# TRANSCRIPT OF PROCEEDINGS

IN THE MATTER OF:	)
	)
COMMUNICATIONS SECURITY,	)
RELIABILITY AND INTEROPERABILITY	)
COUNCIL	)

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#### FEDERAL COMMUNICATIONS COMMISSION

IN THE MATTER OF:

COMMUNICATIONS SECURITY,

RELIABILITY AND INTEROPERABILITY

COUNCIL

Commission Meeting room FCC Building 445 12th Street, S.W. Washington, D.C.

Monday, March 22, 2010

The parties met, pursuant to the notice, at 9:00 a.m.

BEFORE: CHRIS FISHER/BILL SMITH
Co-Chairs

CHRIS FISCHER, CSRIC Co-Chair

#### ATTENDEES:

BILL SMITH, CSRIC Co-Chair JEFF GOLDTHORP, CSRIC Designated Federal Officer JAMIE BARNETT, PSHSB JENNIFER MANNER, PSHSB-FCC MARCELLUS ALEXANDER, National Association of Broadcasters TOPPER SHUTT, WUSA9 (CBS) PHIL METLIN, WTTG FOX 5 JIM HANDLY, WRC NBC 4 MIKE MOSS, WTPO 103.5 FRANK SURACI, National Communications System BRIAN FONTES, NENA WILLIAM BROWNLOW, AASH&TO DAMON PENN, FEMA INGRID CAPLES, USDHHS JOHN LAWSON, Ion Media Networks JOHN MORRIS, Center for Democracy and Management LAURIE FLAHERTY, Department of Transportation LISE HAMLIN, HLAA PATRICK ROBERTS, Florida Association of Broadcasters

### ATTENDEES: (Continued)

WILLIAM SMITH, AT&T
WILLIAM PALLOP, Web Center National Public
Safety
MIKE ALAGNA, Motorola Global Government Affairs
GARY TORETTI, AT&T
CRAIG FROST, Verizon Wireless
STACEY HARTMAN, Quest

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- 2 (9:00 a.m.)
- 3 MS. FISCHER: I would like to welcome you to
- 4 the Communications Security, Reliability, and
- 5 Interoperability Council meeting, Monday, March 22,
- 6 2010, to call this meeting and ask for opening remarks
- 7 from Jeff Goldthorp.
- 8 MR. GOLDTHORP: Thanks, Chris, and welcome
- 9 everybody today to our second meeting of the CSRIC.
- 10 Can anyone remember how I closed the first meeting, my
- 11 closing remarks from the first meeting?
- 12 I think what I said was we had a snow
- 13 storm --
- MR. BARNETT: Is this a test?
- 15 MR. GOLDTHORP: It is not a test, I promise.
- 16 We had actually had a very mild snow event the
- 17 previous week --
- 18 (Laughter.)
- 19 MS. GOLDTHORP: When I say mild, it was
- 20 really mild, okay. It was barely a few inches but for
- 21 us it was actually what has been called an event, and
- 22 of course in the months that have passed since the
- 23 first meeting we've had two much more serious snow
- 24 events; one that you'll hear about today in some
- 25 detail, but I think it's safe to say that from now on

- 1 out I'll refrain from any further meteorology and your
- 2 confidence in my forecasting skills are probably very
- 3 low right now, but I'll try to do better. So thank
- 4 you for your abiding with me.
- 5 Before you today is the agenda for the
- 6 meeting, for today's meeting, as well as some
- 7 materials that we will be covering, not all of them
- 8 but some of them from today's meeting. Everything
- 9 that we cover in today's meeting -- presentations,
- 10 deliverables and so forth -- will be available on the
- 11 website, and I want to welcome not only those who are
- 12 here in the room, and thank you for making the trip
- 13 out here to D.C., but also to those joining on the
- 14 webcast. Thanks for joining us today and spending
- 15 time with us.
- I'd like to convene the meeting now, turn it
- 17 over to Bill Smith, so we can get started. Bill.
- 18 MR. SMITH: Thanks, Jeff. I would also add
- 19 that we have about a dozen members who are joining us
- 20 by phone today, so if everyone that's presenting can
- 21 try and speak clearly and make sure your microphone is
- 22 on, I think that will help the people that are on the
- 23 phone.
- We have a pretty exciting meeting today. I
- 25 think we have our first official deliverable from

- 1 Working Group 4A. It's not ready quite for vote but
- 2 it is a pretty complete document. We have several
- 3 presentations today. The first is an overview of the
- 4 Commission's National Broadband Plan. That will be
- 5 presented by Jennifer Manner, the Deputy Chief of
- 6 Public Safety and Homeland Security Bureau here at the
- 7 FCC.
- Then Marcellus Alexander, with the NAB, and
- 9 a number of representatives from D.C. Dallas -- I'm
- 10 sorry, D.C. area. I left snow in Dallas yesterday,
- 11 believe it or not, so that was a little strange, so
- 12 please don't give any more predictions on the weather
- 13 in Dallas. But the representatives from the local TV
- 14 stations will talk about how they handled the events
- 15 and the challenges and so forth, and I think most of
- 16 us that operate networks in the area had several
- 17 challenges as well, to make sure that we had power, et
- 18 cetera, to keep our networks functioning.
- 19 And then Frank Suraci with the National
- 20 Communications System at DHS will talk about their
- 21 work on the next generation network priority services.
- 22 So those will be three very rich presentations that
- 23 we will have.
- 24 Then we will go into the working group
- 25 readouts. And as I mentioned, we will have a

- 1 presentation of Working Group 4A that's pretty much
- 2 ready for vote, and then we will go through the other
- 3 working groups to see the status of their work.
- 4 So with that, let me, as kind of a
- 5 housekeeping item, remind you, if you would, to
- 6 silence your phones and I'll turn the meeting over to
- 7 Jamie Barnett for opening comments as well. Jamie.
- 8 MR. BARNETT: Bill, thank you. Thank you so
- 9 much, and to you and Chris, thank you for all the work
- 10 that you and each member of the CSRIC is doing. On
- 11 behalf of Chairman Genachowski and the Commissioners,
- 12 I want to thank each of you for attending this second
- 13 meeting of the Communications Security, Reliability,
- 14 and Interoperability Council, and for all the work
- 15 that's going on. I am excited about it. It's
- 16 absolutely crucial to us.
- 17 These past few months have been extremely
- 18 busy for us at the Commission, and I'm sure maybe
- 19 you've heard something about that. As you know, last
- 20 week the Commission delivered its National Broadband
- 21 Plan, a copy of which I have brought with me, and
- 22 believe me, the weight of this one document does not
- 23 really speak very much about the volumes of work
- 24 that's gone into and the amount of time. We are very
- 25 proud of it.

- 1 This plan sets forth an ambitious agenda for
- 2 connecting all corners of the nation while
- 3 transforming our economy and really our society with
- 4 the communications network of the future, a robust,
- 5 affordable broadband network.
- 6 The plan also includes an aggressive action
- 7 plan to enhance the safety of the American people by
- 8 recommending the several initiatives to address public
- 9 safety, interoperability, cyber security and critical
- 10 communications and infrastructure reliability. Next
- 11 generation 9-1-1, the next generation of learning, and
- 12 Jennifer Manner, as Bill mentioned, our Deputy Chief
- 13 in the Public Safety and Homeland Security Bureau,
- 14 really spearheaded the drafting the public safety
- 15 section of the plan, and she will be here to provide
- 16 to you more insight into that.
- 17 She will tell you that Chapter 16 of the
- 18 plan is the most interesting. We're looking for the
- 19 Pulitzer Prize on that.
- 20 Many of us also face challenges with the
- 21 weather over the past few months, as Bill mentioned,
- 22 and Jeff as well, here in Washington, D.C. as well as
- 23 other parts of the country. We experienced snowstorms
- 24 of historical portions. The snowstorm shut down the
- 25 federal government and other state and local agencies,

- 1 public transportation systems, schools and businesses.
- 2 Through it all the broadcast stations continued to
- 3 operate, providing critical news and other information
- 4 to the public, and we will hear a report today
- 5 regarding the continuity of operations of broadcasters
- 6 valiantly really in the D.C. metro area, and I am
- 7 excited about that presentation.
- 8 I also look forward to hearing the
- 9 presentation that Bill mentioned. Frank is going to
- 10 be, here from the National Communications System, NCS,
- 11 regarding NCS's work on next generation priority
- 12 services. The work of NCS should be very helpful in
- 13 providing insights for the working group, Working
- 14 Group 7, which is producing recommendations for
- 15 consideration on priority access services in a
- 16 broadband environment.
- 17 Finally, I look forward to hearing reports
- 18 from the various working groups on their progress to
- 19 date. I especially look forward to hearing the report
- 20 and recommendations from Working Group 4A regarding E-
- 21 9-1-1, best practices and standards, and I want to
- 22 thank the members and leadership of this working group
- 23 for getting their work accomplished on such a tight
- 24 timeline, including snow.
- I want to thank everybody who has

- 1 volunteered their time and energy from their already
- 2 busy schedules to serve on the various working groups,
- 3 the tasks, the developing the recommendations for
- 4 consideration, and I particularly want to express my
- 5 gratitude of those who have agreed to co-chair these
- 6 working groups. This is a challenging and time-
- 7 consuming work, and your expertise and leadership on
- 8 the various issues that CSRIC has been asked to
- 9 address is both critical and appreciated.
- 10 And finally, I want to thank Jeff Goldthorp
- 11 and Jean Ann Collins, Jane Kelly, Chantel Virgil for
- 12 their work with the CSRIC. The staff work that we
- 13 have to have is essentially essential to this, and I
- 14 want to express my appreciation to all those in the
- 15 bureau who have volunteered to assist the informal
- 16 working groups. Your hard work and dedication to this
- 17 important task is greatly appreciated.
- 18 So once again, thank you, and I'm looking
- 19 forward to today.
- MS. FISCHER: Thank you for your opening
- 21 remarks, and now we would like to introduce Jennifer
- 22 Manner who is Deputy Chief of the Public Safety
- 23 Homeland Security Bureau with the FCC, who will be
- 24 providing an overview of the Commission's National
- 25 Broadband Plan. Jennifer.

