OIG-08-18 Addendum and Work Papers

U.S. Department of Homeland Security Washington, DC 20528



July 18, 2008

Mr. Steven G. Bradbury Principal Deputy Assistant Attorney General Office of Legal Counsel U.S. Department of Justice

Re: Request to interview former Deputy Attorney General Larry D. Thompson

Dear Mr. Bradbury:

In January 2004, we began a review at the request of the then ranking member of the House Judiciary Committee, Representative John Conyers, Jr., of the removal Maher Arar to Syria by the former Immigration and Naturalization Service. We published our final report, The Removal of a Canadian Citizen to Syria (OIG-08-18), which is classified at the SECRET/NO FOREIGN level, and a brief unclassified summary, in April 2008. In June 2008, we published a redacted version of our report according to the Freedom of Information Act.

After we had finalized our report, new information came to our attention that contradicted one of our conclusions. As such, we have decided to reopen our review in this matter. If we determine that one or more of our conclusions are incorrect, we will publish a supplement. The staff of former Deputy Attorney General Larry D. Thompson and the deputy himself, as Acting Attorney General, were involved in removing Mr. Arar from the United States: The new information we received concerns former Deputy Attorney General Larry D. Thompson.

During our original fieldwork we decided not to request an interview with Mr. Thompson. We believed that our interviews with the staff of the Office of the Deputy Attorney General involved were sufficient. However, in light of the new information we received, we feel that an interview of Mr. Thompson is necessary. We have been coordinating with the Office of Legal Counsel and Mr. Thompson's counsel, John Joseph Cassidy and Stephen L. Braga, to schedule an interview. However, we have been informed that the Department of Justice will only allow Mr. Thompson to speak to us about the narrow issue concerning the new information we have received. This is not sufficient for the purposes of our review. As such, we request that we be allowed to speak to Mr. Thompson freely and openly. As we have done with other information we have gathered related to this review, we will protect any information that Mr. Thompson provides that might be privileged such as as attorney-client, attorney work product, or

deliberative process from public disclosure. Furthermore, so that Mr. Thompson can fully discuss this issue while having his counsel present, we request that you arrange for Messrs. Thompson, Cassidy, and Braga to be granted SECRET security clearances.

When the Department of Homeland Security was established, the former Immigration and Naturalization Service became part of the new department and its actions subject to the oversight of our office. To get a full understanding of how and why Mr. Arar was removed to Syria and to verify whether the new information we have received is correct, we need to conduct an interview with Mr. Thompson that is not subject to restrictions placed on Mr. Thompson by the Department of Justice.

Please provide a written response at your earliest convenience. Thank you for your prompt attention to this matter. Should you have any questions, please call me, or your staff may contact Richard Reback, General Counsel to the Inspector General, at (202) 254-4100.

Sincerely,

Richard L. Skinner Inspector General

Richard L. Stinner

The Honorable Michael B. Mukasey Attorney General U.S. Department of Justice

cc:

The Honorable Glenn A. Fine Inspector General U.S. Department of Justice

H. Marshall Jarrett
Chief Counsel and Director
Office of Professional Responsibility
U.S. Department of Justice

Mr. John Joseph Cassidy Baker Botts LLP

Mr. Stephen L. Braga Ropes & Gray LLP



Office of Inspector General Office of Inspections and Special Reviews

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Preparer:

Department of State Involvement in the Arar Matter

Purpose: Learn more about DOS involvement in the Arar matter Source: Telephone Date/Time: July 30, 2008, 1:05 PM - 1:19 PM Participants: DHS-OIG Location: DHS-OIG headquarters, Discussion:	•
Date/Time: July 30, 2008, 1:05 PM — 1:19 PM Participants: DHS-OIG Location: DHS-OIG headquarters,	
Participants: DHS-OIG Location: DHS-OIG headquarters,	
Location: DHS-OIG headquarters,	
Discussion:	
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Background began to work for the Immigration and Naturalization Service (IN At that time, most part, overseas operations consisted of	S), For the
INS Expansion Abroad In 1996/1997, the political appointee at the Office of International Affairs 1 Operation Global Reach in order to expand the number of INS overseas off increase its law enforcement presence abroad.	aunched ices and
	eginning, it
INS' expansion overseas as a " " operation. Once abroad, as opposed to	aracterized the
Training International Law Enforcement Academies (ILEA) were set up in Bangkol and Kenya partly in order to create regional networks. These Academies	k, Botswana, taught local

Currently, there are four ILEAs: Budapest, Hungary (1995); Bangkok, Thailand (1998); Gaborone, Botswana (2000); and San Salvador, El Salvador (2005). See

government officials techniques for local immigration control and sometimes refugee processing. The Academies also taught students to recognize fraudulent documents.

indicated that INS sponsored other training events for local law enforcement. reported that INS sponsored workshops, at which speakers would discuss important law enforcement issues, recent successes, or best practices in other countries. According to the topics at these events were generally shaped by the host country's interests.

Overseas Operations

Around the year 2000, the laws on asset forfeiture changed and the U.S. could share up to 50% of the seizure with the host government. The financial benefits increased incentives for host governments to participate in law enforcement activities, such as those combating drug trafficking, and allowed for greater cooperation between the INS and its host government.

In addition to law enforcement duties, overseas INS offices also helped with removals of illegal foreigners from the United States. The offices would assist in negotiations that were sometimes needed when a removal would have to transit through a third country. They would also work on fraud detection in the international adoption process. In sum, overseas operations were divided into enforcement or benefits-related activities.

At the end of the INS and the beginning of the Department of Homeland Security [March 2003],

didn't know

Training

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In the Rome district, there was a yearly conference (lasting one week) providing training for INS's overseas personnel. The conference, addressed a range of topics. Updates on immigration law and practice were provided, and staff in different countries would share information about successful efforts. In one case, the Department of Justice presented on law and on asset forfeiture sharing with the host nation. Equal Employment Opportunity training was also provided.

said that the INS said that this is

Recruitment and Selection

Most of the people who applied for overseas jobs

Usually positions were of the GS-13 or 14 levels,

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There were a

lot of former asylum officers in a recent group that went abroad.

agreed with an interviewer's statement that

Before the break-up of the INS,

experience, though, an INS employee's background

added that, though much of INS's international work in some countries had a law enforcement bearing, it was nonetheless very distinct from law enforcement work in the U.S. In international settings, U.S. investigators enjoy no formal investigative standing; and they have to work through local authorities to conduct investigative activities. While an understanding of how to pursue an investigation was still valuable in an international setting, skill at liaising with the local police was also key.

Following the break-up of the INS,

Chain of Command

The former INS was divided into three domestic regions. It is helpful to think of INS overseas operations as representing a fourth region, under the command of the Director of International Affairs. Just like each of the INS Regional Directors, the Director of International Affairs reported directly to the Director of Field Operations, who in turn reported to the INS Commissioner.

Three District Directors operated under the Director of International Affairs. These District Directors were based in Rome, Bangkok, and Mexico City, and had oversight over all INS missions abroad.

- The Rome District was perceived
- The Bangkok District was perceived
- The Mexico City District was viewed

[CIS's International Ops Division retains the division of overseas operations among the same three districts. So too does ICE's Office of International Affairs.]

Page 3 of 5

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(ii) Department of State Involvement in the Arar Matter

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	(1)	Purpose: Learn more about DOS involvement in the Arar matter	
	(u)	Source: Telephone	
	(u)	Date/Time: July 30, 2008, 1:05 PM - 1:24 PM	•
	(u)	Participants: Counterterrorism, Department of State DHS-OIG	e Coordination for
	(u)	Location: DHS-OIG headquarters, 7th Floor, Room 7087	
	(u)	Discussion:	
 05,6 	(u)	Counterterrorism, US Department of State	rdination for
	W	did not believe that had been involved in the not swear that had not.	e Arar case but would
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The Removal of a Canadian Citizen to Syria

Interview Agenda			Preparer: Reviewer		
Interviewee:		Department	of State		
Interview Date:	Monday, June 2,	2008, at 10:00 AM			
Location:	L Conference Roo State Department	om, 6419 , Washington, DC			
Team:	, I	nspector			•
Discussion					
explained May 5, 2008. Over a in our report that the have occurred "unoff exwhich concluded that Arar, they thought it udraft report they coore Embassy in Syria; the didn't get any indicatinvolvement.	secure telephone, State Department w icially." added plained that when the State Department was accurate. To dedinate the State Desirate Desirate Desirate Desirate Desirate Desirate Desirate Desirate Desirate Hemispherent	vas not involved in that they want to be the State Department ent had not been invevelop the State Deaaprtment Near Easte ere Bureau, which h	accurate. t received the colved in the response comment comment and Affairs Bur andles Canada	draft report emoval of nents to the reau, the	may rt, Mr. ie
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sai advisor's office over l former Deputy Secreta remove Mr. Arar to Sy	neard a conversation ary, Richard Armita	e of the lawyers in the nabout the Mr. Aranage, might have known	r matter and sa	aid that the	al >
said Department legal advi involvement.	i they became conc sor,	cerned. They checked told	ed with former us that mot		my



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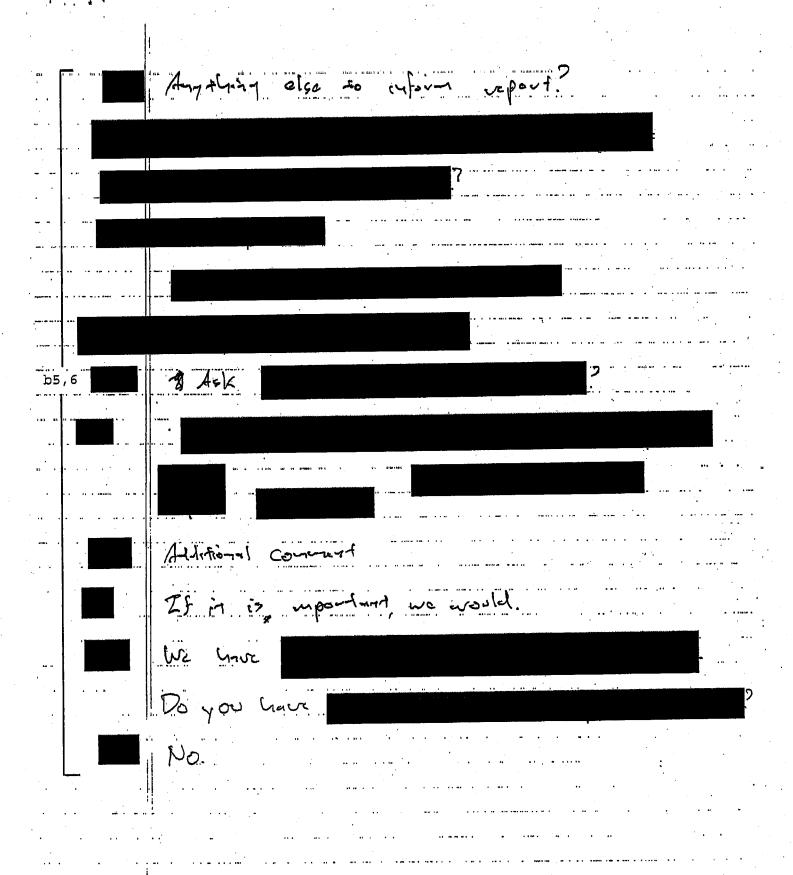
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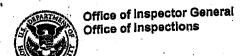
Mr. Armitage recalled a telephone call from former Deputy Attorney General Larry
Tompson, but that he wasn't 100 percent sure.
any foreign policy objections to removing Mr. Arar to Syria. That Mr. Armitage didn't have any objections. The clarified that what was telling us was based on Mr. Armitage's recollection.
explained that told us that State Department operations
asked for Mr. Armitage's contact information.
asked whether had dealt with responded, added that they had dealt with had dealt
explained that the question will be
said, "No." added that
asked whether they had any indication of the when the phone call occurred responded, "No."

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The Removal of a Canadian Citizen to Syria

	Preparer:
Interview Agenda	Reviewer:
Interviewee:	Richard Armitage, former Deputy Secretary of State President, Armitage International
Interview Date:	Monday, June 11, 2008, at 2:00 PM
Location:	2300 Clarendon Boulevard, Suite 601, Arlington, VA
Team:	, Inspector
Discussion	
asked the Armitage said phone cal had in factor after September 11, Mr. Armitage said texchanged some ple Canadian Mounted that Mr. Thompson said no. Mr. Armitage said to the Armitage said no. Mr. A	alleged phone call from Mr. Thompson regarding Mr. Arar. Mr. Mr. Armitage confirmed that the cot occurred. He said that the call came in the morning and that it was 2001. He said that he couldn't say when the call occurred. That his recollection was that Mr. Thompson called him they easantries and then he told that Mr. Thompson said that the Royal Police was handing a guy over to the Syrians. Mr. Armitage added asked whether he had any objections. Mr. Armitage told us that he age told that his only concern was whether Mr. Arar was a U.S. age added that Syria was really helping us with Al-Qeada.
Mr. Armitage expla	
because he was a to	by Mr. Arar was being removed to Syria. Mr. Armitage responded errorism suspect. He added that his conversation with Mr. Thompson, three minutes, maximum.
Mr. Armitage reite Syrian citizen.	rated that Syria was helping the United States, and that Mr. Arar was a



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asked whether Mr. Armitage responded, "	
asked whether Mr. Armitage He suggested that we talk to suggested we talk to Mr. Armitage of Counterterrorism Mr. Armitage claimed that the Mr. Armitage provided contact information	
Armitage said it was six years ago. He added that Mr. Thompson called you?" Mr. had any problem with it. Mr. Armitage told us that his query was whether Mr. Arar was a U.S. citizen.	e S
asked whether Mr. Armitage knew abour Mr. Arar's Canadian citizenship. Mr. Armitage said the Mr. Thompson told him that Mr. Arar had dual citizenship.	
asked whether Mr. Armitage responded, "" He added that Mr. Thompson	
asked whether Mr. Armitage was providing diplomatic assurances during the call. Mr. Armitage responded, "No I was not." He added that he was not asked to get any assurances.	е
asked whether Mr. Armitage . Mr. Armitage . Mr. Armitage responded, He added that	
Mr. Armitage told us that during the call he was under the impression that Mr. Arar was in Canada. Mr. Armitage added that he didn't remember any interagency discussion of this. Then he suggested we contact who was the State Department Legal Advisor at the time. Mr. Armitage provided contact information for	as
Mr. Armitage responded	
Thompson. Mr. Armitage responded, "No." He added that neither did he receive a subsequent call.	•



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Project # ISP-85-2006 Binder # Tab #

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asked whether Mr. Armitage thought, and that Mr. Thompson didn't tell hi	tht he was in Can m either way.	ada. Mr. Armitage h	9
asked whether Mr. Thompson men Armitage responded, "I don't recollect it."	tioned anything a	bout assurances. Mr	•
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asked how Mr. Armitage Thompson. Mr. Armitage said that Armitage	. D	Mr. uring the interview, M	⁄Ir.
Mr. Armitage added that it was ') — 6	**	
mentioned that Mr. Armitage recastled whether could recall the date or asked whether Mr. Armitage said,	alled the call occ time of the call.	urred in the morning. Mr. Armitage said, " Mr. Armita	140.
asked about Mr. Armitage's know said that he assumed the Mr. Arar was in Cartell him one way or the other.	vledge of Mr. Ara nada. He added t	ar's custody. Mr. Arr nat Mr. Thompson di	nitage dn't
Mr. Armitage suggested			

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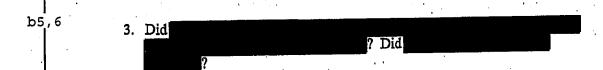
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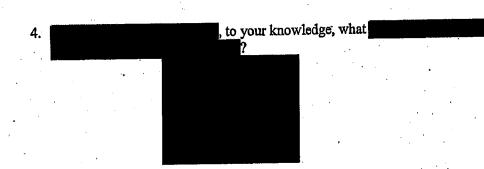
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to Syria with Mr. Thompson? How? 7 Did you	?
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the state of the s	an did he say why Arar was being removed
2. In your discussion with Mr. 1 hompso to Syria?	on, did he say why Arar was being removed
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6. To the best of your recollection, please phrase the question/request Mr. Thompson made when he contacted you about the removal of Arar to Syria? What was your response?

