has been processed.
Quality value	Quality value <b>shall</b> be $Q = 20(6 - \text{NFIQ})$ where NFIQ is computed using the method of [NFIQ].  When multiple views or samples of a biometric are contained in the record the largest (i.e. best) value should be reported. For all biometric data, whether stored on a PIV Card or otherwise, the quality value <b>shall</b> be a signed integer between -2 and 100 per the text of INCITS 358.		See NOTE 8	[FACESTD] requires o this <b>shall</b> be coded here as -2. Also 0-100 values are allowed	

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1147 **NORMATIVE NOTES:**

1148 1. Unsigned integers are denoted by UINT. Signed integers are denoted by SINT. Multi-byte integers **shall** be in  
1149 Big Endian byte order.

1150 2. The security options field has two acceptable values. The value b00001101 indicates that the biometric data  
1151 block is digitally signed but not encrypted; the value b00001111 indicates the biometric data block is digitally  
1152 signed and encrypted. For the mandatory [MINUSTD] elements on the PIV Card the value **shall** be b00001101.

1153 The fourth bit (mask 0x08) is set per prior versions of this document. The third bit (mask 0x04), which in  
1154 each case is set, implements the [CBEFF, 5.2.1.2] requirement that digital signature is differentiated from  
1155 message authentication code. The second bit (mask 0x02) indicates the use of encryption. The first bit  
1156 (mask 0x01) indicates the use of a digital signature. See [FIPS, 800-78] for specifications on digital signatures.

1157 3. The signature **shall** be computed over the concatenated CBEFF\_HEADER and CBEFF\_BIOMETRIC\_RECORD in  
1158 Table 14. The CBEFF\_HEADER is given in Table 15. This includes the signature block length (on line 4) which  
1159 may not be known before the signature is computed. This problem may be solved by conducting a two  
1160 phase computation: First a dummy SB length value is inserted, the signature is computed, the signature  
1161 length is written into the SB length field, and the signature recomputed.

1162 4. This date **shall** be date the biometric sample was acquired from the subject. For processed samples (e.g.  
1163 templates) this data should be the date of acquisition of the parent sample. Creation Date **shall** be encoded  
1164 in eight bytes using a binary representation of "YYYYMMDDhhmmssZ". Each pair of characters (for example,  
1165 "DD") is coded in 8 bits as an unsigned integer. Thus 17:35:30 December 15, 2005 is represented as: 00010100  
1166 00000101 00001100 00001111 00010001 00100011 00011110 01011010 where the last byte is the binary  
1167 representation of the ASCII character Z which is included to indicate that the time is represented in  
1168 Coordinated Universal Time (UTC). The field "hh" **shall** code a 24 hour clock value.

1169 When multiple samples (e.g. two single finger minutiae views) are included in one record (e.g. an INCITS 378  
1170 record) and the Creation Dates are different, the Creation Date **shall** be the earliest of the multiple views.

1171 5. The Validity Period contains two dates each of which **shall** be coded according to Normative Note 4.

1172 a. The validity period should start at the when the biometric data is available for use (e.g. according to  
1173 policy or issuance considerations). It **shall** be no earlier than the Creation Date. Biometric  
1174 applications (e.g. authentication) should respect this date.

- 1175            b. The closing date should ordinarily be eight years<sup>17</sup> after the Creation Date, but may vary with  
 1176            technical or policy factors at agency discretion. Biometric ageing is considered to be a slow  
 1177            continuous process, and therefore a hard closing date is not required. This field therefore serves as  
 1178            an advisory that biometric data should be re-collected from the Cardholder at the next opportunity.  
 1179            This date is not intended to invalidate any function of the card (see [FIPS] for that).
- 1180            6. For PIV the Creator field has length 18 bytes of which the first  $K \leq 17$  bytes **shall** be printable ASCII characters,  
 1181            and the first of the remaining  $18-K$  **shall** be a null terminator (zero).
- 1182            7. This field **shall** contain the 25 bytes of the FASC-N component of the CHUID identifier, per [800-73, 1.8.{3,4}].
- 1183            8. Iris quality may be set to [-2-100]. Note that formal standardization of iris image properties and quality  
 1184            metrics are pending in the ISO/IEC 29794-6 standard with publications expected in late 2013 or early 2014. The  
 1185            value -2 indicates a failure to compute, and -1 indicates no attempt to compute quality.

