Case 8:08-cv-00242-CJC-MLG Document 1 Filed 03/04/2008 Page 1 of 19 MAR-04-200B 16:48 CAL EXPRESS OF LA 2139897896 P.005 MOLLY WHITE, Cal. Bar No. 171448 1 E-mail: whitem@sec.gov 2 FINOLA H. MANVELIAN, Cal. Bar No. 180681 E-mail: manvelianf@sec.gov MARSHALL SPRUNG, Cal. Bar No. 188253 3 E-mail: sprungm@sec.gov JUNLING MA, Cal. Bar No. 213241 E-mail: maj@sec.gov 5 Attorneys for Plaintiff Securities and Exchange Commission б Rosalind Tyson, Acting Regional Director
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Telephone: (323) 965-3998 7 8 9 Facsimile: (323) 965-3908 10 11 UNITED STATES DISTRICT COURT 12 CENTRAL DISTRICT OF CALIFORNIA 13 SOUTHERN DIVISION 14 15 SACV 08 - 0242 AG (MLGx) 16 SECURITIES AND EXCHANGE Case No. COMMISSION, 17 COMPLAINT 18 Plaintiff, VS. 19 NANCY M. TULLOS, 20 21

Defendant.

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1. This matter involves improper stock option backdating at Broadcom 24 Corporation ("Broadcom" or the "Company"), which resulted in the Company's 25 issuance of false financial statements that concealed billions of stock-based 26

compensation expenses from shareholders. From June 1998 through May 2003, 27

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- Broadcom systematically backdated employee and officer stock options to coincide with the dates of low closing prices for the Company's common stock without properly recording the compensation expenses associated with such options. In January 2007, Broadcom restated its financial results for the years 1998 through 2005 and reported an additional \$2.22 billion in compensation expenses.
- From August 1998 through 2003, defendant Nancy M. Tullos 2. ("Tullos") was Broadcom's vice-president of human resources. Tullos knew about and participated in the scheme to backdate options at Broadcom. She communicated false grant dates selected by others within the Company, and administered allocations of options to particular employees well after a retroactive grant date had been selected. She also assembled and provided spreadsheets of stock option allocations for the backdated grants to finance and shareholder services employees at Broadcom, with the knowledge that these employees would use such information to prepare Broadcom's books and records and public filings. In addition, Tullos backdated employee records to conceal the grant of backdated options to at least one new employee. Tullos personally benefited from the scheme, in that she received and exercised backdated stock options that were in the money by approximately \$1.26 million.
- 3. By engaging in the acts alleged in this Complaint, Tullos, among other things, violated Section 17(a)(3) of the Securities Act of 1933 ("Securities Act"), an antifraud provision, falsified books and records, and aided Broadcom's filing of false financial results. The Securities and Exchange Commission ("Commission") seeks an order enjoining Tullos from future violations of the securities laws, requiring her to disgorge ill-gotten gains, pay prejudgment interest, and pay a civil monetary penalty.

#### JURISDICTION AND VENUE

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4. This Court has jurisdiction over this action pursuant to Sections 20(b),

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- 20(d)(1), and 22(a) of the Securities Act, 15 U.S.C. §§ 77t(b), 77t(d)(1), and 77v(a), and Sections 21(d), 21(e), and 27 of the Securities Exchange Act of 1934 ("Exchange Act"), 15 U.S.C. §§ 78u(d), 78u(e), and 78aa. Defendant Tullos, directly or indirectly, made use of the means or instrumentalities of interstate commerce, of the mails, or of the facilities of a national securities exchange in connection with the transactions, acts, practices, and courses of business alleged in this Complaint.
- 5. Venue is proper in this district pursuant to Section 22(a) of the Securities Act, 15 U.S.C. § 77v(a), and Section 27 of the Exchange Act, 15 U.S.C. § 78aa, because defendant Tullos resided within this district during the relevant time period and certain of the transactions, acts, practices, and courses of conduct constituting violations of the laws alleged in this Complaint occurred within this district.

#### THE DEFENDANT

6. Nancy M. Tullos, 56, is a resident of Dana Point, California. She served as Broadcom's vice-president of human resources from August 1998 to June 2003, when she left Broadcom.