- 1 MS. MANNER: Thank you very much, Chris and
- 2 thank you very much for inviting me to join you here
- 3 today to walk you through Chapter 16, as Jamie said,
- 4 the best chapter, in my opinion at least, of the
- 5 National Broadband Plan. And before I start I want to
- 6 thank probably almost all of you because I think I've
- 7 seen comments from most of you or have had you
- 8 participate in us developing our recommendations for
- 9 the plan, whether it was through filing comments to
- 10 one of our many public notices, whether it was to
- 11 participating in one of the three forums we held, the
- 12 first one being focused on general public safety
- 13 broadband, the second on cyber security issues and
- 14 critical infrastructure issues, and the third being on
- 15 the public safety broadband network. We really
- 16 appreciate the time and effort that everyone in this
- 17 room and everyone in the community has put into making
- 18 sure that the plan is a success.
- 19 So with that let me walk you through the plan,
- 20 and what I would do, which is probably the easiest way
- 21 and I'll do this throughout the presentation, is to
- 22 break it into different sections because really it's
- 23 fairly segmented.
- 24 The first issue we addressed was the public
- 25 safety broadband network, the second is issues

- 1 concerning cyber security and critical communications
- 2 and infrastructure, and the third is what I would
- 3 call more of consumer issues, or how does public
- 4 safety and consumer, American consumers communicate to
- 5 one another, and that covers next generation 9-1-1,
- 6 and next generation alerting issues. So let me start
- 7 with the public safety broadband network.
- 8 So there is really three buckets as well in
- 9 this recommendation. This was a very critical
- 10 recommendation. As many of you know, the Commission
- 11 did try previously to create a public -- to enable a
- 12 public safety broadband network, and that was an
- 13 unsuccessful effort, and we wanted to make sure that
- 14 we developed a plan that would work to ensure that the
- 15 network was truly nationwide and truly interoperable
- 16 and also something that Jamie tasked us with very
- 17 early on, to make sure it was both economically and
- 18 technically feasible, and we believe we did that with
- 19 this plan.
- 20 So if you break it into three areas, I would
- 21 say the first bucket is in administrative framework,
- 22 the second being interoperability, and the third being
- 23 funding; each of them very critically important.
- So in terms of the administrative framework,
- 25 the framework we've developed is a framework that

- 1 encourages incentive-based partnership. So what that
- 2 mean is public safety has the option of how they want
- 3 to build out their nationwide network. They can do it
- 4 with a commercial carrier such as an AT&T, Verizon, T-
- 5 Mobil, most likely to be a licensee in the 700
- 6 megahertz band. They could choose to pursue this with
- 7 a systems integrator or other contractor, or they
- 8 could just decide they want to build up a network
- 9 themselves.
- In terms of the framework we developed, it
- 11 was one where we wanted to ensure that public safety
- 12 had a lot of choice, and did not end up in an island
- 13 of technology, meaning that they were able to leverage
- 14 commercial technologies as fully as possible.
- 15 So one of the first things we looked at was,
- 16 and this is an important issue, is what to do with the
- 17 D-block, and as many of you know a number of public
- 18 safety entities have said that the D-block should be
- 19 reallocated to public safety, and we looked very
- 20 carefully at this issue, and one of the things we
- 21 determined was if we had reallocated the spectrum,
- 22 that was in the same band channel class and the same
- 23 class that equipment is manufactured for the LTE
- 24 standard, that it was likely if you reallocated it
- 25 that there wouldn't be commercial technology developed

- 1 in that band for a public safety to utilize, so that
- 2 was an important consideration.
- And so one of the things we wanted to do was
- 4 to ensure that public safety would have cost-effective
- 5 equipment available to it, so we required the D-block,
- 6 we recommend that the D-block licensee be required to
- 7 develop a certain number of devices that will see both
- 8 the D-block spectrum and also the public safety
- 9 broadband spectrum.
- 10 In addition, we have recommended that the
- 11 public safety license and the D-block licensee should
- 12 have to use the same technology, most likely LTE. We
- 13 have also recommended that there be priority access in
- 14 roaming not just across the D-block but across the
- 15 whole 700 megahertz spectrum band, and the reason for
- 16 that was we wanted to ensure that in times when the
- 17 public safety network is not available, whether it's
- 18 because of an emergency or some other reasons, that
- 19 there is additional capacity for public safety to use
- 20 and an additional network, so increased reliability
- 21 and resiliency available. So that was another
- 22 important factor.
- 23 We also recommended that that be available
- 24 at reasonable rates. It's not that the carriers
- 25 shouldn't be compensated, but that those rates should

- 1 be the sorts of rates that the carriers charge their
- 2 best customers, so what we all a reasonable rate, and
- 3 that will be subject to a rulemaking proceeding.
- 4 So those are the primary areas on the
- 5 administrative regulatory framework.
- The second area we thought was critical was
- 7 to ensure there would be interoperability, and we were
- 8 concerned that if operators were able to build out
- 9 their networks separately without a unified approach
- 10 you would never achieve nationwide interoperability.
- 11 So we've recommended the creation of something called
- 12 an Emergency Response Interoperability Center or ERIC,
- 13 and that will be housed here at the FCC as part of the
- 14 Public Safety and Homeland Security Bureau, and it
- 15 will be charged with creating an interoperability
- 16 framework for the network operators to follow.
- 17 The third piece, which we also thought was
- 18 very, very critical, was funding. It was very clear
- 19 to us that large portions of the country probably
- 20 would not be able to afford build-out in a timely
- 21 manner to ensure that they area able to catch the
- 22 technology wave of the build out of these networks to
- 23 ensure that they were really interoperable and
- 24 nationwide.
- 25 So we have recommended two buckets of

- 1 funding. The first is one to cover capital expenses,
- 2 and that's a \$6.5 billion over a 10-year period and
- 3 that would give us an 89 percent population coverage,
- 4 and I can answer any questions folks have about that
- 5 in more detail, and the second bucket is operating
- 6 expenses, which basically covers the operations of the
- 7 network and that would be over a 10-year period with a
- 8 review cycle incorporated into it, and at year 10 when
- 9 the network is fully built out that funding would
- 10 equal \$1.3 billion a year, so the total funding
- 11 recommended is between 12 and 16 billion dollars. So
- 12 that's the public safety broadband network.
- 13 The second bucket that is of equal
- 14 importance is an area that we haven't been that active
- 15 in, and an area that you are very much focused on, and
- 16 that's cyber security and critical infrastructure
- 17 protection, and let me take those in two separate
- 18 sections.
- 19 The first is cyber security. I think the
- 20 most overarching or broadest recommendation is a
- 21 roadmap recommendation that we made. Recognizing that
- 22 the FCC has not been overly active in this area, one
- 23 of the recommendations was that the FCC issue a
- 24 roadmap and identify the five critical areas that it
- 25 should be focused on in cyber security and develop a

- 1 roadmap over the next two years to address those
- 2 areas, so that's recommendation number one.
- We then looked to what gaps are missing, and
- 4 the record showed fairly clearly that there is an
- 5 information gap on the status of networks and cyber
- 6 security protection, so things that we might do in
- 7 traditional telecommunications networks, like outage
- 8 reporting, don't exist today in the cyber security
- 9 world. So we recommended that an inquiry proceeding
- 10 be looked at whether an outage reporting requirement
- 11 should be imposed or how it should be imposed, if it
- 12 should be imposed at all on broadband service
- 13 providers.
- 14 And similarly, many of you are familiar with
- 15 DRS. We have also recommended that CSRIC, Cyber
- 16 Security Information Reporting System be established
- 17 as well.
- 18 And finally, one of the areas your
- 19 predecessor group, ENRIC, had developed a lot of beset
- 20 practices, I believe over 200 best practices, and it's
- 21 not very clear how those are being implemented or if
- 22 there is a better way to ensure they're implemented,
- 23 so we have recommended the issuance of a NOI, an
- 24 inquiry proceeding to look at how -- sorry, to look at
- 25 incentive-based programs for improving cyber security,

- 1 things like a voluntary cyber certification regime, or
- 2 if you meet certain of the ENRIC best practices you
- 3 get the FCC good housekeeping seal of approval. So
- 4 that's or CSRIC piece.
- 5 The next is critical communications
- 6 infrastructure, and this was another area where we
- 7 haven't been very active in the past, so what we've
- 8 recommended is a couple of inquiry proceedings to look
- 9 at network preparedness and network reliability
- 10 issues, so you will see those being issued in the near
- 11 future by the FCC, and another area that this
- 12 committee may be interested in is also WPS, and that
- 13 being extended to broadband networks. So that's that
- 14 bucket of items.
- The last buck of items is what I call how
- 16 does public safety and consumers better communicate
- 17 with one another and we broke that into two areas:
- 18 next generation 9-1-1, and next generation alerting.
- 19 The next generation 9-1-1 area was very
- 20 interesting and it actually took us some time to come
- 21 up with a way forward, mostly because the record
- 22 demonstrated that PSAPS generally have very little
- 23 access to broadband service today, and how do you
- 24 extend that. Unfortunately, there was very limited
- 25 information on what that would cost to improve in the

- 1 record.
- 2 So what we've done is made a recommendation
- 3 that NTSA, so Laurie Flaherty is here, should prepare
- 4 a report that identifies what funding requirements are
- 5 required in order to improve broadband access to PSAPS
- 6 for next generation 9-1-1, and that be used as a basis
- 7 for funding by Congress in the future.
- 8 Similarly, there was evidence in the record
- 9 that there was a lot of disparate regulations, whether
- 10 on the federal, state or local level, regarding 9-1-1
- 11 that might hinder deployment of 9-1-1 nationally. So
- 12 one of our recommendation is that Congress should
- 13 consider the enactment of a federal framework to
- 14 address these issues and to better coordinate them.
- 15 And the third area is a series of FCC proceedings to
- 16 look at next generation 9-1-1, including things like
- 17 location accuracy.
- 18 The last bucket that we looked at was next
- 19 generation alerting, and we do have some
- 20 recommendations in terms of improving coordination
- 21 among federal agencies, but also starting here at the
- 22 FCC a proceeding on next generation alerting issues.
- 23 So that's a very brief overview of the
- 24 public safety portion of the broadband plan, and I'm
- 25 happy to answer any questions.

- 1 (Pause.)
- MS. FISCHER: I guess not. Thank you so
- 3 very much.
- 4 (Applause.)
- 5 MR. SMITH: Next I would like to move to the
- 6 next presentation which is Marcellus Alexander,
- 7 Executive Vice President with the National Association
- 8 of Broadcasters who will introduce several other
- 9 representatives from the local D.C. media, so
- 10 Marcellus, the floor is yours.
- 11 MR. ALEXANDER: Thank you. As my colleagues
- 12 join me on the stage, let me say good morning, and to
- 13 Co-Chair Smith and Fischer, thank you for the
- 14 opportunity to address the CSRIC.
- 15 As we all know certainly too well, the
- 16 blizzard of 2010 set a new record as the snowiest in
- 17 our region's history. It created all types of
- 18 challenges for D.C. and metro area residents,
- 19 visitors, and local radio and television stations that
- 20 take the responsibility of informing the public at all
- 21 times and particularly during times of emergency.
- 22 Power lines were down, thousands were
- 23 without power. The federal government, schools and
- 24 businesses across the region were closed for an
- 25 unprecedented number of days. People needed reliable

- 1 and in some case life-saving information. While
- 2 broadcasters across the country respond routinely to
- 3 all types of emergencies, we will focus today on how
- 4 broadcasters in the D.C. market helped keep residents
- 5 safe and informed; how their preparedness, system
- 6 redundancies, and operational planning keep them on
- 7 the air serving a population that is seeking
- 8 information.
- 9 All the televised coverage was, of course,
- 10 close captioned, and radio was a critical source of
- 11 information for many who lost power. We look forward
- 12 to working with the FCC and Congress to ensure that
- 13 broadcasting remains an efficient and effective part
- 14 of the communications ecosystem going forward. As you
- 15 will see in a moment, broadcasters have a unique and
- 16 trusted for the public in times of emergency. We hope
- 17 that in the future the FCC and Congress will continue
- 18 to recognize the unique role that broadcasting plays
- 19 in America's lives, especially, especially in terms of
- 20 an emergency, and how we cooperate with the local
- 21 level first responders, such as Fire Chief Dennis
- 22 Rubins who will be addressing you via satellite in a
- 23 few minutes.
- 24 But joining me here today to discuss the
- 25 ways that broadcasters remain ready and serve their