### 1186 9.3 The CBEFF Signature Block

1187 The CBEFF\_SIGNATURE\_BLOCK contains the digital signature of the biometric data and thus facilitates the verification  
 1188 of integrity of the biometric data. The process of generating a CBEFF\_SIGNATURE\_BLOCK is described as follows. The  
 1189 CBEFF\_SIGNATURE\_BLOCK **shall** be encoded as a CMS external digital signature as defined in [RFC5652]. The digital  
 1190 signature **shall** be computed over the entire CBEFF structure except the CBEFF\_SIGNATURE\_BLOCK itself (which  
 1191 means that it includes the CBEFF\_HEADER and the biometric records). The algorithm and key size specifications for  
 1192 the digital signature **shall** be implemented according to [800-78].

1193 The CMS encoding of the CBEFF\_SIGNATURE\_BLOCK is as a SignedData type, and **shall** include the following  
 1194 information:

- 1195 — The message **shall** include a version field specifying version v3
- 1196 — The digestAlgorithms field **shall** be as specified in [SP 800-78]
- 1197 — The encapcontentInfo **shall**
- 1198 — Specify an eContentType of id-PIV-biometricObject
- 1199 — Omit the eContent field
- 1200 — If the signature on the biometric was generated with the same key as the signature on the CHUID, the certificates  
 1201 field **shall** be omitted
- 1202 — If the signature on the biometric was generated with a different key than the signature on the CHUID, the  
 1203 certificates field **shall** include only a single certificate, which can be used to verify the signature in the SignerInfo  
 1204 field
- 1205 — The crls field **shall** be omitted
- 1206 — signerInfos **shall** be present and include only a single SignerInfo
- 1207 — The SignerInfo **shall**
- 1208 — Use the issuerAndSerialNumber choice for SignerIdentifier
- 1209 — Specify a digestAlgorithm in accordance with [800-78]
- 1210 — Include at a minimum the following signed attributes:
  - 1211 — A MessageDigest attribute containing the hash of the concatenated CBEFF\_HEADER + Biometric Record
  - 1212 — A pivFASC-N attribute containing the FASC-N of the PIV Card (to link the biometric data and PIV Card)
  - 1213 — A pivSigner-DN attribute containing the subject name that appears in the PKI certificate for the entity that signed  
 1214 the biometric data
  - 1215 — Include the digital signature.
- 1216

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<sup>17</sup> The eight year duration comes from a study of the effect of face ageing on recognition accuracy [FACEPERF]. Because face-based manual verification is common, this duration is adopted as a default. No large-population studies of iris and fingerprint ageing are available.

1217 **10. Minimum accuracy specifications**1218 **10.1 Scope**

1219 This clause establishes specifications for *configuration* of deployed biometric verification algorithms. In previous  
 1220 clauses<sup>18</sup>, this document includes performance specifications for *qualification* of components that influence  
 1221 recognition outcomes. This clause establishes minimum accuracy specifications and performance parameters for  
 1222 components configured and used in operational PIV biometric authentication subsystems.

1223 **NOTE** [FIPS] establishes options and requirements for all PIV functions including authentication. It allows only  
 1224 certain modalities to be used in PIV contexts.

1225 **10.2 Approach**

1226 FIPS 140-2 establishes minimum requirements for authentication for activation of crypto-modules. This clause defines  
 1227 analogous specifications for biometric person authentication. The specifications implement the primary security  
 1228 objective of using biometrics as an authentication factor.

1229 The approach is to require recognition algorithm *operating thresholds* to be set to achieve false match rates (FMR) no  
 1230 higher than those advanced here. These false match rates apply to zero-effort authentication, i.e. the one-to-one  
 1231 comparison of sample pairs from randomly selected different persons<sup>19</sup>. The false match criteria implement the core  
 1232 biometric security objectives. These are the primary interest of a security policy.

1233 While any false match criterion can always be met by setting a stringent<sup>20</sup> comparison threshold, the adoption of  
 1234 stringent thresholds will imply elevated false non-match error rates (FNMR) because of the error-rate tradeoff. High  
 1235 FNMR error rates will inconvenience legitimate users, and it is therefore imperative that biometric systems offering  
 1236 sufficient performance are user – see clause 10.5.

1237 **10.3 Operating threshold specification**

1238 The threshold applied to scores from the biometric comparison algorithms **shall** be set to achieve false match rates at  
 1239 or below the respective values in Table 17. The threshold **shall** be calibrated in tests conformant to Annex A<sup>21</sup>.  
 1240 Agencies may require lower (more secure) FMR values; particularly some implementations can attain lower false  
 1241 match rates.

1242 **Table 17 – Maximum allowed false match rates by modality**

Modality	Authentication	False match rate	Notes
Fingerprint minutia matching	Off-card	0.001	Applies to a one comparison with one finger. See NOTE and clause 10.5
Fingerprint minutia matching	On-card	0.001	
Iris image matching	Off-card	0.00001	Applies to one comparison with one eye. See NOTE and clause 10.5
Face image matching	Off-card	0.001	Applies to one comparison. See NOTE and clause 10.5

1243

1244 **NOTE** Transactional false accept rates will be higher than these values if the transaction includes multiple  
 1245 presentations of a multiple biometrics.