#### RELEVANT ENTITY

7. Broadcom is a California corporation headquartered in Irvine, California. It designs, develops, and supplies semiconductors for wired and wireless communications markets. At all relevant times, Broadcom's common stock was registered under Section 12(g) of the Exchange Act, 15 U.S.C. §78l(g), and was traded on the Nasdaq National Market under the symbol "BRCM."

#### **FACTS**

#### A. **Stock Options at Broadcom**

8. After Broadcom went public in April 1998, it experienced tremendous growth, expanding from approximately 300 employees in 1998 to about 3000

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- employees in 2002. Broadcom operated in the highly competitive high-tech market, where retaining talented employees was a top priority. Another priority, as set forth by Broadcom's former CEO, was to preserve cash. In order to preserve cash, Broadcom maintained a ceiling of \$110,000 annual cash salary for almost all employees and officers during the relevant period. As a result, Broadcom relied heavily on stock options to recruit and retain employees.
- 9. Each stock option gave the grantee the right to buy one share of Broadcom's stock from the Company at a set price, called the "exercise" price or "strike" price, on a future date, after the option had vested. The option was "inthe-money" whenever the trading price of Broadcom's common stock exceeded the option's exercise price. The option was "at-the-money" whenever the trading price of Broadcom's common stock and the exercise price were the same. The option was "underwater" or "out-of-money" whenever the trading price of Broadcom's common stock was less than the exercise price.
- 10. From June 1998 through May 2003, Broadcom granted both annual and periodic options to its employees and officers under its stock option plans. The annual option award to all eligible employees was called a "focal" grant. Before 2000, focal grants were awarded to employees on or about the anniversary date of their employment. Periodic options were awarded to selected employees. These options included new hire grants, performance and promotion grants, patent grants, and "top-up" grants that were made in connection with acquisitions.
- 11. During the relevant period, the primary plan pursuant to which Broadcom granted employee stock options required that incentive options (defined by Section 422 of the Internal Revenue Code), which received favorable tax treatment, be priced at no less than "the fair market value of the company's common stock on the date of the grant," while non-qualified options (defined as any option that is not an incentive option) could be granted at no less than 85% of

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the fair market value on the date of the grant. Notwithstanding these provisions, Broadcom's practice was to grant all stock options with an exercise price that purportedly matched the fair market value of the Company's stock on the grant date.

#### В. Accounting For Employee Stock Options

12. Throughout the relevant period, Broadcom accounted for stock options pursuant to Accounting Principles Board Opinion No. 25, Accounting for Stock Issued to Employees ("APB 25"). Under APB 25, a public company is allowed to grant stock options to employees without recording an expense so long as the options are granted at-the-money. However, if a company grants "in-themoney" options, the company is required to record as an expense the difference between the exercise price and the quoted market price on the "measurement date" over the vesting period of the options on its financial statements. The measurement date, as defined by APB 25, is the first date on which the following information is known: (i) the number of options that an individual employee is entitled to receive, and (ii) the exercise price. The stock options Broadcom granted to its employees typically had a vesting period of four years, during which a proportion of the option shares became exercisable periodically. Consequently, granting in-the-money options to employees could have had a significant impact on the expense and income (or loss) reported to Broadcom's shareholders.

#### C. **Backdating Scheme At Broadcom**

13. During the relevant period, Broadcom granted stock options to its employees and officers, including executives who fell within the definition of "officer" under Rule 16a-1(f) of the Securities Exchange Act of 1934, 17 C.F.R. § 240.16a-1(f) ("Section 16 officers"). Option grants to employees and non-Section 16 officers were supposed to be approved by a two-member option committee comprised of the Company's two co-founders (its former CEO and its current

chairman of the board of directors and chief technical officer), while grants to Section 16 officers were supposed to be approved by a compensation committee comprised of two outside directors. Notwithstanding the distinction between the two committees, the two co-founders determined option grants for all officers, including Section 16 officers.