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7. Did you?????

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thes not remember an interagency discussion

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10. What was What was 11. What, if anything, did 12. Were you providing Mr. Thompson with diplomatic assurances? ND 13. Did you

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15. Had you 16. What is your understanding of **b**5 17. Do you have any views or understanding as to No remembrance of assuraces 18. Did you know that ? If so,

14. Had you ever received a similar call from Thompson?

19. Were you aware ? What Would you 20. Did you see consider **b**5. 21. Have you 22. Did you have ? Details. Did you have ? Details.

23. It has been suggested in your view? Why or why not b5

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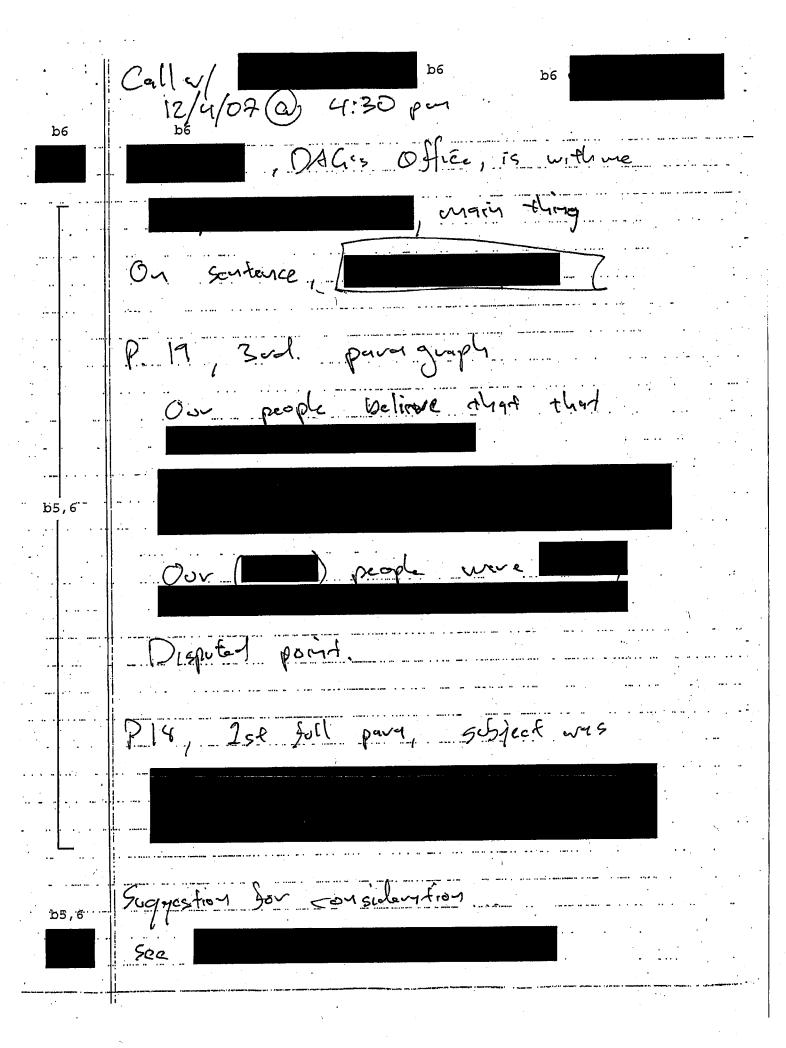
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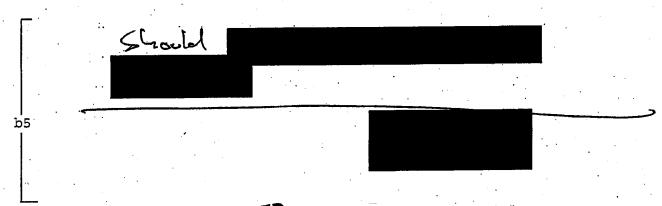


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Not sur there is anything else I am prepared to talk abot now P. 30 Last para graph We redeved comments as late as
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11/27/07 C-11 w/ 4:20 PM First Time Changes in Evoluced Saved something on Tuesday 100702 Ave then 0-17 End of pour. Hast serdence P-26 Verdersified purs following think is rose References



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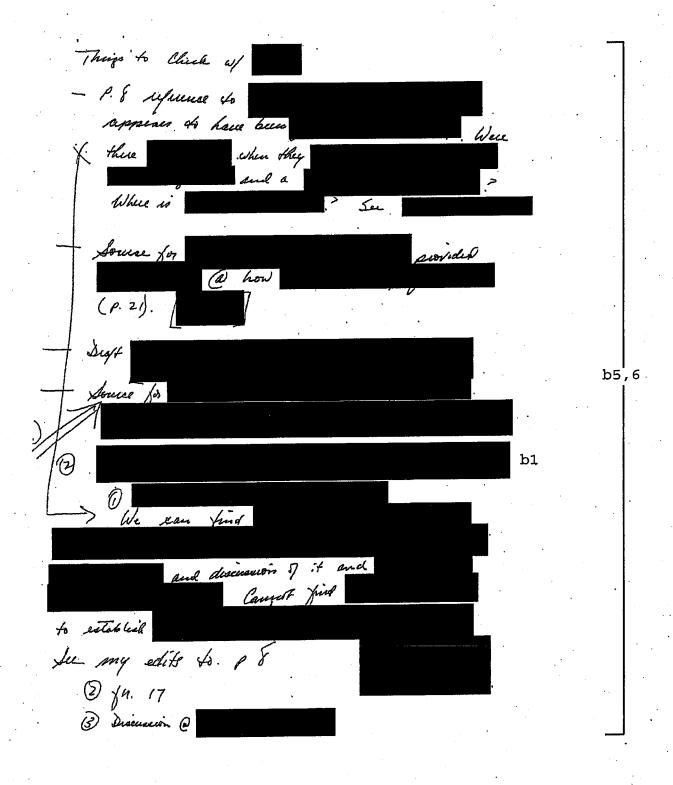
11 US suips Al Queda suspects to Avalo States 11 CSM (July 26, 2002)

11 Syrica Interrogation Al Queda Recruiter"
Wash Post, p. AD1, [Jone 19, 2002)

Doc. #113

Bob Ashbargh

Hand vivited notes



Du October 7:

INS - Complete protection intervew at 2:30 am in New york MDC.

INS - Region of Success signs Freef Notice 1) headuresscholder and Division (Undariging) in Removed Proceeding

INS - Regional director prigns Find Notice and Classifical address of Addendum, the latter reciting reliance on 731 LHM dated 10/7/02. (Draft finished at 6:30 am)

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(NB: See also T5 (RLA))