<sup>18</sup> Those clauses, 4.5.3 and 4.5.4 for off-card fingerprint comparison, and 5.7.3.2 and 5.7.4 for on card comparison, qualify components requiring core minutiae-based interoperable accuracy. They do this in laboratory tests. The accuracy criteria were never intended to be adopted as operational verification criteria – particularly the FMR = 0.01 threshold was instituted to bar non-interoperable minutia detection algorithms and matchers – but is not appropriate as an Agency security policy.

<sup>19</sup> This represents the case where a lost card is found by someone who casually attempts a biometric authentication.

<sup>20</sup> For fingerprints and face, industry convention is for recognition algorithms to produce similarity scores, for which higher thresholds produce fewer false matches. For iris, the convention is to produce distance or dis-similarity scores, for which lower thresholds produce fewer false matches.

<sup>21</sup> The Level 2 accuracy test embedded in NIST's MINEX IV program estimates these thresholds [MINEX-III]

## 1246 10.4 Conformance to accuracy specifications

1247 The false match rate requirements **shall** be assured as follows. Biometric comparison algorithms **shall** be submitted  
 1248 to the test and calibration programs given in Table 18. Those programs **shall** provide the algorithm developer with a  
 1249 tabulation of false match rate vs. threshold calibration.

1250 **Table 18 – Example performance test and threshold calibration programs**

Modality	Authentication	Test + Calibration Program	Status
Fingerprint minutia matching	Off-card	MINEX III	This program was formerly known Ongoing MINEX. It includes an interoperability component (Level 1 certification) and an operational support component (Level 2 certification).
	On-card	MINEX IV	This program follows the MINEX II protocol [MINEXII] to implement the Level 1 and 2 components described in MINEX III.
Iris image matching	Off-card	IREX x(TBD)	This program follows the IREX I test ensuring correct generation of and matching of PIV Card (Image Type 7) standard images.
Face image matching	Off-card	Agencies may reference recent test results from any source.	Examples of such tests are [FACEPERF].

1251

1252 The test measurements are typically obtained by running algorithms on commodity PC hardware.

1253 Thereafter, the algorithm provider or integrator **shall** provide documented attestation that:

- 1254 – All components of the recognition software (including template generation and comparison algorithms) are  
 1255 functionally identical to those submitted to the recognized test and calibration program. The use of recognition  
 1256 algorithms on other platforms, such as wall mounted embedded processors, is allowed. The algorithm provider  
 1257 **shall** submit the same software to the test program wherever it is ultimately installed.
- 1258 – All instances of the fielded comparison algorithms are configured with an operating decision threshold that is at  
 1259 least as strong as that established in FMR vs. threshold calibration.

1260 Agencies might require inspection of source code and instituting appropriate controls to ensure that the source code  
 1261 is indeed that installed in deployed equipment.

1262 Additionally, Agencies could elect to conduct a biometric performance test to confirm the hypothesis that the false  
 1263 match rate is conformant to the specification of clause 10.3.

### 1264 10.4.1 Use of multiple samples with fixed thresholds

1265 The thresholds are set to target particular false match rates between single fingers, irises or faces of different  
 1266 individuals. However, if agency policy is to allow two fingers or eyes to be used in an authentication attempt, then  
 1267 false match rates will typically be double the calibrated value. Similarly if multiple captures (e.g. of face) are allowed,  
 1268 false acceptance is more likely. However, if a system is configured to always or conditionally require two eyes, then it  
 1269 can theoretically be configured (using different decision or fusion logic) to render false acceptance much less likely.

## 1270 10.5 Agency consideration of false rejection performance

1271 An authentication transaction may involve several core comparisons each of which will be expected to have failure  
 1272 rates given by FMR (for impostors) and FNMR (for genuine comparisons). These are matching error rates defined  
 1273 over outcomes of sample *comparisons*. Operational authentication performance is quantified in terms of both the  
 1274 false reject rate (FRR) and the false accept rate (FAR) which are defined over outcomes of *transactions*<sup>22</sup>: In PIV, FRR  
 1275 is the proportion of legitimate cardholders incorrectly denied access; FAR would be the proportion of impostors  
 1276 incorrectly allowed access. The error rates depend on a number of factors including: the environment, the number of  
 1277 attempts (i.e. finger placements on the sensor), the sensor itself, the quality of the PIV Card templates' parent  
 1278 images, the number of fingerprints invoked, and the familiarity of users with the process. The use of two fingers in all  
 1279 authentication transactions offers substantially improved performance over single-finger authentication.

