# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

SECURITIES AND EXCHANGE COMMISSION, 100 F Street, N.E. Washington, DC 20549

Plaintiff,

v.

CARL A. ALLEN,

Defendant.

CASE NUMBER 1:07CV00132

JUDGE: Colleen Kollar-Kotelly

DECK TYPE: General Civil

DATE STAMP: 01/ 1/2007

**COMPLAINT** 

Plaintiff Securities and Exchange Commission ("SEC" or "Commission") alleges:

## NATURE OF THE ACTION

- 1. Defendant Carl A. Allen ("Allen") aided and abetted violations of the securities laws by signing audit confirmation letters pertaining to U.S. Foodservice ("USF"), a whollyowned subsidiary of Koninklijke Ahold N.V. ("Royal Ahold" or "Ahold"), that Allen knew, or was reckless in not knowing, were materially false.
- 2. Ahold is a publicly-held company organized in The Netherlands with securities registered with the SEC pursuant to Section 12(b) of the Securities Exchange Act of 1934 ("Exchange Act"). Ahold's securities trade on the New York Stock Exchange and are evidenced by American Depositary Receipts.
- 3. On or about October 17, 2003, Ahold filed its Form 20-F for the fiscal year ended December 29, 2002, which contained restatements for the fiscal years 2000 and 2001, corrected accounting adjustments for fiscal year 2002, and restated amounts for fiscal years 1998 and 1999 included in the five-year summary data. The restatements indicate that, in its original SEC

filings and other public statements, Ahold had overstated: (a) net income by approximately 17.6%, 32.6%, and 88.1% for the fiscal years 2000, 2001 and first three quarters of 2002, respectively; (b) operating income by approximately 28.1%, 29.4%, and 51.3% for the fiscal years 2000, 2001 and first three quarters of 2002, respectively; and (c) net sales by approximately 20.8%, 18.6%, and 13.8% for the fiscal years 2000, 2001 and 2002, respectively. Accordingly, Ahold made materially false and misleading statements in SEC filings and in other public statements for at least fiscal years 2000 and 2001, as well as for the first three quarters of 2002.

- 4. One reason for these misstatements was a large-scale fraud at Ahold's subsidiary, USF, a foodservice and distribution company with headquarters in Columbia, Maryland. The majority of USF's operating income was based on payments by its vendors (referred to herein as "promotional allowances"). USF executives engaged in a scheme that materially inflated the amount of promotional allowances recorded by USF and reflected in operating income on USF's financial statements, which were included in Ahold's Commission filings and other public statements.
- 5. USF executives also provided their independent auditors with false and misleading information and personnel at many of USF's major vendors falsely confirmed overstated promotional allowances to the auditors in connection with year-end audits. Allen provided substantial assistance in this process by signing material false audit confirmation letters.
- 6. The overstated promotional allowances aggregated at least \$700 million for fiscal years 2001 and 2002 and caused Ahold to report materially false operating and net income for those and other periods.

# JURISDICTION AND VENUE

- 7. The SEC brings this action pursuant to Sections 21(d) and 21(e) of the Exchange Act [15 U.S.C. §§ 78u(d) and 78u(3)].
- 8. This Court has jurisdiction over this action pursuant to Sections 21(e) and 27 of the Exchange Act [15 U.S.C. §§ 78u(e) and 78aa]. Defendant directly or indirectly made use of the means or instrumentalities of interstate commerce, or of the mails, or the facilities of a national securities exchange in connection with the transactions, acts, practices and courses of business alleged herein. Certain transactions, acts, practices and courses of business that are the subject of this action, including filings with the SEC, occurred within this District, and venue is proper pursuant to Section 27 of the Exchange Act.

# **DEFENDANT**

9. Carl A. Allen was, at all relevant times, co-owner and CEO of Heritage Bag, which made plastic bags that it sold to U.S. Foodservice. Allen currently resides in Texas.