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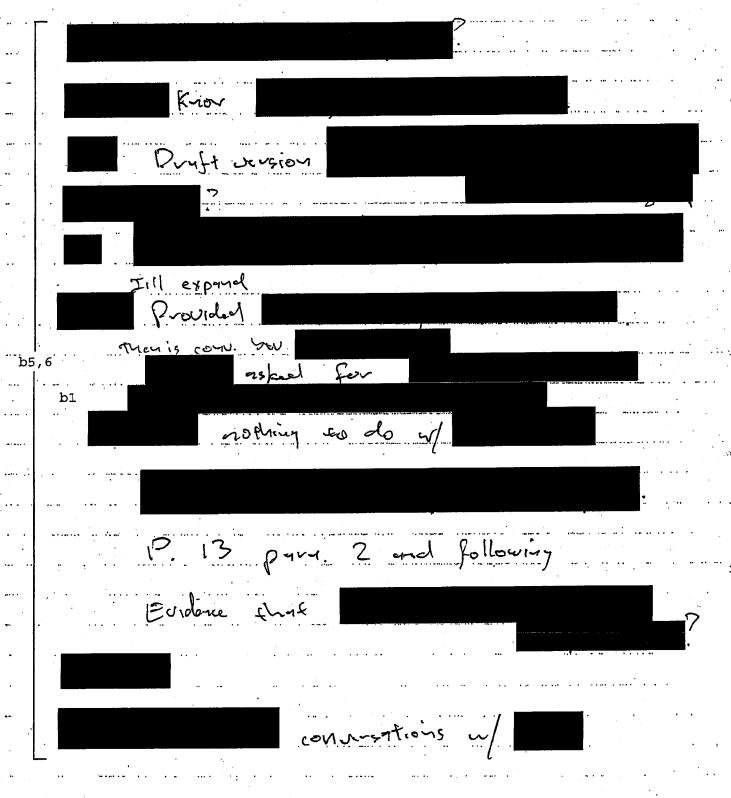
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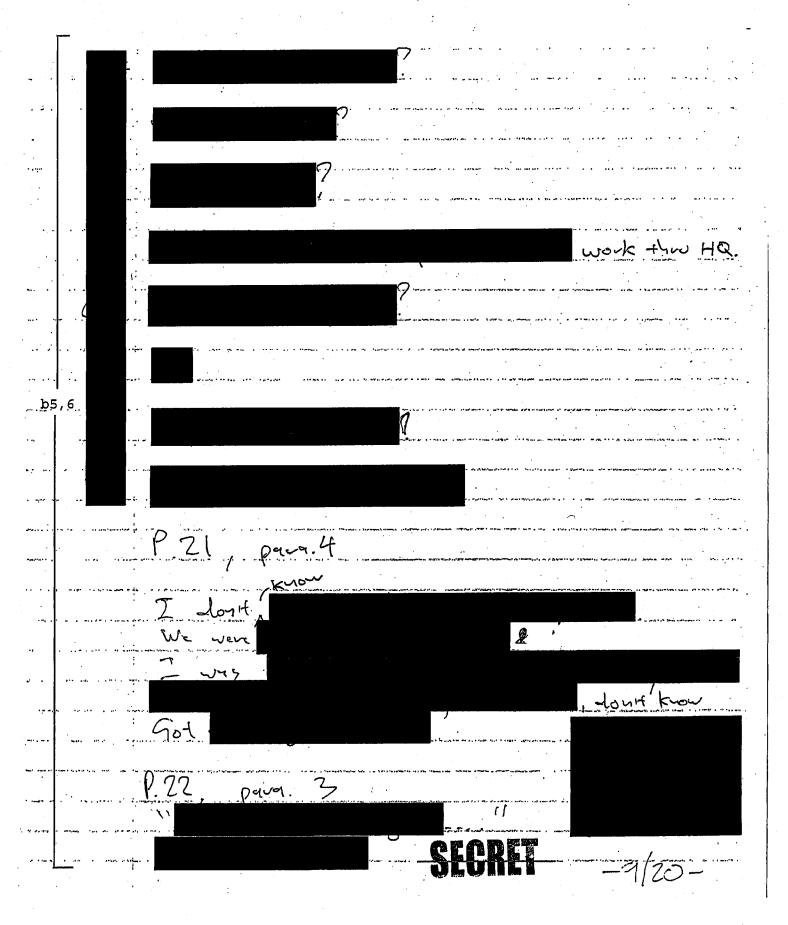
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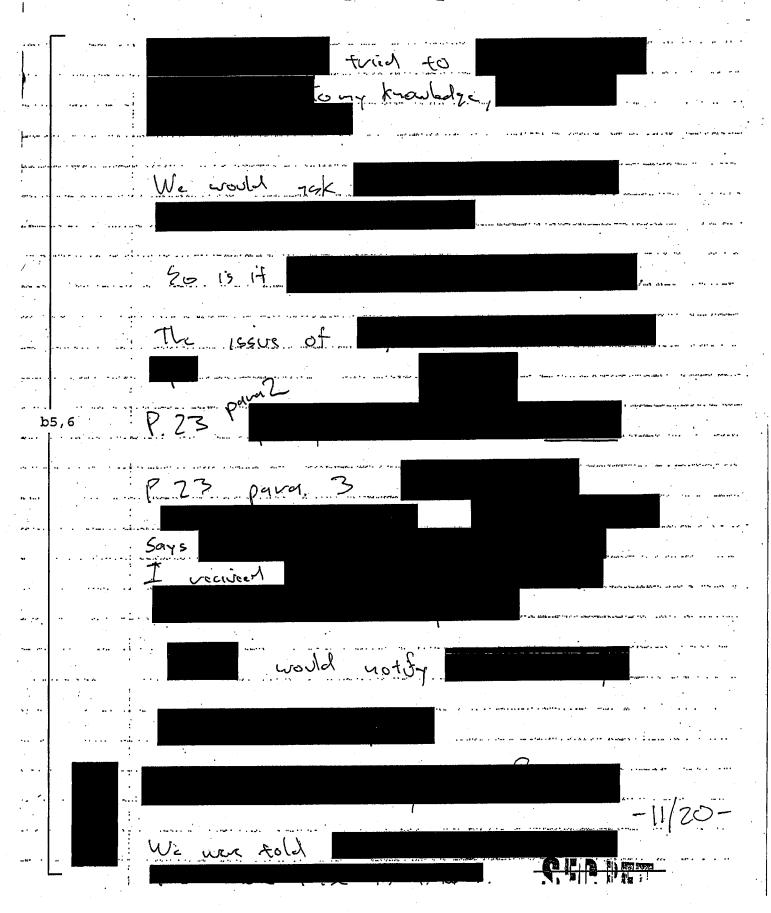
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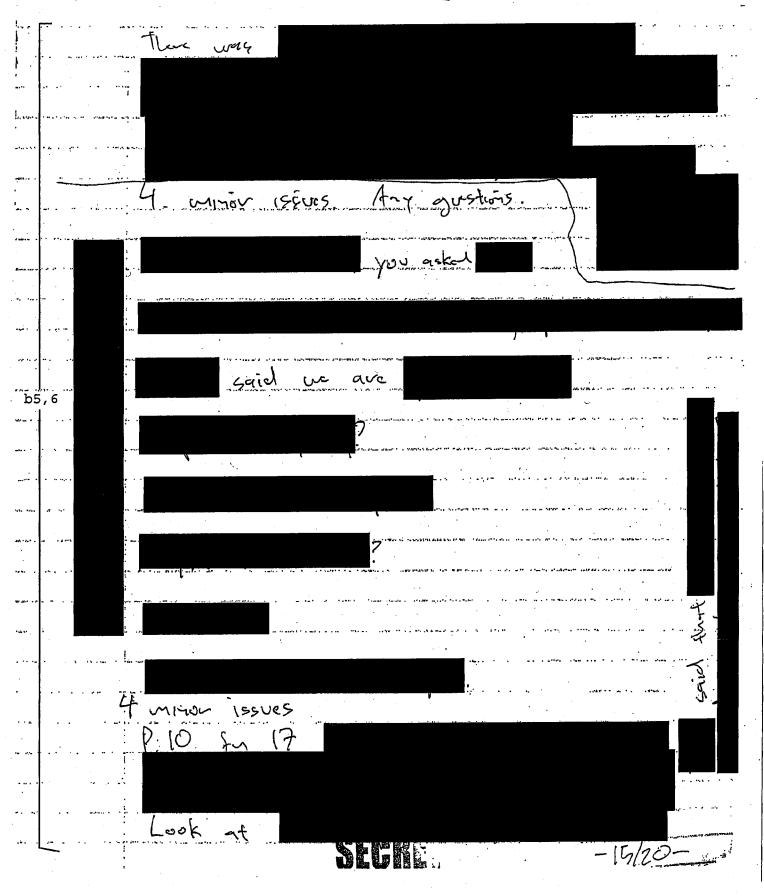
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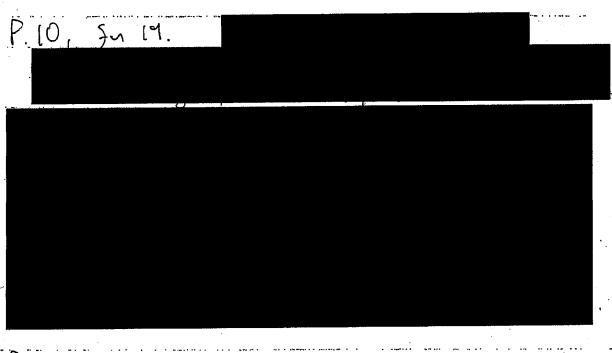
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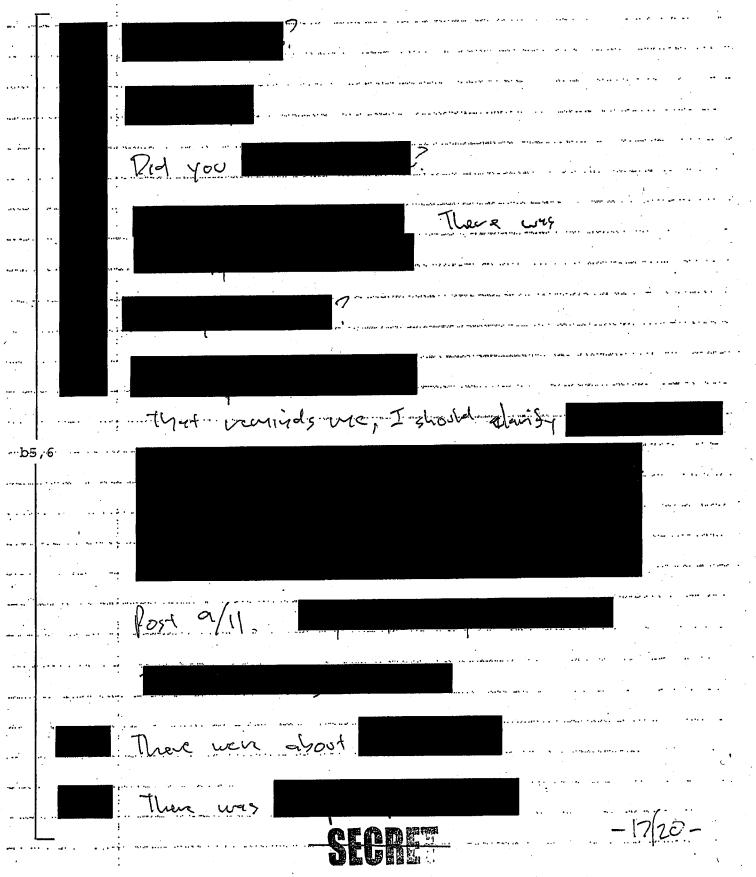
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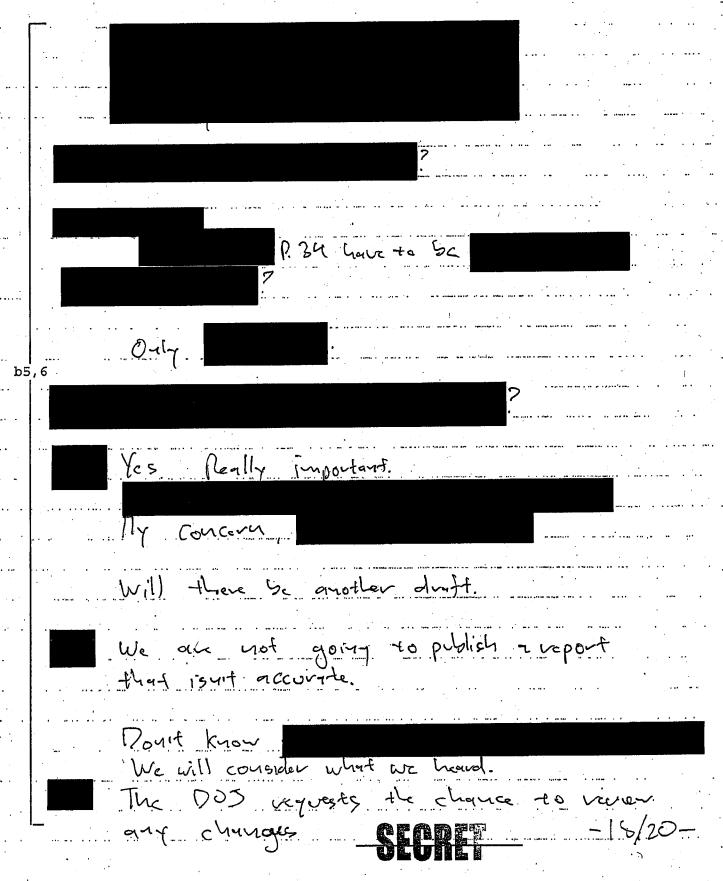
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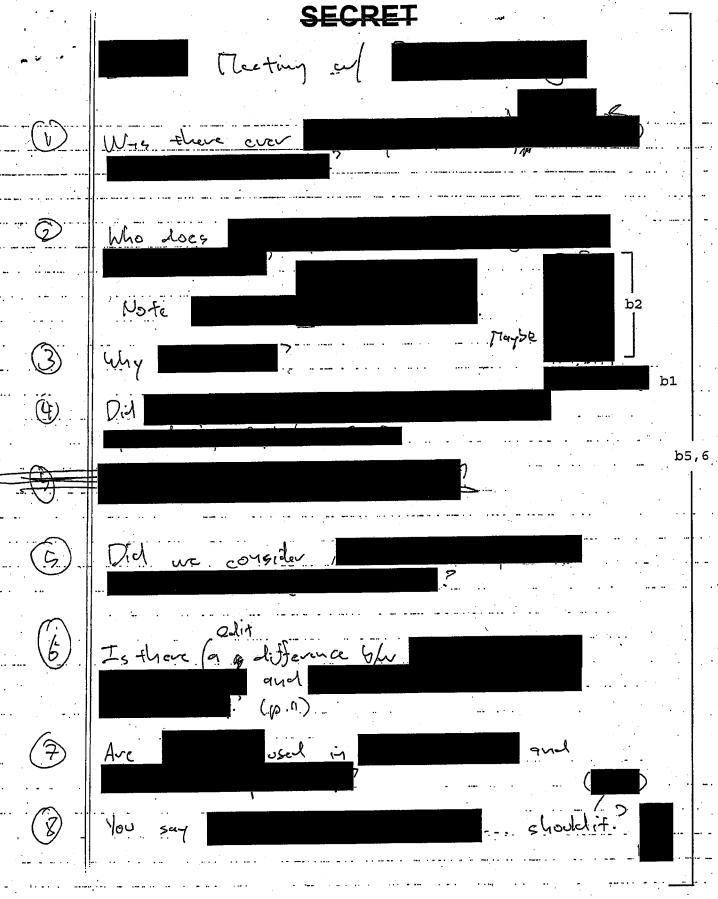
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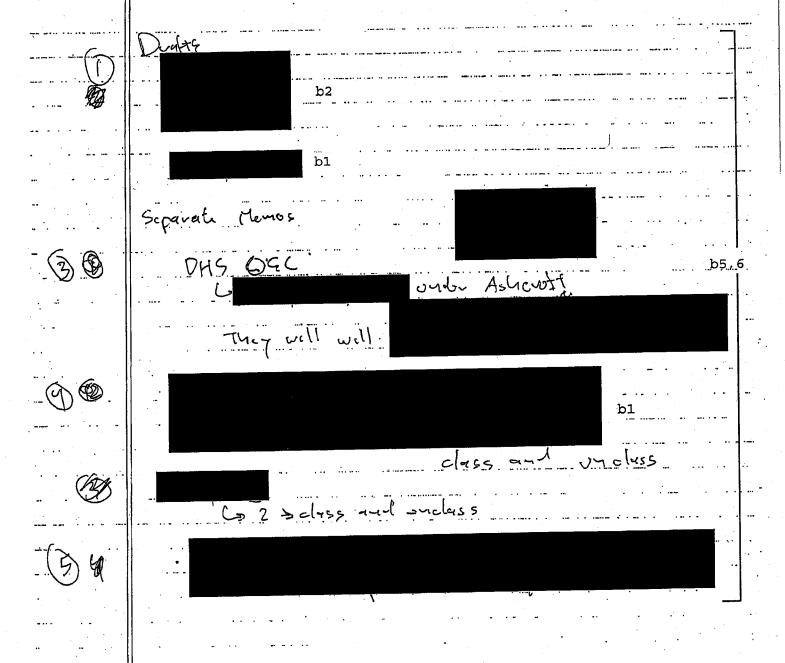
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[Page 424-425]

TITLE 8--ALIENS AND NATIONALITY

CHAPTER I--DEPARTMENT OF HOMELAND SECURITY

PART 235_INSPECTION OF PERSONS APPLYING FOR ADMISSION--Table of Contents

Sec. 235.8 Inadmissibility on security and related grounds.

(a) Report. When an immigration officer or an immigration judge suspects that an arriving alien appears to be inadmissible under section 212(a)(3)(A) (other than clause (ii)), (B), or (C) of the Act, the immigration officer or immigration judge shall order the alien removed and report the action promptly to the district director who has administrative jurisdiction over the place where the alien has arrived or where the hearing is being held. The immigration officer shall, if possible, take a brief sworn question-and-answer statement from the alien, and the alien shall be notified by personal service of Form I-147, Notice of Temporary Inadmissibility, of the action taken and the right to submit a written statement and additional information for consideration by the Attorney General. The district director shall forward the report to the regional director for further action as provided in paragraph (b) of this section.

(b) Action by regional director, (1) In accordance with section 235(c)(2)(B) of the Act, the regional director may deny any further inquiry or hearing by an immigration judge and order the alien removed by personal service of Form I-148, Notice of Permanent Inadmissibility, or issue any other order disposing of the case that the regional director considers appropriate.

(2) If the regional director concludes that the case does not meet the criteria contained in section 235(c)(2)(B) of the Act, the regional director may direct that:

(i) An immigration officer shall conduct a further examination of the alien, concerning the alien's admissibility; or,

(ii) The alien's case be referred to an immigration judge for a

hearing, or for the continuation of any prior hearing.

- (3) The regional director's decision shall be in writing and shall be signed by the regional director. Unless the written decision contains confidential information, the disclosure of which would be prejudicial to the public interest, safety, or security of the United States, the written decision shall be served on the alien. If the written decision contains such confidential information, the alien shall be served with a separate written order showing the disposition of the case, but with the confidential information deleted.
- (4) The Service shall not execute a removal order under this section under circumstances that violate section 241(b)(3) of the Act or Article 3 of the Convention Against Torture. The provisions of part 208 of this chapter relating to consideration or review by an immigration judge, the Board of Immigration Appeals, or an asylum officer shall not apply.
- (c) Finality of decision. The regional director's decision under this section is final when it is served upon the alien in accordance with paragraph (b)(3) of this section. There is no administrative appeal from the regional director's decision.

(d) Hearing by immigration judge. If the regional director directs that an alien subject to removal under this section be given a hearing or further hearing before an immigration judge, the hearing and all further proceedings in the matter shall be conducted in accordance with the provisions of section 240 of the Act and other applicable sections of the Act to the same extent as though the alien had been referred to an immigration judge by the examining immigration officer. In a case where the immigration judge ordered

[[Page 425]]

the alien removed pursuant to paragraph (a) of this section, the Service shall refer the case back to the immigration judge and proceedings shall be automatically reopened upon receipt of the notice of referral. If confidential information, not previously considered in the matter, is presented supporting the inadmissibility of the alien under section 212(a)(3)(A) (other than clause (ii)), (B) or (C) of the Act, the disclosure of which, in the discretion of the immigration judge, may be prejudicial to the public interest, safety, or security, the immigration judge may again order the alien removed under the authority of section 235(c) of the Act and further action shall be taken as provided in this section.

(e) Nonapplicability. The provisions of this section shall apply only to arriving aliens, as defined in Sec. 1.1(q) of this chapter. Aliens present in the United States who have not been admitted or paroled may be subject to proceedings under Title V of the Act.