1280 This document does not establish false rejection performance criteria – how often genuine users are unable to  
 1281 successfully authenticate – because it does not represent a direct security objective. Agencies are cautioned that  
 1282 false rejection performance is operationally vital in access control applications and is achieved by using high

<sup>22</sup> A transaction might include several comparisons from repeated presentations of multiple fingers or irides.

- 1283 performance cameras and algorithms, by ensuring good quality enrolment, by correct control of the environment, by  
1284 adherence to enrolment specifications, by subject and operator instruction, and by subject habituation. Agencies are  
1285 therefore strongly encouraged to consider:
- 1286 — Establishing a policy on how many times a subject can attempt to authenticate
  - 1287 — Establishing false rejection accuracy criteria against which tests and qualification procedures can be conducted
  - 1288 — Referring to false rejection performance measures reported for algorithms passing the IREX test and calibration  
1289 procedure.
  - 1290 — Referring to false rejection performance measures reported for algorithms conforming to the MINEX test and  
1291 calibration procedure.
  - 1292 — Conducting their own supplementary tests. These might be performance tests of single products or  
1293 interoperability tests, and might be used to estimate application-specific performance. The execution of tests  
1294 conforming to one or more parts of the ISO/IEC 19795 standard is strongly recommended because biometric  
1295 testing is a specialized discipline. Particularly a number of subtleties and difficulties exist that can potentially  
1296 fatally undermine a test.
  - 1297 — Requiring the use of multiple samples (e.g. two fingers),
  - 1298 — Using an alternative modality for authentication (e.g. iris instead of fingerprint)
  - 1299 — Using an additional modality for authentication (e.g. iris and fingerprint).
- 1300 This specification does not:
- 1301 — Preclude agencies from establishing more stringent false match criteria. The false match criteria can always be  
1302 met by setting a high (i.e. stringent) comparison threshold. However, higher thresholds imply elevated false  
1303 rejection errors because of the error-rate tradeoff. One mitigation is to use two fingers or two eyes.
- 1304

## 1305 11. Conformance to this specification

### 1306 11.1 Conformance

1307 Conformance to this specification will be achieved if an implementation and its associated data records conform to  
1308 the normative ("shall") clauses of clauses 3 through 6. The following text summarizes these statements.

### 1309 11.2 Conformance to PIV registration fingerprint acquisition specifications

1310 Conformance to Clause 3.2 requires the use of an [EBTS, Appendix F] certified scanner to collect a full set of  
1311 fingerprint images and the application of a segmentation algorithm and the [NFIQ]-based quality assurance  
1312 procedure. Images **shall** be conformant to this specification if:

- 1313 – The acquisition procedures of 3.2 are followed. This may be tested by human observation.
- 1314 – The images are conformant to [FINGSTD] as profiled by Table 4 and its normative notes.

### 1315 11.3 Conformance of PIV Card fingerprint template records

1316 Conformance to Clause 3.3.1 is achieved by conformance to all the normative content of the clause. This includes  
1317 production of records conformant to [MINUSTD] as profiled in Clause 3.3.1. Conformance **shall** be tested by  
1318 inspection of the records and performing the test assertions of the "PIV Conformance" column of Table 6.  
1319 Performance certification according to clause 4.5.2.1 is necessary.

### 1320 11.4 Conformance of PIV registration fingerprints retained by agencies

1321 Conformance to Clause 3.4 is achieved by conformance to all the normative content of the clause. This includes  
1322 production of records conformant to [FINGSTD] as profiled in Clause 3.4. Conformance **shall** be tested by inspection  
1323 of the records and performing the test assertions of the "PIV Conformance" column of Table 4. Quality values [NFIQ]  
1324 **shall** be checked against the NIST reference implementation.

### 1325 11.5 Conformance of PIV background check records

1326 Conformance to Clause 3.5 is achieved by conformance to all the normative content of the clause. This necessitates  
1327 conformance to the normative requirements of the FBI for background checks. These **shall** be tested by inspection of  
1328 the transactions submitted to the FBI. This inspection may be performed either by capturing the transactions at the  
1329 submitting agency or at the FBI.

### 1330 11.6 Conformance to PIV authentication fingerprint acquisition specifications

1331 Conformance to Clause 4.7 **shall** be achieved if certification according to [SINGFING] is achieved, and if the resolution  
1332 and area specifications are met. The [SINGFING] certification process entails inspection of output images.

### 1333 11.7 Conformance of PIV facial image records

1334 Conformance to Clause 6 **shall** be achieved by conformance to all the normative content of the clause. This includes  
1335 production of records conformant to [FACESTD] as profiled in Clause 7.2. Conformance **shall** be tested by inspection  
1336 of records and performing the test assertions of the "PIV Conformance" column of Table 13.