- 1 communities during the storm are four professionals
- 2 who were on the front line. Each will speak for about
- 3 two minutes, two minutes, about different aspects of
- 4 what stations did to serve area residents. Following
- 5 all of them we will open it up for questions.
- 6 But before I introduce them let me first
- 7 direct your attention to the video monitors for a
- 8 quick recap of some of the blizzard coverage that was
- 9 provided.
- 10 (Video Presentation of Blizzard.)
- 11 MR. ALEXANDER: So to add additional
- 12 perspective and depth -- no pun intended -- our four
- 13 colleagues who I mentioned were on the front lines and
- 14 they will go in this order in terms of their
- 15 presentation. We will begin with Topper Shutt who his
- 16 the chief meteorologist at WUSA9, that's the CBS
- 17 affiliate here in two. He will be followed by Phil
- 18 Metlin, Vice President, News and News Director for the
- 19 FOX station in town, WTTG. He is joined by Jeff
- 20 Andrew, the station's chief engineer and Jeff is --
- MR. ANDREW: Right here.
- 22 MR. ALEXANDER: Jeff, right there, great.
- 23 If there are technical questions that come up, he will
- 24 be able to answer those. Followed by Jim Handly, news
- 25 anchor WRC NBC 4, and Mike Moss, batting clean-up,

- 1 morning radio, morning anchor for Radio Station WTOP
- 2 here in town. So in that order, we'll start with
- 3 Topper.
- 4 MR. SHUTT: I didn't sleep much the first 14
- 5 days of February. It was unprecedented. Good
- 6 morning. Thank you for letting us talk to you today
- 7 and share some of the events and coverage that was
- 8 just phenomenal. Now I'm a weather geek, as some of
- 9 you know, if you don't know, I am. I'm mostly kind of
- 10 a history buff, and to put this in perspective the
- 11 records we were breaking in terms of snowfall was set
- 12 back in the winter of 1898-1899, and that was the
- 13 winter when ice flowed into the Gulf of Mexico from
- 14 the Mississippi. So that's the kind of record-setting
- 15 winter we had.
- We are not going to see that for quite
- 17 sometimes. I try to instill that in my children. I
- 18 said, take some pictures, look at this, this is cool
- 19 stuff.
- 20 We received between about 30 and 52 inches
- 21 of snow, depending on where you were, in four days,
- 22 and our job was simply to protect life and property.
- 23 And we use the latest technology to do this, and you
- 24 saw a lot of video there with snow on the ground, but
- 25 what we also did was given warning ahead of the storm.

- 1 Once it's snowing anybody can tell you it's snowing.
- 2 So that snowstorm was on our seven-day seven days
- 3 out. Did we know it was a blizzard seven days out?
- 4 No, but the viewers knew something was coming.
- 5 And as we got closer to it, it got bigger
- 6 and bigger and bigger, and we were more confident
- 7 saying, okay, this is going to be historical. So by
- 8 doing that we were able to tell our viewers and our
- 9 web users, hey, get your prescriptions filled now.
- 10 Check on the elderly. Here is some things you need
- 11 for the home in case you're without power for three to
- 12 five days. Here is some things you need in the car in
- 13 case you have to go out during the storm.\
- 14 And we detailed when to go out. Hey, it's
- 15 safe to go out until X hour, try to get your errands
- 16 done by then. We weren't trying to scare anybody. We
- 17 were just trying to get folks through the storm and
- 18 keep them prepared.
- 19 Simple things like mark a fire hydrant.
- 20 Sounds goofy but when you have 50 inches of show you
- 21 can't find them. So we said mark them. If there is a
- 22 fire in your neighborhood, you can direct the fire
- 23 department to it.
- Now, of course, during the storm when you
- 25 saw all the crazy video there, we kept the information

- 1 coming. I think on average we added about 80 hours of
- 2 expanded coverage in that four-day period and we're
- 3 talking about February 5-6 storm, and February 9-10
- 4 storm. Those were the back-to-back ones. The
- 5 December blizzard is a distant memory. Who knew?
- 6 We told people again during the storm safety
- 7 tips such a dig out your heat pump. They don't work
- 8 if it's covered with snow, surrounded by snow. Dig
- 9 out your intake and outtake exhaust from your
- 10 furnaces, it can be dangerous and they don't work.
- 11 Dig out your dryer vents. They can cause fires, and
- 12 when you have this much snow oftentimes the dryer vent
- 13 is maybe two-three feet off the ground, it's a factor.
- 14 Is it normally a factor here? No. It was this year.
- We talked about space heaters. If you have
- 16 to use a space heater, don't leave it unattended. So
- 17 again it's about public safety, protecting life and
- 18 property. If your power goes out, here is how you use
- 19 your generator. Make sure it's ventilated. Goofy
- 20 things, hey, I know there is 50 inches on the roof but
- 21 don't go on the roof and shovel it. Stay off the
- 22 roof. Check on the elderly before, during and after
- 23 the storm.
- 24 So we disseminated this information on all
- 25 of our platforms, but we received e-mails subsequently

- 1 after the storm saying, hey, my cable went out. I got
- 2 you over the air. Hey, my broadband went out. I got
- 3 you over the air, so you were with me the whole time,
- 4 and I felt less isolated. It sort of became a
- 5 community event. People really came together from
- 6 neighborhoods, to towns, to I think the entire metro
- 7 area, quite frankly. I think everyone rallied
- 8 together pretty well. We weathered the storm pretty
- 9 well.
- 10 Our heart levels were unbelievable which
- 11 means folks were watching. They seemed to like what
- 12 we were doing. We got Face Book messages, e-mails,
- 13 texts, that, hey, we love your courage, keep it going,
- 14 good stuff. And I've got to tell you some info on the
- 15 web about two days before the storm, then during the
- 16 storm was crazy, crazy information. I don't know
- 17 where some of these forecasts were coming from. One
- 18 forecast was rain. You've got to be kidding me.
- 19 So it comes down to protecting property,
- 20 life and property, but also being a trusted source,
- 21 having the technology to interpret in this case
- 22 weather data, and warn people ahead of the storm and
- 23 during the storm and after the storm. After the storm
- 24 the snow piles were so high, I went on the air and
- 25 took a picture on the way in. I said, they are so

- 1 high now if you come out of a neighborhood, you can
- 2 get hit because you can't see around the piles of
- 3 snow; just stuff like that.
- 4 So we kept it going during the storm, and of
- 5 course after the storm, and we were a trusted source,
- 6 all of us behind me, a trusted source, because that's
- 7 really what it is. We give our viewers choice,
- 8 accurate information using the latest technology from
- 9 Doppler to Skype on all platforms and that led to
- 10 public safety. Thank you.
- 11 (Applause.)
- MR. ALEXANDER: Okay, before Phil comes up
- 13 I'm going to introduce a little low-tech device to
- 14 make sure we respect your time.
- 15 MR. SHUTT: I didn't hear the bell.
- 16 MR. ALEXANDER: You didn't hear the bell.
- 17 So Phil Metlin, VP of news for WTTG FOX is up next,
- 18 and again we understand the limits of time so there is
- 19 a chime that will go off as they approach the two-
- 20 minute spot, so come on up.
- MR. METLIN: Okay, I have to read fast.
- 22 Hello, everyone. Thank you very much for
- 23 welcoming us here this morning. Topper said it very,
- 24 very well. It was an amazing time. If you live in
- 25 Washington, you know full well it was an amazing time.

- 1 Prior to my job here in Washington, I lived in
- 2 Florida for 10 years, and I covered hurricanes for 10
- 3 years, and this was a hurricane. No mistake, this was
- 4 a hurricane. So let me read my remarks, please,
- 5 quickly.
- 6 Oh, by the way, this is my colleague Jeff
- 7 Andrew, our chief engineer, who kept us on the air,
- 8 and that too was an amazing thing when you think about
- 9 50 inches of snow on your equipment, just keeping it
- 10 going.
- During the December storm and then again in
- 12 February we had as many as 150 news and engineering
- 13 professionals working in shifts of 12 hours on and 12
- 14 hours off for days at a time. The logistics of
- 15 running this kind of operation, just the basics of
- 16 feeding our folks, housing our folks, and moving crews
- 17 around, in the maelstrom it was quite a feat, and it
- 18 required people going up and beyond what was normally
- 19 asked of them, and I'm happy to say everyone, everyone
- 20 stepped up, even our General Manger Duffy Dwyer, took
- 21 a four-wheel drove out and picked people up and
- 22 ferried them around to make sure this operation kept
- 23 going.
- We provided more than 70 hours of snow
- 25 coverage during those February storms. On one of

- 1 those days we were on the air for more than 18 hours,
- 2 all programming was canceled except for the snow
- 3 coverage. We were in constant contact with the public
- 4 officials, with Metro, D.C. Maryland and Virginia
- 5 Departments of Transportation, power companies,
- 6 hospitals. This was a dangerous situation, December
- 7 and February; very dangerous situations. We could not
- 8 believe people were out driving around in this but
- 9 they were.
- 10 The roads were impassable, public
- 11 transportation nearly paralyzed, thousand and
- 12 thousands of people without power. People looked to
- 13 us for the most up-to-date information. When are the
- 14 plows coming? When are my lights coming back on?
- 15 When hospitals needed four-wheel drive people, they
- 16 called us, we put the word out. We were always
- 17 reminding people to make sure their neighbors were
- 18 okay, especially the elderly, especially the frail.
- 19 That was a constant banging of the drum. We were
- 20 constantly updating the weather, of course, and all
- 21 the closings and the road conditions and outages and
- 22 bringing real time communications from all of the
- 23 different public officials who were contributing to
- 24 getting through this.
- It was quite a process determining where and

- 1 how to put everybody but eventually we just took our
- 2 big trucks, parked them throughout D.C., Virginia and
- 3 Maryland, and used them as mobil newsrooms because
- 4 once that snow was on the ground there was no moving
- 5 those trucks. People were living out of those trucks.
- 6 But one other thing that happened in the
- 7 storm that you really need to be aware of. It was a
- 8 new day in broadcasting and on the web. People took
- 9 cameras, hooked them up to their computers, stuck them
- 10 out the window, and basically did live shots for us.
- 11 So instead of having six live shots throughout our
- 12 area we had hundreds of live shots stretching from
- 13 West Virginia to the shore, from Frederick to
- 14 Fredericksburg. It was unbelievable. People were
- 15 contributing like never before, and this was happening
- 16 also with Tweaks and with e-mails and sending us
- 17 pictures and videos. It was incredible.
- 18 Listen, I've been in this business 30 years.
- 19 I've never seen anything quite like this, of
- 20 everything coming together in terms of social
- 21 networking for an emergency, and this you must keep in
- 22 mind. It's in its infancy. This is just starting out,
- 23 so where this is going is very interesting. When you
- 24 can take a cell phone and do a live shot rolling down
- 25 the road, where is all this going?

- 1 Well, one thing where it's going is people
- 2 are going to know more about what's going in in the
- 3 communities and it's a very, very powerful tool and a
- 4 good thing.
- 5 Oh, okay, my time is up. Thank you all. I'm
- 6 very happy to be here.
- 7 (Applause.)
- 8 MR. ALEXANDER: The power of the bell.
- 9 Up next is Jim Handly, NBC 4. Jim, come on
- 10 up.
- MR. HANDLY: Good morning. For NBC 4 our
- 12 job actually began days before the blizzards blowed
- 13 in -- blew in we should say. We had a logistical plan
- 14 in place and we executed it. We prepositioned our
- 15 reporters and photographers in our largest populated
- 16 areas, from Prince George's to Montgomery to Fairfax
- 17 in fixed live locations. Beyond that we fanned out to
- 18 feed in, we had mobil, smaller crews to feed in live
- 19 shots as well using portable microwave technology.
- For viewers, NBC 4 and the rest of the local
- 21 broadcast stations were the eyes and ears out there.
- 22 It was too dangerous, if not impossible, to get
- 23 around. If they didn't believe us, we had pictures to
- 24 prove it and the countless interviews too with those
- 25 calling the shots in charge of our public safety.