[62 FR 10358, Mar. 6, 1997, as amended at 64 FR 8494, Feb. 19, 1999]

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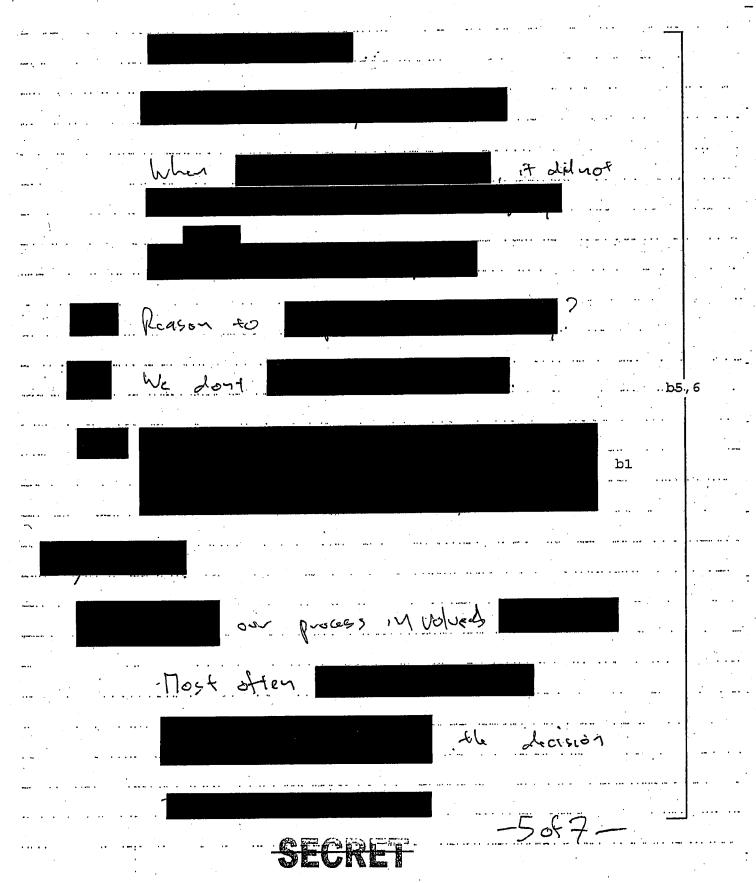
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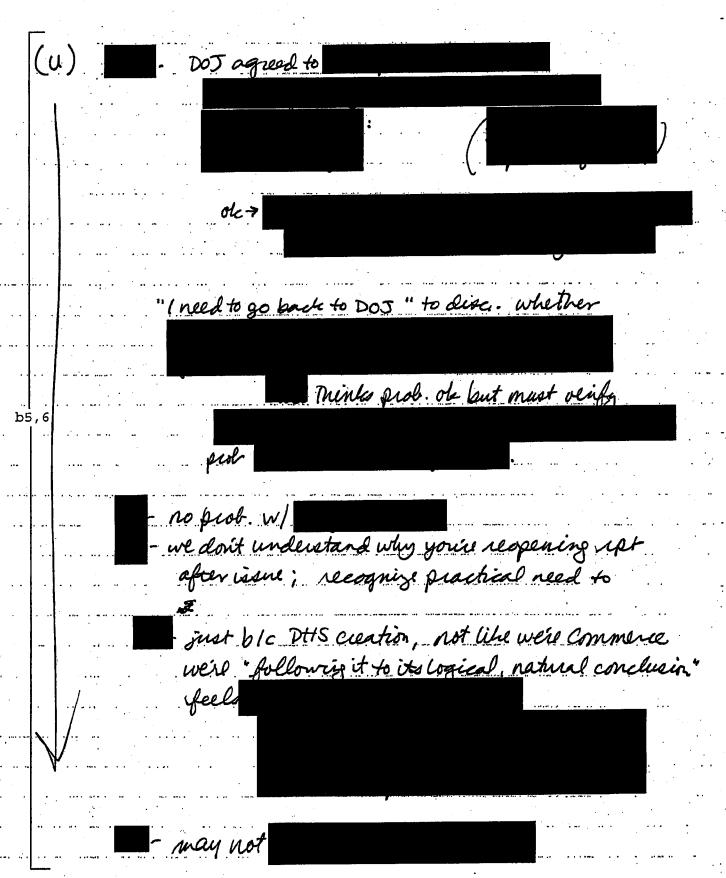
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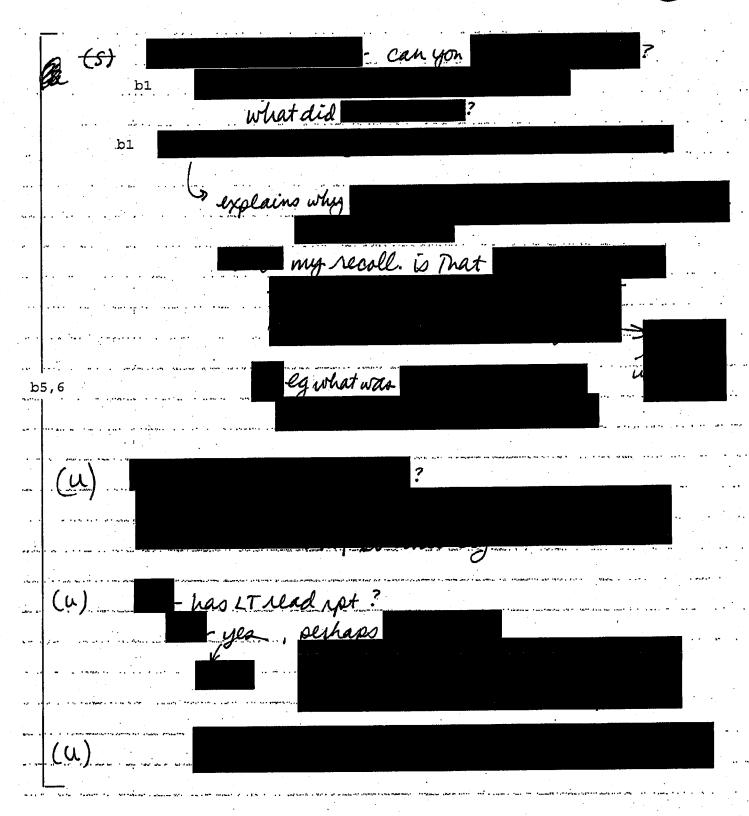


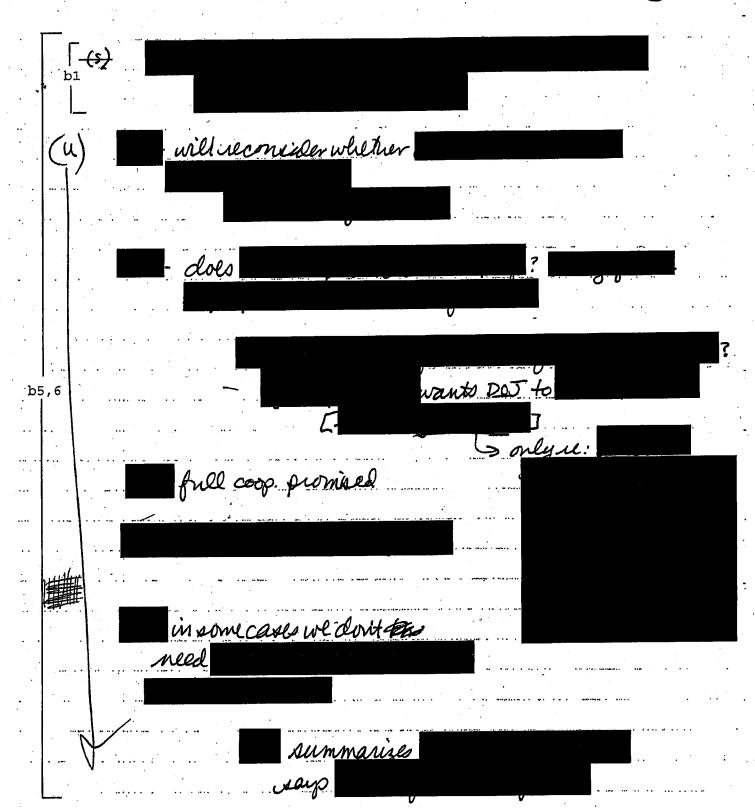
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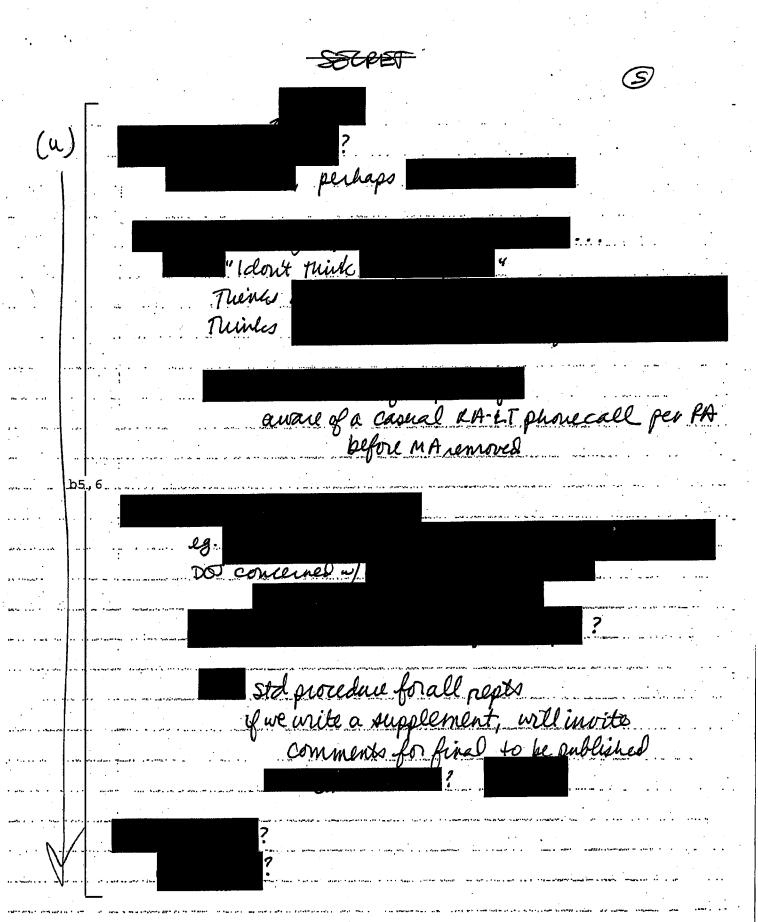
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Project # 84
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MEMORANDUM OF RECORD Purpose: Source:	Preparer:	
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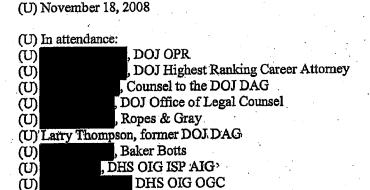


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Project # 84
Binder # C
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Preparer: MEMORANDUM OF RECORD Purpose: Source: Date/Time: February _, 2007 Participants: Location: Documents: Follow Up: Discussion: b5,6 (o-gus This was a Congressed ingreet

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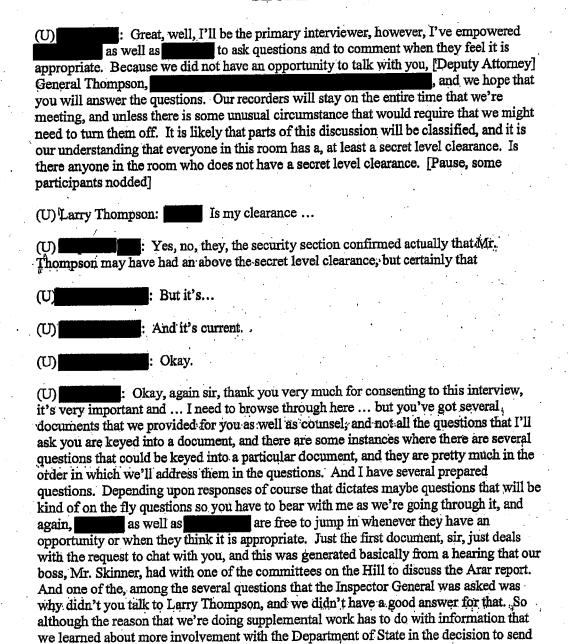
DHS OIG ISP Inspector

- (U) I think we need to make it clear, to state...
- (U) Want us to go out?

b5,6

- (U) [Sidebar conversations]
- (U) This is our capstone interview, I inherited Arar review, and really I kind of inherited this project from another team who no longer work at OIG, I was tasked to finish it up. Again, probably this is going to be our capstone interview to make sure we've finally dotted the "i"s and crossed all the "t"s. A fair description. Okay.
- (U) [referring to the cassette player] Definitely picky.
 - (U) Now we did consent earlier to recording so ...
- (U) And I would like to address that. We are consenting to the recording in aid of the preparation of a transcript or a memorandum of the interview, of this interview, with the following understanding that we will have access upon reasonable notice to a copy of the recording bearing in mind it will contain classified material. I would ask that and the Department be provided with a copy of the recording and you retain one so that we can review it should we wish to after the you know, we'd like to see the transcript and be given the opportunity to review and correct and that after we've done that, retain the right to ask that the recording be destroyed because we don't want it left in perpetuity if there is an accurate transcript prepared. With that understanding we do not object to a recording being made.
- (U) We'll have to consider the destruction of it but we certainly understand your request.
- (U) And we want to make sure that as long as it exists, that we have access to it for review purposes. Okay, with that understanding we can go forward.

	(U) Can we address a technical question off the record? Can you turn those off?
	(U) [Cassette tape recorders turned off]
	(U) Well, we want an accurate transcript.
	(U) : Well, first of all, we'll introduce the OIG team, I'm for the Office of Inspections, and my office was responsible for a couple of iterations of the Arar report, as well as we've been asked to do some follow up work or supplemental work on the Arar report, and that's the basis of why we are here today. assist me. And is a senior inspector as a part of the bf my inspections staff. I think it would be appropriate if we go around the room and identify who you are by title, and your reason for participating in this meeting.
b5,6	(U) : I'm see that I'm I'm an assistant Counsel at the Office of Professional Responsibility, and in the wake of DHS's report, our office has been looking at certain actions taken by Department attorneys, and the appropriateness of those actions with regard to the Arar matter.
	(U) It is the Company of the Company of the Company of the Deputy Attorney General, I am the Department's the Company of the C
	(U) : As just referenced me, I'm , I'm currently a counsel for the Deputy Attorney General. I'm assisting the Department in my role as counsel for the current Deputy Attorney General.
	(U) Larry Thompson:, You're too young to have worked for me.
	(U) Thank you. [General laughter]
	(U) Property of the Counsel at the Justice Department, also representing the Department in this matter.
	(U) Ropes & Gray, one of Mr. Thompson's attorneys.'
	(U) Larry Thompson: Larry Thompson, former Deputy Attorney
	(U) honored to be counsel to the former deputy, Baker Botts



b5,6

background?

(U) Larry Thompson: My law degree is from the University of Michigan, I have practiced law ... I graduated from law school in 1974 so I've practiced law for 36 years.