### 1337 11.8 Conformance of CBEFF wrappers

1338 A PIV implementation will be conformant to clause 8 if all biometric data records, whether or not mandated by this  
1339 document or [FIPS], are encapsulated in conformant CBEFF records. CBEFF records **shall** be conformant if:

- 1340 – the fields of the Table 15 header are present;
- 1341 – the fields of Table 15 contain the allowed values as governed by its normative notes;
- 1342 – a digital signature conformant to [800-78] is present;
- 1343 – the values are consistent with the enclosed biometric data and the trailing digital signature.

1344 An application that tests conformance of PIV biometric data **shall** be provided with appropriate keys to decrypt and  
1345 check the digital signature.



1346

## 12. References

1347

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1348

1349

## 1350 A Fingerprint minutiae performance testing and certification procedures

### 1351 A.1 Scope

1352 This clause gives normative specifications for tests used to certify implementations that generate and/or match the  
1353 mandatory minutia-based biometric elements specified by [FIPS], i.e. the two fingerprint minutiae templates placed  
1354 on the PIV Card. That is, this clause regulates the test itself, and the testing laboratory, not the products under test,  
1355 and the data specifications here should not be confused with those given in Clause 3 for fielded PIV implementations.

### 1356 A.2 PIV authentication

1357 The fingerprint templates conform to [MINUSTD] as profiled in clause 3.3.1. The use cases given in [800-73, Appendix  
1358 C] detail how the templates and the PIV Card are used for interoperable authentication. Authentication may involve  
1359 one or both of the PIV Card templates. These will be compared with newly acquired (i.e. live) fingerprint images of  
1360 either or both of the primary and secondary fingers. The inclusion of the finger position in the [MINUSTD] header  
1361 allows the system to prompt the user for one or more specific fingers.

1362 Authentication performance is quantified in terms of both the false reject rate (FRR) and the false accept rate (FAR).  
1363 In PIV, FRR is the proportion of legitimate cardholders incorrectly denied access; the latter would be the proportion of  
1364 impostors incorrectly allowed access. The error rates depend on a number of factors including: the environment, the  
1365 number of attempts (i.e. finger placements on the sensor), the sensor itself, the quality of the PIV Card templates'  
1366 parent images, the number of fingerprints invoked, and the familiarity of users with the process. The use of two  
1367 fingers in all authentication transactions offers substantially improved performance over single-finger authentication.  
1368 The intent of the [FIPS] specification of an interoperable biometric is to support cross-vendor and cross-agency  
1369 authentication of PIV Cards. This plural aspect introduces a source of variation in performance.

### 1370 A.3 Test overview

1371 This clause specifies procedures for the certification of generators and matchers of [MINUSTD] templates.

1372 Interoperability testing requires exchange of templates between products, which **shall** therefore be tested as a  
1373 group. Accordingly, the testing laboratory **shall** conduct a first round of testing to establish a primary group of  
1374 interoperable template generators and matchers. Certification **shall** be determined quantitatively at the conclusion  
1375 of the test. Thereafter certification requires interoperability with previously certified products.

1376 The certification procedure **shall** be conducted offline. This allows products to be certified using very large biometric  
1377 data sets, in repeatable, deterministic and therefore auditable evaluations. Offline evaluation is needed to measure  
1378 performance when template data is exchanged between all pairs of interoperable products. Large populations **shall**  
1379 be used to quantify the effect of sample variance on performance. A template generator is logically a converter of  
1380 images to templates. A template matcher logically compares one or two templates with one or two templates to  
1381 produce a similarity score. Template generators and template matchers **shall** be certified separately. This aspect is  
1382 instituted because:

- 1383 1. Template generation is procedurally, algorithmically and physically distinct from matching.
- 1384 2. Template generation is required by [FIPS], but matching is not.
- 1385 3. Fingerprint template interoperability is dependent on the quality of the PIV Card templates. The full benefits  
1386 of an interoperable template will not be realized if a supplier is required to produce both a high performing  
1387 generator and a high performing matcher.
- 1388 4. Once a template generator is certified and deployed, its templates will be in circulation. It is necessary for all  
1389 matchers to be able to process these templates. Subsequent certification rounds will be complicated if  
1390 generators and matchers are certified together.

1391 Separate certification means that a supplier may submit one or more template generators and zero or more matchers  
1392 for certification. Zero or more of the submitted products **shall** ultimately be certified.

1393 This test design conforms to the provisions of the currently draft ISO/IEC 19795-4 [PERFSWAP] standard, as profiled  
 1394 by this document. One clause of that standard deals with blind testing. For PIV testing the template matcher **shall**  
 1395 not be able to discern the source of the enrollment templates.