- 1 We provided wall-to-wall coverage. From top
- 2 to bottom, it was all hands on deck that day -- those
- 3 days we should say, over a course of about five or six
- 4 days.
- 5 For me, round one was eight hours on the air
- 6 straight, round two, six hours, give or take some
- 7 bathroom breaks in there, but we stayed on the air.
- 8 My role was really to ask the questions and get the
- 9 answers for viewers of our leaders and our first
- 10 responders out there. Again, preplanning paid off
- 11 because in advance of the storm our assignment desk
- 12 had been in touch with all of the agency chiefs to get
- 13 their cell phone contact information, so we knew how
- 14 to reach them, we knew where they would be when these
- 15 storms struck.
- 16 So when the storms were at their peak we
- 17 were in constant contact with everyone. Again, it was
- 18 Metro, it was the airports authority, our local
- 19 mayors, our governors giving us the big picture of
- 20 where they were focusing their resources, what people
- 21 needed to do. When emergencies were declared or
- 22 lifted, people turn to television and radio first.
- 23 That's how they found out about it.
- Our producers patched us in with the
- 25 president of PEPCO on the hour the first day. He was

- 1 giving us the latest outage numbers, where the big
- 2 trouble spots were, who was coming on backline, what
- 3 were the challenges for their crews. Many had to
- 4 stand down or shelter in place during the storm.
- 5 Of course, most of our viewers wanted to
- 6 know about the roads, when they could leave, what they
- 7 looked like, and our network of traffic cameras, live
- 8 cameras showed them the progress or lack of progress
- 9 and which roads were closed and impassable out there.
- 10 V-DOT and D-DOT and Maryland Highway
- 11 Administration officials kept viewers informed about
- 12 snow removal, when they were coming to the side
- 13 streets, when they were going to hit certain
- 14 neighborhoods, and who would have to wait. We were
- 15 really the pipeline for critical information out
- 16 there, to get that information out to people in their
- 17 homes who were stuck.
- 18 We put out pleas for four-wheel drives from
- 19 individual hospitals. We put the phone numbers up on
- 20 the screen, also numbers for essential employees who
- 21 had to be at work, and we passed along emergency
- 22 numbers beyond 9-1-1, places where people could call
- 23 in their jurisdiction.
- 24 Finally, our crews kept the pictures coming,
- 25 the sound coming form the field around the clock,

- 1 nonstop. Some reporters were outfitted with the small
- 2 portable microwave units transmitting signals back.
- 3 When wind conditions, the white-out conditions or when
- 4 winds really kicked up and proved too much for
- 5 conventional live shots, we used phone air cards,
- 6 that's how we got the early video from that Dulles
- 7 hangar collapse you may recall. That came in first
- 8 and it came in fast.
- 9 Our cameras really provided a window, a
- 10 window into pictures and places that our viewers
- 11 barely recognized both those big days. Viewership, as
- 12 you can imagine, was enormous. I think our ratings
- 13 over ceratin periods were up 100 200 percent in the
- 14 afternoon.
- This was a captive audience. We had them.
- 16 They were hungry for information, the were hungry for
- 17 live video, and for many the local broadcast stations
- 18 played a vital, critical role in getting them through
- 19 some very trying days for many, for most I should say,
- 20 it was their first and only source. Thank you.
- 21 (Applause.)
- 22 MR. ALEXANDER: Thank you, Jim. And as I
- 23 mentioned, batting cleanup from morning anchor at WTOP
- 24 radio is Mike Moss.
- 25 MR. MOSS: I'm the short guy, got to move

- 1 the microphone.
- One of the nice things about being with you
- B today is I didn't have to get up at three o'clock in
- 4 the morning, which I ordinarily do, so I feel like
- 5 wide awake, so get ready.
- 6 Maybe last year you'll remember some of the
- 7 comments that the President made regarding
- 8 Washingtonians how they handled bad weather. Weather
- 9 wheenies we became known around the country as being.
- 10 Well, this year you know what the President called
- 11 this storm? Snowmagadden, which is not just
- 12 broadcasters who have defined this in terms of the
- 13 context of the historic nature of this storm. The
- 14 President, everyone recognizes what happened here. It
- 15 was unlike anything we had ever seen before. The
- 16 federal government was closed for four and a half
- 17 days. That has never happened before, and
- 18 broadcasters, I am proud to be one, responded. We
- 19 were the ones who left our families. We were the ones
- 20 who provided information, and we did it gladly.
- 21 WTOP broadcast alive for emergency
- 22 information 24/7. We always do that. We dropped
- 23 \$140,000 worth of commercials to dedicate our
- 24 broadcast to providing residents the critical
- 25 information they needed. We read countless snow

- 1 closings, detailed treacherous road conditions, and
- 2 provided weather updates from our partner, Albritten
- 3 ABC 7. We spent over \$50,000 putting up WTOP staffers
- 4 in hotels, paying for their meals, and overtime
- 5 expenses, but that's nothing new to WTOP. We made the
- 6 same commercial sacrifices to provide breaking
- 7 coverage of Hurricane Isabel, which you may remember
- 8 with its terrible power outages, and the attacks of
- 9 9/11, I think you will remember that, and the
- 10 frightening snipper and anthrax scares that chilled
- 11 Washington a few years back.
- For well over 100,000 people during this
- 13 blizzard who lost their power, WTOP was a lifeline.
- 14 That's not me saying that. That's thousands of
- 15 letters and e-mails that we received from people who
- 16 described us as being their lifeline. That is why I
- 17 am proud.
- 18 WTOP Is the primary station for the
- 19 Emergency Alert System. From our newsroom, we place
- 20 emergency announcements on every radio and television
- 21 station, and cable system in town, tornadoes, and yes,
- 22 this region does get tornadoes, fatal ones we've had
- 23 in the past few years. They move at 60 miles an hour.
- 24 Getting that information on every station and every
- 25 cable system is a case where moments matter, and we

- 1 pride ourselves on the speed at which we handle
- 2 tornado warnings, flash flood warnings and amber
- 3 alerts. It is life saving information.
- 4 Through EM-NEF, WTOP is linked to all of the
- 5 areas, emergency operation centers, and FEMA, FMEA is
- 6 also heartening our Wheaton transmitter site, which
- 7 includes our emergency broadcast facility. That will
- 8 accommodate 60 days of emergency generator fuel, MREs
- 9 for the staff, and more.
- 10 Twenty-four hours a day, seven days a week
- 11 there is an editor in charge of the WTOP newsroom.
- 12 Every WTOP editor is empowered to drop everything,
- 13 including all commercials, to get vital public safety
- 14 information on the air and on line immediately. At
- 15 WTOP and our parent corporation, Bonneville, and our
- 16 partners at Albritten, we walk the walk and talk the
- 17 talk, every minute of every day.
- 18 Please do not burden us with bureaucratic
- 19 reporting requirements that will only get in the way
- 20 of our doing our jobs and having reporters provide
- 21 information in life-saving situations. Thank you.
- 22 (Applause.)
- 23 MR. ALEXANDER: Thank you, Mike. And just
- 24 before we open up for questions, we have a quick video
- 25 from D.C. Fire Chief Dennis Rubins, if we could roll

- 1 the video.
- 2 (Video presentation.)
- 3 MR. ALEXANDER: And thank you, Fire Chief
- 4 Rubins.
- 5 At this point my colleagues will answer any
- 6 questions that you might have. John?
- 7 MR. SMITH: John.
- 8 MR. LAWSON: I am John Lawson, I'm with Ion
- 9 Media Networks. Thank you, Marcellus, and colleagues
- 10 for that great presentation. I would just like to
- 11 point out that there was another historic element
- 12 about this storm. It was the first one that was
- 13 televised on mobil DTV. We now have eight stations in
- 14 the air in Washington, D.C., with a mobil signal using
- 15 their existing spectrum, and by day two of no power I
- 16 recall two memorable things.
- 17 One, we checked on our 87-year-old neighbor.
- 18 She said she was going to be fine. She said she was
- 19 going to sleep in her fur, and we were hungry for
- 20 video. We were not literally hungry, but we were
- 21 hungry for video, as Jim Handly said, and I remembered
- 22 I've got an LG cell phone with a mobile DTV
- 23 capability. Pulled it out the antenna and we had
- 24 mobile DTV. We saw the storm televised from an area
- 25 where we have trouble getting regular over-the-air

- 1 digital television. So mobil DTV has tremendous
- 2 applications for extending the emergency system.
- 3 MR. SMITH: Other questions? Yes?
- 4 MS. HAMLIN: Over here in the corner. My
- 5 name is Lisa Hamlin. I from Hearing Loss Association
- 6 of America, and I wanted to say up front for all of
- 7 you we had captioning for people who are deaf and hard
- 8 of hearing for the whole time, and I really, really
- 9 appreciate that. For people in this area in
- 10 particular, there is a large segment of people who
- 11 cannot get information without having captions. So
- 12 that was fabulous.
- I also wanted to emphasize that the visual
- 14 displays -- when you had safety tips, for example,
- 15 they were visually displayed usually, and I tend to
- 16 flip around the channels so I saw most of your
- 17 channels and they were terrific.
- 18 But I have to say one caveat which is that
- 19 sometimes the captions were over top of important
- 20 information like what was closed, and I think you're
- 21 going to have to really pay attention to that because
- 22 not only is it against FCC rules, but it really does
- 23 help us to be able to -- and I know that it's
- 24 difficult because there is a lot of information now on
- 25 these screens, but if you can look at that, that would

- 1 be really helpful.
- 2 And I would have to say one thing about the
- 3 radio too, is that some day soon I hope we're going to
- 4 get captioned radio. It's in the works. But in the
- 5 meantime for people who are deaf or hard of hearing
- 6 things like mobil TV is not going to help us until the
- 7 TVs that are mobil are equipped with captions too. So
- 8 all these things you have to be aware that we need
- 9 backups for people who are deaf or hard of hearing,
- 10 but again, from what I saw your coverage was fabulous
- 11 and captioned almost all of the time I saw it. Thank
- 12 you.
- MR. ALEXANDER: Thank you for the comments
- 14 and we will take it into consideration, those
- 15 suggestions.
- MR. SMITH: Any other questions?
- 17 MR. ALEXANDER: First of all, Commissioner
- 18 McDowell, I didn't see you when you walked in. Hello.
- 19 And thank you for inviting us to present to you.
- 20 Thank you very much.
- MR. SMITH: Thank you.
- 22 (Applause.)
- 23 MR. SMITH: You know, the thing that I take
- 24 away from this and it does make us proud, I think,
- 25 makes me proud and I am sure all of you, we do work in

- 1 a communications industry, whether it's in voice
- 2 services, wire line, wireless or broadcasts, and in my
- 3 31 years in this industry now the one thing I notice
- 4 every time whether it's a hurricane, snowstorms, you
- 5 name it, earthquakes around the word, unfortunately
- 6 in the recent months, the one thing people need more
- 7 than anything is the ability to communicate with one
- 8 another, and so I think whether it's getting
- 9 information off the air or as was pointed out, this is
- 10 one of the first events that we have seen this
- 11 incredible video delivered over the wireless data
- 12 networks, and when you think about that going from
- 13 kind of the casual user to emergency responders with
- 14 ability to capture video firsthand, get assistance, it
- 15 shows how important what all of us do is and
- 16 particularly in times of emergency. So with that,
- 17 thank you very much for that interesting presentation.
- 18 The next item I would like to officially
- 19 recognize Commissioner McDowell and welcome him for
- 20 being with us today, and with that I'll turn it over
- 21 to my co-chair for the next introduction.
- 22 MS. FISCHER: As a Seattleite I promise I
- 23 will never complain about the rain again.
- 24 (Laughter.)
- 25 MS. FISHER: Our next presentation is by Mr.