Arar to Syria than we had reported, but we would like to take this opportunity to address some other issues as well. Just by the way of background, and these are questions that we typically of most interviewees, sir, can you tell me a little about your educational

	(U) Side comment: 34
	(U) Larry Thompson: 34?
•	(U) That long, that's the math. [General laughter]
	(U) Larry Thompson? I was the United States Attorney in the northern District of Georgia, that's when I first met David
	(U) And an outstanding United States Attorney
• •	(U) Larry Thompson: I've been in private practice. I was an independent counsel for the HUD matter, HUD investigation involving former Secretary, now deceased, Sam Pierce, and I was the former Deputy Attorney General.
	(U) Can you tell me-
	(U) And an outstanding Deputy Attorney General.
	(U) Can you tell me the dates that you were the Deputy Attorney General?
6	(U) Larry Thompson: 2001 to 2003
	(U) Please tell me-
•	(U) Larry Thompson? I will add, that's probably on the one hand the most rewarding professional I had, but also the most challenging.
-	(U) Can you tell me what you did to prepare for this interview.
	(U) Larry Thompson: Other than trying to wrack my brain to try to remember the specifics of the subject matter of the interview, I reviewed
	(U) Were there any other documents that you reviewed?
	(U) Larry Thompson: I did review
	(U) You reviewed ??
	(U) Larry Thompson: No, sir. I may have been provided
	(U) Understood. Are there any other materials that you think you could have benefited from by seeing to prepare you for this interview that you perhaps didn't see.

b5,

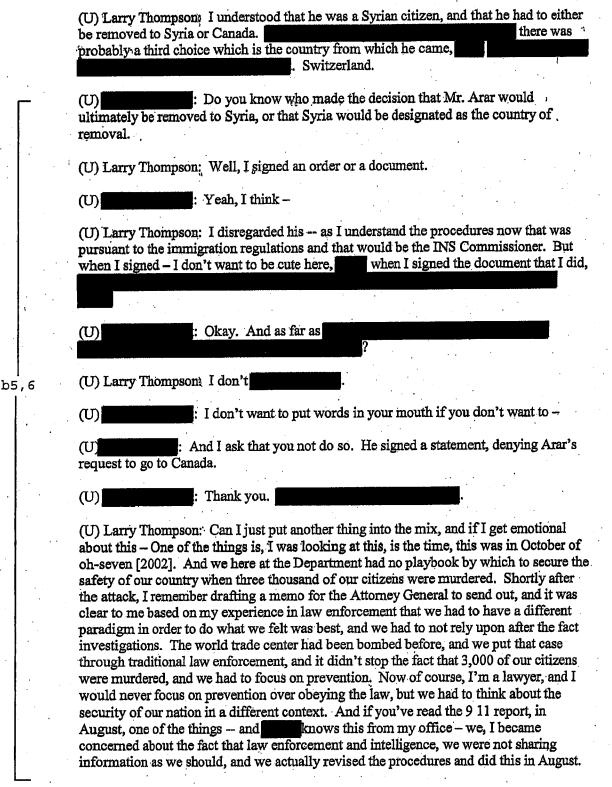
		(U) Larry Thompson:
	·	(U) : Did you other than -
		(U) Larry Thompson:
	•	(U) Control of the Co
•	•	(U) Larry Thompson: No.
		(U) Did you discuss —
	ž.	(U) Larry Thompson: I may have had but this matter
		but I mean
		(U) : Alright, you did not – I shouldn't
_	-	(I.D. I. dennis Theorems and
כנ	, 6 	(U) Larry Thompson:
		(U) Are you aware that we have interviewed Mr. Armitage?
		(U) Larry Thompson: I now am aware of it through reading – the report
	:	(U) Prior to serving as the Deputy Attorney General, can you
•	•	(U) Larry Thompson: You mean
		(U)
		(U) Larry Thompson: I had was the Deputy
		Attorney General. I did have
	• •	(U) to which ?
		(U) Larry Thompson:
		(U) Did you those issues ?
		(U) Larry Thompson:
.	L	

٠.		
		(U)
		(U) Larry Thompson:
		(U) Mr. Arar was detained at John F. Kennedy Airport on September 26,
•		2002. his detention and ?
		2002.
		(I) Lawry Thompson:
		(O) Larry Thompson.
. !		was probably
		(U) Did you
		the specific reasons
		(In Larry Thompson: I don't know if I
	, ,	(b) Daily Thompson,
		Would bear 10
		were interested in him.
		(U) : Is that – included in your packet is
		and just and it discusses
b5	, 6	I just wanted
~~	, ,	to
	ļ ·	
		(U) Larry Thompson: may I just give you sort of a picture, an understanding
		of my responsibilities as the Deputy Attorney General and if you look at the organization
		of my responsibilities as the Deputy Attorney Consent I mean the Department of Justice
	•	chart of the Department of the Attorney General, I mean the Department of Justice,
		everything in the Department, and it is probably
•		but everything in the Department of Justice reported to the Attorney
		General through me. So if you - I just want to give you a picture of what my
		responsibilities were, they ranged from civil, complex civil matters, to matters dealing
	,	with policy in terms of whether or not we had some trade issue, to matters dealing with
	. •	national security, and my day was - I really -
	ļ · .	, I had
		until the end of the
	· .	day, in which every day I had a staff meeting with my staff, and so in any given days
		there were
		Every day I went to the FBI for a security briefing, some days I went to the
		White House for a briefing with the president, and I started off every day with a meeting
		of my staff who were responsible for national security matters. And then I did sort of the
		regular business of the Department of Justice.
		, I just wanted you to understand in context what
	·	my typical day was like.
	1	and albuma and at me work.
	1	(U) I appreciate that.
		(U) I appreciate that.

		(U) Before you move on, I'm not sure whether you were intending to ask him whether
		(U) : The reason that I discusses the
		(U) Larry Thompson: After 9 11 it was clear to us that national security law enforcement efforts, national security efforts in general were directly related to immigration concerns, immigration legal matters were very complex, and so I had I considered to be is now
		I was very impressed with
		(U) : Do you recall you considered —
•		(U) Larry Thompson I think, ?
b5	, 6	(U)
£.,		(U) : I'll just follow up on that. You mentioned — Did you ?
		(U) Larry Thompson: I believe with respect to the Arar matter, who was
,		(U) I note for the record that we got
		(U) There was not
٠,		(U)
		(U) Included in your package you perhaps ————————————————————————————————————
,		(U) : I think we should clarify,
•		(U)

	(U) Maybe there was
	(U) : It's a — we asked to comment on the draft report. And was not if you remember when we sat to discuss, we went page by page through the report, and actually was very helpful So, I wouldn't — in the sense that yes, in the sense of specific role as we talked to
	(U) Compared
	(U) Characteristic Characteristic Characteristic Characteristics Characteristi
	(U) Larry Thompson: I reviewed them. And so it would not be unusual for me to
	(U) : If you have that, there in front of you.
b5,6	(U) Larry Thompson: I have it.
	(U) You've had a chance to review that.
	(U) Larry Thompson! I did read it.
	(U) : Okay. And is there anything ?
	(U) You know, you know, and
	(U) Well, take whatever time you need, it's—
	(U) Larry Thompson: I just I just had— on the basis of in terms of preparing for this interview with you. So I I just Some, not a lot, but some of the things.
	(U) Well, for example, on page 2—
	(U) Larry Thompson: Like things like that, you know,

Γ	(U) ?
	(U) Larry Thompson: No.
	(U) Less Just Less before you
	(U) Larry Thompson: Yeah, I'm sorry.
	(U) : Just on behalf of the Department, to go through each along the lines you've just asked.
	(U) I don't think
	(U) : I think it is better to rather than
	(U) Charles Ch
	(U) That's fair.
b5,6	(U) : I had for example, on page 2 there, paragraph 4 B, it talks about the and according to this interview with pronouncing .
	(U) pronouncing
	(U) [pronouncing]. Thank you. says mainly through Do you have any recollection as to
	(U) Larry Thompson:
	(U) Character (U) Chay. Any recollection as to who made the decision to designate Syria as the country of removal?
	(U) As to INS?
	(U) I'm sorry?
	(U) As to whom, INS?
	(U) No, as to anybody, who made the decision to designate Syria as the country of removal.

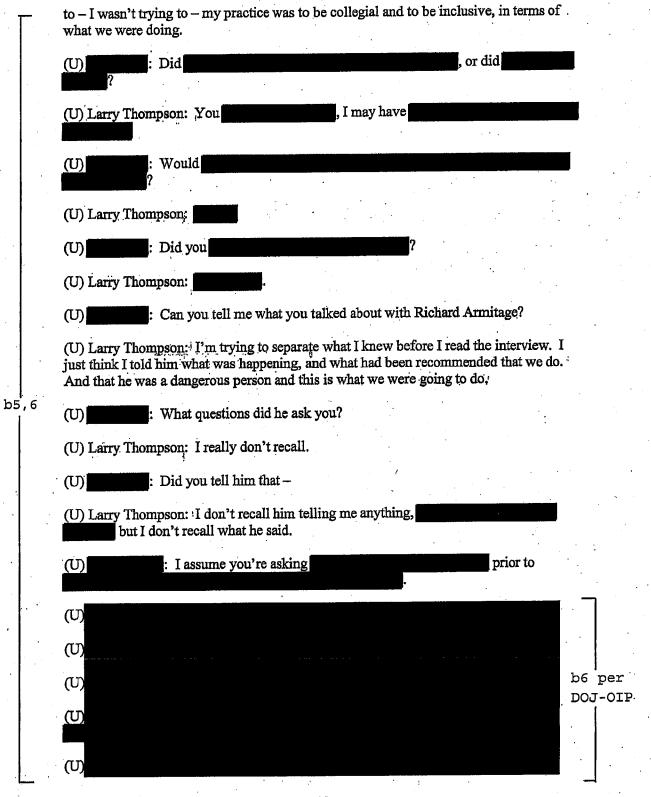


And one of things that's on your mind as a public official, is that you never want to make a mistake and do something that could lead to a catastrophe like we experienced... I just want to put that in the context of what, of the way I was looking at these kinds of things, day in and day out, was that we had to focus on preventing terrorist attacks. I don't want you to misunderstand what I'm saying here. We certainly as lawyers for the department of justice were going to obey the law. But we did have to focus on prevention. And ... that's all I'm going to say. I just wanted you to understand that. I relied on the lawyers in my office for counsel on these technical immigration issues, but I understood that this was a very dangerous person and I understood that we had to do everything within the law to make certain that we carried out our very important prevention responsibilities. I'm sorry.

- (U) No, thank you, and please, if at any time you want to take a break...
- (U) Larry Thompson: I'm sorry.

b5,6

- (U) : But, and please understand -
- (U) Larry Thompson: Those were not good times in my life.
- (U) I understand. I understand. And please understand that the questions are not meant to be accusatory.
- (U) Larry Thompson: No, I know, you're doing your job, I just wanted you to understand.
- (U) So I can understand. Would it be fair to say that ultimately the decision to designate Syria would have been one made by the Deputy Attorney General? By you? As the country for Mr. Arar to be removed to?
- (U) Larry Thompson: Well, that would be the consequence of what I signed. ... Which I thought was perfectly legal. I had no reservations about the legality of what I was doing.
- (U) In our packet there's a memorandum of record that deals with my interview, and other colleagues interview, with Richard Armitage. In that interview Mr. Armitage acknowledged the fact that you and he had had a discussion regarding Arar. I just have a coupled questions in that regard, sir, how was that communication executed did you call him, he called you? Or...
- (U) Larry Thompson: Well, I'd worked very closely with Rich in various Deputy meetings when he came in, we had a very close relationship, I thought he was a very good public servant, and I think for lack of a better term I would call it comity. That I didn't know to what extend that he'd been in the loop, but I certainly wanted to -- as a colleague, wanted to make certain that I contacted him and I that was just my practice,



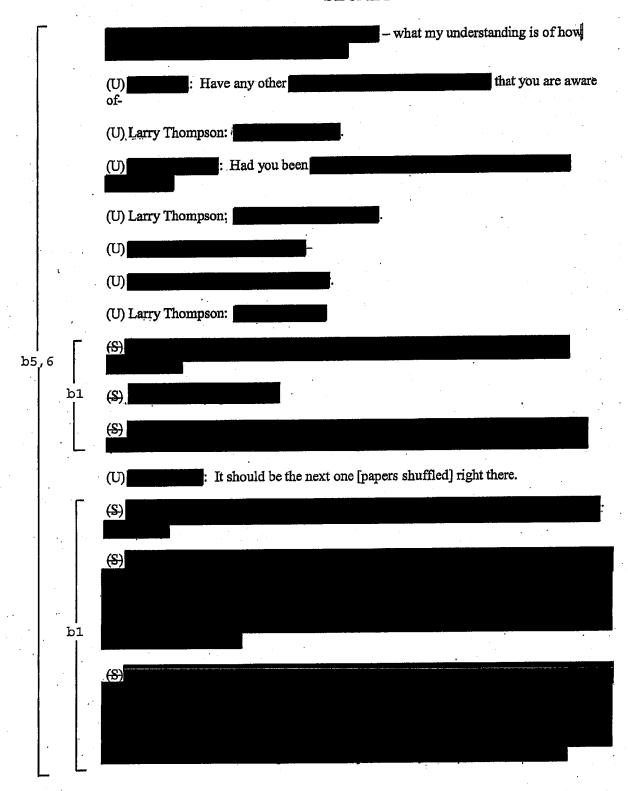
	(U) [Cassette records turned off for sidebar discussion]	
	(U) : In your conversation with Mr. Armitage, did, we diplomatic assurances from the Department of State?	re you seeking «
	(U) Larry Thompson: Prior to really And again, what I was doing was following the procedure followed in terms of dealing with my colleagues on the Deputy's to call them and let them know what might be going on at Justice to their agency. And again, as I think, I used the word comity, an matter of comity, to let him know what we were doing. So if I has speculate.	committee, which was that might be of interest d the call was really as a
	(U) : Is it accurate - well, let me ask the question	n in a –
	(U) Larry Thompson: Let me I just wanted to be transparent w what was transpiring at the Department of Justice.	ith a colleague as to
5,6 I	(U) Were you seeking his concurrence in this co	ourse of action?
	(U) Larry Thompson: No, I was just trying to be transparent.	
	(U) : Did you ?	
	(U) Larry Thompson:	
	(U) ? ? I'll just see if you	and
	(U) Larry Thompson:	
	(U) ? ?	•
	(U) You need to answer audibly, Larry, so the tape	e will pick it up.
	(U) Larry Thompson	
	(U)	
	(U) Larry Thompson	,
	(U) ?	