## STATEMENT OF FACTS

- 10. USF, a foodservice and distribution company with headquarters in Columbia, Maryland, is a wholly-owned subsidiary of Ahold. USF engaged in a scheme to report earnings equal to or greater than its targets, regardless of the company's true performance. The primary method used to carry out this fraudulent scheme was to improperly inflate USF's promotional allowance income and record completely fictitious promotional allowances sufficient to cover any shortfall from budgeted earnings.
- 11. The audit process at USF was systematically corrupted to keep the fraud from being discovered. To hide the truth from the auditors, who attempted to confirm with the vendors the promotional allowance amounts paid and owed, USF convinced vendors like Allen

to sign audit confirmation letters even though the vendors knew, or were reckless in not knowing, that the letters were false.

- 12. The promotional monies earned, paid and receivable stated in the confirmations were grossly inflated and in many cases were simply fictitious, having no relationship to the actual promotional allowances earned, paid or receivable.
- 13. USF personnel contacted vendors and urged them to sign and return the false confirmation letters. In some cases, USF personnel pressured the vendor by, for example, falsely representing that the confirmation was just "an internal number" and that USF did not consider the receivable reflected in the confirmation to be an actual debt that it would seek to collect. In other instances, USF personnel sent side letters to vendors, assuring them that they did not, in fact, owe USF amounts reflected as outstanding in the confirmation letters.
- 14. Allen knowingly provided substantial assistance to USF executives by signing and sending to USF's independent auditors materially false confirmation letters. For the audit of the year ending December 28, 2002, Allen received a confirmation letter from USF stating, in part:

In connection with the audit of our financial statements of U.S. Foodservice, Inc. (USF) for the year ended December 28, 2002, please confirm directly with our auditors, Deloitte & Touche, LLP, 100 South Charles Street, 12<sup>th</sup> Floor, Baltimore, Maryland 21201, the following with respect to Marketing and Merchandising Allowances offered by you to U.S. Foodservice as of December 28, 2002:

Balance due to USF at	\$ 10,891,212
December 29, 2001:	
Less: Payments/Deductions	(22,476,929)
made/allowed during 2002	
Plus: Allowances earned	23,750,000
during 2002	
Ending Balance due to USF at	\$ 12,164,283
December 28, 2002	

At the end of the letter, and directly underneath the sentence "THE ABOVE INFORMATION IS CORRECT AS OF DECEMBER 28, 2002, except as noted below:" Allen signed the letter without noting any exception and returned the letter to USF's independent auditors.

- 15. The amount reflected as "Ending Balance due to USF at December 28, 2002" was overstated by more than 1000 percent and other amounts in the letter were also materially overstated.
- 16. When Allen signed the 2002 audit confirmation letter, he knew, or was reckless in not knowing, the information he was confirming in the letter was materially false. In addition, Allen also obtained from USF a side letter specifically denying that his company was responsible for the amounts set forth in the confirmation.
- 17. For the audit of the year ending December 29, 2001, Allen received a confirmation letter from USF. It stated, in part:

In connection with the audit of our financial statements of U.S. Foodservice, Inc. (USF) for the year ended December 29, 2001, please confirm directly with our auditors, Deloitte & Touche, LLP, 100 South Charles Street, 12<sup>th</sup> Floor, Baltimore, Maryland 21201, the following with respect to Marketing and Merchandising Allowances offered by you to U.S. Foodservice as of December 29, 2001:

Balance due to USF at	\$ 6,905,432
December 30, 2000:	. , , , .
Less: Payments/Deductions	(19,252,011)
made/allowed during 2001	
Plus: Allowances earned	23,241,176
during 2001	
Ending Balance due to USF at	\$ 10,894,597
December 29, 2001	

At the end of the letter, and directly underneath the sentence "THE ABOVE INFORMATION IS CORRECT AS OF DECEMBER 29, 2001, except as noted below:" Allen signed the letter without noting any exception. Allen then returned the letter to USF's independent auditors.