- 1 Frank Suraci. He is with the National Communication
- 2 system at DHS and is the program manager for GETS and
- 3 WPS. He will be speaking to us today about their work
- 4 on next gen. network priority services. Mr. Suraci.
- 5 MR. SURACI: Well, good morning. Thank you
- 6 for inviting me here to share the plans that the NCS
- 7 has for the next generation network priority services.
- 8 In the way of background, there is a
- 9 National Security Telecommunications Advisory
- 10 Committee that meets once a year with the President,
- 11 and early on they provide a report that says published
- 12 switch network circuit base is going to be
- 13 transitioning to a packet IP base network, and we
- 14 should, you know, plan accordingly.
- 15 So the White House set up a convergence
- 16 working group in which the FCC was a member, and over
- 17 a period of a year and a half they addressed four
- 18 areas: technology, security, policy, and legal or
- 19 regulatory issues, and they put out three reports and
- 20 they listed what they felt that our next generation
- 21 requirements or recommendations would be for priority
- 22 services.
- 23 So I'll quickly run through the NCS mission
- 24 emergencies, some of our planning for the priority
- 25 services and some of the things we've done on

- 1 standards and prototyping, and kind of where we are
- 2 today.
- I guess, as you can see here, the mission of
- 4 the NCS is to assist with providing national security
- 5 emergency preparedness communications for the federal
- 6 government under all conditions. So to that end, in
- 7 the square in the middle, back in the mid-nineties we
- 8 originated the Government Emergency Telecommunication
- 9 Service, and that's like a credit card, calling card-
- 10 based service. Over 85 percent of the access lines in
- 11 the country have priority in the software in the local
- 12 switches, and we use the long-haul back part network
- 13 with AT&T and Verizon and Sprint.
- 14 On 9/11, it was over 10,000 calls made into
- 15 and out of the Washington, D.C. and New York area, and
- 16 it was 18,000 calls worldwide, GETS calls. Over 95
- 17 percent of those calls were completed.
- 18 Following 9/11, we were asked to then
- 19 proceed to implement a priories -- wireless priority
- 20 service so the FCC did issue a report and order that
- 21 set up the rules for a priority access service, and we
- 22 in turn provided priority across the network so we
- 23 called that wireless priority service.
- 24 So during congestion there is this --
- 25 emergency congestion in all parts of the network, so

- 1 on the wireless side we have wireless priority
- 2 capability, all the major wireless service providers
- 3 nationwide and some regional carriers.
- 4 The proven process that we get with GETS and
- 5 NWPS is what we've been using with the NGN priority
- 6 services where we take the customer requirements and
- 7 look at existing standards, and what we do is really
- 8 have a standard-based approach for providing priority
- 9 on the public switch network. For an architecture, we
- 10 use the IP multimedia subsystem, the IMS, it's kind of
- 11 our architecture, and we've been working with
- 12 industry. We have about 40 companies that participate
- 13 jointly with the government in defining the priority
- 14 capabilities for the IP network, so we're in this area
- 15 of industry requirements is what we're referring to
- 16 those as, and then we proceed on with acquiring
- 17 service.
- 18 From this conversions working report, these
- 19 are the functional requirements or recommendations the
- 20 White House provided, you know, voice band service in
- 21 support of presidential communications,
- 22 interoperability with other government networks,
- 23 survivability under a wide range of manmade or natural
- 24 disasters, international connectivity, provide access
- 25 and egress to international carriers, ubiquitous

- 1 nationwide coverage; and then enhanced priority
- 2 treatment, provide priority over other traffic,
- 3 anonymity for certain users so their location wouldn't
- 4 be disclosed; and more importantly for the NGN
- 5 networks, the secured networks to guard against
- 6 corruption and unauthorized access; restorability and
- 7 that we generally work under the TSP program, the
- 8 telecommunications service priority; mobility whether
- 9 you have a PCS or cellular or satellite, then they
- 10 call for broadband service for video imaging, web
- 11 access, scalable band width to support various band
- 12 width requirements; and then the public switch network
- 13 for affordability; and the reliability and
- 14 availability should be available with high confidence.
- 15 So we took the next generation network into
- 16 two parts: the overall IMF core and worked with
- 17 industry to come up with the priority capabilities for
- 18 the core, and that's in a document that's approaching
- 19 about an inch thick. And then we've been working the
- 20 access technology shown across the bottom, the wire
- 21 line, the cable, and then the wireless and WiMAX and
- 22 satellite.
- 23 So I guess the key thing with GETS we had to
- 24 have a way of marking emergency calls, and we did that
- 25 with SS7 with a calling party parameter, mark the call

- 1 and then provided a priority level which was one above
- 2 the normal public. So on the IP side, the Engineering
- 3 Task Force came up with a SIP resource priority header
- 4 to mark a packet that says this is an emergency
- 5 packet, and also priority level.
- 6 So we finished the IMS core work in December
- 7 of 2007. That took about a year, and at that point we
- 8 addressed voice only, and we're planning to go back
- 9 and address the broadband capabilities. To get from
- 10 the circuit-based network to the IP network, we need a
- 11 gateway so we put together the SIP resource priority
- 12 header requirements which is really now an ADIS
- 13 standard for providing a way of transitioning the
- 14 emergency calls from the circuit-based network to the
- 15 IP network, and so going across that gateway in either
- 16 direction they retain their identification.
- 17 And then the access networks, those are all
- 18 in the final draft stages and we hope to finish it by
- 19 the end of this month, and it will be available in the
- 20 April timeframe.
- 21 So what that does for us it allows us then
- 22 to having the requirements defined for the various
- 23 capabilities that allows us to then get an idea of the
- 24 cost estimate for providing these capabilities.
- 25 In other areas, we have participated in

- 1 industry response or prototyping, say the global
- 2 multi-service forum has interoperability events. The
- 3 one about a year ago it was about two weeks of testing
- 4 between the U.S. and Europe and Asia, and we
- 5 participated and provided priority voice calls,
- 6 priority video calls, tested various authentication
- 7 techniques and demonstrated the anonymity capability.
- 8 We also participated in a Verizon
- 9 interoperability forum lab to be able to demonstrate
- 10 that we could get priority on the 800 calls, which is
- 11 a hard thing to do on today's GETS capability.
- 12 Sprint had a lab demonstration of their IMS
- 13 core last year, and at the NCS we have a lab and
- 14 experimental test environment where we have a number
- 15 of the soft switches and routers and session border
- 16 controls, and we actually use that lab to be one of
- 17 the U.S. sites for the global interoperability testing
- 18 that took place about a year ago.
- Then for security, I won't go through all of
- 20 these, but much more significant problem with the IP
- 21 networks than we had with the circuit-based, so these
- 22 are areas where we are currently analyzing and there
- 23 will be some prototyping later on this summer.
- 24 And in the standards, this is an idea of
- 25 different standard bodies that we participate in in

- 1 order to get priority capabilities, you know, as part
- 2 of the standards so we have a standards-base approach
- 3 as we roll out these capabilities.
- 4 One of your items as far as
- 5 interoperability, we do interoperate with the Defense
- 6 Switch Network, the Diplomatic Telecommunication
- 7 Communication Service, and GSA's FTS or networks, and
- 8 we recently now have interoperability -- Canada has a
- 9 WPS capability and we interoperability with Canada for
- 10 WPS.
- Here is kind of a network diagram and you
- 12 can see possibly in the green where the folks that use
- 13 the GSA's FTS can make emergency calls that will
- 14 transition over to the public switch network and
- 15 receive priority treatment, and similar with the
- 16 defense switch network, and with the Diplomatic
- 17 Telecommunication Service, and you can see in red we
- 18 are now just starting -- beginning this year where we
- 19 now have a capability in AT&T's network to process IP
- 20 calls, GETS calls.
- 21 As far as interoperability with Canada, the
- 22 NCS signed a letter of understanding with Canada about
- 23 a year and a half ago with working through the State
- 24 Department, and now when wireless priority service
- 25 that are on the GSM or BAT team mobility, or T-Mobil

- 1 when they were roam into Canada they will receive
- 2 priority treatment on Roger's wireless throughout
- 3 Canada, and similarly the folks that have wireless
- 4 priority service in Canada will get priority treatment
- 5 when they roam into the United States.
- 6 This capability was just tested during the
- 7 exercise goal which was leading up to the Olympics
- 8 back in November, so it's been deployed nationwide in
- 9 Canada.
- 10 So, in summary, the NCS has worked with
- 11 industry, vendors and service providers to define
- 12 these priority capabilities, so we are now in a
- 13 position to get a better idea of what it's going to
- 14 cost and work with Congress for funding, and we've
- 15 been participating, both the NCS and industry, with
- 16 the various standards bodies to have these
- 17 capabilities made into part of the standards,
- 18 Again, we participated in various
- 19 interoperability events and prototyping of priority
- 20 capabilities, and finally, we've funded some vendors
- 21 in say providing the priority capabilities through a
- 22 gateway, which is in use today where emergency calls
- 23 can go back and forth between either of the two
- 24 technologies, and now we are starting to have some
- 25 initial role out of BOIP calls on an IP network.

- 1 So that concludes my briefing. Are there
- 2 any questions?
- 3 MS. FISCHER: Thank you very much.
- 4 MR. SURACI: Thank you very much.
- 5 MS. FISCHER: We appreciate it. Thank you.
- 6 (Applause.)
- 7 MR. SMITH: Okay, next we will start going
- 8 into the working group reports, and I think the first
- 9 one is probably somewhat unprecedented in my
- 10 experience with previous CSRICs in that we've got a
- 11 report that's nearly final in six months, so that's an
- 12 incredibly accelerated schedule. I would like to
- 13 introduce Brian Fontes, CEO of National Emergency
- 14 Numbers Association, for presentation of this
- 15 deliverable.
- 16 MR. FONTES: Thank you. I'm just going to
- 17 make the presentation from the desk here. I don't
- 18 know if Dan or Jeff can find me. If not, I'll go up
- 19 to the podium. There we go.
- 20 First off, I would just like to recognize
- 21 Working Group 4A members who are here, if you could
- 22 please stand up or raise your had. There are a few in
- 23 the audience. The rest are recovering actually.
- 24 (Laughter.)
- This is a report for Working Group 4A whose

- 1 subject is best practices for reliable and enhanced
- 2 9-1-1. The basis for our work is Section 101 of the
- 3 New and Emerging Technologies 9-1-1 Improvement Act.
- 4 Say that three times real fast.
- 5 Anyway the NET 9-1-1 Act requires that the
- 6 FCC develop several best practices related to the
- 7 implementation of 9-1-1 and E 9-1-1 service for IP-
- 8 enabled voice providers commonly known as VOIP
- 9 providers.
- 10 Working Group 4A investigated and evaluated
- 11 currently available 9-1-1 and E 9-1-1-related VOIP
- 12 standards and best practices for completedness and
- 13 identified any gaps, including challenges related to
- 14 the implementation of such standards by VOIP providers
- 15 within the 9-1-1 system. We researched and found
- 16 relevant standards and best practices within a number
- 17 of different documents: those provided by NENA, the
- 18 Alliance for Telecommunication Industry Solutions, the
- 19 Internet Engineering Task Force, and the FCC's own
- 20 Network Reliability and Interoperability Council.
- 21 This report compiles the existing industry
- 22 standards and best practices in the United States.
- 23 This report also recommends to CSRIC how to resolve
- 24 any incomplete work and gaps identified and
- 25 recommended by Working Group 4A, and to be delivered