	(U) Larry Thompson; but I did not have
	(U) ?
·	(U) Larry Thompson! I not believe
	(U) Department of State.
	(U) Larry Thompson: I mean, excuse me, Department of State.
	(U) ————————————————————————————————————
	(U) Before you leave that, let me just ask, do you recall if anyone suggested that you call Deputy Secretary Armitage?
	(U) Larry Thompson:
	(U) k: This was
b5,6	(U) Larry Thompson: Yes, sir.
	(U) : And was there as opposed to ?
	(U) Larry Thompson: As I said, I wanted to simply let him know what was transpiring at the Department of Justice that might be of interest to him. Again, as a matter of comity. You know, as one of my colleagues.
	(U) : I'll ask you some more questions about that in a minute.
	(U)
-	(U) Larry Thompson: Can I –
	(U) Sure
	(U) Larry Thompson: And I guess, since was
	(U) : In my recollection of when I spoke with Mr. Armitage,

	(U) Larry Thompson: I was thinking about your point, because and may not have but I do believe that
•	know , I believe I don't believe that
	(U) : To what extent were you ?
	(U) To what extent was
	(U)
	(U) Larry Thompson
	(U) : It was suggested that might have been Po you ? Did ?
•	(U) Larry Thompson: My understanding of why he went to Syria was because of the national security interests of the United States. And because it was our belief that we were not doing anything to contravene the law. That was my sincere and firm understanding of what we decided to do.
	(U) : In your packet there's
	(U) : It's [shuffled through papers]
	(U) : He has it? Great. In that suggests that presumably that's you, sir, was ?
	(U) Larry Thompson:
	of recollection l
	(U) : You said a few minutes ago that you're deal with removals and the same in the same is give you a really quick briefing on
	(U) ?
	(U) Yes

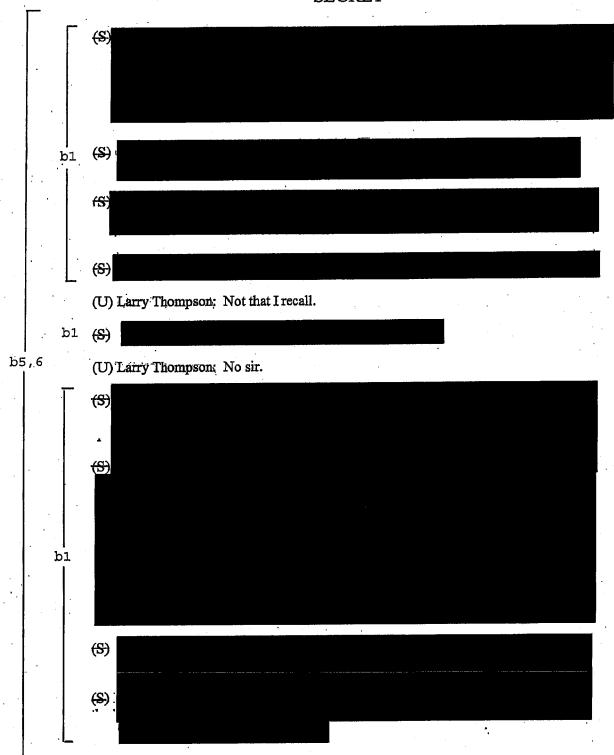
b5,6

	(U) This document is
	(U) : We're moving on. Under that , there are a bunch of reasons why some concern, and if you look at, there's , it's an
	(U) I have it.
	(U) : There was some concern on part regarding – it seems that That typically even expressed
	concern that this might Does — is any of that familiar at all to you?
	(U) Larry Thompson: I will say that reason to believe that there was applicable laws and
b5,6	regulations. (U)
	Jordan. Do you ?
	(U) Larry Thompson: Were you aware that
	(U) Larry Thompson:
	(U) State, where State, more out of a heads up, this is what's going on at the Department of Justice. Is it
	?
	(U) Larry Thompson: based upon what was going on at the time and based upon what I know about these kinds of things generally, I think
	country to country I don't know if could actually And I know that But I know that But I think it would be unusual for

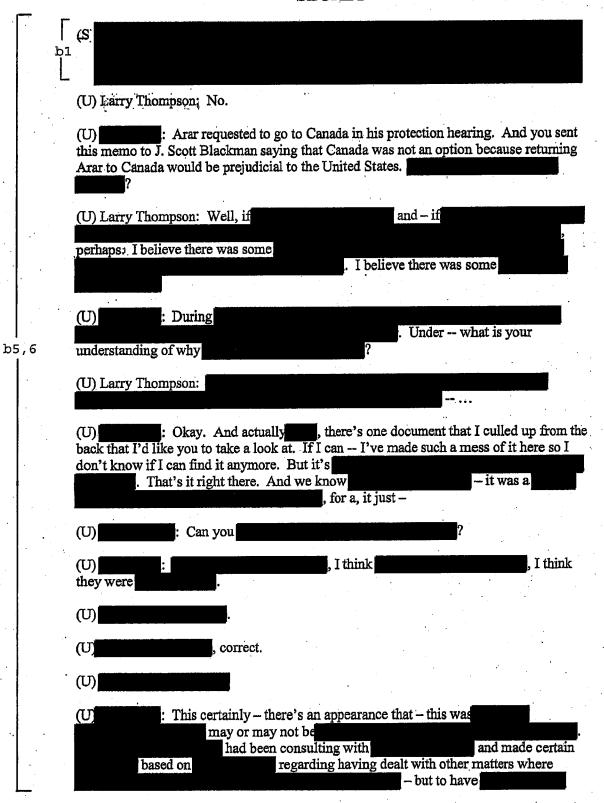


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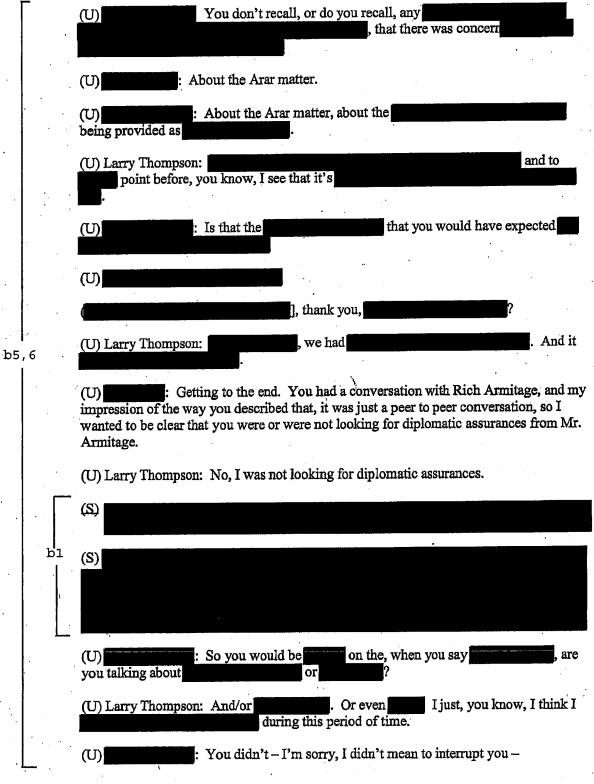
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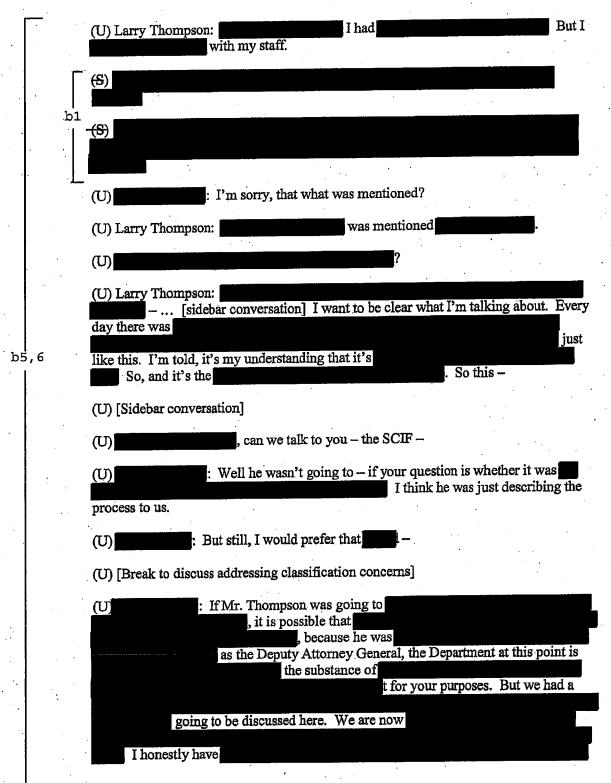


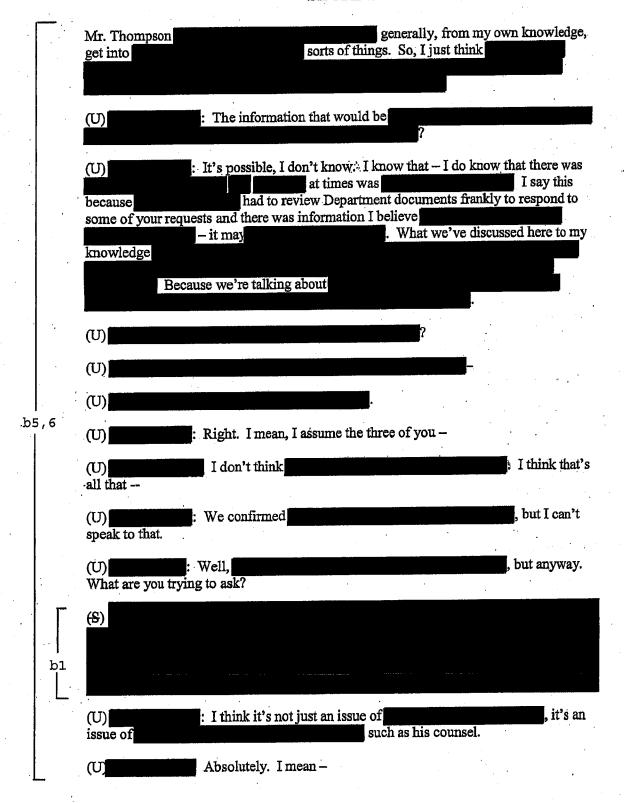
	, I mean, is that
	(U) Larry Thompson: I had the state of the s
	We - I receive information - I receive phone calls, and I think you can recall this
٠.	(U) : 24/7
	(U) Larry Thompson: We received phone calls and it wasn't unusual for me, to get — have a vibration, having the thing go off during church — when I attended church. In fact, will tell you, saw me walking out of church probably every other Sunday. But I just want to reiterate. But I just want to reiterate. And I do recall asking that question. Was operandi. I don't — I think if you — to the extent that this is helpful to you — if you ask anybody who has ever worked with me or knows me, I've never done anything to take shortcuts in terms of complying with the law. How could you do that if you're the second ranking person in the Department of Justice.
1	(S)
	(U) Larry Thompson: That's a good question. I think I had either or I can't recall any specific but I do believe that I had
	(U) I think states very clearly that
	(U) Larry Thompson: And it's not anything we would countenance, and I was told that we had to and that was But I always thought
	(U) In our report we concluded that INS did do due diligence regarding their assessment of Arar's right for protection.
	(U) Larry Thompson: Mr. Deputy Attorney General, we may be but we really need to And I wouldn't have if that's what

b5,

_	(U) : Were you aware that there was
•	(U) Larry Thompson: I was aware that throughout this aftermath of 9 11 there were differences of opinion between some lawyers at Main Justice and others say in the INS about whether or not we should – whether or not the . We had the
	same disagreements sometimes among FBI agents who wanted to and so this chang
	of paradigm of how we were going to deal with terrorism matters did meet with some resistance amongst officials in our government, but I felt like we really – that needed to be our focus and not continuing to do things the same old way which led to 3,000 peop being murdered.
	(U) : Well, when there were you mentioned ?
	(U) [Several voices]
6	(U) I don't think we've but
	(U) : Well, I'm just repeating back that you said that you were
	(U) Larry Thompson: If something ever came to my attention, I called balls and strike So; it wasn't a matter of or
	(U) And safes and outs?
	(U) Larry Thompson: What's that?
	(U) Safes and outs.
	(U) That's right [general laughter]
	(U) He of course just said that generally. You're not saying that as in recalling anything that —
.	(U) Larry Thompson: No, I think you were just asking a general question.





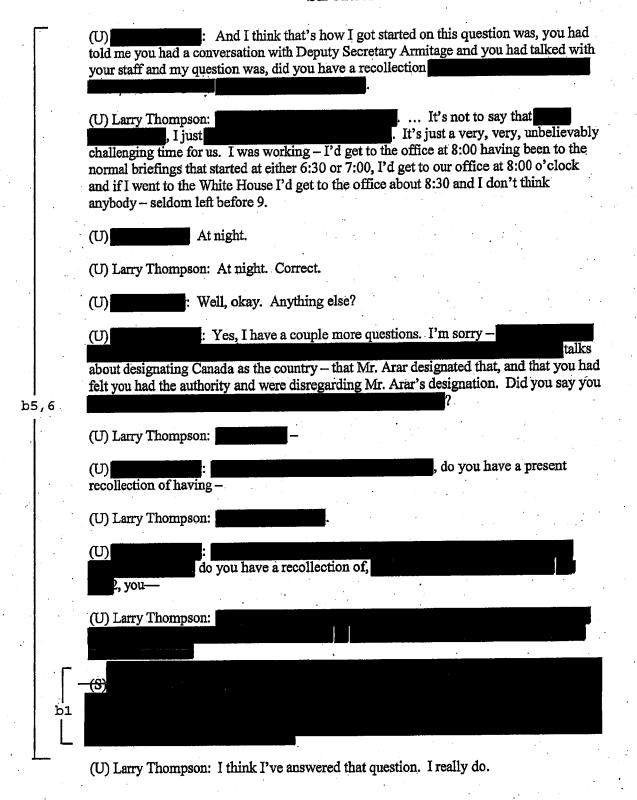


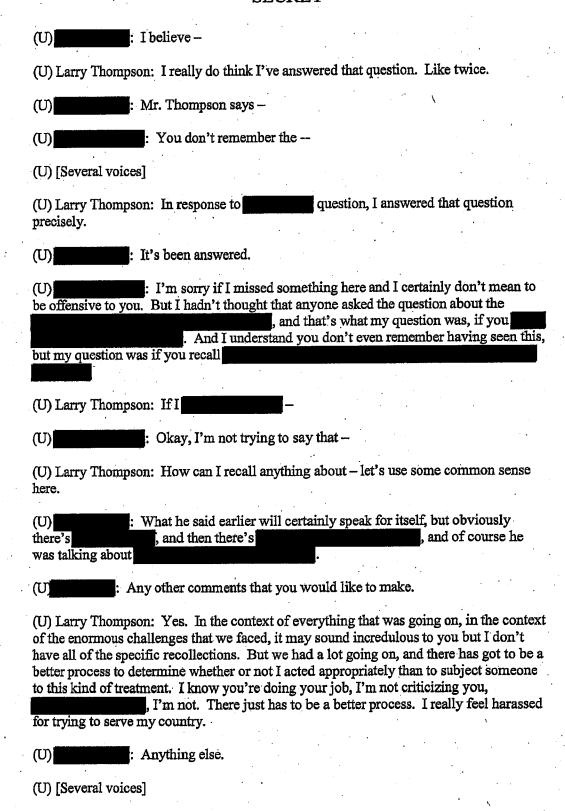
	whether or not	ave to discuss with the remembers a	nemer he can any specific in	formation	ut, can he an	swer the q	uestion
	(U)	: Yes or n	o, you mean?				
	(U)	: Yes.			•		
] .	(U)	: As a four	ndation for –				,
	(U)	: Right.				· .	•
	(U)	: Okay, th	at's fine. Do	you recall the	e issue of		
b1	(S)						
5,6	(U)		ndational que	•			-
	(U)	Yes that	t was what I v	vas coing to a	sk. Do you	recall any	hing
		? That was the - but you	kind of infor				
		? That was the	kind of information. Do yo	nation that you	ou were sayi	ng that wo	uld have
		? That was the – but you – mpson: What I'	kind of information. Do yo	nation that you recall	ou were sayi	ng that wo	uld have
	(U) Larry Tho	? That was thebut you	kind of information. Do yo	nation that you recall	ou were sayi	ng that wo	uld have
	(U) Larry Tho	? That was thebut you	m saying is the vou have a rec	nation that you recall	n what I kno	ng that wo	uld have
	(U) Larry Tho (U) (U) Larry Tho	? That was thebut you mpson: What I' : But do y mpson : Okay, yo	m saying is the vou have a rec	nation that you recall	n what I kno	ng that wo	uld have
	(U) Larry Tho (U) Larry Tho (U) Larry Tho	? That was thebut you mpson: What I' : But do y mpson : Okay, you mpson:	m saying is the vou have a rec	nation that you recall and based upon ollection—	n what I kno	ng that wo	ald have

was a threat to the security of the United States, it — and this is just something that came to mind — again, people in my office were handling the immigration matters and had primary responsibilities for handling those at Main Justice at the high level, and it is my recollection that we always thought that this would be something that the Attorney General himself would sign, and a lot of briefings were directed at — for the Attorney General or his staff and it was because for some reason, when the actual decision was a made or had to be made, the Attorney General was not available. And I was lucky enough — [general laughter] to get the assignment.