1396 **A.3.1 Template generator**

1397 A template generator **shall** be certified as a software library. For PIV, a template generator is a library function that  
 1398 **shall** convert an image into a minutiae record. The input image represents a PIV enrollment plain impression. The  
 1399 output template represents a PIV Card template. A supplier's implementation, submitted for certification, **shall**  
 1400 satisfy the requirements of an application programming interface (API) specification to be published by the test  
 1401 organizer. The API specification will require the template generator to accept image data and produce [MINUSTD]  
 1402 templates conformant to Table 19. Where values or practices are not explicitly stated in Table 19, the specifications of  
 1403 clause 4.3 and Table 6 apply (e.g. on minutiae type). The CBEFF header and CBEFF signature **shall** not be included.

1404 The testing laboratory **shall** input images to the generator. The template generator **shall** produce a conformant  
 1405 template regardless of the input. Such a template may contain zero minutiae. This provision transparently and  
 1406 correctly accounts for failures to enroll. In a deployed system, if quality assessment or image analysis algorithms  
 1407 made some determination that the input was unmatchable a failure to enroll might be declared. In an offline test  
 1408 such a determination **shall** result in at least a template containing zero minutiae. However, because in PIV other  
 1409 suppliers' matchers may be capable of handling even poor templates, it is recommended that a template generator  
 1410 submitted for testing should deprecate any internal quality acceptance mechanism, and attempt production of a  
 1411 viable template.

1412 **Table 19 – INCITS 378 specification for PIV Card template generator and matcher certification**

#	Clause title and/or field name (Numbers in parentheses are [MINUSTD] clause numbers)	PIV Conformance Values Allowed	Informative Remarks
1.	Format Identifier (6.4.1)	0x464D5200	i.e. ASCII "FMR 0"
2.	Version Number (6.4.2)	0x20323000	i.e. ASCII " 20 0".
3.	Record Length (6.4.3)	$26 \leq L \leq 800$	26 byte header, max of 128 minutiae. See row 18.
4.	CBEFF Product Identifier Owner (6.4.4)	0	
5.	CBEFF Product Identifier Type (6.4.4)	0	
6.	Capture Equipment Compliance (6.4.5)	0	
7.	Capture Equipment ID (6.4.6)	0	
8.	Size of Scanned Image in x direction (6.4.7)	MIT	Inherited directly from input data
9.	Size of Scanned Image in y direction (6.4.8)	MIT	
10.	X (horizontal) resolution (6.4.9)	197	
11.	Y (vertical) resolution (6.4.10)	197	
12.	Number of Finger Views (6.4.11)	1	
13.	Reserved Byte (6.4.12)	0	
14.	Finger Position (6.5.1.1)	MIT	Inherited directly from input data
15.	View Number (6.5.1.2)	0	
16.	Impression Type (6.5.1.3)	0 or 2	Inherited directly from input data
17.	Finger Quality (6.5.1.4)	MIT	Inherited directly from input data
18.	Number of Minutiae (6.5.1.5)	$0 \leq M \leq 128$	M minutiae data records follow
19.	Minutiae Type (6.5.2.1)	01b, 10b, or 00b	See Note 1 below Table 6
20.	Minutiae Position (6.5.2.2)	MIT	See Note 7 below Table 6
21.	Minutiae Angle (6.5.2.3)	MIT	See Note 8 below Table 6
22.	Minutiae Quality (6.5.2.4)	MIT	This test specification previously required minutia quality values to be zero. This requirement no longer applies. It did not and does not apply to the PIV operational specification.
23.	Extended Data Block Length (6.6.1.1)	0	No bytes <b>shall</b> be included following this field.

END OF TABLE

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Acronym	Meaning
MIT	mandatory at time of instantiation For PIV Certification, a mandatory value that <b>shall</b> be determined at the time the record is instantiated and <b>shall</b> follow the practice specified in [FINGSTD]

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### 1415 **A.3.2 Template matcher**

1416 A template matcher **shall** be certified as a software library. For PIV, a matcher is a software function that compares  
1417 enrollment templates with authentication templates to produce a similarity score. The similarity score **shall** be an  
1418 integer or real value quantity. The enrollment templates represent the PIV Card templates. The authentication  
1419 templates represent those extracted from live authentication fingerprints. A supplier's implementation, submitted  
1420 for certification, **shall** satisfy the API specification published by the test organizer.

1421 The API specification will support at a minimum the comparison of one authentication template (from an individual's  
1422 primary or secondary fingers) with one enrollment template (from either the same or another individual's same  
1423 finger). Both templates **shall** conform to the Table 6 profile of [MINUSTD].

