## UNITED STATES OF AMERICA Before The SECURITIES AND EXCHANGE COMMISSION

SECURITIES EXCHANGE ACT OF 1934 Release No. 53392 / March 1, 2006

ACCOUNTING AND AUDITING ENFORCEMENT Release No. 2390 / March 1, 2006

ADMINISTRATIVE PROCEEDING File No. 3-12226

In the Matter of

ORDER INSTITUTING PUBLIC

ADMINISTRATIVE PROCEEDINGS, MAKING

Ronald A. Safran, CPA,

FINDINGS AND IMPOSING REMEDIAL SANCTIONS PURSUANT TO RULE 102(e)

Respondent.

OF THE COMMISSION'S RULES OF PRACTICE

I.

The Securities and Exchange Commission ("Commission") deems it appropriate and in the public interest that public administrative proceedings be, and hereby are, instituted against Respondent Ronald A. Safran, CPA ("Safran" or "Respondent") pursuant to Rule 102(e)(3)(i) of the Commission's Rules of Practice.<sup>1</sup>

II.

In anticipation of the institution of these proceedings, Safran has submitted an Offer of Settlement ("Offer"), which the Commission has determined to accept. Solely for the purpose of these proceedings and any other proceeding brought by or on behalf of the Commission or to which the Commission is a party, and without admitting or denying the findings, except as to the Commission's jurisdiction over the subject matter of these proceedings and as to the entry of the injunction set forth in Section III, which are admitted, Safran consents to the entry of this Order

<sup>&</sup>lt;sup>1</sup> Rule 102(e)(3)(i) provides, in relevant part, that:

The Commission, with due regard to the public interest and without preliminary hearing, may, by order . . . suspend from appearing or practicing before it any . . . accountant . . . who . . . has been by name . . . permanently enjoined by any court of competent jurisdiction by reason of his or her misconduct in an action brought by the Commission, from violating or aiding and abetting the violation of any provision of the Federal securities laws or of the rules and regulations thereunder.

Instituting Public Administrative Proceedings, Making Findings and Imposing Remedial Sanctions Pursuant to Rule 102(e) of the Commission's Rules of Practice ("Order"), as set forth below.

## III.

On the basis of this Order and Respondent's Offer, the Commission finds that:

A. Safran, age 51, is a certified public accountant licensed in New York and was, during the relevant period covered by this Order, a partner at KPMG LLP ("KPMG"). Safran was the engagement partner on KPMG's audits of the Xerox Corporation ("Xerox" or the "Company") for the years 1998 and 1999.

B. KPMG is a national public accounting firm and, during the relevant period covered by this Order, served as the independent public accountant for Xerox.

C. Xerox is a New York corporation with its principal place of business in Stamford, Connecticut. At all times pertinent to the period covered by this Order, the common stock of Xerox was registered with the Commission pursuant to Section 12(b) of the Securities Exchange Act of 1934 ("Exchange Act") and traded on the New York Stock Exchange. Xerox's fiscal year ends on December 31.

D. On January 29, 2003, the Commission filed a complaint against Safran and others in the United States District Court for the Southern District of New York. <u>SEC v. KPMG LLP</u>, et al., No. 03-0671 (DLC). On February 27, 2006, the Court entered a final judgment permanently enjoining Safran from violating Sections 17(a)(2) and (3) of the Securities Act of 1933 ("Securities Act") and from aiding and abetting violations of Section 13(a) of the Exchange Act and Rules 12b-20, 13a-1 and 13a-13 thereunder. Safran consented to the entry of the final judgment without admitting or denying the allegations of the Commission's complaint.<sup>2</sup>

E. The Commission's complaint alleged, among other things, that Safran violated Sections 17(a)(2) and (3) of the Securities Act and aided and abetted violations of Section 13(a) of the Exchange Act and Rules 12b-20, 13a-1 and 13a-13 thereunder. The complaint alleged that in the course of serving as the engagement partner for Xerox, Safran authorized the issuance of KPMG audit reports that accompanied the 1998 and 1999 Annual Reports on Form 10-K filed by Xerox with the SEC. Those audit reports stated that KPMG conducted an audit of Xerox's financial statement in accordance with Generally Accepted Audit Standards, that KPMG planned and performed the audit to obtain reasonable assurance that the financial statements were free of material misstatement, that KPMG assessed the accounting principles used and significant estimates made by Xerox management and that it evaluated the overall consolidated financial statement presentation. The audit reports further represented that, as a result of KPMG's audit, it was KPMG's opinion that Xerox's financial statements presented fairly, in all material respects, Xerox's financial position and results of

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<sup>&</sup>lt;sup>2</sup> Scienter is not required to prove violations of Sections 17(a)(2) or (3) of the Securities Act. <u>Aaron v. SEC</u>, 446 U.S. 680, 697 (1980). Violations of these sections may be established by showing negligence. <u>SEC v. Hughes Capital Corp.</u>, 124 F.3d 449, 453-54 (3d Cir. 1997); <u>SEC v. Steadman</u>, 967 F.2d 636, 643 n.5 (D.C. Cir. 1992).

operations in conformity with Generally Accepted Accounting Principles. The Complaint further alleged that each of these representations was materially false and misleading or omitted to disclose material information which would make the statements not false and misleading.

## IV.

In view of the foregoing, the Commission deems it appropriate and in the public interest to accept Safran's Offer of Settlement.

Accordingly, it is hereby ORDERED, effective immediately, that:

- A. Safran is suspended from appearing or practicing before the Commission as an accountant.
- B. After three (3) years from the date of this order, Safran may request that the Commission consider his reinstatement by submitting an application (attention: Office of the Chief Accountant) to resume appearing or practicing before the Commission as:
- 1. a preparer or reviewer, or a person responsible for the preparation or review, of any public company's financial statements that are filed with the Commission. Such an application must satisfy the Commission that Safran's work in his practice before the Commission will be reviewed either by the independent audit committee of the public company for which he works or in some other acceptable manner, as long as he practices before the Commission in this capacity; and/or
- 2. an independent accountant. Such an application must satisfy the Commission that:
- (a) Safran, or the public accounting firm with which he is associated, is registered with the Public Company Accounting Oversight Board ("Board") in accordance with the Sarbanes-Oxley Act of 2002, and such registration continues to be effective;
- (b) Safran, or the registered public accounting firm with which he is associated, has been inspected by the Board and that inspection did not identify any criticisms of or potential defects in Safran's or the firm's quality control system that would indicate that Safran will not receive appropriate supervision;
- (c) Safran has resolved all disciplinary issues with the Board, and has complied with all terms and conditions of any sanctions imposed by the Board (other than reinstatement by the Commission); and
- (d) Safran acknowledges his responsibility, as long as Safran appears or practices before the Commission as an independent accountant, to comply with all requirements of the Commission and the Board, including, but not limited to, all requirements relating to registration, inspections, concurring partner reviews and quality control standards.
  - C. The Commission will consider an application by Safran to resume appearing or

practicing before the Commission provided that his state CPA license is current and he has resolved all other disciplinary issues with the applicable state boards of accountancy. However, if state licensure is dependent on reinstatement by the Commission, the Commission will consider an application on its other merits. The Commission's review may include consideration of, in addition to the matters referenced above, any other matters relating to Safran's character, integrity, professional conduct, or qualifications to appear or practice before the Commission.

By the Commission.

Nancy M. Morris Secretary