	(U) Right place, right time, right person.	
	(U) Do you ?	
	(U) Larry Thompson: That may be one of the reasons	
	(U) Constitution of the co	•
•	(U) was it only ?	
	(U) Larry Thompson:	
	(U) But we still say	
	(U) Larry Thompson: Touché.	
b1	(S)	
	(U) Larry Thompson: Oh, no, this was to the Department of Justice. These were)
	And	
	(U)?	
	(U) Larry Thompson: Yes.	
•	(U) And when you talked with Mr. Armitage,	
	(U) Larry Thompson: I think called Rich, again, out of comity,	nd that
	was the way I proceeded in a number of things. It's a big government, you need communicate, and you need to be transparent.	to

b5,6





b5,6

	(U) Can we take a short break to review to see if we have any further questions before we adjourn.
	(U) You want to take a break?
1	(U) Larry Thompson: And I'm not directing this at you personally -
	(U) : I understand. I don't take it personally either.
	(U) You know, it does not begin and end with this questioning. Counsel, if you wish, and lets come to a conclusion.
	(U) Larry Thompson: You want me to step outside?
	(U) You can stay here or not, I just want to run through my notes. Do you have anything else that you —
	(U) Ch, no, I'm good Just let me look again.
<u> </u>	(U) Would it be okay if I asked just a couple of questions?
5,6 	(U) It would be fine with us Do you want us to go outside so you can talk?
	(U) Can we drop the recordings?
	(U) Yeah, you can turn those off.
	(U) [Cassette recorders turned off]
	(U) Before you start, Mr. Thompson has just one thing he wants to clarify so you're perfectly clear from what he said earlier in the day.
	(U) Sure.
	(U) Larry Thompson: , you asked me a question, and I just wanted to be clear in my response. I've seen so much today. But whether or not I was aware of any
,	(U)
	(U) Larry Thompson: I'm sorry, that's it.
	(U) We were only

Γ	(U) Larry Th	ompson: That's right.	le it out here, and as l	think about things	maybe I
	did	, but again	n, my response to the	people who were a	dvising me
	was	– I just don't war	nt to		
	(U)	: You don't have	any recollection of ar	ny other specifics,	other than
٠	(U) Larry Th	ompson: No, but I just w	vanted to be		
	(U)	: I appreciate that	•		•
	(U) Larry Th	ompson: Yeah.			
	<u>(U)</u>	k: I wanted to ask	you if one of the do	ocuments - a Secre	t document
	and if	you can show him a cop	y of that document		
	(U)	:. He's got it.			•
b5,6	(U)	: Do you have an	y recollection		
	(U) Larry Th	ompson:		. I did re	view Const
	(U)	: And in reviewing	ng it, does it		
	(U) Larry Th	ompson:			
	(U)	: I'd suggest that wi	ll stand for the answe	r.	
	tailor a proce	: Okay, in the sec nigration and Nationaliti dure designed to establis you see where I'm readi	h an alien's inadmissi	ttorney General fle:	xibility to
	(U)	: Yes, he does.		•	
	<u>(U)</u>	: And do you rec	all		
	(U) Larry Th	ompson:)		

Γ	(U) Chay, thank you.
	(U) Larry Thompson: I do recall again that indicated that Mr. Arar in unambiguous terms was a clear threat to the security of our country.
	(U) But do you recall ?
	(U) Larry Thompson:
	(U) About this matter of Arar.
	(U) Larry Thompson:
	(U) : In your conversation with Deputy Secretary Armitage on the telephone, do you recall ?
	(U) Larry Thompson: I don't recall the substance of that conversation. Sorry.
b5,6	(U) That's okay. That's all the questions I have for now. I believe.
	(U) Expression (U): I have three questions on behalf of the Department of the witness. They're yes or no questions. These events involving Mr. Arar took place about six years ago. Is that correct?
	(U) Larry Thompson: Yes, sir.
	(U) : And, at any time since then,
	(U) Larry Thompson: No.
	(U) : Is this the ?
	(U) Larry Thompson: I believe so.
	(U) Thank you. Thank you for your service and thank you most of all for your patience today, Mr. [Deputy Attorney] General.
	(U) : I think you had some questions? No? Then I thank you as well, sir, I appreciate your patience.

- (U) Larry Thompson: My only consternation is that I'm not used to being on this side of the table. [general laughter] You guys are doing your job and I do understand that.
- (U) May I give one set of documents to the Department to retain.
- (U) Yes, we'd like that, if you could keep that with the tape so that we'll have a complete set.
- (U) I need to account for all the others.
- (U) [Several voices, cassette records turned off]

b5,6

Doc. #121

U.S. Department of Homeland Security Washington, DC 20528



SECRET Unclassified When Classified Attachment Removed

January 23, 2007

MEMORANDUM FOR:

The Honorable Julie L. Myers

Assistant Secretary

United States Immigration and Customs Enforcement

FROM:

Cartion I. Mann

Assistant Inspector General for Inspections

SUBJECT:

Draft Report, The Removal of a Canadian Citizen to Syria (U)

- (U) The results of our review of the processes and procedures used by United States immigration officials to deny Maher Arar admission to the United States and subsequently remove him to Syria are presented in two draft reports. One version of the draft report contains information that is classified "Secret" (herein after, "classified report"). The version for public release, which we intend to place on the Department of Homeland Security (DHS) internet and intranet websites, pending a security and sensitivity review, does not contain classified information (herein after, "version for public release"). Both draft reports are attached for your review.
- (U) These drafts are provided so you can develop specific responses to the recommendations contained therein and prepare any other comments you might have to propose changes to correct any factual errors that might be contained in the drafts. Additionally, these drafts are provided for your office to conduct a security and sensitivity review of the version for public release to determine whether any of the information is classified, an original Classification Authority has decided to classify it, or any of the information in it is exempt from public release under the Freedom of Information Act (FOIA). The drafts shall be circulated only to the minimum number of people in your agency who have the appropriate security clearance and a "need to know" for the purposes described in this memorandum. Furthermore, neither the classified report nor the version for public release are to be circulated or discussed with anyone outside of DHS.
- (U) We would appreciate your written comments on the draft report and specific responses to each recommendation. Your comments must be received within 30 days to be assured of inclusion in the final report. We will include your formal responses to the recommendations and any other written comments you provide, in their entirety, as an appendix to the final classified report and the final

SECRET Unclassified When Classified Attachment Removed

version for public release. If your formal comments contain sensitive or classified information, we will redact that information in the appendix of the final version for public release.

(U) With respect to the classified report, we ask that you review the report's classification markings as they pertain to any information classified by DHS and advise us, under separate cover, of any corrections that should be made. For the version for public release, if you determine that any of the information in that version is classified, or an Original Classification Authority has decided to classify it, please provide a detailed explanation as to the basis for the classification decision. For information that is exempt from public release under FOIA, please identify the FOIA exemption invoked for each proposed redaction. After we have received your comments, we will make a determination whether to make redactions from the version for public release.

(U) Should you have questions, please call me at (202) 254-4100, or your staff may contact, Inspector, Office of Inspections, at (202) 254-4100.

Attachments (2)

b6

cc: The Honorable Michael Chertoff,
DHS Secretary

The Honorable Michael P. Jackson, DHS Deputy Secretary

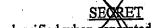
The Honorable Philip J. Perry, DHS General Counsel

DHS Audit Liaison

CBP Audit Liaison

CIS Audit Liaison

Doc. #122





(unclassified when separated from enclosure)

DEPARTMENT of HOMELAND SECURITY

Office of Inspector General Washington, D.C. 20528

October 24, 2006

SECRET (unclassified when separated from enclosures)

By hand delivery

b6

Office of General Counsel
Department of Homeland Security
Washington, D.C.

Re: The Removal of a Canadian Citizen to Syria, Draft OIG Inspection Report

b6

Dear :

Enclosed are two versions of the above-captioned report, commonly known as the "Arar" report. One version is classified Secret, the other is Unclassified and will be posted on the OIG website once finalized. However, the Unclassified version is transmitted under Secret cover as a precaution until we can verify with affected entities that it contains no classified information.

At your request, and because the report concerns a matter that is the subject of ongoing litigation, we are providing an advance copy to you solely for the purpose of determining whether the report contains any information that may negatively affect the Department's ability to invoke the attorney-client privilege or any other such privileges in the ongoing litigation. That is, we want to ensure that the OIG's eventual public release of the final, unclassified version of the report does not constitute a waiver of any Departmental litigation privileges. The final version of the classified report will be shared with the appropriate Congressional oversight committees.

Once you and any other attorneys with whom you share the reports have had an opportunity to review the draft reports, they will be distributed pursuant to normal protocols for substantive review and comment, including review of proper classification designations.

Because of the limited scope of your review and the increasing urgency that the report be finalized, please be advised that we are unable to delay distribution for more than five business days, that is, until close of business on October 31st. At that point, we will distribute the draft reports pursuant to normal protocols for the receipt of all comments, including any that relate to the protection of litigation privileges. Pursuant to normal protocols, we ordinarily provide thirty days for comments.

SECRET (unclassified when separated from enclosure)

The final reports will not be distributed to Congress until they have been provided to the Department for five business days. Five business days after the reports are provided to Congress, the unclassified version will be posted on the OIG website.

Sincerely,

Richard N. Reback

Counsel to the Inspector General

Department of Homeland Security

Enclosures: As stated

<u>SECRET</u> (unclassified when separated from enclosure)

Doc. #123

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Doc. #124

U.S. Department of Homeland Security Washington, DC 20528



JAN 28 2010

The Honorable John Conyers, Jr., Chairman House Judiciary Committee United States House of Representatives 2138 Rayburn House Office Building Washington, D.C. 20515-6216

Dear Chairman Conyers:

Thank you for your letter requesting that we provide by February 3, 2010, a copy of our addendum to OIG-08-18, The Removal of a Canadian Citizen to Syria. It is our intention to meet your request.

During our follow-up work, we interviewed the former Deputy Attorney General, the former Deputy Secretary of State, and other officials who had not been interviewed during our initial review. As a result of what we learned from those former officials, we concluded that the former Deputy Attorney General did notify the former Deputy Secretary of State of Mr. Arar's removal prior to the removal action. Therefore, our addendum serves to modify our report by providing more details regarding the Department of State's knowledge of Mr. Arar's removal, but does not change the findings or recommendations of our initial report.

We regret the delay in providing the addendum. However, to maximize the amount of information contained in the addendum that can be released to the public, the addendum went through a classification review that required vetting multiple times by several federal agencies that had a role in the Arar matter. In addition, before we were able to interview the former Deputy Attorney General, we met with the former Deputy Attorney General's counsel several times. Counsel sought clarity on the scope of our interview, the make-up of our interview team, and the intended use of any information we obtained from the former Deputy Attorney General. Another factor that contributed to the delay was the need for the former Deputy Attorney General's counsel to obtain temporary security clearances.

The addendum is classified for two reasons. First, we believe that it is important to restate the reason why the addendum was necessary. That explanation is derived from classified information contained in our original report. Second, two of the former officials we interviewed described methods and procedures regarding removal actions that clarify certain roles and responsibilities. That information cannot be shared publicly.

Should you have any questions, please call me, or your staff may contact our congressional and media liaison, Marta Metelko, at (202) 254-4100.

Sincerely,

Lichard L. Skinner Richard L. Skinner Inspector General

cc: The Honorable Jerrold Nadler
DHS Office of Legislative Affairs

U.S. Department of Homeland Security Washington, DC 20528



JAN 2 8 2010

The Honorable Jerrold Nadler, Chairman
Subcommittee on the Constitution, Civil Rights and Civil Liberties
Committee on the Judiciary
United States House of Representatives
2138 Rayburn House Office Building
Washington, D.C. 20515-6216

Dear Chairman Nadler:

Thank you for your letter requesting that we provide by February 3, 2010, a copy of our addendum to OIG-08-18, The Removal of a Canadian Citizen to Syria. It is our intention to meet your request.

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Should you have any questions, please call me, or your staff may contact our congressional and media liaison, Marta Metelko, at (202) 254-4100.

Sincerely,

Richard L. Skinner Inspector General

cc: The Honorable John Conyers, Jr. DHS Office of Legislative Affairs

JOHN CONYERS, JR., Michigan CHAIRMAN

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ONE HUNDRED ELEVENTH CONGRESS

Congress of the United States

House of Representatives

COMMITTEE ON THE JUDICIARY

2138 RAYBURN HOUSE OFFICE BUILDING

WASHINGTON, DC 20515-6216

(202) 225-3951 http://www.house.gov/judiciary

January 20, 2010

The Honorable Richard L. Skinner Inspector General Office of the Inspector General U.S. Department of Homeland Security Washington, D.C. 20528

Dear Mr. Skinner:

I am writing to follow-up on the revised report for OIG-08-18, *The Removal of a Canadian Citizen to Syria*. You testified in June 2008 that your office had recently received additional information that might be germane to your findings, and that the Department had reopened its review. You assured us that you were in the process of validating the information and would publish a supplement to the existing report as necessary.