- 14. Option committee and compensation committee approval of option grants was documented by unanimous written consents ("UWCs") approving grants "effective as of" a specified date. The UWCs, however, were prepared weeks or months after the "as of" date. The UWCs typically referred to an attached schedule that listed the names of the grantees and the number of shares subject to each option. During the relevant period, many of the UWCs lacked schedules. Even when schedules were attached to the UWCs, they were prepared long after the "as of" date, and were frequently changed after that date.
- 15. For the periodic grants and focal grants Broadcom made in 1998 and 1999, the human resources and shareholder services departments maintained schedules of employees who were eligible to receive options. Beginning in 2000, for annual company-wide focal grants, Broadcom's senior management first established a pool of options, which was then subdivided and distributed to all of the business units for allocation to their respective employees. Supervisors for business units then submitted their grant recommendations to Tullos, who assembled the master grant list for final approval by the Company's co-founders.
- 16. From June 1998 through May 2003, the option committee purportedly approved as many as 88 option grants. However, for most if not all of these grants, there were no option committee "meetings" or decisions made on the purported grant dates. Instead, Broadcom's then-CFO determined the grant dates retroactively, after reviewing a list of closing stock prices for several Fridays (the days the option committee purportedly held meetings) and selecting a Friday with

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the lowest closing price.

- 17. In addition to selecting grant dates after the fact, Broadcom, through its senior officers, including Tullos, systematically allocated options to individual employees after the grant date had been determined. Tullos and her staff routinely added or deleted option awards after the grant date at the request of others under the guise of "administrative errors."
- In June 1999, in an effort to recruit one engineer, the former CEO 18. offered him backdated and thus in-the-money options to acquire 120,000 shares of Broadcom stock at an exercise price of \$88.375, which was the closing price on May 25, 1999. Yet the engineer did not begin working at Broadcom until June 28, 1999, and on that date Broadcom's stock closed at \$118. Tullos prepared a backdated offer letter and backdated personnel action notice for the engineer to reflect the backdated hire date of May 25, 1999. When a colleague inquired about whether the engineer's options should be priced from his "exploratory employment date 5/25/99" or six months later and commented that "there was such an issue made about making his start date 5/25/99 (most likely to lock in a particular price)," Tullos replied in a one line email that same day: "pls. delete this message."

#### D. May 26, 2000 Focal Grant

19. Broadcom made its first company-wide focal grant purportedly on May 26, 2000 at an exercise price of \$118.38 per share, the lowest price for Broadcom stock between October 1999 and November 2000. However, that grant date was selected on or about May 30, 2000. Weeks after the purported grant date, in early July, Tullos distributed pools of options to Broadcom's business units for allocation to individual employees, a process that was not completed until early to mid-September. After that, Tullos and her staff recorded numerous changes to the allocations requested by others throughout January 2001 under the guise of "administrative errors."

- 20. The delay caught the attention of Broadcom's auditors in late July 2000, when Broadcom's stock price had risen from \$118 to well over \$200. Senior management at Broadcom, including Tullos, feared that the Company would need to change the grant date or record a \$700 million compensation charge to reflect the difference between the May and July stock price. While the Company's finance department conducted intense discussions with the auditors, on July 28, 2000, Tullos sent an email to the then director of compensation stating that "[c]hanging the strike price now or taking compensation changes [sic] are both unacceptable to me."
- 21. In the end, the auditors signed off on the May 26, 2000 grant without insisting on a compensation charge. In a September 11, 2000 email to Tullos and others, Broadcom's then director of financial reporting warned that:

Going forward, we can expect much greater scrutiny by [the audit firm] on our option granting process. I strongly recommend for next year's focal grant that we have all the names and numbers ready before we select a price date. I do not believe that [the audit firm] will grant us any flexibility on this in the future.

As a result, by September 2000 Tullos knew or should have known that allocating options to individual employees after a grant date had been determined would trigger accounting consequences.

22. Tullos received options to purchase 45,000 shares of Broadcom stock from the May 26, 2000 grant.

#### E. The 2001 Grants

23. In late 2000, Broadcom's stock price began declining steadily, along with other technology companies, and was trading at the \$30 level in March 2001. As a result, many employees' stock options became "underwater." The underwater options had a huge impact on employee morale, because at the time Broadcom paid below-the-market cash salaries and relied heavily on stock options to make its