- 1 to the appropriate working groups that will continue
- 2 on.
- 3 The scope of this report is limited to the
- 4 standards and beset practices related to the
- 5 implementation of 9-1-1 and E 9-1-1 service for fixed
- 6 and pneumatic VOIP services in the United States.
- 7 It is also important to note what this
- 8 report does not cover. This report does not address
- 9 any issues related to the implementation of 9-1-1 and
- 10 E 9-1-1 for mobil VOIP services and applications. The
- 11 working group recognizes that mobil VOIP services and
- 12 applications are becoming increasingly available and
- 13 9-1-1 capabilities for such services must be
- 14 addressed. However, the working group determined that
- 15 mobil VOIP services were beyond the scope of this
- 16 report because currently there are no FCC 9-1-1 and E
- 17 9-1-1 requirements concerning mobil VOIP services.
- 18 The working group also determined that any
- 19 standards of best practices related to the internal
- 20 functions of 9-1-1 system service providers
- 21 responsible for completing 9-1-1 calls originated by
- 22 VOIP provider are beyond the scope of this report.
- 23 As mentioned earlier, the catalyst for this
- 24 work was done by Working Group 4A was the language
- 25 included in the federal legislation directing the FCC

- 1 to develop several best practices.
- 2 Section 101 of the NET Improvement Act
- 3 requires the FCC to develop several best practices
- 4 related to the implementation of IP enabled VOIP
- 5 service providers. The statute reads, and I'm just
- 6 going to give you a brief summary of what it says,
- 7 Section 8, development of standards.
- 8 "The Commission shall work cooperative with
- 9 public safety organizations, industry participants,
- 10 and the E 9-1-1 Implementation Coordination Office to
- 11 develop best practices that promote consistency, where
- 12 appropriate, including procedures for, " and identifies
- 13 six areas.
- 14 Defining coverage areas for public safety
- 15 answering points; number two, defining diversity work
- 16 requirements for delivery of IP enable 9-1-1 and
- 17 enhance 9-1-1 calls; three, call handling in the event
- 18 of call overflow or network outages; four, public
- 19 safety answering point certification and testing
- 20 requirements; five, validation procedures for
- 21 inputting and updating location information in
- 22 relevant databases; and six, format for delivering
- 23 address information to public safety answering points.
- 24 The report addresses each one of these
- 25 elements and you will find them beginning at 5.1, 5.2,

- 1 5.3, corresponding to these six elements.
- 2 It is important to also note that the
- 3 appendix of this report addresses additional gaps
- 4 identified that are unrelated to the six items that
- 5 are identified in the legislation, and some of these
- 6 were actually provided by a committee member who has
- 7 gained real world practical experience when dealing
- 8 with 9-1-1 and VOIP services.
- 9 Each of these issues were then examined on
- 10 the basis of standards in existence, best practices,
- 11 related documentation, gaps and recommendations. This
- 12 document is focused essentially on what is occurring
- 13 here in the United States. It does not take a look at
- 14 what may or may not be happening elsewhere in the
- 15 world.
- I want to thank those who participated in
- 17 Working Group 4A. By the time we actually got
- 18 organized and the time we were able to schedule phone
- 19 calls between snowstorms, state furloughs,
- 20 international travel by some of the members, and other
- 21 obligations we had approximately two months to pull
- 22 this document together. I particularly want to thank
- 23 Peter Musgrove, Co-Chair of Working Group 4A, and Tom
- 24 Breen who played a master editor in pulling this
- 25 document together, as well as Donna Penna who has

- 1 provided valuable information from implementation
- 2 perspectives in California, and of course, I want to
- 3 thank Patrick Halley and my staff for his assistance
- 4 for during the compilation of this report.
- Now, in true FCC fashion, Jeff, and I'll
- 6 defer to the Chairman and Chairwoman of this
- 7 committee, we request editorial privileges, primarily
- 8 to clean up some of the grammatical, and there is a
- 9 word actually missing in the document if you found it,
- 10 and that's our report to you. Thank you very much.
- 11 MR. SMITH: Any questions or comments?
- 12 MR. MORRIS: Hi. Just asking kind of a
- 13 process question. If other members of CSRIC were not
- 14 able to service on Working Group 4A have comments,
- 15 questions or concerns about the text and a couple of
- 16 points of clarifications that we might suggest, this
- 17 is the first report we've seen from the working group.
- 18 What's the process both for this working group report
- 19 and in the future for feedback and interaction between
- 20 the CSRIC and the report, and the working group?
- 21 MR. GOLDTHORP: Thanks, John. Let me try
- 22 and answer that.
- 23 This report is a little bit different than
- 24 the other ones you will be getting because you're
- 25 getting it so soon. You got the report so soon before

- 1 the meeting so you really didn't have much time to
- 2 review the report, much less submit comments on it.
- 3 Normally, in addition to our time in this meeting to
- 4 talk about the report and amongst ourselves, there
- 5 would be some time for us to receive the kind of
- 6 feedback you're describing.
- We didn't have that this time, and that's
- 8 one of the reasons we're not voting on this report
- 9 today. So what I would suggest is that if you do have
- 10 comments like that you can either send them to me and
- 11 I'll get them to the co-chairs of 4A, we'll get them
- 12 to Brian and Peter directly, either one is fine. But
- 13 do it quickly, okay, within the next -- I'll say
- 14 within the next two weeks or so, two weeks from now,
- 15 it's Monday, so two weeks from now if we can get all
- 16 the comments in we'll get them over and get them in.
- 17 We're not going to be voting on this until
- 18 the next CSRIC meeting so we have time.
- 19 MR. MORRIS: That's right. Thanks very
- 20 much.
- MR. SMITH: Yes, Brian.
- 22 MR. FONTES: I also want to thank -- C Co-
- 23 Chair with Linda Flaherty in Working Group 4B, who is
- 24 going to, unfortunately, have to deal with a lot of
- 25 the gaps that is presented here and questions that

- 1 some of you may have as we move through the
- 2 development of 4B.
- 3 MS. FLAHERTY: We.
- 4 MR. FONTES: We look forward to this, don't
- 5 we?
- 6 (Laughter.)
- 7 MR. SMITH: Nice try, Brian.
- 8 Another question?
- 9 MR. PALLOP: Bill Pallop from Web Center
- 10 National Public Safety, California Communications.
- I would like to thank you for the work you
- 12 have done on this, it's yeomen work, and it sets the
- 13 standard that we all need or better. Thank you.
- 14 MR. FONTES: Thank you, Bill.
- 15 MR. SMITH: Any other questions or comments?
- 16 All right, I'll hand it off to my Co-Chair
- 17 to go through the rest of the working group reports.
- 18 MS. FISCHER: We will begin this morning
- 19 with Working Group 1A, which is the public safety
- 20 consolidation, best practices and recommendations.
- 21 Presenter Michael Alagna, Director, Homeland Security,
- 22 Strategic Initiatives and Policy, Motorola Global
- 23 Government Affairs.
- MR. ALAGNA: Good morning. Thank you.
- I'm here to update on Working Group 1A,

- 1 which is public safety consolidation, best practices
- 2 and recommendations.
- 3 By way of introduction and just give you an
- 4 idea of the scoping of the group, public safety radio
- 5 communications and communications dispatch centers
- 6 historically have been built for single agencies and
- 7 their own uses. Systems were designed to meet unique
- 8 local requirements, and often this led to
- 9 interoperability issues and compatibility, inefficient
- 10 use off what are scarce resources, oftentimes higher
- 11 cost, needs for specialized equipment and procedures,
- 12 really little opportunity to benefit from economies of
- 13 scale.
- 14 The clear trend over the last 20 years,
- 15 however, is towards consolidation with radio networks
- 16 developed to cover counties, regions, and even states,
- 17 and communications and dispatch centers have been
- 18 implemented across agencies and jurisdictions.
- There are, however, numerous challenges with
- 20 this consolidation process around operational issues,
- 21 governance, funding, and technical perspectives. This
- 22 working group will define these challenges and develop
- 23 recommended best practices for overcoming for your
- 24 consideration, and a key issue that we're analyzing is
- 25 this idea of transition of the user community from

- 1 system operator to system user.
- 2 I'm here briefing on behalf of my Co-Chair
- 3 Martha Carter from Louisiana, and here is a listing of
- 4 the members of the group, 34 members, a large
- 5 contingent from the public safety community, eight
- 6 from industry, and we have two from the federal
- 7 government. What we're finding is many of the subject
- 8 matter experts that we need to analyze this issue are
- 9 actually members of our working group, so that's
- 10 proving to be quite helpful.
- Just a quick update on some current events.
- 12 We had a kickoff meeting in February and we
- 13 overviewed the CSRIC mission, the members of this
- 14 body, some of the other working groups that have been
- 15 formed, and specifically focused on the mission o f
- 16 our working group 1A.
- 17 We quickly agreed that we needed to divide
- 18 the work. We've broken it down into three subgroups,
- 19 around governance, technology, and lastly, standard
- 20 operating procedures, and we also felt there needed to
- 21 be an overview, a management group that would take a
- 22 look at the integration of these multiple groups for
- 23 the writing assignments. Members were asked to
- 24 quickly affiliate with one or multiple of these three
- 25 subgroups and they have done that. That's been

- 1 completed. So we've formed up the three groups that
- 2 are going to move forward.
- 3 The next step was to have these subject
- 4 matter experts do a quick assessment of what are the
- 5 top issues relative to the mission of consolidation.
- 6 We are beginning to prioritize these issues and
- 7 identify some of the complexities around this
- 8 consolidation issue, and moving guickly towards
- 9 recommendations.
- 10 We've made available quite a few
- 11 organizational tools such as data sharing, so we have
- 12 a secure way to conduct these meetings, along with web
- 13 meeting tools as well as conference capability. Much
- 14 of this activity is virtual, so we are moving out
- 15 pretty quickly.
- During the first meeting we introduced a
- 17 timeline. We have a six-month timeframe to work with
- 18 so we are quickly managing too some deliverables here
- 19 in the near future, so we're looking for our first
- 20 draft of the subgroup findings and recommendations in
- 21 the May timeframe, and I can show you a more detailed
- 22 schedule here later, with a first draft due in July,
- 23 and we're expecting to have final recommendations for
- 24 the committee's consideration in the August timeframe.
- 25 Once the three subgroups were formed up they

- 1 have actually started to rollout their separate
- 2 activities and they are trying to get subject matter
- 3 experts to brief them, so they have quickly detailed
- 4 those folks that they need to to get to pretty quickly
- 5 to get some of these ideas out and in the open and
- 6 resolved, and they are already setting forth their
- 7 work schedules over the next couple of months.
- 8 Here is just a graphic of how we've
- 9 organized the work under governance, technology, and
- 10 SOPs. Under the governance section we're looking at,
- 11 you know, leadership models, what are the
- 12 decisionmaking groups that will help facilitate these
- 13 consolidation issues, some of the agreements that may
- 14 need to be in place, funding issues, as well as
- 15 strategic planning.
- 16 Under the technology group we're looking at
- 17 system functionality and performance, interoperability
- 18 issues as well as continuity of communications, and
- 19 under standard operating procedures and the training
- 20 and exercise and usage category concerns around
- 21 policies, practices, procedures, training, exercises,
- 22 the idea of users being familiar with these
- 23 applications and how frequently they are used.
- 24 Here is our notional schedule that we
- 25 briefed at our kickoff meeting. We have already