Despite our repeated follow-up with your staff, we have not yet received this supplement. In May 2009, your staff informed us that the additional investigation was complete and that we likely would receive a revised report within a month. When we still had not received that report by August 2009, we again contacted your office and were told that an addendum to the original report was currently undergoing inter-department and agency review and that the entire process should be completed shortly.

At that point, we asked that the Department seek to finalize and deliver the report by September 2009. Recalling the extreme delay in completion of the original report, which itself took more than four years for your Department to complete, we asked whether there had been problems obtaining timely cooperation with your investigation and invited your Department to share information regarding those problems so that we might work together to overcome them.

LAMAR S. SMITH, Texas RANKING MINORITY MEMBER

F., JANCES SENSENBRENNER, JR., Wiscome HOWAND COSEL, North Carolina BOA GOODLATTE, Virginia BOA GOODLATTE, Virginia DARRELL E. ISSA, California DARRELL E. ISSA, California JR. ARMOY FORBES, Virginia STEVE KING, IOWE TEENT FRANKS, Arkorst LOUIS GOHMERT, TOXES JIM JORDAN, Onto TED FOE, Toxes JASON CHAPFETZ, Usah THOMAS ROONEY, Florida

¹U.S. Department of Homeland Security Inspector General Report OIG-08-18, "The Removal of a Canadian Citizen to Syria:" Joint Hearing before the Subcomm. on the Constitution, Civil Rights, and Civil Liberties of the H.Comm. on the Judiciary and the Subcomm. on International Organizations, Human Rights, and Oversight of the H.Comm. on Foreign Affairs, 110th Congress, tr. at 18 (2008) (hereinafter Joint Hearing on Inspector General Report OIG-08-18) (testimony of Richard L. Skinner, Inspector General, Department of Homeland Security).

The Honorable Richard L. Skinner January 20, 2010 Page Two

When we still had not received the revised report, or any explanation of the delay in providing it, we again contacted your office in October 2009. At this point, we were told that the report had been finalized and forwarded to you for final review, with the assurance that we would be receiving the report shortly.

We still have not received that report, nor have we ever been contacted with an update on when we will receive it or an explanation for the ongoing delay from your office. Congress has a strong interest in ensuring that the offices of inspector general are able to complete investigations in a timely and thorough manner, and the incredible delay in completing the investigation in Mr. Arar's case appears, at this point, inexcusable. After the original report took more than four years to complete, you testified that - while there had been problems obtaining cooperation in that initial investigation - you were "pleased to say that we have since overcome those issues. Cooperation between the department and the OIG has improved dramatically."2 Yet we have now been waiting more than a year and a half for your revised report.

I ask that you provide a copy of the revised report by February 3, 2010 along with an explanation regarding the time needed to complete this revision. As you finalize your report, I urge you to avoid unnecessary classification of information and ask that, at a minimum, you publicly disclose whether or not the additional investigation required the Department to alter any of the original conclusions or recommendations contained in OIG-08-18, The Removal of a Canadian Citizen to Syria.

Please do not hesitate to contact the Subcommittee on the Constitution, Civil Rights, and Civil Liberties with any questions.

Sincerely,

Chairman House Judiciary Committee Jerrold Nadler Chairman

Subcommittee on the Constitution, Civil Rights, and Civil Liberties

cc:

Honorable Lamar Smith Honorable F. James Sensenbrenner

Doc. #125

Office of Inspector General U.S. Department of Homeland Security Washington, DC 20528



(U) The Honorable Jerrold Nadler, Chairman
Subcommittee on the Constitution, Civil Rights and Civil Liberties
Committee on the Judiciary
United States House of Representatives
Washington, DC 20515-2101

(U) Dear Congressman Nadler:

- (U) We initiated follow-up work on our review, The Removal of a Canadian Citizen to Syria, OIG-08-18, in response to questions raised at a joint hearing of the Subcommittee on the Constitution, Civil Rights, and Civil Liberties and Subcommittee on International Organizations, Human Rights Oversight Committee on Foreign Affairs, regarding whether the Department of State was involved in discussions in 2002, pertaining to Maher Arar's removal from the United States.
- (U) During our follow-up work we interviewed the former Deputy Attorney General, the former Deputy Secretary of State, and others who had not been interviewed during our initial review. As a result of what we learned from those former officials, we concluded that the former Deputy Attorney General did notify the former Deputy Secretary of State about Mr. Arar's removal prior to the removal action. Therefore, this addendum serves to modify our report by providing more details regarding the Department of State's knowledge of Mr. Arar's removal, but does not change the findings or recommendations of our initial report.
- (U) Should you have any questions, please call me, or your staff may contact Carlton I. Mann, Assistant Inspector General, Inspections, at (202) 254-4100.

Richard L. Skinner Inspector General

Office of Inspector General
U.S. Department of Homeland Security
Washington, DC 20528



(U) The Honorable John Conyers Committee on the Judiciary United States House of Representatives Washington, DC 20515-6216

(U) Dear Congressman Conyers:

- (U) We initiated follow-up work on our review, The Removal of a Canadian Citizen to Syria, OIG-08-18, in response to questions raised at a joint hearing of the Subcommittee on the Constitution, Civil Rights, and Civil Liberties and Subcommittee on International Organizations, Human Rights Oversight Committee on Foreign Affairs, regarding whether the Department of State was involved in discussions in 2002, pertaining to Maher Arar's removal from the United States.
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- (U) Should you have any questions, please call me, or your staff may contact Carlton I. Mann, Assistant Inspector General, Inspections, at (202) 254-4100.

lichard L. Skinner

Inspector General

(U) Background

- (U) In March 2008, we published a report, *The Removal of a Canadian Citizen to Syria*, OIG-08-18. That report assessed the processes and procedures used by United States immigration officials to deny Maher Arar admission to the United States and subsequently remove him to Syria.
- (U) Mr. Arar, a dual citizen of Canada and Syria, arrived at New York's John F. Kennedy (JFK) International Airport on September 26, 2002, from Zurich, Switzerland. Mr. Arar applied for admission to the United States so he could transfer to his connecting flight to Canada, his country of residence.
- (U) While en route from Zurich, the Department of State's (DOS) "TIPOFF" system identified Mr. Arar as a "special interest" alien who was suspected of affiliations to terrorist activity and was described as "armed and dangerous." At the time of Mr. Arar's arrival in the United States, the TIPOFF database was the principal database containing names of known and suspected terrorists. Upon his arrival at JFK, Immigration and Naturalization Service (INS) inspectors referred him to secondary inspections, where investigators from the Federal Bureau of Investigations' Joint Terrorism Task Force (JTTF) questioned him. The JTTF investigators concluded that they had no interest in Mr. Arar as an investigative subject, and then turned him over to INS inspectors. However, INS inspectors determined Mr. Arar inadmissible to the United States under relevant provisions of immigration law. INS officials analyzed the derogatory information regarding Mr. Arar's background, sought clarification of the facts and statements made by U.S. agencies that provided the information, and determined the appropriateness of the specific immigration charge. INS concluded that Mr. Arar was likely a member of a terrorist organization.
- (U) On Tuesday, October 8, 2002, Mr. Arar was transported by INS officials to Teteboro Airport in New Jersey, and then flown by private aircraft to Dulles International Airport near Washington, DC. From Dulles, Mr. Arar was flown to Amman, Jordan, where he was later transferred to the custody of Syrian officials.
- (U) Syrian officials released Mr. Arar and he returned to Canada in October 2003. He alleged that he was beaten and tortured while in the custody of the Syrian government. Mr. Arar sued the governments of Canada and the United States for the alleged wrongful removal to Syria.

(U) Assurances

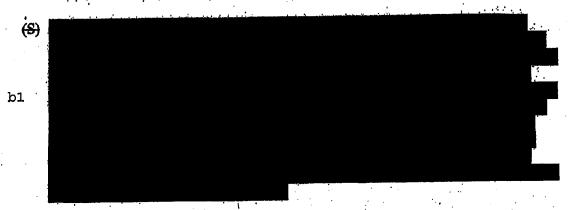
(U) Assurances obtained from a country to guarantee that an alien would not be tortured are normally obtained through DOS. The Secretary of State then provides the assurances

(U) Addendum to OIG-08-18 The Removal of a Canadian Citizen to Syria

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received from the relevant country's government to the United States Attorney General.¹ The nature and reliability of such assurances, and any arrangements through which such assurances might be verified, requires careful evaluation before a decision is reached that removal is consistent with the United States Convention Against Torture obligations.



(U) The DOS attorney stated he became aware that our report might be inaccurate when a DOS attorney from the Office of the Legal Advisor reported that he had overheard a conversation about Mr. Arar. In that conversation, it was alleged that the former Deputy Secretary of State might have known about the decision to remove Mr. Arar to Syria. The DOS attorney who made this disclosure stated that his office contacted the former Legal Advisor as well as the former Deputy Secretary of State. The former Legal Advisor told the attorney that he was not aware of DOS involvement in Mr. Arar's removal, while the former Deputy Secretary of State stated that he recalled a brief telephone conversation he had with the former Deputy Attorney General about Mr. Arar. The attorney stated that he was unable to identify an official record of the conversation between the former Deputy Secretary of State and the former Deputy Attorney General.

(U) Recall of Former Department of State Officials

(U) We discussed Mr. Arar's removal with the former Deputy Secretary of State. The former Deputy Secretary of State confirmed that he had discussed Mr. Arar's removal with the former Deputy Attorney General. Although he could not provide the date or time of the call, the former Deputy Secretary of State recalled that the former Deputy Attorney General called him. The former Deputy Secretary of State told us that his initial impression was that Mr. Arar was a Canadian and the Royal Canadian Mounted Police was relinquishing custody of him to the Syrians. The former Deputy Secretary of State stated that the former Deputy Attorney General said Mr. Arar had dual citizenship — Canadian and Syrian. The former Deputy Secretary of State added, the former Deputy Attorney General asked whether DOS had any foreign policy objections to removing Mr. Arar to Syria. The former

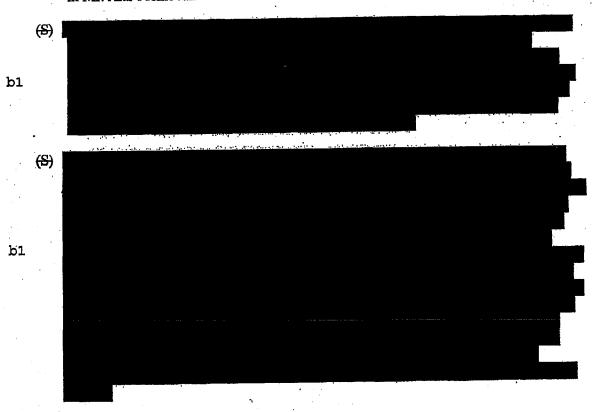
(U) Addendum to OIG-08-18
The Removal of a Canadian Citizen to Syria

¹ (U) This was the process in 2002. In the current process, the Secretary of State provides assurances received from the relevant country to the Secretary of Homeland Security.

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Deputy Secretary of State indicated that he replied "no." The former Deputy Secretary of State stated that the former Deputy Attorney General did not ask that he provide diplomatic assurances. The former Deputy Secretary of State stated that his only concern was whether Mr. Arar was a United States citizen. The former Deputy Secretary of State added "Syria was helping us with Al Qiada." The former Deputy Secretary of State indicated that he did not remember any intra-agency discussions pertaining to Mr. Arar's removal. The former Deputy Secretary of State said that he understood the reason that Mr. Arar was being removed was he was a terrorist suspect. The former Deputy Secretary of State characterized the telephone conversation with the former Deputy Attorney General as very brief—only two of three minutes, and casual. The former Deputy Secretary of State stated that he had not been asked to provide diplomatic assurances in this case and had not received a similar telephone call from the former Deputy Attorney General before. The former Deputy Secretary of State suggested that we talk to the former Ambassador for the Office for Coordination for Counterterrorism, who was at DOS at the time of the Arar matter.

(U) Subsequent to our interview with the former Deputy Secretary of State, we interviewed the former Legal Advisor. He told us that normally his office would have been involved in a similar removal matter. However, he reaffirmed that he was unaware of DOS involvement in Mr. Arar's removal.



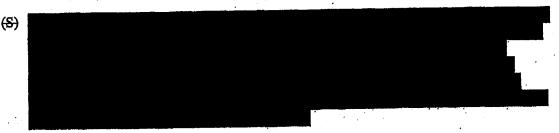
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(U) Recall of the Former Deputy Attorney General

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- (U) In our final interview, we discussed DOS' role in the Arar matter with the former Deputy Attorney General. The former Deputy Attorney General stated, "After 9/11, it was clear to us that national security law enforcement efforts [and] national security efforts in general were directly related to immigration concerns. Immigration legal matters were very complex." The former Deputy Attorney General said that he had worked very closely with the former Deputy Secretary of State in various deputy meetings and the former Deputy Secretary of State and he had established a very close relationship. The former Deputy Attorney General stated "I didn't know to what extent that he'd [the former Deputy Secretary of State] been in the loop, but I certainly want[ed] to, as colleagues, to make certain that I contacted him." When asked what he talked with the former Deputy Secretary of State about, the former Deputy Attorney General replied, "I just think I told him what was happening, and what had been recommended that we do." And, "that he [Arar] was a dangerous person and this is what we were going to do." When asked whether he was seeking diplomatic assurances from DOS, the former Deputy Attorney General responded, "prior to reviewing [your] record of the interview [with] the former Deputy Secretary of State, I had really no recollection of the conversation other than the fact that I believed that it occurred. And again, what I was doing was following the procedure that I had usually followed in terms of dealing with my colleagues on the Deputy's Committee, which was to call them and let them know what might be going on at Justice that might be of interest to their agency. And again, as I think, I used the word comity, and the call was really as a matter of comity, for him to know what we were doing." The former Deputy Attorney General further stated, "I want to be transparent with a colleague as to what was transpiring at the Department of Justice."
- (U) Mr. Arar requested to go to Canada in his protection hearing. However, the former Deputy Attorney General signed a memorandum that stated Canada was not an option because returning Arar to Canada would be prejudicial to the United States. The former Deputy Attorney General indicated that he made this decision based on belief that Mr. Arar was a dangerous person and the porous nature of the Canadian/US border would allow Mr. Arar easy access to the United States.



(U) Addendum to OIG-08-18 The Removal of a Canadian Citizen to Syria

(U) Conclusion

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> (U) Addendum to OIG-08-18 The Removal of a Canadian Citizen to Syria 5

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