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- compensation package competitive. To address employee concerns, Broadcom commenced a tender offer in May 2001. The tender offer would allow employees to exchange their underwater options for new options, which could only be issued six months and a day after the close of the tender offer period. The tender offer period closed on June 23, 2001. For those employees who declined to participate in the tender offer, Broadcom granted focal and other options on Sunday, June 24, 2001 with the exercise price of \$33.68, which was the close price on the previous Friday, June 22, 2001. Afterwards, Broadcom made two additional focal grants to employees and officers who declined to participate in the tender offer with purported grant dates of October 1 and October 19, 2001. Purportedly on December 24, 2001, Broadcom granted replacement options to those who participated in the tender offer.
- At the time of the June 24, 2001 grant, the former CEO had not completed allocations of options to officers/employees who reported directly to him, including several Section 16 officers. However, consistent with prior practices, Tullos processed the grant assuming that the allocation for the former CEO's "direct reports" would be provided later. However, in September 2001, when these allocations had still not been provided and Broadcom's stock price dropped below the June 24 price of \$33.68, that grant date was abandoned.
- 25. On November 2, 2001, a grant date of October 1, 2001 was selected at the strike price of \$18.77, the lowest price of Broadcom stock in 2001. Later, the former CEO decided to seize the low \$18.77 price to grant additional stock options to two groups of employees: (i) top performers, and (ii) those employees whose existing options would be fully vested in the next two years. From mid-November to early December 2001, Tullos analyzed the status of employee options and worked with the business units to identify the recipients of such grants.
  - The former CEO did not submit allocations for his "direct reports" on 26.

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- the purported October grant until January 2, 2002. Because of the former CEO's delay, Tullos worried that employees would resent officers receiving the lower strike price of \$18.77 when the rank and file received the June 24 price of \$33.68. She therefore proposed to grant options to Section 16 officers at the above-themarket price of \$33.68 price, but the former CEO disagreed.
- 27. On January 3, 2002, Tullos emailed several senior officers, including one of the two option committee members, the former CFO, and the general counsel, stating that the CEO "would like to find another opportunistic date, say \$25.55 on 10/5 or \$29.25 on 10/19." This was the first mention of October 19, 2001 as a possible grant date. Upon receipt of Tullos's January 3, 2002 email, the option committee member immediately approved the use of the October 19, 2001 price. The next day, Tullos confirmed to the in-house counsel responsible for preparing the UWC for the compensation committee, who was also on the previous email, that Section 16 officers had been granted options on October 19, 2001. However, the senior officers, including Tullos, knew, or should have known, that one member of the two-member compensation committee had died in July 2001 and had not been replaced.
- 28. Meanwhile, the tender offer's six-month-and-a-day waiting period ended. Broadcom had from December 24, 2001 to January 31, 2002 to re-grant options to those employees who participated in the tender offer. At the end of December 2001, the senior officers, including Tullos, deliberated on when to grant the options. On January 4, 2002, the former CFO sent an email to the two option committee members copying, among others, the general counsel and Tullos:

I VERY strongly recommend that these options be priced as of Dec 24 (\$39 & change). The absolute drop dead for this decision is Friday Jan 4. If there are no objections I would like to go ahead and price as of that date.... Given the recent market performance, I think that we should grab the Dec 24 price.

Later that day, Tullos confirmed to the two option committee members, the former

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27 28 CFO and the in-house counsel that the option and compensation committees had approved the re-grant on December 24, 2001, even though all senior officers, including Tullos, knew, or should have known, that the date was selected retroactively, and that a member of the compensation committee had died in July 2001 and had not been replaced. The December 24, 2001 price of \$39.75 was the lowest during the entire re-grant window.

29. Tullos did not participate in the 2001 tender offer. Tullos received options to purchase 17,452 and 60,000 shares of Broadcom stock from the June 24, 2001 and October 1, 2001 grants, respectively.

#### F. The 2002/2003 Focal Grants

- 30. In March 2002, Broadcom's stock price began a steady decline. Tullos began preparing the 2002 focal grant in the spring of 2002. On or about May 17, 2002, Tullos announced the option committee approval of the grant on May 10, 2002 at an exercise price of \$24.54. She later was instructed to abandon that date when the price of Broadcom's stock fell even further. Toward late June 2002, Tullos had to answer numerous inquiries daily from anxious employees waiting for their focal grants. For example, on June 26, 2002, in response to an employee email inquiry, Tullos wrote, "I really do not understand why I keep getting these questions, particularly from people that have been at [Broadcom] a long time. I cannot respond fully in writing, but in case you haven't noticed, the stock continues to drop." In another email communication on the same date, she said "[t]he problem is that I cannot tell you what we are doing (post-Enron, now Worldcom)."
- 31. In mid-June, one member of the option committee suggested that Broadcom take advantage of "a favorable strike price" and grant 2003 focal options at the same time as the 2002 grant, hence making it a "double focal" grant. The former CFO, however, rejected the proposal in early July because of the huge