- 1 completed the issue scoping and work breakdown. We've
- 2 staffed up these subgroups and they have each
- 3 conducted kickoff meetings. They continue to work
- 4 towards the schedule for subgroup briefings and
- 5 discussion leading to the issue identification and
- 6 prioritization.
- 7 In the May timeframe, we should have some
- 8 early indications of some of the key issues and
- 9 recommendations with a first draft of that due in May,
- 10 a first draft of our report due in the July timeframe
- 11 with final report recommendations tentatively slated
- 12 for August if that meets the committee's schedule,
- 13 hopefully. We need to hear back from this group if
- 14 that's acceptable.
- 15 That concludes my briefing. I'm happy to
- 16 take any questions.
- 17 MS. FISCHER: Any questions for Mike?
- Okay, hearing none, thank you, Mike.
- 19 Our next group is Working Group 2A, which is
- 20 the cyber security best practices, Presenter Ed
- 21 Amaroso who is Senior VP and Chief Security Officer at
- 22 AT&T, and Scott Hatfield, Chief Technology Officer
- 23 with Cox Communications, and it's my understanding you
- 24 are both on the bridge.
- MR. TORETTI: Actually, this is Gary

- 1 Toretti. Neither Ed nor Scott could make it today,
- 2 and I will represent them. I am from AT&T, and our
- 3 group is just getting started.
- 4 We've got our kickoff meeting scheduled for
- 5 this Friday, March 26, with the group. Our charter is
- 6 to really assess the cyber security beset practices
- 7 for all the segments of the communication and public
- 8 safety communities, and specifically we're looking at
- 9 the high growth areas, the high risk areas for
- 10 telecom, and initially we set up some focus areas from
- 11 the wireless perspective, that being the hand-helds,
- 12 the radio access networks, transport network fabric.
- 13 We're looking at the AP services from a voice-over IP,
- 14 content on demand such as TV, video, gaming, high-
- 15 speed broadband, security in the cloud, application in
- 16 the cloud type services. Networks, we're looking at
- 17 the borders, the routers and the switches, the
- 18 backbone networks; people, both from a customer and
- 19 employee standpoint for awareness, spam, social
- 20 engineering, identity management, and then legacy
- 21 services such as SS7 call agent, cross connect
- 22 gateways and so forth.
- 23 Our horizontals across those verticals are
- 24 really looking at the vulnerability, management, the
- 25 patching, the scanning, the assessments, and the

- 1 incident response overall.
- We've got 27 members within the working
- 3 group. They have been contacted, and our plans are
- 4 from this week's meeting that we will be having is to
- 5 review the ENRIC No. 7 reports and best practices that
- 6 came out from the prior teams; take a look at this
- 7 approach from a focus standpoint as I mentioned, the
- 8 verticals and the horizontals, and really start
- 9 breaking down the subgroups into a structure that we
- 10 can then have the individuals go off in those
- 11 structures and start working, and add any missing
- 12 elements that might need to be added to this group
- 13 overall, and that's it.
- 14 MS. FISCHER: Okay, thank you. Any
- 15 questions? Okay, thank you very much for your update.
- Working Group 2B, which is media security
- 17 and reliability, counsel, best practices update. Our
- 18 presenter is Robert Ross, Senior VP, East Coast
- 19 Operations with CBS Broadcasting.
- 20 MR. ROSS: Good morning. Hello. There is
- 21 it. Audio is always the toughest thing being a
- 22 broadcaster.
- 23 I chose to update the MSRC best practices
- 24 and recommendations. We have had one meeting so far
- 25 of our own. Those best practices were arranged around

- 1 broadcast television, radio, cable and DBS. We have
- 2 got representatives of each of those organizations on
- 3 the group, handed out a few work assignments, and have
- 4 started on it. There will be some updating necessary;
- 5 things like IP television, a few other things that
- 6 show up that didn't exist when we did our first
- 7 recommendations, and those need to be added, and we've
- 8 found a few other items that we're going to have to
- 9 add to be updated.
- 10 Hopefully, we will meet once a month, and
- 11 we've already got feedback from the radio group, and a
- 12 number of recommended changes as the technology has
- 13 certainly changed over the last few years. And we're
- 14 looking forward to having some recommendations later
- 15 this year here for the CSRIC council. Thank you.
- 16 MS. FISCHER: Okay, thank you. Any
- 17 questions before we move to the next presenter?
- 18 Okay, our next presenter will be for Working
- 19 Group 4B, which is transition to next gen. 9-1-1. Our
- 20 presenter is Laurie Flaherty, Program Analyst, USDOT,
- 21 National Highway Traffic Safety Administration, and
- 22 the National 9-1-1 Office. Laurie, if you could raise
- 23 your hand so the cameras can find you. Thank you.
- MS. FLAHERTY: Thank you. I believe we have
- 25 one slide just to help people. This will not be a

- 1 long report, but it might be helpful anyway.
- 2 First of all, thank you to all folks who
- 3 have volunteered to be a part of this group on behalf
- 4 of my Co-Chair and myself. There are 45 of us that
- 5 are part of this group. At this point we have had two
- 6 conference calls of the entire group and then two
- 7 conference calls of a smaller group who volunteered to
- 8 outline the activities of 4B moving forward.
- 9 Our focus is the transition to next
- 10 generation 9-1-1, and the group decided to outline its
- 11 work as it was laid out in the NAT Improvement Act and
- 12 the description of the work groups, and there were
- 13 half a dozen or so people that volunteered to develop
- 14 that outline. On the basis of that outline we will
- 15 now divide ourselves and the work to be done by this
- 16 group.
- 17 You can see there the four subtopics that
- 18 were agreed upon by the group are technology issues
- 19 related to NG 9-1-1; systems and operation issues
- 20 relating to NG 9-1-1; funding; and access issues.
- 21 The next steps for this group will be to
- 22 self-select to one of four subgroups. We will then,
- 23 you know, give those groups their marching orders in
- 24 terms of moving forward with their work. We will also
- 25 select subgroup leaders who volunteer for that

- 1 service.
- 2 Our clock started when 4A delivered their
- 3 report, so we wanted to make sure we're organized and
- 4 ready to hit the ground running, and I am happy that
- 5 we're there.
- 6 That is our report. If there are any
- 7 questions, I would be happy to have Brian answer them.
- 8 (Laughter.)
- 9 MS. FISCHER: Mr. Smith.
- 10 MR. SMITH: Just one comment. I noticed it
- 11 in the 4A report. There is kind of an exclusion to
- 12 look at VOIP on wireless or mobil networks. You know,
- 13 I realize it's kind of an emerging area, but it seems
- 14 to me like given the nature of what we're trying to
- 15 accomplish here and how quickly those things move that
- 16 it would be appropriate for 4B to at least kind of --
- 17 for lack of a better term -- take a stab at what the
- 18 issues are there. Perhaps we can't, perhaps the state
- 19 of the art is not mature enough to present definitive
- 20 conclusions, but it seems to me like at least we need
- 21 to start thinking about that because the proliferation
- 22 of VOIP clients on smart handsets can spread like wild
- 23 fire and I think it would be inappropriate for that to
- 24 get well ahead of this work, so that's my opinion.
- 25 You know, I would certainly welcome others on this

- 1 subject, but I would ask you to consider that.
- MS. FLAHERTY: Absolutely.
- 3 MR. FONTES: I think that's critically
- 4 important, particularly as you look at all the VOIP
- 5 applications that are coming on to yours and others'
- 6 networks, and some of these applications specifically
- 7 state they are not used for emergency purposes, and
- 8 will have a screen pop up that says do not use for
- 9 emergency purposes. So it's important information to
- 10 get out there nonetheless and to explore it to see
- 11 what is happening. Others are working on trying to
- 12 develop default solutions, et cetera, if the
- 13 application doesn't provide service. So there is a
- 14 lot of work that needs to be done on that, and it's so
- 15 preliminary.
- 16 MR. SMITH: And I think just like the early
- 17 days of wire line VOIP many consumers really didn't
- 18 understand the subtleties, and while the disclaimers,
- 19 you know, may give some people comfort, I think we
- 20 have to look at average consumers' behavior, and again
- 21 I'm not suggesting that we have all the answers at
- 22 this stage, but it seems to me like we would be remiss
- 23 to address next generation 9-1-1 services and leave
- 24 that one outside the scope.
- MR. FONTES: No question.

- 1 MS. FISCHER: Okay, any other questions for
- 2 Laurie? Thank you for your report.
- Working Group 4C, technical options for
- 4 enhanced 9-1-1 location accuracy. Our presenter is
- 5 Craig Frost, Executive Director, Engineering Support,
- 6 Regulation and Compliance with Verizon Wireless.
- 7 Craig.
- 8 MR. FROST: Good morning. I don't have a
- 9 slide so this will be a brief update.
- 10 Steve Wisley and I are co-chairing this
- 11 working group together. We began meeting in early
- 12 March. We've had two full group working sessions. We
- 13 are planning to have bi-monthly sessions of the full
- 14 group, and we've also split off two subgroups to focus
- 15 in on identifying services that today have a location
- 16 component for E 9-1-1 and a subgroup to focus in on
- 17 currently available location technologies, ongoing
- 18 standards work, and any gaps in terms of location
- 19 availability for any of the services that the other
- 20 subgroup is working on.
- 21 As we move forward we will get into more of
- 22 the implications of those approaches, and in terms of
- 23 security, in terms of device compliance, et cetera, as
- 24 the charter lays out in the working group, and that's
- 25 all we have.

- 1 MS. FISCHER: Okay, Questions for Craig?
- 2 Hearing none, thank you very much for your report.
- Working Group 5A, common alerting protocol
- 4 introduction. Our presenters are Damon Penn,
- 5 Assistant Administrator, National Continuity Programs,
- 6 FEMA, and Pat Roberts, President of the Florida
- 7 Association of Broadcasters. Mr. Penn, could you
- 8 raise our -- there you are. Okay. Good morning.
- 9 MR. PENN: Good morning. Thanks.
- 10 Our subcommittee is -- our working group,
- 11 rather, is getting off to a good start. We've got 19
- 12 members. We had our first meeting last week and it
- 13 was very productive. We discussed the integration of
- 14 mobil digital television as one of our topics, and we
- 15 also discussed reaching citizens with disabilities,
- 16 and determined that that group is much larger than we
- 17 thought it is, and the impact that they have on common
- 18 local protocols is much larger than we thought. So we
- 19 really deem that as a special needs community, and
- 20 we're going to spend considerable amount of time
- 21 working those type issues because it goes much further
- 22 than people with hearing or visual disabilities but
- 23 also several special needs groups that will also come
- 24 into play.
- 25 We discussed the working and the development

- 1 of our primary entry point stations, and talked about
- 2 the progress over the next 18 months where we will
- 3 double that capacity, and also talked about cap
- 4 standards in general and how just having a standard
- 5 doesn't necessarily mean that you have compliance and
- 6 you have compatibility.
- 7 So from that we've determined that we really
- 8 need to break our committee down into two sub working
- 9 groups, one on policy and procedures, and one that's
- 10 gong to focus on technical specification and work
- 11 those kinds of things.
- 12 We also decided to do some of our committee
- 13 work by social media, and we have a social media site
- 14 that Pat and I are both dinosaurs so we're going to
- 15 both try to figure out how to work and how to use, and
- 16 now I even know what "wicki" means and how that whole
- 17 piece comes together. So Pat?
- 18 MR. ROBERTS: I think that that pretty much
- 19 covers it. The only thing besides mobil TV is I think
- 20 we'll want to look at the FCC and the moving forward
- 21 on the FM chip as well in the cell phones because it's
- 22 very hard -- and the cell guys are coming on board,
- 23 but you can't deliver ES message to everybody unless
- 24 you have got the terrestrial broadcast ability, and so
- 25 both of the FM chip, which most of you who don't know,