1424 The test **shall** neither prescribe nor prohibit methods whereby fingers' material **shall** be employed in the core  
1425 comparison. The only constraint is that all invocations of the matching function **shall** yield a similarity score regardless  
1426 of the input templates. Larger scores **shall** be construed as indicating higher likelihood that the input data originate  
1427 from the same person. A failure or refusal to compare the inputs **shall** in all cases result in the reporting of a score.  
1428 This document recommends implementers report a low score in this case.

1429 The input [MINUSTD] enrollment templates **shall** be prepared by the test agent using software from a supplier. The  
1430 input [MINUSTD] authentication templates **shall** be the output of the template generation software provided by the  
1431 supplier of the matcher under test.

### 1432 **A.4 Test procedure**

1433 The testing laboratory **shall** publish a test specification document. This document **shall** establish deadlines for  
1434 submission of products for certification.

1435 The supplier of a template generator **shall** submit a request for certification to the testing laboratory. The testing  
1436 laboratory **shall** provide a set of image samples to these suppliers. The supplier **shall** submit templates from this data  
1437 to the testing laboratory. The supplier **shall** submit the template generator to the testing laboratory. The testing  
1438 laboratory **shall** execute it and check that it produces identical templates to those submitted by the supplier. The  
1439 testing laboratory **shall** apply a conformance assessor to the templates. The testing laboratory **shall** report to the  
1440 supplier whether identical templates were produced and whether the templates are conformant to the specifications  
1441 in Table 19. This validation process may be iterative.

1442 The supplier of a template matcher **shall** submit a request for certification to the testing laboratory. The testing  
1443 laboratory **shall** provide a set of samples to these suppliers. This set **shall** support debugging and **shall** consist of  
1444 images representative of those collected in PIV registration. The supplier **shall** submit similarity scores from this data  
1445 to the testing laboratory. The supplier **shall** submit the template matcher to the testing laboratory. The testing  
1446 laboratory **shall** execute it and check that it produces identical scores to those submitted by the supplier. The testing  
1447 laboratory **shall** report to the supplier the result of the check. This validation process may be iterative.

1448 The testing laboratory **shall** apply all template generators to the first biometric sample from each member of the test  
1449 corpus. The testing laboratory **shall** invoke all template matchers to compare the resulting enrollment templates with  
1450 second authentication templates from each member of the corpus. The authentication template **shall** be generated  
1451 by the matcher supplier's generator (i.e. not by another supplier's generator). This **shall** be done for all pair wise  
1452 combinations of template generators and template matchers. The result is a set of genuine similarity scores for each  
1453 combination.

1454 The testing laboratory **shall** invoke all template matchers to compare enrollment templates with second  
1455 authentication templates from members of a disjoint population. The authentication template **shall**, in all cases, be  
1456 generated by the matcher supplier's generator. This **shall** be done for all pair wise combinations of template  
1457 generators and template matchers. The result is a set of impostor similarity scores for each combination. The order  
1458 in which genuine and impostor similarity scores are generated **shall** be randomized (i.e. it is not implied by the order  
1459 of the last two paragraphs).

1460 The testing laboratory **shall** sum the similarity score obtained from matching of the image of a primary finger with  
1461 that obtained from matching of the image of a secondary finger. This sum-rule fusion represents two-finger  
1462 authentication.

## 1463 **A.5 Determination of an interoperable group**

1464 The testing laboratory **shall** compute the detection error tradeoff characteristic (DET) for all pair wise combinations  
1465 of the template generators and template matchers. The testing laboratory **shall** generate a rectangular  
1466 interoperability matrix (see [PERFSWAP]). The matrix has rows corresponding to the generators and columns  
1467 corresponding to the matchers. Each element of the interoperability matrix **shall** be the false reject rate at a fixed  
1468 false accept rate. This value corresponds to one operating point on the DET. As described in clause A.3.1, the DET  
1469 automatically includes the effect of failure to enroll and acquire.

1470 An interoperable group of template generators and matchers **shall** be established as the largest subgroup of products  
1471 submitted in an initial certification round for which all elements of the interoperability sub-matrix (i.e. FRR values) are  
1472 less than or equal to 1% at a fixed 1% FAR operating point. The condition that all pair wise product combinations should  
1473 be below this threshold is instituted because the PIV application is intolerant of non-interoperable pairs.

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**B Scenario test supporting certification of an iris camera**

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An iris camera **shall** be certified only if it demonstrates adequate accuracy and speed in the scenario test defined in this Annex. A laboratory **shall** execute a test in formal conformance to the scenario testing requirements in clause 7 of the ISO/IEC 19795-2:2007 *Testing Methodologies for Technology and Scenario Evaluation* standard [PERFSCEN]. The test laboratory **shall** additionally execute the test given the design and reporting constraints given in Table 20 - the specifications define the scenario under test, and restrict the parameters of the test design to ensure production of actionable performance data while mitigating the cost of the test.