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- dilution impact (of more than 31 million shares). Tullos then appealed to the option committee member, and he revived the double focal grant.
- Broadcom awarded the "double focal" option grant on a purported 32. grant date of July 3, 2002 at an exercise price of \$15.74, although it appears that the former CFO selected the date retroactively around mid-July 2002. At the time, the allocation for the 2002 portion of the grant was completed. Tullos rolled out the allocation for the 2003 portion of the focal grant to business units on or about July 16. Except for a few units and the former CEO, Tullos assembled individual allocation recommendations during the last week of July, although she and her staff continued to make changes through at least August 7, 2002. In an email dated July 19, 2002, Tullos complained that she had to meet with members of all of the business units in person in order to complete the allocation for the 2003 portion of the focal grant, because the former CFO did not want her to "communicate anything in writing since it would leave an email trail of unfavorable dates." The July 3, 2002 price of \$15.74 was the second lowest stock price in 2002 until September 5, 2002.
- The July 3, 2002 grant did not include the former CEO's "direct 33. reports" because the former CEO did not submit his allocation until July 26, 2002. By July 26, 2002, however, the July 3 grant date had been surrendered. On August 5, 2002, Broadcom's stock price closed at \$15.74, exactly the same closing price as July 3. The next day, the former CFO priced the grant for the former CEO's "direct reports," including several Section 16 officers, at August 5's price of \$15.74. Tullos knew or should have known that the option and compensation committees did not approve any stock option grant on August 5, 2002.
- 34. Tullos received options to purchase 140,000 shares of Broadcom stock from the August 5, 2002 grant.

#### G. The May 19, 2003 Focal Grant

35. Broadcom granted focal options to newly hired employees who did not participate in the 2002/2003 double focal grant with a purported grant date of May 19, 2003 at an exercise price of \$20.00. Tullos knew that the option committee did not approve the grant on May 19, 2003, because she personally sought the committee's approval of the grant on June 5, 2003, when Broadcom's stock price closed at \$26.66.

#### H. Tullos Benefited From the Scheme

36. During the relevant period, Tullos received backdated options on at least four occasions, including options granted as of October 22, 1999, May 26, 2000, October 1, 2001, and August 5, 2002. Collectively, those options were inthe-money by approximately \$11 million. Tullos exercised options from the October 1, 2001 and August 5, 2002 grants and sold shares of Broadcom stock. In doing so, she received an "in-the-money" benefit of \$1,260,455.40.

### I. Broadcom's Materially False And Misleading Forms 10-K And 10-Q

- 37. At all relevant times, Broadcom's public filings affirmatively stated that the Company accounted for its employee stock options in accordance with APB 25, which requires that compensation expense be recorded when in-themoney options are granted.
- 38. From June 1998 through May 2003, in contravention of the Company's 1998 Stock Option Plan and practice of granting only at-the-money options, Broadcom backdated stock option grants to award in-the-money options to employees. In so doing, Broadcom never recorded any compensation expense as required by APB 25. As a result, each of Broadcom's Forms 10-K for fiscal years 1998 through 2005, and each of its Forms 10-Q during the same period, materially understated Broadcom's compensation expenses and materially overstated its net income and/or understated its loss. In fact, Broadcom's January 2007 restatement

of its financial statements disclosed that its compensation expense was understated by approximately \$2.2 billion from 1998 through 2005.

39. Although Tullos did not prepare or review Broadcom's Forms 10-K and 10-Q, she provided stock option allocation information to Broadcom's finance and shareholder services departments, with the knowledge that the schedules she provided would be incorporated in the Company's documentation of option grants and used in preparing Broadcom's filings with the Commission. Tullos also knew that the stock option numbers were reflected in the public filings on at least a quarterly basis. Tullos also participated in communicating false grant dates within the company. By participating in the backdating scheme, Tullos contributed to Broadcom's preparation of false and misleading periodic reports that were filed with the Commission.