- 1 it's in almost all the phones around the world except
- 2 the United States that operates under a closed system
- 3 versus an open system. So hopefully we will make
- 4 progress there, and then we've got mobil TV coming
- 5 online, so we'll look at those.
- 6 Special needs, I would add is that word was
- 7 changed in Florida after the '04-05 hurricanes, and
- 8 that's when we figured out that people that need
- 9 emergency communication, emergency messages are not
- 10 just disabled. There are people that may economically
- 11 not be able to get out of their town or relocate. It
- 12 may be elderly. There are a variety of people that
- 13 might not fall under the tradition term of disability,
- 14 so we're kind of recommending to broaden that special
- 15 needs to cover everyone that we need to take care of
- 16 in the time of a disaster.
- MS. FISCHER: Okay, thank you.
- 18 Any questions for the Co-Chairs of this work
- 19 group? Hearing none, thank you very much.
- Work Group 6 is best practice
- 21 implementation. Our presenter is Stacey Hartman,
- 22 Director of Public Policy with Quest.
- MS. HARTMAN: Great. Good morning,
- 24 everyone.
- 25 Being from Colorado, I was a little out of

- 1 place this morning when I woke up and there was
- 2 sunshine, trees were flowering and the green grass was
- 3 growing, and then I saw snow pictures here and I feel
- 4 a lot more at home and better able to present, so
- 5 thank you for that.
- As was just introduce, I'm one of the Co-
- 7 Chairs with Steve Malphrus, who is down in front, for
- 8 Working Group 6, which is best practice
- 9 implementation.
- 10 Slide No. 2 that's being displayed is just a
- 11 description of Working Group 6. For those that aren't
- 12 familiar, we are looking at best practices and
- 13 determining which ones are the vital ones across the
- 14 industry segments, documenting those as well as
- 15 developing recommendations to determine how to really
- 16 measure the implementation of them.
- 17 Slide 3 is a list of the participants. As
- 18 you can see, we're a wide and diverse group. We have
- 19 26 members from 20 organizations. Really great depth
- 20 of experience, we're looking forward to and have
- 21 started initiating some work together.
- 22 Slide, I guess it's 4, is our objectives and
- 23 deliverables, and here, as I talked to a minute ago,
- 24 we have our work cut out for us. There are over 800
- 25 best practices that exist today that we'll be taking a

- 1 look at and identifying what subset of those best
- 2 practices again are the most vital to the
- 3 communication industry segments.
- 4 We will document what those key best
- 5 practices are as our first deliverable, and as our
- 6 second one, determining how the industry can actually
- 7 measure the implementation of these best practices.
- 8 Any best practice gaps that we identify we will
- 9 certainly pass onto those of you in your different
- 10 various working groups for your consideration.
- 11 Slide 5 is a snapshot of our work place.
- 12 We've met on several occasions already as of the full
- 13 subgroup as well as the subteam co-chair leads. We've
- 14 identified four subteams being the physical security,
- 15 E 9-1-1, network reliability, disaster
- 16 emergency/business continuity, and cyber security. We
- 17 have identified co-chairs for each of these teams as
- 18 well today we will be meeting face to face to start
- 19 diving into the criteria for classifying the current
- 20 best practices.
- 21 Each of our subteams has been assigned
- 22 approximately 200 best practices to look at, some are
- 23 a little bit less, some are a little bit higher, and
- 24 these teams then will document which ones are vital
- 25 across the industry segments, and then we'll get back

- 1 together as a full working group to determine and
- 2 develop our final documentation on the first
- 3 deliverable.
- 4 The second piece part will be developing our
- 5 recommendations about how we can actually measure how
- 6 these best practices are implemented across all of our
- 7 networks.
- 8 Slide 6 is a snapshot of our project
- 9 timeline. We had our kickoff on March 4th. We've had
- 10 several meetings since. As well again we're meeting
- 11 face to face today. Timeframe-wise we have about six
- 12 months put together for our first deliverable and
- 13 about six months for the second deliverable. The end
- 14 of the charter report is the conclusion of our working
- 15 group.
- And then we are planning on having full
- 17 working group meetings on a monthly basis as well as a
- 18 subteam leader with the co-chair meeting once a month,
- 19 and then our subteam leads are in the process of
- 20 developing their schedule with their particular teams.
- 21 So, questions?
- MS. FISCHER: Laurie?
- MS. FLAHERTY: Just one question. It
- 24 appears as though on the slide the group has focused
- 25 on technical issues, and I'm wondering if there has

- 1 been any discussion of operational or systems or
- 2 administrative governance institutional kind of
- 3 issues?
- 4 MS. HARTMAN: We will certainly get into all
- 5 of those realms, so up front right now what we have
- 6 done is, with John Healey's help, separated out the
- 7 best practices into the groupings with the least
- 8 overlap so that we can have kind of a focused effort
- 9 on our teams where to look at these issues, but
- 10 certainly that is part of the realm that we will look
- 11 into and what fits with those.
- 12 MS. FLAHERTY: Particularly since our group,
- 13 there is some overlap there, we'd be happy to
- 14 coordinate with you as we both move forward.
- 15 MS. HARTMAN: I'm sure I can speak for Steve
- 16 and I both, we welcome any help we can have.
- 17 MS. FISCHER: Any other questions for
- 18 Stacey?
- MS. HARTMAN: Thank you.
- MS. FISCHER: Okay, thank you.
- 21 Working Group 7 is pandemic planning,
- 22 priority service requirements. Our presenter is
- 23 Ingrid Caples, Technology Officer, Office of
- 24 Preparedness and Emergency Operations, U.S. Department
- 25 of Health and Human Services.

- 1 MS. CAPLES: Hello, and today I'm going to
- 2 be giving you just a very brief update.
- 3 The Co-Chair on this group that I'm working
- 4 with is Jerry White from Sprint, and we've had several
- 5 just planning conversations and so forth. We will be
- 6 having our kickoff meeting next week with our team.
- 7 We are looking to, of course, identify basically a
- 8 work plan to address the issues that have been
- 9 assigned by the task, which is to look at various
- 10 issues, including the service levels, how to measure
- 11 them, the cost of implementing the priority services,
- 12 and of course how to implement the strategies.
- 13 As you saw earlier from the NCS
- 14 presentation, we will, of course, be able to leverage
- 15 that, and so that's -- I'll get with Frank on that and
- 16 hopefully we will incorporate that into our task and
- 17 our deliverables.
- 18 And with that, that's pretty much all I
- 19 have.
- 20 MS. FISCHER: Okay, questions? Okay,
- 21 hearing none, thank you.
- 22 Our last work group report-out is Work Group
- 23 No. 8, ISP network protection practices. It's my
- 24 understanding it will be John Morris, General Counsel,
- 25 Center for Democracy and Technology. Thank you.

- 1 MS. MORRIS: Dick, unless you want to go
- 2 first, shall I? Okay, great.
- 3 So our working group is in colloquial terms
- 4 focused on BOT nets, focused on beset practices for
- 5 ISPs to identify when computers the users are using
- 6 have been compromised and are being used in spam,
- 7 network attacks, and other problems. So basically
- 8 looking both at kind of the guestions surrounding how
- 9 does one have ISPs identify compromised computer and
- 10 then perhaps the even harder question is what are the
- 11 best practices for actually interacting with the
- 12 consumers to try to remediate and address the
- 13 compromised computers.
- 14 So we've had our first initial working group
- 15 meeting. We have about 22 members so far. We are
- 16 setting up bi-weekly conference calls, and an online
- 17 "wicki" space to collaborate and exchange documents.
- 18 You know, we have a fairly aggressive
- 19 timetable which we need to do to meet the 12-month
- 20 timetable that we're facing here. Our first 60 days
- 21 or our next 60 days are focused on data gathering,
- 22 both gathering data about our current practices,
- 23 current ISP practices just to see the diversity of
- 24 practices out there, but then also gathering ideas and
- 25 brainstorming about possible new practices.

- 1 We are planning a full day face-to-face
- 2 meeting in June to really hash out what other ideas
- 3 and what gaps there are in the current practices, and
- 4 what new ideas, what new areas we need to come up with
- 5 on new recommendations.
- 6 Once we have really kind of refined our
- 7 initial ideas we will then be working with
- 8 stakeholders like NANOG and other different levels of
- 9 providers and operators to really kind of vent and get
- 10 feedback on our ideas, and then move to finalize our
- 11 report. Anything else? That's it.
- MS. FISCHER: Okay, thank you.
- 13 Any questions for Mr. Morris? Okay, thank
- 14 you.
- 15 Certainly good reports, very ambitious
- 16 schedules and we certainly look forward to your work
- 17 product in the coming months. With that, back to
- 18 Bill.
- 19 MR SMITH: Thank you. I think this is kind
- 20 of an opportunity for us to wrap up, and I would say
- 21 on behalf of Chris and myself I'd like to thank each
- 22 and everyone of you for a very productive meeting.
- 23 You know, as I look at what we're doing
- 24 here, particularly some of the most interesting areas,
- 25 applying tradition learning to new areas such as VOIP

- 1 and other things, I think we continue to learn every
- 2 day that IP networks for all their power and ease,
- 3 some of the things that make them so powerful and
- 4 simple also make they very vulnerable at times.
- 5 So I think, Laurie, you made a great comment
- 6 about looking at the operational procedures as well as
- 7 the technology. I think we have to look at that in
- 8 all these pieces of work.
- 9 So I'd like to thank all the working groups.
- 10 As I said, we have actually had a deliverable today
- 11 which I think is very unprecedented in many respects
- 12 to have outputs so quickly, but it's evident that each
- 13 of the working groups has put a lot of time and energy
- 14 already into this work effort, so we appreciate that.
- 15 I'd like to thank Jeff, Admiral Barnett and
- 16 everyone at the FCC for all of their support, and I
- 17 would say that our next meeting will probably be in
- 18 the June timeframe or so, and we'll be coordinating
- 19 those dates. So with that let me turn the meeting
- 20 back to Jeff.
- 21 MR. GOLDTHORP: Thank you, Bill, and let me
- 22 also add my thanks to Working Group 4A for getting
- 23 that work done so quickly. And it is true, to my
- 24 recollection I don't remember anything getting done
- 25 that fast. There is a lot of other things that are

- 1 going to get done quick as well, six-month timeframes,
- 2 nine-month, one-year timeframe, so we have a lot of
- 3 work to do and I'm encouraged by how much vigor and
- 4 energy people are approaching the task with. So this
- 5 is an exciting process, and thank you all again for
- 6 coming here to D.C.
- 7 There is one thing that I forecasted in
- 8 December that turned out to be true, and I said when
- 9 we meet again spring will be upon us, and if any of
- 10 you were here in the D.C. area last weekend, you know
- 11 that at least it's starting to show its face. So I
- 12 say welcome to that, and farewell to all of you and
- 13 have safe journeys.
- 14 (Whereupon, at 10:52 a.m., the meeting in
- 15 the above-entitled matter was concluded.)
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## REPORTER'S CERTIFICATE

DOCKET NO.: --

CASE TITLE: CSRIC

HEARING DATE: March 22, 2010

LOCATION: Washington, D.C.

I hereby certify that the proceedings and evidence are contained fully and accurately on the tapes and notes reported by me at the hearing in the above case before the Federal Communications

Commission.

Date: March 22, 2010

Gabriel Gheorghiu Official Reporter Heritage Reporting Corporation Suite 600 1220 L Street, N.W. Washington, D.C. 20005-4018