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The test laboratory **shall** deliver a test report to the requesting Agency. The test report **shall** conform to the reporting requirements of [PERFSCEN] and should report all accuracy and speed data mentioned in clause 6.7.1.2 of this document.

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**Table 20 – Profile of ISO/IEC 19795-2 for iris camera testing**

#	ISO/IEC 19795-2 clause	Test parameter, topic or requirement	PIV specific scenario; test execution practice
1	7.1.2.1	Concept of operations	A test to represent a physical access control scenario for an habituated population
2	7.1.2.2	Comparison functionality	One-to-one verification, after presentation of a PIV Card or equivalent as an identity claim. The test may proceed without reading iris imagery from the token i.e. it may be stored on a server.
3	7.1.2.3	Evaluation environment	Indoors, entrance, vestibule, atrium, or interior office, without augmentation of the environmental lighting
4	7.1.2.4	Test platform	Not specified
5	7.1.3.1	Test subject instruction	The test crew may be instructed on how to use the biometric system.
6	7.1.3.2	Test subject training	The test crew may execute up to ten enrollment and ten verification attempts before starting the test.
7	7.1.3.3	Attended enrolment	The enrolment attempts may be attended The attendant should be distinct from the laboratory staff involved in the test measurements
8	7.1.3.3	Unattended verification	The verification attempts <b>shall</b> be unattended
9	7.1.3.4	Guidance	During enrollment, the operator may guide the user on correct preparation and use of the system
10	7.1.3.5	Test order	The test may proceed with several devices being evaluated in parallel.
11	7.1.3.6	Test subject identifiers	The test should include presentation of a PIV card or similar electronic token that identifies the individual
12	7.1.4.1	Enrolment level of effort	Either or both eyes may be enrolled. The maximum number of presentations allowed for enrolment is three. The maximum duration of the entire enrollment transaction is 60 seconds.
13	7.1.4.2	Verification level of effort	Either or both eyes may be verified. The maximum number of presentations allowed for verification is three. The maximum duration of the biometric part of the entire verification transaction is 12 seconds. This may include presentation of the identity token.
14	7.1.4.3	Reference adaptation	The enrolment data <b>shall</b> not be augmented or updated during verification attempts.
15	7.1.4.5	Native configuration	The camera and ancillary software <b>shall</b> be pre-configured by the manufacturer prior to the start of the test. The test laboratory <b>shall</b> not further customize or reconfigure any component.
16	7.1.5	Multiple transactions	A test subject <b>shall</b> execute three attempts to verify as himself. This constitutes a transaction.
17	7.1.5	Multiple visits	A test subject <b>shall</b> visit on two separate days. The enrollment and genuine verification transactions <b>shall</b> not be conducted on the same day.
18	7.1.6	Executing genuine trials	A test subject <b>shall</b> execute two or more genuine transactions.
19	7.1.6	Executing impostor trials	A test subject <b>shall</b> execute at least three impostor transactions against different identities by presentation of another individual's identity token. The test subject <b>shall</b> not be aware of whether she is making a genuine or impostor presentation.
20	7.1.7	Image and subject identity collection	The test laboratory <b>shall</b> retain all collected images. The camera or its ancillary software <b>shall</b> export one image per enrollment per eye in ISO/IEC 19794-6:2011 format.
21	7.2.2	Test crew habituation	The test crew should be habituated or pre-trained to mimic habituation. The test crew may



			have prior use of the iris camera and system
22	7.2.3	Test crew composition	The test crew <b>shall</b> be comprised of at least 250 individuals who appear on two or more occasions. The test crew <b>shall</b> include at least 40% males. The test crew <b>shall</b> include at least 40% subjects with age above 40.
23	7.2.4	Test subject management	Each subject <b>shall</b> be assigned an identity token.
24	7.3.1	Performance	Specification appear in clause 6.7.1.2
25	7.3.2	Enrolment performance	Failure to enroll rate <b>shall</b> be calculated as the fraction of persons for which at least one eye cannot be enrolled
26	7.3.3	Failure-to-acquire performance	Failure to acquire events, if detected, <b>shall</b> be counted and reported.
27	7.3.4	Verification performance	False rejection rates <b>shall</b> be computed as the fraction of genuine subject-transactions that result in verification failure. If false acceptance occurs, testing should be stopped.
28	7.3.5	Identification metrics	None
29	7.3.6	Generalized error rates including failure to acquire	Failure to acquire events encountered during genuine subject transactions <b>shall</b> be combined with false rejects to produce an effective or generalized false rejection rate.
30	7.3.7	Interim analyses	A test may be terminated early if the observed measurements support, at a statistically supported 99% confidence level, the hypothesis that the PIV requirements on FRR and capture time are violated.

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