#### J. Broadcom's False Books and Records and Accounting Controls

- 40. By virtue of Tullos's conduct, Broadcom's books and records falsely and inaccurately reflected, among other things, option grant dates, exercise prices, schedules of employee stock option allocations for particular grants, stock-based compensation expenses, operating results, and employee hiring dates. For example, on occasions Tullos knowingly communicated false grant dates. She provided option allocation spreadsheets knowing that such information would be incorporated in the Company's documentation of option grants and used in preparing Broadcom's filings with the Commission. She and her staff made frequent changes to option allocations requested by others under the guise of "administrative errors." Tullos also backdated an employee's personnel records in order to provide backdated options to that employee.
- 41. As director of Broadcom's human resources department, Tullos administered Broadcom's process for preparing option allocation schedules attached to board committee UWCs, and in numerous instances was responsible

for the preparation of these schedules.

42. Tullos failed to maintain Broadcom's system of controls by, among other things, participating in communicating false grant dates and/or providing option allocations for backdated option grants that were included in UWCs approving those grants.

#### FIRST CLAIM FOR RELIEF

#### FRAUD IN THE OFFER OR SALE OF SECURITIES

### Violations of Section 17(a)(3) of the Securities Act

- 43. The Commission realleges and incorporates by reference ¶¶ 1 through 42 above.
- 44. Defendant Tullos, by engaging in the conduct described above, directly or indirectly, in the offer or sale of securities by the use of means or instruments of transportation or communication in interstate commerce or by the use of the mails, engaged in transactions, practices, or courses of business which operated or would operate as a fraud or deceit upon the purchaser.
- 45. By engaging in the conduct described above, Defendant Tullos violated, and unless restrained and enjoined will continue to violate, Section 17(a)(3) of the Securities Act, 15 U.S.C. § 77q(a)(3).

# SECOND CLAIM FOR RELIEF

#### FALSIFICATION OF RECORDS

# Violations of Sections 13(b)(5) of the Exchange Act and Rule 13b2-1 thereunder

- 46. The Commission realleges and incorporates by reference ¶¶ 1 through 42 above.
- 47. Defendant Tullos, by engaging in the conduct described above, directly or indirectly, falsified or caused to be falsified Broadcom's books, records and accounts subject to Section 13(b)(2)(A) of the Exchange Act, 15 U.S.C. §

78m(b)(2)(A).

48. By engaging in the conduct alleged above, Defendant Tullos violated Section 13(b)(5) of the Exchange Act, 15 U.S.C. § 78m(b)(5), and Exchange Act Rule 13b2-1, 17 C.F.R. § 240.13b2-1, which prohibits any person from circumventing or failing to implement a system of internal accounting controls, or from knowingly falsifying any book, record, or account described in Section 13(b)(2) of the Exchange Act, 15 U.S.C. § 78m(b)(2). Unless restrained and enjoined, defendant Tullos will continue to violate Section 13(b)(5) of the Exchange Act, 15 U.S.C. § 78m(b)(5), and Exchange Act Rule 13b2-1, 17 C.F.R. § 240.13b2-1.

# THIRD CLAIM FOR RELIEF VIOLATIONS OF COMMISSION PERIODIC REPORTING REQUIREMENTS

# Aiding and Abetting Broadcom's Violations of Section 13(a) of the Exchange Act, and Rules 12b-20, 13a-1, and 13a-13 thereunder

- 49. The Commission realleges and incorporates by reference ¶¶ 1 through 42 above.
- 50. Broadcom violated Section 13(a) of the Exchange Act, 15 U.S.C. § 78m(a), and Rules 12b-20, 13a-1, and 13a-13, 17 C.F.R. §§ 240.12b-20, 240.13a-1, and 240.13a-13, thereunder, by filing with the Commission materially false and misleading annual reports on Forms 10-K for the fiscal years 1998 through 2005, and by filing with the Commission materially false and misleading quarterly reports on Forms 10-Q for the same period.
- 51. Defendant Tullos knowingly provided substantial assistance to Broadcom's violation of Section 13(a) of the Exchange Act, 15 U.S.C. § 78m(a), and Rules 12b-20, 13a-1, and 13a-13, 17 C.F.R. §§ 240.12b-20, 240.13a-1, and 240.13a-13, thereunder.

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52. By engaging in the conduct described above and pursuant to Section 20(e) of the Exchange Act, 15 U.S.C. § 78t(e), Defendant Tullos aided and abetted Broadcom's violations, and unless restrained and enjoined will continue to aid and abet violations, of Section 13(a) of the Exchange Act, 15 U.S.C. § 78m(a), and Rules 12b-20, 13a-1, and 13a-13, 17 C.F.R. §§ 240.12b-20, 240.13a-1, and 240.13a-13, thereunder.