- 18. The amount reflected as "Ending Balance due to USF at December 29, 2001" was overstated by more than 300 percent and other amounts in the letter were also materially misstated.
- 19. When Allen signed the 2001 audit confirmation letter, he knew, or was reckless in not knowing, that the information he was confirming in the letter was materially false.
- 20. By signing the materially false audit confirmation letters, Allen knowingly provided substantial assistance to the fraud at USF and helped conceal the fraud from the company's auditors.
- 21. As a result of the schemes described above, USF materially overstated its operating income during at least fiscal years 2001 and 2002 and made false and misleading statements in filings with the Commission and other public statements.

# FIRST CLAIM FOR RELIEF

#### Fraud

Aiding and Abetting Violations of Section 10(b) of the Exchange Act [15 U.S.C. § 78j(b)] and Exchange Act Rule 10b-5 [17 C.F.R. § 240.10b-5]

- 22. Paragraphs 1 through 21 are re-alleged and incorporated by reference.
- 23. By reason of the foregoing, defendant knowingly provided substantial assistance to another who directly or indirectly, acting intentionally, knowingly or recklessly, by use of the means or instrumentalities of interstate commerce or of the mails, in connection with the purchase of securities: (a) employed devices, schemes or artifices to defraud; (b) made untrue statements of material fact or omitted to state a material fact necessary to make the statements made, in the light of the circumstances under which they were made, not misleading; or (c) engaged in acts, practices or courses of business which operated as a fraud or deceit upon other persons.

24. By reason of the foregoing, defendant aided and abetted, and unless enjoined will continue to aid and abet, violations of Section 10(b) of the Exchange Act, and Exchange Act Rule 10b-5.

# SECOND CLAIM FOR RELIEF

# Reporting

Aiding and Abetting Violations of Section 13(a) of the Exchange Act [15 U.S.C.§ 78m(a)]

- 25. Paragraphs 1 through 21 are re-alleged and incorporated by reference.
- 26. The Exchange Act and rules promulgated thereunder require every issuer of a registered security to file reports with the SEC that accurately reflect the issuer's financial performance and provide other true and accurate information to the public.
- 27. By reason of the foregoing, defendant aided and abetted violations of Section 13(a) of the Exchange Act.

# THIRD CLAIM FOR RELIEF

## Record Keeping

Aiding and Abetting Violations of Sections 13(b)(2)(A), 13(b)(2)(B) and 13(b)(5) of the Exchange Act [15 U.S.C. §§ 78m(b)(2)(A),78m(b)(2)(B), and 78m(b)(5)] and Exchange Act Rule 13b2-1 [17 C.F.R. § 240.13b2-1]

- 28. Paragraphs 1 through 21 are re-alleged and incorporated by reference.
- 29. The Exchange Act and rules promulgated thereunder require each issuer of registered securities to make and keep books, records, and accounts which, in reasonable detail, accurately and fairly reflect the business of the issuer and to devise and maintain a system of internal controls sufficient to provide reasonable assurances that, among other things, transactions are recorded as necessary to permit preparation of financial statements and to maintain the accountability of accounts.

30. By reason of the foregoing, defendant aided and abetted, and unless enjoined will continue to aid and abet, violations of Sections 13(b)(2)(A), 13(b)(2)(B), and 13(b)(5) of the Exchange Act and Rule 13b2-1 thereunder.

# PRAYER FOR RELIEF

WHEREFORE, the SEC respectfully requests that this Court enter a judgment:

- a) permanently enjoining defendant from aiding and abetting any violations of Sections 10(b), 13(a), 13(b)(2)(A), 13(b)(2)(B), and 13(b)(5) of the Exchange Act and Exchange Act Rules 10b-5 and 13b2-1;
- b) ordering defendant to pay civil monetary penalties pursuant to Section 21(d)(3) of the Exchange Act in respect of his violations; and
- c) granting such other relief as this Court may deem just and appropriate.

Dated: January \_\_\_\_\_\_\_\_, 2007

Respectfully submitted,

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