# FOURTH CLAIM FOR RELIEF

#### RECORD-KEEPING VIOLATIONS

## Aiding and Abetting Violations of Section 13(b)(2)(A) of the Exchange Act

- The Commission realleges and incorporates by reference ¶¶ 1 through 53. 42 above.
- 54. Broadcom violated Section 13(b)(2)(A) of the Exchange Act, 15 U.S.C. § 78m(b)(2)(A), by failing to make or keep books, records, and accounts that in reasonable detail accurately and fairly reflected its transactions and disposition of its assets.
- Defendant Tullos knowingly provided substantial assistance to Broadcom's violation of Section 13(b)(2)(A) of the Exchange Act, 15 U.S.C. § 78m(b)(2)(A).
- 56. By engaging in the conduct described above and pursuant to Section 20(e) of the Exchange Act, 15 U.S.C. § 78t(e), Defendant Tullos aided and abetted Broadcom's violations, and unless restrained and enjoined will continue to aid and abet violations, of Section 13(b)(2)(A) of the Exchange Act, 15 U.S.C. § 78m(b)(2)(A).

#### FIFTH CLAIM FOR RELIEF

#### INTERNAL CONTROLS VIOLATIONS

## Aiding and Abetting Violations of Sections 13(b)(2)(B) of the Exchange Act

57. The Commission realleges and incorporates by reference ¶¶ 1 through

42 above.

- 58. Broadcom violated Section 13(b)(2)(B) of the Exchange Act, 15 U.S.C. § 78m(b)(2)(B), by failing to devise and maintain a system of internal accounting controls sufficient to provide reasonable assurances that transactions were recorded as necessary to permit preparation of financial statements in conformity with GAAP and to maintain the accountability for assets.
- 59. Defendant Tullos knowingly provided substantial assistance to Broadcom's violation of Section 13(b)(2)(B) of the Exchange Act, 15 U.S.C. § 78m(b)(2)(B).
- 60. By engaging in the conduct described above and pursuant to Section 20(e) of the Exchange Act, 15 U.S.C. § 78t(e), Defendant Tullos aided and abetted defendant Broadcom's violations, and unless restrained and enjoined will continue to aid and abet violations, of Section 13(b)(2)(B) of the Exchange Act, 15 U.S.C. § 78m(b)(2)(B).

#### PRAYER FOR RELIEF

WHEREFORE, the Commission respectfully requests that the Court:

- (a) Issue findings of fact and conclusions of law that Defendant Tullos committed the violations alleged and charged herein.
- (b) Issue judgments, in a form consistent with Rule 65(d) of the Federal Rules of Civil Procedures, permanently enjoining Defendant Tullos, her agents, servants, employees, attorneys, and those persons in active concert or participation with her, who receive actual notice of the order by personal service or otherwise, from violating Section 17(a)(3) of the Securities Act, 15 U.S.C. § 77q(a)(3), Section 13(b)(5) of the Exchange Act, 15 U.S.C. § 78m(b)(5), and Rule 13b2-1, 17 C.F.R. § 240.13b2-1, thereunder, and from aiding and abetting violations of Sections 13(a), 13(b)(2)(A), and 13(b)(2)(B) of the Exchange Act, 15 U.S.C. § 78m(a), 78m(b)(2)(A), and 78m(b)(2)(B), and Rules 12b-20, 13a-1, and 13a-13, 17

- C.F.R. §§ 240.12b-20, 240.13a-1, and 240.13a-13, thereunder.
- (c) Order Defendant Tullos to disgorge all ill-gotten gains from her illegal conduct, together with prejudgment interest thereon.
- (d) Order Defendant Tullos to pay civil penalties under Section 20(d) of the Securities Act, 15 U.S.C. § 77t(d), and/or Section 21(d)(3) of the Exchange Act, 15 U.S.C. § 78u(d)(3).
- (e) Retain jurisdiction of this action in accordance with the principles of equity and the Federal Rules of Civil Procedure in order to implement and carry out the terms of all orders and decrees that may be entered, or to entertain any suitable application or motion for additional relief within the jurisdiction of this Court.
- (f) Grant such other and further relief as this Court may determine to be just and necessary.

DATED: March 4, 2008

Respectfully submitted,

JUNLING MA

Attorneys for Plaintiff

Securities and Exchange Commission